INTRODUCED BY Gros Tickal Simple BENEDICT JOSEPH STUDY

A BILL FOR AN ACT ENTITLED: "AN ACT GENERALLY REVISING THE LAWS GOVERNING BALLOT ISSUES; INCREASING THE TIME FOR ELECTION OFFICIALS TO PROCESS BALLOT MEASURES; PROHIBITING PETITIONS FROM CONTAINING EXTRANEOUS MATERIAL; REQUIRING THE SIGNATURES OF 50 QUALIFIED ELECTORS IN ORDER TO SUBMIT A PETITION FOR REVIEW; PROVIDING FOR AN EXTENDED PERIOD OF REVIEW DURING CERTAIN TIMES; PROHIBITING FACSIMILE SIGNATURES ON PETITIONS; REQUIRING THE TITLE OF BALLOT MEASURES TO CONFORM TO STANDARDS FOR BILLS; INCREASING THE PERMISSIBLE LENGTH OF STATEMENTS OF PURPOSE; AMENDING SECTIONS 5-4-102, 13-27-201, 13-27-202, 13-27-301, 13-27-303, 13-27-312, AND 13-27-315, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

- Section 1. Section 5-4-102, MCA, is amended to read:
- "5-4-102. Limitation on title of referred legislation. All bills referred by the legislature to a vote of the people shall must have a title of no more than 400 150 words."

- Section 2. Section 13-27-201, MCA, is amended to read:
- "13-27-201. Form of petition generally. (1) A petition for the initiative, the referendum, or to call a constitutional convention must be substantially in the form provided by this chapter. Clerical or technical errors that do not interfere with the ability to judge the sufficiency of signatures on the petition do not render a petition void.
- (2) Petition sheets may not exceed 8 1/2 x 14 inches in size. Separate sheets of a petition may be fastened in sections of not more than 25 sheets. Near the top of each sheet containing signature lines must be printed the title of the statute or constitutional amendment proposed or the measure to be referred or a statement that the petition is for the purpose of calling a constitutional convention. If signature lines are printed on both the front and back of a petition sheet, the information required above in this subsection must appear on both the front and back of the sheet. The Only a number assigned pursuant to 13-27-203,

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the title, and the complete text of the measure proposed or referred must may be attached to or contained within each signature sheet if sheets are circulated separately. The petition or signature sheets may not contain material other than the material required in this section. The title and the text of the measure must be in the bill form provided in the most recent issue of the bill drafting manual furnished by the legislative services division. If sheets are circulated in sections, the complete text of the measure must be attached to each section."

Section 3. Section 13-27-202, MCA, is amended to read:

"13-27-202. Recommendations -- approval of form required. (1) Before submission of a sample sheet to the secretary of state pursuant to subsection (3), the following requirements must be fulfilled:

- (a) The text of the proposed measure, along with the signatures of 50 different registered voters, must be submitted to the legislative services division for review secretary of state. The signatures may be randomly checked by the secretary of state. The secretary of state shall submit a petition complying with this subsection (1)(a) to the legislative services division for review. If at any time the secretary of state determines that the signatures submitted with a proposed measure are invalid, the proposed measure is considered withdrawn.
- (b) The legislative services division staff shall review the text for clarity, consistency, and any other factors the council staff considers when drafting proposed legislation.
- (c) (i) Within Except as provided in subsection (1)(c)(ii), within 14 days after submission of the text, the legislative services division staff shall make to the person submitting the text written recommendations for changes in the text or a statement that no changes are recommended.
- (iii) If the legislature is in session or if the legislature is to be convened within 30 days of the date of the submission of the text, the legislative services division shall complete the review required in subsection (1)(c)(i) within 30 days after submission of the text.
- (d) The person submitting the text shall consider the recommendations and respond in writing to the legislative services division, accepting, rejecting, or modifying each of the recommended changes. If no changes are recommended, no response is required.
- (2) The legislative services division shall furnish a copy of the correspondence provided for in subsection (1) to the secretary of state, who shall make a copy of the correspondence available to any person upon request.



- (3) Before a petition may be circulated for signatures, a sample sheet containing the text of the proposed measure must be submitted to the secretary of state in the form in which it will be circulated. The sample petition may not be submitted to the secretary of state more than 1 year prior to the final date for filing the signed petition with the secretary of state. The secretary of state shall refer a copy of the petition sheet to the attorney general for approval. The secretary of state and attorney general shall each review the petition for sufficiency as to form and approve or reject the form of the petition, stating the reasons for rejection, if any. The secretary of state or the attorney general may not reject the petition solely because the text contains material not submitted to the legislative services division unless the material not submitted to the legislative services division unless the material not submitted to the legislative services division.
- (4) The secretary of state shall review the comments and statements of the attorney general received pursuant to 13-27-312 and make a final decision as to the approval or rejection of the form of the petition. The secretary of state shall send written notice to the person who submitted the petition sheet of the approval or rejection within 28 days after submission of the petition sheet. If the petition is rejected, the notice must include reasons for rejection.
- (5) A petition with technical defects in form may be approved with the condition that those defects will be corrected before the petition is circulated for signatures.
- (6) The secretary of state shall upon request provide the person submitting the petition with a sample petition form, including the text of the proposed measure, the statement of purpose, and the statements of implications, all as approved by the secretary of state and the attorney general. The petition may be circulated in the form of the sample prepared by the secretary of state."

Section 4. Section 13-27-301, MCA, is amended to read:

- "13-27-301. Submission of petition sheets -- withdrawal of signatures. (1) Signed sheets or sections of petitions shall must be submitted to the official responsible for registration of electors in the county in which the signatures were obtained no sooner than 9 months and no later than 4 7 weeks before the final date for filing the petition with the secretary of state. Only original signatures may be submitted. Facsimile copies or electronic transmissions are not acceptable.
- (2) Signatures may be withdrawn from a petition for constitutional amendment, constitutional convention, initiative, or referendum up to the time of final submission of petition sheets as provided in subsection (1). The secretary of state shall prescribe the form to be used by an elector desiring to have his



withdraw the elector's signature withdrawn from a petition."

Section 5. Section 13-27-303, MCA, is amended to read:

reapportionment -- duplicate signatures. (1) Except as required by 13-27-104, within 4 7 weeks after receiving the sheets or sections of a petition, the county official shall check the names of all signers to verify they are registered electors of the county. In addition, the official shall randomly select signatures on each sheet or section and compare them with the signatures of the electors as they appear in the registration records of the office. If all the randomly selected signatures appear to be genuine, the number of signatures of registered electors on the sheet or section may be certified to the secretary of state without further comparison of signatures. If any of the randomly selected signatures do not appear to be genuine, all signatures on that sheet or section must be compared with the signatures in the registration records of the office.

- (2) For the purpose of allocating the signatures of voters among the several legislative representative districts of the state as required to certify a petition for a ballot issue under the provisions of this chapter following the filling of a districting and apportionment plan under 5-1-111 and before the first gubernatorial election following the filling of the plan, the new districts must be used with the number of signatures needed for each legislative representative district being the total votes cast for governor in the last gubernatorial election divided by the number of legislative representative districts.
- (3) Upon discovery of fraudulent signatures or duplicate signatures of an elector on any one issue, the election administrator may submit the name of the elector or the petition circulator, or both, to the county attorney to be investigated under the provisions of 13-27-106 and 13-35-207."

Section 6. Section 13-27-312, MCA, is amended to read:

"13-27-312. Review of petition by attorney general -- preparation of statements -- fiscal note. (1) Upon receipt of a petition from the office of the secretary of state pursuant to 13-27-202, the attorney general shall examine the petition as to form and, if the proposed ballot issue has an effect on the revenues revenue, expenditures, or the fiscal liability of the state, shall order a fiscal note incorporating an estimate of such the effect, the substance of which must substantially comply with the provisions of 5-4-205. The budget director, in cooperation with the agency or agencies affected by the petition, is responsible for



- preparing the fiscal note and shall return it within 6 days unless the attorney general, for good cause shown, extends the time for completing the fiscal note.
- (2) If the petition form is approved, the attorney general shall endeavor to seek out parties on both sides of the issue and obtain their advice. The attorney general shall prepare:
 - (a) a statement, not to exceed 100 150 words, explaining the purpose of the measure; and
- (b) statements, not to exceed 25 words each, explaining the implications of a vote for and a vote against the measure.
- (3) The attorney general shall prepare a fiscal statement of no more than 50 words if a fiscal note was prepared for the proposed ballot issue, such and the statement to must be used on the petition and ballot if the measure is placed on the ballot.
- (4) The statement of purpose and the statements of implication must express the true and impartial explanation of the proposed ballot issue in plain, easily understood language and may not be arguments or written so as to create prejudice for or against the measure. The statement of purpose must be in the format for bill titles provided in the most recent issue of the bill drafting manual furnished by the legislative services division.
- (5) The statement of purpose, unless altered by a court under 13-27-316, is the petition title for the measure circulated by the petition and the ballot title if the measure is placed on the ballot.
- (6) The statements of implication shall <u>must</u> be placed beside the diagram provided for marking of the ballot in a manner similar to but not limited to the following example:
 - FOR extending the right to vote to persons 18 years of age
 - [] AGAINST extending the right to vote to persons 18 years of age
- (7) If the petition is rejected as to form, the attorney general shall forward his the rejection comments to the secretary of state within 21 days after receipt of the petition by the attorney general. If the petition is approved as to form, the attorney general shall forward the statement of purpose, the statements of implication, and the fiscal statement, if applicable, to the secretary of state within 21 days after receipt of the petition by the attorney general."

Section 7. Section 13-27-315, MCA, is amended to read:

"13-27-315. Statements by attorney general on issues referred by legislature. (1) Upon receipt of a copy of a ballot form under 13-27-310(2) for an issue proposed by the legislature, the attorney general

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shall order a fiscal note as provided in 13-27-312(1) if the issue has an effect on the <u>revenues revenue</u>, expenditures, or the fiscal liability of the state. At the same time the explanatory statement is prepared under subsection (2), the attorney general shall prepare a fiscal statement of no more than 50 words to be forwarded to the secretary of state at the same time as the explanatory statement.

- (2) At the same time the attorney general, pursuant to 13-27-313, informs the secretary of state of the approval or rejection of a ballot form for an issue proposed by the legislature, the attorney general shall forward to the secretary of state a statement, not exceeding 400 150 words, expressing a true and impartial explanation of the purpose of the measure in plain, easily understood language. The statement may not be an argument and may not be written to create a prejudice for or against the issue. The statement prepared under this section is known as the attorney general's explanatory statement.
- (3) If statements of the implication of a vote for or against a ballot issue have not been provided by the legislature, the attorney general shall prepare the statements. Requirements for statements of implication for ballot issues referred by the legislature are the same as those provided in 13-27-312 for other ballot issues. Statements of implication prepared by the attorney general must be returned to the secretary of state no later than the time specified for approval of the ballot form."

NEW SECTION. Section 8. Effective date. [This act] is effective on passage and approval.

-END-



1	SENATE BILL NO. 340
2	INTRODUCED BY GROSFIELD, GRIMES, BENEDICT, FOSTER, GRADY
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT GENERALLY REVISING THE LAWS GOVERNING BALLOT
5	ISSUES; INCREASING THE TIME FOR ELECTION OFFICIALS TO PROCESS BALLOT MEASURES;
6	PROHIBITING PETITIONS FROM CONTAINING EXTRANEOUS MATERIAL; REQUIRING THE SIGNATURES
7	OF 50 QUALIFIED ELECTORS IN ORDER TO SUBMIT A PETITION FOR REVIEW; PROVIDING FOR AN
8	EXTENDED PERIOD OF REVIEW DURING CERTAIN TIMES; PROHIBITING FACSIMILE SIGNATURES ON
9	PETITIONS; REQUIRING THE TITLE OF BALLOT MEASURES TO CONFORM TO STANDARDS FOR BILLS;
0	INCREASING THE PERMISSIBLE LENGTH OF STATEMENTS OF PURPOSE; AMENDING SECTIONS 5-4-102,
1	13-27-201, 13-27-202, 13-27-301, 13-27-303, 13-27-312, AND 13-27-315, MCA; AND PROVIDING AN
2	IMMEDIATE EFFECTIVE DATE."
3	
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
5	
16	Section 1. Section 5-4-102, MCA, is amended to read:
17	"5-4-102. Limitation on title of referred legislation. All bills referred by the legislature to a vote of
18	the people shall <u>must</u> have a title of no more than 100 <u>150</u> words."
9	
20	Section 2. Section 13-27-201, MCA, is amended to read:
21	"13-27-201. Form of petition generally. (1) A petition for the initiative, the referendum, or to call
22	a constitutional convention must be substantially in the form provided by this chapter. Clerical or technical
23	errors that do not interfere with the ability to judge the sufficiency of signatures on the petition do not
24	render a petition void.
25	(2) Petition sheets may not exceed 8 1/2 x 14 inches in size. Separate sheets of a petition may
26	be fastened in sections of not more than 25 sheets. Near the top of each sheet containing signature lines
27	must be printed the title of the statute or constitutional amendment proposed or the measure to be referred
28	or a statement that the petition is for the purpose of calling a constitutional convention. If signature lines
29	are printed on both the front and back of a petition sheet, the information required above in this subsection

must appear on both the front and back of the sheet. The Only a number assigned pursuant to 13-27-203,

the title, and the complete text of the measure proposed or referred must may be attached to or contained within each signature sheet if sheets are circulated separately. The petition or signature sheets may not contain material other than the material required in this section CHAPTER. The title and the text of the measure must be in the bill form provided in the most recent issue of the bill drafting manual furnished by the legislative services division. If sheets are circulated in sections, the complete text of the measure must be attached to each section."

Section 3. Section 13-27-202, MCA, is amended to read:

"13-27-202. Recommendations -- approval of form required. (1) Before submission of a sample sheet to the secretary of state pursuant to subsection (3), the following requirements must be fulfilled:

- (a) The text of the proposed measure, along with the signatures of AT LEAST 50 different registered voters, must be submitted to the legislative services division for review secretary of state. The signatures may be randomly checked by the secretary of state. The secretary of state shall submit a petition complying with this subsection (1)(a) to the legislative services division for review. If at any time the secretary of state determines that FEWER THAN 50 OF the signatures submitted with a proposed measure are invalid WERE VALID AT THE TIME THEY WERE MADE, the proposed measure is considered withdrawn. THE VALIDITY OF SIGNATURES SUBMITTED PURSUANT TO THIS SUBSECTION (1)(A) MAY NOT BE INVALIDATED BY THE SECRETARY OF STATE OR CHALLENGED AS TO THEIR VALIDITY BY ANOTHER PERSON AFTER THE SECRETARY OF STATE HAS SENT NOTICE OF THE APPROVAL OR REJECTION OF THE PETITION IN ACCORDANCE WITH SUBSECTION (4).
- (b) The legislative services division staff shall review the text for clarity, consistency, and any other factors the council staff considers when drafting proposed legislation.
- (c) (i) Within Except as provided in subsection (1)(c)(ii), within 14 days after submission of the text, the legislative services division staff shall make to the person submitting the text written recommendations for changes in the text or a statement that no changes are recommended.
- (ii) If the legislature is in session or if the legislature is to be convened within 30 days of the date of the submission of the text, the legislative services division shall complete the review required in subsection (1)(c)(i) within 30 days after submission of the text.
- (d) The person submitting the text shall consider the recommendations and respond in writing to the legislative services division, accepting, rejecting, or modifying each of the recommended changes. If



no changes are recommended, no response is required.

- (2) The legislative services division shall furnish a copy of the correspondence provided for in subsection (1) to the secretary of state, who shall make a copy of the correspondence available to any person upon request.
- (3) Before a petition may be circulated for signatures, a sample sheet containing the text of the proposed measure must be submitted to the secretary of state in the form in which it will be circulated. The sample petition may not be submitted to the secretary of state more than 1 year prior to the final date for filing the signed petition with the secretary of state. The secretary of state shall refer a copy of the petition sheet to the attorney general for approval. The secretary of state and attorney general shall each review the petition for sufficiency as to form and approve or reject the form of the petition, stating the reasons for rejection, if any. The secretary of state or the attorney general may not reject the petition solely because the text contains material not submitted to the legislative services division unless the material not submitted to the legislative services division unless the legislative services division.
- (4) The secretary of state shall review the comments and statements of the attorney general received pursuant to 13-27-312 and make a final decision as to the approval or rejection of the form of the petition. The secretary of state shall send written notice to the person who submitted the petition sheet of the approval or rejection within 28 days after submission of the petition sheet. If the petition is rejected, the notice must include reasons for rejection.
- (5) A petition with technical defects in form may be approved with the condition that those defects will be corrected before the petition is circulated for signatures.
- (6) The secretary of state shall upon request provide the person submitting the petition with a sample petition form, including the text of the proposed measure, the statement of purpose, and the statements of implications, all as approved by the secretary of state and the attorney general. The petition may be circulated in the form of the sample prepared by the secretary of state."

Section 4. Section 13-27-301, MCA, is amended to read:

"13-27-301. Submission of petition sheets -- withdrawal of signatures. (1) Signed sheets or sections of petitions shall must be submitted to the official responsible for registration of electors in the county in which the signatures were obtained no sooner than 9 months and no later than 4-7 4 weeks before the final date for filing the petition with the secretary of state. Only original signatures may be

- 3 -



submitted. Facsimile copies or electronic transmissions are not acceptable.

(2) Signatures may be withdrawn out a petition for constitutional amendment, constitutional convention, initiative, or referendum up to the time of final submission of petition sheets as provided in subsection (1). The secretary of state shall prescribe the form to be used by an elector desiring to have his withdraw the elector's signature withdrawn from a petition."

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Section 5. Section 13 27 303, MCA, is amended to read:

reapportionment—duplicate signatures. (1) Except as required by 13-27-104, within 4-7 weeks after receiving the sheets or sections of a petition, the country official shall check the names of all signers to verify they are registered electors of the country. In addition, the official shall randomly select or section and compare them with the signatures of the electors as they appear in the registration records of the office. If all the randomly selected signatures appear to be gonuine, the number of signatures of registered electors on the sheet or section may be contified to the secretary of state without further comparison of signatures. If any of the randomly selected signatures do not appear to be genuine, all signatures on that sheet or section must be compared with the signatures in the registration records of the office.

(2) For the purpose of allocating the signatures of voters among the several legislative representative districts of the state as required to certify a petition for a ballot issue under the provisions of this chapter following the filing of a districting and apportionment plan under 5-1-111 and before the first gubernatorial election following the filing of the plan, the new districts must be used with the number of signatures needed for each legislative representative district being the total votes east for governor in the last gubernatorial election divided by the number of legislative representative districts.

(3) Upon discovery of fraudulent signatures or duplicate signatures of an elector on any one issue, the election administrator may submit the name of the elector or the petition circulator, or both, to the county attorney to be investigated under the provisions of 13-27-106 and 13-35-207."

Section 5. Section 13-27-312, MCA, is amended to read:

"13-27-312. Review of petition by attorney general -- preparation of statements -- fiscal note. (1)
Upon receipt of a petition from the office of the secretary of state pursuant to 13-27-202, the attorney



- general shall examine the petition as to form and, if the proposed ballot issue has an effect on the revenues revenue, expenditures, or the fiscal liability of the state, shall order a fiscal note incorporating an estimate of such the effect, the substance of which must substantially comply with the provisions of 5-4-205. The budget director, in cooperation with the agency or agencies affected by the petition, is responsible for preparing the fiscal note and shall return it within 6 days unless the attorney general, for good cause shown, extends the time for completing the fiscal note.
- (2) If the petition form is approved, the attorney general shall endeavor to seek out parties on both sides of the issue and obtain their advice. The attorney general shall prepare:
 - (a) a statement, not to exceed 400 150 words, explaining the purpose of the measure; and
- (b) statements, not to exceed 25 words each, explaining the implications of a vote for and a vote against the measure.
 - (3) The attorney general shall prepare a fiscal statement of no more than 50 words if a fiscal note was prepared for the proposed ballot issue, such and the statement to must be used on the petition and ballot if the measure is placed on the ballot.
 - (4) The statement of purpose and the statements of implication must express the true and impartial explanation of the proposed ballot issue in plain, easily understood language and may not be arguments or written so as to create prejudice for or against the measure. The statement of purpose must be in the format for bill titles provided in the most recent issue of the bill drafting manual furnished by the legislative services division.
 - (5) The statement of purpose, unless altered by a court under 13-27-316, is the petition title for the measure circulated by the petition and the ballot title if the measure is placed on the ballot.
 - (6) The statements of implication shall must be placed beside the diagram provided for marking of the ballot in a manner similar to but not limited to the following example:
 - [] FOR extending the right to vote to persons 18 years of age
 - [] AGAINST extending the right to vote to persons 18 years of age
 - (7) If the petition is rejected as to form, the attorney general shall forward his the rejection comments to the secretary of state within 21 days after receipt of the petition by the attorney general. If the petition is approved as to form, the attorney general shall forward the statement of purpose, the statements of implication, and the fiscal statement, if applicable, to the secretary of state within 21 days after receipt of the petition by the attorney general."



Section 6	Section	13-27-315	MCA is	s amended to a	road:
Section 0.	Section	13-27-310,	IVIUA. IS	s amended to i	eau.

"13-27-315. Statements by attorney general on issues referred by legislature. (1) Upon receip
of a copy of a ballot form under 13-27-310(2) for an issue proposed by the legislature, the attorney general
shall order a fiscal note as provided in 13-27-312(1) if the issue has an effect on the revenues revenue
expenditures, or the fiscal liability of the state. At the same time the explanatory statement is prepared
under subsection (2), the attorney general shall prepare a fiscal statement of no more than 50 words to be
forwarded to the secretary of state at the same time as the explanatory statement

- (2) At the same time the attorney general, pursuant to 13-27-313, informs the secretary of state of the approval or rejection of a ballot form for an issue proposed by the legislature, the attorney general shall forward to the secretary of state a statement, not exceeding 100 150 words, expressing and and impartial explanation of the purpose of the measure in plain, easily understood language. The statement may not be an argument and may not be written to create a prejudice for or against the issue. The statement prepared under this section is known as the attorney general's explanatory statement.
- (3) If statements of the implication of a vote for or against a ballot issue have not been provided by the legislature, the attorney general shall prepare the statements. Requirements for statements of implication for ballot issues referred by the legislature are the same as those provided in 13-27-312 for other ballot issues. Statements of implication prepared by the attorney general must be returned to the secretary of state no later than the time specified for approval of the ballot form."

NEW SECTION. Section 7. Effective date. [This act] is effective on passage and approval.

-END-



1	SENATE BILL NO. 340
2	INTRODUCED BY GROSFIELD, GRIMES, BENEDICT, FOSTER, GRADY
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT GENERALLY REVISING THE LAWS GOVERNING BALLOT
5	ISSUES; INCREASING THE TIME FOR ELECTION OFFICIALS TO PROCESS BALLOT MEASURES
6	PROHIBITING PETITIONS FROM CONTAINING EXTRANEOUS MATERIAL; REQUIRING THE SIGNATURES
7	OF 50 QUALIFIED ELECTORS IN ORDER TO SUBMIT A PETITION FOR REVIEW; PROVIDING FOR AN
8	EXTENDED PERIOD OF REVIEW DURING CERTAIN TIMES; PROHIBITING FACSIMILE SIGNATURES ON
9	PETITIONS; REQUIRING THE TITLE OF BALLOT MEASURES TO CONFORM TO STANDARDS FOR BILLS
10	INCREASING THE PERMISSIBLE LENGTH OF STATEMENTS OF PURPOSE; AMENDING SECTIONS 5-4-102
11	13-27-201, 13-27-202, 13-27-301, 13-27-303, 13-27-312, AND 13-27-315, MCA; AND PROVIDING AN
12	IMMEDIATE EFFECTIVE DATE."
13	
14	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

THERE ARE NO CHANGES IN THIS BILL AND IT WILL NOT BE REPRINTED. PLEASE REFER TO SECOND READING COPY (YELLOW) FOR COMPLETE TEXT.

APPROVED BY CCM ON STATE ADMINISTRATION

1	SENATE BILL NO. 340
2	INTRODUCED BY GROSFIELD, GRIMES, BENEDICT, FOSTER, GRADY
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT GENERALLY REVISING THE LAWS GOVERNING BALLOT
5	ISSUES; INCREASING THE TIME FOR ELECTION OFFICIALS TO PROCESS BALLOT MEASURES;
6	PROHIBITING PETITIONS FROM CONTAINING EXTRANEOUS MATERIAL; REQUIRING THE SIGNATURES
7	OF 50 QUALIFIED ELECTORS IN ORDER TO SUBMIT A PETITION FOR REVIEW; PROVIDING FOR AN
8	EXTENDED PERIOD OF REVIEW DURING CERTAIN TIMES; PROHIBITING FACSIMILE SIGNATURES ON
9	PETITIONS; REQUIRING THE TITLE OF BALLOT MEASURES TO CONFORM TO STANDARDS FOR BILLS;
10	INCREASING THE PERMISSIBLE LENGTH OF STATEMENTS OF PURPOSE; AMENDING SECTIONS 5-4-102,
11	13-27-201, 13-27-202, 13-27-301, 13-27-303, 13-27-312, AND 13-27-315, MCA; AND PROVIDING AN
12	IMMEDIATE EFFECTIVE DATE."
13	
14	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
15	
16	Section 1. Section 5-4-102, MCA, is amended to read:
17	"5-4-102. Limitation on title of referred legislation. All bills referred by the legislature to a vote of
18	the people shall must have a title of no more than 100 150 words."
19	
20	Section 2. Section 13-27-201, MCA, is amended to read:
21	"13-27-201. Form of petition generally. (1) A petition for the initiative, the referendum, or to call
22	a constitutional convention must be substantially in the form provided by this chapter. Clerical or technical
23	errors that do not interfere with the ability to judge the sufficiency of signatures on the petition do not
24	render a petition void.
25	(2) Petition sheets may not exceed 8 1/2 x 14 inches in size. Separate sheets of a petition may
26	be fastened in sections of not more than 25 sheets. Near the top of each sheet containing signature lines
27	must be printed the title of the statute or constitutional amendment proposed or the measure to be referred
28	or a statement that the petition is for the purpose of calling a constitutional convention. If signature lines
29	are printed on both the front and back of a petition sheet, the information required above in this subsection
30	must appear on both the front and back of the sheet. The Only a number assigned pursuant to 13-27-203,

the title, ADMINISTRATIVE INSTRUCTIONS AT THE BOTTOM OF THE PAGE, and the complete text of the measure proposed or referred must may be attached to or contained within each signature sheet if sheets are circulated separately. The petition or signature sheets may not contain material other than the material required in this section CHAPTER. The title and the text of the measure must be in the bill form provided in the most recent issue of the bill drafting manual furnished by the legislative services division. If sheets are circulated in sections, the complete text of the measure must be attached to each section."

Section 3. Section 13-27-202, MCA, is amended to read:

- "13-27-202. Recommendations -- approval of form required. (1) Before submission of a sample sheet to the secretary of state pursuant to subsection (3), the following requirements must be fulfilled:
- (a) The text of the proposed measure, along with the signatures of AT LEAST 50 different registered voters, must be submitted to the legislative services division for review secretary of state. The signatures may be randomly checked by the secretary of state. The secretary of state shall submit a petition complying with this subsection (1)(a) to the legislative services division for review. If at any time the secretary of state determines that FEWER THAN 50 OF the signatures submitted with a proposed measure are invalid WERE VALID AT THE TIME THEY WERE MADE, the proposed measure is considered withdrawn. THE VALIDITY OF SIGNATURES SUBMITTED PURSUANT TO THIS SUBSECTION (1)(A) MAY NOT BE INVALIDATED BY THE SECRETARY OF STATE OR CHALLENGED AS TO THEIR VALIDITY BY ANOTHER PERSON AFTER THE SECRETARY OF STATE HAS SENT NOTICE OF THE APPROVAL OR REJECTION OF THE PETITION IN ACCORDANCE WITH SUBSECTION (4).
- (b) The legislative services division staff shall review the text for clarity, consistency, and any other factors the council staff considers when drafting proposed legislation.
- (c) (ii) Within Except as provided in subsection (1)(c)(ii), within 14 days after submission of the text, the legislative services division staff shall make to the person submitting the text written recommendations for changes in the text or a statement that no changes are recommended.
- (iii) If the legislature is in session or if the legislature is to be convened within 30 days of the date of the submission of the text, the legislative services division shall complete the review required in subsection (1)(c)(i) within 30 days after submission of the text.
- (d) The person submitting the text shall consider the recommendations and respond in writing to the legislative services division, accepting, rejecting, or modifying each of the recommended changes. If



no changes are recommended, no response is required.

- (2) The legislative services division shall furnish a copy of the correspondence provided for in subsection (1) to the secretary of state, who shall make a copy of the correspondence available to any person upon request.
- (3) Before a petition may be circulated for signatures, a sample sheet containing the text of the proposed measure must be submitted to the secretary of state in the form in which it will be circulated. The sample petition may not be submitted to the secretary of state more than 1 year prior to the final date for filing the signed petition with the secretary of state. The secretary of state shall refer a copy of the petition sheet to the attorney general for approval. The secretary of state and attorney general shall each review the petition for sufficiency as to form and approve or reject the form of the petition, stating the reasons for rejection, if any. The secretary of state or the attorney general may not reject the petition solely because the text contains material not submitted to the legislative services division unless the material not submitted to the legislative services division unless the legislative services division.
- (4) The secretary of state shall review the comments and statements of the attorney general received pursuant to 13-27-312 and make a final decision as to the approval or rejection of the form of the petition. The secretary of state shall send written notice to the person who submitted the petition sheet of the approval or rejection within 28 days after submission of the petition sheet. If the petition is rejected, the notice must include reasons for rejection.
- (5) A petition with technical defects in form may be approved with the condition that those defects will be corrected before the petition is circulated for signatures.
- (6) The secretary of state shall upon request provide the person submitting the petition with a sample petition form, including the text of the proposed measure, the statement of purpose, and the statements of implications, all as approved by the secretary of state and the attorney general. The petition may be circulated in the form of the sample prepared by the secretary of state."

Section 4. Section 13-27-301, MCA, is amended to read:

"13-27-301. Submission of petition sheets -- withdrawal of signatures. (1) Signed sheets or sections of petitions shall must be submitted to the official responsible for registration of electors in the county in which the signatures were obtained no sooner than 9 months and no later than $4 - \frac{7}{4}$ weeks before the final date for filing the petition with the secretary of state. Only original signatures may be



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submitted. Facsimile copies or electronic transmissions are not acceptable.

(2) Signatures may be withdrawn from a petition for constitutional amendment, constitutional convention, initiative, or referendum up to the time of final submission of petition sheets as provided in subsection (1). The secretary of state shall prescribe the form to be used by an elector desiring to have his withdraw the elector's signature withdrawn from a petition."

Section 5. Section 13-27-303, MCA, is amended to read:

"13-27-303. Verification of signatures by county official — allocating voters following reapportionment — duplicate signatures. (1) Except as required by 13-27-104, within 4-7 weeks after receiving the sheets or sections of a petition, the county official shall check the names of all signers to verify they are registered electors of the county. In addition, the official shall randomly select signatures on each sheet or section and compare them with the signatures of the electors as they appear in the registration records of the office. If all the randomly selected signatures appear to be genuine, the number of signatures of registered electors on the sheet or section may be certified to the secretary of state without further comparison of signatures. If any of the randomly selected signatures do not appear to be genuine, all signatures on that sheet or section must be compared with the signatures in the registration records of the office.

(2) For the purpose of allocating the signatures of votors among the several legislative representative districts of the state as required to certify a petition for a ballot issue under the provisions of this chapter following the filing of a districting and apportionment plan under 5-1-111 and before the first gubernatorial election following the filing of the plan, the new districts must be used with the number of signatures needed for each legislative representative district being the total votes east for governor in the last gubernatorial election divided by the number of legislative representative districts.

(3) Upon discovery of fraudulent signatures or duplicate signatures of an elector on any one issue, the election administrator may submit the name of the elector or the petition circulator, or both, to the county atterney to be investigated under the provisions of 13-27-106 and 13-35-207."

Section 5. Section 13-27-312, MCA, is amended to read:

"13-27-312. Review of petition by attorney general -- preparation of statements -- fiscal note. (1)
Upon receipt of a petition from the office of the secretary of state pursuant to 13-27-202, the attorney



- general shall examine the petition as to form and, if the proposed ballot issue has an effect on the revenues revenue, expenditures, or the fiscal liability of the state, shall order a fiscal note incorporating an estimate of such the effect, the substance of which must substantially comply with the provisions of 5-4-205. The budget director, in cooperation with the agency or agencies affected by the petition, is responsible for preparing the fiscal note and shall return it within 6 days unless the attorney general, for good cause shown, extends the time for completing the fiscal note.
- (2) If the petition form is approved, the attorney general shall endeavor to seek out parties on both sides of the issue and obtain their advice. The attorney general shall prepare:
 - (a) a statement, not to exceed 100 150 words, explaining the purpose of the measure; and
- (b) statements, not to exceed 25 words each, explaining the implications of a vote for and a vote against the measure.
- (3) The attorney general shall prepare a fiscal statement of no more than 50 words if a fiscal note was prepared for the proposed ballot issue, such and the statement to must be used on the petition and ballot if the measure is placed on the ballot.
- (4) The statement of purpose and the statements of implication must express the true and impartial explanation of the proposed ballot issue in plain, easily understood language and may not be arguments or written so as to create prejudice for or against the measure. The statement of purpose must be in the format for bill titles provided in the most recent issue of the bill drafting manual furnished by the legislative corvices division.
- (5) The statement of purpose, unless altered by a court under 13-27-316, is the petition title for the measure circulated by the petition and the ballot title if the measure is placed on the ballot.
- (6) The statements of implication shall <u>must</u> be placed beside the diagram provided for marking of the ballot in a manner similar to but not limited to the following example:
 - [] FOR extending the right to vote to persons 18 years of age
 - [] AGAINST extending the right to vote to persons 18 years of age
- (7) If the petition is rejected as to form, the attorney general shall forward his the rejection comments to the secretary of state within 21 days after receipt of the petition by the attorney general. If the petition is approved as to form, the attorney general shall forward the statement of purpose, the statements of implication, and the fiscal statement, if applicable, to the secretary of state within 21 days after receipt of the petition by the attorney general."



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Section 6.	Section	13-27-315,	MCA,	is amended	to	read
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"13-27-315. Statements by attorney general on issues referred by legislature. (1) Upon receipt of a copy of a ballot form under 13-27-310(2) for an issue proposed by the legislature, the attorney general shall order a fiscal note as provided in 13-27-312(1) if the issue has an effect on the revenues revenue, expenditures, or the fiscal liability of the state. At the same time the explanatory statement is prepared under subsection (2), the attorney general shall prepare a fiscal statement of no more than 50 words to be forwarded to the secretary of state at the same time as the explanatory statement.

- (2) At the same time the attorney general, pursuant to 13-27-313, informs the secretary of state of the approval or rejection of a ballot form for an issue proposed by the legislature, the attorney general shall forward to the secretary of state a statement, not exceeding 100 150 words, expressing a true and impartial explanation of the purpose of the measure in plain, easily understood language. The statement may not be an argument and may not be written to create a prejudice for or against the issue. The statement prepared under this section is known as the attorney general's explanatory statement.
- (3) If statements of the implication of a vote for or against a ballot issue have not been provided by the legislature, the attorney general shall prepare the statements. Requirements for statements of implication for ballot issues referred by the legislature are the same as those provided in 13-27-312 for other ballot issues. Statements of implication prepared by the attorney general must be returned to the secretary of state no later than the time specified for approval of the ballot form."

NEW SECTION. Section 7. Effective date. [This act] is effective on passage and approval.

-END-



1	SENATE BILL NO. 340
2	INTRODUCED BY GROSFIELD, GRIMES, BENEDICT, FOSTER, GRADY
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT GENERALLY REVISING THE LAWS GOVERNING BALLOT
5	ISSUES; INCREASING THE TIME FOR ELECTION OFFICIALS TO PROCESS BALLOT MEASURES.
6	PROHIBITING PETITIONS FROM CONTAINING EXTRANEOUS MATERIAL; REQUIRING THE SIGNATURES
7	OF 50 QUALIFIED ELECTORS IN ORDER TO SUBMIT A PETITION FOR REVIEW; PROVIDING FOR AN
8	EXTENDED PERIOD OF REVIEW DURING CERTAIN TIMES; PROHIBITING FACSIMILE SIGNATURES ON
9	PETITIONS; REQUIRING THE TITLE OF BALLOT MEASURES TO CONFORM TO STANDARDS FOR BILLS
10	INCREASING THE PERMISSIBLE LENGTH OF STATEMENTS OF PURPOSE; AMENDING SECTIONS 5-4-102,
11	13-27-201, 13-27-202, 13-27-301, 13-27-303, 13-27-312, AND 13-27-315, MCA; AND PROVIDING AN
12	IMMEDIATE EFFECTIVE DATE."
13	
14	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
15	
16	Section 1. Section 5-4-102, MCA, is amended to read:
17	"5-4-102. Limitation on title of referred legislation. All bills referred by the legislature to a vote of
18	the people shall must have a title of no more than 100 150 words."
19	
20	Section 2. Section 13-27-201, MCA, is amended to read:
21	"13-27-201. Form of petition generally. (1) A petition for the initiative, the referendum, or to call
22	a constitutional convention must be substantially in the form provided by this chapter. Clerical or technical
23	errors that do not interfere with the ability to judge the sufficiency of signatures on the petition do not
24	render a petition void.
25	(2) Petition sheets may not exceed 8 $1/2 \times 14$ inches in size. Separate sheets of a petition may
26	be fastened in sections of not more than 25 sheets. Near the top of each sheet containing signature lines
27	must be printed the title of the statute or constitutional amendment proposed or the measure to be referred
28	or a statement that the petition is for the purpose of calling a constitutional convention. If signature lines
29	are printed on both the front and back of a petition sheet, the information required above in this subsection



must appear on both the front and back of the sheet. The Only a number assigned pursuant to 13-27-203,

the title, ADMINISTRATIVE INSTRUCTIONS AT THE BOTTOM OF THE PAGE, and the complete text of the measure proposed or referred must may be attached to or contained within each signature sheet if sheets are circulated separately. The petition or signature sheets may not contain material other than the material required in this section CHAPTER. The title and the text of the measure must be in the bill form provided in the most recent issue of the bill drafting manual furnished by the legislative services division. If sheets are circulated in sections, the complete text of the measure must be attached to each section."

Section 3. Section 13-27-202, MCA, is amended to read:

"13-27-202. Recommendations -- approval of form required. (1) Before submission of a sample sheet to the secretary of state pursuant to subsection (3), the following requirements must be fulfilled:

- (a) The text of the proposed measure, along with the signatures of AT LEAST 50 different registered voters, must be submitted to the legislative services division for review secretary of state. The signatures may be randomly checked by the secretary of state. The secretary of state shall submit a petition complying with this subsection (1)(a) to the legislative services division for review. If at any time the secretary of state determines that FEWER THAN 50 OF the signatures submitted with a proposed measure are invalid WERE VALID AT THE TIME THEY WERE MADE, the proposed measure is considered withdrawn. THE VALIDITY OF SIGNATURES SUBMITTED PURSUANT TO THIS SUBSECTION (1)(A) MAY NOT BE INVALIDATED BY THE SECRETARY OF STATE OR CHALLENGED AS TO THEIR VALIDITY BY ANOTHER PERSON AFTER THE SECRETARY OF STATE HAS SENT NOTICE OF THE APPROVAL OR REJECTION OF THE PETITION IN ACCORDANCE WITH SUBSECTION (4).
- (b) The legislative services division staff shall review the text for clarity, consistency, and any other factors the council staff considers when drafting proposed legislation.
- (c) (i) Within Except as provided in subsection (1)(c)(ii), within 14 days after submission of the text, the legislative services division staff shall make to the person submitting the text written recommendations for changes in the text or a statement that no changes are recommended.
- (ii) If the legislature is in session or if the legislature is to be convened within 30 days of the date of the submission of the text, the legislative services division shall complete the review required in subsection (1)(c)(i) within 30 days after submission of the text.
- (d) The person submitting the text shall consider the recommendations and respond in writing to the legislative services division, accepting, rejecting, or modifying each of the recommended changes. If



no changes are recommended, no response is required.

- (2) The legislative services division shall furnish a copy of the correspondence provided for in subsection (1) to the secretary of state, who shall make a copy of the correspondence available to any person upon request.
- proposed measure must be submitted to the secretary of state in the form in which it will be circulated. The sample petition may not be submitted to the secretary of state more than 1 year prior to the final date for filing the signed petition with the secretary of state. The secretary of state shall refer a copy of the petition sheet to the attorney general for approval. The secretary of state and attorney general shall each review the petition for sufficiency as to form and approve or reject the form of the petition, stating the reasons for rejection, if any. The secretary of state or the attorney general may not reject the petition solely because the text contains material not submitted to the legislative services division unless the material not submitted to the legislative services division is a substantive change not suggested by the legislative services division.
- (4) The secretary of state shall review the comments and statements of the attorney general received pursuant to 13-27-312 and make a final decision as to the approval or rejection of the form of the petition. The secretary of state shall send written notice to the person who submitted the petition sheet of the approval or rejection within 28 days after submission of the petition sheet. If the petition is rejected, the notice must include reasons for rejection.
- (5) A petition with technical defects in form may be approved with the condition that those defects will be corrected before the petition is circulated for signatures.
- (6) The secretary of state shall upon request provide the person submitting the petition with a sample petition form, including the text of the proposed measure, the statement of purpose, and the statements of implications, all as approved by the secretary of state and the attorney general. The petition may be circulated in the form of the sample prepared by the secretary of state."

Section 4. Section 13-27-301, MCA, is amended to read:

"13-27-301. Submission of petition sheets -- withdrawal of signatures. (1) Signed sheets or sections of petitions shall must be submitted to the official responsible for registration of electors in the county in which the signatures were obtained no sooner than 9 months and no later than 4-7 4 weeks before the final date for filing the petition with the secretary of state. Only original signatures may be



submitted. Facsimile copies or electronic transmissions are not acceptable.

(2) Signatures may be withdrawn from a petition for constitutional amendment, constitutional convention, initiative, or referendum up to the time of final submission of petition sheets as provided in subsection (1). The secretary of state shall prescribe the form to be used by an elector desiring to have his withdraw the elector's signature withdrawn from a petition."

Section 5. Section 13-27-303, MCA, is amended to read:

"13-27-303. Verification of signatures by county official allocating voters following reapportionment duplicate signatures. (1) Except as required by 13-27-104, within 4-7 weeks after receiving the sheets or sections of a potition, the county official shall sheek the names of all signers to verify they are registered electors of the county. In addition, the official shall randomly select signatures on each sheet or section and compare them with the signatures of the electors as they appear in the registration records of the office. If all the randomly selected signatures appear to be genuine, the number of signatures of registered electors on the sheet or section may be certified to the secretary of state without further comparison of signatures. If any of the randomly selected signatures do not appear to be genuine, all signatures on that sheet or section must be compared with the signatures in the registration records of the office.

(2) For the purpose of allocating the signatures of voters among the several legislative representative districts of the state as required to certify a petition for a ballot issue under the provisions of this chapter following the filing of a districting and apportionment plan under 5-1-111 and before the first gubernatorial election following the filing of the plan, the new districts must be used with the number of eignatures needed for each legislative representative district being the total votes east for governor in the last gubernatorial election divided by the number of legislative representative districts.

(3) Upon discovery of fraudulent signatures or duplicate signatures of an elector on any one issue, the election administrator may submit the name of the elector or the petition circulator, or both, to the county attorney to be investigated under the previsions of 13-27-106 and 13-35-207."

Section 5. Section 13-27-312, MCA, is amended to read:

"13-27-312. Review of petition by attorney general -- preparation of statements -- fiscal note. (1)
Upon receipt of a petition from the office of the secretary of state pursuant to 13-27-202, the attorney



- general shall examine the petition as to form and, if the proposed ballot issue has an effect on the revenues revenue, expenditures, or the fiscal liability of the state, shall order a fiscal note incorporating an estimate of such the effect, the substance of which must substantially comply with the provisions of 5-4-205. The budget director, in cooperation with the agency or agencies affected by the petition, is responsible for preparing the fiscal note and shall return it within 6 days unless the attorney general, for good cause shown, extends the time for completing the fiscal note.
- (2) If the petition form is approved, the attorney general shall endeavor to seek out parties on both sides of the issue and obtain their advice. The attorney general shall prepare:
 - (a) a statement, not to exceed 400 150 words, explaining the purpose of the measure; and
- (b) statements, not to exceed 25 words each, explaining the implications of a vote for and a vote against the measure.
- (3) The attorney general shall prepare a fiscal statement of no more than 50 words if a fiscal note was prepared for the proposed ballot issue, such and the statement to must be used on the petition and ballot if the measure is placed on the ballot.
- (4) The statement of purpose and the statements of implication must express the true and impartial explanation of the proposed ballot issue in plain, easily understood language and may not be arguments or written so as to create prejudice for or against the measure. The statement of purpose must be in the format for bill titles provided in the most recent issue of the bill drafting manual furnished by the legislative services division.
- (5) The statement of purpose, unless altered by a court under 13-27-316, is the petition title for the measure circulated by the petition and the ballot title if the measure is placed on the ballot.
- (6) The statements of implication shall must be placed beside the diagram provided for marking of the ballot in a manner similar to but not limited to the following example:
 - [] FOR extending the right to vote to persons 18 years of age
- 25 [] AGAINST extending the right to vote to persons 18 years of age
 - (7) If the petition is rejected as to form, the attorney general shall forward his the rejection comments to the secretary of state within 21 days after receipt of the petition by the attorney general. If the petition is approved as to form, the attorney general shall forward the statement of purpose, the statements of implication, and the fiscal statement, if applicable, to the secretary of state within 21 days after receipt of the petition by the attorney general."

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SB 340

55th Legislature

Section 6.	Section	13-27-315.	MCA.	is amended	to read:
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"13-27-315. Statements by attorney general on issues referred by legislature. (1) Upon receipt of a copy of a ballot form under 13-27-310(2) for an issue proposed by the legislature, the attorney general shall order a fiscal note as provided in 13-27-312(1) if the issue has an effect on the revenues revenue, expenditures, or the fiscal liability of the state. At the same time the explanatory statement is prepared under subsection (2), the attorney general shall prepare a fiscal statement of no more than 50 words to be forwarded to the secretary of state at the same time as the explanatory statement.

- (2) At the same time the attorney general, pursuant to 13-27-313, informs the secretary of state of the approval or rejection of a ballot form for an issue proposed by the legislature, the attorney general shall forward to the secretary of state a statement, not exceeding 100 150 words, expressing a true and impartial explanation of the purpose of the measure in plain, easily understood language. The statement may not be an argument and may not be written to create a prejudice for or against the issue. The statement prepared under this section is known as the attorney general's explanatory statement.
- (3) If statements of the implication of a vote for or against a ballot issue have not been provided by the legislature, the attorney general shall prepare the statements. Requirements for statements of implication for ballot issues referred by the legislature are the same as those provided in 13-27-312 for other ballot issues. Statements of implication prepared by the attorney general must be returned to the secretary of state no later than the time specified for approval of the ballot form."

NEW SECTION. Section 7. Effective date. [This act] is effective on passage and approval.

21 -END-

