1	INTRODUCED BY
2	INTRODUCED BY
3	MARP B-12
4	A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING FOR RECOGNITION, IN THE ISSUANCE OF WATER
5	QUALITY DISCHARGE PERMITS, OF NATURAL ATTENUATION ZONES; AMENDING SECTIONS 75-5-103
6	AND 75-5-301, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE."
7	
8	STATEMENT OF INTENT
9	This bill, which recognizes natural attenuation zones, is intended to supplement existing statutory
10	provisions for mixing zones to recognize the importance of natural treatment mechanisms in addition to
11	dilution in minimizing the effects of discharges on receiving waters.
12	In the spirit of minimizing the complexity of regulatory requirements and promoting compliance, it
13	is intended that the delineation of natural attenuation zones be a simple procedure. The criteria for defining
14	the boundaries of natural attenuation zones will emphasize land use control that provides control of
15	beneficial uses of water within the attenuation zone for the period of time needed to prevent any effect on
16	uses, in perpetuity if necessary. The control of a natural attenuation zone may include but is not limited
17	to outright ownership or contractual agreements with the property owner or an owner of a water right.
18	
19	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
20	
21	NEW SECTION. Section 1. Natural attenuation zones authorization application designation
22	procedure. (1) Upon application under this section, the department shall designate natural attenuation
23	zones in accordance with rules adopted by the board. Water quality changes may occur and water quality
24	standards may be exceeded in natural attenuation zones, subject to conditions that are imposed by the
25	department and that are consistent with the rules adopted by the board.
26	(2) A person seeking designation of a natural attenuation zone shall submit an application to the
27	department. The application must contain:
28	(a) the applicant's name and address;
29	(b) a description of the activity generating a discharge to waters of the state and a description of
30	the anticipated volume and quality of the discharge;



1	(c) a description of the means by which the discharge will be mixed with the receiving waters;
2	(d) a legal description and map delineating the geographic area proposed by the applicant for
3	designation as the natural attenuation zone for the discharge;
4	(e) information establishing that natural processes attenuate the discharge within the entire extent
5	of the proposed natural attenuation zone and a description of those processes;
6	(f) information establishing the quality of the receiving water up gradient from and the projected
7	quality of the receiving water down gradient from and throughout the proposed natural attenuation zone
8	(g) information establishing the extent to which the applicant controls access, by ownership, lease,
9	or otherwise, to the area within the proposed natural attenuation zone; and
10	(h) a description of the monitoring program proposed by the applicant.
11	
12	Section 2. Section 75-5-103, MCA, is amended to read:
13	"75-5-103. Definitions. Unless the context requires otherwise, in this chapter, the following
14	definitions apply:
15	(1) "Board" means the board of health and environmental sciences provided for in 2-15-2104.
16	(2) "Contamination" means impairment of the quality of state waters by sewage, industrial wastes,
17	or other wastes, creating a hazard to human health.
18	(3) "Council" means the water pollution control advisory council provided for in 2-15-2107.

- 22 (5) "Department" means the department of health and environmental sciences provided for in Title 23 2, chapter 15, part 21.
  - (6) "Disposal system" means a system for disposing of sewage, industrial, or other wastes and includes sewage systems and treatment works.

for a parameter. The term does not include those changes in water quality determined to be nonsignificant

(4) "Degradation" means a change in water quality that lowers the quality of high-quality waters

- (7) "Effluent standard" means a restriction or prohibition on quantities, rates, and concentrations of chemical, physical, biological, and other constituents which that are discharged into state waters.
- (8) "Existing uses" means those uses actually attained in state waters on or after July 1, 1971, whether or not those uses are included in the water quality standards.
  - (9) "High-quality waters" means state waters whose quality for a parameter is better than



pursuant to 75-5-301(5)(c).

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- standards established pursuant to 75-5-301. All waters are high-quality water unless classified by the board within a classification for waters that are not suitable for human consumption or not suitable for growth and propagation of fish and associated aquatic life.
- (10) "Industrial waste" means a waste substance from the process of business or industry or from the development of any natural resource, together with any sewage that may be present.
- (11) "Interested person" means a person who has submitted oral or written comments on the department's preliminary decision regarding degradation of state waters, pursuant to 75-5-303. The term includes a person who has requested authorization to degrade high-quality waters.
- 9 (12) "Local department of health" means the staff, including health officers, employed by a county, 10 city, city-county, or district board of health.
  - (13) "Mixing zone" means an area established in a permit or final decision on nondegradation issued by the department where water quality standards may be exceeded, subject to conditions that are imposed by the department and that are consistent with the rules adopted by the board.
  - (14) "Natural attenuation zone" means an area established in a permit or final decision on nondegradation issued by the department where natural attenuation processes reduce the concentrations of chemical constituents within a discharge. Natural attenuation processes include but are not limited to adsorption, chemical precipitation, chemical reaction, dilution, biological reaction, ultraviolet radiation, and volatilization.
  - (15) "Other wastes" means garbage, municipal refuse, decayed wood, sawdust, shavings, bark, lime, sand, ashes, offal, night soil, oil, grease, tar, heat, chemicals, dead animals, sediment, wrecked or discarded equipment, radioactive materials, solid waste, and all other substances that may pollute state waters.
  - (15)(16) "Owner or operator" means a person who owns, leases, operates, controls, or supervises a point source.
    - (16)(17) "Parameter" means a physical, biological, or chemical property of state water when a value of that property affects the quality of the state water.
  - (17)(18) "Person" means the state, a political subdivision of the state, institution, firm, corporation, partnership, individual, or other entity and includes persons resident in Canada.
  - (18)(19) "Point source" means a discernible, confined, and discrete conveyance, including but not limited to any pipe, ditch, channel, tunnel, conduit, well, discrete fissure, container, rolling stock, or vessel



or other floating craft, from which pollutants are or may be discharged.

properties of state waters which that exceeds that permitted by Montana water quality standards, including but not limited to standards relating to change in temperature, taste, color, turbidity, or odor; or the discharge, seepage, drainage, infiltration, or flow of liquid, gaseous, solid, radioactive, or other substance into state water which that will or is likely to create a nuisance or render the waters harmful, detrimental, or injurious to public health, recreation, safety, welfare, livestock, wild animals, birds, fish, or other wildlife. A discharge, seepage, drainage, infiltration or flow which that is authorized under the pollution discharge permit rules of the board is not pollution under this chapter. Activities conducted under the conditions imposed by the department in short-term authorizations pursuant to 75-5-308 are not considered pollution under this chapter.

(20)(21) "Sewage" means water-carried waste products from residences, public buildings, institutions, or other buildings, including discharge from human beings or animals, together with ground water infiltration and surface water present.

(21)(22) "Sewage system" means a device for collecting or conducting sewage, industrial wastes, or other wastes to an ultimate disposal point.

(22)(23) "Standard of performance" means a standard adopted by the board for the control of the discharge of pollutants which that reflects the greatest degree of effluent reduction achievable through application of the best available demonstrated control technology, processes, operating methods, or other alternatives, including, where practicable, a standard permitting no discharge of pollutants.

(23)(24) "State waters" means a body of water, irrigation system, or drainage system, either surface or underground; however, this subsection does not apply to irrigation waters where the waters are used up within the irrigation system and the waters are not returned to any other state waters.

<del>(24)</del>(25) "Treatment works" means works, including sewage lagoons, installed for treating or holding sewage, industrial wastes, or other wastes.

(25)(26) "Water quality protection practices" means those activities, prohibitions, maintenance procedures, or other management practices applied to point and nonpoint sources designed to protect, maintain, and improve the quality of state waters. Water quality protection practices include but are not limited to treatment requirements, standards of performance, effluent standards, and operating procedures and practices to control site runoff, spillage or leaks, sludge or water disposal, or drainage from material



1	storage.
2	(26)(27) "Water well" means an excavation that is drilled, cored, bored, washed, driven, dug
3	jetted, or otherwise constructed and intended for the location, diversion, artificial recharge, or acquisition
4	of ground water."
5	
6	Section 3. Section 75-5-301, MCA, is amended to read:
7	"75-5-301. Classification and standards for state waters. Consistent with the provisions of
8	75-5-302 through 75-5-307 and 80-15-201, the board shall:
9	(1) establish and modify the classification of all waters in accordance with their present and future
10	most beneficial uses;
11	(2) formulate standards of water purity and classification of water according to its most beneficia
12	uses, giving consideration to the economics of waste treatment and prevention;
3	(3) review, from time to time at intervals of not more than 3 years, established classifications of
4	waters and standards of water purity and classification;
5	(4) adopt rules governing the granting of mixing zones and natural attenuation zones, requiring that
6	providing:
17	(a) that mixing zones and natural attenuation zones granted by the department be specifically
18	identified, and requiring that mixing zones and natural attenuation zones have:
19	(a)(i) the smallest practicable size;
20	(b)(ii) a minimum practicable effect on water uses; and
21	(e)(iii) definable boundaries;
22	(b) that the department shall respond to applications submitted pursuant to [section 1] within 30
23	days of receipt;
24	(c) that, to the extent possible, applications for and designations of natural attenuation zones be
25	coordinated with permitting procedures under part 4; and
26	(d) a procedure for appeal by the applicant, to the board, of a department decision:
27	(i) denying an application for designation of a natural attenuation zone; or
28	(ii) designating a natural attenuation zone other than as applied for by the applicant;
29	(5) adopt rules implementing the nondegradation policy established in 75-5-303, including but not



limited to rules that:

1	(a) provide a procedure for department review and authorization of degradation;
2	(b) establish criteria for the following:
3	(i) determining important economic or social development; and
4	(ii) weighing the social and economic importance to the public of allowing the proposed project
5	against the cost to society associated with a loss of water quality; and
6	(c) establish criteria for determining whether a proposed activity or class of activities will result in
7	nonsignificant changes in water quality for any parameter in order that those activities are not required to
8	undergo review under 75-5-303(3). These criteria must be established in a manner that generally:
9	(i) equates significance with the potential for harm to human health or the environment;
10	(ii) considers both the quantity and the strength of the pollutant;
11	(iii) considers the length of time that the degradation will occur; and
12	(iv) considers the character of the pollutant so that greater significance is associated with
13	carcinogens and toxins that bioaccumulate or biomagnify and lesser significance is associated with
14	substances that are less harmful or less persistent.
15	(6) to the extent practicable, ensure that the rules adopted under subsection (5) establish objective
16	and quantifiable criteria for various parameters. These criteria must, to the extent practicable, constitute
17	guidelines for granting or denying applications for authorization to degrade high-quality waters under the
18	policy established in 75-5-303(2) and (3).
19	(7) adopt rules to implement this section."
20	
21	NEW SECTION. Section 4. Codification instruction. [Section 1] is intended to be codified as an
22	integral part of Title 75, chapter 5, part 3, and the provisions of Title 75, chapter 5, part 3, apply to
23	[section 1].
24	
25	NEW SECTION. Section 5. Effective date. [This act] is effective on passage and approval.
26	-END-



### STATE OF MONTANA - FISCAL NOTE

#### Fiscal Note for SB0252, as introduced

#### DESCRIPTION OF PROPOSED LEGISLATION:

An act amending the Montana Water Quality Act to recognize "natural attenuation zones" to naturally treat and dilute contaminants from discharges to state waters which are permitted by the Department of Health and Environmental Sciences (DHES).

#### ASSUMPTIONS:

- 1. The Executive Budget present law base serves as the starting point from which to calculate the fiscal impact of this proposed legislation.
- 2. Recent rulemaking for other water quality regulations, such as nondegradation and mixing zones, generated a major amount of public comment. Significant time maybe required in FY96 to draft regulations, conduct formal and informal public review, and respond to comments.
- 3. Generally all subdivisions which discharge sewage to ground water through subsurface disposal systems are granted mixing zones. Natural attenuation zones are similar to mixing zones and would likely be a popular option for developers. Review of proposed attenuation zones would be concurrent with permit or subdivision review but would constitute additional workload and lengthened review time.
- 4. To meet the required 30-day response time specified in the legislation, the department estimates it would need the equivalent of a minimum of 0.50 FTE in FY97 to review proposed natural attenuation zones.

#### FISCAL IMPACT:

Expenditures: Operating	<u>FY96</u> <u>Difference</u> 5,000	FY97 Difference 17,000
<u>Funding:</u> General Fund	5,000	17,000
Net Impact: General Fund Cost	5,000	17,000

## EFFECT ON COUNTY OR OTHER LOCAL REVENUES OR EXPENDITURES:

DHES contracts with local governments to provide review and approval of subdivisions. These reviews must ensure compliance with Montana Water Quality Act requirements such as nondegradation. Local governments would also be required to review and approve natural attenuation zones.

DAVE LEWIS, BUDGET DIRECTOR DATE
Office of Budget and Program Planning

LARRY TVEIT, PRIMARY SPONSOR

Fiscal Note for SB0252, as introduced

SB 252

1	SENATE BILL NO. 252
2	INTRODUCED BY TVEIT
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING FOR RECOGNITION, IN THE ISSUANCE OF WATER
5	QUALITY DISCHARGE PERMITS, OF NATURAL ATTENUATION ZONES CLARIFYING THE WATER QUALITY
6	LAWS TO RECOGNIZE AND PROVIDE FOR GROUND WATER MIXING ZONES AT LEAST TO THE EXTENT
7	OF THE PROPERTY OWNED OR CONTROLLED BY THE DISCHARGER; AMENDING SECTIONS 75-5-103
8	AND 75-5-301, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE."
9	
10	STATEMENT OF INTENT
11	This bill, which recognizes natural attenuation zones, is intended to supplement existing statutory
12	provisions for mixing zones to recognize the importance of natural treatment mechanisms in addition to
13	dilution in minimizing the effects of discharges on receiving waters.
14	In the spirit of minimizing the complexity of regulatory requirements and promoting compliance, it
15	is intended that the delineation of natural attenuation zones be a simple procedure. The criteria for defining
16	the boundaries of natural attenuation zones will emphasize land use control that provides control of
17	beneficial uses of water within the attenuation zone for the period of time needed to prevent any effect on
18	uses, in perpetuity if necessary. The control of a natural attenuation zone may include but is not limited
19	to outright ownership or contractual agreements with the property owner or an owner of a water right.
20	
21	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
22	
23	NEW SECTION. Section 1. Natural attenuation zones authorization application designation
24	procedure. (1) Upon application under this section, the department shall designate natural attenuation
25	zones in accordance with rules adopted by the board. Water quality changes may occur and water quality
26	standards may be exceeded in natural attenuation zones, subject to conditions that are imposed by the
27	department and that are consistent with the rules adopted by the board.
28	(2) A person seeking designation of a natural attenuation zone shall submit an application to the
29	department. The application must contain:

(a) the applicant's name and address;

1	(b) a description of the activity generating a discharge to waters of the state and a description of
2	the anticipated volume and quality of the discharge;
3	(e) a description of the means by which the discharge will be mixed with the receiving waters;
4	(d) a legal description and map delineating the geographic area proposed by the applicant for
5	designation as the natural attenuation zone for the discharge;
6	(e) information establishing that natural processes attenuate the discharge within the entire extent
7	of the proposed natural attenuation zone and a description of those processes;
8	(f) information establishing the quality of the receiving water up gradient from and the projected
9	quality of the receiving water down-gradient from and throughout the proposed natural attenuation zone;
10	(g) information establishing the extent to which the applicant controls access, by ownership, lease,
11	or otherwise, to the area within the proposed natural attenuation zone; and
12	(h) a description of the monitoring program proposed by the applicant.
13	
14	Section 1. Section 75-5-103, MCA, is amended to read:
15	"75-5-103. Definitions. Unless the context requires otherwise, in this chapter, the following
16	definitions apply:
1:7	(1) "Board" means the board of health and environmental sciences provided for in 2-15-2104.
18	(2) "Contamination" means impairment of the quality of state waters by sewage, industrial wastes,
19	or other wastes, creating a hazard to human health.
20	(3) "CONTROLLED PROPERTY" MEANS THE LAND AREA CONTROLLED BY A DISCHARGER, AT
21	THE TIME THAT THE PERMIT WAS ISSUED, THROUGH OWNERSHIP, LEASE, OR OTHERWISE, WITHIN
22	WHICH THE DISCHARGER CONTROLS BENEFICIAL USES OF GROUND WATER.
23	(3) (4) "Council" means the water pollution control advisory council provided for in 2-15-2107.
24	(4) (5) "Degradation" means a change in water quality that lowers the quality of high-quality waters
25	for a parameter. The term does not include those changes in water quality determined to be nonsignificant
26	pursuant to 75-5-301(5)(c).
27	(5) (6) "Department" means the department of health and environmental sciences provided for in
28	Title 2, chapter 15, part 21.
29	(6) (7) "Disposal system" means a system for disposing of sewage, industrial, or other wastes and
30	includes sewage systems and treatment works.



	<del>(7)</del>	<u>(8)</u>	"Effluent	standard"	means	а	restriction	or	prohibition	on	quantities,	rates,	and
concentrations of chemical, physical, biological, and other constituents which that are discharged into state													
water	s.												

- (8) (9) "Existing uses" means those uses actually attained in state waters on or after July 1, 1971, whether or not those uses are included in the water quality standards.
- (9) (10) "High-quality waters" means state waters whose quality for a parameter is better than standards established pursuant to 75-5-301. All waters are high-quality water unless classified by the board within a classification for waters that are not suitable for human consumption or not suitable for growth and propagation of fish and associated aquatic life.
- (10) (11) "Industrial waste" means a waste substance from the process of business or industry or from the development of any natural resource, together with any sewage that may be present.
- (11) (12) "Interested person" means a person who has submitted oral or written comments on the department's preliminary decision regarding degradation of state waters, pursuant to 75-5-303. The term includes a person who has requested authorization to degrade high-quality waters.
- (12) (13) "Local department of health" means the staff, including health officers, employed by a county, city, city-county, or district board of health.
- (13) (14) "Mixing zone" means an area established in a permit or final decision on nondegradation issued by the department where water quality standards may be exceeded, subject to conditions that are imposed by the department and that are consistent with the rules adopted by the board.
- (14) "Natural attenuation zone" means an area established in a permit or final decision on nondegradation issued by the department where natural attenuation processes reduce the concentrations of chemical constituents within a discharge. Natural attenuation processes include but are not limited to adsorption, chemical precipitation, chemical reaction, dilution, biological reaction, ultraviolet radiation, and volatilization.
- (15) "Other wastes" means garbage, municipal refuse, decayed wood, sawdust, shavings, bark, lime, sand, ashes, offal, night soil, oil, grease, tar, heat, chemicals, dead animals, sediment, wrecked or discarded equipment, radioactive materials, solid waste, and all other substances that may pollute state waters.
- (15)(16) "Owner or operator" means a person who owns, leases, operates, controls, or supervises a point source.



<del>( `</del>	<del>I6)</del> (17) "Para	meter"	means a physic	al, biological	, or chemical p	roperty of	state water	when a	value
of that pr	operty affect	s the d	quality of the st	ate water.					

(17)(18) "Person" means the state, a political subdivision of the state, institution, firm, corporation, partnership, individual, or other entity and includes persons resident in Canada.

(18)(19) "Point source" means a discernible, confined, and discrete conveyance, including but not limited to any pipe, ditch, channel, tunnel, conduit, well, discrete fissure, container, rolling stock, or vessel or other floating craft, from which pollutants are or may be discharged.

properties of state waters which that exceeds that permitted by Montana water quality standards, including but not limited to standards relating to change in temperature, taste, color, turbidity, or odor; or the discharge, seepage, drainage, infiltration, or flow of liquid, gaseous, solid, radioactive, or other substance into state water which that will or is likely to create a nuisance or render the waters harmful, detrimental, or injurious to public health, recreation, safety, welfare, livestock, wild animals, birds, fish, or other wildlife. A discharge, seepage, drainage, infiltration or flow which that is authorized under the pollution discharge permit rules of the board is not pollution under this chapter. Activities conducted under the conditions imposed by the department in short-term authorizations pursuant to 75-5-308 are not considered pollution under this chapter.

(20)(21) "Sewage" means water-carried waste products from residences, public buildings, institutions, or other buildings, including discharge from human beings or animals, together with ground water infiltration and surface water present.

(21)(22) "Sewage system" means a device for collecting or conducting sewage, industrial wastes, or other wastes to an ultimate disposal point.

(22)(23) "Standard of performance" means a standard adopted by the board for the control of the discharge of pollutants which that reflects the greatest degree of effluent reduction achievable through application of the best available demonstrated control technology, processes, operating methods, or other alternatives, including, where practicable, a standard permitting no discharge of pollutants.

(23)(24) "State waters" means a body of water, irrigation system, or drainage system, either surface or underground; however, this subsection does not apply to irrigation waters where the waters are used up within the irrigation system and the waters are not returned to any other state waters.

(24)(25) "Treatment works" means works, including sewage lagoons, installed for treating or



holding sewag	e. industrial	wastes.	or	other	wastes.
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(25)(26) "Water quality protection practices" means those activities, prohibitions, maintenance procedures, or other management practices applied to point and nonpoint sources designed to protect, maintain, and improve the quality of state waters. Water quality protection practices include but are not limited to treatment requirements, standards of performance, effluent standards, and operating procedures and practices to control site runoff, spillage or leaks, sludge or water disposal, or drainage from material storage.

(26)(27) "Water well" means an excavation that is drilled, cored, bored, washed, driven, dug, jetted, or otherwise constructed and intended for the location, diversion, artificial recharge, or acquisition of ground water."

- Section 2. Section 75-5-301, MCA, is amended to read:
- **"75-5-301. Classification and standards for state waters.** Consistent with the provisions of 75-5-302 through 75-5-307 and 80-15-201, the board shall:
- (1) establish and modify the classification of all waters in accordance with their present and future most beneficial uses:
- (2) formulate standards of water purity and classification of water according to its most beneficial uses, giving consideration to the economics of waste treatment and prevention;
- (3) review, from time to time at intervals of not more than 3 years, established classifications of waters and standards of water purity and classification;
- (4) adopt rules governing the granting of mixing zones and natural attenuation zones, requiring that providing:
- (a) REQUIRING that mixing zones and natural attenuation zones granted by the department be specifically identified, and requiring that mixing zones and natural attenuation zones have:
- (a)(i) (A) the smallest practicable size, EXCEPT THAT GROUND WATER MIXING ZONES MUST EXTEND FROM THE POINT OF DISCHARGE DOWN GRADIENT TO THE DISCHARGER'S CONTROLLED PROPERTY BOUNDARY AND MAY, IN ACCORDANCE WITH RULES ADOPTED BY THE BOARD, EXTEND FURTHER;
- 29 (b)(ii) (B) a minimum practicable effect on water uses; and
- 30 (o)(iii) (C) definable boundaries;



1	(b) that the department shall respond to applications sugmitted parsuant to iscentify within so
2	days of receipt;
3	(e) that, to the extent possible, applications for and designations of natural attenuation zones be
4	ecordinated with permitting procedures under part 4; and
5	(d) a procedure for appeal by the applicant, to the board, of a department decision:
6	(i) denying an application for designation of a natural attenuation zone; or
7	(ii) designating a natural attenuation zone other than as applied for by the applicant;
8	(5) adopt rules implementing the nondegradation policy established in 75-5-303, including but not
9	limited to rules that:
10	(a) provide a procedure for department review and authorization of degradation;
11	(b) establish criteria for the following:
12	(i) determining important economic or social development; and
13	(ii) weighing the social and economic importance to the public of allowing the proposed project
14	against the cost to society associated with a loss of water quality; and
15	(c) establish criteria for determining whether a proposed activity or class of activities will result in
16	nonsignificant changes in water quality for any parameter in order that those activities are not required to
17	undergo review under 75-5-303(3). These criteria must be established in a manner that generally:
18	(i) equates significance with the potential for harm to human health or the environment;
19	(ii) considers both the quantity and the strength of the pollutant;
20	(iii) considers the length of time that the degradation will occur; and
21	(iv) considers the character of the pollutant so that greater significance is associated with
22	carcinogens and toxins that bioaccumulate or biomagnify and lesser significance is associated with
23	substances that are less harmful or less persistent.
24	(6) to the extent practicable, ensure that the rules adopted under subsection (5) establish objective
25	and quantifiable criteria for various parameters. These criteria must, to the extent practicable, constitute
26	guidelines for granting or denying applications for authorization to degrade high-quality waters under the
27	policy established in 75-5-303(2) and (3).
28	(7) adopt rules to implement this section."
29	
30	NEW SECTION. Section 4. Codification instruction. [Section 1] is intended to be codified as an



integral part of Title 75, chapter 5, part 3, and the provisions of Title 75, chapter 5, part 3, apply to

[section-1].

NEW SECTION. Section 3. Effective date. [This act] is effective on passage and approval.

-END-



1	SENATE BILL NO. 252
2	INTRODUCED BY TVEIT, HARP, BECK
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING FOR RECOGNITION, IN THE ISSUANCE OF WATER
5	QUALITY DISCHARGE PERMITS, OF NATURAL ATTENUATION ZONES CLARIFYING THE WATER QUALITY
6	LAWS TO RECOGNIZE AND PROVIDE FOR GROUND WATER MIXING ZONES AT LEAST TO THE EXTENT
7	OF THE PROPERTY OWNED OR CONTROLLED BY THE DISCHARGER; AMENDING SECTIONS 75-5-103
8	AND 75-5-301, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE."
9	
10	STATEMENT OF INTENT
11	This bill, which recognizes natural attenuation zones, is intended to supplement existing statutory
12	provisions for mixing zones to recognize the importance of natural treatment mechanisms in addition to
13	dilution in minimizing the effects of discharges on receiving waters.
14	In the spirit of minimizing the complexity of regulatory requirements and promoting compliance, it
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16	the boundaries of natural attenuation zones will emphasize land use control that provides control of
17	beneficial uses of water within the attenuation zone for the period of time needed to prevent any effect on
18	uses, in perpetuity if necessary. The control of a natural attenuation zone may include but is not limited
19	to outright ownership or contractual agreements with the property owner or an owner of a water right.
20	
21	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
22	
23	NEW SECTION. Section 1. Natural attenuation zones—authorization—application—designation
24	procedure. (1) Upon application under this section, the department shall designate natural attenuation
25	zones in accordance with rules adopted by the board. Water quality changes may occur and water quality
26	standards may be exceeded in natural attenuation zones, subject to conditions that are imposed by the
27	department and that are consistent with the rules adopted by the board.
28	(2) A person socking designation of a natural attenuation zone shall submit an application to the
29	department. The application must contain:



(a) the applicant's name and address;

1	(b) a description of the activity generating a discharge to waters of the state and a description of
2	the anticipated volume and quality of the discharge;
3	(c) a description of the means by which the discharge will be mixed with the receiving waters;
4	(d) a legal description and map delineating the geographic area proposed by the applicant for
5	designation as the natural attenuation zone for the discharge;
6	(e) information establishing that natural processes attenuate the discharge within the entire extent
7	of the proposed natural attenuation zone and a description of these processes;
8	(f) information establishing the quality of the receiving water up gradient from and the projected
9	quality of the receiving water down-gradient from and throughout the proposed natural attenuation zone;
10	(g) information establishing the extent to which the applicant controls access, by ownership, lease,
11	or otherwise, to the area within the proposed natural attenuation zone; and
12	(h) a description of the monitoring program proposed by the applicant.
13	
14	Section 1. Section 75-5-103, MCA, is amended to read:
15	"75-5-103. Definitions. Unless the context requires otherwise, in this chapter, the following
16	definitions apply:
17	(1) "Board" means the board of health and environmental sciences provided for in 2-15-2104.
18	(2) "Contamination" means impairment of the quality of state waters by sewage, industrial wastes,
19	or other wastes, creating a hazard to human health.
20	(3) "CONTROLLED PROPERTY" MEANS THE LAND AREA CONTROLLED BY A DISCHARGER, AT
21	THE TIME THAT THE PERMIT WAS ISSUED, THROUGH OWNERSHIP, LEASE, OR OTHERWISE, WITHIN
22	WHICH THE DISCHARGER CONTROLS BENEFICIAL USES OF GROUND WATER.
23	(3) (4) "Council" means the water pollution control advisory council provided for in 2-15-2107.
24	(4) (5) "Degradation" means a change in water quality that lowers the quality of high-quality waters
25	for a parameter. The term does not include those changes in water quality determined to be nonsignificant
26	pursuant to 75-5-301(5)(c).
27	(5) (6) "Department" means the department of health and environmental sciences provided for in
28	Title 2, chapter 15, part 21.
29	(6) (7) "Disposal system" means a system for disposing of sewage, industrial, or other wastes and



includes sewage systems and treatment works.

	<del>(7)</del>	<u>(8)</u>	"Effluent	standard"	means	а	restriction	or	prohibition	on	quantities,	rates,	and
concer	ntrati	ons of	chemical,	physical, b	iological,	an	d other cons	stitu	ients <del>which</del> <u>t</u>	hat	are discharg	ed into :	state
waters	١.												

- (8) (9) "Existing uses" means those uses actually attained in state waters on or after July 1, 1971, whether or not those uses are included in the water quality standards.
- (9) (10) "High-quality waters" means state waters whose quality for a parameter is better than standards established pursuant to 75-5-301. All waters are high-quality water unless classified by the board within a classification for waters that are not suitable for human consumption or not suitable for growth and propagation of fish and associated aquatic life.
- (10) (11) "Industrial waste" means a waste substance from the process of business or industry or from the development of any natural resource, together with any sewage that may be present.
- (11) (12) "Interested person" means a person who has submitted oral or written comments on the department's preliminary decision regarding degradation of state waters, pursuant to 75-5-303. The term includes a person who has requested authorization to degrade high-quality waters.
- (12) (13) "Local department of health" means the staff, including health officers, employed by a county, city, city-county, or district board of health.
- (13) (14) "Mixing zone" means an area established in a permit or final decision on nondegradation issued by the department where water quality standards may be exceeded, subject to conditions that are imposed by the department and that are consistent with the rules adopted by the board.
- (14) "Natural attenuation zone" means an area established in a permit or final decision on nendegradation issued by the department where natural attenuation processes reduce the concentrations of chemical constituents within a discharge. Natural attenuation processes include but are not limited to adsorption, chemical precipitation, chemical reaction, dilution, biological reaction, ultraviolet radiation, and velatilization.
- (15) "Other wastes" means garbage, municipal refuse, decayed wood, sawdust, shavings, bark, lime, sand, ashes, offal, night soil, oil, grease, tar, heat, chemicals, dead animals, sediment, wrecked or discarded equipment, radioactive materials, solid waste, and all other substances that may pollute state waters.
- (15)(16) "Owner or operator" means a person who owns, leases, operates, controls, or supervises a point source.



(16)(17) "Parameter" means a physical, biological, or chemical property of state v	water when a value
of that property affects the quality of the state water.	

(17)(18) "Person" means the state, a political subdivision of the state, institution, firm, corporation, partnership, individual, or other entity and includes persons resident in Canada.

(18)(19) "Point source" means a discernible, confined, and discrete conveyance, including but not limited to any pipe, ditch, channel, tunnel, conduit, well, discrete fissure, container, rolling stock, or vessel or other floating craft, from which pollutants are or may be discharged.

(19)(20) "Pollution" means contamination or other alteration of the physical, chemical, or biological properties of state waters which that exceeds that permitted by Montana water quality standards, including but not limited to standards relating to change in temperature, taste, color, turbidity, or odor; or the discharge, seepage, drainage, infiltration, or flow of liquid, gaseous, solid, radioactive, or other substance into state water which that will or is likely to create a nuisance or render the waters harmful, detrimental, or injurious to public health, recreation, safety, welfare, livestock, wild animals, birds, fish, or other wildlife. A discharge, seepage, drainage, infiltration or flow which that is authorized under the pollution discharge permit rules of the board is not pollution under this chapter. Activities conducted under the conditions imposed by the department in short-term authorizations pursuant to 75-5-308 are not considered pollution under this chapter.

(20)(21) "Sewage" means water-carried waste products from residences, public buildings, institutions, or other buildings, including discharge from human beings or animals, together with ground water infiltration and surface water present.

(21)(22) "Sewage system" means a device for collecting or conducting sewage, industrial wastes, or other wastes to an ultimate disposal point.

(22)(23) "Standard of performance" means a standard adopted by the board for the control of the discharge of pollutants which that reflects the greatest degree of effluent reduction achievable through application of the best available demonstrated control technology, processes, operating methods, or other alternatives, including, where practicable, a standard permitting no discharge of pollutants.

(23)(24) "State waters" means a body of water, irrigation system, or drainage system, either surface or underground; however, this subsection does not apply to irrigation waters where the waters are used up within the irrigation system and the waters are not returned to any other state waters.

(24)(25) "Treatment works" means works, including sewage lagoons, installed for treating or



holding sewage,	industrial	wastes, or	other w	/astes.

(25)(26) "Water quality protection practices" means those activities, prohibitions, maintenance procedures, or other management practices applied to point and nonpoint sources designed to protect, maintain, and improve the quality of state waters. Water quality protection practices include but are not limited to treatment requirements, standards of performance, effluent standards, and operating procedures and practices to control site runoff, spillage or leaks, sludge or water disposal, or drainage from material storage.

<del>(26)</del>(27) "Water well" means an excavation that is drilled, cored, bored, washed, driven, dug, jetted, or otherwise constructed and intended for the location, diversion, artificial recharge, or acquisition of ground water."

#### Section 2. Section 75-5-301, MCA, is amended to read:

- "75-5-301. Classification and standards for state waters. Consistent with the provisions of 75-5-302 through 75-5-307 and 80-15-201, the board shall:
- (1) establish and modify the classification of all waters in accordance with their present and future most beneficial uses;
- (2) formulate standards of water purity and classification of water according to its most beneficial uses, giving consideration to the economics of waste treatment and prevention;
- (3) review, from time to time at intervals of not more than 3 years, established classifications of waters and standards of water purity and classification;
- (4) adopt rules governing the granting of mixing zones and natural attenuation zones, requiring that providing:
- (a) REQUIRING that mixing zones and natural attenuation zones granted by the department be specifically identified, and requiring that mixing zones and natural attenuation zones have:
- (a)(i) (A) the smallest practicable size, EXCEPT THAT GROUND WATER MIXING ZONES MUST MAY, AT THE REQUEST OF THE DISCHARGER, EXTEND FROM THE POINT OF DISCHARGE DOWN GRADIENT TO THE DISCHARGER'S CONTROLLED PROPERTY BOUNDARY AND MAY, IN ACCORDANCE WITH RULES ADOPTED BY THE BOARD, EXTEND FURTHER;
- 29 (b)(ii) (B) a minimum practicable effect on water uses; and
- 30 (o)(iii) (C) definable boundaries;



•	to the title department of the title to the
2	days of receipt;
3	(e) that, to the extent possible, applications for and designations of natural attenuation zones be
4	coordinated with permitting procedures under part 4; and
5	(d) a procedure for appeal by the applicant, to the board, of a department decision:
6	(i) denying an application for designation of a natural attenuation zone; or
7	(ii) designating a natural attenuation zone other than as applied for by the applicant;
8	(5) adopt rules implementing the nondegradation policy established in 75-5-303, including but not
9	limited to rules that:
10	(a) provide a procedure for department review and authorization of degradation;
11	(b) establish criteria for the following:
12	(i) determining important economic or social development; and
13	(ii) weighing the social and economic importance to the public of allowing the proposed project
14	against the cost to society associated with a loss of water quality; and
15	(c) establish criteria for determining whether a proposed activity or class of activities will result in
16	nonsignificant changes in water quality for any parameter in order that those activities are not required to
17	undergo review under 75-5-303(3). These criteria must be established in a manner that generally:
18	(i) equates significance with the potential for harm to human health or the environment;
19	(ii) considers both the quantity and the strength of the pollutant;
20	(iii) considers the length of time that the degradation will occur; and
21	(iv) considers the character of the pollutant so that greater significance is associated with
22	carcinogens and toxins that bioaccumulate or biomagnify and lesser significance is associated with
23	substances that are less harmful or less persistent.
24	(6) to the extent practicable, ensure that the rules adopted under subsection (5) establish objective
25	and quantifiable criteria for various parameters. These criteria must, to the extent practicable, constitute
26	guidelines for granting or denying applications for authorization to degrade high-quality waters under the
27	policy established in 75-5-303(2) and (3).
28	(7) adopt rules to implement this section."
29	
30	NEW SECTION. Section 4. Codification instruction. [Section 1] is intended to be codified as an



1	integral part of Title 75, chapter 5, part 3, and the provisions of Title 75, chapter 5, part 3, apply to
2	<del>[section 1].</del>
3	
4	NEW SECTION. Section 3. Effective date. [This act] is effective on passage and approval.
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# HOUSE STANDING COMMITTEE REPORT

March 16, 1995

Page 1 of 1

Mr. Speaker: We, the committee on Natural Resources report that Senate Bill 252 (third reading copy -- blue) be concurred in as amended.

Signed:

V

And, that such amendments read:

Carried by: Rep. Knox

1. Title, line 6.

Strike: "THE EXTENT"

Insert: "75%"

2. Title, line 7.

Following: "PROPERTY"
Insert: "BOUNDARY"

3. Page 5, line 27.

Following: "GRADIENT"

Insert: "75% of the distance from the discharge source"

-END-

SB 252

Committee Vote: Yes 2, No 6.

**HOUSE** 



# HOUSE COMMITTEE OF THE WHOLE AMENDMENT

Senate Bill 252 Representative Kadas

> March 27, 1995 3:41 pm Page 1 of 1

Mr. Chairman: I move to amend Senate Bill 252 (third reading copy -- blue).

Signed:

Representative Kadas

And, that such amendments to Senate Bill 252 read as follows:

1. Page 5, line 25.
Strike: "\_" through "ZONES"
Insert: ". In a ground water mixing zone where the smallest practicable size does not extend beyond the discharger's controlled property boundary, the mixing zone"

2. Page 5, lines 27 and 28.

Following: "BOUNDARY" on line 27

Strike: remainder of line 27 through ";" on line 28

Insert: "."

-END-

84-10

SB 252

**HOUSE** 

REJECT

#### SENATE BILL NO. 252

# INTRODUCED BY TVEIT, HARP, BECK

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A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING FOR RECOGNITION, IN THE ISSUANCE OF WATER QUALITY DISCHARGE PERMITS, OF NATURAL ATTENUATION ZONES CLARIFYING THE WATER QUALITY LAWS TO RECOGNIZE AND PROVIDE FOR GROUND WATER MIXING ZONES AT LEAST TO THE EXTENT 75 PERCENT OF THE PROPERTY BOUNDARY OWNED OR CONTROLLED BY THE DISCHARGER; AMENDING SECTIONS 75-5-103 AND 75-5-301, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE."

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## **STATEMENT OF INTENT**

This bill, which recognizes natural attenuation zones, is intended to supplement existing statutory provisions for mixing zones to recognize the importance of natural treatment mechanisms in addition to dilution in minimizing the effects of discharges on receiving waters.

In the spirit of minimizing the complexity of regulatory requirements and promoting compliance, it is intended that the delineation of natural attenuation zones be a simple procedure. The criteria for defining the boundaries of natural attenuation zones will emphasize land use control that provides control of beneficial uses of water within the attenuation zone for the period of time needed to prevent any effect on uses, in perpetuity if necessary. The control of a natural attenuation zone may include but is not limited to outright ownership or contractual agreements with the property owner or an owner of a water right.

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

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<u>NEW SECTION.</u> Section 1. Natural attenuation zones—authorization—application—designation procedure. (1) Upon application under this section, the department shall designate natural attenuation zones in accordance with rules adopted by the board. Water quality changes may occur and water quality standards may be exceeded in natural attenuation zones, subject to conditions that are imposed by the department and that are consistent with the rules adopted by the board.

29 30 (2) A person seeking designation of a natural attenuation zone shall submit an application to the department. The application must contain:



1	(a) the applicant's name and address;
2	(b) a description of the activity generating a discharge to waters of the state and a description of
3	the anticipated volume and quality of the discharge;
4	(e) a description of the means by which the discharge will be mixed with the receiving waters;
5	(d) a legal description and map delineating the geographic area proposed by the applicant for
6	designation as the natural attenuation zone for the discharge;
7	(e) information establishing that natural processes attenuate the discharge within the entire extent
8	of the proposed natural attenuation zone and a description of those processes;
9	(f) information establishing the quality of the receiving water up gradient from and the projected
10	quality of the receiving water down gradient from and throughout the proposed natural attenuation zone;
11	(g) information establishing the extent to which the applicant controls access, by ownership, lease,
12	or otherwise, to the area within the proposed natural attenuation zone; and
13	(h) a description of the monitoring program proposed by the applicant.
14	
15	Section 1. Section 75-5-103, MCA, is amended to read:
16	"75-5-103. Definitions. Unless the context requires otherwise, in this chapter, the following
17	definitions apply:
18	(1) "Board" means the board of health and environmental sciences provided for in 2-15-2104.
19	(2) "Contamination" means impairment of the quality of state waters by sewage, industrial wastes,
20	or other wastes, creating a hazard to human health.
21	(3) "CONTROLLED PROPERTY" MEANS THE LAND AREA CONTROLLED BY A DISCHARGER, AT
22	THE TIME THAT THE PERMIT WAS ISSUED, THROUGH OWNERSHIP, LEASE, OR OTHERWISE, WITHIN
23	WHICH THE DISCHARGER CONTROLS BENEFICIAL USES OF GROUND WATER.
24	(3) (4) "Council" means the water pollution control advisory council provided for in 2-15-2107.
25	(4) (5) "Degradation" means a change in water quality that lowers the quality of high-quality waters
26	for a parameter. The term does not include those changes in water quality determined to be nonsignificant
27	pursuant to 75-5-301(5)(c).
28	(6) "Department" means the department of health and environmental sciences provided for in
29	Title 2, chapter 15, part 21.
30	(6) (7) "Disposal system" means a system for disposing of sewage, industrial, or other wastes and



1	includes	sewage	systems	and	treatment	works.
			-,			

- (7) (8) "Effluent standard" means a restriction or prohibition on quantities, rates, and concentrations of chemical, physical, biological, and other constituents which that are discharged into state waters.
- 5 (8) (9) "Existing uses" means those uses actually attained in state waters on or after July 1, 1971, whether or not those uses are included in the water quality standards.
  - (9) (10) "High-quality waters" means state waters whose quality for a parameter is better than standards established pursuant to 75-5-301. All waters are high-quality water unless classified by the board within a classification for waters that are not suitable for human consumption or not suitable for growth and propagation of fish and associated aquatic life.
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  - (15) "Other wastes" means garbage, municipal refuse, decayed wood, sawdust, shavings, bark, lime, sand, ashes, offal, night soil, oil, grease, tar, heat, chemicals, dead animals, sediment, wrecked or discarded equipment, radioactive materials, solid waste, and all other substances that may pollute state waters.
    - (15)(16) "Owner or operator" means a person who owns, leases, operates, controls, or supervises

a point source.

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properties of state waters which that exceeds that permitted by Montana water quality standards, including but not limited to standards relating to change in temperature, taste, color, turbidity, or odor; or the discharge, seepage, drainage, infiltration, or flow of liquid, gaseous, solid, radioactive, or other substance into state water which that will or is likely to create a nuisance or render the waters harmful, detrimental, or injurious to public health, recreation, safety, welfare, livestock, wild animals, birds, fish, or other wildlife. A discharge, seepage, drainage, infiltration or flow which that is authorized under the pollution discharge permit rules of the board is not pollution under this chapter. Activities conducted under the conditions imposed by the department in short-term authorizations pursuant to 75-5-308 are not considered pollution under this chapter.

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1	$\frac{(24)(25)}{(25)}$ "Treatment works" means works, including sewage lagoons, installed for treating or
2	holding sewage, industrial wastes, or other wastes.
3	(25)(26) "Water quality protection practices" means those activities, prohibitions, maintenance
4	procedures, or other management practices applied to point and nonpoint sources designed to protect,
5	maintain, and improve the quality of state waters. Water quality protection practices include but are not
6	limited to treatment requirements, standards of performance, effluent standards, and operating procedures
7	and practices to control site runoff, spillage or leaks, sludge or water disposal, or drainage from material
8	storage.
9	(26)(27) "Water well" means an excavation that is drilled, cored, bored, washed, driven, dug,
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18	(2) formulate standards of water purity and classification of water according to its most beneficial
19	uses, giving consideration to the economics of waste treatment and prevention;
20	(3) review, from time to time at intervals of not more than 3 years, established classifications of
21	waters and standards of water purity and classification;
22	(4) adopt rules governing the granting of mixing zones and natural attenuation zones, requiring that
23	providing:
24	(a) REQUIRING that mixing zones and natural attenuation zones granted by the department be
25	specifically identified, and requiring that mixing zones and natural attenuation zones have:



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IN A GROUND WATER MIXING ZONE WHERE THE SMALLEST PRACTICABLE SIZE DOES NOT EXTEND

BEYOND THE DISCHARGER'S CONTROLLED PROPERTY BOUNDARY, THE MIXING ZONE MAY, AT THE

REQUEST OF THE DISCHARGER, EXTEND FROM THE POINT OF DISCHARGE DOWNGRADIENT 75% OF

THE DISTANCE FROM THE DISCHARGE SOURCE TO THE DISCHARGER'S CONTROLLED PROPERTY

(a) the smallest practicable size, EXCEPT THAT GROUND WATER MIXING ZONES MUST.

1	BOUNDARY AND MAY, IN ACCORDANCE WITH RULES ADOPTED BY THE BOARD, EXTEND FURTHER;
2	(b)(ii) (B) a minimum practicable effect on water uses; and
3	(e)(iii) (C) definable boundaries;
4	(b) that the department shall respond to applications submitted pursuant to [section 1] within 30
5	days of receipt;
6	(c) that, to the extent possible, applications for and designations of natural attenuation zones be
7	coordinated with permitting procedures under part 4; and
8	(d) a procedure for appeal by the applicant, to the board, of a department decision:
9	(i) denying an application for designation of a natural attenuation zone; or
10	(ii) designating a natural attenuation zone other than as applied for by the applicant;
11	(5) adopt rules implementing the nondegradation policy established in 75-5-303, including but not
12	limited to rules that:
13	(a) provide a procedure for department review and authorization of degradation;
14	(b) establish criteria for the following:
15	(i) determining important economic or social development; and
16	(ii) weighing the social and economic importance to the public of allowing the proposed project
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19	nonsignificant changes in water quality for any parameter in order that those activities are not required to
20	undergo review under 75-5-303(3). These criteria must be established in a manner that generally:
21	(i) equates significance with the potential for harm to human health or the environment;
22	(ii) considers both the quantity and the strength of the pollutant;
23	(iii) considers the length of time that the degradation will occur; and
24	(iv) considers the character of the pollutant so that greater significance is associated with
25	carcinogens and toxins that bioaccumulate or biomagnify and lesser significance is associated with
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27	(6) to the extent practicable, ensure that the rules adopted under subsection (5) establish objective
28	and quantifiable criteria for various parameters. These criteria must, to the extent practicable, constitute
29	guidelines for granting or denying applications for authorization to degrade high-quality waters under the



policy established in 75-5-303(2) and (3).

1	(7) adopt rules to implement this section."
2	
3	NEW SECTION. Section 4. Codification instruction. [Section 1] is intended to be codified as an
4	integral part of Title 75, chapter 5, part 3, and the provisions of Title 75, chapter 5, part 3, apply to
5	<del>[section 1].</del>
6	
7	NEW SECTION. Section 3. Effective date. [This act] is effective on passage and approval.
R	-END-