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MONTANA ADMINISTRATIVE REGISTER

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OF MONTANA



1996 ISSUE NO. 17 SEPTEMBER 5, 1996 PAGES 2343-2415

MONTANA ADMINISTRATIVE REGISTER

ISSUE NO. 17

The Montana Administrative Register (MAR), a twice-monthly publication, has three sections. The notice section contains state agencies' proposed new, amended or repealed rules; the rationale for the change; date and address of public hearing; and where written comments may be submitted. The rule section indicates that the proposed rule action is adopted and lists any changes made since the proposed stage. The interpretation section contains the attorney general's opinions and state declaratory rulings. Special notices and tables are inserted at the back of each register.

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BEFORE THE DEPARTMENT OF AGRICULTURE OF THE STATE OF MONTANA

In the matter of the proposed)	NOTICE OF PROPOSED
repeal of ARM 4.13.1001 in its)	REPEAL AND ADOPTION
entirety and the proposed)	
adoption of a new rule relating)	
to the Grain Fee Schedule of)	
lab hours, travel time and fees)	NO PUBLIC HEARING
		CONTEMPLATED

TO: All Interested Persons

1. On October 5, 1996, the Department of Agriculture proposes to repeal the above stated rule in its entirety and replace it with the following:

2. The proposed new rule will read as follows:

NEW RULE I GRAIN FEE SCHEDULE (1) Effective date of this rule is October 25, 1996.

(2) General provisions are as follows:

(a) The state grain laboratory hours are 8 a.m. to 5 p.m. Monday through Friday. All other hours and holidays will be considered overtime.

(b) The regular hourly rate for travel time and stand-by fee is \$15 per hour per individual assessed in half-hour intervals.

(c) The overtime and holiday hourly rate is \$22.50 per hour per individual assessed in half-hour intervals. A minimum two hour charge will be assessed except that before or for a continuation of a regular work day, actual overtime hours will be charged.

(d) Holidays are as adopted in 1-1-216, MCA. (e.g., New Year's Day, Martin Luther King Day, Presidents' Day, Memorial Day, Independence Day, Labor Day, Columbus Day, Veteran's Day, Thanksgiving Day, and Christmas Day).

(e) Mileage, travel time and travel expenses are as follows:

(i) Mileage charges shall be assessed per Title 2, chapter 18, part 5, MCA for state employees which is equal to the United States Internal Revenue Service (IRS) mileage allotment. Any change to the mileage rate is effective when the IRS changes their standard mileage rate. The mileage charges will be prorated where possible. Mileage will not be charged within five miles of an official state grain laboratory location.

(ii) For each out-of-town trip requested, the applicant will be charged at the regular hourly rate except for overtime and holidays. These will be charged at the overtime rate (prorated where possible).

(iii) Travel expenses, i.e. per diem, lodging and mileage will be assessed the applicant in addition to other fees and charges.

(f) Copies of certificates, per certified copy . . \$2.50 In case of a data entry or typographical error, a corrected certificate will be issued without a fee.

assessed. (h) Ineffectual factor or factor only determination

(e.g., Foreign Material (FM) identified; Dark, Hard

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Viterous (DHV) kernels; Hard, Viterous Kernels of Amber Color (HVAC); Damaged Kernels Total (DKT) identified per \$2.50 factor r (i) Malting barley analysis, includes actual

percent of plump barley, skinned and broken kernels, \$4.00

(j) Official commercial services performed under the USGSA:

(i) Official commercial inspection services and fees may be negotiated on a case-by-case basis.

(4) Fees for official services provided under the Agricultural Marketing Act of 1946 (AMA) as amended beans, peas and lentils.

(a) All general provisions of (2) above shall apply.

(b) Priority service fees are as listed below plus \$2.50 per request. Submitted priority samples shall be done within 48 hours or less, on a first arrival basis. Priority service includes telephone report. Priority service will be automatically suspended if back-log of regular samples exceeds two weeks. If priority service is suspended all submitted sample fees will be assessed at the appropriate rate.

(c) Sampling fees:

(i) bulk samples from boxcars, hopper cars, (d) Grade only per lot or sample:

(i) field run \$12.00 (ii) other than field run \$10.00 (e) Re-inspection:

(i) Re-inspection of official lot with original numerical grade sustained - all regular fees assessed.

(ii) Official lot re-inspection with original numerical grade - changed mileage, travel time assessed when applicable and sampling only fee assessed. No grade fee assessed.

(iii) Re-inspection of file sample with original numerical grade sustained - regular fee assessed either \$12.00 or \$10.00

(iv) Re-inspection based on file sample with original numerical grade changed - no fee will be assessed.

(f) Ineffectual factor or factor only determination \$2.50

(5) Fees for laboratory services not performed under the USGSA or AMA:

(a) All general provisions of (2) above shall apply.

(b) Lot inspection sampling with grade for bulk, boxcar, hopper car or truck/trailer, per request, sampling and grade only:

(i) Level one sampling service fee when the state grain laboratory furnishes the sampling crew \$20.00

(ii) Level two sampling service fee when the state grain laboratory furnishes a licensed sampler to write identification tickets, supervise elevator employees while sampling and seal samples for delivery to the \$15.00

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(iii) Lot re-inspection (original numerical grade sustained) - all regular fees assessed. (iv) Lot re-inspection (original numerical grade changed) mileage, travel time applies when applicable and sampling only fee assessed. No grade fee assessed. (c) Sampling only (does not include grade) - bulk, boxcar, hopper car or truck/trailer, per request, (all grains) \$8.00 (d) Stowage examination per unit (in excess of one . . \$7.00 (e) Priority service fees are as listed below plus \$2.50 per request. Submitted priority samples shall be done within 48 hours or less, on a first arrival basis. Priority service includes telephone report. Priority service will be automatically suspended if back-log of regular samples exceeds two weeks. If priority service is suspended all submitted sample fees will be assessed at the appropriate rate. (f) Submitted Montana specialty crop grades, (unless specifically listed), per grade \$7.00 (g) Submitted buckwheat grades, per grade: \$7.00 \$12.00 (h) Submitted hulless or hulless waxy barley grades, (includes oven moisture), per grade \$11.00 (i) Re-inspection for grade based on file sample: (i) original numerical grade sustained - regular fee assessed. (ii) original numerical grade changed - no fee will be assessed. (j) Protein test, per sample:
(i) non-official NIRT, (e.g. kamut) \$4.50
(ii) Kjeldahl method (e.g. malting barley) \$7.00 (iii) protein retest - original protein test sustained regular protein fee assessed. (iv) Protein retest - original protein test changed differences of more than 0.3% - no fee will be assessed. (k) Moisture tests - (oven), per sample \$4.00 (1) Malting barley: (i) germination, 48 hour hydrogen peroxide or 72 hour \$6.00 (ii) chit determination, per determination (iii) variety identification, per sample \$7.00 \$4.00 (m) Falling numbers determination, per \$10.00 \$10.00 (o) Ineffectual factor or factor only determination (e.g. FM identified, DHV, HVAC, DKT identified) AUTH: Sec. 80-4-403, MCA; IMP: Sec. 80-4-721, MCA

<u>REASON:</u> The Montana State Grain Laboratory is supervised by the United States Department of Agriculture, Federal Grain Inspection Service (USDA/FGIS). Many of the changes in the fee schedule have been requested by the USDA/FGIS or to clarify the fee schedule to assist the laboratory's customers in determining the appropriate charges for services. No fees have been changed.

The fee schedule amendments requested by the USDA/FGIS include moving the kjeldahl protein and oven moisture fees to services not performed under the United States Grain Standards Act (USGSA) or the Agricultural Marketing Act (AMA) since these services are no longer regulated by the USDA/FGIS. The State Grain Laboratory will continue to conduct kjeldahl and oven moisture tests on a state certificate fee for service basis.

The USDA/FGIS requested that the mileage rate charge be clarified by including a limit for the fee charged per mile. The mileage fee was clarified by referencing Title 2, Chapter 18, Part 5, MCA which is equal to the IRS mileage allotment. USDA/FGIS also requested the fees for reinspection be clarified by adding the word 'numerical' to reinspection grade charges, and indicate when a fee was charged based on reinspection.

The amendment also identifies the officially declared state holidays as adopted by the State legislature by referencing section 1-1-216, MCA.

3. Interested persons may submit their written data, views, or arguments concerning this proposed amendment to Will Kissinger, Administrator, Department of Agriculture, Agricultural Development Division, P.O. Box 200201, Helena, MT 59620-0201; FAX (406)444-5409; Internet: AGR@MT.GOV; State Bulletin Board System (SBBS) 800-962-1279, or a local SBBS Helena number 444-5648, and must be received no later than October 3, 1996.

4. If a party who is directly affected by the proposed amendment wishes to express his/her data, views, and arguments orally or in writing at a public hearing, he/she must make written request for a hearing and submit this request along with any written comments he/she has to Will Kissinger, Administrator, Department of Agriculture, Agricultural Development Division, P.O. Box 200201, Helena, MT 59620-0201, FAX (406)444-5409; Internet: AGR@MT.GOV; State Bulletin Board System (SBBS), 800-962-1279, or a local SBBS Helena number 444-5648, and must be received no later than October 3, 1996. 5. If the department receives requests for a public hearing on the proposed amendment from either 10% or 25, whichever is less, of the persons who are directly affected by the proposed action; from the Administrative Code Committee of the legislature; from a governmental subdivision or agency; or from an association having not fewer than 25 members who will be directly affected, a hearing will be held at a later date. Notice of the hearing will be published in the Montana Administrative Register. Ten percent of those persons directly affected has been determined to be 1,450 persons based on 14,500 Montana farmers who raise wheat and barley.

W. Ralph Peck, Director DEPARTMENT OF AGRICULTURE

Melò **r**¥mothy Rule Re eve

Certified to the Secretary of State August 26, 1996.

MAR #4-14-84

BEFORE THE CLASSIFICATION REVIEW COMMITTEE OF THE STATE OF MONTANA

In the matter of the proposed)	NOTICE OF PROPOSED
amendment of rule 6.6.8301,)	AMENDMENT OF RULE
concerning updating references to)	6.6.8301
the NCCI Basic Manual for Workers)	
Compensation and Employers)	NO PUBLIC HEARING
Liability Insurance, 1996 ed.)	CONTEMPLATED

TO: All Interested Persons.

1. On October 11, 1996 the Montana Classification Review Committee proposes to amend rule 6.6.8301 updating references to the NCCI Basic Manual for Workers Compensation and Employers Liability, 1996 edition.

2. The rule, as proposed to be amended, appears as follows (new material is underlined; material to be deleted is interlined):

6.6.8301 ESTABLISHMENT OF CLASSIFICATION FOR COMPENSATION PLAN NO. 2 (1) The committee hereby adopts and incorporates by reference the NCCI Basic Manual for Workers Compensation and Employers Liability Insurance, 1996 ed., as supplemented through July 15, 1996Qctober 11, 1996, which establishes classifications with respect to employers electing to be bound by compensation plan No. 2 as provided in Title 39, chapter 71, part 22, Montana Code Annotated. A copy of the Basic Manual for Workers Compensation and Employers Liability Insurance is available for public inspection at the Office of the Commissioner of Insurance, Room 270, Sam W. Mitchell Building, 126 North Sanders, P.O. Box 4009, Helena, MT 59620-4009. Copies of the Basic Manual for Workers Compensation and Employers Liability Insurance may be obtained by writing to the Montana Classification Review Committee in care of the National Council on Compensation Insurance, Inc., 7220 West Jefferson Avenue, Suite 310, Lakewood, Colorado 80235. Persons obtaining a copy of the Basic Manual for Workers Compensation and Employers Liability Insurance must pay the committee's cost of providing such copies.

(2) Remains the same.

AUTH: 33-16-1012, MCA IMP: 33-16-1012, 2-4-103, MCA

3. The proposed amendments are necessary in order to update references to the NCCI Basic Manual for Workers Compensation and Employers Liability. Changes to the NCCI Basic Manual for Workers Compensation and Employers Liability affect classifications for those employers listed below:

 $B\ensuremath{\text{B-1333}}$ - Revisions of Basic Manual Classifications and Related Rules

MAR Notice No. 6-86

Purpose: Reduce the number of admiralty codes that are available for workers compensation classification purposes.

Establish new Basic Manual Rule IV-D-14, to clarify the classification procedure for recycling operations.

4. Interested parties may submit their data, views or arguments concerning the proposed amendment in writing to Christy Weikart, Chairperson, Montana Classification Review Committee, c/o National Council on Compensation Insurance, Inc., 7220 West Jefferson Avenue, Suite 310, Lakewood, Colorado 80235, no later than October 10, 1996.

5. If a person who is directly affected by the proposed amendment wishes to express his data, views and arguments orally or in writing at a public hearing, he must make written request for a hearing and submit this request along with any written comments he has to Christy Weikart, Chairperson, Montana Classification Review Committee, c/o National Council on Compensation Insurance, Inc., 7220 West Jefferson Avenue, Suite 310, Lakewood, Colorado 80235, no later than October 10, 1996.

6. If the classification review committee of the state of Montana receives requests for a public hearing on the proposed amendments from either 10% or 25, whichever is less, of the persons who are directly affected by the proposed amendment; from the administrative code committee of the legislature, from a governmental agency or subdivision or from an association having no less than 25 members who will be directly affected, a hearing will be held at a later date. Notice of the hearing will be published in the Montana Administrative Register. For each category of classification affected, 10% of the persons directly affected has been determined to be as follows: 1 for the reduction of admiralty codes based on 10 persons in the state the classification of which are affected by the proposed amendment; 10 for the classification involving recycling operations, based on 100 in the state the classifications of which are affected by the proposed amendment.

CLASSIFICATION AND REVIEW COMMITTEE в Frank G. . Cote Deputy Insurance Commissioner By: Spaeth Gary Rules Reviewer

Certified to the Secretary of State on the 26th of August, 1996.

BEFORE THE BOARD OF SCIENCE AND TECHNOLOGY DEVELOPMENT DEPARTMENT OF COMMERCE STATE OF MONTANA

In the matter of the proposed amendment and repeal of rules pertaining to the award and administration of loans by the Montana Board of Science and Technology Development		REPEAL AND ADOPTION OF RULES PERTAINING TO THE BOARD OF SCIENCE AND TECHNOLOGY DEVELOMENT	
Technology Development)		

NO PUBLIC HEARING CONTEMPLATED

TO: All Interested Persons:

1. On October 5, 1996, the Board of Science and Technology Development proposes to amend ARM 8.122.102, 8.122.206, 8.122.607, 8.122.615 and 8.122.616 and to repeal ARM 8.122.614 and 8.122.701 through 8.122.704.

2. The proposed amendments will read as follows: (new matter underlined, deleted matter interlined)

"8.122.102 ORGANIZATIONAL RULE BOARD MEMBER ATTENDANCE (1) The Montana board of science and technology

development was recreated in 1989 by section 2 15 1818, MCA. (2) The board consists of 9 members appointed by the

governor in the manner prescribed in Sections 2 15 1816 and 2-15 124, MCA. As required by statute, the governor considers people with extensive interest and experience in science and technology and the application of such interest and experience to economic development in Montana.

(3) Board membership must include at least five persons from the private sector; two persons with knowledge of early stage financing of private businesses; and one person with expertise in applied technology development. (4) The board is attached to the department of commerce

(4) The board is attached to the department of commerce for administrative purposes. The department selects and prescribes the duties for, and supervises staff to administer board activities.

(5) The board is designated a quasi-judicial-board for purposes of section 2 15-124, MCA.

(6) will remain the same, but will be renumbered (1).

(7) As required by 2-4-305, notice is hereby given that sections of this rule repeat 2-15-1010 in order to inform the public as to board organization when they consult the administrative rules."

Auth: Sec. 2-4-201, MCA; IMP, Sec. 2-4-201, MCA

"8.122.206 DEFINITIONS In addition to the definitions set forth in section 90-3-102, MCA, the following definition shall apply for purposes of these rules \pm :

(1) Act " means the Montana Science and Technology Financing Act.

MAR Notice No. 8-122-8

(2) "Board" means the Montana board of science and technology development created in section 2-15 1818, MCA. (3) "Department" means the Montana department of commerce

created in section 2 15 1801, MCA.

(4) will remain the same, but will be renumbered (1).

(5) As required by 2 4 305, notice is hereby given that (1), (2) and (3) above repeat sections of 90 -3 102, MCA, in order to provide citizens with immediate access to the definitions of words that are frequently used in these rules." Auth: Sec. 90-3-204, MCA; IMP, Sec. 90-3-204, MCA

*8.122.607 APPLICATION PROCEDURES FOR A RESEARCH AND DEVELOPMENT PROJECT LOAN - SUBMISSION OF RESEARCH AND DEVELOPMENT PROPOSAL (1) through (1) (p) will remain the same.

(2) When a project is proposed by a Montana company, a medical research facility, or a university-based research and development program, the proposal must include the following information in addition to those items described in (1) of this rule:

(a) a problem statement and background which describes:

(i) the present state of technology;

(ii) existing competing technologies, if any:

(iii) the advantages of the proposed technologies specifically for Montana companies:

(iv) the limitations in the existing technology which make an improved or new technology desirable.

(b) a proposed work plan which describes:

the methods used by the applicant to solve (i) technical problems in addition to the preliminary data or test results that support the methodology and feasibility of the project; and

(ii) the role of each participating organization where the work will be carried out.

(c) a resources statement which describes:

(i) the facilities and equipment made available to the project by the company and non-profit partners, if any, and to the medical research facility or university; and

(ii) the arrangements made for providing or securing other technological resources for the project,

(3) When a project is proposed by a Montana company, a medical research facility. or a university-based research and development program, the proposal must include the following information in addition to that required by (1) and (2) of this rule concerning the commercialization potential of the project; (a) a market analysis which describes the following: (i) total market, including any analysis of both the

demographics and projected sales:

(ii) an identification of the target market, including an analysis of both the demographics and projected sales:

(iii) an identification of the competition and their respective market shares:

(iv) project and strategic differentiation; and

(v) the marketing strategy.

-2353-

(b) plan of protection of proprietary rights which must address the following:

(i) the ownership of the technology if proprietary technology results from or is utilized by the project:

(ii) the terms under which the company has control of the technology if the technology is not owned by the company: (iii) the barriers to entry that exist for potential

competitors if the technology is not proprietary.

(c) for Montana companies only, the applicants must describe the marketing, sales, distribution and customer service plan which constitutes the marketing strategy. Specifically, the marketing strategy must describe the following:

product positioning, pricing and promotion;

(ii) anticipated sales strategy, addressing utilization of direct sales, manufacturers' representatives, distributors or licensed sales, whichever is applicable;

(iii) distribution channels and manner in which the distribution channels will be supported;

(iv) post-sale servicing.

(d) for Montana companies only, a manufacturing strategy must also describe the following:

(i) the one-year, three-year and five-year production strategy:

(ii) whether the technological development will be commercialized by licensing out the production and distribution and, if so, why; and

(iii) the steps that will be taken for guality control.

(4) In addition to the requirements described in (1) through (3) of this rule, a project proposed by a Montana company must include five years of pro forma financial statements which include income statements, balance sheets and cash flow projections.

(a) the income statement must identify revenues by source and also specify revenues generated by the proposed project:

(b) the pro forma financial statements must include the income statements, balance sheets and cash flow projections for the next five years, and should correspond to the company's fiscal year; and

(c) the financial statements must cover the most recent guarter and fiscal year.

(5) Projects proposed by Montana companies, medical research facilities and university-based programs must have technical and commercialization milestones which include:

(a) project tasks listed in priority order for each quarter of the project year, as required, including the anticipated funding dates for each quarter;

(b) both technological development and commercialization milestones:

(c) if available. Gantt charts. pert charts. CPM diagrams and task and personnel schedules:

(d) the amount of the board loan and match dollars associated with each activity; and

(e) project disbursement schedule for board funds."

Auth: Sec. 90-3-204, MCA; IMP, Sec. 90-3-204, MCA

"8.122.615 CONFIDENTIALITY OF INFORMATION AND OPEN <u>MEETINGS</u> (1) Unless otherwise required by law, information submitted by an applicant will be treated as confidential by the board, its staff and technical reviewers, except the following: The board shall maintain public files on each completed application received which will contain the following information:

(a) name and address of applicant;

(b) short description of proposed project;

(c) amount of loan;

(d) the program under which the applicant is applying;

(e) any other information in which the demand of

individual privacy does not clearly exceed the merits of public disclosure;

(f) any information in which the demand of individual privacy clearly exceeds the merits of public disclosure but the applicant has expressly waived his right to $privacy_{-i}$

(2) The board shall maintain public files on each completed application received which will contain the following information:

(a) items (1) (a) through (f) of this rule;

(b) and (c) will remain the same, but will be renumbered (g) and (h).

(d) (i) a brief statement of the board's action regarding the application, including the board's approval or disapproval denial of the application, the terms and interest rate of financing, and the loan repayment schedule and record.

(2) All information not described in (1) of this rule shall be considered confidential.

(3) The board shall open all meetings when the discussion addresses issues enumerated in (1)(a) through (f), or when the demand of individual privacy does not exceed the merits of public disclosure, or when the applicant has expressly waived his right to privacy.

(4) will remain the same."

Auth: Sec. 90-3-204, MCA; IMP, Sec. 90-3-204, MCA

"8.122.616 MEDICAL RESEARCH PACILITY PROJECTS -APPLICATION PROCEDURES, REVIEW PROCESS AND BOARD ACTION

(1) The procedural rules set forth in ARM 0.122.606, 8.122.607, 8.122.608, 8.122.609, 8.122.610, 8.122.611, 8.122.613, 0.120.614 and 0.122.615 above, and 90-3-901, MCA, are applicable to the grants made by the board pursuant to section 90-3-901, MCA.

(2) As required by section 90 3 901, MCA, the funds granted by the board must be used to match federally appropriated funds on at least a 2 1/2 to 1 federal to state matching basis for construction, equipment, and start up operating costs for medical research facility projects in the state. (3) The board may make a grant to a medical research facility project applicant, if the proposal complice with the goals and criteria set forth in section 90 3 901, MCA, and the procedural rules described in (1) above."

Auth: Sec. 90-3-204, 90-3-901, MCA; <u>IMP</u>, Sec. 90-3-204, MCA

<u>REASON:</u> These rules are being amended in order to meet the goals expressed in House Joint Resolution 5, passed by the 1995 legislature, to reduce the number and pages of administrative rules.

3. The Board is proposing to repeal ARM 8.122.614, located at page 8-4775, Administrative Rules of Montana (authority 90-3-204, MCA; implementing 90-3-204, MCA); and ARM 8.122.701 through 8.122.704, located at pages 8-4779 through 8-4781, Administrative Rules of Montana (authority 90-3-204, MCA; implementing 90-3-204, MCA). ARM 8.122.614 is being repealed in order to reduce the number and pages of administrative rules mandated by House Joint Resolution 5 by the 1995 legislature. ARM 8.122.701 through 8.122.704 are proposed for repeal so as to meet the goals of House Joint Resolution 5 mandated by the 1995 legislature to reduce the number of administrative rules.

4. Interested persons may submit their data, views or arguments concerning the proposed amendments and repeals in writing to Ann Welz, Board of Science and Technology Development, 1424 - 9th Avenue, P.O. Box 200504, Helena, Montana 59620-0504, or by facsimile to (406) 444-1585, to be received no later than 5:00 p.m., October 3, 1996.
5. If a person who is directly affected by the proposed

5. If a person who is directly affected by the proposed amendments and repeals wishes to present his data, views or arguments orally or in writing at a public hearing, he must make written request for a hearing and submit the request along with any comments he has to Ann Welz, Board of Science and Technology Development, 1424 - 9th Avenue, P.O. Box 200504, Helena, Montana 59620-0504, or by facsimile to (406) 444-1585, to be received no later than 5:00 p.m., October 3, 1996.

6. If the Board receives requests for a public hearing on the proposed amendments and repeals from either 10 percent or 25, whichever is less, of those persons who are directly affected by the proposed amendments and repeals, from the Administrative Code Committee of the legislature, from a governmental agency or subdivision or from an association having no less than 25 members who will be directly affected, a hearing will be held at a later date. Notice of the hearing

MAR Notice No. 8-122-8

will be published in the Montana Administrative Register. Ten percent of those persons directly affected has been determined to be 2 based on the 13 science and technology companies and 2 venture capital companies known to exist in Montana.

> BOARD OF SCIENCE AND TECHNOLOGY DEVELOPMENT

Nº 1h BY: lsa. ANNIE M. BARTOS, CHIEF DEPARTMENT OF COMMERCE COUNSEL

ŰU ANNIE M. BARTOS, REVIEWER RULE

Certified to the Secretary of State, August 26, 1996.

BEFORE THE DEPARTMENT OF ENVIRONMENTAL QUALITY OF THE STATE OF MONTANA

In the matter of the amendment of)	NOTICE OF PUBLIC HEARING
rules 17.54.102, 106, 107, 309, and)	FOR PROPOSED AMENDMENT
333, bringing current rules in line)	OF RULES
with EPA regulations in order to)	
maintain federal authorization of)	
the state hazardous waste program.)	
	(Waste Management)

To: All Interested Persons

1. On September 25, 1996, at 9:30 a.m., the department will hold a public hearing in the Lewis Room in the Phoenix Building, 2209 Phoenix, Helena, Montana, to consider the amendment of the above-captioned rules.

2. The rules, as proposed to be amended, appear as follows (new material is underlined; material to be deleted is interlined):

 $\underline{17,54,102}$ INCORPORATIONS BY REFERENCE (1)-(4) Remain the same.

(5) As of September-29, 1995 [effective date of amendments], all of the incorporations by reference of federal agency rules listed below within the specific state agency rules listed below shall refer to federal agency rules as they have been codified in the July 1, 1994 edition of Title 40 of the CFR. References in the state rules to federal rules contained in Titles 49 and 33 are updated to the extent that they have been updated by the federal rules which also incorporate these rules by reference. For the proper edition of the CFR (1994 edition), provided in parentheses. A short description of the amendments to incorporated federal rules which have occurred since the last incorporation by reference is contained in the column to the right. This rule supersedes any specific references to editions of the CFR contained in other rules in this chapter.

<u>State Rule</u>	<u>federal Rule Incorporated</u>	Notation of Most Recent Changes to Federal Rules
17.54	<u>40 CFR</u>	
(a) and (b)	Remain the same,	
(c) 112	Parts 264 (except subpart H) and 266 (except subpart H)	Hazardous-waste burned in boilers and industrial

MAR Notice No. 17-033

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17-9/5/96

furnaces. NC

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(d)	126	264.98, 264.99, 264.100, 264.112, 264.113, 264.117(a), 264.118, 264.147	Closure plans; financial reguirements, <u>NC</u>
(e)	131	270.14 - 270.26	Permit application requirements, <u>NC</u>
(f)	and (g)	Remain the same.	
(h)	140	Parts 264 (except subpart H) and 266 (except subpart H)	Hagardous waste burned in boilers and industrial furnaces, N <u>C</u>
(i)	150	Part 268, (except sections 268.5, 268.6, 268.42(b), and 264.44) as well as Appendices I through IX	Land disposal restrictions, <u>NC</u>
(j)	201	Parts 264 and 266, Appendix to Part 262	Hagardous waste burned in boilers and industrial furnaces, <u>NC</u>
(k)	309	Part 264, Subpart O; Part 265, Subpart O; Part 266, Subparts C-G; 265.71, 265.72; Part 279	Vsed oil management standards, <u>NC</u>
(1)	and (m)	Remain the same,	
(n)	331	261.31	Wood preserving listings; administrative stay. <u>NC</u>
(0)	Remains	the same.	
(p)	333	261.33(e) and (f)	Correction-of listing for "beryllium", <u>NC</u>
(q)	and (r)	Remain the same.	
(s)	352	Part 261, Appendices VII and VIII	Correction of listing for "beryllium", <u>NC</u>
(t)	Remains	the same.	
		49 CFR	
(u)	415	Parts 173, 178, and 179 (40 CFR 262.30)	Shipping and packaging of

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			hasardous materials, <u>NC</u>
(v)	416	Part 172, Subpart E (40 CFR 262.31)	Labeling requirements for hazardous materials transportation, <u>NC</u>
(w)	417	Part 172, Subpart D (40 CFR 262.32)	Marking requirements for hagardous materials transportation, <u>NC</u>
(x)	418	Part 172, Subpart F (40 CFR 262.33)	Placarding requirements for hagardous materials transportation. <u>NC</u>
		<u>40 CFR</u>	
(¥)	421	Part 265, Subparts C and D, 265.111, 265.114, Part 265, Subpart I, Part 265, Sub- part J, (except 265.197(c) and 265.200)	¶ank systems, <u>NC</u>
		ang 205.200)	
(z)-	(ab) Rem	and 265.200) ain the same,	
(z)- (ac)	. ,		Facility standards; recordkceping; closure requirements; surface impoundments; landfills, NC
	609	ain the same. Part 265, Subparts B - Q, excluding Subpart H and	standards; recordkeeping; closure requirements; surface impoundments;
(ac)	609 702	ain the same. Part 265, Subparts B - Q, excluding Subpart H and 265.75 Part 264, Subparts B - BB, excluding Subpart H and 264.75; Part 264, Appen-	<pre>standards; recordkeeping; elosure requirements; surface impoundments; landfills, NC Work analysis; corrective action; landfills; surface impoundments; drip</pre>

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(ag) 1	807	264.143(f)(3), 264.178,	Clooure plans; clooure requirements: <u>NC</u>
(ah) (808	264.117 - 264.120, 264.145(f)(5), 264.228, 264.258, 264.280, 264.310, 264.603, 265.117 - 265.120, 265.228, 265.258, 265.280, 265.310	Closure requirements: <u>NC</u>
(ai)	Remains	the same.	
(aj) (823	264.147(f), 264.147(g)	Financial requirements. <u>NÇ</u>
(ak)	833	264.151(a)-(j)	Financial requirements. <u>NC</u>
<u>(al)</u>	<u>1108</u>	<u>51.100(ii)</u>	<u>Stack height</u> <u>limits.</u>
<u>(am)</u>	1111(3)	<u>Part 60, Appendix A,</u> Methods 1 through 5	<u>Particulate matter</u> standards.
(al) 1118	<u>an)</u>	Part 266, Appendices I through XII	BIF technical amendments, <u>NC</u>

NC - Refers to no change in the material which is being incorporated by reference from the time of the last formally noticed incorporation by reference.

(6) Remains the same. AUTH: 75-10-405, MCA; IMP: 75-10-405, MCA

17.54.106 PERMITTING REQUIREMENTS: EXISTING AND NEW HWM

FACILITIES (1)-(3) Remain the same. (4) No person shall begin physical construction of a new HWM facility without having submitted Part A and Part B of the permit application and received a finally effective HWM permit. Notwithstanding this section (4), a person may construct a facility for the incineration of polychlorinated biphenyls pursuant to an approval issued by the administrator under section (6) (e) of the Toxic Substances Control Act and any person owning or operating such a facility may, at any time after construction or operation of such facility has begun, file an application for a hazardous waste management permit to incinerate hazardous waste authorizing such facility to incinerate waste identified or listed under subchapter 3 of this chapter.

(5)-(8) Remain the same. AUTH: 75-10-405, MCA; IMP: 75-10-405, 75-10-406, MCA

17.54.107 TEMPORARY PERMITS (INTERIM STATUS)

(1)-(5) Remain the same.

(6) Interim status terminates:

(a)-(f) Remain the same.

(g) For owners or operators of any surface impoundment which is in existence on the effective date of statutory or regulatory amendments under the MHWA that render the facility subject to the requirement to have a HWM permit and which is granted interim status after November 8, 1984, 4 years after the date on which the facility first becomes subject to such permit requirements, unless:

(i) the surface impoundment is in compliance with the ground water monitoring requirements found in 40 CFR 264.91 through 264.100 (adopted by reference in ARM 17.54.702); and

(ii) the surface impoundment contains, or is retrofitted to contain, 2 or more liners and a leachate collection system between such liners, and operates the leachate collection and removal system in accordance with 40 CFR 264.221(c) (adopted by reference in ARM 17.54.702), unless exempted under 40 CFR 264.221(d), (e), or (f) (adopted by reference in ARM 17.54.702). AUTH: 75-10-404, 75-10-405, MCA; IMP: 75-10-405, 75-10-406, MCA

<u>17.54.309 REQUIREMENTS</u> FOR RECYCLABLE MATERIALS: <u>REQUIREMENTS FOR THE MANAGEMENT OF USED OIL</u> (1)(a) and (b) Remain the same.

(c) The following recyclable materials are not subject to regulation under this chapter:

(i)-(v) Remain the same.

(vi)(A) and (B) Remain the same.

(C) oil reclaimed from oil-bearing hazardous wastes from petroleum refining, production, and transportation practices, which reclaimed oil is burned as a fuel without reintroduction to a refining process, so long as the reclaimed oil meets the used oil fuel specification under 40 CFR 279.11; or <u>and</u>

(vii) Remains the same.

(d) Remains the same.

(2)-(5) Remain the same.

AUTH: 75-10-405, MCA; IMP: 75-10-405, MCA

17.54.333 DISCARDED COMMERCIAL CHEMICAL PRODUCTS, OFF-SPECIFICATION SPECIES, CONTAINER RESIDUES, AND SPILL RESIDUES THEREOF (1) The following materials or items are hazardous wastes if and when they are discarded or intended to be discarded, as described in ARM 17.54.302(1)(b)(i), when they are mixed with waste oil or used oil or other material and applied to the land for dust suppression or road treatment, when they are otherwise applied to the land in lieu of their original intended use, or when they are contained in products that are applied to the land in lieu of their original intended use, or when, in lieu of their original intended use, they are produced for use as (or as a component of) a fuel, distributed for use as a fuel, or burned as a fuel: (a)-(c) Remain the same.

(d) Any residue or contaminated soil, water or other debris resulting from the <u>cleanup of a</u> discharge, into or on any land or water, of any commercial chemical product or manufacturing chemical intermediate having the generic name listed in (e) or (f) below, or any residue or contaminated soil, water or other debris resulting from the discharge, into or on any land or water, of any off-specification chemical product and manufacturing chemical intermediate which, if it met manufacturing chemical intermediate which, if it met specifications, would have the generic name listed in (e) or (f) below. [The phrase "commercial chemical product or manufacturing chemical intermediate having the generic name listed in ... " refers to a chemical substance which is manufactured or formulated for commercial or manufacturing use which consists of the commercially pure grade of the chemical, any technical grades of the chemical that are produced or marketed, and all formulations in which the chemical is the sole active ingredient. It does not refer to a material, such as a manufacturing process waste, that contains any of the substances listed in (e) or (f) below. Where a manufacturing process waste is deemed to be a hazardous waste because it contains a substance listed in (e) or (f) below, such waste will be listed in either ARM 17.54.331 or 17.54.332, or will be identified as a hazardous waste by the characteristics set forth in ARM 17.54.320 through 17.54.324.] (e)-(g) Remain the same.

AUTH: 75-10-405, MCA; IMP: 75-10-405, MCA

3. On June 19, 1996, the department received from the U.S. Environmental Agency a written notice that the proposed amendments must be made to make the Montana rule equivalent to the corresponding federal rules. The department is therefore proposing these amendments to the rules in order to maintain federal authorization of the state hazardous waste program, thereby authorizing the state to enforce its program in place of the federal program.

4. Interested persons may submit their data, views, or arguments concerning the proposed amendments, either orally or in writing, at the hearing. Written data, views, or arguments may also be submitted to Mark Stahly, Department of Environmental Quality, Metcalf Building, PO Box 200901, Helena, MT 59620-0901, no later than October 5, 1996.

5. Mark Stahly has been designated to preside over and conduct the hearing.

DEPARTMENT OF ENVIRONMENTAL QUALITY

MARK A. SIMONICH, Director

Reviewed by:

JOFN F. NORTH, Rule Reviewer

Certified to the Secretary of State August 26, 1996.

17-9/5/96

MAR Notice No. 17-033

BEFORE THE DEPARTMENT OF LABOR AND INDUSTRY OF THE STATE OF MONTANA

In the matter of the proposed) NOTICE OF PUBLIC HEARING ON amendment of rules related to) THE PROPOSED AMENDMENT OF the minimum hourly wage rate) ARM 24.16.1509 AND 24.16.1510

TO ALL INTERESTED PERSONS:

On September 27, 1996, at 10:00 a.m., a public hearing 1. will be held in the Dan Rickman Room (basement floor conference room) at the Walt Sullivan Building (Dept. of Labor Building), 1327 Lockey Street, Helena, Montana, to consider the proposed amendment of two rules related to the minimum hourly wage rate in Montana.

The Department of Labor and Industry will, in accordance with the Americans with Disabilities Act, provide reasonable accommodations to persons with disabilities who wish to participate in this public hearing. If you request an accommodation, contact the Department by not later than 5:00 p.m., September 23, 1996, to advise of the nature of the paramedation that is parameted. accommodation that is needed. Persons with sensory disabilities who need an alternative accessible format of this document in order to participate in this rule-making process should contact the Employment Relations Division, Attn: John Andrew, P.O. Box 6518, Helena, Montana 59604-6518; telephone (406) 444-5600; TTD (406) 444-5549; fax (406) 444-4140.

The Department of Labor and Industry proposes to amend 2. the rules as follows: (new matter underlined, deleted matter interlined)

24.16.1509 PROCEDURE FOR DETERMINING MINIMUM WAGE (1) and (2) Remain the same.

(3) The Federal training wage provisions may not be used to meet Montana's minimum wage requirements.

(4) Remains the same, but is renumbered (3).

Section 6(a) of the Fair Labor Standards Act (29 USC (4)206(a)(1)) was amended August 20, 1996, to provide for a minimum wage of not less than \$4.75 an hour during the period October 1. 1996 through August 31, 1997, and of not less than \$5.15 an hour starting September 1, 1997.

AUTH: 39-3-403, MCA IMP: 39-3-409, MCA

24.16,1510 MINIMUM WAGE RATE (1) Up to and including March 31, 1990, Montana's minimum hourly wage rate, excluding the new hire wage provided for in section-39-3-410, MCA-(1989), shall be \$3.35 an hour.

From April 1, 1990 through March 31, 1991, Montana's (2)minimum hourly wage rate, excluding the new hire wage provided for in-section-39-3 410, -MCA (1989), shall be \$3.80 an hour.

(3) From April 1, 1991 through April 25, 1991, Montana's minimum hourly wage rate, excluding the new hire wage provided

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for in section 39 3 410, MCA (1989, shall be \$4.00 an hour.

(4) Effective From April 26, 1991, and thereafter until further notice through September 30, 1996, Montana's minimum hourly wage rate for a business whose annual gross sales is greater than \$110,000 shall be \$4.25 an hour, not including tips.

(5) and (6) Remain the same.

(7) For work performed from October 1, 1996 through August 31, 1997. Montana's minimum hourly wage rate for a business whose annual gross sales is more than \$110,000 is \$4.75 an hour, not including tips.

an hour, not including tips. (8) For work performed on or after September 1, 1997, Montana's minimum hourly wage rate for a business whose annual gross sales is more than \$110,000 is \$5.15 an hour, not including tips.

AUTH: 39-3-403, MCA IMP: 39-3-409, MCA

<u>REASON</u>: There is reasonable necessity to amend the rules in order to comply with the provisions of 39-3-409, MCA, which require the Commissioner of Labor to adopt, by rule, a state minimum hourly wage rate that is the same as the federal minimum wage rate. On August 20, 1996, President Clinton signed into law legislation (H.R. 3448, sec. 2104, the Minimum Wage Increase Act of 1996) raising the federal minimum wage rate to \$4.75 an hour, effective October 1, 1996, and increasing the minimum wage rate to \$5.15 an hour, effective September 1, 1997.

There is also reasonable necessity to make the amendment to ARM 24.16.1510(7) applicable to work performed on or after October 1, 1996, despite the fact that the amendment will not go into effect until October 25, 1996. In order to carry out the express legislative purpose expressed in 39-3-409(1), MCA, of having a state minimum wage that is the same as the federal minimum wage, the state rate should apply to work done on or after October 1, 1996. However, in order to comply with the publication requirements of the notice and Montana Administrative Procedures Act, and the printing schedule of the Montana Administrative Register, the amendments cannot be made effective prior to October 25, 1996. Because the Commissioner does not have any discretion in the setting of the state minimum hourly wage rate, the Commissioner has determined that the public interest is not served by adopting emergency rules and following that with normal rule-making procedures allowing for fuller public input. The Commissioner has decided instead to propose that certain of the amendments will have a retroactive applicability to October 1, 1996.

Finally, there is reasonable necessity to amend the rules to remove the reference to a training wage. Montana law no longer recognizes a training wage and the statute of limitations for wage claims involving a training wage has run. Deleting the references to a training wage will increase the clarity of the rule.

3. Interested persons may present their data, views, or arguments concerning the proposed amendments, either orally or in writing, at the hearing. Written data, views or arguments concerning the proposed amendments may also be submitted to:

> John Andrew, Bureau Chief Labor Standards Bureau Employment Relations Division Department of Labor and Industry P.O. Box 6518 Helena, Montana 59604-6518

so that they are received by the Department no later than 5:00 p.m., October 4, 1996.

4. The Department proposes to make the amendments effective October 25, 1996, but applicable to work performed on or after October 1, 1996, as explained above.

5. The Hearings Bureau of the Legal/Centralized Services Division of the Department has been designated to preside over and conduct the hearing.

Paul A Sutt

David A. Scott Rule Reviewer Laurie Ekanger, Commissioner DEPARTMENT OF LABOR & INDUSTRY

_ By: Dand A. de

David A. Scott, Administrator Legal\Centralized Services Div.

Certified to the Secretary of State: August 26, 1996.

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BEFORE THE MONTANA DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION OF THE STATE OF MONTANA

In the matter of the proposed) NOTICE OF PUBLIC amendment of Rules 36.2.401) HEARING through 36.2.403, repeal of Rules) 36.2.404 through 36.2.406 and) adoption of rules pertaining) to the minimum standards and) guidelines for the streambed and) land preservation act)

To: All Interested Persons.

1. On July 18, 1996, the department published notice at page 1946 of the Montana Administrative Register, Issue No. 14 of the proposed amendment, repeal and adoption of the abovecaptioned rules. The notice of proposed agency action is amended because an association with more than 25 affected persons has requested a public hearing.

2. On September 25, 26, and 27, 1996, the department will hold public hearings to consider the amendment, repeal and adoption of the above-captioned rules. The hearings will be conducted on the following dates and at the following times and locations:

September 25	1:00 p.m.	Dept. Natural Resources and Conservation Basement Conference room 1625 Eleventh Avenue Helena, Montana 59620-1601
September 25	1:00 p.m.	USDA Conference Room 3120 Valley Drive East Miles City, Montana 59301
September 26	10:00 a.m.	USDA Conference Room 13 Third Street Great Falls, Montana 59401
September 26	1:00 p.m.	USDA Basement Conference Room 1629 Avenue D, Building C Billings, Montana 59101
September 26	7:00 p.m.	USDA Conference Room 5115 Highway 93 South Missoula, Montana 59801
September 27	1:00 p.m.	USDA Conference Room 30 Lower Valley Road Kalispell, Montana 59901

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The Department of Natural Resources and Conservation will make reasonable accommodations for persons with disabilities who wish to participate in this public hearing. If you request an accommodation, contact the department no later than one week before the date of the hearing you plan to attend to advise us of the nature of the accommodation that you need. Providing an interpreter for the deaf or hearing impaired may require more time. Please contact Laurie Zeller, Department of Natural Resources and Conservation, Box 201601, Helena, MT 59620-1601; telephone (406) 444-6669; FAX (406) 444-6721.

3. Interested persons may present their data, views, or arguments, either orally or in writing, at any of the hearings. Written data, views, or arguments may also be submitted to Laurie Zeller, Department of Natural Resources and Conservation, Box 201601, Helena, MT 59620-1601, and must be received no later than October 4, 1996.

The Conservation and Resource Development Division, 4. Department of Natural Resources and Conservation has been designated to preside over and conduct the hearings.

DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION

PHIJR CI INCH TRECTOR

DONALD D. MacINTYRE RULE REVIEWER

Certified to the Secretary of State on August 26, 1996.

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BEFORE THE MONTANA BOARD OF LAND COMMISSIONERS AND THE DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION OF THE STATE OF MONTANA

In the matter of the proposed amendment of Rules 36.25.115,	
36.25.201, 36.25.203, 36.25.206, 36.25.301,)
36.25.302, 36.25.304,	
36.25.310, and 36.25.602, pertaining to state land) NO PUBLIC HEARING) CONTEMPLATED
leasing)

TO: All Interested Persons.

1. On October 5, 1996, the Department proposes to amend Rules 36.25.115, 36.25.201, 36.25.203, 36.25.206, 36.25.301, 36.25.302, 36.25.304, 36.25.310, and 36.25.602 pertaining to state land leasing.

2. The rules are being transfered from Title 26 to Title 36 in the notice section of the Montana Administrative Register, issue no. 17. The rules as proposed to be amended provide as follows:

36.25.115 ISSUANCE OF LEASE OR LICENSE ON UNLEASED OR UNLICENSED LAND AND RECLASSIFIED LAND Subsections (1) through (5) remain the same.

(6) Any person who has had his lease or lisense canceled and not reinstated by the board or department for any reason except nonpayment of rentals shall not be allowed to bid upon the lease or lisense or upon any lease or lisense for land managed by the department. If no other bids are resolved, the former lessee or lisensee may be allowed to bid, but the beard may reject any or all bids from a lessee or lisensee who has had his lease encoled in the peat.

AUTH: 77-1-209, MCA IMP: 77-6-202, MCA

<u>36.25.201 DEFINITIONS</u> Subsections (1) and (2) remain the same.

(3) "Commissioner" means-commissioner of state-lands, chief administrative officer of the department of state lands;

Subsections (4) through (7) remain the same, but will be renumbered (3) through (6).

(8) "Standard lease form" means the lease then currently in use and approved by the board;

Subsection (9) remains the same but will be renumbered (7). $\frac{(10)(8)}{(10)(8)}$ "Department" means department of state lands <u>natural resources and conservation</u> as provided in section 2-15-3201, MGA.

AUTH: 77-3-402, MCA IMP: 77-3-402, MCA

36.25.203 LANDS AVAILABLE FOR LEASING Subsection (1) remains the same.

(2) No lease may embrace more than 640 acres, except that any section surveyed by the United States which contains more than 640 acres may be included under one lease.

(3) The land shall be leased in as compact bodies as the fors-and areas of the trast held by the state and offered for lease will permit. No less may embrace noncontiguous subdivisions of lands unless-such subdivisions are within an area comprising not more than 1 square mile.

(4) Any person qualified to hold an oil and gas lease on state-lands may acquire, receive, and hold more than one-lease. AUTH: 77-3-402, MCA

77-3-401, 77-3-404, 77-3-405, AND 77-3-407, MCA IMP:

36.25.206 TERM OF LEASE, EXTENSION BY DRILLING OPERATIONS AT END OF TENTH YEAR (1) The oil and gas lease which shall be issued to the successful bidder therefor shall be granted for a primary term or period of 10 years, and as long thereafter as oil or gas in paying quantities is produced, on condition that all drilling, rental, and other obligations are fully kept and performed by the lessee.

Subsection (2) remains the same but will be renumbered (1). AUTH: 77-3-402, MCA IMP:

77-3-421 AND 77-3-422, MCA

36.25,301 DEFINITIONS Subsections (1)(a) through (h) remain the same.

(i) "Department" means department of state lands as provided in section 2-15-3201, MCA;

Subsection (j) remains the same but will be renumbered (i). (k) "Foreign interests" means states or governmental subdivisions of states foreign to the United States, other than Canada or Mexico; business entities organised under the laws of any state foreign to the United States, other than Canada or Mexicop-and persons who are citisens of any state foreign to the United States, other than Canada or Mexico;

(1) "Value" means the contract sales price as defined in section 15-35-102, NCA.

AUTH: 77-3-303, MCA 77-3-301, MCA IMP:

(2) If after a determination of the amount, location, and quality of the scal on the lands for lease, it appears that the extraction of the coal from such lands by strip mining methods would advergely affect the methods of recovery of deep minable coal from such operations on such lands in the future, the board may not issue a lease.

AUTH: 77-3-303, MCA IMP: 77-3-303, MCA

36,25,304 PROCEDURES FOR ISSUE OF LEASE Subsection (1) remains the same.

^{36.25.302} LANDS AVAILABLE FOR LEASING Subsection (1) remains the same.

(2) No state coal lease may be issued until the coal resources and the surface of the trast to be leased have been evaluated as provided for by section 77-3-312, MCAv. No coal lease may be issued for less than the fair market value of the coal included under the lease.

Subsections (3) through (12) remain the same but will be renumbered (2) through (11).

AUTH: 77-3-303, MCA IMP: 77-3-303, MCA

36.25.310 ROYALTIES Subsection (1) remains the same.

(2) The value of the coal shall be determined in accordance with section 15-35-109, MGA. This statute, in conjunction with section 15-35-102(1) MGA, requires that the value of the Geal for royalty purposes shall be either the price of coal extracted and prepared for shipment f.o.b. mine, excluding that amount charged by the coller to pay taxes paid on production, or a price imputed by the department of revenue under section 15-35-107 MGA, which authorises the department of revenue to impute a value to the coal which approximates market value fromb, mine, under cortain conditions including utilisation of the coal by the operator and cales under a contract which is not an arm's length agreement.

(3) On or before the last day of each month every holder of a producing coal loase shall make a report to the department, on a form the department prescribes, showing the number of tons mined during the preceding calendar month, the price obtained therefor at the mine, the total amount of all cales and any additional information required by the department. The report shall be signed by the lessee or some responsible person having knowledge of the facts reported and be accompanied by payment of the royalty due the state for the preceding month as shown by the report.

Subsection (4) remains the same but will be renumbered (2). AUTH: 77-3-303, MCA IMP: 77-3-316, MCA

<u>36.25.602</u> LANDS AVAILABLE FOR LEASING Subsections (1) through (3) remain the same.

(4) No lease on lands covered by lease for the mining of Goal, oil, or gas may be issued to any person, association or corporation other than the holder of such coal, oil, or gas lease while that lease is in force except with the written consent of the holder of the coal, oil, or gas lease.

AUTH: 77-6-104, MCA IMP: 77-3-102, MCA

3. The proposed amendment of Rules 36.25.115, 36.25.201, 36.25.203, 36.25.206, 36.25.301, 36.25.302, 36.25.304, 36.25.310, and 36.25.602 is necessary because it removes from these rules language that restates statutory provisions.

 Interested parties may submit their data, views, or arguments concerning the proposed amendments in writing to Jeff

Hagener, Department of Natural Resources and Conservation, 1625 Eleventh Avenue, Helena, MT 59620-1601. Any comments must be received no later than October 4, 1996.

5. If a person who is directly affected by the proposed amendments wishes to express their data, views, and arguments orally or in writing at a public hearing, they must make written request for a hearing and submit this request, along with any written comments to Jeff Hagener, Department of Natural Resources and Conservation, 1625 Eleventh Avenue, Helena, MT 59620-1601. A written request for hearing must be received no later than October 4, 1996.

7. If the agency receives requests for a public hearing on the proposed amendments from either 10 percent or 25, whichever is less, of the persons who are directly affected by the proposed action; from the administrative code committee of the legislature; from a governmental agency or subdivision; or from an association having not less than 25 members who will be directly affected, a hearing will be held at a later date. Notice of the hearing will be published in the Montana Administrative Register. Ten percent of those persons directly affected has been determined to be more than 25 based on the numbers of persons holding leases issued by the Department.

DEPARTMENT OF NATURAL RESOURCES CONSERVATION Director Bud Clinch. Ħ 1 MacIntyre, Rulle Reviewer

Certified to the Secretary of State August 26, 1996.

BEFORE THE DEPARTMENT OF PUBLIC HEALTH AND HUMAN SERVICES OF THE STATE OF MONTANA

In the matter of the)	NOTICE OF PUBLIC HEARING ON
amendment of 46.10.409,)	THE PROPOSED ADOPTION AND
46.10.410, 46.18.502 and)	REPEAL OF RULES
46.18.505 and the repeal)	
of 46.18.507 pertaining)	
to child care fee scales)	

TO: All Interested Persons

1. On September 27, 1996, at 10:00 a.m., a public hearing will be held in the Auditorium of the Department of Public Health and Human Services, 111 Sanders, Helena, Montana to consider the proposed amendment of 46.10.409, 46.10.410, 46.18.502 and 46.18.505 and the repeal of 46.18.507 pertaining to child care fee scales.

The Department of Public Health and Human Services will make reasonable accommodations for persons with disabilities who wish to participate in this public hearing. If you request an accommodation, contact the department no later than 5:00 p.m. on September 17, 1996, to advise us of the nature of the accommodation that you need. Please contact Dawn Sliva, P.O. Box 4210, Helena, MT 59604-4210; telephone (406)444-5622; FAX (406)444-1970.

The rules as proposed to be amended provide as follows:

46.10.409 SLIDING FEE SCALE FOR TRANSITIONAL CHILD CARE (1) through (1)(b) remain the same. (c) 133% OF POVERTY SLIDING FEE SCALE

Family	Gross Monthly	Co-payment	Co-payment
Size	Income	(1 child)	(2 children)*
2	0 - 700 701 - 800 801 - 900 901 - 1000 1001 - 1113 _1148 <u>1149 1133+- ineligible</u>	\$ 7 16 27 40 5 6 57	

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3	$\begin{array}{r} 0 - 900 \\ 901 - 1000 \\ 1001 - 1100 \\ 1101 - 1200 \\ 1201 - \frac{1395}{1300} \\ \frac{1301 - 1439}{1396+-} \\ 1400 \end{array}$	\$ 9 20 33 48 70 <u>65</u> <u>86</u>	\$ 14 25 39 54 77 <u>72</u> <u>94</u>
4	0 - 1100 1101 - 1200 1201 - 1300 1301 - 1400 1401 - 1500 1501 - 1679 1600 <u>1601 - 1729</u> 1730 1600 +- ineligible	\$ 11 24 39 56 75 101 <u>26</u> <u>121</u>	\$ 17 30 46 63 83 109 104 130
5	0 - 1300 1301 - 1400 1401 - 1500 1501 - 1600 1601 - 1700 1701 - 1800 1801 - 1963 <u>1900</u> <u>1901 - 2019</u> 2020 1964 - ineligible	\$ 13 28 45 64 85 108 137 <u>133</u> <u>162</u>	\$ 20 35 53 72 94 117 147 142 <u>172</u>
6	0 - 1500 1501 - 1600 1601 - 1700 1701 - 1800 1801 - 1900 1901 - 2000 2001 - 2100 2101 - 2310 2201 - 2310 2311 2249+ - ineligible	\$ 15 32 51 72 95 120 147 389 <u>176</u> <u>208</u>	\$ 23 40 60 81 105 130 158 158 158 291 187 219
7 or more	0 - 1700 1701 - 1800 1801 - 1900 2001 - 2100 2101 - 2200 2201 - 2300 2301 - 2400 2401 - 3550 2501 - 2600 2501 - 2600 2501 - ineligible	\$ 17 36 57 80 105 132 161 192 225 <u>260</u>	\$ 26 45 67 90 116 143 173 204 204 <u>273</u>
	e will be no additional char		

* Note: There will be no additional charge if a family places more than 2 children in child care; the maximum fee will be the 2 children rate.

(d) The co-payment for families using less than 20 hours per week of child care will be ½ of the co payment shown in the tables in subsection (1) (a). (2) remains the same.

AUTH: Sec. 53-4-212 and <u>53-4-719</u>, MCA IMP: Sec. 53-4-701 and <u>53-4-716</u>, MCA

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46.10.410 AT-RISK CHILD CARE SERVICES (1) through (3) remain the same.

(4) The co payment for families using less than 20 hours per week of child care will be one half of the co payment shown in ARM 46.10.409.

(5) through (9)(a)(iv) remain the same in text but are renumbered (4) through (8)(a)(iv).

AUTH:

Sec. <u>53-2-201</u> and 53-4-212, MCA Sec. 53-2-108 and <u>53-2-201</u>, 53-2-606, 53-4-212 and IMP: 53-4-231, MCA

46.18.502 FAIM: SLIDING FEE SCALE FOR EXTENDED CHILD CARE (1) remains the same.

(2) The co-payment for families using less than 20 hours per week of child care will be % of the co payment shown in the following table:

Family	Gross Monthly	Co-payment	Co-payment.
Size	Income	(1 child)	(2 children)*
2	0 - 700 701 - 800 801 - 900 901 - 1000 1001 - 1113 <u>1148</u> <u>1149</u> 1113+ - ineligible	\$ 32 41 52 65 81 82	
3	0 - 900 901 - 1000 1001 - 1100 1101 - 1200 1201 - 1395 <u>1300</u> <u>1301 - 1439</u> <u>1440</u> 1396 +- ineligible	\$ 34 45 58 73 95 <u>90</u> 111	\$ 39 50 64 79 102 <u>97</u> <u>119</u>
4	0 - 1100 1101 - 1200 1201 - 1300 1301 - 1400 1401 - 1500 1501 - 14579 1600 <u>1601 - 1729</u> <u>1730 1400+- ineligible</u>	\$ 36 49 64 81 100 126 <u>121</u> <u>146</u>	\$ 42 55 71 88 108 134 <u>129</u> <u>155</u>
5	0 - 1300 1301 - 1400 1401 - 1500 1501 - 1600 1601 - 1700 1701 - 1800 1801 - 1963 1900 1901 - 2019 2020 1964+ - ineligible	\$ 38 53 70 89 110 133 369 <u>158</u> <u>187</u>	\$ 45 60 97 119 142 173 <u>167</u> <u>197</u>

(a) (2) 133% OF POVERTY SLIDING FEE SCALE
	0 - 1500	\$ 40	\$ 48
	1501 - 1600	57	65
6	1601 - 1700	76	85
	1701 - 1800	97	106
	1801 - 1900	120	130
	1901 - 2000	145	155
	2001 - 2100	172	183
	2101 - 2247 <u>2200</u>	205 201	216 212
	2201 - 2310	233	244
	2311 2248+- ineligible		
	0 - 1700	\$ 42	C E1
	1701 - 1900	61	\$ 51 70
7	1801 - 1900	82	
<i>'</i>			92
	1901 - 2000	105	115
or more	2001 - 2100	130	141
	2101 - 2200	157	168
	2201 - 2300	186	198
	2301 - 2400	217	229
i i	2401 - 2530 <u>2500</u>	252 <u>250</u>	265 <u>263</u>
	2501 - 2600	285	298
	<u>2601</u>		

Note: There will be no additional charge if a family places more than 2 children in child care; the maximum fee will be the 2 children rate.

(3) The department will pay the portion of the family's child care costs, based on the established reimbursement rates for the appropriate type of care, which the family is not required to pay pursuant to (2) of this rule.

AUTH: Sec. 53-4-212 and <u>53-4-612</u>, MCA IMP: Sec. 53-4-211, <u>53-4-601</u> and <u>53-4-612</u>, MCA

46.18.505 FAIM PATHWAYS: CHILD CARE (PCC) (1) The department must provide child care assistance to recipients who participate in the pathways and community services components portion of the families achieving independence in Montana (FAIM) demonstration project. Child care assistance will be provided only for the period of time when the recipient is engaged in an activity required by the recipient's family investment agreement or is traveling between the child care site and the site of the required activity. However, if the required activity is postsecondary education, the number of hours of child care assistance per week will be limited as provided in the community operating plan in effect in the participant's county of residence.

(1) (a) and (2) remain the same.

(a) If the family does not pay their provider the amount paid by the state under the pathways or community services programg, they will lose their eligibility for pathways or <u>community services</u> child care until they pay their child care debt or make satisfactory arrangements to pay it. They also will lose the option to receive the child care payment directly. (3) The provisions of ARM 46.10.408(5) through (7) pertaining to reporting of changes, overpayments and repayments of amounts overpaid apply to pathways <u>and community services</u> child care.

(4) A family which is dissatisfied with an action taken on its application for pathways <u>or community services</u> child care assistance or the continuation of such assistance is entitled to a fair hearing as provided in ARM 46.2.202.

(4) (a) through (4) (a) (ii) remain the same.

AUTH: Sec. 53-4-212, MCA IMP: Sec. 53-4-211 and <u>53-4-603</u>, MCA

3. The rule 46.18.507 as proposed to be repealed is on page 46-6810 of the Administrative Rules of Montana.

AUTH: Sec. 53-4-212, MCA IMP: Sec. 53-4-211, 53-4-601 and 53-4-603, MCA

4. Rationale: The Department of Public Health and Human Services helps low income working families to pay for child care through several different programs. The transitional child care (TCC) program provides assistance for up to twelve months to families which previously received Aid to Families with Dependent Children (AFDC) benefits but became ineligible due to increased income from a job. The at-risk child care program helps families who are at risk of becoming AFDC recipients because of their relatively low income. The FAIM extended child care (ECC) program is similar to the TCC program in that it provides assistance for up to twelve months to families which have become ineligible for AFDC because of increased income. This program serves families which formerly received AFDC benefits in the Families Achieving Independence in Montana demonstration project, however.

Eligibility for all three of these programs is limited to families whose gross income does not exceed 133% of the federal poverty level. The U.S. Office of Management and Budget (OMB) recomputes the federal poverty levels annually. The amendment of the sliding fee scales in ARM 46.10.409 and 46.18.502 is necessary to increase the maximum income amounts that families may have to be eligible for TCC and ECC, based on the recently published 1996 federal poverty levels, and to provide copayment amounts for families earning the new higher maximum income amounts.

Additionally, since the maximum income amounts have increased, the income ranges for families earning higher incomes have been broken down further and new copayment amounts have been provided for these income ranges. For example, in the sliding fee scale for TCC in ARM 46.10.409, the maximum income for a family of

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three is currently \$1395. Using the 1996 poverty levels, the maximum income for that size family will now be \$1439. Currently the rule provides that families with income of \$1201 through \$1395 are eligible and must make a copayment of \$70 for one child. The rule as amended breaks down income in the range of \$1201 to the new maximum, \$1440, into two groupings with different copayments. Families in the income range of \$1201 through \$1300 will pay \$65 for one child, and families with income between \$1301 and \$1439 will pay \$86 for one child. This amendment is necessary so that the copayment amount will be more closely related to the size of the family's income for families in the higher income ranges.

ARM 46.10.409, 46.10.410, and 46.18.502 are also being amended to provide that the copayment amounts for part-time child care in the TCC, at risk and FAIM extended child care programs will now be the same as the copayment for full-time child care. Currently the copayment for part-time care is half of the copayment for full-time care. This amendment is necessary because it is administratively burdensome to track whether a family is using child care part-time or full-time and errors in copayment amounts occur when a full copayment is paid for parttime care or vice versa. Since the amount of the full copayment is not large, the increase in the copayment for families using part-time child care should not create hardship for most families.

Finally, the provisions of ARM 46.18.507 regarding child care for participants in the community services component of the FAIM project are being incorporated into ARM 46.18.502 governing child care in the FAIM pathways program, since the requirements are the same for both the pathways and community services components. It therefore serves the goal of reducing the length of the department's administrative rules to combine the content of ARM 46.18.507 with ARM 46.18.502 and repeal ARM 46.18.507.

5. The Department proposes to apply these amendments retroactive to September 1, 1996, with the exception of the increase in copayment amounts, which is the only proposed change which is not beneficial to recipients of child care assistance. The department was unable to file notice of the proposed amendments in time to have them become effective by September 1 without retroactive application due to its heavy work load. It is necessary that the amendments pertaining to increases in the maximum income amounts be applied retroactive to September 1 because other federally funded child care assistance programs administered by the Department, such as the block grant program, are using the higher income amounts beginning on that date. Pursuant to the federal goal of making child care assistance programs "seamless," the TCC, at-risk, FAIM extended care and block grant child care programs all use the same sliding fee scale. Since the block grant program is using the increased income amounts as of September 1, it is desirable for the sake of consistency that this increase take effect on that date in the TCC, at-risk, and extended care programs also.

It is proposed that the amendments pertaining to copayments, which eliminate the provision that families using child care only part-time pay half the copayment paid by families using full-time child care, take effect after publication of the adoption notice in the Montana Administrative Register as provided in 2-4-306(4), MCA.

6. Interested parties may submit their data, views, or arguments either orally or in writing at the hearing. Written data, views, or arguments may also be submitted to Dawn Sliva, Office of Legal Affairs, Department of Public Health and Human Services, P.O. Box 4210, Helena, MT 59604-4210, no later than October 4, 1996.

7. The Office of Legal Affairs, Department of Public Health and Human Services has been designated to preside over and conduct the hearing.

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Director, Public Realth and

Human Services

Certified to the Secretary of State <u>August 26</u>, 1996.

BEFORE THE BOARD OF OCCUPATIONAL THERAPISTS DEPARTMENT OF COMMERCE STATE OF MONTANA

In the matter of the amendment,) NOTICE OF AMENDMENT, REPEAL repeal and adoption of rules) AND ADOPTION OF RULES PERpertaining to the practice of) PERTAINING TO THE PRACTICE occupational therapy) OF OCCUPATIONAL THERAPY

TO: All Interested Persons:

1. On June 6, 1996, the Board of Occupational Therapists published a notice of proposed amendment, repeal and adoption of rules at page 1448, 1996 Montana Administrative Register, issue number 11.

2. The Board has amended ARM 8.35.401 through 8.35.404, 8.35.407, 8.35.412, and 8.35.503; repealed ARM 8.35.409, 8.35.411, 8.35.413; and adopted new rules I (8.35.415), II (8.35.416) and IV (8.35.418) exactly as proposed. The Board has amended ARM 8.35.408, and adopted new rule III (8.35.417) as proposed, but with the following changes: (authority and implementing sections will be the same as in the original notice)

"8.35,408 UNPROFESSIONAL CONDUCT (1) through (16) will remain the same as proposed.

(17) Maintaining an unsanitary or unsafe office or practicing under unsanitary or unsafe conditions;

(18) and (19) will remain the same as proposed, but will be renumbered (17) and (18).

(20) (19) Maintaining a relationship with a client that is likely to impair the licensee's professional judgment or increase the risk of client exploitation including providing services to employees, supervisees, close colleagues or relatives;

(21) through (29) will remain the same as proposed, but will be renumbered (20) through (28).

(30) (29) Failing to obtain informed consent from client or client's representative prior to providing any therapeutic, preventative, malliative, diagnostic, cosmetic, or other health related care intervention;

(31) through (38) will remain the same, but will be renumbered (30) through (37)."

"8.35.417 CONTINUING EDUCATION (1) On a form provided by the board, all applicants for renewal of licenses shall affirm that they have completed 10 <u>contact</u> hours of continuing education as provided in this rule as a Condition to establish eligibility for renewal. The continuing education requirement will not apply until the licensee's first full year of licensure.

(2) and (3) will remain the same as proposed.

(4) Up to 10 <u>contact</u> hours earned in excess of the 10 <u>contact</u> hours required in a licensing year may be carried over

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into the following year. Credit may be received for a course previously submitted on a biannual basis only.

(5) All continuing education eredits must be germane to the profession and must contribute to the professional competence of an occupational therapist as determined by the board in its sole discretion.

(6) will remain the same as proposed.

(7) Subject to approval by the board, continuing education credits may be earned through college course work, according to the following limitations:

(a) will remain the same as proposed.

(b) one semester credit shall equal 15 <u>contact</u> hours of continuing education; and

(c) one quarter credit shall equal 10 <u>contact</u> hours of continuing education.

(8) Subject to approval by the board, continuing education credits may be earned by teaching courses or making professional presentations, according to the following limitations:

(a) two <u>contact</u> hours shall be awarded for every hour of presentation r_{\pm}

(b) through (e) will remain the same as proposed.

(9) Subject to approval by the board, continuing education credits may be earned for apprenticeships involving supervised clinical experience aimed at return to practice or developing specialized skills in occupational therapy, according to the following limitations:

(a) ten contact hours shall be credited for each forty hour week $\tau \pm$

(b) there is no limit to the amount of <u>contact</u> hours that can be earned under this category_{7:}

(c) and (d) will remain the same as proposed.

(10) Subject to approval by the board, continuing education credits may be earned for reading books germane to the profession, according to the following limitations:

(a) one hour shall be credited for each book or article up to a maximum of four <u>contact</u> hours per year_{τ}: and

(b) will remain the same as proposed."

3. The Board has thoroughly considered all comments and testimony received. Those comments and the Board's responses are as follows:

ARM 8.35,404 Temporary Practice Permit

<u>Comment No.1</u>: Commentor agreed that license applicants should not be permitted to practice under a temporary permit, however, it seems harsh to penalize a recent graduate who fails by revoking a temporary permit.

<u>Response</u>: The rule implements the terms of 37-1-305, MCA, (1995), setting forth the statutory requirements for temporary permits. That statute expressly provides that a temporary permit issued to a license applicant awaiting examination results may practice "until the person either fails the first

license examination for which the person is eligible following issuance of the permit or passes the examination and is granted a license." The Board is not able to add additional requirements to those imposed by statute and, therefore, cannot adopt a rule applying a less stringent requirement on a license applicant who loses a temporary practice permit simply because the applicant fails an examination.

ARM 8.35.408 Unprofessional Conduct

<u>Comment No. 2</u>: Subsection (16) - Commentor stated that provisions should be made for denying a license application for a criminal conviction for a crime not related to the practice of occupational therapy.

Response: The licensure of criminal offenders is addressed by statute in Title 37, chapter 1, part 2 of the Montana Code Annotated. Pursuant to 37-1-203, MCA, (1995), "Criminal convictions shall not operate as an automatic bar to being licensed to enter any occupation in the state of Montana." The Board's statutory authority under that statute is to review applications of criminal offenders convicted of crimes relative to the "public health, welfare, and safety as it applies to the occupation for which the license is sought." The Board cannot expand on that authority and graft on additional requirements for licensure in instances where the applicant has been convicted of a crime not directly related to the practice of the profession for which the applicant has applied for licensure.

<u>Comment No. 3</u>: Two commentators addressed the language of subsection (20) citing the practicalities faced by occupational therapists who are in need of occupational therapy. The comments, in essence, raised the problems associated with occupational therapists in limited geographical regions where one or two occupational therapists are available for consultation, employers which reduce health care costs by providing services to employees at a reduced rate, and selfinsured employers who will not pay for local services provided outside the employer's facility.

<u>Response</u>: The Board agrees with the concerns raised by the commentators and removes that portion of the subsection following the word "exploitation."

<u>Comment No. 4</u>: Subsection (30) - One Commentor stated that requiring the occupational therapist to document informed consent from each patient would be burdensome.

<u>Response</u>: The Board agrees with the commentor's assessment and deletes the portion of the proposed subsection following the word "therapeutic" and adds "intervention."

following the word "therapeutic" and adds "intervention." The Board also reviewed the language of proposed subsection (17) and has determined that the substance of that rule is better left with the Department of Public Health and Human Services. Therefore, the subsection will be deleted.

Proposed New Rule I:

<u>Comment No. 5</u>: The Office of Public Instruction states that occupational therapy is included in the definition of special education related services and, as such, is part of the individualized education program of many Montana special education students. The Office expressed concern that requiring continual supervision of tasks performed by occupational therapy aides is burdensome.

Response: The term "occupational therapy aide" is specifically defined in 37-24-103(6), MCA, (1995), as "a person who assists in the practice of occupational therapy under the direct supervision of an occupational therapist or occupational therapy assistant . . . " (Emphasis added.) Based on the implied direction from the legislature as demonstrated by this statutory definition, the Board has determined that, to adequately protect the public health, safety, and welfare, aides must have constant supervision while performing occupational therapy treatment plans.

<u>Comment No. 6</u>: Subsection (5) - Commentor states that the issue of whether supervision is required of an entry-level occupational therapist is an issue best left to the therapist and the employer, not the Board.

<u>Response</u>: The Board responds by referring to Proposed New Rule I(1) which provides that "[t]he supervisor shall determine the degree of supervision to administer to the supervisee based on the supervisor's estimation of the supervisee's clinical experience, responsibilities, and competence at a minimum." Subsection (5) is not intended to require that the Board determine the appropriate level of supervision for each entrylevel practitioner. Indeed, the language of the proposed rules specifies that the Board may, in its discretion, determine whether an appropriate level of supervision is required on a case-by-case basis.

Proposed New Rule II(1):

<u>Comment No. 7</u>: The Office of Public Instruction commented that the language of the proposed rule could be interpreted to require that a licensed occupational therapist must be physically present on a continuous basis to supervise a range of activities. Commentor suggests defining "direct supervision" as on-site supervision and leaving the therapists responsible for determining the amount of supervision required. <u>Response</u>: See the response to comment number 5 above.

<u>Comment No. 8</u>: Subsection (2) - Commentor states that requiring daily on-site evaluation will create a hardship for occupational therapy providers in areas which depend on temporary staffing due to the difficulty in recruiting and retaining occupational therapists.

<u>Response</u>: The Board notes that Occupational Therapist Registered (OTRS) do not require supervision and responds that

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the temporary practice permit is issued to graduate students only and not to individuals who already hold a license. Therefore, the issue relative to the licensing of a temporary occupational therapist traveling from state to state is moot. Supervision for students awaiting the examination are bound by the supervision requirements of proposed rule II.

Proposed New Rule III:

<u>Comment No. 9</u>: Commentor stated that the term contact hour should be used consistently throughout the new rule. As written, the rule uses "contact hour," "continuing education hour," and "contact hour."

<u>Response</u>: The Board adopts the comment and will make amendments to New Rule III(1), (4), (5), (7-10).

<u>Comment No. 10</u>: Commentor states that Cardiopulmonary Resuscitation classes and first aid training should not be considered as part of the continuing education courses, however, pertinent training such as "psych net" should be considered.

<u>Response</u>: The Board would emphasize that course offerings by Montana Occupational Therapy Association, National Board for Certification in Occupational Therapy, American Society of Hand Therapists, and the American Journal of Occupational Therapy have automatic approval by the Board. Other offerings, however, must be germane to the profession or specialty area.

4. The American Occupational Therapy Certification Board, formerly known as AOTCB, changed its name to the National board for Certification in Occupational Therapy, NBCOT. The rules will be amended to reflect this change in name during the replacement page process.

BOARD OF OCCUPATIONAL THERAPISTS LYNN BENSON, CHAIR

Kin M. Barts BY: ANNIE M. BARTOS, CHIEF COUNSEL ANNIE M. BARTOS. RULE REVIEWER

Certified to the Secretary of State, August 26, 1996.

BEFORE THE MONTANA BOARD OF LAND COMMISSIONERS AND THE DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION OF THE STATE OF MONTANA

In the matter of the transfer of Rules 26.3.128 through 26.3.131, 26.3.133 NOTICE OF through 26.3.153, 26.3.155 through TRANSFER 26.3.165, 26.3.180 through 26.3.183,) 26.3.186, 26.3.187, and 26.3.189 through) 26.3.195, 26.3.197 through 26.3.199D,) pertaining to surface management, 26.3.202, 26.3.204 through 26.3.217,) 26.3.219, 26.3.220, and 26.3.223 through 26.3.225, 26.3.230 through 6.3.237,) pertaining to issuance of oil and gas leases, 26.3.302, 26.3.304 through 26.3.306, 26.3.309 through 26.3.311, 26.3.313 through 26.3.317, and 26.3.319 1 through 26.3.323 pertaining to coal) leasing, 26.3.401, 26.3.403 through 26.3.406, and 26.3.408 through 26.3.420,) pertaining to geothermal resources,) 26.3.601, 26.3.603 through 26.3.618 pertaining to metalliferous leasing)

TO: All Interested Persons.

1. Pursuant to Section 500, Chapter 418, Laws of Montana 1995, effective July 1, 1995, policies and objectives pertaining to surface management, the issuance of oil and gas leases, coal leasing, and geothermal resources, relating to the department of state lands programs was transferred from the Department of State Lands to the Department of Natural Resources and Conservation. In order to implement that legislation, the above referenced rules are being transferred to the administrative rules of the Department of Natural Resources and Conservation.

2. The Department of Natural Resources and Conservation has determined that the transferred rules will be numbered as follows:

OLD	NEW_	
26.3.128	36.25.101	QUOTED MATERIAL
26.3.129	36.25.102	DEFINITIONS
26.3.130	36.25.103	GENERAL PROVISIONS
26.3.131	36.25.104	ADMINISTRATIVE DETAILS AND INFORMA- Tion
26.3.133	36.25.106	TERM OF LEASE OR LICENSE
26.3.134	36.25.107	LEASE AND LICENSE FORMS, BID FORMS, AND BONDING
26.3.135	36.25.108	LANDS AVAILABLE FOR LEASING OR LI- CENSING
26.3.136	36.25.109	RECLASSIFICATION

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	OLD	<u>NEW</u>	
	26.3.137	36.25.110	MINIMUM RENTAL RATES
	26.3.138	36.25.111	COMPETITIVE BIDDING
	26.3.139	36.25.112	PAYMENTS - WHEN DUE
	26.3.140	36.25.113	LEASE AND LICENSE REPORTS
	26.3.141	36.25.114	DISPOSAL OF CROPS
		36.25.115	ISSUANCE OF LEASE OR LICENSE ON UN-
			LEASED OR UNLICENSED LAND AND RECLAS-
			SIFIED LAND
	26.3.143	36.25.116	ISSUANCE OF LEASE OR LICENSE ON LAND
	20.3.143	50.25.110	CURRENTLY UNDER LEASE
	26.3.144	36.25.117	RENEWAL OF LEASE OR LICENSE AND PREF-
	20. 3. 144	30.23.117	ERENCE RIGHT
	36 3 146	36 35 110	
	26.3.145	36.25.118	ASSIGNMENTS
	26.3.146	36.25.119	SUBLEASING
•			
		36.25.120	PASTURING AGREEMENTS
		36.25.121	CANCELLATION OF LEASE OR LICENSE
		36.25.122	MORTGAGES AND PLEDGES
		36.25.123	ESTATES
	26.3.151	36.25.124	SURRENDERS OR CONSOLIDATION OF LEASES
			OR LICENSES
	26.3.152	36.25.125	IMPROVEMENTS
		36.25.126	CONSERVATION MEASURES
	26.3.155	36.25.128	SALES
	26.3.155A	36.25.129	SALE OF CABINSITES AND CITY OR TOWN
			LOTS: APPLICATION AND NOTICE PROCE-
			DURES
	26.3.155B	36.25.130	SALE OF CABINSITES AND CITY OR TOWN
	•		LOTS: BIDDING AND FINAL BOARD DETER-
			MINATION
	26.3.155C	36.25.131	SALE OF CABINSITES AND CITY OR TOWN
			LOTS: IMPROVEMENTS
	26.3.156	36.25.132	WEEDS, PESTS, AND FIRE PROTECTION
	26.3.157	36.25.133	RESERVATIONS
	26.3.158	36.25.134	WATER RIGHTS
	26.3.159	36.25.135	EASEMENTS
•			
	26.3.160	36.25.136	LICENSES
	26.3.161	36.25.137	CABINSITES
	26.3.162	36.25.138	LESSEE OR LICENSEE DAMAGE COMPENSA-
			TION REQUIREMENTS
	26.3.163	36.25.139	CULTURAL RESOURCES INVENTORY
	26.3.164	36.25.140	RESOURCE DEVELOPMENT PROJECT REQUESTS
		36.25.141	FEDERAL FARM PROGRAM COMPLIANCE
		36.25.143	OVERVIEW OF RECREATION USE RULES
	26.3.181	36.25.144	ADMINISTRATION OF RECREATION ON STATE
	20.0.101	44.64117T	LANDS ADMINISTERED BY THE DEPARTMENT
			OF STATE LANDS
	26.3.182	36.25.145	DEFINITIONS
	20.3.104		BE INTIIVE

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<u>OLD</u> 26.3.183	NEW	
20.3.103	36.25.146	GENERAL RECREATIONAL USE OF STATE LANDS: LICENSE REQUIREMENT
26.3.186	36.25.149	GENERAL RECREATIONAL USE OF STATE Lands: Restrictions
26.3.187	36.25.150	GENERAL RECREATIONAL USE OF STATE LANDS: CATEGORICAL CLOSURES
26.3.189	36.25.152	GENERAL RECREATIONAL USE OF STATE
		LANDS: PROCEDURE FOR SITE SPECIFIC
		CLOSURES AFTER SEPTEMBER 1, 1992
	36.25.153	MANAGEMENT CLOSURES AND RESTRICTIONS
	36.25.154	RECREATIONAL USE ADVISORY COUNCIL
26.3.192	36.25.155	GENERAL RECREATIONAL USE OF STATE LANDS: NOTICE TO LESSEES OF ALL USES
		OTHER THAN HORSE USE NOT FOR THE PUR-
		POSE OF LICENSED HUNTING, DISCHARGE
		OF FIREARMS NOT FOR THE PURPOSE OF
		LICENSED HUNTING, AND OVERNIGHT USE
26.3.192A	36.25.156	GENERAL RECREATIONAL USE OF STATE
		LANDS: NOTICE TO LESSEES OF OVERNIGHT
		USE, HORSEBACK USE FOR ANY PURPOSE
		OTHER THAN LICENSED HUNTING, AND FOR Discharge of a firearm for any pur-
		POSE OTHER THAN LICENSED HUNTING
26.3.193	36.25.157	GENERAL RECREATIONAL USE OF STATE
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DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION ARTHUR CLINCH, DIRECT Se. (1 DONALD D. MacINTYRE, RULE REVIEWER

Certified to the Secretary of State August 26, 1996.

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VOLUME NO. 46

OPINION NO. 23

CITIES AND TOWNS - Authority of cities and counties to form multijurisdictional service districts for library services and lawful purposes of such districts;

COUNTIES - Authority of cities and counties to form multijurisdictional service districts for library services and lawful purposes of such districts;

INTERGOVERNMENTAL COOPERATION - Authority of cities and counties to form multijurisdictional service districts for library services and lawful purposes of such districts;

LIBRARIES - Authority of cities and counties to form multijurisdictional service districts for library services and lawful

LOCAL GOVERNMENT - Authority of cities and counties to form multijurisdictional service districts for library services and lawful purposes of such districts; MONTANA CODE ANNOTATED - Sections 7-11-1101 to -1112, 15-10-401

to -412, 22-1-304 to -317; OPINIONS OF THE ATTORNEY GENERAL - 46 Op. Att'y Gen. No. 19 (1996), 46 Op. Att'y Gen. No. 17 (1996), 44 Op. Att'y Gen. No. 11 (1991).

- A city and a county may form a multijurisdictional library service district if they meet all statutory HELD: 1. requirements, including that: (1) any existing contract for library services involving residents of one or more of the participating jurisdictions has lawfully expired; (2) any and all requirements of Mont. Code Ann. §§ 7-11-1101 to -1112 are met; and (3) any applicable requirements of Mont. Code Ann. §§ 15-10-401 to -412 are met.
 - A multijurisdictional service district may not be formed for the sole purpose of equalizing the tax 2. burden among those currently using the service, but as long as the district provides services in the manner required by Mont. Code Ann. § 7-11-1101, it may also use a multijurisdictional service district to equalize the tax burden among those who use the service.

August 16, 1996

Mr. Paul Luwe Bozeman City Attorney P.O. Box 640 Bozeman, MT 59771-0640 Dear Mr. Luwe: You have requested my opinion on the following question:

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May a city and a county establish a multijurisdictional library service district upon the expiration of their interlocal agreement concerning library services, in order to equalize the tax burden among those who are currently using the library?

Your letter of inquiry indicates that currently Gallatin County has an annual contract with the Bozeman City Library (as well as contracts with four other city libraries within the county) which provides that the city library will furnish library services to rural residents of the county. Recently, the trustees of the Bozeman City Library have noted what they consider a severe funding inequity between the taxpayers of the City of Bozeman and the taxpayers of Gallatin County with respect to the library. You also cite statistics showing that use of the library by county residents has recently increased relative to that of city residents. This situation is of great concern to the board of trustees of the Bozeman City Library. One suggested solution is the establishment of a multijurisdictional district for library services. I am also informed that the voters of Gallatin County have passed a ballot issue authorizing the county commissioners to increase the library levy from 1.5 to 5 mills, so this may ameliorate the situation.

In light of these circumstances, your question raises two primary concerns: (1) the mechanics of a possible transition from the current situation where the city library has assumed county library functions (Mont. Code Ann. § 22-1-315), to a multijurisdictional library service district ("MLSD") (Mont. Code Ann. §§ 7-11-1101 to -1112); and (2) the means available under law, if any, for "equalizing the tax burden among those who will be using the service."

As you know, my predecessor addressed a somewhat similar situation in Lake County in 44 Op. Att'y Gen. No. 11 (1991). Several significant differences exist between the situation you present and the situation discussed in that opinion. For reasons I discuss below, those differences limit the applicability of the previous opinion to the situation you present.

Municipalities and counties may form multijurisdictional service districts to provide either "(1) a higher level of service than is available through the local governments forming such a district, or (2) services that are not available through the governments forming such a district." Mont. Code Ann. § 7-11-1101. Library services are specifically listed as services that such districts may provide. Mont. Code Ann. § 7-11-1102(2)(c).

There are several statutory restrictions on multijurisdictional library service districts: (1) the establishment of an MLSD may not supersede or void an existing agreement for the same service in the area (Mont. Code Ann. § 7-11-1111(3)); (2) the administration of an MLSD must be conducted pursuant to Mont. Code Ann. §§ 22-1-305 to -317 (Mont. Code Ann. § 7-11-1111(4));

(3) property taxes levied for an MLSD must be added to the taxes levied under Mont. Code Ann. § 22-1-304 (Mont. Code Ann. § 7-11-1112(1)); (4) property taxes levied to support an MLSD are subject to the tax limitations of I-105 (Mont. Code Ann. § 15-10-401 to -412). 46 Op. Att'y Gen. No. 19 (1996). In addition, the current arrangement whereby the Bozeman City Library has assumed the functions of the Gallatin County Library may not be terminated without six months' notice by either party. Mont. Code Ann. § 22-1-315(3).

As you can see, several budgetary and library-related statutes affect the formation of an MLSD, and all must be harmonized if possible. Mercury Marine v, Monty's Enters., 270 Mont. 413, 417, 892 P.2d 568, 571 (1995). I see no inherent conflict in any of these statutes, but care must be taken to ensure that they are all observed. It is clear that a city and a county may form a multijurisdictional library service district if they meet all statutory requirements, including that: (1) any existing contract for library services involving residents of one or more of the participating jurisdictions is lawfully terminated, (2) any and all applicable requirements of the multijurisdictional service librarict law (Mont. Code Ann. §§ 7-11-1101 to -1112) are met, and (3) any and all applicable requirements of I-105 (Mont. Code Ann. §§ 15-10-401 to -412) are met.

The second issue concerns formation of an MLSD with the purpose of equalizing the tax burden among those who will be using the service. You argue at length in your letter that equalizing the tax burden among those currently using the service constitutes a "higher level of service," in the words of Mont. Code Ann. § 7-11-1101. However, my reading of the statute suggests that equalizing the tax burden, standing alone, does not satisfy this criterion. The statute states:

Municipalities and counties may form multijurisdictional service districts to provide:

 a higher level of service than is available through the local governments forming such a district; or

(2) services that are not available through the governments forming such a district.

Mont. Code Ann. § 7-11-1101. I agree with you that the legislature clearly contemplated tax equity as one important reason for the passage of this law, but the plain words of the statute control prior to any invocation of legislative intent. Gulbrandson v. Carey, 272 Mont. 494, 500, 901 P.2d 573, 577 (1995); 46 Op. Att'y Gen. No. 17 at 3-4 (1996).

The statute speaks plainly of forming a multijurisdictional service district to provide either a higher level of services or services that are not available. "Services," when used in the

context of governmental functions, connotes meeting some perceived need of the community--such as a need for library services, park or recreational services, road maintenance services, or other services listed in Mont. Code Ann. § 7-11-1102. Equalizing the tax burden necessary to support a service is more in the nature of carrying out a policy than it is of providing a service. But, these two actions are not mutually exclusive. The statute does not require that providing increased services be the **only** function of a service district, only that providing increased services must be **at least one** function of a proper multijurisdictional service district. <u>State v. Berger</u>, 259 Mont. 364, 367, 856 P.2d 552, 554 (1992) (statutory interpretation must give effect to all words used).

In sum, the legislature directed that a multijurisdictional service district must provide services in one of the two manners specified in Mont. Code Ann. § 7-11-1101. If the district also provided for an equalized tax burden among those currently using a service, that would surely be in keeping with the legislature's intent in passing the law and would be lawful. Since your question is premised on the assumption that the current contract for library services will expire, at that point it could certainly be argued that a newly-formed MLSD would meet the increased service criteria of Mont. Code Ann. § 7-11-1101, since following the expiration of the contract county library services would not be provided at all.

Under the circumstances you present 44 Op. Att'y Gen. No. 11 (1991) is not controlling. The holding of that opinion was premised on two assumptions important here: (1) that the new multijurisdictional service district would be formed within an existing service district, resulting in an increased mill levy for providing the same service; and (2) that the (apparently sole) purpose of establishing the new service district would be to raise the mill levy. The situation that gives rise to your question is quite different. You assume: (1) that the city-county library contract will have expired, so there will not be two districts providing the service, and (2) that the new MLSD will make available to out-of-city residents of the Bozeman area services that will not be available when the contract expires. Thus, the holding in 44 Op. Att'y Gen. No. 11 does not apply to the situation you describe.

THEREFORE, IT IS MY OPINION:

 A city and a county may form a multijurisdictional library service district if they meet all statutory requirements, including that: (1) any existing contract for library services involving residents of one or more of the participating jurisdictions has lawfully expired; (2) any and all requirements of Mont. Code Ann. \$\$ 7-11-1101 to -1112 are met; and (3) any applicable requirements of Mont. Code Ann. \$\$ 15-10-401 to -412 are met.

2. A multijurisdictional service district may not be formed for the sole purpose of equalizing the tax burden among those currently using the service, but as long as the district provides services in the manner required by Mont. Code Ann. § 7-11-1101, it may also use a multijurisdictional service district to equalize the tax burden among those who use the service.

uncerely. Juck torney Gene

jpm/rfs/lrb

NOTICE OF FUNCTIONS OF ADMINISTRATIVE CODE COMMITTEE

The Administrative Code Committee reviews all proposals for adoption of new rules, amendment or repeal of existing rules filed with the Secretary of State, except rules proposed by the Department of Revenue. Proposals of the Department of Revenue are reviewed by the Revenue Oversight Committee.

The Administrative Code Committee has the authority to make recommendations to an agency regarding the adoption, amendment, or repeal of a rule or to request that the agency prepare a statement of the estimated economic impact of a proposal. In addition, the Committee may poll the members of the Legislature to determine if a proposed rule is consistent with the intent of the Legislature or, during a legislative session, introduce a bill repealing a rule, or directing an agency to adopt or amend a rule, or a Joint Resolution recommending that an agency adopt or amend a rule.

The Committee welcomes comments from the public and invites members of the public to appear before it or to send it written statements in order to bring to the Committee's attention any difficulties with the existing or proposed rules. The address is Room 138, Montana State Capitol, Helena, Montana 59620.

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HOW TO USE THE ADMINISTRATIVE RULES OF MONTANA AND THE MONTANA ADMINISTRATIVE REGISTER

Definitions: <u>Administrative Rules of Montana (ARM)</u> is a looseleaf compilation by department of all rules of state departments and attached boards presently in effect, except rules adopted up to three months previously.

> Montana Administrative Register (MAR) is a soft back, bound publication, issued twice-monthly, containing notices of rules proposed by agencies, notices of rules adopted by agencies, and interpretations of statutes and rules by the attorney general (Attorney General's Opinions) and agencies (Declaratory Rulings) issued since publication of the preceding register.

Use of the Administrative Rules of Montana (ARM):

Known Subject Matter	1.	Consult ARM topical index. Update the rule by checking the accumulative table and the table of contents in the last Montana Administrative Register issued.	
Statute Number and Department	2.	Go to cross reference table at end of each title which lists MCA section numbers and corresponding ARM rule numbers.	

ACCUMULATIVE TABLE

The Administrative Rules of Montana (ARM) is a compilation of existing permanent rules of those executive agencies which have been designated by the Montana Administrative Procedure Act for inclusion in the ARM. The ARM is updated through March 31, 1996. This table includes those rules adopted during the period April 1, 1996 through June 30, 1996 and any proposed rule action that was pending during the past 6-month period. (A notice of adoption must be published within 6 months of the published notice of the proposed rule.) This table does not, however, include the contents of this issue of the Montana Administrative Register (MAR).

To be current on proposed and adopted rulemaking, it is necessary to check the ARM updated through March 31, 1996, this table and the table of contents of this issue of the MAR.

This table indicates the department name, title number, rule numbers in ascending order, catchphrase or the subject matter of the rule and the page number at which the action is published in the 1995 and 1996 Montana Administrative Registers.

To aid the user, the Accumulative Table includes rulemaking actions of such entities as boards and commissions listed separately under their appropriate title number. These will fall alphabetically after department rulemaking actions. Accumulative Table entries will be listed with the department name under which they were proposed, e.g., Department of Health and Environmental Sciences as opposed to Department of Environmental Quality.

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