

**MINUTES**

**MONTANA HOUSE OF REPRESENTATIVES  
52nd LEGISLATURE - REGULAR SESSION**

**COMMITTEE ON APPROPRIATIONS**

**Call to Order:** By FRANCIS BARDANOUE, on March 25, 1991, at 7:00 P.M.

**ROLL CALL**

**Members Present:**

Francis Bardanouve, Chairman (D)  
Ray Peck, Vice-Chairman (D)  
Dorothy Bradley (D)  
John Cobb (R)  
Dorothy Cody (D)  
Mary Ellen Connelly (D)  
Ed Grady (R)  
Larry Grinde (R)  
John Johnson (D)  
Mike Kadas (D)  
Berv Kimberley (D)  
Wm. "Red" Menahan (D)  
Jerry Nisbet (D)  
Mary Lou Peterson (R)  
Joe Quilici (D)  
Chuck Swysgood (R)  
Bob Thoft (R)  
Tom Zook (R)

**Members Excused:** Reps. Peck, Cobb, Kadas, Quilici and Thoft

**Staff Present:** Terry Cohea, Legislative Fiscal Analyst  
Jim Haubein, Principal Fiscal Analyst  
Sylvia Kinsey, Committee Secretary

**Please Note:** These are summary minutes. Testimony and discussion are paraphrased and condensed.

**Note:** Chair and Vice Chair switched positions several times and are not necessarily referred as "chair" in the minutes.

**HEARING ON HOUSE BILL 1010**

Establish Hard Rock Mining Impact Trust Reserve Account

**Presentation and Opening Statement by Sponsor:**

REP. DAVE BROWN, House District 72, Butte, said this bill creates a hundred thousand dollar reserve account out of non-general revenue funds, Special Revenue Account, RIT funds that go

to the closed down account. The problem is it took them about 2 1/2 months to convince him this was worthwhile. They are consistently 3/4 of a year behind in enough funds to run the Hard Rock Board. This requires them to borrow the money and pay it back. They have roughly \$75,000 that has not been dispersed from carryover in 3 prior years that should go on down to the Hard Rock Impact Account and will eventually do so. They are asking that this money be held up front to operate the Board. He had asked for language to be put in line 17-19, page 2 that has them report to the Legislature any activity out of this account.

**Proponents' Testimony:**

Newell Anderson, Administrator of the Local Government Assistance Division, Dept. of Commerce, said the Hard Rock Mining Impact Board is attached to his division. He had asked for this bill rather late in the session, and is trying to get through the change from the last session in SB 410 which took away the fiscal capacity for the Board should there be arbitration between the developer and the Local Government. SB 410 took the money that had been held in trust at the state level and dispersed it to the counties where the mines were located.

**EXECUTIVE ACTION ON HOUSE BILL 1010**

**Motion/Vote:** REP. MENAHAN moved House Bill 1010 do pass. Second by Rep. Peterson. Motion passed unanimously.

**HEARING ON HOUSE BILL 731**

Management Standards for Forest Practices in Streamside Management Zones

**Presentation and Opening Statement by Sponsor:**

REP. ROBERT REAM, House District 54, Missoula, said in the hearing in Natural Resources Committee there were some valuable suggestions offered. There was a group of people from the forest industry and conservation that worked with him to develop some amendments to make the bill more workable and would have an impact on the fiscal note. They changed the enforcement provisions so the only enforcement that is done is done at the end at the same time the slash disposal inspection is done. He handed out EXHIBITS 1, 2 AND 3. EXHIBIT 2 amendments were voted on and put on by the Natural Resources Committee but had not been included in the bill.

**Proponents' Testimony:**

Janet Ellis, Montana Audubon Legislative Fund, said they had worked with the Montana Logging Association, Wood products Industry and Trout Unlimited to come up with this compromise. Since it was determined this inspection would take approximately 1/2 hour to do and there are about 2300 separate harvesting

operations per year, that is about .5 FTE and she is not sure why they need 2.5 FTE to administer the program when they are already out on the inspection.

**Keith Olson, Executive Director, Montana Logging Association,** said their people have been in long term negotiations with the Audubon Society and Trout Unlimited. They support this bill.

**Stan Bradshaw, Trout Unlimited,** said this is the first time for any forest practices bill with any kind of negotiated agreement. It does not have everything everyone wants, but they sat down and worked out their differences and it is a good start.

**Don Allen, Montana Wood Products Association,** said they also had a representative meeting with these people. This bill contains their position so far as the voluntary program goes, they also feel there was a need to do some streamside management, that these prohibitions in the bill with the alternative practices **REP. REAM** referred to will be workable.

**Questions From Committee Members:** **REP. CODY** asked, on the second sheet of amendments (exhibit 2) under new section, Section 8. "If the amounts are not available in the forest stewardship special revenue account, the money is appropriated from the general fund.", what is this stewardship special revenue account and why is there the possibility of there not being the money in it? **REP. REAM** said this is an account set up in the bill. **REP. CONNELLY** said she had read in HB 2 about the stewardship act. There is some federal money in it. **REP. REAM** said in section 15 it sets up this account which comes from fines and penalties.

**REP. SWYSGOOD** asked how far this goes--say he owns private land that is on a stream and there are willows or something he wanted to take out. Would he have to go through this? **REP. REAM** said this does apply to forest management and was not sure how willows would be dealt with. Probably without permission ahead of time he would not be allowed to take equipment in there. He assumed if a wheeled vehicle were used permission would have to be received under the alternative practices section of the bill. This is forest practices, and did not think it would affect grazing land or if there were willows in a meadow he did not think it would apply. There is a rulemaking procedure for setting up those standards and he felt that was where that would be dealt with.

**REP. PETERSON** asked if **REP. REAM** would respond to the need for 2.5 FTE. **REP. REAM** said he thought it was a little high. He wished someone from DSL were here to answer that. The area is spread out over a lot of country. They already have people going out and checking the slash and with the amendments they are to be doing this check list at the same time, so it is after the fact, not while they are in there logging. He thought it would only take each individual an extra 15 minutes or so since they are there anyway. **REP. GRADY** said "after the fact" would probably be

the reason for reducing the amount of FTE. How are these people going to know what is right and wrong beforehand? REP. REAM said in the BMT's they already worked up for forest management as a whole, they have a whole section of it devoted to best management practices in the stream management zone. REP. GRADY asked if those practices aren't all voluntary and REP. REAM said these are voluntary, but within the stream management zone, if this bill passes, this section of it would be mandatory.

#### HEARING ON HOUSE BILL 623

Provide Fee Access to State Parks; Replace Fee Revenue with Coal Tax Interest

#### Presentation and Opening Statement by Sponsor:

REP. BEN COHEN, House District 3, Whitefish, said this bill would free our state parks. He has had a contract with the Whitefish Lake State Park and since the fee system has been put in place he has noticed a significant decrease in the use of the park. Checking with local park officials he found not only a decrease in the use of the park, but that decrease was directly contributable to reduced use by the people in his community. Mr. Wayne Hirst, President of State Parks Foundation, had approached him and told him they were barely collecting enough in fees to cover the administration and the collection of fees. He handed out EXHIBIT 4 containing observations of Mr. Hirst, Fee Collection Costs, Testimony of various individuals, Fee system personnel costs, Parks Division Budget Reductions for FY90, comparison budgets and fiscal notes.

Proponents' Testimony: REP. BRUCE MEASURE, House District 6, North Kalispell said his constituency is both urban and rural, wealthy and working class, as well as retired. He said one of the platforms he ran on was fixing the parks for public access so all the citizenry of Montana would have access. The people in his district were not so concerned about massive improvements and parking their recreational vehicles, but wanted to have the Parks where they could go to them and take their kids to them.

Wayne Hirst, Montana State Parks Foundation, said he had testified a couple years ago before the Fish and Game Committee in support of these fees when they first put them in place because they needed some revenue generated from somewhere. In the past 2 years in the summertime he had gone around and visited every state park we have and started to observe the inordinate amount of time spent on collecting the fees. He examined the budget and took every employee and the bottom line is a lot of time is spent on fees, and he said his bottom line after working on this was that we do not make any money on collecting fees. The fee revenue is used to collect fees.

George Ochenski, Montana State Parks, said there are some significant changes in the bill. On page 3 their numbers show no

need to allocate 1.3% of the interest earned from the Coal Tax Severance Trust fund. Their numbers show there is no need to allocate that money because it is a wash. The money comes out of the pockets of Montanans and other people visiting the parks and goes into the pockets of the people of those collecting the fees, it pays for them to be there, it pays for their benefits. They did not include unemployment or legal fees to sue the senior citizens to tell them they couldn't use their Golden Age Passports or the refunds that will have to be paid to those senior citizens. No one has come to them and told them their numbers are no good. If this is in fact a wash, we don't need to replace it with 1.3% of the coal tax interest. His amendment would be to leave in the stricken language on page 2 which leaves in the overnight camping fees and on the back page strike the language that says 1.3% of the interest and insert \$1 or whatever. We are not talking about money that will go to maintain or improve parks, we are talking about money that is going to people to collect fees, period.

**Opponents' Testimony:**

**K. L. Cool, Director, Fish, Wildlife and Parks** said the information they provided in the fiscal notes is information they stand by. Their information is collected from all employees that spend time devoted to any activity within the State Park system. He said they use a 5 digit SBAS code that breaks down their activity. The employees that work in the state parks not only collect fees, they do a number of varied functions including maintenance and other things in the parks. Their figures indicate that in FY92 it cost \$135,000 to collect \$575,000 and in '93 it cost \$140,000 to collect \$600,000. Those figures would be fairly in line with his experience in the park system in another state he had worked in. They would recognize those are operational costs and not capital costs. The capital costs went in during the first year as a separate part of the budget. Any time you institute a collective system or increase fees you see buyer resistance which is commonly at about 10% in the Fish and Wildlife areas. It was 20 plus percent in terms of the state parks system in the first year but noted a significant change in the second year as the changes and the fee system became more acceptable.

**Questions From Committee Members:** **REP. KADAS** said the suggestion has been made to eliminate the park fees but leave the overnight fees. Is there an estimate of the fiscal impact of this and **REP. COHEN** said the figures they have show that \$192,000 of the \$522,000 that was raised in the 1990 park season was from camping fees. The \$330,000 was picked up from entrance fees. That information is from a letter in the packet that was written to **REP. GRADY** and signed by **Arnie Olsen, Parks Administrator**.

**REP. KADAS** asked, if you eliminated all the fees except the camping fees would you still be collecting \$192,000? **Mr. Cool** said if they eliminated all fees their estimate is that it would

cost them over \$400,000 that they use for operation and maintenance of the system. If they had maintained only the camping fees he suspected the figure would be somewhere in the neighborhood of \$300,000. **REP. KADAS** asked if he would agree that the collection of just camping fees would be more cost effective than the collection of all the fees? **Mr. Cool** said he would not agree, he thought that would be inaccurate because the total operational cost of individuals that have to be in the park anyway to perform maintenance functions and other functions require that they can be cost effective in the collection of fees. If they collect only fees in the evening or from campers, that cost effectiveness is eroded by the fact that they are not collecting entrance fees and you have a less efficient system because of the greater cost in terms of the fees collected. **REP. KADAS** asked him to go over that one again and **Mr. Cool** said if you have to hire an individual to perform maintenance functions etc. in the park, it costs very little more for that person to collect or check on entrance fees than it does to collect camping fees, so your net efficiency in terms of employees is greatly eroded if you remove one segment of the collection cycle.

**REP. CODY** asked if this information is on SBAS and these numbers are the SBAS numbers, and are the maintenance workers you are talking about already in the park that are collecting the fees? **Mr. Cool** said no, he thought these were estimates provided by **Mr. Hirst** broken down on a percentage of time they might spend. Not all individuals would do that. He said his estimates are based on SBAS and they maintain that information is accurate.

**REP. CODY** asked **REP. COHEN** about a statement that said almost every state in the nation has a fee paid by the user. Is that correct? **REP. COHEN** said probably in the last 20 years he has not logged a total of 4 weeks out of the state and could not answer the question. **Mr. Hirst** said the majority of the states do charge entrance fees and thought it was about 40 states.

**REP. COBB** asked if they charge fees in every park or just the ones that make money? **Mr. Cool** said they charge fees at 28 of the 61 parks and collect them by using individuals at booths at only 7.

**REP. GRADY** said it looks like about \$400,000 loss in the Dept. figures and there is a lot of difference between the Dept. figures and **Mr. Hirst's** figures. He had been working on this since the beginning of the session and the Dept. cannot come up and verify their figures **Mr. Hirst** has come up with. If there is a \$400,000 loss, you know the situation we are in now. We are trying to get some funding for parks, have a number of bills, and the Parks Futures Committee spent 2 years going all over the state and did not hear the comments that people were resisting fees. They were saying they didn't mind paying a fee if there was something there after they get in, and the problem is that we need to update our parks. **REP. COHEN** said he was amazed at the number of proponents that came to the Fish and Game committee and

the level of resentment which has developed in the state over those fees. He said REP. PHILLIPS told about the people in Great Falls who built Giant Springs and are now being charged fees to enter it. He felt there was a higher level of resentment than the Dept. was aware of. They want to go from \$2 to \$3 on the user fee and that is because they are not making any money, just meeting their costs and this is the only way they can make money is to keep kicking up the fees. REP. GRADY said he had asked how we were going to make up the \$400,000 loss if we eliminate the fees. REP. COHEN suggested half the laborers don't have to be hired. He said Mr. Cool had said \$300,000 and half the people collecting fees could be eliminated and the remainder could do maintenance work which is really impossible since every 10 minutes or so they have to lay down their tools because they saw another car drive in or a kid come in on a bike, and that is what they are doing now.

REP. MENAHAN said he felt something should be worked out on the fees. It is one thing for a camper that is moving through, but community kids would use this day in and day out. These are community parks and felt a fee should be set or a summer pass be available to them.

REP. GRINDE asked the Dept. to respond to REP. GRADY's question. Mr. Cool said the daily fee to enter a park is 50 cents per individual, not \$3. It is \$3 for a car load, and the Dept. raised the fees to \$3 a car load this year because as the Commission expressed, they believed it was important that they participate in a solution to the state parks funding program and not ask the Legislature to provide all the solution. In answer to REP. GRADY's question he said the money would not be made up under any area of Dept. responsibility unless the Legislature finds a source of funding that they are unaware of.

REP. JOHNSON said there are fees, reduced fees and annual fees. There are annual fees that can be purchased and there are daily fees and car fees.

REP. KADAS asked Mr. Ochenski to respond to REP. GRADY's question. Mr. Ochenski said we just heard a lot of things about this great system they have over there that is so accurate about how much it costs to run the employees around, yet in your packet you have a letter from the Dept. of Fish, Wildlife and Parks to REP. GRADY in which they estimated the total expenditure to collect fees in '90 was \$60,000. He did not think it was true since it would be difficult to get back \$6 for every \$1 that was spent and the fiscal note doubles that figure. The Dept. had never spent the time to break this down by employee and did not feel their figures are accurate.

Closing by Sponsor: REP. COHEN said once they institute the fee they barely break even and the next thing they do is to raise the fee. They have clearly reduced the use of state parks by the people in the communities where the parks exist. They have less

maintenance and upkeep because there are less people using the parks. The parks should be first and foremost for the people of Montana and would ask the committee to free the parks up for our citizens.

#### HEARING ON HOUSE BILL 1009

Honorary Cash Benefit for Veterans of Operation Desert Storm

#### Presentation and Opening Statement by Sponsor:

REP. ROBERT "BOB" PAVLOVICH, House District 70, Butte, said this bill is an honorarium to pay the veterans in Desert Shield and Desert Storm as we have done with the other prior servicemen from WW II, Korean War and the Viet Nam war. On page 3 of the bill there is a price tag of \$120 for each month but it can be changed. On page 8, section 8 where it says "the board of examiners" it should be "the dept. of Administration from the general fund up to \$5 million." He had some amendments for the bill, the one above and a clean up amendment on page 2 on line, EXHIBIT 5, and a clean up amendment on page 2 on line 9 where it describes Desert Storm. In the other prior bills it was always by determination by presidential cessation and he said he would like that amendment in this bill also. He did not have a fiscal note and did not know what it would cost, would like the money to come out of the general fund. The money prior to this came out of the cigarette fund and that money is now in Long Range Building.

Questions From Committee Members: REP. PECK asked if there were any dates as to when this would begin, what month and when it will end. REP. PAVLOVICH said it will begin August 1, 1990 and end when the President declares it is officially over.

Closing by Sponsor: REP. PAVLOVICH said we have done this for everybody else and hope we can do it this time for these people.

#### HEARING ON HOUSE BILL 746

Authorize Indian Monument and Flag Circle on Capitol Grounds

#### Presentation and Opening Statement by Sponsor:

ANGELA RUSSELL, House District 99, Lodge Grass, said this would build a monument and a flag circle on the Capitol Complex to honor American Indians and establish an advisory committee to coordinate the project. She is asking for \$6,000 of general fund for the committee. She would be working with the committee to try to raise the private money to help build the monument and the flag circle.

**Closing by Sponsor:** REP. RUSSELL said she thought at least \$6,000 was needed to get the committee going because she was hoping there would be a design component to this, a design competition since there are many fine Indian artists in the state and we would send out a notice of the competition.

**HEARING ON HOUSE BILL 792**

Appropriating General Fund Money for Salaries at the MSDB

**Presentation and Opening Statement by Sponsor:**

REP. EDWARD DOLEZAL, House District 34, Great Falls, distributed EXHIBIT 6 and said often in the Legislature we deal with situations of equity and inequity. He explained the 2 groups of teachers in Great Falls, the public school teachers and those for the school for the Deaf and Blind. There is a difference between the pay schedule and EXHIBIT 6 shows the salaries are about 18% less for the MSDB. This bill would bring the MSDB teachers salaries up to those of the public schools.

Bill Prickett, Superintendent, MSDB asked the committee to support this bill for three reasons: It is the right thing to do, recruiting and retention and accreditation. He explained each of the three reasons and in asking the support of the committee said the deaf and blind children in Montana deserve no less.

**Questions From Committee Members:** REP. COBB asked what the 18% salary differential was in Great Falls before the strike. REP. DOLEZAL said he did not know. REP. COBB asked how they compared nationwide, if Great Falls was higher than normal. REP. DOLEZAL said Great Falls salary is a little higher than the average for the state. The attempt is to gain parity with the local school district and a lot of people seem to think it is a big jump because Great Falls has a higher salary, but in some data that was gathered from one of the teachers at MSDB the teachers at MSDB have salaries that are significantly lower than several other communities around Montana.

REP. PECK said the language says in "local school districts" and recognizes there is an elementary and high school in Great Falls but does that carry some other connotation in addition that you could select a district in the local area to match with. REP. DOLEZAL no, said that was not the intent.

REP. CODY said Mr. Prickett had talked about the problems of recruiting the one FTE, and asked what the turnover rate is at MSDB. Mr. Prickett said it is fairly low, he had hired since April of '88 when he took over, about a half dozen with a teaching staff of approximately 20 with a comparable number of other staff also.

**CHAIRMAN BARDANOUVE** said we have tried in past sessions to help the school, but we have other employees in Montana working in every community that can argue they need a better salary also.

**Closing by Sponsor:** **REP. DOLEZAL** said he agreed with the Chairman's statement on pay parity among other employees. The difference is that no one is coming from the outside that says we are going to take away your accreditation if you don't move up to this level. This is a concern.

#### HEARING ON HOUSE BILL 795

#### Coal Tax Bonds to Finance Local Infrastructure Loans

#### Presentation and Opening Statement by Sponsor:

**REP. HAL HARPER**, House Speaker, House District 44, Helena, distributed **EXHIBIT 7**. This bill is called the Montana Community Infrastructure Development Act and is patterned along the idea the Governor announced to give local governments more help in the building of their infrastructure. This bill establishes a coal severance tax infrastructure in the permanent fund and provides a two-pronged approach that expands the current water bonding program to accommodate some of the needs of Local Governments that cannot access the Capital market. He explained the exhibit which showed the flow of the coal severance tax trust funds. This bill will require a 3/4 vote both to pass and to approve individual projects which will be rated by the Dept. of Commerce just like the Water Bonds. There are amendments, **EXHIBIT 8** which provide for an appropriation in the first year of approximately \$225,000 which is approximately 1/2 of the interest of the first year and that will go for engineering studies and to get this on line. This would address the infrastructure and will be there permanently unless the Legislature decides to change it.

**Questions From Committee Members:** **REP. COBB** asked how the bond sales are subsidized. **REP. HARPER** said you divert the flow and hold it in the special account for a period of time and take the interest off it into an infrastructure account. **REP. COBB** asked how they get the lower bond rates and **REP. HARPER** told him the mechanism they anticipate using is a municipal financing bonding act. **REP. COBB** said the Governor asked them to give grants out, but why didn't you allow \$1 million or \$2 million each year for some of those that can't do the bonding? **REP HARPER** said that is why the bill is written the way it is, we can subsidize both principle and interest in certain cases where that local government can't even afford the interest.

**REP. JOHNSON** asked what process he is advocating to avoid these loans or grants. **REP. HARPER** said if you are going to use the water bonding part of this, for example, if you don't have the ability to access the capital market you can't float the bonds, if you are a little down or something. You can apply through the water bonding program which is expanded, and we can float the

bonds for you, we have a limited capacity there. If you can access the bond market we will just subsidize the interest. Both could be subsidized, as an example, for a year or two and then you could take over and make part of the payments. Those arrangements would be made with the Dept. of Commerce up front, but they have to bring all these projects in a bill form to the Legislature just as we do for the bonding program and we have to pass it with a 3/4 vote.

**Closing by Sponsor:** REP. HARPER said one of the benefits of this bill is that it does not cap the coal tax trust and he feels that is a big point with a lot of people. It just holds that money out long enough to create the interest. The argument of just holding out the interest would serve the same basic purpose in the end, but there are two differences with this bill. First, you are making a long term commitment with local governments and are setting up an infrastructure trust fund within the permanent trust and second this is a way to make sure the trust fund will last by not capping it.

He said the committee will meet on adjournment tomorrow.

**ADJOURNMENT**

**Adjournment: 8:45 P.M.**

  
FRANCIS BARDANOUE, Chair

  
SYLVIA KINSEY, Secretary

FB/sk

HOUSE OF REPRESENTATIVES

APPROPRIATIONS COMMITTEE

ROLL CALL

DATE

3-25-91

NAME	PRESENT	ABSENT	EXCUSED
REP. FRANCIS BARDANOUVE, CHAIRMAN	✓		
REP. RAY PECK, VICE-CHAIRMAN	✓		Pay Plan
REP. DOROTHY BRADLEY	✓		
REP. JOHN COBB	✓		PPL?
REP. DOROTHY CODY	✓		
REP. MARY ELLEN CONNELLY	✓		
REP. ED GRADY	✓		
REP. LARRY GRINDE	✓		
REP. JOHN JOHNSON	✓		
REP. MIKE KADAS	✓		Pay Plan
REP. BERV KIMBERLEY	✓		
REP. WM. "RED" MENAHAN	✓		
REP. JERRY NISBET	✓		
REP. MARY LOU PETERSON	✓		
REP. JOE QUILICI	✓		Pay Plan
REP. CHUCK SWYSGOOD	✓		
REP. BOB THOFT	✓		Pay Plan
REP. TOM ZOOK	✓		

7:10  
3/26/91  
ml

HOUSE STANDING COMMITTEE REPORT

March 26, 1991

Page 1 of 1

Mr. Speaker: We, the committee on Appropriations report that House Bill 1010 (first reading copy -- white) do pass .

Signed:   
Francis Bardanouve, Chairman

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Amendments to House Bill No. 731  
First Reading Copy

EXHIBIT 1  
DATE 3-25/91  
HB 731

Requested by Rep. Ream  
For the Committee on Appropriations  
March 22, 1991

Prepared by Paul Sihler

1. Page 4, line 3.  
Strike: "UNDER" through "PROCEDURES"  
Insert: "for the standards"
2. Page 4, line 4.  
Strike: "(2)"
3. Page 9, lines 18 and 19.  
Strike: "--" on line 18 through "(2)," on line 19  
Insert: "."
4. Page 11, line 2.  
Following: "~~protected.~~"  
Insert: "(1)"
5. Page 11, line 18 through page 12, line 13.  
Strike: subsection (2) in its entirety  
Renumber: subsequent subsection
6. Page 16, line 5.  
Strike: "GOVERNING"  
Insert: "providing"
7. Page 16, line 6.  
Strike: "THE"  
Following: "PRACTICES"  
Insert: "for the standards"

EX  
3

Amendments to House Bill No. 731  
Second Reading Copy

EXHIBIT 2  
DATE 3/25/91  
HB 731

Requested by House Natural Resource Committee

Prepared by Paul Sihler  
March 25, 1991

1. Title, line 14.  
Following: "STANDARDS;"  
Strike: "AND"

2. Title, line 15.  
Following: "ACCOUNT"  
Insert: "; AND PROVIDING AN APPROPRIATION"

3. Page 16.  
Following: line 8  
Insert:

"NEW SECTION. Section 8. Appropriation. There is appropriated to the department of state lands from the forest stewardship special revenue account provided for in [section 6] \$60,000 for fiscal year 1992 and \$60,000 for fiscal year 1993 for the purpose of implementing [sections 1 through 7]. If the amounts are not available in the forest stewardship special revenue account, the money is appropriated from the general fund.



HB 623

Montana State Parks Foundation, Inc.

P.O. Box 726

Helena, Montana 59624

(406) 449-4291

EXHIBIT 4

DATE 3-25-91

HB 623

Observations of the Montana State Park Fee System:

Last fall the Fish & Game Commission approved the raise of daily entrance fees to our State Parks from \$2 to \$3. A 50% increase. This shows the direction our parks division appears to be going in (they are probably feeling they are being forced in this direction). Is this what we want from our parks? To be a system geared mainly to collecting fees?

The prime example of this is what happened to the Montana Conservation Corps, authorized by the 1989 Legislature. With a shortfall of additional funds from fee collection, the MCC was cut, and not the additional employees needed to collect fees. The MCC would result in an excellent program to improve our State Parks, while assisting disadvantaged youth of Montana.

Essentially, it appears that fees collect enough revenue to collect the fees. An inordinate amount of time is spent by park employees on fees, thus taking time away from more productive pursuits, which will have to be funded from other sources, if we want to improve our State Park system.

This says nothing about the people who will no longer use our State Parks, due to fees, or to the burden placed on lower income families, due to the higher cost of just going camping for a weekend (the \$3 entrance fee, plus the camping fee).

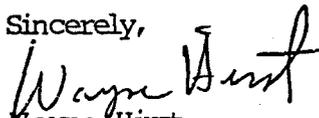
There is, with the emphasis on collecting fees, a negative public reaction to the emphasis placed on the local park employee's collecting of fees, as that is what are paid to do, and may get overzealous in their duties. (Example - a person stops by to "use the bathroom", and is accosted by the park employee for \$3 to enter).

Where are we going with our Parks? Are we using our manpower effectively? How much manpower currently being used for fee collection is needed for maintenance? Should this manpower be redirected? How about our permanent employees? The Parks division has many good people, trained and experienced in park and recreation management. We should free these people up to do what they do best, manage parks.

Overall, should we be improving the parks division, by having more employees? Or, should efforts be redirected to improve our parks, themselves.

Note- These observations have been gained by examining each State Park, the employees, the division, and in talking to people working in the parks and in headquarters, as well as examining the budget.

Sincerely,



Wayne Hirst

President

Montana State Parks Foundation, Inc.

BIT 4  
DATE 3-23-91  
HB 623

## Montana State Park System

### Fee Collection Costs

With the institution of entrance fees for Montana State Parks two years ago, the direction the State Parks division appears to be geared too much to emphasis of collecting fees, no doubt due to a wish to increase funding, as their funding level is very low. This direction will only get worse, with the 50% increase in daily entrance fees (up to \$3 from \$2 per day) for the summer of 1991.

By observation, an inordinate amount of time is being spent on fee collection, which does nothing to improve our State Parks. When time spent on fee collection is considered, all fees do is pay for the collection of them.

Indeed, when individual Park budgets are judged by the amount of fees they produce, as is evidenced by Park's budgets being decreased when the specific Park does not produce at least 20% of its budget in fees, the fee system itself appears to be deciding how Parks should be managed. This is contrary to Park Management as it should be.

The Parks Division has good, experienced people, trained in Park and recreation management, and they are being "forced" to spend their time on fees, rather than managing Parks to provide a more positive experience for Park users. Time spent on fees is more than can be imagined, and all it takes to realize this is to visit Parks, and observe. Overall, Park's people should be freed up to manage Parks.

The attached note to Representative Ed Grady stating that expenditures to collect fees in the 1990 Park season were \$60,760, obviously do not take into account the time employees take actually working on fee systems, public hearings, actual collection time, and overall, the time employees spend on fees. This time could be spent, otherwise, on productive matters.

An expansion of the attached allocation of time is that any specific person's time could be argued, but overall, this approximates the time felt spent toward fee collection.

#### Specifics are:

1. Maintenance workers are assumed to spend almost all of their time on maintenance of Parks and fishing access sites.
2. Laborers are averaged at 50%. Some of them appear to spend almost all of their time on fees, and others do maintenance, but overall, the average of 50% (except for Region #7) fo 50% should be true.
3. Many averages could be up, or down, but the attached appears to be a good estimate. Of course, the Parks Division will argue tis is not true.

Employee class beginning with 16 are full time employees, and cedes beginning with 16 are part time employees.

**Montana Department  
of  
Fish, Wildlife & Parks**



1420 East Sixth Avenue  
Helena, Montana 59620

January 29, 1991

LAB 111-4  
DATE 3-23-91  
HB 633

Representative Edward J. (Ed) Grady  
Star Route  
Canyon Creek, MT 59633

Dear Representative Grady:

Per your request, the following is information on the State Park  
Fee Collection System:

A. 1990 Park Season

<u>Total fees collected</u>	=	\$	722,507
Camping	=		192,091
Caverns tours	=		200,416
Entrance fees	=		330,000
<u>Total expenditures to collect fees</u>	=	\$	60,760

B. 1989 Park Season

<u>Total fees collected</u>	=	\$	645,450
<u>Total expenditures to collect fees</u>	=	\$	88,748

It is quite evident that the dollars we spend collecting fees are  
well worth the return we receive.

Sincerely,

ARNOLD OLSEN  
Administrator  
Parks Division

ks

c: K. L. Cool  
Don Hyyppa

HB 623  
February 14, 1991

4  
Date 3-25-91  
HB 623

Testimony presented by Pat Graham, Dept. of Fish, Wildlife & Parks

I am testifying today neither as a proponent nor an opponent to HB 623. Our testimony will simply address its benefits and limitations from our perspective.

Benefits of HB 623 include:

- State Parks would receive a net increase in income due to:
  - a decrease of collection costs
  - a decrease of administrative time
  - a decrease of physical improvements needed for collection
  - an increase in base earnings - coal tax vs. fees.
- Elimination of fees and increased funding provided by this bill should reduce the number of complaints received from park users who prefer a free park system.
  - fees and roads are the two most common complaints received; increased base revenue could be used to improve roads.
- By reducing fee collection efforts, park employees would have additional time to provide other visitor services.
- The bill will reduce the cost for a visitor to enter or stay in a park, thus making park use more affordable.
- These factors will likely increase use of the Montana State Park System.

The limitations of HB 623 as viewed by our department are:

- With no camping or day use fees, nonresidents would not contribute any funding for state park use. Statewide, 43% of current park use is by nonresidents.
- The bill would result in a reduction of income diversity. Under HB 623, the funding sources for parks would come primarily from coal tax and motorboat fuel tax.
- State Parks could be susceptible to fluctuations or reallocations of the Coal Tax account as the economic or political climates change.
- Resistance to the current fee system is declining, collection efficiency is increasing; therefore, net revenue generation is expected to increase.

# Exhibit A

Montana State Park System  
Fee System Personnel Costs  
FY 91

EXHIBIT 4  
DATE 3-25-91  
HB 023

Region #1	\$105,999
Region #2	54,080
Region #3	72,547
Region #4	57,144
Region #5	79,106
Region #7	30,842
Region #8	<u>72,191</u>
Personnel costs	471,909
Plus, Code #6817	<u>34,000</u>
Total Fee System Costs	= <u>\$505,909</u>

Note: Code #6817 is Fee System code for purchases, ect.

Fee System Personnel Costs  
 From FWP Position Control Reports dated 11/30/90  
 Budgeted for FY91  
 Region #1 - Kalsipell  
 (No longevity included)

EXHIBIT 4  
~~DATE 3-25-91~~  
~~HB 632~~

Employee Budget Code	Position Descrip.	Wages	Benefits	Total	% to Fee Sys.	Total
16101	Reg. Manager	34,135	6,859	40,994	20%	8,199
16102	Mtnce. Supr. II	21,950	5,961	27,911	20%	5,582
16103	Mtnce. Wkr. III	17,083	5,034	22,117	10%	2,212
16104	Laborer III	6,892	3,095	9,987	50%	4,993
16105	Park Op. Spec. I	19,234	4,644	23,878	30%	7,163
16112	Laborer III	10,550	3,801	14,351	20%	2,870
26101	"	4,403	968	5,371	30%	1,611
26102	"	138	20	158	30%	47
26103	"	4,687	1,515	6,202	30%	1,861
26104	"	4,686	881	5,567	30%	1,670
26107	"	5,396	1,029	6,425	30%	1,927
26108	Mtnce. Wkr. III	8,545	2,560	11,105	10%	1,110
26109	Laborer I	3,910	1,330	5,240	50%	2,620
26110	"	2,290	770	3,060	50%	1,530
26111	"	4,239	1,401	5,640	50%	2,820
26112	"	1,248	439	1,687	50%	843
26113	"	4,980	1,580	6,560	50%	3,280
26114	"	9,407	3,075	12,482	30%	3,745
26115	"	2,609	491	3,100	50%	1,550
26116	"	4,239	918	5,157	"	2,578
26117	"	3,404	1,197	4,601	"	2,300
26118	"	1,428	476	1,904	"	952
26119	"	1,135	232	1,367	"	683
26120	"	2,370	520	2,890	"	1,445
26121	"	6,956	2,223	9,179	"	4,589
26122	"	7,036	2,270	9,306	"	4,653
26123	"	2,199	325	2,524	"	1,262
26124	"	3,910	1,330	5,240	"	2,620
26125	"	3,989	1,352	5,341	"	2,670
26127	"	2,836	997	3,833	"	1,916
26128	"	6,811	2,080	8,891	"	4,445
26129	"	2,042	252	2,294	"	1,147
26130	"	3,631	1,276	4,907	"	2,453
26132	"	987	217	1,204	"	602
26133	"	3,909	579	4,488	"	2,244
26134	"	1,248	439	1,687	"	843
26137	"	2,491	877	3,368	"	1,684
26139	"	3,665	1,246	4,911	"	2,455
26142	"	5,737	1,946	7,683	"	3,841
26144	"	3,858	1,356	5,214	"	2,607
26148	"	3,898	856	4,754	"	2,377

Total for Reg. #1 Fee System Personnel Costs = 105,999

EXHIBIT 4  
 DATE 3-25-91  
 HB 623

Fee System Personnel Costs  
 From FWP Position Control Report dated 11/30/90  
 Budgeted for FY91  
 Region #2 - Missoula  
 (No Longevity included)

<u>Employee Budget Code</u>	<u>Position Descrip.</u>	<u>Wages</u>	<u>Benefits</u>	<u>Total</u>	<u>% to Fee Sys.</u>	<u>Total</u>
16201	Park Mgr.	26,618	6,848	33,466	20%	6,693
16202	Op. Supv. I	22,648	5,801	28,449	30%	8,535
16203	Mtnce. Supr. I	22,131	6,023	28,154	10%	2,815
16204	Not Classified	4,424	654	5,078	***	**
26201	Lab. III	4,111	902	5,013	50%	2,507
26202	Lab. I	2,369	520	2,889	50%	1,445
26203	"	2,559	561	3,120	50%	1,560
26204	"	6,109	1,997	8,106	50%	4,053
26205	"	4,221	927	5,148	50%	2,574
26207	"	4,651	1,634	6,285	50%	3,143
26208	"	3,665	688	4,353	50%	2,177
26210	"	6,031	1,152	7,183	50%	3,592
26211	"	5,131	964	6,095	50%	3,048
26212	"	5,131	1,745	6,876	50%	3,438
26216	Mtnce. Wkr. III	10,113	2,985	13,098	10%	1,310
26221	Lab. I	3,665	453	4,118	50%	2,059
26223	"	2,565	379	2,944	50%	1,472
26224	"	1,955	289	2,244	50%	1,122
26225	"	1,954	367	2,321	50%	1,161
26226	Lab. III	2,049	683	2,732	50%	1,366
Total for Reg. #2 Fee System Personnel Costs					=	54,088

\*\*\* - Not classified, but budgeted, employees cannot be allocated to fee system costs as their duties are not identified.

EXHIBIT 4  
 DATE 3-25-91  
 HB 63

Fee System Personnel Costs  
 From FWP Position Control Report dated 11/30/90  
 Budgeted for FY91  
 Region #3 - Bozeman  
 (No longevity included)

<u>Employee Budget Code</u>	<u>Position Descrip.</u>	<u>Wages</u>	<u>Benefits</u>	<u>Total</u>	<u>% to Fee Sys.</u>	<u>Total</u>
16301	Park Mgr.	32,766	10,694	43,460	20%	8,692
16303	Op. Supv. I	26,530	6,665	33,195	30%	9,958
16304	Op. Spec. II	21,087	5,798	26,885	30%	8,065
16305	Op. Spec. I	13,518	4,381	17,899	30%	5,370
16307	Mtnce. Supv. I	20,841	5,775	26,616	10%	2,662
16308	Op. Spec. I	18,508	5,143	23,651	30%	7,095
16309	Mtnce. Wkr. III	19,182	5,495	24,677	10%	2,468
26313	Lab. I	3,909	599	4,508	50%	2,254
26322	"	2,986	566	3,552	50%	1,776
26323	"	122	17	139	50%	70
26324	"	3,543	683	4,226	50%	2,113
26325	"	3,543	666	4,209	50%	2,104
26327	"	1,404	308	1,712	50%	856
26332	Not Classified	4,155	913	5,068	***	***
26334	Lab. III	6,641	1,267	7,908	50%	3,954
26335	Lab. I	5,859	1,112	6,971	50%	3,485
26339	"	3,454	758	4,212	50%	2,106
26340	"	1,776	390	2,166	50%	1,083
26341	"	2,083	749	2,832	50%	1,416
26342	"	3,407	749	4,156	50%	2,078
26343	Mtnce. Wkr. III	13,704	4,571	18,275	10%	1,828
26346	Lab. I	3,543	666	4,209	50%	2,104
26352	Lab. I	1,701	319	2,020	50%	1,010
Total for Reg. #3 Fee System Personnel Costs					=	72,547

\*\*\* - Not classified, but budgeted, employees cannot be allocated to fee system costs, as their duties are not identified.

Note - Tour Guide labor costs of 76,478, for Lewis & Clark Caverns, are not included above, as they concentrate on Cavern tours.

Fee System Personnel Costs  
 From FWP Position Control Report dated 11/30/90  
 Budgeted for FY91  
 Region #4 - Great Falls  
 (No longevity included)

EXHIBIT 7  
 DATE B-25-91  
 HB 623

<u>Employee Budget Code</u>	<u>Position Descrip.</u>	<u>Wages</u>	<u>Benefits</u>	<u>Total</u>	<u>% to Fee Sys.</u>	<u>Total</u>
16401	Park Mgr.	31,437	7,520	38,957	20%	7,791
16402	Mtnce. Supv. I	24,515	6,632	31,147	10%	3,115
16404	Mtnce. Wrk. III	16,744	4,949	21,693	10%	2,169
16410	Op. Spec. I	20,428	5,668	26,096	30%	7,829
26401	Lab. III	3,515	439	3,954	50%	1,977
26402	Lab. I	4,642	873	5,515	50%	2,757
26403	Lab. III	4,399	967	5,366	50%	2,683
26404	Lab. I	2,758	527	3,285	50%	1,642
26406	Lab. I	2,839	358	3,197	50%	1,598
26407	Lab. III	8,467	3,405	11,872	30%	3,562
26408	Lab. I	9,140	3,533	12,673	30%	3,802
26412	Lab. III	2,544	559	3,103	50%	1,551
26414	Lab. I	4,276	632	4,908	50%	2,454
26415	Lab. III	4,019	761	4,780	50%	2,390
26416	Lab. I	4,021	769	4,790	50%	2,395
26417	"	3,909	736	4,645	50%	2,322
26418	Not Classified	5,736	848	6,584	***	***
26420	"	3,722	550	4,272	***	***
26421	Lab. III	4,018	761	4,779	50%	2,389
26424	Pk. Patrol Off.	11,831	3,896	15,527	30%	4,718
Total for Reg. #4 Fee System Personnel Costs					=	57,144

\*\*\* - Not classified, but budgeted, employees cannot be allocated to fee system costs, as their duties are not identified.

EXHIBIT 4  
 DATE 3-25-91  
 HB 60

Fee System Personnel Costs  
 From FWP Position Control Report dated 11/30/90  
 Budgeted for FY91  
 Region #5 - Billings  
 (No longevity included)

Employee Budget Code	Position Descrip.	Wages	Benefits	Total	% to Fee Sys.	Total
16501	Park Mgr.	32,766	7,761	40,527	20%	8,105
16502	Mtnce. Supv. I	22,580	6,173	28,753	10%	2,875
16503	Op. Spec. II	26,426	6,901	33,327	30%	9,998
16504	Op. Spec. I	20,020	5,591	25,611	30%	7,683
16505	Op. Spec. II	21,515	5,879	27,394	30%	8,218
26501	Lab. III	134	29	163	50%	81
26502	Lab. I	1,973	433	2,406	50%	1,203
26503	Lab. III	5,072	1,115	6,187	50%	3,093
26504	Lab. I	119	26	145	50%	72
26505	"	2,867	544	3,411	50%	1,705
26506	Lab. III	4,267	938	5,205	50%	2,602
26507	Lab. I	946	208	1,154	50%	577
26508	"	1,832	227	2,059	50%	1,029
26509	Lab. III	7,582	3,226	10,808	30%	3,242
26510	"	8,236	2,633	10,869	30%	3,260
26511	Off. Clerk	1,832	271	2,103	0%	0
26512	Research Aide	2,068	306	2,374	0%	0
26513	Lab. I	5,331	1,002	6,333	50%	3,166
26514	"	122	17	139	50%	69
26515	Lab. III	7,306	3,174	10,480	30%	3,144
26516	Lab. I	2,687	398	3,085	50%	1,542
26517	"	2,688	914	3,602	50%	1,801
26518	"	2,495	468	2,963	50%	1,481
26519	"	2,687	398	3,085	50%	1,542
26520	"	3,782	832	4,614	50%	2,307
26521	"	6,964	2,275	9,239	30%	2,772
26522	"	2,495	468	2,963	50%	1,481
26523	Lab. III	4,962	733	5,695	50%	2,847
26525	Lab. I	1,655	364	2,079	50%	1,039
26526	"	3,565	779	4,344	50%	2,172
26531	Not Classified	10,542	3,065	13,607	***	***
Total for Reg. #5 Fee System Personnel Costs					=	79,106

\*\*\* - Not classified, but budgeted, employees cannot be allocated to fee system costs, as their duties are not identified.

EXHIBIT 4  
 DATE 3-25-91  
 HB 623

Fee System Personnel Costs  
 From FWP Position Control Report dated 11/30/90  
 Budgeted for FY91  
 Region #7 - Miles City  
 (No longevity included)

<u>Employee Budget Code</u>	<u>Position Descrip.</u>	<u>Wages</u>	<u>Benefits</u>	<u>Total</u>	<u>% to Fee Sys.</u>	<u>Total</u>
16701	Park Mgr.	25,449	6,392	31,841	15%	4,776
16702	Op. Spec. I	17,867	4,447	22,314	30%	6,694
16703	Mtnce. Sup. I	19,623	5,507	25,130	10%	2,513
16704	Op. Spec. I	19,234	5,415	24,649	30%	7,395
26701	Lab. III	5,889	1,108	6,997	10%	700
26702	Lab. I	3,787	711	4,498	20%	900
26703	"	4,886	919	5,805	20%	1,161
26704	"	4,990	618	5,608	20%	1,122
26705	"	4,764	895	5,659	20%	1,132
26706	"	4,886	919	5,805	30%	1,742
26708	"	5,235	993	6,228	30%	1,868
26709	Pk. Patrol Off.	2,292	504	2,796	30%	839
Total for Reg. #7 Fee System Personnel Costs					=	30,842

Note - The Miles City Region has a much higher percentage of time spent on maintaining fishing access sites than any other region. Thus, percentages allocated to fee system costs are lower than any other region.

Fee System Personnel Costs  
 From FWP Position Control Report dated 11/30/90  
 Budgeted for FY91  
 Region #8 - Helena (Administration)  
 (No longevity included)

EXHIBIT 4  
 DATE 3-25-91  
 HB 623

<u>Employee Budget Code</u>	<u>Position Descrip.</u>	<u>Wages</u>	<u>Benefits</u>	<u>Total</u>	<u>% to Fee Sys.</u>	<u>Total</u>
16801	Div. Admin.	39,119	7,678	46,797	10%	4,680
16802	Admin Asst. (D. Monger)	29,016	6,092	35,108	20%	7,022
16804	Admin. Asst. (J. Domino)	20,669	4,878	25,547	80%	20,438
16805	Admin. Asst. (J. Tiberi)	34,243	7,039	41,282	50%	20,641
16808	Clerical	17,083	4,344	21,427	0%	0
16809	Clerical	11,006	2,977	13,983	10%	1,398
16813	Project Evaluator	3,642	946	4,588	0%	0
16814	Admin. Off. I	24,829	5,599	30,428	0%	0
16817	Admin. Asst. II	22,470	5,122	27,592	***	***
16820	Prog. Off. I	22,471	6,073	28,544	50%	14,272
16830	Admin. Off. (G. Olheiser)	30,880	6,524	37,404	10%	3,740
26819	Spec. Asst. (D. Hyppa)	40,758	9,882	50,640	0%	0
26838	Drafter III	16,745	4,280	21,025	***	***
Total for Reg. #8 Fee System Personnel Costs					=	72,191

\*\*\* - These positions are not filled, ect., and so are not included in the above costs, as their exact job duties are unknown, so an accurate estimation of time spent related to fees cannot be done.

# Exhibit B

EXHIBIT 4  
 DATE 3-35-91  
 HB 203

PARKS DIVISION BUDGET REDUCTIONS -- FY90

(note: Coal Tax, Parks Earned Revenue and Boat Fuel Tax only)

January, 1990  
 BUDGET\90REDUCT  
 \$H\$5

FY 90 - 286,009 Budget  
reduction.

Project: TOTAL PARKS DIVISION I.

	02408 Coal Tax	02411 Parks Earned Revenue	02412 Boat Fuel Tax	Total
12/31/89 balance	559,219	560,747	342,841	1,462,807
<i>Feb 33As</i>				
Reductions by Responsibility center:				
6122	(655)	(454)	0	(1,109) ✓
6123	(1,565)	(726)	0	(2,291) ✓
6141	0	(2,303)	(2,093)	(4,396) ✓
6142	0	(23)	(27)	(50) ✓
6143	0	(47)	(51)	(98) ✓
6244	(4,437)	0	0	(4,437) ✓
6331	(56)	(83)	0	(139) ✓
6332	(3,234)	(1,342)	0	(4,576) ✓
6333	(855)	0	0	(855) ✓
6423	(9,000)	0	0	(9,000) ✓
6431	(263)	0	0	(263) ✓
6435	(783)	0	0	(783) ✓
6442	0	(1,027)	(1,386)	(2,413) ✓
6521	(17)	(106)	0	(123) ✓
6532	(1,203)	(638)	0	(1,841) ✓
6544	0	(1,808)	(1,988)	(3,796) ✓
6545	0	(147)	(853)	(1,000) ✓
6721	(2,000)	(941)	0	(2,941) ✓
6731	(1,269)	0	0	(1,269) ✓
6802	(41,492)	(6,557)	(28,275)	(76,324) ✓
6808	(4,000)	0	0	(4,000) ✓
6812	(18,013)	(7,987)	0	(26,000) ✓
6814	0	0	(26,000)	(26,000) ✓
6817	(5,682)	(4,318)	0	(10,000) ✓
6818	0	(95,000)	0	(95,000) ✓
6881	(11,961)	0	0	(11,961) ✓
R2 Vacancy Savings:				
6201	(1,891)	(309)	0	(2,445) ✓
6221	(454)	(769)	0	(1,223) ✓
6231	(1,528)	0	0	(1,528) ✓
6241	(2,584)	(3,529)	0	(6,113) ✓
6243	0	(1,528)	0	(1,528) ✓
<b>Total Reductions</b>	<b>(112,944)</b>	<b>(129,640)</b>	<b>(60,673)</b>	<b>(303,502)</b>
Add Ass't. Admin.:				
6801	9,068	6,055	2,369	17,492 ✓
<b>Adjusted reductions</b>	<b>(103,875)</b>	<b>(123,585)</b>	<b>(58,304)</b>	<b>(286,009)</b> ←
<b>Balances</b>	<b>455,344</b>	<b>437,162</b>	<b>284,537</b>	<b>1,176,798</b>

# Exhibit C

Comparison of Budgets - FY89 vs. FY90

EXHIBIT 4  
DATE 3-25-91  
HB 623

## Parks Division

	<u>FY89</u>	<u>FY90</u>	<u>Inc./Dec.</u>	<u>%Chng.</u>
Division Budget Total:	\$3,108,398*	3,966,029*	857,631	27.6%
*(does not include LWCF passthrough grants)				
Employees:				
Permanent	886,139	971,220	85,081	9.7%
<u>Temporary</u>	491,104	617,267	<u>126,163</u>	25.7%
Benefits	<u>318,917</u>	<u>385,937</u>	<u>67,020</u>	21.0%
Total	1,696,160	1,974,424	278,264	16.4%
Other Expenses:				
Contracted Services	404,235	454,154	49,919	12.3%
Supplies & Materials	132,480	224,637	92,157	69.6%
Communications	39,246	45,850	6,604	16.8%
Travel	187,176	216,222	29,046	15.5%
Rent	110,806	79,868	(30,938)	(27.9%)
Utilities	41,201	55,330	14,129	34.3%
Repairs & Mtnce.	323,970	502,890	178,920	55.2%
Other	13,234	148,510	135,276	N/A
Equipment	<u>159,890</u>	<u>264,144</u>	<u>104,254</u>	N/A
Total	1,412,238	1,991,605	579,367	41.0%

Notes: FY89 Fishing License \$ in Budget - 523,523 = 16.8% of total.  
FY90 Fishing License \$ in Budget - 614,778 = 15.5% of total.  
(shows % used for Fishing Access Sites)

FY1990 Parks Budget Cut Formula - 90CUT20%  
12/20/89

5% budget cut from 8 fee parks which produced less than 20% of their total budget (average was 4%).

EXHIBIT 4  
EXP. DATE 3-25-90  
DATE HB 6-23

#4

Project #	Name	Total FY90 Project \$	2200 Calendar 1989 Revenues	% of Budget	Budget Cu (20%=5%)
6122	Wild Horse Island	\$22,180	\$378	0.02	\$1,109 ✓
6123	Lone Pine	\$45,817	\$606	0.01	\$2,291 ✓
6141	Big Arm	\$38,654	\$21,239	0.55	
6141	Elmo	\$6,659	\$4,022	0.60	
6141	Finley Point	\$11,757	\$7,221	0.61	
6141	Wayfarers	\$41,028	\$21,134	0.52	
6141	West Shore	\$20,294	\$3,309	0.16	\$1,015 ✓
6141	Yellow Bay	\$15,498	\$9,048	0.58	
6142	Whitefish	\$35,773	\$19,494	0.54	
6143	Lambeth	\$20,956	\$9,332	0.45	
6143	Logan	\$27,142	\$12,577	0.46	
6143	Thompson Falls	\$14,635	\$3,274	0.22	
6221	Lost Creek	\$8,038	\$1,805	0.22	
6241	Beavertail Hill	\$13,524	\$5,362	0.40	
6241	Frenchtown Pond	\$18,567	\$4,076	0.22	
6241	Painted Rocks	\$1,252	\$608	0.49	
6241	Placid Lake	\$23,791	\$12,033	0.51	
6241	Salmon Lake	\$17,530	\$8,249	0.47	
6243	44 Blackfoot River	\$54,598	\$1,149	0.02	\$2,730 ✓
6323	Lewis & Clark Caverns	\$159,392	\$185,696	1.17	
6324	Missouri Headwaters	\$27,619	\$12,480	0.45	
6331	Madison Buffalo Jump	\$6,000	\$2,068	0.34	
6332	Bannack	\$91,527	\$8,506	0.09	\$4,576 ✓
6422	Giant Springs	\$66,895	\$16,447	0.25	
6442	Ackley Lake	\$10,000	\$5,183	0.52	
6444	Holter Lake	\$38,272	\$18,546	0.48	
6445	Black Sandy	\$23,603	\$11,079	0.50	
6446	47,48 Canyon Ferry	\$275,500	\$154,491	0.56	
6449	Spring Meadow Lake	\$33,015	\$7,644	0.23	
6521	Greycliff PDT	\$6,000	\$3,208	0.53	
6532	Chief Plenty Coups	\$36,819	\$1,002	0.03	\$1,811 ✓
6533	Pictograph Cave	\$27,628	\$5,483	0.20	
6542	Lake Elmo	\$46,788	\$16,437	0.35	
6543	Cooney	\$69,573	\$19,264	0.28	
6544	45 Deadman's Basin	\$35,800	\$1,582	0.04	<del>\$1,770</del> dbl cut see #5
6721	Makoshika	\$38,000	\$7,141	0.19	\$1,900 ✓
6741	Tongue River Reservoir	\$23,481	\$15,610	0.66	
6741	Hell Creek	\$20,000	\$5,110	0.26	
TOTALS		\$1,473,613	\$642,773	0.44	\$17,252 \$15,462

Note: If a Park didn't produce enough fees, then their budget was cut 5%.

STATE OF MONTANA - FISCAL NOTE  
Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB0623, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

An act providing for free access to state parks by eliminating park entrance and camping fees; replacing park entrance and camping fee revenue with a portion of the coal severance tax interest income.

ASSUMPTIONS:

1. Coal trust fund interest earnings will be \$49,234,000 and \$51,155,000 in FY92 and FY93, respectively.
2. If the proposal is adopted, 1.3% of the interest earnings of the coal trust fund would be allocated to the parks fund, 15% to the school foundation program, and the remainder to the general fund.

FISCAL IMPACT:

Fish, Wildlife and Parks:

	FY 92			FY 93		
	Current Law	Proposed Law	Difference	Current Law	Proposed Law	Difference
<u>Expenditures:</u>						
Operating Costs	105,000	0	(105,000)	110,000	0	(110,000)
Capital Outlay	30,000	0	(30,000)	30,000	0	(30,000)
Total	135,000	0	(135,000)	140,000	0	(140,000)
<u>Funding:</u>						
Fed & Private Spec. Revenue	135,000	0	(135,000)	140,000	0	(140,000)
<u>Revenues:</u>						
Entrance and Camping Fees (02)	575,000	0	(575,000)	600,000	0	(600,000)
Coal Tax Trust Interest (01)	41,848,900	41,208,858	(640,042)	43,481,750	42,816,735	(665,015)
School Foundation	7,385,100	7,385,100	0	7,673,250	7,673,250	0
Parks Fund	0	640,042	640,042	0	665,015	665,015
Total	49,809,000	49,234,000	(575,000)	51,755,000	51,155,000	(600,000)

EFFECT ON COUNTY OR OTHER LOCAL REVENUES OR EXPENDITURES:

The proposal would permanently allocate 1.3% of the interest income from the coal severance tax trust fund to the state special revenue fund for the state parks, thus reducing the percentage available for allocation to other uses. The department would no longer pay the 4% accommodations tax on camping fees.

**NOT FOR DISTRIBUTION**

*Rod Sundsted*  
 ROD SUNDESTED, BUDGET DIRECTOR  
 Office of Budget and Program Planning

DATE

BEN COHEN, PRIMARY SPONSOR

Fiscal Note for HB0623, as introduced

**EXHIBIT**  
 DATE

**SPONSOR'S FISCAL NOTE**

There is hereby submitted a Sponsor's Fiscal Note for: HB 0623, Version: As introduced B-25-91 / # 603

**DESCRIPTION OF PROPOSED LEGISLATION:**

An act providing for free access to state parks by eliminating park entrance and camping fees; replacing this fee revenue with a portion of the coal severance tax interest income.

**ASSUMPTIONS:**

1. Coal tax trust fund interest earnings will be \$49,234,000 and \$51,155,000 in FY92 & FY93, respectively.
2. If the proposal is adopted, 1.3% of the interest earnings of the coal trust fund would be allocated to the parks fund, 15% to the school foundation program, and the remainder to the general fund.
3. State employees shall receive a 4% raise in pay-and-benefits in FY92 and FY93.
4. The Department will no longer incur collection costs.

**FISCAL IMPACT:**

Fish, Wildlife and Parks:

Expenditures:	Current Law	Proposed Law	Difference	Current Law	Proposed Law	Difference
Operating costs (see attached)	490,785	0	(490,785)	510,416	0	(510,416)
Capital outlay-code #6817	34,000	0	(34,000)	34,000	0	(34,000)
<b>Total</b>	<b>524,785</b>	<b>0</b>	<b>(524,785)</b>	<b>544,416</b>	<b>0</b>	<b>(544,416)</b>
<b>Funding:</b>						
State Special Revenue	524,785		(524,785)	544,416		(544,416)
<b>Revenues:</b>						
Entrance & camping fees	575,000	0	(575,000)	600,000	0	(600,000)
Coal tax trust interest	41,858,900	41,208,858	(640,042)	43,481,750	42,816,735	(665,015)
School foundation	7,385,100	7,385,100	0	7,673,250	7,673,250	0
Parks fund	0	640,042	640,042	0	665,015	665,015
<b>Total</b>	<b>48,809,000</b>	<b>49,234,000</b>	<b>(575,000)</b>	<b>51,755,000</b>	<b>51,155,000</b>	<b>(600,000)</b>

**EFFECT ON OTHER REVENUES AND EXPENDITURES:**

The proposal would allocate 1.3% of the interest income from the coal severance tax trust fund to the state special revenue fund for state parks, thus reducing the percentage available for other uses. The department would no longer pay the 4% accommodations tax on camping fees (about \$7,390 for FY1990).

ADDITIONAL FISCAL NOTES ATTACHED-see pg. 2


  
 PRIMARY SPONSOR \_\_\_\_\_ DATE 2/14/91

Fiscal Note for: \_\_\_\_\_ Version: \_\_\_\_\_

Amendments to House Bill No. 623  
Introduced (White) Reading Copy

Requested by Rep. Cohen  
For the Committee on Appropriations

Prepared by Doug Sternberg  
March 26, 1991

EXHIBIT 4A  
DATE 3/28-91  
HB 623

1. Title, lines 5 and 6.  
Following: "ENTRANCE" on line 5  
Strike: "AND CAMPING"

2. Title, lines 6 through 8.  
Following: "FEES;"  
Strike: remainder of line 6 through "INCOME;" on line 8

3. Title, line 8.  
Strike: "SECTIONS 17-5-704 AND"  
Insert: "SECTION"

4. Title, line 9.  
Following: "PROVIDING AN"  
Insert: "IMMEDIATE"  
Following: first "DATE"  
Strike: "AND AN APPLICABILITY DATE"

5. Page 1, line 17.  
Strike: "user fees, such as"

6. Page 1, line 18.  
Strike: "and camping fees,"

7. Page 1, lines 20 through 22.  
Following: "users" on line 20  
Strike: remainder of line 20 through "fees" on line 22

8. Page 2, line 14.  
Following: "~~department.~~"  
Insert: "Overnight camping fees established by the department under subsection (1) must be discounted 50% for a campsite rented by a person who is a resident of Montana as defined in 87-2-102 and either 62 years of age or older or certified as disabled in accordance with rules adopted by the department."

9. Page 2, lines 15 and 16.  
Following: "park" on line 15  
Strike: remainder of line 15 through "public" on line 16

10. Page 2, line 17 through page 3 line 15.  
Strike: sections 2 and 3 in their entirety  
Insert: "NEW SECTION. Section 2. Effective date. [This act] is effective on passage and approval."

EXHIBIT 5  
DATE 3-25-91  
HB 1009

Amendments to House Bill No. 1009  
First Reading Copy

For Representative Pavlovich

Prepared by Sheri S. Heffelfinger  
March 25, 1991

1. Title, lines 8 and 9.  
Strike: "TO" on line 8 through "EXAMINERS" on line 9
  
2. Page 5, lines 14 and 15.  
Strike: line 14 through "type" on line 15  
Insert: "drawn from the general fund"
  
3. Page 8, lines 22 and 23.  
Strike: "board of examiners"  
Insert: "department of administration"

EXHIBIT 6

DATE 3-25-91

HB 792

MSDB SALARY COMPARISON

25-Jan-91

**MONTANA SCHOOL FOR THE DEAF AND BLIND  
SALARY COMPARISON  
SCHOOL FOR DEAF AND BLIND VS GREAT FALLS PUBLIC SCHOOLS  
FISCAL 1991**

MSDB		GFPS		DIFFERENCE	BENEFITS	TOTAL
SALARY	G/S	SALARY	G/S			
\$20,697.00	4/2	\$23,303.00	4/6	\$2,606.00	\$430.22	\$3,036.22
21,435.00	7/2	29,785.00	7/10	8,350.00	1,378.50	9,728.50
11,082.00	3/5	11,599.00	3/7	517.00	85.35	602.35
17,970.00	1/1	18,790.00	1/1	820.00	135.37	955.37
20,603.00	5/2	25,009.00	5/7	4,406.00	727.39	5,133.39
21,466.00	3/4	27,765.00	3/13	6,299.00	1,039.90	7,338.90
23,080.00	5/5	25,884.00	5/8	2,804.00	462.91	3,266.91
18,134.00	6/2	22,137.39	6/5	4,003.39	660.92	4,664.31
27,269.00	3/10*	30,238.00	C/I*	2,969.00	490.15	3,459.15
12,927.00	5/3	14,480.40	5/6	1,553.40	256.45	1,809.85
20,232.00	4/2	24,126.00	4/7	3,894.00	642.86	4,536.86
22,023.00	2/6	26,557.00	2/13	4,534.00	748.52	5,282.52
20,072.00	1/4	24,615.00	1/12	4,543.00	750.00	5,293.00
19,522.00	4/1	20,837.00	4/1	1,315.00	217.09	1,532.09
33,655.00	5/12*	33,655.00	5/15	0.00	0.00	0.00
25,185.00	4/8	30,704.00	5/15	5,519.00	911.13	6,430.13
19,587.00	1/2	26,786.68	1/9	7,199.68	1,188.59	8,388.27
17,970.00	1/1	18,790.00	1/1	820.00	135.37	955.37
27,318.00	6/9	33,424.00	6/15	6,106.00	1,008.04	7,114.04
25,939.00	3/10	29,097.00	C/I*	3,158.00	521.35	3,679.35
20,939.00	3/2	26,056.22	3/9	5,117.22	844.80	5,962.02
22,416.00	7/3	29,785.00	7/10	7,369.00	1,216.55	8,585.55
19,865.00	3/2	25,481.00	3/10	5,616.00	927.15	6,543.15
27,269.00	3/10*	30,238.00	C/I*	2,969.00	490.15	3,459.15
23,824.00	3/7	29,097.00	C/I*	5,273.00	870.52	6,143.52
24,853.00	7/6	26,820.00	7/7	1,967.00	324.73	2,291.73
12,304.00	0/0	14,545.11	0/0	2,241.11	346.63	2,587.74
13,245.00	0/0	15,657.51	0/0	2,412.51	373.14	2,785.65
13,245.00	0/0	15,657.51	0/0	2,412.51	373.14	2,785.65
10,899.00	0/0	12,884.20	0/0	1,985.20	307.05	2,292.25
10,899.00	0/0	12,884.20	0/0	1,985.20	307.05	2,292.25
10,899.00	0/0	12,384.20	0/0	1,985.20	307.05	2,292.25
12,304.00	0/0	14,545.11	0/0	2,241.11	346.63	2,587.74
				\$114,990.51	\$18,824.74	\$133,815.25

C).

Ex. 6  
3-25-91  
HB 712

MSDB SALARY COMPARISON

25-Jan-91

MONTANA SCHOOL FOR THE DEAF AND BLIND  
SALARY COMPARISON  
SCHOOL FOR DEAF AND BLIND VS GREAT FALLS PUBLIC SCHOOLS  
FISCAL 1991

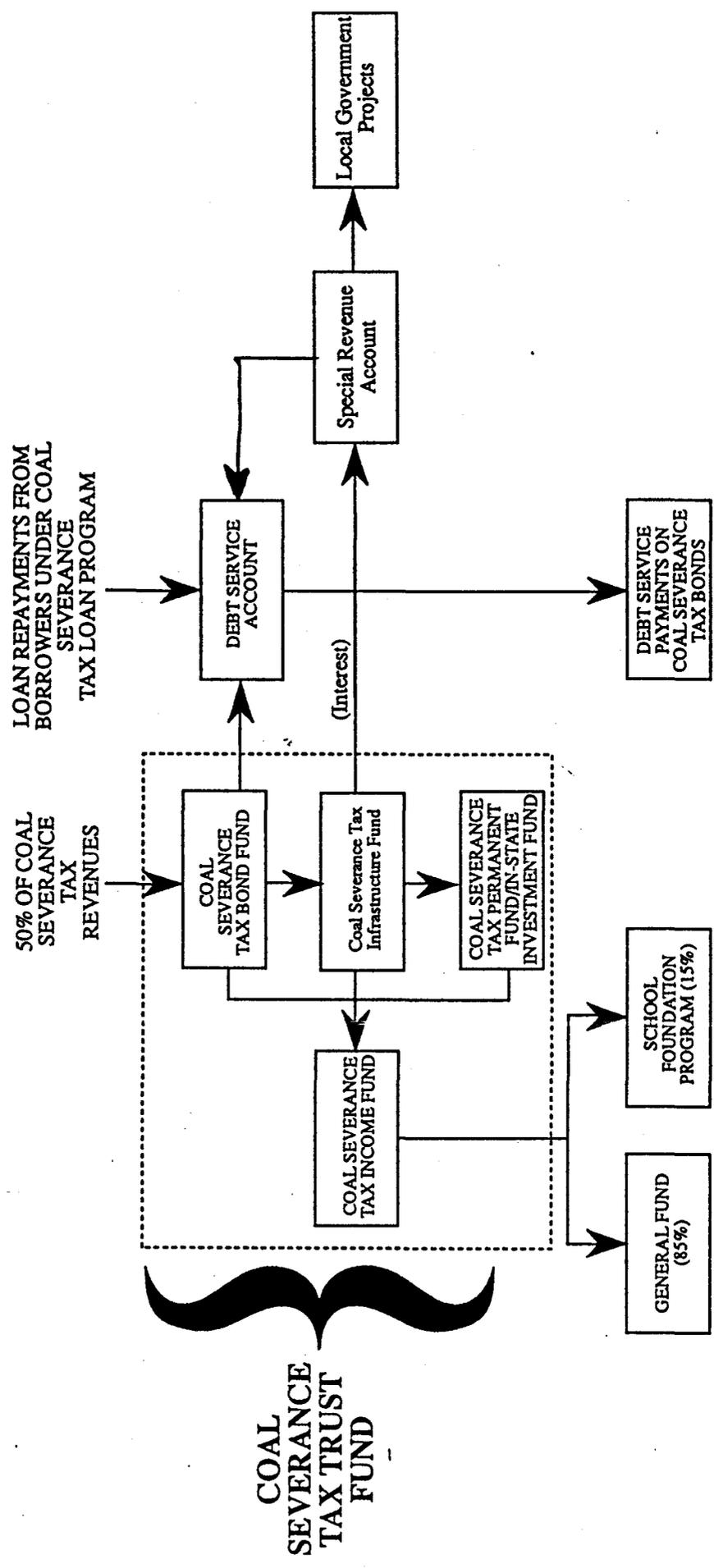
MSDB		GFPS		DIFFERENCE	BENEFITS	TOTAL
SALARY	G/S	SALARY	G/S			
24,927.00	0/0	25,945.54	0/0	\$1,018.54	\$168.15	\$1,186.69
29,864.00	0/0	32,363.68	0/0	2,499.68	412.67	2,912.35
20,398.00	0/0	25,945.54	0/0	5,547.54	858.04	6,405.58
32,714.00	0/0	33,737.11	0/0	1,023.11	168.90	1,192.01
23,162.00	0/0	30,067.95	0/0	6,905.95	1,068.14	7,974.09
27,114.00	0/0	35,230.70	0/0	8,116.70	1,339.99	9,456.69
				\$25,111.51	\$4,015.89	\$29,127.41
36,000.00	0/0	42,557.21	0/0	\$6,557.21	\$1,082.53	\$7,639.75
30,000.00	0/0	35,464.35	0/0	5,464.35	902.11	6,366.45
34,856.00	0/0	41,204.84	0/0	6,348.84	1,048.13	7,396.97
22,800.00	0/0	26,952.90	0/0	4,152.90	642.33	4,795.23
30,000.00	0/0	35,464.35	0/0	5,464.35	902.11	6,366.45
51,794.00	0/0	61,228.01	0/0	9,434.01	1,557.46	10,991.47
30,000.00	0/0	35,464.35	0/0	5,464.35	845.17	6,309.52
34,500.00	0/0	40,784.00	0/0	6,284.00	971.95	7,255.94
30,996.00	0/0	36,641.76	0/0	5,645.76	932.06	6,577.82
				\$54,815.76	\$8,883.84	\$63,699.61
				\$194,917.79	\$31,724.48	\$226,642.27

(Cf).

EXHIBIT 7  
 DATE 3-25-91  
 HB 795

HB No. 795

COAL SEVERANCE TAX TRUST FUND  
 FLOW OF FUNDS SUMMARY



*Handwritten initials*

Ex 8  
3-25-91  
HB 795

Amendments to House Bill No. 795  
Second Reading Copy

Requested by Representative Harper  
For the Committee on Appropriations

Prepared by Greg Petesch  
March 25, 1991

- 1. Page 2, line 19.  
Following: "money"  
Insert: "deposited"  
Following: "fund"  
Insert: "in the preceding year"
  
- 2. Page 23, lines 5 and 6.  
Following: the third "."  
Strike: remainder of line 5 through "IN" on line 6  
Insert: "There is appropriated \$225,000 from"
  
- 3. Page 23, line 7.  
Strike: "IS APPROPRIATED"

HB 795  
DATE 3-25-91  
8



HOUSE OF REPRESENTATIVES

VISITOR'S REGISTER

*App...*

COMMITTEE

BILL NO.

DATE 3-25-91 SPONSOR(S)

PLEASE PRINT

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NAME AND ADDRESS	REPRESENTING	BILL	OPPOSE	SUPPORT
Newell Anderson	Dept of Commerce	HB1010		X
Carol L. Ferguson	Hard-Rock Mining Impact <sup>Board</sup>	HB1010		X
Stan Bradshaw	MT, TU	HB731		✓
DAVE Brown	HD # 72 - sponsor	HB1010		X
Ed Dolezal	HD 34 Sponsor	HB792		✓
Janet Ellic	MT Audubon	HB731		✓

**PLEASE LEAVE PREPARED TESTIMONY WITH SECRETARY. WITNESS STATEMENT FORMS ARE AVAILABLE IF YOU CARE TO SUBMIT WRITTEN TESTIMONY.**