1	SENATE BILL NO. 103
2	INTRODUCED BY VAN VALKENBURG
3	BY REQUEST OF THE DEPARTMENT OF MILITARY AFFAIRS
4	
5	A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING FOR THE IMMUNITY OF THE STATE, ITS OFFICERS,
6	EMPLOYEES, AND AGENTS, AND MEMBERS OF THE MILITIA IN A CIVIL ACTION FOR DAMAGES WHILE
7	ENGAGED IN FEDERAL ACTIVITIES."
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9	WHEREAS, Article VI, section 13, of the Montana Constitution provides that the "governor is
10	commander-in-chief of the militia forces of the state, except when they are in the actual service of the
11	United States"; and
12	WHEREAS, section 10-1-101, MCA, defines "militia" as "all the military forces of this state,
13	whether organized or active or inactive"; and
14	WHEREAS, section 10-1-101, MCA, defines "national guard" as "the army national guard and the
15	air national guard"; and
16	WHEREAS, section 10-1-102, MCA, recognizes that the Department of Military Affairs performs
17	duties and functions required by federal laws and regulations; and
18	WHEREAS, section 10-1-104, MCA, recognizes the application of federal laws, regulations, forms,
19	precedents, and usages relating to and governing the armed forces of the United States to the military
20	forces of this state; and
21	WHEREAS, the Army National Guard and the Air National Guard perform a uniquely federal mission
22	and role except when ordered by the Governor into state active duty as provided for in Article VI, section
23	13, of the Montana Constitution; and
24	WHEREAS, the federal government has established comprehensive administrative programs to
25	compensate military forces for injuries that they may incur while performing training for the nation's defense
26	and to compensate those who make claims for death, personal injury, or damage to real or personal
27	property under the Federal Tort Claims Act, 28 U.S.C. 2671, et seq.
28	NOW, THEREFORE, the Legislature finds it appropriate to enact [section 1] for the purpose of
29	limiting liability of this state, its officers, employees, and agents, and members of the militia for the
30	performance of the uniquely federal functions of the Army National Guard and the Air National Guard.



1	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
2	
3	NEW SECTION. Section 1. Immunity from liability. The state, an officer, employee, or agent of
4	the state, or a member of the militia may not be held liable in a civil action for damages that result from an
5	action that occurs while the officer, employee, agent, or member is considered an employee of the federal
6	government under the Federal Tort Claims Act, 28 U.S.C. 2671, et seq.
7	
8	NEW SECTION. Section 2. Codification instruction. [Section 1] is intended to be codified as an
9	integral part of Title 10, and the provisions of Title 10 apply to [section 1].
10	
11	NEW SECTION. Section 3. Saving clause. [This act] does not affect rights and duties that
12	matured, penalties that were incurred, or proceedings that were begun before [the effective date of this
13	act].
14	
15	NEW SECTION. Section 4. Two-thirds vote required. Because [section 1] limits governmental
16	liability, Article II, section 18, of the Montana constitution requires a vote of two-thirds of the members of
17	each house of the legislature for passage.
18	-END-

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Fiscal Note for SB0103, as introduced

#### DESCRIPTION OF PROPOSED LEGISLATION:

A bill to provide immunity for the State of Montana, its officers, employees, and agents, and members of the militia in a civil action for damages while engaged in federal activities.

## ASSUMPTIONS:

- 1. Legislation would clearly limit the state's liability for state's organized militia while performing federal activities.
- 2. The liability for injuries or damages sustained during periods when the state's organized militia is performing federal activities will be provided by the federal government under the federal tort claims act.
- 3. In those instances when the state's organized militia is performing state active duty under order of the Governor of Montana, the legal responsibility or liability for damages caused by the organized militia continues to rest with the state and not with the federal government. The bill would not provide any immunity for state active duty situations.

#### FISCAL IMPACT:

Savings to the state are potentially significant.

### LONG-RANGE EFFECTS OF PROPOSED LEGISLATION:

Legislation limiting liability of this state for the performance of the uniquely federal functions of the Air and Army National Guard will result in anticipated cost savings both due to limiting the state's liability exposure to pay damage awards and to reducing legal defense expenses. Because the statutes and court developed law surrounding the legal status of the National Guard is so involved, the clarification of the state's liability will reduce the legal complexity. Reduction of the legal complexity will affect both the number of suits that are filed, which must be defended at state expense, as well as remove the legal complexity .

LEWIS, BUDGET DIRECTOR DAVE DATE

Office of Budget and Program Planning

FRED VAN VALKENBURG, PRIMARY VSPONSOR DAT

Fiscal Note for SB0103, as introduced

SB 103

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17	each house of the legislature for passage.
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# CONSTITUTIONAL AMENDMENT

<ul> <li>EMPLOYEES, AND AGENTS, AND MEMBERS OF THE MILITIA IN A CIVIL ACTION FOR DAMAGES WHILE</li> <li>ENGAGED IN FEDERAL ACTIVITIES."</li> <li>WHEREAS, Article VI, section 13, of the Montana Constitution provides that the "governor is</li> <li>commander-in-chief of the militia forces of the state, except when they are in the actual service of the</li> <li>United States"; and</li> <li>WHEREAS, section 10-1-101, MCA, defines "militia" as "all the military forces of this state,</li> <li>whether organized or active or inactive"; and</li> <li>WHEREAS, section 10-1-101, MCA, defines "national guard" as. "the army national guard and the</li> <li>air national guard"; and</li> <li>WHEREAS, section 10-1-102, MCA, recognizes that the Department of Military Affairs performs</li> <li>duties and functions required by federal laws and regulations; and</li> <li>WHEREAS, section 10-1-104, MCA, recognizes the application of federal laws, regulations, forms,</li> <li>precedents, and usages relating to and governing the armed forces of the United States to the military</li> <li>forces of this state; and</li> <li>WHEREAS, the Army National Guard and the Air National Guard perform a uniquely federal mission</li> <li>and role except when ordered by the Governor into state active duty as provided for in Article VI, section</li> <li>13, of the Montana Constitution; and</li> <li>WHEREAS, the federal government has established comprehensive administrative programs to</li> </ul>	1	SENATE BILL NO. 103
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2	performance of the uniquely federal functions of the Army National Guard and the Air National Guard.
3	
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
5	
6	NEW SECTION. Section 1. Immunity from liability. The state, an officer, employee, or agent of
7	the state, or a member of the militia may not be held liable in a civil action for damages that result from an
8	action that occurs while the officer, employee, agent, or member is considered an employee of the federal
9	government under the Federal Tort Claims Act, 28 U.S.C. 2671, et seq.
10	
11	NEW SECTION. Section 2. Codification instruction. [Section 1] is intended to be codified as an
12	integral part of Title 10, and the provisions of Title 10 apply to [section 1].
13	
14	NEW SECTION. Section 3. Saving clause. [This act] does not affect rights and duties that
15	matured, penalties that were incurred, or proceedings that were begun before [the effective date of this
16	act].
17	
18	NEW SECTION. Section 4. Two-thirds vote required. Because [section 1] limits governmental
19	liability, Article II, section 18, of the Montana constitution requires a vote of two-thirds of the members of
20	each house of the legislature for passage.
21	-END-

1	SENATE BILL NO. 103
2	INTRODUCED BY VAN VALKENBURG
3	BY REQUEST OF THE DEPARTMENT OF MILITARY AFFAIRS
4	
5	A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING FOR THE IMMUNITY OF THE STATE, ITS OFFICERS,
6	EMPLOYEES, AND AGENTS, AND MEMBERS OF THE MILITIA IN A CIVIL ACTION FOR DAMAGES WHILE
7	ENGAGED IN FEDERAL ACTIVITIES."
8	
9	WHEREAS, Article VI, section 13, of the Montana Constitution provides that the "governor is
10	commander-in-chief of the militia forces of the state, except when they are in the actual service of the
11	United States"; and
12	WHEREAS, section 10-1-101, MCA, defines "militia" as "all the military forces of this state,
13	whether organized or active or inactive"; and
14	WHEREAS, section 10-1-101, MCA, defines "national guard" as "the army national guard and the
15	air national guard"; and
16	WHEREAS, section 10-1-102, MCA, recognizes that the Department of Military Affairs performs
17	duties and functions required by federal laws and regulations; and
18	WHEREAS, section 10-1-104, MCA, recognizes the application of federal laws, regulations, forms,
19	precedents, and usages relating to and governing the armed forces of the United States to the military
20	forces of this state; and
21	WHEREAS, the Army National Guard and the Air National Guard perform a uniquely federal mission
22	and role except when ordered by the Governor into state active duty as provided for in Article VI, section
23	13, of the Montana Constitution; and
24	WHEREAS, the federal government has established comprehensive administrative programs to
25	compensate military forces for injuries that they may incur while performing training for the nation's
26	defense <u>;</u> and
27	WHEREAS, THE FEDERAL GOVERNMENT HAS ESTABLISHED COMPREHENSIVE ADMINISTRATIVE
28	PROGRAMS to compensate those who make claims for death, personal injury, or damage to real or personal
29	property under the Federal Tort Claims Act, 28 U.S.C. 2671, et seq.
30	NOW, THEREFORE, the Legislature finds it appropriate to enact [section 1] for the purpose of

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1	limiting liability of this state, its officers, employees, and agents, and members of the militia for the
2	performance of the uniquely federal functions of the Army National Guard and the Air National Guard.
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14	NEW SECTION. Section 3. Saving clause. [This act] does not affect rights and duties that
15	matured, penalties that were incurred, or proceedings that were begun before [the effective date of this
16	act].
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18	NEW SECTION. Section 4. Two-thirds vote required. Because [section 1] limits governmental
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20	each house of the legislature for passage.
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14	WHEREAS, section 10-1-101, MCA, defines "national guard" as. "the army national guard and the
15	air national guard"; and
16	WHEREAS, section 10-1-102, MCA, recognizes that the Department of Military Affairs performs
17	duties and functions required by federal laws and regulations; and
18	WHEREAS, section 10-1-104, MCA, recognizes the application of federal laws, regulations, forms,
19	precedents, and usages relating to and governing the armed forces of the United States to the military
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