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ISSUE NOOF MONTANA

The Montana Administrative Register (MAR), a twice-monthly publication, has three sections. The notice section contains state agencies' proposed new, amended or repealed rules, the rationale for the change, date and address of public hearing and where written comments may be submitted. The rule section indicates that the proposed rule action is adopted and lists any changes made since the proposed stage. The interpretation section contains the attorney general's opinions and state declaratory rulings. Special notices and tables are inserted at the back of each register.

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BEFORE THE BOARD OF COSMETOLOGISTS DEPARTMENT OF COMMERCE STATE OF MONTANA

In the matter of the proposed)
amendment of rules pertaining)
to curriculum for students and)
fees)

NOTICE OF PROPOSED AMENDMENT OF 8.14.605 AND 8.14.1010 PERTAINING TO THE PRACTICE OF COSMETOLOGY, MANICURING AND ELECTROLOGY

NO PUBLIC HEARING CONTEMPLATED

TO: All Interested Persons:

- 1. On September 29, 1990, the Board of Cosmetologists proposes to amend the above-stated rules.
- 2. The proposed amendments will read as follows: (new matter underlined, deleted matter interlined)

"8.14.605 CURRICULUM - COSMETOLOGY/MANICURING STUDENTS (1) The hours for training courses for cosmetologists shall be distributed as follows:

law, rules, appointment book and shop

<u>REASON</u>: This amendment is being made because the added language was inadvertently deleted from the rule in the adoption notice of MAR Notice No. 8-14-44 in issue number 11, Montana Administrative Register.

"8.14.1010 FEES - INITIAL, RENEWAL, PENALTY AND REFUNDS

- (1) Initial:
- (a) Examination to practice shall be \$100.00, plus \$25-98 \$10.00 license fee.
- (b) Examination fee to teach shall be \$100.00, plus \$25-00 \$15.00 instructor license fee.
 - (c) through (2)(d) will remain the same.
- (e) All Manager/operator licenses expire on December 31 of each year and must be renewed on or before Becember-31-of each-year that date. Salon licenses are renewed July 1 of each year.

(f) through (j) will remain the same." Auth: Sec. 37-1-134, 37-32-201, MCA; IMP, Sec. 37-1-134, 37-32-304, 37-32-305, MCA

REASON: These fee reductions are necessary to make the fees commensurate with program area costs. The amendment to subsection (e) is necessary because the renewal date for salons has been changed to July 1 and all other licenses are renewed December 31.

Interested persons may submit their data, views or arguments concerning the proposed amendments in writing to the Board of Cosmetologists, Arcade Building, 111 N. Jackson, Helena, Montana 59620, no later than September 27, 1990.

4. If a person who is directly affected by the proposed amendments wishes to express his data, views or arguments orally or in writing at a public hearing, he must make written request for a hearing and submit the request along with any comments he has to the Board of Cosmetologists, Arcade Building, 111 N. Jackson, Helena, Montana 59620, no later than September 27, 1990.

5. If the board receives requests for a public hearing on the proposed amendments from either 10% or 25, whichever is less, of those persons who are directly affected by the proposed amendments, from the Administrative Code Committee of the legislature, from a governmental agency or subdivision or from an association having no less than 25 members who will be directly affected, a hearing will be held at a later date. Notice of the hearing will be published in the Montana Administrative Register. Ten percent of those persons directly affected has been determined to be 500 based on the 5000 licensees in Montana.

> BOARD OF COSMETOLOGISTS MARLENE SORUM, CHAIRMAN

ANDY POOLE, DEPUTY DIRECTOR DEPARTMENT OF COMMERCE

Certified to the Secretary of State, August 20, 1990.

BEFORE THE BOARD OF MILK CONTROL OF THE STATE OF MONTANA

In the matter of proposed amendments of Rule 8.86.301 price formula and wholesale prices and the class III producer price DOCKET \$1-90

TO: ALL LICENSEES UNDER THE MONTANA MILK CONTROL ACT (SECTION 81-23-101, MCA, AND FOLLOWING), AND ALL INTERESTED PERSONS:

- 1. On Tuesday, October 2, 1990, at 9:00 a.m., or as soon thereafter as interested persons can be heard, a public hearing will be held at the SRS auditorium, 111 N. Sanders Avenue, Helena, Montana. The hearing will continue at said place from day to day thereafter until all interested persons have had a fair opportunity to be heard and to submit data, views or arguments.
- 2. The hearing will be held at the request of: Clover Leaf Dairy, located in Helena, Montana; Equity Supply Co., located in Kalispell, Montana; Vita Rich Dairy, located in Havre, Montana; Country Classic Dairies, located in Bozeman, Montana; and Meadow Gold Dairies Inc., with plants located in Kalispell, Great Falls and Billings, Montana, and on the board's own motion.

Petitioners propose to amend table II of ARM 8.86.301 (6)(b) and ARM 8.86.301(g)-(k). The reasons given for the proposed action is to set prices which are economically and reasonably profitable. Petitioners assert that the present price structure is resulting in the demise of milk distributors within the state and amendments are needed to insure their survival and their ability to pay their producers.

survival and their ability to pay their producers.

The board also proposes on its own motion to consider amending ARM 8.86.301(8)(b) and (f) so the language in the rule is consistent with the methods required under a statewide pool.

3. The petitioners propose amending ARM 8.86.301 as follows: (Full text of the rule is located at pages 8-2539 through 8-2549, Administrative Rules of Montana.)(new matter underlined, deleted matter interlined)

"8.86.301 PRICING RULES
(1)-(6)(a) remains the same.

(b) The flexible economic formula which shall be used in calculating minimum on-the-farm wholesale and retail, jobber, wholesale, institutional and retail prices of class I milk in the state of Montana utilizes a November, 1969 base equalling 100, an interval of 5.3 and consists of five (5) economic factors. It is used to calculate incremental deviations from the price which was calculated for the first quarter of 1974. The factors and their assigned weights are as follows:

(i)	FACTOR Weekly wages - total private	WEIGHT	CONVERSION FACTOR
(1)	revised	50%	.4035187
(ii)	Wholesale price index (US)	28%	.7806202
(iii)	Pulp, paper and allied		
	products (US)	12%	.3299850
(iv)	Industrial machinery (US)	6₹	.1550846
(v)	Motor vehicle and equipment		
	(US)	4%	.0945103

100%

NOTE: The reported revised weekly wages - total private is seasonally adjusted by dividing each months revised figures by the factors listed above in paragraph (6)(a).

The following table will be used in computing distributor prices.

TABLE II

Handler incremental deviation from last official reading of present formula. (December, 1973 - 122.10; Formula Base = November, 1969; Interval = 5.3.)

	HANDLER INCREMENTAL
FORMULA INDEX	DEVIATION
196.70 - 200.9	\$ 9.14 \$ 0.22
202.00 - 206.2	4 θ_{7} $\overline{15}$ $\overline{0.23}$
207.30 - 211.5	4 9-16 0.24
212.60 - 216.8	4 9+17 0.25
217.90 - 222.1	4 9718 0.26
223.20 - 227.4	4 9+±9 <u>0.27</u>
228.50 - 232.7	4 9-29 0.28
233.80 - 238.0	4 9-21 0.29
239.10 - 243.3	4 9-22 0.30
244.40 ~ 248.6	4 θ_{+} 23 $\overline{0.31}$
249.70 - 253.9	4 θ_{\pm} 24 $\overline{0.32}$
255.00 - 259.2	4 9v25 <u>0.33</u>
260.30 - 264.5	4 9-26 <u>0.34</u>
265.60 - 269.8	4 0.35
270.90 - 275.1	4 9-28 0.36
276.20 - 280.4	4 9-29 0.37

281.50 - 285.74	0 ± 3 0	0.38
286.80 - 291.04	0+3±	<u>0.39</u>
292.10 - 296.34	0.32	0.40
297.40 - 301.64	0.33	Ö.41
302.70 - 306.94	9-3 4	0.42
308.00 - 312.24	0.35	0.43
313.30 - 317.54	0 +36	0.44
318.60 - 322.84	0 737	0.45
323.90 ~ 328.14	9+38	0.46

(c)-(f) remains the same.

(g) The minimum wholesale price will be marked up ten percent (10%) to arrive at minimum retail prices.

+i+(h) Special wholesale prices for retail grocery stores will be based on the provisions contained in subsections

 $\{A\}(\underline{i})$, $\{B\}(\underline{i}\underline{i})$, $\{C\}(\underline{i}\underline{i}\underline{i})$ and $\{B\}(\underline{i}\underline{v})$ below.

tht(i) The minimum full service wholesale price for retail grocery stores will be calculated by multiplying the minimum retail prices by a factor of eighty-seven percent (87%). The minimum wholesale prices charged to retail grocery stores by distributors and paid by retail grocery stores to distributors shall be at this price if the distributor provides any ordering services, shelf-stocking services, outdated product credit services, or retail price marking services to the retail grocery store. All fluid milk purchased by retail grocery stores pursuant to this subsection (A)(i) must be paid within fifteen (15) days after invoicing.

(B)(ii) The minimum drop shipment wholesale price for retail grocery stores that purchase their fluid milk without the provision of any of the services outlined in {A}(i) shall be calculated by multiplying the minimum retail prices by a factor of eighty-three percent (83%). Distributors selling fluid milk to retail grocery stores at this price will not be allowed to provide services to retail grocery stores, other than delivery of the fluid milk products to the back room refrigerated storage area of the retail stores. In the event the distributor or his agents provide any other service to the retail grocery store, the minimum wholesale price paid for the milk products by the retail grocery store to the distributor shall be the full service wholesale price as set forth in (A) (i) above. Distributors selling fluid milk to retail grocery stores at this price will be allowed to make deliveries of fluid milk products no more than four (4) times per week. In the event a distributor or his agents provide delivery of fluid milk products more than four (4) times per week, the minimum wholesale price paid for the fluid milk products by the retail grocery store to the distributor shall be the full service wholesale price set forth in section (A)(i) above. fluid milk purchased by retail grocery stores pursuant to this subsection (B)(ii) must be paid within fifteen (15) days after

invoicing.

40+(<u>iii</u>) The minimum wholesale price for fluid milk purchased by retail grocery stores at the distributor's dock will be calculated by multiplying the minimum retail price by a factor of seventy-eight percent (78%). All fluid milk purchased by retail grocery stores at the distributor's dock must be paid for within fifteen (15) days after invoicing. Delivery of such fluid milk shall be FOB the distributor's dock. The distributor shall not provide any service of any type to retail grocery stores purchasing milk pursuant to this section (0)(<u>iii</u>). In order for a retail store to be eligible to purchase fluid milk products from a distributor at this pricing level, the retail grocery store must purchase a minimum of seven hundred fifty (750) gallons of fluid milk products per week.

 $\{B\}$ (<u>iv</u>) Retailers are prohibited from purchasing fluid milk at more than one pricing level as set forth in subsections $\{A\}$ (<u>ii</u>), $\{B\}$ (<u>ii</u>) and $\{C\}$ (<u>iii</u>) from any one distributor in any single billing period which constitutes a period of at least two weeks. Distributors are prohibited from selling fluid milk to any retail grocery store at more than one pricing level as set forth in sections $\{A\}$ (<u>ii</u>), $\{B\}$ (<u>ii</u>) and $\{C\}$ (<u>iii</u>) to any one

retailer in any single billing period.

tE+(v) The minimum wholesale price for fluid milk purchased by wholesale grocery distribution centers will be calculated by multiplying the minimum retail price by a factor of seventy-eight percent (78%). All fluid milk purchased by wholesale grocery distribution centers must be paid for within fifteen (15) days after invoicing. Delivery of such fluid milk shall be FOB the wholesale grocery distribution center's dock or distributor's dock. A wholesale grocery distribution center must purchase a minimum of seven hundred fifty (750) gallons of fluid milk products per week from a distributor to be eligible to purchase fluid milk products at this pricing level. The minimum resale price to retail grocery stores will be a full service or a drop-shipment wholesale price.

4h+(i) Minimum jobber prices will be calculated by multiplying the minimum retail prices by a factor of seventy percent (70%). The jobber prices so calculated will be the minimum jobber prices.

+i+(j) On-the-farm wholesale and retail pricing:

(i)-(iii) remains the same.

fj+(k) Low fat chocolate two percent milk will be priced by adding the difference between whole white milk and whole chocolate milk to the price of white low fat two percent milk. Monthly price announcements will be amended accordingly.

(k)(1) A special price on low fat milk and low fat chocolate milk in half (1/2) pints purchased by elementary and high schools is hereby established by applying the same differential that is used for pricing whole, homogenized milk to schools and monthly price announcements amended accordingly.

(7)-(14) remains the same."

81-23-302, MCA 23-302, MCA IMP: 81-23-302, MCA The board proposes amending ARM 8.86.301 as follows. (Full text of the rule is located at pages 8-2539 through 8-2549, Administrative Rules of Montana.) (new matter underlined, deleted matter interlined)

*8.86.301 PRICING RULES (1)-(8)(a) remains the same.

(b) Pifty-percent-(50%)-of-all-milk-received-by-the-plant of-origin-that-is-in-excess-of-any-beneficial-use-by-said-plant and-is-shipped-to-a-different-market-for-manufacturing purposes;-nevertheless;-assures-the-plant-of-an-adequate-supply of-milk-for-plant-needs-and-is-therefore-subject-to-the regularly-established-class-FII-price-as-prescribed-by-the formula-established-by-the-board:--Fifty-percent-(50%)-of-all milk-received-by-the-plant-of-origin-that-is-in-excess-of actual-usage-by-said-plant-and-must-be-shipped-to-a-different market-for-manufacturing-purposes-to-prevent-waste;-such-as milk-being-classified-by-statute-and-rule-as-class-III;-shall be-subject-to-a-special-reduced-price-as-fixed-by-the-board pursuant-to-the-formula-hereinafter-provided---The-special reduced-price-shall-first-be-allocated-by-the-bureau-auditors on-a-pro-rata-basis-to-those-producers-whose-monthly production-exceeds-their-average-monthly-production-for-the calendar-years-1980-and-1981, -- The-special-reduced-price-to-be applied-to-the-remaining-portion-of-the-fifty-percent-(50%)-of all-milk-received-by-the-plant-of-origin; -which-is-in-excess-of actual-plant-usage-and-therefore-must-be-shipped-to-another market-for-manufacturing-purposes,-or-the-entire-fifty-percent (50%)-excess;-as-the-case-may-be;-should-there-be-no-producer whose-monthly-production-exceeds-his-average-monthly-production for-the-calendar-years-1980-and-1981;-shall-be-allocated equally-between-the-remaining-producers-or-all-of-the-plant's producers-as-the-ease-may-ber--Such-special-reduced-price-shall apply-in-any-month-of-the-year-that-the-above-conditions-cxist-The-formula-for-the-special-reduced-price-to-be-applied-to-the fifty-percent-(50%)-of-all-milk-received-by-the-plant-of-origin which-is-in-excess-of-actual-plant-usage-and-therefore-must-be shipped-to-another-market-for-manufacturing-purposes,-shall-be derived-by-subtracting-the-difference-between-the-price received-by-the-plant-for-the-excess-milk-shipped-to-another market-and-the-established-elass-III-price-ordinarily-paid-to producers-for-class-III-usage;-from-the plant's-cost-of-hauling-such-excess-milk-to-another-market based-on-ninety-five-cents-(\$0.95)-per-running-mile:--In-the event-that-the-plant-receives-less-than-the-established-price for-class-III-milk-as-fixed-by-the-board-and-ordinarily-paid-to producers-for-class-HH-usage-for-such-excess-milk-shipped-to

another-market;-the-difference-will-be-added-to-the-hauling-as computed-above;

(b) Producers who ship in excess of any beneficial use, and that milk is shipped to a different market and classified by statute and rule as class III, shall receive a reduced price for that milk based on calculations in (a) less the calculations as described below.

The total cost to a plant for surplus milk that is shipped to a cheese or powder plant is determined by the following

formula.

(i) First compare the price paid to the price received for the milk. If the price paid exceeds the price received, add the difference to the cost at \$.95 per running mile for hauling, or if the price paid is less than the price received, subtract the difference from the hauling cost.

In situations where there is a cost to the plant in disposing of the surplus milk, the volume of milk involved and the net cost of disposing of all surplus milk shall be tabulated on a per plant basis. The above individual plant volumes and costs shall be totaled for all plants.

(ii) The average cost per hundredweight of surplus milk shall be determined by dividing the total cost by the total

volume in hundredweight.

Individual plant costs for surplus milk shall be divided by the total surplus milk cost to determine their percentage of the total surplus milk cost.

(iii) The volume of excess milk over quota in CWT's will be multiplied times the average cost per CWT to determine the

total cost allocated to excess milk over quota.

- (iv) The total cost allocated to excess milk over quota will be subtracted from the total overall allowable cost of handling surplus milk and that result divided by two. The allowable cost assignable to quota and excess milk is then allocated back to each individual plant based on the percentage above that each plant's cost is of the total.

 (c)-(e) remains the same.
- ff Producers who are producing in excess of their assigned quota under a board adopted quota plan shall be paid for milk in excess of their assigned quota based upon the sales price of that milk less all freight and other costs related to its movements and sale;
 - (9)-(13) remains the same.
 - (14) Monthly Quarterly price announcements.
- (a) Monthly Quarterly price announcements will be issued pursuant to paragraph 6 of this rule. Producer, jobber, institutional, wholesale, retail and on-the-farm wholesale and retail prices will be uniform and identical throughout the state of Montana."
- (b) remains the same. AUTH & IMP: 81-23-302, MCA 5. Specific factors which the board will take into consideration in these proceedings will include, but may not be 16-8/30/90 MAR Notice No. 8-86-37

limited to, the following:

- (a) supplies of milk in adjacent and surrounding areas;
- (b) actual prices being charged for unregulated milk in the marketplace in Montana;
- (c) prices of milk in adjacent and surrounding areas;
 (d) current and prospective supplies of milk in relation to current and prospective demand for such milk for all purposes;
- (e) cost factors in distributing milk, which shall include, among other things, prices paid by distributors for equipment of all types required to process and market milk, and prevailing wage rates in this state;
- (f) cost factors in jobbing milk, which shall include, among other things, raw product and ingredient costs, carton or other packaging costs, processing costs; and that part of general administrative costs of the supplying distributor which may properly be allocated to the handling of milk to the point at which such milk is at the supplying distributor's dock, equipment of all types required to market milk, and prevailing wage rates in the state.
- 6. In its consideration on the merits of the proposals in this matter, the board takes official notice as facts within its own knowledge of the following:

TABLE A

The most current cost survey conducted by staff of the Milk Control Bureau shows a simple average dock cost for the period July 1989 through February 1990 as follows:

ITEM	RAW PROD COSTS	CRTN/INGR COSTS	PROCESS COSTS	GEN/ADMN COSTS	DOCK COSTS
WHOLE MILK					
Gallon	1.32469	.16159	.33118	.09312	1.90503
LOWFAT 2%					
Gallon	1.19064	.16159	.33118	.09312	1.77098
SKIM MILK			20050		
Gallon	.98032	.16159	.38850	.09802	1.58882

TABLE B

The most current cost survey conducted by staff of the Milk Control Bureau shows delivery costs for period July 1, 1989 through February 28, 1990 as follows:

ITEM	DOCK COST	WHSL DEL COSTS	TL WHSL DEL COST	RETAIL DEL COSTS	TL RETAIL DEL COSTS
WHOLE M					
Gallon	1.90503	.41127	2.31630	.58188	2.48691
LOWFAT : Gallon	1.77098	.41127	2.18225	.58188	2.35286
SKIM MII Gallon	1.58882	.46611	2.05493	.61251	2.20133

Note: The survey in table A and B involved costs of two major processing plants in Montana.

TABLE C

Margins between retail prices and raw product costs for selected cities for the last week of July and first week of August 1989: (Comparison is made on a gallon of whole milk.)

	RETAIL	RAW PROD.	NET
	PRICE	COST	_MARGIN_
Kellogg, ID	\$2.51	\$1.09530	\$1.41470
Spokane, WA	2.52	1.09530	1.42470
Moscow, ID	2.57	1.06083	1.50917
Twin Falls, ID	2.33	1.06083	1.26917
Boise, ID	2.29	1.06083	1,22917
Jackson, WY	2.42	1.09424	1,32576
*Sheridan, WY	2.63	1.20731	1.42269
*Gillette, Wy	2.84	1.16473	1.67527
*Rapid City, SD	2.65	1.17180	1.47820
*Cheyenne, WY	2.35	1.18493	1.16507
*Laramie, WY	2.49	1.18493	1.30507
*Casper, WY	2.39	1.18493	1.20507
*Powell, WY	2.58	1.20731	1.37269
*Montana	2.65	1,20731	1.44269
Montana	2.63	1.18921	1.44079

^{*}August price

TABLE D

Retail price comparisons on a gallon of whole milk for selected cities for the last week of July and first week of August 1989:

	HIGH VOLUME	LOW VOLUME	PRICE
	AVERAGE PRICE	AVERAGE PRICE	RANGE
Kellogg, ID	\$2.51	\$2.60	\$2.49-2.60
Spokane, WA	2.52	2.61	2.47-2.89
Moscow, ID	2.57	2.43	2.35-2.61
Twin Falls, ID	2.33	2.21	2.15-2.69
Boise, ID	2.29	2.14	2.09-2.48
Jackson, WY	2.42	2.36	2.29-2.45
*Sheridan, WY	2.63	2.44	2.39-2.89
*Gillette, Wy	2.84	2.57	2.49-3.09
*Rapid City, St	2.65	2.52	2.35-2.83
*Cheyenne, WY	2.35	2.35	2.17-2.49
*Laramie, WY	2.49	2.38	2.37-2.59
*Casper, WY	2.39	2.46	2.22-2.69
*Powell, WY	2.58	2.69	2.45-2.74
*Montana	2.65		
Montana	2.63		

^{*}August price

Note: Information presented in tables C & D will be updated prior to the hearing.

TABLE E

Country Classic milk prices in Wyoming program for Montana stores beginning August 1, 1990.

ITEM	WHOLE MILK	LOWFAT 2%	SKIM MILK
# = = = = = = = = = = = = = = = = = = =			
BRANDED			
1/2 Gallon	\$1.18	\$1.12	\$1.01
Gallon	2.38	2.28	
PRIVATE			
1/2 Gallon	1.12	1.09	1.01
Gallon	2.23	2.155	

- 7. The burden is on the petitioner to prove that their requested amendments would be beneficial to the public and in the public interest.
- 8. Interested persons may participate and present data, views, or arguments pursuant to Section 2-4-302, MCA, either orally or in writing at the hearing or by mailing the same to

the Milk Control Bureau, 1520 East Sixth Avenue, Room 50, Helena, MT 59620-0512, no later than September 28, 1990. 9 Mr. John Bobinski, 314 N. Last Chance Gulch, PO Box 1224, Helena, Montana, 59624-1224, has been appointed as presiding officer and hearing examiner to preside over and conduct the hearing.

10. Authority for the board to take the action and adopt the rules as proposed is in section 81-23-302, MCA. Such rules if adopted in the form as proposed or in a modified form, will implement section 81-23-302, MCA.

MONTANA DEPARTMENT OF COMMERCE

Deputy Director

Certified to the Secretary of State August 20, 1990.

BEFORE THE BOARD OF MILK CONTROL OF THE STATE OF MONTANA

In the matter of proposed amendments of Rules 8.86.501, 8.86.502, 8.86.504, 8.86.505 and 8.86.514 as they relate to the statewide pooling and quota plan

NOTICE OF PUBLIC HEARING ON PROPOSED AMENDMENTS OF RULES 8.86.501, 8.86.502 and 8.86.514 as they relate to the statewide pooling and quota plan

DOCKET #2-90

TO: ALL LICENSES UNDER THE MONTANA MILK CONTROL ACT (SECTION 81-23-101, MCA, AND FOLLOWING), AND ALL INTERESTED PERSONS:

- 1. On Tuesday, October 2, 1990, at 1:00 p.m., or as soon thereafter as interested persons can be heard, a public hearing will be held at the SRS auditorium, 111 N. Sanders Avenue, Helena, Montana. The hearing will continue at said place from day to day thereafter until all interested persons have had a fair opportunity to be heard and to submit data, views or arguments.
- 2. The hearing will be held at the request of Larry Kaufman on behalf of the Montana Dairymen's Association (MDA) and on the board's own motion.

Petitioner proposes to amend ARM 8.86.501(1)(a), ARM 8.86.502 and ARM 8.86.504(1). The reason given for the proposed action is to allow Montana producers that were shipping milk out-of-state prior to the effective date of the statewide pooling and quota plan to be assigned quota as contained in ARM 8.86.501 through ARM 8.86.515.

The board also proposes on its own motion to consider amending ARM 8.86.501(1)(a)(i), ARM 8.86.505(1)(b)-(g) and ARM 8.86.514(1)(c). The purpose of the proposed amendments are to charge processors interest who use pool monies, eliminate inapplicable sections, and to permit Montana producers who were a part of the Montana market prior to the effective date of the statewide pooling and quota plan to be treated as eligible producers under ARM 8.86.501 through ARM 8.86.515.

3. The petitioners propose amending ARM 8.86.501, ARM 8.86.502 and ARM 8.86.504 as follows: (Full text of the rule is located at pages 8-2555 through 8-2567, Administrative Rules of Montana.)(new matter underlined, deleted matter interlined)

"8.86.501 QUOTA DEFINITIONS
(1)-(a)(i) remains the same.

- is approved by the pool plant and acquires quota pursuant to additional assignments to quota milk; or acquires quota through transfer-; or
- was actively producing and selling milk to a plant located outside Montana on June 1, 1990, and who meets the requirements of ARM 8.86.502(9).
- (b)-(h) remains the same. AUTH: 81-23-302, MCA IMP: 81-23-302, MCA *8.86.502 INITIAL DETERMINATION AND/OR LOSS OF QUOTA
 - (1)-(8) remains the same.
- (9) A Montana producer (licensed or unlicensed by the Montana milk control bureau) who was actively producing and selling milk to a plant located outside Montana on June 1, 1990, but who has begun or will begin selling all his milk to a Montana pool plant, may become an eligible producer and be assigned quota under this plan. To be assigned quota, such producer shall apply to the milk control bureau within 90 days after the effective date of this paragraph, and be a licensed producer in Montana at the time he makes such application. The quota to be assigned such producer shall be computed and qoverned by the preceding paragraphs of this rule, except that each producer's quota shall be limited to the lowest percentage previously assigned to eligible producers under paragraph (4) after this plan initially became effective. If the Montana state prison applies for and is assigned quota pursuant to this paragraph, thereafter the class I and II utilization of the prison shall be included in the computation of pool utilization under ARM 8.86.511 through ARM 8.86.515."
- AUTH: 81-23-302, MCA 8.86.504 TRANSFER OF QUOTA

IMP: 81-23-302, MCA

(1)-(a)(i) remains the same.

A producer who was assigned quota under ARM 8.86.502(9) may not transfer his quota for three years after the assignment of such quota, unless such transfer is an intrafamily quota transfer as defined in paragraph (f) above." AUTH: 81-23-302, MCA IMP: 81-23-302, MCA

The board is considering amending ARM 8.86.501, ARM 8.86.505, and ARM 8.86.514 as follows: (Full text of the rule is located at pages 8-2555 through 8-2567, Administrative Rules of Montana.) (new matter underlined, deleted matter interlined)

"8.86.501 QUOTA DEFINITIONS

- (1)-(a)(i) remains the same.
- is approved by the pool plant and acquires quota pursuant to additional assignments to quota milk: or
 - (iii) acquires quota through transfer : or
- (iv) was supplying milk for the Safeway bottling arrangement at the time this plan became effective. (b)-(h) remains the same."
- 81-23-302, MCA IMP: 81-23-302, MCA "8.86.505 READJUSTMENT AND MISCELLANEOUS QUOTA RULES
 - (1)(a) remains the same.

No-quota-will-be-readjusted-before-January-1990-Provided-that-pool-plants-have-sufficient-milk-during September--October-November-and-December-of-1989-and-1990,-no quota-will-be-readjusted-before-January-1991+

(c)(b) No additional quota will be issued until there is less than twelve percent (12%) in class III. If the quota to be assigned is less than five-tenths of one percent (0.5%) of the quota held by all eligible producers, the entire quota pounds to be assigned shall be carried over until the following year and combined with any other quota for assignment at that time.

+d→(c) On or before the first day of April each year where applicable, the administrator shall calculate each eligible producer's additional quota to be assigned in accordance with the following computations:

(i)-(vi) remains the same.

If the established quota contains more surplus **+e**→(d) than can be effectively handled, any affected party may petition the milk control board for a hearing.

ff+(e) Each eligible producer will have six (6) months after this plan's effective date to reduce his production to his assigned quota. Following the initial six (6) months, any freight costs and loss on the movement and sale of surplus milk over quota will be charged back to those eligible producers who produced above their quota. The proceeds for the sale of surplus milk above quota, less transportation, will be paid to the eligible producers who ship in excess of their quota.

fg) Buring-periods-when-the-total-production-of-all Mcadow-Gold-producer's-milk-is-less-than-90%-of-the-total-quota assigned-for-two-consecutive-months; -the-quota-plan-provisions will-be-temporarily-suspended-until-such-time-as-the-total combined-production-of-all-Mcadow-Gold-producers-reaches-95%-of the-total-assigned-quotar=

81-23-302, MCA

IMP: 81-23-302, MCA

AUTH: "8.86.514 PROCEDURES FOR POOLING OF RETURNS FROM POOL MILK

(1)(a)-(b) remains the same.

(c) on or before the 13th day of the month, notify each pool handler of the amount if any by which his utilization value for the preceding month exceeds the amount due pool dairymen with respect to the pool handler's pool milk, based on the appropriate quota and excess prices. The amount of such difference must then be paid by such pool handler to the administrator on or before the 15th day of the month, or the first business day thereafter, for deposit into the pool settlement reserve;. Any amount due that is not paid by the 25th of the month will have a late charge or an interest charge of 1.5% automatically attached each month the payment is not made. For purposes of calculating the interest, the 1.5% charge will be added to the unpaid balance each month.

(d) remains the same.

IMP: 81-23-302, MCA

- 5. Specific factors which the board will take into consideration in these proceedings will include, but may not be limited to the following:
- (a) Possible impact of the proposal upon individual producers supplying individual distributor plants and their ability to supply Montana's market requirements.

(b) Possible impact upon the quality of milk available to

consumers.

(c) Possible impact of the proposal upon individual producers supplying individual distributor plants.

(d) Possible impact upon the supplies of milk in

individual plant pools.

- 6. Interested persons may participate and present data, views, or arguments pursuant to section 2-4-302, MCA, either orally or in writing at the hearing or by mailing the same to the Milk Control Bureau, 1520 East Sixth Avenue, Room 50, Helena, MT 59620-0512, no later than September 28, 1990.
- 7. Mr. John Bobinski, 314 N. Last Chance Gulch, PO Box 1224, Helena, Montana, has been appointed as presiding officer and hearing examiner to preside over and conduct the hearing.
- 8. Authority for the board to take the action and adopt the rules as proposed is in section 81-23-302, MCA. Such rules if adopted in the form as proposed or in a modified form, will implement section 81-23-302, MCA.

MONTANA DEPARTMENT OF COMMERCE

BY: Andy J. Poole, Deputy Director

Certified to the Secretary of State August 20, 1990.

BEFORE THE BOARD OF LAND COMMISSIONERS AND THE DEPARTMENT OF STATE LANDS OF THE STATE OF MONTANA

* * * * * *

In the Matter of the Adoption) NOTICE OF of new Rules I through III) PUBLIC HEARINGS and the amendment of ARM 26.3.129,) all relating to the sale of cabinsites and homesites on state trust lands.

TO: All Interested Persons

 The Board and Department will hold public hearings to consider adoption of Rules I through III and amendment of ARM 26.3.129 at the following times in the following places:

September 24, 1990, at 7:00 P.M. - Scobey Golf Club,

Lower Level Meeting Room, Scobey.

eptember 20, 1990, at 7:00 P.M. - Meeting Room, Elk's Club, 1820 Highway 93 South, Kalispell.

- 2. The proposed new rules do not replace or modify any section currently found in the Administrative Rules of Montana. The proposed amendment modifies ARM 26.3.129.
 - 3. The proposed new rules provide as follows:

SALE OF CABIN SITES, AND CITY OR TOWN LOTS: APPLI-CATION AND NOTICE PROCEDURES (1) The lessee of a cabin site or city or town lot who is a handicapped lessee or whose 65th birthday occurs before October 1, 1999, may submit to the department an application to purchase the leased land pursuant to 77-2-318, MCA, at any time prior to October 1, 2009. Any other cabin site or city or town lot lessee may apply for purchase prior to October 1, 1999. For a sale to occur, however, the certificate of purchase or deed must be issued before these deadlines. Lessees are therefore encouraged to file applications no later than 18 months prior to these deadlines. An application must be accompanied by a nonrefundable appraisal fee of \$150. In the application, the lessee shall advise the department which of the buildings, if any, the lessee will remove if the cabinsite is sold to another person. If the applicant intends to remove any building, he shall agree to eliminate any hazards resulting from removal of the building and to reclaim the site. If the applicant intends to leave any building, the applicant shall agree to allow department personnel to inspect and photograph the interior and exterior of that building and include with the application the appraised value of the building as determined by the department of revenue and, if the lessee disagrees with that appraisal, the value the applicant believes to be correct. The lessee shall also include a listing of all other permanent improvements and an estimate of their value.

- (2) Upon receipt of an application for the sale pursuant to 77-2-318, MCA, the department shall with reasonable diligence prepare and provide to the board an appraisal of the cabinsite and a report advising whether 77-2-303, MCA, would prohibit the sale, and, if not, whether the sale would be consistent with the orderly development and management of state lands and in the best interests of the trust. The appraisal must take into consideration whether the purchaser will be required to purchase an easement for access to the tract. The department shall also advise the board whether reservation of a conservation easement pursuant to 77-2-319, MCA, is required. The department shall mail to the applicant a copy of its recommendation when it sends the recommendation to the board.
- (3) The board shall determine whether to hold the sale for the land. In determining whether to hold the sale, the board shall consider the criteria described in (2).
- (4) The department shall advise the applicant of the board's decision. If the board decides to hold a sale, the applicant shall file with the department a \$850 application processing fee. The department shall keep a strict accounting of its costs, including employee time and travel, incurred in conjunction with the application. If the costs are less than the amount of the application fee, the department shall refund the unused fee to the applicant. If the applicant is not the successful bidder, the unrefunded amount of the fee must be considered an improvement pursuant to 77-2-325, MCA.
- (5) If the board authorizes sale, the applicant shall also file with the department a certificate of survey. Preparation of the certificate is the responsibility of the applicant. The certificate must be prepared in consultation with the department to ensure that it accurately depicts the boundaries of the cabinsite. On the basis of the survey, the department shall finalize its appraisal.
- (6) When the appraisal is finalized, the department shall proceed with the notice of sale in accordance with 77-2-322, MCA. In addition, the department shall publish notice of sale in such other newspapers and periodicals as it determines reasonably necessary to provide an open and competitive market for the sale and the best return to the trust.
 - (7) The notice of sale must:
 - (a) indicate the appraised value of the tract;
- (b) describe any easement across state lands necessary for access to the tract and the price the successful bidder must pay for that easement; and
- (c) list the improvements on the cabinsite and which, if any, of the improvements would be removed if the lessee is not the high bidder;
- (d) describe any conservation easement that will be placed on the tract;
 - (e) describe the time, date, and location of the sale; and
 - (f) describe the sale procedures and terms of sale.

- (8) If the board determines that the state land should be sold, the sale must be held in accordance with the procedures contained in Title 77, chapter 2, part 3, MCA, and the additional procedures and requirements contained in this rule and Rule II. AUTH: 77-2-328, MCA; IMP, 77-2-318, 319, MCA.
- RULE II. SALE OF CABIN SITES AND CITY OR TOWN LOTS; BIDDING AND FINAL BOARD DETERMINATION (1) Sale of a cabinsite must be by oral auction. Before the sale commences, any person other than the applicant who wishes to bid must post with the department a bid bond in the amount of ten percent of the appraised value as a guarantee of purchase should that bidder be awarded the sale. The existing lessee must be afforded the right to meet the high bid in accordance with 77-2-324, MCA. If the lessee meets the high bid, he is considered the high bidder for purposes of this rule.
- (2) The board shall disapprove a cabinsite sale whenever it determines that the sale would be disadvantageous to the state. AUTH: 77-2-328, MCA; IMP, 77-2-318, 321, MCA.
- RULE III. <u>SALE OF CABINSITES AND CITY OR TOWN LOTS: IMPROVEMENTS</u> (1) If the lessee is not the purchaser, the lessee must remove all his movable improvements unless he and the purchaser reach an agreement that some or all of them will remain. The lessee may remove any building which he has designated for removal in his application for sale. The lessee must leave all other permanent improvements unless he and the purchaser agree otherwise.
- (2) The purchaser must, in accordance with 72-2-325, MCA, reimburse the lessee for all permanent improvements that he chooses to leave. If the lessee and purchaser cannot agree on the value of the improvements, the parties shall engage in the arbitration process described in 77-6-306, MCA. If the arbitration process is not completed within 6 months or a reasonable time determined by the department, the improvements become the property of the department. The department shall than determine the value of the improvements, obtain that amount from the purchaser, and reimburse the lessee.
- (3) If the lessee removes any permanent improvements, he shall reclaim the site by removing any foundations and hazards and by filling with suitable material any pits or excavations that result from removal of the improvement. AUTH: 77-2-328, MCA; IMP, 77-2-318, 325, MCA.

The proposed amendment provides as follows:

- 26.3,129 DEFINITIONS When used in the subchapter of the ARM, unless a different meaning clearly appears from the context:
 - through (10) remain the same.
- (11) "Full market value" means the most probable price in terms of money that a property will bring in a competitive and open market under all conditions requisite to a fair sale, the buyer and the seller each acting prudently, knowledgeably, and assuming the price is not affected by undue stimulus.

(11) remains the same but is renumbered (12).
(13) "Handicapped lessee" means a lessee certified by the department of social and rehabilitation services to have a physical or mental impairment that substantially limits one or more major life activities, such as writing, seeing, hearing, speaking, or mobility, and that limits the lessee's ability to obtain, retain, or advance in employment.

(12) through (28) remain the same but are renumbered (14) through (30). AUTH: 77-2-328, MCA; IMP, 77-2-318, MCA.

- The proposed rules and rule amendments are necessary to (1) establish and commit the Department to, and advise lessees and licensees of, detailed procedures and requirements for processing of applications for the sale of cabinsites, homesites and city and town lots on state lands; and (2) provide a source of funding for the processing of those applications. These rules and rule amendments implement Chapter 602, Laws of 1989.
- Interested persons may present their data, views, or arguments either orally or in writing at the hearing. Written data, views, or arguments may also be submitted to Dennis D. Casey, Commissioner, Department of State Lands, Capitol Station, Helena, Montana 59620 no later than October 1, 1990. Written data, views, or arguments that are postmarked by October 1, 1990 will be considered.
- John North, Chief Legal Counsel, Department of State Lands, has been designated to preside over and conduct the hearing in Scobey. Jeff Jahnke, Chief of the Forest Management Bureau, Department of State Lands, has been designated to conduct the hearings in Seeley Lake and Kalispell.
- 7. The authority of the agency to make the proposed rules and amendment is 77-2-328, MCA, and the rules and amendments implement 77-2-318, 77-2-319, 77-2-321, and 77-2-325, MCA.

Dénnis D. Casey Commissioner

Certified to the Secretary of State August 20, 1990.

BEFORE THE DEPARTMENT OF REVENUE OF THE STATE OF MONTANA

IN THE MATTER OF THE ADOPTION) NOTICE OF PROPOSED ADOPTION of RULE I and II relating to Local Government Severance
Tax Distribution Procedures) Tax Distribution Procedures

NO PUBLIC HEARING CONTEMPLATED

TO: All Interested Persons:

1. On October 26, 1990, the Department of Revenue proposes to adopt new Rule I and II relating to Local Government Severance Tax Distribution Procedures.

2. The proposed rules are as follows:

RULE I SEMI-ANNUAL DISTRIBUTION TO THE COUNTIES-LOCAL GOVERNMENT SEVERANCE TAX (1) The department has established a database containing the 1988 unit values for all school districts having oil and/or gas production for leases or units that were required to file the annual net proceeds returns for calendar year 1988. For leases and units that had both oil and gas produced from the same lease or unit in 1988, net proceeds were not separated between oil and gas, therefore for the purpose of establishing the unit values, net proceeds were prorated between the oil and gas using the following formula:

Oil Gross Value
----- X Total Net Proceeds = Oil Net Proceeds
Total Gross Value

- (2) The unit value database will be adjusted once a year as needed to reflect amended returns for 1988 and audits that affect the 1988 annual net proceeds and taxable royalties. The adjustment will be done on, or about, June 30 each year. Any adjustments that affect the unit values will only be applied on a perspective basis to distribute the local government severance tax.
- (3) A separate unit value has been determined for oil and gas, and therefore a separate distribution will be done for the oil collections and the gas collections. The amount to be distributed will be the total local government severance tax (oil or gas) collected, both for working interest owners and nonworking interest owners, plus any interest and penalty assessed and collected on the local government tax delinquencies since the last distribution for each product (oil or gas). In addition, any interest earned from temporarily investing the tax, penalty and interest on the local government severance tax

will be included in the distribution. The total amount to be distributed on each November 30 will be the total tax, delinquent interest and penalty, and interest earned on account with the department as of November 1 of each year. The total amount to be distributed on each May 31 will be the total tax, delinquent interest and penalty, and interest earned on account with the department as of May 1 of each year.

(4) Once a distribution has been completed and the payments have been made to the counties the department will not adjust the distribution for additional payments or refunds retroactively. Any additional tax collected or refunds made will be treated as a current transaction for the distribution as

follows:

(a) If a taxpayer makes a payment for a period after the distribution has been completed for that period, the tax collected will be distributed based upon the unit values for the current period:

For example, a taxpayer makes a payment on December 31, 1990 that was due May 31, 1990. This payment will be included in the total to be distributed on May 31, 1991. If the payment had been made timely it would have been included in the November 30, 1990 distribution.

(b) If a taxpayer receives a refund of the local government severance tax the amount refunded will be taken from the total amount to be distrib red in the current period;

For example, 4 taxpayer requests and receives a refund on December 31, 1990 for taxes that were paid on May 31, 1990. The original payment of the tax would be included in the distribution made on November 30, 1990. The refunded amount will be included as part of the net total distribution made on May 31, 1991.

- (c] If a taxpayer elects to take a credit for an overpayment of the local government severance tax, the credit will be taken from the total amount to be distributed in the current period.
- (5) Any units of production that are exempt from the local government severance tax will not be used in determining the distribution of the tax. This includes exempt production for federal, state, county, and non-taxable Indian royalties.

 AUTH: 15-1-201, MCA IMP: 15-36-112, MCA
- AUTH: 15-1-201, MCA

 RULE II REVISED NET PROCEEDS (1) If the net proceeds of an operator changes for any reason, (i.e. amended returns, audit etc.) for the production years 1988 and prior, and it was not considered new or interim production, the additional tax or refund due will be calculated using the mill levies for the year that applied to the original net proceeds assessment. In addition, any payment of additional tax will be made directly to the appropriate county, or if a refund is due, the request for the refund will be made directly to the county.

- 3. The authority for the Department to adopt these rules is found at 15-1-201, MCA, and the rules implement 15-36-112, MCA.
- 4. The proposed adoption of these rules is necessary to implement the local government severance distribution to local governments. The local government severance tax was enacted by the 1989 special legislative session, and amended by the 1990 special legislative session. The law as finally adopted requires the department to distribute the local government severance tax collections to the counties that have oil and gas production based upon a formula. These rules clarify for the benefit of the local governments certain dates and information the distributions will be based upon.
- 5. Interested parties may submit their data, views, or arguments concerning the proposed adoption in writing to:

Cleo Anderson

Department of Revenue

Office of Legal Affairs

Mitchell Building

Helena, Montana 59620 no later than September 28, 1990.

- 5. If a person who is directly affected by the proposed repeal wishes to express his data, views and arguments orally or in writing at a public hearing, he must make written request for a hearing and submit this request along with any written comments he has to Cleo Anderson at the above address no later than September 28, 1990.
- 6. If the agency receives requests for a public hearing on the proposed adoption from either 10% or 25, whichever is less, of the persons who are directly affected by the proposed adoption, from the Administrative Code Committee of the Legislature; from a governmental subdivision, or agency; or from an association having no less than 25 members who will be directly affected, a hearing will be held at a later date. Notice of the hearing will be published in the Montana Administrative Register. Ten percent of those persons directly affected has been determined to be 25.

DENIS ADAMS, Director Department of Revenue

Certified to Secretary of State August 20, 1990.

BEFORE THE DEPARTMENT OF REVENUE OF THE STATE OF MONTANA

NOTICE OF PROPOSED AMENDMENT IN THE MATTER OF THE AMEND-)) of ARM 42.28.405 relating to MENT of ARM 42.28.405 Special Fuel Dealers Tax relating to Special Fuel Returns Dealers Tax Returns

NO PUBLIC HEARING CONTEMPLATED

TO: All Interested Persons:

- 1. On October 26, 1990, the Department of Revenue proposes to amend ARM 42.28.405 relating to the Special Fuel Dealers Tax Returns for Motor Fuels.

 2. The rule as proposed to be amended provides as follows:
- 42.28.405 SPECIAL FUEL DEALER TAX RETURNS (1) The department of revenue is hereby authorized to accept special fuel dealer tax returns without requiring a listing of all individual sales made by those dealers whose tax records are acceptable for proper audit by the department. Upon written request the department will examine the dealer's records prior to granting written authority to file tax returns as provided by this section. In-those cases -where-individual sales listings are--not--required,--the--department--of--revenue--shall--accept receipted - gallons - or - metered - sales - in - computing - the - tax liability. The department reserves the right to approve or refuse such requests. AUTH: Sec. 15-70-104 MCA; IMP, Sec. 15-70-325 MCA.
- This amendment is necessary to make the rule consistent with Section 15-70-324(3), MCA.
- 4. Interested parties may submit their data, views, or arguments concerning the proposed adoption in writing to:

Cleo Anderson Department of Revenue Office of Legal Affairs Mitchell Building Helena, Montana 59620

no later than September 28, 1990.

5. If a person who is directly affected by the proposed amendments wishes to express his data, views and arguments orally or in writing at a public hearing, he must make written request for a hearing and submit this request along with any written comments he has to Cleo Anderson at the above address no later than September 28, 1990.

6. If the agency receives requests for a public hearing cn the proposed amendments from either 10% or 25, whichever is less, of the persons who are directly affected by the proposed adoption; from the Administrative Code Committee of the

Legislature; from a governmental subdivision, or agency; or from an association having no less than 25 members who will be directly affected, a hearing will be held at a later date. Notice of the hearing will be published in the Montana Administrative Register. Ten percent of those persons directly affected has been determined to be 25.

DENIS ADAMS, Director Department of Revenue

Certified to Secretary of State August 20, 1990.

BEFORE THE DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES OF THE STATE OF MONTANA

In the matter of the amendment of Rule 46.14.402 pertaining to low income weatherization assistance program)))	NOTICE OF PUBLIC HEARING ON THE PROPOSED AMENDMENT OF RULE 46.14.402 PERTAINING TO LOW INCOME WEATHERIZA- TION ASSISTANCE PROGRAM
	,	

TO: All Interested Persons

PRIORITY SOURCE OF HEAT LOSS

- 1. On September 20, 1990, at 10:00 a.m., a public hearing will be held in the auditorium of the Social and Rehabilitation Services Building, 111 Sanders, Helena, Montana to consider the proposed amendment of Rule 46.14.402 pertaining to low income weatherization assistance program.
- The rule as proposed to be amended provides as follows:

46.14.402 DETERMINING LOW INCOME WEATHERIZATION ASSIST-ANCE Subsections (1) through (3)(b) remain the same.

(4) STATE STANDARDS FOR WEATHERIZATION
BY STANDARD DWELLING TYPE

All Home	s Other Than Mobile	
1	General Energy Waste	Stop Infiltration/Adjust Heating Source/Insulate Water Tank/Provide Energy Education/Turn Down H ₂ O Setting/ Replace Electric H ₂ O Heaters With Natural Gas H ₂ O Heaters When Possible/Dust Insulation
2 *	Uninsulated Ceiling	Insulate Ceiling
<u> </u>	Uninsulated Floor	Insulate Floor
4 5	Uninsulated Walls Perimeter of Basement	Insulate Walls
	Uninsulated	Insulate Perimeter
6 **	Partially Insulated Ceiling	Insulate Ceilings
7	Windows	Install Storm-Windows/ Thermal Curtain

WEATHERIZATION

MEASURE REQUIRED

Mobile homes all sizes, all heat types

1 General Heat Waste Stop Infiltration/Adjust Heating Source/Insulate Water Tank/Provide Energy Education/Turn Down H₂0 Setting/ Replace Electric H,0 Heaters With Natural Gas H₂O Heaters When Possible Insulate Floor Jalousie Windows ---Replace or Install Storm Windows 4 Single Glass -- Install Storm Windows/ Window Quilts Install Skirting — No 6kirting— Pre-1975 Construction Roof Cap

- * Uninsulated is defined as R-11 or less.
- ** Partially insulated is defined as R-11 or more.

Priority list for all homes

- Heating systems
 - a. CO test
 - b. tune-ups
 - c. modifications
 - d. replacements
 - e. ducts (check for breaks &/or leakage)
- 2. Water heaters
 - a. CO test
 - insulation blanket (unconditioned spaces)
- 3. Air infiltration
- 4. Insulation
 - a. attic
 - b. wall
 - c. perimeter
 - d. floor
 - e. pipe and duct wrap
 - mobile home belly
- 5. Ventilation and moisture control
- 6. Storm windows
 - interior
 - b. exterior

7. Primary door replacement

8. General repairs and miscellaneous measures necessary to protect energy conservation materials or meet safety standards

AUTH: Sec. 53-2-201 MCA

IMP: Sec. 90-4-201 and 90-4-202 MCA

- 3. These changes are being made to ensure that state policy is in compliance with the Department of Energy's standards of assistance.
- 4. Interested parties may submit their data, views, or arguments either orally or in writing at the hearing. Written data, views, or arguments may also be submitted to the Office of Legal Affairs, Department of Social and Rehabilitation Services, P.O. Box 4210, Helena, Montana 59604-4210, no later than September 28, 1990.
- 5. The Office of Legal Affairs, Department of Social and Rehabilitation Services has been designated to preside over and conduct the hearing.

Director, Social and Rehabilitation Services

Certified to the Secretary of State ______ August 20 _____ , 1990.

BEFORE THE DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES OF THE STATE OF MONTANA

In the matter of the)	NOTICE OF PUBLIC HEARING ON
amendment of Rules	í	THE PROPOSED AMENDMENT OF
46.13.106, 46.13.303,)	RULES 46.13.106, 46.13.303,
46.13.304, 46.13.401 and)	46.13.304, 46.13.401 AND
46.13.502 pertaining to)	46.13.502 PERTAINING TO
the low income energy)	THE LOW INCOME ENERGY
assistance program (LIEAP))	ASSISTANCE PROGRAM (LIEAP)

TO: All Interested Persons

- 1. On September 20, 1990, at 9:00 a.m., a public hearing will be held in the auditorium of the Social and Rehabilitation Services Building, 111 Sanders, Helena, Montana to consider the proposed amendment of Rules 46.13.106, 46.13.303, 46.13.304, 46.13.401 and 46.13.502 pertaining to the low income energy assistance program (LIEAP).
- 2. The rules as proposed to be amended provide as follows:
- 46.13.106 FRAUD/TRANSFER OF PROPERTY RESOURCES Subsections (1) through (4) remain the same.
- (5) Fuel assistance shall not be granted to any person who has deprived himself directly or indirectly of any property resources for the purpose of qualifying for assistance. Any person who has transferred real property resources or interest in real property resources within one year of the date of application without receiving adequate consideration in money or money's worth shall be presumed to have made such transfer for the purpose of qualifying for assistance.
- (a) The applicant or recipient may submit evidence that he did not make the transfer of property resources for the purpose of qualifying for assistance.

Subsection (5)(b) remains the same.

AUTH: Sec. 53-2-201 MCA IMP: Sec. 53-2-201 MCA

46.13.303 TABLES OF GROSS RECEIPTS AND INCOME STANDARDS
(1) The income standards in the table in subsection
(2) below are the 1988 1990 U.S. government office of management and budget poverty levels for households of different sizes. This table applies to all households, including self-employed households.

(a) Households with annual gross income at or below 125% of the 1988 1990 poverty level are financially eligible for low income energy assistance. Households with an annual gross income above 125% of the 1988 1990 poverty level are ineligible for low income energy assistance.

(2) Income standards for all households:

Family	Poverty	50	125	150		
Size	Guideline	Percent	Percent	<u>Percent</u>		
1	\$ 5,980 <u>6,280</u>	\$ 2,990 <u>3,140</u>	\$ 7,475 7.850	\$ 8,970 <u>9,420</u>		
2	8,020 8,420	4,010 4,210	10,025 10,525	12,030 <u>12,630</u>		
3	10,060 <u>10,560</u>	5,030 <u>5,280</u>	12,575 <u>13,200</u>	15,090 15,840		
4	12,100 12,700	6,050 <u>6,350</u>	15,125 <u>15,875</u>	18,150 <u>19,050</u>		
5	14,140 14,840	7,070 7,420	17,675 <u>18,550</u>	21,210 22,260		
6	16,180 16,980	8,090 8,490	20,225 21,225	24,270 25,470		
7	18,220 19,120	9,110 9,560	22,775 <u>23,900</u>	27,330 28,680		
8	20,260 21,260	10,130 10,630	25,325 26,575	30,390 <u>31,890</u>		
Additional	2,040 2,140	1,020 <u>1.070</u>	2,675 2,675	3,060 <u>3,210</u>		
member add						

AUTH: Sec. 53-2-201 MCA IMP: Sec. 53-2-201 MCA

 $\underline{46.13.394}$ CALCULATING INCOME Subsections (1) through (3)(a) remain the same.

(b) Dependent care deductions shall be subtracted from annual gross income that is between 125% and 150% of the 1988 1990 U.S. government office of management and budget poverty level for the particular household size.

Subsections (3)(c) and (4) remain the same.

(a) Medical and dental deductions can only be subtracted from annual gross income that is between 125% and 150% of the 1987 1990 U.S. government office of management and budget poverty level for the particular household size. Households meeting the income standards in ARM 46.13.303(2) after this adjustment are eligible for benefits.

Subsections (4)(a)(i) through (4)(a)(x) remain the same.

AUTH: Sec. 53-2-201 MCA IMP: Sec. 53-2-201 MCA

46.13.401 BENEFIT AWARD MATRICES Subsections (1) through (1)(i) remain the same.

(2) The benefit award matrices which follow establish the maximum benefit available to an eligible household for a full winter heating season (October thru April). The maximum benefit varies by household income level, (100% if at or below 100% of OMB poverty, 75% if between 101% - 125% of OMB poverty level), type of primary heating fuel and in certain cases by vendor, the type of dwelling (single family unit, multi-family unit, mobile home), and the number of bedrooms in a shelter or rental unit. Applicants may claim no more bedrooms than household members except that single elderly and handicapped households are entitled to two bedrooms benefit designation if the home contains more than one bedroom. The maximum benefit also varies by local contractor districts to account for climatic differences across the state.

MAXIMUM BENEFIT AWARD MATRIX FOR LC DISTRICTS I; II & III

Philips, Valley, Daniels, Shendan, Roosevert, Garfield, McCone, Richland, Dewson, Prairie, Wibeur, Rosebud, Tressure, Custer, Fallon, Powder River and Carter Counties

	R.E.A. electricity	100% 75%	\$429 493 370 \$524 602 452 \$506 694 513 \$667 766 575		R.E.A. electricity	100% 75%	\$372 428 \$466 524 133 \$46 524 133 \$46 524 133 \$50 50 50		R.E.A. electriotty	100% 75%	\$300 458 344 \$487 560 420 \$553 636 477 \$630 713 535							
Single Family Units	coal	100% 75%	12 13 13 13 13 13 13 13 13 13 13 13 13 13	Muth Femay Units								coal	100% 75%	\$43 \$48 \$10 \$10 \$20 \$20 \$20 \$20 \$20 \$20 \$20 \$20 \$20 \$2		coal	100% 75%	5442 162 122 5477 203 152 5242 244 183 5248 284 213
	жоом	100% 75%	\$465 189 142 \$206 237 177 \$244 284 213 \$286 331 248		ресм	100% 75%	\$143 165 123 \$470 206 154 \$346 247 185 \$254 288 216		poo _*	100% 75%	\$443 176 132 \$442 220 165 \$230 264 198 \$268 308 231							
	propere	100% 75%	\$285 325 244 \$346 397 288 \$300 451 339 \$440 506 379		properte	100% 75%	\$246 283 212 \$204 346 289 \$240 383 285 \$381 440 330	Mobile Family Units	propane	100% 75%	222 202 227 222 203 222 222 203 215 2440 255 2440 255 245 245 245 245 245 245 245 245 245							
	fuet oil	100% 75%	\$354 302 287 \$434 466 346 \$400 550 337 \$560 550 445		Mutti Fi	Mutti	Multi F	tuel oil	100% 75%	\$308 332 249 \$376 405 304 \$437 461 346 \$478 517 387	Mobile	fuel oil	100% 75%	\$329 355 267 \$404 433 325 \$456 433 370 \$544 552 414				
	M.D.U. olectricity	100% 75%	5542 623 467 5644 761 571 5644 665 649 5446 968 728		M.D.U. electricity	100% 75%	5473 542 406 5570 662 496 566 772 564 5735 643 632		M.D.U. electricity	100% 75%	\$506 579 434 \$64.7 708 531 \$702 804 603 \$786 901 675							
	natural ges	100% 75%	\$200 254 191 \$244 311 233 \$24.381 284 \$364 385 286		natural gas	100% 75%	22 22 22 22 23 22 24 25 25 25 25 25 25 25 25 25 25 25 25 25		natur a t gas	100% 75%	\$346 236 177 \$364 289 217 \$300 327 245 \$306 368 276							
	bedrooms		one Neo three four		badrooms		one two three four		bedrooms		one two three four							

ঞ		MAXIM	MAXIMUM BENEFIT AWARD MATRIX FOR LC DISTRICT IV	TRIX FOR		
		3	.iberty, Hill and Blaine Counties	nties		
			Single Family Units			
bedrooms	natural gas	electricity	fuel oil	propene	роом	coai
	100% 75%	100% 75%	100% 75%	100% 75%	100% 75%	100% 75%
one two three four	H62 686 0005 292 606 9005 112 606 9005 881 252 2515	5470 571 129 5470 508 524 5622 708 605 5632 708 505 709 605	995 997 1925 1936 1937 1938 1936 1938 1938 1936 1937 1938 1936 193	\$304 472 354 \$444 516 432 \$504 655 491 \$64 725 561	151 202 121 202 1015 202 1015 202 1020 202 1020 203 1020	2452 126 2520 2520 2524 2520 256 2545 256 256 256 256
			Multi Family Units			
bedrooms	natural gas	electricity	fuel oil	propane	poom	leoo
İ	100% 75%	100% 75%	100% 75%	100% 75%	100% 75%	100% 75%
one three four	952 276 0905 972 102 892 4005 973 072 2915	089 <u>822</u> 9895 915 009 4595 957 909 6075	10 201 422 317 240 515 307 240 516 340 240 516 340 241 516 516 516 516 516 516 516 516 516 51	\$344 410 308 \$445 500 376 \$448 550 427 \$448 650 478	027 (05:5) 181 (07:5) 181 (07:5)	\$144 162 121 \$146 502 152 \$14 503 182 \$14 503 182
			Mobile Family Units			
bedrooms	natural gas	chectricity	fuet oil	propane	poom	cost
	100% 75%	100% 75%	100% 75%	100% 75%	100% 75%	100% 75%
one two three four	725 926 925 925 545 925 543 925 543	5437 531 399 5534 649 447 5606 738 554 8670 627 620	\$354 452 339 \$432 551 413 \$401 827 470 \$550 702 527	\$235 439 329 \$410 536 402 \$466 609 457 \$522 662 511	\$163 187 141 \$204 234 176 \$246 281 211 \$286 328 246	\$148 216 162 \$188 216 162 \$28 259 195 \$364 300 227

			Great Fails natural gas	100% 75%	\$100 216 162 \$200 286 198 \$260 286 224 \$260 386 224		Great Falls natural gas	100% 75%	\$465 188 141 \$400 229 172 \$335 259 194 \$253 292 219		Groat Falls natural gas	100% 75%	\$174 200 150 \$213 245 184 \$24 277 208 \$34 312 234
			coal	100% 75%	5136 159 119 5173 196 148 5307 238 179 5343 278 208		coal	100% 75%	5450 138 104 5450 173 129 5450 207 155 5310 242 181		coal	100% 75%	\$148 148 111 \$144 185 138 \$140 221 166 \$235 556 194
			Poow	100% 75%	5450 172 129 5487 215 161 5256 258 193 5363 301 226		роом	100% 75%	\$120 150 112 \$163 187 140 \$185 224 168 \$228 262 196		Poog.	100% 75%	\$130 150 120 \$174 200 150 \$300 240 180 \$244 280 210
WARD MATRIX FOR RICT V	Pondera, Teton. Iscade Counties	nity Units	propane	100%, 75%	5443 353 265 5446 431 323 5446 690 367 5446 690 461	Multi Family Units	propane	100% 75%	\$300 007 230 \$306 375 281 \$414 426 320 \$464 477 358	Mobile Family Units	propane	100% 75%	5310 328 246 5300 401 301 5444 455 342 5406 510 383
MAXIMUM BENEFIT AWARD MATRIX FOR LC DISTRICT V	Glacier, Toole, Pondera, Teton, Chouteau and Cascade Counties	Single Family Units	fuel oit	00% 75%	5126 380 285 5106 663 347 5461 537 385 5606 560 443	Multi Fen	fuel	100% 75%	\$383 331 246 \$348 403 302 \$32 458 344 \$430 513 385	Mobile Fa	luel oil	00% 75%	\$300 353 265 \$369 431 323 \$449 490 367 \$470 549 412
			f. electricity o	100% 75%	\$ FSS 802 2195 \$ FSS 900 0995 \$ SCP 005 1995 \$ 900 547 9000		fe electricity o	100% 75%	\$246 413 310 \$424 505 378 \$470 573 430 \$556 542 482		fi electricnty o	100% 75%	5369 441 331 5454 539 405 5544 613 460 5573 687 515
			- -	100% 75% 10	5164 182 136 54 55 55 55 55 55 55 55 55 55 55 55 55		7	100% 75%	5442 158 118 54 54 54 54 54 54 54 54 54 54 54 54 54		į,	100% 75% 10	5152 169 127 518 518 518 518 518 518 518 518 518 518
蕳			natur bedrooms gas	됩	one \$16 hwo \$20 three \$20 four \$20		natur bedrooms gas	회	one state the state that the state t		natur bedrooms gas	χį	the same

		coad 100% 75%	\$1.58 136		7	100% 75%	\$157 158 118 \$174 197 148 \$206 236 177 \$200 275		7	100% 75%	2442 2442 250 250 250 250 250 250 250 250 250 25
		1009	3333		e 00	מַן	3388		8	ΣĮ	3333
		Mood	2 4 4 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8 8		poom	100% 75%	251 128 252 160 256 182 258 224		poom	100% 75%	\$150 182 137 \$100 228 171 \$200 274 205 \$70 \$10
		Wood 100%	4448		Ŏ.	χį	3 3 3 3		Ø.	ΣĮ	3333
S S	•	propane 100%, 75%	\$374 416 312 \$455 508 301 \$640 577 433 \$662 646		Ę	100% 75%	왕희왕 일왕(왕) 강		ŧ	100% 75%	\$424 307 280 \$424 472 384 \$400 557 485 \$64 601 451
MATRIX F VI Num, Wheatl	st in	propane 100%, 75	252 252	Ę	propere	1000	2272	loits	propane	1000	2223
MAXIMAM BENEFIT AWARD MATRIX FOR LC DISTRICT VI LC DISTRICT VI Forgue, Judith Besin, Petroleum, Wheatland,	Single Family Units	8	제 전 명 전 전 전 전 전 전 전 전 전 전 전 전 전 전 전 전 전	Mutti Family Units		ă	의 전 전 전 전 전 전 전 전 전 전 전 전 전 전 전 전 전 전 전	Mobile Family Units		98	20012121 20012121
XIMUM BEN LC Lu, Judih B	Sign	fuel oil 100%, 75%	25.25.25.25.25.25.25.25.25.25.25.25.25.2	P.	feel G	100% 75%	200 200 200 200 200 200 200 200 200 200	₩	feel of	100% 75%	\$42\$ 480 301 \$42\$ 480 367 \$404 567 418 \$564 687 468
Ferg	5	اف	¥ 학교 기			,,	쫾罴읡쓁			•	엠웩쵞쵦
		electricity 100% 75%	20 20 20 20 20 20 20 20 20 20 20 20 20 2		electricity	100% 75%	25 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2		electricity	100% 75%	\$500 \$250 \$500 \$250 \$610 \$610 \$610 \$
		natural gas	\$187 156 \$20 285 190 \$30 285 190 \$30 20 215		netural gas	100% 75%	\$165 180 138 \$160 220 155 \$25 260 187 \$25 260 210		natural gas	20% 75%	25 25 25 25 25 25 25 25 25 25 25 25 25 2
			NEEL		_	¥	ងដូច			ΞI	auus
ପ୍ର		bedrooms	one two three four		bedrooms		one Nwo three four		bedrooms		one two three

			M D.U. naturel gas	100% 75%	\$125 224 158 \$238 273 205 \$368 306 232 \$360 348 232		M.D.U. natural gas	100% 75%	\$120 195 146 \$207 238 178 \$334 269 202 \$364 303 227		M.D.U. notural gas	100% 75%	5181 208 156 5221 254 191 5251 288 216 5251 288 216
			peo 2	100% 75%	51.24 (50 (1)3 51.64 (88 (4)1 51.67 (58 (58 (58 (5)1)3 51.67 (58 (58 (5)1)3 51.67 (50 (5)1)		, to 0:0	100% 75%	\$144 (3): 98 \$144 (3): 98 \$171 (96) (47 \$200 (22) (72		coal	100% 75%	\$122 140 105 \$142 175 131 \$143 210 157 \$24 184
α			Poor	100% 75%	5442 168 122 5474 204 155 5474 204 155 5474 205 185 548 205 214		роом	100% 75%	\$424 142 106 \$464 177 133 \$485 213 160 \$246 248 186		poo₃	100% 75%	\$122 152 114 \$165 189 142 \$198 227 171 \$224 265 199
MAXIMUM BENEFIT AWARD MATRIX FOR LC DISTRICT VII	Sweetgrass, Stillwater, Carbon, Yellowstone and Big Horn Counties	Single Family Units	propane	100% 75%	916 100 9975 906 1905 906 1905 906 1905 906 1905 906 1905 906 1905 906 100	Multi Family Units	predoid	100% 75%	\$360 280 210 \$306 343 257 \$343 389 282 \$388 436 327	Mobile Family Units	propane	100% 75%	\$367 300 225 \$726 366 275 \$770 416 312 \$415 466 350
MAXIMUM BENEFI	Sweetgrass. Yetlowstone an	Single	fuel	100% 75%	5382 556 5350 431 323 5350 431 323 546 660 367 546 540 445	Multi	fuel	100% 75%	230 305 231 547 476 325 547 476 320 548 476 320	Mobile	fuel out	100% 75%	\$387,329,246 \$38,401,300 \$370,456,342 \$446,511,383
			electricity	100% 75%	\$340 455 341 \$426 555 417 \$486 631 473 \$544 707 530		olectricity	100% 75%	\$304 3 <u>35 297</u> \$374 4 <u>85 362</u> \$472 <u>\$49 412</u> \$473 <u>615 461</u>		electricity	100% 75%	\$324 423 317 \$307 517 387 \$451 587 440 \$505 658 493
			M P.C. natural gas	100% 75%	\$1.55 172 129 \$1.00 210 158 \$21.5 238 178 \$24.5 268 201		M.P.C. natural gas	100% 75%	\$196 150 112 \$166 189 137 \$187 207 155 \$240 233 175		M.P.C. natural gas	100% 75%	\$145 160 120 \$127 196 147 \$200 221 166 \$28 249 187
희			bedrooms		one Nvo three four		bedrooms		one hwo three four		bedrooms		one two throe four

			coal	100% 75%	\$1454 174 131 \$1400 218 163 \$228 281 196 \$286 306 229		com	100% 75%	91 231 521 542 91 392 1625 91 392 1625 91 392 1625		coal	100% 75%	\$444 (62 121 \$474 202 152 \$242 243 182 \$242 283 182
			poom	100% 75%	\$164 189 142 \$205 236 177 \$246 283 212 \$286 330 248		роом	100% 75%	\$140 (64 122) \$170 206 154 \$74 246 (85 \$250 287 215		роом	100% 75%	\$463 175 132 \$404 219 165 \$200 283 197 \$367 307 230
ATRIX FOR	and		propere	100% 75%	\$443 514 386 \$544 626 471 \$645 714 535 \$680 800 600		bropane	100% 75%	\$386 447 336 \$474 547 410 \$536 621 466 \$590 696 522		propene	100% 75%	\$442 478 359 \$502 564 438 \$572 664 498 \$640 744 558
MAXIMUM BENEFIT AWARO MATRIX FOR LC DISTRICT VIII	Lewis & Clark, Jefferson and Broadwater Counties	Single Femily Units	fuel oil	100% 75%	\$223 400 300 \$404 488 366 \$461 565 416 \$617 622 466	Multi Femily Units	tuel oil	100% 75%	907 145 0575 296 087 1045 316 167 1645 192 976 0855	Mobile Family Units	fuel oil	100% 75%	\$300 372 279 \$377 454 340 \$429 516 387 \$481 578 434
MAXIM			electricity	100% 75%	5440 521 391 5527 656 477 5640 723 542 5684 810 608		electricity	352 %OO	5342 453 340 5487 554 415 5634 629 472 5636 706 529		electricity	100% 75%	\$400,484.363 \$500,592.444 \$568.673.504 \$638.775.555
			natural gas	100% 75%	91 502 502 502 502 502 502 502 502 502 502		netural gas	100% 75%	202 0/2 chts		natural gas	90% 75%	5467 186 139 5204 226 170 5234 226 192 528 288 288
D			bedrooms na	이	Mo State		bedrooms na	의	Mo M		bedrooms nat	인	one three

bed rooms	805 Janvico 800 Janvico 80		MAXMAUM BENEFIT AWARD MATRIX FOR LC DISTRICT IX Meagner, Gallatin and Park Counters Single Family Units had oil propane 100% 75% 100% 75 STALE ALE 312 SALES STALE 313 SALES SALES STALE 313 S	TRIX FOR confles confles 100% 75% 55% 53% 642.346	wood 100% 75% 5445 189 142	원 <u>원</u>
three four	230 244 (86) 250 276 (276) 250 276 (276) 250 276 (276) 250 276 (276) 250 276 (276) 250 276 (276) 250 276 (276)	200 200 200 200 200 200 200 200 200 200	\$544 <u>405</u> 8581 647 403	\$400 BIT 88 508 BIT 88	25 4 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5	61 815 000 9905
bedrooms	natural gas 100% 75%	electricity 100% 75%	tuel oil 100% 75%	100% 75%	wood 100% 75%	toos 75%
one Nyo three four	\$152 174 130 \$140 212 159 \$244 270 200	\$384 451 338 \$460 552 414 \$53 627 470 \$607 702 527	\$325 362 272 \$344 331 \$464 332 \$506 555 422 Mobile Family Units	\$338 402 301 \$443 401 368 \$470 568 418 \$638 505 468	5440 165 123 5470 206 154 5346 207 185 5364 209 216	5132 152 114 5165 150 147 5100 522 171 5100 523 171 5100 523 171
bedrooms	notural gas	electricity	fuel out	propane	poo _*	Reco
ons bwo lhres four	stee 186 139 sac 227 170 sac 251 190 sac 251 190	\$440 463 362 \$504 650 442 \$570 670 503 \$638 751 563	5348 387 290 5424 472 354 5442 537 403 5540 602 451	5962 429 322 5442 524 333 5502 596 447 5562 669 501	100% 73% 5440 220 165 5440 220 165 5440 200 231	24.2 St. 152 S

ą			MAXIMUM BENEF	MAXIMUM BENEFIT AWARD MATRIX FOR LC DISTRICT X	Æ		
			Lincoln, and Sar	Lincoln, Flathead, Lake and Sanders Counties			
			Single	Single Family Units			
bedrooms	neturel ges	M.P.C. electricity	fuel	propere	роом	coal	P.P.L. electricity
	100% 75%	100% 75%	100% 75%	100% 75%	100% 75%	100% 75%	100% 75%
one three four	\$104 211 158 \$233 258 194 \$264 202 219 \$307 329 246	\$466 552 414 \$570 675 506 \$447 767 575 \$726 859 544	\$306 451 338 \$482 549 412 \$544 625 469 \$614 700 525	\$491 500 443 \$508 721 541 \$600 819 615 \$746 918 688	SI 002 9755 SI 002 9755 SI 002 9755 SI 002 9755	\$1464 186 138 \$204 221 127 \$244 277 208 \$34 327 202	\$354 \$424 \$425 \$425 \$565 \$565 \$565 \$565 \$565 \$565 \$565 \$5
			Muhi	Multi Family Units			
bedrooms	natural gas	M.P.C. electricity	fuel oil	propane	роом	jeoo	P.P.L. electricity
	100% 75%	100% 75%	100% 75%	100% 75%	100% 75%	100% 75%	100% 75%
one hwo three four	\$1468 184 136 \$200 225 168 \$220 225 168 \$220 226 191 \$250 286 214	\$40\$ 480 380 \$40\$ 587 440 \$543 667 500 \$624 747 560	\$244 382 294 \$419 478 359 \$477 544 408 \$524 609	\$410 <u>\$14 385</u> \$544 <u>\$27 471</u> \$564 713 <u>\$35</u> \$654 789 <u>\$39</u>	101 171 0915 101 101 101 101 101 101 101 101 101 101	5146 (61 120 5146 (01 151 5246 (21 181 5245 (21 181	200 247 280 282 282 283 842 283 842 842 842 842 842 842 842 842 842 842
			Mobile	Mobile Family Units			
эшооград	natural gas	M.P.C. electricity	fuel oil	propare	Poom	P OOD	P.P.L. electricity
	100% 75%	100% 75%	100% 75%	100% 75%	100% 75%	100% 75%	100% 75%
one Wo Ihree four	\$477 196 147 \$247 240 180 \$246 272 204 \$276 306 229	\$432 <u>513 385</u> \$500 <u>627 471</u> \$602 713 535 \$674 799 599	\$367 419 314 \$448 511 383 \$500 581 436 \$574 651 488	\$448 549 412 \$547 671 503 \$604 762 572 \$606 854 640	\$462 196 140 \$203 233 174 \$243 279 209 \$284 326 244	\$150 172 129 \$143 215 161 \$224 258 190 \$365 300 235	Sage 371 278 S402 453 340 S467 515 386 S542 577 433

		32	MAXIMUM BENEFIT AWARD MATRIX FOR LC DISTRICT XI	MATRIX FOR		
		-	Mineral, Missoula and Ravalli Countres	ratii Counties		
			Single Family Units	\$F		
bedrooms	natural gas	electricity	ivel	propane	poo,*	ţ e o >
	100% 75%	100% 75%	100% 75%	100% 75%	100% 75%	100% 75%
	202 201 2005 202 202 2005 202 202 2020 202 202 2020 202 202 2020 202 202	\$410 474 356 \$504 500 435 \$569 659 694 \$638 700 553	200 307 2503 100 307 2503	\$360 481 381 \$451 588 441 \$513 688 501 \$514 748 551	022 902 1025 902 9025 902 9025 902 9025 902 9025	51 51 51 51 51 51 51 51 51 51 51 51 51 5
			Multi Family Units	its		
bedrooms	natural gas	electricity	lual oit	propene	poo*	78 08
	100% 75%	100% 75%	100% 75%	100% 75%	100% 75%	100% 75%
	\$146 175 131 \$140 214 161 \$240 242 182 \$346 273 204	\$367 413 309 \$436 504 378 \$405 573 430 \$555 642 461	\$340 356 267 \$370 434 325 \$430 483 370 \$482 553 415	\$321 419 314 \$302 512 384 \$446 581 436 \$500 651 488	\$146 166 124 \$184 207 156 \$347 209 187 \$365 290 218	11 531 651 11 531 11 531 15 51
			Mobile Family Units	កវ៉េទ		
bedrooms	natural gas	electricity	fuel	propane	poo _*	leos
	100% 75%	100% 75%	100% 75%	100% 75%	100% 75%	100% 75%
	\$160 187 140 \$207 229 172 \$24 259 194 \$263 291 219	\$384 441 331 \$466 539 404 \$500 613 459 \$500 686 515	\$332 380 285 \$404 464 348 \$460 \$27 395 \$645 591 443	5344 448 336 5420 547 410 547 621 466 557 686 522	151 171 133 1525 254 153 255 254 255 255 255 255 255 255 255 255 255 255 255	\$140 164 123 \$170 205 154 \$214 246 184 \$250 287 215

MANIMUM BENEFIT AMARD MATRIX FOR	Powell, Granite, Deer Lodge, Silver Bow,
LC DESTRICT XII	Bonneshand and Madican Counties
MAX IMOM	Powell, Gran

	laoo	100% 75%	\$179 206 154 \$244 257 193 \$249 309 232 \$44 360 270		coal	100% 75%	502 502 5445 503 552 5445 503 552 5445 503 552 5445 503 552 5445 503 552 5445 503 5455 503 50		leos	100% 75%	2467 191 144 1598 239 179 1595 287 215 1595 335 251
	poo _*	100x 75x	1916 223 1404 244 272 202 254 313 251 250 303 245 250 304 br>250		poor	100% 75%	52 05 965 571 05 559 571 05 559 971 05 559 971 05 559		P004	100% 75%	526 259 194 526 259 194 527 255 575 575 575 575
	propane	100x 75x	759 <u>178</u> 2725 759 <u>759</u> <u>757</u> 759 <u>759</u> <u>759</u>		propane	100% 75%	995 822 8295 905 823 1955 777 905 7675 997 887 7675		propere	100% 75%	552 391 569 525 343 569 525 543 569 525 543
Single Family Units	fuel oil	100% 75%	500 000 2175 825 509 825 177 509 825 177 509 205 177 509 205	Mutri Family Units	fuel	100% 75%	217 575 595 276 501 322 276 501 322 276 501 322 276 501 322	Mobile family Units	fuel	160% 75%	5388 378 283 5473 461 345 5473 524 393 5602 587 440
	electricity	100% 75%	55-20 611 459 56-35 747 560 57-22 649 637 58-86 951 713		electricity	252 200	255 255 355 255 257 355 255 357 255 255 357 255 255 357 255 255		electricity	1001 751	1435 569 426 1434 590 521 1454 590 521
	hatural gas e	100% 75%	272 397 458 3 772 327 396 3 973 397 398 3 973 398 3 973 398		natural gas e	100% 75%	856 205 154 855 856 856 856 856 856 856 856 856 856		natural gas e	100% 75% 1	8 2019 164 845 845 845 845 845 845 845 845 845 84
	bedrooms na	취	one say		bedrooms nai	01	one SER two SER three SER four SER		bedrooms na	리	are the second

- 46.13.502 SUPPLEMENTAL ASSISTANCE (1) To the extent funds are available, one-time supplemental assistance for the amount of the outstanding heat bill not to exceed \$150.00 is available to LIEAP households at or below 50% 100% of Office of Management and Budget (OMB) poverty standards, as listed in ARM 46.13.303, who have paid at least 5% of their income, as defined in ARM 46.13.304, toward their home heating costs for the October 1 through April 30 heating season 12 months previous to the date of application for supplemental assistance.

 Subsections (1) (a) through (2) (c) remain the same.
- (3) The amount of any single PIP supplemental grant will not exceed the amount of one single PIP co payment.
- 3. The LIEAP changes are necessary to ensure that state policy coincides with the federal Office for Management of the Budget (OMB) current poverty standards and to ensure that benefit award matrices coincide with the LIEAP budget. In addition, it will allow supplemental assistance to be given to households at or below 100% of the OMB poverty standard as opposed to 50% of the OMB poverty standard. Further, the rule change allows the state to count all applicant's resources when qualifying for LIEAP assistance.
- 4. Interested parties may submit their data, views, or arguments either orally or in writing at the hearing. Written data, views, or arguments may also be submitted to the Office of Legal Affairs, Department of Social and Rehabilitation Services, P.O. Box 4210, Helena, Montana 59604-4210, no later than September 28, 1990.
- 5. The Office of Legal Affairs, Department of Social and Rehabilitation Services has been designated to preside over and conduct the hearing. Λ

Director, Social and Rehabilitation Services

Certified	to	the	Secretary	of	State	August 20 ,	1990
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BEFORE THE DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES OF THE STATE OF MONTANA

In the matter of the amendment of Rule 46.10.409 pertaining to the sliding fee scale for)))	NOTICE OF PUBLIC HEARING ON THE PROPOSED AMENDMENT OF RULE 46.10.409 PERTAINING TO THE SLIDING FEE SCALE
transitional child care	j	FOR TRANSITIONAL CHILD CARE

TO: All Interested Persons

- 1. On September 20, 1990, at 11:00 a.m., a public hearing will be held in the auditorium of the Social and Rehabilitation Services Building, 111 Sanders, Helena, Montana to consider the proposed amendment of Rule 46.10.409 pertaining to the sliding fee scale for transitional child care.
- The rule as proposed to be amended provides as follows:
- 46.10.409 SLIDING FEE SCALE FOR TRANSITIONAL CHILD CARE

 (1) The following is a sliding fee scale which indicates the amount the department family will contribute towards the family's child care costs at the established reimbursement rate in accordance with ARM 46.10.404:
- (a) for the first six (6) months of the transitional child care eligibility period, 9010% of established reimbursement rates, for the appropriate type of care (such as day care center, family home or group home) or 9010% of actual cost (whichever is less) per child;
- (b) for the 7th and 8th months, 7525% of established reimbursement rates or 7525% of actual cost (whichever is less) per child;

Subsections (1)(c) remains the same.

- (d) for the 11th and 12th months, 2575% of established reimbursement rates or 2575% of actual cost (whichever is less) per child.
- (2) In addition, the family is also required to pay an additional fee per child based on family income. The following scale indicates what the family share is:

					\$20,001 and Over	10\$ + \$20 p/c	10\$ + 20 p/c	10% + 20 p/c	10% + 20 p/c	10\$ + 20 p/c	10\$ + 20 p/c	25\$ + 20 p/c	25% + 20 p/c	50% + 20 p/c	50\$ + 20 p/c	75\$ + 20 p/c	75% + 20 p/c
SLIDING FEE SCALE	for	TRANSITIONAL CHILD CARE (TCC)	OCTOBER 1, 1990	Family Share Projected Gross Annual Family Income	\$15,001-20,000	10% + \$10 p/c	10% + 10 p/c	10% + 10 p/c	10% + 10 p/c	10\$ + 10 p/c	10% + 10 p/c	25\$ + 10 p/c	25% + 10 p/c	508 + 10 p/c	50\$ + 10 p/c	75% + 10 p/c	75% + 10 p/c
STIDING	Ī	TRANSITIONAL	OCTOBE	Famil Projected Gross A	\$10,001-15,000	10\$ + \$5 p/c	10% + 5 p/c	10% + 5 p/c	10\$ + 5 p/c	10\$ + 5 p/c	10\$ + 5 p/c	25\$ + 5 p/c	25% + 5 p/c	50\$ + 5 p/c	50\$ + 5 p/c	75% + 5 p/c	75% + 5 p/c
					\$ 0 - 10,000	10\$	10\$	108	108	10\$	108	25\$	25%	50%	503	75%	75\$
(e)					TCC Month	~ 1	21	rΊ	ఠ	ഗി	91	7	co 1	어	10	11	12

p/c means "per child"

(3) The department will pay the portion of the family's child care costs, based on the established reimbursement rates for the appropriate type of care, which the family is not required to pay pursuant to subsections (1) and (2) of this rule above.

AUTH: Sec. 53-4-212 MCA

IMP: Sec. 53-4-701 and 53-4-716 MCA

- 3. The state of Montana is mandated by the Federal Family Support Act of 1988 (Welfare Reform) to provide transitional child care services to participants of the Aid to Families with Dependent Children (AFDC) program who have been on assistance for three of the six months prior to loss of financial assistance and have lost their assistance because of 1) increased hours of employment, 2) increased earned income (Unemployed Parent program), or 3) the expiration of the \$30 plus one-third or \$30 earned income disregard. These child care services are to be available for 12 months from the date of termination from AFDC financial assistance. This rule establishes the amounts to be contributed by the recipients and the Department toward the payment of day care costs and bases the family's contribution on the family's ability to pay.
- 4. Interested parties may submit their data, views, or arguments either orally or in writing at the hearing. Written data, views, or arguments may also be submitted to the Office of Legal Affairs, Department of Social and Rehabilitation Services, P.O. Box 4210, Helena, Montana 59604-4210, no later than September 28, 1990.
- The Office of Legal Affairs, Department of Social and Rehabilitation Services has been designated to preside over and conduct the hearing.
- 6. This rule will be applied retroactively to October 1, 1990.

Director, Social and Rehabilitation Services

Certified to the Secretary of State August 20 , :	1990.
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BEFORE THE STATE AUDITOR AND COMMISSIONER OF INSURANCE OF THE STATE OF MONTANA

In the matter of the adoption of)	NOTICE OF ADOPTION
rules pertaining to medicare) ·	AND AMENDMENT OF
supplement insurance minimum)	ARM 6.6.505 THROUGH
standards and amendment)	6.6.511 AND ARM 6.6.513
of ARM 6.6.505 through ARM 6.6.511)	AND RULE I (6.6.514)
and ARM 6.6.513)	THROUGH RULE IX (6.6.522)

TO: All Interested Persons:

- 1. On July 2, 1990, the State Auditor and Commissioner of Insurance, Department of Insurance (department) published a notice of hearing on the proposed adoption of the above-stated amendments and rules at page 1285 of the 1990 Montana Administrative Register, issue number 13.
- 2. Oral comment was taken at the public hearing held on August 2, 1990, at 9:00 a.m. in Room 160 of the Mitchell Building, 126 North Sanders, Helena, Montana. The hearing, which was tape-recorded and transcribed, was attended by twelve persons. Three persons offered testimony. The department received written comment from five persons. The tape of the hearing, a transcript of that tape, the written comments received and the hearing officer's report are on file in the department's law library.

The comments received were generally in favor of adoption of the amendments and proposed rules. Comments to the amendments and proposed rules are discussed below in reference to each rule.

3. The department received both oral and written testimony on two jurisdictional topics not specifically addressed to any proposed amendment or rule. These comments and responses are summarized below.

COMMENT: An interested party asserted in testimony and in writing that the department lacks authority to adopt the entire proposed rule amendments and new rules. The gravamen is that 33-22-902, MCA, limits the commissioner's authority to adopt rules to those that were necessary to meet the requirements of the Medicare Catastrophic Coverage Act of 1988, P.L. 100-360. This act was repealed in the Medicare Catastrophic Coverage Repeal Act of 1989. The repeal, therefore, resulted in a loss of the commissioner's extended rulemaking authority granted under 33-22-902, MCA.

RESPONSE: 33-22-902, MCA, provides as follows: "The purpose of this part is to establish minimum standards for medicare supplement insurance policies and to establish a regulatory program that meets the requirements of Public Law 92-265, the Social Security Disability Amendments of 1980, approved June 9, 1980." Reading this section in its entirety reveals that the legislature intended two purposes: (1) To establish minimum standards for medicare supplement insurance

policies and (2) to establish a regulatory program that met federal requirements. The repeal of the Medicare Catastrophic Coverage Act had no effect on the first purpose contained in 33-22-902, MCA. The authority of the commissioner to establish minimum standards for medicare supplement insurance policies remains inviolate. The department has the authority to adopt in rule minimum standards for medicare supplement insurance policies.

COMMENT: An interested party asserted that the proposed new rules that regulate the market conduct of insurers providing medicare supplement insurance in Montana are beyond the scope of authority of the department. Section 33-22-905, MCA, grants the commissioner authority to adopt rules to establish minimum standards for benefits and payment of claims for medicare supplement policies. The interested party also asserts the same argument as presented in the immediately preceding comment but limits its applicability to the proposed new rules. It was further asserted that the department has patterned its rules upon the National Association of Insurance Commissioners (NAIC) adopted model regulations which, in turn, were based on the NAIC III, <u>NAIC Model Laws, Regulations and Guidelines</u>, Medicare Supplement Insurance Minimum Standards Model Act, pp 650.1 through 650.5. This model is to be adopted by the states to bring their medicare supplement regulatory programs into compliance with federal standards of the Medicare Catastrophic Coverage Repeal Act of 1989. Montana has not adopted the aforementioned model law. The contention is the commissioner does not have the authority to adopt designed to implement the model law.

RESPONSE: Section 33-1-313, MCA, is a general grant of rulemaking authority for the commissioner to "make reasonable rules necessary as an aid to effectuation of any provision of this code." Section 33-22-902, MCA, provides, in pertinent part, that "[t]he purpose of this part is to establish minimum standards for medicare supplement insurance policies . . ." The legislature granted broad authority to the commissioner to exercise discretion in determining what are appropriate minimum standards for medicare supplement insurance policies. Authority is not tied to any federal requirements. The commissioner has determined that the NAIC model regulations are appropriate standards under state law independently of federal standards and may set standards by general rulemaking authority. The commissioner has the authority to adopt rules that address the market conduct of insurers.

4. The department has adopted the amendments and rules as proposed with the following changes (new material is underlined; material to be deleted is interlined):

6.6.505 POLICY DEFINITIONS AND TERMS received no adverse comments and the amendments are adopted as proposed.

AUTH: 33-1-313, 33-22-904, MCA IMP: 33-15-303 & 33-22-901 through 33-22-924, MCA

6.6.506 PROHIBITED POLICY PROVISIONS received no adverse

comments and the amendments are adopted as proposed.

AUTH: 33-1-313, 33-22-904, MCA IMP: 33-15-303 & 33-22-901 through 33-22-924, MCA

<u>6.6.507 MINIMUM BENEFIT STANDARDS</u> received adverse comments, summarized below. The amendments are adopted as proposed.

COMMENT: Proposed amendment (2)(e) is objected to on the basis that it constitutes the taking of property without due process of law. The policies in force were underwritten and rated on the basis that medicare supplement policies are not noncancellable and not nonrenewable.

RESPONSE: The expectation of receipt of a certain level of premium payment is a contractual right which does not rise to the level of deserving due process protection. Whatever property rights attach in the insurer-insured relationship generally belong to the owner who is not the insurer. The proposed amendment is adopted.

<u>COMMENT</u>: Proposed amendment (2)(i) is objected to on the basis that this constitutes the taking of property without due process of law. The proposed change adds a terminal benefit upon which in-force policies were not rated.

RESPONSE: Ownership of a medicare supplement insurance policy does not reside with the insurer. The expectation of a certain level of premium payment is a contractual right only and not deserving of the due process of law. The proposed amendment is adopted.

COMMENT: Proposed amendment (2)(i) is objected to on the basis that the term "continuous loss" needs further definition.

RESPONSE: "Loss" means the basis of the claim.
"Continuous" has the ordinary meaning as stated in dictionaries of common usage. The proposed amendment is adopted.

AUTH: 33-1-313, 33-22-904, MCA IMP: 33-15-303 & 33-22-901 through 33-22-924, MCA

6.6.508 LOSS RATIO STANDARDS received adverse comments, summarized below. The amendments are adopted as proposed.

<u>COMMENT</u>: (5) of the proposed amendment is objected to on the basis that the term "health care service plan" is not defined.

RESPONSE: The term "health care service plan" encompasses insurance offered by any number of entities, whether they are health service corporations, insurers, or other entities providing medicare supplement policies or contracts in this state. The amendment is adopted as proposed.

AUTH: 33-1-313, 33-22-904, MCA IMP: 33-15-303 & 33-22-901 through 33-22-924, MCA

6.6.509 REQUIRED DISCLOSURE PROVISIONS received no adverse comments and the amendments are adopted as proposed.

AUTH: 33-1-313, 33-22-904, MCA IMP: 33-15-303 & 33-22-901 through 33-22-924, MCA

6.6.510 REQUIREMENTS FOR APPLICATION FORMS AND REPLACEMENT received adverse comments, summarized below. The

amendments are adopted as proposed.

COMMENT: Two interested parties recommend that the proposed amendments be modified to require that an insurer be notified in writing that its in-force medicare supplement insurance policy is being replaced. The basis for the suggestion is that timely notice of the replacement of existing coverage would allow insurers the opportunity to identify producers engaged in unnecessary replacement activities, provides the existing insurer the opportunity to conserve business, and maintain persistency in the medicare supplement block and help to identify abusive or illegal marketing practices.

RESPONSE: The opinion of the department is that while the recommendation would reduce the number of unnecessary replacements, the effect would be marginal. The proposed new rules remove the economic incentive for unnecessary replacement. In many instances, the consumer may unwittingly be placed in the middle of efforts by the producer who sold the policy being replaced to save it and the efforts of the producer of the replacing policy to conclude the sale.

AUTH: 33-1-313, 33-22-904, MCA IMP: 33-15-303 & 33-22-901 through 33-22-924, MCA

6.6.511 SAMPLE FORMS received adverse comments, summarized below. The amendments are adopted as proposed.

COMMENT: The amendment to 6.6.511(4) was objected to on

the basis that the new form, intended to inform consumers, is confusing.

RESPONSE: The form in the proposed amendment requires the insurer to indicate, with respect to minimum standards, what the insurance policy will pay and what the insured will pay. The department believes that this form more clearly provides the consumer with basic information necessary to make an informed choice about the purchase of medicare supplement insurance policy. The department believes this form simplifies rather than complicates the consumer's purchasing decision. Following this information, another part of the form requires the insurer to give notice of what coverage is contained within the policy. Again, this is basic information needed by the consumer to make a wise choice. The department believes that the clear delineation of these issues will enable the consumer to make a better choice. The amendments are adopted as proposed.

AUTH: 33-1-313, 33-22-904, MCA IMP: 33-15-303 & 33-22-901 through 33-22-924, MCA

<u>6.6.513 EFFECTIVE DATE</u> received adverse comments, summarized below. The amendments are adopted as proposed.

COMMENT: The amendment is objected to on the basis that the proposed effective date of September 1, 1990, does not allow local insurance carriers enough time to make adjustments to bring their practices into conformity with these new rules and amendments. Specifically, the local insurance carrier will have to amend the contract with its producers to reflect the new commission structure, educate producers about the new standards, and develop new application forms. With respect to the contract between the insurer and its producers, the contract requires the insurer to give the producers thirty days warning of changes in the commission relationship.

RESPONSE: Other written comments by the interested party show that it knew as early as January, 1990, that there was a high probability that the commissioner would adopt these amendments. Notice of the proposed amendments and rules was published in the Montana Administrative Register on July 2, 1990. Therefore, the interested party had a sufficient period of time in which to adopt changes of operations. The amendment as proposed is adopted.

AUTH: 33-1-313, 33-22-904, MCA IMP: 33-15-303 & 33-22-901 through 33-22-924, MCA

 $\underline{6.6.514}$ (RULE I) BENEFIT CONVERSION REQUIREMENTS DURING TRANSITION received no adverse comments and is adopted as proposed.

AUTH: 33-1-313, 33-22-904, MCA IMP: 33-15-303 & 33-22-901 through 33-22-924, MCA

6.6.515 (Rule II) STANDARDS FOR CLAIMS PAXMENT received adverse comments, summarized below. The rule is adopted as proposed.

COMMENT: The rule was objected to on the basis that in Rule II(2), "medicare supplement insurance experience rating form" is not defined.

RESPONSE: This is a form that is currently under development by the NAIC. It will be provided to insurers to report data required by federal law. The rule is adopted as proposed.

AUTH: 33-1-313, 33-22-904, MCA IMP: 33-15-303 & 33-22-901 through 33-22-924, MCA

 $\underline{6.6.516}$ (RULE III) FILING REQUIREMENTS FOR OUT-OF-STATE GROUP POLICIES received no adverse comments and is adopted as proposed.

AUTH: 33-1-313, 33-22-904, MCA IMP: 33-15-303 & 33-22-901 through 33-22-924, MCA

6.6.517 (RULE IV) PERMITTED COMPENSATION ARRANGEMENTS

(1) An insurer or other entity may provide commission or other compensation to a producer or other representative for the sale of a medicare supplement policy or certificate only of the first year commission or other first year compensation is not

more than 200% of the commission or other compensation paid for selling or servicing the policy or certificate in the second year or period.

(2) The commission or other compensation provided in subsequent (renewal) years must be the same as that provided in the second year or period and must be provided for 5 renewal

years.

(3) No entity shall provide compensation to its producers or other representatives and no producer or other representative shall receive compensation greater than the renewal compensation payable by the replacing insurer on renewal policies or certificates if an existing policy or certificate is replaced unless benefits of the new policy or certificate are clearly and substantially greater than the benefits under the replaced policy.

(4) For purposes of this section, "compensation" includes pecuniary or non-pecuniary remuneration of any kind relating to the sale or renewal of the policy or certificate including but not limited to bonuses, gifts, prizes, awards and finders fees.

COMMENT: The proposed rule provides that the first year commission may not exceed second year commission by 200%. The comment was made that 200% needs further definition. For instance, if the second year commission is \$10.00, does this mean that the first year commission could be \$30.00 or is it \$20.00? 200% of \$10.00 added on to \$10.00 is \$30.00. Essentially, the first year commission could be three times the amount of the second and subsequent years.

RESPONSE: The term 200% of the second year commission means that the first year commission can be no more than exactly double the amount of money paid out in the second year.

COMMENT: Comment was received in objection to Rule IV(2). The proposed rule states that the commission or other compensation provided in subsequent years must be the same as that provided in the second year or period and must be provided for five renewal years. In some cases, the producer is entitled to a commission based upon a percentage of the premium paid each year. For those policies in which the premium increases year by year, the amount of commission payable to the producer will increase even if the percentage remains the same. In other cases where the commission is based upon a percentage of the premium and the premium remains level throughout the life of the policy, the renewal commission will remain the same throughout the five year period.

<u>RESPONSE</u>: In all cases, the renewal commission during each year of the five year period shall be the same as the dollar amount paid out the first year of renewal.

COMMENT: Comment was received in objection to Rule IV(3) on the basis that a larger first year commission is allowed if benefits of the new policy are "clearly and substantially greater than the benefits under the replaced policy." The

complaint is that the rules do not define what is "clearly and substantially greater" except to refer to marketing standards defined by the company. One interested party suggested that the problem could be resolved by changing the proposed rule to flatly prohibit a first year commission that is greater than the second year and subsequent years when the policy is sold to someone who is already insured under a medicare supplement policy.

RESPONSE: The aforementioned suggestion imposes a stricter standard than what was proposed and is not incorporated into the rule. The rest of Rule IV(3) is adopted

as proposed,

<u>COMMENT</u>: The leveling of commissions in the second and subsequent years was objected to on the basis that it is unfair to the producer. Under current practice, the first year commission frequently is significantly larger than twice the commission paid in the second and subsequent years. The effect of the proposed rule is, in all probability, to reduce the amount of commission paid in the first year, although the amount of commission paid in the second and subsequent years might increase.

RESPONSE: The department believes that leveling of commissions in the second and subsequent years and limiting the first year commission to no more than double the amount of commission paid the second year, it is necessary to remove the economic incentive of producers to replace medicare supplement policies for the purpose of obtaining a higher first year commission when it is not in the best interests of the policyholder. Rule IV(1) is adopted as proposed.

COMMENT: Rule IV(5) was objected to on the basis that the

COMMENT: Rule IV(5) was objected to on the basis that the section is not contained in the NAIC model rule. This requires entities which provide medicare supplement policies to provide documentation on the commission and other compensation for the first year and for renewal years for each form currently sold. Requiring entities to provide extensive documentation in terms of the actual amount of commissions paid by policy form would be costly and time-consuming from an administrative standpoint, particularly if it is not required by other states. An alternative was suggested which is to allow entities to submit copies of commission schedules with the provision that such schedules could be changed in the future so long as they accord to law.

 $\underline{\text{RESPONSE}}\colon$ Proposed Rule IV(5) is amended to allow the filing of commission schedules. The remainder of Rule IV is adopted as proposed.

AUTH: 33-1-313, 33-22-904, MCA IMP: 33-15-303 & 33-22-901 through 33-22-924, MCA

6.6.518 (RULE V) FILING REQUIREMENTS FOR ADVERTISING received adverse comments, summarized below. The rule is adopted as proposed.

<u>COMMENT</u>: The rule was objected to on the basis that 33-22-910, MCA, provides that insurers shall provide to the commissioner for review a copy of any medicare supplement

advertising intended for use in this state, whether it is a written, radio, or television medium. The proposed rule grants authority to the commissioner to review or approve advertising. The claim is the proposed rule exceeds the statutory mandate of 33-22-910, MCA.

<u>RESPONSE</u>: Sections 33-18-202 and 203, MCA, give the commissioner authority to apply administrative sanctions for the use of false, misleading or deceptive advertising. These sections apply to medicare supplement insurance policies. Therefore, proposed Rule V does not extend beyond the authority of the commissioner. Rule V is adopted as proposed.

AUTH: 33-1-313, 33-22-904, MCA IMP: 33-15-303 & 33-22-901 through 33-22-924, MCA

6.6.519 (RULE VI) STANDARDS FOR MARKETING received adverse comments, summarized below. The rule is adopted as proposed.

COMMENT: Comment was received in objection to the term "excessive" in proposed Rule VI(1)(b) because such term is not defined.

RESPONSE: A definition of the term "excessive" depends upon the particular circumstances of the consumer. Defining the term would frustrate the intent that the producer use reasonable care to determine the circumstances of the consumer and recommend a medicare supplement insurance policy that realistically meets those circumstances. Rule VI(1)(b) is adopted as proposed.

COMMENT: Comment was received in objection to proposed Rule VI(1)(c) on the basis that the terms "clearly and substantially" are not defined.

RESPONSE: Producers, presumably, have knowledge of the products they sell and if they are to abide by the other standards of producer conduct in these proposed rules to use reasonable care to determine the circumstances : the insurance applicant or enrollee, they should have little if any difficulty applying this standard. The rule is adopted as proposed.

COMMENT: Comment was received in objection to proposed Rule VI(1)(e). The objection was that the rule does not determine what should be done about the information of the prospective applicant or enrollee.

<u>RESPONSE</u>: The information is relevant to determine the circumstances of the prospective applicant or enrollee. The information is relevant to determine if excessive insurance is being sold or issued under proposed Rule VI(1)(b). The subsection is adopted as proposed.

<u>COMMENT:</u> Comment was received in objection to proposed Rule VI(1)(f). The objection was that the term "auditable" is not defined.

<u>RESPONSE</u>: The proposed subsection requires auditable procedures for verifying compliance with proposed Rule VI(1). This provides a standard to define what "auditable" means. The subsection is adopted as proposed.

COMMENT: Comment was received in objection to proposed

Rule VI(2)(b). The objection was that "undue pressure" is not defined.

RESPONSE: The terms "undue pressure" are to be used in their ordinary meaning as defined in dictionaries of common usage. Whether or not undue pressure is used is something that depends on the circumstances of each transaction. The term "undue pressure" is also used in the context of other tactics that are forbidden. These other terms provide guidance to what is meant by undue pressure. The subsection is adopted as proposed.

AUTH: 33-1-313, 33-22-904, MCA IMP: 33-15-303 & 33-22-901 through 33-22-924, MCA

6.6.520 (RULE VII) APPROPRIATENESS OF RECOMMENDED PURCHASE AND EXCESSIVE INSURANCE received adverse comments, summarized below. The rule is adopted as proposed.

COMMENT: Comment was received in objection to proposed Rule VII(1) on the basis that the term "reasonable efforts" is not defined.

RESPONSE: The previous new proposed rules established certain forbidden practices. Proposed Rule VII establishes the standard of care that a producer must use not to violate those standards. The rule is adopted as proposed.

AUTH: 33-1-313, 33-22-904, MCA IMP: 33-15-303 & 33-22-901 through 33-22-924, MCA

6.6.521 (Rule VIII) REPORTING OF MULTIPLE POLICIES received no adverse comments and is adopted as proposed.

AUTH: 33-1-313, 33-22-904, MCA IMP: 33-15-303 & 33-22-901 through 33-22-924, MCA

6.6.522 (RULE IX) PROHIBITION AGAINST PREEXISTING CONDITIONS, WAITING PERIODS, ELIMINATION PERIODS AND PROBATIONARY PERIODS IN REPLACEMENT POLICIES OR CERTIFICATES received no adverse comments and is adopted as proposed.

AUTH: 33-1-313, 33-22-904, MCA IMP: 33-15-303 & 33-22-901 through 33-22-924, MCA

RULE X EFFECTIVE DATE received adverse comments, summarized below. Since the rule has already been covered in a previous amendment (6.6.513 Effective Date), there is no need to adopt it.

It should be noted that the rule was objected to on the basis that the date does not allow adequate time to amend commission contracts with producers, revise forms, and educate producers about the new marketing standards. However, other written comments by the interested person show that it knew as early as January, 1990, that there was a high probability that the commissioner would adopt these proposed rules. Notice was published in the Montana Administrative Register July 2, 1990. There was a period of time sufficient to adopt changes of

operations.

AUTH: 33-1-313, 33-22-904, MCA 33-22-901 through 33-22-924, MCA

IMP: 33-15-303 &

Andrea "Andy" Bennett

State Auditor and Commissioner of Insurance

Certified to the Secretary of State this 20th day of August, 1990.

BEFORE THE BOARD OF HEARING AID DISPENSERS DEPARTMENT OF COMMERCE STATE OF MONTANA

In the matter of the amendment) NOTICE OF AMENDMENT OF 8. of a rule pertaining to trainee-) 20.401 TRAINEESHIP Ship requirements and standards) REQUIREMENTS AND STANDARDS

TO: All Interested Persons:

- 1. On April 26, 1990, the Board of Hearing Aid Dispensers published a notice of public hearing on the proposed amendment of the above-stated rule, at page 771, 1990 Montana Administrative Register, issue number 8. The hearing was held in the downstairs conference room of the Department of Commerce building, 1424 9th Avenue, Helena, Montana.
 - 2. The Board has amended the rule exactly as proposed.
 - 3. No comments or testimony were received.

BOARD OF HEARING AID DISPENSERS BYRON RANDALL, CHAIRMAN

ANDY POOLE, DEPUTY DIRECTOR DEPARTMENT OF COMMERCE

BEFORE THE BOARD OF LANDSCAPE ARCHITECTS DEPARTMENT OF COMMERCE STATE OF MONTANA

In the matter of the amendment) NOTICE OF AMENDMENT OF 8. of a rule pertaining to fees) 24.409 FEE SCHEDULE

TO: All Interested Persons:

- On June 14, 1990, the Board of Landscape Architects published a notice of proposed amendment of the above-stated rule at page 1062, 1990 Montana Administrative Register, issue number 11.
 - 2. The Board amended the rule exactly as proposed.
- 3. One written comment was received from Richard Mayer. Mr. Mayer was not in opposition to the fee increase, but rather recommended the board look at ways to reduce the budget, particularly in out-of-state meetings. The notice incorrectly listed 310 licensees when in fact there are only 53 current licensees.
 - 4. No other comments or testimony were received.

BOARD OF LANDSCAPE ARCHITECTS SANDRA FISCHER, CHAIRPERSON

3Y:_____

ANDY POOLE DEPUTY DIRECTOR DEPARTMENT OF COMMERCE

BEFORE THE BOARD OF MEDICAL EXAMINERS DEPARTMENT OF COMMERCE STATE OF MONTANA

In the matter of the amendment NOTICE OF AMENDMENT OF 8. of rules pertaining to defini-28.402, 8.28.412, 8.28.413, ١ tions, reinstatement, hearings, 8.28.414, 8.28.418, 8.28. and proceedings, temporary 420, 8.28.501, 8.28.502, 8. certificate, annual registra-28.503 AND 8.28.504 AND REPEAL OF 8.28.415, 8.28. tion and fees, approval of schools, requirements for 505 AND 8.28.506 PERTAINING licensure, application for licensure and fees, and repeal of rules pertaining to super-TO THE BOARD OF MEDICAL **EXAMINERS** vision of licensees, application for examination and reciprocity

TO: All Interested Persons:

- On May 17, 1990, the Board of Medical Examiners published a notice of proposed amendment and repeal of the above-stated rules at page 867, 1990 Montana Administrative Register, issue number 9.
 The Board has amended and repealed the rules exactly
- The Board has amended and repealed the rules exactly as proposed.
 - 3. No comments or testimony were received.

BOARD OF MEDICAL EXAMINERS RICHARD W. BEIGHLE, M.D. PRESIDENT

ANDY POOLE, REPUTY DIRECTOR
DEPARTMENT OF COMMERCE

BEFORE THE BOARD OF PROFESSIONAL ENGINEERS AND LAND SURVEYORS DEPARTMENT OF COMMERCE STATE OF MONTANA

In the matter of amendment of) NO rules pertaining to statements) 48 of competency, land surveyor) 48 nonresident practice in Montana) and avoidance of improper solicitation of professional) SU employment

NOTICE OF AMENDMENT OF 8. 48.902, 8.48.1102 AND 8. 48.1206 PERTAINING TO THE PRACTICE OF PROFESSIONAL ENGINEERING AND LAND SURVEYING

TO: All Interested Persons:

1. On April 26, 1990, the Board of Professional Engineers and Land Surveyors published a notice of proposed amendment of rules pertaining to the practice of professional engineering and land surveying at page 773, 1990 Montana Administrative Register, issue number 8.

2. The Board has amended ARM 8.48.902 and 8.48.1102 exactly as proposed. The Board amended ARM 8.48.1206 as proposed but with the following changes:

"8.48.1206 AVOIDANCE OF IMPROPER SOLICITATION OF PROFESSIONAL EMPLOYMENT (1) will remain the same as proposed.

- (2) Registrants shall not offer or give, either directly or indirectly, any gift or other valuable consideration to an elected, appointed or hired person in government service who has the authority, or who may be in a position to influence another official who has the authority, for the purpose of soliciting, recommending, voting upon or awarding contracts for work of the nature that is performed by the registrant. THIS SHALL NOT PRECLUDE POLITICAL CONTRIBUTIONS OTHERWISE LAWFUL.
- (3) Registrants-shall-not-derogatorily-discuss-the attributes-of-other-persons-or-firms-who-may-be-seeking-the same-work-the-registrant-is-seeking. Registrants shall not attempt to supplant other registrants or firms from work which that is in progress. This prohibition shall not preclude an engineer/surveyor from responding to a client/owner initiated solicitation for a second opinion.
- (4) will remain the same as proposed." Auth: Sec. 37-67-202, MCA; <u>IMP</u>, Sec. 37-67-301, 37-67-331, MCA
- 3. The Board has thoroughly considered all comments received. Those comments and the Board's responses thereto are as follows:

<u>COMMENT</u>: One comment was received from the staff of the Administrative Code Committee stating that subsection (3) may be interpreted to be in violation of the First Amendment free speech clause of the U.S. Constitution.

<u>RESPONSE</u>: The Board concurred and subsection (3) has been deleted from the proposed amendments as shown above.

4. No other comments or testimony were received.

BOARD OF PROFESSIONAL ENGINEERS AND LAND SURVEYORS LOUIS FONTANA, CHAIRMAN

BY:

ANDY POOLE, DEPUTY DIRECTOR DEPARTMENT OF COMMERCE

BEFORE THE BOARD OF INVESTMENTS DEPARTMENT OF COMMERCE STATE OF MONTANA

In the matter of the amendment of rules pertaining to seller/)		AMENDMENT OF AND 8.97.1303
servicer approval procedures	,	8.97.1302	AND 6.97.1303
and forward commitment fees	í		

TO: All Interested Persons:

- 1. On April 26, 1990, the Board of Investments published a notice of proposed amendment of the above-stated rules at page 786, 1990 Montana Administrative Register, issue number 8.
 - The Board amended the rules exactly as proposed.
 No comments or testimony were received.

MONTANA BOARD OF INVESTMENTS WARREN VAUGHAN, CHAIRMAN

ANDY POOLE, DEPUTY DIRECTOR DEPARTMENT OF COMMERCE

BEFORE THE MONTANA FISH AND GAME COMMISSION

In the matter of the repeal) NOTICE OF REPEAL OF of ARM 12.9.205 ARM 12.9.205 Manhattan Game Preserve

TO: All Interested Persons:

- 1. On May 31, 1990, the Fish and Game Commission (Commission) published notice of the proposed repeal of Rule 12.9.205 concerning the abolishment of the Manhattan Game Preserve. The notice was published at page 985 of the 1990 Montana Administrative Register, issue number 10.
- A public hearing was held on June 21, 1990, in Bozeman, Montana.
- A report summarizing the public comment was prepared and submitted to the Commission and the Department.
- 4. The Department recommended to the Commission that ARM 12.9.205 concerning Manhattan Game Preserve be repealed.
- 5. After considering the public comment and the Department's recommendation the Commission approved the repeal as proposed.
- 6. The Commission responds to the comments opposing the adoption as follows:

COMMENT: Landowners within the Preserve have been experiencing excessive deer damage to crops, i.e. hav and grain.

experiencing excessive deer damage to crops, i.e. hay and grain. RESPONSE: Unless the Preserve is abandoned the Department can do little to help alleviate their situation. The statutes governing game preserves (covered in 87-5-401 through 87-5-406, MCA) state that all hunting, not just specific to firearms, is flatly prohibited. The only activity dealing with deer under the exceptions would be their capture for purpose of propagation and scientific study.

COMMENT: Hunting will not eliminate all of the deer depredation problems.

RESPONSE: Although hunting will not eliminate all of the depredation problems, it will go a long way in reducing numbers to an acceptable level and alleviate many of the problems.

<u>COMMENT</u>: Excessive ground squirrel and marmot burrowing activity is causing damage to farm equipment. Beaver and muskrat activity have disrupted irrigation problems. Other nuisance animals have been difficult to control.

RESPONSE: The use of poison baits to control these species has become so restrictive that their application has essentially been curtailed. Unless the Preserve is abandoned, firearms to control these and other nuisance animals is strictly prohibited. The trapping of furbearers is allowed in the Preserve, but only by special permit issued by the Director.

<u>COMMENT</u>: If the Preserve is abandoned, what measures will the department take to ensure the protection and safety of residents in and adjacent to the Preserve? Could the department establish a caliber and/or special weapons restriction?

establish a caliber and/or special weapons restriction?

RESPONSE: All of the land in the Preserve is in private ownership, therefore, landowners can determine what is suitable means, i.e. type of weaponry, for addressing their situation. Most of the Gallatin Valley is privately owned and this has not been an apparent problem elsewhere. (However, the landowner can also dictate what caliber and/or type of weapon a hunter could use on the landowner's property without the department establishing a special area restriction.)

The department cannot establish a caliber restriction but it can establish a special weapons season, i.e. archery/muzzleloader/shotgun season.

COMMENT: A majority expressed concern for maintaining a secure place for waterfowl. If the Preserve is abandoned, how will the department address waterfowl protection?

RESPONSE: If the Preserve is abandoned, the department would hold a public meeting with the landowners in the Preserve.

RESPONSE: If the Preserve is abandoned, the department would hold a public meeting with the landowners in the Preserve, concerned sportsmen, and others to establish a waterfowl hunting closure in all or a portion of the area. Because the land involved is entirely in private ownership, the department would encourage the landowners to establish it themselves without a formal department designation. This notwithstanding, the department would recommend establishing a formal closure to hunting of waterfowl during the hunting season in a portion of the area mutually agreeable to the landowners.

 $\underline{\text{COMMENT}}\colon$ Maintain the Preserve for the protection of game and waterfowl. Abandonment would be a tragedy for waterfowl and sportsmen.

RESPONSE: Preserve status does not provide any habitat protection guarantees. Deer are not in short supply. By eliminating the Preserve status sportsmen will have increased opportunities in the Gallatin Valley. The area's importance as a waterfowl staging area will be addressed via the steps outlined above.

COMMENT: Can landowners within the Preserve sell their property? Will the department seek conservation easements with landowners so the area will remain in agricultural use, i.e. remain unsubdivided?

RESPONSE: The greatest threat to wildlife in the Preserve as well as the Gallatin Valley is subdivision. There are no provisions under Preserve status that prevents or limits subdivision. The department will pursue opportunities with the landowners regarding the use of conservation easements and/or any other means to maintain the area as much as feasible in an unsubdivided state.

<u>COMMENT</u>: Landowners within the Preserve should be able to control and determine uses on their own lands.

RESPONSE: Since all of the land is in private ownership the department feels the landowners should be allowed to establish the kinds of recreation which take place on their land. Under Preserve status the landowner does not have the right to allow hunting of any kind on his property. Also, the landowner cannot discharge firearms on his property. In addition, the department cannot address damage complaints in terms of excessive deer numbers within the Preserve.

K.L. Cool, Secretary Montana Fish and Game Commission

COMMIDBION

BEFORE THE DEPARTMENT OF LABOR & INDUSTRY OF THE STATE OF MONTANA

In the matter of the) NOTICE OF ADOPTION
Amendment of Montana's) BY REFERENCE OF AMENDMENTS
Prevailing Wage Rates) TO THE PREVAILING
Pursuant to Rule 24.16.9007) WAGE RATES

TO: All Interested Persons:

1. On May 31, 1990, the Department of Labor and Industry published Notice of Proposed Amendments to the prevailing wage rates. The notice can be found on page 986 of the 1990 Montana Administrative Register, Issue No. 10.

2. Oral and written comments were received by the Department. In response to comments, some rates proposed by reference in the "State of Montana Prevailing Wage Rates-Building Construction" are changed. The comments, the Department's responses and the changes made to the "State of Montana Prevailing Wage Rates - Building Construction" are as follows:

<u>COMMENT</u>: Don Chance of the Montana Building Industry Association read a letter from Robert W. Ross, Building Contractors Company of Kalispell, Montana, regarding the pay of his employees.

<u>RESPONSE</u>: Mr. Ross was solicited as part of the survey and responded with usable data for District 1. His submission was weighted into calculation of rates in the Kalispell area.

COMMENT: Jerry Driscoll, Laborers Local #98, and Gene Fenderson, noted that under the federal Davis-Bacon Act, vacation is not included in the rate. It is an addition to the wage rate.

<u>RESPONSE</u>: Vacation benefits are subtracted from the check on most union contracts. To avoid confusion, the department has elected to present the rates and vacation benefits in a similar manner. The department will clarify the wording in the introduction section of the final rates publication.

<u>COMMENT</u>: Asbestos Removers should be moved to the laborer section.

RESPONSE: Asbestos remover rates and benefits are based on laborers' collectively bargained rates for each district. However, for the purposes of prevailing wage, the Department elected to include these occupations under the general classification of Asbestos and Insulation Workers. Blower Insulators are also included under the general classification of laborers and for prevailing wage purposes, the rates set for general laborers are those to be used for blower insulators.

COMMENT: Mr. Driscoll stated the cement mason rate is too low and that he would submit data to substantiate his claim.

<u>RESPONSE</u>: Mr. Driscoll did submit data for cement mason and that information was weighted into the calculation of the cement mason rate.

COMMENT: Corrections to benefit rates are required.
RESPONSE: The benefits rates for Laborers were updated

based on more recent collectively bargained contracts submitted by Mr. Driscoll and Mr. Gene Fenderson of the Helena Local.

COMMENT: Lars Erickson, Montana Council of Carpenters,

objected to the rates for carpenters and millwrights.

RESPONSE: The proposed rates were based on data supplied by contractors. The department accepted additional data through June 28, 1990. The Montana Council of Carpenters did submit additional data and this information was weighted into the wage rate calculations.

<u>COMMENT</u>: John Forkan, Plumbers Local 41, Butte was concerned about the submission of data from contractors that

were not doing commercial work.

RESPONSE: The department solicited only commercial work in the prevailing wage survey. Any data submitted by employers that was listed as "apprentice", "helper", or "residential" was deleted. If the data listed "journeyman" and the rates didn't correspond to those normally expected for journeyman work, the employer was called for confirmation. The department feels that most erroneous responses were edited out to the extent possible.

<u>COMMENT</u>: John Forkan commented that the training fund should be \$.20.

<u>RESPONSE</u>: The department concurs that the training fund amount should be \$.20.

<u>COMMENT</u>: John Forkan was further concerned about foreman and plumber rates in District 6, and asked about the foreman rate in all districts.

<u>RESPONSE</u>: The department considered additional data supplied by Mr. Forkan and weighted that information into the calculation of the plumber foreman rate.

COMMENT: Pete Forrest, Heat and Frost Insulators Local

#82, questioned the travel matrix.

RESPONSE: The department considered Mr. Forrest's proposal and determined that it would be confusing to list the \$38.00 travel allowance under per diem as it could be construed to be in addition to the \$38.00 allowance for travel over sixty miles. Therefore, the travel matrix stands as proposed.

COMMENT: Ernest Zilch, Carpenters Local #72, objected to

<u>COMMENT</u>: Ernest Zilch, Carpenters Local #72, objected to the rates for carpenter foreperson, carpenter and millwright.

Said he would submit hours.

<u>RESPONSE:</u> The department accepted additional data from Mr. Zilch and this information was weighted into the calculations for these three occupations.

<u>COMMENT</u>: Rod Senger, Sheet Metal Workers, #103, commented that benefit amounts were short and that there is a change in

amount of free zone.

RESPONSE: The department confirmed that there has been changes in the collectively bargained agreement that included higher benefit amounts and a change in the free zone. The department concurs that these amounts should be reflected in the prevailing rates.

COMMENT: Ron James, Ironworkers Local #841, questioned

the rate for reinforcing steel placing worker.

RESPONSE: The data for this occupation is based on data submitted by employers, both non-union and union. No other

data was received and the rate stands.

Don Halverson, Plumbers Local #459, expressed

concerns with the foreman's rate.

RESPONSE: The department concurs that the foreman's rate for Districts 1 and 2 is probably the plumbers collectively bargained rate since all the plumber pipefitter hours received for these districts was commercial work by plumbers covered by a collectively bargained agreement. The department is aware of the problems that both employers and union representatives have in supplying hours worked for foreman since it is the practice in the industry for workers to move in and out of the foreman's position depending on the job. In other words, a worker may be a foreman one day and not the next. Mr. Halverson has agreed to furnish the department with an estimation of the total hours worked by foreman in Districts 1 and 2 and the department has agreed to consider that information is determining the plumber foreman's

COMMENT: Mr. Halverson mentioned an employer in District 1 who may have submitted erroneous data.

RESPONSE: Mr. Halverson has been in contact with the department regarding the employer who may have submitted erroneous data. This employer did, in fact, include hours on his original submission that were for apprentices and helpers. This data was eliminated by the first edit. A call to the employer was made regarding the journeyman hours included as they were substantially lower than would be considered standard for journeyman plumbers. The employer claimed that the hours were for journeyman working on commercial work. Investigation by this department of prevailing wage data is limited to simply calling the employer which in most cases clears up questionable data. However, since this particular employer is well known to the Investigations Bureau, and the fact the Investigations Bureau confirmed that this employer did a prevailing wage job during the survey period and did not report those hours, it was determined by the department that this employer's data was unreliable and therefore not used.

Mr. Halverson would like to see job names and COMMENT: titles on survey forms and stated that a person should be able to challenge the data on the survey.

The department feels that requiring names and RESPONSE: titles on the survey forms is outside of the scope of the prevailing wage survey and would unnecessarily encumber the data gathering process.

COMMENT: Michael Masenko, Plumbers Local #139, Great Falls, asked whether the new contract health and welfare amount of \$1.65 will be included on the benefits.

RESPONSE: The department concurs that in all districts covered by a plumbers and pipefitters agreement in which the health and welfare benefit is now \$1.65, the prevailing health and welfare amount will be changed to \$1.65.

COMMENT: Mr. Masenko also questioned why no vacation amount was included for District 5.

RESPONSE: The department concurs that the collectively bargained vacation amount was inadvertently left out of Districts 3, 5 and 6, which are covered by Local 41's agreement.

<u>COMMENT</u>: Reg McMurdo, Kalispell IBEW, asked why the rate for communications technicians was down from last year.

RESPONSE: The department had only recently confirmed the existence of a collectively bargained agreement for these workers and had not yet been able to obtain a copy. The department will consider that information when it is presented.

<u>COMMENT</u>: Ron Burke, IBEW Billings, asked the department to make sure that the data collected is for "licensed journeyman wireman".

<u>RESPONSE</u>: The department edits to the fullest extent possible any apprentices, helpers and any other less than journeyman classifications. Licensing of electricians is required by law and the enforcement falls on the Department of Commerce.

<u>COMMENT</u>: Ron Burke requested inclusion of the 3% national pension fund and .8% training amounts.

<u>RESPONSE</u>: The department concurs. The 3% pension and .8% training amounts are included in final rates.

<u>COMMENT</u>: Bill Egan, Great Falls, stated that Local #122 has a \$0.25 negotiated amount for LMCC that should be added to District 4's training amount.

RESPONSE: The department concurs. This amount was added to the training rate.

<u>COMMENT</u>: Bradford Roofing and Insulation allege there are two roofing collective bargaining agreements in Montana and the proposed rates only reflect one.

RESPONSE: The department will consider the second contract at such time as it is received.

<u>COMMENT</u>: Kathy Lubke of the Secretary of State's office noted that the proposed notice provides that copies of the proposed prevailing wage rates may be obtained from the Research and Analysis Bureau of the Employment Policy Division of the Department of Labor and Industry. However, ARM 24.26.9008 provides that copies of the rates are available from the Employment Relations Divisions, Department of Labor and Industry.

RESPONSE: The Research and Analysis Bureau of the Employment Policy Division is the entity responsible for the developing the prevailing wage rates. Therefore, it is the entity which should be contacted while prevailing wage rates are being determined. The Employment Relations Division is the entity responsible for enforcing adopted prevailing wage rates. Therefore, it should be contacted regarding questions concerning existing rates.

- 3. The Legislative Council Staff noted that the original notice of proposed amendments to the prevailing wage rates omitted any statement concerning why the amendment is necessary. It is necessary to amend the prevailing wage so the rates will conform with and accurately reflect current prevailing wage rates. ARM 24.16.9003(2)(c) requires the Commissioner of Labor and Industry to conduct biennial surveys of the wage rates paid to workers on construction projects.
 - 4. Several proposed rates have been amended. The worker

classification and rationale for the change are as follows:

- Asbestos Removal Worker new collective bargaining agreement
- Asbestos Removal Foreperson new collective bargaining agreement
- 3. Tile Setter new collective bargaining agreement
- Bricklayer Foreperson new collective bargaining agreement
- 5. Bricklayer Districts 1 & 2 new collective bargaining agreement; Districts 3 through 10 additional data supplied by collective bargaining unit.
- 6. Stone Mason new collective bargaining agreement
- Carpenters additional data supplied by collective bargaining unit changed rates in Districts 2, 5, 6, 7, 8, and 10
- Carpenter Foreperson additional data supplied by collective bargaining unit.
- Cut Off Saw Operator new collectively bargained agreement
- 10. Millwright additional data supplied by collective bargaining unit
- Cement Mason additional data supplied by collective bargaining unit
- Communications Technician additional data supplied by collective bargaining unit and an employer
- Electrician Foreperson additional data supplied by collective bargaining unit
- 14. Electrician additional data supplied by collective bargaining unit
- 15. Ironworkers all occupations additional data supplied by collective bargaining unit
- 16. Laborers all occupations additional data supplied by collective bargaining unit
- 17. Plumber Foreperson additional data supplied by collective bargaining unit
- Plumber additional data supplied by collective bargaining unit
- Roofer Foreperson additional data supplied by collective bargaining unit
- Roofer additional data supplied by collective bargaining unit and an employer
- Sheet Metal Foreperson and Sheet Metal Worker change in collectively bargained benefit rates
- 5. The Commissioner of Labor and Industry adopts the rates as amended effective September 1, 1990.

DEPARTMENT OF LABOR AND INDUSTRY

Mario A. Micone, Commissioner

Certified to the Secretary of State this $\underline{\mbox{20th}}$ day of August, 1990.

BEFORE THE DEPARTMENT OF REVENUE OF THE STATE OF MONTANA

	NOTICE OF THE REPEAL of ARM 42.5.101; 42.5.102;
42.5.103; 42.5.104;	42.5.103; 42.5.104; 42.5.105;
42.5.105; and 42.5.106	and 42.5.106 relating to
relating to Bad Debt Collection)	Bad Debt Collection

TO: All Interested Persons:

- 1. On June 14, 1990, the Department of Revenue published notice of the proposed repeal of ARM 42.5.101; 42.5.102; 42.5.103; 42.5.104; 42.5.105; and 42.5.106 relating to bad debt collection at page 1080 of the 1990 Montana Administrative Register, issue no. 11.
- 2. No written comments were received. Therefore, the Department repeals the rules as proposed.

DENIS ADAMS, Director Department of Revenue

BEFORE THE DEPARTMENT OF REVENUE OF THE STATE OF MONTANA

IN THE MATTER OF REPEALING) NOTICE OF REPEAL of ARM of ARM 42.19.301 relating to 42.19.301 relating to Clarification of Exception to Tax Levy Limit) to Tax Levy Limit

TO: All Interested Persons:

- 1. On June 14, 1990, the Department of Revenue published notice of the proposed repeal of ARM 42.19.301 relating to clarification of exception to tax levy limit for property taxes at page 1070 of the 1990 Montana Administrative Register, issue no. 11.
 - 2. No comments were received.
 - 3. Therefore, the Department repeals ARM 42.19.301.

DENIS ADAMS, Director Department of Revenue

BEFORE THE DEPARTMENT OF REVENUE OF THE STATE OF MONTANA

IN THE MATTER OF THE AMEND-) NOTICE OF AMENDMENT of ARM MENT of ARM 42.20.102) 42.20.102 relating to relating to Applications for) Applications for Property Tax Exemptions) Exemptions

TO: All Interested Persons:

- 1. On June 28, 1990, the Department of Revenue published notice of the proposed amendment of ARM 42.20.102 relating to Applications for Property Tax Exemptions at page 1240 of the 1990 Montana Administrative Register, issue no. 12.
 - No comments were received.
- Therefore, the Department amends ARM 42.20.102 as proposed.

DENIS ADAMS, Director Department of Revenue

BEFORE THE DEPARTMENT OF REVENUE OF THE STATE OF MONTANA

IN THE MATTER OF THE AMENDMENT of ARM 42.24.101;
42.24.102; 42.24.103; and
42.24.107; and REPEAL
42.24.104 relating to SubChapter S Elections for Corporations.

NOTICE OF AMENDMENT of ARM
42.24.101; 42.24.102;
42.24.103; and 42.24.107; and
REPEAL 42.24.104 relating to
Corporations.

TO: All Interested Persons:

1. On June 14, 1990, the Department of Revenue published notice of the proposed amendment of ARM 42.24.101; 42.24.102; 42.24.103; and 42.24.107; and REPEAL 42.24.104 relating to Subchapter S Elections for Corporations at page 1082 of the 1990 Montana Administrative Register, issue no. 11.

2. The Department received comments from Lee Heiman, Staff

Attorney for the Montana Legislative Council.

<u>COMMENTS</u>: Legislative Council - Concerned with statutory authority to amend ARM 42.24.107 as proposed and the engrafting of additional requirements not necessary to effectuate the purpose of an implemented statute being impermissible in rulemaking.

RESPONSE: The requirement stated in ARM 42.24.107 as amended is estalished by Montana statute. By definition, at § 15-31-201, MCA, to qualify as a Montana S Corporation a corporation must have a valid federal election under the Internal Revenue Code. IRC § 1362(g) requires a corporation to wait five years after a revocation before re-electing federal S corporation status. The reference to § 15-31-201, MCA, which states in part, 'valid election . . . under the Internal Revenue Code of 1954" makes IRC § 1362(g) applicable.

Unless one is very familiar with the interrelation between Montana and federal tax statutes it is not readily apparent that there must be a five year wait for re-electing terminated S corporation status at the state level. Tax preparers occasionally contact the Department to ask whether the five year wait for re-election applies under Montana law. ARM 42.24.107 will clarify this question.

3. Based on the comment cited above, the Department adopts the amendments proposed for ARM 42.24.101; 42.24.102; 42.24.103 as noticed on June 14, 1990, and makes the following additional amendments to ARM 42.24.107:

42.24.107 REVOCATION OF ELECTION (1) If a corporation elects to revoke its subchapter—6 small business corporation election for federal purposes, such revocation shall be effective for state purposes. The corporation must notify the department within 30 days after such revocation as required under section 15-31-209, MCA.

(2) If a corporation elects to revoke its small business

election for-Montana-purposes, AS PROVIDED IN (1) a new election cannot be made for 5 years unless-the-department consents to an earlier election. The department can also waive inadvertent terminations if certain conditions are met as covered under 1362(f) and (g) IRC (1986).

4. The Department repeals ARM 42.24.104 as proposed.

DENIS ADAMS, Director Department of Revenue

BEFORE THE DEPARTMENT OF REVENUE OF THE STATE OF MONTANA

IN THE MATTER OF THE ADOPTION)	NOTICE OF THE ADOPTION of
of Rule I (ARM 42.27.205))	Rule I (ARM 42.27.205)
relating to Gasoline from)	relating to Gasoline from
Refineries)	Refineries

TO: All Interested Persons:

- 1. On June 14, 1990, the Department of Revenue published notice of the proposed adoption of new Rule I (ARM 42.27.205) EXEMPTION U.S. AND OTHER STATES, relating to gasoline from refineries at page 1071 of the 1990 Montana Administrative Register, issue no. 11.
- 2. No written comments were received. Therefore, the Department adopts ARM 42.27.205 as proposed.

DENIS ADAMS, Director Department of Revenue

BEFORE THE DEPARTMENT OF REVENUE OF THE STATE OF MONTANA

IN THE MATTER OF THE AMENDMENT)	NOTICE OF THE AMENDMENT of
of ARM 42.27.604 relating to)	ARM 42.27.604 relating to
Payment of Alcohol Tax)	Payment of Alcohol Tax
Incentive)	Incentive

TO: All Interested Persons:

1. On June 14, 1990, the Department of Revenue published notice of the proposed amendment of ARM 42.27.604 relating to payment of alcohol tax incentive at page 1072 of the 1990 Montana Administrative Register, issue no. 11.

2. No written comments were received. Therefore, the

Department amends ARM 42.27.604 as proposed.

DENIS ADAMS, Director Department of Revenue

BEFORE THE DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES OF THE STATE OF MONTANA

In the matter of the) NOTICE OF THE AMENDMENT OF
amendment of Rule) RULE 46.12.304 PERTAINING
46.12.304 pertaining to) TO THIRD PARTY LIABILITY
third party liability)

TO: All Interested Persons

- 1. On May 17, 1990, the Department of Social and Rehabilitation Services published notice of the proposed amendment of Rule 46.12.304 pertaining to third party liability at page 912 of the 1990 Montana Administrative Register, issue number 9.
- 2. The Department has amended the following rule as proposed with the following changes:
- 46.12.304 THIRD PARTY LIABILITY (1) The department is subrogated to the recipient's right to third party recoveries to the extent necessary to reimburse the department for services provided by the Montana medicaid program, when the third party's liability is established after assistance is granted, and in any other case in which the liability of the third party exists, but was not treated as a current source of payment. No payment shall be made by the department for any medical service for which there is a known third party who has a legal liability to pay for that medical service except those services specified in SUBsection (6) below.
- (2) Before payments can be made to providers, all other identifiable sources of payment must be exhausted by recipients and/or providers, as follows: FOR PURPOSES OF THIS SECTION, THE FOLLOWING DEFINITIONS APPLY:
- (a) A third party is defined as an individual, institution, corporation, or public or private agency that is or may be liable to pay all or part of the cost of medical treatment and medical-related services for personal injury, disease, illness, or disability of a recipient of medical assistance from the department or a county and includes but is not limited to insurers, health service organizations, and parties liable or who may be liable in tort. INDIAN HEALTH SERVICES IS NOT A THIRD PARTY WITHIN THE MEANING OF THIS DEFINITION.
- (b) A KNOWN THIRD PARTY IS A THIRD PARTY FOR WHICH THE PROVIDER HAS SUFFICIENT INFORMATION TO SUBMIT A CLAIM AND WHICH IF BILLED FOR A MEDICAL SERVICE IS LIKELY TO PAY THE CLAIM WITHIN A REASONABLE TIME.
- (C) A POTENTIAL THIRD PARTY IS A THIRD PARTY FOR WHICH THE PROVIDER EITHER HAS INSUFFICIENT INFORMATION TO SUBMIT A CLAIM OR WHICH IF BILLED FOR A MEDICAL SERVICE, IS LIKELY TO

DENY THE CLAIM AS HAVING NO CONTRACTUAL OR LEGAL OBLIGATION TO PAY.

Original subsections (2)(a) through (4)(b) remain as

proposed.

(5) Referrals shall be made to the Program Integrity Bursau, Department of Social and Rehabilitation Services, P.O. Box 4210, Helena, Montana, 59604. The program integrity bursau may send referrals to the department of revenue for recovery. If a provider learns of the existence of a KNOWN third party, that provider shall bill the third party prior to billing the department. If the department has knowledge of a

billing the department. If the department has knowledge of a KNOWN third party and the provider has not complied with SUBsections (6) or (7) below, the department shall deny payment of the services.

Subsections (6) through (6)(e)(iii) remain as proposed.

Subsections (a) through (b) (e)(111) remain as proposed.

(f) THE THIRD PARTY IS ONLY A POTENTIAL THIRD PARTY AS DEFINED IN SUBSECTION (2)(c).

(7) EXCEPT AS STATED IN SUBSECTION (8), The department shall pay its allowed amount for services, less any known third party payments for those services, for any claim where a known third party exists in the following circumstances:

Subsection (7)(a) remains as proposed.

(b) the submitted claim clearly indicates the amount paid by the third party and includes WHATEVER documentation IS RECEIVED REGARDING THE PAYMENT from the third party showing the amount paid by that third party; or

Subsection (7)(c) remains as proposed.

(8) FOR INPATIENT HOSPITAL CLAIMS WHERE MEDICARE PART A BENEFITS HAVE BEEN PAID, THE DEPARTMENT'S SOLE OBLIGATION SHALL BE TO PAY THE MEDICARE PART A DEDUCTIBLE. FOR NURSING HOME CLAIMS WHERE MEDICARE PART A BENEFITS HAVE BEEN PAID, THE DEPARTMENT'S SOLE OBLIGATION SHALL BE TO PAY IN ACCORDANCE WITH ARM 46.12.1205(1)(a).

Original subsections (8) through (9) remain as proposed in text but will be recategorized as subsections (9) through (10).

(10) For any impatient stay where the patient is determined eligible as a recipient for any portion of that stay, and where there was any third party payment towards any portion of that stay, any and all third party payments will be reported to the department by the provider and those payments will be deducted from the department's allowed amount for that entire stay.

Subsections (11) and (12) remain as proposed.

AUTH: Sec. 53-6-113 MCA

IMP: Sec. 53-6-101 and 53-1-111 <u>53-2-201</u>, <u>53-6-111 AND</u>

53-2-612 MCA

3. The Department has thoroughly considered all commentary received:

COMMENT: Several persons asked that the rules clarify that the Indian Health Service is not a third party to Medicaid.

<u>RESPONSE</u>: Subsection (2) has been changed to add: "Indian health services is not a third party within the meaning of this definition."

<u>COMMENT</u>: Does "individual" as included in subsection (2) mean that a person with attachable or convertible assets would be required to sell and pay for services provided prior to billing Medicaid?

RESPONSE: The action described in this comment would not be required.

<u>COMMENT</u>: Subsection (5) implies that providers must bill all third party sources first even if they are only potential payors or risk denial of payment by Medicaid. How far will this be taken?

<u>RESPONSE</u>: Subsections (2), (5) and (6) have been revised to clarify the definitions of a third party and the use of those definitions. These changes define to what extent Medicaid will require pursuit of a third party.

Subsection (2) defines a third party in language similar to the federal definition and identical to the state statutory definition. Medicaid denies claims for third party reasons only if a known third party is identified in the department's TPL system. Central and field staff entering TPL data into the claims processing system are instructed to only enter third parties which would pay within a reasonable time if a provider were to bill them.

For purposes of clarifying these two major distinctions, subsection (2) is revised to define these two groups. Subsections (5) and (6) are revised to refer only to known third parties as defined in subsection (2). These distinctions are also clarified by exempting potential third parties as a basis for denial in subsection (6).

<u>COMMENT</u>: In subsection (2), please define legal liability more clearly. This definition is so open ended as to mean that Medicaid would make no payment even in a tort situation that could continue for many years. To delay billing of Medicaid an additional 90 days while these potential payor sources are exhausted is an unfair delay in receiving payment for services.

RESPONSE: See response to the previous comment.

<u>COMMENT</u>: Subsection (4) is too open ended concerning claims that "have been or may be billed to Medicaid." If we don't know they are on Medicaid at the time, how can we comply?

<u>RESPONSE</u>: The rule states the claim need be marked when it is for a known recipient. Therefore, a provider needs to mark the claim only when it knows that the patient is a recipient.

<u>COMMENT</u>: Proposed subsection (7)(b) creates an administrative burden by requiring documentation showing the amount paid by the third party. This burden is created when the explanation of benefits (EOB) from the third party is lacking or not detailed enough to show what services were paid.

<u>RESPONSE</u>: This rule is proposed based on federal regulation which require states to assure that a third party has paid its full legal obligation. It is agreed that EOB's are often vague. Subsection (7) is revised to require the provider to merely attach whatever they receive from the third party concerning the payment.

<u>COMMENT</u>: Concerning subsection (8), what if the claim has not been settled with the insurer within 60 days?

<u>RESPONSE</u>: The refund is due within 60 days of receipt of the third party payment. If the claim is unsettled and unpaid, the rule does not apply.

COMMENT: The department treats Medicare Part A inpatient hospital payments differently than other third party payments in that it pays the Medicare deductible without regard to either the Medicaid allowed amount for that service and without regard to the amount paid by Medicare. Subsection (7) is in conflict with the Medicare A pricing formula in that it states the Medicare payment will be deducted from the Medicaid allowed amount, which in many cases would result in no liability to Medicaid. Please exempt Medicare A from the definition of a third party. Is Medicare a third party under this rule? If so, language should be included to clarify that Medicare copayments are not considered "third party payments" under this rule.

<u>RESPONSE</u>: The department agrees there is a different pricing formula for Medicare Part A that is in conflict with the proposed rules. We disagree Medicare Part A is not a third party. We will not revise the rule to state that Medicare is not a third party. To address concerns, we will revise subsection (7) to reflect the distinct pricing policy in effect for Medicare Part A.

COMMENT: The department received numerous comments concerning subsection (10) as to necessity, authority, intent, effect, etc.

RESPONSE: These comments have been noted. The department has requested clarification from the federal government concerning requested charification from the federal government concerning its policy in this area. Because a response is not expected within the near future, subsection (10) will be deleted from the rule at this time. The request for clarification was made because the federal government issued a memo stating that the policy memo requiring the rule was obsolete. Once a response is received from the federal government, and if necessary, the department will draft and propose a new section in a separate rule notice.

> Directo rector, Socia tion Services

Certified to the Secretary of State __August 17 , 1990.

VOLUME NO. 43

OPINION NO. 70

HOSPITALS - Power of hospital district to fund private nonprofit nursing home;
MONTANA CODE ANNOTATED - Sections 7-34-2101, 7-34-2102, 7-34-2122, 7-34-2123, 50-5-101(19) (temporary), 50-5-101(27)(a) (temporary);
OPINIONS OF THE ATTORNEY GENERAL - 37 Op. Att'y Gen. No. 105 (1978), 37 Op. Att'y Gen. No. 89 (1977).

HELD:

A hospital district may fund a private nonprofit nursing home operating for the benefit of county residents, if the home complies with the admission standards and with other requirements provided by law concerning the operation of a long-term care facility.

August 9, 1990

Victor G. Koch Richland County Attorney Richland County Courthouse Sidney MT 59270

Dear Mr. Koch:

You have requested my opinion on a question I have rephrased as follows:

May a hospital district fund a private nonprofit nursing home operating for the benefit of county residents?

Your inquiry states that Richland Homes, a long-term nursing home, cares for elderly and disabled county residents. Richland Homes is a private nonprofit corporation. The county seeks to establish a hospital district to fund the home and asks whether or not Title 7, chapter 34, MCA, authorizes such funding.

Hospital districts provide hospital facilities and services to district residents. § 7-34-2101, MCA. To accomplish these purposes, the Legislature provided that a hospital district shall have

all powers necessary and convenient to the acquisition, betterment, operation, maintenance, and administration of such hospital facilities as its board of trustees shall deem necessary and expedient.

§ 7-34-2122, MCA. The Legislature granted a hospital district broad discretion in fulfilling its purpose. However, a hospital district uses public funds, and thus is subject to limitations. As a general rule, a government agency such as a hospital district must use its public funds for a public purpose. The 1972 Montana Constitution, Article VIII, section 1, provides: "Taxes shall be levied by general laws for public purposes." The Montana Supreme Court has determined that a private nonprofit organization may employ public funds in serving a public purpose. Grossman v. State Dept. of Natural Resources, 209 Mont. 427, 682 P.2d 1319 (1984) (local government may develop city water systems, water distribution systems, and water supply treatment facilities which the government would lease to private organizations); Douglas v. Judge, 174 Mont. 32, 568 P.2d 530 (1977) (private and industrial organizations may be loaned public money to develop renewable natural resources); Huber v. Groff, 171 Mont. 442, 558 P.2d 1124 (1976) (the State Board of Housing may loan money to private institutions to alleviate the high cost of housing for lower income persons). Although these cases do not involve a hospital district, they demonstrate that a governmental entity may fund private nonprofit organizations to realize a public purpose, and the court will not interfere unless the government has clearly abused its discretion.

Federal law also indicates that the government may fund a private nonprofit hospital. <u>Ellis v. City of Grand Rapids</u>, 257 F. Supp. 564 (N.D. Mich. 1966). In <u>Ellis</u>, the court noted a public need to fund private nonprofit hospitals, stating:

Promotion and improvement of our people's health is a ... fundamental obligation of governments, national, state and local The Congress of the United States and the state legislatures of the several states have in a multitude of ways established means to provide and care for the health of the people.

. . . .

All have recognized that hospital care provided by public, private, and private sectarian nonprofit institutions is a public use clothed with an overriding public interest, and courts have sustained the Executive and Legislative branches of our governments in giving aid to such institutions.

<u>Id.</u>, 257 F. Supp. at 573-74. The court reasoned that the government could fund a private nonprofit hospital because the expenditure of funds would promote public health.

In concluding that funding the hospital served a public purpose, the court examined the hospital's admission policy. This criterion merited special significance in <u>Ellis</u> since the case involved a religious hospital and a possible violation of the Establishment Clause of the United States Constitution. Citing <u>Lien v. City of Ketchikan, Alaska</u>, 383 P.2d 721 (Alaska 1963), the court noted that the hospital "provide[d] for the care of

the sick without regard to race, color, or creed, and thus accomplish[ed] a valid public purpose." Ellis, 257 F. Supp. at 574-75. This admission policy allowed the hospital to serve a large majority of the public.

Other courts have followed the <u>Ellis</u> rationale in upholding state and local funding for health care facilities. <u>See Kentucky Building Comm'n v. Effron</u>, 310 Ky. 355, 220 S.W.2d 836 (1949); <u>Abernathy v. City of Irvine, Kentucky</u>, 355 S.W.2d 159 (Ky. 1961), <u>cert. denied</u>, 371 U.S. 831 (1962); <u>Lien v. City of Ketchikan, Alaska</u>, '383 P.2d 721 (Alaska 1963); <u>Truitt v. Board of Public Works of Maryland</u>, 221 A.2d 370 (Md. 1966); <u>Tulsa Area Hospital Council v. Oral Roberts</u>, 626 P.2d 318 (Okla. 1981).

Admission standards similar to those stated in the <u>Ellis</u> case govern a hospital district's facilities in Montana. A hospital district must admit persons to its facilities without regard to race, color, or sex. § 7-34-2123, MCA. Under the <u>Ellis</u> rationale a private nonprofit institution providing hospital facilities and services in accordance with these admission standards would serve a public purpose and could receive public funds from a hospital district.

Of course, a hospital district's authority is tempered by the word "necessary" which appears twice in section 7-34-2122, MCA. Ordinarily, "necessary" means that which is "reasonable and appropriate." 37 Op. Att'y Gen. No. 89 at 371, 373 (1977); 37 Op. Att'y Gen. No. 105 at 441, 445 (1978). The word "necessary" modifies both a hospital district's exercise of power and the facilities and services it provides. Thus, in addition to serving a public purpose, a hospital district must: (1) exercise only those powers which are reasonable and appropriate to accomplish its purpose, and (2) provide facilities and services which are reasonable and appropriate for the needs of the district residents.

The relevant statutory definitions serve as a guideline for the types of services and facilities that are reasonable and appropriate for a hospital district to provide. Section 7-34-2102, MCA, defines "hospital facilities" in a general sense, listing many types of health care facilities. However, it does not provide an exact definition. Title 7, chapter 34, MCA, which governs a local government's role in providing health care facilities, must be read in conjunction with other relevant parts of the code. As the Montana Supreme Court noted under section 1-2-207, MCA, whenever a word is defined in the code, that definition will apply to the same word wherever it appears in other parts of the code unless the Legislature has expressed a contrary intention. Mountain View Education Assoc. v. Mountain View School, 227 Mont. 288, 738 P.2d 1288 (1987). Since the Legislature did not define "facilities" in section 7-34-2102, MCA, it has not expressed an intention to exclude the definitions found in related sections of the code.

A precise definition of a "health care facility" is found in Title 50, chapter 5, MCA, which regulates hospitals and related facilities. The relevant portion of section 50-5-101(19) (temporary), MCA, provides:

"Health care facility" or "facility" means any institution, building, or agency or portion thereof, private or public, excluding federal facilities, whether organized for profit or not, used, operated, or designed to provide health services, medical treatment, or nursing, rehabilitative, or preventive care to any person or persons. The term includes but is not limited to ... hospitals ... [and] long-term care facilities[.]

The statute details the kinds of care a facility should provide, evidencing the Legislature's intent as to what constitutes reasonable and appropriate services. The phrase "to any person or persons" ensures that the services will benefit the public at large, a requirement similar to that advanced in the <u>Ellis</u> analysis, <u>supra</u>. Of particular relevance to your question, the statute provides that a facility may be a private nonprofit hospital or long-term care facility.

Since your inquiry concerns a nursing home which provides long-term care, the definition of "long-term care facility" found in section 50-5-101 (temporary), MCA, is noteworthy. The pertinent part of section 50-5-101(27)(a) (temporary), MCA, defines a long-term care facility as

a facility or part thereof which provides skilled nursing care, intermediate nursing care, or intermediate developmental disability care to a total of two or more persons or personal care to more than four persons who are not related to the owner or administrator by blood or marriage.

Section 7-34-2102, MCA, specifically includes long-term care facilities in the list of hospital facilities to be provided by a hospital district. By contrast, adult foster care facilities would not be long-term care facilities a hospital district could fund. § 50-5-101(27)(a) (temporary), MCA.

In summary, section 7-34-2102, MCA, lists the facilities a hospital district may provide. Section 50-5-101 (temporary), MCA, provides a list of the kinds of facilities which are reasonable and appropriate in advancing public health. Section 7-34-2123, MCA, establishes the admission standards a hospital district facility must follow in serving a "public purpose." A hospital district should apply these sections of the code in determining whether or not to fund a facility.

THEREFORE, IT IS MY OPINION:

A hospital district may fund a private nonprofit nursing home operating for the benefit of county residents, if the home complies with the admission standards and with other requirements provided by law concerning the operation of a long-term care facility.

Sincerely,

Merc Rancel

MARC RACICOT Attorney General VOLUME NO. 43 OPINION NO. 71

COUNTIES - Power to register as county warrants, and then purchase, unpaid hospital district warrants; COUNTY OFFICERS AND EMPLOYEES - Authority of county treasurer to register unpaid hospital district warrants; HOSPITALS - Power of hospital district to borrow money by use of promissory note; HOSPITALS -Power of hospital district to lease hospital facility to nonprofit corporation without restricting corporation's right to borrow money; HOSPITALS - Procedure for registering unpaid hospital district warrants; PUBLIC FUNDS - Authority of county treasurer to register unpaid hospital district warrants; PUBLIC FUNDS - Power of county to register as county warrants, and then purchase, unpaid hospital district warrants; PUBLIC FUNDS - Power of hospital district to borrow money by use of promissory note; PUBLIC FUNDS - Procedure for registering unpaid hospital district warrants; MONTANA CODE ANNOTATED - Sections 7-6-2601, 7-6-2603, 7-6-2701, 7-34-2115, 7-34-2122, 7-34-2131(1), 7-34-2137, 17-5-101, 17-5-102: MONTANA CONSTITUTION - Article XI, section 4; MONTANA LAWS OF 1985 - Chapter 92; MONTANA LAWS OF 1969 - Chapter 257, section 8; MONTANA LAWS OF 1953 - Chapter 155, section 8; OPINIONS OF THE ATTORNEY GENERAL - 43 Op. Att'y Gen. No. 70 (1990), 42 Op. Att'y Gen. No. 111 (1988), 40 Op. Att'y Gen. No. 17 (1983), 37 Op. Att'y Gen. No. 14 (1977), 36 Op. Att'y Gen. No. 88 (1976), 27 Op. Att'y Gen. No. 40 (1957); REVISED CODES OF MONTANA, 1947 - Section 16-4308.

- HELD: 1. The unpaid warrants of a hospital district may not be registered as county warrants and purchased by the county in which the hospital district is located.
 - A hospital district does not have authority to borrow money from a commercial lending institution by use of a promissory note.
 - 3. A hospital district's board of trustees may enact an appropriate resolution directing the county treasurer, as ex officio treasurer of the district, to register unpaid hospital district warrants, to redeem them in the order of their registration, and to pay a particular rate of interest on unpaid warrants.
 - 4. A hospital district may lease a district-owned hospital facility to a nonprofit corporation without restricting the right of the corporation, as an entity independent from the hospital district, to borrow

money from a commercial lending institution for the purpose of running the hospital.

August 14, 1990

Thomas J. Sheehy Chouteau County Attorney P.O. Box 518 Fort Benton MT 59442

Dear Mr. Sheehy:

You have requested my opinion on four issues which I have rephrased as follows:

- May the unpaid warrants of a hospital district be registered as county warrants pursuant to sections 7-6-2601 and 7-6-2603, MCA, and then purchased by the county in which the hospital district is located pursuant to section 7-6-2701, MCA?
- 2. May a hospital district borrow money from a commercial lending institution by use of a promissory note?
- May warrants of a hospital district that are presented to the county treasurer for payment and that are unpaid for want of funds be registered as unpaid hospital district warrants by the county treasurer, and if so what procedure should be followed?
- 4. May a hospital district lease a hospital facility owned by it to some other entity such as a nonprofit corporation, with that other entity then borrowing money from a commercial lending institution for the purpose of running the hospital?

These questions arise from the concern of the Chouteau County Commissioners with financing the indebtedness of a local hospital district which owns and operates a hospital in Fort Benton. One proposal for financing the district's indebtedness of approximately \$95,000 contemplates registering the district's unpaid warrants in accordance with sections 7-6-2601 and 7-6-2603, MCA, which govern the registration of county warrants. It is suggested that the county could then invest surplus county funds in the district's unpaid warrants pursuant to section 7-6-2701, MCA. In the alternative, the trustees of the hospital district propose financing the debt by borrowing money from a local bank under the terms of a promissory note.

To answer your first question, it must be determined whether the Chouteau County Commissioners may authorize the registration of the hospital district's warrants as county warrants, thereby making them eligible for investment of surplus county funds under section 7-6-2701, MCA. Because Chouteau County is a county with general government powers, it has only those powers expressly or implicitly granted it by the Legislature. Mont. Const., Art. XI, § 4; D & F Sanitation Service v. City of Billings, 219 Mont. 437, 445, 713 P.2d 977, 982 (1986); 40 Op. Att'y Gen. No. 17 at 63 (1983); 42 Op. Att'y Gen. No. 111 at 425 (1988). Furthermore, statutes which authorize the transfer of idle public funds as a loan into another public fund must be "strictly construed and not extended beyond their plain terms." 15 McQuillin, Municipal Corporations § 39.50 (3d ed. 1985).

Registration of county warrants is expressly controlled by sections 7-6-2601 and 7-6-2603, MCA, which provide in pertinent part:

- 7-6-2601. Details related to county warrants. (1) Warrants issued pursuant to 7-6-2202(1) shall be signed by the county clerk and the chairman of the board of county commissioners, except warrants drawn on the redemption fund.
- (2) All warrants issued by the county clerk during each year, commencing with the first Monday in January, must be numbered consecutively. The number, date, and amount of each and the name of the person to whom payable and the purpose for which drawn must be stated thereon; and the warrants must, at the time they are issued, be registered by him.

7-6-2603. Registration of warrants. (1) If the fund is insufficient to pay any warrant, it must be registered and thereafter paid in the order of its registration.

Section 7-6-2601, MCA, refers to section 7-6-2202(1), MCA, which provides in pertinent part:

The county clerk must draw warrants on the county treasury in favor of all persons entitled thereto in payment:

(a) of all claims and demands chargeable against the county which have been legally examined, allowed, and ordered paid by the board of county commissioners[.]

Pursuant to section 7-6-2701, MCA, a county is expressly authorized to invest surplus funds in registered county,

municipal, or school district warrants:

- (1) [I]f a county has under its control any money for which there is no immediate demand, in any special fund subject to deposit, which in the judgment of the board of county commissioners it would be advantageous to invest in county, municipal, or school district registered warrants, the county commissioners are authorized in their discretion to direct the county treasurer to purchase such warrants of entities located in the same county.
- (4)(a) A school district or <u>county warrant</u> presented to the county treasurer for purchase by the county must be registered as any other school district or county warrant. [Emphasis added.]

Thus, in order for a warrant to qualify as a registered, unpaid county warrant which may be purchased by a county pursuant to section 7-6-2701, MCA, the warrant first must be drawn by the county clerk after having been examined, allowed, and ordered paid by the board of county commissioners, and then properly registered by the county clerk.

In contrast, the warrants of a hospital district are issued by order of the district's board of trustees, § 7-34-2137(2), MCA, which is empowered by statute to govern the district, \$\$ 7-34-2115, 7-34-2122, MCA. It is thus clear that hospital district warrants are never "examined, allowed, and ordered paid by the board of county commissioners" pursuant to section 7-6-2202, MCA, a step which is required before a warrant can be registered as a county warrant pursuant to sections 7-6-2601 and 7-6-2603, MCA. Because the Legislature has authorized counties to invest only in county, municipal, or school district registered warrants, I conclude that county commissioners are not authorized to invest surplus county funds in the unpaid warrants of a hospital district. My conclusion is bolstered by consideration of the recent legislative history of section 7-6-2701, MCA. Prior to 1985, that statute only permitted investment of surplus county funds in unpaid county warrants. In 1985, section 7-6-2701, MCA, was amended to permit such investment in the registered warrants of school districts and municipalities, in addition to registered county warrants. 1985 Mont. Laws, ch. 92. The purpose of the 1985 amendment was to broaden the class of registered warrants which a county could purchase in order to assist financially troubled school districts and municipalities. Minutes of House Local Government Committee, January 15, 1985; Minutes of Senate Local Government Committee, March 5, 1985. The Legislature has thus expressly enumerated those entities that may benefit from the county's largess under section 7-6-2701, MCA, and hospital districts are not included on the list. The express mention of one matter

excludes other similar matters not mentioned. 82 C.J.S. Statutes § 333 at 668.

With regard to your second question, it is important to note that a hospital district, as an entity created by authority of statute, \$\$ 7-34-2101 to 2164, MCA, has only those powers "expressly conferred upon it by statute and such as [are] necessarily implied in the exercise of that authority conferred." 36 Op. Att'y Gen. No. 88 at 501 (1976); 37 Op. Att'y Gen. No. 14 at 54 (1977). The Legislature first provided for the creation of hospital districts in 1953. 1953 Mont. Laws, ch. 155. While chapter 155 specifically enumerated the powers of a hospital district, there was no grant of authority permitting hospital districts to borrow money. 1953 Mont. Laws, ch. 155, \$ 8, codified as section 16-4308, R.C.M. 1947; see also 27 Op. Att'y Gen. No. 40 at 87 (1957) (hospital district has no power or authority to issue bonds, securities or obligations in the form of promissory notes or mortgages). However, in 1969 the Legislature amended section 16-4308, R.C.M. 1947, to authorize a hospital district to borrow money by issuing bonds. 1969 Mont. Laws, ch. 257, \$ 8. That authority has been preserved and is currently codified in sections 7-34-2122(8) and 7-34-2131(1), MCA, which provide as follows:

7-34-2122. Powers of district. A hospital district shall have all powers necessary and convenient to the acquisition, betterment, operation, maintenance, and administration of such hospital facilities as its board of trustees shall deem necessary and expedient. Without limitation on the foregoing general grant of powers, a hospital district, acting by its board of trustees, may:

. . . .

- (8) borrow money and issue bonds as hereinafter prescribed[.]
- 7-34-2131. Hospital district bonds authorized. (1) A hospital district may borrow money by the issuance of its bonds to provide funds for payment of part or all of the cost of acquisition, furnishing, equipment, improvement, extension, and betterment of hospital facilities and to provide an adequate working capital for a new hospital.

Section 7-34-2131(1), MCA, is the only provision in the statutes governing hospital districts which prescribes a method by which such districts are authorized to borrow money. Thus, the Legislature has expressly prescribed that the exclusive process by which a hospital district may borrow money to acquire, operate, and improve hospital facilities is through issuance of its bonds. I conclude that sections 7-34-2122(8) and 7-34-2131(1), MCA, cannot be construed as a grant of authority

to hospital districts to borrow money by use of a promissory note. See 36 Op. Att'y Gen. No. 88 at 503 (1976).

Regarding your third question, the controlling statute does not expressly provide for the registration of unpaid hospital district warrants:

The funds collected under the tax levy shall be held by the county treasurer, who shall be, ex officio, the treasurer for the hospital district, and such treasurer shall keep a detailed account of all tax money paid into the fund, of all other money from any source received by the district, and of all payments and disbursements from the fund. Funds shall be paid out on warrants issued by direction of the board of trustees, signed by a majority of its membership.

§ 7-34-2137(2), MCA. However, this provision does clearly direct the county treasurer, as ex officio treasurer for the district, to "keep a detailed account of ... all payments and disbursements from the fund[,]" including warrants, which are simply "funds ... paid out ... by direction of the board." Further, as ex officio treasurer for the district, the county treasurer manages hospital district funds pursuant to the general grant of power extended by the Legislature to hospital districts:

A hospital district shall have all powers necessary and convenient to the acquisition, betterment, operation, maintenance, and administration of such hospital facilities as its board of trustees shall deem necessary and expedient.

\$ 7-34-2122, MCA. The Legislature has committed the exercise of this broad grant of power to the board of trustees, which is charged with governing and managing the hospital district. \$ 7-34-2115, MCA. I conclude that it is consistent with the exercise of power necessary and convenient to the "betterment, operation, maintenance, and administration of ... hospital facilities" for the board of trustees to direct the ex officion treasurer of the district to register unpaid hospital district warrants, to redeem them in the order of their registration, and to pay a particular rate of interest (§\$ 17-5-101(1), (2), 17-5-102, MCA) on unpaid warrants between the time they are registered and redeemed. See, for example, §\$ 7-6-2603(1), 7-6-2604(3), 7-6-4501, 7-6-4503, 7-6-4504, MCA. The trustees could formalize such a directive to the treasurer by passage of an appropriate resolution in accordance with the bylaws of the district. See § 7-34-2119, MCA. My conclusion is consistent with that of a leading commentator:

If there is no regulation as to the order in which municipal warrants shall be paid, the courts will direct such application as will be fair to the warrant holders and yet subserve the best interests of the municipality. Although it is sometimes held that warrants should be paid pro rata, other authority is to the effect that, in the absence of provision to the contrary, warrants are payable in the order either of their issuance or of their presentation, and generally should be paid in the order of their registration where they draw interest only after such time. [Footnotes omitted.]

15 McQuillin, Municipal Corporations § 42.18 (3d ed. 1985). The least problematic course would appear to be to provide for the redemption of unpaid, registered hospital district warrants in the order of their registration, rather than by a pro rata payment to all holders, as monies collected under the tax levy are paid into the hospital district fund. That result was endorsed in an Illinois case which arose because the legislature did not provide a method for redemption of unpaid school district warrants. Lubezny v. Ball, 59 N.E.2d 645, 647 (III. 1945); see also Berwind v. Chicago Park District, 65 N.E.2d 785, 791 (III. 1946). In Lubezny, the court opted for redemption of unpaid warrants "in their numerical order" because it was already a "long-continued practice" and because pro rata payments would lead to "endless confusion in the office of the treasurer," and "the nonsalability of warrants." Lubezny, 59 N.E.2d at 647. The rationale for the holding in Lubezny is fully applicable here, since the Chouteau County treasurer has informally adopted the practice of registering unpaid hospital district warrants and paying them out in the order of their registration.

With reference to your fourth question, it is clear that the hospital district possesses the power to lease a hospital facility to a nonprofit corporation. § 7-34-2122(10), MCA. Such an arrangement would create a valid lessor-lessee relationship between the district and the nonprofit corporation. Absent a controlling provision to the contrary in the lease, the nonprofit corporation would have a right as an entity independent from the district to incur indebtedness by borrowing from a commercial lending institution. See § 35-2-107(8), MCA. You suggest in your letter that "[a]t most, the private nonprofit corporation may pledge anticipated revenues from the hospital district as collateral for a loan." While a hospital district may provide funds to a nonprofit corporation operating a hospital district facility for the benefit of the community (see 43 Op. Att'y Gen. No. 70 (1990)), tax revenues may be committed for that purpose only by the district's trustees. \$\$ 7-34-2115(1), 7-34-2122, MCA. Thus, the nonprofit corporation may pledge only those revenues the district has obligated itself to pay over to the corporation pursuant to the terms of a lease, contract, or other formal agreement.

THEREFORE, IT IS MY OPINION:

- The unpaid warrants of a hospital district may not be registered as county warrants and purchased by the county in which the hospital district is located.
- A hospital district does not have authority to borrow money from a commercial lending institution by use of a promissory note.
- 3. A hospital district's board of trustees may enact an appropriate resolution directing the county treasurer, as ex officio treasurer of the district, to register unpaid hospital district warrants, to redeem them in the order of their registration, and to pay a particular rate of interest on unpaid warrants.
- 4. A hospital district may lease a district-owned hospital facility to a nonprofit corporation without restricting the right of the corporation, as an entity independent from the hospital district, to borrow money from a commercial lending institution for the purpose of running the hospital.

Sincerely,

Marc Racial

MARC RACICOT Attorney General

NOTICE OF FUNCTIONS OF ADMINISTRATIVE CODE COMMITTEE

The Administrative Code Committee reviews all proposals for adoption of new rules, amendment or repeal of existing rules filed with the Secretary of State, except rules proposed by the Department of Revenue. Proposals of the Department of Revenue are reviewed by the Revenue Oversight Committee.

The Administrative Code Committee has the authority to make recommendations to an agency regarding the adoption, amendment, or repeal of a rule or to request that the agency prepare a statement of the estimated economic impact of a proposal. In addition, the Committee may poll the members of the Legislature to determine if a proposed rule is consistent with the intent of the Legislature or, during a legislative session, introduce a bill repealing a rule, or directing an agency to adopt or amend a rule, or a Joint Resolution recommending that an agency adopt or amend a rule.

The Committee welcomes comments from the public and invites members of the public to appear before it or to send it written statements in order to bring to the Committee's attention any difficulties with the existing or proposed rules. The address is Room 138, Montana State Capitol, Helena, Montana 59620.

HOW TO USE THE ADMINISTRATIVE RULES OF MONTANA AND THE MONTANA ADMINISTRATIVE REGISTER

Definitions:

Administrative Rules of Montana (ARM) is a looseleaf compilation by department of all rules of state departments and attached boards presently in effect, except rules adopted up to three months previously.

Montana Administrative Register (MAR) is a soft back, bound publication, issued twice-monthly, containing notices of rules proposed by agencies, notices of rules adopted by agencies, and interpretations of statutes and rules by the attorney general (Attorney General's Opinions) and agencies (Declaratory Rulings) issued since publication of the preceding register.

Use of the Administrative Rules of Montana (ARM):

Known Subject Matter

 Consult ARM topical index.
 Update the rule by checking the accumulative table and the table of contents in the last Montana Administrative Register issued.

Statute Number and Department

Go to cross reference table at end of each title which lists MCA section numbers and corresponding ARM rule numbers.

ACCUMULATIVE TABLE

The Administrative Rules of Montana (ARM) is a compilation of existing permanent rules of those executive agencies which have been designated by the Montana Procedure Act for inclusion in the ARM. The ARM is updated through June 30, 1990. This table includes those rules adopted during the period July 1, 1990 through September 30, 1990 and any proposed rule action that is pending during the past 6 month period. (A notice of adoption must be published within 6 months of the published notice of the proposed rule.) This table does not, however, include the contents of this issue of the Montana Administrative Register (MAR).

To be current on proposed and adopted rulemaking, it is necessary to check the ARM updated through June 30, 1990, this table and the table of contents of this issue of the MAR.

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