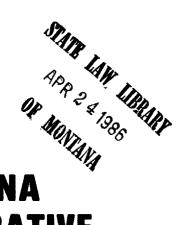
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MONTANA ADMINISTRATIVE REGISTER

DOES NOT CIRCULATE

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MONTANA ADMINISTRATIVE REGISTER

ISSUE NO. 8

The Montana Administrative Register (MAR), a twice-monthly publication, has three sections. The notice section contains state agencies' proposed new, amended or repealed rules, the rationale for the change, date and address of public hearing, and where written comments may be submitted. The rule section indicates that the proposed rule action is adopted and lists any changes made since the proposed stage. The interpretation section contains the attorney general's opinions and state declaratory rulings. Special notices and tables are inserted at the back of each register.

Page Number

TABLE OF CONTENTS

NOTICE SECTION

4-14-15 Notice of Public Hearing on Proposed Repeal and Amendment - Pesticide Sale and Use. 589-617

4-14-16 Notice of Public Hearing on Proposed Adoption - Establishing Civil Penalties for Pesticide Act Violations. 61

618-625

COMMERCE, Department of, Title 8

8-28-30 (Board of Medical Examiners) Notice of Proposed Amendment and Adoption - EMT Defibrillation Training and Certification Program for EMT-Basic Personnel. 626-635

8-97-15 (Montana Economic Development Board)
Notice of Proposed Amendment - Permissible
Investment. No Public Hearing Contemplated. 636

EDUCATION, Title 10

(Board of Public Education)
10-3-101 Notice of Public Hearing on Proposed
Amendment - Class 3 Administrative Certificate. 637-638

10-3-102 Notice of Public Hearing on Proposed
Amendment - Class 5 Provisional Certificate. 639-641

10-3-103 Notice of Public Hearing on Proposed Amendment - School Psychologists, Social Workers, Nurses and Speech Therapists. 642-643

10-3-104 Notice of Public Hearing on Proposed Amendment - Visitations. 644

8-4/24/86

	Page Number	
EDUCATION, Continued		
(Board of Public Education) 10-3-105 Notice of Public Hearing on Proposed Amendment - Professional Education.	645-646	
10-3-106 Notice of Public Hearing on Proposed Amendment - Review of Policy.	647-648	
10-3-107 Notice of Public Hearing on Proposed Amendment - Accreditation Standards: Procedures.	649-650	
RULE SECTION		
AGRICULTURE, Department of, Title 4		
NEW Noxious Weed Trust Fund.	651-654	
STATE AUDITOR		
EMERG Montana Insurance Assistance Plan. NEW	655-658	
COMMERCE, Department of, Title 8		
AMD (Board of Cosmetologists) Expansion of Cosmetology to Cover Manicurists.	659-660	
AMD (Board of Realty Regulation) Purpose of the Board.	661	
NEW (Board of Social Work Examiners and Professional Counselors) Continuing Education Requirements.	662	
NEW (Board of Social Work Examiners and Professional Counselors) Professional Counselors.	663	
NEW Incorporation by Reference of Rules for the Administration of the 1986 Federal Community Development Block Grant Program.	664-667	
FISH, WILDLIFE AND PARKS, Department of, Title 12		
AMD Seeley Lake Game Preserve.	668	
HEALTH AND ENVIRONMENTAL SCIENCES, Department of, Title 16		
NEW Requiring Notification Underground Storage Tanks and Interim Prohibitions.	669-670	
8-4/24/86 -ii-		

Page Numbe:

NATURAL RESOURCES AND CONSERVATION, Department of, Title 36

NEW (Board of Water Well Contractors) Definitions
- Disciplinary Action. 671-676

SOCIAL AND REHABILITATION SERVICES, Department of, Title 46

AMD Co-payment for Licensed Clinical Social Workers' Services.

677

AMD Eligibility Determinations for SSI- And AFDC-Medically Needy Assistance - Mandatory Social Security Number Requirements.

678

INTERPRETATION SECTION

Opinions of the Attorney General.

57 Nepotism - Application of Nepotism Laws to Tenured Teachers - Effect on Nepotism Laws of 1985 Legislative Amendments to Human Rights Act and Governmental Code of Fair Practices - Overruling of Previous Nepotism Opinions - School Boards - Effect of Nepotism Laws when Tenured Teacher is Related to School Board Member.

679-686

SPECIAL NOTICE AND TABLE SECTION

Functions of the Administrative Code Committee. 687

How to Use ARM and MAR.

688

Accumulative Table.

689-701

BEFORE THE DEPARTMENT OF AGRICULTURE OF THE STATE OF MONTANA

In the matter of the proposed) NOTICE OF HEARING ON THE amendment of Rules 4.10.101) PROPOSED REPEAL OF RULES through 4.10.1501 concerning | 4.10.318, 4.10.402, 4.10.505, pesticide sale and use | 4.10.601, 4.10.602, 4.10.603, 4.10.604, 4.10.902, THE | AMENDMENT OF RULES 4.10.101, 4.10.102, 4.10.103, 4.10.106, 4.10.201, 4.10.202, 4.10.203, 4.10.201, 4.10.205, 4.10.206, 4.10.207, 4.10.205, 4.10.312, 4.10.207, 4.10.208, 4.10.312, 4.10.404, 4.10.401, 4.10.501, 4.10.503, 4.10.504, 4.10.903, 4.10.1501 | CONCERNING PESTICIDE SALE AND USE.

TO: All Interested Persons

- 1. On May 28, 1986, at 9:00 a.m., in Room 226, Agriculture/Livestock Building, Sixth and Roberts, Helena, Montana, a public hearing will be held to consider the amendment of Rules 4.10.201 through 4.10.1501 pertaining to the sale and use of pesticides in Montana.
- 2. The rules as proposed to be amended read as follows: (new matter underlined, deleted matter interlined) (full text of the rules are located on pages 4-211 through 4-284, Administrative Rules of Montana).
- 4.10.101 FINANCIAL RESPONSIBILITIES (1) thru (3) Remains the same.
- (4) Commercial pesticide seed treatment and elevator pest control applicators, whether at farm sites or their own business locations, those-seed-treaters-using-fumigants, vertebrate pest control applicators using ground applied baits and public utility, and non-commercial and-food manufacturing-and-processing applicators applying pesticides in or on properties managed by them public-utility-or-food manufacturer-or-processor are exempt from the financial responsibilities required in ARM 4.10.101 through 4.10.103. Demonstration and Research Pest Control applicators may be exempt from the financial responsibilities required in ARM 4.10.101 through 4.10.103 upon appropriate application for exemption duly approved by the department. The department will evaluate each applicant's situation as shown on the waiver application considering particularly the following factors: actual pesticide applications by the applicant, the use of co-operators, the size of plots, and the hazards and drift potential of pesticides utilized. All applicators shall comply with the requirements in ARM 4.10.104 through 4.10.108, inclusive.

(5) Remains the same.

AUTH: 80-8-214, MCA IMP: 80-8-214, MCA

4.10.102_TYPES_AND_CONDITIONS_OF_FINANCIAL RESPONSIBILITY (1) Remains the same.

The department may accept a liability insurance $(\bar{2})$ policy in the proper face amount that contains a deductible clause in an amount not to exceed five hundred dollars (\$500.00) for aerial-applications,-and-two-hundred-fifty dollars-(\$250:00)-for-all-other-applicators all_applicators. The department may allow a deductible greater than \$500 i an applicant submits documentation that a deductible of \$500 or less is not available from any insurer. This exception shall only be based upon the lack of availability of the established deductible, not the increase or decrease in premium value of a higher deductible. When the deductible is greater than \$500, the applicator shall be required to obtain a bond or an indemnity as specified in 4.10.102(1)(c) for any amount greater than \$500. If the license has not satisified the requirements of the deductible amount of any prior damage claim, such deductible clause in a currently submitted policy shall not be accepted by the department to satisfy the licensing requirements unless and until the applicant satisfies the prior damage claim. Insurance policies may have the pollution exclusion clause removed.

(3) Remains the same.

AUTH: 80-8-214. MCA IMP: 80-8-214. MCA

4.10.103 APPROVAL, MODIFICATION, AND CANCELLATION OF FINANCIAL RESPONSIBILITY BLEMENTS (1) Remains the same.

(2) The department shall be notified by registered mail ten (10) days prior to any proposed modification of the liability insurance policy or surety bond requested by the licensees. Such modification must be approved by the department before the proposed modification can become final. Ten (10) days notice by registered mail to the department is required prior to the surety or insurer cancelling the licensee's surety bond or liability insurance, and prior to settlement of claims made against licensee's bond or insurance. Modification of the indemnity trust fund, for any reason by any party, shall not be completed until the department has approved the proposed modification by written authorization to the licensee and the bank, trust, or other financial official or institution.

(a) If the financial responsibility is to $\underline{b}\underline{e}$ cancelled, the requirements and procedures established in ARM 4.10.108 shall be followed.

AUTH: 80-8-214, MCA IMP: 80-8-214, MCA

the final judgement rendered against or agreed to by him, within thirty (30) calendar days from the date the judgement is filed with the department or in the time period established in the judgement. The revocation shall remain in effect and no license shall be issued to the applicator unless and until the judgement is satisfied or until the applicator files with the department his written direction to his financial responsibility guarantors to respond in full to the damages specified in the judgement.

(2) Remains the same.

AUTH: 80-8-214, MCA IMP: 80-8-214. MCA

- 4.10.201 PESTICIDE APPLICATOR LICENSING REQUIREMENTS Remains the same.
- (2) A person shall apply for a license on the department's application form. The application shall be completed in its entirety, accompanied by the licensing fee and a completed statement of financial responsibility. ----(a)--The-department-may-enclose-a-list-of-restricted use-pesticides-with-each-application-submitted-to applicants -- The applicant may indicate; by appropriate marking-on-the-list;-the-restricted-use-pesticides;-if-any; he-desires-to-use-or-apply-during-the-licensing-period; -- An applicant-may-be-certified-licensed-to-use-one-or-more restricted-pesticides-or-a-group-or-class-of-restricted pesticides -- - It-shall-be-illegal-for-a-pesticide-applicator to-purchase-or-apply-any-restricted-use-pesticide-for-which certification-is-not-received-
- -----(b) Applicants submitting incomplete applications and not meeting the conditions and standards expressed in the Act and department rules will be notified of such deficiencies and the procedure for correcting the deficiencies. The department will return the application along with the notice.
 (3) thru (5) Re
 - Remains the same. (6)
- Those individuals who cannot be classified as a commercial, public utility, or government certified pesticide applicator or who cannot be classified as a private farm applicator, but desire the use of restricted use pesticides, shall be considered to be certified noncommercial applicators. The non-commercial applicators desiring to use restricted use pesticides in the state shall be required to meet the same application, examination, qualification, general and specific competency standards, recordkeeping, requalification, and other related pesticide usage and application standards as required of commercial applicators by the Act. These individuals shall be classified into one of the eleven categories established for commercial and-government applicators. Certified non-commercial applicators way only use restricted use pesticides on lands owned, rented, or leased by his employer or himself. Non-commercial applicators, whether certified or not, violating the Act or rules promulgated thereunder

shall be subject to the same penalties and administrative procedures as commercial applicators.

- - (8) Remains the same.
- (9) An amplicators not renewing and maintaining the his license each-year-of-the-four-year and qualification after the established qualification period shall be required to retake and pass the complete examination series prior to the issuence of a new license. The applicator may maintain his qualifications by attending approved requalification programs for a time period not to exceed five years. The applicator will be required to maintain his records of requalification for submission to the department for relicensing at a later date. The department will not continue to maintain qualification data. The department reserves the right to require apecial examination(s) on new requirements or technology. Applicators - cancelling-their financial-responsibility-at-the-end-of-a-spray-season-as provided-by-the-liability-rules-and-relicensing-by exemination-within-a-qualification-period------(10)--It-shall-bs-illegal-for-any-person-defined-as-a commercial, -public-utility, -or-government-applicator-to-use or-apply-posticides-without-a-current-license-in-the appropriate-applicator-classification--An-applicant-shell not-proceed-with-any-pes-ticide-operation; -use; -or application-until-a-license-is-issued- Such-illegal operations-shall-subject-the-person-to-penalties-of-the-act and/or-modification-of-his-license-and/or-denigl-of-his ticense-application-for-the-current-licensing-period-----(11)(10) Applicators and their employees licensed as applicators or operators shall reveal their his license upon request or by any <u>individual or</u> business, for whom the applicator or his employee is performing pesticide applications or to an authorized representative of the department.
- (a) When an amplicators-shall-upon terminategion-of their his employment, transfers his of-their license, or modifiescation or cancelstation-of-their his license, return to-the-department all employee operator licenses issued

under the applicator's name and license <u>are terminated</u>, <u>modified</u>, <u>or cancelled</u>. Employees licensed as applicators may retain their license provided that their financial responsibility is still valid. New licenses will be issued to employee operators previously licensed or qualified once the business has appointed a new supervisory licensed applicator.

AUTH: 80-8-105, MCA

80-8-105, 80-8-203, 80-8-204, 80-8-206, IMP:

80-8-210, 80-8-213, MCA

4.10.202 CLASSIFICATION OF PESTICIDE APPLICATORS Remains the same.

(a) an applicant using general use pesticides shall be classified and-licensed as either a $\underline{licensed}$ commercial, public utility, or government pesticide applicator.

- (b) Remains the same. ----(c)--all-applicants-shall-be-further-classified-ag cither-aerial-or-ground-applicators-for-the-purpose-of determining-the-type-of-examination-the-applicant-must-pass in-regard-to-equipment-utilized;-its-operation;-maintenance; calibration, and any other equipment feature or procedure affecting-the-use-of-application-of-a-pesticide-
- (2) A personall-applicants, whether commercial, public utility, or government, licensed or certified-licensed, aerial or ground, shall be further classified into one or more of the specific classifications set forth in this rule. The specific classification(s) shall determine the type, substance, and comprehensiveness of each applicant's examinations and shall-establish the specific areas, classes of pesticides, and conditions by which the applicant may conduct pesticide operations.
- (a) A person Applicants licensed as an applicator may use general use pesticides for which they are he is qualified throughout the state. They may use restricted use pesticides-under-the-direct-supervision-of-q-certifiedlicensed-applicator -- Applicants A person certified-licensed as an applicator may use general and restricted use pesticides for which they are he is qualified throughout the state.
- (i) A licensed commercial applicator may use a restricted pesticide_under_the_following_conditions:

(A) Under the special supervision of a certified-

licensed_applicator.

- (B) Under the direct supervision of a certifiedlicensed applicator but within 100 miles of the certified applicator.
- (ii) A licensed government applicator may use a restricted pesticide under the following conditions: (A) Special supervision of a certified-licensed

applicator.

- (B) Direct supervision of a certified-licensed applicator but within the respective jurisdiction of the (b) thru 3) (a) Remains the same.
- Plant. (i) This classification includes any applicator using or supervising the use of pesticides in the production of agricultural crops, including without limiting the foregoing: small grains, feed grains, soybeans and
 forage, vegetables, small fruits, tree fruits and nuts, as well as on grasslands and non-crop agricultural lands.
 - (ii) thru (iii) (c) Remains the same.
- (d) Seed Treatment and Elevator Pest Control. This classification includes any applicator using or supervising the use of pesticides onto seeds, the use of funigents in seed storage sreas or on or in seeds and the use of pesticide in or around the elevator seed storage facilities.

 (e) Aquatic Pest Control. This classification
- includes any applicator using or supervising the use of pesticides purposefully applied to standing or running water, excluding applicators engaged in public health related activities included in Classification (3) (ji).
- (f) Public-Utility-Applicators---This-classification includes-any-public-utility-applicator-or-an-employee-of-a public-utility-using-or-supervising-the-use-of-pesticides-to land-or-structure-owned-or-leased-by-a-public-utility: ----(g) Right-of-Way Pest Control. This classification includes any applicator using or supervising the use of pesticides in the maintenance of public roads, electric power lines, pipe lines, railway rights-of-way, or other similar areas
- (h)(g) Industrial, Institutional, Structural, and Health Related Pest Control. This classification includes any applicator using or supervising the use of pesticides in, on, or around food handling and manufacturing establishments, human dwellings, institutions such as schools and hospitals, industrial establishments including warehouseg and-grain-elevators; and any other structures and adjacent areas, public or private, and for the protection of stored, processed, or manufactured products.
- (h) Wood Product Pest Control. This classification includes any applicator using or supervising the use of pesticides for pole framing, piling applications, railroad tie_repair. pressure_trestment_applications._some_home_and farm uses, brush on treatments, sapstain control, and uses in non-pressure treatment plants for the protection of wood products.
- ----(i)--food-manufacturing-processing---?his subclassification-applies-to-those-individuals-who-are employed-by-food-manufacturers-and-processing-establishments and-who-use-and-apply-restricted-use-pesticides-in-and around-these-establishments-
- (i) Public Health Pest Control. This classification includes state, federal, or other governmental employees or contracted commercial applicators using or supervising the

use of pesticides in public health programs for the management and control of pests having medical and public health importance $\uparrow \uparrow provided - that \uparrow -t$ in jurisdictional health officer, state veterinarian, their duly authorized representatives, and governmental research personnel are exempt from licensing when applying general use pesticides to experimental areas.

(j) Remains the same.

(k) Demonstration and Research Pest Control. classification includes (1) individuals who demonstrate to the public the proper use and techniques of application of restricted pesticides or supervise such demonstrations; and (2) individuals conducting field research with pesticides and in doing so, use or supervise the use of restricted use pesticides. Included in the first group are such individuals as Extension Specialists and County Agents, Commercial Representatives demonstrating pesticide products, and those individuals demonstrating methods used in public programs. The second group includes state, federal, commercial, and other individuals conducting field research on or utilizing pesticides. <u>Demonstration and Research</u> applicators shall qualify in one or more of the classifications (3)(a) through (j) that best represents their operations or responsibilities.

AUTH: 80-8-105, MCA IMP: 80-8-105, MCA

- <u> COMPETENCY STANDARDS FOR LICENSING AND </u> 4.10.203 CERTIFICATION LICENSING OF PESTICIDE APPLICATORS (1) individual applying for a commercial, public utility, or governmental applicator's license or a-commercial, public utility,-or-government-applicator's certification-license shall be required to pass a written examination prior to issuance of a license or certification-license. Examinations may be taken at the department's Helena office or the applicant may make arrangements for examination at other locations in the state or in other states at the convenience and approval of the department. Any individua applying for a license or a certification-license shall be Any individual required-to-pass-a-written-examination-prior-to-licensing-or certification-licensing, meeting the general and specific competency standards of ARM 4.10.204 and 4.10.205. competency of applicants shall be determined by their knowledge and passage of written examinations on the subjects set forth in the department's designated manuals for applicators, including revisions, and any other manual, guide, or materials as designated by the department. Examination questions will be derived from these manuals and their degree of difficulty will be based upon the degree of importance established by the department for the various subject areas:
- . (a) The department may accept licensee the applicant's examination scores from other states if the examination or examinations are equivalent to the department's examination.

However, all other standards and requirements of the department must be met by the applicant. All out-of-state applicant. All out-of-state applicant. Must be required to take and rules and examination based on the Montana Pesticide Act and rules adopted thereunder. The scores required are set forth in (3)(s) and (b) of this rule. Hicenseer-The department-will-attempt-to establish-reciprocal-licensing-and-certification agreements to assist-in-limiting-the-examination-process-for-licenses.

- (2) An applicator's examination shall consist of:
- (a) A basic examination consisting of, but not limited to, questions <u>based</u> on pesticide <u>legislation laws, rules</u>, regulations, <u>definitions</u> and-guidelines, <u>labeling</u>, safety, and toxicology, effects on animals, plants, and the environment, safety equipment, first aid, pesticides—in—the environment,—fish—and—wildlife; <u>and</u> alternatives to chemicals,—pollinating—insects,—selection—of—control methods,—factors—affecting—pesticide—applications,—general equipment—and—definitions.
- (b) -- Equipment examinations consisting of; but-not limited to; questions on equipment calibration; maintenance; pesticide ditution and mixing; which will be specific as possible to the applicant's pesticide operation; - - (c) A specific examination or examinations consisting of, but not limited to, questions based on the pests to be controlled, various control methods, and the pesticides utilized, various control and safety considerations, pesticide formulations, and equipment calibration and maintenance, in the specific classification or classifications the
- applicator chooses for licensing or certification-licensing.

 (3) The minimum passing score for applicants shall be:
- (a) In the case of applicants qualifying for general use pesticides, seventy percent (70%) for the basic examination, and seventy percent (70%) for each respective equipment-and specific examination required.
- (b) In the case of applicants qualifying for restricted use pesticides, eighty percent (80%) for the basic examination, and eighty percent (80%) for each respective equipment-and specific examination required.
- (4) An applicant not receiving a passing score on one or more of the examinations shall be required to retake and pass the failed examination(s) prior to issuance of a license. The applicant taking more than one specific examination may elect to be licensed only for the specific examination(s) passed if the applicant has passed the basic, equipment, calibration, and dilution examinations and at least one specific examination.
- (a) Applicants failing the basic examination or any other examination the first time shall not be allowed to retake the examination(s) for seven_(7)fifteen-(15) days after notification of failure-by-certified-mail. Applicants failing the examination(s) a second time may retake the examination(s) fifteen_(15) thirty-(30) days after notification-by-certified-mail. Applicants failing the examination(s) a third time shall not be allowed to retake

the examination(s) until the next licensing period beginning January 1 of the next year. Re-examination may be taken at any-reasonable-time-after-the-time-limitations-expressed-for the-first-and-second-examinations-at the department's Helena office or the applicant may make arrangements for examination-or re-examination at other locations in the state or in other states at the convenience and approval of the department.

(5) Requalification. Applicators maintaining their license-for-four-(4)-consecutive-licensing-periods shall be required to requalify for licensing prior to every fifth licensing period. The department has a staggered four year requalification time period designated by applicator classification and subclassification. Applicator classification will requalify by December 31 of the year given.

CATEGORY	YEAR
Agricultural Pest Control:	
Plant	1988
Animal	1988
Vertebrate	1989
Forest Pest Control	1986
Ornemental and Turf Pest Control	1986
Seed Treatment and Elevator pest Control	1987
Aquatic Pest Control	1986
Right-of-Way Pest control	1989
Industrial, Institutional, Structural, and	
Health Related Pest Control	1987
Wood Product Pest Control	1986
Public Health Pest Control	1988
Regulatory Pest Control:	
Mosquito Abatement	1988
Predator	1989
Quarantine	1988
Rabid Skunk	1989
Rodent	1989
Weed	1989
Demonstration_and_Research_Pest_Control	1987

Thereafter the qualification period extends from January 1 through December 31 of the next four year cycle. Applicator requalification shall be accomplished by either passing the complete examination series or by attending twelve (12) hours of training approved by the department. Courses must be either a minimum of six (6) hours of training (referred to as a long course) or three (3) hours of training (referred to as a short course). A long course shall satisfy 1/2 of the training required in a qualification period. A short course shall satisfy 1/4 of the training required in a qualification period an acceptable applicator training-course approved by the department. An applicator requalifying for licensing by attending a pesticide training courses shall-be-required to-have-the-sponsor-of-the

training-course-submit-to-the-department-a must have written verification of the-applicator's his attendance and-an agenda of topics and speakers. The department retains the right to approve or disapprove such training courses relative to meeting the qualifications for re-licensing. Training course sponsors must petition the department for approval of their courses at least thirty (30) days prior to being held. The petition must include dates, time, location. projected attendance, speakers and a synopsis of their_presentations. The only-training-courses-that-will-be reviewed-for-approval-will-be-those-attended-by-the applicator-during-the-last-half-of-the-third-licensing period-or-the-fourth-licensing-period-of-a-qualification period. The department may require applicators to pass an examination during any licensing period on major new pesticide technology which applies to the applicator's classification. ----(a)--Applicators-examined-for-licensing-in-1976-or-1977 may-be-required-by-the-department-to-requalify-for-licensing prior-to-the-fifth-licensing-period-one-time-only-to-allow

AUTH: 80-8-105, MCA IMP: 80-8-105, MCA

for-staggering-the-requalification-for-classes-of applicators---Thereafter,-all-applicator-classes-shall requalify-prior-to-the-fifth-licensing-period-

- 4.10.204 GENERAL STANDARDS OF COMPETENCY FOR ALL APPLICATORS (1) (a) thru (b) (ii) Remains the same. (iii) precautions necessary to regard guard against injury to applicators and other individuals in or near treated areas.
 - (iv) thru (vi) Remains the same.
- (vii) proper identification, storage, transport, handling, mixing procedures, and disposal methods for pesticides and used pesticide containers, including precautions to be taken to prevent children from having access to pesticides and pesticide containers.
 - (c) thru (f) Remains the same.
 - (g) Application techniques. Factors including:
- (i) methods of and procedures used to apply various formulations of pesticides, solutions, and gases together with a knowledge of which technique of application to use in a given situation;
 - (ii) thru (h) Remains the same.

AUTH: 80-8-105, MCA IMP: 80-8-105, MCA

- 4.10.205 SPECIFIC STANDARDS OF COMPETENCY FOR BACH APPLICATOR CLASSIFICATION (1) Licensed or Gertified-licensed commercial, public utility, and government pesticide applicators shall be particularly examined and qualified with respect to the practical knowledge standards elaborated below:
 - (a) Agricultural Pest Control

- (i) Plant. Applicators must demonstrate practical knowledge of crops grown and the specific pests of those crops on which they may be using restricted-use pesticides. The importance of such competency is amplified by the extensive areas involved, the quantities of pesticides needed, and the ultimate use of the quantities of pesticides needed, and the ultimate use of many commodities as food and feed. Practical knowledge is required concerning soil and water problems, pre-harvest intervals, reentry intervals, phytotoxicity, and potential for environmental contamination, non-target injury, and community problems resulting from the use of restricted-use pesticides in agricultural areas.
 - (ii) Remains the same.
- (iii) Vertebrate. Applicators must demonstrate practical knowledge of vertebrates for which they may be using restricted-use pesticides. They should possess practical knowledge of the cyclic occurrence of certain pests and specific population dynamics as a basis for programming pesticide applications. The applicator must demonstrate a practical knowledge of control and application methods which will minimize the possibility of secondary problems such as unintended effects on wildlife. These applicators must demonstrate knowledge of the use of these pesticides which will minimize or prevent hazards to humans, pets, and other domestic animals.
 - (b) and (c) Remains the same.
- (d) Seed treatment and Elevator Pest Control.

 Applicators shall demonstrate practical knowledge of the types of seeds that require pesticide chemical protection against pests, and factors such as seed coloration, carriers, and surface active agents which influence pesticide binding and may affect germination. They must demonstrate practical knowledge of hazards associated with handling, sorting and mixing, and misuse of treated seed such as introduction of treated seed into food and feed channels as well as proper disposal of unused treated seeds. Applicators must demonstrate proper use of grain fumigents to protect seeds. knowledge of the mafe handling and application techniques, worker exposure and protection considerations, and reentry standards into fumigated structures. They must demonstrate practical knowledge of using herbicides around and rodenticides and avicides in and sround these structures.

 (e) Aquatic Pest Control. Applicators shall
- (e) Aquatic Pest Control. Applicators shall demonstrate practical knowledge of the secondary effects which can be caused by improper application rates, incorrect formulations, and faulty application of restricted—use pesticides used in this classification. They shall demonstrate practical knowledge of various water use situations and the potential of downstream effects. Further, they must have practical knowledge concerning potential pesticide effects on plants, fish, birds, beneficial insects, and other organisms which may be present

in aquatic environments. These applicators shall demonstrate practical knowledge of the principles of limited area application.

- (f) Public-Utility-Applicators-and Right-of-Way Pest Control. Applicators shall demonstrate practical knowledge of a wide variety of environments since right-of-way can traverse many different terrains, including waterways. They shall demonstrate practical knowledge of problems on runoff, drift, and excessive foliage destruction, and ability to recognize target organisms. They shall also demonstrate practical knowledge of the nature of herbicides and the need for containment of these pesticides within the right-of-way areas, and the impact of their application activities in the adjacent areas and communities.
 - (g) Remains the same.
- (h) Wood Product Pest Control. Applicators shall demonstrate practical knowledge of the specific wood preservative products used in their operation (creosote. pentachlorophenal. ingresnic arsenicals). They shall be knowledgeable about the protective clothing and equipment requirements and the requirements for proper care and disposal of work clothing and equipment. They shall demonstrate practical knowledge of application techniques which will prevent direct exposure to domestic animals and livestock, or in contamination of food, feed or drinking and irristion water. They shall be sware of the probibitions against eating, drinking and smoking and other potential avenues of work exposure while applying wood preservative chemicals. They must demonstrate practical knowledge of hazards of bandling trested products as well as the requirements for proper disposal of pesticide waste. They must be familiar with the Consumer Awarsness Program [CAP] which will be implemented through the use of Consumer Information Sheets [CIS's] provided to the end users of the products (consuming public).
- (j) Regulatory Pest Control. Applicators shall demonstrate practical knowledge of regulated pests, applicable laws relating to quarantine and other regulation of pests, and the potential impact on the environment of restricted-use pesticides used in suppression and eradication programs. They shall demonstrate knowledge of factors influencing introduction, spread, and population

dynamics of relevant pests. In the case of some federal agency applicators, their knowledge shall extend beyond that required by their immediate duties since their services are frequently required in other areas of the country where emergency measures are invoked to control regulated pests, and where individual judgments must be made in new situations.

(k) Demonstration and Research Pest Control. demonstrating the safe and effective use of pesticides to other applicators and the public will be expected to meet comprehensive standards reflecting a broad spectrum of pesticide use. Many different problem situations will be encountered in the course of activities associated with demonstrations. Practical knowledge of problems, pests, and population levels occurring in each demonstration situation is required. Further, they should demonstrate an understanding of pesticide organism interactions and the importance of integrating pesticide use with other control methods. In general, it would be expected that applicators doing demonstration pest control work possess a practical knowledge of all the standards detailed in ARM 4.10.204. addition, they shall meet the specific standards required for classifications (1) (a) through (1) (g) of this rule applicable to their particular activity. Persons conducting field research or method improvement work with restricted use pesticides should be expected to know the general standards required for classifications (1) (a) through (1) (j) of this rule, applicable to their particular activity, or alternatively, to meet the more inclusive requirements listed under "Demonstration".

AUTH: 80-8-105, MCA IMP: 80-8-105, MCA

4.10.206 INDIVIDUALS REQUIRING A PESTICIDE OPERATOR'S LICENSE (1) Remains the same.

- (2) Licensed operators shall be allowed to use and apply only those pesticides that the license or certified-licensed applicator he is supervised by is qualified to use and apply. A licensed operator may use general or restricted use pesticides within a-radius-of fifty-(50) one hundred (100) miles of the applicator business-location when he is under the direct supervision of a licensed or certified-licensed applicator, respectively. Licensed operators may not apply general or restricted use pesticides beyond the-fifty-(50) one hundred (100) miles of the applicator radius-only-when-under-the-special supervision-of-a-licensed-or-certified-licensed-applicator, respectively.
 - (3) and (4) Remain the same.
- (5) Individuals using and applying general or restricted use pesticides shall qualify for an operator license by:
 - (a) passing a department examination; or

- (b) attending a department examination training course;
- (c) receiving training from a certified-licensed or licensed applicator of the business or government agency who must certify the individual's completion of the training.
- must certify the individual's completion of the training.

 (6) The training or examination shall include knowledge of pesticide legislationlaw and rules, labels and labeling, safety, first aid and toxicology, effect of pesticides, factors affecting pesticide application, equipment calibration, dilution and mixing of pesticides, recognition of common pests to be controlled. examination or training for operators willighall be as specific as possible to their operations and responsibilities. Examinations may-be-written-or-oral-and will be given at the convenience and approval byof the department or its authorized representative. The department shall cooperate with individual applicators or groups of applicators in establishing the training materials and examination questions, and may provide assistance to applicators in training applicants for an operator's license. The passing score for the examination shall be seventy percent (70%). Operators who pass the examination may not be required to pass another examination. Operators may renew their license each year by receiving in-service <u>business or government agency</u> training or by attending a training course approved by the department.
- (7) Government operators shall meet all the standards established for commercial operators in this regulation. Government operators shall only operate within their respective governmental boundaries regardless of the number of miles from the government certified-licensed or government licensed applicator's business location. Government-operators-or-their-employers-shall-not-be required-to-pay-a-licensing-fee-----(8)--The-department-will;-under-special-conditions; issue-a-temporary-license-in-letter-form-to-applicant operators-if-requested-by-a-licensed-applicator---The temporary-license-will-set-forth-the-operator's-and applicator's-name;-business-address;-and-information-of-the pesticides-the-operator-may-use-and-apply---Temporary licenses-shall-be-issued-to-an-individual-only-once-and-the license-shall-be-limited-to-fourteen-(14)-calendar-days,---It is-expected-that-the-operator-will-qualify-for-permanent licensing-within-the-fourteen-(14)-day-period-

AUTH: 80-8-105, MCA IMP: 80-8-205, 80-8-206, MCA

4.10.207 RECORDS (1) All licensed, certified licensed commercial, public utility, government applicators and certified non-commercial applicators and their operators shall be required to keep and maintain operational records for two (2) years. For every application performed either by an applicator or operator, the application record shall include:

or

(a) The name of the applicator or operator applying the pesticide. Initials or an assigned number are acceptable if the full name of the applicator or operator is cross-referenced and accessible to the department.

-referenced_and_accessible_to_the_depar (b) thru (c) remain the same.

(d) The pesticide or pesticides used which shall include the company name, trade name and the RPA registration number or the type of formulation.

(e) Remains the same.

(f) The amount of area treated (number of acres, trees, livestock, square feet or yards, etc.) or for structural, seed treatment or wood product applications, indicate the type of treatment.

(g) and (h) remain the same.

(i) weather-conditions-Weather_conditions_such_as_wind speed._direction_and_temperature_if_applicable._Qutdoor applications_generally_require_the_recording_of_some_weather conditions.

(2) thru (4) remain the same.

(5) Seed treaters and wood product treaters shall only be required to maintain records on the volumes of pesticides applied and the other items set forth in (1) (a).

(b)(i)(d)(e) and (f).

- (6) As ruled by opinion of the Montana Attorney General (Vol. No. 38, Opinion No. 1), pesticide applicator and dealer records held by the Department of Agriculture are subject to public disclosure unless the department finds that the applicator's or dealer's right to privacy clearly outweighs the public's right to know. Such determination will be considered under department policy on a case by case basis.
- (a) There will, however, be no department publication of any information of these records which may disclose operations of selling, production or use of pesticides by any person. Such prohibition has been declared under Section 80-8-107 MCA and confirmed under department interpretation of a letter of explanation to the above cited opinion from the Attorney General.
- (7) (a) Applicators, upon written request of the department, shell submit to the department an accurate typed or printed record of each application performed with all restricted posticides, or those restricted posticides specifically named by the department. The records shall be submitted within fourteen (14) calendar days of the department's request or as otherwise requested by the department. The request for records may include the records for the complete calendar year after the end-of-the-calendar month-that-the-pesticide-or-pesticides-were-applied. The records shall be submitted on the standard form provided by the department or on forms approved by the department. The record shall contain the following items listed in this rule: (1) (a), (b) (i), (iii), (d), (e), (f), (g), (h) and (2). The record may contain all the items listed in sections (1) and (2).

(b) If no applications of the restricted use pesticides are made during a given-month the requested time

period this shall be documented to the department.

(8) (a) Applicators shall submit to the department an accurate typed or printed annual report of their use of restricted and general use pesticides every fifth year beginning in calendar year 1990 and thereafter every five years. The report shall include a summary of use of these pesticides by county, month, total acreage, amount of the formulated product used, crop or site treated, and the product used by company name and trade name, and the EPA registration number or the type of formulation for the fifth year only. The annual report shall be submitted to the department by January 31 of the next year within-fourteen (14)-days-after-the-end-of-the-calendar-year. The report shall be submitted on the standard form provided by the department or on forms approved by the department.

- (b) If no application of general and/or restricted use pesticides are made during the calendar year, this shall be so documented to the department.
 - (9) Remains the same.

AUTH: 80-8-105, MCA IMP: 80-8-105, MCA

4.10.208 INCONSISTENT USEVIOLATIONS -- (1) -- it-shell-be a-violation-for-applicators-to----(a) -- fail-to-maintain-application-records-or-reports

required-by-rule-4:10:207;

----(b)--make-false-or-fraudulent-records-or-reports;
----(c)--fail-to-submit-written-records-or-reports-as

required-or-as-requested-by-the-department;
-----(d)--refuse-an-authorized-representative-of-the
department-to-twented-or-reserve-the-anni-tectoris-mane-de-

department-to-inspect-or-record-the-applicator's-records
during-business-hours;

----(e)--not-maintain-records-on-a-daily-basis-not-to exceed-twenty-four-(24)-hours-from-the-time-of-the application;

-----(f)--fati-to-comply-with-provisions-of-rule-4-10-209;
-----(g) No.person.shall, use or recommend use of a
pesticide in a manner inconsistent with the registered
labeling, with-the-agency-or-department-registration-for
that-pesticide; or with the agency or department
restrictions that have been placed on the use of that
pesticide.

AUTH: 80-8-105, MCA IMP: 80-8-105, 80-8-211, 80-8-306, MCA

4.10.312 SALE OF AQUATIC HERRICIDES Remains the same.
(1) Sale or distribution can only be made to a certified applicator who holds an aquatic pest control license or permit issued by the department. Sale of a pesticide labeled for both terrestrial and aquatic weed control and not restricted by the Environmental Protection

Agency is exempt from the requirements of this rule if it is sold only for terrestrial uses. Remains the same.

AUTH: 80-8-105, MCA IMP: 80-8-105, MCA

4.10.313 USE OF AQUATIC HERBICIDES thru (1) remains the same.

To-maintain-qualification-for-certification-the applicator-must-attend-at-least-one-department-approved aquatic-training-course-in-a-four-(4)-year-period;-starting January-1,-1988 To maintain qualifications for certification, commercial and sovernment applicators must comply with rule 4.10.203(5). Farm applicators must attend one_six_hour_aquatic_training_course_to_maintain qualifications. The permit issued will conform to the qualification period established for the district in which the farm applicator resides. The department may require additional training if significant changes occur in aquatic herbicide use patterns or aquatic vegetation control techniques.

AUTH: 80-8-105, MCA IMP: 80-8-105, MCA

- 4.10.314 APPLICATION OF AQUATIC HERBICIDES thru (2) remains the same.
- (3) Allow an inspection of the treatment area prior-to application by the department or its authorized agents prior to approval of the plan and application by the applicator. The department may inspect all water areas prior to the management plan approval. The department will notify the applicant of the plan's approval once any required inspections are completed. If the applicant desires. inspection of the treatment area, advance notice to the department_of_at_least_one_week_is_recommended.

- (4) Remains the same.
 (5) Submit, upon request of the department, a postseason application report to the department by November 15th to include:
 - (a) thru (h) remains the same.

AUTH: 80-8-105, MCA IMP: 80-8-105, MCA

4.10.315 APPLICATOR RECORDS Each applicator must maintain a record of each restricted aquatic herbicide application according to rule 4.10.207. The report required in rule 4.10.314 (5) will satisfy the requirements of rule 4.10.207 (8) if-use-of-general-use-aquatic-herbicides-is included-in-the-report.

AUTH: 80-8-105, MCA IMP: 80-8-105, MCA

- 4.10.401 FARM APPLICATOR CERTIFICATION (1) A farm applicator desiring to use and apply restricted use pesticides shall be required to make application for an annual special use permit or certificate on a form approved by the department. Bach application form shall be completed in its entirety prior to processing by the department. A fee-for-the-certificate-shall-not-be-required-by-the department.
- Applicants, who have completed the application (a) form, paid the fee, and-have passed the required examination or have attended an approved training course and have taken an ungraded quiz at the conclusion of the course, shall be issued a certificate by the department to purchase and use restricted use pesticides. Passage of the required examination or attendance at a training course shall mean that qualify applicators will-be-qualified for five (5) consecutive years, -provided-that-the-applicators-shall obtain-an-annual-certificate-with-the-limitations-set-forth in-these-rules. The applicator's first requalification and recertification date will be based upon the staggered schedule established for the permit district in which the

pergon resides.

(b) The certificate shall be in effect for five years

**Processor 31 of the fifth year from the date of issuance to December 31 of the fifth year except as provided in rule 4.10.491(1)(a) through-the following-December-31. Farm applicators may annually renew their certification to purchase and use restricted use pesticides by submitting their application and fee a-written renewel-request to the department. Applicants-may-also ${\tt renew-their-certificate-in-person-at-the-department {\tt ^1s-Helena}}$ office-or-other-departmental-offices-designated-by-the department; -or-at-County-Extension-Service-and-approval-by

the-department.

-----(c)--The-department-shall-require-authorized representatives-of-the-department-issuing-certificates-to maintain-a-list-of-recertified-applicators-on-a-form approved-by-the-department --- The-authorized-representative shall-submit-the-list-of-recertified-applicators-to-the department.--The-department-may-designate-from-time-to-time

Training manuals and/or training materials for farm applicators will be designated by the departmentwhich may-be-of-assistance-in-preparing-for-the-examination. the applicator elects to qualify by examination, these training manuals and/or training materials will serve as the basis for the examination.

- (2) The farm applicator examination or training standards, as a minimum requirement, shall include: those set forth in 80-8-209(3) MCA. -(n)--A-farm-applicator-shall-show-that-he-possesses-a practical-knowledge-of-pest-problems-and-pest-control practices-associated-with-his-agricultural-operations; proper-storage; -use; -handling; -and-disposal-of-pesticides and-containers-and-his-related-legal-responsibility------(b)--Practical-knowledge,-including-the-ability-to------(i)--recognize-common-pests-to-be-controlled-and-damage caused-by-them; -----(ii)--read-and-understand-the-label-and-labeling information, -including-the-common-name-of-posticides applied,-pest(s)-to-be-controlled,-timing-and-methods-of application,-safety-precautions,-any-preharvest-or-re-entry restrictions,-and-any-specific-disposal-procedures; -----(tit)--apply-posticides-in-accordance-with-label instructions-and-warnings;-including-the-ability-to-prepare the-proper-concentration-of-pesticides-to-be-used-under particular-circumstances-taking-into-account-such-factors-as area-to-be-covered,-speed-at-which-application-equipment will-be-driven,-and-the-quantity-dispersed-in-a-given-period of-operation------(iv)--recognize-local-environmental-situations-that must-be-considered-during-application-to-avoid conteminations ----(v)--recognize-poisoning-symptoms-and-procedures-to
- follow-in-case-of-a-pesticide-accident(3) Remains the same.
- ----(a)--Applicants-who-are-unable-to-read-and-understand labels-or-who-have-failed-their-examination-or-received-a score-of-less-than-fifty-percent-(50%)-on-the-quiz-may qualify-for-certification-by-passing-an-oral-examination-This-oral-examination-shall-be-as-comprehensive-as-the-farm applicator-written-examination-and-passing-score-shall-be seventy-percent-(70%)---Applicants-failing-the-oral examination-may-be-required-to-attend-a-training-from-a recognized-pesticide-training-official-or-from-a certified-licensed-applicants-requesting-certification through-oral-examinations---Applicants-requesting-certification through-oral-examination-shall-be-certified-to-use-and-apply only-those-individual-restricted-use-pesticides-for-which the-applicant-be-comes-certified-
- (4) Certified farm applicators shall requalify for certification to use restricted use pesticides prior to issuance of a certificate every-sixth-year. Requalification may be achieved by passing an examination or by attending a training-course six hours of training approved by the department. Farm-applicators-required-by-the-department-to requalify-for-certification-prior-to-the-sixth-licensing period-one-time-only-to-slow-for-staggering-the requalification-of-farm-applicators---Thereafter,--all-farm applicators-shall-requalify-prior-to-the-sixth-licensing

period- Bach form applicator qualification period shall conform to the established staggered system set forth in this rule. The qualification period of each district ends December 31 of the year indicated and every five years thereafter. A listing of counties within each district follows:

DISTRICT I	1988
Flathead	Missoula
Lake	Ravalli
Lincoln	Sanders
Mineral	

DISTRICT II	1989
Beaverhead	Jefferson
Broadwater	Madison
Deer Lodge	Meagher
Gallatin	Powell
Garfield	Silver Bow
Granite	

DISTRICT 111 1990	
Blaine	Liberty
Cascade	
Choteau	Teton
Glacier	Toole
Hill	

DISTRICT IV	<u>1986</u>
Carter	Prairie
Custer	Richland
Daniels	Roosevelt
Dawson	Rosebud
Fallon	Sheridan
Garfield	Treasure
McCone	Valley
Phillips	Wibaux
Powder River	

DISTRICT V	1987
Big_Horn	Petroleum
Carbon	Stillwater
Fergus	
Golden Valley	Wheatland
	Yellowstone
Musselshell	

AUTH: 80-8-105, MCA IMP: 80-8-105, 80-8-209, MCA

4.10.404_IMPROPER_PURCHASE_OR_USEVIOLATIONS--(1)--A
wiolation-of-this-act-or-any-rule-promulgated-under-the-act
by-these-credentialed-individuals-or-the-farm-applicator
shall-be-considered-to-be-a-violation-by-the-farm-applicator

because of his supervisory responsibility. The certified farm applicator's certificate shall be subject to revocation by the department for any violation committed by the farm applicator, his family, or his employees:

USB (1)(2) - Use of No farm applicator, family member or employees shall, use or recommend use of, a pesticide in a manner inconsistent with registered the labeling, with the agency or department restrictions that have been placed on the use of that pesticide.

____(2) No farm applicator, family member or employee shall purchase or use a restricted posticide without either a permit or a gredential.

AUTH: 80-8-105, 80-8-211, 80-8-306, MCA IMP: 80-8-105, 80-8-211, 80-8-306, MCA

4.10.501 APPLICATION FOR LICENSE (1) A person applying for a commercial pesticide dealer's license shall make application for the license on a standard application form provided by the department. Back application shall be completed in its entirety and the licensing fee paid prior to processing by the department. Incomplete applications will be returned to the applicants shall be required to

(2) Non-resident applicants shall be required to submit the license application, fee, and a completed form of service of process in the state prior to processing the application by the department. The form shall be accompanied by the appropriate fee for filling, payable to the Secretary of State. The service of process shall remain valid until cancelled or modified.

(3) thru (6) remains the same.

AUTH: 80-8-105, MCA IMP: 80-8-105, 80-8-207, 80-8-208, MCA

4.10.503 PESTICIDE DEALERS REQUIREMENTS AND STANDARDS
(1) Remains the same.

New applicants for a dealer license must pass a (2) written examination prior to issuance of a license by the department. Applicants-must-complete-all-applications-for license-prior-to-taking-the-examination- An applicant not receiving a passing score on the first examination and upon notification of failure by certified mail, may retake the examination fifteen-(15) seven (7) days after notification. Applicants failing the second examination and upon notification of failure by certified mail, may retake the examination thirty-(30) fifteen (15) days after notification. Applicants failing the third examination shall not be allowed to retake the examination until the next licensing period beginning January 1 the next year. Applicants may be re-examined at the department's Helena office or the applicant may make arrangements for

re-examination at other locations in the state or in other states at the convenience and approval of the department.

- (3) Remains the same. Dealers shall be required to requalify for (4) licensing every prior to December 31, 1986, and by the end of every fourth year thereafterfifth-licensing period. Dealer requalification shall be accomplished by either passing a dealer examination or by attending twelve (12) hours of training approved by the department. Courses must be either a minimum of six (6) hours of training (referred to as a long course) or three (3) hours of training (referred to as a short course). A long course shall satisfy 1/2 of the training required in a qualification period. A short course shall satisfy 1/4 of the training required in a qualification period. A dealer attending pesticide training courses must have written verification of his attendance. The department retains the right to approve or disapprove training courses relative to meeting the qualfications for re-licensing. Training course sponsors must petition the department for approval of their courses at least thirty (30) days prior to being held. The petition must include dates, time, location, projected attendance, speakers, and synopsis of their presentations. The department may require dealers to pass an examination during any licensing period on new pesticide technology. attendance-at-an-acceptable-dealer-training-course-approved by-the-department .-- The-department-may-require-dealers-to pass-and-examination-on-new-major-pesticide-technology-prior to-issuance-of-a-license-every-fifth-licensing-period-
- (5) A dealer, not renewing and maintaining his license and qualification, after the established qualification period shall be required to retake and pass the exemination prior to the issuance of a new license. The dealer may maintain his qualifications by attending approved requalification programs for a time period not to exceed five years. The dealer will be required to maintain his records of requalification for submission to the department for relicensing at a later date. The department will not maintain qualification data for persons that have not relicensed. The department reserves the right to require special examination(s) on new requirements or technology. A licensed-dealer-not-renewing-annually-and-methtaining-his license-throughout-the-four-year-qualification-period desiring-to-become-relicensed-within-the-four-year qualification-period-shall-be-required-to-pass-a-dealer examination-prior-to-issuance-of-a-license,--Thereafter,-the dealer-shall-complete-requalification-at-the-next-scheduled qualification-period-for dealers---A-person-desiring-to-become-licensed-within-a qualification-period-for-the-first-time-shall-be-required-to pass-a-dealer-examination-prior-to-issuance-of-a-license-Thereafter,-the-dealer-shall-complete-requalification-at-the

next-scheduled-qualification-period-for-dealers-

----(6)--h-dealer-requalifying-for-licensing-by-attending-a pesticide-training-course-shall-be-required-to-have-the sponsor-of-the-training-course-submit-a-written-werification of-the-dealer's-complete-attendance-and-an-agenda-of-topics and-speakers-directly-to-the-department--This-does-not apply-to-courses-that-are-sponsored-by-the-department--The department-retains-tha-right-to-approve-or-disapprove-such training-course-relative-to-meeting-the-qualifications-for relicensing--The-only-training-courses-that-will-be reviewed-for-approval-will-be-those-attended-by-the-dealer that-tast-half-of-the-third-licensing-period-or-those attended-by-the-fourth-licensing-period-of-a-qualification period-

----(7)(6) A licensed dealer changing his employment to another company or business within a licensing period shall be required to submit to the department the license and any employee credentials for cancellation by the department. The dealer, by submission of a written request or application, may request the issuance of a new license. the dealer paid the license fee, the department will issue the license. If a dealership or company originally employing the dealer paid the license fee, the department shall not re-issue the dealer or the dealer's new employer. If the company paid for the licensing fee, the department will credit the fee to the company for issuance of another dealer's license by the department within the same licensing period. Provided that the license shall not be issued until the applicant passes the required written examination or is already a licensed dealer. Licenses and license fees shali not be transferable between licensing periods.

(8)(7) A licensed dealer or employees supervised by the dealer shall only sell restricted use pesticides to other dealers, certified-licensed commercial, public utility, or governmental applicators, to non-commercial certified applicators, or to certified farm applicators possessing-a-certificate or their credentialed family members or employees. The dealer or dealer semployees shall only sell to a certified applicator the pesticide or pesticides within the group or class of pesticides stated on

the license or permit.

(9)(8) Dealers are allowed to sell restricted use pesticides to persons possessing proper identification or credentials issued by the department. These credentials will state that the person is purchasing the pesticide under the name and license or permit number of a certified applicator and that the certified applicator supervises the use of the pesticide by that person. Sale of restricted use pesticides to any person other than certified applicators or persons with departmental credentials is illegal. Such sales to any person shall subject a dealer to immediate revocation of the license. Bealers-may-sell-a-restricted use-pesticide-to-any-farm-applicator-pessessing-an-emergency use-certificate-issued-by-the-department-or-its-authorized representative---The-dealer-shall-only-sell-the-pesticide

and-the-quantity-of-the-pesticide-stated-on-the-certificate. The-dealer-shall-retain-possession-of-the-emergency-use certificate-upon-completion-of-the-sale-to-the-farm applicator---The-certificate-shall-be-retained-by-the-dealer along-with-other-required-records-for-inspection-and,-if required-submission-to-the-department-

AUTH: 80-8-105, MCA IMP: 80-8-105, 80-8-207, 80-8-208, MCA

- 4.10.504 RECORDS (1) thru (3)(a) remains the same.
 (b) the complete trade name_or_the_EPA_registration number;
- (c) thru (d) remains the same.
 (e) the <u>date</u>esignature-of-the-certified-applicator;
 employee-or-family-member-purchasing-the-restricted
 posticide;
- (4) (a) Each dealer, including pharmacists, veterinarians and certified pharmacies selling restricted pesticides, upon request of the department, shall submit to the department written records containing the information in rule 4.10.504. The department may require the seles records of individual restricted pesticides. The department may also require the seles records on all or individual general pesticides contain the information in 4.10.504(a). (b) and (c). The records shall be submitted within fourteen (14) calendar days of the request after the end-of-the-calendar month-that-the-pesticides were sold. The records shall be made on the standard forms provided by the department or on forms approved by the department.
- (b) If no restricted or seneral use pesticides are sold during the time period requested by the department a given month, this should be so documented to the department.
- (5) (a) Nach-dealer-shall-submit to the department-an accurate-typed-or-printed-report-of-their-calendar-year sales-of-general-use-pesticides---This-report-shall-include the-total-volume-sold,-the-trade-name-and-the-company-name of-each-individual-product-

-----Bxample+

-----ARG-company---Weed-Killer-4--200-gallons

-----XYZ-company---Granular-8-----500-lbs-

----The-report-on-the-annual-sale-of-general-use-pesticides shall-be-provided-to-the-department-within-fourteen-(14) calendar-days-after-the-end-of-each-calendar-year---The reports-shall-be-made-on-the-standard-forms-provided-by-the department-or-on-forms-approved-by-the-department-----(b)---If-no-general-use-pesticides-are-sold-during-the calendar-year, -this-should-be-so-documented-to-the department.

(a) Pealers shall submit to the department an accurate typed or printed report of their sale of restricted and general use pesticides every five years. The report is due for every fifth calendar year by January 31 of the next year. The report shall include the total volume sold, the trade name, the company name and the RPA registration number or the type of formulation of each individual product for the fifth year only beginning in 1990 and thereafter every five years.

(b) Dealers must submit to the department annually. the sale of all herbicides, except for products solely registered for home, yard, lawn and garden use. The report must include the total volume sold, the trade name, the company name, and the BPA registration number or the type of formulation of each individual product. The herbicide report must be submitted to the department by January 31 of the following year. The reports shall be made on the standard forms provided by the department or on forms approved by the department.

(6) thru (7) remains the same.

AUTH: 80-8-105, 80-8-211, IMP: 80-8-105, 80-8-211, 80-7-812 MCA 80-7-802, MCA

(1) The right to register, sell or 4.10.903 ENDRIN otherwise distribute, purchase or use endringing the state of Montana, for-use on small grains to control army and pale western cutworms. to control grasshoppers. or for control of meadow voles in apple orchards in the state of Montana, except as provided below, is suspended and cancelled on the effective-date-of-this-rule-

-----(2) -- Any-existing-stock-for-the-registered-use-stated in-Nor-1-above-purchased-by-and-in-the-possession-of-a certified-commercial-or-farm-applicator-on-or-before-the effective-date-of-this-rule,-may-be-applied-only-under-the following-conditions:

-----(a)--That-such-use-shall-terminate-no-later-than-two (2)-years-from-the-effective-date-of-this-rule; -----(b)--That-all-such-use-shall-strictly-conform-to-the label-requirements;

-----(c)--That-no-acrial-application-shall-be-made-within 1/4-mile,-and-no-ground-application-shall-be-made-within-1/8 mile-of-any-laker-pondy-rivery-stream,-or-irrigation-system; whether-public-or-private:

------(d)--That-any-intended-use-shall-be-reported-by telephone-or-in-writing-by-the-applicator-to-the-department prior-to-application,-giving-the-following-information:

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----(i)--name-of-landowner;
----(ii)--name-of-applicator;
-----(iii)--where-the-application-will-be-made;
----(iv)--when-the-application-will-be-made
----(v)--number-of-acres-to-be-treated;
-----In-addition,-certified-commercial-applicators-shall
make-those-post-application-reports-as-required-by-existing
department-rules-
----(e)--That-at-the-end-of-the-two-(2)-year-period;-any
remaining-stock-shall-be-disposed-of-according-to-procedures
established-by-the-Pesticids-Act-and-its-rules-and-the
Hazardous-Waste-Act-and-its-rules-promulgated-by-the
Department-of-Health-and-Environmental-Sciences-or-returned
to-the-manufacturer.
-----(3)--Except-as-specified-in-Nor-2-above;-any-other
existing-stock--including-that-held-by-dealers--shall-be
returned-to-the-manufacturer-or-disposed-of-in-accordance
with-the-Pesticide-Act-and-rules;-and-Hazardous-Wast-Act-and
rules-no-later-than-30-days-from-the-effective-date-of-this
rule.
-----(4)--At-such-time-as-one-or-more-of-the-alternatives-to
endrin,-(now-available-through-Sec.-18-FIFRA-exemptions-to
registration)-become-registered-by-the-BPA-and-the-state-of
Montana,-then-the-registration-of-endrin-for-purposes
specified-above-shall-be-automatically-cancelled---Existing
stock-may-be-used-as-specified-in-No:-2-above;-if-within-the
original-two-year-period-
 ----(5)--If-during-the-period-of-this-suspension-at-least
one-effective-and-economical-alternative-for-cutworm-control
does-not-remain-available; -- then-the-department-will
reconsider-this-suspension,-along-with-other-options
available-under-federal-and-state-law-
----(6)--The-cancellation-of-registration-of-endrin-for
grasshopper-control;-effective-3/31/84;-is-hereby-continued-
voles-in-apple-orchards-is-hereby-cancelled-
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AUTH: 80-8-105, MCA IMP: 80-8-105, 80-8-201, MCA

- 4.10.1501 DEFINITION OF TERMS (1) These definitions apply to all regulations and rules adopted under the Montana Pesticides Act, Title 2780, Chapter 2,-R-8-My-19478, MCA 1985.
- All definitions remain the same, but will be numbered (1) through (107).

AUTH: 80-8-105, MCA IMP: 80-8-105, MCA

- 3. The Department proposes to repeal ARM 4.10.318 VIOLATION; 4.10.402 EMERGENCY PEST PROBLEMS; 4.10.505 VIOLATIONS; 4.10.601 RULES OF PRACTICE; 4.10.602 GRANTING, RENEWING, AND DENYING LICENSES, CERTIFICATES, AND PERMITS; 4.10.603 REVOCATION OF LICENSES AND PERMITS; 4.10.604 PERMANENT INJUNCTION OR REVOCATION; found on pages 4-230.1 through 4-241 of the Administrative Rules of Montana, and 4.10.902 VIOLATION, found on page 4-257. Authority sections for these repeals are 80-8-101, 8-8-105, 80-8-211, 80-8-306, 80-8-106, MCA.
- 4. It is necessary to update these rules to bring them into conformance with amendments to both the Montana Pesticide Act and the Environmental Protection Agency requirements as found in the Federal Insecticide, Fungicide and Rodenticide Act. Some of the existing rules contain requirements that are no longer mandated by state and federal law and hence are archaic or the language has been clarified to improve the meaning. Unless it is stated otherwise the amendments are necessary for the foregoing reasons. Other specific resons of necessity are listed below. Deletions are necessary to eliminate redundancy with statutary language or language that apears elsewhere in the rules.

The amendment to rule 4.10.102 is necessary to give applicators flexibility in obtaining liability insurance.

The amendment to rule 4.10.201(1)(s) is necessary because the restricted pesticide list changes too frequently and the necessary information can be found on the individual pesticide labels. This amendment to rule 4.10.201(7) is necessary because this procedure is no longer practical. The amendment to 4.10.201(9) allows applicators to maintain their qualifications even though they may choose not be licensed during a several year period. 4.10.201(10) is being deleted because it is covered by the statutes.

Rule 4.10.202(1)(c). This change is necessary because aerial and ground applicators both take the same examination. 4.10.202(2)(a). This change is necessary to clarify supervision and permits more flexibility in an applicator's business operation. 4.10.202(3)(d). This change combines seed treatment and elevator pest control people into the same category. Department records indicate most often that the same person makes both kinds of applications. This change removes elevator people from the Industrial, Institutional category with whom, it appears, they have nothing in common. 4.10.202(3)(f). This change This change eliminates redundancy, since the Right-of-Way category covers the same type of applications. 4.10.202(3)(h). change is necessary because BPA has restricted the use of wood preservatives which means that any person using these products will have to be certified. Creation of the new category allows the department to bring them into the licensing and certification program. 4.10.202(3)(i).

subcategory is not necessary, since the applicators already fall within the Industrial category and there are very few of these people in Montana.

4.10.203(4)(a). This change decreases the time period required between exams. This change potentially allows applicators a more rapid entrance into the system should they fail their first exam. 4.10.203(5). This change is necessary to make department policy into rule. It is also necessary for administrative purposes.

Rule 4.10.205(1)(a)(i)(iii)(e)(j). These changes are necessary to bring the language into conformity with the

Montana Pesticide Act.

4.10.205(1)(d). This change is necessary to describe requirements of elevator pest control applicators.
4.10.205(1)(f). This change merely eliminates the Public Utility category. This change does not result in a change in department practice. 4.10.205(1)(h). This new category is necessary to conform to SPA's restriction of wood preservative products as previously discussed.

Rule 4.10.206(2). This change is necessary to allow more flexibility in an applicator's business operation. 4.10.206(7). This change is necessary because the statute requires operators to pay a fee. 4.10.206(8). This deletion reflects the ability of the department to get licenses out in a reasonable time and the department no longer issues temporary licenses.

4.10.207(1)(d). This change is necessary to allow the use of the RPA registration number as an alternative to the

type of formulation.

4.10.207(7)(a)(b) (8)(a)(b). These changes eliminate the mandatory monthly and yearly reporting of records and requires that it be done only every fifth year. The elimination of this requirement is necessary to greatly reduce the cost of record keeping for the applicators as well as the department.

Rule 4.10.401(1)(a)(b)(c). These changes are necessary to bring the rules into compliance with changes in the law. 4.10.401(3)(a). This change is necessary because this procedure is no longer practical for the department. 4.10.401(4). This change is necessary to establish the recertification schedule policy into rule. It is being done for administrative purposes.

Rule 4.10.503(2). This change is necessary to decrease the time period required between exams. This change potentially allows dealers a more rapid entrance into the system should they fail their first exam.

system should they fail their first exam.
4.10.503(5). This change allows dealers to maintain their qualifications even though they may choose not to be licensed during a several year period. 4.10.503(8). This change is necessary because the issuance of emergency licenses is no longer practical for the department.

Rule 4.10.504(3)(b). This change allows the use of the BPA registration number as an alternative to the type of formulation. 4.10.504(3)(f)(g). These changes reduce the amount of information on the records. It is available from other sources. 4.10.504(5). These changes eliminate the mandatory monthly and yearly reporting of records and requires that it be done only every fifth year. The elimination of this requirement is necessary to greatly reduce the cost of record keeping for the dealers as well as the department. 4.10.504(5)(d). This change is necessary to comply with the requirements of the Montana Noxious Weed Trust Fund Act (Title 80, Chapter 7, MCA 1985) to report the volume of sales of registered herbicides used in Montana on an annual basis.

Rule 4.10.903. The deletion of the majority of this rule is necessary because endrin has been cancelled and there are no longer any provisions for its continued use.

there are no longer any provisions for its continued use.

The amendments made in the definitions, rule 4.10.1501, are necessary to clarify, improve the language, or conform the language to the amendments.

- 4. Interested parties may present their data, views and arguments, either orally or in writing, at the hearing. Written data, views or arguments may also be submitted to Gary Gingery, Montana Department of Agriculture, Environmental Management Division, Capitol Station, Helena, MT 59620-0205, no later than May 30, 1986.
- 5. Garth Jacobson, Attorney, Helena, Montana, has been designated to preside over and conduct the hearing.

Keith Kelly, Director

Certified to the Secretary of State April 14, 1986.

BRFORE THE DEPARTMENT OF AGRICULTURE OF THE STATE OF MONTANA

In the matter of adopting) NOTICE OF HEARING REGARDING) THE PROPOSED NEW RULES) ESTABLISHING CIVIL for pesticide act violations) PENALTIES FOR PESTICIDE) ACT VIOLATIONS

TO: All Interested Persons

- 1. On May 28, 1986 at 1:00 p.m. in Room 225, Agriculture/Livestock Building, Sixith and Roberts, Helena, Montana, a public hearing will be held to consider the proposed new rules establishing procedures for assessment of civil penalties for Pesticide Act violations.
 - 2. The proposed new rules read as follows:

RULE I DEFINITIONS As used in this part the following definitions apply:

- (1) "Exposure" means the process and/or result of introducing a pesticide by any method or route onto or into humans, livestock, animals, crops, plants or the environment.
- (2) "Harm" means the exposure due to the improper use or misuse of a pesticide by direct application or otherwise resulting from application or use, resulting in but not limited to: (a) physical or biological acute, subacute or chronic pesticide damage, injury or poisoning to humans, livestock, animals, crops, plants or to the environment; (b) pesticide residues that prevent the planting, harvesting production, grazing, consumption or sale of crops, livestock, plants or animals; (c) contamination of potable drinking water or contamination of ground or surface waters or air exceeding state or federal standards.
- "Pesticide Poisoning" means (a) Animal poisoning (3) means a pesticide exposure to humans, livestock or domestic and wild animals resulting in acute and/or chronic illness, harm or death normally verified respectively by a physician, a veterinarian or a recognized wildlife pathologist. verification should include documentation either by a laboratory bioassay, analytical confirmation or another department approved scientific method. (b) Plant poisoning means a pesticide exposure to plants or crops resulting in the acute or chronic destruction, loss, reduction or damage to the plants, verified by either a recognized plant pathologist, botanist or a trained department pesticide specialist. verification should include documentation from either a laboratory bioassay, a laboratory analytical confirmation or another department approved scientific method. (c) Poisoning in animals or plants may result in discernible adverse effects on the physical structure, growth, population level, or reproduction rates of organisms verified by qualified animal or plant specialists in combination with either a laboratory bioassay, laboratory analytical confirmation or another department approved scientific method.

- (4) "Significant Harm" means having a measurable or verified observation of adverse effect(s), on health, environment, agricultural crops or livestock.
- (5) "Proven Harm" in cases of misuse means to establish the validity or authenticity of exposure, harm or poisoning by demonstrating adverse effects through verification by a recognized animal, plant, or pesticide specialist, which in most cases includes documentation of the pesticide by laboratory analytical or bioassay confirmations or other approved scientific methods.

AUTH: 80-8-105, MCA IMP: 80-8-306, MCA

RULE II ENFORCEMENT (1) Whenever the department has reason to believe that a violation of Title 80, Chapter 8, MCA, or any adopted rule thereunder has occurred and the department finds it is in the public interest to assess a civil penalty, it may initiate a civil penalty action pursuant to the Administrative Procedure Act.

AUTH: 80-8-105, MCA IMP: 80-8-306, MCA

RULE III ABILITY TO STAY IN BUSINESS (1) Where a determination of the appropriate amount of the penalty must be made under 80-8-306(5)(c), the "effect on the person's ability to stay in business" will not be considered, until such time and to the extent the charged person places bonafide financial information in issue by presentation thereof, accompanied by appropriate documentary evidence.

AUTH: 80-8-105, MCA IMP: 80-8-306, MCA

RULE IV OTHER PENALTIES (1) If the nature of a particular enforcement proceeding so warrants, the department may, in the interest of judicial economy, combine a disciplinary proceeding under 80-8-211 (suspension or revocation of licenses and permits) or other violations of the act or rules adopted thereunder with a proceeding under 80-8-306 (civil penalties). However, any appeal from resulting disciplinary action against the license or permit or other violations, shall be reviewed pursuant to the procedure established by the Montana Administrative Procedure Act.

AUTH: 80-8-105, MCA IMP: 80-8-306, MCA

RULE V PENALTY DETERMINATION (1) Each violation of the Montana Pesticides Act and/or rules adopted thereunder is considered a separate offense. Each offense is subject to a separate penalty not to exceed \$1,000, with the exception of farm applicators whose penalty cannot exceed \$200 for the first offense.

(2) The penalty matrixes set forth in this rule establish the initial penalty value for each offense. The significance of the violation, the degree of care exercised and whether

8-4/24/86

significant harm resulted to health, environment, agricultural crops or livestock, may decrease or increase the matrix penalties listed below. A person may present information on their ability to stay in business, as set forth in rule III, petitioning for a reduction in the proposed civil penalty. The department shall have the option to select the most appropriate penalty and penalty value for each and every violation of the act.

PBNALTY MATRIX

Typ	e of Violation	lst Offense	2ND Offense	3RD and Subsequent Offense
(1)	Misuse resulting in proven harm	to:		
Α.	Eumans			
1.	Proven exposure subacute	500-1,000	1,000	1,000
2.	Illness or death	1,000	1,000	1,000
3.	Exposure chronic illness or death	1,000	1,000	1,000
В.	Livestock			
1.	Residues prevent marketing of the animal or their by-products	500-1,000	1,000	1.000
2.	Illness	500-1,000	1.000	1,000
3.	Death	1,000	1,000	1,000
c.	Crops			
1.	Residues that prevent or inhibit the marketing of all or part of the crop	500-1,000	500-1,000	500-1,000
2.	Residue damage to crop	100-1,000	250-1,000	500-1,000
3.	Crop destroyed	100-1,000	250-1,000	500-1,000
D.	Environment			
1.	Water			
a.	poisoning or harm to aquatic plants or animals	100-1,000	500-1,000	750-1,000
Ъ.	cannot be used for domestic, livestock or irrigation purposes	500-1,000	750-1,000	1,000
c.	ground or surface water contaminated at above state or federal health	500-1,000	750-1,000	1,000
2.	standards Soil			
a.	illegal residues that prevent growth of plants	100-500	250-750	750-1,000
Ъ.	erosion results	100-500	250-750	750-1,000
8-4	/24/86 ⁻	MAR No	tice No. 4	-14-16

c.	soil runoff that causes water contamination	100-500	250-750	750-1,000
d.	soil-animal relation-	100-500	250-750	750-1.000
	ships that are adversely	100 000	200 .00	750 1,000
	affected			
3.	Animals			
a.	illness	100-500	500-750	750-1,000
Ъ.	death	250-1.000	500-1.000	
c.	residues prevent or	250-750	500-1,000	
	restrict consumption		-	•
	by humans			
d.	habitat destruction,	250-1,000	500-1,000	750-1,000
	proven harm to animals			
e.	bees - reduction in	100-1,000	250-1,000	500-1,000
	production*			
	Plants other than crops			
a .	plant damaged, normal	100-500	250-750	750-1,000
	the following season			
b.	plant damaged, abnormal	250-500	500-750	750-1,000
	the following season			
ċ.	plant destroyed	250-1,000	500-1,000	1,000
	Air			
a.	contaminated at or above	100-1,000	500-1,000	1,000
	state or federal health			
	standards in confined			
	environments			
(0)		100-500	950 1 000	****
(2)	Sale of a restricted pesticide to a person not certified or	100-500	250-1,000	500-1,000
	authorized to purchase said			
	pesticide			
	hasticide			
(3)	Use or Sale of an unregistered	pesticide		
۸.	Registrant	500	500-1 000	750-1,000
Δ.	VARTE OT BUT	500	000-1,000	100-11000

100-250 250-500

100-500

*The department, in determining the reduction in production, shall consider such factors as damage to brood, nurse bees, forage bees, time of year and the number of hives involved.

250-500 750-1,000 500-1,000 750-1,000

500-1,000 750-1,000

В.

1.

2.

C.

Others

General

Restricted

Use or Sale of a cancelled or suspended pesticide which is not registered except as provided for under state statute or allowed by the agency, whichever

is more restricted.

				any	individual	pesticide	application
and	sales re	eco.	rds				

A. Commercial, government, noncommercial or public utility applicators or dealers					
ı.	General	100-250	250-500	500-1,000	
2.	Restricted	250-500	500-750	750-1,000	
В.	Farm Applicator				
1.	General	100	100-250	500-1,000	
2.	Restricted	100-200	200-500	500-1,000	

- (5) Use of a pesticide without having obtained the required license or permit
- A. Commercial, government, public utility or noncommercial applicators or operators
- 1. General
 100-250
 250-750
 750-1,000

 2. Restricted
 100-500
 500-750
 750-1,000
- B. Farm Applicator
- 1. Restricted 100-200 200-500 500-1,000
- (6) Sale of a pesticide without having obtained the required license
- A. General 100-250 250-750 750-1,000 B. Restricted 100-500 500-1,000 750-1,000
- (7) Reoccurrence of any identical violation of this chapter (Title 80, Chapter 8, MCA) within the same calendar year excluding the major violations set forth above.

Тур	e of Reoccurrence	1ST Reoc-	2ND Reoc- currence	3RD Reoc- currence
A.	Violations dealing with permits, licenses and/or report	100-200 s.	200-500	500-1,000
В.	Violations dealing with general use pesticides.	100-250	250-500	500-1,000
c.	Violations dealing with restricted use pesticides.	100-500	500-1,000	750-1,000
D.	All other violations not covered in A., B., or C.	100-500	250-750	500-1,000

AUTH: 80-8-105, MCA IMP: 80-8-306, MCA

RULE VI SIGNIFICANCE OF VIOLATIONS (1) The department, in determining the significance of a major violation as set 8-4/24/86

MAR Notice No. 4-14-16

forth in 80-8-306(5)(d), will consider certain factors. These factors are normally established by statute, rules, labeling and similar standards or requirements and will be documented to the violator. The factors set forth below are examples of standards that may be used. They are neither inclusive or necessarily additive in substance, order presented, or number. A violation may be considered more significant when:

(a) A restricted use pesticide is involved versus a

general use pesticide;

(b) A more toxic pesticide is involved;

(c) An antidote to the pesticide is not available;

(d) Pesticide residue levels exceed established federal tolerances or action levels;

- (e) Pesticide residue levels exceed established federal or state standard or health guidelines for surface or ground water;
- (f) The extent, type, kind, nature and severity of the violation results in harm to health, environment, agriculture, crops, or livestock;

(g) Use is inconsistent with label direction and

precautions;

- (h) The person's history of compliance with the pesticides act, rules, and department orders illustrates continued noncompliance or disregard for compliance;
- (i) Ambient air levels of a pesticide exceed state or federal standards or guidelines;
- (j) A restricted pesticide is sold to or provided in any manner to a person not qualified, licensed, certified or permitted;
- (k) A person uses or sells a pesticide which is not registered or labeled, or a product which is cancelled, suspended or banned, except as allowed by statute, rule or order.
- (1) A person does not possess the proper license credential, permit or certificate to use, sell or purchase a pesticide, or is not supervised as required by the pesticide act or rules adopted thereunder;

(m) Records are not maintained or are improperly maintained;

- (n) A person allows another person to use their license, certificate, permit or credential for the purpose of purchasing a pesticide, except as provided for by the act or rules:
- (o) A person purchases or uses a pesticide which he is not qualified to purchase or use.
- (p) The person has knowledge of the act and rules adopted thereunder which he violated.

AUTH: 80-8-105, MCA IMP: 80-8-306, MCA

RULE VII DEGREE OF CARE - MISUSE (1) For purposes of these rules implementing civil penalties, the word "misuse", as used in 80-8-306(5)(d)(i) means the use of any pesticide;

- (a) In a manner inconsistent with label directions, cautions or warnings; or
- (b) In violation of any provision of law including statutes, rules, or orders of the department or the agency.
- (2) If conduct falls into any of the above defined categories, it shall constitute misuse per se, without regard to the standard of care he may have exercised. However, the charged party may present evidence of standard of care exercised, which may be considered by the department for purpose of determining and mitigating the amount of penalty [80-8-306(5)(c)]. Such evidence will be evaluated and categorized as follows:
- (a) Misuse which occurs through little or no negligence of the charged party may mitigate the penalty;
- (b) Misuse which occurs through negligence may have a neutral effect in either mitigating or enhancing the penalty.
- (c) Misuse which occurs as a result of gross negligence may enhance the penalty.
- (3) In further determining the applicability of the above categories, the following definitions will apply:
- (a) No negligence means an inadvertent violation which was unavoidable by the exercise of reasonable care;
- (b) Negligence means a failure to exercise reasonable care;
- (c) Reasonable care means that degree of care exercised with a knowledge of the nature and probable consequences of the act or omission that a prudent man would ordinarily give in acting in his own concerns;
- (d) Gross negligence means knowing, intentional or reckless conduct.

AUTH: 80-8-105, MCA IMP: 80-8-306, MCA

RULE VIII DEGREE OF CARE - VIOLATIONS OTHER THAN MISUSE (1) For purposes of Section 80-8-306(5)(b)(ii) through (vi) a violation is deemed to have occurred if the conduct falls under any of the enumerated categories, without regard to the standard of care exercised. However, the department may consider evidence thereof for purposes of determining and mitigating the amount of penalty. To the extent they are applicable, the department will evaluate the standard of care in the same manner as is stated for determining misuse under rule VII.

AUTH: 80-8-106, MCA IMP: 80-8-306, MCA

3. These rules are necessary to establish guidelines for the assessment of civil penalties for Pesticide Act violations. The department finds it necessary to provide rules establishing the amount of the civil penalty for different types of violations of the act. The department considers the gravity, the degree of care exercised by the offender, the ability to stay in business, the public interest and the significant harm in it's determination of the amount 8-4/24/86

MAR Notice No. 4-14-16

of the penalty. These rules therefore set forth the factors that will either enhance or mitigate the amount of the penalty to be assessed against the violator.

Interested parties may present their data, views and arguments, either orally or in writing, at the hearing. Written data, views or arguments may also be submitted to Gary written data, views or arguments may also be submitted to dark dingery, Montana Department of Agriculture, Environmental Management Division, Capitol Station, Helena, Montana 59620-0205, no later than May 30, 1986.

5. Garth Jacobson, Attorney, Helena, Montana, has been designated to preside over and conduct the hearing.

6. The authority of the department to make these rules is based upon Section 80-8-105 MCA and the rules implement

Section 80-8-306 MCA.

Certified to the Secretary of State April 14, 1986.

STATE OF MONTANA DEPARTMENT OF COMMERCE BEFORE THE BOARD OF MEDICAL EXAMINERS

In the matter of the adoption and amendment of proposed rules relating to the implementation of an EMT defibrilation training and certification program for EMT-Basic personnel

NOTICE OF PROPOSED AMENDMENT OF RULES 8.28.904 DEFINITIONS, 8.28,906 APPLICATION -PROGRAM APPROVAL, 8.28.907 CANDIDATES - CERTIFICATION, 8.28.908 RECIPROCITY, 8.28. 909 SUSPENSION OR REVOCA-TION, 8.28.1011 EMT-BASIC: COURSE REQUIREMENTS AND ADOPTION OF NEW RULES 8.28. 1120 EMT - DEFIBRILLATION: ACTS ALLOWED, 8.28.1121 EMT - DEFIBRILLATION: COURSE REQUIREMENTS, 8.28,1122 EMT - DEBIFRILLATION: STUDENT ELIGIBILITY, 8.28.1123 EMT-DEFIBRILLATION: CERTIFICA-TION, 8.28.1124 EMT-DEFIBRIL-LATION: SERVICE APPROVAL

NO PUBLIC HEARING CONTEMPLATED

TO: All Interested Persons.

 On May 26, 1986, the Board of Medical Examiners proposes to amend and adopt the above-stated rules.

2. The proposed amendment of 8.28.904 will read as follows: (new matter underlined, deleted matter interlined) (full text of the rule is located at pages 8-879 through 8-882, Administrative Rules of Montana)

"8.28.904 DEFINITIONS (1) through (12) will remain the same.

(13) Defibrillation means the discharge of an electrical current through the myocardium for the purpose of restoring a perfusing cardiac rhythm.

perfusing cardiac rhythm.

(14) Defibrillator/monitor with dual channel recording capabilities is a device, meeting the specifications of the bureau, capable of continuously recording the electrocardiogram and simultaneously recording the events at the scene, and which manually, semi-automatically or automatically is capable of defibrillation according to approved protocols.

approved protocols.

(15) Defibrillation protocol means a uniform protocol, adopted by the board for statewide use, and specific to the type of defibrillator being used. This protocol is not effective for an EMT-D unless used in an approved system and signed by the EMT-D program medical director and approved by the hospital medical staff of the hospital to which the EMT-D most commonly transports patients.

(13) through (15) will remain the same but will be renumbered as (16) through (18).

- (19) Emergency medical technician-defibrillator (EMT-D) means an EMT-basic who has successfully completed the EMT-D curriculum as developed by the bureau and approved by the board and who is certified by the board.
- (20) EMT-D program medical director means a Montana licensed physician who has completed a training program developed by the bureau and approved by the board and who is responsible for the supervision of the EMT-D training program and for providing off-line medical control to an EMT-D service. This person:

service. This person:

(a) is responsible for the application of EMT-D techniques and quality of care provided by the EMT-D;

(b) must be acknowledged, in writing, by the medical staff(s) of hospitals to which patients will be most commonly transported;

(c) must have current ACLS certification by the American Heart Association;

(21) EMT-D service means an arrangement of personnel, transportation, facilities, and equipment and communications sufficient to allow an EMT-D to function appropriately and consistent with his level of training and acts allowed. An EMT-D service must be approved by the board

EMT-D service must be approved by the board.

(16) through (34) will remain the same but will be

renumbered as (22) through (40)."

Auth: 50-6-203, MCA Imp: 50-6-204, MCA

- 3. The proposed amendment of 8.28.905 will read as follows: (new matter underlined, deleted matter interlined) (full text of the rule is located at page 8-882.1, Administrative Rules of Montana)
- "8.28.906 APPLICATION PROGRAM APPROVAL (1) No person, corporation, partnership or any other organization may initiate or conduct any program of EMT instruction until the board has approved an application submitted by a course committee. A copy of the written approval shall be provided to each student prior to initiation of training. The application for an EMT-D training program shall come from the EMT-D program medical director rather than a course committee. Coordination with existing course committees is recommended.

(2) A course committee seeking to establish a program shall complete an application form approved by the board and shall submit it to the bureau. The application for an EMT-D training program shall come from the EMT-D program medical

director.

(3) Upon receipt of an application, the board and/or bureau may request from the course committee, or for an EMT-D program from the EMT-D program medical director, any information necessary for a proper evaluation of the proposed program including, but not limited to information concerning:

(3)(a) through (7) will remain the same."

Auth: 50-6-203, MCA Imp: 50-6-204, MCA

- 4. The proposed amendment of 8.28.907 will read as follows: (new matter underlined, deleted matter interlined) (full text of the rule is located at page 8-882.2, Administrative Rules of Montana)
- "8.28.907 CANDIDATES CERTIFICATION (1) The board shall not certify a candidate as basic, defibrillation or advanced EMT until the candidate submits a completed application for certification on forms designated by the board, provides all the information necessary to establish eligibility for certification according to the requirements herein, and passes written and practical examinations specified by the board and administered by the bureau."

 Auth: 50-6-203, MCA Imp: 50-6-204, MCA
- 5. The proposed amendment of 8.28.908 will read as follows: (new matter underlined, deleted matter interlined) (full text of the rule is located at pages 8-882.2 through 8-882.3, Administrative Rules of Montana)
- "8.28.908 RECIPROCITY (1) A person certified as an EMT (basic, defibrillation or advanced) by the registry or by another state determined by the bureau to have training standards equivalent to those of Montana may receive provisional certification by the board when the person:
 - (a) and (b) will remain the same.
- (c) is recommended by the course committee and the local medical advisor or medical director or, in the case of EMT-D, is recommended by the EMT-D program medical director.

 (2) A person certified as an EMT-(basic, defibrillation
- (2) A person certified as an EMT-(basic, defibrillation or advanced) by another state with which Montana has a reciprocity agreement may receive provisional certification when the candidate:
 - (a) will remain the same.
- (b) is recommended for certification by the course committee and by the local medical advisor or medical director, or in the case of EMT-D, if recommended by the EMT-D program medical director.

(3) through (5) will remain the same." Auth: 50-6-203, MCA Imp: 50-6-204, MCA

- 6. The proposed amendment of 8.28.909 will read as follows: (new matter underlined, deleted matter interlined) (full text of the rule is located at pages 8-882.3 through 8-882.4, Administrative Rules of Montana)
 - "8.28.909 SUSPENSION OR REVOCATION OF CERTIFICATION

- The certification of an EMT-basic, EMTdefibrillation, or an EMT-advanced may be suspended or revoked if the EMT:
 - (a) and (b) will remain the same.
- (c) is found by the board to be incapable of properly performing as an emergency medical technician at the level for which he/she is sertified certified, or is adjudicated by a court to be mentally incompetent;
 - (1)(d) through (2) will remain the same.
- (a) Any person having knowledge that an EMT-basic has engaged or in is engaging in any of the acts listed in subsection (1) above or who otherwise has a complaint about an EMT's performance, or about a course committee may also notify the board.
- (3) Any person having knowledge that an EMTdefibrillation or EMT-advanced has engaged, or is engaging in any of the acts listed in subsection (1) above shall notify the local medical director or EMT-D program medical director who shall investigate the allegation. All complaints received about an individual EMT's performance shall be forwarded to the board and bureau along with a record of any action taken by the course committee or, for EMT-D's, by the EMT-D program medical director. A copy shall be provided to the EMT. The medical director or EMT-D program medical director may temporarily suspend the certification of the EMT-advanced or EMT-defibrillation, and may allow the EMT-advanced or EMT-defibrillation. defibrillation to practice at a basic level until a final ruling by the board.
- (a) Any person having knowledge that an EMT-advanced or EMT-defibrillation has engaged or is engaging in any acts listed in subsection (1) above or who otherwise has a complaint about an EMT's performance, or about a course committee may also notify the board.
 - (4) and (5) will remain the same.
- (6) Within 30 days from receipt of the bureau's report and considering the recommendations of the medical advisor, medical director, EMT-D program medical director and/or course committee, the board shall issue its finding and an appropriate order, providing a copy thereof to the EMT in question. Unless appealed under subsection (8) below, such order becomes final within 30 days.
- (7) Where an EMT-basic, EMT-defibrillation or EMT advanced received a board order adversely affecting his status as an EMT, he/she may initiate the following appeal procedure; (7)(a) through (d) will remain the same."
 - 50-6-203, MCA Imp: 50-6-204, MCA
- 7. The proposed amendment of 8.28.1011 will read as follows: (new matter underlined, deleted matter interlined) (full text of the rule is located at pages 8-884 through 8-

886, Administrative Rules of Montana)

- "8.28.1011 EMT-BASIC: COURSE REQUIREMENTS (1) A basic EMT course shall be managed by a course committee under the supervision of a medical advisor and shall:
- (a) be conducted according to the latest available curriculum furnished by the U.S. department of transportation:
 - (b) through (3)(a) will remain the same.
 - (b) the course committee coordinator;
 - (3)(c) through (5)(g) will remain the same.
- (h) approve or disapprove faculty selections recommended by the course committee coordinator;
 - (5)(i) and (j) will remain the same." 50-6-203, MCA Imp: 50-6-204, MCA Auth:
 - The proposed new rules will read as follows:
- EMT DEFIBRILLATION: ACTS ALLOWED (1) The emergency medical technician-defibrillation (EMT-D):
- (a) may perform all acts allowed the EMT-basic and, when properly trained, certified and functioning in an approved EMT-D service under an EMT-D protocol may:

 (i) defibrillate the patient, and
 (ii) perform cardiac monitoring of patients.

 (b) may not perform any skill, except defibrillation and
- cardiac monitoring, which is otherwise specified by rule as allowed only at the EMT-intermediate or EMT-paramedic levels
 - (2) The emergency medical technician-defibrillation may
- perform defibrillation only:
- (a) When functioning in an approved EMT-D service according to the written state protocol which has also been approved by the EMT-D program medical director, and
- (b) when using a defibrillation/monitor with dual channel recording capabilities and when both the on-scene events and the EKG are being recorded, and
- (c) when the patient is in cardiac arrest.(3) An EMT-defibrillation may not perform outside his/her approved EMT-defibrillation service and medical control.
 - Auth: 50-6-203, MCA Imp: 50-6-204, MCA
 - " RULE_II EMT - DEFIBRILLATION: COURSE REQUIREMENTS (1) An EMT-defibrillation program shall be managed by an
- EMT-D program medical director who may delegate various portions of the class but who shall retain ultimate responsibility for the content and conduct of the training.
 - The EMT-D program shall:
- be conducted according to the latest curriculum written by the bureau and approved by the board;

(b) be approved by the board prior to the beginning of training with a written copy of the approval provided to each student prior to the initiation of the training;

(¢) be completed within two (2) months of the course

starting date.

(3) The EMT-D program medical director shall:
(a) oversee the program for quality and consistency of

training and for adherence to statewide protocols;

(b) approve statewide protocols for use on a local level and coordinate with the medical staff(s) of the hospital(s) to which the patients are most commonly transported;

(c) recommend persons for certification, recertification

or decertification to the board.

(4) The EMT-D program medical director shall be responsible for:

- (a) overseeing the quality of patient care and adherence to protocol by retrospective patient care audits of all EMT-D
- providing requested documentation of every run to (b) the bureau for review by a statewide physician audit committee;
- (c) completing an application to conduct EMT-D training programs at least 30 days before the starting date of the program;

(d) establishing the course schedule;

- (e) maintaining attendance, evaluation and examination records for each student;
 - (f) scheduling of instructors;

(g) selection of students."
Auth: 50-6-203, MCA Imp: 50-6-204, MCA

- "RULE III EMT-DEFIBRILLATION: STUDENT ELIGIBILITY (1) To be eligible for admission to an EMT-D course, a student must be:
- (a) currently certified as an EMT-basic by the board, or completed a board approved EMT program and be eligible for the EMT-basic examination;

approved for admission by the EMT-D physician (b) medical director."

Auth: 50-6-203, MCA Imp: 50-6-204, MCA

- "RULE IV EMT-DEFIBRILLATION: CERTIFICATION
 (1) Certification shall be for a period of 18 to 33
 months and shall become due for renewal on December 31. The EMT-D's certification shall terminate on March 31 following the date of expiration. If the individual's EMT-basic certification expires, EMT-D certification shall also expire.
- (2) The board may only certify those persons who: submit their application on forms designated by the board and at least 30 days prior to the examination;

(b) successfully complete an approved training program prior to two years of the examination date and continuing, prior to certification, to maintain eligibility for the examination by completing the bi-monthly continuing education requirements of (3)(a)(b)(c)(d) of this section;

(c) receive the approval of the EMT-D program medical

director;

(d) pass the written and practical examinations as adopted by the board;

(e) pay the designated fee as established by the board;

(f) provide from the emergency care service documentation that they have completed 6 months service as an EMT-defibrillation;

are currently certified as an EMT-basic.

(g) The EMT-defibrillation must, every other month attend a continuing education session approved by the EMTdefibrillation program medical director in which the EMTdefibrillation must:

(a) demonstrate proficiency with the use of their defibrillator;

(b) demonstrate their ability to recognize ventricular

fibrillation from all other cardiac dysrhythmias; (c) demonstrate their ability to recognize cardiac arrest from non-arrest (ability to perform according to protocol) including proficiency in one person CPR; and

(d) documentation shall be completed on forms provided by the bureau and shall be sent to the bureau following each bi-monthly continuing education session.

If an EMT-D does not attend the bi-monthly session, the EMT-D physician program medical director shall not allow the individual to perform defibrillation until (3)(a)(b)(c) above have been demonstrated to the EMT-D physician program medical director's satisfaction. The EMT-D program medical director shall be responsible for maintaining records of all bi-monthly sessions and who is allowed to function under protocol.

Auth: 50-6-203, MCA Imp: 50-6-204, MCA

- EMT-DEFIBRILLATION: SERVICE APPROVAL
- (1) No person, corporation, partnership or any other organization may initiate or conduct any part of an EMT-defibrillation activity until the board has approved its application for an EMT-defibrillation service.

(a) A service approval shall be valid for 1 year from

the date of approval;

(b) Applications for renewal of the advanced EMT service shall be submitted to the board through the bureau on designated forms at least 90 days prior to the expiration date. The bureau may issue service approval pending board action.

(2) Any person, corporation, partnership or any other organization seeking to establish an EMT-defibrillation service shall complete an application form approved by the board and shall submit the application to the bureau.

(3) Upon receipt of an application, the board and/or bureau may request from the applicant any information

- necessary for a proper evaluation.

 (4) Within 90 days from receipt of the application or, if additional information is requested, within 90 days from receipt of such information, the board shall in writing approve or reject the application for an EMT-defibrillation service. The bureau may issue service approval pending board action.
- (5) The board may disapprove any proposed EMTdefibrillation service application which, in its judgment, does not:

(a)

- provide all requested information;
 assure compliance with the rules and regulations (b)
- herein. (6) The board shall hear grievances and complaints and conduct inquiries regarding the conduct and performances of EMT-defibrillation services, local service management and quality control and shall take appropriate action thereon.

(a) The board may initiate an investigation and may

request the assistance of the bureau;

(b) The board may revoke or suspend a service approval in their judgment:

(i) the rules and regulations are not being complied with, (ii) considerations of public health, safety or welfare

require immediate action.

- To be approved as an EMT-defibrillation service by the board, the applicant shall meet the following service criteria:
 - be an entity organized and trained to provide pre-(a)

- hospital emergency medical care;
 (b) provide that all persons within the entity who may accompany the EMT-defibrillation be currently certified in CPR;
- assure that patients are transported by a Montana (c) licensed ambulance service or an advanced life support aircraft;
- (d) assure that the patient is always transported by a unit which can assure and document at least the same level of

patient care enroute to the hospital including:

(i) assuring that the patient will always be transported

by an ambulance service which is approved as an EMTdefibrillation service, or

assuring the patient is transported by an ambulance service which has a physician or nurse on board who are trained and allowed to defibrillate, or

assuring that arrangements are made, in writing, with the ambulance service for the EMT-defibrillation to accompany the patient to the hospital if the ambulance service is not providing at least EMT-defibrillation care.

(e) the ambulance service with the highest level of patient care shall be utilized to transport the patient when

reasonable;

- (f) assure that the EMT-defibrillation response is coordinated with the EMS system and emergency dispatch for the
- area including:
 (i) simultaneous dispatch of an ambulance service with the dispatch of any non-transporting EMT-defibrillation entity,
- assure the EMT-defibrillation physician medical (g) director reviews every EMT-defibrillation run and that the appropriate forms and transcriptions and EKG's are submitted to the bureau for statewide medical review in the manner prescribed by the board;

(h) failure to submit the required evaluation information shall result in immediate suspension, by the board, of the EMT-defibrillation service;

- (i) use only defibrillators as defined in these rules and as authorized by the bureau;
- (j) assure awareness of the hospital medical staff(s) of the EMT-defibrillation service and program;
 - (k) assure use of the defibrillation protocol." 50-6-204, MCA 50-6-203, MCA Imp:
- 9. The reason for these amendments and adoptions is to establish rules for the implementation of an EMT- $\,$ defibrillation training and certification program for EMT-Basic personnel.

10. Interested persons may submit their data, views or arguments concerning the proposed amendments and adoptions in

- writing to the Board of Medical Examiners, 1424 9th Avenue, Helena, Montana, 59620-0407, no later than May 23, 1986.

 11. If a person who is directly affected by the proposed amendments and adoptions wishes to express his data, views or arguments orally or in writing at a public hearing, he must make written request for a hearing and submit this request along with any comments he has to the Board of Medical Examiners, 1424 9th Avenue, Helena, Montana, 59620-0407, no later than May 23, 1986.
- If the board receives requests for a public hearing on the proposed amendments and adoptions from either 10% or 25, whichever is less, of those persons who are directly affected by the proposed amendments and adoptions, from the Administrative Code Committee of the legislature, from a governmental agency or subdivision, or from an association having no less than 25 members who will be directly affected, a public hearing will be held at a later date. Notice of the

hearing will be published in the Montana Administrative Register. Ten percent of those persons directly affected has been determined to be 120 based on the 1200 licensees in Montana.

BOARD OF MEDICAL EXAMINERS

BY: Tolk | Lold | KEITH L. COLBO, DIRECTOR | DEPARTMENT OF COMMERCE

Certified to the Secretary of State, April 14, 1986.

STATE OF MONTANA DEPARTMENT OF COMMERCE BEFORE THE MONTANA ECONOMIC DEVELOPMENT BOARD

In the matter of the proposed amendment of 8.97.404 concerning permissible investments and deposits)	NOTICE OF PROPOSED AMENDMENT TO PEPMISSIBLE INVESTMENT RULE 8.97.404
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NO PUBLIC HEARING CONTEMPLATED

TO: All Interested Persons.

1. On June 13, 1986, the Montana Economic Development Board proposes to amend the above-stated rule.

2. The proposed amendment of 8.97.404 will read as follows: (new matter underlined, deleted matter interlined) (full text of the rule is located at page 8-3490, Administrative Rules of Montana)

"8.97.404 INVESTMENT AUTHORIZED BY RULE (1) As permitted by section 17-6-308, MCA, the board authorizes the investments and deposits established in ARM 8.97.405 through 8-97-411 8.97.415.

17-6-324, MCA Imp: 17-6-309, MCA

The rule is being expanded to include all the permissible investments and deposits currently in the rules.

 Interested persons may submit their data, views or arguments concerning the proposed amendment in writing to the Montana Economic Development Board, 1520 E. 6th Avenue, Helena, Montana, 59620-0401, no later than May 30, 1986.

- If a person who is directly affected by the proposed amendment wishes to express his data, views or arguments orally or in writing at a public hearing, he must make written request for a hearing and submit this request along with any comments he has to the Montana Economic Development Board, 1520 E. 6th Avenue, Helena, Montana, 59620-0401, no later than May 30, 1986.
- If the board receives requests for a public hearing on the proposed amendment from either 10% or 25, whichever is less, of those persons who are directly affected by the proposed amendment, from the Administrative Code Committee of the legislature, from a governmental agency or subdivision, or from an association having no less than 25 members who will be directly affected, a public hearing will be held at a later date. Notice of the hearing will be published in the Montana Administrative Register.

MONTANA ECONOMIC DEVELOPMENT BOARD D. PATRICK McKITTRICK, CHAIRMAN

BY: Keich KEITH L. COLBO, DIRECTOR DEPARTMENT OF COMMERCE

Certified to the Secretary of State, April 14, 1986. MAR Notice No. 8-97-15

8-4/24/86

BEFORE THE BOARD OF PUBLIC EDUCATION OF THE STATE OF MONTANA

In the matter of the amendment) NOTICE OF PUBLIC HEARING of Rule 10.57.403, Class 3 ON PROPOSED AMENDMENT OF Administrative Certificate RULE 10.57.403, CLASS 3 ADMINISTRATIVE CERTIFICATE

TO: All Interested Persons

- 1. On May 19, 1986 at 11:00 a.m., or as soon thereafter as it may be heard, a public hearing will be held in the Board of Regents' Conference Room, 33 South Last Chance Gulch, Helena, Montana, in the matter of the amendment of Rule 10.57.403, Class 3 Administrative Certificate.
- The rule as proposed to be amended provides as follows:

10.57.403 CLASS 3 ADMINISTRATIVE CERTIFICATE (1) Term: 5 years - renewable.

- (2) Effective September 1, 1985, a master's degree in an approved school administration program or the equivalent will be required for administrative endorsement. Individuals enrolled in any approved master's program or administrative program at an accredited college before September 1, 1985, that would result in certification in Montana will be eligible for administrative certification under the former regulations until September 1, 1988. Administrators currently holding a valid administrative certificate may continue to renew it under the academic minimums by which it was issued. Other renewal requirements must be met. Lapsed certificates cannot be renewed. For reinstatement requirements, see ARM 10.57.208.
- (3) Renewal: Verification of one year of successful experience or the equivalent in the area of endorsement.
- (4) Reinstatement: 6 quarter (4 semester) credits or one year experience or the equivalent earned within the 5-year period preceding the effective date of the certificate. Requirements must be met that are in force at the time of reinstatement. (See quidelines for reinstatement of certificates allowed to lapse 15 years or more.)
- (5) Superintendent endorsement: Master's degree in school administration or the equivalent to include:
- (a) Eligibility for the class 1 or class 2 teaching certificate,
 - (b) Full eligibility for a principal endorsement in

Montana,

Twelve (12) graduate quarter credits beyond the (c) master's degree. to-include: The following courses must be found in the graduate course work.

(i) school management/facilities,

- (ii) school negotiation,
- (iii) school finance (economics of education), and

(iv) public relations,

- Twelve (12) graduate quarter credits in (a) elementary education to include elementary administration and elementary curriculum if endorsed as a teacher at the secondary level; twelve (12) graduate quarter credits in secondary education to include secondary administration and secondary curriculum if endorsed as a teacher at the elementary level, and
- (e) Experience: 3 years of teaching experience from the date fully qualified as a principal, or one (1) year of administrative experience as an appropriately certified administrator (principal, assistant principal or supervisor), or one (1) year of a supervised administrative internship as superintendent.
 - (6) through (9) Remain the same.

AUTH: Sec. 20-4-102 MCA

Sec. 20-4-106, 20-4-106(1)(c), 20+4-108 MCA

The purpose of the amendment is to clarify the existing standard.

Interested persons may present their data, views or arguments either orally or in writing at the hearing. Written data, views or argument may also be submitted to Ted Hazelbaker, Chairman, Board of Public Education, 33 South Last Chance Gulch, Helena, Montana 59620, no later than May 22, 1986.

5. Ted Hazelbaker, Chairman, and Hidde Van Duym, Executive Secretary to the Board of Public Education, 33

South Last Chance Gulch, Helena, Montana, have been designated to preside over and conduct the hearing.

> Ted Haulhaher TED HAZELBAKER, CHAIRMAN BOARD OF PUBLIC EDUCATION hold ban L

Certified to the Secretary of State April 11, 1986

BEFORE THE BOARD OF PUBLIC EDUCATION OF THE STATE OF MONTANA

In the matter of the amendment) NOTICE OF PUBLIC HEARING of Rule 10.57.405, Class 5 ON PROPOSED AMENDMENT OF RULE 10.57.405, CLASS 5 PROVISIONAL CERTIFICATE PROVISIONAL CERTIFICATE

TO: All Interested Parties

- 1. On May 19, 1986 at 11:00 a.m., or as soon thereafter as it may be heard, a public hearing will be held in the Board of Regents' Conference Room, 33 South Last Chance Gulch, Helena, Montana, in the matter of the amendment of Rule 10.57.405, Class 5 Provisional Certificate.
- The rule as proposed to be amended provides as follows:
- 10.57.405 CLASS 5 PROVISIONAL CERTIFICATE (1) through (7) Remain the same.
 - (8) Administrative endorsement:
- (a) Superintendent endorsement: Class 5 certification with a plan of professional intent leading to a class 3 (administrative) certificate with a superintendent endorsement may be issued to applicants who meet the following minimum requirements:
- (i) Eligibility for a class 1, 2, or 5 teaching certificate at the appropriate level,
- (ii) 3 years of teaching experience from the date fully qualified as a principal, or 1 year of administrative experience as an appropriately certified administrator (principal, assistant principal or supervisor) or 1 year of a supervised administrative internship,

(iii) Master's degree in school administration or the

equivalent to include:
(A) Completed school administration program for

- principal (must include core outlined for principal),
 (B) At least 12 graduate quarter (8 semester)
 credits, or the equivalent, in elementary education if the applicant does not qualify for elementary endorsement on the class 1 or 2 teaching certificate; or, at least 12 graduate quarter (8 semester) credits, or the equivalent, in secondary education if the applicant does not qualify for secondary endorsement on the class 1 or 2 teaching certificate,
- (iv) The plan of professional intent leading to regular certification must have in the program 12 graduate quarter credits in administration beyond the master's degree. to include:

- (v) The following courses must be found in the graduate course work.
 - (A) school management/facilities,
 - (B) school negotiations,
 - (C) school finance (economics of education), and
 - (D) public relations.
- (b) Principal endorsement: Class 5 certification with a plan of professional intent leading to a class 3 (administrative) certificate with principal endorsement may be issued to applicants who meet the following minimum requirements, and have a minimum of three years of appropriate teaching experience (see ARM 10.57.403 (6) (c) and (7) (c)).
 - (i) Eligibility for a class 1, 2, or 5 teaching
- certificate at the appropriate level,
- (ii) Master's degree in a field offered for certification in Montana, and
- (iii) 21 graduate quarter (14 semester) credits to include the following courses:
 - (A) general school administration,
- (B) specific area administration as appropriate (elementary or secondary),
 - (C) administration of guidance services,
- (D) supervision of instruction/evaluation at the appropriate level,
 - (E) school curriculum at the appropriate level,
 - (F) school finance (budgeting), and
- (G) school law.

 (iv) These applicants must complete an approved school administration program during the term of the class 5 certificate.
- (iv)- (v) Class 5 certification with a plan of professional intent leading to class 3 (administrative) certification for principal may also be issued to applicants who within the last five years have been fully eligible for administrative certification in Montana endorsed in one of the general areas (elementary principal, secondary principal, superintendent or supervisor) but who may not meet the new course requirements. for other general areas: In addition, the class 5 certificate may be approved for individuals in programs that have been authorized by the superintendent of public instruction. All administrative certificates are based on a minimum of a master's degree in administration or the equivalent with state specified course work, and a minimum of three years of appropriate teaching experience.
- (vi) (vi) Class 5 certification with a plan of professional intent leading toward the class 3 (administrative) certificate for principal may be issued to applicants who hold valid certification in another

state in general administrative areas but who may not meet Montana's specific course requirements. The current certification must have been based on not less than a master's degree, and the completed approved program in school administration of a college accredited for administrative preparation; and a minimum of three years of appropriate teaching experience.

(9) through (11) Remain the same.

AUTH: Sec. 20-4-102 MCA

IMP: Sec. 20-4-106, 20-4-106(1)(e), 20-4-108 MCA

3. The purpose of this amendment is to assure that the preparation of future principals will conform to higher standards as recommended by both professional organizations and accrediting body.

4. Interested persons may present their data, views or arguments either orally or in writing at the hearing. Written data, views or argument may also be submitted to Ted Hazelbaker, Chairman, Board of Public Education, 33 South Last Chance Gulch, Helena, Montana 59620 no later than May 22, 1986.

5. Ted Hazelbaker, Chairman, and Hidde Van Duym, Executive Secretary to the Board of Public Education, 33 South Last Chance Gulch, Helena, Montana have been designated to preside over and conduct the hearing.

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TED HAZELBAKER, CHAIRMAN BOARD OF PUBLIC EDUCATION

BY:

Certified to the Secretary of State April 11, 1986

BEFORE THE BOARD OF PUBLIC EDUCATION OF THE STATE OF MONTANA

In the matter of the amendment) of Rule 10.57.501, School) Psychologists, Social Workers) Nurses and Speech and Hearing) Therapists)

NOTICE OF PUBLIC HEARING ON PROPOSED AMENDMENT OF RULE 10.57.501, SCHOOL PSYCHOLOGISTS, SOCIAL WORKERS, NURSES AND SPEECH THERAPISTS

TO: All Interested Persons

- 1. On May 19, 1986 at 11:00 a.m., or as soon thereafter as it may be heard, a public hearing will be held in the Board of Regents' Conference Room, 33 South Last Chance Gulch, Helena, Montana, in the matter of the amendment of Rule 10.57.501, School Psychologists, Social Workers, Nurses and Speech and Hearing Therapists.
- 2. The rule as proposed to be amended provides as follows:
- 10.57.501 SCHOOL PSYCHOLOGISTS, SOCIAL WORKERS, NURSES AND SPEECH AND HEARING THERAPISTS (1) through (3) Remains the same.
- (4) Class 6 (specialist) certificate. School psychologists.
 - (a) Term: 5 years, renewable.
- (b) Basic education. Master's degree or fifth-year program in school psychology or equivalent related areas to include the following minimums.

(i) through (6) Remains the same.

AUTH: Sec. 20-4-102 MCA IMP: Sec. 20-4-102 MCA

- The board proposes the deletion of the fifth year program because it presents an option no longer used.
- 4. Interested persons may present their data, views or arguments either orally or in writing at the hearing. Written data, views or argument may also be submitted to Ted Hazelbaker, Chairman, Board of Public Education, 33 South Last Chance Gulch, Helena, Montana 59620, no later than May 22, 1986.
- 5. Ted Hazelbaker, Chairman, and Hidde Van Duym, Executive Secretary to the Board of Public Education, 33 South Last Chance Gulch, Helena, Montana, have been designated to preside over and conduct the hearing.

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TED HAZELBAKER, CHAIRMAN BOARD OF PUBLIC EDUCATION

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BY:

Certified to the Secretary of State April 11, 1986

BEFORE THE BOARD OF PUBLIC EDUCATION OF THE STATE OF MONTANA

In the matter of the amendment) NOTICE OF PUBLIC HEARING of Rule 10.58.103, Visitations) ON PROPOSED AMENDMENT OF

RULE 10.58.103, VISITATIONS

All Interested Persons TO:

- On May 19, 1986 at 11:00 a.m., or as soon thereafter as it may be heard, a public hearing will be held in the Board of Regents' Conference Room, 33 South Last Chance Gulch, Helena, Montana, in the matter of the amendment of Rule 10.58.103, Visitations.
- 2. The rule as proposed to be amended provides as follows:
- 10.58.103 VISITATIONS (1) All teacher education programs shall be visited for approval every five years or upon request of an institution.

(2) Joint visitations and cooperation with other

accrediting agencies will be encouraged.

A review by the National Council for (3). Accreditation of Teacher Education (NCATE) of the same material covered in Sub-Chapters 2, 3 and 4 may be accepted in lieu of the state review.

Sec. 20-2-114 MCA AUTH: IMP: Sec. 20-2-121 MCA

The board proposes this amendment in order to avoid duplicative reviews wherever possible.

 Interested persons may present their data, views or arguments either orally or in writing at the hearing. Written data, views or argument may also be submitted to Ted Hazelbaker, Chairman, Board of Public Education, 33 South Last Chance Gulch, Helena, Montana 59620, no later than May 22, 1986.

5. Ted Hazelbaker, Chairman, and Hidde Van Duym, Executive Secretary to the Board of Public Education, 33 South Last Chance Gulch, Helena, Moantana, have been designated to preside over and conduct the hearing.

> Ted laulbake TED HAZELBAKER, CHAIRMAN BOARD OF PUBLIC EDUCATION

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BY:

Certified to the Secretary of State

April 11, 1986

8-4/24/86

MAR Notice No. 10-3-104

BEFORE THE BOARD OF PUBLIC EDUCATION OF THE STATE OF MONTANA

In the matter of the amendment) NOTICE OF PUBLIC HEARING of Rule 10.58.303, Professional) ON PROPOSED AMENDMENT OF Education) RULE 10.58.303, PROFES-

TO: All Interested Persons

1. On May 19, 1986 at 11:00 a.m., or as soon thereafter as it may be heard, a public hearing will be held in the Board of Regents' Conference Room, 33 South Last Chance Gulch, Helena, Montana, in the matter of the amendment of Rule 10.58.303, Professional Education.

2. The rule as proposed to be amended provides a

2. The rule as proposed to be amended provides as follows:

10.58.303 PROFESSIONAL EDUCATION (1) Professional education refers to those studies which include the foundations of education and the methods and materials of teaching, with supervised laboratory experiences designed to provide competencies required in the education professions.

(a) Each institution shall have a clear set of objectives for the professional education component of its

teacher education program.

(b) The professional education component shall encourage individualization of the student's program while providing a range of studies and experiences that help the student develop:

(i) knowledge of the process of human growth, development, and learning, and the ability to apply this knowledge to the teaching of all students, including

atypical children;

(ii) knowledge of current research, methods, materials, standardized tests, curriculum development, procedures, and media and technology appropriate to teaching. Emphasis shall be in the student's field(s) of specialization;

(iii) awareness of the impact of computers on society and the ability to incorporate the use of computers into the instructional process in the student's field(s) of

specialization;

(iv) ability to teach effectively, work ethically and constructively with pupils, and articulate the nature and purposes of the curricula to professional peers, teachers, administrators, parents, and other concerned persons and organizations;

 (v) understanding of the foundations underlying the development and organization of education in the United

States;

understanding of all education aspects of the school, including its purposes, administrative organization, finance aspects, board functions, and operations;

(vii) ability and willingness to analyze teaching so

that teaching skills continually improve;

(viii) ability to teach thinking, listening, speaking, reading, and writing skills appropriate to the student level and the content of the field(s) of specialization, including:

(A) knowledge and use of the diagnostic techniques used to teach reading and writing in the content areas;

knowledge of criteria used to select (B) instructional materials and the application of the instructional techniques used to teach reading and writing for the content areas;

(C) knowledge of and ability to integrate study

skills instruction into the content areas;

- (D) ability to provide opportunities for the practical application of reading and writing in the content.
- knowledge of the legal aspects of teaching in (ix) Montana schools; professional ethics, conduct, rights and responsibilities; and the structure and financial basis of the Montana school system.,

 (x) knowledge of the legal, practical and

philosophical basis of education equity and opportunity in

Montana schools.
(c) through (f) Remain the same.

Sec. 20-2-114 MCA Sec. 20-2-121 MCA AUTH: IMP:

The board proposes this amendment in order to ensure new teachers have an overview of affirmative action and equal opportunity as it applies in public schools.

 Interested persons may present their data, views or arguments either orally or in writing at the hearing. Written data, views or argument may also be submitted to Ted Hazelbaker, Chairman, Board of Public Education, 33

South Last Chance Gulch, Helen	ia, Montana 59620, no later
than May 22, 1986.	
Ted Hazelbaker, Cha	irman, and Hidde Van Duym,
Executive Secretary to the Boa	
South Last Chance Gulch, Helen	
designated to preside over and	
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	TED HAZELBAKER, CHAIRMAN
	BOARD OF PUBLIC EDUCATION
	1131100
	BY: Un older vous worm
Certified to the Secretary of State	April 11, 1986
•	
8-4/24/86	MAR Notice No. 10-3-105

BEFORE THE BOARD OF PUBLIC EDUCATION OF THE STATE OF MONTANA

In the matter of the amendment) NOTICE OF PUBLIC HEARING of Rule 10.57.101, Review of) ON PROPOSED AMENDMENT OF POlicy RULE 10.57.101, REVIEW OF POLICY

TO: All Interested Persons

- 1. On May 19, 1986 at 11:00 a.m., or as soon thereafter as it may be heard, a public hearing will be held in the Board of Regents' Conference Room, 33 South Last Chance Gulch, Helena, Montana, in the matter of the amendment of Rule 10.57.101, Review of Policy.
- The rule as proposed to be amended provides as follows:
- 10.57.101 BIENNIAL REVIEW REVIEW OF POLICY (1) By authority of section 20-4-102, MCA, the board of public education adopts policies for the issuance of teacher certificates on the recommendations of the superintendent of public instruction.
- (2) Recognizing that the periodic review of the certification policies is vital, the board regularly will consider recommendations for revision of the policies at any time it deems necessary. on a biomnial basis each odd-numbered-year. Notwithstanding any changes made in any three year period, every three years the board shall have made a comprehensive review of certification policies to insure that such policies are meeting the needs of the state. Recommendations for changes in the policies will be submitted to the board through the superintendent of public instruction, who will establish a schedule and procedure to facilitate the biennial review process.
- (-3)--Nothing-in-this-policy-precludes-the-board's authority-te-consider-revision-of-the-certification-policies-at-any-time-it-deems-necessary-

AUTH: Sec. 20-4-102 MCA IMP: Sec. 20-4-102 MCA

The purpose of the amendment is to clarify and regulate periodic review of the certification standards.

4. Interested persons may present their data, Views or arguments either orally or in writing at the hearing. Written data, views or argument may also be submitted to Ted Hazelbaker, Chairman, Board of Public Education, 33 South Last Chance Gulch, Helena, Montana 59620, no later

than May 22, 1986.
5. Ted Hazelbaker, Chairman, and Hidde Van Duym,
Executive Secretary to the Board of Public Education, 33
South Last Chance Gulch, Helena, Montana, have been
designated to preside over and conduct the hearing.

TED HAZELBAKER, CHAIRMAN BOARD OF PUBLIC EDUCATION

BY:

Certified to the Secretary of State April 11, 1986

BEFORE THE BOARD OF PUBLIC EDUCATION OF THE STATE OF MONTANA

In the matter of the amendment of) NOTICE OF PUBLIC HEARING Rule 10.55.101, Accreditation) ON PROPOSED AMENDMENT OF Standards: Procedures) RULE 10.55.101, ACCREDITATION STANDARDS:) PROCEDURES

TO: All Interested Persons

- 1. On May 19, 1986 at 11:00 a.m., or as soon thereafter as it may be neard, a public hearing will be held in the Board of Regents' Conference Room, 33 South Last Chance Gulch, Helena, Montana, in the matter of the amendment of Rule 10.55.101, Accreditation Standards: Procedures.
- The rule as proposed to be amended provides as follows:
- (1) By authority of section 20-7-101, MCA, the board of public education adopts standards of accreditation on the recommendation of the superintendent of public instruction. Recognizing that the review of accreditation standards is vital, the board will consider recommendations for revision of standards at any time it deems necessary. Notwithstanding any changes made in any five year period, every five years the board shall have made a comprehensive review of all accreditation standards to ensure that such standards are meeting the needs of the state.

 (2) (5) All rules published for adoption in the ARM

(2) (5) All rules published for adoption in the ARM prior to December 1 will be effective July 1 of the year following unless noted otherwise. They should be found in the Montana School Accreditation Standards and Procedures Manual which is updated and distributed by the superintendent in January of every year. School districts are responsible for filing and updating any information pertinent to the

accreditation process.

(3) (2) By authority of section 20-7-102, MCA, and on the recommendation of the superintendent of public instruction, the board of public education historically has established the accreditation status of each Montana public elementary and secondary school in March of each year. Annual accreditation, therefore, occurs prior to school districts' adoption of preliminary budgets for the ensuing year and yet allows a period of time for analysis of the information on which accreditation recommendations are based. The information gathering and processing schedule

commences at the beginning of the school year for which accreditation is sought and is based primarily on data provided by school districts supplemented by visitations and/or inquiries initiated by the superintendent of public instruction.

(4) (3) It is the policy of the board of public education not to act on school accreditation in the interim between annual accreditation determinations. It is the consensus of the board that the established annual schedule provides ample opportunity both to schools and to the superintendent to prepare for annual accreditation.

(5) (4) Once the annual accreditation has been established by the board, any request from a school district for consideration of a change in its accreditation status. will be entertained by the board only if it can be shown that an error occurred in reporting, interpreting or processing the data on which accreditation recommendations had been based.

AUTH: Sec. 20-7-101 MCA IMP: Sec. 20-7-102 MCA

3. The purpose of the amendment is to clarify and regulate periodic review of the accreditation standards, which determine eligibility for state equalization aid.

- 4. Interested persons may present their data, views or arguments either orally or in writing at the hearing. Written data, views or argument may also be submitted to Ted Hazelbaker, Chairman, Board of Public Education, 33 South Last Chance Gulch, Helena, Montana 59620 no later than May 22, 1986.
- Ted Hazelbaker, Chairman, and Hidde Van Duym, Executive Secretary to the Board of Public Education, 33 South Last Chance Gulch, Helena, Montana have been designated to preside over and conduct the hearing.

TED HAZELBAKER, CHAIRMAN
BOARD OF PUBLIC EDUCATION

BY:

Certified to the Secretary of State April 14, 1986

PEFCPE THE DEFARTMENT OF AGRICULTURE STATE OF MONTANA

In the matter of the proposed)	ADOPTION OF NEW RULES
new rules concerning the)	REGARDING THE NOXICUS
Noxicus Need Trust Fund)	WLED TRUST FUND
)	4.5.101 - 4.5.112

TC: All interested Persons.

- On February 19, 1986, at 10 a.m. in room 225 of the Agriculture/Livestock Building, Sixth and Roberts, Helena, the Department of Agriculture conducted a hearing regarding the above stated rules published on page 1, 1986 MAR issue number 1.
- "he department has adopted the rules with the following charges: (tert of the rule with matter stricker, interlined and now matter added, then underlined):

RULE I through RULE VII no changes.

- FUIF VIII RANKING-OF CRITERIA FOR PROJECTS 41+-The ndvisory-council-shell-utilize-a-scoring system-to-rank-all projects-in regard-to-how-well-they-meet-the-criteria-for-the program-
- (2) (1) The advisory council shall consider the f criteria in ranking determining which projects receive recommendations for funding. The advisory council shall consider the following
- (a) Projects which meet requirements specified in section 80-7-814, MCA, of the Noxicus Weed Trust Fund
- (b) Projects that involve community groups and weed districts.
- (c) Projects which can be utilized statewide and will provide the most tangible returns to the county or state.

(d) Projects in areas where county weed district funding sources for noxious weed control are limited.

(e) Projects which include educational programs to increase

- weed awareness and improve weed control techniques. (f) Projects which involve an integrated weed management
- plan including biological, cultural, and chemical control. Projects which will enhance the renewable resources. (g)
- (h) Projects which include matching funds (including in-kind services) from private, state, and/or federal entities.
- (i) -- Projects-which have not previously received funds from the-program:
- (j) (i) Projects whose results will provide public benefits.
- $\{k\}$ (1) Projects with long term effect on natural resources.
 - Projects which involve noxious weed emergencies. $\frac{1}{k}$ (k)
- The results of this-seering system of the advisory (3) (2) courcils findings will be submitted to the department for fine ranking and determination of funding priority for grant requests. The department will use the same criteria in ranking reviewing the proposals.

AUTH: 80-7-802, MCA IMP: 80-7-814, MCA

Montana Administrative Register

8-4/24/86

RULE X NOXIOUS WEED LIST (1) All plants or weeds listed on the labels of herbicide products registered and approved for sale by the Environmental Protection Agency and the department are hereby declared to be noxious weeds pursuant to the Noxious Weed Trust Fund Act section 80-7-801 (3) MCA.

(2) No changes.

AUTH: 80-7-802, MCA IMP: 80-7-801, 80-7-802, MCA

RULE XI No changes

3. The department received the following comments:
Comment: Several commentors objected to the department's definition of noxious weeds, section 80-7-801, MCA. They contend that the legislature intended a narrow definition of noxious weeds. They further contend that the legislature intended only to tax those herbicides used for treating noxious weeds established by the department for the County Noxious Weed Control Act. They recommend that the department consider industrie's noxious weed lists.

industrie's noxious weed lists.

Response: The legislature passed two noxious weed laws in 1985; the County Noxious Weed Control Act and the Noxious Weed Trust Fund Act. These are two separate acts, and noxious weeds are defined differently to meet the legislative intent of each act.

By common definition, a weed is a plant growing where it is not wanted. The term noxious means harmful or offensive. So by common meaning a "noxious weed" is a harmful or offensive plant growing where it is not wanted. The use of any other noxious weed definition or list might run contrary to the plain common meaning.

The County Noxious Weed Control Act limits the number of noxious weeds to those that are very difficult to control and require immediate management throughout the state. These weeds that can be managed by the county weed control districts and are addressed in the county weed management plans. This list remains limited so as to permit manageable control programs.

The Noxious Weed Trust Fund Act considers all plants that

The Noxious Weed Trust Fund Act considers all plants that are harmful or offensive to be noxious weeds. Target plants listed on herbicide labels, approved by the department, are, in fact, noxious weeds because they are plants that are harmful or offensive. This allows all plants having a detrimental impact in the state to be considered possible candidates for community noxious weed control project grants through the Noxious Weed Trust Fund Act. An example of a plant that would qualify under this definition is wild oats. An educational, control, or research project for wild oats could receive grant funds through the trust that would benefit grain farmers and decrease the economic impact of this weed in the state.

The legislature intended that all registered herbicides sold in Montana, except those labeled only for home, yard, or garden use, be subject to a surcharge of 1 cent per dollar on the retail sale value. This is indicated in the fiscal note for House Bill 506 which shows projected revenue from the surcharge of \$250,000.00 or 1% of the retail sale of all commercial herbicides

in the state. If only selected herbicides were subject to the surcharge, the projected revenue for the trust fund would be

substantially less.

If the department considers all herbicides Comment: subject to a surcharge then the department should emphasize projects that involve noxicus weeds which correspond to herbicides sold in the greatest volume. The benefit of the noxious weed trust fund should go towards these persons who pay the greatest incidence of the surcharged herbicides. The thrust of the argument comes from the idea that what you pay into the

trust fund you should receive out of the trust fund.

The department believes it is inappropriate at Response: this time to establish a bias toward a particular segment of noxious weed projects. First, the initial \$1,000,000 for the trust fund came from the indemnity trust fund. This money can not be traced to any one segment of herbicide users. Therefore the money spent at the first can not be identified as responsive to the needs of any one segment of herbicide users. Second the department believes the incidence of the surcharge and the project types do not necessarily correspond as compared to the needs of the state. Many taxation schemes do not directly distribute proportional benefits back to the persons who pay the highest incidence of the tax. For example schools are funded by more persons or entities who don't have children attending the schools as compared to those who do. The department believes it not imperative to make proportional distribution of benefits to those who pay into the trust fund. The department believes that preventing the spread of weeds may justify disproportionate expenditures of funds. For example grain farmers in certain areas of the state would benefit economically if new exotic weeds do not become introduced in their areas. This justifies controlling noxious weeds in certain parts of the state, even though they are not a problem in all areas of the state.

Comment: The department received one comment concerning the use of listed targeted plants on herbicide labels as an impermissible delegation of department authority to chemical

companies.

Response: The department controls herbicide products and their labels by registering them in Montana. Through the registration process the department has the right to accept or reject herbicide products and their labels (80-8-201, MCA). Therefore the department has not delegated it's authority to establish the noxious weeds from approved labels.

Comment: One commentor expressed concern that certain plants may be considered beneficial and may also be listed on herbicide labels as targeted plants and thereby be designated as

noxious weeds.

Although certain plants may at some time have Pesponse: beneficial uses they can at other times be noxious weeds and need to be controlled. This is a rare occasion but the department believes the flexibility must exist to control some possible beneficial plants that may become detrimental and pose a problem. For example, research indicates that some noxious weeds may be good forage for certain demestic animals. But even though bereficial uses may be found for these plants, they still need to be controlled.

<u>Comment:</u> A scoring system for project priority should not be used and proposed rules VIII (2)(h) and (2)(i) are contradictory.

<u>Fesponse</u>: The department agrees and has modified the rules to correct the objection.

4. The department received other comments and objections directed at the language of the statute and not at the proposed rules. The department therefore does not need to respond to those comments.

The department received many comments in support of the rules.

The authority of the department adopt the proposed rules is based upon section 80-7-802, MCA and implements sections 80-7-801, 80-7-805, 80-7-811, 80-7-812, 80-7-814, and 80-7-815, MCA.

BY:

Kelth Kelly, Director

Certified to the Secretary of State, April 14, 1986.

BEFORE THE STATE AUDITOR AND COMMISSIONER OF INSURANCE OF THE STATE OF MONTANA

In the matter of the adoption of emergency rules pertaining to the Montana	}	NOTICE OF ADOPTION OF EMERGENCY RULES
Insurance Assistance Plan	Ś	

TO: All Interested Persons

- Statement of reason for emergency. Commercial liability insurance is currently unavailable for many risks resident, located, or to be performed in Montana. During i March, 1986 Special Session, the Forty-Ninth Legislature During its enacted the Montana Insurance Assistance Plan (plan). The plan is a temporary, voluntary plan to assist insurance consumers in this state in obtaining needed commercial liability insurance when no quotation is available from regular sources of insurance. The welfare of persons needing commercial liability insurance is in peril in that commercial liability insurance will not he more available until the plan is operational. The commissioner of insurance helieves that the welfare of commercial liability insurance consumers would be protected most effectively if the plan were operational by June 1, 1986. The earliest that rules necessary to implement the plan could be adopted under regular procedures is June 17, 1986.
 - The text of the emergency rules is as follows:

RULE I DEFINITIONS As used in [Rules I through VIII], the following definitions apply:

(1) "Applicant" means a person who completes and signs written application for assistance through the plan.
(2) "Cancel" means to terminate an insurance policy

- before the expiration of the period of time for which the policy was issued.
- (3) "Commissioner" means the commissioner of insurance the state of Montana,

(4) "Insurer" means any person authorized to transact insurance in this state.

- (5) "Line" means a specific type of insurance coverage within commercial liability insurance such as political subdivision insurance, family day-care insurance, day-care center insurance, or liquor liability insurance.

 (6) "Plan" means the Montana Insurance Assistance Plan.
- (7)"Policy" means the written contract of or written agreement for or effecting insurance, by whatever name called, and includes all clauses, riders, endorsements, and papers attached thereto and part thereof.
- (8) "Premium" is the consideration for insurance, by whatever name called, and includes any assessment or membership, policy, survey, inspection, service, or similar fee or charge in consideration for an insurance contract.

- "Rejected risk" means a risk which an insurer will not insúre.
- (10) "Renewal" means any agreement whereby an insurer and insured agree to an extension or continuation of an existing insurance policy.

(11) "Risk" means a person or thing insured.(12) "Surplus line insurer" means an unauthorized insurer permitted to transact insurance in this state in accordance with The Surplus Line Insurance Law (33-2-301 through -317, MCA).

Sec. 6, Ch. 11, Sp. AUTH: Sec. 16, Ch. 11, Sp. IMP: L. March, 1986 L. March, 1986

RULE II AGENT COMMISSION The insurer that insures an applicant's risk shall pay the applicant's agent the commission it normally pays for the type of risk insured.

Sec. 16, Ch. 11, Sp. IMP: Sec. 6, Ch. 11, Sp. AUTH: L. March, 1986 L. March, 1986

III APPLICATIONS AND APPLICATION FEES Application forms are available to property and casualty insurance agents, licensed in this state, through the advisory committee.

(2) Each application must be executed by an agent, licensed in this state, and submitted to the commissioner.

(3) Each completed application must be accompanied by a non-refundable application fee made payable to the plan and paid by the applicant.
 (4) The application fees are as follows:

(a) liability insurance for political subdivisions, as defined in 2-9-101(5), \$300;

(b) liability insurance for family day-care homes, as defined in 53-4-501(2)(h), \$25;

(c) liability insurance for day-care centers, as defined in 53-4-501(2)(c), \$100; and

(d) liability insurance for liquor liability, \$50.(5) The advisory committee may adjust these fees o The advisory committee may adjust these fees or set new fees, if necessary, upon approval of the commissioner.

AUTH: Sec. 8, Ch. 11, Sp. IM L. March, 1986; Sec. 16, Ch. 11, Sp. L. March, 1986 IMP: Sec. 8, Ch. 11, Sp. L. March, 1986

RULE IV FISCAL ARRANGEMENT (1) The advisory committee shall designate a fiscal agent for the plan. The fiscal agent is authorized to receive and hold funds submitted to the plan and to disburse them upon authorization of one other committee member. The funds may be used for the necessary expenses of the committees, including printing, postage, mailing, telephone, and such other expenses incurred by the plan as the advisory committee deems appropriate for payment.

(2) The fiscal agent shall maintain books and records

of all receipts and disbursements and shall submit a quarterly financial statement to the advisory committee of the plan. The commissioner or any advisory committee member shall have access to said books and records during normal business hours.

(3) The fiscal agent shall maintain a hank account under the name of the "Montana Insurance Assistance Plan" All checks drawn upon the account of the plan shall hear the signatures of the fiscal agent or such other person duly

authorized by the advisory committee.

(4) It is the policy of the plan to make its operation self-supporting. If expenses from the plan's operation exceed income from current applications, such additional costs shall be prorated on the broadest possible voluntary basis as determined by the advisory committee. The advisory committee may make appropriate changes in application fees committee may make appropriate changes in application fees upon approval by the commissioner.

AUTH: Sec. 16, Ch. 11, Sp. IMP: Sec. 10, Ch. 11, Sp. L. March, 1986 L. March, 1986

RULE V UNAVAILABILITY An applicant is unable to procure insurance through ordinary methods, and insurance is unavailable when the applicant has been declined insurance coverage by a minimum of three insurers, including one surplus line agent.

AUTH: Sec. 16, Ch. 11, Sp. IMP: Sec. 8(1)(c), Ch. 11, L. March, 1986 Sp. L. March, 1986

RULE VI ELIGIBLE APPLICANTS An applicant who receives notice of cancellation or nonrenewal of an existing insurance policy does not currently have insurance.

AUTH: Sec. 16, Ch. 11, Sp. IMP: Sec. 10(1), Ch. 11, Sp. L. March, 1986 L. March, 1986

RULE VII LINES OF INSURANCE Insurance coverage that an insurer is qualified to write in this state is that line of insurance which the insurer is authorized to transact in this state.

AUTH: Sec. 16, Ch. 11, Sp. IMP: Sec. 12(3), Ch. 11, Sp. L. March, 1986 L. March, 1986

RULE VIII EFFECTIVE DATE OF POLICY The policy is effective when the insured accepts the insurer's quotation and pays the premium.

AUTH: Sec. 16, Ch. 11, Sp. IMP: Sec. 13, Ch. 11, Sp. L. March, 1986 L. March, 1986

its application to other persons or circumstances shall not be affected thereby.

AUTH: Sec. 16, Ch. 11, Sp. IMP: Sec. 1 through 16, Ch. L. March, 1986 11, Sp. L. March, 1986

3. The rationale for the proposed rules is as set forth in the statement of reasons for emergency.
4. The authority of the agency to adopt the proposed rules is provided in sections 8 and 16, chapter 11, Special Laws, March 1986, and the rules implement sections 1 through 16, chapter 11, Special Laws, March, 1986.

Andy Andrea "Andy" Bennett State Auditor and Commissioner of Insurance

Certified to the Secretary of State this My day of April, 1986.

STATE OF MONTANA DEPARTMENT OF COMMERCE BEFORE THE BOARD OF COSMETOLOGISTS

In the matter of the amendments)	NOTICE OF AMENDMENTS OF
of existing cosmetology rules)	RULES EXPANDING COSMETO-
to incorporate manicuring)	LOGY TO COVER MANICURISTS
specifications granted by the)	ARM 8.14.401; 601-608;
1985 legislature)	801-816; and 8.14.1206

TO: All Interested Persons:

- 1. On November 29, 1985, the Board of Cosmetologists published a notice of amendments of the above-stated rules at page 1807, 1986 Montana Administrative Register, issue number
- 2. The board has amended the rules as proposed with the following changes to 8.14.803, 8.14.812, 8.14.816 shown below.
- "8.14.803 QUALIFICATIONS FOR EXAMINATION MONTANA STUDENTS
- (1) through (5) will remain the same as proposed. (6) Subsections (1)(a) and (2)(a) are essentially repeats of statutory language placed here for the convenience of the user. Subsections (2)(b),(c), (3)(b) and (c) are amplification of section 37-31-304, MCA.
 - DUPLICATE LICENSES (1) ... "8.14.812
- (2) Any licensee may receive a duplicate of their his or her license upon payment of a proper fee and verified statement as to why verification stating why such a duplicate license is needed.
- "8.14.816 SALONS COSMETOLOGICAL/MANICURING Definition: A cosmetology or manicurist salon is an establishment or area wherein any branch of cosmetology or manicuring is performed for compensation, other than a school of cosmetology or manicuring, and no other function or service shall be performed other than those described in 37-31-301, MCA.
- a licensed manicurist may work in a cosmetological establishment without a manicure salon license, providing their if such service is limited to manicuring only.
 - (2) through (10) are the same.
- (11)(a) Every beauty or manieuring salon is required to have at least 1 licensed cosmetologist or manieurist in attendance at all times that it is open for business.
- (11)(b) Every manicuring salon is required to have at least 1 licensed manicurist in attendance at all times that it is open for business."
- The Board of Cosmetologists has thoroughly considered all oral and written comments received:

STATEMENT: No public comments were received with regard to the proposed rules and no hearing was conducted.

A number of comments were received from the Administrative Code Committee and changes were made:

- 1. Extension of authority citations have been added to each rule.
- The board has attempted to correct the grammatical or technical errors noted.
- 3. The implementing citation in 8.14.401 should be changed to 37-31-301, MCA; in 8.14.601 to 37-31-302, 311, MCA; in 8.14.605 to 37-31-304, 311, MCA; and in 8.14.606 to 37-31-304, 311, MCA.
- 4. Comments with regard to unnecessary repetition of statutory language in 8.14.803 are noted and appropriate acknowledgement is given. In 8.14.804, the Board believes no such repetition is present.
- 5. With respect to 8.14.603, the board believes the implementing section gives the board the authority to set student population per teacher at less than 25.
- 6. Similarly, the board believes that approved student work can be considered synonymous to training.
- 7. 8.14.816(11) has been clarified to show that a licensed cosmetologist must be in attendance at a beauty salon and a licensed manicurist must be in attendance at a manicuring salon.
- 8. 8.14.608 is proposed to be amended to comply with the new wording provided in Ch. 260, Laws 1985 which changed student training to 650 hours. The amendment also reflects the lack of requirement of medical certificates for cadet teachers.
- 9. The catch phrase on 8.14.602 should be INSPECTION instead of SCHOOL REQUIREMENTS.
 - 4. No other comments or testimony were received.

BOARD OF COSMETOLOGISTS DOROTHY TURNER, PRESIDENT

BY: Keith L. COLBO, DIRECTOR

Certified to the Secretary of State, April 14, 1986.

Montana Administrative Register

STATE OF MONTANA DEPARTMENT OF COMMERCE BEFORE THE BOARD OF REALTY REGULATION

In the matter of the amendment NOTICE OF AMENDMENT OF of 8.58.401 concerning the 8.58.401 PURPOSE OF BOARD purpose of the board

- TO: All Interested Persons:
 1. On March 13,1986, the Board of Realty Regulation published a notice of amendment of the above-stated rule at page 307, 1986 Montana Administrative Register, issue number
- 2. The board has amended the rule as proposed with one change. The section cite should be 37-1-136, MCA instead of 37-51-136, MCA.
 - 3. No other comments or testimony were received.

BOARD OF REALTY REGULATION GEORGE PIERCE, CHAIRMAN

BY: Keith L. COLBO, DIRECTOR

STATE OF MONTANA DEPARTMENT OF COMMERCE BEFORE THE BOARD OF SOCIAL WORK EXAMINERS AND PROFESSIONAL COUNSELORS

In the matter of the adoption of rules pertaining to Continuing Education Requirements | NOTICE OF ADOPTION OF NEW RULES UNDER SUB-CHAPTER 6 | NUMBERED 8.61.601 HOURS, CREDITS, AND CARRY OVER, 8.61. 602 ACCREDITATION AND | STANDARDS, 8.61.603 REPORT| ING REQUIREMENTS, 8.61.604 | NONCOMPLIANCE

TO: All Interested Persons:

- On March 13,1986, the Board of Social Work Examiners and Professional Counselors published a notice of adoption of the above-stated rules at page 309, 1986 Montana Administrative Register, issue number 5.
- 2. The board has adopted the rules as proposed except that the authority and implementation sections were incorrectly cited under new Rule 8.16.601 Hours, Credits, and Carry Over. The authority section should be 37-22-201, MCA and the implementation section should be 37-22-201, MCA
 - 3. No other comments or testimony were received.

BOARD OF SOCIAL WORK EXAMINERS AND PROFESSIONAL COUNSELORS PATRICK KELLY, CHAIRMAN

BY: KEITH L. COLBO, DIRECTOR

STATE OF MONTANA DEPARTMENT OF COMMERCE BEFORE THE BOARD OF SOCIAL WORK EXAMINERS AND PROFESSIONAL COUNSELORS

In the matter of the adoption of rules pertaining to Professional Counselors) NOTICE OF ADOPTION OF NEW
) RULES UNDER SUB-CHAPTER 12
) NUMBERED 8.61.1201 LICEN) SURE REQUIREMENTS, 8.61.1202
) APPLICATION PROCEDURE, 8.61.
1203 FEE SCHEDULE, 8.61.1204
) ETHICAL STANDARDS

TO: All Interested Persons:

- 1. On March 13, 1986, the Board of Social Work Examiners and Professional Counselors published a notice of adoption of the above-stated rules at page 312, 1986 Montana Administrative Register, issue number 5.
- 2. The Board has adopted the rules as proposed with the following changes.
- 3. It was brought to the attention of the Board by the Legislative Council that the words "program" through "or", as shown in the rule below, were inadvertently omitted from the original notice in Subsection 1 in Rule I (8.61.1201) Licensure Requirements.
- "I. LICENSURE REQUIREMENTS (1) A planned graduate program of study that is primarily counseling in nature is one which shows evidence of 66% of the credits within the program. An institution accredited to offer such a degree program is a college or university accredited by various associations of colleges and secondary schools. This list is available at the board office. Credits are available in the following areas:"
- 4. The Legislative Council also brought to the attention of the board that the implementation section in Rule IV (8.61. 1204) Ethical Standards should be 37-23-103 instead of 37-23-211(1), MCA.

5. No other comments or testimony were received.

BOARD OF SOCIAL WORK EXAMINERS AND PROFESSIONAL COUNSELORS PATRICK KELLY, CHAIRMAN

BY: Heil F. Colbo, DIRECTOR

STATE OF MONTANA BEFORE THE DEPARTMENT OF COMMERCE

TO: All Interested Persons:

- 1. On February 13, 1986, the Department of Commerce published a notice of public hearing on the adoption of application guidelines for the Fiscal Year 1986 Community Development Block Grant (CDBG) Program at page 156, 1986 Montana Administrative Register, issue number 3.
- 2. The hearing was held on March 5, 1986 at 2:30 p.m. in Room C209 of the Cogswell Building in Helena.
- 3. The department has adopted Rule 8.94.3702 as proposed with the changes discussed below.
- 4. Seven people appeared at the hearing to offer testimony and comment. In addition, ten persons submitted written comments regarding the proposed guidelines.

The principal comments regarding the 1986 CDBG Application Guidelines were as follows:

COMMENT: Consolidated governments should be allowed to submit two applications per grant competition, one for the rural area and one for the urban area. The current regulation penalizes consolidated governments for having a more efficient and costeffective form of government.

RESPONSE: The department has incorporated a provision in the 1986 guidelines which would allow consolidated governments to submit one application for the rural area as counties may do now and one application for the urban area as municipalities may do at present. The department believes the change would allow consolidated city-county governments to be more responsive to the needs of the residents of their municipal and county jurisdictions.

COMMENT: A higher proportion of the CDBG funds on each project, particularly economic development projects, should go to low income, rather than low and moderate income persons.

RESPONSE: The department believes that the interests of low and moderate income persons and the CDBG program, as a whole, are best served by maintaining the current requirement which mandates that 51% of the non-administrative CDBG funds granted for each project be used for activities that will benefit low and moderate income persons and families. For economic development projects, this requirement means that a minimum of 51% of the jobs to be created or retained will be initially

available to low and moderate income persons. The federal regulations which govern the program require that the state's program, overall, demonstrates that at least 51% of the CDBG funds benefit low and moderate income persons. This means that the state could average projects providing lower than 51% benefit with higher benefit projects to meet this test. state has gone beyond this minimum and requires that each individual project demonstrate that at least 51% of its CDBG funds will benefit low and moderate income persons. law prohibits the use of CDBG funds in any manner which would discriminate against low income persons. In the absence of any federal guidance on this matter through statute or regulation, the department believes it would be inappropriate to likewise establish requirements which would discriminate against potential moderate income recipients of CDBG assistance. The consideration of benefit to low and moderate income persons is an important factor in the department's evaluation of any proposed CDBG economic development application. Also important are issues such as the economic soundness of the proposed enterprise, the amount of other private investment leveraged by the project, the number of jobs to be created, the potential community impacts of the proposal, the thoroughness of the applicant's hiring and training plan, and the growth potential and pay scale for the types of jobs to be provided. The department believes that the interests of low and moderate income persons are best served by assuring an open and fair competition for CDBG funds which rewards applicants for higher benefit to low and moderate income but which also assures a balanced consideration of other crucial issues.

COMMENT: The department should require that at least 75% of the workers on any CDBG project be low-income local residents.

RESPONSE: Current federal law already requires that to the greatest extent feasible, opportunities for training and employment must be given to lower-income residents of CDBG assisted project areas and that contracts for work in connection with CDBG projects be awarded to businesses which are located in or are owned by project area residents.

COMMENT: The department should incorporate the flexibility to restore grant ceilings to a higher level in the event that President Reagan's deferral of CDBG funding is overturned.

RESPONSE: The department has incorporated language in the final draft which would allow it to adjust 1986 grant ceilings in the event that President Reagan's deferral of FY 1986 CDBG funds is overturned by Congress or the courts.

COMMENT: The establishment of three opportunities annually to apply for economic development grants will increase the ability of communities to prepare a timely application.

RESPONSE: The department has established three opportunities to apply for CDBG economic development funds as part of the 1986 CDBG program. The specific dates were modified in the final draft to assure better coordination with timing of staff work activities dictated by the annual CDBG program cycle.

COMMENT: There should be no deadlines for economic development applications. Communities should be able to submit economic development applications at any time during the year as long as funds are available.

RESPONSE: The scheduling of three specific dates for submission of economic development applications reflects a compromise between the need for the department's staff to be able to plan their work activities for the CDBG program cycle on a reasonably predictable basis and the expressed need of local governments to have the opportunity to apply for CDBG economic development projects more often than the two application dates now provided.

COMMENT: The guidelines should eliminate any preference given to housing rehabilitation applications incorporating private sector leverage from local lenders.

RESPONSE: "Leverage" is a term used to describe the participation and use of non-CDBG resources in local CDBG projects. Since 1984, Montana's CDBG guidelines have included a policy statement which has encouraged applicants to seek out and coordinate with any other private or public sector resources in order to increase the impact of CDBG projects on local needs. Given the diminishing financial resources available at the federal, state and local levels, the department believes that this goal is more imperative than ever. All proposals for leveraging arrangements are evaluated during application ranking to assure that they are well-planned and will provide reasonable benefits to both low and moderate income families.

COMMENT: There should be greater emphasis on leveraging other state or federal funds in public facilities projects.

RESPONSE: The "Community Efforts" ranking criterion under the public facilities category rewards a community's past efforts to secure alternative or additional funds from appropriate state or federal sources to help finance a proposed project. In order to be successful in the grant competition, an applicant must make every reasonable effort to secure

assistance from other agencies. In recognition of the increasing difficulty of securing other funding, the criterion places primary emphasis on reasonable efforts to apply for those funds rather than just rewarding those who are successful.

- 5. On March 5, 1986, the Department of Commerce conducted a public hearing to consider an amendment of the rules governing the 1985 CDBG Program requested by a local government. That amendment, subsequently adopted, allowed applicants for CDBG funds to be awarded up to two grants in any program year; one from the economic development category and one from the housing, public facilities, or multipurpose categories. Previously the program guidelines had limited local governments to a maximum of one grant per program year. Language identical to the adopted amendment was also proposed for incorporation in the 1986 CDBG Application Guidelines. At the public hearing five persons spoke in favor of the proposed amendment and one spoke in opposition. Twenty-five letters were received regarding the proposed amendment; 13 supported the amendment and 12 opposed it. In the interest of brevity, the reasons stated for and against the amendment's adoption will not be re-stated here. A summary of the principal reasons stated for and against adoption of the amendment, as well as the department's reasons for overruling the considerations urged against its adoption may be found at page 542, 1986 Montana Administrative Register, issue number 7. After further considering the public comments on this issue, the department has modified the language of the amendment for the 1986 program year to provide that a local government

 - one grant from the economic development category and one grant from the public facilities or housing and neighborhood revitalization categories.

This change reflects the differential in the amounts for the grant ceilings for multipurpose and single purpose grants and comments that the department should avoid concentrating large amounts of CDBG funds in any one community in the face of federal budget reductions for the State CDBG Program.

6. No other comments or testimony were received. DEPARTMENT OF COMMERCE

BY: KEITH L. COLBO, DIRECTOR

BEFORE THE FISH AND GAME COMMISSION OF THE STATE OF MONTANA

In the matter of the proposed amendment of Rule 12.9.207)	NOTICE OF ADOPTION OF PROPOSED AMENDMENT TO RULE 12.9.207 SEELEY LAKE GAME PRESERV
		SECON INKE ONCE INDUM

TO: All Interested Persons

- 1. On November 18, 1985, the Montana Fish and Game Commission gave public notice of a proposed amendment to Rule 12.9.207, concerning the description of the Seeley Lake Game Preserve at page 1696 of the 1985 Montana Administrative Register, Issue No. 21.

 2. The Commission has amended Rule 12.9.207 as proposed.
- 3. No comments or testimony were received.
 4. The authority for the amendment is Section 87-5-402, MCA and the implementing section is Section 87-5-402, MCA.

Montana Fish and Game Commission

BEFORE THE DEPARTMENT OF HEALTH AND ENVIRONMENTAL SCIENCES OF THE STATE OF MONTANA

In the matter of the adoption) NOTICE OF ADOPTION of rules requiring notification) OF NEW RULES underground storage tanks and) 16.45.101 - 16.45.103 interim prohibitions) (Underground Storage Tanks)

To: All Interested Persons

1. On March 13, 1986, the department published notice of the proposed adoption of Rules I, II, and III (to be codified as ARM 16.45.101, 16.45.102, and 16.45.103, respectively) concerning underground storage tanks at page 326 of the 1986 Montana Administrative Register, issue number 5.

2. The department has adopted the rules as proposed

without amendment.

3. The department has thoroughly considered all comments received on the proposed rules. The following is a summary of the comments received from the public and the department's responses:

<u>Comment</u>: Russ Brown, Northern Plains Resource Council, stated that the proposed rules require that persons who deposit regulated substances in underground storage tanks make reasonable efforts to notify the tank owner or operator of his obligation to notify the department of the existence of his tank(s), but the department does not define what it will consider to be "reasonable efforts."

Response: This requirement is imposed on depositors of regulated substances by 42 U.S.C. 9002(5) of the Resource Conservation and Recovery Act, Subtitle I, and by 40 CFR 280.3(g). Neither Congress nor the Environmental Protection Agency through its rule attempted to specify what "reasonable efforts" included. It was felt that depositors should have flexibility in performing this task. The department has taken the same approach by not imposing a mandatory method or methods upon depositors. The EPA in Appendix III to 40 CFR 280.3 suggests, as has the department in its guidance to depositors of regulated substances, proposed notification language to be used on shipping tickets and invoices and in letters to customers who own tanks. Other methods include leaving a copy of the notification form with the customer or mailing certified letters to tank owners or operators. The department has provided a supply of notification forms to possible depositors of regulated substances for distribution to their customers. The department believes that each depositor of regulated substances should be allowed the flexibility to perform his obligations for advising his customers, based upon his business relationship with them, keeping in mind his liability for failure to make reasonable efforts to do so.

<u>Comment</u>: Representative Gene Donaldson of Helena, George Ochinski of the Montana Environmental Information Center, and Russ Brown of the Northern Plains Resource Council all commented that the proposed rules do not go far enough to regulate the environmental problems raised by leaking underground storage tanks. Comments were made specifically about the need for procedures for testing tanks for leakage, identification of leakage, and education about tank installation.

Response: The department acknowledges the need for all of these regulating steps. Rules I, II, and III are intended to be the first phase of a more substantial regulatory program which will address the concerns expressed by the testifiers. The department's program is presently funded with 95% federal grant monies. Initial grant tasks include state implementation of the tank owner notification process and enforcement of the federal interim prohibition on the installation of new unprotected tanks. Rules I, II, and III are purposely limited to these tanks. The EPA and the department believe that the assemblage of an inventory of existing underground tank information is the first step toward creating regulations designed to prevent environmental damage from tank leaks in Montana. Given the minimum resources currently available to the program, it will be more efficient to develop the inventory prior to the promulgation and enforcement of potentially costly tank management regulations than to develop the regulations and then attempt to discover the extent and characteristics of the inventory. Information about the existing tank population, such as age, location, and materials of construction, will assist the department in designing and justifying the type of regulations needed for Montana. Moreover, with the anticipated promulgation of national tank regulations by the EPA and the grant requirements that Montana's rules be at least equivalent to federal rules, the department believes it prudent to develop rules in concert with federal requirements or in advance with at least some federal guidance or sense of direction which is presently unavailable.

As a result of the comments, however, the department is reconsidering this position and may well propose additional regulations in advance of the EPA, depending on the federal regulatory schedule and Montana's efforts to obtain financial independence for its underground storage tank program.

JOHN J. DRYNAN, M.D., Director

STATE OF MONTANA DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION BEFORE THE BOARD OF WATER WELL CONTRACTORS

In the matter of the adoption)
of new rules concerning
definitions and disciplinary
action

MOTICE OF ADOPTION OF A NEW
RULE UNDER SUB-CHAPTER 4,
36.21.401A DEFINITIONS AND NEW
RULES UNDER SUB-CHAPTER 5,
36.21.501 - 36.21.506
DISCIPLINARY ACTION

TO: All Interested Persons

- 1. On February 27, 1986, the Board of Water Well Contractors gave notice of the proposed adoption of new rules concerning definitions and disciplinary action on page 235 of the 1986 Mt. Administrative Register, issue number 4.
- On Friday, March 21, 1986 at 9:00 A.M., a public hearing was held in the main conference room of the Department of Natural Resources and Conservation, 1520 East Sixth Avenue, Helena, Montana.
- 3. Present were Jim Madden, who presided over and conducted the hearing, attorney, DNRC; Diana Cutler, Program Specialist for the Board of Water Well Contractors; and board members, Wesley Lindsay, Ron Guse, Wayne Van Voast, and Bill Osborne. In addition to the board members and staff, 12 persons attended.

The majority of the persons in attendance were in support of a letter submitted by Charles Graveley, Helena attorney, which was presented by Mrs. Graveley, as her husband was unable to attend. The points of the letter will be addressed in the comment and response area of this notice. One other letter of comment was received from Mike McLane of the Missoula DNRC Water Rights Field Office. Mr. McLane was generally in favor of the rules. He commented regarding three areas, which are addressed in other comments. A phone call was received from the Administrative Code Committee with suggestions for minor word changes, questions on the moral issues of the rules, additional statutory cites and more substantial reasons for the adoptions. Those suggestions will be incorporated into the rules.

Mr. Graveley's concerns are addressed as follows:
Comment: He questioned "adequate equipment" in Rule I as
being strictly that "owned" by the contractor. He felt owned,
leased, rented or borrowed would be more appropriate.

Response: Board agrees that the equipment can be "owned, leased, or rented". In the case of new applicants applying for contractors licenses, the board does not feel that borrowing equipment to start a business constitutes "adequate equipment."

Comment: Mr. Graveley questioned the definition of incompetency in Rule II, subsection (2). The Administrative Code Committee had pointed out that the statute refers to "incompetence" rather than "incompetency".

Response: Since Rule V will include most areas that might fall under incompetence as defined in this rule, and since this rule was merely a dictionary definition of the statutory term, the Board will delete this section from the adopted rules.

Comment: Mr. Graveley felt Rule III gave the board authority to initiate an action against a licensee without a sworn complaint. He also questioned an individual being unfit to practice without standards for unfitness.

Response: In response to the "unfitness to practice issue, the board is deleting this section, as again those areas will be covered in Rule V. In response to initiation of an action, the rule does give the board authority to start an investigation without a formal written complaint. This is authorized by statute, in 37-43-311(3), MCA. There may be instances when the board may wish to conduct an investigation of a contractor or driller based on information received through the DNRC field offices or other sources.

Comment: Mr. Gravely questioned Rule IV as to what constitutes proof of charges and also felt the rules should address what sanctions apply to what violation.

Response: The board considers proof to mean by a preponderance of the evidence. This is implied by the present rules not requiring a higher burden. As far as specifying the sanctions for violations, to do so would limit the disciplinary actions available. The board could be in a position of issuing continual reprimands in a case where repeated violations should result in greater disciplinary action.

Comment: Mr. Graveley questioned subsections (1)(a), (b), (f) and (g) of Rule V. The Administrative Code Committee also questioned these subsections with regard to difficulty of proving the items listed.

Response: Based on those comments and some concerns on the part of the board, these subsections will not be adopted.

Comment: The Code Committee brought to the board's attention that subsections (1)(h) and (1)(j) of Rule V are repetitive. Subsection (1)(h) will not be adopted.

Comment: Mr. Graveley questioned subsection (1)(e) as he

Comment: Mr. Graveley questioned subsection (1)(e) as he felt technical competence should be established at the time of the exam.

Response: The board considers this section important because licensees need to keep current with changes in the drilling field. The wording, however, will be changed to "demonstration of" rather than "lack of" technical competence. Competence will be changed to incompetence.

Comment: Mr. Graveley commented the Rule V (1) (m) should refer to a "copy" of the well log. The Administrative Code Committee also requested the statutory section be cited which requires filing of well logs on subsection (1) (e) and (1) (n).

Response: The board is in agreement with both comments and will change these subsections to reflect the changes.

Comment: Mr. Gravely questioned the wording on Rule V, subsection (1)(p).

Response: The board has agreed to reword the subsection, but will also add wording to indicate prohibition of employment applies only to the hiring as a driller or contractor during the period of revocation.

Comment: The code committee asked that subsections (2)(a) through (e) of Rule V not be placed in the rule as they repeat statute (section 37-43-203).

Response: The board feels that it is necessary to leave these sections in the rule so the reader knows exactly what actions are available to the board without having to refer to a second document.

Comment: Mr. Gravely questioned to what purpose the forfeited bond would be used under subsection (2)(f) of Rule V. Response: Rule VI, subsection (3) explains that the bond money would be used to remedy defects or compensate for damages caused by the licensee's violations. The well owner would be the recipient either of the remedies or the compensation.

Comment: Mr. Gravely felt subsection (1) of Rule VI appears to give the board the authority to prejudge a complaint without a hearing.

Response: The rule states that the board shall send notice to the surety company when it appears that the proposed action may result in forfeiture of the bond. The purpose of the provision is merely to notify the surety that an action is pending. No determination of the merits is made at that time.

Comment: Mr. Gravely questioned Rule VI, subsection (3) as to whom the damages are awarded and how the amount is determined. Response: The damages would be awarded to the complaining party or parties and amounts would be determined on a

case-by-case basis.

No other comments or testimony were received.

The reasons for adoption of these rules, in addition to those stated in the notice, are as follows:

Rule I is proposed to clarify the "Financial responsibility" and "adequate equipment" requirements for contractors and drillers. The statute is unclear whether these requirements apply to all licensees or just to contractors c.f. 37-43-305(1) and 37-43-306 MCA. The board has determined these should apply to the contractor, since he is the responsible person. Frequently a driller will not have any equipment or the financial responsibility that is required for a contractor. The rule allows for such drillers to become licensed so long as they are

in the employ of a licensed and bonded contractor.

Rule II defines gross negligence. The term is referred to in section 37-43-311, MCA, for suspension or revocation of licenses, but previously had not been defined. The Board feels a minimum definition was necessary for the board, as well as licensees to have an idea as to what is meant by "gross negligence."

Rule III sets complaint procedures to be followed. The board feels a standard procedure is necessary so that all complaints are handled in the same manner.

Rule IV provides a specific hearing procedure. Again, the purpose is to establish a consistent procedure for all hearings.

Rule V provides reasons for disciplinary actions. The board has reviewed the complaints filed over a number of years and has addressed specific problem areas in the rules.

Rule VI deals with bond forfeiture. In the past, action has never been instituted against a bond. The board, with advice from legal counsel, has determined that actions may be taken against the bond and the rule provides a method.

Rule VII provides for reinstatement of a license after revocation. Section 37-43-203, MCA, requires a reinstatement procedure. This procedure outlined in the rules is what the board felt was necessary to reinstate a revoked license. board felt reapplication, as well as additional training, will provide a method to guarantee that the person whose license has been revoked will not continue the practices for which the licensee was revoked.

(3) Based on the comments at the hearing, Mr. Gravely and Mr. McLane's letters, and a phone call from the administrative committee, as well as for the reasons stated above and in the notice, the rules are being adopted with the following changes: (new matter underlined, deleted matter interlined)

Rule I now "36.21.401A DEFINITIONS (1)
(2) 'Adequate equipment,' as it pertains to applicants for Montana water well drillers licenses (section 37-43-305(1)(e), MCA), is means that equipment owned, leased, or rented by the responsible water well contractor in whose employ the driller will be working.

'Financial responsibility--contractor,' (section 37-43-305(1)(f), MCA) shall means the filing of the \$4,000 bond necessary to obtain a contractors license, required by section

37-43-306, MCA.
(4) 'Financial responsibility--driller,' (section 37-43-305(1)(f), MCA) will be satisfied by the verification of the driller's employment by a bonded, licensed water well contractor."

Rule II now "36.21.501 DEFINITIONS (1) "Gross negligence" as referred to in section 37-43-311(1)(c), MCA, is defined as a person means acting with gross negligence when he consciously disregards of a risk of which he the person is or should be aware. The risk must be of such nature and degree that disregarding it involves a gross deviation from the standard of conduct that a reasonable person would observe in the actor's situation. A 'gross deviation' is one that is considerably greater than lack of ordinary care.

"Incompetency" as referred to in section 37-43-311(1)(d), MCA, shall mean lack of ability, legal qualification, or want of physical or intellectual or moral

fitness to discharge the required duty.

Rule III now "36.21,502 VIOLATION AND COMPLAINT PROCEDURES (1) Whenever the Board shall have reason to believe that any person to whom a license has been issued has become unfit to practice as a water well contractor or driller or has violated the provisions of Title 37, Chapter 43, MCA and/or Title 36, Chapter 21, Administrative Rules of Montana, or whenever written

complaint, charging the holder of a license with the violation of any provision of Title 37, Chapter 43, MCA and/or Title 36, Chapter 21, ARM, is filed with said board, it shall be the duty of said board to start an investigation within 30 days of receipt of said complaint. If from such investigation it shall appear to the board that the accused may have been guilty of the violations charged, a time and place shall be set by the board for a hearing to determine whether or not the license of the accused shall be suspended or revoked, the licensee placed on probation, or a letter of censure or reprimand issued, or an action taken against the contractor's bond."

Rule IV now 36.21.503 HEARING PROCEDURES is adopted as proposed.

Rule V now "36.21.504 DISCIPLINARY ACTIONS (1) For purposes of implementing section 37-43-203, MCA, the Board of Water Well Contractors may take action to revoke, suspend the right to practice for a period not to exceed one year, place a licensee on probation, issue a reprimand, censure a licensee or initiate an action against a contractor's bond for reasons which shall

include, but not be limited to the following:

(a) hobitual use of alcohol or drugs to the point where it

interferes with the individual's job performance;
(b) being unfit to practice because of physical or psychological impairment;

(ea) misrepresentation or fraud committed as a holder of a license;

(db) false or misleading advertising:

- (ec) fraud or misrepresentation in obtaining a license or renewal;
- (f) knowingly making felse statements regarding qualifications and abilities of other licensed water well
- contractors or drillers, (g) failure to report, through proper channels, facts known to the individual regarding the incompetent, unethical, or illegal practice of any licensed contractor or driller,

violation of the construction standards established by (h)

board rule;

- (id) violation of federal, state, municipal or county ordinances or regulations affecting the construction of water wells;
- (<u>je</u>) violation of Title 37, Chapter 43, Montana Codes Annotated and/or Title 36, Chapter 21, Administrative Rules of Montana;
- (kf) lack of demonstration of technical incompetence to carry out water well construction;
- (4g) failure to file well logs with the proper authorities within the required time period as per section 85-2-516, MCA;
- failure to provide the customer with an accurate copy (mh) the well log upon completion of the well as per ARM 36.21.632;

- (ni) allowing his license number to be used on a well log when the licensee was not actually involved in the construction of the well:
 - (ej) knowingly making false statements on a well log;
- (pk) during the period of revocation or suspension, hiring of employing an individual, as a driller or contractor, whose water well contractor's or driller's license has been suspended or revoked, during the period of revocation or suspension;

(ql) failure to exercise proper supervision as required by

- board ARM 36.21.409;

 (*m) drilling of water wells by a contractor who does not have a current bond or in lieu thereof, a cashier's check, certificate of deposit, or bank draft in the correct amount, on file in the board office;
- (sn) performing as a contractor without a contractor's license and bond;

(to) falsifying apprenticeship records;

Rule VI now 36.21.305 FORFEITURE OF BOND OR OTHER SECURITY is adopted as proposed except for the addition of section 37-43-306, MCA as an implementing section.

Rule VII "36.21.506 LICENSURE REINSTATEMENT AFTER REVOCATION (1) A license which has been revoked may be reinstated after the period of time specified in the revocation order has elapsed provided that the licensee complies with the requirements of sections 37-43-303, 305, and 306 and 37-43-305, MCA, including successful completion of the appropriate examination.

(2)

DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION BOARD OF WATER WELL CONTRACTORS

Wesley LINDSAY, CHAIRMAN BY: Wesley

REFORE THE DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES OF THE STATE OF MONTANA

In the matter of the amend-	١.	NOTICE OF THE AMENDMENT OF
	,	
ment of Rules 46.12.204,)	RULES 46.12.204, 46.12.501
46.12.501 and 46.12.502 per-)	AND 46.12.502 PERTAINING TO
taining to co-payments for)	CO-PAYMENTS FOR LICENSED
licensed clinical social)	CLINICAL SOCIAL WORKERS'
workers' services)	SERVICES

TO: All Interested Persons

- 1. On March 13, 1986, the Department of Social and Rehabilitation Services published notice of the proposed amendment of Rules 46.12.204, 46.12.501 and 46.12.502 pertaining to co-payments for licensed clinical social workers' services at page 330 of the 1986 Montana Administrative Register, issue number 5.
- 2. The Department has amended Rules 46.12.204, 46.12.501 and 46.12.502 as proposed.
 - 3. No written comments or testimony were received.
- 4. These rule changes update these rule sections, particularly ARM 46.12.204, to be consistent with the Department's position on co-payments which is to impose nominal co-payments on all Medicaid recipients to the extent these changes are allowed by federal law.

Director, Social and Rehabilitation Services

PHEORE THE DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES OF THE STATE OF MONTANA

In the matter of the amend-)	NO
ment of Pules 46.12.3002,	í	RU
46.12.3804 and 46.12.3805	j	46
pertaining to eligibility	ý	PE
determinations for SSI- and)	DE
AFDC-medically needy)	AF
assistance and Rule)	AS
46.12.3003 pertaining to	j	46
mandatory social security)	MA
number requirements)	NU

- NOTICE OF THE AMENDMENT OF RULES 46.12.3002,
- 46.12.3804 AND 46.12.3805 PERTAINING TO ELIGIBILITY
- DETERMINATIONS FOR SSI- AND AFDC-MEDICALLY NEEDY
- ASSISTANCE AND RULE
 46.12.3003 PERTAINING TO
 - MANDATORY SOCIAL SECURITY NUMBER REQUIREMENTS

TO: All Interested Persons

- 1. On March 13, 1986 the Department of Social and Rehabilitation Services published notice of the proposed amendment of Rules 46.12.3002, 46.12.3804 and 46.12.3805 pertaining to eligibility determinations for SSI- and AFDC-medically needy assistance and Rule 46.12.3003 pertaining to mandatory social security number requirements at page 332 of the 1986 Montana Administrative Register, issue number 5.
- 2. The Department has amended Rules 46.12.3002, 46.12.3804, 46.12.3805 and 46.12.3003 as proposed.
 - 3. No written comments or testimony were received.
- 4. These amendments correct technical inaccuracies, make these rules consistent with prior changes to other rules and delete antiquated references to the Code of Federal Regulations. ρ

Director, Social and Rehabilitation Services

VOLUME NO. 41

OPINION NO. 57

NEPOTISM - Application of nepotism laws to tenured teachers; NEPOTISM - Fffect on nepotism laws of 1985 legislative amendments to Human Rights Act and Governmental Code of Fair Practices: NEPOTISM - Overruling of previous nepotism opinions; SCHOOL BOARDS - Effect of nepotism laws when tenured teacher is related to school board member; TEACHERS - Application of nepotism laws to tenured teachers: MONTANA CODE ANNOTATED - Sections 2-2-301 to 2-2-304, 20-4-201, 20-4-203 to 20-4-207, 49-2-303(3). 49-3-201(5); OPINIONS OF THE ATTORNEY GENERAL - 18 Op. Att'y Gen. No. 23 (1939), 34 Op. Att'y Gen. No. 3 (1971), 37 Op. Att'y Gen. No. 6 (1977), 39 Op. Att'y Gen. No. 67 (1982).

- HELD: 1. The nepotism statutes, §§ 2-2-301 to 304, MCA, prohibit the rehiring of a tenured teacher where the teacher is within one of the prohibited relationships to a member of the school district board of trustees.
 - 2. The 1985 amendments to the Human Rights Act and the Governmental Code of Fair Practices, §§ 49-2-303(3) and 49-3-201(5), MCA, overruled 39 Op. Att'y Gen. No. 67 (1982), insofar as it holds that the nepotism law does not apply to relationships by affinity.
 - 34 Op. Att'y Gen. No. 3 (1971) is overruled insofar as it is inconsistent with this opinion.

11 April 1986

James C. Nelson Glacier County Attorney Glacier County Courthouse Cut Bank MT 59427

Dear Mr. Nelson:

You requested my opinion on the following question:

Do the nepotism statutes, §§ 2-2-301 to 304, MCA, prohibit the rehiring of a tenured teacher where the teacher is within one of the prohibited relationships to a board member?

It is my opinion that tenured teachers are not exempt from the nepotism laws. This opinion overrules in part an opinion issued by my predecessor (34 Op. Att'y Gen. No. 3 (1971)), and an opinion issued by me in which I stated that a board of trustees could hire the sister-in-law of a board member (39 Op. Att'y Gen. No. 67 (1982)).

The current state of the law requires a reevaluation of the prior opinions expressed by this office. The law now requires that I reach a conclusion which will have an unfavorable, yet unavoidable, effect on tenured teachers and their relatives serving on school boards.

The nepotism statutes, §§ 2-2-301 to 304, MCA, were enacted in 1933 and have remained essentially unchanged. The intent of the statutes is to prevent favoritism and conflicts of interest by public agencies in hiring, and to concentrate on the applicant's merit and qualifications. § 2-2-301, MCA.

Section 2-2-302(1), MCA, provides:

It shall be unlawful for any person or any member of any board, hureau, or commission or employee at the head of any department of this state or any political subdivision thereof to appoint to any position of trust or emolument any person related or connected by consanguinity within the fourth degree or by affinity within the second degree.

Section 20-4-203, MCA, defines teacher tenure. It reads:

Whenever a teacher has been elected by the offer and acceptance of a contract for the fourth consecutive year of employment by a district in a position requiring teacher certification except as a district superintendent or specialist, the teacher

shall be deemed to be reelected from year to year thereafter as a tenure teacher at the same salary and in the same or a comparable position of employment as that provided by the last executed contract with such teacher unless the trustees resolve by majority vote of their membership to terminate the services of the teacher in accordance with the provisions of 20-4-204.

The teacher tenure laws also have specific purposes. They provide security in tenured teachers' positions and protection against removal for unfounded reasons. The tenure laws benefit the public as well by assuring a competent and efficient teaching force. Smith v. School District No. 18, 115 Mont. 102, 139 P.2d 518, 523 (1943); State v. District Court, Fergus County, 128 Mont. 353, 275 P.2d 209, 214 (1954). Tenure confers upon teachers a substantial valuable and beneficial right that cannot be taken away except for good cause. Massey v. Argenbright, 41 St. Rptr. 1393, 683 P.2d 1332, 1334 (1984).

Tenure differs from nontenure status in that a tenured teacher may not be removed without cause, nor without an opportunity to a statutorily-defined grievance procedure involving notice and opportunity to be heard on the reasons for removal. § 20-4-204, MCA; Massey v. Argenbright, supra. On the other hand, nontenured teachers may be removed without cause, and are not entitled to a hearing but only to a statement of reasons for their removal. § 20-4-206, MCA; Board of Trustees of Billings School District No. 2 v. State of Montana, 185 Mont. 89, 604 P.2d 770, 776 (1979).

While the nepotism statutes and the teacher tenure statutes have not undergone recent changes which affect this issue, there was ar addition to the Montana statutes regarding employment discrimination and government hiring which is relevant. In 1985, the Legislature amended the Human Rights Act and the Governmental Code of Fair Practices by adding the following provision:

Compliance with 2-2-302 and 2-2-303, which prohibit nepotism in public agencies, may not be construed as a violation of this section.

§§ 49-2-303(3), 49-3-201(5), MCA. Such a statement evidences a legislative intent to require general compliance with the nepotism laws. Therefore, my conclusion in 39 Op. Att'y Gen. No. 67 (1982) that the Human Rights Act overrides the nepotism statutes in certain situations is no longer valid. The latter now specifically apply and require that nepotism be prohibited in all situations involving public hiring, including the hiring of tenured teachers.

In 34 Op. Att'y Gen. No. 3, the conclusion that tenured teachers were not subject to the nepotism laws was based on two cases. In one, the Florida Supreme Court found its state's particular nepotism laws inapplicable to tenured teachers, because in those situations merit was supposed to be the primary consideration. State ex rel. Robinson v. Keefe, 149 So. 638 (Fla. 1933).

In light of the current state of Montana law on this issue, I do not adopt the Florida Supreme Court's reasoning. First, Montana's nepotism laws make no distinction between jobs with prerequisite qualifications and jobs with none, as the Florida Court interpreted its laws. Second, if I were to take the Florida court's position, most public employment situations would be exempt from our nepotism laws. Clearly, that is not what our Legislature intends. See \$\$ 49-2-303(3), 49-3-201(5), MCA. Finally, unlike the Florida court, which held the school statutes to supersede the nepotism law, the Montana Supreme Court has unequivocally stated that the teacher's contract rights "are not governed by [the tenure laws] to the exclusion of all other applicable laws and circumstances." State ex rel. Hoagland v. School District No. 13 of Prairie County, 116 Mont. 294, 151 P.2d 168, 170 (1944).

The second case struck down a nepotism law as it affects principals, tenured teachers, and board members where the related board member did not need to exercise any power of supervision or employment over the teacher or principal. The court held that the effect of the nepotism law was not constitutionally sufficient to deprive the tenured employee of his valuable property right. Backman v. Bateman, 263 P.2d 561 (Utah 1953).

The holding of the <u>Backman</u> case is also inapplicable to Montana's nepotism and tenure laws. The nepotism law in

Utah addressed retention in employment as well as hiring, and prohibited relatives from employment situations in that regard. Furthermore, unlike the process in Utah, school boards in Montana are always involved in renewing teaching contracts: They have the final say in rehiring tenured teachers. Finally, tenure rights in Backman were not the same as those presently existing in Montana. The extent of tenure rights depends entirely on the tenure statutes. Day v. School District No. 21 of Granite County, 98 Mont. 207, 38 P.2d 595, 597 (1934).

The next question is at what point the nepotism laws affect tenured teachers. The nepotism statutes govern the hiring process. § 2-2-302(1), MCA. Therefore, they apply to the initial hiring of a teacher and the renewal of such a contract in following years. If tenured teachers are thereafter hired on a yearly basis, the nepotism laws will apply to the yearly renewal of the contract.

The pertinent statutes indicate that tenured teachers are hired on a yearly basis. Section 20-4-201, MCA, requires teachers to be employed by written contract. Sections 20-4-204 and 20-4-205, MCA, instruct the trustees to provide, by April 1 of every year, written notice to tenured teachers of a recommendation for termination or reelection. Upon receiving the notification of reelection, the teachers must provide the trustees with written acceptance of the conditions. Failure to provide the written acceptance constitutes conclusive evidence of nonacceptance. Therefore, compliance with section 20-4-205, MCA, fulfills the requirement of a written contract set by section 20-4-201, MCA. And because section 20-4-205, MCA, requires that notification be made each year, it can be said that the tenured teachers are hired on a yearly basis.

This conclusion is not inconsistent with the Montana Supreme Court's holding in Yanzick v. School District No. 23, 39 St. Rptr. 191, 641 P.2d 431 (1982), regarding the termination of tenured teachers. The Court initially recognized the distinction between the dismissal of a teacher and the termination of services of a teacher. The former relates to the "firing" of a teacher during a school year or contract period, pursuant to section 20-4-207, MCA; the latter refers to

the nonrenewal of a contract following a school year (§§ 20-4-204, 20-4-206, MCA). The Court stated:

By its terms [section 20-4-207] applies to the situation where trustees seek to dismiss a teacher before the expiration of his employment contract, that is, during the course of a normal school year. The Trustees here did not attempt to dismiss Yanzick during the term of his employment contract. They chose not to renew his contract for a subsequent school year.

The Court then concluded that section 20-4-207, MCA, does not apply to the termination of tenured teachers. It went on to determine whether Yanzick was properly terminated.

In holding that the dismissal statute does not apply to the termination of tenured teachers, the Court implied that a tenured teacher enjoys the same "contract year" as a nontenured teacher. A tenured teacher is terminated following a contract year, not during the contract year. At least in that respect the Court made no distinction between tenured and nontenured teachers.

The converse of the reasoning in <u>Yanzick</u> is that a tenured teacher can only be dismissed <u>during</u> the contract year in accordance with section 20-4-207, MCA. It thus follows that a teacher hired (or rehired) in violation of the nepotism law cannot be dismissed during the contract year, as that section does not allow dismissal on that basis.

It might be argued that although a tenured teacher is rehired each year by the board, there is little, if any, discretion exercised by the board of trustees in the rehiring process, because those teachers can only be removed for good cause. It may be true that tenured teachers are not evaluated each year to determine their qualifications to the same extent as are newly-hired teachers. However, if a question of cause for termination arises, the purpose of the nepotism laws again becomes apparent. The rehiring of the tenured teacher must then be considered on the basis of any allegations of cause for termination. The related board member will have the same opportunity to exercise bias

that he/she would have in considering that teacher's initial hiring.

The nepotism laws cannot be circumvented by the related board member's abstention. Montana has long considered boards to act as a single unit; the action of a quorum of the board is an action of the entire board. See 37 Op. Att'y Gen. No. 6 (1977); 18 Op. Att'y Gen. No. 23 (1939).

The next question concerns the tenure laws' requirement that a tenured teacher not be terminated without good cause. Do the prohibitions of the nepotism laws constitute "good cause" within the meaning of tenure rights? Montana's tenure statutes do not express or define the valid causes for termination of a tenured teacher; in fact, the requirement of termination for "cause" is not mentioned. See §§ 20-4-203, 20-4-204, MCA. The Montana Supreme Court, however, has recognized a valuable property right in tenure status, and has stated that under constitutional substantive due process concerns the tenured teacher enjoys security in his job absent "good cause" for his termination. State v. District Court, Fergus County, 275 P.2d at 214; Yanzick, 641 P.2d at 440-41.

Generally, due process safeguards are not infringed when the action in question is not arbitrary or unreasonable. Matter of C.H., 41 St. Rptr. 997, 683 P.2d 931, 936 (1984). In accordance with this principle, the term "good cause" has been held to mean a substantial reason that affords a legal excuse, or a reason which is in good faith and is not arbitrary, frivolous, or irrelevant. Allen v. Lewis-Clark State College, 670 P.2d 854, 862-63 (Idaho 1983); School Committee of Forborough v. Koski, 391 N.E.2d 708, 709

In Hoagland, supra, the Montana Supreme Court observed that automatic reelection may not apply to a tenured teacher who becomes legally incapacitated by such reasons as "mental incompetence, loss of certificate to teach, loss of citizenship by conviction of crime or otherwise, the nepotism statute, or any other circumstance or law disqualifying her for service." (Emphasis added.) Hoagland, 151 P.2d at 170.

The nepotism statutes afford a legal basis for termination. Their purpose is not arbitrary, frivolous,

or irrelevant. Therefore, when the rehiring of a tenured teacher would conflict with the nepotism laws, the nepotism laws constitute good cause for not renewing the teacher's contract.

THEREFORE, IT IS MY OPINION:

- The nepotism statutes, §§ 2-2-301 to 304, MCA, prohibit the rehiring of a tenured teacher where the teacher is within one of the prohibited relationships to a member of the school district board of trustees.
- 2. The 1985 amendments to the Human Rights Act and the Governmental Code of Fair Practices, §§ 49-2-303(3) and 49-3-201(5), MCA, overruled 39 Op. Att'y Gen. No. 67 (1982), insofar as it holds that the nepotism law does not apply to relationships by affinity.
- 34 Op. Att'y Gen. No. 3 (1971) is overruled insofar as it is inconsistent with this opinion.

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MIKE GREELY Attorney General

truly yours,

NOTICE OF FUNCTIONS OF ADMINISTRATIVE CODE COMMITTEE

The Administrative Code Committee reviews all proposals for adoption of new rules or amendment or repeal of existing rules filed with the Secretary of State. Proposals of the Department of Revenue are reviewed only in regard to the procedural requirements of the Montana Administrative Procedure Act. The Committee has the authority to make recommendations to an agency regarding the adoption, amendment, or repeal of a rule or to request that the agency prepare a statement of the estimated economic impact of a proposal. In addition, the Committee may poll the members of the Legislature to determine if a proposed rule is consistent with the intent of the Legislature or, during a legislative session, introduce a bill repealing a rule, or directing an agency to adopt or amend a rule, or a Joint Resolution recommending that an agency adopt or amend a rule.

The Committee welcomes comments from the public and invites members of the public to appear before it or to send it written statements in order to bring to the Committee's attention any difficulties with the existing or proposed rules. The address is Room 138, Montana State Capitol, Helena, Montana 59620.

HOW TO USE THE ADMINISTRATIVE RULES OF MONTANA AND THE MONTANA ADMINISTRATIVE REGISTER

Definitions:

Administrative Rules of Montana (ARM) is a looseleaf compilation by department of all rules of state departments and attached boards presently in effect, except rules adopted up to three months previously.

Montana Administrative Register (MAR) is a soft back, bound publication, issued twice-monthly, containing notices of rules proposed by agencies, notices of rules adopted by agencies, and interpretations of statutes and rules by the attorney general (Attorney General's Opinions) and agencies (Declaratory Rulings) issued since publication of the preceding register.

Use of the Administrative Rules of Montana (ARM):

Known Subject Matter

 Consult ARM topical index, volume 16. Update the rule by checking the accumulative table and the table of contents in the last Montana Administrative Register issued.

Statute Number and Department

Go to cross reference table at end of each title which list MCA section numbers and corresponding ARM rule numbers.

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ACCUMULATIVE TABLE

The Administrative Rules of Montana (ARM) is a compilation of existing permanent rules of those executive agencies which have been designated by the Montana Procedure Act for inclusion in the ARM. The ARM is updated through December 31, 1985. This table includes those rules adopted during the period January 1, 1986 through March 31, 1986, and any proposed rule action that is pending during the past 6 month period. (A notice of adoption must be published within 6 months of the published notice of the proposed rule.) This table does not, however, include the contents of this issue of the Montana Administrative Register (MAR).

To be current on proposed and adopted rulemaking, it is necessary to check the ARM updated through December 31, 1985, this table and the table of contents of this issue of the MAR.

This table indicates the department name, title number, rule numbers in ascending order, catchphrase or the subject matter of the rule and the page number at which the action is published in the 1986 Montana Administrative Register.

ADMINISTRATION, Department of, Title 2

	Retirement Board)
I	Procedure to Allow a Retired Member to Designate a Different Beneficiary and Select a Different
	Retirement Option, p. 1596, 1670, 1982
I-II	Written Requests Required for a Refund Below a
	Certain Amount Before Refund Will be Sent -
	Exceptions to Refund Rule, p. 1598, 1977
1-X	Minimum Standards for the Administration of a
	Probationary Period for State Employees, p. 1043, 1978
2.5.301	and other rules - Procurement of Used Equipment -
	Procurement from Sheltered Workshops and Work
	Activity Centers - Delegation of Purchasing
	Authority - Bid and Performance Security -
	Competitive Sealed Bids - Small Purchases of
	Supplies and Services, p. 1900, 242
2.21.122	and other rules - Administration of Sick Leave, p.
0 01 100	865, 1237
2.21.133	Administration of Sick Leave, p. 1657, 103
2.21.216	Annual Vacation Leave, p. 1441, 101
2.21.6705	and other rules - Administration of the Employee
_	Incentive Awards Program, p. 1660, 31
(Workers'	Compensation Judge)
2.52.343	and other rule - Attorney Fees - Petition for New
	Trial or Reconsideration of Attorney Fee Award, p.
	302

AGRICULTURE, Department of, Title 4

I-II	Establishing Fertilizer Assessments and Reporting, p. 1448, 1855
I-III	Designation of Noxious Weeds Pursuant to the County Weed Control Act, p. 88, 337
I-V	Grading of Certified Seed Potatoes, p. 711, 1146
I-VIII	Establishing 1080 Livestock Protection Collar Regulations, p. 396
I-XII	Noxious Weed Trust Fund, p. 1
4.4.314	and other rule - Emergency Amendment Extending Hail Insurance Coverages for the 1985 Crop to October
	31, 1985, p. 1606
4.9.401	Annual Assessment on Wheat and Barley, p. 1183, 1555
4.12.1205	and other rule - Importation of Alfalfa Leafcutting Bees, p. 6, 336
4.12.3503	and other rules - Permitting Purple Internal
	Discoloration in Nooksack Seed Potatoes for Blue or
	Red Tag Grades, p. 536
4.12.3503	and other rule - Grading of Certified Seed

4.12.3503	and other rule - Grading of Certified Seed Potatoes, p. 8, 245
STATE AUDI	TOR, Title 6
1-111	Montana Title Insurance Act, p. 12
I-V	Comprehensive Health Care Association and Plan, p. 531, 1322
I-VI	Joint Rulemaking with Human Rights Commission. Discrimination in Insurance and Retirement Plans, p. 1049, 194
I-AIII	Voluntary Payroll Deductions - Automatic Deductions from Payroll Warrants Other than those Mandated by Law, p. 1941, 246
I-IX	Emergency Rules Relating to Unfair Trade Practices on Cancellations, Non-renewals, or Premium Increases of Casualty or Property Insurance, p. 1147
I-X	Unfair Trade Practices on Cancellations, Non- renewals, or Premium Increases of Casualty or Property Insurance, p. 1450, 1983
6.2.101	and other rules - Incorporation of Attorney General's Model Procedural Rules by the Insurance Department - Procedural Rules for Contested Case Hearings Before the Securities Department, p. 870, 1238
6.6.2003	Unfair Trade Practices on Mid-term Cancellations of
6.6.2003	Casualty or Property Insurance, p. 10, 538 Emergency Amendment Relating to Unfair Trade Practices on Cancellations of Casualty or Property Insurance, p. 32

COMMERCE, Department of, Title 8

```
(Board of Architects)
8.6.406
           and other rules - Qualifications Required of
           Architects Licensed Outside Montana - Examination -
           Individual Seal - Disciplinary Actions, and
           Partnerships, p. 404
(Board of Athletics)
8.8.2802
           and other rule - Definitions - Prohibitions, p.
           1945, 200
8.8.2803
           and other rule - Prohibitions - Referee, p. 1185,
           1608
(Board of Barbers)
8.10.405
           and other rules - Fee Schedule - Qualifications for
           Examination for Out-of-State Applicants - General
           Requirements - Apprentice Barbers, p. 1187, 1609
(Board of Chiropractors)
8.12.601
           and other rule - Applications, Education
           Requirements - Hair Analysis, p. 1905, 201
(Board of Cosmetologists)
8.14.401
           and other rules - Expanding Existing Cosmetology
           Rules to Incorporate Manicuring Specifications
           Granted by the 1985 Legislature, p. 1807
(Board of Dentistry)
           Dental Procedures Involving the Administration of
           Anesthetics - Training and Monitoring Requirements
           - Inspecting and Approving Dental Practice
           Facilities in Which Anesthetics are Administered,
           p. 1672, 1994
8.16.405
           and other rules - Allowable Functions for Dental
           Auxiliaries - Examination - Fee Schedule for Dental
           Auxiliaries - Identification of Dentures -
           Application to Convert Inactive Status License to
           Active Status License for Dentists and Dental
          Hygienists, p. 715, 1323
(State Electrical Board)
          Fee Schedule - Examination Fee, p. 873, 1239
8.18.407
(Board of Hearing Aid Dispensers)
8.20.401
          and other rules - Traineeship Requirement and
           Standards - Fees - Examination - Renewals - Address
           Change - Code of Ethics - Hearings - Disciplinary
           Actions - Fines - Purchaser Recision Rights -
           Continuing Education, p. 1822, 202, 250, 410
(Board of Horse Racing)
8.22,302
           and other rules - Board of Stewards - Licenses
           Issued for Conducting Wagering on Horse Racing
           Meetings - Definition of Conduct Detrimental to
           Racing, p. 1455, 1912
Licenses Issued for Conducting Parimutual Wagering
8.22.502
           on Horse Racing Meetings, p. 90
(Board of Landscape Architects)
8.24.405
          Examinations, p. 1947
(Board of Medical Examiners)
8.28.501
           Approval of Schools, p. 1055, 1395
```

```
(Board of Morticians)
8.30.402
           and other rules - Applications - Internship -
           Examinations - Inspections - Morticians
           Qualifications - Continuing Education, Conditional
           Permission to Practice While on Inactive Status, p.
           1271, 1610
(Board of Nursing)
8.32.402
           and other rules - Licensure by Examination -
           Temporary Work Permit - Preparation of Licenses -
           Conduct of Nurses - Consideration of Reapplicaton
           for a License After Previous Denial, Revocation or
           Suspension - Officers - Duties of Members
           Standards for Nursing Practice, p. 1056, 1556, 1753
(Board of Occupational Therapists)
           Procedures - Licensing and Discipline, p. 412
I-XVI
(Board of Pharmacy)
8.40.403
           and other rule - Examination for Licensure -
           Approved Programs, p. 305
(Board of Physical Therapy Examiners)
8.42.402
           Examinations, p. 418
(Board of Private Security Patrolmen and Investigators)
8.50.423
           and other rules - Definitions - Temporary
           Employment - Experience Requirements - Insurance
           Requirements - Fees - Probationary Investigators -
           Assessments, p. 419
8.50.437
           Fee Schedule, p. 1275, 1600
(Board of Radiologic Technologists)
           and other rules - Applications - Certificate of
8,56,402
           Licensure - Renewals - Duplicate or Lost Licenses -
           Definitions - Permit Applications - Temporary
           Permits - Verification that Temporary Permit
           Applicant can Safely Perform X-Rays without
           Endangering the Public - Permit Restrictions - Approval of Physician Specializing in Radiology -
           Permits - Course Requirements for Limited Permit
           Applicants - Permit Examinations - Fees - Renewals,
           p. 721, 1152
(Board of Realty Regulation)
           Continuing Education, p. 1832
Purpose of Board, p. 307
8.58.401
8.58.406
           and other rule - General Licensure Requirements -
           Fee Schedule, p. 1277, 1754
8.58.419
           Discrimination, p. 1907, 105
(Board of Sanitarians)
8.60.407
           and other rules - Applications - Minimum Standards
           for Registration - Registration Exam and
           Certificates - Annual Renewals - Fee Schedule, p.
           874, 1239
(Social Work Examiners and Professional Counselors)
I-IV
           Continuing Education Requirements, p. 309
I-IV
           Licensure Requirements - Application Procedure -
           Fee Schedule - Ethical Standards, p. 312
8.61.404
           Fee Schedule, p. 878, 1239
8-4/24/86
```

```
(Board of Speech Pathologists and Audiologists)
8.62.413
           and other rule - Fees - Continuing Education When
           Required, p. 1190, 1611
(Board of Veterinary Medicine)
           and other rules - Applications - Examinations -
8.64.501
           Disciplinary Actions, p. 316
(Building Codes Bureau)
8.70.101
           and other rules - Incorporation by Reference of
           Uniform Building Code, Uniform Housing Code,
           Uniform Code for the Abatement of Dangerous
           Buildings, Model Energy Code, Uniform Mechanical
           Code, Uniform Plumbing Code, Safety Code for
           Elevators and Escalators, CABO One and Two Family
           Dwelling Code, Part II Uniform Federal
           Accessibility Standards, Carnivals, Fairs, Outdoor
           Concerts and Similar Amusement Establishments and
           Other Public Assemblies of a Temporary Nature, p.
           1680, 106
8.70.407
           Electrical Inspection Fees, p. 1693, 109
(Bureau of Weights and Measures)
           Metric Packaging of Fluid Milk Products, p. 731,
           1153
(Milk Control Bureau)
8.79.301
           Licensee Assessments, p. 152, 452
(Financial Division)
Т
           Examination Fees for Consumer Loan Licensees, p.
           494
8,80.301
           Advertising by Consumer Loan Licensees, p. 321
(Board of Milk Control)
           Emergency Rule - Limited Service Wholesale
           Allowance - Temporary Wholesale Prices, p. 251, 539
           Emergency Rule - Limited Service Minimum Jobber Price, p. 539
           and other rules - Class I Producer Formula -
8.86.301
           Establishing a Statewide Pooling Arrangement with a
           Triggered Base Plan as a Method of Payment of Milk
           Producer Prices, p. 1459
8.86.301
           Class I Price Formula to Establish a Special
           Wholesale Price for Retail Grocery Stores, p. 495
(Economic and Community Development Division)
           Administration of the 1986 Federal Community
           Development Block Grant (CDBG) Program, p. 156
8.94.3701
           Incorporation by Reference of Rules for the
           Administration of the Federal Development Block
           Grant Program, p. 154, 542
(Montana Economic Development Board)
           and other rules - Definitions - Criteria for
8.97.301
           Determining Eligibility - Description of Economic
           Development Bond Program - Bonding Limit -
           Eligibility Requirements - Applications and
           Financing Fees, Costs and other Charges - Loans to
           Capital Reserve Account on Guarantee Fund - Loan
           Loss Reserve Fund, Investment Authorized by Rule -
           Purchase of Guaranty of Debentures of Qualified
```

Montana Administrative Register

8-4/24/86

Montana Capital Companies, p. 1066, 1073, 1077, 1080, 1082, 1557, 1558, 34

(Board of Housing)

Notice of Public Hearing - Annual Policy Statement Zero Report by the Montana Board of Housing with Respect to Housing, Development and Low Income Housing Assistance Which Such Board will Follow for Issuing Qualified Mortgage Bonds and Mortgage Credit

Certificates, p. 1834

(Aeronautics Division) 8.120.201 and other rule - Definitions - Fees, p. 1279, 1755 (Science and Technology Development Board)

I-XXXIX Operations of the Science and Technology Board, p. 1836, 110

EDUCATION, Title 10

(Superintendent of Public Instruction) 10.16.1003 Destruction of Special Education Personally Identifiable Information, p. 879, 1241

(Board of Public Education) Minimum Scores on the National Teacher Examination Core Battery, p. 158

Board of Trustees, p. 161 10.55.202

10.55.302 Certificates, p. 162

10.55.402 Basic Instructional Program: High School, Junior High, Middle School and Grades 7 and 8 Budgeted at High School Rates, p. 159

10.55.406 and other rule - Guidance and Counseling: High School, Junior High School, Middle School and 7th and 8th Grades Funded at High School Rates . Guidance and Counseling: Elementary, p. 1601

10.55.505 Safety, p. 163

Experience Requirement for Counselors, p. 637, 1396 10.57.301 10.58.702 and other rules - School Principals - School

Superintendents - School Principals and Superintendents, p. 639, 1397

(Montana State Library Commission)

and other rule -State Coal Severance Tax Funding to I-III Federations and Grant Programs, p. 324

(Montana Arts Council)

I-VIII Specifying Criteria Applied by the Cultural and Aesthetic Projects Advisory Committee in the Evaluation of Grant Proposals, p. 1282, 1756

FISH, WILDLIFE AND PARKS, Department of, Title 12

Reporting and Tattooing of Bears, Wolves, Tigers, Mountain Lions and Coyotes Captured or Held in Captivity, p. 1465, 119
Abandoning Teton - Spring Creek Bird Preserve, p.

1 424

Montana Administrative Register

I	Fish Plants by the Department or Commercial
I-VI	Hatcheries, p. 429, 497 Migratory Game Bird Avicultural Permits, p. 1471,
I-IV	116 Fish and Game Crimestoppers Program, p. 1474, 122
I-X	Preservation of Cultural Resources on Lands
	Controlled by the Department, p. 1293, 1762
12.3.106	Hunting by Certain Disabled Persons from Parked
10 6 000	Vehicles, p. 1468, 115
12.6.902	Use of Boats and Other Craft on Castle Rock Reservoir, p. 1298, 2003
12.8.202	and other rules - Public Use Regulations on
	Department Lands and Waters, p. 425
12.9.207	Seeley Lake Game Preserve, p. 1696
HEALTH AND	ENVIRONMENTAL SCIENCES, Department of, Title 16
	and the state of t
I-II	Certification of Wood Stoves or Other Combustion
	Devices for Tax Credit Purposes, p. 1477, 2004
I-III	Notification Requirements for Owners and Operators of Underground Storage Tanks - Interim Prohibition
	for Installation, p. 326
I-IV	Establishing a Protocol for Probation & Termination
	of Local Family Planning Programs, p. 998, 1332
I-VII	Health and Sanitation Standards for Youth Camps, p.
	454, 889, 2007
I-XVII	Standards and Criteria Relating to Health, Safety and Physical Well-being in Schools, p. 443, 882,
	1479, 546
16.8.701	and other rules - Definitions - Circumvention -
	Definitions: PSD - Permits - NSPS - Hazardous Air
36 0 3404	Pollutants - Visibility Protection, p. 330, 1326
16.8.1404	and other rules - Air Quality - Limiting Visible Air Contaminants - Prohibiting Wood Stove
	Combustion of Certain Materials - Setting Standards
	for Stack Heights, p. 20, 91
16.10.207	and other rules - Regulation of Food Service
16 10 201	Establishments, p. 501
16.18.201	and other rule - Water Treatment Operators Requirement to Earn Continuing Education Units, p.
	498
16.24.201	and other rules - Requirements for Testing of
	Newborns for Inborn Errors of Metabolism - When a
	Newborn Needing an Exchange Transfusion Must Be
16.28.201	Tested, p. 1300, 1612 and other rule - Emergency Amendment pertaining to
19.20.201	Reportable Diseases, p. 372, 1765
16.28.201	and other rule - Communicable Diseases - AIDS, Who
-	must Report a Communicable Disease - What Diseases
	are Reportable - Reporting Requirements, p. 1949,
	254

16.32.501 and other rule - Reportable Tumors - Tumor Records Which Must be Kept by an Independent Laboratory, p. 1480, 1857

HIGHWAYS, Department of, Title 18

and other rules - Regulation of Outdoor 18.6.202 Advertising, p. 1482, 339

INSTITUTIONS, Department of, Title 20

- I-IV Standards for Chemical Dependency Educational Courses provided by State-Approved Treatment Programs, p. 1371, 2011
- Voluntary Admissions to Montana State Hospital, p. I-VI 1960, 258
- and other rules Admission Policy for the Center for the Aged, p. 1965, 257 Certification of Mental Health Professional $I \rightarrow IX$
- I-XII
- Persons, p. 1953, 260 and other rules Certification and Evaluation of 20.3.202 Alcohol Programs, p. 1192, 1768, 1913

JUSTICE, Department of, Title 23

- Ι Safety Equipment Requirements for Trailers Used for Hauling and Spreading Fertilizer, p. 643, 1858 Completion and Filing of Final Disposition Reports,
- p. 1698, 43 23.3.231 and other rule - Probationary Driver's Licenses -
- Restrictions on Probationary Driver's Licenses, p. 1083, 1398 23.3.901
- and other rules Alcohol Analysis, p. 1086, 1560, 1614
- 23.7.111 Uniform Fire Code, p. 164, 453 (Board of Crime Control)
- and other rules Requirements for the Advance 23.14.407 Certificate - The Basic Course - The Intermediate Course - The Advance Course, p. 507

LABOR AND INDUSTRY, Department of, Title 24

- Minimum Wage Rates to be Paid on Public Contracts -Annual Adoption of Standard Prevailing Rate of Wages, p. 1846, 44
- Î-VI Wage Rates to Be Paid to Laborers on Public Works Projects and To Specific Obligations of Contractors and Agencies Entering Into Contracts for Public Works, p. 1306, 1859
- (Board of Labor Appeals)
- and other rules Policy General Rules Governing Appeals Definitions Right to Appeal Hearing 24.7.301 Procedure - Determination of Appeals, p. 732, 1562

24.11.303 and other rules - Hearing Procedure - Benefit Determinations - Hearing Procedure - Tax Appeal Determinations - Disqualification Due to Misconduct - Leaving Work without Good Cause Attributable to Employment - Strike, p. 736, 1333 (Human Rights Commission) Zero Public Hearing and Notice of Petition for Declaratory Ruling - Applicability of Section 49-2-305, MCA to its Requirements for Occupancy of a Potential Multi-family Project, p. 1206 I Age Discrimination in Housing Accommodations and Improved or Unimproved Property, p. 339, 1399 I-VI Joint Rulemaking with State Auditor. Discrimination in Insurance and Retirement Plans, p. 1049, 1615 I-VII Maternity Leave, p. 482, 949, 1369 (Workers' Compensation Division) Relative Value Fee Schedule for Medical, Chiropractic and Paramedical Services, p. 1970, 454 I-IV Lump Sum Conversions of Benefits, p. 645, 1564 Licensing Requirements for Construction Blasters, I-VII p. 1001, 1402 24.29.101 Organizational Rule, p. 1563 and other rule - Corporate Officer Coverage Under 24.29.705 the Workers' Compensation Act, p. 1490, 49

STATE LANDS, Department of, Title 26

Fee Contracts, p. 27, 458

I-XI Consultation of the Department of State Lands with the State Historic Preservation Office Under the Antiquities Act, p. 1849 26.2.401 Fee Schedule for State Land Use Authorizations and Sale Documents, p. 1208, 1622

24.29.3801 Attorney Fee Regulation and Submission of Attorney

LIVESTOCK, Department of, Title 32

Determining Amounts of Bond Coverage for Licensed Livestock Dealers, p. 1492

32.3.212 Changing the Requirements for Import of Cattle from States Classified Brucellosis A, B, and C, p. 432

32.3.213 Allowing Movement of Cats into State Under Health Certificate, p. 437

32.3.407A Permanent Waiver in All Counties the Change of Ownership Brucellosis Test, p. 435

32.8.202 Time from Processing that Fluid Milk may be Sold for Human Consumption, p. 1494, 50

NATURAL RESOURCES AND CONSERVATION, Department of, Title 36

(Board of Natural Resources and Conservation) 36.12.103 Application Fee for Water Right Transfer Certificates, p. 578, 1242

8-4/24/86

(Board of Water Well Contractors)

I-VII Definitions - Disciplinary Action, p. 235

36.21.402 and other rules - Licensure Restricted to Natural Persons - Nontransferable - Supervision - Examination - Renewals - Fee Schedule - Board Meetings - Requirements for Contractors and Drillers Licenses, p. 1496, 1914

PUBLIC SERVICE REGULATION, Department of, Title 38

I-XXXIX Telecommunications Act - Minimum Rate Case Filing Requirements for Telephone Utilities, p. 166 38.3.201 Filing of Evidence of Insurance by Interstate Carriers, p. 1314, 2014

REVENUE, Department of, Title 42

8-4/24/86

I	Disability Income Exclusion, p. 1316, 1771
I	SRS Inspection of Income Tax Returns, p. 1318, 51, 261
I	Gasohol Blenders, p. 651, 1245, 1341
I	Requiring Taxpayers to pay Taxes Due of \$500,000 or Greater by Electronic Funds Transfer, p. 657, 1154
I	Waiver of Assessment of Late Payment Penalty Fees for Liquor License Renewals, p. 1006, 1340
I	Electrical Energy Production License Tax and Line
	Loss, p. 1222, 123
1	Collection of Delinquent Taxes Through Offsets, p. 1376, 2016
I	Social Security Benefits Taxation, p. 1378, 1916
I	Net Operating Loss Computations, p. 1504, 2015
I-II	Montana Adjusted Gross Income - Subchapter "S"
	Shareholder's Income, p. 1320, 1633
I-II	and other rule - Special Fuel User's Registration
	Card - Compressed Natural Gas Provisions - What
	Constitutes Special Fuels, p. 1215, 1636, 2038
I-II	and other rule - Valuation of Centrally Assessed
	Property, p. 1533, 2034
I-III	Adjusting a Jointly Filed Tax Return, p. 509
I-IV	Jointly Owned Generating Facilities and the Coal Tax Rebate, p. 1548, 125
I-VI	Reporting Requirements for New Production of Oil and Gas, p. 1974
I-VI	Valuation of Real Property, p. 1526, 2019
I-IX	Montana Appraisal Plan, p. 1537, 2018
I-XIV	Valuation of Land Beneath Agricultural Improvements
	and Timberlands, p. 1519, 2025
I-XXXIII	Video Draw Poker Machines, p. 1100, 1623
42.12.111	Processing Fee for the Beer Importer License, p. 659, 1155
4	000, 1100

Montana Administrative Register

j

42.12.123	Removal of the Requirement that a Business Operated
	on the Same Premises as a Licensed Alcoholic
	Beverage Business be "Closed Off" from 2 a.m. to 8
	a.m., p. 661, 1155
42.12.143	Temporary Ownership of a Second All-beverages
12.12.110	License, p. 1211, 1632
42.12.323	Permissible and Prohibited Activities of a Special
42.12.323	or Catering Permit Holder, p. 1213
40 10 201	
42.13.301	Storage of Alcoholic Beverages, p. 242, 1243
42.15.323	Nongame Wildlife Checkoff, p. 1218, 1634
42.15.424	Household and Dependent Care Expenses, p. 1217,
	1634
42.15.511	and other rule - Expanding and Extending Alternate
	Energy Credit, p. 1219, 1635
42.20.113	and other rules - Valuation of Agricultural and
	Timberland, p. 1513, 2023
42.20.113	Valuation of Agricultural and Timberland -
	Christmas Trees, p. 92, 558
42.21.101	and other rules - Valuation of Personal Property,
	p. 1508, 2032
42 22 1102	and other rule - Net Proceeds Reclamation Costs, p.
10.22.1102	1604, 30
42 22 1212	and other rules - Oil and Gas Net Proceeds
	Deductions, p. 1909, 460
42.27.102	and other rule - Gasoline Tax and Distributor's
	Bond, p. 240
42.27.603	and other rule - Alcohol Tax Incentive for Exported
	Alcohol, p. 653, 1247
	non approximation (market) . 4.4
SECRETARY C	OF STATE, Title 44
i	Fore for Filing Documents - Uniform Commencial
1	Fees for Filing Documents - Uniform Commercial Code, p. 1123, 1406
	Ballot Preparation for the AIS-315 Optical Scan
I	
	Ballot Counter, p. 1224, 1568
I-VI	Fees for Filing Documents and Issuing Certificates
	- Nonprofit Corporations, Assumed Business Names
	and Trademarks, p. 1119, 1405
I-VII	Use of the Computer Election Systems Optech I
	Voting Device, p. 1700, 2040
I-XIV	Interpretative Rules for the Implementation of
	Public Law 98-435, Voting Accessibility for the
	Elderly and Handicapped Act, p. 180, 462
I-XA	Use of the American Information Systems 315 Optical
	Scan Ballot Counter, p. 901, 1249
1.2.419	Scheduled Dates for Filing and Publication of the
	Montana Administrative Register, p. 1708, 2039
44.5.101	and other rules - Fees for Filing Documents and
	Issuing Certificates - Business Corporations and
	Limited Partnerships, p. 1116, 1405
(Commission	ner of Political Practices)
/ ~~wwx ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~	TOT AT TATTACHE TREADSON

44.10.321 and other rules - Contributions - Expenditures - Definitions - Reporting Requirements - Personal

Financial Disclosure by Elected Officials, p. 1551, 128

SOCIAL AND	REHABILITATION SERVICES, Department of, Title 46
I-III	and other rule - Licensed Clinical Social Work
1-111	Services, p. 1234, 1571
I-IX	Residential Alcohol and Drug Treatment for Indigent
	Juveniles, p. 585, 911, 1251
I-XV	Licensing Requirements for Community Group Homes
	for Physically Disabled Persons, p. 1382, 1774
46.5.621	and other rules - Child and Youth Care Facilities,
	p. 511
46.5.902	and other rules - Day Care Facilities, p. 1726,
	2041, 51
46.6.102	and other rules - Physical Disabilities Program, p.
	1228, 1569
46.8.102	and other rules - Utilization of Aversive Training
	Procedures in Development of Disabilities Services,
	p. 1712, 345
46.8.110	and other rules - Standards for Developmentally
	Disabled Persons, p. 764, 1156
46.10.318	AFDC Emergency Assistance to Needy Families with
	Dependent Children, p. 191, 559
46.10.403	AFDC Lump Sum Payment Penalties, p. 1012, 1342
46.10.407	AFDC Transfer of Property, p. 1380, 1772
46.10.512	AFDC Daycare Earned Income Disregards, p. 1127, 1408
46.12.102	Medical Assistance, Definitions, p. 96, 248, 1125,
40.12.102	1409
46.12.102	and other rule - Billing, Reimbursement, Claims
10.12.101	Processing and Payment for the Medicaid Program, p.
	94, 359
46.12.204	and other rules - Co-payments for Licensed Clinical
	Social Workers' Services, p. 330
46.12.509	All Hospital Reimbursement, General, p. 770, 1160
46.12.575	Family Planning Services, p. 449
46.12.601	and other rules - Dental Services, p. 1008, 1410
46.12.1201	and other rules - Reimbursement for Skilled Nursing
	and Intermediate Care Services, p. 439
46.12.1202	and other rules - Adoption of Amendments to Federal
	Statutes, Agency Rules and Guidelines Incorporated
	by Reference in Rules Pertaining to Reimbursement
	for Skilled Nursing and Intermediate Care Services,
46 10 1000	p. 445
46.12.1205	Emergency Amendment - Payment Procedures for
	Skilled Nursing and Intermediate Care Services, p. 360
46 12 3001	Medicaid Applications-Social Security Number
TO. 12. 3001	Requirements, p. 1226, 1574
46 12 3002	and other rules - Eligibility Determinations for
	SSI - and AFDC - Medically Needy Assistance -

8-4/24/86

Mandatory Social Security Number Requirements, p. 332

- 46.12.3803 Medically Needy Income Standard for One Person, p. 1710, 2051
- 46.13.106
- 46.13.401
- and other rules Low Income Energy Assistance Program, p. 1129, 1412 LIEAP Maximum Benefit Awards for Wood, p. 96, 362 Emergency Amendment of LIEAP Maximum Benefit Awards for Wood, p. 130 46.13.401