SENATE BILL NO. 198 Allena Tosue 1 INTRODUCED BY 2 3

A BILL FOR AN ACT ENTITLED: "AN ACT GENERALLY REVISING THE METHOD OF VALUING IRRIGATED 4 5 AGRICULTURAL LAND; ESTABLISHING A BASE WATER COST FOR COMPUTING NET INCOME FROM IRRIGATED LAND; ESTABLISHING AN ENERGY COST BASE YEAR FOR IRRIGATED LAND; LIMITING 6 ALLOWABLE WATER COSTS TO A MAXIMUM OF \$35 PER ACRE OF IRRIGATED LAND; REVISING THE 7 8 PHASEIN OF THE TAXABLE VALUE OF AGRICULTURAL LAND; ESTABLISHING AN ADVISORY COMMITTEE TO STUDY METHODS FOR USING SOIL CAPABILITY FOR THE VALUATION OF 9 AGRICULTURAL LAND; AMENDING SECTIONS 15-7-201 AND 15-7-221, MCA; REPEALING SECTION 10 11 15-7-221, MCA; AND PROVIDING EFFECTIVE DATES, APPLICABILITY DATES, AND A TERMINATION 12 DATE."

13

14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

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Section 1. Section 15-7-201, MCA, is amended to read:

17 "15-7-201. (Applicable <u>Temporary -- applicable</u> to 1994 and later land valuation schedules) 18 Legislative intent -- value of agricultural property. (1) Because the market value of many agricultural 19 properties is based upon speculative purchases that do not reflect the productive capability of agricultural 20 land, it is the legislative intent that bona fide agricultural properties be classified and assessed at a value 21 that is exclusive of values attributed to urban influences or speculative purposes.

(2) Agricultural land must be classified according to its use, which classifications include but are
 not limited to irrigated use, nonirrigated use, and grazing use.

(3) Within each class, land must be subclassified by production categories. Production categories
 are determined from the productive capacity of the land based on yield.

26 (4) In computing the agricultural land valuation schedules to take effect on January 1, 1994, and, 27 thereafter, on the effective date when each revaluation cycle takes effect pursuant to 15-7-111, the 28 department of revenue shall determine the productive capacity value of all agricultural lands using the 29 formula V = I/R where:

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(a) V is the per-acre productive capacity value of agricultural land in each land use and production



1 category; (b) I is the per-acre net income of agricultural land in each land use and production category and 2 is to be determined as provided in subsection (5); and 3 4 (c) R is the capitalization rate and is equal to 6.4%. This capitalization rate must remain in effect until new agricultural land valuation schedules are computed as required by law. 5 6 (5) (a) Net income must be determined separately in each land use based on production categories. 7 (b) Net income must be based on commodity price data, grazing fees, crop share arrangements, and water cost data for the base period-, as follows: 8 9 (i) Commodity price data and grazing fees for the base period must be obtained from the Montana Agricultural Statistics and from the Montana crop and livestock reporting service. 10 11 (ii) Crop share arrangements are based on the rental value of the land and average landowner costs. 12 (iii) Allowable water costs consist only of the per-acre labor costs and, energy costs of irrigation, and a base water cost of \$5.50 for each acre of irrigated land. Total allowable water costs may not exceed 13 14 \$35 for each acre of irrigated land. Labor and energy costs must be determined as follows: 15 (A) Labor costs are zero for pivot sprinkler irrigation systems; \$4.50 an acre for tow lines, side roll, 16 and lateral sprinkler irrigation systems; and \$9 an acre for hand-moved and flood irrigation systems. 17 (B) Energy costs must be based on per-acre energy costs incurred in 1992. By July 1, 1993, an 18 owner of irrigated land shall provide the department, on a form prescribed by the department, with energy 19 costs incurred in 1992. In the event that no energy costs were incurred in 1992, the owner of irrigated 20 land shall provide the department with energy costs from the most recent year available. The department 21 shall adjust the most recent year's energy costs to reflect costs in 1992. 22 (c) The base crop for valuation of irrigated land is alfalfa hay, adjusted to 80% of sales price, and 23 the base crop for valuation of nonirrigated land is wheat. The base unit for valuation of grazing lands is 24 the average grazing fee for a 1,000-pound animal. 25 (d) The base period used to determine net income must be the most recent 7 years for which data 26 is available prior to the date the revaluation cycle ends. Commodity price data and grazing fees referred 27 to in subsection (5)(b) must be averaged for the 7-year period, but the average must exclude the lowest 28 and highest commodity prices or grazing fees in the period. 29 (6) The department shall compile data and develop valuation manuals adopted by rule to implement 30 the valuation method established by subsections (4) and (5).



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1 (7) The governor shall appoint an advisory committee of persons knowledgeable in agriculture and 2 agricultural economics to compile and review the data required by subsections (4) and (5). The advisory 3 committee shall include one member of the Montana state university, college of agriculture, staff. The 4 advisory committee shall recommend agricultural land valuation schedules to the department. With respect 5 to irrigated land, the value of irrigated land may not be below the value that the land would have if it were 6 not irrigated."

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Section 2. Section 15-7-201, MCA, is amended to read:

9 "15-7-201. (Applicable to 1994 1997 and later land valuation schedules) Legislative intent -- value 10 of agricultural property. (1) Because the market value of many agricultural properties is based upon 11 speculative purchases that do not reflect the productive capability of agricultural land, it is the legislative 12 intent that bona fide agricultural properties be classified and assessed at a value that is exclusive of values 13 attributed to urban influences or speculative purposes.

14 (2) Agricultural land must be classified according to its use, which classifications include but are 15 not limited to irrigated use, nonirrigated use, and grazing use.

(3) Within each class, land must be subclassified by production categories. Production categories
 are determined from the productive capacity of the land based on yield.

18 (4) In computing the agricultural land valuation schedules to take effect on January 1, 1994, and, 19 thereafter, on the offective date when each revaluation cycle takes effect pursuant to 15-7-111, the 20 department of revenue shall determine the productive capacity value of all agricultural lands using the 21 formula V = I/R where:

(a) V is the per-acre productive capacity value of agricultural land in each land use and production
category;

(b) I is the per-acre net income of agricultural land in each land use and production category and
is to be determined as provided in subsection (5); and

(c) R is the capitalization rate and is equal to 6.4%. This capitalization rate must remain in effect
 until new agricultural land valuation schedules are computed as required by law adopted by the department,

- 28 after considering the recommendations from the advisory committee as provided in subsection (7).
- 29 (5) (a) Net income must be determined separately in each land use based on production categories.
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(b) Net income must be based on commodity price data, grazing fees, crop share arrangements,

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1 and water cost data for the base period-, as follows:

- (i) Commodity price data and grazing fees for the base period must be obtained from the Montana 2 3 Agricultural Statistics and from the Montana crop and livestock reporting service.
- 4 (ii) Crop share arrangements are based on the rental value of the land and average landowner costs.

(iii) Allowable water costs consist only of the per-acre labor costs and, energy costs of irrigation, 5

and a base water cost of \$5.50 for each acre of irrigated land. Total allowable water costs may not exceed 6 7 \$35 for each acre of irrigated land. Labor and energy costs must be determined as follows:

- 8 (A) Labor costs are zero for pivot sprinkler irrigation systems; \$4.50 an acre for tow lines, side roll, 9 and lateral sprinkler irrigation systems; and \$9 an acre for hand-moved and flood irrigation systems.
- 10 (B) Energy costs must be based on per-acre energy costs incurred in 1992 the energy cost base 11 year, which is the calendar year immediately preceding the year specified by the department in 15-7-103(5).

12 By July 1, 1993, of the year following the energy cost base year, an owner of irrigated land shall provide 13 the department, on a form prescribed by the department, with energy costs incurred in 1992 that energy 14 cost base year. In the event that no energy costs were incurred in 1992 the energy cost base year, the 15 owner of irrigated land shall provide the department with energy costs from the most recent year available. 16 The department shall adjust the most recent year's energy costs to reflect costs in 1992 the energy cost 17 base year.

18 (c) The base crop for valuation of irrigated land is alfalfa hay, adjusted to 80% of sales price, and the base crop for valuation of nonirrigated land is wheat. The base unit for valuation of grazing lands is 19 20 the average grazing fee for a 1,000-pound animal.

21 (d) The base period used to determine net income must be the most recent 7 years for which data 22 is available prior to the date the revaluation cycle ends. Commodity price data and grazing fees referred 23 to in subsection (5)(b) must be averaged for the 7-year period, but the average must exclude the lowest 24 and highest commodity prices or grazing fees in the period.

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(6) The department shall compile data and develop valuation manuals adopted by rule to implement 26 the valuation method established by subsections (4) and (5).

27 (7) The governor shall appoint an advisory committee of persons knowledgeable in agriculture and agricultural economics to compile and review the data required by subsections (4) and (5). The advisory 28 committee shall include one member of the Montana state university, college of agriculture, staff. The 29 30 advisory committee shall recommend agricultural land valuation schedules to the department. With respect



- 4 -

1 to irrigated land, the value of irrigated land may not be below the value that the land would have if it were 2 not irrigated."

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Section 3. Section 15-7-221, MCA, is amended to read:

"15-7-221. Phasein of the taxable value of agricultural land. The increase or decrease in taxable 5 6 value of agricultural land resulting from the change in the method of determining productive capacity value 7 under 15-7-201 must be phased in beginning January 1, 1994 1995, as follows:

(1) For the year beginning January 1, 1994 1995, and ending December 31, 1994 1995, the 8 9 taxable value of agricultural land in each land use and production category must increase or decrease from the December 31, 1993 1994, value by 25% one-third of the difference between the product of the 10 productive capacity value of agricultural land for 1994 1995 determined under 15-7-201 times the class 11 12 three tax rate and the taxable value of agricultural land as of December 31, 1993 1994.

13 (2) For the year beginning January 1, 1995 1996, and ending December 31, 1995 1996, the taxable value of agricultural land in each land use and production category must increase or decrease from 14 the December 31, 1993 1994, value by 50% two-thirds of the difference between the product of the 15 16 productive capacity value of agricultural land for 1994 1995 determined under 15-7-201 times the class three tax rate and the taxable value of agricultural land as of December 31, 1993 1994. 17

(3) For the year beginning January 1, 1996, and ending December 31, 1996, the taxable value of 18 19 agricultural land in each land use and production category must increase or decrease from the December 20 31, 1993, value by 75% of the difference between the product of the productive capacity value of 21 agricultural land for 1994 determined under 15-7-201 times the class three tax rate and the taxable value 22 of agricultural land as of December 31, 1993.

23 (4) Beginning January 1, 1997, the taxable value of agricultural land in each land use and 24 production category is equal to 100% of the productive capacity value of agricultural land determined under 25 15-7-201 times the class three tax rate."

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NEW SECTION. Section 4. Advisory committee -- study of soil capability for valuation of 27 28 agricultural land. (1) The governor shall appoint an advisory committee to study methods for determining 29 the productive capability of soils and methods for using the productive capability of soils for the valuation of agricultural lands for property tax purposes. The advisory committee shall also consider the extent to 30



land for property tax purposes.

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3 (2) The membership of the committee must include persons who are knowledgeable in the 4 following areas: 5 (a) principles and practices of property taxation; 6 (b) irrigated agricultural practices and production; 7 (c) nonirrigated agricultural practices and production; 8 (d) livestock grazing practices and production; 9 (e) agricultural management practices; and 10 (f) financial management. 11 (3) The committee must also include two members representing Montana state university. One 12 member must be knowledgeable in soil characteristics as these characteristics relate to the productivity of 13 agricultural land. The other member must be knowledgeable in agricultural economics. 14 (4) The committee shall report its findings and recommendations to the department of revenue by July 1, 1996. 15 16 17 NEW SECTION. Section 5. Repealer. Section 15-7-221, MCA, is repealed. 18 19 NEW SECTION. Section 6. Effective dates. (1) [Sections 1, 3, 4 and this section] are effective 20 on passage and approval. 21 (2) [Section 2] is effective January 1, 1997. 22 (3) [Section 5] is effective January 1, 1998. 23 24 NEW SECTION. Section 7. Retroactive applicability. (1) [Sections 1 and 3] apply retroactively, 25 within the meaning of 1-2-109, to tax years beginning after December 31, 1994. 26 (2) [section 2] applies to tax years beginning after December 31, 1996. 27 28 NEW SECTION. Section 8. Termination. [Section 4] terminates July 1, 1997. 29 -END-

which economic factors, such as land use and management practices, influence the valuation of agricultural



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STATE OF MONTANA - FISCAL NOTE

Fiscal Note for SB 198, as Introduced

DESCRIPTION OF PROPOSED LEGISLATION:

An act generally revising the method of valuing irrigated agricultural land; establishing a base water cost for computing net income from irrigated land; establishing an energy cost base year for irrigated land; limiting allowable water costs to a maximum of \$35 per acre of irrigated land; revising the phasein of the taxable value of agricultural land; establishing an advisory committee to study methods for using soil capability for the valuation of agricultural land; and providing effective dates, applicability dates, and a termination date.

ASSUMPTIONS:

- 1. The result of the proposal is to reduce the valuation of irrigated land. For FY96, the proposal would decrease the total assessed valuation of irrigated land by \$27,150,000. For FY97, the proposal would decrease the total assessed valuation of irrigated land by \$54,300,000.
- 2. The taxable rate for irrigated ag land (class three property) is 3.86%.
- Average mill levies applied to class three property are 6 mills for the university system, 95 3. for state equalization, and 211.82 mills for local governments.
- 4. It is estimated that the advisory committee to study soil capability for valuation of agricultural land (section 4 of the proposal) would require the following; assistance of University Faculty (\$22,500); assistance from expert consultants (\$10,000); committee members expenses (\$15,000); and miscellaneous expenses (\$2,500). The advisory committee would meet and complete it's work in FY96.

FISCAL IMPACT:

	FY96	FY97
	Difference	Difference
Expenditures:		
Operating Expenses (01)	\$ 50,000	0
<u>Revenues:</u>		
University System	\$ (6,300)	\$ (12,600)
State Equalization	(99,600)	<u>(199,200)</u>
Total State	\$ (105,900)	\$ (211,800)
Constal Fund Not Impost: (Pov		
<u>General Fund Net Impact:</u> (Rev	-	
Total	\$ (155,900)	\$ (211,800)

Total

\$ (155,900)

DAVE LEWIS, BUDGET DIRECTOR Office of Budget and Program Planning GREG JERGESON, PRIMARY SPONSOR DATE Fiscal Note for SB 198, as introduced



Fiscal Note Request, <u>SB 198, as Introduced</u> Page 2 (continued)

EFFECT ON COUNTY OR OTHER LOCAL REVENUES OR EXPENDITURES:

The proposal would reduce local government revenues by \$222,000 in FY96 and \$444,000 in FY97.

LONG-RANGE EFFECTS OF PROPOSED LEGISLATION:

After 100% phasein (FY97), the proposal results in a revenue reductions of \$18,900 for the university system, \$298,800 for the state equalization program, and \$666,000 for local governments. If the appraisal methods for agricultural land remain relatively unchanged over the coming reappraisal cycles then this revenue reduction can be expected for subsequent fiscal years.

TECHNICAL NOTES:

1) The title to section 1 of the proposal should be changed to refer the section applying to 1995 and 1996, not 1994 as is stated.

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APPROVED BY COM ON TAXATION

1	SENATE BILL NO. 198
2	INTRODUCED BY JERGESON, STORY, HIBBARD, TOEWS, MCCANN
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT GENERALLY REVISING THE METHOD OF VALUING IRRIGATED
5	AGRICULTURAL LAND; ESTABLISHING A BASE WATER COST FOR COMPUTING NET INCOME FROM
6	IRRIGATED LAND; ESTABLISHING AN ENERGY COST BASE YEAR FOR IRRIGATED LAND; LIMITING
7	ALLOWABLE WATER COSTS TO A MAXIMUM OF \$35 PER ACRE OF IRRIGATED LAND; REVISING THE
8	PHASEIN OF THE TAXABLE VALUE OF AGRICULTURAL LAND; ESTABLISHING AN ADVISORY
9	COMMITTEE TO STUDY METHODS FOR USING SOIL CAPABILITY FOR THE VALUATION OF
10	AGRICULTURAL LAND; AMENDING SECTIONS 15-7-201 AND 15-7-221, MCA; REPEALING SECTION
11	15-7-221, MCA; AND PROVIDING EFFECTIVE DATES, AND APPLICABILITY DATES, AND A TERMINATION
12 [°]	DATE."
13	
14	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
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16	Section 1. Section 15-7-201, MCA, is amended to read:
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1 category;

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(c) R is the capitalization rate and is equal to 6.4%. This capitalization rate must remain in effect until new agricultural land valuation schedules are computed as required by law.

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(5) (a) Net income must be determined separately in each land use based on production categories.

7 (b) Net income must be based on commodity price data, grazing fees, crop share arrangements,
8 and water cost data for the base period-, as follows:

- 9 (i) Commodity price data and grazing fees for the base period must be obtained from the Montana
 10 Agricultural Statistics and from the Montana crop and livestock reporting service.
- 11 (ii) Crop share arrangements are based on the rental value of the land and average landowner costs.

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13 and a base water cost of \$5.50 for each acre of irrigated land. Total allowable water costs may not exceed

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(c) The base crop for valuation of irrigated land is alfalfa hay, adjusted to 80% of sales price, and
 the base crop for valuation of nonirrigated land is wheat. The base unit for valuation of grazing lands is
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SB0198.02

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 taxable value of agricultural land in each land use and production category must increase or decrease from
 the December 31, 1993 <u>1994</u>, value by 50% <u>two-thirds</u> of the difference between the product of the
 productive capacity value of agricultural land for 1994 <u>1995</u> determined under 15-7-201 times the class
 three tax rate and the taxable value of agricultural land as of December 31, 1993 <u>1994</u>.
- (3) For the year beginning January 1, 1996, and ending December 31, 1996, the taxable value of
 agricultural land in each land use and production category must increase or decrease from the December
 31, 1993, value by 75% of the difference between the product of the productive capacity value of
 agricultural land for 1994 determined under 15 7 201 times the class three tax rate and the taxable value
 of agricultural land as of December 31, 1993.
- (4) Beginning January 1, 1997, the taxable value of agricultural land in each land use and
 production category is equal to 100% of the productive capacity value of agricultural land determined under
 15-7-201 times the class three tax rate."
- 26
- <u>NEW_SECTION.</u> Section 4. Advisory committee study of soil capability for valuation of
 agricultural land. (1) The governor shall appoint an advisory committee to study methods for determining
 the productive capability of soils and methods for using the productive capability of soils for the valuation
 of agricultural lands for property tax purposes. The advisory committee shall also consider the extent to



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1	which economic factors, such as land use and management practices, influence the valuation of agricultural
2	land for property tax purposes.
3	(2) The membership of the committee must include persons who are knowledgeable in the
4	following areas:
5	(a) principles and practices of property taxation;
6	(b) irrigated agricultural practices and production;
7	(c) nonirrigated agricultural practices and production;
8	(d) livestock grazing practices and production;
9	(e) agricultural management practices; and
10	(f) financial management.
11	(3) - The committee must also include two members representing Montana state university. One
12	momber must be knowledgeable in soil characteristics as these characteristics relate to the productivity of
13	agricultural land. The other member must be knowledgeable in agricultural economics.
14	(4) The committee shall report its findings and recommendations to the department of revenue by
15	July 1, 1996.
16	
17	NEW SECTION. Section 4. Repealer. Section 15-7-221, MCA, is repealed.
18	
19	NEW_SECTION. Section 5. Effective dates. (1) [Sections 1, 3, AND 4 6 and this section] are
20	effective on passage and approval.
21	(2) [Section 2] is effective January 1, 1997.
22	(3) [Section 5 <u>4</u>] is effective January 1, 1998.
23	
24	NEW SECTION. Section 6. Retroactive applicability APPLICABILITY. (1) [Sections 1 and 3] apply
25	retroactively, within the meaning of 1-2-109, to tax years beginning after December 31, 1994.
26	(2) [section SECTION 2] applies to tax years beginning after December 31, 1996.
27	
28	NEW SECTION. Section 8. Termination. [Section 4] terminates July 1, 1997.
29	-END-



- 6 -

1	SENATE BILL NO. 198
2	INTRODUCED BY JERGESON, STORY, HIBBARD, TOEWS, MCCANN
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT GENERALLY REVISING THE METHOD OF VALUING IRRIGATED
5	AGRICULTURAL LAND; ESTABLISHING A BASE WATER COST FOR COMPUTING NET INCOME FROM
6	IRRIGATED LAND; ESTABLISHING AN ENERGY COST BASE YEAR FOR IRRIGATED LAND; LIMITING
7	ALLOWABLE WATER COSTS TO A MAXIMUM OF \$35 PER ACRE OF IRRIGATED LAND; REVISING THE
8	PHASEIN OF THE TAXABLE VALUE OF AGRICULTURAL LAND; ESTABLISHING AN ADVISORY
9	COMMITTEE TO STUDY METHODS FOR USING SOIL CAPABILITY FOR THE VALUATION OF
10	AGRICULTURAL LAND; AMENDING SECTIONS 15-7-201 AND 15-7-221, MCA; REPEALING SECTION
11	15-7-221, MCA; AND PROVIDING EFFECTIVE DATES, AND APPLICABILITY DATES, AND A TERMINATION
12	DATE AND A CONTINGENT VOIDNESS PROVISION."
13	
14	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
15	
16	Section 1. Section 15-7-201, MCA, is amended to read:
17	"15-7-201. (Applicable Temporary applicable to 1994 1995 AND 1996 and later land valuation
18	schedules) Legislative intent value of agricultural property. (1) Because the market value of many
19	agricultural properties is based upon speculative purchases that do not reflect the productive capability of
20	agricultural land, it is the legislative intent that bona fide agricultural properties be classified and assessed
21	at a value that is exclusive of values attributed to urban influences or speculative purposes.
22	(2) Agricultural land must be classified according to its use, which classifications include but are
23	not limited to irrigated use, nonirrigated use, and grazing use.
24	(3) Within each class, land must be subclassified by production categories. Production categories
25	are determined from the productive capacity of the land based on yield.
26	(4) In computing the agricultural land valuation schedules to take effect on January 1, 1994, and,
27	thereafter, on the effective date when each revaluation cycle takes effect pursuant to 15-7-111, the
28	department of revenue shall determine the productive capacity value of all agricultural lands using the
29	formula $V = I/R$ where:



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1 category;

- 2 (b) I is the per-acre net income of agricultural land in each land use and production category and 3 is to be determined as provided in subsection (5); and
- 4 (c) R is the capitalization rate and is equal to 6.4%. This capitalization rate must remain in effect 5 until new agricultural land valuation schedules are computed as required by law.
- 6 (5) (a) Net income must be determined separately in each land use based on production categories.

7 (b) Net income must be based on commodity price data, grazing fees, crop share arrangements,
8 and water cost data for the base period, as follows:

- 9 (i) Commodity price data and grazing fees for the base period must be obtained from the Montana
 10 Agricultural Statistics and from the Montana crop and livestock reporting service.
- 11 (ii) Crop share arrangements are based on the rental value of the land and average landowner costs.

12 (iii) Allowable water costs consist only of the per-acre labor costs and, energy costs of irrigation,

13 and a base water cost of \$5.50 for each acre of irrigated land. Total allowable water costs may not exceed

14 \$35 for each acre of irrigated land. Labor and energy costs must be determined as follows:

(A) Labor costs are zero for pivot sprinkler irrigation systems; \$4.50 an acre for tow lines, side roll,
and lateral sprinkler irrigation systems; and \$9 an acre for hand-moved and flood irrigation systems.

17 (B) Energy costs must be based on per-acre energy costs incurred in 1992. By July 1, 1993, an 18 owner of irrigated land shall provide the department, on a form prescribed by the department, with energy 19 costs incurred in 1992. In the event that no energy costs were incurred in 1992, the owner of irrigated 20 land shall provide the department with energy costs from the most recent year available. The department 21 shall adjust the most recent year's energy costs to reflect costs in 1992.

(c) The base crop for valuation of irrigated land is alfalfa hay, adjusted to 80% of sales price, and
 the base crop for valuation of nonirrigated land is wheat. The base unit for valuation of grazing lands is
 the average grazing fee for a 1,000-pound animal.

- (d) The base period used to determine net income must be the most recent 7 years for which data
 is available prior to the date the revaluation cycle ends. Commodity price data and grazing fees referred
 to in subsection (5)(b) must be averaged for the 7-year period, but the average must exclude the lowest
 and highest commodity prices or grazing fees in the period.
- (6) The department shall compile data and develop valuation manuals adopted by rule to implement
 the valuation method established by subsections (4) and (5).



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1 (7) The governor shall appoint an advisory committee of persons knowledgeable in agriculture and 2 agricultural economics to compile and review the data required by subsections (4) and (5). The advisory 3 committee shall include one member of the Montana state university, college of agriculture, staff. The 4 advisory committee shall recommend agricultural land valuation schedules to the department. With respect 5 to irrigated land, the value of irrigated land may not be below the value that the land would have if it were 6 not irrigated."

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Section 2. Section 15-7-201, MCA, is amended to read:

9 "15-7-201. (Applicable to 1994 1997 and later land valuation schedules) Legislative intent -- value 10 of agricultural property. (1) Because the market value of many agricultural properties is based upon 11 speculative purchases that do not reflect the productive capability of agricultural land, it is the legislative 12 intent that bona fide agricultural properties be classified and assessed at a value that is exclusive of values 13 attributed to urban influences or speculative purposes.

(2) Agricultural land must be classified according to its use, which classifications include but are
 not limited to irrigated use, nonirrigated use, and grazing use.

(3) Within each class, land must be subclassified by production categories. Production categories
 are determined from the productive capacity of the land based on yield.

18 (4) In computing the agricultural land valuation schedules to take effect on January 1, 1994, and, 19 thereafter, on the effective date when each revaluation cycle takes effect pursuant to 15-7-111, the 20 department of revenue shall determine the productive capacity value of all agricultural lands using the 21 formula V = I/R where:

22 (a) V is the per-acre productive capacity value of agricultural land in each land use and production
23 category;

(b) I is the per-acre net income of agricultural land in each land use and production category and
is to be determined as provided in subsection (5); and

(c) R is the capitalization rate and is equal to 6.4%. This capitalization rate must remain in effect
 until new agricultural land valuation schedules are computed as required by law adopted by the department,
 after considering the recommendations from the advisory committee as provided in subsection (7).

(5) (a) Net income must be determined separately in each land use based on production categories.
(b) Net income must be based on commodity price data, grazing fees, crop share arrangements,



and water cost data for the base period-, as follows: 1

- (i) Commodity price data and grazing fees for the base period must be obtained from the Montana 2 3 Agricultural Statistics and from the Montana crop and livestock reporting service.
- 4 (ii) Crop share arrangements are based on the rental value of the land and average landowner costs.
- 5 (iii) Allowable water costs consist only of the per-acre labor costs and, energy costs of irrigation,

6 and a base water cost of \$5.50 for each acre of irrigated land. Total allowable water costs may not exceed 7 \$35 for each acre of irrigated land. Labor and energy costs must be determined as follows:

- (A) Labor costs are zero for pivot sprinkler irrigation systems; \$4.50 an acre for tow lines, side roll, 8 9 and lateral sprinkler irrigation systems; and \$9 an acre for hand-moved and flood irrigation systems.
- 10 (B) Energy costs must be based on per-acre energy costs incurred in 1992 the energy cost base year, which is the calendar year immediately preceding the year specified by the department in 15-7-103(5). 11

By July 1, 1993, of the year following the energy cost base year, an owner of irrigated land shall provide 12 13 the department, on a form prescribed by the department, with energy costs incurred in 1992 that energy 14 cost base year. In the event that no energy costs were incurred in 1992 the energy cost base year, the

15 owner of irrigated land shall provide the department with energy costs from the most recent year available.

- 16 The department shall adjust the most recent year's energy costs to reflect costs in 1992 the energy cost
- 17 base year.
- 18 (c) The base crop for valuation of irrigated land is alfalfa hay, adjusted to 80% of sales price, and 19 the base crop for valuation of nonirrigated land is wheat. The base unit for valuation of grazing lands is 20 the average grazing fee for a 1,000-pound animal.
- 21 (d) The base period used to determine net income must be the most recent 7 years for which data 22 is available prior to the date the revaluation cycle ends. Commodity price data and grazing fees referred 23 to in subsection (5)(b) must be averaged for the 7-year period, but the average must exclude the lowest 24 and highest commodity prices or grazing fees in the period.
- 25

(6) The department shall compile data and develop valuation manuals adopted by rule to implement 26 the valuation method established by subsections (4) and (5).

(7) The governor shall appoint an advisory committee of persons knowledgeable in agriculture and 27 28 agricultural economics to compile and review the data required by subsections (4) and (5). The advisory committee shall include one member of the Montana state university, college of agriculture, staff. The 29 30 advisory committee shall recommend agricultural land valuation schedules to the department. With respect



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to irrigated land, the value of irrigated land may not be below the value that the land would have if it werenot irrigated."

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4

Section 3. Section 15-7-221, MCA, is amended to read:

"15-7-221. Phasein of the taxable value of agricultural land. The increase or decrease in taxable
value of agricultural land resulting from the change in the method of determining productive capacity value
under 15-7-201 must be phased in beginning January 1, 1994 1995, as follows:

8 (1) For the year beginning January 1, 1994 1995, and ending December 31, 1994 1995, the 9 taxable value of agricultural land in each land use and production category must increase or decrease from 10 the December 31, 1993 1994, value by 25% <u>one-third</u> of the difference between the product of the 11 productive capacity value of agricultural land for 1994 1995 determined under 15-7-201 times the class 12 three tax rate and the taxable value of agricultural land as of December 31, 1993 1994.

13 (2) For the year beginning January 1, 1995 <u>1996</u>, and ending December 31, 1995 <u>1996</u>, the 14 taxable value of agricultural land in each land use and production category must increase or decrease from 15 the December 31, 1993 <u>1994</u>, value by 50% <u>two-thirds</u> of the difference between the product of the 16 productive capacity value of agricultural land for 1994 <u>1995</u> determined under 15-7-201 times the class 17 three tax rate and the taxable value of agricultural land as of December 31, 1993 <u>1994</u>.

(3) For the year beginning January 1, 1996, and ending December 31, 1996, the taxable value of
 agricultural land in each land use and production category must increase or decrease from the December
 31, 1993, value by 75% of the difference between the product of the productive capacity value of
 agricultural land for 1994 determined under 15-7-201 times the class three tax rate and the taxable value
 of agricultural land as of December 31, 1993.

4) Beginning January 1, 1997, the taxable value of agricultural land in each land use and
 production category is equal to 100% of the productive capacity value of agricultural land determined under
 15-7-201 times the class three tax rate."

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Montana Legislative Council

1	which economic factors, such as land use and management practices, influence the valuation of agricultural
2	land for property tax purposes.
3	(2) The membership of the committee must include persons who are knowledgeable in the
4	following areas:
5	(a) principles and practices of property taxation;
6	(b) irrigated agricultural practices and production;
7	(c) nonirrigated agricultural practices and production;
8	(d) livesteek grazing practices and production;
9	(e) agricultural management practices; and
10	(f) financial management.
11	(3) The committee must also include two members representing Montana state university. One
12	member must be knowledgeable in soil characteristics as these characteristics relate to the productivity of
13	agricultural land. The other member must be knowledgeable in agricultural economics.
14	(4) The committee shall report its findings and recommendations to the department of revenue by
15	July 1, 1996.
16	
17	NEW SECTION. Section 4. Repealer. Section 15-7-221, MCA, is repealed.
18	
19	NEW SECTION. SECTION 5. CONTINGENT VOIDNESS. IN ORDER TO MAINTAIN A BALANCED
20	BUDGET, BECAUSE [THIS ACT] REDUCES REVENUE, IT MAY NOT BE TRANSMITTED TO THE GOVERNOR
21	UNLESS A CORRESPONDING IDENTIFIED REDUCTION IN SPENDING IS CONTAINED IN HOUSE BILL NO.
22	2. IF A CORRESPONDING IDENTIFIED REDUCTION IN SPENDING IS NOT CONTAINED IN HOUSE BILL NO.
23	2, [THIS ACT] IS VOID.
24	
25	NEW SECTION. Section 6. Effective dates. (1) [Sections 1, 3, <u>5, AND</u> 4 <u>6</u> 7 and this section]
26	are effective on passage and approval.
27	(2) [Section 2] is effective January 1, 1997.
28	(3) [Section 6 <u>4</u>] is effective January 1, 1998.
29	
30	NEW SECTION. Section 7. Retroactive applicability APPLICABILITY. (1) [Sections 1 and 3] apply



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1	retroactively, within the meaning of 1-2-109, to tax years beginning after December 31, 1994.
2	(2) [section SECTION 2] applies to tax years beginning after December 31, 1996.
3	
4	NEW SECTION. Section 8. Termination. [Section 4] terminates July 1, 1987.
5	-END-



HOUSE STANDING COMMITTEE REPORT

March 20, 1995

Page 1 of 2

Mr. Speaker: We, the committee on Taxation report that Senate Bill 198 (third reading

copy -- blue) be concurred in as amended.

Signed:

Chase Hibbard, Chair

Carried by: Rep. Hibbard

And, that such amendments read:

1. Title, line 10.
Following: "LAND;"
Insert: "ESTABLISHING AN ADVISORY COMMITTEE TO STUDY METHODS FOR
 USING SOIL CAPABILITY FOR THE VALUATION OF AGRICULTURAL
 LAND;"

2. Title, line 11. Strike: "<u>AND</u>" Insert: ","

3. Title, line 12. Strike: "AND A CONTINGENT VOIDNESS PROVISION" Insert: ", AND A TERMINATION DATE"

4. Page 6, line 16.

Insert: "<u>NEW SECTION.</u> Section 4. Advisory committee -- study of soil capability for valuation of agricultural land. (1) The governor shall appoint an advisory committee to study methods for determining the productive capability of soils and methods for using the productive capability of soils for the valuation of agricultural lands for property tax purposes. The advisory committee shall also consider the extent to which economic factors, such as land use and management practices, influence the valuation of

Committee Vote: Yes 16, No 3

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HOUSE ·

agricultural land for property tax purposes.

(2) The membership of the committee must include persons who are knowledgeable in the following areas:

(a) principles and practices of property taxation;

(b) irrigated agricultural practices and production;

(c) nonirrigated agricultural practices and production;

(d) livestock grazing practices and production;

- (e) agricultural management practices; and
- (f) financial management.

(3) The committee must also include two members representing Montana state university. One member must be knowledgeable in soil characteristics as these characteristics relate to the productivity of agricultural land. The other member must be knowledgeable in agricultural economics.

(4) The committee shall report its findings and recommendations to the department of revenue by July 1, 1996." Renumber: subsequent sections

5. Page 6, lines 19 through 23. Strike: section 5 in its entirety Renumber: subsequent sections

6. Page 6, line 25.
Strike: "<u>5, AND</u>"
Insert: "4,"
Following: "<u>7</u>"
Insert: ", 8,"

7. Page 6, line 28. Strike: "<u>4</u>" Insert: "5"

8. Page 7. Following: line 4 Insert: "<u>NEW SECTION.</u> Section 8. Termination. [Section 4] terminates July 1, 1997."

-END-

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1	SENATE BILL NO. 198
2	INTRODUCED BY JERGESON, STORY, HIBBARD, TOEWS, MCCANN
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT GENERALLY REVISING THE METHOD OF VALUING IRRIGATED
5	AGRICULTURAL LAND; ESTABLISHING A BASE WATER COST FOR COMPUTING NET INCOME FROM
6	IRRIGATED LAND; ESTABLISHING AN ENERGY COST BASE YEAR FOR IRRIGATED LAND; LIMITING
7	ALLOWABLE WATER COSTS TO A MAXIMUM OF \$35 PER ACRE OF IRRIGATED LAND; REVISING THE
8	PHASEIN OF THE TAXABLE VALUE OF AGRICULTURAL LAND; ESTABLISHING AN ADVISORY
9	COMMITTEE TO STUDY METHODS FOR USING SOIL CAPABILITY FOR THE VALUATION OF
10	AGRICULTURAL LAND; ESTABLISHING AN ADVISORY COMMITTEE TO STUDY METHODS FOR USING
11	SOIL CAPABILITY FOR THE VALUATION OF AGRICULTURAL LAND; AMENDING SECTIONS 15-7-201 AND
12	15-7-221, MCA; REPEALING SECTION 15-7-221, MCA; AND PROVIDING EFFECTIVE DATES, AND,
13	APPLICABILITY DATES, AND A TERMINATION DATE AND A CONTINGENT VOIDNESS PROVISION, AND
14	A TERMINATION DATE."
15	
16	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
17	
18	Section 1. Section 15-7-201, MCA, is amended to read:
19	"15-7-201. (Applicable <u>Temporary applicable</u> to 199 4 <u>1995 AND 1996</u> and later land valuation
20	schedules) Legislative intent value of agricultural property. (1) Because the market value of many
21	agricultural properties is based upon speculative purchases that do not reflect the productive capability of
22	agricultural land, it is the legislative intent that bona fide agricultural properties be classified and assessed
23	at a value that is exclusive of values attributed to urban influences or speculative purposes.
24	(2) Agricultural land must be classified according to its use, which classifications include but are
25	not limited to irrigated use, nonirrigated use, and grazing use.
26	(3) Within each class, land must be subclassified by production categories. Production categories
27	are determined from the productive capacity of the land based on yield.
28	(4) In computing the agricultural land valuation schedules to take effect on January 1, 1994, and,
29	thereafter, on the offective date when each revaluation cycle takes effect pursuant to 15-7-111, the
30	department of revenue shall determine the productive capacity value of all agricultural lands using the



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1 formula V = I/R where: 2 (a) V is the per-acre productive capacity value of agricultural land in each land use and production 3 category; 4 (b) I is the per-acre net income of agricultural land in each land use and production category and 5 is to be determined as provided in subsection (5); and 6 (c) R is the capitalization rate and is equal to 6.4%. This capitalization rate must remain in effect 7 until new agricultural land valuation schedules are computed as required by law. 8 (5) (a) Net income must be determined separately in each land use based on production categories. 9 (b) Net income must be based on commodity price data, grazing fees, crop share arrangements, 10 and water cost data for the base period, as follows: 11 (i) Commodity price data and grazing fees for the base period must be obtained from the Montana 12 Agricultural Statistics and from the Montana crop and livestock reporting service. 13 (ii) Crop share arrangements are based on the rental value of the land and average landowner costs. 14 (iii) Allowable water costs consist only of the per-acre labor costs and, energy costs of irrigation, 15 and a base water cost of \$5.50 for each acre of irrigated land. Total allowable water costs may not exceed 16 \$35 for each acre of irrigated land. Labor and energy costs must be determined as follows: 17 (A) Labor costs are zero for pivot sprinkler irrigation systems; \$4.50 an acre for tow lines, side roll, 18 and lateral sprinkler irrigation systems; and \$9 an acre for hand-moved and flood irrigation systems. 19 (B) Energy costs must be based on per-acre energy costs incurred in 1992. By July 1, 1993, an 20 owner of irrigated land shall provide the department, on a form prescribed by the department, with energy 21 costs incurred in 1992. In the event that no energy costs were incurred in 1992, the owner of irrigated 22 land shall provide the department with energy costs from the most recent year available. The department 23 shall adjust the most recent year's energy costs to reflect costs in 1992. 24 (c) The base crop for valuation of irrigated land is alfalfa hay, adjusted to 80% of sales price, and 25 the base crop for valuation of nonirrigated land is wheat. The base unit for valuation of grazing lands is 26 the average grazing fee for a 1,000-pound animal. (d) The base period used to determine net income must be the most recent 7 years for which data 27 28 is available prior to the date the revaluation cycle ends. Commodity price data and grazing fees referred to in subsection (5)(b) must be averaged for the 7-year period, but the average must exclude the lowest 29 30 and highest commodity prices or grazing fees in the period.



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1 (6) The department shall compile data and develop valuation manuals adopted by rule to implement 2 the valuation method established by subsections (4) and (5).

3 (7) The governor shall appoint an advisory committee of persons knowledgeable in agriculture and 4 agricultural economics to compile and review the data required by subsections (4) and (5). The advisory 5 committee shall include one member of the Montana state university, college of agriculture, staff. The 6 advisory committee shall recommend agricultural land valuation schedules to the department. With respect 7 to irrigated land, the value of irrigated land may not be below the value that the land would have if it were 8 not irrigated."

9

10

Section 2. Section 15-7-201, MCA, is amended to read:

11 "15-7-201. (Applicable to 1994 1997 and later land valuation schedules) Legislative intent -- value 12 of agricultural property. (1) Because the market value of many agricultural properties is based upon 13 speculative purchases that do not reflect the productive capability of agricultural land, it is the legislative 14 intent that bona fide agricultural properties be classified and assessed at a value that is exclusive of values 15 attributed to urban influences or speculative purposes.

16 (2) Agricultural land must be classified according to its use, which classifications include but are
 17 not limited to irrigated use, nonirrigated use, and grazing use.

18 (3) Within each class, land must be subclassified by production categories. Production categories
19 are determined from the productive capacity of the land based on yield.

20 (4) In computing the agricultural land valuation schedules to take effect on January 1, 1994, and, 21 thereafter, on the effective date when each revaluation cycle takes effect pursuant to 15-7-111, the 22 department of revenue shall determine the productive capacity value of all agricultural lands using the 23 formula V = I/R where:

24 (a) V is the per-acre productive capacity value of agricultural land in each land use and production
25 category;

(b) I is the per-acre net income of agricultural land in each land use and production category and
is to be determined as provided in subsection (5); and

(c) R is the capitalization rate and is equal to 6.4%. This capitalization rate must remain in effect
until new agricultural land valuation schedules are computed as required by law adopted by the department,

30 after considering the recommendations from the advisory committee as provided in subsection (7).



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(5) (a) Net income must be determined separately in each land use based on production categories.

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(b) Net income must be based on commodity price data, grazing fees, crop share arrangements,
and water cost data for the base period₋, as follows:

4

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(i) Commodity price data and grazing fees for the base period must be obtained from the Montana Agricultural Statistics and from the Montana crop and livestock reporting service.

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(ii) Crop share arrangements are based on the rental value of the land and average landowner costs.

7 (iii) Allowable water costs consist only of the per-acre labor costs and, energy costs of irrigation,

8 and a base water cost of \$5.50 for each acre of irrigated land. Total allowable water costs may not exceed

9 \$35 for each acre of irrigated land. Labor and energy costs must be determined as follows:

(A) Labor costs are zero for pivot sprinkler irrigation systems; \$4.50 an acre for tow lines, side roll,
 and lateral sprinkler irrigation systems; and \$9 an acre for hand-moved and flood irrigation systems.

12 (B) Energy costs must be based on per-acre energy costs incurred in 1992 the energy cost base 13 year, which is the calendar year immediately preceding the year specified by the department in 15-7-103(5). 14 By July 1, 1993, of the year following the energy cost base year, an owner of irrigated land shall provide the department, on a form prescribed by the department, with energy costs incurred in 1992 that energy 15 16 cost base year. In the event that no energy costs were incurred in 1992 the energy cost base year, the 17 owner of irrigated land shall provide the department with energy costs from the most recent year available. 18 The department shall adjust the most recent year's energy costs to reflect costs in 1992 the energy cost 19 base year.

(c) The base crop for valuation of irrigated land is alfalfa hay, adjusted to 80% of sales price, and
 the base crop for valuation of nonirrigated land is wheat. The base unit for valuation of grazing lands is
 the average grazing fee for a 1,000-pound animal.

(d) The base period used to determine net income must be the most recent 7 years for which data
is available prior to the date the revaluation cycle ends. Commodity price data and grazing fees referred
to in subsection (5)(b) must be averaged for the 7-year period, but the average must exclude the lowest
and highest commodity prices or grazing fees in the period.

(6) The department shall compile data and develop valuation manuals adopted by rule to implement
the valuation method established by subsections (4) and (5).

(7) The governor shall appoint an advisory committee of persons knowledgeable in agriculture and
 agricultural economics to compile and review the data required by subsections (4) and (5). The advisory



committee shall include one member of the Montana state university, college of agriculture, staff. The
advisory committee shall recommend agricultural land valuation schedules to the department. With respect
to irrigated land, the value of irrigated land may not be below the value that the land would have if it were
not irrigated."

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Section 3. Section 15-7-221, MCA, is amended to read:

7 "15-7-221. Phasein of the taxable value of agricultural land. The increase or decrease in taxable
8 value of agricultural land resulting from the change in the method of determining productive capacity value
9 under 15-7-201 must be phased in beginning January 1, 1994 1995, as follows:

10 (1) For the year beginning January 1, 1994 1995, and ending December 31, 1994 1995, the 11 taxable value of agricultural land in each land use and production category must increase or decrease from 12 the December 31, 1993 1994, value by 25% <u>one-third</u> of the difference between the product of the 13 productive capacity value of agricultural land for 1994 1995 determined under 15-7-201 times the class 14 three tax rate and the taxable value of agricultural land as of December 31, 1993 1994.

15 (2) For the year beginning January 1, 1995 <u>1996</u>, and ending December 31, 1995 <u>1996</u>, the 16 taxable value of agricultural land in each land use and production category must increase or decrease from 17 the December 31, 1993 <u>1994</u>, value by 50% <u>two-thirds</u> of the difference between the product of the 18 productive capacity value of agricultural land for 1994 <u>1995</u> determined under 15-7-201 times the class 19 three tax rate and the taxable value of agricultural land as of December 31, 1993 <u>1994</u>.

(3) For the year beginning January 1, 1996, and onding December 31, 1996, the taxable value of
agricultural land in each land use and production category must increase or decrease from the December
31, 1993, value by 75% of the difference between the product of the productive capacity value of
agricultural land for 1994 detormined under 15-7-201 times the class three tax rate and the taxable value
of agricultural land as of December 31, 1993.

4) Beginning January 1, 1997, the taxable value of agricultural land in each land use and
 production category is equal to 100% of the productive capacity value of agricultural land determined under
 15-7-201 times the class three tax rate."

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<u>NEW-SECTION.</u> Section 4. Advisory committee -- study of soil capability for valuation of
 agricultural land. (1) The governor shall appoint an advisory committee to study methods for determining



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1	the productive capability of soils and methods for using the productive capability of soils for the valuation
2	of agricultural lands for property tax purposes. The advisory committee shall also consider the extent to
3	which economic factors, such as land use and management practices, influence the valuation of agricultural
4	land for property tax purposes.
5	(2) The membership of the committee must include persons who are knowlodgoable in the
6	following areas:
7	(a) principles and practices of property taxation;
8	(b) irrigated agricultural practices and production;
9	(e) nonirrigated agricultural practices and production;
10	(d) livesteek grazing practices and production;
11	(e) agricultural management practices; and
12	(f) financial management.
13	(3) The committee must also include two members representing Montane state university. One
14	member must be knowledgeable in soil characteristics as these characteristics relate to the productivity of
15	agricultural land. The other member must be knowledgeable in agricultural economics.
16	(4) The committee shall report its findings and recommondations to the department of revenue by
17	July 1, 1996.
18	
19	NEW SECTION. SECTION 4. ADVISORY COMMITTEE STUDY OF SOIL CAPABILITY FOR
20	VALUATION OF AGRICULTURAL LAND. (1) THE GOVERNOR SHALL APPOINT AN ADVISORY
21	COMMITTEE TO STUDY METHODS FOR DETERMINING THE PRODUCTIVE CAPABILITY OF SOILS AND
22	METHODS FOR USING THE PRODUCTIVE CAPABILITY OF SOILS FOR THE VALUATION OF
23	AGRICULTURAL LANDS FOR PROPERTY TAX PURPOSES. THE ADVISORY COMMITTEE SHALL ALSO
24	CONSIDER THE EXTENT TO WHICH ECONOMIC FACTORS, SUCH AS LAND USE AND MANAGEMENT
25	PRACTICES, INFLUENCE THE VALUATION OF AGRICULTURAL LAND FOR PROPERTY TAX PURPOSES.
26	(2) THE MEMBERSHIP OF THE COMMITTEE MUST INCLUDE PERSONS WHO ARE
27	KNOWLEDGEABLE IN THE FOLLOWING AREAS:
28	(A) PRINCIPLES AND PRACTICES OF PROPERTY TAXATION;
29	(B) IRRIGATED AGRICULTURAL PRACTICES AND PRODUCTION;
30	(C) NONIRRIGATED AGRICULTURAL PRACTICES AND PRODUCTION;



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1	(D) LIVESTOCK GRAZING PRACTICES AND PRODUCTION;
2	(E) AGRICULTURAL MANAGEMENT PRACTICES; AND
3	(F) FINANCIAL MANAGEMENT.
4	(3) THE COMMITTEE MUST ALSO INCLUDE TWO MEMBERS REPRESENTING MONTANA STATE
5	UNIVERSITY. ONE MEMBER MUST BE KNOWLEDGEABLE IN SOIL CHARACTERISTICS AS THESE
6	CHARACTERISTICS RELATE TO THE PRODUCTIVITY OF AGRICULTURAL LAND. THE OTHER MEMBER
7	MUST BE KNOWLEDGEABLE IN AGRICULTURAL ECONOMICS.
8	(4) THE COMMITTEE SHALL REPORT ITS FINDINGS AND RECOMMENDATIONS TO THE
9	DEPARTMENT OF REVENUE BY JULY 1, 1996.
10	
11	NEW SECTION. Section 5. Repealer. Section 15-7-221, MCA, is repealed.
12	
13	NEW SECTION. SECTION 5. CONTINGENT VOIDNESS. IN ORDER TO MAINTAIN A BALANCED
14	BUDGET, BECAUSE [THIS ACT] REDUCES REVENUE, IT MAY NOT BE TRANSMITTED TO THE GOVERNOR
15	UNLESS A CORRESPONDING IDENTIFIED REDUCTION IN SPENDING IS CONTAINED IN HOUSE BILL NO.
16	2. IF A CORRESPONDING IDENTIFIED REDUCTION IN SPENDING IS NOT CONTAINED IN HOUSE BILL NO.
17	2, [THIS ACT] IS VOID.
18	
19	NEW SECTION. Section 6. Effective dates. (1) [Sections 1, 3, 5, AND 4, 4 6 7, 8, and this
20	section] are effective on passage and approval.
21	(2) [Section 2] is effective January 1, 1997.
22	(3) [Section 5 <u>4</u> <u>5</u>] is effective January 1, 1998.
23	
24	NEW SECTION. Section 7. Retroactive applicability <u>APPLICABILITY</u> . (1) [Sections 1 and 3] apply
25	retroactively, within the meaning of 1-2-109, to tax years beginning after December 31, 1994.
26	(2) [section SECTION 2] applies to tax years beginning after December 31, 1996.
27	
28	NEW SECTION. Section 8. Termination. [Section 4] terminates July 1, 1997.
29	
30	NEW SECTION. SECTION 8. TERMINATION. [SECTION 4] TERMINATES JULY 1, 1997.
	-END-



Conference Committee on SB 198 Report No.1, April 10, 1995

Mr. President and Mr. Speaker:

Page 1 of 2

We, your Conference Committee on SB 198, met and considered:

The Committee Report of the House Standing Committee on Taxation dated March 20, 1995

We recommend that SB 198 (reference copy - salmon) be further amended as follows:

1. Title, lines 10 and 11. Strike: "<u>ESTABLISHING</u>" on line 10 through "<u>LAND;</u>" on line 11

2. Title, line 12. Strike: "_" Insert: "AND"

3. Title, lines 13 and 14. Strike: "<u>, AND</u>" on line 13 through "<u>DATE</u>" on line 14

4. Page 6, line 19 through page 7, line 9. Strike: section 4 in its entirety Renumber: subsequent sections

5. Page 7, line 19. Strike: "<u>4,</u>" Strike: "<u>7, 8</u>" Insert: "6"

6. Page 7, line 22. Strike: "<u>5</u>" Insert: "4"

7. Page 7, line 30. Strike: section 8 in its entirety

And that this Conference Committee report be adopted.

For the Senate: Devlin Chair Beck

ergenson ADOPT

For the House ; Hib Chair Rose 821302CC.SRF

REJECT

April 10, 1995 Page 2 of 2



1	SENATE BILL NO. 198
2	INTRODUCED BY JERGESON, STORY, HIBBARD, TOEWS, MCCANN
3	·
4	A BILL FOR AN ACT ENTITLED: "AN ACT GENERALLY REVISING THE METHOD OF VALUING IRRIGATED
5	AGRICULTURAL LAND; ESTABLISHING A BASE WATER COST FOR COMPUTING NET INCOME FROM
6	IRRIGATED LAND; ESTABLISHING AN ENERGY COST BASE YEAR FOR IRRIGATED LAND; LIMITING
7	ALLOWABLE WATER COSTS TO A MAXIMUM OF \$35 PER ACRE OF IRRIGATED LAND; REVISING THE
8	PHASEIN OF THE TAXABLE VALUE OF AGRICULTURAL LAND; ESTABLISHING AN ADVISORY
9	COMMITTEE TO STUDY METHODS FOR USING SOIL CAPABILITY FOR THE VALUATION OF
10	AGRICULTURAL LAND; ESTABLISHING AN ADVISORY COMMITTEE TO STUDY METHODS FOR USING
11	SOIL CAPABILITY FOR THE VALUATION OF AGRICULTURAL LAND; AMENDING SECTIONS 15-7-201 AND
12	15-7-221, MCA; REPEALING SECTION 15-7-221, MCA; AND PROVIDING EFFECTIVE DATES, AND, AND
13	APPLICABILITY DATES, AND A TERMINATION DATE AND A CONTINGENT VOIDNESS PROVISION, AND
14	A TERMINATION DATE."
15	
16	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
17	
18	Section 1. Section 15-7-201, MCA, is amended to read:
19	"15-7-201. (Applicable <u>Temporary applicable</u> to 199 4 <u>1995 AND 1996</u> and later land valuation
20	schedules) Legislative intent value of agricultural property. (1) Because the market value of many
21	agricultural properties is based upon speculative purchases that do not reflect the productive capability of
22	agricultural land, it is the legislative intent that bona fide agricultural properties be classified and assessed
23	at a value that is exclusive of values attributed to urban influences or speculative purposes.
24	(2) Agricultural land must be classified according to its use, which classifications include but are
25	not limited to irrigated use, nonirrigated use, and grazing use.
26	(3) Within each class, land must be subclassified by production categories. Production categories
27	are determined from the productive capacity of the land based on yield.
28	(4) In computing the agricultural land valuation schedules to take effect on January 1, 1994, and,
2 9	thereafter, on the effective date when each revaluation cycle takes effect pursuant to 15-7-111, the
29 30	

- 1 -

1 formula V = I/R where:

- 2 (a) V is the per-acre productive capacity value of agricultural land in each land use and production
 3 category;
- 4 (b) I is the per-acre net income of agricultural land in each land use and production category and 5 is to be determined as provided in subsection (5); and
- 6 (c) R is the capitalization rate and is equal to 6.4%. This capitalization rate must remain in effect 7 until new agricultural land valuation schedules are computed as required by law.
- 8

(5) (a) Net income must be determined separately in each land use based on production categories.

- 9 (b) Net income must be based on commodity price data, grazing fees, crop share arrangements,
 10 and water cost data for the base period-, as follows:
- (i) Commodity price data and grazing fees for the base period must be obtained from the Montana
 Agricultural Statistics and from the Montana crop and livestock reporting service.
- 13 (ii) Crop share arrangements are based on the rental value of the land and average landowner costs.
- 14 (iii) Allowable water costs consist only of the per-acre labor costs and, energy costs of irrigation,
- 15 and a base water cost of \$5,50 for each acre of irrigated land. Total allowable water costs may not exceed

16 \$35 for each acre of irrigated land. Labor and energy costs must be determined as follows:

- (A) Labor costs are zero for pivot sprinkler irrigation systems; \$4.50 an acre for tow lines, side roll,
 and lateral sprinkler irrigation systems; and \$9 an acre for hand-moved and flood irrigation systems.
- (B) Energy costs must be based on per-acre energy costs incurred in 1992. By July 1, 1993, an
 owner of irrigated land shall provide the department, on a form prescribed by the department, with energy
 costs incurred in 1992. In the event that no energy costs were incurred in 1992, the owner of irrigated
 land shall provide the department with energy costs from the most recent year available. The department
 shall adjust the most recent year's energy costs to reflect costs in 1992.
- (c) The base crop for valuation of irrigated land is alfalfa hay, adjusted to 80% of sales price, and
 the base crop for valuation of nonirrigated land is wheat. The base unit for valuation of grazing lands is
 the average grazing fee for a 1,000-pound animal.
- (d) The base period used to determine net income must be the most recent 7 years for which data
 is available prior to the date the revaluation cycle ends. Commodity price data and grazing fees referred
 to in subsection (5)(b) must be averaged for the 7-year period, but the average must exclude the lowest
 and highest commodity prices or grazing fees in the period.



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SB0198.05

1	(6) The department shall compile data and develop valuation manuals adopted by rule to implement
2	the valuation method established by subsections (4) and (5).
3	(7) The governor shall appoint an advisory committee of persons knowledgeable in agriculture and
4	agricultural economics to compile and review the data required by subsections (4) and (5). The advisory
5	committee shall include one member of the Montana state university, college of agriculture, staff. The
6	advisory committee shall recommend agricultural land valuation schedules to the department. With respect
7	to irrigated land, the value of irrigated land may not be below the value that the land would have if it were
8	not irrigated."
9	
10	Section 2. Section 15-7-201, MCA, is amended to read:
11	"15-7-201. (Applicable to 1994 <u>1997</u> and later land valuation schedules) Legislative intent value
12	of agricultural property. (1) Because the market value of many agricultural properties is based upon
13	speculative purchases that do not reflect the productive capability of agricultural land, it is the legislative
14	intent that bona fide agricultural properties be classified and assessed at a value that is exclusive of values
15	attributed to urban influences or speculative purposes.
16	(2) Agricultural land must be classified according to its use, which classifications include but are
17	not limited to irrigated use, nonirrigated use, and grazing use.
18	(3) Within each class, land must be subclassified by production categories. Production categories
19	are determined from the productive capacity of the land based on yield.
20	(4) In computing the agricultural land valuation schedules to take effect on January 1, 1994, and,
21	thereafter, on the effective date when each revaluation cycle takes effect pursuant to 15-7-111, the
22	department of revenue shall determine the productive capacity value of all agricultural lands using the
23	formula $V = I/R$ where:
24	(a) V is the per-acre productive capacity value of agricultural land in each land use and production
25	category;
26	(b) I is the per-acre net income of agricultural land in each land use and production category and
27	is to be determined as provided in subsection (5); and
28	(c) R is the capitalization rate and is equal to 6.4%. This capitalization rate must remain in effect
2 9	until new agricultural land valuation schedules are computed as required by law adopted by the department,
30	after considering the recommendations from the advisory committee as provided in subsection (7).

- 3 -

SB0198.05

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(5) (a) Net income must be determined separately in each land use based on production categories.

2

(b) Net income must be based on commodity price data, grazing fees, crop share arrangements,

3 and water cost data for the base period-, as follows:

4

(i) Commodity price data and grazing fees for the base period must be obtained from the Montana 5 Agricultural Statistics and from the Montana crop and livestock reporting service.

(ii) Crop share arrangements are based on the rental value of the land and average landowner costs. 6

7 (iii) Allowable water costs consist only of the per-acre labor costs and, energy costs of irrigation, 8 and a base water cost of \$5.50 for each acre of irrigated land. Total allowable water costs may not exceed

9 \$35 for each acre of irrigated land. Labor and energy costs must be determined as follows:

10 (A) Labor costs are zero for pivot sprinkler irrigation systems; \$4.50 an acre for tow lines, side roll, 11 and lateral sprinkler irrigation systems; and \$9 an acre for hand-moved and flood irrigation systems.

12 (B) Energy costs must be based on per-acre energy costs incurred in 1992 the energy cost base 13 year, which is the calendar year immediately preceding the year specified by the department in 15-7-103(5). 14 By July 1, 1993, of the year following the energy cost base year, an owner of irrigated land shall provide 15 the department, on a form prescribed by the department, with energy costs incurred in 1992 that energy 16 cost base year. In the event that no energy costs were incurred in 1992 the energy cost base year, the 17 owner of irrigated land shall provide the department with energy costs from the most recent year available. 18 The department shall adjust the most recent year's energy costs to reflect costs in 1992 the energy cost 19 base year.

20 (c) The base crop for valuation of irrigated land is alfalfa hay, adjusted to 80% of sales price, and 21 the base crop for valuation of nonirrigated land is wheat. The base unit for valuation of grazing lands is 22 the average grazing fee for a 1,000-pound animal.

23 (d) The base period used to determine net income must be the most recent 7 years for which data 24 is available prior to the date the revaluation cycle ends. Commodity price data and grazing fees referred 25 to in subsection (5)(b) must be averaged for the 7-year period, but the average must exclude the lowest 26 and highest commodity prices or grazing fees in the period.

27 (6) The department shall compile data and develop valuation manuals adopted by rule to implement 28 the valuation method established by subsections (4) and (5).

(7) The governor shall appoint an advisory committee of persons knowledgeable in agriculture and 29 30 agricultural economics to compile and review the data required by subsections (4) and (5). The advisory



- 4 -

committee shall include one member of the Montana state university, college of agriculture, staff. The
advisory committee shall recommend agricultural land valuation schedules to the department. With respect
to irrigated land, the value of irrigated land may not be below the value that the land would have if it were
not irrigated."

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Section 3. Section 15-7-221, MCA, is amended to read:

7 "15-7-221. Phasein of the taxable value of agricultural land. The increase or decrease in taxable
8 value of agricultural land resulting from the change in the method of determining productive capacity value
9 under 15-7-201 must be phased in beginning January 1, 1994 1995, as follows:

10 (1) For the year beginning January 1, 1994 <u>1995</u>, and ending December 31, 1994 <u>1995</u>, the 11 taxable value of agricultural land in each land use and production category must increase or decrease from 12 the December 31, 1993 <u>1994</u>, value by 25% <u>one-third</u> of the difference between the product of the 13 productive capacity value of agricultural land for 1994 <u>1995</u> determined under 15-7-201 times the class 14 three tax rate and the taxable value of agricultural land as of December 31, 1993 <u>1994</u>.

(2) For the year beginning January 1, 1995 1996, and ending December 31, 1995 1996, the
taxable value of agricultural land in each land use and production category must increase or decrease from
the December 31, 1993 1994, value by 50% two-thirds of the difference between the product of the
productive capacity value of agricultural land for 1994 1995 determined under 15-7-201 times the class
three tax rate and the taxable value of agricultural land as of December 31, 1993 1994.

(3) For the year beginning January 1, 1996, and ending December 31, 1996, the taxable value of
 agricultural land in each land use and production category must increase or decrease from the December
 31, 1993, value by 75% of the difference between the product of the productive capacity value of
 agricultural land for 1994 determined under 15 7-201 times the class three tax rate and the taxable value
 of agricultural land as of December 31, 1993.

(4) Beginning January 1, 1997, the taxable value of agricultural land in each land use and
 production category is equal to 100% of the productive capacity value of agricultural land determined under
 15-7-201 times the class three tax rate."

28



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1	the productive capability of soils and methods for using the productive capability of soils for the valuation
2	of agricultural lands for property tax purposes. The advisory committee shall also consider the extent to
[°] 3	which economic factors, such as land use and management practices, influence the valuation of agricultural
4	land for property tax purposes.
5	(2) The membership of the committee must include persons who are knowledgeable in the
6	following areas:
7	(a) principles and practices of property taxation;
8	(b) irrigated agricultural practices and production;
9	(c) nonirrigated agricultural practices and production;
10	(d) livestock grazing practices and production;
11	(e) agricultural management practices; and
12	(f) financial management.
13	(3) The committee must also include two members representing Montana state university. One
14	member must be knowledgeable in seil characteristics as these characteristics relate to the productivity of
15	agricultural land. The other member must be knowledgeable in agricultural economics.
16	(4) The committee shall report its findings and recommendations to the department of revenue by
17	July 1, 1996.
18	· ·
19	NEW SECTION. SECTION 4. ADVISORY COMMITTEE STUDY OF SOIL CAPABILITY FOR
20	VALUATION OF AGRICULTURAL LAND. (1) THE GOVERNOR SHALL APPOINT AN ADVISORY
21	COMMITTEE TO STUDY METHODS FOR DETERMINING THE PRODUCTIVE CAPABILITY OF SOILS AND
22	METHODS FOR USING THE PRODUCTIVE CAPABILITY OF SOILS FOR THE VALUATION OF
23	AGRICULTURAL LANDS FOR PROPERTY TAX PURPOSES. THE ADVISORY COMMITTEE SHALL ALSO
24	<u>CONSIDER THE EXTENT TO WHICH ECONOMIC FACTORS, SUCH AS LAND USE AND MANAGEMENT</u>
25	PRACTICES, INFLUENCE THE VALUATION OF AGRICULTURAL LAND FOR PROPERTY TAX PURPOSES.
26	(2) THE MEMBERSHIP OF THE COMMITTEE MUST INCLUDE PERSONS WHO ARE
27	KNOWLEDGEABLE IN THE FOLLOWING AREAS:
28	(A) PRINCIPLES AND PRACTICES OF PROPERTY TAXATION;
29	(B) IRRIGATED AGRICULTURAL PRACTICES AND PRODUCTION;
30	(C) NONIRRIGATED AGRICULTURAL PRACTICES AND PRODUCTION;



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1 (D) LIVESTOCK GRAZING PRACTICES AND PRODUCTION; 2 (E)-AGRICULTURAL MANAGEMENT PRACTICES; AND 3 (E) FINANCIAL MANAGEMENT. 4 (3) THE COMMITTEE MUST ALSO INCLUDE TWO MEMBERS REPRESENTING MONTANA STATE 5 UNIVERSITY. ONE MEMBER MUST BE KNOWLEDGEABLE IN SOIL CHARACTERISTICS AS THESE 6 CHARACTERISTICS RELATE TO THE PRODUCTIVITY OF AGRICULTURAL LAND. THE OTHER MEMBER 7 MUST BE KNOWLEDGEABLE IN AGRICULTURAL ECONOMICS. 8 (4) THE COMMITTEE SHALL REPORT ITS FINDINGS AND RECOMMENDATIONS TO THE 9 DEPARTMENT OF REVENUE BY JULY 1, 1996. 10 11 NEW SECTION. Section 4. Repealer. Section 15-7-221, MCA, is repealed. 12 13 NEW SECTION, SECTION 5, CONTINGENT VOIDNESS. IN ORDER TO MAINTAIN A BALANCED 14 BUDGET, BECAUSE ITHIS ACT REDUCES REVENUE, IT MAY NOT BE TRANSMITTED TO THE GOVERNOR UNLESS A CORRESPONDING IDENTIFIED REDUCTION IN SPENDING IS CONTAINED IN HOUSE BILL NO. 15 2. IF A CORRESPONDING IDENTIFIED REDUCTION IN SPENDING IS NOT CONTAINED IN HOUSE BILL NO. 16 17 2, [THIS ACT] IS VOID. 18 19 NEW SECTION. Section 5. Effective dates. (1) [Sections 1, 3, 5, AND 4, 4 6 7, 8 6, and this 20 section] are effective on passage and approval. 21 (2) [Section 2] is effective January 1, 1997. (3) [Section <u>6 <u>4 6</u> <u>4</u>] is effective January 1, 1998.</u> 22 23 24 NEW SECTION. Section 6. Retroactive applicability APPLICABILITY. (1) [Sections 1 and 3] apply retroactively, within the meaning of 1-2-109, to tax years beginning after December 31, 1994. 25 (2) [section SECTION 2] applies to tax years beginning after December 31, 1996. 26 27 28 NEW SECTION. Section 8, Termination. [Section 4] terminates July 1, 1997. 29 NEW SECTION. SECTION 8 .- TERMINATION. - (SECTION 4)-TERMINATES JULY 1, 1997. 30 -END-

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Rontana Legislative Council