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WC-0001-C-2021

April 30, 2025

Montana Water Court

IN THE WATER COURT OF THE STATE OF MONTANA
CONFEDERATED SALISH AND KOOTENAI TRIBES – MONTANA – UNITED STATES
COMPACT

CASE NO. WC-0001-C-2021

Evidentiary Hearing Nos. 14
(Craig H. Blevins & Beth M Blevins, Smyth Family Trust, Longhorn Arena, LLC, Ernie Otoupalik, Sheila Vallejo, Tad & Tamara Revocable Trust)

HEARING 14 PREHEARING ORDER

On April 28, 2025, the Court conducted a joint Prehearing Conference with the Confederated Salish and Kootenai Tribes (“Tribes”), the United States of America on behalf of the Tribes (“United States”), and the State of Montana (“State”), (collectively, the “Compact Parties”) and attorney Kimberly Field as counsel for Craig H. Blevins & Beth M Blevins, Smyth Family Trust, Longhorn Arena, LLC, Ernie Otoupalik, Sheila Vallejo, and Tad & Tamara Revocable Trust (collectively, “Objectors” and individually each an “Objector”).

Objectors filed a collective Request for Hearing on February 21, 2025 (Doc. 2118.00). The Request included all the Objectors and several other parties who also filed objections. Pursuant to Case Management Order Nos. 6 and 8, the Court consolidated the requests into Evidentiary Hearing No. 14. The parties to the Request not identified as Objectors in this Order have all withdrawn their hearing requests. Prior to the conference, the Court received the following proposed prehearing orders:

Party	Document	Doc. no.
Objectors	Proposed Prehearing Order	2509.00
Objectors	Supplement to Preposed Prehearing Order	2538.00
Compact Parties	Proposed Prehearing Order	2540.00
Objectors	(Second) Supplement to Proposed Prehearing Order	2546.00

The conference was conducted pursuant to Rule 16 of the Montana Rules of Civil Procedure. Chief Water Judge Stephen Brown presided. Following discussion, the Court adopts the following as the Prehearing Order for the hearing in this case:

AGREED FACTS

Objectors included a list of proposed agreed facts with their proposed prehearing orders. The Compact Parties responded that they do not necessarily dispute all of the facts, but question their relevancy. The Court raised questions as to whether the proposed facts are better stated as requests for judicial notice. Counsel for Objectors agreed and withdrew the proposed agreed facts and will file a request for judicial notice, which the Court will address at the commencement of the hearing.

CONTENTIONS¹

A. Objectors' Contentions.

1. As a result of the Compact and its implementation and claims administration, material injury and damages to objectors and their constituents' water rights and other protected interests under State and Federal law have and will occur.
2. The Compact materially injures and causes damage to Objectors as a result of the Compact and related ordinances granting authority to various Tribal, State and Federal agencies to administer water rights and implement changes in provision and use of irrigation water and other claims for water.
3. The Compact causes material damage and injury to Objectors by causing or creating additional expense, economic loss, a loss of opportunity and or a loss of protected rights.

Addition[al] expense and economic loss includes, but is not limited to:

¹ The contentions, issues of fact, and issues of law are copied and pasted from the parties' proposed prehearing orders with modifications for clarity, consistency, and non-substantive grammatical correction.

- a. Illegal taking of water rights not yet adjudicated;
 - b. Illegal taking of State water rights;
 - c. Late turn-on and early shut off of irrigation water resulting in loss of crops;
 - d. Gross reduction and non-delivery of irrigation water;
 - e. Failure to maintain irrigation project canals and ditches creating weed issues and reducing the amount of water delivery;
 - f. Loss of crops and forage for grazing;
 - g. Increase in operation and maintenance costs;
4. Objectors dispute the Compact Parties' contentions.

B. Compact Parties' Contentions.

1. Objectors' request to submit additional oral testimony after filing written direct testimony is improper as it violates the stipulation between counsel and the Compact Parties and is therefore prejudicial to the Compact Parties.

2. The Tad & Tamara Thomas Revocable Trust is not materially injured by operation of the Compact.

3. Craig H. Blevins and Beth M. Blevins are not materially injured by operation of the Compact.

4. Sheila Vallejo is not materially injured by operation of the Compact.

5. Smyth Family Trust Agreement, Russell T. Smyth, Trustee is not materially injured by operation of the Compact.

6. Ernest Otoupalik and Longhorn Arena, LLC are not materially injured by operation of the Compact.

7. In its *Order Pending Motions Regarding Compact Approval* (April 1, 2025) ("Order on Motions"), Dkt. No. 2336.00, the Court denied all Objectors' motions on issues of law. Objectors' *Motion and Brief to Deny Compact Based on Adequacy and Fairness and Other Issues of Law* (July 10, 2024), Dkt. No. 1814.00.

8. Evidence pertaining to the elements or ultimate validity of any water rights claims, including Secretarial and Walton water right claims, held by Objectors is

irrelevant to the issue of Objectors' claims of material injury from operation of the Compact and should be excluded.

9. Objectors have failed to meet their burden to establish that they are materially injured by operation of the Compact through their witnesses.

10. Any evidence of FIIP operations regarding O&M fees and maintenance schedules is irrelevant to the issue of Objectors' claims of material injury from operation of the Compact and must be excluded.

11. No implementation of the Compact occurred prior to 2024, when Appendix 3.4 was first implemented. Regardless, the exercise of the Tribes' water rights under the Compact does not result in any material injury to Objectors' water rights or property.

12. In 2023 and earlier, FIIP deliveries were governed by its Operation and Maintenance Guidelines and a 2018 United States Fish and Wildlife Service Biological Opinion, not the Compact. FIIP started and ended delivery of water to project users based on climatic conditions, available snowpack, and the condition of facilities.

13. In 2024, FIIP deliveries were maintained as governed by its Operation and Maintenance Guidelines, the 2018 United States Fish and Wildlife Service Biological Opinion, and initial implementation of the Compact.

14. Objectors Otoupalik and Longhorn Arena, LLC's assertions of FIIP actions involving draining a pond are not caused by operation of the Compact and thus irrelevant to Objectors' material injury caused by operation of the Compact.

15. Objector Tad & Tamara Thomas Revocable Trust's filing and receiving of a Certificate of Domestic Allowance pursuant to the Unitary Administration and Management Ordinance for lawn and garden purposes is not a material injury.

16. Objector Tad & Tamara Thomas Revocable Trust's allegations regarding FIIP operations categorizing parcels for delivery are not affected by operation of the Compact and thus irrelevant to Objector's material injury caused by operation of the Compact.

EXHIBITS

A. Exhibit Procedures.

Each party shall bring one binder(s) set of original paper exhibits to the hearing. An electronic exhibit set shall be provided to the Court by email or other file transfer service to watercourt@mt.gov before the end of the day on April 30, 2025. The subject line of the email shall reference hearing number 14. All exhibits shall be pre-marked with the exhibit number set forth in the exhibit list filed with the Court. The parties shall make their own arrangements for any projection of exhibits. At the close of the hearing, any exhibits not offered and admitted will be removed from the record set.

B. Objectors' Exhibits.

Objectors' consolidated exhibit list, as amended, includes the following:

1. The Objectors' filed objections;
2. Other objections of other objectors;
3. The Title 80 Compact;
4. The MWRPA Compact;
5. The Compact Easement, Operation and Implementation Document;
6. The Lee-Kinney Report;
7. The repayment contracts;
8. The Hellgate Treaty;
9. The Treaty of Peace and Friendship;
10. Real estate value letter;
11. Certificate of Domestic Allowance – Individual;
12. Flathead Reservation Office of the Water Engineer Letter dated 09/27/2023;
13. State-CSKT-Master Agreement-2016;
14. CSKT Compact - Appendix 3.5 CITT adaptive management & CITT;
15. CSKT Compact – Appendix 3.4 Implementation Schedule;
16. 2025-04-16 – CITT – Agenda – Draft;
17. 2025-04-16 – DRAFT Water Supply Outlook;

18. 2016-03-15 operating rules;
19. MCA 85-20-1901 & 1902.

The Compact Parties object to all Objectors' exhibits.

C. Compact Parties' Exhibits.

The Compact Parties' exhibits are described on the attached exhibit list filed as Doc. no. 2555.00.

Objectors reserve all objections to the time of hearing.

WITNESSES

The following witnesses may be called by the parties. Witnesses are not excluded from the courtroom prior to testifying. Any witness for whom direct testimony is pre-filed shall be made available at the hearing for cross-examination.

A. Objectors' Witnesses.

Objectors intend to call the following as witnesses to testify at the hearing:

1. Tad Thomas (testimony pre-filed as Doc. 2458.00);
2. Craig Blevins and Beth Blevins (testimony pre-filed as Doc. 2471.00);
3. Sheila Vallejo (testimony pre-filed as Doc. 2549.00);
4. Russell Smyth (testimony pre-filed as Doc. 2457.00);
5. Ernie Otoupalik (testimony pre-filed as Doc. 2460.00);
6. Longhorn Arena, Ernie Otoupalik (testimony pre-filed as Doc. 2460.00);
7. Any witness identified or called by the Compact Parties;
8. Witnesses necessary for rebuttal.

The Compact Parties' proposed prehearing order includes objections to portions of the pre-filed testimony. The objections will be addressed at the hearing.

B. Compact Parties' Witnesses.

The Compact Parties intend to call the following witnesses:

1. Objectors, for cross-examination purposes;
2. Casey Ryan, Confederated Salish and Kootenai Tribes, for rebuttal purposes;

3. Seth Makepeace, Confederated Salish and Kootenai Tribes, for rebuttal purposes; and
4. Any other person necessary to rebut Objectors' testimony disclosed at the May 1, 2025 evidentiary hearing.

ISSUES OF FACT

The following issues of fact, and no others, are to be litigated at the hearing:

A. Objectors' Issues of Fact.

1. Whether or not Objectors' interests have been materially injured by operation of the Compact, past, present and or future.
2. Whether or not Objectors interests have been, are, or will be materially injured by the administration of irrigation, fisheries, navigation water rights and ground water rights under the Compact.
3. Whether the Objectors' have been and/or are materially injured by the use of mechanisms incorporated in the Compact to create a harm to Objectors' use of water rights.

B. Compact Parties' Issues of Fact.

The Compact Parties contend the following issues of fact must be resolved at the May 1, 2025, evidentiary hearing:

1. Whether Tad & Tamara Thomas Revocable Trust Subdivision is materially injured by operation of the Compact.
2. Whether Craig H. Blevins and Beth M. Blevins are materially injured by operation of the Compact.
3. Whether Sheila Vallejo is materially injured by operation of the Compact.
4. Whether Smyth Family Trust Agreement, Russell T. Smyth, Trustee is materially injured by operation of the Compact.
5. Whether Ernest Otoupalik and Longhorn Arena, LLC are materially injured by operation of the Compact.

Each party reserves all objections to the other party's issues of fact.

ISSUES OF LAW

The following issues of law, and no others, remain to be litigated at the hearing:

A. Objector's Issues of Law.

1. Whether the Objectors' have been and/or will be materially injured by operation of the Compact and related documents.
2. Whether the Compact denies Objectors their right to other remedies provided by law.
3. Many water rights or rights regarding land which were created by Statute or Treaty and are rights and responsibilities of all party.
4. [no. 3 in Doc. 2546.00]. Pre-implementation and Operation of the Compact in regard to non-adjudicated water rights.
5. [no. 4 in Doc. 2546.00]. Lack of definition or directive regarding Court of Competent Jurisdiction related to the pre-implementation and operation of the Compact.

B. Compact Parties' Issues of Law.

The Compact Parties contend that the Order on Motions resolved all issues of law and thus there are no issues of law left to address at the evidentiary hearing.

Nevertheless, issues of law relevant to the May 1, 2025, evidentiary hearing may include:

1. Whether Objectors have met their burden to demonstrate material injury from operation of the Compact; and
2. Whether evidence offered either in support of a claim, or to rebut such a claim, of material injury is admissible.

DISCOVERY

Objector reserves the right to offer as evidence the Compact Parties' Response to Objector's Discovery Requests.

The Compact Parties intend to use and possibly admit into evidence the following discovery related documents at the May 1, 2025, evidentiary hearing:

1. Tad & Tamara Thomas Revocable Trust's Responses to Compact Parties' First Set of Combined Discovery Requests, April 15, 2025;
2. Craig H. Blevins and Beth M. Blevins' Responses to Compact Parties' First Set of Combined Discovery Requests, April 15, 2025;
3. Sheila Vallejo's Responses to Compact Parties' First Set of Combined Discovery Requests, April 15, 2025;
4. Smyth Family Trust Agreement's Responses to Compact Parties' First Set of Combined Discovery Requests, April 15, 2025;
5. Ernest Otoupalik and Longhorn Arena, LLC's Responses to Compact Parties' First Set of Combined Discovery Requests, April 15, 2025.
6. Objector Lake County Public Schools' Responses to Compact Parties' First Set of Combined (April 15, 2025).

STIPULATIONS

The Compact Parties did not enter into any stipulations with Objectors in connection with the May 1, 2025, evidentiary hearing, besides agreeing to forego Objectors' depositions as they agreed to file written direct testimony and agreeing to Objectors' request to extend all of their pre-hearing and hearing dates. See Dkt. No. 2403.00.

DETERMINATION OF LEGAL ISSUES

The Order on Motions sets the scope for this hearing and other similar hearings involving other Objectors. To the extent issues previously resolved in the Order on Motions are incorporated into contentions, they are done so only to preserve the issues for appeal, and not to relitigate previously resolved issues. Each party reserves all rights of appeal as to prior rulings of the Court.

HEARING

The hearing shall commence immediately following the conclusion of Evidentiary Hearing Nos. 12 and 13, which are scheduled at 9:00 a.m., Mountain Time, on May 1, 2025, in the Lake County District Courtroom located at 106 4th Ave E, Polson, MT

59860-2133. The hearing shall be concluded in less than one day and will be conducted without a jury. The hearing will be recorded by a court reporter.

Objectors shall present their case first. Upon completion of Objectors' case, the Compact Parties may present their case.

A deadline for submitting proposed findings of fact and conclusions of law or post-hearing briefing, if any, will be set after the hearing. The parties are not required to submit proposed findings of fact and conclusions of law prior to the hearing.

Except as provided in this Order, the hearing in this case is governed by the Water Court's Water Right Adjudication Rules, including Rule 2(b) which incorporates by reference the Montana Rules of Civil Procedure, the Montana Rules of Evidence, the Montana Uniform District Court Rules, the Water Court Local Rules, and all prior case management orders issued in this case.

ORDER

Therefore, it is ORDERED that this Order is adopted as the Prehearing Order for this case. This Prehearing Order incorporates all prior objections and responses, which are modified to conform to this Order. Subject to any rights of appeal of prior orders, this order shall supersede the pleadings and govern the course of the hearing of this cause, unless modified to prevent manifest injustice.

Stephen R. Brown
Chief Water Judge

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WC-0001-C-2021

April 28, 2025

Montana Water Court

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IN THE WATER COURT OF THE STATE OF MONTANA
CONFEDERATED SALISH & KOOTENAI TRIBES – MONTANA – UNITED STATES
COMPACT

CASE NO. WC-0001-C-2021

**HEARING 14 - COMPACT PARTIES' AMENDED EXHIBIT LIST FOR A. ABEL
PROPERTIES, LLC, ET. AL'S MAY 1, 2025 EVIDENTIARY HEARING**

Pursuant to the Water Court's *Case Management Order No. 6*, Dkt. No. 2142.00 (Feb. 27, 2025), *Case Management Order No. 7*, Dkt. No. 2147.00 (Mar. 5, 2025), and *Case Management Order No. 8*, Dkt. No. 2445.00 (Apr. 16, 2025), the Confederated Salish and

Kootenai Tribes (“Tribes”), the United States, and the State of Montana (collectively, “Compact Parties”), through undersigned counsel, hereby submit the following amended exhibit list for Objectors A Abel Properties, LLC et al.’s May 1, 2025, evidentiary hearing. The Compact Parties ask the Court to include the following in its final prehearing order for the May 1, 2025, hearing:

COMPACT PARTIES’ AMENDED EXHIBIT LIST FOR HEARING 14
(A ABEL PROPERTIES, LLC ET AL.)

Exhibit Number	Title	Description
1	Flathead Indian Irrigation Project Operation & Maintenance Guidelines	Describes procedures governing FIIP operations
2	US FWS, Biological Opinion on the Effects of the Flathead Indian Irrigation Project on Bull Trout and Bull Trout Critical Habitat (2018)	Among other things, addresses necessary mitigation measures related to species protected by the Endangered Species Act
3	Map of the Flathead Reservation	Shows topographic and hydrologic features, as well as FIIP reservoir and canal network
4	U.S. Dep’t of Interior, Bureau of Indian Affs., <i>Rate Adjustments for Indian Irrigation Projects</i> , 84 Fed. Reg. 33280, 33280-83 (July 12, 2019)	Federal notice of changes to irrigation project fee schedules
5	U.S. Dep’t of Interior, Bureau of Indian Affs., <i>Rate Adjustments for Indian Irrigation Projects</i> , 85 Fed. Reg. 47235, 47235-38 (Aug. 4, 2020)	Federal notice of changes to irrigation project fee schedules
6	U.S. Dep’t of Interior, Bureau of Indian Affs., <i>Rate Adjustments for Indian Irrigation Projects</i> , 86 Fed. Reg. 42872, 42872-77 (Aug. 5, 2021)	Federal notice of changes to irrigation project fee schedules
7	U.S. Dep’t of Interior, Bureau of Indian Affs., <i>Rate Adjustments for Indian Irrigation Projects</i> , 87 Fed. Reg. 45789, 45789-94 (July 29, 2022)	Federal notice of changes to irrigation project fee schedules

8	U.S. Dep't of Interior, Bureau of Indian Affs., <i>Rate Adjustments for Indian Irrigation Projects</i> , 88 Fed. Reg. 50905, 50905-10 (Aug. 2, 2023)	Federal notice of changes to irrigation project fee schedules
9	Blevins – Hydrographic Vicinity Map	Area map showing parcel and canal source
10	Blevins – Ronan B Canal 3567_10	Canal flow and start and stop dates
11	Smyth – Hydrographic Vicinity Map	Area map showing parcel and canal source
12	Smyth – Mission C Canal 4829.10	Canal flow and start and stop dates
13	Thomas – Hydrographic Vicinity Map	Area map showing parcel and canal source
14	Thomas – Ninepipe Reservoir	Ninepipe reservoir elevation
15	Otoupalik and Longhorn Acrean LLC – Hydrographic Vicinity Map	Area map showing parcels
16	Vallejo – Hydrographic Vicinity Map	Area map showing parcel and canal source
17	Vallejo – Mission C Canal 4829.10	Canal flow and start and stop dates
18	Objectors Craig and Beth Blevins' Responses to Compact Parties Discovery Requests (Apr. 15, 2025)	
19	Objector Smyth Family Revocable Trust Agreement's Responses to Compact Parties' Discovery Requests (Apr. 15, 2025)	
20	Objector Tad & Tamara Thomas Revocable Living Trust's Responses to Compact Parties' Discovery Requests (Apr. 15, 2025)	

CERTIFICATE OF SERVICE

I certify that a copy of the foregoing *Amended Exhibit List* was served by email to the Objectors and counsel as set forth below this 28th day of April, 2025.

/s/ Jean Saye

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