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MONTANA ADMINISTRATIVE REGISTER

ISSUE NO. 8

The Montana Administrative Register (MAL), Multiply monthly publication, has three sections. The notice section on the state agencies' proposed new, amended or repealed rules, the rationale for the change, date and address of public hearing and where written comments may be submitted. The rule section indicates that the proposed rule action is adopted and lists any changes made since the proposed stage. The interpretation section contains the attorney general's opinions and state declaratory rulings. Special notices and tables are inserted at the back of each register.

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BEFORE THE DEPARTMENT OF FAMILY SERVICES OF THE STATE OF MONTANA

In the matter of the amendment) NOTICE OF PROPOSED AMENDMENT of Rule 11.7.313 pertaining to) OF RULE 11.7.313 PERTAINING foster care payments.) TO FOSTER CARE PAYMENTS

NO PUBLIC HEARING CONTEMPLATED

TO: All Interested Persons

- 1. On June 10, 1993, the Department of Family Services proposes to amend Rule 11.7.313 pertaining to foster care payments.
 - 2. The rule as proposed to be amended reads as follows:
- 11.7.313 CLASSIFICATION MODEL Subsections (1) through (5) remain the same.
- (6) The department's model rate matrix, effective January 13, 1989, January 1, 1993, is hereby adopted and incorporated by this reference. Copies of the model rate matrix of the department are available upon request from the Administrative Support Division, Department of Pamily Services, P.O. Box 8005, Helena, Montana 59604. The department shall review and revise its model rate matrix at least once every two years.

AUTH: Sec. 41-3-1103, 41-3-1142 and 52-2-111, MCA. IMP: Sec. 41-3-1103, 41-3-1142 and 52-2-111, MCA.

- 3. The provisions of the model rate matrix have been updated to accommodate additional levels of care created by recent rule-making. 1992 MAR p. 2728; 1993 MAR p. 147. The rule must be changed to allow for proper adoption and incorporation of the revised matrix. Section 2-4-307, MCA. The amendment adopting and incorporating the new matrix is reasonably necessary to implement a system for foster care payments. The department is authorized to implement through rules: child welfare services, the administration of foster care, and regulation of facilities providing care.
- 4. Interested persons may submit their data, views or arguments to the proposed amendment in writing to the Office of Legal Affairs, Department of Family Services, 48 North Last Chance Gulch, P.O. Box 8005, Helena, Montana 59604, no later than May 27, 1993.
- 5. If a person who is directly affected by the proposed amendment wishes to express data, views and arguments orally or in writing at a public hearing, that person must make a written request for a public hearing and submit such request, along with any written comments, to the Office of Legal Affairs, Department

of Family Services, 48 North Last Chance Gulch, P.O. Box 8005, Helena, Montana 59604, no later than May 27, 1993.

6. If the Department of Family Services receives requests for a public hearing on the proposed amendment from either 10% or 25, whichever is less, of those persons who are directly affected by the proposed amendment, from the Administrative Code Committee of the legislature, from a governmental agency or subdivision, or from an association having no less than 25 members who are directly affected, a hearing will be held at a later date. Notice of the hearing will be published in the Montana Administrative Register.

DEPARTMENT OF FAMILY SERVICES

Hank Hudson, Director

John Melcher, Rule Reviewer

Certified to the Secretary of State, April 19, 1993.

BEFORE THE DEPARTMENT OF FAMILY SERVICES OF THE STATE OF MONTANA

In the matter of the amendment) NOTICE OF PROPOSED AMENDMENT of Rule 11.12.101 pertaining) OF RULE 11.12.101 PERTAINING to the definition of youth.) TO THE DEFINITION OF YOUTH.

NO PUBLIC HEARING CONTEMPLATED

TO: All Interested Persons

- 1. On June 10, 1993, the Department of Family Services proposes to amend Rule 11.12.101 pertaining to the definition of youth.
 - 2. The rule as proposed to be amended reads as follows:
- 11.12.101 YOUTH CARE FACILITY, DEFINITIONS (1) The following definitions apply to all youth care facility licensing rules:
- (a) Except in regard to age requirements under Montana medicaid programs which allow for participation of youth up to the age of 21 years, "echild" or "youth" means any person under the age of 18 years, without regard to sex or emancipation.

 Subsections (1)(b) through (3) remain the same.

AUTH: Sec. 41-3-1103, 41-3-1142 and 52-2-111, MCA-IMP: Sec. 41-3-1103, 41-3-1142 and 52-2-111, MCA-

3. ARM 11.12.101 provides definitions for subchapter 12. Subchapter 12 generally covers licensing requirements for facilities providing foster care to children in the custody of the department.

As a result of a recent rule-making (1992 MAR p. 2605), subchapter 12 also covers rules on medicaid services in therapeutic youth group homes. Federal law requires that children's medicaid services be provided for young persons up to the age of 21 years. The current definition of "youth" in ARM 11.12.101 conflicts with the federal requirement. The amendment proposed in this rulemaking is reasonably necessary to eliminate the conflict.

Statutes cited herein authorize rules for implementing administration of state and federal funds for foster care, licensing for foster care, and provision of child welfare services.

4. Interested persons may submit their data, views or arguments to the proposed amendment in writing to the Office of Legal Affairs, Department of Family Services, 48 North Last Chance Gulch, P.O. Box 8005, Helena, Montana 59604, no later than May 27, 1993.

- 5. If a person who is directly affected by the proposed amendment wishes to express data, views and arguments orally or in writing at a public hearing, that person must make a written request for a public hearing and submit such request, along with any written comments, to the Office of Legal Affairs, Department of Family Services, 48 North Last Chance Gulch, P.O. Box 8005, Helena, Montana 59604, no later than May 27, 1993.
- 6. If the Department of Family Services receives requests for a public hearing on the proposed amendment from either 10% or 25, whichever is less, of those persons who are directly affected by the proposed amendment, from the Administrative Code Committee of the legislature, from a governmental agency or subdivision, or from an association having no less than 25 members who are directly affected, a hearing will be held at a later date. Notice of the hearing will be published in the Montana Administrative Register.

DEPARTMENT OF FAMILY SERVICES

Hank Hudson, Director

John Melcher, Rule Reviewer

Certified to the Secretary of State, April 19, 1993.

BEFORE THE BOARD OF NATURAL RESOURCES AND CONSERVATION OF THE STATE OF MONTANA

In the matter of the amendment) of rule 36.12.101, Definitions,) 36.12.103, Application and) Special Fees, 36.12.104 Issuance) of Interim Permits, and new rule) on testing and monitoring

NOTICE OF PROPOSED AMENDMENT AND ADOPTION

NO PUBLIC HEARING CONTEMPLATED

To: All Interested Persons

- 1. On June 3, 1993 the Board of Natural Resources and Conservation proposes to amend rule 36.12.101 Definitions, 36.12.103 Application and Special Fees, 36.12.104 Issuance of Interim Permits and proposes to adopt new Rule I Testing or Monitoring.
 - 2. The rules proposed to be amended provide as follows:
- "36.12.101 <u>DEFINITIONS</u> Unless the context requires otherwise, to aid in the implementation of the Montana Water Use Act and as used in these rules:
- (1) (7) "Combined appropriation" means an appropriation of water from the same source aquifer by two or more groundwater developments, that are physically manifold into the same system. the-purpose-of-which,-in-the-department-o-judgment, could-have-been-accomplished-by-a-single---appropriation--Groundwater-developments-need-net-be--physically-connected-ner have-a-common-distribution-system-to---be-considered-a "combined-appropriation-"--They-can-be-separate-developed springs-er-wells-te-separate-parts-ef-a-prejest-er development -- Such-wells-and-springs-need-not-be-developed simultaneously---They-sam-be-developed-gradually-or-in increments---The-amount-of-water-appropriated-for-the-entire project-or-development-from-these-groundwater-developments-in the-same-source-aquifer-is-the-"sombined-appropriation-"--IMP: 85-2-113, 306, MCA; AUTH: 85-2-113, MCA;
- 36.12.103 APPLICATION AND SPECIAL FEES (1) A fee, if required, shall be paid at the time the permit, change, notice of completion, extension of time request, temporary change renewal, transfer certificate, exempt water right, or petition application (hereafter singularly or collectively referred to as application) is filed with the department. . .
- (b) For any-request-fer an Interim Permit, there shall be a fee of \$10 in addition to the-rate-sehedules-shown-in (a) er-(b) above.
- (c) For a Notice of Completion of Groundwater Development (for groundwater developments with a maximum use of 35 gpm or less not to exceed 10 acre-feet per year, Form No. 602, there shall be a fee of \$1525. The-department-shall cellect-an-additional-\$10-fee-te-be-deposited-in-the-ground water-assessment-asocunt-as-required-by-85-2-306(5),-MGA---The

total-fee-te-be-paid-for-the-filing-of-a-Form-602-shall-be

(d) . . . AUTH: 85-2-113, MCA; IMP: 85-2-113, MCA;

36.12.104 ISSUANCE OF INTERIM PERMITS (1) Pending final approval or denial of an application for a provisional permit, the department may, in its discretion and upon proper application, issue an interim permit authorizing an applicant to begin appropriating water immediately for-testing purposes.

(2) . . ."
AUTH: 85-2-113, MCA; IMP: 85-2-113, 85-2-311 through 85-2-314, MCA

3. The proposed new rule provides as follows:

"RULE I TESTING OR MONITORING (1) Water testing or monitoring is not a beneficial use of water requiring the filing of a permit application.

- (2) A permit is not required if the intent of a person is to conduct aquifer tests, water quality tests, water level monitoring or other testing or monitoring of a water source."

 AUTH: 85-2-113, MCA; IMP: 85-2-113, MCA
- 4. Rule 36.12.101 is proposed to be amended so that the definition of combined appropriation is clearer to the public as to when wells of 35 gpm or less or 10 acre-feet or less, require a permit.
- 5. Rule 36.12.103 is proposed to be amended to maintain the Notice of Completion of Groundwater Development fee at \$25 and deposit the total fee in the water rights earmarked revenue account. The department is required to deposit \$10 of the fee in a groundwater assessment account until July 1, 1993. That requirement terminates on July 1, 1993. The fee at \$25 is commensurate with other fees collected for processing similar documents and entering them in the centralized water rights records system.
- 6. Rule 36.12.104 is proposed to be amended to make the interim permit process correspond more closely with the intent of the law. That is, an interim permit is issued to allow a permit applicant to actually appropriate water prior to issuance or denial of his permit, not to conduct testing.
- The new rule is proposed to clarify that a permit is not required to conduct testing or monitoring of water sources.
- 8. Interested persons may present their data, views, or arguments concerning the proposed amendment and adoption in writing to Ronald J. Guse, Department of Natural Resources and Conservation, 1520 E. 6th Avenue, Helena, MT. 59620. Any comments must be received no later than May 28, 1993.
- 9. If a person who is directly affected by the proposed amendment and adoption wishes to express his data, views and arguments orally or in writing at a public hearing, he must

make written request for a hearing and submit this request along with any written comments he has to Ronald J. Guse, Department of Natural Resources and Conservation, 1520 E. 6th Avenue, Helena, MT. 59620. A written request for hearing must be received no later than May 28, 1993.

10. If the agency receives requests for a public hearing on the proposed amendment and adoption from either 10% or 25, whichever is less, of the persons who are directly affected by the proposed action; from the administrative code committee of the legislature; from a governmental subdivision or agency; or from an association having not less than 25 members who will be directly affected a hearing will be held at a later date. Notice of the hearing will be published in the Montana Administrative Register.

Jack E. Galt, Chadrman

Bv:

Submitted to the Secretary of State on April 19, 1993

BEFORE THE DEPARTMENT OF PUBLIC SERVICE REGULATION OF THE STATE OF MONTANA

In the Matter of Proposed NOTICE OF PUBLIC HEARING ON PROPOSED ADOPTION AND AMEND-MENT OF RULES GOVERNING MINIMUM FILING REQUIRE-MENTS AND PROCEDURES FOR CLASS COST OF SERVICE AND RATE DESIGN AND REPEAL OF Adoption, Amendment and Repeal) of Rules Governing Minimum) Filing Requirements and Procedures for Class Cost of) Service and Rate Design.) ARM 38.5.105 AND 38.5.178

TO: All Interested Persons

- 1. On Wednesday, May 19, 1993 at 10:00 a.m. in the Bollinger Hearing Room, Montana Public Service Commission, 1701 Prospect Avenue, Helena, Montana, a hearing will be held to consider the proposals identified in the above title and described in the following paragraphs.
 - The rules proposed to be amended provide as follows:
- 38.5.102 APPLICATIONS FOR RATE INCREASES (1) Applications for rate increases exceeding one hundred thousand dollars annually shall include the cost of service to be supplied and shall include the additional material required in ARM 38.5.103 to 38.5.175 and 38.5.179 to 38.5.183, inclusive, minimally. Further or additional materials may be supplied by the utility if the utility feels that believes such is materials are necessary.

(2) Three copies of the letter of transmittal and three copies of all materials required in ARM 38.5.103 to 38.5.175 and 38.5.179 to 38.5.183, inclusive, shall be filed with the commission at the time of application. Montana consumer counsel shall receive two copies of the same materials.

(3) No changes. AUTH: Sec. 69-3-103, MCA; IMP, Sec. 69-2-101, MCA

- 38.5.109 WORKING PAPERS TO BE FILED (1) In the statements described in ARM 38.5.121 to 38.5.180, inclusive, certain items are designated as "working papers." Three sets of such working papers are to be filed at the time the Statements A through N are filed with the commission whether filed pursuant to 38.5.102 or [Rule I]. Such working papers shall be available to intervenors on request. AUTH: Sec. 69-3-103, MCA; IMP, Sec. 69-2-101, MCA
- 38.5.176 STATEMENT L -- ALLOCATED COST OF SERVICE (ACOS) (1) Statement b shall show for the test period a summary by major functional category of service as allocated to the major classes for which the increased rates or charges are proposed. Testimony shall describe the principal determi nants used for allocation purposes. Allocated cost of service per books and per claimed adjustments shall be shown separate-ly: Working papers with respect to the overall cost of service shall show the following:

- (a) -- Grouping and allocation of various items of cost and credits to cost of service into functional totals;
- -----(b)---Classification of items of cost and credits into demand, energy, customer or other appropriate categories;
- -----(e)--In the event that the filing utility makes application to increase charges other than rate schedules, it shall also supply costing support related thereto;
- -----(e)--Details of allocation of general or common or joint costs to Various functions;
- -----(f)--Sufficient detailed breakdown of operation and maintenance expense accounts and taxes to disclose how component items have been classified and allocated-
- (1) Statement L shall present the cost of service results in detail for every customer class. Written testimony shall describe the development of these cost of service results. Included shall be the following:
- (a) A general discussion of the purpose of the filing
- (a) A general discussion of the purpose of the filing with goals and objectives of the allocated cost of service proposals. Industry standard terminology shall be used to describe and define allocated cost of service proposals. Where unique terms are used, they shall be defined in a separate glossary to be included as part of the filing.

 (b) A benchmark allocated cost of service comparing the last commission-approved filing to the current filing. Any substantive deviation in procedures and/or methods used to prepare the current filing compared to the last commission-approved filing will be summarized and explained in the cost of service testimony. service testimony.
- (c) A generic allocated cost of service model which provides a basic understanding of the allocated cost of service study. The public service commission currently recognizes allocated cost of service based on marginal cost principles. Any utility testimony and exhibits on allocated cost of service should follow the format of the generic marginal cost model as described below.
- (2) A generic marginal cost model shall also be provided. Marginal cost of service shall be determined for each of the following functions:
- (a) Generation, transmission, substation, distribution,
- and customer for electric filings.

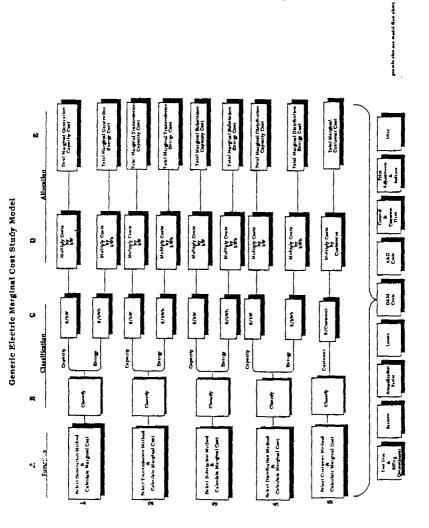
 (b) Supply, storage, transmission, distribution, and customer for natural gas filings.

 (3) Marginal costs shall be determined using the follow-
- ing additional steps:
- (a) Classify the functionalized costs as energy (commodity), capacity, reactive power and/or customer related and com-
- pute the associated marginal unit costs.

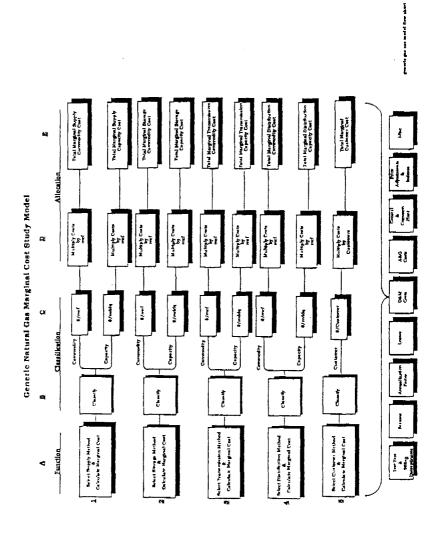
 (b) Multiply classified marginal unit costs by alloca-
- tion factors to compute total marginal cost.
- (4) Allocation factors, annualization factors, and adjustment factors (d) to (j) below, may be used at various times throughout the cost of service study. These do not necessarily apply to all utilities. An example is seasonal costs

- since not all utilities have seasonal differences in costs. Inputs and factors include:
- (a) Select the relevant time periods and compute relevant allocation factors;
- (b) Select methods to determine and then compute rele-
- vant seasonal and time-of-day costs;
 (c) Select methods to compute annualized costs and com-
- pute annualization factors;
 (d) Select a loss method, compute loss percentages and then apply such loss estimates to energy and capacity cost es-
- timates; (e) Compute spatial energy and/or capacity transportation rates for the associated products;
- (f) Select operation and maintenance marginal cost meth-
- ods and compute factors; (g) Select administrative and general marginal cost meth-
- and compute factors;
 (h) Select general and common plant marginal cost meth-
- ods and compute factors; and
 - Select price adjustments and indexes.
- (5) The following models shall be followed when preparing a generic marginal cost model.
 - (a) Model 1. Generic electric margin cost study model.
- (b) Model 2. Generic natural gas marginal cost study model.

Model 1. Generic Electric Margin Cost Study Model.



Model 2. Generic Natural Gas Marginal Cost Study Model.



(6) In addition to the use of the generic model, the following allocated cost of service guidelines should be following lowed:

(a) Year's dollars for computing costs of service should reflect costs two years beyond January 1st of the year in which the filing is submitted. For example, if a cost of service study is filed any time in calendar year 1992, costs will be computed in January 1, 1994 dollars.

(b) Relevant market value sources should be reflective of opportunities available to the utility's system. For example, electric generation and gas supply cost functions ought to reflect a resource's highest foregone use in the markets opened up by transmission access.

(c) Relevant time horizon for costs depends on the cost

function and applications.

(d) Carrying charges should be used for the development

of the marginal costs.

(e) Capacity and energy losses reflective of the utility's system should be developed and used to adjust relevant

marginal costs.

(f) Proxy cost estimates, as necessary and appropriate,
may be used for the marginal costs.

(g) If a production cost model is used by the utility,
it should be identified and explained and its relative merit justified (e.g., chronological versus probabilistic).

(h) Distribution/customer costing should be reflective of the utility's system and included as appropriate. Line extension policies should be described and any changes explained.

(i) Administrative and general, operation and mainte-nance and general and common adders should be reflective of the utility's system and included as appropriate.

(j) Allocation of costs to customer classes should use allocation factors that reflect cost causation.

(k) Seasonal or time-of-day cost allocation should be supported in sufficient detail to fully analyze the result.

(1) The method of reconciliation used should be identified and explained. AUTH: Sec. 69-3-103, MCA; IMP, Sec. 69-2-101, MCA

38.5.177 STATEMENT M -- COMPARISON-OF-COST-OF-SERVICE RATE DESIGN

(1)--Statement M shall be provided with the initial application under these rules for a rate increase greater than one hundred thousand dollars; whenever a material change in rate structure is proposed; or whenever the Commission so orders: Statement M shall compare the allocated cost of service provided pursuant to ARM 38-5-105 with the revenues under the proposed rates by major classes. If the amount of revenue under the proposed new rates differs significantly from allocated cost of service, including allowances for claimed return and income taxes, working papers shall show the amounts available for return and taxes on income and shall show return expressed

as a percentage of rate base allocated to the service concerned.

- (1) Written testimony shall describe the development and results, and provide supporting workpapers for each customer class rate design. Included shall be a general discussion of the purpose of the filing with the overall goals and objectives of the rate design proposals. Industry standard terminology shall be used to describe rate design proposals. Where unique terms are used, they shall be defined in a separate glossary to be included as part of the filing.
- (2) The billing impact for each customer class must be provided. This analysis must indicate how many customers on each tariff would receive bill increases or decreases of various percentages and dollar amounts. AUTH: Sec. 69-3-103, MCA; IMP, Sec. 69-2-101, MCA
 - 3. The rules proposed to be adopted provide as follows:
- RATE DESIGN CHANGES (1) Applications for allocated cost of service and rate design changes shall include the material required in ARM 38.5.103, 38.5.104, 38.5.109, 38.5.176 and 38.5.177, minimally.
- (2) Each allocated cost of service and rate design application shall include an example and general explanation of each current bill format that is used by the utility for tariffed services. Copies of other billing information that are provided to large groups of customers should also be provided and briefly explained. Additional information may be provided at the discretion of the filing utility.
- (3) Absent regular allocated cost of service and rate design filings, a marginal cost of service study shall be submitted to the commission for information purposes, minimally, every two years. If the utility files an integrated resource plan with the commission, cost information shall be submitted within six months following such filing, unless the cost information has been presented within the previous two years. At the time a marginal cost of service study is filed, the utility, at its own option, may submit an embedded cost of service study.
- (4) A marginal cost of service study filed pursuant to this rule or in the context of a rate case must contain current allocation factors.
- (5) Three copies of the letter of transmittal and three copies of all material required in ARM 38.5.176, 38.5.177 and 38.5.109 shall be filed with the commission at the time of application. Montana consumer counsel shall receive two copies of the same materials.
- (6) All or any part of the requirements of these rules may be waived by the commission upon a showing of good cause. Waiver of any requirements, however, shall not preclude the commission from requiring the filing of specific cost data and material sufficient to support the application. AUTH: Sec. 69-3-103, MCA; IMP, Sec. 69-2-101, MCA

- RULE II. POST-FILING CONFERENCE FOR ALLOCATED COST OF SERVICE AND RATE DESIGN APPLICATIONS (1) Within 20 days after receipt of an application for allocated cost of service and rate design changes, the commission may, on its own motion or upon petition by any party, request the utility and all other interested parties to attend a conference for the purpose of identifying and clarifying potential issues associated with said application. Such conference shall be informal and without prejudice to the rights of the parties, and no statement or admission made at such conference shall be admissible in evidence in any formal hearing before the commission. AUTH: Sec. 69-3-103, MCA; IMP, Sec. 69-2-101, MCA
- 4. Rule 38.5.105 proposed to be repealed can be found on page 38-438 of the ARM. AUTH: 69-3-103, MCA; IMP, 69-2-101, MCA
- Rule 38.5.178 proposed to be repealed can be found on page 38-454 of the ARM. AUTH: Sec. 69-3-103, MCA; IMP, Sec. 69-2-101, MCA
- 5. Interested parties may submit their data, views or arguments, either orally or in writing, at the hearing. Written data, views or arguments may also be submitted (original and 10 copies) to Tim Sweeney, 1701 Prospect Avenue, P.O. Box 202601, Helena, Montana 59620-2601 no later than May 28, 1993.
- 6. The Montana Consumer Counsel, 34 West Sixth Avenue, Helena, Montana, (406) 444-2771, is available and may be contacted to represent consumer interests in this matter.

Bob Anderson, Chairman

Reviewed By

CERTIFIED TO THE SECRETARY OF STATE APRIL 19, 1993.

BEFORE THE DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES OF THE STATE OF MONTANA

In the matter of the amendment of rules 46.12.583)	NOTICE OF PUBLIC HEARING ON THE PROPOSED AMENDMENT OF
and 46.12.584 pertaining to)	RULES 46.12.583 AND
organ transplantation)	46.12.584 PERTAINING TO ORGAN TRANSPLANTATION

TO: All Interested Persons

- On May 24, 1993, at 1:30 p.m., a public hearing will be held in the auditorium of the Social and Rehabilitation Services Building, 111 Sanders, Helena, Montana to consider the proposed amendment of rules 46.12.583 and 46.12.584 pertaining to organ transplantation.
- The rules as proposed to be amended provide as follows:

46.12.583 ORGAN TRANSPLANTATION, DEFINITIONS Subsection (1) remains the same.

(2) Organ transplantation includes the transplant surgery and those activities directly related to the transplantation. These activities must be performed at a transplant facility if required by medicare. These activities may include:

Subsection (2)(a) remains the same.

(b) pre-transplant preparation including histocompatibility testing procedures;

Subsections (2)(c) through (3)(b) remain the same.

AUTH: Sec. 53-6-113 MCA

IMP: Sec. 53-6-101 and 53-6-141 MCA

46.12.584 ORGAN TRANSPLANTATION, REQUIREMENTS Subsections (1) and (2) remain the same.

(a) The transplantation must be determined to be medically necessary by the attending physician and the transplant physician.

Subsections (2)(b) and (2)(c) remain the same.

(d) The medicaid program covers only the following organ transplantation services for persons over the age of 21, subject to the provisions of subsections (2)(e) and (2)(f):

Subsection (2)(d)(i) remains the same.

(ii) liver;

(iiiii) kidney, inclusive of thoracic duct drainage and dental exam;

(iv) heart;

(<u>viii</u>) cornea;

(vi) histocompatibility testing procedures;

(viiiv) lymphocyte immune globulin preparation.

- (e) For purposes of <u>establishing organ transplant requirements and to</u> more specifically defining coverage or non-coverage of various types of organ transplantations, including bone marrow, liver, kidney/renal, pancreas and neurovasoular, the department hereby adopts and incorporates by reference the following sections of the <u>Health Insurance Manual 10 and federal register notices Medicare Coverage Issues Manual (HCFA-Pub. 6)</u> published by the health care financing administration of the United States department of health <u>and human services. A copy of the cited incorporated</u> sections of the <u>Health Insurance Manual 10 and federal register notices Medicare Coverage Issues Manual (HCFA-Pub. 6)</u> may be obtained from the Department of Social and Rehabilitation Services, Medicaid Services Division, P.O. Box 4210, 111 Sanders, Helena, Montana 59604-4210. <u>The incorporated sections are as follows:</u>
- (i) <u>HCFA-Pub. 6.</u> Section 35-30, as amended through April 28, 1989, defining coverage of March 1992, pertaining to allogenic and autologous bone marrow transplantation;
- (iiii) Final notice published at volume 56 of the federal register, no. 71; pages 15006 through 15018 dated April 12, 1991, defining coverage of HCFA Pub.-6, section 35-53.1, as amended September 1991, pertaining to pediatric liver transplantation.
- (iiiiv) <u>HCFA-Pub. 6, Esection 35-58</u>, as amended through April 1983, defining <u>pertaining to thoracic duct drainage (TDD)</u> as a covered service when furnished to a kidney transplant recipient or individual approved to receive a transplant;
- (vi) HCFA-Pub. 6, section 35-87, as amended through May 1989, pertaining to heart transplants;
- (i+viii) <u>HCFA-Pub. 6, 6section 50-23</u>, as amended through <u>June 1981</u>, <u>defining July 1990</u>, <u>pertaining to the safe and effective use of histocompatibility testing procedures—; and</u>
- effective use of histocompatibility testing procedures-; and (*ix) HCFA-Pub. 6, Section 50-26, as amended through July 1981, defining May 1989, pertaining to dental exam as part of a comprehensive workup prior to a renal transplant surgery.
- (vivii) <u>HCFA-Pub. 6, 6section 45-22</u>, as amended through <u>February 1982</u>, <u>defining June 1988</u>, <u>pertaining to FDA approval</u> and use of lymphocyte immune globulin preparations+1
- (*iiv) HCFA-Pub. 6, Section 35-82, as amended through May 1985, defining January 1988, pertaining to non-coverage of pancreas transplantation-;
- (wiiii) HCFA-Pub. 6, Section 35-50, as amended through June 1984, defining September 1991, pertaining to non-coverage of the medical procedure cochleostomy with neurovascular transplant for treatment of meniere's disease-;
- (f) For coverage of heart transplants, the department hereby adopts and incorporates by reference the criteria published in volume 52, no. 65 of the federal register of Monday, April 6, 1987, at pages 10935 through 10951. The medicare limit of one year reimbursement for immunosuppressive drugs does not apply to this rule. A copy of pages 10935 through 10951 of the federal register dated April 6, 1987, may be obtained from the Department of Goeial and Rehabilitation

Services, Medicaid Services Division, 111 Sanders, Helena, Montana 59604-4210,

(3) The medicaid program covers organ transplantation services for persons 21 years of age or less as determined medically necessary, subject to the provisions of ARM 46.12.583 and subsections (2)(a) through (2)(e) of this rule.

AUTH: Sec. 53-6-113 MCA

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Sec. 53-6-101, 53-6-113, 53-6-131 and 53-6-141 MCA IMP:

3. The 1993 Montana Legislature (House Bill 2) has reduced funding for organ transplants under the Medicaid program. They have directed the department to eliminate coverage of all adult organ transplants, except for kidney, bone marrow and cornea. Thus, it is necessary to amend the department's current rules to comply with the legislative directive.

Adult organ transplants are an optional service for the Medicaid program. Organ transplantation services for children are mandatory as a program element for Medicaid. The proposed rule amendments segregate and define the covered organ transplants and requirements for children and adults permitted by the Montana Medicaid program.

The department is incorporating by reference several sections of Medicare's policy manual pertaining to requirements for organ transplants. These requirements were previously contained in the Health Insurance Manual-10 (HIM-10) but are now contained in the Medicare Coverage Issues Manual (HCFA-Pub. 6). Following Medicare policies is necessary to ensure that Medicare will be the primary payor rather than Medicaid. It will also promote administrative efficiencies for providers if both programs follow the same criteria.

Elimination of the organ transplants proposed by this rule will reduce Medicaid expenditures by \$206,742 each year in state fiscal years 1994 and 1995.

- Interested parties may submit their data, views, or arguments either orally or in writing at the hearing. Written data, views, or arguments may also be submitted to Russell E. Cater, Chief Legal Counsel, Office of Legal Affairs, Department of Social and Rehabilitation Services, P.O. Box 4210, Helena, MT 59604-4210, no later than May 27, 1993.
- The Office of Legal Affairs, Department of Social and Rehabilitation Services has been designated to preside over and conduct the hearing.

Rule Reviewer	Director, Social and Rehabilita- tion Services
Certified to the Secretary of	State April 19 , 1993.
8-4/29/93	MAR Notice No. 46-2-736

BEFORE THE DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES OF THE STATE OF MONTANA

In the matter of the)	NOTICE OF PUBLIC HEARING ON
amendment of rules 46.12.503)	THE PROPOSED AMENDMENT OF
through 46.12.505, 46.12.508)	RULES 46.12.503 THROUGH
and 46.12.509 pertaining to)	46.12.505, 46.12.508 AND
medicaid reimbursement for)	46.12.509 PERTAINING TO
inpatient and outpatient)	MEDICAID REIMBURSEMENT FOR
hospital services)	INPATIENT AND OUTPATIENT
)	HOSPITAL SERVICES

TO: All Interested Persons

- 1. On May 24, 1993, at 2:00 p.m., a public hearing will be held in the auditorium of the Social and Rehabilitation Services Building, 111 Sanders, Helena, Montana to consider the proposed amendment of rules 46.12.503 through 46.12.505, 46.12.508 and 46.12.509 pertaining to medicaid reimbursement for inpatient and outpatient hospital services.
- 2. The rules as proposed to be amended provide as follows:

46.12.503 INPATIENT HOSPITAL SERVICES, DEFINITION Subsections (1) through (5) remain the same.

- (6) "Transferring hospital" is the a hospital that formally releases an inpatient to another inpatient hospital or inpatient unit of a hospital.
- (7) "Discharging hospital" is the a hospital, other than a transferring hospital, that formally releases discharges an inpatient from a hospital. Release of a patient to another hospital, as described in transferring hospitals subsection (6), or a leave of absence from the hospital will not be recognized as a discharge. A patient who dies in the hospital is considered a discharge.
- (8) "Day outlier" is an extended length of stay case that exceeds the day outlier thresholds as set forth in ARM 46.12.505 (4-16).
- (9) "Cost outlier" is an unusually high cost case that exceeds the cost outlier thresholds as set forth in ARM $46.12.505(\frac{67}{2})$.

Subsection (10) remains the same.

- (11) "Budget neutrality" means the DRG-based reimbursement system described at ARM 46.12.505 shall be adjusted to compensate in the aggregate, an equal amount for all inpatient hospital services as would have been expended, in the aggregate, under an allowable cost based reimbursement system described at ARM 46.12.509(2) in the first year from the effective date.
- (1211) "Disproportionate share hospital" means a hospital-including a psychiatric inpatient hospital-facility, which meets the following criteria:

Subsections (12)(a) through (14)(b) remain the same in text but are renumbered (11)(a) through (13)(b).

(1514) "Urban hospital" means an acute care hospital that is located within a metropolitan statistical area, as defined by the federal executive office of management and budget in 42 CFR 412.62(f)(2).

(15) "Large referral hospital" means an acute care hospital located in the state of Montana that serves as a referral center and has been determined by the department as of April 1, 1993 to have a case mix with a statistically demonstrated level of intensity of care which is higher than the norm for Montana acute care hospitals. Such facilities are Columbus Hospital (Great Falls), Deaconess Medical Center (Billings), Missoula Community Hospital, Montana Deaconess Medical Center (Great Falls), St. James Hospital (Butte), St. Patrick's Hospital (Missoula) and St. Vincent's Hospital (Billings).

(16) "Rural hospital" means:

- (a) for purposes of determining disproportionate share hospital payments, an acute care hospital that is not located within a metropolitan statistical "rural area" as defined by the federal executive office of management and budget, in 42 CFR 412.62(f)(iii); or
- (b) for purposes of determining whether a hospital is a rural hospital exempt from the prospective payment system under ARM 46.12.505(1)(a), an acute care hospital that is located in a Montana county designated as of July 1, 1991, as "rural" or "very rural" by the United States department of agriculture under its rural-urban continuum codes for metro and nonmetro counties.

Subsection (17) remains the same.

AUTH: Sec. 53-6-113 MCA

IMP: Sec. 53-6-101, 53-6-111, 53-6-113 and 53-6-141 MCA

46.12.504 INPATIENT HOSPITAL SERVICES, REQUIREMENTS

(1) These requirements are in addition to those contained in ARM 46.12.301 through 46.12.308309.

Subsections (2) through (4)(b) remain the same.

AUTH: Sec. <u>53-6-113</u> MCA

IMP: Sec. 53-6-101, 53-6-111, 53-6-113 and 53-6-141 MCA

46.12.505 INPATIENT HOSPITAL SERVICES, REIMBURSEMENT

(1) The department will reimburse ffor inpatient hospital services, compensable under the Montana medicaid program will reimburse providers as follows:

(a) <u>for Fi</u>npatient hospital services provided within the state of Montana, <u>providers</u> will be reimbursed under the <u>diagnosis related groups (DRG)</u> prospective payment system using the methodology <u>described</u> in subsection (2) of this rule except as otherwise specified in these rules. <u>Medicare Gcertified rehabilitation units, rural hospitals</u> and medical assistance facilities will be reimbursed <u>their actual allowable costs determined</u> on a retrospective basis, with allowable costs

determined according to ARM 46.12.509(2). Subsequent references to rule subsections refer to subsections of this rule <u>section</u> unless otherwise specifically identified <u>specified</u>. <u>Except as otherwise specified in these rules, facilities reimbursed under the DRG prospective payment system will be reimbursed. Fin addition to the prospective <u>DRG</u> rate, <u>for</u> the following are reimbursable:</u>

- (i) capital-related costs as set forth in subsection $(\frac{34}{2})$;
- (ii) medical education costs as set forth in subsection (45);
- (iii) cost or day outliers as set forth in subsections
 (56) and (67);
- (iv) for sole community providers and neonate DRC's (385-390), a stop-loss reimbursement as set forth in subsections (5) and (6);
- $(laphi\underline{v})$ certified registered nurse anesthetist costs as provided in subsection (13). (15); and
- (v) catastrophic case payments as provided in subsection (8).
- (b) Inpatient hospital services provided in hospitals located outside the state of Montana, but provided in an area no more than 100 miles from the border and not in (Canada, excluded) referred to in these rules as "border hospitals", will be reimbursed under the DRG prospective payment system using the methodology described in subsection (2). In addition to the prospective rate, these providers border hospitals will be reimbursed for day or cost outliers as set forth in subsections (56) and (67), and for capital costs as set forth in subsection (5), but shall not be reimbursed in addition to the DRG payment for medical education costs, neonatal intensive care stop-loss reimbursement or certified registered nurse anesthetist costs.
- (C) Inpatient hospital services provided in hospitals located more than 100 miles outside the borders of the state of Montana and not in (Canada excluded) are limited to a ratio of usual and customary billed charges computed for each facility under medicare reimburoement principles. If the provider fails to submit financial information necessary to compute the rate, the provider will be reimbursed at 60% of its usual and customary billed charges will be reimbursed their actual allowable cost determined on a retrospective basis, with allowable costs determined according to ARM 46.12.509(2). department may waive retrospective cost settlement for such facilities which have received interim payments totalling less than \$100,000 for hospital services provided to Montana medicaid recipients in the cost reporting period, unless the provider requests in writing retrospective cost settlement. Where the department waives retrospective cost settlement, the provider's interim payments for the cost report period shall be the provider's final payment for such period.
- (i) Hospitals located more than 100 miles outside the borders of Montana and not in Canada will be reimbursed on an interim basis during each facility's fiscal year. The interim rate will be a percentage of usual and customary charges. The

percentage shall be the provider's cost to charge ratio determined by the department under medicare reimbursement principles, based upon the providers most recent medicare cost report. If a provider fails or refuses to submit the financial information, including the medicare cost report necessary to determine the cost to charge ratio, the provider's interim rate will be 60% of its usual and customary charges.

(ii) Hospitals located more than 100 miles outside the borders of Montana and not in Canada must notify the department within 60 days of any change in usual and customary charges. The department may adjust interim reimbursement rates to account

for such increased charges.

(d) Inpatient hospital services provided in hospitals located in Canada will be reimbursed at 60% of usual and customary charges, converted at the current rate from Canadian to U.S. dollars.

- (2) The department's DRC prospective (DRC) payment rate for inpatient hospital services is based on the classification of inpatient hospital discharges to diagnosis related groups (DRCS) as set forth in subsection (11). The procedure for determining the DRC prospective (DRC) payment rate is as follows:
- (a) <u>For recipients admitted on or after July 1, 1993, Pthe</u> department assigns a DRG to each medicaid discharge in accordance with the medicare grouper program version 4.0 9.0, as developed by Health Systems International, Inc. The assignment of each DRG is based on:

(i) the ICD-9-CM principleal diagnosis;

- Subsections (2)(a)(ii) through (2)(a)(vi) remain the same.

 (b) For each DRG, the department determines a relative weight, depending upon whether or not the hospital is a large referral hospital, which reflects the cost of hospital resources used to treat cases in that DRG relative to the statewide average cost of all medicaid hospital cases. The relative weight for each DRG is set forth in subsection (11) available upon request from Medicaid Services Division, Social and Rehabilitation Services, 111 Sanders, P.O. Box 4210, Helena, MT
- 59604-4210.

 (c) The department computes a Montana average base price per case. This average base price per case is \$1,471.31 \$1.801.95, effective beginning July 1, 199093.

(d) The relative weight for the assigned DRG is multiplied by the average base price per case to compute the <u>DRG</u> pro-

spective (DRG) payment rate for that discharge, except:

(i) for those DRGs determined by the department to be "unstable", the prospective payment is subject to a stop-loss payment for all DRG hospitals except the large referral hospitals. For "unstable" DRGs, if the provider charges are less than 75% of the computed prospective payment or more than four times the computed prospective payment, the claim will be paid at the statewide cost to charge ratio as defined in subsection (13); and

- (ii) where there is no weight assigned to a DRG, the DRG will be paid at the statewide cost to charge ratio as defined in subsection (13).
- (3) For those Montana hospitals designated by the department as of April 1, 1993 as having neonatal intensive care units, reimbursement for neonatal DRG's 385 through 390 shall be at the facility-specific cost to charge ratio, determined by the department in accordance with medicare reimbursement principles. Such hospitals shall not receive any day or cost outlier payment or other add-on payment with respect to such discharges or services.
- (34) The department shall reimburse inpatient hospital service providers for capital-related costs that are allowable under medicare cost reimbursement principles as set forth at 42 CFR 412.113(a), as amended through October 1, 1986. The department hereby adopts and incorporates by reference 42 CFR 412.113, sections (a) and (b), as amended through October 1, 1986, which set forth medicare cost reimbursement principles. Copies of this section may be obtained from the Medicaid Services Division, Department of Social and Rehabilitation Services, Economic Assistance Division, 111 Sanders, P.O. Box 4210, Helena, Montana 59604-4210.

Subsection (3)(a) remains the same in text but is renumbered (4)(a).

- (i) The department shall identify the facility's total allowable medicaid inpatient capital-related costs from the facility's most recently audited cost report. These costs will be used as a base amount for interim payments. The base amount may be revised if the provider can demonstrate an increase in capital-related costs as a result of an approved certificate of need that is not reflected in the base amount;
- (ii) All out-of-state hospitals, except those located in Canada, that are reimbursed under the DRG prospective payment system will be paid the statewide average capital cost per case as an interim capital-related cost payment. The statewide average capital cost per care is \$298.92. Such rate shall be the final capital-related cost reimbursement for facilities' cost reporting periods with respect to which the department waives retrospective cost settlement in accordance with these rules.

(iiiii) The department will make interim capital payments at least monthly with each inpatient hospital claim paid.

(45) The department shall reimburse inpatient hospital service providers for medical education related costs that are allowable under medicare cost reimbursement principles as set forth at 42 CFR 412.113(b), as amended through October 1, 1986. 42 CFR 412.113(b), as amended through October 1, 1986 1992, is hereby adopted and incorporated herein by reference. A copy of this regulation may be obtained from the Medicaid Services Division, Department of Social and Rehabilitation Services, P.O. Box 4210, Helena, Montana 59604-4210.

Subsection (4)(a) remains the same in text but is renumbered (5)(a).

- (i) The department shall identify the facility's total allowable medicaid inpatient medical education related costs from the facility's most recently audited cost report. These costs will be used as a base amount for interim payments;
- (ii) The department will make interim medical education related cost reimbursement payments at least monthly with each inpatient hospital claim paid.
- (56) In addition to the DRG payment, the providers reimbursed under the DRG prospective payment system may receive payment as provided in this subsection for day outliers for DRGs other than neonatal DRGs 385 through 390 provided by neonatal intensive care units described in subsection (3).
- (a) To receive payment for a day outlier under subsection (1)(a)(iii), the <u>medically necessary portion of the</u> inpatient hospital stay, as <u>determined</u> by the <u>department</u>, of a medicaid recipient must exceed the day outlier threshold <u>established</u> by the <u>department</u> for the DRG based on the medically necessary days reviewed by the <u>department</u>. The day outlier thresholds the DRGs are set forth in subsection (11).
- (b) The department determines the outlier reimbursement for day outliers for all hospitals and distinct part units, except for neonate DRGs (385-390) and sole community providers by entitled to receive day outlier reimbursement, as follows:
- (i) computing the per diem amount for the DRG by dividing the <u>DRG</u> prospective (DRG) payment rate by the DRG average length of stay set forth in subsection (11); and
- (ii) multiplying the per diem amount by 60% to establish the day outlier per diem rate for the DRG; and
- (iii) subtracting the number of days at the threshold for the DRG as set forth in subsection (11) from the actual number of medically necessary inpatient days determined as certified provided in subsection (5)(a)(iii) (6)(a) to establish the number of outlier days; and
- (iv) multiplying the day outlier per diem rate computed in subsection $(5\underline{6})$ (b) (ii) by the number of outlier days computed in subsection $(5\underline{6})$ (b) (iii) to establish the day outlier payment.
- (c) The department determines the outlier reimbursement for day outliers for neonate DRGs (385-390) and providers who maintain sole community hospital designation for medicare as the greater of:
- (i) the computed prospective (DRG) payment rate as set forth in subsection (2) and day outlier payment as set forth in subsection (5)(b); or
- (ii) estimated marginal cost of the total stay computed by multiplying the total usual and customary charges of the stay charges by 60%.
- (62) In addition to the DRG payment, the providers reimbursed under the DRG prospective payment system may request receive payment as provided in this subsection for cost outliers for DRGs other than neonatal DRGs 385 through 390 provided by neonatal intensive care units described in subsection (3).
- (a) To receive payment for a cost outlier, the <u>combined</u> cost of the medically necessary days and services of the inpatient hospital stay, as determined by the department, of a

medicald recipient must exceed 150% of the prospective (DRC) payment rate for the DRC or \$12,000 as computed in subsection (2)(d) and not qualify as a day outlier under subsection (5) must exceed the cost outlier threshold established by the department for the DRC.

- (b) The department determines the outlier reimbursement for cost outliers for all hospitals and distinct part units, except for neonate DRGs (385-390) and sole community providers by entitled to receive cost outlier reimbursement, as follows:
- (i) computing an estimated cost for the inpatient hospital stay by multiplying the allowed charges for the stay by the statewide medicaid cost to charge ratio set forth in subsection (4:13);
- (ii) subtracting the lenger of 150% of the prospective (DRC) payment rate or \$12,000 cost outlier threshold amount from the estimated costs to compute the cost outlier amount; and
- Subsection (6)(b)(iii) remains the same in text but will be renumbered (7)(b)(iii).
- (c) The department determines the outlier reimburgement for cost outliers for meanate DRGs (385-399) and providers who maintain sole community hospital designation for medicare as the greater of:
- (i)—the computed prospective (DRG) payment rate as set forth in subsection (2) and the cost outlier payment as set forth in subsection (6); or
- (ii) the estimated marginal cost of the total stay computed by multiplying the total usual and customary charges for the stay by 60%.
- (8) In addition to the DRG payment, providers reimbursed under the DRG prospective payment system may request payment for catastrophic cases.
- (a) To receive payment for catastrophic cases, the charges for the medically necessary days and services of the inpatient hospital stay, as determined by the department, must exceed \$125,000.
- (b) The medical necessity of the days and services of the inpatient hospital stay may be reviewed by the department or its designated agent prior to payment of the catastrophic case.
- (c) The department determines the maximum catastrophic case reimbursement for all hospitals and distinct part units by:
- (i) computing an estimated cost for the inpatient hospital stay by multiplying the allowed charges for the stay by the statewide medicald cost to charge ratio set forth in subsection (13): and
 - (ii) subtracting any previous payments for the case.
- (d) The total catastrophic case funds available will be limited. Catastrophic payments will be distributed at the end of each fiscal year by June 30. The available catastrophic funds will be apportioned to the eligible cases, but no payment will exceed the maximum payment described in subsection (c).
- Subsection (7) remains the same in text but is renumbered (9).

(a) if it is determined that complications have arisen because of an early premature discharge and/or other treatment errors, then the DRG payment for the first admission shall be altered by combining the two admissions into one for payment purposes; or

Subsection (7)(b) remains the same in text but is renumbered (9)(b).

- (810) A transfer, for the purpose of this rule, is limited to those instances in which a patient is transferred for continuation of medical treatment between two hospitals, one of which is paid under the Montana medicaid prospective payment system.
- (a) A transferring hospital reimbursed under subsection (2) the DRG prospective payment system is paid for the services and items provided to the transferred recipient, the lesser of:
- and items provided to the transferred recipient, the lesser of:

 (i) a per diem rate for each day of inpatient care determined by dividing the <u>sum of the DRG</u> payment for the case as computed in subsection (2) and the appropriate outlier as computed in subsections (56) or (67), if any, by the statewide average length of stay for the DRG as set forth in subsection (11); or
- (ii) the <u>sum of the DRG</u> payment for the case as computed in subsection (2) and the appropriate outlier as computed in subsections (56) and (67), if any.
- (b) A discharging hospital (i.e., the hospital to which the recipient is transferred) reimbursed under subsection (2) is paid the full DRG payment plus any appropriate outliers.

Subsections (9) through (9)(b) remain the same in text but are renumbered (11) through (11)(b).

(c) designated by the department as a hospital resident as set forth in subsection (1012).

(4012) "Hospital resident" means a recipient whose medical condition requires treatment who is unable to be cared for in an

setting other than the acute care inpatient hospital setting. Subsections (10)(a) and (10)(a)(i) remain the same in text but are renumbered (12)(a) and (12)(a)(i).

- (ii) recipients must have been an inpatient in an acute care inpatient hospital for a minimum of six (6) continuous months; and
- (iii) providers will have the responsibility of determining whether the recipient's medical condition services could be provided treated in a skilled nursing care facility or by the home and community based waiver program to a medicaid recipient within the state of Montana without regard to actual availability of a bed in such a facility. The provider will also be required to maintain written documentation consisting of written inquiries and responses to nursing homes and the home and community based waiver program case management team inquiring as to the present and future availability of openings in the nursing homes or programs and indicating if an opening is not available. In addition to an initial determination, a redetermination of nursing home or waiver availability must be made at least every six months.

Subsections (10)(b) and (10)(b)(i) remain the same in text but are renumbered (12)(b) and (12)(b)(i).

(ii) payment for the first 180 days of inpatient care will be the DRG payment for the case as computed in subsection (2) and any appropriate outliers and catastrophic payments as computed in subsection $(\underline{56})$, $(\underline{7})$ or $(\underline{68})$; and

Subsection (10)(b)(iii) remains the same in text but is

renumbered (12)(b)(iii). $(a\underline{13}) \qquad \text{t}\underline{\text{The medicaid statewide average cost to charge ratio}$

equals 7790825 .68;

(111) DRG relative weights, average lengths of ctay, day outlier thresholds, and the statewide average cost to charge ratio are set forth as follows: The Montana medicaid DRG relative weight values, average length of stay (ALOS), outlier thresholds and stop loss thresholds are contained in the DRG table of weights and thresholds (April 1993 edition). The DRG table of weights and thresholds is published by the department of social and rehabilitation services. The department hereby adopts and incorporates by reference the DRG table of weights and thresholds (April 1993 edition). Copies may be obtained from the Medicaid Services Division, Department of Social and Rehabilitation Services, 111 Sanders, P.O. Box 4210, Helena, Montana 59604-4210.

A MEDICALD DRG RELATIVE WEIGHT VALUES, AVENCE LENGTH OF STAY (ALOS) AND DAY OUTLIER THRESHOLDS

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74 Other Bar, Kose Threat Disgnoses Age 0-17	0.5713	3.65	55
75 Habor Cheat Prescource	3 0314	13.55	77
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	2022	36-6	*
	3.0303	14.35	*
80 Respiratory Infections-Inflammations Age-18-69 w/o G.C.	2.5663	11.00	**
81 Bestrotery Infections Inflammations Ass G-17	1.3366	6.59	2.2
	i	8 23	9
	1 4334	4	
	20000		
	2646-0	-	-
85 Pieural Bffusion Age Greater Than 69 and/or 6,0.	1,7906	97.0	8
86 Pleural Effusion Ago Lose Than 70 w/o 0.0	1.5465	150	53
1	2 2473	9 6 5	9
	3 5445	3	9
	1 0056	03.0	90
	7100 1	20.0	7.
	1.5074		4:
91 Simple Phoumonia-Piouriey Ago 0-11	0.3330	- 22	7
93 Interestitat Lung Disease Age Greater Than 69 and/or C.C.	1,4103	+++	+
93 Interettisi inno Disease Ase Less Than 70 w/o G.G.	1,1019	5.62	96
1	1.5475	583	36
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r	Bronchitic Actims Age 18-69 w/o G.G.	0.9724	4.5.	;
86	Bronehitis-Astina Das 0-17	0,6273	3.84	9
g	Repairatory Stans Symptome Age Greater Than 69 and/or 0.0.	1.3606	6.30	9
100	Rossisatory Signo Symptome Age Less Than 70-14-0-0-0-	0.8580	4.05	24
100	Other Respiratory System Disagnoses Age Greater Than 59 and/or G.G.	1.4137	6.52	-5.1
105	Other Respiratory System Disances Age Less Than 70 11/9 0.01	6906-0	4.42	*
103	Heart Transplant	0000	00.0	9
104	Cardiae Valve Precedure with Pume-with Cardiae Cath	0.3907	20.63	7
507	Gardiao Valve Procedure with Pump w/o Cardiao Cath	7.3683	13.48	7
106	Coronary Bypass with Cardias Cath	2,0079	15.79	4
-	Coronary Burges with Gardine Coth	5.8524		7
9	Cather Cardinates of Carolina Products Dump	- 1	9	; 3
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113	American for Gire System Disorders Encoop Upper Limb Tea	- 1	22.07	4
1	Upper Limb Toe Ambutation for Circ System Disorders		16.35	1
1	Form Gardiso Pacemaker impleme With AMI . Beart Failure or Shock.		15.23	56
*16	Perm Garding - Pagemaker Implant w/o AMI - Heart Failure or Shesh		10.34	2
1	Cardiao Pasemaker Replace Revie Suo Pulse Gen Repl Only	2.4163	110	22
110	Gardiae Pacemaker Puise Generator Replacement Only	3.0251	5.33	*
119	Vein Ligation-Stripping	11817	4.75	f
927	Other Circulatory System O.R. Presedures	3,3777	15.68	36
121	Greenlatery Disorders with AMI-G-V. Comp. Disoh. Alive	3.2168	11.41	75
355	Oireulatory Disorders with this w/o G.V. Comp. Disoh. Alive	2,3042	7.35	67
123	Orrenistory Disorders with Wife Expired	2.0636	493	55
124	Graulatory Proorders See Mir with Gard Gain-Complex Diag	1.8419	48	1
125	Circulatory Disordore See Mil with Card Cath w/s Complex Disg	1.0059	3.16	7.
924	- Noute Subseute Endocarditio	4.5668	19.54	4
157	Hoort Patlure-Shoek	1,7668	1,88	97
128	Deep Vein Thrembehlebitie	1.4924	8.65	60
96±	Cardias Arrest, Unemplained	-3.8298	8,68	50

98	PREGNITITION	WEIGHT	ALOS	OUTLIER THRESHOLD
130	Peripheral Vacoular Dissaders Ass Creater Than 69 and/or C.C.	6347	9.33	50
1	Pertaheral Vaccular Disordero No. Less Than 70 w/o G.G.	1.2395	4	7
133	Atherosolerosis Age Greater Than 69 and/or G.G.	1.4523	3.49	36
1	Atherese leres Lees Than 70 w/s C.C.	1.1995	4.85	*
7	Hypertenolon	1,1053	4	*
135	Gardiae Consented Valvular Disorders Age 69 and/or 0.0.	1.6845	8.61	33
1	Gardice Congenites Valvalar Disorders Age 18-69 u/e G.G.	11504	4	***
133	Cardiae Consented Value Disselera Ass 0-17	1,157	3.99	7
138	Gordina Arrivitamia Gondantion Discordora Joe 60 and/or C C	1 4685	9	4
139	-	1 0933	9	4
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1	Restal Resection Age Greater Than 69 and/or G.G.	1530		7
‡	Rectal Resection Age Less Than 70 w/o G.G.	3.2913	13.05	7
‡	- Holor Gaski Large Bovel Procedures Age Greater Than 69 and/or 0.0.	4.9836	16.84	7
64.	Hajor Smail-Large Bewel Precedures Age Less Than 70 w/o C.C.	3.2138	96-1-	35
150	Peritones Adhesistate Ass Greater Than 69 and/or C.G.	3.7388	14.09	**
151	Paritones Adhanisivals Ann Lean Than 70 114 9 9	2 0506	9	30
1	Hone See 1 Lean Break Described Control of	95.50	9	9
153	Hone Gas Greek Brun Procedures Not Gen Than 10 wo G. C.	107	1	3
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163	Bernia Procedures Age 0-17	0.5260	5	9
100	- Appendectomy with Complicated Princ. Blag. Age 69 and/or C.C.	2,7725	10.33	6
165	- 1	1,8896	3.05	1
999	- 4	1.5940	68.8	9
191	-Appendectomy w/o Compileated Prings Das Age Less Than 70 W/o G.C.	1.0360	4	9
168	Nouth Procedures Ass Greater Than 69 and/or 0.6.	1299	68.9	1
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170	Other Disselve System O.B. Presedures Acc. 69 and/or C.G.	4.0005 14.83	4	1
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123	Diesetive Hallonanev Ade Lees Than 70 w/o 0.0.	ě	,	7
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178	Uncompleased Persio Ulgor Lego Than 10 w/o Gra	0.9210	40.0	3
20	Inflammatory Bovel Dicease	14119	17.7	4
180	Gri Obstruction Age Greater Than 69 and/or GrO.	44349	2.58	83
100	G. I. Observetion Ass Less Than 70 w/o 0.0	0.9821	8	1
183	-Beenhagister-Caetreenty-E-Maey-Diacoty-Dia-hae69-and/or-0-6-	0.9936	4	7
183	ш.	0.8014	4	7
184	-Bookhagitis, Gestroenteritis, 5 Hist. Disect. Disecte As 0-17	0.5417	3.87	9
195	Dental & Oral Dio. Swo. Extractions & Restorations, Age 17	0.9411	10.4	7
186	-Dental & Oral Dis. Enc. Extractions & Rectorations, Age 0-17	0.5170	69.0	9
187	Dental Entractions & Restorations	0.6345	2.33	9
881		1.4652	10.1	-
681	Other Discotive Cystem Disansees Age 18-69-w/o CrG.	0.7966	3.95	54
190	Other Disceptive System Diagnoses Age 0-17	0.5213	3.69	2
161	Hator Panereas Liver & Shunt Presedures	6,4073	18.09	3.8
192	Hiner Pancreas, Liver & Shunt Procedures	5,8857	22.91	7
193	Biliory Tract Proc Bre Tot Chelecyclectomy Age 59 and/or 8.6.	4.8314	17.31	37
194		2,7228	10.52	118
105	market Other and a second of the Other State Contract of the Other	4 4 0 0		

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(4214) Disproportionate share hospitals shall receive an additional payment amount equal to the product of the hospital's prospective <u>base</u> rate times the adjustment percentage of:

Subsections (12) through (12)(c) remain the same in text

but are renumbered (14) through (14)(c).

(i) This adjustment will be phased in over a three year period. One third of the adjustment will be reimbursed with services provided on or after July 1, 1988, two thirds will be reimbursed with services provided on or after July 1, 1989, and the full adjustment will be reimbursed with services on or after July 1, 1990.

Subsection (13) remains the same in text but is renumbered (15).

AUTH: Sec. 53-6-113 MCA

IMP: Sec. 53-6-101, 53-6-111, 53-6-113 and 53-6-141 MCA

46.12.508 OUTPATIENT HOSPITAL SERVICES, REIMBURSEMENT Subsection (1) remains the same.

- (a) Facilities located within the borders of the state of Montana or more than 100 miles from the Montana border and not in Canada will be reimbursed on a retrospective basis. Allowable costs will be determined in accordance with ARM 46.12.509 (2) and subject to the limitation specified in ARM 46.12.509 (2) (a) and (b). The department may waive retrospective cost settlement for such facilities which have received interim payments totaling less than \$100.000 for hospital services provided to Montana medicaid recipients in the cost reporting period, unless the provider requests in writing retrospective cost settlement. Where the department waives retrospective cost settlement, the provider's interim payments for the cost report period shall be the provider's final payment for the period.

 (b) All other *Facilities* located outside the borders of
- (b) All other *Ffacilities located outside the borders of the state of Montana (except those located in Canada excluded) are limited to a ratio will be reimbursed a percentage of usual and customary billed charges, which percentage shall be the provider's cost to charge ratio determined by the department, computed for each hospital under medicare reimbursement principles based upon the provider's most recent medicare cost report. If the provider fails or refuses to submit the financial information necessary to compute determine the rate cost to charge ratio, the provider will be reimbursed at 60% of its usual and customary billed charges.
- (c) Outpatient hospital services provided in facilities located in Canada will be reimbursed at 60% of the usual and customary charges, converted at the current rate from Canadian to U.S. dollars.
- (2) Facilities located within the state of Montana described in subsection (1)(a) will be reimbursed on an interim basis during the facility's fiscal year. The interim rate will be based on a percentage of customary charges as determined by the facility's medicare intermediary or by the department.

AUTH: Sec. 53-6-113 MCA

IMP: Sec. 53-6-111, 53-6-113 and 53-6-141 MCA

46.12.509 ALL HOSPITAL REIMBURSEMENT, GENERAL Subsections (1) and (2) remain the same.

- (a) For each hospital which is not a sole community hospital, as defined in ARM 46.12.503, reimbursement for reasonable costs of outpatient hospital services, other than the capital-related costs of such services, shall be limited to allowable costs, as determined in accordance with subsection (2), less 5.0% 7.0% of such costs.
- (b) For each hospital which is a sole community hospital, as defined in ARM 46.12.503, reimbursement for reasonable costs of outpatient hospital services, other than the capital-related costs of such services, shall be limited to allowable costs, as determined in accordance with subsection (2), less 1.2% of such costs.
- (3) Facilities located within the state of Montana described in ARM 46.12.508(1)(a) will be required to submit a medicare cost report in which costs have been allocated to the medicaid program as they relate to charges. The facility shall maintain appropriate accounting records which will enable the facility to fully complete the cost report.
- (4) Facilities described in ARM 46.12.508(1)(a) must upon department request submit a cost report for their fiscal year ending in 1991 to the Montana medicare intermediary by September 1, 1993. Upon receipt of the cost report, the department will instruct the medicare intermediary to perform a desk review or audit for the purpose of setting a base allowed cost per discharge for each facility.
- (45) Facilities located within the state of Montana described in ARM 46.12.508(1)(a) will be required to file the a cost report with the Montana medicare intermediary within 90 days of the facility's fiscal year end or receipt of the department cost settlement detail reports, whichever is later. In the event a provider does not file within 90 days, or files an incomplete cost report, an amount equal to 10 percent of the provider's total reimbursement for the following month shall be withheld by the department. If the report is overdue or incomplete a second month, 20 percent shall be withheld. For each succeeding month the report is overdue or incomplete, the provider's total reimbursement shall be withheld. All amounts so withheld will be payable to the provider upon submission of a complete and accurate cost report. Unavoidable delays may be reported with a full explanation and a request made for an extension of time limits prior to the filing deadline. However, there is a maximum limitation of one 30-day extension.

Subsections (5) through (7) remain the same in text but are renumbered (6) through (8).

AUTH: Sec. 2-4-201, 53-2-201 and $\underline{53-6-113}$ MCA IMP: Sec. 2-4-201, 53-2-201, $\underline{53-6-111}$, $\underline{53-6-113}$ and 53-6-141 MCA

- The proposed changes to the medicaid hospital rules are necessary to:
 - A. implement revisions to the medicaid reimbursement methodology for inpatient hospital services, based upon a study of the current methodology;
 - B. implement revisions to the medicaid reimbursement methodology for both inpatient and outpatient hospital services provided by out-of-state facilities, as directed by the 1993 Montana Legislature (House Bill 2);
 - C. implement reduction in medicaid reimbursement for outpatient hospital services, as directed by the 1993 Montana Legislature (House Bill 2);
 - D. revise the current rules regarding payment to transferring and discharging hospitals to clearly specify the payment available to each hospital;
 - E. revise the rules regarding hospital "residents" to specify that residency must be based upon a medical need rather than upon a lack of available placement in an alternative setting;
 - F. revise the disproportionate share hospital rules to eliminate references to inpatient psychiatric hospitals, for which medicaid coverage is being eliminated as directed by the 1993 Montana Legislature (House Bill 2), and to specify that the disproportionate share hospital adjustment applies to the DRG base rate only; and
 - G. make miscellaneous housekeeping revisions to the rules to delete obsolete provisions and specify department policy affecting reimbursement and provider requirements.

A. The proposed amendments are necessary to implement revisions to the medicaid reimbursement methodology for inpatient hospital services. The 1991 Montana Legislature funded a study and evaluation of inpatient hospital reimbursement. The study was completed in September 1992 and recommended several improvements in the inpatient hospital reimbursement system. The proposed amendments implement a number of these changes and the department believes these changes will significantly improve the medicaid reimbursement system for inpatient hospital services.

The proposed rules will exempt rural hospitals from the DRC prospective payment system (PPS) and provide for their reimbursement on a retrospective cost basis. This is necessary because small rural hospitals do not experience the large, diverse case loads necessary to function efficiently under a prospective payment system. For purposes of this exemption, rural hospitals will be those hospitals located in Montana counties designated as of July 1, 1991 as rural or very rural by the U.S. Department of Agriculture under its rural-urban continuum codes for metro and non-metro counties. The exemption

of rural hospitals from PPS and payment on a retrospective basis will better allow rural hospitals to meet the especially challenging conditions which threaten their survival and the availability of hospital care in rural counties.

The definition of rural hospital for purposes of the disproportionate share hospital adjustment remains the same as in current rules, but has been reworded to refer specifically to the federal regulation which defines "urban" and "rural" hospitals. The definition of "urban hospital" has also been reworded for the same purpose.

The proposed rules also provide for increased reimbursement to certain large referral hospitals. These hospitals receive referrals of more difficult cases from large surrounding rural areas and provide a greater intensity of service than other hospitals. Increased reimbursement will result from the application of higher DRG relative weights which are specified in the tables contained in proposed ARM 46.12.505(13). This proposed rule will recognize and address the higher cost of care provided by large referral hospitals.

Large referral hospitals will be defined as Montana hospitals that serve as referral centers and which have been determined by the department as of April 1, 1993 to have a case mix with a statistically demonstrated higher level of intensity than normal for Montana hospitals. These hospitals were identified through the recently-completed hospital study. New large, referral hospitals will be designated only at such times as the department recalibrates the DRG system. Current large, referral hospitals are specifically identified in the proposed rule.

The proposed Changes are necessary to provide higher reimbursement for services provided in meonatal intensive care units in Montana hospitals. Current reimbursement rates encourage Montana hospitals to send newborns out-of-state because Montana hospitals do not believe they receive adequate reimbursement for The proposed amendments will encourage several Montana hospitals which operate neonatal intensive care units to provide care for newborns in Montana. The proposed rule will allow the three hospitals in Montana which operate neonatal intensive care units to receive reimbursement at the facilityspecific cost-to-charge ratio for neonatal DRGs 385 through 390. Such hospitals will not be entitled to receive day or cost outlier payments for such DRGs reimbursed at the cost-to-charge Current provisions allowing special day outlier reimbursement for neonatal DRGs are replaced by these changes and therefore are deleted in the proposed rules.

The proposed amendments are necessary to update and recalibrate the DRG system. The proposed rules specify new DRG weights, a new DRG grouper version, a new base rate and new thresholds for reimbursement calculations. The statewide average cost-to-charge ratio is also updated. These changes are necessary to

take into account new cost data, service intensity data, length of stay data and procedures.

The proposed amendments are also necessary to revise the rule regarding frequency of capital cost payments. The current rule requires payment at least monthly. The proposed rule would establish a statewide average capital cost per case, which amount would be paid with each claim. This is necessary because this is actually how the claims processing system works now. While the current rule requires payments at least monthly, the department has found that it is more efficient and economic to make interim payments as an add on to each claim.

The proposed rules are also necessary to provide special reimbursement rules for catastrophic cases, which are those cases for which the cost of medically necessary days and services exceeds \$125,000. Aggregate reimbursement for catastrophic cases will be limited each fiscal year. The available funding will be apportioned among all eligible cases by June 30 of each year, but payment for any one case will not exceed the estimated cost for the stay multiplied by the statewide average cost-to-charge ratio, less any previous payments for the care. Providers may bill and receive payment for the services under the usual DRG system, and then may request the additional catastrophic case payment as provided in the proposed rule.

These revisions to the inpatient hospital payment methodology are necessary to implement the department's statutory authority and responsibility to set rates for medicaid services and to supervise and administer the medicaid program.

The proposed changes are necessary to implement revisions to the medicaid reimbursement methodology for both inpatient and outpatient hospital services provided by out-of-state facilities. Under the current methodology, there is no limit on the rate of increase in costs allowed in out-of-state hospitals. Hospitals are paid a percentage of charges and no cost settlement is done to determine overpayments or underpayments for the fiscal year. Under the proposed rule, out-of-state hospitals will be reimbursed on a retrospective cost basis, with cost increases limited to the Tax Equity and Fiscal Responsibility Act (TEFRA) increase rate as set forth in the Health Insurance Manual 15 (HIM-15). Costs will be settled on an annual basis. The department may waive cost settlement for facilities which receive less than \$100,000 per year in interim payments for hospital services and items provided to Montana medicaid recipients. Such hospitals will be entitled, upon request, to have the department perform a cost settlement. Requests for cost settlement must be received by the department within 90 days of the end of the fiscal year.

C. The proposed changes are necessary to implement reductions in medicaid reimbursement for outpatient hospital services. The 1993 Montana Legislature (House Bill 2) directed a decrease in reimbursement. Under the current rules, there is no limit on the rate of increase in costs which are recognized for reimbursement. Under the proposed changes, reimbursement for outpatient hospital services will be reduced by 1.2% for all hospitals.

OBRA 90 requires the department to reduce the payments for outpatient services in non sole community hospitals by 5.8%. The two tier reimbursement system for outpatient hospital services was established in accordance with these federal requirements.

- D. The proposed changes are necessary to revise the current rules regarding how transferring and discharging hospitals are reimbursed when a patient is transferred to a second hospital part way through a hospital stay. The proposed rule revises the definitions of "transferring hospital" and "discharging hospital" to clearly distinguish between the two. The proposed rule clearly specifies how the amount of reimbursement is determined for each hospital.
- E. The proposed changes are necessary to revise the rates regarding hospital "residents" to specify that residency must be based upon medical need. Under the current rule, the department's policy is unclear as to whether the lack of an available bed in an alternative placement would justify hospital residency. The proposed rule specifies that the resident's treatment in a hospital setting must be medically necessary. This change is necessary to exercise the department's statutory responsibility to administer and supervise the medicaid program.
- F. The proposed changes are necessary to revise the disproportionate share hospital rules to eliminate references to inpatient psychiatric hospitals. Medicaid coverage of such hospitals, which provide services to patients under age 21, will be eliminated effective July 1, 1993 as directed by the 1993 Montana Legislature (House Bill 2). Since no coverage is provided, such hospitals no longer will be entitled to disproportionate share hospital adjustments.

The disproportionate share hospital (DSH) rules are also being revised to specify that the DSH adjustment is calculated based upon the DRG base rate only, not upon the base rate plus any additional payments such as outliers.

G. The proposed changes are necessary to delete obsolete provisions in the rules, including the budget neutrality requirement which no longer applies and the phase in of disproportionate share hospital adjustments which has been completed. The proposed amendments are also necessary to clearly distinguish the reimbursement rules and methodologies

which apply to each type of hospital (e.g., neonatal intensive care) and hospital location (e.g., within Montana, border hospitals, Canada).

The department is incorporating by reference the DRG table of weights and thresholds. The new table is in excess of 80 pages in length in comparison with the previous table of 15 pages which was contained in ARM 46.12.504. The expanded length of the table and the resulting cost of publication has necessitated the incorporation of this table by reference rather than the actual placement of the table itself in the rule. Copies of this table will be provided by the department upon request.

- 4. Interested parties may submit their data, views, or arguments either orally or in writing at the hearing. Written data, views, or arguments may also be submitted to Russell E. Cater, Chief Legal Counsel, Office of Legal Affairs, Department of Social and Rehabilitation Services, P.O. Box 4210, Helena, MT 59604-4210, no later than May 27, 1993.
- 5. The Office of Legal Affairs, Department of Social and Rehabilitation Services has been designated to preside over and conduct the hearing.

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Rule Reviewer	Director, tion Se		and Reha	bilita-

Certified to the Secretary of State __April 19 _____, 1993.

BEFORE THE DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES OF THE STATE OF MONTANA

TO: All Interested Persons

- 1. On May 21, 1993, at 10:00 a.m., a public hearing will be held in the auditorium of the Social and Rehabilitation Services Building, 111 Sanders, Helena, Montana to consider the proposed amendment of rules 46.10.807, 46.10.808, 46.10.811, 46.10.813, 46.10.815, 46.10.819, 46.10.823, 46.10.825, 46.10.827, 46.10.833 and 46.10.843 and the repeal of rules 46.10.821 and 46.10.845 pertaining to AFDC JOBS program.
- 2. The rules as proposed to be amended provide as follows:
- 46.10.807 SERVICES JOBS ACTIVITIES (1) The following services may be provided to a pParticipants in the regular (not unemployed parent track) JOBS program may participate in the following activities in accordance with their employability plan and subject to the approval of their case manager:
- (a) educational activities below the post-secondary level determined by the case manager to be appropriate to the participant's employment goal;
 - (b) job readiness training:
- Subsections (1)(b) through (1)(e) remain the same in text but are renumbered (1)(c) through (1)(f).
 - (fq) community alternative work experience program (AWEP);
 - (gh) work supplementation;
- (hi) post-secondary training services in a post-secondary setting; or education; and
 - (i) supportive services; and
 - (j) self-initiated education and training.
- (2) Participants in the unemployed parent track of the JOBS program may participate in the following activities in accordance with their employability plan and subject to the approval of their case manager:
 - (a) job readiness training;
- (b) job skills training for a period not to exceed six months;

- (c) job development and placement;
- (d) individual or group job search, not to exceed 320 hours in any period of twelve consecutive months;
- (e) on-the-job training:
 (f) alternative work experience program (AWEP);
 (g) work supplementation:
 (h) educational activities as follows:
 (i) activities to qualify for a high school diploma or equivalency and remedial adult educational activities as determined appropriate by the case manager; and
- (ii) post-secondary education only if the recipient is enrolled in the course or program of study under a Job Training Partnership Act (JTPA), Vocational Rehabilitation. Trade Adjustment Act or refugee assistance center program, or if the recipient was in a self-initiated course or program approved by the recipient's case manager prior to July 1, 1991, and have received AFDC-UP benefits continuously since July 1, 1991 in which case the recipient may complete the course or program approved in the recipient's employability plan.

AUTH: Sec. 53-4-212 and 53-4-719 MCA

Sec. 53-2-201, 53-4-211, 53-4-215, 53-4-703, IMP: 53-4-705, 53-4-715 and 53-4-720 MCA

46.10.808 ALTERNATIVE WORK EXPERIENCE PROGRAM (AWEP)

The alternative work experience program (AWEP) is a component of the JOBS program designed to improve the employability of participants by assigning a participant to work in a nonprofit organization or public agency. The specific purposes of AWEP are to:

Subsections (1)(a) through (1)(d) remain the same.

- The department shall determine whether the participant shall participate in the alternative work experience program (AWEP) rather than the community work experience program or in some other JOBS component, what work site the participant will be assigned to and how many hours per week the recipient shall be required to participate. However, participants may not be required to participate more than 40 hours per week in AWEP.
 - Subsections (3) and (3)(a) remain the same.
- the participant may request a reassignment at any time which may be granted at the discretion of the participant's case manager;

Subsections (3)(c) through (4) remain the same.

Sec. 53-4-212 and 53-4-719 MCA

Sec. 53-2-201, 53-4-703 and 53-4-705 MCA IMP:

UNEMPLOYED PARENTS TRACK PARTICIPATION AND OTHER REQUIREMENTS (1) In an unemployed parent assistance unit, each spouse must attend JOBS-UP orientation, assessment, and employability planning unless that spouse is specifically exempt under ARM 46.10.805. Failure to attend orientation or assessment by a spouse who is not exempt will result in the sanction of that spouse as provided in ARM 46.10.839.

In an unemployed parent assistance unit, the primary wage earner will may at the department's discretion be required to participate in JOBS-UP activities as provided in subsection (6) (a) and (b), the unemployed parent track of the JOBS program, unless specifically exempt under one of the exemptions set forth in ARM 46.10.805.

Subsections (1)(a) through (3)(b) remain the same in text

but are renumbered (2)(a) through (4)(b).

(45) The unemployed parent track shall be limited to the following activities set forth in ARM 46.10.807(2)(a) through (2)(h):

- (a) job search, which shall not exceed eight weeks in any period of twelve (12) consecutive menths;

 - (b) community work experience; and (c) alternative work experience; and
- (d) educational activities as follows:
 (i) in the case of a parent under age 25 who has not completed high school or an equivalent course of education, high school education or education designed to prepare a person to qualify for a high school equivalency certificate; or
- (ii) as determined appropriate by the case manager after assessment and development of an employability plan-
- (56) Hours of participation required of an unemployed parent are as follows:
- (a) a total of 40 hours per week in a county having a complete JOBS program+ or
- (b) a total of 20 hours per week in a county having a minimal JOBS program-: and
- (b) of the total hours required in subsection (5)(a) minimum of 16 hours per week must be spent in the alternative work experience program, on-the-job training or work supplementation. Actual gainful employment other than on-the-job training or work supplementation does not count toward the required 16 hours.

(67) Supportive services as set forth in ARM 46.10.825 will may be available provided to persons participating in the unemployed parent track of the JOBS program.

(8) Primary wage earners who were enrolled in an approved self-initiated education or training program prior to July 1. 1991, have received AFDC-UP benefits continuously since July 1. 1991, and meet the requirements of ARM 46.10.813 as to satisfactory progress may fulfill their JOB-UP track obligation by participating in self-initiated training and education.

AUTH: Sec. 53-4-212 and 53-4-719 MCA

IMP: Sec. 53-2-201, 53-4-211, 53-4-215, 53-4-703, 53-4-706, 53-4-707 and 53-4-720 MCA

46.10.813 REQUIREMENTS FOR SATISFACTORY PROGRESS IN EDUCATIONAL AND WORK AND TRAINING ACTIVITIES Subsections (1) through (2) remain the same.

(a) attendance at activities scheduled for the program the person is participating in; and

- (b) completion within the time periods specified in the employability plan+; and
- (c) satisfactory achievement as defined by the activity instructor, supervisor or case manager.

AUTH: Sec. 53-4-212 and 53-4-719 MCA

IMP: Sec. 53-2-201, 53-4-211, 53-4-215, 53-4-703, 53-4-705, 53-4-708, <u>53-4-715</u> and 53-4-720 MCA

- 46.10.815 JOB SEARCH (1) Participants may be required to participate in individual or group job search a maximum of cight weeks or its equivalent 320 hours in a twelve month period.
- (2) If a family becomes ineligible for AFDC and subsequently reapplies and is determined eligible, the JOBS participant may be required to complete another 8 week job scarch if determined necessary by the case manager.
- (32) <u>However</u>, <u>Aadditional</u> job search <u>beyond the 320 hour</u> <u>maximum</u> may be required in conjunction with some other education, training, or employment activity which is designed to enhance the participant's employment prospects.

AUTH: Sec. 53-4-212 and 53-4-719 MCA

IMP: Sec. 53-2-201, 53-4-211, 53-4-215, 53-4-703, 53-4-706, $\underline{53-4-715}$ and 53-4-720 MCA

- 46.10.819 TRAINING SERVICES--POST SECONDARY (1) A regular JOB participant may be allowed to participate in a post-secondary education program is appropriate for a participant if:
- Subsections (1)(a) through (1)(c) remain the same.

 (d) the program is consistent with the participant's employment goals employability plan which has been approved by the participant's case manager.

Subsections (2) and (2)(a) remain the same.

(3) A participant attending a JOBS approved post-secondary education program may be eligible for supportive services deemed necessary for participation, including child care, in accordance with ARM 46.10.825.

AUTH: Sec. 53-4-212 and <u>53-4-719</u> MCA IMP: Sec. 53-2-201, 53-4-211, 53-4-215, 53-4-703, 53-4-705, 53-4-708, 53-4-715 and 53-4-720 MCA

46.10.823 SELF-INITIATED EDUCATION OR TRAINING (1) An AFFIC recipient person already engaged in education or training at the time that that person would otherwise begin participation in the regular JOBS program is considered to have self-initiated an education or training program. A recipient of AFFIC-UP who was enrolled in an approved education or training program prior to July 1, 1991, has received AFFIC-UP continuously since July 1, 1991, and meets the requirements of ARM 46.10.813 as to satisfactory progress is considered to have self-initiated an education or training program.

Subsections (2) through (3)(b) remain the same.

AUTH: Sec. 53-4-212, 53-4-703, 53-4-719 and 53-4-720 MCA Sec. 53-2-201, 53-4-211, 53-4-215, 53-4-703, IMP: 53-4-705, 53-4-706, 53-4-708 and 53-4-720 MCA

46.10.825 SUPPORTIVE SERVICES AND ONE TIME WORK-RELATED EXPENSES AVAILABILITY Subsections (1) through (1)(d) remain the same.

(e) medical services including physical, prescription eyeglasses, drugs, immediate dental care can be provided if not available through medicaid or another source, not to exceed 6150.00 during the twelve (12) months following enrollment in the program and any twelve months of any successive twelve month enrollment period in the program \$50.00 per month;

Subsections (1)(f) through (8) remain the same.

AUTH: Sec. 53-4-212 and 53-4-719 MCA

Sec. 53-2-201, 53-4-211, 53-4-215, 53-4-703, 53-4-715, 53-4-716 and 53-4-720 MCA

46.10.827 AVAILABILITY OF SERVICES AFTER LOSS OF AFDC ELIGIBILITY (1) A JOBS participant who loses AFDC eligibility for any reason other than being sanctioned pursuant to ARM 46.10.839 may receive case management activities and supportive services for up to 90 days from the date AFDC closes. Subsection (2) remains the same.

AUTH: Sec. 53-4-212 and 53-4-719 MCA

IMP: Sec. 53-2-201, 53-4-211, 53-4-215, 53-4-703, 53-4-716 and 53-4-720 MCA

PARTICIPANTS EMPLOYABILITY PLAN AND JOBS CONTRACT (1) The employment plan consists of the employment goal or goals and the components designed to place the participant in employment. The employability plan must: Subsections (1)(a) through (1)(f) remain the same.

(2) The JOBS contract is the agreement between the department and the participant and specifies the rights and responsibilities of each party. The participant's JOBS contract entered into between the department, its designee lead agency, and the participant must specify the following:

Subsections (2)(a) through (2)(e) remain the same.

(3) The employability plan is not a contract between the participant and the department. However, failure to comply with the employability plan without good cause will result in the participant being sanctioned under ARM 46.10.839.

Sec. 53-4-212 and 53-4-719 MCA AUTH:

Sec. 53-2-201, 53-4-211, 53-4-215, 53-4-703, 53-4-715 and 53-4-720 MCA

46,10.843 FAIR HEARING PROCEDURE Subsections (1) and (1)(a) remain the same.

(b) on-the-job working conditions; and

(c) workers' compensation coverage, but not for purposes of adjudicating the recipient's workers' compensation claim; and Subsection (1)(d) remains the same in text but is renumbered (1)(c).

Subsections (2) through (3)(b) remain the same.

AUTH: Sec. 53-4-212 and <u>53-4-719</u> MCA IMP: Sec. 53-2-201, <u>53-2-606</u>, <u>53-4-211</u>, 53-4-215, 53-4-703 and 53-4-720 MCA

3. The rule 46.10.821 as proposed to be repealed is on pages 46-862 through 46-864 of the Administrative Rules of Montana.

AUTH: Sec. 53-4-212 and 53-4-719 MCA IMP: Sec. 53-2-201, 53-4-211, 53-4-215, 53-4-703, 53-4-705, 53-4-715 and 53-4-720 MCA

The rule 46.10.845 as proposed to be repealed is on pages 46-896 through 46-897 of the Administrative Rules of Montana.

AUTH: Sec. 53-4-212 and 53-4-719 MCA IMP: Sec. 53-2-201, 53-4-211, 53-4-215, 53-4-703, 53-4-705, 53-4-718 and 53-4-720 MCA

4. These rules pertaining to the Job Opportunity and Basic Skills (JOBS) program for recipients of Aid to Families with Dependent Children (AFDC) are being amended in large part to clarify rather than to change the Department's policies governing this program. For example, in some rules language has been added and they have been re-organized to distinguish the treatment of "unemployed parent" track (JOBS-UP) participants from regular JOBS participants. This is not a change in policy but will make the Department's existing policies less likely to be interpreted differently.

Subsections (4)(a) through (d)(ii) of ARM 46.10.811, which specify the activities in which JOBS-UP participants may participate, are being deleted because this is now set forth in ARM 46.10.807(2). Subsection (2)(h)(ii) of ARM 46.10.807 now specifies that post-secondary education is not an acceptable activity except for participants who were enrolled in that activity prior to July 1, 1991 and meet certain other conditions and participants who are enrolled in an educational program under the Job Training Partnership Act (JPTA) or several other specified programs. A cut-off date is necessary to phase-out post-secondary education assistance.

Subsection (1) has been added to ARM 46.10.811 to require that in an unemployed parent assistance unit both spouses must attend JOBS orientation, assessment, and employability planning as long as they are not exempt from participation in JOBS, although only the primary wage earner will have to participate in additional JOBS activities. The department previously has requested such

participation by both spouses but did not have the ability to sanction spouses who did not participate because the rules did not address this requirement. This amendment will give the department the authority to enforce such participation by both spouses.

Also, in Rule 46.10.811 subsection (6)(c) has been added to require that a JOBS-UP participant spend at least 16 hours per week in work-related activities such as AWEP, on-the-job training, or work supplementation. This Change is necessary to comply with federal regulations at 45 CFR 250.33.

Language has been added throughout the JOBS rules to emphasize that the participant's case manager rather than the participant is the final authority on decisions about participation in the JOBS program. For example, the case manager has the authority to decide whether the employability plan is acceptable and what activities the participant will be placed in and what supportive services he or she will receive. This is not a change in policy.

ARM 46.10.813 is being amended to add the requirement that satisfactory achievement as defined by the participant's instructor, supervisor, or case manager is necessary to fulfill the requirement of satisfactory progress in an educational or work and training activity. The Department has determined that the present requirements of merely attending and completing a program in the specified time are not stringent enough.

In ARM 46.10.815 pertaining to job search, the maximum hours for a twelve month period is being changed from eight weeks to 320 hours. Since eight weeks times 40 hours is equivalent to 320 hours, this does not change the maximum. Required participation can extend beyond eight weeks but no more than 320 hours in a twelve month period.

Rule 46.10.821 pertaining to the Community Work Experience Program (CWEP) is being repealed and references to CWEP throughout the rules are being deleted because that program has been replaced by the Alternative Work Experience Program (AWEP). This is necessary to allow the Department the ability to expand the number of work hours required for participation in the program.

In subsection (1)(e) of ARM 46.10.825 regarding supportive services the maximum amount for medical expenses is being increased from \$150 per year to \$50 per month because the current amount is not adequate to meet the needs of all recipients.

ARM 46.10.827 is being amended to specify that a person who becomes ineligible for AFDC due to being sanctioned for failure to meet JOBS requirements is not entitled to case management activities and supportive services for 90 days after AFDC

closure. It was never the Department's intention to allow such services for sanctioned individuals, but the rule previously failed to state that such persons were not eligible for these services.

ARM 46.10.833 is being amended to make clear the difference between the JOBS contract and the participant's employability plan and that an employability plan is not a contract between the department and the participant, although the participant must comply with the plan or be subject to sanction under ARM 46.10.839.

Subsection (1)(c) is being deleted from ARM 46.10.843 because it provides for a right to a fair hearing on the issue of worker's compensation coverage. Pursuant to a recent ruling from the legal staff of the State Fund that JOBS participants are not employees of the department within the scope of 39-71-118, MCA, the department no longer provides worker's compensation coverage to recipients participating in AWEP, on-the-job training, or work supplementation.

The department is repealing ARM 46.10.845 pertaining to performance standards for providers of services to JOBS participants because this relates to matters between providers and the department which are governed by contract and do not need to be addressed in rule.

- 5. Interested parties may submit their data, views, or arguments either orally or in writing at the hearing. Written data, views, or arguments may also be submitted to Russell E. Cater, Chief Legal Counsel, Office of Legal Affairs, Department of Social and Rehabilitation Services, P.O. Box 4210, Helena, MT 59604-4210, no later than May 27, 1993.
- 6. The Office of Legal Affairs, Department of Social and Rehabilitation Services has been designated to preside over and conduct the hearing.

Rule Reviewer	Birector, Social and Rehabilita-
Rule Reviewer	
	tion Services

Certified to the Secretary of State April 19 , 1993.

BEFORE THE DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES OF THE STATE OF MONTANA

In the matter of the)	NOTICE OF PUBLIC HEARING ON
amendment of rules 46.12.590)	THE PROPOSED AMENDMENT OF
through 46.12.593 and)	RULES 46.12.590 THROUGH
46.12.595 pertaining to)	46.12.593 AND 46.12.595
inpatient psychiatric)	PERTAINING TO INPATIENT
services)	PSYCHIATRIC SERVICES

TO: All Interested Persons

- 1. On May 25, 1993, at 1:30 p.m., a public hearing will be held in the auditorium of the Social and Rehabilitation Services Building, 111 Sanders, Helena, Montana to consider the proposed amendment of rules 46.12.590 through 46.12.593 and 46.12.595 pertaining to inpatient psychiatric services.
- The rules as proposed to be amended provide as follows:
- 46.12.590 INPATIENT PSYCHIATRIC RESIDENTIAL TREATMENT SERVICES, PURPOSE AND DEFINITIONS (1) The purpose of the following rules is to specify provider participation and program requirements and to define the basis and procedure the department will use to pay for inpatient psychiatric residential treatment services for individuals under age 21. Facilities in which these services are available are hereinafter referred to as providers.
- (a) These rules implement Title XIX of the Gooial Security Not and 42 CFR sections 447.1 through 447.45, 447.300 through 447.304 and 447.325, and allow the department to pay for inpatient psychiatric hospital services for persons under the age of 21 through the use of rates that are reasonable and adequate to meet the costs that must be incurred by efficiently and economically operated facilities to provide services in conformity with applicable Montana and federal laws, regulations, and quality and safety standards. The department hereby adopts and incorporates by reference 42 CFR sections 447.1 through 447.45, 447.300 through 447.304, and 447.325. Copies of these federal regulations may be obtained from the Department of Social and Rehabilitation Services, P.O. Box 4210, 111 Sanders, Helena, MT 59604 4210.
 - Subsection (2) remains the same.
- (a) "Inpatient psychiatric Residential treatment services" means services that are provided in accordance with 42 CFR sections 440.160 and 441.150 through 441.156, which provide definitions and program requirements and which the department hereby adopts and incorporates by reference. A copy of the cited regulations may be obtained through the Department of Social and Rehabilitation Services, P.O. Box 4210, 111 Sanders, Helena, MT 59604-4210.

 Helena, MT 59604-4210.

 Helena, MT 59604-4210.

treatment services are services that meet those provisions and are provided in an inpatient heapital facility or residential treatment facility that is devoted to the provision of residential psychiatric services care for persons under the age of 21.

- (b) "Devoted to the provision of <u>residential</u> psychiatric services care for persons under the age of 21" means a hospital facility or residential treatment facility whose goals, purpose and care are designed for and devoted exclusively to persons under the age of 21.
- (e) "Efficient and economic provision of services" means providers that refuse to pay more than market price for required services or items and also that seek to minimize costs to the extent possible. Providers will be considered to be operating efficiently if they can operate within the maximum rate allowed under ARM 46.12.592.

Subsections (2)(d) through (2)(j) remain the same in the text but are renumbered (2)(c) through (2)(i).

(k) "Hospital inpatient psychiatric care" means hospital based active psychiatric treatment provided under the direction of a physician. The individual's psychiatric condition must be of such a nature as to pose a significant danger to self, others, or the public safety, or one which has resulted in marked psychosocial dysfunction or grave disability of the individual. The therapeutic intervention or evaluation must be designed to achieve the patient's discharge from inpatient hospital status to a less restrictive environment at the carliest possible time.

Subsection (2)(1) remains the same in text but is renumbered (2)(j).

(m) "Inpatient hospital facility" means a hospital facility whose goals, purpose and care are designed for and devoted exolusively to persons under the age of 21.

- (nk) "Residential treatment facility" means a facility operated for the primary purpose of providing residential psychiatric care to persons under 21 years of age licensed by the department of health and environmental sciences, or the equivalent agency in the state in which the facility is located, as a residential treatment facility as defined in 50-5-103, MCA or the equivalent category in the state where the facility is located.
- (el) Payment for inpatient psychiatric residential treatment services provided outside the state of Montana is subject to the requirements of ARM 46.12.502(3).
- (pm) "Emergency admission" means an admission for treatment of a sudden onset of a psychiatric condition manifesting itself by acute symptoms of such severity that the absence of immediate medical attention could reasonably be expected to result in serious dysfunction of a bodily organ or part or in the death of the individual or in harm to another person by the individual in a residential treatment facility is required.

Subsection (2)(q) remains the same in text but is renumbered (2)(n).

(o) "Occupancy rate" means the total number of days of service to all patients in the cost reporting period divided by

the product of the average number of beds available during the cost reporting period and the total number of days in the cost reporting period.

- "Beds available" means the number of beds for which (p) the facility has been licensed by the department of health and environmental sciences.
- (r) "Disproportionate share hospital" means a hospital, including a psychiatric inpatient hospital facility, which meets the following oritoria:
- (i) -- it has a medicaid inpatient utilisation rate of at least one standard deviation above the mean medicaid inpatient utilization rate for all hospitals resciving medicaid payments in the state, or a low income utilization rate exceeding 25 percent;
- urban-hospitals must have at least two obstetricians (ii)with staff privileges who have agreed to provide obstetrie services to medicaid patients. Rural hospitals must have at least two physicians with staff privileges to perform nonemergent obstetric procedures who have agreed to provide obstetric services to medicaid recipients; and
- (iii) subsection (ii) does not apply to hespitals which: (A) serve impatients who are predominantly individuals under 18 years of age; or
- (B) de not effer non-emergent obstetric services as of December 21, 1987.
- (s) "Medicaid inpatient utilization rate" means the hospital's percentage rate computed by dividing the total number of medicaid inpatient days in the hospital's fiscal year by the total number of the hospital's impatient days in that same period. The period used-will be the most recent calendar year for which final cost reports are available for all hospital providers, including psychiatric inpatient hospital facilities.
- (t) "Low income utilisation rate" is the percentage rate computed-as-follows+
- (i) (A !-B)/C + (D/E) where:
 (A) "A" is the total medicaid payments to the hospital for patient services in the hospital's fiscal year;
- (B) -- "B" is the cash subsidies received directly from state and local governments for patient services in the hospital's fiscal-year;
- (C) "C" is the total revenues of the hospital for patient services, including the amount of such cash subsidies in the hospital's fiscal year;
- (D) "D" is the total hospital charges for impatient hospital services attributable to charity care in the hospital's fiscal year. This amount shall not include contractual allowances and discounts (other than for indigent patients not eligible for public assistance); and
- (E) "E" is the hospital's total sharges for inpatient hospital services in the hospital's fiscal year.
- (ii) The above amounts used in the formula must be from the hospital's most recent fiscal year for which costs have been settled with the department.

- (u) "Urban hospital" means an acute care hospital that is located within a metropolitan statistical area as defined by the federal executive office of management and budget.
- (v) "Rural hospital" means an acute care hospital that is not located within a metropolitan statistical area as defined by the federal executive office of management and budget.
- (3) Medicaid payment is not allowable for services provided in an impatient psychiatric hospital that do not meet the definition of acute psychiatric impatient care set forth in ARM 46:12:590(2)(k) or for services provided in a residential treatment facility that does not meet the definition of residential psychiatric care set forth in ARM 46.12.590(2)(1).

Subsections (4) through (5) remain the same,

AUTH: Sec. 53-6-113 MCA

TMP: Sec. 53-6-101, 53-6-113 and 53-6-141 MCA

46.12.591 INPATIENT PEYCHIATRIC RESIDENTIAL TREATMENT SERVICES, PARTICIPATION REQUIREMENTS (1) These requirements are in addition to those contained in ARM 46.12,301 through 46.12.309.

- (42) Providers of inpatient psychiatric residential treatment services are eligible for reimbursement under the Montana medicaid program if they meet the following requirements:
- maintain a current license as a hospital or a residential treatment facility under the rules of the department of health and environmental sciences to provide impatient residential psychiatric services care, or, if the provider's facility is not located within the state of Montana, maintain a current license in the equivalent category under the laws of the state in which the facility is located;
- (b) maintain a current certification for Montana medicaid under the rules of the department of health and environmental sciences to provide inpatient residential psychiatric services care, or, if the provider's facility is not located within the state of Montana, meet the requirements of subsections (hq) and (<u>+h</u>);
- maintain a current agreement with the department to (c) provide inpatient psychiatric residential treatment services, including a provider enrollment form, or, if the provider's facility is not located within the state of Montana, maintain a current provider enrollment form with the department's fiscal agent;
- Subsections (1)(d) and (1)(e) remain the same in text but are renumbered (2)(d) and (2)(e).
- (f) for providers maintaining patient trust accounts, insure that any funds maintained in those accounts are used only for those purposes for which the patient, legal guardian, or personal representative of the patient has given written delegation authorization. A provider may not borrow funds from these accounts for any purpose;
 (g) for hospital providers:

- (i) comply with 42 CFR sections 482.1 through 482.62 and meet the requirements of section 1861(f) of the Social Security Act, which are federal regulations and statutes setting forth requirements for psychiatric hospitals. The department hereby adopts and incorporates by reference the above cited regulations and statutes. Copies of these regulations and statutes may be obtained from the Department of Social and Rehabilitation Services, P.O. Box 4210, 111 Sanders, Helena, MT 59604-4210; or
- (ii) be accredited by the Joint Commission on Accreditation of Health Care Organizations (JCANO) or any other organization designated by the secretary of the United States department of health and human services as authorized to accredit psychiatric hospitals for medicaid participation.
- (hg) for residential treatment facility providers, be accredited maintain accreditation as a residential treatment facility by the Joint Commission on Accreditation of Health Care Organizations (JCAHO) or any other organization designated by the secretary of the United States department of health and human services as authorized to accredit inpatient psychiatric facilities, including residential treatment facilities, for medicaid participation;
- (ih) for hospital providers electing to meet the requirement of subsection (g)(ii) rather than (g)(i) and for all residential treatment facility providers, submit to the department prior to receiving initial reimbursement payments and thereafter within 30 days after receipt, all accreditation determinations, findings, reports and related documents issued by the accrediting organization to the provider;
- (ji) provide inpatient residential psychiatric services care according to the service requirements for individuals under age 21 specified in Title 42 CFR, part 441, subpart D (October 1, 1992), which is a federal regulation which is herein incorporated by reference. A copy of these regulations may be obtained through the Medicaid Services Division, Department of Social and Rehabilitation Services, P.O. Box 4210, 111 Sanders, Helena, MT 59604-4210;
- (*i) agree to indemnify the department in the full amount of the state and federal shares of all medicaid inpatient psychiatric residential treatment reimbursement paid to the facility during any period when federal financial participation is unavailable due to facility failure to meet the conditions of participation specified in section 1861(f) of the Social Security Act these rules, or due to other facility deficiencies or errors.

AUTH: Sec. 53-6-113 MCA

IMP: Sec. 53-6-101, 53-6-113 and 53-6-141 MCA

46.12.592 INPATIENT PSYCHIATRIC RESIDENTIAL TREATMENT SERVICES, REIMBURSEMENT (1) The reimbursement period will be the provider's fiscal year. Reimbursement for services will be at cost <u>per day</u> on a retrospective basis, subject to an upper limit which will be the lesser of:

(a) the per day amount charged to the medicaid program;

- (b) medicaid allowable costs per day as described in subsection (2) determined in accordance with this section, subject to the ceiling described established in this subsection (5); or, if applicable,
 - (c) the medicare rate.
- (2) Allowable cost will be determined in accordance with generally accepted accounting principles as defined by the American institute of certified public accountants, subject to the provisions of the health insurance manual 15 (HIM-15) medicare coverage issues manual (HCFA-Pub. 15) except where further restricted in this administrative rule. The department hereby adopts and incorporates herein by reference the HIM-15 medicare coverage issues manual (HCFA-Pub. 15), which is a manual published by the United States department of health and human services, social security administration, which provides guidelines and policy to implement medicare regulations which set forth principles for determining the reasonable cost of provider services furnished under the Health Insurance for Aged Act of 1965, as amended. A copy of the HIM-15 medicare coverage issues manual (HCFA-Pub. 15) may be obtained through the Medicaid Services Division, Department of Social and Rehabilitation Services, Medicaid Services Division, P.O. Box 4210, 111 Sanders, Helena, Montana 59604-4210.
- (a) Return on equity capital shall is not be an allowable cost.
 - (b) Bad debt expense shall is not be an allowable cost.
- (c) Educational and vocational training costs are not an allowable cost except to the extent such costs qualify for federal financial participation under the provisions of 42 CFR 441.13(b), as amended effective December 21, 1992.
- (3) Providers located within the state will be reimbursed on an interim basis during the provider's fiscal year <u>subject</u> to retrospective settlement according to these rules. The interim rate will be a percentage of customary charges as determined by the department. The percentage shall be the provider's cost to charge ratio determined by the department or its designee based upon the provider's most recent cost report and according to medicare principles as limited by these rules.
- (a) Reimbursement will be made to a provider for reserving a bed while the recipient is temporarily absent if the recipient's plan of care provides for therapeutic home visits. A total of 24 days annually will be allowed for therapeutic home visits. The provider is responsible for notifying the department on a form provided by the department when a resident leaves the facility for a therapeutic home visit. Reimbursement for therapeutic home visits will not be allowed unless the form is filed with the department. Absences are restricted to no more than 72 consecutive hours per absence. Longer hours per absence may be allowed if determined medically appropriate and prior authorised by the director of the department or his decignee.
- (4) Reimbursement for services provided to medicaid patients by providers in facilities located outside of the state of Montana will be limited to the lowest lesser of:

- (a) 60% of the provider's <u>usual and</u> customary charge or, upon submission of adequate financial documentation reflecting the facility's costs and charges, a <u>lessor or greater</u> rate determined by the department in accordance with those rules <u>ARM</u> 46.12.592; Or
- (b) the medicare percentage of customary charges; or the provider's medicaid rate for the same period paid by the state in which the provider's facility is located.
- (c) the medicaid rate established under the respective state's medicaid regulations.
- (5) Reimburgement to providers will be subject to a ceiling on the rate of increase of operating costs per day for services that will be recognised as reasonable for purposes of determining medicals reimburgement.
- (e5) The <u>provider's</u> base period will be the first <u>full</u> 12-month cost reporting period ending after June 30, 1985. No exceptions to this rule will be granted and the exception provisions contained in the HCFA-Pub. 15 and medicare regulations do not apply for purposes of determining the base period under these rules.
- (a) For providers previously participating as hospital providers which convert their facilities to residential treatment facilities, the base period shall be the providers first full 12-month cost reporting period of participation in the Montana medicaid program as a residential treatment facility.
- (b) Base period costs will be determined on a per day basis.
- (c) Base period operating costs exclude the costs of malpractice insurance and capital-related costs described in 42 CFR 413,130 (October 1, 1992), which is a federal regulation which the department hereby adopts and incorporates by reference. A copy of the cited regulations may be obtained through the Medicaid Services Division, Department of Social and Rehabilitation Services, P.O. Box 4210, 111 Sanders, Helena, MT 59604-4210.
- (6) Reimbursement to providers for all periods subsequent to the base period will be subject to a ceiling on the rate of increase of operating costs per day for services that will be recognized as reasonable for purposes of determining medicaid reimbursement.
- (ba) Ceilings established under this section will be applied to all full 12-month cost reporting periods that follow a base period as described in subsection (5)(a). For purposes of determining base period reimbursement, allowable cost shall be determined in accordance with subsection (2), without application of the ceiling established in this section.
- (eb) Ceilings established under this section will not apply to cost reporting periods of fewer than 12 months that occur along with a change in operations of the providers as a result of changes in ownership, merger, or consolidation. However, ceilings will apply to cost reporting periods of fewer than 12 months which result solely from the approval of a provider's request for a change in accounting cycle. In the

case of such periods, the applicable percentage rate of increase will be adjusted downward by a monthly factor corresponding to the annual percentage rate to reflect fewer months. Ceilings established under this section will apply to cost reporting periods of greater than 12 months with the percentage rate of increase adjusted upward by a monthly factor corresponding to the annual percentage rate to reflect the additional months.

- (dg) The cost per day ceiling established under this section applies to operating costs incurred by a provider in furnishing inpatient services. These operating costs exclude the costs of malpractice insurance and capital-related costs described in 42 CFR 413.130, which is a federal regulation which the department hereby adopts and incorporates by reference. A copy of the cited regulations may be obtained through the Department of Social and Rehabilitation Services, Medicaid Services Division, P.O. Box 4210, 111 Canders, Helena, MT 59604-4210 subsection (5)(c).
- (ed) Base period operating Ecosts and subsequent operating costs subject to the ceiling as described in subsection (5)(d) of this subsection will be determined on a cost per day basis. Allowable medicaid costs as defined in subsection (2) will be divided by the total number of medicaid inpatient days to determine the cost per day.
- (fe) The target rate maximum increase percentage for each calendar year provider's cost reporting period will equal the prospectively estimated increase in the market basket index for that calendar year hospitals and hospital units excluded from the medicare prospective payment system, most recently published in the federal register prior to the start of the provider's cost reporting period. The market basket index is a hospital wage and price index that incorporates appropriately approximately weighted indicators of changes in wages and prices that are representative of the mix of goods and services included in the most common categories of inpatient hospital operating cost subject to the ceiling as described in subsection (5)(d) of established under this subsection. The maximum increase percentage is not the upper limit set forth in the federal law commonly referred to as the Tax Equity and Fiscal Responsibility Act (TEFRA) update factor.
- (67) For each provider a ceiling will be established on the reimbursable <u>operating</u> costs per day of that provider. The ceiling for each 12-month cost reporting period, which is the maximum medicaid allowable cost per day, will be set at a target amount determined as follows:
- (a) For the first 12-month cost reporting period to which this ceiling applies, the target amount ceiling will equal the provider's allowable operating cost per day for the provider's base period increased by the target rate maximum increase percentage for the subject period.
- (b) In calculating the base period operating cost per day the number of days shall be the greater of:
 - (i) actual days of service; or
 - (ii) days of service representing 80% utilization.

- (eb) For subsequent 12-month cost reporting periods, the target amount ceiling will equal the provider's target amount ceiling for the previous 12-month cost reporting period increased by the target rate maximum increase percentage for the subject cost reporting period.
- (78) The target rate maximum increase percentage increase applicable to each 12-month cost reporting period will be used to determine the ceiling on the allowable rate of cost increase under this section.
- (a) When a cost reporting period spans portions of two calendar years, an appropriate provated percentage rate will be calculated based on the published calendar year percentage rates.
- (ba) The applicable target rate maximum increase percentage will be as specified in subsection (6) (e). the prospectively determined percentage published by the federal health core financing administration (HCFA). HCFA will publish quarterly "Federal Register" notices, beginning in 1983, including the applicable estimate of the market basket rate of increase and the resulting target rate percentage for the next two calendar years. The target rate maximum increase percentage for each provider applicable for the beginning of the provider's cost reporting period, will be applied prospectively, and will be provated, in accordance with subsection (7)(a) of this section, but will not be retroactively adjusted if the actual market basket rate of increase differs from the estimate. Copies of the federal register notices may be obtained through the Department of Social and Rehabilitation Services, Medicaid Gervices Division, P.O. Dex 4210, 111 Canders, Helena, Montana 59604-4210.
- $(\underline{\$9})$ At the end of each 12-month cost reporting period subject to this section, the provider's allowable <u>medicaid</u> cost per day is compared with that provider's <u>target amount ceiling</u> for that period.
- (a) The provider will receive the <u>actual</u> allowable <u>medicaid</u> cost per day or the provider's target amount ceiling <u>amount</u> for that period, whichever is less.
- (b) Exceptions to the ceiling on the rate of operating cost increases may be allowed as described in 42 CFR 413.40(g) (October 1, 1992) which is a federal regulation which the department hereby adopts and incorporates by reference. A copy of the cited regulations may be obtained through the Medicaid Services Division. Department of Social and Rehabilitation Services, Medicaid Services Division, P.O. Box 4210, 111 Sanders, Helena, MT 59604-4210. Requests for exceptions must be submitted to the department in writing along with supporting documentation. The department will determine whether the provider is entitled to an exception and will notify the provider in writing of its determination.
- (c) Providers will receive no TEFRA incentive payments even though costs per day may be less than the ceilings established.
- (d) Providers will receive no reimbursement for costs incurred in excess of the ceilings established under this rule.

- (9) Disproportionate share hospitals shall receive an additional payment amount equal to the product of the hospital's rate times the adjustment percentage of:
- (a) 4 percent for rural hospitals, and (b) 5 percent for urban hospitals having less than 100 beds.
- For purposes of calculating allowable capital costs for purposes of reimbursement in all cost reporting periods, the number of days of service shall be the greater of:
 - (a) actual days of service; or
 - (b) days of service representing 80% occupancy.
- (11) Reimbursement will be made to a provider for reserving a bed while the recipient is temporarily absent only if:
- the recipient's plan of care provides for therapeutic home visits;
- (b) the recipient is temporarily absent on a therapeutic home visit;
- (c) the recipient is absent from the provider's facility for no more than 72 consecutive hours per absence, unless the department determines that a longer absence is medically appropriate and has authorized the longer absence in advance of the absence.
- (12) No more than 24 days per recipient in each rate year will be allowed for therapeutic home visits.
- (13) The provider must submit to the department's medicaid services division a request for a therapeutic home visit bed hold, on the appropriate form provided by the department, within 90 days of the first day a recipient leaves the facility for a therapeutic home visit. Reimbursement for therapeutic home visits will not be allowed unless the properly completed form is filed timely with department's medicaid services division.

AUTH: Sec. 53-6-113 MCA

IMP: Sec. 53-6-101, 53-6-113 and 53-6-141 MCA

- 46.12.593 INPATIENT PEYCHIATRIC RESIDENTIAL TREATMENT SERVICES, COST REPORTING AND AUDITS Subsection (1) remains the same.
- (a) Cenerally accepted accounting principles shall be used by each provider to record and report costs. As part of the cost report these costs will be adjusted in accordance with these rules to determine includable costs. The facility must record and report costs in accordance with these rules and generally accepted accounting principles as defined by the American institute of certified public accountants. The facility must maintain appropriate accounting records which will enable the facility to fully complete the cost report in the form required by the department.
- (b) Providers must use The accrual method of accounting shall be employed for recording and reporting costs, except that, for governmental institutions that operate on a cash method or a modified accrual method, such methods of accounting will be acceptable.

- (c) Cost finding means the process of allocating and prorating redistributing the data derived from the accounts ordinarily kept by a provider facility to ascertain its costs of the various services provided. Cost finding is the resolution of the costs by allocation of direct costs and proration of indirect costs. In preparing cost reports, all providers shall utilize must use the methods of cost finding described at 42 CFR 413.24 (1991) which the department hereby adopts and incorporates herein by reference. 42 CFR 413.24 (1991) is a federal regulation setting forth methods for allocating costs of cost finding. A copy of the regulation may be obtained from the Medicaid Services Division, Department of Social and Rehabilitation Services, P.O. Box 4210, 111 Sanders, Helena, Montana 59604-4210.
- (d) Provider costs are to must be reported based upon the provider's fiscal year using the financial and statistical report form provided by the department. The use of the department's financial and statistical report form is mandatory for participating facilities. These reports shall must be complete and accurate. Incomplete reports or reports containing inconsistent data will be returned to the provider for correction. The department will not accept or use for any purpose a cost report for any period greater than 12 months.
- (i) Cost reports must be filed within 90 days after the end of the provider's fiscal year. The provider must file its cost report and supporting documents with the department within 90 days of the closing date of its fiscal year.
- go days of the closing date of its fiscal year.

 (ii) In the event a provider does not file a complete cost report complying with these rules within 90 days of the closing date of its fiscal year, or files an incomplete cost report, an amount equal to 10 percent of the provider's total reimbursement for the following month shall be withheld by the department. If the report is overdue or incomplete a second month for more than 30 days, 20 percent shall be withheld. For each succeeding month 30 days the report is overdue or incomplete, the provider's total reimbursement shall be withheld. All amounts so withheld will be payable to the provider upon submission of a complete and accurate cost report which complies with these rules. Unavoidable delays may be reported with a full explanation and a request made for an extension of time limits prior to the filing deadline. However, there is a maximum limitation of one 30-day extension per cost report.
- (iii) Failure to submit a cost report will result in recovery by the department of all amounts paid by the department for the fiscal year covered by the cost report.
- (iiijv) Cost reports shall must be executed by the individual provider, a partner of a partnership provider, the trustee of a trust provider, or an authorized officer of a corporate provider. The person executing the reports shall must sign under penalties of false swearing, that he has examined the report including accompanying schedules and statements, and that to the best of his knowledge and belief, the report is true, correct, and complete, and prepared consistent with governing laws, and regulations and accounting principles.

- (e) Records of financial and statistical information supporting cost reports shall must be maintained by the provider and the department for three years after the date a cost report is filed, or the date the cost report is due or the date upon which a disputed cost report is finally settled, whichever is later.
- (i) Each provider will must maintain, as a minimum, a chart of accounts, a general ledger and the following supporting ledgers and journals: revenue, accounts receivable, cash receipts, accounts payable, cash disbursements, payroll, general journal, resident census records identifying the level of care of all residents individually, all records pertaining to private pay residents and resident trust funds.
- (ii) To support includable costs, all b<u>B</u>usiness records of any related party, including any parent or subsidiary firm, which related to a provider under audit, shall <u>must</u> be available at the facility for audit. Tto support includable <u>allowable</u> costs. <u>t</u>The owner's or related party's personal financial records relating to the facility <u>shall also must</u> be <u>made</u> available <u>for audit at the facility to support allowable costs</u>. Any costs not so supported will not be <u>includable allowable</u>.
- (f) The department or its designee may perform a desk review of cost reports and may conduct on-site audits of provider records. Audits will meet generally accepted auditing standards as defined by the American institute of certified public accounts.
- (iiii) Cost information as developed by the provider shall must be complete, accurate and in sufficient detail to support payments made for services rendered to recipients and recorded in such a manner to provide a record which is auditable through the application of reasonable audit procedures. The information which may be used to document costs must This includes all ledgers, books, records and original evidence of cost (purchase requisitions, purchase orders, vouchers, checks, invoices, requisitions for materials, inventories, labor time cards, payrolls, bases for apportioning costs, etc.) which pertain to the determination of reasonable cost. Documentation created after the fact will not be sufficient to support such costs.
- (ivii) All of the above records and documents shall must be available at the facility at all reasonable times after reasonable notice and subject to inspection, review or audit by the department, the federal department of health and human services, the Montana legislative auditor, and other appropriate authorized governmental agencies.
- (iii) Upon refusal of the provider to make available and or allow access to the above records and documents, all payments made by the department during the provider's fiscal year to which those records relate shall be recovered in full by the department. Failure to submit a cost report will result in recovery by the department of all amounts paid by the department for the fiscal period covered by the cost report.
- (q) In addition to the requirements of subsection (1)(f), the department may require out-of-state providers to submit a

copy of their most recent audit report in those instances where the provider has not prepared or is not required to prepare a HCFA form 2552. The audit report must have been performed in accordance with generally accepted auditing standards as defined by the American institute of certified public accountants.

- (2) The department or its designee may perform a desk review of sost reports and may conduct on site audits of provider records. On site audits may be made to assure validity of reports, cost and statistical information. Audits will meet generally accepted auditing standards. Audits of providers cost reports, financial records and other pertinent data will be adequate to verify that the provider has included only those expense items that are includable services, and that the provider's includable costs are reasonable.
- Subsection (3) remains the same in text but is renumbered (2).
- (4) The department, or its designee, will determine whether overpayment or underpayment has resulted. The provider will be notified of the department's findings.

AUTH: Sec. <u>53-6-113</u> MCA

IMP: Sec. 53-2-201, 53-6-101, 53-6-111, 53-6-113 and 53-6-141 MCA

46.12.595 INPATIENT PSYCHIATRIC SERVICES, OVERPAYMENT AND UNDERPAYMENT RESIDENTIAL TREATMENT SERVICES, COST SETTLEMENT PROCEDURES (1) Where the department finds that an overpayment has occurred, the department will notify the provider of the overpayment.

- (2) Within 30 days of the day the department notifies the provider that an overpayment exists, the department will arrange to recover the overpayment by set-off against amounts paid for medical assistance or by repayments by the provider. (3) If an agreement has not been reached, within 30 days of notifying the provider of the overpayment, which provides for full repayment within 60 days of the overpayment notice, the department will immediately commence offsetting from rate payments so as to complete recovery within sixty (60) days from the date of the initial request for payment or as soon thereafter as possible. The sixty-(60) day recovery period coincides with requirements of section 1903(d)(2) of the Social Security Act, as amended. This section requires states to repay the federal share of medicaid payments Within sixty (60) days of determination of a medicaid overpayment. Recovery will be undertaken even though the provider disputes in whole or in part the department's determination of the overpayment. - A request for administrative review or fair hearing shall not entitle a provider to delay repayment of any overpayment determined by the department.
- (4) In the event an underpayment has occurred, the department will reimburee the provider promptly following the department's determination of the amount of the underpayment.
- (5) Court or administrative proceedings for collection of overpayment or underpayment shall be commenced within five years

following the due date of the original cost report or the date of receipt of a complete cost report whichever is later. In the case of a reimbursement or payment based on fraudulent information, recovery of overpayment may be undertaken at any time.

- (6) The amount of any overpayment constitutes a debt due the department as of the date of initial request for payment and may be recovered from any person, party, transferee, or fiduciary who has benefitted from either the payment or from a transfer of assets.
- (1) For facilities located in Montana, the department will perform cost settlements and correct overpayments and underpayments in accordance with the provisions of ARM 46.12.509.
- (2) The department may determine, through the cost settlement process, whether overpayments or underpayments have resulted to out-of-state providers receiving Montana medicaid reimbursements in excess of \$50,000 per year. Where the department performs a cost settlement for an out-of-state facility, the provisions of ARM 46,12,509 shall apply.

AUTH: Sec. 53-6-113 MCA

IMP: Sec. 53-2-201, 53-6-111, 53-6-113 and 53-6-141 MCA

3. The department proposes to revise ARM 46.12.590 through 595 based on action taken by the 53rd Session of the Montana State Legislature which eliminated appropriations for inpatient psychiatric hospital services for individuals under twenty one (21) years of age. In addition, the department is clarifying language in the rule concerning reimbursement for residential treatment services.

The legislature in House Bill No. 2 has eliminated funding for coverage of inpatient psychiatric hospital services for individuals under 21. These proposed rule changes are necessary to implement the legislative action. Individuals who require hospitalization to stabilize a severe psychiatric condition will be treated in an acute care hospital. Upon discharge, the patient may be placed in a less restrictive environment including residential treatment centers or other community based programs as determined medically appropriate.

The proposed changes in the rule include:

- Educational and vocation expenses will not be an allowable cost unless they are required as a part of an individual's active treatment program. This change is being made in order to comply with the public rule notice published in the Federal Register on November 20, 1992 by the Health Care Financing Administration (HCFA). The federal rule became effective December 21, 1992. This change is indicated in ARM 46.12.592(2)(c).
- The proposed rule clarifies reimbursement procedures for both in-state and out-of-state providers. References to Medicare rates have been removed from ARM 46.12.592(1)(c)

- and (4)(B) since residential treatment facilities are not certified by Medicare.
- The proposed rule defines the establishment of the base period which is used to index costs forward to determine a future rate period. The base period will be the first full 12-month cost reporting period ending after June 30, 1985, with no exceptions. New procedures have been developed for settling cost report periods and adjusting the cost per day calling which are less than or greater than twelve months. For facilities which convert from an Inpatient Psychiatric Facility to a Residential Treatment Center, the base period will be the first full twelve month cost reporting period as a residential treatment period. These changes are necessary to eliminate confusion with respect to additional rules which Medicare addresses and Medicaid does not. These changes have been added to ARM 46-12.592(5).
- 4. The proposed rule changes the definition of the ceilings on rate increases and the application of the ceiling to the cost report for rate setting. The proposed rule removes references to "target rate percentages" and replaces the term with "maximum increase percentage". Clarification has been added to delineate that the market basket index will be used and not the limit in the Federal Tax Equity and Fiscal Responsibility Act (TEFRA). The department has determined that the market basket index for hospitals and hospital units excluded from the medicare prospective payment system is the most appropriate inflationary index to apply for cost containment purposes. The changes are indicated in ARM 46.12.592(6).
- 5. The proposed rule change removes the eighty percent occupancy requirement from operating costs. The eighty percent occupancy requirement will be applied to property costs only, however, it will be applied for all cost reporting periods. This change is necessary to ensure that Medicaid does not pay for certain capital costs of under utilized facilities. This change is stated in ARM 46.12.592 (10) (b).
- 6. A definition of occupancy has been added to prevent confusion over whether occupancy should be based on the number of beds the facility has staffed and maintained or the number of beds available in the facility. The proposed rule has also been clarified to state that incentive payments which are allowable under TEFRA, will not be paid. Occupancy is defined in ARM 46.12.590(2)(0) and the exclusion of TEFRA is stated in ARM 46.12.592(6)(e).
- References to disproportionate share hospital (DSH)
 payments are being removed from the rule since residential
 treatment centers are not eligible to receive DSH payments.

This information was previously defined in ARM 46.12.590(2) (r) and implemented in ARM 46.12.592(9).

- 8. ARM 46.12.593 explains the cost reporting requirements of the facility. The rule indicates that cost must be reported in accordance with generally accepted accounting principles as modified by the Health Care Financing Administration Publication 15 or as modified by this rule. The rule clarifies reporting and filing requirements for the cost report by the facility.
- 9. ARM 46.12.595 redefines the cost settlement process. Rather than duplicating the inpatient hospital cost settlement rule, the department has referred back to this rule for consistency. Also the proposed rule includes a new cost settlement provision which will allow the department to cost settle with out-of-state providers receiving more than \$50,000 in medicaid reimbursement. These changes are necessary to enable the program to recover any excessive payments.

In summary, the proposed rule changes implement the action taken by the 1993 Legislature to eliminate inpatient hospital psychiatric services while retaining residential treatment services. The proposed rule also changes the rate setting methodology, establishment of the base period, indexing of operating costs, cost reporting and cost settlement processes.

- 4. Interested parties may submit their data, views, or arguments either orally or in writing at the hearing. Written data, views, or arguments may also be submitted to Russell E. Cater, Chief Legal Counsel, Office of Legal Affairs, Department of Social and Rehabilitation Services, P.O. Box 4210, Helena, MT 59604-4210, no later than May 27, 1993.
- 5. The Office of Legal Affairs, Department of Social and Rehabilitation Services has been designated to preside over and conduct the hearing.

Rule Reviewer

Rule Reviewer

Director, Social and Rehabilitation Services

Certified to the Secretary of State April 19 , 1993.

BEFORE THE DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES OF THE STATE OF MONTANA

In the matter of the amendment of rules)	NOTICE OF PUBLIC HEARING ON THE PROPOSED AMENDMENT OF
46.12.1222, 46.12.1226,	ί.	RULES 46.12.1222,
46.12.1229, 46.12.1231,	í	46.12.1226, 46.12.1229,
46.12.1235, 46.12.1237,	Ś	46.12.1231, 46.12.1235,
46.12.1243, 46.12.1246,	í	46.12.1237, 46.12.1243,
46.12.1249, 46.12.1258 and	j	46.12.1246, 46.12.1249,
46.12.1260 pertaining to)	46.12.1258 AND 46.12.1260
medicaid nursing facility)	PERTAINING TO MEDICAID
reimbursement)	NURSING FACILITY
)	REIMBURSEMENT

TO: All Interested Persons

- 1. On May 21, 1993, at 1:30 p.m., a public hearing will be held in the auditorium of the Social and Rehabilitation Services Building, 111 Sanders, Helena, Montana to consider the proposed amendment of rules 46.12.1222, 46.12.1226, 46.12.1229, 46.12.1231, 46.12.1235, 46.12.1237, 46.12.1243, 46.12.1246, 46.12.1249, 46.12.1258 and 46.12.1260 pertaining to medicaid nursing facility reimbursement.
- $2\,.$ The rules as proposed to be amended provide as follows:

 $\underline{46.12.1222}$ DEFINITIONS Subsections (1) through (8) remain the same.

- (9) "Licensed to non-licensed ratio" means the ratio computed when the sum of all hourly registered and licensed practical nurse wages, including benefits, paid or accrued by all providers, as identified by the department in its survey of provider for the month of March in the most current year, divided by the total number of registered and licensed practical nurse hours included in the survey, is divided by the sum of all hourly nurse aide wages, including benefits, paid or accrued by all providers, as identified by the department in its survey of providers for the month of March in the most current year, divided by the total number of nurse aide hours included in the survey.
- (a) The licensed to non-licensed ratio will be computed using information from the most recent cost report on file as of April 1 immediately prior to the rate year, or if the hourly component of such information is not available from the cost report. from the staffing reports filed pursuant to ARM 46.12.1232 for the period corresponding to the cost report period from which wage and benefit information is used to set the ratio. If the necessary information for a particular facility is not available from a cost report and/or staffing

report, the wages, benefits and hours from that facility will not be used to set the ratio.

Subsections (10) through (14)(e)(xxi) remain the same.

- (xxii) personal hygiene items and services, including but not limited to:
- (A) bathing items and services, including but not limited to towels, washcloths and soap;
- (B) hair care and hygiene items, including but not limited to shampoo, brush and comb;
 - (C) incontinence care and supplies;
- (D) miscellaneous items and services, including but not limited to cotton balls and swabs, deodorant, hospital gowns, sanitary napkins and related supplies, and tissues;
 - (E) nail care and hygiene items;
- (F) shaving items, including but not limited to razors and shaving creme;
- (G) skin care and hygiene items, including but not limited to bath soap, moisturing lotion, and disinfecting soaps or specialized cleansing agents when indicated to treat special skin problems or to fight infection; and
- (H) tooth and denture care items and services, including but not limited to toothpaste, toothbrush, floss, denture cleaner and adhesive;
- Subsections (14) (e) (xxii) through (xxix) remain the same in text but are renumbered (14) (e) (xxiii) through (xxx).
- (xxx<u>i</u>) the following over-the-counter medications <u>drugs</u> (or their equivalents), <u>including but not limited to</u>:
- Subsections (14)(e)(xxx)(A) and (B) remain the same in text but are renumbered (14)(e)(xxxi)(A) and (B).
 - (C) cough syrups;
- Subsections (14) (e) (xxx) (C) through (C) (V) remain the same in text but are renumbered (14) (e) (xxxi) (D) through (D) (V).
- (E) vitamins, multivitamins, vitamin supplements and calcium supplements; and
 - (F) pasal decongestants and antihistamines:
- Subsections (14)(e)(xxxi) through (xxxix) remain the same in test but are renumbered (14)(e)(xxxii) through (x1).

Subsections (14)(f) through (20) remain the same.

AUTH: 53-6-113 MCA

IMP: 53-6-101, 53-6-111 and 53-6-113 MCA

46.12.1226 NURSING FACILITY REIMBURSEMENT (1) For nursing facility services, other than ICF/MR services, provided by nursing facilities located within the state of Montana, the Montana medicaid program will pay a provider, for each medicaid patient day, a per diem rate determined in accordance with this section, minus the amount of the medicaid recipient's patient contribution. The per diem rate shall be subject to the maximum level, if any, specified in subsections (3) through (3)(c). Except as provided in subsection (4), the per diem rate is the sum of the following components:

Subsections (1)(a) through (3)(a) remain the same.

(b) A provider's per diem rate for rate years beginning on or after July 1, 1993 shall not be subject to any minimum or maximum amount of increase from the provider's previous rate or previous average rate.

(c) A provider's per diem rate effective July 1 of the rate year shall not exceed the provider's per diem private pay rate for a semi-private bed, as specified by the provider in the department's survey of private pay rates conducted annually between April 1 and July 1 prior to the rate year. Providers who do not respond to the department's survey by July 1 of the rate year, will be subject to withholding of their medicaid reimbursement in accordance with ARM 46.12.1260.

 Upon request, providers must provide the department or its agents with records and information regarding the private pay rates charged to residents. If the department determines after desk review or audit that the provider's private pay rate has decreased from or that the provider has in fact customarily charged private paying residents less than, the rate specified in the department's survey described in subsection (c), the department will decrease the provider's medicaid per diem rate. retroactive to July 1 of the rate year, to the amount of the decreased or actual private pay rate customarily charged to private paying residents during the rate year, and any overpayment will be collected as provided in ARM 46.12.1261.

(ii) The medicaid per diem rate will not be increased as a result of increases in private pay rates from the private pay rate specified in the department's survey described in sub-

section (c).

Subsections (4) through (13) remain the same.

AUTH: <u>53-6-113</u> MCA

IMP: 53-6-101, 53-6-111 and 53-6-113 MCA

46.12.1229 OPERATING COST COMPONENT Subsections (1) through (2)(a)(ii) remain the same.

(iii) Except as otherwise specified in ARM 46.12.1243, for rate years beginning on or after July 1, 1993, the base period is the provider's cost report period of at least six months with a fiscal year ending between January 1, 1992 and December 31, 1992 inclusive, if available, or, if such a cost report has not been filed on or before April 1 preceding the rate year or is otherwise unavailable, the provider's most recent cost report period of at least six months on file with the department as of April 1 immediately preceding the rate year.

Subsections (2)(b) through (2)(d)(i) remain the same.

(ii) For purposes of setting rates for rate years beginning on or after July 1, 1992, if a provider has not filed a cost report for a period of at least six months with a fiscal year ending between January 1, 1991 and December 31, 1991 inclusive respect to the base period specified in subsection (2)(a) for the rate year, such provider shall not be included in the array for purposes of calculating the median operating costs. A cost report which is not timely filed in accordance with ARM 46.12.1260 as of April 1 immediately preceding the rate year shall not be considered filed for purposes of inclusion in the array.

Subsections (2)(e) through (3) remain the same.

(4) The operating cost limit is $\frac{110\%}{115\%}$ of median operating costs.

(5) If the provider's inflated base period per diem operating cost is less than the operating cost limit calculated in accordance with subsection (4), the provider's operating cost component shall include an incentive allowance equal to the lesser of 5% 10% of median operating costs or 40% of the difference between the provider's inflated base year per diem operating cost and the operating cost limit.

AUTH: 53-6-113 MCA

IMP: 53-6-101, 53-6-111 and 53-6-113 MCA

46.12.1231 DIRECT NURSING PERSONNEL COST COMPONENT Subsections (1) through (2)(a)(ii) remain the same.

(iii) Except as otherwise specified in ARM 46.12.1243, for rate years beginning on or after July 1, 1993, the base period is the provider's cost report period of at least six months with a fiscal year ending between January 1, 1992 and December 31, 1992 inclusive, if available, or, if such a cost report has not been filed on or before April 1 preceding the rate year or is otherwise unavailable, the provider's most recent cost report period of at least six months on file with the department as of April 1 immediately preceding the rate year.

Subsections (2)(b) through (2)(f)(i) remain the same.

(ii) For purposes of setting rates for rate years beginning on or after July 1, 1992, if a provider has not filed a cost report for a period of at least six months with a fiscal year ending between January 1, 1991 and December 31, 1991 inclusive respect to the base period specified in subsection (2)(a) for the rate year, such provider shall not be included in the array for purposes of calculating the statewide median average wage. A cost report which is not timely filed in accordance with ARM 46.12.1260 as of April 1 immediately preceding the rate year shall not be considered filed for purposes of inclusion in the array.

Subsection (3) remains the same.

(4) The direct nursing personnel cost limit is 125% 130% of the statewide median average wage, multiplied by the provider's most recent average patient assessment score, determined in accordance with ARM 46.12.1232.

AUTH: Sec. 53-6-113 MCA

IMP: Sec. 53-6-101, 53-6-111 and 53-6-113 MCA

 $\underline{46.12.1235}$ OBRA COST REIMBURSEMENT Subsections (1) through (3)(b)(iv) remain the same.

(A) For the period April 1, 1992 through June 30, 1993, The facility's medicaid utilization percentage will be determined based upon the form MA-15 staffing reports on file with the department for the period of November 1991 through January

1992, by dividing the total medicaid patient days reflected in the staffing reports for such period by the total patient days

reflected in the staffing reports for such period.

(B) For rate years beginning on or after July 1, 1993, the facility's medicaid utilization percentage will be determined based upon the form MA-15 staffing reports on file with the department for the period of January 1993 through March 1993, by dividing the total medicaid patient days reflected in the staffing reports for such period by the total patient days reflected in the staffing reports for such period.

Subsection (3)(b)(v) remains the same.

AUTH: Sec. 53-6-113 MCA

IMP: Sec. 53-6-101, 53-6-111 and 53-6-113 MCA

46.12,1237 CALCULATED PROPERTY COST COMPONENT Subsections

(1) through (2)(a) remain the same.

(i) Except as otherwise specified in ARM 46.12.1243, for rate years beginning on or after July 1, 1992 1993, the base period is the provider's cost report period of at least six months with a fiscal year ending between January 1, 1991 1992 and December 31, 1991 1992 inclusive, if available or, if such a cost report has not been timely filed or is otherwise not available, the provider's cost report period of at least six months on file with the department before April 1 immediately preceding the rate year.

Subsections (2)(b) through (2)(d) remain the same.

(i) For rate years beginning on or after July 1, 1992

1993, the property rate cap is \$9.47 \$9.64.

- (e) "1992 1993 property component" means the provider's calculated er grandfathered property component determined for rate year 1992 1993 in accordance with ARM 46.12.1237 er 46.12.1240.
- (i) For any provider providing nursing facility services in a facility constructed prior to June 30, 1982 and for whom a calculated or grandfathered property component has not been determined by the department in accordance with ARM 46.12.1237 or 46.12.1240 for rate year 1992 1993, the 1992 1993 property component shall equal the June 30, 1985 property rate computed for the facility according to the rules in effect as of June 30, 1985 and indexed forward to the 1992 rate year according to the rules in effect for rate year 1992.
- (3) For rate years beginning on or after July 1, 1992 1993, the provider's calculated property cost component is as follows:
- (a) If the provider's $\frac{1992}{1993}$ property component is greater than the provider's base year per diem property costs, then the provider's calculated property cost component is the lesser of the provider's $\frac{1992}{1993}$ property component or the property rate cap of $\frac{69.47}{59.64}$.
- (b) If the provider's base year per diem property costs exceed the provider's $\frac{1992}{1993}$ property component by more than $\frac{90.57}{1993}$, then the provider's calculated property cost

component is the sum of the provider's 1992 1993 property

component plus \$0.57 \$0.17.

(c) If the provider's base year per diem property costs exceed the provider's $\frac{1992}{1993}$ property component by $\frac{60.57}{50.17}$ or less, then the provider's calculated property cost component is the provider's base year per diem property costs.

Subsection (4) remains the same.

(a) the adjusted component shall be the lesser of \$9.47 \$9.64 or a blended rate determined by dividing the sum of the product of pre-construction square footage and the provider's July 1 calculated property cost component and the product of the additional constructed square footage and \$9.47 \$9.64, by the total square footage after construction.

Subsection (5) remains the same.

(a) the adjusted component shall be the lesser of \$9.47 \$9.64 or the existing component plus a per diem amount determined by amortizing 80% of the amount derived by dividing the total allowable remodeling cost by the number of licensed beds after remodeling. Such amount shall be amortized over 360 months at 12% per annum. A per diem amount shall be determined by multiplying the monthly amortization amount by 12 months and dividing the result by 365.

AUTH: Sec. 53-6-113 MCA

IMP: Sec. 53-6-101 and 53-6-113 MCA

46.12,1243 INTERIM PER DIEM RATES FOR NEWLY CONSTRUCTED FACILITIES AND NEW PROVIDERS Subsections (1) through (2) (a) remain the same.

(b) As a new provider resulting from a change in provider as defined in ARM 46.12.1241, the new provider's interim rate will be determined in accordance with ARM 46.12.1226, 1229, 1231 and 1237, based upon the most recent medicaid cost report covering a period of at least six months as filed by the previous provider, and subject to the any applicable minimum or maximum rate under the provisions of ARM 46.12.1226(3) through (3)(c), as applied to the facility's average per diem rate in effect for the entire previous rate year, as if no change in provider had occurred.

Subsection (2)(c) remains the same.

(d) The provider's interim rate shall remain in effect until the provider has filed with the department in accordance with ARM 46.12.1260 a complete and accurate cost report covering a period of at least six months participation in the medicaid program in a newly constructed facility, as a new provider or following a change in provider as defined in ARM 46.12.1241. Subject to subsection (2)(d)(iv). The interim rate will be adjusted only upon computation of a new interim rate effective July 1 of each rate year, or following a rate adjustment request by a new provider with an interim rate set using a previous provider's cost report, as follows:

Subsections (2)(d)(i) through (2)(d)(iii) remain the same.

(iv) the new provider's adjusted interim rate is subject
to a rate increase cap of shall be set as follows:

- (A) the applicable maximum rate under the provisions of ARM 46.12.1226, as applied to the facility's average per diem rate in effect for the entire previous rate year, as if no change in provider had occurred, or if the previous owner's rate was less than or equal to the bed-weighted median rate for all facilities for the current year, then the new provider's interim rate shall be the lesser of:
- (I) the previous owner's rate adjusted by an amount, if any, determined in accordance with subsections (2)(d)(i) through (iii): or
- (II) the ped-weighted median rate for all facilities for the current year.
- (B) the bed weighted median rate for all facilities, whichever is less if the previous owner's rate was greater than the bed-weighted median rate for all providers for the current year, then the new provider's interim rate shall be the previous owner's rate.

Subsections (2)(e) through (3)(b) remain the same.

(i) The department or its agents will monitor the provider's abstracts from a month during the provider's first three months in the medicaid program. If no abstract information is available for the first three months of participation in the medicaid program, the provider's direct nursing personnel cost component shall be calculated using the statewide average patient assessment score.

Subsections (3)(b)(ii) and (iii) remain the same.

AUTH: Sec. 53-6-113 MCA

IMP: Sec. 53-6-101 and 53-6-113 MCA

 $\underline{46.12.1246}$ ITEMS BILLABLE TO RESIDENTS Subsection (1) remains the same.

- emains the same.
 (a) vitamins, multivitamins gifts purchased by residents;
- (b) calcium supplements social events and entertainment outside the scope of the provider's activities program;
 - (c) nasal decongestants and antihistamines;
 - (d) -- shaving-soap;
 - (e) toothpaste, toothbrush;
 - (€c) cosmetics;
 - (g) hair combe;
 - (h) brushes;
 - (id) tobacco products and accessories;
 - (je) personal dry cleaning;
 - (*f) beauty shop services;
 - (lg) television and private telephone rental;
- (mh) less-than-effective drugs (exclusive of stock items); and
- (#i) the difference between the cost of items usually reimbursed under the per diem rate but for which the resident requests a specific item or brand and the cost of specific items or brands requested by the resident which are different from that which the facility routinely stocks or provides (e.g., special lotion, powder, diapers) and.

(o) over the counter drugs other than the routine stock items, such as acetaminophen, aspirin, and therapeutic class I and class 6 antacids and laxatives including but not limited to milk of magnesia, mineral cil, suppositories for evacuation, maalox and mylenta, which are reimbursed as part of the per diem rater

Subsections (2) through (2)(b) remain the same.

AUTH: 53-6-113 MCA

IMP: 53-6-101 and 53-6-113 MCA

46.12.1249 REIMBURSEMENT FOR INTERMEDIATE CARE FACILITIES FOR THE MENTALLY RETARDED Subsections (1) through (2)(f) remain the same.

(q) For fiscal years ending after June 30, 1993 and on or before June 30, 1994, the payment rate will not exceed total allowable costs per day for the 12-month period ended June 30, with increases in subsequent years indexed to June 30 of the rate year by an index not to exceed the final medicare market basket index applicable to the rate year.

Subsections (3) through (6) remain the same.

AUTH: Sec. 53-6-113 MCA

IMP: Sec. 53-6-101 and 53-6-113 MCA

 $\underline{46.12.1258}$ ALLOWABLE COSTS Subsections (1) through (3)(i) remain the same.

(j) Travel costs and vehicle operating expenses related to resident care are allowable to the extent such costs are reasonable and adequately documented. allowable under sections 162 and 274 of the internal revenue code and section 1.162 2 of the federal income tax regulations, which are federal statutes and regulations dealing with allowable travel expenses and transportation costs. The above cited sections of the internal revenue code and income tax regulations are hereby adopted and incorporated herein by reference. A copy of the statutes and regulations may be obtained from the Medicaid Services Division, Department of Social and Rehabilitation Services, P.O. Box 4210, 111 Sanders, Helena, Montana 59604 4210.

Subsections (3)(j)(i) and (ii) remain the same.

(iii) Allowable costs include automobile depreciation calculated on a straight-line basis, subject to salvage value, with a minimum of a 3-year useful life. The total of automobile depreciation and interest, or comparable lease costs will not be allowable in excess of \$3200 per year. Other reasonable vehicle operating expenses are allowable.

Subsections (3)(j)(iv) through (4) remain the same.

AUTH: Sec. 53-6-113 MCA

IMP: Sec. 53-6-101 and 53-6-113 MCA

46.12.1260 COST REPORTING, DESK REVIEW AND AUDIT Subsections (1) through (4) remain the same.

(a) A provider must file its cost report:

(i) within 90 days after the end of its <u>designated</u> fiscal year;

(ii) within 90 days after the effective date of a change

in provider as defined in ARM 46.12.1241; or

(iii) within 90 days after six months participation in the medicaid program for providers with an interim rate established under ARM 46.12.1243. Subsequent cost reports are to be filed in accordance with section (i) above and subsequent cost reports shall not duplicate previous cost reporting periods.

Subsections (4)(b) through (7) remain the same.

AUTH: Sec. 53-2-201 and 53-6-113 MCA IMP: Sec. 53-6-101 and 53-6-113 MCA

- 3. The proposed changes to the medicaid nursing facility reimbursement rule are necessary to:
 - (a) implement legislative funding increases for nursing facility reimbursement for state fiscal year 1994;
 - (b) rebase rate formula components to more current cost report data;
 - (c) adjust rate formula components, percentages and caps to take into account new base year cost information;
 - (d) modify the time period used for computing the medicaid utilization percentage for reimbursement for the nurse aide testing and competency evaluation programs;
 - (e) update the property cost component based upon prior reimbursement levels and costs and revise the property cost component upper limit to account for new construction cost information;
 - (f) establish fiscal year 1994 as a new base period for purposes of calculating ICF/MR reimbursement limits;
 - (g) implement reimbursement methodology limiting medicaid reimbursement to a facility's private pay rate if the private pay rate is less than the calculated medicaid rate;
 - (h) modify the methodology to compute the licensed to nonlicensed ratio for the patient assessments system by utilizing cost report information rather than survey information;
 - (i) revise the methodology for interim rates to require a six month cost report from a facility for the retroactive settlement of the interim rate;
 - (j) incorporate recent federal regulations regarding items and services that are included in the medicaid per diem rate that cannot be charged to the residents personal resources and items and services that are allowed to be charged to residents; and
 - (k) make miscellaneous clarifications to the department's rules.

The proposed rule changes are necessary to implement legislative funding increases for nursing facility reimbursement for state fiscal year 1994. The 1993 legislature appropriated funds under

House Bill 2 and House Bill 333 for increases in medicaid rates to nursing facilities. House Bill 2, in addition to the base funding for nursing facility reimbursement, appropriated increases for "rebasing" of the nursing facility reimbursement system. House Bill 333 provides additional funding from a provider bed fee for fiscal year 1993 of \$2.00 per patient day on all payors.

The funding appropriated by the 1993 legislature results in aggregate fiscal year 1994 reimbursement to nursing facilities in the amount of \$74.55 per patient day (PPD) or a total of \$105,538,270 of combined state funds, federal funds, and patient contributions. This represents an aggregate increase in reimbursement of \$5.01 PPD over the fiscal year 1993 reimbursement level.

The proposed rule changes are necessary to implement rebasing to more current cost report data and to adjust rate formula components, percentages and caps to take into account new base year cost information. The department's rules will provide that fiscal year 1994 rates will be set using 1992 cost report information. As part of the negotiations regarding modification and adoption of the revised rule for 1993, the department agreed to this rebasing. The department proposes to implement this rebase and to continue to use the new reimbursement methodology with modifications to the operating, direct nursing, and property cost components.

For purposes of determining fiscal year 1994 nursing facility reimbursement rates, the department proposes the following modifications to the current methodology. The amendments are necessary to implement 1992 as a new base year to establish reimbursement for fiscal year 1994 rates. The base period will be the provider's medicaid cost report, of at least six months, with a fiscal year ending during calendar year 1992. If no such cost report is available, the facility's most recent cost report for a period which includes at least six months participation by the provider will be used. If no such cost report is available, the provider would receive an interim rate.

The proposed amendments are necessary to specify the combination of components, percentages and caps which take into account the new base year cost information. Because new base year cost information will be used to set rates, the department proposes to adjust the percentage amounts used to set rate limits in the operating and direct nursing components and the rate increase cap. These components, percentages and caps must be set in combination to assure that the reimbursement system and levels of reimbursement furthers the department's goals.

The proposed 1994 reimbursement formula utilizes a methodology which determines indexed bed weighted median cost components for the operating and direct nursing cost components and applies limits at 115% and 130% respectively. The formula also provides

for an operating incentive at 40% of the difference between the provider's indexed cost and the operating cost limit, or 10% of the indexed median operating cost, whichever is lower.

The proposed amendments are necessary to adjust the time period used to compute the medicaid utilization percentage for the reimbursement methodology for nurse aide testing and competency evaluation programs. The medicaid share of costs for such testing and evaluation will continue to be reimbursed through a separate payment system based upon information provided to the department from the testing entity. The department will continue to reimburse the medicaid share of the full cost of testing charged by the testing entity to the facility.

The proposed amendments are necessary to update the property cost component based upon prior reimbursement levels and costs, and revise the property cost component upper limit to account for new construction cost information. The department proposes to modify reimbursement for the property cost component using property reimbursement levels set for 1993 and per diem costs per day as computed from the 1992 medicaid cost reports. This methodology would increase the new construction rate from \$9.47 to \$9.64. The proposed property reimbursement methodology will provide for rate increases of up to 17¢ per patient day. Provider's will either remain at their 1993 property reimbursement level or receive an increase in property reimbursement up to the lower of their cost per day or 17¢ based upon their 1992 cost reports.

The proposed amendments are necessary to establish fiscal year 1993 as a new base period for purposes of calculating ICF/MR reimbursement limits. The proposed rule is necessary to allow the department to reimburse ICFs/MR for actual allowable costs during fiscal year 1994. It is appropriate that ICF/MR costs be rebased in fiscal year 1994 to take into account increasing and changing costs for these facilities, rather than being subject to a medicare market basket upper limit based upon different operating conditions in prior years.

The proposed amendments are necessary to implement a limit on medicaid reimbursement if a facility's private pay rate is lower than the computed medicaid rate. The amendment would specify that the department will survey nursing facilities to determine the private pay rate effective July 1, 1993. If the private pay rate is less than the computed July 1 rate, per the reimbursement formula, then the facility's medicaid reimbursement is limited to the facility private pay rate for the entire rate year. This proposed rule would implement legislative cost containment amendments included in House Bill 2.

The proposed amendments are necessary to modify the methodology used to compute the licensed to non-licensed ratio. The proposed rules will be changed to use cost reports as the source of information for ratio computations rather than a survey of

providers. This amendment will eliminate the one month survey of wage and hourly information from providers and utilize cost report information that contains 12 months of data.

The proposed amendments would revise the methodology for interim rate settlements to require providers to submit six month cost reports after six months participation in the medicaid program. This six month cost report will be used as the base period cost report to settle the interim rate. This will speed up the settlement process for interim rate providers.

The proposed amendments are necessary to make changes to incorporate regulations contained in the Federal Register, (157 FR 53572 (11/12/92). These changes protect the personal funds of residents by setting forth the items and services that are included in the per diem payment and those for which a facility may charge a resident. These regulations will be implemented July 1, 1993.

The proposed amendments are necessary to make additional minor miscellaneous clarifications and corrections to the department's rules. These changes include changes to patient assessment score (PAS) for a new provider with no patient abstracts to set the PAS at the statewide average

- 4. Interested parties may submit their data, views, or arguments either orally or in writing at the hearing. Written data, views, or arguments may also be submitted to Russell E. Cater, Chief Legal Counsel, Office of Legal Affairs, Department of Social and Rehabilitation Services, P.O. Box 4210, Helena, MT 59604-4210, no later than May 27, 1993.
- 5. The Office of Legal Affairs, Department of Social and Rehabilitation Services has been designated to preside over and conduct the hearing.

Dawn Sleva

Rule Reviewer

Director, Social and Rehabilitation Services

Certified to the Secretary of State April 19 , 1993.

BEFORE THE STATE AUDITOR AND COMMISSIONER OF INSURANCE OF THE STATE OF MONTANA

In the matter of the proposed) NOTICE OF ADOPTION adoption of Rules I through IV) OF NEW RULES prohibiting unfair discrimination) I THROUGH IV (6.6.3301 THROUGH automobile insurance applicants.) (6.6.3304)

TO: All Interested Persons.

- 1. On November 12, 1992, the state auditor and commissioner of insurance of the state of Montana, Montana Insurance Department, published notice of proposed adoption of new Rules I through IV, inclusive, prohibiting unfair discrimination against previously uninsured personal automobile insurance applicants at page 2436 of the 1992 MAR, Issue No. 21.
- 2. Oral comment was taken at a public hearing on December 2, 1992, at 9:00 a.m., at the east conference room of the Mitchell Building, 126 North Sanders, Helena, Montana. Written comments were received through December 10, 1992. Comments to the proposed rules are summarized below.
- The agency has adopted new Rules I and II as proposed.

The agency has adopted new Rules III and IV with the following changes (new material is underlined; material to be deleted is interlined);

- RULE III DISCRIMINATION IN DETERMINING ELIGIBILITY FOR INSURANCE PROHIBITED (1) Except as provided in (1)(a). (1)(b), and (3) below, an insurer shall not reject an applicant for insurance solely on the basis that the applicant cannot or does not demonstrate the existence of prior insurance continuously for the past three years. This section does not prohibit an insurer from rejecting an applicant with no prior insurance ifunder the following circumstances:
- (a) tThe insurer can demonstrate through driving records or other objective means that the applicant has at any time in the immediately prior three years been operating a motor vehicle in violation of any state's compulsory auto insurance laws.
- (b) If on the application for coverage the applicant represents that prior insurance existed, but fails to provide to the insurer, or fails to assist the insurer in securing, evidence to establish that the applicant has been insured within the 30-day period prior to the application.
- within the 30-day period prior to the application.

 (2) If an insurer has filed with the Montana insurance department multiple pricing programs designed to reflect the risk quality of individual applicants (a "preferred" program for "better than average" risks, a "standard" program and a "sub-standard" program for "worse than average" risks, for example), the insurer shall not deem an applicant to be a "sub-standard" risk (and thus ineligible for the "standard" program) in the absence of supportive evidence in the driving

records of the applicant, or other underwriting criteria that are applied to all applicants for coverage.

(3) Nothing in these rules is intended to require that an applicant with no prior insurance be eligible for an insurer's "preferred" program for "better than average" risks. The insurer may require that such eligibility be "earned" by the policyholder through satisfactory driving records under an insurance policy.

AUTH: 33-1-313, 33-18-102, MCA IMP: 33-18-210, MCA

RULE IV DISCRIMINATION IN PRICING PROHIBITED

(1) Except as provided in paragraphs (2) and (3) below, once program eligibility has been established, the existence or non-existence of prior insurance for a policyholder shall not be considered in determining the premium for a policy. The premium charged by an insurer for a policyholder with no prior insurance shall be the same as if the policyholder had prior insurance and was insured in the same program.

- (2) An insurer may impose a surcharge in accordance with its filed pricing structure on an insured who has received a citation within the immediately prior three years for driving in violation of any state's mandatory insurance law.
- (3) An insurer may impose a surcharge, not to exceed the surcharge permitted in paragraph (2) above, on an insured who in the immediately prior three years has driven in violation of any state's mandatory insurance law but did not receive a citation for such. The surcharge must be in accordance with the insurer's filed pricing structure, and the insurer must maintain in the insured's file evidence sufficient to demonstrate that the insured operated a motor vehicle in violation of a state's mandatory auto insurance law.

AUTH: 33-1-313, 33-18-102, MCA IMP: 33-18-210, MCA

4. At the hearing on these proposed rules, opponents included representatives from three insurers and two insurer organizations. The only proponent present at the hearing was an independent insurance agent. Subsequent to their oral testimony at the hearing, these six entities submitted written comments. Six additional proponents submitted written comments, each identifying personal experiences related to the "no prior insurance" issue, in which they felt they were treated unfairly by an insurer or by insurers.

The agency thoroughly considered all written and oral comments and responds as follows:

COMMENT:

Add to the end of proposed Rule III (2): "..., or other underwriting criteria that is applied to all applicants for coverage."

RESPONSE:

This is consistent with the intent of the rule. The change is adopted.

COMMENT:

Amend proposed Rule III(1) to read as follows:
(1) Except as provided in (1)(a), (1)(b), and (3) below, an insurer shall not unfairly discriminate against any applicant on the basis that the applicant can develop no proof of having prior insurance. This section does not prohibit an insurer from rejecting an applicant with no prior insurance under the following circumstances:

- (a) The insurer can demonstrate through driving records or other objective means that the applicant has at any time in the immediately prior three years been operating a motor vehicle in violation of any state's compulsory automobile insurance laws.
- (b) The applicant fails to provide to the insurer, or fails to assist the insurer in securing, evidence to establish that the applicant has been insured within the 30 day period prior to the application.

RESPONSE:

Rule III addresses eligibility for coverage; Rule IV addresses pricing. The phrase ". . . shall not unfairly discriminate against . . ." relates to either or both. To keep the topic of Rule III clear, the phrase ". . . shall not reject an applicant . . ." is retained, and this portion of the suggested wording is rejected.

However, the inclusion of the provision requiring the applicant's cooperation is reasonable and consistent with the intent of these rules, as is the "30-day period" (since it accommodates monthly, quarterly, semi-annual, or annual prior insurance policies). Proposed Rule III(1) therefore is changed accordingly.

COMMENT:

Loss experience supports a higher rate for previously uninsured drivers than for previously insured drivers. The rules ignore actuarially demonstrated fact. Proposed Rule IV should be deleted.

RESPONSE:

The proposed rules make a clear distinction between two "groups" of applicants for insurance: Those who had no need for insurance in the past, and those who did. For those who did have a need for insurance and were operating a motor vehicle in violation of compulsory auto insurance laws, the rules, as adopted, clearly allow the insurer to take that "moral hazard" into consideration, both in eligibility for coverage and in pricing.

Information provided from the three insurers did not address these two groups separately. No information has been provided which indicates that those who had no prior need for

insurance represent greater risk to the insurer. In fact, if the companies truly treat those with no prior need for insurance differently (stated above), the provided data would likely completely exclude them, and would represent only the group of past applicants with no prior insurance who were driving in violation of state compulsory insurance laws. The information provided thus does not support a conclusion as to whether those with no prior need for insurance represent higher risk to the insurer.

The one proponent who testified at the hearing commented that based on data he provided, the loss experience statistics of previously uninsured drivers do not support the surcharges which have been assessed.

Nevertheless, it is generally recognized within the industry and supported by statistics that those who in fact violate the law present greater risks to insurers. Proposed Rule IV is thus changed to allow insurers to reflect in their pricing structures these demonstrably increased risks.

COMMENT:

The commissioner does not have statutory authority to adopt these rules. Section 33-1-313, MCA, states in part: "No such rule shall extend, modify or conflict with any law of this state or the reasonable implications thereof." The proper procedure is outlined in section 33-18-1003, MCA.

RESPONSE:

In addition to the provision identified above, section 33-1-313, MCA provides: "The commissioner may make reasonable rules necessary for or as an aid to effectuation of any provision of this code." The commissioner has the authority to adopt these rules, which do not extend, modify or conflict with any substantive Montana statutes. Section 33-18-1003, MCA, is a procedural statute, not a substantive statute. The proposed rules are consistent with substantive statutes and reasonably necessary to carry out their intent.

COMMENT:

The proposed rules conflict with statutes relating to uninsured motorist coverage, and with the efforts of a task force of the Attorney General.

RESPONSE:

These rules prohibit insurers from restricting coverage availability only in cases where there is no evidence that the applicant was violating Montana's compulsory auto laws. The above comment relates to individuals driving with no insurance, in violation of Montana's compulsory auto laws. These rules do not mandate any preferred treatment for such persons, as discussed earlier. There is no conflict with uninsured motorist statutes nor the Attorney General's efforts.

COMMENT:

The department has not undertaken any fact finding.

RESPONSE:

This is an incorrect assertion. A letter was sent to all Montana auto insurers on February 1, 1990. An item in that letter stated: "Please provide information in your possession which indicates that the absence of 'prior insurance' legitimately predicts future losses for purposes of classifying risks." Of 140 responses received, only 5 provided such information. In each of those 5 instances, the data included were too sparse or unexplained to be conclusive.

In addition, one of the purposes of the hearing in this matter was to allow concerned parties to present such information. The three insurers in attendance did provide information which has been duly considered.

Finally, several complaints and reports of inappropriate treatment of insurance applicants have been received by the department in the past few years. In addition, six written responses to the notice also alleged inappropriate treatment by insurers of consumers without prior insurance. The insurance department has sufficient cause to conclude that these rules are necessary and appropriate.

COMMENT:

The proposed rules provide a disincentive for complying with the mandatory insurance requirement, or remove an economic disincentive for a driver to remain uninsured. If there is no discrimination between a "law-breaker" who drives without insurance and a person who has been driving as a law abiding citizen, there's no incentive for people to become insured.

RESPONSE:

Under the proposed rules, the insurance-related financial disincentive for uninsured drivers continues to exist, since the rules would allow rejection of such "law-breakers'" applications for coverage, or writing coverage in a substandard program, and/or at surcharged rates.

This is not a valid argument for an insurer to make. It is not the function of insurance to provide financial incentives or disincentives for obeying or failing to obey the law. Legal disincentives (fines for citations) perform that function.

COMMENT:

The proposed rules unreasonably restrict underwriting.

RESPONSE:

The department disagrees. Each of the insurer representatives explained how his/her company treats applicants with no prior insurance. The insurers' current underwriting treatments of such applicants (as described at the hearing) do not appear to conflict with these rules as

adopted. Furthermore, there were statements by proponents that refute this contention.

COMMENT:

The proposed rules do not affect all companies equally. More "visible" companies which advertise more may attract more of these applicants than a less aggressive, less visible company.

RESPONSE:

A more visible company should be expected to attract more of all types of applicants. And again, applications for coverage from those who have violated compulsory auto insurance laws can be rejected under these proposed rules.

COMMENT:

"Preferred," "standard," and "sub-standard" are not commonly accepted terms in the industry.

RESPONSE:

The one proponent who testified at the hearing indicated that these terms are generally accepted terms in the industry. He provided a copy of an insurer's "List of Substandard Carriers." He also provided other insurer pages which clearly reference "preferred," "standard," and "sub-standard" insurers. (A "carrier" is an insurer.)

In addition, many personal auto rate filings received by the department use these terms in describing the target market of the program(s) being filed.

COMMENT:

The proposed rules would result in rate increases, because companies would have to accept risks they would normally reject, and the loss expectation of those risks is worse than contemplated by the current pricing structure.

RESPONSE:

This would likely be true if the rules required the acceptance of all previously uninsured drivers, including those who have historically driven in violation of compulsory auto insurance laws. But the rules as adopted clearly distinguish between those who were not required to be insured and those who were. No evidence has been provided to suggest that this target group represents worse loss exposure than contemplated in the current insured marketplace.

COMMENT:

The department should form a committee to work on the final language of the rules.

RESPONSE:

The department believes the proposed rules are clear and enforceable, and that such a committee made up of "special interest" representatives could result in ineffective rules. This suggestion is rejected.

COMMENT:

Applicants should prove that they have been previously insured (if that is their representation) rather than insurers being required to prove they haven't been. Rule III should be interpreted broadly rather than narrowly. An applicant's inability to prove a representation should constitute objective evidence.

RESPONSE:

This concern was partially addressed earlier in the amendment to proposed Rule III(1), where the applicant's cooperation is mandated.

But the burden is on the insurer or its producer to maintain information on file explaining why an applicant was rejected. (This information would be needed in the event of a consumer complaint.) Under these rules, if the insurer concludes ("suspects" is not good enough) that the applicant has been driving in violation of compulsory auto insurance laws, the file should contain information on how that conclusion was arrived at.

Section 33-18-401, MCA, gives the insurer recourse if false or fraudulent statements are knowingly or willfully made on an application for insurance.

COMMENT:

A prior insurance policy would help an insurer in determining whether an applicant is preferred, standard, or sub-standard. "This can provide clues as to the previous company's experience with this driver (i.e., if the driver was in a substandard program there may have been a poor loss history)."

RESPONSE:

The insurer is entitled to ask in the application for insurance about the previous three years of driving experience. If an insurer is using information about the previous carrier as an indication about experience older than three years, the insurer may be violating section 33-16-201(4) and/or 33-18-210(9), MCA.

Permissible information can be gathered from the applicant in the insurer's application for insurance (and verified through a previous carrier, if available). Again, section 33-18-401, MCA, is the insurer's recourse if false or fraudulent information is knowingly or willfully provided by the applicant.

COMMENT:

A written comment suggested that in the definition of "prior insurance" (Rule II[1]), "three years" be amended to "30 days."

RESPONSE:

This suggestion is rejected. A 30-day period would be arbitrary and insufficient to disclose a pattern of conduct affecting either the public or the industry.

In addition, the second sentence in proposed Rule III(1) is relevant: "This section does not prohibit an insurer from rejecting an applicant with no prior insurance if the insurer can demonstrate . . . that the applicant has at any time in the immediately prior three years been operating a motor vehicle in violation of any state's compulsory automobile insurance laws."

STATE AUDITOR AND COMMISSIONER OF INSURANCE

Bv:

Geoffre Brazier

Rules Reviewer

Certified to the Secretary of State this 4. day of April, 1993.

BEFORE THE BOARD OF PUBLIC EDUCATION OF THE STATE OF MONTANA

In the matter of the) NOTICE OF AMENDMENT amendment of Accreditation) OF ARM 10.55.601
Standards) ACCREDITATION STANDARDS: PROCEDURES

To: All Interested Persons

- 1. On December 24, 1992, the Board of Public Education published a notice of proposed amendment concerning ARM 10.55.601 Accreditation Standards: Procedures on pages 2690-2691 of the Montana Administrative Register, issue #24.
- 10.55.601 ACCREDITATION STANDARDS: PROCEDURES (1) through (2) will remain the same.
- (3) Effective on July 1, 1989, schools are required to maintain present programs that meet current standards until such standards are superseded. In addition, schools are expected to maintain current programs that conform to standards which have been adopted but have a delayed effective date.
- (4)(a) Effective January 1, 1992, schools unable, for financial reasons, to meet the requirements of ARM 10.55.705 (1)(2)(d), 10.55.712 (2)(a) or 10.55.904 (4)(h) may file an initial notice of deferral with the office of public instruction.
 - (4)(b) through (f) will remain the same.

AUTH: Sec. 20-4-114, MCA IMP: Sec. 20-2-121, MCA

3. The board proposed the amendment because the board has determined that under the current rule a number of schools have requested deferral even though the rule was not slated to go into effect for several years in the future. This rule change would prevent schools from applying for deferrals prior to the year in which the rule becomes effective.

Wayne Buchanan
Executive Secretary
Board of Public Education

Certified to the Secretary of State on April 19, 1993.

BEFORE THE BOARD OF PUBLIC EDUCATION OF THE STATE OF MONTANA

In the matter of the)	NOTICE OF AMENDMENT
amendment of Student)	OF ARM 10.56.101 STUDENT
Assessment)	ASSESSMENT

All Interested Persons To:

- 1. On December 24, 1992, the Board of Public Education published a notice of proposed amendment concerning ARM 10.56.101, Student Assessment on pages 2693-2694 of the Montana Administrative Register, issue #24.
 - The board has amended rule 10.56.101 as proposed.
- The board proposed this amendment to this rule to address that many schools grade kindergarten through third are multigrade classrooms and therefore may not have identifiable third graders. The rule change would allow testing to begin in fourth grade, which in every case schools would have students identified as fourth graders.

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uchanan Wayne Buchanan, Executive Secretary Board of Public Education

Certified to the Secretary of State April 19, 1993

BEFORE THE BOARD OF PUBLIC EDUCATION OF THE STATE OF MONTANA

In the matter of the amendment of Transportation	ne)))))))))))))))))))	NOTICE OF AMENDMENT OF ARM 10.64.301 DEFINITIONS, 10.64.354 BUS CHASSIS, 10.64.355 BUS BODY, 10.64.356 SPECIAL EDUCATION VEHICLE, AND REPEAL OF 10.64.357 LP GAS MOTOR FUEL INSTALLATION, 10.64.601 GENERAL, 10.64.602 APPLICATION, 10.64.603 SPECIAL EQUIPMENT, 10.64.604 INSPECTIONS AND NEW RULES 10.64.341 INTERPRETATIONS, 10.64.342 REPLACEMENT PARTS, 10.64.358
)	REPLACEMENT PARTS, 10.64.358 ALTERNATE FUEL POWERED SCHOOL
	ý	BUSES.

To: All Interested Persons

- 1. On March 18, 1993, the Board of Public Education held a hearing on the proposed amendments to ARM 10.64.301 Definitions, 10.64.354 Bus Chassis, 10.64.355 Bus Body, 10.64.356 Special Education Vehicle and Repeal of 10.64.357 LP Gas Motor Fuel Installation, 10.64.601 General, 10.64.602 Application, 10.64.603 Special Equipment, 10.64.604 Inspections and New Rules 10.64.341 Interpretations, 10.64.342 Replacement Parts, 10.64.358 Alternate Fuel Powered School Buses on pages 207-214 of the Montana Administrative Register, issue # 3.
- 2. The board has amended rule 10.64.301, 10.64.354, 10.64.355, and 10.64.356 and repealed rules 10.64.357, 10.64.601, 10.64.602, 10.64.603, 10.64.604 and adopted new rules 10.64.341, 10.64.342 and 10.64.358 as proposed.
- 3. The board proposed these amendments, repeals and new rules to update the rules with the current edition of the National Standards for School Buses dated 1990.

Wayne Buchanan, Executive Secretary

Board of Public Education

Certified to the Secretary of State April 19, 1993

BEFORE THE DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES OF THE STATE OF MONTANA

In the matter of the)	NOTICE OF THE AMENDMENT OF
amendment of rules)	RULES 46.12.1226 AND
46.12.1226 and 46.12.1229)	46.12.1229 PERTAINING TO
pertaining to nursing)	NURSING FACILITY
facility reimbursement)	REIMBURSEMENT

TO: All Interested Persons

- 1. On January 14, 1993, the Department of Social and Rehabilitation Services published notice of the proposed amendment of rules 46.12.1226 and 46.12.1229 pertaining to nursing facility reimbursement at page 8 of the 1993 Montana Administrative Register, issue number 1.
- 2. The Department has amended rules 46.12.1226 and 46.12.1229 as proposed.

<u>COMMENT</u>: The nursing facility bed fee is a cost which must be incurred by all Montana nursing facilities and should be fully accounted for in the rate setting process.

<u>RESPONSE</u>: The department agrees that under the proposed amendments, the bed fee costs incurred by facilities would be accounted for fully in the rate setting process.

<u>COMMENT</u>: There is no legal justification for the rate increase cap and it should be eliminated entirely. Raising the overall rate increase cap from \$6.00 to \$9.00 is a step in the right direction. We applaud the department for agreeing to do so in future rule changes to be effective July 1, 1993.

RESPONSE: The legality of a rate system and the resulting rates cannot be judged solely based upon any single feature of the system. As the department has stated in previous rule proceedings, when viewed together with all other parameters and features of the rate system, the cap is reasonable and results in rates which comply with all legal requirements. We believe the proposed \$9.00 cap is an improvement in the system. The proposed rate increase cap of \$9.00 will allow more of the facilities' increased costs from 1992 to 1993, including increased bed fee costs, to be reflected in 1993 reimbursement rates. SRS has agreed, contingent upon legislative approval of certain legislation, to remove the rate increase cap entirely beginning in rate year 1994.

<u>COMMENT</u>: The current system is faulty. It rewards inefficiency and penalizes efficient and economic providers. As predicted, the flaws inherent in the design of this methodology have

resulted in total costs far exceeding the amounts which would have been paid under the previous methodology.

RESPONSE: The department disagrees with this comment, and has responded in detail in previous rule notices. The department believes the current system strikes a reasonable balance in recognizing the costs necessary to provide quality patient care, while discouraging unnecessary spending. The previous methodology indeed may have resulted in lower aggregate reimbursement payments, but in the department's view the previous methodology was neither fair nor reasonable. The current system is much better designed to achieve the goals which the department believes are appropriate for a publicly funded payment system.

<u>COMMENT</u>: The proposed changes are essential to approach legality and are an obvious improvement over the original rules. However, the system still fails to meet legal requirements.

<u>RESPONSE</u>: The department believes that the "original" system, prior to the proposed amendments, met all legal requirements. However, the proposed amendments constitute an improvement over that system. The department believes the system as amended by these proposed amendments also meets all legal requirements.

COMMENT: It is obvious that the bed tax is a cost which must be incurred in its entirety. It is difficult to understand why the department chose to ignore 75% of these costs in the current rules. The department ignored its responsibilities and published rules for July 1, 1992 that it clearly knew in advance (or should have known) were illegal under the Boren Amendment. Only after the expenditure of a substantial sum of money and hundreds of hours of effort on providers' part has the department agreed to minimal improvements in order to avoid legal action.

RESPONSE: The department believed and continues to believe that the system as adopted effective July 1, 1992 met all legal requirements. However, the department recognized that the system was not perfect and that it could be improved. The department believes it is preferable to settle disputes by agreement rather than litigation, and accordingly also spent many hours and devoted substantial resources to resolve this dispute.

<u>COMMENT</u>: The rule proposed fails to address other issues such as the wholly inadequate incentive factor, the improperly computed nursing component and property issues.

<u>RESPONSE</u>: The department does not agree that the incentive factor is "wholly inadequate" or that the nursing component is "improperly computed." The department is in the process of

evaluating the current property reimbursement system and reviewing alternatives for possible adoption at a later date.

3. These amendments as adopted will apply retroactively to medicaid nursing facility services provided on or after July 1, 1992. The amendments will not adversely impact any nursing facility. All nursing facilities participating in the medicaid program will receive a per diem rate either equal to or greater than the per diem rate it is receiving under the current rule. Under the current rule, some providers received decreased per diem rates effective August 1, 1992. In the event these amendments would result in a rate for such facilities for the period July 1, 1992 through July 31, 1992 which is less than the rate in effect on June 30, 1992, then these amendments would apply for such facilities for nursing facility services provided on or after August 1, 1992 and the rules in effect on June 30, 1992 will apply for the month of July 1992. Retroactive application of these amendments is necessary to correct an alleged flaw in the reimbursement methodology which affects the entire 1993 rate year.

Dann Stair	Kussell & Ceten for
Rule Reviewer	Director, Social and Rehabilita-
	tion Services

Certified to the Secretary of State April 19 , 1993.

VOLUME NO. 45

OPINION NO. 3

ADMINISTRATIVE LAW AND PROCEDURE - Adoption of rules consistent with legislative goals;

BUILDING CODES - State building codes: application to multiunit condominiums, rental cabins and extended motels, and lodging houses:

BUILDING CODES - State building codes: exclusion of small residential facilities and day-care homes;

COMMERCE, DEPARTMENT OF - Health and safety regulations: inclusion of state building codes;

COMMERCE, DEPARTMENT OF - State building codes: application to multiunit condominiums, rental cabins and extended motels, and lodging houses;

ADMINISTRATIVE RULES OF MONTANA - Sections 8.70.101, 8.70.105; MONTANA CODE ANNOTATED - Sections 50-60-102, 50-60-201, 50-60-203, 76-2-412.

- HELD: 1. MCA § 50-60-102(1) does not require the exclusion from state building code compliance of multiunit condominiums which utilize "area separation walls," rental cabins and extended motel units which contain cooking units, or lodging houses, including bed and breakfast establishments.
 - MCA § 76-2-412(3) excludes from state building code compliance community residential facilities serving eight or fewer persons or day-care homes serving twelve or fewer children.

April 8, 1993

Mr. Jon Noel Director Department of Commerce 1424 Ninth Avenue Helena, MT 59620-0501

Dear Mr. Noel:

Your predecessor as director of the Department of Commerce requested my opinion on the following questions:

- Does MCA § 50-60-102(1) prohibit the Building Codes Bureau of the Department of Commerce from enforcing the state building codes in the construction of:
 - a. condominiums or other such structures which contain five or more dwelling units but which utilize "area separation walls";

- rental cabins and extended motels which contain cooking units;
- c. lodging houses, including bed and breakfast establishments?
- 2. Does MCA § 76-2-412(3) prohibit the application of state building codes to community residential facilities serving eight or fewer persons or daycare homes serving twelve or fewer children?

MCA § 50-60-102, which defines the application of the state building codes, provides in part:

- (1) The state building codes do not apply to:
- (a) residential buildings containing less than five dwelling units[.]

The Department of Commerce [hereinafter "Department"] has adopted by rule the Uniform Building Code [UBC] and the Uniform Mechanical Code [UMC]. Mont. Admin. R. 8.70.101 and 8.70.105. By applying certain definitions from the UBC to MCA § 50-60-102(1), the Department has determined that multiunit condominiums which utilize "area separation walls," rental cabins and extended motel units with cooking facilities, and lodging houses, including bed and breakfast establishments, are excluded from the coverage of the state building code by the broad language of MCA § 50-60-102. The request for an opinion has advised me that the Department based its decision on the belief that it is mandated by the broad exclusionary language of MCA § 50-60-102(1). The Department has asked my opinion whether that interpretation is correct.

While the adoption and application of UBC definitions and the resulting interpretation that such buildings are excluded from application of the state building code may be an appropriate discretionary determination pursuant to the authority contained in MCA \S 50-60-102(4), I cannot agree that the language of MCA \S 50-60-102(1) mandates the exclusion of these buildings.

The plain language of MCA § 50-60-102(1) excludes residential buildings containing less than five dwelling units. The Department, by referring to specific provisions of the UBC, has interpreted the phrase "residential buildings containing less than five dwelling units" to mean a building containing five or more condominium units which utilize "area separation walls," rental cabins and motel units which contain cooking facilities, and lodging houses.

Under UBC § 505, "area separation walls" permit each portion of a building separated by one or more such walls to be considered a separate building. "Dwelling unit," as defined in UBC § 405, is any building or portion thereof which contains living

facilities, including the provisions for sleeping, eating, cooking and sanitation, for not more than one family. A "lodging house" is defined as any building or portion thereof containing not more than five guest rooms where rent is paid in money, goods, labor or otherwise. UBC \S 413. By using these definitions adopted from the UBC to construe state law, the Department has concluded that MCA \S 50-60-102(1) prohibits the Department from applying the state building codes to these structures.

I conclude that, although the Department's own rules adopting these UBC definitions lead to this interpretation, MCA § 50-60-102, when read in its entirety, does not by itself require such a restrictive interpretation. When the Legislature established the state building construction standards, it pronounced:

It is essential that building codes be adopted and enforced to protect the health and safety of the residents of this state[.]

1969 Mont. Laws, ch. 366, § 4. Additionally, the appropriate state agency is to administer the act so as to "effectuate the purposes of this act and enforce the orders by all appropriate administrative and judicial proceedings." See 1969 Mont. Laws, ch. 366, § 6.

In order to determine the proper scope of the exclusionary language found in MCA § 50-60-102(1) it is necessary to read the statute as a whole. <u>Sutherland Statutory Construction</u> § 46.05 (5th ed. 1992). Subsection (4) of MCA § 50-60-102 provides:

The department may limit the application of any rule or portion of the state building code to include or exclude:

(a) specified classes or types of buildings according to use or other distinctions as may make differentiation or separate classification or regulation necessary, proper, or desirable[.]

This broad discretionary authority was granted to the Department to carry out the legislative goals enunciated in MCA \S 50-60-201.

Prior to amendment in 1981 of MCA § 50-60-102 the state building codes applied only to buildings which were considered public places. Some confusion arose over whether apartment buildings should be considered public places. The Department of Administration, which enforced the state building codes at that time, sought legislative reform to clarify the definition of "public places." That reform resulted in the present language of MCA § 50-60-102.

The request for an opinion indicates that the Department's present interpretation of MCA § 50-60-102, which derives from application of the UBC definitions, can produce absurd enforcement situations and/or dangerous circumstances. For example, motel cabins which normally fall within the enforcement provisions of the state building code are exempted from enforcement when they are equipped with cooking facilities. Although this circumstance should call for greater regulation, these motel units are excluded from regulation altogether under the Department's current interpretation.

Nothing in the plain language of MCA \$ 50-60-102 or its legislative history requires adoption of a construction which leads to absurd results. There may be a number of reasonable interpretations, one of which is that the Legislature intended by the enactment of MCA \$ 50-60-102(1) to exempt from building code compliance only those buildings intended for noncommercial purposes. If, in the Department's opinion, a restrictive reading of MCA § 50-60-102(1) does not further the legislative goals but effectively advances the very evils sought to be remedied by the building construction standards, then such an interpretation should be avoided. See Sutherland Statutory Construction \$ 65.03 (5th ed. 1992). The fact that one of several alternative interpretations produces unreasonable results is sufficient basis for rejecting that alternative. Johnson v. Marias River Elec. Coop., Inc., 211 Mont. 518, 524, 687 P.2d 668, 671 (1984); Sutherland Statutory Construction § 45.12 (5th ed. 1992). The Department may thus adopt other definitions by its rulemaking authority which would more reasonably satisfy and promote the purposes of the state building codes. See also MCA \$ 50-60-203 (authority of Department to make rules, to adopt nationally recognized building codes, such as UBC, in whole or in part and to adopt rules more stringent than those in the UBC).

Therefore, I believe the Department is not bound by the language of MCA § 50-60-102 to exclude such buildings from code compliance. The Department could, by rulemaking, clarify that its adoption of certain UBC provisions does not exclude application of the state building code to these structures.

The second question posed by the Department's opinion request concerns the proper interpretation of MCA \$ 76-2-412(3) which provides in relevant part:

Any safety or sanitary regulation of the department or any other agency of the state or a political subdivision thereof which is not applicable to residential occupancies in general may not be applied to a community residential facility serving eight or fewer persons or to a day-care home serving 12 or fewer children.

The Department has concluded that because the state building codes do not apply to residential buildings containing less than five dwelling units under MCA \$50-60-102(1)\$ they are not applicable to small community residential and day-care facilities.

In 1974, the Legislature enacted House Bill 686 which supplied the pertinent exclusionary language in MCA § 76-2-412(3). The legislative history discloses that the imposition of health and safety regulations on smaller home-care facilities was inconsistent with the intent to retain an atmosphere of traditional family homes. The statute was amended in 1974 with the clear purpose of having these facilities treated simply as residential occupancies and excluding them from all safety or sanitary regulations which did not apply to residential occupancies. The statutory language is clear in expressly exempting these facilities from health and safety regulations, which include state building codes. Thus, any attempt to apply the state building codes to such facilities would be contrary to the plain language of the statute.

Based on the clear language of the statute, I conclude that the Legislature intended by this enactment to exclude smaller homecare and day-care facilities from compliance with all state building regulations which are not applicable to residential occupancies.

THEREFORE, IT IS MY OPINION:

- MCA § 50-60-102(1) does not require the exclusion from state building code compliance of multiunit condominiums which utilize "area separation walls," rental cabins and extended motel units which contain cooking units, or lodging houses, including bed and breakfast establishments.
- MCA 76-2-412(3) excludes from state building code compliance community residential facilities serving eight or fewer persons or day-care homes serving twelve or fewer children.

JOSEPH P. MAZUREK Attorney General

jpm/dh

VOLUME NO. 45 OPINION NO. 4

CITIES AND TOWNS - Authority to assess fee for fire hydrant water service provided to rural improvement district; COSTS - Authority of municipality to assess fee for fire hydrant

COSTS - Authority of municipality to assess fee for fire hydrawater service provided to rural improvement district;

COUNTIES - Authority of municipality to assess fee for fire hydrant water service provided to rural improvement district; COUNTIES - Authority to charge rural improvement district maintenance fund with fee assessed by municipality for fire hydrant water service;

FEES - Authority of county to charge rural improvement district maintenance fund with fee assessed by municipality for fire hydrant water service;

RURAL SPECIAL IMPROVEMENT DISTRICT - Authority of municipality to assess fee for fire hydrant water service provided to;
RURAL SPECIAL IMPROVEMENT DISTRICT - Authority to charge

maintenance fund with fee assessed by municipality for fire hydrant water service;

MONTANA CODE ANNOTATED - Sections 7-12-2102(1), 7-12-2161(2), 7-12-2162, 7-12-4102(d)(iii)-(iv), 7-13-4305, 7-13-4311, 7-13-4312, 69-7-201.

- HELD: 1. When a rural improvement district requests that a municipal water utility provide water service to fire hydrants owned by the district, the municipality is authorized to provide that service and assess a charge for it.
 - Payment of a fire hydrant fee charged to a rural improvement district for provision of water to hydrants owned by the rural improvement district may be made from the district's maintenance fund.

April 12, 1993

Mr. Dennis Paxinos Yellowstone County Attorney P.O. Box 35025 Billings, MT 59107-5025

Dear Mr. Paxinos:

You have requested my opinion concerning two questions which I have rephrased as follows:

May a municipal water utility assess an annual fire hydrant fee for supplying water to fire hydrants outside the city limits which are owned by a rural improvement district? 2. If the city may assess such a charge, may the payment be made from the rural improvement district's maintenance fund?

A number of rural improvement districts [RID's] have been formed in Yellowstone County [the County] which obtain water for fire hydrants from the City of Billings Public Utility Department [the City]. The RID's, which own the hydrants, have requested the water service from the City, for which the City assesses a fixed, annual "fire hydrant water service fee" in accordance with a fee schedule set by the Billings City Council. You have also mentioned that the County's board of commissioners has established a fire service area denoted the Billings Urban Fire Service Area (BUFSA), which has contracted with the City to provide various fire protection services. All of the RID's lie within the BUFSA contract particularly denotes the services to be provided by the City, water service to fire hydrants owned by the RID's is not specifically mentioned.

The County's position is that the City may not assess a fire hydrant water service fee in addition to the annual fee paid the City under the BUFSA contract, and the City maintains that there was never any intention that it would provide a fire hydrant water service under the BUFSA contract.

I cannot address the issue of whether the contract allows the City to assess this fee, because it would require me to resolve disputed issues of fact relating to the intention of the parties to the contract. However, in the interest of providing some guidance regarding the issues raised, I have addressed your remaining questions as rephrased above.

A city that operates a municipal water system is empowered to furnish water to "any person, factory, or other industry located outside the corporate limits of such city or town." MCA § 7-13-4311. MCA § 7-13-4312 further provides:

The city council of any city within Montana that owns and operates a municipal water system and/or a municipal sewer system to furnish water and sewer services to the inhabitants of such city as a public utility shall, in addition to all other powers, have power to furnish water from such water system and sewage services from such sewer system to the inhabitants or to any person, factory, industry, or producer of farm or other products located outside of the corporate limits of such city at reasonable rates filed by the city or town council and approved, when otherwise required by statute, by the public service Such city council is further empowered commission. to make collections for furnishing water and sewer services in the same manner as collections are made within the corporate limits.

MCA § 7-13-4305 provides that no person, firm, or corporation may use a municipal water system "unless they pay the full and established rate for said service." Finally, MCA § 69-7-201 requires a municipal utility to adopt rules governing the rates for utility service, and the extension of service to users "outside the municipal boundaries." I conclude that when an RID requests that a municipal water utility provide water service to fire hydrants owned by the RID, the municipality is authorized to provide that service and to assess a charge for it.

Your second question is whether the RID may pay out of its maintenance fund a fire hydrant fee assessed when it uses a municipal water service to supply water to its fire hydrants. The Legislature has provided that an RID may be created for the purpose of constructing water mains and hydrants. MCA §§ 7-12-2102(1) and -4102(d)(iii)-(iv). The board of commissioners must levy an assessment against property holders in the RID "equal to the whole cost of maintaining, preserving, or repairing ... improvements within the district." MCA § 7-12-2161(2). Money collected from the assessment must be deposited in the RID's maintenance fund, and may be used "to defray the expense of maintenance, preservation, or repair of said improvements and for no other purpose." MCA § 7-12-2162. You have suggested that a fee for supplying the RID hydrants with water could not be paid out of the RID's maintenance fund because such a fee does not constitute "maintenance, preservation, or repair" of the fire hydrant improvements.

I have been unable to locate any Montana cases or Attorney General's Opinions which construe the phrase "maintenance, preservation, or repair" as used in this statute. However, while the statute does not define the term "maintenance," rules of statutory construction dictate that the term must not be construed in isolation, particularly when to do so would lead to an absurd result.

"[T]he cardinal principle of statutory construction is that the intent of the legislature is controlling." In construing legislative intent, statutes must be read and considered in their entirety and legislative intent may not be gained from the wording of any one particular section or sentence, but only from a consideration of the whole. It is out [sic] duty to interpret individual sections of an act in such a manner as to insure coordination with the other sections of the act.

<u>State v. Meader</u>, 184 Mont. 32, 36~37, 601 P.2d 386, 388-89 (1979) (citations omitted); <u>accord State v. Magnuson</u>, 210 Mont. 401, 408, 682 P.2d 1365, 1369 (1984) (legislation must be read as whole in ascertaining legislative intent). In applying this rule of construction, every effort should be made to secure a

reasonable construction and to avoid absurd results. McClanahanv.Smith, 186 Mont. 56, 61, 606 P.2d 507, 510 (1980) (when there is doubt about meaning of phrase in statute, phrase must be given reasonable construction in harmony with entire statute); Dover Ranch v. County of Yellowstone, 187 Mont. 276, 283, 609 P.2d 711, 715 (1980) (statute must be read as whole and construed to avoid absurd results). Thus, "[a] statute will not be interpreted to defeat its object or purpose, and the objects sought to be achieved by the legislature are of prime consideration in interpreting it." Dover Ranch, 187 Mont. at 284, 609 P.2d at 715.

As noted above, the Legislature has granted counties the power to create RID's outside of incorporated cities and towns for the purpose of acquiring and constructing certain improvements "in the public interest," including the construction of water mains and hydrants. MCA §§ 7-12-2102(1) and -4102(d)(iii)-(iv). Maintenance, preservation and repair of such improvements are paid for from the RID maintenance fund. Construing the term "maintenance" in MCA § 7-12-2162 as precluding payment for the cost of providing water to hydrants constructed under authority of these statutes would lead to an absurd result: fire hydrants without a supply of water.

The Supreme Court of California reached a similar conclusion in Roberts v. City of Los Angeles, 61 P.2d 323, 324 (Cal. 1936), an analogous case that involved construction of the title of a bill permitting municipalities to establish and maintain an electric street lighting system, and to assess a tax on the property benefited. The bill title provided in pertinent part:

An act to provide for the acquisition, installation, construction, reconstruction, extension, repair and maintenance by municipalities of waterworks, electric power works, gas works, lighting works, and other public works and utilities; for the assessment of the cost and expenses thereof upon the property benefited; and for the issue of improvement bonds[.]

61 P.2d at 324. Since the bill title did not refer to furnishing power to the electric lighting system, the issue before the court was whether the bill title contemplated the provision of electric current to the system. In concluding that the provision of electricity was within the bill's scope, the court stated:

The only logical inference that can flow from the language of the title is that the production and furnishing of electric current was one of the main objects and purposes conferred on cities by the Legislature. The construction of an electric power works with no purpose or means of furnishing light would be as void of rationality as would the building of a reservoir storage system without providing any

means of supplying it with water, or a locomotive without providing any means of generating steam. Reading the words "acquisition," "installation," "construction," "extension," "repair," and "maintenance," with the context of the title itself, it would seem that there can be no doubt but that the title of the act contemplated the operation of lighting works and the furnishing of electric current by that means. If this is not so, there would be no occasion to repair anything and there would be nothing of a useful character to maintain.

61 P.2d at 327.

When the applicable Montana statutes are read together, a reasonable construction is that the Legislature intended the term "maintenance" in MCA \S 7-12-2162 to include provision of a supply of water to the hydrants so that they would actually constitute improvements in the public interest. I therefore conclude that the payment of a fire hydrant fee charged to an RID for provision of water to hydrants owned by the RID may be made from the rural improvement district's maintenance fund.

THEREFORE, IT IS MY OPINION:

- When a rural improvement district requests that a municipal water utility provide water service to fire hydrants owned by the district, the municipality is authorized to provide that service and assess a charge for it.
- Payment of a fire hydrant fee charged to a rural improvement district for provision of water to hydrants owned by the rural improvement district may be made from the district's maintenance fund.

surly.

ACTORNE GENERAL

jpm/mlr

NOTICE OF FUNCTIONS OF ADMINISTRATIVE CODE COMMITTEE

The Administrative Code Committee reviews all proposals for adoption of new rules, amendment or repeal of existing rules filed with the Secretary of State, except rules proposed by the Department of Revenue. Proposals of the Department of Revenue are reviewed by the Revenue Oversight Committee.

The Administrative Code Committee has the authority to make recommendations to an agency regarding the adoption, amendment, or repeal of a rule or to request that the agency prepare a statement of the estimated economic impact of a proposal. In addition, the Committee may poll the members of the Legislature to determine if a proposed rule is consistent with the intent of the Legislature or, during a legislative session, introduce a bill repealing a rule, or directing an agency to adopt or amend a rule, or a Joint Resolution recommending that an agency adopt or amend a rule.

The Committee welcomes comments from the public and invites members of the public to appear before it or to send it written statements in order to bring to the Committee's attention any difficulties with the existing or proposed rules. The address is Room 138, Montana State Capitol, Helena, Montana 59620.

HOW TO USE THE ADMINISTRATIVE RULES OF MONTANA AND THE MONTANA ADMINISTRATIVE REGISTER

Definitions:

Administrative Rules of Montana (ARM) is a looseleaf compilation by department of all rules of state departments and attached boards presently in effect, except rules adopted up to three months previously.

Montana Administrative Register (MAR) is a soft back, bound publication, issued twice-monthly, containing notices of rules proposed by agencies, notices of rules adopted by agencies, and interpretations of statutes and rules by the attorney general (Attorney General's Opinions) and agencies (Declaratory Rulings) issued since publication of the preceding register.

Use of the Administrative Rules of Montana (ARM):

Known Subject Matter

. Consult ARM topical index. Update the rule by checking the accumulative table and the table of contents in the last Montana Administrative Register issued.

Statute Number and Department

Go to cross reference table at end of each title which lists MCA section numbers and corresponding ARM rule numbers.

ACCUMULATIVE TABLE

The Administrative Rules of Montana (ARM) is a compilation of existing permanent rules of those executive agencies which have been designated by the Montana Administrative Procedure Act for inclusion in the ARM. The ARM is updated through March 31, 1993. This table includes those rules adopted during the period April 1, 1993 through June 30, 1993 and any proposed rule action that is pending during the past 6 month period. (A notice of adoption must be published within 6 months of the published notice of the proposed rule.) This table does not, however, include the contents of this issue of the Montana Administrative Register (MAR).

To be current on proposed and adopted rulemaking, necessary to check the ARM updated through March 31, 1993, this table and the table of contents of this issue of the MAR.

This table indicates the department name, title number, rule numbers in ascending order, catchphrase or the subject matter of the rule and the page number at which the action is published in the 1992 and 1993 Montana Administrative Registers.

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BOARD APPOINTEES AND VACANCIES

Section 2-15-108, MCA, directs that all appointing authorities of all appointive boards, commissions, committees and councils of state government take positive action to attain gender balance and proportional representation of minority residents to the greatest extent possible.

One directive of 2-15-108, MCA is that the Secretary of State publish monthly in the Montana Administrative Register a list of appointees and upcoming or current vacancies on those boards and councils.

In this issue, appointments made in March, 1993, are published. Vacancies scheduled to appear from May 1, 1993, through July 31, 1993, are also listed, as are current recent vacancies due to resignations or other reasons.

Individuals interested in serving on a new board should refer to the bill that created the board for details about the number of members to be appointed and qualifications necessary.

Each month, the previous month's appointees are printed, and current and upcoming vacancies for the next three months are published.

IMPORTANT

Membership on boards and commissions changes constantly. The following lists are current as of April 6, 1993.

For the most up-to-date information of the status of membership, or for more detailed information on the qualifications and requirements to serve on a board, contact the appointing authority.

Appointee	Appointed by	Succeeds	Annointment/End Date
onautics yers	(Transportation) Governor	Gipe	3/9/1993
Qualifications (if required):		1/1/ represents County Commissioners Association	1/1/199/ tion
Mr. Fred Booth	Governor	Pederson	3/9/1993
nigimodu . Qualifications (if required): represents Montana Pilots' Association	represents Montana	Pilots' Association	7 / 1/ 199 /
Mr. Ronald S. Mercer	Governor	Attwood	3/9/1993
neiena . Qualifications (if required): represents Montana Airport Management Association	represents Montana	Airport Management A	1/1/199/ ssociation
Board of Dentistry (Commerce)) Governor	Amsberry	3/29/1993
Chinook Qualifications (if required): public member	public member		3/29/1997
Dr. Donald O. Nordstrom	Governor	Noonan	3/29/1993
Qualifications (if required):	dentist		3/29/1990
Mr. Jack Traxler	Governor	Amsberry	3/29/1993
Qualifications (if required):	senior citizen slot as public member	as public member	16211331

(Health and Environmental Sciences)
Reynolds 3/11/1993

Qualifications (if required): doctor licensed by board of medical examiners

Board of Health and Environmental Sciences Dr. Lorette I. Meske Governor Helena

Appointment/End Date				ָּם			
Appointmen	3/1/1993 3/1/1997	3/1/1993 3/1/1997 ers	3/1/1993 0/0/0	3/24/1993 1/1/1995 orking in fiel	3/26/1993 1/1/1997	3/26/1993 1/1/1997	3/26/1993 1/1/1997
Succeeds	reappointed	reappointed nd poultry produc	reappointed	Muchmore Forest Service W	Kapinos	O'Neil ent	Schneckloth
Appointed by	Governor Sheep producer	Governor reappointed represents dairy and poultry producers	Governor none specified	ety (Commerce) 3/24/1993 Governor 1/1/1995 employee from U.S. Forest Service working in field	(Labor and Industry) Governor : represents labor	Governor represents management	Governor represents labor
Appointee	Board of Livestock (Livestock) Mr. Leonard Grove Judith Gap Qualifications (if required):	<pre>Hr. Jerry E. Leep Amsterdam Qualifications (if required):</pre>	Mr. Jack Salmond Choteau Qualifications (if required): none specified	Board of Passenger Tramway Bafety (Commerce) Mr. Merv Ericksson Governor Hissoula (if required): employee from Qualifications (if required):	Board of Personnel Appeals (La Mr. Steven R. Henry Billings Qualifications (if required):	Ms. Doris M. Poppler Billings Qualifications (if required):	Mr. Thomas Schneider Helena Qualifications (if required):

Appointment/End Date	3/26/1993 1/1/1997	u		, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1,	3/3/1993	161/1/1	3/3/1993		3/3/1993		3/30/1993	1/1/1399 at. & social work w/kids	3/12/1993	1/1/133/
by Succeeds	(Labor and Industry) cont. Governor Poore	represents general labor-management	Board of Social Work Examiners and Professional Counselors (Commerce) Mr. C. James Armstrong Governor reappointed	for mainison Qualifications (if required): licensed professional social worker	reappointed	l professional counselor	reappointed	Contact Qualifications (if required): licensed professional social worker	reappointed	billings Qualifications (if required): licensed professional social worker	rvices) Males	state gov. agency involved in educat.	Fletcher	in impact area
Appointed by	el Appeals (Le	Qualifications (if required): represen	lal Work Examiners and Prof Armstrong Governor	ı ıs (if required): licensed	oth Governor	koundup Qualifications (if required): licensed professional counselor	Governor	ns (if required): licensed	Volberd Governor	ns (if required): licensed	Children's Trust Fund Board (Family Services)	belyrade Qualifications (if required): state go	(Commerce)	nysnam Qualifications (if required): resides in impact area
Appointee	Board of Personn Mr. Brad Talcott Great Falls	Qualification	Board of Social Work E. Mr. C. James Armstrong	Qualification	Mr. Ervin Booth	Kounaup Qualification	Ms. Mary Meis	Qualification	Mr. Patrick Wolberd	Qualification	Children's Trust Mr. Kirk Astroth	beigraue Qualification	Coal Board (Commerce) Mr. Roger Knapp	nysnam Qualification

- 4		TOTAL TIPLE CONTRACT		core i mount	
/29	Appointee	Appointed by	Succeeds		Appointment/End Date
9/93	Developmental Disabilities Planning and Advisory Council (Social and Rehabilitation Servines)	anning and Advi	sory Council	(Social and	Rehabilitation
	Dr. Richard Offner Wissonla	Governor	reappointed	ted	3/1/1993
	Qualifications (if required):		represents university program	am	
	Mr. Bob Anderson	Governor	Bradford		3/3/1993
	neiena Qualifications (if required):	represents Region III and	gion III and a	a consumer	1/1/1/1/1
	Mr. Steve Clincher	Governor	Bradford		3/3/1993
	roplar Qualifications (if required):		represents Region III and a consumer	consumer	1/1/199/
M	Mr. Randy Cochran	Governor	Bradford		3/3/1993
onta	billings Qualifications (if required):		represents Region III and a consumer	consumer	1/133/
na	Ms. Mary Lynn Donnelly	Governor	Bradford		3/3/1993
Adm.	nerena Qualifications (if required):		represents Region III and a consumer	consumer	1667/7/7
inis	Mr. Al Donohue	Governor	Bradford		3/3/1993
stra	Great raiss Qualifications (if required):		represents Region III and a consumer	consumer	1/
tive	Mr. Cary Lund	Governor	Bradford		3/3/1993
e Re	neiena Qualifications (if required):		represents Region III and a consumer	consumer	1/1/1/201
gis	Ms. Florence Massey	Governor	Bradford		3/3/1993
ter	Qualifications (if required):	represents Re	represents Region III and a consumer		1667/1/1

Appointee	Appointed by	Succeeds	Appointment/End Date
Developmental Disabillites Planning and Advisory Council (Social and Rehabilitation	anning and Advisory	Council (Social and	Rehabilitation
Services, conc. Mr. James W. Royan Missoula	Governor	Bradford	3/3/1993 1/1/1997
Qualifications (if required): represents Region III and a consumer	represents Region	III and a consumer	-
Family Support Services Advisory Council Ms. Laurie DeLong Governor		(Social and Rehabilitation Services) Freeman 3/11/199	Services) 3/11/1993
neicha Qualifications (if required):	public member		**************************************
Mr. John Holbrook	Governor	Bandy	3/11/1993
Qualifications (if required):	public member		rect less
Mr. Bill Prickett	Governor	new position	3/11/1993
Great rails Qualifications (if required): public member	public member		**************************************
Ms. Barbara Stefanic	Governor	new position	3/11/1993
Daurer Qualifications (if required):	public member		101 T004
Hard-rock Mining Impact Board (Commerce) Mr. Dick Heineman Governor	(Commerce) Governor	McCauley	3/30/1993
Wibaux Qualifications (if required):	county commissioner	Lr.	1651 17 17
Ms. Carol Kienenberger	Governor	Calahan	3/30/1993
Qualifications (if required):		represents major financial institution in Montana	in Montana

3/12/1996 3/12/1993

Qualifications (if required): Director of Department of Health and Environmental Sciences

Audit

Iverson

Governor

Mr. Robert J. Robinson

Helena

3/12/1993 3/12/1996

3/30/1993 1/1/1997

MARCH, 1993 BOARD AND COUNCIL APPOINTERS:

Appointee	Appointed by	Succeeds	Appointment/End Date
Hard-rock Mining Impact Board (Commerce) cont. Mr. Roger W. Kornder Governor	(Commerce) cont. Governor	Calahan	3/30/1993
Diffications (if required): represents major financial instituion in Montana	represents major	financial instituion	in Montana
Mr. James McCauley	Governor	Young	3/30/1993
boulder Qualifications (if required): public member residing in an impact area	public member rea	siding in an impact are	1/1/199/ ea
Petroleum Tank Release Compensation Board (Health and Environmental Sciences) Hr. Richard Levandowski Governor Blehm 3/12/199	sation Board (Hea Governor	lth and Environmental : Blehm	Sciences) 3/12/1993
3/14/1990 Qualifications (if required): represents Fire Prevention and Investigation Bureau	represents Fire	Prevention and Investic	3/12/1996 gation Bureau

(Social and Rehabilitation Services) Qualifications (if required): public member Social and Rehabilitation Appeals Board Governor Ms. Gloria Paladichuk

Qualifications (if required): represents petroleum services industry

Governor

Mr. Dean South

Helena

Appointee	Appointed by	Succeeds	Appointment/End_Date
State Advisory Council of Food and Nutrition Hs. Freida Hicks Governor		(Health and Environmental Sciences) Thompson 3/16/1993	3/16/1993
neiend Qualifications (if required): represents Montana Food Stamp Program	represents Montana	Food Stamp Program	8/30/1393
Ms. Annette Sutherland	Governor	Templer	3/16/1993
<pre>pox pluer Qualifications (if required):</pre>	represents Elder Nutrition Program	utrition Program	8/30/1993
Tax Appeal Board trick E. McKelvey	(Administration) Governor	reappointed	3/1/1993
netend Qualifications (if required): none specified	none specified		6661/1/6
Youth Justice Advisory Council (Justice) Mr. Craig Anderson Governor	<pre>1 (Justice) Governor</pre>	not listed	3/1/1993
Qualifications (if required):	none specified		G 6 7 / 1 / 5
Ms. Diane G. Barz	Governor	not listed	3/1/1993
Qualifications (if required):	none specified		
Mr. Randy H. Bellingham Billinge	Governor	not listed	3/1/1993
Qualifications (if required):	none specified		
Mr. Al Davis	Governor	not listed	3/1/1993
neiena Qualifications (if required): none specified	none specified		6667 / 16

1/29	Appointee	Appointed by	Succeeds	Appointment/End Date
9/93	Youth Justice Advisory Council (Justice) cont. Mr. Rick Day Governor	1 (Justice) cont. Governor	not listed	3/1/1993
	Delena Qualifications (if required):	none specified		6667 / 7 / 6
	Ms. Gail Gray	Governor	not listed	3/1/1993
	nelena Qualifications (if required):	none specified		6657/1/6
	Mr. Allen Horsfall	Governor	not listed	3/1/1993
	namilion Qualifications (if required): none specified	none specified		5/1/1993
	Mr. Henry Hudson	Governor	not listed	3/1/1993
Mon	clancy Qualifications (if required):	none specified		3/1/1993
tor	Rep. Royal Johnson	Governor	not listed	3/1/1993
a 26	billings Qualifications (if required):	none specified		3/1/1393
- Imin	Mr. Ted O. Lympus	Governor	not listed	3/1/1993
ict	nalispera Qualifications (if required): none specified	none specified		C667/1/c
rati	Ms. Jeannette Manning	Governor	not listed	3/1/1993
	nelena Qualifications (if required):	none specified		3/1/1993
Doc-	Ms. Kate Mrgudic	Governor	not listed	3/1/1993
. a	nissoura Qualifications (if required): none specified	none specified		711/1000

Appointee	Appointed by	Succeeds	Appointment/End Date
Youth Justice Advisory Council (Justice) cont. Mr. Steve P. Nelson Governor	<pre>1 (Justice) cont. Governor</pre>	not listed	3/1/1993
Bozeman Qualifications (if required): none specified	none specified		3/1/1995
Mr. Kim Olson	Governor	not listed	3/1/1993
Bozeman Qualifications (if required):	none specified		3/1/1995
Mr. David Pope	Governor	not listed	3/1/1993
Dozeman Qualifications (if required): none specified	none specified		3/1/1993
Mr. Gary Racine	Governor	not listed	3/1/1993
browning Qualifications (if required): none specified	none specified		3/ 1/ 1995
Ms. Sally Stansberry	Governor	not listed	3/1/1993
presoura Qualifications (if required): none specified	none specified		G667/1/c

Term end	7/18/1993	7/18/1993	7/18/1993	7/1/1993	7/1/1993	7/1/1993	7/1/1993	6/30/1993 Architecture &	6/30/1993
Appointed by	or) Governor member from Region IV	Governor mber from Region IV	Governor member from Region I	(Agriculture) Governor tive in agriculture	Governor active in agriculture	Governor active in agriculture	<pre>Council (Agriculture)</pre>	ibal circle of Flags (Commerce) Governor represents Department of Administration, Architecture	f presents Blackfeet Tribe
Board/current position holder	Aging Advisory Council (Governor) Ms. Dorothea C. Neath, Helena Qualifications (if required): mem	Ms. Pauline Nikolaisen, Kalispell Qualifications (if required): member from Region IV	Ms. Mary Alice Rehbein, Lambert Qualifications (if required): me	Agriculture Development Council (Agriculture) Ms. Julie Burke, Glasgow Qualifications (if required): active in agriculture	Mr. John W. Morse Jr., Dillon Qualifications (if required): ac	Mr. John Swanz, Judith Gap Qualifications (if required): ac	Alfalfa Leaf Cutting Bee Advisory Council (Agriculture) Mr. Tim Wetstein, Joliet Qualifications (if required): member of alfalfa seed growers	American Indian Monument and Tribal Circle of Flags (Commerce) Mr. Deane Blanton, Helena Qualifications (if required): represents Department of Adminia	Rep. Floyd "Bob" Gervais, Browning Qualifications (if required): represents Blackfeet Tribe

Board/current position holder		Appointed by	Term end
American Indian Monument and Tribal Circle of Flags (Commerce) cont. Mr. James King, Sr., Lame Deer Qualifications (if required): represents Northern Cheyenne Tribe	ribal Circle represents	ibal Circle of Flags (Commerce) cont. Governor represents Northern Cheyenne Tribe	6/30/1993
Mr. Warren Matte, Harlem Qualifications (if required):	represents	Governor represents Gros Ventre & Assiniboine Tribes	6/30/1993
Mr. Dave Schwab, Helena Qualifications (if required):	represents	Governor represents Montana Historical Society	6/30/1993
Mr. Caleb Shields, Poplar Qualifications (if required):	represents	Governor represents Assiniboine and Sioux Tribes	6/30/1993
Ms. Nelvette Siemion, Crow Agency Qualifications (if required): rel	ncy Gove represents Crow Tribe	Governor Crow Tribe	6/30/1993
Mr. Duncan Standing Rock, Sr., Box Elder Qualifications (if required): represent	w	Governor Chippewa-Cree Tribe	6/30/1993
Mr. Nicholas Peterson Vrooman, Qualifications (if required):		Helena represents Montana Arts Council	6/30/1993
Mr. Tim Zimmerman, Havre Qualifications (if required):	represents	Governor represents Little Shell Tribe	6/30/1993
Board of Banking (Commerce) Mr. C. David Bliss, Conrad Qualifications (if required):	public member	Governor	7/1/1993
Mr. Jack Hensley, Kalispell Qualifications (if required):	Govi officer of state bank	Governor state bank	7/1/1993

VACANCIES ON BOARDS AND COUNCILS -- May 1, 1993 through July 31, 1993

Board/current position holder	Appointed by	Term end
Board of Barbers (Commerce) Sergeant James Thul, Great Falls Qualifications (if required): barber	Governor	7/1/1993
Mr. Robert L. "Lanny" White, Townsend Qualifications (if required): public member	Governor	7/1/1993
Board of Cosmetologists (Commerce) Hs. Janet Harkle, Glasgow Qualifications (if required): public member	Governor	7/1/1993
Mr. Scott Stekly, Great Falls Qualifications (if required): 1 of 3 licensed cosmetologists	Governor cosmetologísts	7/1/1993
Board of Directors, Montana Belf Insurers Guaranty Fund (Administration) Hr. Charles J. Gilder, Butte Qualifications (if required): none specified	ity Fund (Administration) Governor	7/1/1993
Mr. Donald E. Jenkins, Great Falls Qualifications (if required): none specified	Governor	7/1/1993
Mr. Donald Mizner, Missoula Qualifications (if required): none specified	Governor	7/1/1993
Board of Hearing Aid Dispensers (Commerce) Mr. Ben Havdahl, Helena Qualifications (if required): public member	Governor	7/1/1993
Mr. Walter Hopkins, Great Falls Qualifications (if required): hearing aid dispenser	Governor inser	7/1/1993

,				
/29	Board/current position holder		Appointed by	Term end
/93	Board of Landscape Architects (Commerce) Hr. Bruce F. Lutz, Kalispell Qualifications (if required): licensed 1	ce) 1 landscape	(Commerce) Governor licensed landscape architect	7/1/1993
	Mr. Tom Selstad, Great Falls Qualifications (if required): public member	sember	Governor	7/1/1993
	Board of Morticians (Commerce) Mr. John Patrick Hoffman, Havre Qualifications (if required): licensed mortician	1 mortician	Governor	7/1/1993
	Board of Nursing (Commerce) Ms. Elizabeth Campo, Great Falls Qualifications (if required): 1 of 4 1	registered	Governor 1 of 4 registered professional nurses	7/1/1993
Montana	Board of Nursing Home Administrators Mr. Ronald Borgman, Columbus Qualifications (if required): nursing	rators (Commerce) Governor nursing home administrator	Governor listrator	5/28/1993
Admin	Board of Pharmacy (Commerce) Ms. Diana M. Pennell, Lewistown Qualifications (if required): public member	remper	Governor	7/1/1993
	Board of Physical Therapy Examinars (Commerce) Ms. Joyce Dougan, Missoula Qualifications (if required): physical therapi	ners (Commerce) physical therapist	Governor	7/1/1993
	Board of Public Accountants (Commerce) Mr. Marvin Stephens, Lewistown Qualifications (if required): certifie	<pre>commerce) Governor certified public accountant</pre>	Governor iccountant	7/1/1993

Term end	7/1/1993	7/1/1993	7/1/1993	7/1/1993	5/1/1993 f-Way Association	5/9/1993	6/1/1993 risdiction of Board	7/1/1993 ember	7/1/1993
Appointed by	Governor nologist	Governor	Governor limited permit radiologic technologist	Governor	(Commerce) Governor 5/1/19 appraiser represent Internat'l Right-of-Way Association	mmerce) Governor affillated with the Republican Party	Governor student at unit of higher education jurisdiction of Board	Governor cian and not a public member	Governor
	<pre>lsts (Commerce)</pre>	public member	limited permit	ys medical doctor	rs (Commerce) appraiser repres	0	student at unit	se) licensed sanitan	la public member
Board/current position holder	Board of Radiologic Technologists Ms. Robin Anderson, Bozeman Qualifications (if required): rad	Ms. Debra Metz, Big Arm Qualifications (if required):	Ms. Debbie Sanford, Lewistown Qualifications (if required):	<pre>Dr. J.D. "Jerry" Wolf, Billings Qualifications (if required): :</pre>	Board of Real Estate Appraisers Hr. Patrick Asay, Cardwell Qualifications (if required): ap	Board of Realty Regulation (C Ms. B. Helen Garrick, Missoula Qualifications (if required):	Board of Regents (Education) Mr. Travis M. Belcher, Helena Qualifications (if required): of Regents	Board of Banitarians (Commerce) Hr. Danny Corti, Missoula Qualifications (if required): licensed sanitarian and not	Mr. Donald E. Sampson, Missoula Qualifications (if required):

Board/current position holder		Appointed by	Term end
Board of Veterans Affairs (Military Affairs) Ms. Bernadette A. Opp, Missoula Qualifications (if required): none specified	litary Affairs) .a none specified	Governor	5/18/1993
<pre>Chemical Dependency Advisory Council (Corrections & Human Services) Rep. Steve Benedict, Hamilton Qualifications (if required): none specified</pre>	<pre>wncil (Correction none specified</pre>	ns & Human Services) Director	7/1/1993
Ms. Carole Carey, Ekalaka Qualifications (if required): no	none specified	Director	7/1/1993
Ms. Dana L. Christensen, Kalispell Qualffications (if required): none specified	ll one specified	Director	7/1/1993
Mr. Terry Dennis, Billings Qualifications (if required): no	none specified	Director	7/1/1993
Mr. Jim Gamell, Great Falls Qualifications (if required): no	none specified	Director	7/1/1993
Ms. Carol Judge, Helena Qualifications (if required): no	none specified	Director	7/1/1993
Ms. Sandra Lambert, Miles City Qualifications (if required): no	none specified	Director	7/1/1993
Mr. Marko Lucich, Butte Qualifications (if required): no	none specified	Director	7/1/1993
Mr. Curtis C. Moxley, Chinook Qualifications (if required): no	none specified	Director	7/1/1993

Term end	7/1/1993	6/30/1993	6/30/1993	6/30/1993	6/30/1993	6/30/1993	6/30/1993	6/30/1993	5/23/1993	5/23/1993
Appointed by	(Corrections & Human Services) cont. Director	(Social and Rehabilitation Services) Governor represent state agency	Governor sentative	Governor	Governor	Governor cate agency	Governor sentative	Governor cate agency	(Governor) Governor	Governor
	ouncil (Corrections)	Social and Rek represent sta	Gove parent representative	public member	e public member	represents state	lls parent repres	Govern represents state agency	sory Council (none specified
Board/current position holder	Chemical Dependency Advisory Council Mr. Patrick Wolberd, Billings Qualifications (if required): none sp	Child Care Advisory Council (Social and Rehabilitati Ms. Peggy Baraby, Helena Qualifications (if required): represent state agency	Mr. Hugh Brown, Chester Qualifications (if required):	Ms. Gayle Carpenter, Helena Qualifications (if required):	Ms. Colleen McGuire, Deer Lodge Qualifications (if required): public member	Ms. Linda Patrick, Helena Qualifications (if required):	Ms. Mary Jo Simpkins, Great Falls Qualifications (if required): parent representative	Ms. Susan Skinner, Helena Qualifications (if required):	Clark Fork Rehabilitation Advisory Council (Governor) Hr. Vic Andersen, Helena Qualifications (if required): none specified	Sen. Thomas Beck, Deer Lodge Qualifications (if required):

VACARCIES ON BOARDS AND COUNCILS -- May 1, 1993 through July 31, 1993

Board/current position holder		Appointed by	Term end
Clark Fork Rehabilitation Advisory Council (Governor) cont. Mr. Frank Bennett, Anaconda Governor Qualifications (if required): none specified	sory Council (Gov none specified	ernor) cont. Governor	5/23/1993
Mr. Cal Christian, Anaconda Qualifications (if required):	none specified	Governor	5/23/1993
Mr. Bob Fox, Helena Qualifications (if required):	none specified	Governor	5/23/1993
<pre>Mr. Pat Graham, Helena Qualifications (if required):</pre>	none specified	Governor	5/23/1993
Mr. Glen Green, Deer Lodge Qualifications (if required):	none specified	Governor	5/23/1993
Mr. Frank Munshower, Bozeman Qualifications (if required):	none specified	Governor	5/23/1993
<pre>Mr. Peter Nielson, Missoula Qualifications (if required):</pre>	none specified	Governor	5/23/1993
<pre>Mr. Steve Pilcher, Helena Qualifications (if required):</pre>	none specified	Governor	5/23/1993
Ms. Sandy Stash, Anaconda Qualifications (if required):	none specified	Governor	5/23/1993
Mr. Tim Sullivan, Butte Qualifications (if required):	none specified	Governor	5/23/1993
Mr. Ray Tillman, Butte Qualifications (if required):	none specified	Governor	5/23/1993

Term end	7/1/1993 iversity law school	1/1/1993	7/1/1993 iversity law school	d Rehabilitation	7/1/1993	7/1/1993	7/1/1993	7/1/1993	5/1/1993	5/1/1993	5/1/1993
Appointed by	(Governor) Governor recog. bar member or faculty of state university law school	Governor	Governor recog. bar member or faculty of state university law school	for the Handicapped (Social ar	Governor member who is handicapped	Governor member of independent local exchange	Governor member of an InterLATA carrier	Falls Governor handicapped-deaf or hard of hearing	vernor) Governor legislator and teacher	Governor regional superintendent	Governor parent of elementary student
Board/current position holder	Commission on Uniform State Laws (Govern. Ed Eck, Missoula Qualifications (if required): recog. b	Joseph P. Mazurek, Helena Qualifications (if required): none specified	Mr. James E. Vidal, Kalispell Qualifications (if required): recog. b	Committee on Telecommunication Services for the Handicapped (Social and Rehabilitation	<pre>r Foster, Joplin tions (if required):</pre>	Hs. Joan Mandeville, Helena Qualifications (if required): member o	Ms. Rebecca Plaggemeyer, Helena Qualifications (if required): member o	<pre>Hr. Edward G. VanTighem, Great Falls Qualifications (if required): handicap</pre>	Education Advisory Council (Governor) Sen. Robert Brown, Whitefish Qualifications (if required): legislat	Dr. Peter Carparelli, Billings Qualifications (if required): regional	Mr. John Dallum, Cascade Qualifications (if required): parent o

/29	Board/current position holder		Appointed by	Term end
/93	Education Advisory Council (G. Mr. Bob Deming, Great Falls Qualifications (if required):	(Governor) cont. : serves on Board o	vernor) cont. Governor serves on Board of Higher Education	5/1/1993
2.0	Mr. LeRoy Ensign, Bozeman Qualifications (if required):	Governor represents private schools	Governor se schools	5/1/1993
2.0	Ms. Martha H. Parrish, Rexford Qualifications (if required):	Governor elementary school librarian	Governor Librarian	5/1/1993
20	Mr. Sidney Sutherland, Fairfield Qualifications (if required): guidance counselor	ıld guidance counselo	Governor	5/1/1993
A. O.	Ms. Linda Vaughey, Havre Qualifications (if required):	Goord member	Governor er	5/1/1993
	Electrical Board (Commerce) Mr. Kenneth Olsen, Billings Qualifications (if required):	none specified	Governor	7/1/1993
Adminis	Family Support Services Advisory Council (So Ms. Linda Botten, Bozeman Qualifications (if required): none specified	ry Council (Socianone specified	Family Support Services Advisory Council (Social and Rehabilitation Services) Ms. Linda Botten, Bozeman Qualifications (if required): none specified	6/30/1993
trati	Ms. Sylvia Danforth, Miles City Qualifications (if required): none specified	y none specified	Governor	6/30/1993
va Pa	Dr. Rowena Foos, Billings Qualifications (if required):	none specified	Governor	6/30/1993
vieta:	Ms. Sue Forest, Missoula Qualifications (if required):	none specified	Governor	6/30/1993

Board/current position holder		Appointed by	Term end
Family Support Bervices Advisory Council (Social and Rehabilitation Services) cont. Ms. Margaret Grogan, Great Falls Qualifications (if required): none specified	ry Council (Socia) Is none specified	. and Rehabilitation Services) Governor	cont. 6/30/1993
Sen. Ethel M. Harding, Polson Qualifications (if required): none sp	none specified	Governor	6/30/1993
Ms. Beth Kenny, Helena Qualifications (if required): none s	none specified	Governar	6/30/1993
Mr. John Madsen, Helena Qualifications (if required): none sp	none specified	Governor	6/30/1993
<pre>Hr. Ted Maloney, Missoula Qualifications (if required): none sy</pre>	none specified	Governor	6/30/1993
Ms. Sandi Marisdotter, Helena Qualifications (if required): none sp	none specified	Governor	6/30/1993
Mr. Dan McCarthy, Helena Qualifications (if required): none sp	none specified	Governor	6/30/1993
Ns. Jeanette McCormick, Choteau Qualifications (if required): none sp	u none specified	Governor	6/30/1993
Mr. Pete Surdock, Jr., Helena Qualifications (if required): none sp	none specified	Governor	6/30/1993
Ms. Judy Wright, Helena Qualifications (if required): none sp	none specified	Governor	6/30/1993

VACANCIES ON BOARDS AND COUNCILS -- May 1, 1993 through July 31, 1993

rustees (Education) public member none specified recognized archeol none specified cuil (Administratic general public mem	Term end	7/1/1993	7/1/1993	7/1/1993	7/1/1993	7/1/1993	7/1/1993	7/1/1993	7/1/1993	7/1/1993	7/1/1993
current position holder rical Society Board of Tru hn Burke, Butte fications (if required): cuart W. Conner, Billings fications (if required): fications (if required): cloations (if required): curie Ekanger, Clancy ications (if required): cox Ellery, Helena	Appointed by	(Education)		Governor recognized archeologist		<pre>il (Administration)</pre>	Director ex-officio non-voting member	Director state employee	Director state employee	Director state employee	Director state employee
Histon Histon Mr. Jr. Mr. St Qualif Mr. Wi Qualif Ms. He Qualif Mr. Ji Qualif Mr. Ji Mr. Ji Mr. Ji	Board/current position holder	Historical Bociety Board of Tru Mr. John Burke, Butte Qualifications (if required):	<pre>Mr. Stuart W. Conner, Billings Qualifications (if required):</pre>	<pre>Mr. William M. Holt, Lolo Qualifications (if required):</pre>	Ms. Helen L. Hornby, Livingston Qualifications (if required):	Incentive Awards Advisory Counc Mr. Jim Adams, Helena Qualifications (if required):	Ms. Laurie Ekanger, Clancy Qualifications (if required):	Mr. Jack Ellery, Helena Qualifications (if required):	Ms. Renee Erdmann, Helena Qualifications (if required):	<pre>Mr. Russell G. McDonald, Helena Qualifications (if required):</pre>	Ms. Lois A. Menzies, Helena Qualifications (if required):

Term end	7/1/1993	7/1/1993	7/1/1993	7/1/1993	6/30/1993	6/30/1993	5/31/1993 Central Fed.	5/31/1993 ionalized	5/31/1993 n Plains Fed.	5/31/1993
<i>λ</i> α			(Education)			ourt	il (Education) Chairperson rep. user of public library service in South Central Fed.	Chairperson $5/31$ rep. state agency employees and the institutionalized	son rep. user of public library service in Golden Plains Fed.	ų.
Appointed by	cration) cont. Director	Director	y Education Policy & Budget Governor member of executive branch	Governor	elected	Supreme Court	on) Chairperson public library s	Chairperson gency employees a	Chairperson public library s	Chairperson Libraries
	cil (Administr state employee	state employee	ry Education I	(Judicial) none specified	none specified	none specified	cil (Education) rep. user of pu	rep, state ac	son rep. user of	Charrep, public libraries
Board/current position holder	Incentive Awards Advisory Council (Administration) cont. Hs. Janet Myren, Helena Director Qualifications (if required): state employee	Mr. John H. Noble, Helena Qualifications (if required):	Joint Committee on Postsecondary Education Policy & Budget Ms. Marilyn Miller, Helena Governor Qualifications (if required): member of executive branch	Judicial Btandards Commission Mr. Marvin Cowdrey, Bozeman Qualifications (if required):	Judge Mark P. Sullivan, Butte Qualifications (if required):	<pre>Mr. Victor F. Valgenti, Qualifications (if required):</pre>	Library Services Advisory Council Ms. Jean R. Anderson, Billings Qualifications (if required): re	Mr. Dave Beatty, Deer Lodge Qualifications (if required):	Ms. Evelyn Casterline, Culbertson Qualifications (if required): re	Ms. Greta Chapman, Libby Qualifications (if required):

VACANCIES ON BOARDS AND COUNCILS -- May 1, 1993 through July 31, 1993

Board/current position holder		Appointed by	Term end
Library Services Advisory Council Mr. Bill Cochran, Billings Qualifications (if required): rep	LI (B	il (Education) cont. Chairperson rep. federation coordinators	5/31/1993
Ms. Connie Heckathorn, Whitefish Qualifications (if required): re	n rep. u	Ms. Connie Heckathorn, Whitefish Qualifications (if required): rep. user of public library service in Tamarack Federation	5/31/1993 ck Federation
Ms. Beverly Knapp, Bozeman Qualifications (if required): re	ep. u	Chairperson rep. user of public library service in Broad Valleys Fed	5/31/1993 Valleys Fed.
Ms. Susan Long, Kalispell Qualifications (if required): re	is de:	Chairperson rep. special libraries	5/31/1993
Ms. Anita Nelson, Missoula Qualifications (if required): re	ep. d	Chairperson rep. disabled	5/31/1993
Mr. Al Randall, Libby Qualifications (if required): re	ep. s	Chairperson rep. school libraries	5/31/1993
Mr. Jim Reno, Billings Qualifications (if required): re	ep. d.	Chairperson rep. disadvantaged	5/31/1993
Rep. Bill Strizich, Great Falls Qualifications (if required): re	ep. 16	s rep. legislature	5/31/1993
Ms. Elise Thomas, Chinook Qualifications (if required): re Federation	ep. us	Chairperson rep. user of public library service in Pathfinder	5/31/1993 nder
Mr. John Thomas, Helena Qualifications (if required): re	ep.ac	Chairperson rep. academic libraries	5/31/1993

Term end	5/31/1993	6/30/1993	6/30/1993 on	6/30/1993 .lth organization	6/30/1993	6/30/1993 ervices MT Medicaid	6/30/1993	6/30/1993	6/30/1993 th services for women &	7/29/1993
Appointed by	il (Education) cont. Chairperson rep. Montana Library Association	(Health and Environmental Sciences) Governor local service provider	Governor representative of parent organization	Governor some station representative non profit child health organization	Governor rep. of local health department	Governor representative from SRS supervise services MT Medicaid	s obstetrician/pediatrician	s American Indian	Governor 6/30/199 from dept. provides preventive health services for women	ty Board (Commerce) Governor
Board/current position holder	Library Services Advisory Council Ms. Diane VanGorden, Baker Qualifications (if required): rep	MIAMI Project Advisory Council Ms. Lil Anderson, Billings Qualifications (if required):	Ms. Nancy Colton, Bozeman Qualifications (if required):	Ms. Marietta Cross, Missoula Qualifications (if required):	Mr. Dan Dennehy, Butte Qualifications (if required):	Ms. Nancy Ellery, Helena Qualifications (if required):	Dr. Jeffrey P. Hinz, Great Falls Qualifications (if required): obstetrician/pediatrician	Rep. Angela Russell, Lodge Grass Qualifications (if required): American Indian	<pre>Mr. Dale Taliaferro, Helena Qualifications (if required): child</pre>	Montana Health Facility Authority Board Dr. Amos Little, Helena

4/29	Board/current position holder		Appointed by	Term end
9/93	Montana Mint Committee (Agriculture) Mr. Brian Schweitzer, Whitefish Qualifications (if required): active	ulture) n active mint grower	Governor	7/1/1993
	Motorcycle Bafety Advisory Committee Ms. Anita Drews, East Helena Qualifications (if required): represe	ulttee (Office of Public Instruc Governor represents Department of Justice	(Office of Public Instruction) Governor ents Department of Justice	7/1/1993
	Mr. Guy Ronald Smith, Sunburst Qualifications (if required):	certified motorcyc	Governor certified motorcycle safety instructor	7/1/1993
	Ms. Pat Wherley, Three Forks Qualifications (if required):	motorcycle rider r	Governor Governor $7/1/1^{1/3}$ motorcycle riding groups	7/1/1993 groups
Monta	Noxious Weed Advisory Council Mr. P.L. "Joe" Boyd, Billings Qualifications (if required):	(Agriculture) consumer group	Director	6/30/1993
ana A	Mr. Dane Castleberry, Ekalaka Qualifications (if required):	Din livestock production	Director .on	6/30/1993
dmini.	Rep. Fred "Fritz" Daily, Butte Qualifications (if required):	council Chairman	Director	6/30/1993
strat:	Ms. Candace Durran, Helena Qualifications (if required):	Directorsportsman/wildlife group	Director : group	6/30/1993
ive Re	Ms. Mercy Knowlton, Poplar Qualifications (if required):	Director Agriculture Crop Production	Director roduction	6/30/1993
ediste	Mr. Lonnie McCurdie, Conrad Qualifications (if required):	At-Large Member	Director	6/30/1993

Term end	6/30/1993	6/30/1993	6/30/1993	6/30/1993	6/30/1993 Sciences	6/30/1993	6/30/1993	6/30/1993	6/30/1993	6/30/1993
र्य १	iation	rol	tor	vironmental Sciences)	Health & Environmental				Governor Department of Transportation	
Appointed by	(Agriculture) cont. Director Montana Weed Control Association	Director Biological Research & Control	Director Herbicide Dealer & Applicator	ation Board (Health and Englon Governor State Fire Marshall	alls Governor 6/30/199 Director of Department of Health & Environmental Sciences	y Council (Administration) Governor none specified	Governor none specified	Governor none specified	Governor representative of Departmen	Governor none specified
Board/current position holder	Noxious Weed Advisory Council Mr. Wayne Pearson, Absarokee Qualifications (if required):	Rep. Bob Thoft, Stevensville Qualifications (if required):	Mr. Thomas A. Wood, Joplin Qualifications (if required):	Petroleum Tank Release Compensation Board (Health and Environmental Sciences) Mr. Ray Blehm, Helena Qualifications (if required): State Fire Marshall	Mr. Donald E. Pizzini, Great Falls Qualifications (if required): Dir	Public Vehicle Fueling Advisory Council Ms. Ronna Alexander, Bozeman Qualifications (if required): none spec	Mr. Bob Anderson, Helena Qualifications (if required):	Mr. Bill Ballard, Butte Qualifications (if required):	Mr. Bruce Barrett, Helena Qualifications (if required):	Mr. Larry Blades, Joliet Qualifications (if required):

VACANCIES ON BOARDS AND COUNCILS -- Hay 1, 1993 through July 31, 1993

Board/current position holder		Appointed by	Term end
Public Vehicle Fueling Advisory Council Mr. Bob Blyth, Butte Qualifications (if required): none spec		(Administration) cont. Governor fled	6/30/1993
Ms. Donna Campbell, Helena Qualifications (if required): r	none specified	Governor	6/30/1993
Mr. Russ Fillner, Helena Qualifications (if required): n	none specified	Governor	6/30/1993
Mr. John Geach, Helena Qualifications (if required): r	none specified	Governor	6/30/1993
Ms. Beverly Gibson, Helena Qualifications (if required): r	none specified	Governor	6/30/1993
Ms. Gail Gray, Helena Qualifications (if required): n	none specified	Governor	6/30/1993
Ms. Donna Hall, Great Falls Qualifications (if required): n	none specified	Governor	6/30/1993
Mr. Alec Hansen, Helena Qualifications (if required): n	none specified	Governor	6/30/1993
Mr. Kurt Hilyard, Fort Benton Qualifications (if required): n	none specified	Governor	6/30/1993
Mr. Bob Marks, Helena Qualifications (if required): n	none specified	Governor	6/30/1993
Mr. Randy Mosely, Helena Qualifications (if required): n	none specified	Governor	6/30/1993

	Board/current position holder		Appointed by	Term end
MAN	Public Vehicle Fueling Advisory Council Mr. Ed Robinson, Helena Qualifications (if required): none speci		(Administration) cont. Governor fied	6/30/1993
¥ S	Mr. William S. Rose, Bozeman Qualifications (if required):	none specified	Governor	6/30/1993
¥ ö	Mr. Howard Wheatley, Great Falls Qualifications (if required): n	ls none specified	Governor	6/30/1993
Se Re	<pre>Special Education Advisory Council (Offi Rep. Bob Bachini, Havre Qualifications (if required): legislator</pre>	ncil (Office of F legislator	(Office of Public Instruction) Superintendent of Schools	7/1/1993
₩ o	Ms. Sherry Bock, Great Falls Qualifications (if required):	teacher of childr	Superintendent of Schools teacher of children with handicapping conditions	7/1/1993
# S	Mr. James F. Canan, Billings Qualifications (if required):	parent of child w	Superintendent of Schools parent of child with handicapping condition	7/1/1993
A O	Mr. Mike Hanshew, Helena Qualifications (if required):	state agency	Superintendent of Schools	7/1/1993
¥S On	Ms. Betty Jo Vance, Helena Qualifications (if required):	Supering deaf/blind representative	Superintendent of Schools sentative	7/1/1993
S MS	State Library Commission (Education) Ms. Anne Hauptman, Billings Qualifications (if required): public	cation) public member	Governor	5/22/1993
Mr.	Mr. Lloyd Wallin, Deer Lodge Qualifications (if required):	public member	Governor	5/22/1993

Term end	7/1/1993	7/1/1993	7/1/1993	7/1/1993	7/1/1993	7/1/1993	7/1/1993	7/1/1993	5/1/1993	5/1/1993
Appointed by	Governor	Governor Superintendent of Public Instruction	Governor	Governor	Governor	Governor intry	Governor Country	Governor intry	or) Governor	Governor
	Administration) public member		retired teacher	Falls public member	mmerce) Missoula from Glacier Cou	s from Russell Country	Gove: from Gold West Country	Go from Glacier Country	Council (Governon none specified	none specified
Board/current position holder	Teachers' Retirement Board (Administration) Ms. Verna Green, Helena Qualifications (if required): public member	Ms. Nancy Keenan, Helena Qualifications (if reguired):	Mr. John Kranick, Great Fall Qualifications (if required):	Ms. Nancy B. Trackwell, Great Falls Qualifications (if required): public member	Tourism Advisory Council (Commerce) Mr. Arnold D. "Smoke" Elser, Missoula Qualifications (if required): from Glacier Country	Mr. Ken Hoovestol, Great Falls Qualifications (if required):	Mr. Richard D. Krott, Helena Qualifications (if required):	<pre>Mr. Larry McRae, Kalispell Qualifications (if required):</pre>	Vocational Education Advisory Council (Governor) Mr. Fred "Rocky" Clark, Butte Qualifications (if required): none specified	Mr. Jeff Dietz, Billings Onalifications (if required):
Board/cur	Teachers' Ms. Verna Qualifica	Ms. Nancy Qualífica	Mr. John Qualifica	Ms. Nancy Qualifica	Tourism A Mr. Arnol Qualifica	Mr. Ken Ho Qualifica	Mr. Richa: Qualífica	Mr. Larry Qualificat	Vocationa. Mr. Fred ' Qualificat	Mr. Jeff [

VACANCIES ON BOARDS AND COUNCILS -- May 1, 1993 through July 31, 1993

Board/current position holder Vocational Education Advisory Council (Governor) cont.	(Governor)	Appointed by cont.	Term end
Ms. Ann Haagenstad, Clancy Qualifications (if required): none s	none specified	Governor	5/1/1993
Dr. Jon Jourdonnais, Great Falls Qualifications (if required): none specified	pecified	Governor	5/1/1993
Dr. August "Gus" Korb, Havre Qualifications (if required): none s	none specified	Governor	5/1/1993
Dr. Dennis Lerum, Missoula Qualifications (if required): none s	none specified	Governor	5/1/1993
Mr. Jesse O'Hara, Great Falls Qualifications (if required): none s	none specified	Governor	5/1/1993
Dr. Robert Schaal, Kalispell Qualifications (if required): none s	none specified	Governor	5/1/1993
Mr. James Schultz, Lewistown Qualifications (if required): none s	none specified	Governor	5/1/1993
Colonel Gordon Simmons, Missoula Qualifications (if required): none specified	pecified	Governor	5/1/1993
Rep. Charles "Chuck" Swysgood, Dillon Qualifications (if required): none sp	Dillon none speci fied	Governor	5/1/1993
Ms. Avis Ann "Sanny" Tobin, Helena Qualifications (if required): none specified		Governor	5/1/1993
Mr. Howard Williams, Helena Qualifications (if required): none s	none specified	Governor	5/1/1993

VACANCIES ON BOARDS AND COUNCILS -- May 1, 1993 through July 31, 1993

Appointed by	nd Conservation) Governor	Governor 7/25/1993	Governor 7/25/1993	Governor 7/25/1993	Governor 7/25/1993	Governor 7/25/1993	Governor 7/25/1993	Governor 7/25/1993	Governor 7/25/1993	Governor 7/25/1993	Governor 7/25/1993
	(Natural Resources and Conservation) Governor none specified	none specified	none specified	none specified	none specified	none specified	none specified	none specified	none specified	none specified	•
Board/current position holder	Water Plan Advisory Council (N Mr. Joe Aldegarie, Missoula Qualifications (if required):	Sen. Esther Bengtson, Shepherd Qualifications (if required):	Mr. Stan Bradshaw, Helena Qualifications (if required):	Ms. Ana Brenden, Scobey Qualifications (if required):	Mr. Jay Chamberlain, Dillon Qualifications (if required):	Ms. Connie Cole, Helena Qualifications (if required):	Mr. Jack Galt, Martinsdale Qualifications (if required):	Mr. Dennis Iverson, Helena Qualifications (if required):	Rep. Tom Lee, Bigfork Qualifications (if required):	Mr. Glenn Marx, Helena Qualifications (if required):	Mr. Don Pfau, Lewistown

VACANCIES ON BOARDS AND COUNCILS May 1, 1993 through July 31, 1993	my 1, 1993 through July 31, 1993	
Board/current position holder	Appointed by	Term end
Water Flan Advisory Council (Natural Resources and Conservation) cont. Mr. Jerald Sorensen, Polson Qualifications (if required): none specified	and Conservation) cont. Governor	7/25/1993
Mr. John Wardell, Helena Qualifications (if required): none specified	Governor	7/25/1993
Mr. Jim Wedeward, Billings Qualifications (if required): none specified	Governor	7/25/1993
Western Interstate Commission for Higher Education (Governor) Dr. John Hutchinson, Helena Governor Qualifications (if required): commissioner of higher education	on (Governor) Governor igher education	6/19/1993