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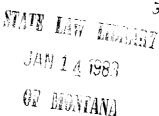
RESERVE



MONTANA ADMINISTRATIVE REGISTER

1983 ISSUE NO. 1 JANUARY 13, 1983 PAGES 1-46 INDEX COPY





MONTANA ADMINISTRATIVE REGISTER

ISSUE NO. 1

The Montana Administrative Register (MAR), a twice-monthly publication, has three sections. The notice section contains state agencies' proposed new, amended or repealed rules, the rationale for the change, date and address of public hearing, and where written comments may be submitted. The rule section indicates that the proposed rule action is adopted and lists any changes made since the proposed stage. The interpretation section contains the attorney general's opinions and state declaratory rulings. Special notices and tables are inserted at the back of each register.

TABLE OF CONTENTS

	NOTICE SECTION			
		Page Number		
INSTIT	UTIONS, Department of, Title 20			
20-11-: Reimbu: Contem	1-9			
	RULE SECTION			
COMMERC	CE, Department of, Title 8			
NEW	(Board of Nursing) Nurse-Midwifery Practice - Educational Requirements and Other Qualifications Applicable to Specialty Areas of Nursing	10-14		
JUSTIC	E, Department of, Title 23			
NEW AMD REP	15-17			
REVENU	E, Department of, Title 42			
AMD NEW	Bringing Inheritance Tax Rules Into Compliance with Legislative Changes	18		
NEW	Alternate Valuation (Special Use) Certain Farm and Business Real Property	19		
	-i-	1-1/13/83		

REVENUE, Department of, Title 42 (Continued)	Page Number
NEW Deferred Payment of Inheritance Tax	20
SOCIAL AND REHABILITATION SERVICES, Department of, T	itle 46
AMD Community Services Block Grants	21-24
INTERPRETATION SECTION	
Opinions of the Attorney General	
79 County Commissioners - Mines and Minerals Royalty	25-27
SPECIAL NOTICE AND TABLE SECTION	
Notice of Functions of Administrative Code Committee	28
How to Use ARM and MAR	29
Accumulative Table	30-34
Cross Reference Table	35-46

BEFORE THE DEPARTMENT OF INSTITUTIONS OF THE STATE OF MONTANA

In the matter of the repeal of rules 20.11.101 through 20.11.107 and the adoption of new rules concerning reimbursement policies

) NOTICE OF PROPOSED REPEAL OF) RULES 20.11.101 THROUGH) 20.11.107 AND PROPOSED) ADOPTION OF NEW RULES.) (Reimbursement Policies)) NO PUBLIC HEARING) CONTEMPLATED

TO: All Interested Persons

On February 12, 1983, the Department of Institutions proposes to repeal rules 20.11.101 through 20.11.107 and adopt new rules concerning reimbursement policies.

2. The Department is considering the above changes after consideration of testimony received at a public hearing on April 13, 1982, and of other written views pertinent to the proposed new rules concerning reimbursement policies which were noticed on pages 450 through 457, 1982 Montana Administrative Register, issue number 5. The rules proposed to be repealed can be found on pages 20-151 through 20-156 of the Administrative Rules of Montana.

The proposed rules provide as follows:

RULE I DEFINITIONS (1) Hardship-is-te-be-deprived ef-basic-needs--(2) "Basic needs" means food, clothing, shelter, medical care, transportation and items necessary for the production of income.
(3)(2) "Personal needs" means toiletries, newspaper,

tobacco, or other personal comfort items not normally supplied by the institution.

(4)(3) "Income" means money, wages, salary, net income from self-employment, social security, veterans pensions, railroad pensions, dividends, interest (on savings or bonds), income from estates or trusts, inheritances, net rental income or royalties, pensions or annuities, unemployment compensation, alimony and child support.

(5) --- "bong-term" - eare-means-being-in-continuous-care-for more-than-120-days-

46)---"Short-term"-eare-means-being-in-continuous-care-for

120-days-or-less-(7)(4) "Liquid assets" means stocks, bonds, certificate of deposit, etc., which can be easily converted to cash. (8)(5) "Fixed expenses" means those over which an individual or family have has little or no control, such as rent or mortgage payments, basic utilities, medical expenses, mandatory payroll deductions, and contracted debts. (9)--"Gontrollable-Expenses"-means-these-ever-which an-individual-or-family-may-exercise-control,-such-as-food,

(10)(6) "Primary controllable expenses" means these expenditures for basic needs. (11) -- "Secondary-controllable expenses -- means-all-expenses-which-are-not-considered

primary-expenses:
{12}(7) "Discretionary income" is determined by subtracting fixed expenses from the income of the resident or

responsible persons(s).

(8) "Responsible person" means a spouse of resident, the natural or adoptive, parents of a resident under 18 years of age, or a guardian or conservator to the extent of the guardian's or conservator's responsibility for the financial affairs of the person who is a resident under applicable Montana law establishing the duties and limitations of guardianship or conservatorships.

AUTH: 53-1-403 MCA IMP: 53-1-401 MCA responsible persons(s).

PROCEDURE TO OBTAIN FINANCIAL INFORMATION (1) Upon admission or commitment to one of the institutions listed in Section 5-1-402 MCA, a representative of the department shall contact the resident or his next of kin or responsible person(s) to obtain financial information. This statement will be on a form approved by the department of institutions.

- The financial information form shall may not be
- required when the following conditions can be documented.

 (a) The resident is a recipient of SSI benefits.
- (b)
- The resident is currently eligible for medicaid. If the resident or financially responsible person(s) fails to give adequate financial information within 30 days the department shall assess the full cost of care, and shall use the following procedure to obtain this information:
- A personal representative of the department will contact the resident or responsible person(s) and will
- explain what information is needed and why it is necessary.
 (b) If the financial information is still not received, the department will send a letter to the resident or responsible person(s) requesting the needed information. The letter will explain that this information must be submitted to the department within 10 working days.
- (c) If after 10 working days, the above information still has not been received, and at the department's option either a demand letter will may be made on the resident or responsible person(s) by the department's legal counsel requesting the information and explaining that if the information is not forthcoming within 15 working days, a subpoena will be issued by the department or as provided for in Rule XI, the account will be referred to the department of revenue for collection.

 (d) If after 15 working days, the legal counsel has not

received the necessary information as provided for within

(c) above, he will request that the director issue a subpoena. If it appears to the satisfaction of the director that there is reasonable cause for the subpoena to be issued, he shall issue the subpoena under his signature and with the seal of the department through the sheriff of the county where the resident or responsible person(s) resides at the time the subpoena is issued. The subpoena shall direct the individual who is named on it to appear at a designated place and time with the necessary documents, papers, records, etc., as listed on the subpoens.

(i) The director of the department shall appoint a person to act as a hearings officer to appear at the time set forth on the subpoena for appearance. This hearings officer shall be empowered to administer an oath, take testimony which shall be transcribed; ask questions; examine documents; and request copies of any document. (ii) If the patient or responsible person refuses to appear pursuant to the subpoena, or refuses at the hearing to

cooperate with the hearings officer, the hearings officer shall submit a written report to the director of the department. (iii) Within five working days after receipt of the report,

the director of the department may petition the district court to order a hearing to show cause why the subpoena was not obeyed.

AUTH: 53-1-403 MCA IMP: 53-1-406 MCA

RULE III ASSESSMENT OF CHARGES (1) The charge assessed against each resident or responsible person shall be the lower of:

(a) the full cost of care, as determined by recorded charges, less any payments received from other sources;(b) the ability to pay;

the maximum parental liability, for parents of (c) long-term residents.

53-1-403 MCA IMP: 53-1-405 MCA AUTH:

RULE IV MAXIMUM PARENTAL LIABILITY (1) The maximum liability for parents of long-term residents,-which-is effective-on-the-121st-day-of-care, shall be determined from a schedule published by the department. This schedule is shall be based on the annual cost of raising a child, as estimated by the U.S. department of agriculture, and shall be updated annually by the department. This liability shall commence on the 121st day of care. 53-1-403 MCA 53-1-409 MCA AUTH:

RULE V ABILITY TO PAY (1) Upon receipt of the requested information, the department shall elassify determine the-expenses-of-the-resident-or-responsible

person(s)-as-either fixed or and primary controllable ,and as-either-primary-or-secondary, expenses of the resident or

responsible person.
(2) The department shall evaluate the fixed expenses and primary expenses to-determine-that-they-are-reasonable;-or shall-substituted-standard-allowances-from-a-schedule;

- according-to-the-following-criteria as follows:
 (a) fixed expenses for liabilities debts contracted prior to the resident's admission to the institution shall be allowed in full. Payment-for-debts-contracted-after admission-will-be-considered-controllable-and-will-be disregarded, -unless-the-debt-incurred-was-necessary-to ebtain-basie-needs-
- (b) fixed expenses for debts contracted after admission will be disregarded, unless the debt was incurred to obtain basic needs as defined in Rule I(1).

(b)(3) The department shall evaluate primary controllable expenses as follows:

- (i)(a) allowances for food and clothing needs shall be standard-allowances-determined-from-a-schedule published by the department which is based on a-moderate-family-budget: as-estimated estimates provided by the U.S.D.A. departments of-agriculture and labor for a moderate family budget. This schedule-shall-be-updated-annually-by-the-department .-- These amounts-may-be-exceeded-only-upon-documentation-of extraordinary-eircumstances.
- (ii)(b) transportation expenses shall be the costs of operating one vehicle per family, unless a second vehicle is essential to the production of income. If no vehicle is owned, the actual cost of public transportation shall be allowed.
- (3)--Diserctionary-income-is-then-determined-by-subtracting fixed-expenses-from-the-income-of-the-resident-or responsible-person(s).
- (4) The-department-shall-determine-ability-to-pay-by dividing Ability to pay shall be determined by using the method below which results in a lesser ability to pay.

 (a) discretionary income as defined in Rule I(7) shall be divided by the number of persons dependent on that income, including the resident; . subject-to-evaluations-enumerated below---The-ability-to-pay-for-a-short-term-resident-shall be-the-monthly-amount-multiplied-by-four;-and-shall-apply-to the-entire-120-days-of-short-term-residency:--For-long-term residents;-the-ability-to-pay-shall-be-ealeulated-as-a menthly-amount-
- (5) (b) Hardship-evaluation. The primary controllable primary expenses shall be subtracted from discretionary income to determine the balance of income available after basic needs as defined in Rule I(1) are met. If-this-amount is-less-than-the-ability-to-pay-determined-above, The

ability to pay shall be reduced-to-this-amount. bе calculated as a monthly amount.

Personal-needs-allowance. The ability to pay as determined by 4(a) or (b) shall be reduced by ferty-dellers per-month-to-provide-for-the-personal-needs-of-the-residenta monthly personal needs allowance determined by the department. If,-however, the department learns that this allowance the personal needs allowance is not being made used available-to-the-resident;-or-otherwise-used-by-the responsible-person(s) for the resident's benefit -- this reduction-may-be-disallowed, the allowance may be discontinued.

(7)(6) Excess assets evaluation.
(a) long-term residents' assets which exceed eligibility standards for medicaid shall be viewed as available to meet maintenance costs, and shall be added to the ability to pay unless protected as follows:

as protected by law or an order of the court.

(ii) as may be protected in full or in part by a written agreement approved by the department upon presentation in writing by the resident or responsible person(s) of any specific and viable future plans or uses for which the excess assets are intended. Such documentation shall include the extent to which the funds need to be protected for purposes of preventing further dependency of the resident or responsible person(s) upon the public and/or of enhancing development of the resident into a normal and self-supporting member of society.
(b) short-term residents' liquid assets in excess of

reasonable levels as determined by the department \$5,500 shall be added to the ability to pay, unless protected as provided for in Rule V (6) (a), above.

(8)(7) The department shall review its determination of ability to pay for each long-term resident or responsible person(s) at least once each year. AUTH: 53-1-403, 405 MCA IMP: 53-1-405 MCA

THIRD PARTY RESOURCES RULE VI (1) Applicable medicare, medicaid, or private insurance will be considered as a resource of the resident. When the insurance company, as third party payer, makes direct payment to the insured resident or their responsible party, such payment will be payable to the state of Montana up to the the amount actually billed by the reimbursement section. AUTH: 53-1-403 MCA

RULE VII ACCEPTANCE OF REDUCED PAYMENT (1) department may, by written agreement with the resident or responsible person(s), accept a minimum monthly payment which is less than the assessed charge, with the balance

accumulating as a liability of the resident or responsible

person(s), in the following circumstances:
(a) when the ability to pay has been adjusted on the basis of excess assets, as provided in Rule V (6) and the department has determined that it is in the best interest of both the resident or responsible persons(s) and the state not to eliminate those assets in the near future.

for residents whose care-treatment plans provide for discharge and economic independence within one year, and

additional funds are needed for:

savings to furnish and initiate an independent living arrangement for the resident upon release from the facility. Under this provision, funds will not be conserved beyond the point that the client would no longer meet the asset eligibility limits for SSI or medicaid, if the resident would otherwise be eligible.

(ii) purchase of clothing and other reasonable personal expenses the client will need to enter an independent living

arrangement.

53-1-403 MCA AUTH: IMP: 53-1-405,408 MCA

RULE VIII APPEALS PROCEDURE (1)

responsible person(s) disagrees with the department's determination of ability to pay, that person may at any time request a redetermination of the ability to pay. The request shall be in writing, and shall state the reasons for disagreement as well as any additional facts relevant to the request. The department may, in its discretion, request a conference with the resident or responsible person(s). Within 30 days of receiving the request for redetermination, or within 30 days of the conference, if a conference is held, the department shall submit its written redetermination to the resident or responsible person(s).
(2) If the resident or responsible persons(s) is dissatisfied with the department's redetermination, he may appeal to the director of the department of institutions, 1539 1lth Avenue, Helena, Montana 59620. This appeal must be in writing, and be filed within 30 days after the aggrieved party has received the department's written redetermination. At the time the appeal is filed, the aggrieved party must state in writing his reasons for the appeal and the intended relief that he wishes to receive. any time during these procedures, the aggrieved party may be represented by counsel at his own expense. Any appeal should be based solely upon the existing record. If a resident or responsible person desires to introduce new evidence, the appeal would return to the "redetermination" Upon receipt of the notice of appeal, the director of

If the resident or

the department of institutions will ask the person responsible for the redetermination and the aggrieved party if they wish to have any discovery process. If either parrequest discovery, the director will designate a period of If either party time in which discovery is to take place and be completed. By discovery it is meant the use of written interrogatories and/or depositions, production of documents, etc. All means of discovery will be pursuant to the Montana Rules of Civil Procedure concerning discovery. At the conclusion of discovery, the matter will be deemed at issue and the director will decide whether a hearings examiner will be appointed. When it is decided by the director whether to hear-the-matter-himself-or appoint a hearings examiner, the director will then set a date for the hearing and if need be name a hearings examiner from the attorney general's legal assistance staff. At the time set for the hearing, the director-of-the-department-of-institutions-or-the hearings examiner will conduct the hearing in accordance with the Montana Rules of Evidence. The hearing will be adequately transcribed. At the conclusion of the hearing, the director of the department of institutions or the hearings examiner may request proposed findings of fact and conclusions of law and supporting briefs from the parties. The time for submission from these proposed findings of fact and conclusions of law and supporting memorandums will be set by the director-of-the-department-of-institutions-or-the hearings examiner. When all matters have been submitted to the hearings examiner, he will write his proposed findings of fact and conclusions of law and submit them to the director of the department of institutions for adoption, or the director may proceed to hear and decide the matter on its own merits. If an appeal results in the reduction of its own merits. If an appeal results in the reduction of the assessment, a retroactive adjustment shall be made no further than 30 days prior to the filing of the appeal. 53-1-403 MCA IMP: AUTH:

RULE IX REFUNDS AND RETROACTIVE ASSESSMENTS (1) If in the process of reviewing a resident's or responsible person(s) ability to pay, the department determines that information has been misrepresented on a previous financial statement, which if honestly represented would have resulted in a higher ability to pay determination, a retroactive assessment based on the adjusted increased ability to pay will be made.

(3) If a billing error occurs resulting in receipts which

will be made.
(2) If a new determination results in a retroactive reduction of a prior ability to pay determination, and a refund or reduction of the liability exists, a refund request or credit will be initiated, complete with a corrected statement sent to the party.

exceed the cost of care or if combined payments from more than one payer are received which exceed the cost of care, a refund request will be initiated with the appropriate party or intermediary listed as designated recipient. IMP: 53-1-408 MCA AUTH: 53-1-403 MCA

RULE X RECORDING CHARGES (1) the department shall maintain records of services provided to residents, and shall prepare a monthly itemized statement for each resident receiving chargeable services. Charges shall be recorded for each service and for each day the resident is at the institution at midnight. No per diem charge shall be recorded for the day the resident leaves, unless the resident both enters and leaves the institution during the same day.

53-1-403 MCA IMP: 53-1-403 MCA AUTH:

RULE XI PROCEDURE FOR FAILURE TO PAY (1) which are delinquent will be identified by the department at 30, 60, 90 and 120 day intervals. At 90 days, letters will may be prepared which state the intent to use the department of revenue for debt collection unless payment is received in If no payment is received at 120 days, another letter will be sent stating that action has been taken, and requesting that all correspondence and/or payment be directed to the department of revenue. 53-1-403 MCA IMP: 53-1-411 MCA AUTH:

The rules are proposed because the Department desires to make the reimbursement policies clearer and more understandable to the public.

Interested parties may submit their data, views or

arguments concerning the proposed rule in writing to Nick A. Rotering, Department of Institutions, 1539 11th Avenue, Helena, Montana 59620, no later than February 10, 1983.

 If a person who is directly affected by the proposed new rules wishes to express his data, views and arguments orally or in writing at a public hearing, he must make written request for a hearing and submit this request along with any written comments he has to Nick A. Rotering, Department of Institutions, 1539 11th Avenue, Helena, Montana 59620 no later than February 10, 1983

If the agency receives requests for a public hearing on the proposed new rules from either 10% or 25, whichever is less, of the persons who are directly affected by the proposed new rules; from the Administrative Code Committee of the legislature; from a governmental sub-division or agency; or from an association having not less than 25 members who will be directly affected, a

hearing will be held at a later date. Notice of the hearing will be published in the Montana Administrative Register. Ten percent of those persons directly affected has been determined to be 109 persons based on the present populations of the institutions affected by these rules.

8. The authority of the department to make the proposed rules is based on Sections 53-1-403, 405, and 408 MCA and the rules implement Sections 53-1-401 through 53-1-411. MCA.

53-1-411, MCA.

CARROLL V. SOUTH, Director Department of Institutions

Certified to the Secretary of State January 3, 1982.

STATE OF MONTANA DEPARTMENT OF COMMERCE BEFORE THE BOARD OF NURSING

In the matter of the adoption) NOTICE OF ADOPTION OF NEW of new rules under sub-chapter) RULES UNDER SUB-CHAPTER 3,

3, Specialty Areas of Nursing) 8.32.302 NURSE-MIDWIFERY PRACTICE and 8.32.305 EDUCA-TIONAL REQUIREMENTS AND OTHER QUALIFICATIONS APPLICABLE TO SPECIALTY AREAS OF NURSING

TO: All Interested Persons:

1. On October 14, 1982, the Board of Nursing published a notice of public hearing on the above-stated rules at page 1816, 1982 Montana Administrative Register, issue number 19.

On November 12, 1982 at 10:00 a.m., a public hearing was held in the Conference Room, Department of Commerce, 1424 9th Avenue, Helena, Montana to consider the adoption of the abovestated rules.

Of the 17 persons in attendance at the hearing, oral comments were received from 9 interested persons representing professional nursing associations, the Montana Hospital and Montana Medical Associations and interest groups. Written comments including those in support of the proposed rules were received from 11 interested persons. In summary the oral and Written comments included:

COMMENT: Confusion exists as to what exactly specialty nursing is, as it has not been specifically defined in the definitions. Would recommend that a definition of specialty nursing be encompassed in the list of definitions. A like comment recommends board specifically name the specialty areas of nursing that are to be included in this and future proposed rule changes.

Section 37-8-202 (5), MCA, provides "...specialty RESPONSE: areas of nursing are those that require additional professional education beyond the basic nursing degree required of a registered nurse, which additional education is obtained in courses offered in a university setting or its equivalent and certified by the American Nurses' Association". This section also specifies that the specialty areas of nursing include nurse practitioners, nurse-midwives, and nurse anesthetists. The practice of these specialty areas is described in Chapter 32, Sub-Chapter 3, A.R.M.

COMMENT: A number of comments and suggestions were received from certified nurse anesthetists and others relating to the apparent concerns over the absence of a clear "grandfather clause"; the proposed new rules as they relate to the educational requirements of nurse anesthetists currently practicing in the state; and the conflict the proposed rule has with the American Association of Nurse Anesthetists as to future educational requirements. Recommend the board consult and work with the existing accredited nurse anesthesia schools to avoid conflict in entrance requirements already established on a

national level.

RESPONSE: Section 37-8-202 (5), MCA, makes no provision for the board to "grandfather" or create an exemption to educational requirements and other qualifications applicable to specialty areas of nursing based on circumstances previously existing.

Nurses currently practicing in Montana as certified nurse anesthetists have completed a post-basic professional nursing education program in the nurse anesthetist specialty with the minimum length of one academic year and hold individual certification as required for recognition in the nurse anesthetists specialty area of nursing before June 30, 1985. The minimum requirements of a baccalaureate degree with an upper division major in nursing is a requirement which will be effective for those who apply for initial recognition after June 30, 1985.

Effective in 1987, the national educational requirement for entry into schools of nurse anesthesia has been established to be either a baccalaureate degree in nursing or a bachelor's degree in science. The concensus of the board is that the necessary nursing knowledge base for a professional nursing specialty and for initial recognition after June 1985 is appropriately the baccalaureate degree with an upper division major in nursing.

COMMENT: We feel a statement is necessary saying that a nurse anesthetist administers anesthetics under the direction of a physician or dentist.

RESPONSE: As defined in Section 37-8-102 (1)(a), MCA, professional nursing includes the administration of medications and treatments prescribed by physicians, dentists, osteopaths or podiatrists authorized by state law to prescribe medications and treatments. As a nurse anesthetist, the professional nurse administers under the prescription or direction of a physician, dentist, osteopath or podiatrist a drug used to render an individual insensible to pain for surgical and other therapeutic procedures.

COMMENT: A nurse anesthetist should be allowed to practice in Montana if he is an active member of the American Association of Nurse Anesthetists or meets their requirements. We should provide that nurse anesthetists meeting these requirements but presently living out of state should be allowed under "grandfather clause" to administer anesthetics in Montana on an open ended transition period. This will provide quality anesthesia in rural areas where we use "relief anesthetists" from out of state.

RESPONSE: Provision is made in the statute that any person practicing or offering to practice professional nursing in this state for compensation or personal gain shall be required to submit evidence that he or she is qualified to practice and shall be licensed. In allowing the board of nursing to

define the educational requirements and other qualifications applicable to specialty areas the legislative intent specified the rules adopted pursuant to this delegation be sufficient to ensure the competency of those practicing nursing in Montana and prohibit the use of a title indicating nursing specialty by a person not approved by the board as a specialist.

Nurses from out of state may be recognized by the board as a specialist in nursing in this state provided that the registered nurse: 1) holds a current license to practice professional nursing in the state of Montana; 2) meets the requirements set forth under the educational requirements and qualifications applicable to specialty areas of nursing and; 3) application, fees and credentials have been supported and approved by the board of nursing.

COMMENT: Expressed a need for a liaison with the board of nursing with respect to any regulation which might be imposed on nurse anesthetists and a concern the regulations were being

"sprung" on the nurse anesthetists.

RESPONSE: The board welcomes liason with groups or persons pertinent to issues of common interest. All board meetings are open to the public and topics for mutual discussions may be placed on board meeting agendas. Attempts were made through the board's task force to study the nursing practice act to provide opportunity for input from interested groups and persons and to disseminate information concerning proposed changes. Associations represented on the task force included the Montana State Association of Nurse Anesthetists.

COMMENT: Certified Registered Nurse Anesthetists (CRNA's) should be excluded from the new rules. We are a specialty of nursing but we have been in existence for over 50 years with our own national association which has guided and directed us well over the years. Strongly feel that our national association should be setting our professional goals and policies as they are in close touch with our members.

RESPONSE: Section 37-8-202 (5), MCA, specifically identifies nurse anesthetists as a specialty area of nursing. section concerning educational requirements and other qualifications applicable to specialty areas of nursing makes no provi-

sion for excluding nurse anesthetists.

Under "Educational Requirements and Other COMMENT: Qualifications Applicable to Specialty Areas of Nursing (i) should read: A minimum of a baccalaureate degree with an upper division major in mursing; successful completion of a post-basic professional nursing education program in the specialty area with the minimum length of one academic year consisting of at least 4 months of didactic instruction and the remainder under a preceptor; and individual certification from a board approved certifying body; or ...

RESPONSE: The comment is well-founded and the rule has been corrected to reflect this omission. The intent of the

rule is to require either (1) (b) (i) or (b) (ii). The intent was not to require both.

COMMENT: The State Family Planning Council recommends the insertion of the word "or" in the statement "Successful completion of a post-basic professional nursing education program in the specialty area with the minimum length of one academic year consisting of at least four months of didactic instruction and the remainder under a preceptor; and (to read and/or) individual certification from a board approved certifying body; or..." We recommend that NACOOG be considered as an "approved" certifying body.

RESPONSE: Under Sub-section 5 of Section 37-8-202, MCA, the board has been directed to address the educational requirements and other qualifications including certification for specialty areas of nursing. The board will give consideration to the NACOOG as recommended when approving certifying bodies.

COMMENT: I feel this ruling is unfair in that it does not recognize nurses with experience.

RESPONSE: The statute makes no provisions for the board to establish experience requirements for specialty area recogni-

COMMENT: Am I correct to assume that a nurse practitioner or other nurse specialist would be allowed to practice under the temporary permit amendment until the first available certification examination is given in Montana following her date of graduation?

RESPONSE: Temporary work permits may be issued to applicants for licensure by endorsement and to graduates of approved nursing education programs pending the results of the first licensing examination following graduation. In addition, Section 37-8-409 (2), MCA, provides the board authority to give temporary approval to practice nurse midwifery to a person who has taken the American College of Nurse-Midwives national certification examination pending receipt of official notification of the results of the examination. Section 8.32.304 of Chapter 32, Sub-Chapter 3, A.R.M., describes the provisions for recognition as a nurse specialist and the right to use the title of nurse practitioner, nurse mid-wife and nurse anesthetist.

COMMENT: Would like to verify that the definition of supervision covered elsewhere in the rules complies with legislative intent as it pertains to the definition of direct supervision for the temporary permit.

RESPONSE: The definition of supervision as found in 8.32. 415 (4) A.R.M. is intended to apply in all relevant sections in Title 37, Chapter 8, MCA.

OTHER COMMENT RECEIVED: The Administrative Code Committee advised the rule pertaining to Nurse Midwifery Practice as proposed does not meet the criteria for adoption by reference, in that it doesn't state where a copy of the referenced material can be obtained.

tion.

RESPONSE: The advice is appreciated and the rule has been modified to appropriately meet the criteria for adoption by reference.

- 2. Following the second public hearing on November 12, 1982 and receipt of other written views the rules are being adopted as an appropriate means of ensuring the competency of those practicing in the specialty areas of nursing and to establish the over-all nature of the required courses and other specialty area qualifications. The following changes have been made: Inew matter underlined, deleted matter interlined)
- been made: (new matter underlined, deleted matter interlined)

 "8.32.302 NURSE-MIDWIFERY PRACTICE (1) Nurse-midwifery
 practice is the independent management of care of
 essentially normal newborns and women, antepartally,
 intrapartally, postpartally and/or gynecologically. This
 occurs within a health care system which provides for
 medical consultation, collaborative management, and
 referral and is in accord with the 'Functions, Standards
 and Qualifications for Nurse-Midwifery Practice' as defined
 by the American College of Nurse-Midwives, 1522 K Street
 NW, Suite 1120, Washington, D.C. 20005. Copies of
 which may be obtained from the American College of NurseWives at the above address or at the Board office, 1424
 9th Avenue, Helena, Montana 59620-0407."
 - "8.32.305 EDUCATIONAL REQUIREMENTS AND OTHER QUALIFICA-TIONS APPLICABLE TO SPECIALTY AREAS OF NURSING (1)...

(b) . . .

(i) A minimum of a baccalaureate degree with an upper division major in nursing; successful completion of a post-basic professional nursing education program in the specialty area with the minimum length of one academic year consisting of at least four months of didactic instruction and the remainder under a preceptor; and individual certification from a board approved certifying body; or

(ii) ..."

3. No other comments or testimony were received.

BOARD OF NURSING JANIE CROMWELL, R.N., PRESIDENT

BY:

GARY BUCHANAN, DIRECTOR DEPARTMENT OF COMMERCE

Certified to the Secretary of State, January 3, 1983.

BEFORE THE DEPARTMENT OF JUSTICE OF THE STATE OF MONTANA

In the matter of the REPEAL,) NOTICE OF THE REPEAL. AMENDMENT AND ADOPTION AMENDMENT AND ADOPTION OF) RULES pertaining to the sale,) OF RULES regulating the service and installation of sale, service and installation of portable fire exfire protection equipment. ١ tinguishers, fire extin-١ guishing systems, fire } alarms and fire alarm systems.

All Interested Persons.

- On September 16, 1982, the Department of Justice, State Fire Marshal Bureau, published notice of a proposed repeal, amendment and adoption of rules pertaining to the sale, service and installation of fire protection equipment, at page 1659 of the 1982 Montana Administrative Register, issue number 17.
 - The agency has repealed rule 23.7.153 as proposed.

The agency has amended the rules as proposed with the following changes:
23.7.131 WHO MUST OBTAIN A CERTIFICATE OF REGISTRATION.

- (1)(2)(a)(b) same as proposed rule.
- (c) An electrical contracting firm who which has a contract to physically install and wire a fire alarm system with according to drawings, and the provided that all final connections of the system is supervised by a qualified registrant.
 - (3) same as proposed rule.
- (4) A certificate of registration is valid only when the holder is a proprietor or an employee of a place of business that is licensed under ARM 23.7.151, or a member of a fire department if who is certified to recharge or service portable fire extinguishers.
 - 23.7.133 EXAMINATION FOR CERTIFICATE.
 - (1)(2)(3)(4) same as proposed.
- (5) A passing grade for the written examination is a score of 70 or better. An applicant who fails may reapply after 30 days to take another examination.
 - 23.7.154 SERVICE TAGS.
 - (1) same as proposed rule.
- (2) A service tag shall be of a size and of a durable material approved by the State Fire Marshal measure not-more than 5-1/4 inches by 2-5/8 inches, or but not less than 4-1/2 inches by 2-1/2 inches. It must not be red.
- $\overline{(3)(a)(b)(c)(d)(e)}(f)$ same as proposed rule. A licensee or registrant shall indicate the type of service performed and date of servicing by punching the appropriate section of a tag. A tag must bear dates for 1 ± 0 5 years.

- (4) The licensee or registrant must attach the service tag in a position so that it can be conveniently inspected, but so that it does not hamper the operation of the system or removal of the extinguisher from its bracket.
 - (5) same as proposed rule.

The agency has adopted the rules as proposed and has assigned the following rule numbers:

- (RULE I) 23.7.124 DENIAL OF A CERTIFICATE, PERMIT OR LICENSE.
- (RULE II) 23.7.125 INVESTIGATION OF COMPLAINTS.
- (RULE III) 23.7.156 PROOF OF MANUFACTURER AUTHORIZATION AND
- INSURANCE.
- (RULE IV) 23.7.157 EQUIPMENT REQUIRED. (RULE V) 23.7.158 LICENSE LIMITATIONS.
- 3. At the public hearing, comments and testimony were made by Jack Rogan, Montana Power Company, Butte; Lynn Perkins, Fire Supply & Service, Inc., Bozeman; and, Rita and Larry Sayre, Sayre Fire Equipment Company, Miles City. The comments and testimony regarded the following: material used for construction of service tags; a minimum apprenticeship prior to obtaining a certificate of registration (23.7.131(2)(b); an examination for a certificate must include practical tests and demonstrations; members of a fire department also owning and operating a private firm, thus causing a conflict of interest; the schedule of when a certificate of registration must be renewed; certificates issued with no fee to non-profit fire department personnel should be a different color and clearly noted as being a restricted certificate; and, that a minimum of 30 to 60 days elapse prior to the retaking of a previously failed exam.

Written statements were received from Ben Larango, Missoula Fire Equipment, Missoula; and, Neil Flaherty, Leasing, Inc., Helena. The statements regarded the number of years contained on the service tag, and the size of the service tag.

Verbal comments were received from Fritz O. Behr, Administrator, Law Enforcement Services Division, Department of Justice, Helena. Mr. Behr's comments consisted of minor editorial changes.

The majority of comments were incorporated into the aforementioned amendments. All other comments and suggested changes that were not incorporated, are explained as follows: (1) Minimum Apprenticeship - under the ruling of the Montana Supreme Court in Board of Barbers v. Big Sky College of Barber-Styling, 38 St Rptr. 621, 626 P.2d 1269 (1981) and Section 50-39-102 sub 3, MCA, the State Fire Marshal does not have the authority to require an applicant to serve a minimum apprenticeship in order to be certified. Any such requirement would have to be specifically authorized by the Montana Legislature to be valid. (2) Potential Conflict of Interest Situation - from a legal standpoint, the State Fire Marshal does not have the authority to promulgate a rule that would cover this situation. It would have to come from the Attorney General in the form of an opinion, or the city council could adopt this as a condition of employment. (3) Renewal of Certificate - the Fire Marshal.

Bureau will formulate an appropriate in-house procedure for the renewal of certificates. This procedure will probably consist of renewing all certificates at the beginning of each calendar year. (4) No Fee Certificate to Non-Profit Fire Department Personnel - it was determined that, because of the new criteria and annual renewal of certificates, all certificates will remain the same color for the present time. If, in the future, an apparent problem exists, appropriate action will then be taken.

Attorney General

MIKE GREELY

Certified to the Secretary of State January 3

BY:

BEFORE THE DEPARTMENT OF REVENUE

OF THE STATE OF MONTANA

IN THE MATTER OF THE)	NOTICE OF ADOPTION of the
Amendment of Rule 42.35.104)	Amendment of Rules
42.36.312, 42.36.313,)	42.35.104, 42.36.312,
42.36.401, 42.36.501, and the	:)	42.36.313, 42.36.401 and
Adoption of Rule I,)	42.36.501 and the Adoption
(42.36.218) concerning)	of Rule I (42.36.218),
bringing inheritance tax)	bringing inheritance tax
rules into compliance with)	rules into compliance with
legislative changes.		legislative changes.

TO: All Interested Persons:

- 1. On October 28, 1982, the Department of Revenue published notice of the proposed amendment of rules 42.35.104, 42.36.312, 42.36.313, 42.36.401, 42.36.501, and the adoption of Rule I (42.36.218) concerning bringing inheritance tax rules into compliance with legislative changes at page 1912 of the 1982 Montana Administrative Register. issue number 20.
- tana Administrative Register, issue number 20.
 2. The Department has amended and adopted the rules as proposed.
- 3. A public hearing was held on November 18, 1982. No persons appeared as either proponents or opponents of the rules. No written comments were received.
- 4. The authority for the rules is 15-1-201, 15-30-305 and 72-16-201, MCA. The rules implement 72-16-207, 72-16-304, 72-16-313, 72-16-321, 72-16-433 and 72-16-438, MCA.

Ellen Plants by Dar Bucks ELLEN FEAVER, Director Department of Revenue

Certified to Secretary of State 01/03/83

BEFORE THE DEPARTMENT OF REVENUE

OF THE STATE OF MONTANA

IN THE MATTER OF THE)	NOTICE OF ADOPTION of Rules
Adoption of Rules I through)	I through XX (42.35.501
XX (42.35.501, through)	through 42.35.520) relating
42.35.520) relating to)	to alternate valuation
alternate valuation (special)	(special use) of certain
use) of certain farm and)	farm and business real
business real property.)	property.

TO: All Interested Persons:

- 1. On October 28, 1982, the Department of Revenue published notice of the proposed adoption of rules I through XX (42.35.501 through 42.35.520) relating to alternate valuation (special use) of certain farm and business real property at page 1916 of the 1982 Montana Administrative Register, issue number 20.
 - 2. The Department has adopted the rules as proposed.
- 3. A public hearing was held on November 18, 1982. No persons appeared as either proponents or opponents of the rules. No written comments were received.
- 4. The authority for the rules is 15-1-201 and 72-16-337, MCA, and the rules implement 72-16-331 and 72-16-342, MCA.

Eller Seven by Van Buche ELLEN FEAVER, Director Department of Revenue

Certified to Secretary of State 01/03/83

BEFORE THE DEPARTMENT OF REVENUE

OF THE STATE OF MONTANA

IN THE MATTER OF THE Adoption of Rules I, II and) III (42.36.601, 42.36.602 and) 42.36.603) concerning) deferred payment of ١ inheritance tax.

NOTICE OF ADOPTION of Rules I, II and III (42.36.601, 42.36.602 and 42.36.603) concerning deferred payment of inheritance tax.

TO: All Interested Persons:

- 1. On October 28, 1982, the Department of Revenue published notice of the proposed adoption of rules I, II and III (42.36.601, 42.36.602, and 42.36.603) concerning deferred payment of inheritance tax at page 1929 of the 1982 Montana Administrative Register, issue number 20.
- 2. The Department has adopted the rules as proposed.
 3. A public hearing was held on November 18, 1982. No persons appeared as either proponents or opponents of the rules. No written comments were received.
- 4. The authority for the rules is 15-1-201 and 72-16-201, MCA, and the rules implement 72-16-438, 72-16-452, 72-16-459, 72-16-462 and 72-16-463, MCA.

FEAVER, Director Department of Revenue

Certified to Secretary of State 01/03/83

BEFORE THE DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES OF THE STATE OF MONTANA

In the matter of the amendment) NOTICE OF THE AMENDMENT OF RULES 46.9.601, 46.9.602, of Rules 46.9.601, 46.9.602, 46.9.603, 46.9.604, 46.9.605,) 46.9.603, 46.9.604, 46.9.605, 46.9.606, 46.9.607, 46.9.608 46.9.606, 46.9.607, 46.9.608) pertaining to the community) PERTAINING TO THE services block grants ١ COMMUNITY SERVICES BLOCK) GRANTS

To: All Interested Persons

- 1. On November 24, 1982, the Department of Social and Rehabilitation Services published notice of the proposed amendment of Rules 46.9.601, 46.9.602, 46.9.603, 46.9.604, 46.9.605, 46.9.606, 46.9.607, 46.9.608 pertaining to the community services block grants at page 2083 of the 1982 Montana Administrative Register, issue number 22.
- 2. The agency has amended Rules 46.9.601, 46.9.602, 46.9.605, 46.9.607 and 46.9.608 as proposed.
- 3. The agency has amended Rules 46.9.603, 46.9.604 and 46.9.606 as proposed with the following changes:
- 46.9.603 COUNTY CONTRACTOR PLAN (1) To receive its allotment of CSBG funds, as determined under ARM 46.9.606, each county contractor must submit, by July OCTOBER 1 of each year, its contractor plan to the department for review and approval.

Subsections (a) and (b) remain as proposed.

46.9.604 CONTRACTOR PLAN ASSURANCES AND CONTENT

Subsections (1) through (4) remain as proposed.

(5) The program period will begin Getober JANUARY 1 and end on Geptember-30 DECEMBER 31 of the following SAME year. All contractor plans/budget material must be proposed for completion during that period. Should unusual or extraordinary circumstances occur, the department will entertain consider requests for amendment(s) to the county contractor plan.

Subsection (6) remains as proposed.

46.9.606 COUNTY CONTRACTOR ALLOTMENTS

Subsection (1) remains as proposed.

(2) Whenever IF IN FEDERAL FISCAL YEAR 1983, federal law allows CSBG funds to be granted to a contractor county, the proportions are as follows:

Subsections (a) through (c) remain as proposed.

Subsections (3) through (7) remain as proposed.

4. The department has thoroughly considered all verbal and written commentary received.

COMMENT: The proposal that one of the uses of CSBG funds will be to meet the department identified priorities usurps local control (HRDC) as to how CSBG funds are to be spent.

RESPONSE: CSBG is not a revenue sharing program for the HRDCs, with no state involvement. CSBG is a grant to the State of Montana. Presently, CSBG funds are used to a very great degree to assist in administering other HRDC activities. This may be a legitimate use, but with the continuing uncertainty of federal support for direct services programs, it is possible that CSBG funds may be used to compensate for certain reductions. Other than where the department necessarily mandates certain services, responsibility for designing and implementing a district-wide CSBG strategy will remain with the HRDCs and their counties.

COMMENT: 46.9.606 of the proposed rules implies that should there be no federal or state law mandating what entities (counties or HRDCs) be the contractor for CSBG funds, that the counties would be the contractor. Since the state law requiring counties to run CSBG expires July 1, 1983, such a proposal should not apply to future fiscal years.

RESPONSE: The department agrees and the rules have been modified to indicate that the funding mechanism applies to federal FY1983 only.

COMMENT: Conflicting recommendations concerning the needs assessment (46.9.604(4)(a)) were received. One asked for more specificity and standardization statewide and one asked for less state-level involvement.

RESPONSE: The needs assessment referred to is to reflect local conditions and problems. The department is willing to assist local development of needs assessments, but would rather such activities be locally determined.

COMMENT: The proposed rules appear to state that counties not signing or approving and participating in a contractor plan would have their CSBG funds returned to the state or other HRDCs. Since the service will continue to be provided to those counties in some measure by the HRDC, all funds should be given to the HRDC for its use.

<u>RESPONSE</u>: The rules are intended to insure that HRDCs and <u>counties</u> work together in implementing an anti-poverty program that is acceptable to both parties. By stipulating that, if agreement cannot be reached, CSBG funds reserved for the affected counties will be reprogrammed to other HRDCs/counties, we hope to instill a willingness to resolve conflicts. HRDCs serving counties which are unwilling to approve CSBG work plans will not be asked to provide CSBG-funded services.

 $\overline{\text{COMMENT}}$: The department improperly changed the program period from October 1 - September 30 to January 1 - December 31 at the hearing. That change at the hearing did not allow enough time for an HRDC to research its effect while adding a quarter to our budget year, effectively decreasing our budget.

<u>RESPONSE</u>: The department chose to make this change to 46.9.604(5) because the HRDCs had been budgeted under existing contracts through December 31, 1982. To start a budget year on October 1, 1982, would have allowed a double budget amount for that one quarter. That would not be a responsible use of tax dollars.

Other HRDCs supported this amendment and apparently found adequate time to research its impact. The commenter had the full written comment period to research this change, but did not show any detrimental effect other than a lost windfall. This is the second year in a row that the federal appropriation has not been known by October 1 and it is the most responsible policy to start the program year when the federal budget has been set, an effect this change allows.

Since the possible CSBG allocation range was so great (between \$300,000 - \$1,000,000), HRDCs should not have encumbered expenses against a then unknown federal level or state funding formula.

The department does not believe that this change is substantial in nature. The department has complied with the requirements of 2-4-305(1), MCA, in making this change.

COMMENT: The rules do not address how the department expects to expend its CSBG discretionary fund. The Low-Income Senior Citizen Association (LISCA) should be identified to receive funds.

RESPONSE: The proposed rules outline how CSBG funds are to be used by the department's local contractor. Neither the discretionary fund nor the department's use of its administrative funds are meant to be described.

Final use of FY1983 discretionary funds has not yet been determined. However, the department has negotiated with LISCA for the use of \$12,000 of those funds to support the publica-

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tion Se	rvices		

VOLUME NO. 39

OPINION NO.79

COUNTY COMMISSIONERS - Appraisal of land before sale; MINES AND MINERALS - Nature of county's mineral interests; ROYALTY - Nature of county's royalty interest in land; MONTANA CODE ANNOTATED - Sections 7-8-2513, 70-15-102.

HELD: The requirements of an independent appraisal of land in section 7-8-2513, MCA, apply to mineral interests but not to royalty interests.

27 December 1982

Mr. Donald Ranstrom Blaine County Attorney Blaine County Courthouse Chinook, Montana 59523

Dear Mr. Ranstrom:

You have requested my opinion on the following question:

Do the provisions of section 7-8-2513, MCA, which require the county commissioners to obtain an independent appraisal of county lands before such lands may be sold or leased, apply to mineral or royalty interests owned by the county?

Your letter indicates that in some cases the county does not own the surface interest of certain lands, but rather has acquired or reserved a subsurface interest, either in the form of a mineral interest or a royalty interest.

Part 25 of Title 7, chapter 8, MCA, authorizes a board of county commissioners to classify county lands for retention or disposal so that the lands may be used in the best interests of the county. An examination of the legislative history of Part 25 indicates that its purpose was to make clear that counties were not required to sell lands acquired through tax proceedings

merely because an offer to purchase was made. County commissioners could instead choose to retain lands (whether tax-deed lands or not) in whole or in part, for the benefit of the public.

Section 7-8-2513, MCA, requires that before the county commissioners may sell or lease the classified lands, they must seek an independent appraisal to determine the value of such lands. It is not clear from the language of section 7-8-2513, MCA, whether the words "such lands" indicate anything other than lands owned by the county in fee simple absolute, i.e., whether mineral or royalty interests are covered. The available legislative history does not explain the scope of this section in particular. A review of the statute in its entirety seems to support the argument that those lands required to be appraised under section 7-8-2513, MCA, include lands in which the county has mineral interests, since subsurface interests are encompassed in the concept of "land" found in other sections of part 25, namely sections 7-8-2503(2) and 7-8-2504(2), MCA.

Montana property law defines "land" as "the solid material of the earth, whatever may be the ingredients of which it is composed, whether soil, rock, or other substance." § 70-15-102, MCA. The case law interprets "land" to include minerals so long as they remain in the ground, but once the minerals are produced on the surface they become personal property. See Gas Products Co. v. Rankin, 63 Mont. 372, 393, 207 P. 993, 998 (1922); and Texas Pacific Coal and Oil Co. v. State, 125 Mont. 258, 260, 234 P.2d 452, 453 (1951). Thus, in order to determine the meaning of "land" as used in section 7-8-2513, MCA, it is necessary to understand the nature of mineral interests and royalty interests.

The holder of a mineral interest has a possessory interest in the land, and that interest may be segregated from the rest of the fee simple title. Rist v. Toole County, 117 Mont. 426, 432, 159 P.2d 340, 342 (1945); Stokes v. Tutvet, 134 Mont. 250, 256, 328 P.2d 1096, 1099 (1958). The nature of a mineral interest is such that its owner has the right to sell or lease all or a part of it, the right to explore and develop it, and the right to participate in bonus and delay rental payments. 1 Williams and Meyers, Oil and Gas Law § 301 (1981). Unlike a mineral interest, a royalty interest does not convey the right to go on the property, nor

does a royalty owner have the right to explore or develop the land. The holder of a royalty interest simply shares in the profit from production paid to the owner of the property, if and when the minerals are obtained and produced. It is quite different from a share or interest in the property itself. Stokes v. Tutvet, 134 Mont. at 257. And see Smith v. Musselshell County, 155 Mont. 376, 472 P.2d 878 (1970).

The above-mentioned sources lead to the conclusion that a mineral interest is an interest in the land, while a royalty interest is more closely akin to personal property.

THEREFORE, IT IS MY OPINION:

The requirements of an independent appraisal of land in section 7-8-2513, MCA, apply to mineral interests but not to royalty interests.

Very truly yours

MIKE GREELY Attorney Genera

NOTICE OF FUNCTIONS OF ADMINISTRATIVE CODE COMMITTEE

The Administrative Code Committee reviews all proposals for adoption of new rules or amendment or repeal of existing rules filed with the Secretary of State. Proposals of the Department of Revenue are reviewed only in regard to the procedural requirements of the Montana Administrative Procedure Act. The Committee has the authority to make recommendations to an agency regarding the adoption, amendment or repeal of a rule or to request that the agency prepare a statement of the estimated economic impact of a proposal. In addition, the Committee may poll the members of the Legislature to determine if a proposed rule is consistent with the intent of the Legislature or, during a legislative session, introduce a Joint Resolution directing an agency to adopt, amend or repeal a rule.

The Committee welcomes comments from the public and invites members of the public to appear before it or to send it written statements in order to bring to the Committee's attention any difficulties with existing or proposed rules. The address is Room 138, Montana State Capitol, Helena, Montana, 59620.

HOW TO USE THE ADMINISTRATIVE RULES OF MONTANA AND THE MONTANA ADMINISTRATIVE REGISTER

Definition:

Administrative Rules of Montana (ARM) is a loose-leaf compilation by department of all rules of state departments and attached boards presently in effect, except rules adopted up to three months previously.

Montana Administrative Register (MAR) is a soft back, bound publication, issued twice-monthly, containing notices of rules proposed by agencies, notices of rules adopted by agencies, and interpretations of statute and rules by the attorney general (Attorney General's Opinions) and agencies' (Declaratory Rulings) issued since publication of the preceding register.

Use of the Administrative Rules of Montana (ARM):

Known Subject Matter

 Consult General Index, Montana Code Annotated to determine department or board associated with subject matter or statute number.

Department

- Refer to Chapter Table of Contents, Title 1 through 46, page i, Volume 1, ARM, to determine title number of department's or board's rules.
- 3. Locate volume and title.

Subject Matter and Title

- Refer to topical index, end of title, to locate rule number and catchphrase.
- Title Number 5. Refer to table of contents, page 1 of title. and Department Locate page number of chapter.

Title Number and Chapter

 Go to table of contents of Chapter, locate rule number by reading catchphrase (short phrase describing rule.)

Statute Number and Department

- Go to cross reference table at end of each title which lists each MCA section number and corresponding rules.
- Rule In ARM 8. Go to rule. Update by checking the accumulative table and the table of contents for the last register issued.

ACCUMULATIVE TABLE

The Administrative Rules of Montana (ARM) is a compilation of existing permanent rules of those executive agencies which have been designated by the Montana Procedure Act for inclusion in the ARM. The ARM is updated through September 30, 1982. This table includes those rules adopted during the period October 1, 1982 through December 31, 1982, and any proposed rule action that is pending during the past 6 month period. (A notice of adoption must be published within 6 months of the published notice of the proposed rule.) This table does not, however, include the contents of this issue of the Montana Administrative Register (MAR).

To be current on proposed and adopted rulemaking, it is necessary to check the ARM updated through September 30, 1982, this table and the table of contents of this issue of the MAR.

This table indicates the department name, title number, rule numbers in ascending order, catchphrase or the subject matter of the rule and the page number at which the action is published in the 1982 Montana Administrative Registers.

ADMINISTRATION, Department of, Title 2

Leave of Absence Without Pay, p. 1622, 2014 T = TX(Teachers' Retirement Board) Creditable Service for Private School Employment, p. 1565, 2016 and other rules - Sick Leave, p. 1635, 2130 2.21.135 and other rules - Annual Vacation Leave, p. 1625 and other rules - Disaster and Emergency Leave, p. 2.21.216 2.21.301 1619, 2013 and other rules - Military Leave, p. 1632, 2012 Uniform Building Code, p. 1862, 2170 Uniform Housing Code, p. 1866, 2170 Uniform Code for the Abatement of Dangerous 2.21.401 2.32.101 2.32.102 2.32.103 Buildings, p. 1868, 2170 Uniform Mechanical Code, p. 1870, 2170 2.32.105 2.32.302 Uniform Plumbing Code, p. 1875, 2170 2.32.601 and other rule - Enforcement of the Elevator Code, p. 1881, 2170

AGRICULTURE, Department of, Title 4

I-XII Food and Fuels Program, p. 1846 4.10.301 and other rules - Aquatic Herbicides, p. 1566A, 1847

```
COMMERCE, Department of, Title 8
(Board of Cosmetologists)
           and other rules - Applications, School
8.14.601
           Requirements, Registration, Licenses, Fees,
           Continuing Education, p. 1715, 2135
(Board of Dentistry)
           Professional Conduct, p. 1579, 1986, 2174
           Alternative Disciplinary Action, p. 1987, 2175
I-VIII
8.16.405
           and other rule - Fee Schedule for Dentists and
           Dental Hygienists, p. 2113
(State Electrical Board)
8.18.407
           Fee Schedule, p. 1722, 2091
(Board of Hearing Aid Dispensers)
           and other rules - Traineeship Requirements and
8.20.401
           Standards - Fees, p. 1990, 2175
(Board of Medical Examiners)
8.28.414
           and other rule -Temporary Certificates, Fee
           Schedule, p. 1814, 2134
           Examination for Physicians, p. 2115
8.28.416
8.28.901
           and other rules - Standards for Emergency Medical
           Technicians, p. 2039
           and other rules - Qualifications of Physician's
8.28.1503
           Assistant, Application, Temporary Approval, p.
           1812, 2134
(Board of Morticians)
8.30.406
           and other rules - Examinations, Renewals,
           Arrangements, Disclosure Statement, Suspension and
           Revocation, Continuing Education, Rules of
           Professional Conduct, p. 1498, 1642, 2137
(Board of Nursing)
8.32.408
           and other rules - Temporary Work Permit - Specialty
           Areas of Nursing, p. 1582, 1816, 1848
(Board of Physical Therapy Examiners)
           and other rules -Examinations, Fees , Temporary
8.42.402
           License - Alternative Disciplinary Action, p. 1995,
           2164
8.42.406
           Reciprocity License, p. 1992
(Board of Plumbers)
           General Responsibilities, p. 2116
(Professional Engineers and Land Surveyors)
8.48.903
           and other rule - Late Renewal - Fee Schedule, p.
           1885, 2134
(Board of Radiologic Technologists)
8.56.401
           and other rule - Definitions, Permits, p. 2118
(Board of Realty Regulations)
8.58.412
          Inactive License, p. 1724, 2091
(Hard-Rock Mining Impact Board)
I-XIV
           Rules Governing Proceedings Before the Board, p.
           1817, 2140
(Milk Control Bureau)
8.79.101
          Purchase and Resale of Milk, p. 2120, 2165
EDUCATION, Title 10
```

(Superintendent of Public Instruction)

- 10.16.101 and other rules Special Education, p. 1652, 1934
- 10.16.902 and other rules Special Education, p. 1643, 1934
- (Board of Public Education)
 I Basic Instructional Program, Special Education, p.
 1575, 2018
- I-VII External Diploma Program, p. 2063
- 10.55.108 Alternative Standards, p. 1567, 2017
- 10.55.202 and other rule Accreditation Standards, p. 2000, 2176
- 10.55.204 Principal, p. 1569, 2017
- 10.55.402 and other rules Basic Instructional Program, p. 1571, 2017
- 10.57.102 Definitions Teacher Certificates, p. 2061
- 10.58.303 and other rules Teacher Education Program Standards, p. 1577, 2018
- 10.60.101 Board of Public Education Policy Statement, p. 2004, 2176

FISH, WILDLIFE & PARKS, Department of, Title 12

- 12.6.501 and other rules Outfitters and Professional
- Guides Regulations, p. 1252, 2019 12.6.901 Water Safety Regulations, p. 1654
- 12.7.501 Fish Disease Certification, p. 1935

GOVERNOR, Title 14

14.8.301 and other rules - Petroleum Industry Reporting Requirements, p. 1384, 2092

HEALTH AND ENVIRONMENTAL SCIENCES, Department of, Title 16

- I-V Nondegration Procedures for High Quality Waters, p. 1453, 1602, 2141
- I-XV Establishing Groundwater Classifications,
- Standards, and a Permit Program, p. 1511, 1937
- 16.8.1201 and other rules Tall Stacks, Air Quality, p. 2067
- 16.10.101 Food Standards, p. 2123 16.28.711 and other rules - School Immunization, p. 1655,
- 1936
- 16.32.101 and other rules Review of Certificate of Need Application for New Institutional Health Services and Facilities, p. 1586

JUSTICE, Department of, Title 23

(Fire Marshall Bureau)

23.7.153 and other rules - Sale, Service and Installation of Fire Protection Equipment, p. 1659

STATE LANDS, Department of, Title 26

- and other rules Royalties and Delay Drilling 26.2.501 Penalties for Oil and Gas Leases on State Land, p. 2071
- and other rule Renewals of Surface Leases and 26.3,108 Preference Rights, p. 1379, 1849

LIVESTOCK, Department of, Title 32

- I-III Livestock Brands, p: 1726 Brands and Earmarks, p. 1728 32.3.2001
- 32.15.601 Fees for Filing Notices Regarding Security Agreements, p. 1730

NATURAL RESOURCES AND CONSERVATION, Department of, Title 36

- Petroleum Industry Reporting Requirements, p. 1384 I-X (Board of Oil and Gas Conservation)
- Plugging and Abandonment Procedures for Seismic 36.22.502 Shot Holes, p. 1460, 1964
- Notice of Intention and Permit to Drill, p. 1887 36.22.601
- 36.22.1012 and other rules Samples of Cores and Cuttings Filing of Completion Reports, Well Logs, Analyses Reports and Surveys - Reports of Producer, p. 1889, 2149

PUBLIC SERVICE REGULATION, Department of, Title 38

- Cost of Service Information, p. 2166
- I-II Filing Pipe Line Company Reports, p. 1464, 2097 38.5,504
- Hearings on Interim Utility Rate Increases. p. 1892, 2150
- 38.5.1405 Termination of Gas and Electric Service, p. 2006, 2177

REVENUE, Department of, Title 42

- Clarify Reporting Requirements for Persons Subject to the Gross Proceeds Tax, p. 1683, 2028
- Clarify Reporting Requirements for Persons Subject I
- to the Metaliferous Mines Tax, p. 1685, 2027 Deduction of Windfall Profit Tax, p. 1908
- I-III
- Deferred Payment of Inheritance Tax, p. 1929 Alternate Valuation (Special Use) of Certain Farm I-XX
- and Business Real Property, p. 1916 and other rules Increase in Minimum Child Support 42.6.105
- Contributions, p. 1899, 2151 42.16.1112 Away-From Home Expenses, p. 1823, 2101
- 42.16.1116 and other rules Allocation and Apportionment of Income By Nonresident Individuals of Montana, p. 1825, 2102
- 42.17.131 and other rule - Withholding Exemptions Computation of Withholding Tax, p. 1894, 2152

- 42.19.101 and other rules - Utilization of Appraisal Manuals, p. 1667, 2103
- 42.20.111
- and other rules Appraisal of Timberlands, p. 2076 and other rules Valuation of Specific Kinds of 42.21.102 Personal Property, p. 1669, 2153
- 42.22.1117 Marketing, Administrative and Other Operational Costs Mines Tax, p. 2105
- 42.32.101 and other rules -Resource Indemnity Trust Tax, p. 1905, 2178
- and other rules Inheritance Tax, p. 1912 42.35.104

SECRETARY OF STATE, Title 44

- 1.2.419 Filing, Compiling, Printer Pickup and Publication Schedule for the Montana Administrative Register, p. 1932, 2154
- 44.4.101 and other rules - Ethics, p. 1687, 2029

SOCIAL AND REHABILITATION SERVICES, Department of, Title 46

- I-VII Food Stamp Program, p. 1732, 2155
- 46.9.601 and other rules - Community Services Block Grant, p. 2083
- 46.10.404 and other rules - Day Care Rates and Earned Income
- Disregards, p. 1263, 1754 46.11.1101 Adoption of Amendment to Federal Agency Rule
- Incorporated by Reference Food Stamp Program, p. 1844 46.16.102 and other rule - End Stage Renal Program, p. 2168
- 46.12.502 Service Not Provided by the Medicaid Program, p. 2010
- 46.13.401 and other rules - Low Income Energy Assistance Program, p. 2126
- 46.14.401 Weatherization Assistance Program, p. 2008, 2181

CROSS REFERENCE TABLE

Montana Code Annotated to Administrative Rules of Montana

July - December, 1982, Registers

<u>MCA</u>	Rule or A.G.'s Opinion	Register Page No.
1-1-219		1553
1-1-219 1-2-109	Opinion No. 67 Opinion No. 70	1705
1-2-109	Opinion No. 76	2030
1-5-109	Opinion No. 76	2030
2-2-132	Title 44, Ch. 18	1687
2-2-302	Opinion No. 67	1553
2-3-103, 203	Rule II (Com-Hard Rock Mining	
·	Opinion No. 67 Rule II (Com-Hard Rock Mining Impact Bd.)	1818
2-4-103	Rule I (Revenue)	1894
2-4-103	42.17.131	1894
2-4-201	Rules I. XIV (Com-Hard Rock	
	Mining Impact Bd.)	1817, 1821
2-4-305 2-4-312	46.10.601 - 608	1767
2-4-312	1.2.419	1932
2=15-1822	Impact Bd.) Rule I (Revenue) 42.17.131 Rules I, XIV (Com-Hard Rock Mining Impact Bd.) 46.10.601 - 608 1.2.419 Rule I (Com-Hard Rock Mining Impact Board)	
2 23 2022	Impact Board)	1817
2-18-102	Rules I - VI (Admin)	1619
2-18-102	Rules I - IX (Admin)	1622
2-18-102	Rules T - XT (Admin)	1622
2-18-306	Opinion No. 78	2186 1625
2-18-604	Rule I (Admin)	1625
2-19-604	Impact Board) Rules I - VI (Admin) Rules I - IX (Admin) Rules I - XI (Admin) Opinion No. 78 Rule I (Admin) Rules I - III (Admin) Rules I - III (Admin)	1635
2-18-604	Rule VI (Admin) 2.21.122, 132, 133, 137, 138 2.21.141, 142, 143, 155 2.21.216, 221 - 224, 226 - 228 2.21.230, 232, 234, 241	1623
2-10-004	2.21.122. 132. 133. 137. 138	1635
2-18-604 2-18-604 2-18-604 2-18-604	2 21 141, 142, 143, 155	1635
2-10-004	2 21 216, 221 - 224, 226 - 228	1625
2-10-004	2 21 230 232 234 241	1625
2-18-611	2.21.221, 223, 226, 228	1626
2-10-611 612 614	2 21 222 223 220, 220	1627
2-10-011,012, 014	Pule T (Admin)	1625
2-10-011 - 017	2.21.222 Rule I (Admin) 2.21.216, 241 2.21.702 2.21.230 2.21.227	1625
2-10-611 - 617	2 21 702	2014
2-10-014	2 21 230	1625 2014 1630
2-10-615	2 21 227	1629
2-10-010	2 21 224	1628
2-10-617	2 21 222 234	1630
2-10-01/	Dulac T - III (Admin)	1635
2-10-610	2 21 122 132 133 137 138	1635
2-10-619	2.21.702 2.21.230 2.21.227 2.21.224 2.21.232, 234 Rules I - III (Admin) 2.21.122, 132, 133, 137, 138 2.21.141, 142, 143, 155 Rule VII (Admin) Rule I (Admin) 2.21.216, 241	1635
7-10-010	Dula VIT (Admin)	1624
2-10-62U	RULE VII (MUMUII)	1625
2-18-621	7 21 216 241	1625
7-19-95T	2.21.210, 241	~~~

MCA	Rule or A.G.'s Opinion	Register Page No.
5-4-402 - 404	Opinion No. 68	1608
Title 7, Ch. 6	Opinion No. 71	1794
7-4-2107	Opinion No. 65	1544
7-4-2503, 2504	Opinion No. 65	1544
7-4-2509, 2510	Opinion No. 78	2186
7-4-2619, 2620	Opinion No. 64	1402
7-4-2631	Opinion No. 64	1402
		1851
7-5-131, 132	Opinion No. 73	1851
7-5-134, 137	Opinion No. 73	2182
7-5-2123	Opinion No. 77	
7-6-2352	Opinion No. 71	1794
7-6-2511	Opinion No. 71	1794
7-12-4102	Opinion No. 71	1851
7-12-4110	Opinion No. 73	1851
10-1-604	Rule I - XI (Admin)	1632
10-2-211	Rule VIII (Admin)	1624
10-2-211	2.21.702	2014
10-2-221, 222	Rule VIII (Admin)	1624
10-2-221, 222	2.21.702	2014
10-2-225, 226	Rule VIII (Admin)	1624
10-2-225, 226	2.21.702	2014
Title 15, Ch. 17 Title 15, Ch. 24 pts. 11, 12	Opinion No. 69	1700
pts. 11, 12	Opinion No. 69	1700
Title 15, Ch. 30	Rule I (Revenue)	1826
15-1-201	Rule I (Revenue)	1683
15-1-201	Rule I (Revenue)	1685
15-1-201	Rule I (Revenue)	1908
15-1-201	Rule I (Revenue)	1914
15-1-201	Rules I, II (Revenue)	1929
15-1-201	Rules I - XX (Revenue)	1916
15-1-201	Rules I - IV (Revenue)	2076
15-1-201	42,19.101, 103	1667
	42.19.103	2103
15-1-201	42.21.102, 104, 106, 107	1669, 2153
15-1-201	42.21.123, 131	1669, 2153
15-1-201	42.22.1117	
		2105
15-1-201	42.25.101, 201	2027, 2028
15-1-201	42.32.101, 103	1905
15-1-201	42.32.101, 102, 103	2178
15-1-201	42.35.104	1912
15-1-201	42.36.312, 313, 401, 501	1912
15-1-601	Rules I - XXIX (Revenue) 42.16.1115 - 1117	1826
15-1-601	42.16.1115 - 1117	2102
15-1-601	42.16.1201 - 1229	2102
15-6-135	42.21.102, 104, 106, 107,	2153
15-6-135	42.21.123, 131	2153
15-6-138 - 140	42.21.102, 104, 106, 107	1669
	· · · · · · · · · · · · · · · · · · ·	· = =

<u>MCA</u>	Rule or A.G.'s Opinion	Register <u>Page No.</u>
15-6-138 - 140	42.21,123, 131	1669
15-6-138 - 140	42.21.102. 104. 106. 107	2153
15-6-138 - 140	42.21.102, 104, 106, 107 42.21.123, 131	2153
15-7-103	42.19.103	2103
15-7-111, 114	42.19.103	2103
15-8-111	Rules I - IV (Revenue)	2076
15-8-111	42.19.101, 103	1667
15-16-102	Opinion No. 70	1705
15-16-102	Opinion No. 76	2030
15-16-403	Opinion No. 76 Opinion No. 69	1700
15-23-503	42.22.1117	2105
15-23-601 -603	Rule I (Revenue)	1908
15-23-607	Rule I (Revenue)	1908
15-23-802	Rule I (Revenue)	1683
	42.25.201	2028
16 00 111	n	1825
15-30-131	42 16 1112	1823, 2101
15-30-737	42.16.1115 - 1117	1825
15-30-131 15-30-131	42.16.1115 - 1117. 1201 - 1229	2102
15-30-202	42.16.1115 - 1117, 1201 - 1229 Rule I (Revenue)	1894
15-30-202	42.17.131	1894
15-30-202	42.17.131	2152
15-30-305	42.17.131 Rule I (Revenue)	1894, 1912
15-30-305	42.16.1112	1823, 2101
15-30-305	Pules I - XXIX (Revenue)	1825
15-30-305	42.16.1112 Rules I - XXIX (Revenue) 42.16.1115 - 1117	2102, 1825
15-30-305	42.16.1201 - 1229	2102
15-30-305	42.17.131	1894, 2154
	42.23.108	1488
	42.23.108	1488
15-35-105	42.15.433, 436	1489
15-37-104	Rule I (Revenue)	1685
	42.25.101	2027
15-38-103	42.32.101	1905
	42.32.102	2178
15-38-104, 105	42.32.101	1905
15-38-105	42.32.102	2178
15-38-105	42.32.103	1905
Title 16,		
Ch. 5, pt. 3	16.32.101	1587
16-1-303	42.11.104	1693
16-4-201, 204	Opinion No. 66	1548
19-4-201, 204	Rule I (Admin)	1565
·	2.44.407	2016
19-4-408	Rule I (Admin)	1565
	2.44.470	2016
19-11-606	Opinion No. 72	1800
19-13-1006	Opinion No. 72	1800
	· · · · · · · · · · · · · · · · · · ·	

Montana Administrative Register

MCA_		Register Page No.
20-1-301, 303	10.55.202	2000
20-2-114	10.58.303, 508	1577
20-2-121	Rules I - VII (Public Education)	2063
20-2-121	10.58.303, 508	1577
20-2-121	10.60.101	2004
20-3-107	Rules I - XXX	
	(Public Instruction)	1443
20-3-324	10.55.503	2002
20-4-101	10.55.302	2002
20-4-102, 106	10.57.102	2061
20-4-202	10.55.302	2002
20-5-406 - 408	16.28.705, 711, 712	1655
20-6-622, 624	10.55.503	2002
20-7-101	Rule I (Public Education)	1575
20-7-101	10.55.108	1567
20-7-101	10.55.202, 205, 207, 302, 503	2000
20-7-101	10.55.204	1569
20-7-101	10.55.402 - 404	1571
20-7-111	Rules I - VII (Public Education)	
20-7-111	10.55.402, 403	1572
20-7-202	10.55.404	1573
20-7-402	Rule I (Public Education)	1575
20-7-402	10.60.101	2004
20-7-403	10.16.101 - 103, 201 - 211	1652
20-7-403	10.16.301 - 311, 401 - 405	1652
20-7-403	10.16.501 - 503, 601 - 609	1652
20-7-403	10.16.801 - 804, 1109, 1901, 1903	1652
20-7-403	10.16.2002, 2006 - 2010, 2108	1652
20-7-403	10.16.2202, 2302	1652
20-7-403	10.16.902, 903, 1002, 1003	1643
20-7 -4 03	10.16.1101, 1102, 1108, 1203	1643
20-7-403	10.16.1205, 1211, 1212, 1309	1643
20-7-403	10.16.1310, 1311, 1701, 1704	1643
20-7-403	10.16.1712, 2003, 2004, 2101	1643
20-7-403	10.16.2104, 2107, 2301	1643
23-1-106	12.6.901	1684
23-4-104, 105		1654
23-4-104, 105	8.22.1001 - 1018, 1020	1337
23-4-104, 105	8.22.1022 - 1025	1337
33-30-105	Opinion No. 68	1608
33-30-204	Opinion No. 68	1608
midle 37 Ch 4	Pula T (Com Pautiatus)	1000
Title 37, Ch. 4 Title 37, Ch. 19	Rule I (Com-Dentistry)	1579
Title 37, Ch. 19	Rule XIII (Com-Morticians)	1435
		1428
37-1-134 37-1-134	Rule I (Com-Cosmetologists)	1720
	8.14.814	1719
37-1-134	8.16.405, 606	2113

MCA	Rule or A.G.'s Opinion	Register Page No.	
37-1-134	8.18.407	1722	
37-1-134	8.30.407	1429	
37-1-134	8.42.403	1996	
37-1-134	8.48.1105	1885	
37-1-134, 136	New Sub-Chapter 5	1642	
37-1-134, 136	New Sub-Chapter 7	1642	
37-1-134, 136	8.30.406, 407, 410, 605	1642	
37-1-134, 136	8.42.402, 403, 405	2164	
	Rules I - VIII (Com-Dentistry)		
37-1-136 37-1-136		1987 1498	
	New Rules (Com-Morticians)	1490	
37-1-136	Rules XIII - XVIII	1435	
27 1 124	(Com-Morticians)	1433	
37-1-136	Rules I - VIII	1000	
00 0 111	(Com-Physical Therapy Examiners)	1996	
37-2-111	Rule I (Com-Dentistry)	1579	
37-3-203	8.28.414	1814	
37-3-203	8.28.416	2115	
37-3-203	8.28.418	1426	
37-3-305	8.28.414	1814	
37-3-308	8.28.416	2115	
37-3-313	8.28.418	1426	
37-3-313	8.28.420	1814	
37-4-302, 307	8.16.405	2113	
37-4-321	Rule I (Com-Dentistry)	1579	
37-4-321	Rule I (Com-Dentistry)	1986	
37-4-321	Rules I - IV (Com-Dentistry)	1987	
37-4-323	Rules I - VIII (Com-Dentistry)	1987	
37-4-402	8.16.606	2114	
37-4-406	8.16.606	2113	
37-8-202	Rules I, II (Com-Nursing)	1582	
37-8-202	8.32.408	1582, 181	.6
37-8-403	8.32.408	1603	
37-8-430	8.32.408	1582, 181	.6
37-11-201	Rules I - VIII	•	
+	(Com-Physical Therapy Examiners)	1996	
37-11-201	8.42.402, 403, 405	1995, 216	4
37-11-201	8.42.406	1992	
37-11-303	8.42.406	1992	
37-11-303, 304	8.42.402	1995	
37-11-303, 304	8.42.402, 403, 405	2164	
37-11-307	8.42.406	1992	
37-11-307, 308	8.42.403	1996	
37-11-307, 308	8.42.402, 403, 405	2164	
37-11-307	8.42.403, 405	1996	
37-11-309	Rules I - VIII		
31-11-351	(Com-Physical Therapy Examiners)	1996	
27 11-221	8.42.402, 403, 405	2164	
37-11-321	8.42.402, 403, 403	1717	
37-13-134		2118	
37-14-202	8.56.401, 406	2118	
37-14-305, 306	8.56.401, 406	2410	

	MCA	Rule or A.G.'s Opinion	Register Page No.	
	37-16-202	8.20.401, 402	1990	
	37-16-405	8.20.401, 402	1990	
	37-17-202	Rules I, II (Com-Psychologists)	1440	
	37-17-302, 303	Rules I, II (Com-Psychologists)	1440	
	37-19-101	8.30.602	1429	
	37-19-202	New Rules (Com-Morticians)	1498	
	37-19-202	Rules XIII - XVIII	-1770	
	J, 13 202	(Com-Morticians)	1435	
	37-19-202	New Sub-Chapter 5	1642	
	37-19-202	New Sub-Chapter 7	1642	
	37-19-202	8.30.406, 407, 605	1428, 16	4.2
	37-19-202	8.30.410	1642	-
	37-19-202	8.30.602	1428	
	37-19-301, 303	8.30.407	1429	
	37-19-301 - 30		1642	
	37-19-301 - 30		1642	
	37-19-301 - 30		1642	
	37-19-301 - 30	8.30.407	1429, 16	45
	37-19-304, 306	New Sub-Chapter 5	1642	7.2
	37-19-306	New Sub-Chapter 7	1642	
	37-19-306	8.30.406, 410, 605	1642	
	37-19-311	New Rules (Com-Morticians)	1498	
	37-19-311	Rules XIII - XVIII	1470	
	31-13-311	(Com-Morticians)	1435	
	37-19-311	New Sub-Chapter 5	1642	
	37-19-311	New Sub-Chapter 7	1642	
	37-19-311 37-19-311	8.30.406, 407, 410, 605	1642	
	37-19-311	8.30.605	1430	
	37-19-315	8.30.602, 605	1429	
	37-19-315, 316	New Sub-Chapter 5	1642	
	37-19-315, 316	New Sub-Chapter 7	1642	
	37-19-315, 316	8.30.406, 407, 410, 605	1642	
	37-19-316	Rules I - XII (Com-Morticians)	1431	
	37-19-403	8.30.407, 602, 605	1429	
	37-19-403, 404	New Sub-Chapter 5	1642	
	37-19-403, 404	New Sub-Chapter 7	1642	
	37-19-403, 404	8.30.406, 407, 410, 605	1642	
	37-19-404	New Rules (Com-Morticians)	1498	
	37-20-101	8.28.1503, 1504	1812	
	37-20-201	8.28.1503, 1504, 1508	1812	
	37-20-301	8.28.1508	1813	
	37-31-203	8.14.601, 603, 606, 608	1716	
	37-31-203	8.14.806	1718	
-	37-31-203	8.14.811 - 815	1720	
	37-31-301, 302	8.14.601, 603		
	37-31-301, 302 37-31-302	8.14.801, 603	1716 1720	
	37-31-302 37-31-303			
	37-31-303 37-31-304	8.14.805 8.14.601, 603	1717	
	37-31-304		1716	
		8.14.805	1717	
	37-31-305 37-31-306	8.14.608	1717	
	37-31-306	8.14.805, 806	1717	
	21-2T-300	8.14.805	1717	
	and the second			

1-1/13/83

Montana Administrative Register

<u>MCA</u>	Rule or A.G.'s Opinions	Register Page No.
37-31-323 37-32-201 37-32-305 37-51-203 37-51-302 37-51-311 37-67-202		1716 1718 1718 1720 1717 1719 1720 1724 1724 1724 1885 1885 1885 1722 1722
37-68-309 - 313 37-69-202 37-69-202 37-69-306, 307	8.18.40/ Rule I (Com-Plumbers) 8.44.404 8.44.404	1722 2116 1499 1499
39-31-101 - 304 39-51-2203 39-51-2303 39-51-2508 39-51-2508 39-51-2509 39-71-2303	10.55.202 Rule IV (L&I) Rule III (L&I) Rules I - III (L&I) 24.11.411 Rule I (L&I) 24.29.3501 - 3505	2000 1487 1487 1487 1487 1487 1397
Title 40 40-5-202 40-5-214 40-5-221 40-6-211, 214	Opinion No. 67 42.6.105, 106, 108 42.6.105, 106, 108 4.26.105, 106, 108 4.26.105, 106, 108 46.10.324	1553 1899, 2151 1899, 2151 2151 1764
49-2-101 49-2-204 49-2-204 49-2-303 49-2-504, 505 49-2-507 49-2-507 49-2-507 49-3-101 49-3-201	24.9.801 24.9.206, 212, 225, 227, 229 24.9.230, 231, 242 24.9.801 Opinion No. 67 24.9.206, 212, 225, 227, 229 24.9.230, 231, 242, 801 24.9.206, 212, 225, 227, 229 24.9.230, 231, 242, 801 Opinion No. 67 Opinion No. 67	1691 1395 1395 1393, 1691 1553 1395 1393, 1395 1393, 1395 1553
50-3-102 50-3-102 50-3-102	Rules I - V (Justice - Fire Marshall) 23.7.122, 123, 131 - 135 23.7.141, 143, 151, 152, 154, 1	1664 1659 55 1659

<u>MCA</u>	Rule or A.G.'s Opinions	Register Page No.
50-5-103	Rule I (Health)	1591
50-5-103	16.32.101, 103	1586
50-5-103	16.32.107, 108, 110 - 112	1593
50-5-103	16.32.114, 118	1593
50-5-301, 302		1588
50-5-301, 302	Rule I (Health)	1591
	16.32.107, 108, 111, 114	1593
50-5-302	16.32.110, 111	1595
50-5-304		
50-5-305	16.32.118	1598
50-5-306	16.32.112	1596
50-6-203	Rules I - XVI	20.42
FO C 202	(Com-Medical Examiners)	2043
50-6-203	8.28.901 - 903, 1001 - 1009	2039
50-6-203	8.28.1101 - 1108	2039
50-6-204	Rules VII - XI	2042
	(Com-Medical Examiners)	2047
50-6-204, 205		
	(Com-Medical Examiners)	2044
50-6-205	Rules XII - XVI	
	(Com-Medical Examiners)	2049
50-31-101 - 1		2123
50-31-104	16.10.101	2123
50-31-108 - 1	11 16.10.101	2123
50-31-201 - 2		2123
50-60-103	2.32.101, 102	1862, 1866
50-60-103	2.32.103, 105	1869, 1870
50-60-103	2.32.601, 604	1881
50-60-104	2.32.101, 102	1862, 1866
50-60-104	2.32.102, 103	1866, 1869
50-60-104	2.32.105	1870
50-60-104	2.32.302	1875
50-60-104	2.32.601, 604	1881
50-60-109, 11		1862
50-60-109, 11		1866
50-60-109, 11		1868
50-60-110	2.32.302	1875
50-60-201, 20		1862
50-60-201, 20		1866
50-60-201, 20	3 2.32.103	1869
50-60-201, 20		1870
50-60-201, 20	3 2.32.604	1881
50-60-203	2.32.302	1875
50 - 60-303	2.32.101, 102	1862, 1866
50-60-303	2.32.103, 105	1868, 1870
50-60-503, 50		1875
50-60-506, 51		1875
50-60-701, 70	2 2.32.601, 604	1881
53-2 - 201	Rule I (SRS)	1520
53-2-201	Rules I - VII (SRS)	1732

<u>MCA</u>	Rule or A.G.'s Opinions	Register Page No.
53-2-201 53-2-201 53-2-201 53-2-201	46.9.301 - 305 46.9.601 - 608 46.11.101 46.13.201 - 204	1515 2083 1844 1523
53-2-201 53-2-201	46.13.303, 305 46.13.401 - 403	1524 1526, 2126
53-2-201 53-2-201	46.14.401 46.16.102, 106	2008 2168
53-2-207 53-2-207	Rule I (SRS) 46.9.301 - 305	1520 1515
53-2-304	Rule I (SRS) Rules I - VII (SRS)	1520 1732
53-2-306 53-2-306	46.11.101	1844
53-2-321, 323 53-2-321, 323	46.9.301 - 305 Rule I (SRS)	1515 1520
53-2-323 53-6-101	46.9.301 - 310 Rules I - III (SRS)	1760 1467
53-6-101 53-6-113	46.12.570 Rules I - III (SRS)	1467 1467
53-6-113 53-6-113	46.12.502 46.12.570	2010 1467
53-6-141 53-6-141	Rules I - III (SRS) 46.12.502	1467 2010 1467
53-6-141 53-6-201, 202	46.12.570 46.16.102, 106	2168
69-2-101 69-3-102, 103	Rule I (PSR) 38.5.1405	2167 2007
69-3-103	Rule I (PSR) 38.5.504	2166 1892
69-3-103 69-3-304	38.5.504 Rules I, II (PSR)	1892 1464
69-13-301 69-13-301	38.7.101, 102	2097
71-1-223 - 228	Opinion No. 69	1700
Title 72, Ch. 16 72-2-111	42.35.104 New Rules (Health)	1912 1512
72-2 - 111	16.8.901, 920	1512 1512
72-2-202, 203 72-2-202, 203	New Rules (Health) 16.8.901 - 920	1512
72-11-105	Opinion No. 67	1553
72-16-201	Rules I - III (Revenue)	1929 1912
72-16-201 72-16-201	Rule I (Revenue) 42.35.104	1912
72-16-201	42.36.313, 401, 501	1912
72-16-207	42.36.401	1912
72-16-304	42.35.104	1912
72-16-311 72-16-313	Rule II (Revenue) Rule I (Revenue)	1916 1912
72-16-313	42.35.104	1912
Montana Administr	ative Register	1-1/13/83

MCA		Register Page No.
72-16-321	Rule I (Revenue)	1912
72-16-321	42.35.104	1912
72-16-321	42.36.312, 313, 401, 501	1912
72-16-331		1916
72-16-331	Rules III - IX, XIII (Revenue) 42.32.101 - 103	2178
72-16-331 - 342	Rules I - XX (Revenue)	1916
72-16-331 - 342	42.32.101	1905
72-16-331 - 442	Rules V. VI (Revenue)	1916
72-16-333	Rules V, VI (Revenue) Rules I, III, IV, VII - IX	-
	(Revenue)	1916
72-16-334	Rule I (Revenue)	1916
72-16-335	Rules II, XI, XVI - XX	
	(Revenue)	1916
72-16-336	Rules II, XII, XIV, XV	
	(Revenue)	1916
72-16-337	Rules I - XX (Revenue)	1916
72-16-337	42.32.101 - 103	2178
72-16-337	42.32.101	1905
72-16-338	Rules III, IV, VII (Revenue)	1916
72-16-342	42.32.101 - 103	2178
72-16-401	42.36.401	1912
72-16-433	42.35.104	1912
72-16-438	Rule III (Revenue)	1929
72-16-438	42.36.312, 313 Rules I - III (Revenue)	1912
72-16-452	Rules I - III (Revenue)	1929
72-16-452	42.36.313	1912
72-16-453	Rule VIX (Revenue)	1916
72-16-459	Rules I - III (Revenue)	1929
72-16-462, 463 72-16-503	Rule II (Revenue)	1929 1912
72-16-303	42.36.401 Rule III (Revenue)	1912
Title 75, Ch. 5	16.20.1014	1937
Title 75, Ch. 20	16.20.1012	1937
75-2-111	16.8.1201 - 1203	2067
75-2-203	16.8.1201 - 1203	2067
75-5-103	16.20.1001, 1025	1937
75-5-105	16.20.1021	1937
75-5-201		1453
75-5-201	16.20.701, 702, 705	2141
75-5-301	16.20.618 - 624, 631	1375
75-5-301	16.20.1002, 1003, 1025	1937
75-5-303	Rules I - V (Health)	1453
75-5-303 75-5-303	16.20.701 - 705	2141
75-5-401	16.20.1011 Rules I - V (Health)	1937
75-5-401 75-5-401	16.20.701 - 705	1453 2141
75-5-401	16.20.1001 - 1003, 1010 - 1018	1937
75-5-401	16.20.1020, 1021, 1025	1937
75-5-403, 404	16.20.1015	1937
75-5-601 et seq.	16.20.1011, 1025	1937
75-5-602	16.20.1015	1937
1-1/13/03	Montana Administrativo	

1-1/13/83

Montana Administrative Register

<u>MCA</u>	Rule or A.G.'s Opinions	Register Page No.
75-5-605	16.20.1001	1937
75-5-621, 622	16.20.1025	1937
75-10-214	16.20.1011	1937
75-20-216	16.20.1011, 1014	1937
/3-20-216	10.20.1011, 1014	1937
Title 76,		
Ch. 1 & 2	Opinion No. 75	1970
76-3 - 103	Opinion No. 74	1967
76-3-201, 204	Opinion No. 74	1967
76-3-207	Opinion No. 74	1967
76-3-605	Opinion No. 75	1970
76-4-102	Opinion No. 74	1967
76-16-313	Rule I (Revenue)	1912
76-16-313	42.35.104	1912
76-16-313	42.36.312, 313, 401, 501	1912
76-16-502, 503	42.36.501	1912
77-3-402	26.2.501	2071
		2071
77-3-402	26.3.210, 211	2072
77-3-424	26.2.501	2071
77-3-424	26.3.210, 211	2072
77-3-432	26.2.501	2071
77-3-432	26.3.210, 211	2072
77-6-104	26.3.108, 121	1379
77-6-205, 208	26.3.108, 121	1379
77-6-401, 402	26.3.108, 121	1379
80-8-105	4.10.301 - 310	1566A, 1847
80-11-205	4.9.513 - 524	1846
80-11-222	4.9.513 - 524	1846
81-1-102	Rules I - III (Livestock)	1726
81-2-102	32.3.2001	1728
81-3-103	Rule I (Livestock)	1726
81-3-105	Rule II (Livestock)	1726
81-3-107	Rule III (Livestock)	1727
81-8-301, 304	32.15.601	1730
81-23-101	8.79.101	1503
	8.79.101	1503, 2120
81-23-103, 104		1505, 2120
81-23-104	8.79.201	1501
81-23-104, 105	8.79.302	
81-23-105	8.79.101	1478, 2120
81-23-202	8.79.302	1501
81-23-302	8.86.301	1508
81-23-303	8.79.201	1505
81-24-402	8.79.101	2120
82-1-104	36.22.501, 503	1399
82-1-104	36.22.502	1460, 1964
82-1-106, 107	36.22.503	1399
82-11-101	36.22.302	1398
Montana Administr		1-1/13/83

82-11-111 36.22.1012, 1013, 1242 214 82-11-111 36.22.1205 139	9
82-11-111 36.22.1012, 1013, 1242 214 82-11-111 36.22.1205 139	19 99
	27
82-11-123 36.22.601 188	
82-11-123 36.22.601 188 82-11-123 36.22.1012, 1013, 1242 188	39, 2149
82-11-124 36.22.1205 139	
82-11-125 36.22.1012, 1013, 1242 186	39, 2149
85-1-612 Rules I - XIX (DNR) 174	17
87-1-301, 305 12.9.201 148	
87-1-303 12.6.901 169	
87-1-401, 402 12.9.201 148	
87-4-103, 106	
87-4-163 12.6.501 - 509, 511 - 514 20:	19
90-2-101 36.18.101 174	17
90-2-103 Rule II (DNR) 174	48
90-2-103 36.18.102, 105, 202 174	18
90-2-108 36.18.101, 102, 105, 201, 202 174	18
90-2-108 36.18.204, 403 174	
90-2-111 Rules VI, VII (DNR) 174	18
90-2-111 36.18.101, 102, 105, 201, 202 174	
90-2-113 Rules VI, VII (DNR) 176	
90-2-113 36.18.105, 201, 202 174	
	8
90-4-305 Rules III - X (DNR) 138	
90-4-305 14.8.301, 303, 305, 306 209	
90-4-305 14.8.308, 311 209	
90-4-316 Rules I - X (DNR) 138	
90-4-316 14.8.301, 302, 303, 305 - 311 209	92
90-6-305, 307 Rules I - XIV	
(Com-Hard Rock Mining Impact Bd) 18	17
Section 2, Ch. 11	
Sp. Laws 1981 Rule I (SRS) 152	20
Section 2, Ch. 11 Sp. Laws 1981 46.9.301 - 305 152	20
H.B. 2,	
Sp. Laws 1981 46.9.601 - 608 209	33