SENATE BILL NO. 147 1 INTRODUCED BY Lettel 2 3 BY REQUEST OF THE DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION 4 5 A BILL FOR AN ACT ENTITLED: "AN ACT GENERALLY REVISING THE WATER RESOURCE 6 ADMINISTRATION OF STATE WATER PROJECT LAWS; ESTABLISHING A SELF-SUPPORTING LEASE 7 MANAGEMENT PROGRAM FOR WATER PROJECT LANDS; ALLOWING THE DEPARTMENT OF NATURAL 8 RESOURCES AND CONSERVATION TO TRANSFER OR DISPOSE OF AN INACTIVE STATE WATER 9 PROJECT WITHOUT A DETERMINATION OF MARKET VALUE; CLARIFYING THE DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION'S DUTY TO MAINTAIN FINANCIAL RECORDS OF STATE 10 11 WATER PROJECTS; AMENDING SECTIONS 85-1-202, 85-1-204, 85-1-206, 85-1-209, 85-1-210, 85-1-211, AND 85-1-215, MCA; AND PROVIDING AN EFFECTIVE DATE." 12 13 14 STATEMENT OF INTENT 15 A statement of intent is necessary for this bill because [section 3] authorizes the department of 16 natural resources and conservation to adopt rules implementing the leasing program established in this bill. 17 The legislature intends that rules adopted by the department specify the procedure to be used by 18 the department in determining how it will lease project lands and specify the standards, conditions, 19 limitations, and requirements it will use as terms of the lease under the statutory guidelines provided in 20 [section 3]. 21 22 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 23 24 NEW SECTION. Section 1. Statement of policy. It is the policy of the state that in the interest of 25 accomplishing a self-supporting program from the leasing of project lands, the project lands must be 26 appraised by the department at least once during the term of each lease. The purpose of the appraisals 27 is to determine the lease value of project lands and the general condition of the lands. 28



29

30

appurtenant to a state-owned water project for purposes that the department considers appropriate.

NEW SECTION. Section 2. Leases authorized. (1) The department may lease all project lands

| 1  | (2) Only an individual person, a husband and wife, or a federal, state, or local entity may lease            |
|----|--|
| 2  | project lands or hold more than one lease to project lands.  |
| 3  | (3) An association, partnership, corporation, or other nongovernmental entity may not lease project          |
| 4  | lands.   |
| 5  | (4) A lease of project lands may not exceed 10 years.  |
| 6  | (5) All cabinsite leases issued prior to July 1, 1994, expire March 31, 1996.                                |
| 7  |  |
| 8  | NEW SECTION. Section 3. Rulemaking. The department may adopt rules necessary to implement                    |
| 9  | and administer the leasing of project lands. These rules may include but are not limited to rules governing  |
| 10 | the:   |
| 11 | (1) growing of crops or grazing of livestock;  |
| 12 | (2) establishment of responsibility for a lessee to pay the assessment of taxes for weed control;            |
| 13 | (3) acquisition and use of water on project lands;   |
| 14 | (4) leasing of project lands by competitive bidding and the establishment of bid procedures and bid          |
| 15 | deposits;  |
| 16 | (5) process for giving notice and for cancellation, termination, and renewal of leases, including            |
| 17 | existing leases on project lands;  |
| 18 | (6) general form of the lease and the form and conditions of a bond when the department considers            |
| 19 | a bond necessary;  |
| 20 | (7) changes or modifications in lease conditions or lease use; and   |
| 21 | (8) placement and removal of improvements directly related to the necessary use of the project               |
| 22 | lands.   |
| 23 |  |
| 24 | NEW SECTION. Section 4. Appraisal of project lands adjustment of lease fee. The department                   |
| 25 | shall appraise project lands owned by the department and shall maintain records of the appraisals. Not less  |
| 26 | than once during the term of a lease, the department shall reappraise the project lands and adjust the lease |
| 27 | fee accordingly.   |
| 28 |  |
| 29 | NEW SECTION Section 5. Full market value required. The department shall determine the full                   |



market value of project lands. The department may not accept a bid that is below full market value.

| 1  | NEW SECTION. Section 6. Withdrawal of lands from leasing. The department may withdraw                      |
|----|--|
| 2  | project lands from leasing for a period of time as the department determines to be in the best interest of |
| 3  | the state.   |
| 4  |  |
| 5  | NEW SECTION. Section 7. Assignment of leases subleasing not allowed. (1) A lease of project                |
| 6  | lands may be assigned on forms prescribed by the department. An assignment is not binding on the           |
| 7  | department unless the assignment is filed with and approved by the department. An assignment fee must      |
| 8  | be paid to the department at the time of filing the assignment.  |
| 9  | (2) An assignment of a lease may be made only to a person who qualifies for a lease under [section         |
| 10 | 2].  |
| 11 | (3) The department may not approve a contingent or collateral assignment of a lease.                       |
| 12 | (4) A lease may not be subleased.  |
| 13 |  |
| 14 | NEW SECTION. Section 8. Changes in lease use not authorized cancellation. (1) During the                   |
| 15 | term of a lease, the use of the project lands may not be changed. A change in the use of the lands         |
| 16 | automatically voids the lease.   |
| 17 | (2) The department may cancel a lease for any of the following causes:                                     |
| 18 | (a) fraud, misrepresentation, or concealment of facts relating to issuance of the lease, which if          |
| 19 | known would have prevented its issuance in the form or to the party issued;                                |
| 20 | (b) subleasing project lands;  |
| 21 | (c) placing of unauthorized improvements on project lands;   |
| 22 | (d) using the lands for purposes other than those authorized by the lease;                                 |
| 23 | (e) conviction of the lessee for a felony offense involving a dangerous drug, as defined in Title 50,      |
| 24 | chapter 32, and involving the planting, propagating, cultivating, growing, harvesting, manufacturing,      |
| 25 | compounding, converting, producing, processing, preparing, testing, analyzing, packaging, repackaging,     |
| 26 | storing, or concealing of a dangerous drug on any portion of the lands;                                    |
| 27 | (f) nonpayment of rental fees;   |
| 28 | (g) violation of a lease condition;  |
| 29 | (h) other causes that in the judgment of the department make the cancellation of the lease                 |



necessary in order to do justice to all parties concerned or to protect the interests of the state.

| 1  | (3) Cancellation of a lease under this section does not entitle the lessee to a refund of rentals paid        |
|----|---|
| 2  | or exempt the lessee from the payment of rentals, penalties, or other compensation due the state.             |
| 3  |   |
| 4  | NEW SECTION. Section 9. Improvements authorized no compensation removal. (1) A lessee                         |
| 5  | of project lands may place on the lands a reasonable amount of improvements directly related to the           |
| 6  | necessary use of the lands as provided in the lease.  |
| 7  | (2) The department is not liable to pay compensation to a lessee or a former lessee for                       |
| 8  | improvements made to project lands.   |
| 9  | (3) A former lessee is responsible to reclaim project lands to the condition existing prior to the            |
| 10 | placement of the improvements. If the former lessee fails to remove the improvements from the land within     |
| 11 | 60 days from the date of the expiration of the lease, all of the improvements become the property of the      |
| 12 | department unless the department for good cause extends the time for removal of the improvements. The         |
| 13 | department may require a former lessee to remove improvements made by the former lessee from project          |
| 14 | lands at the former lessee's expense.   |
| 15 |   |
| 16 | NEW SECTION. Section 10. No pledge or mortgage of leasehold interest. A lessee of project lands               |
| 17 | may not pledge the lease or mortgage a leasehold interest in the project lands.                               |
| 18 |   |
| 19 | NEW SECTION. Section 11. Project lands lease account. There is established a project lands lease              |
| 20 | account within the state special revenue fund of the state treasury. All lease fees collected under [sections |
| 21 | 1 through 11) must be deposited in the account to pay the department's costs and expenses in                  |
| 22 | administering [sections 1 through 11].  |
| 23 |   |
| 24 | Section 12. Section 85-1-202, MCA, is amended to read:  |
| 25 | "85-1-202. Department actions subject to board approval. (1) The department may not, without                  |
| 26 | prior approval of the board:  |
| 27 | (a) acquire by appropriation or otherwise a water right or interest therein in a water right; and may         |
| 28 | <del>not</del>  |
| 29 | (b) acquire real property or an interest therein in real property (except rights of access for the            |
| 30 | purpose of construction, operation, or maintenance of works) or mortgage;                                     |



| (c) or otherwise create a lien on the same water rights or real property | (c) | or otherwise | create a l | lien on | the same | water | rights | or real | property; |
|--|-----|--------------|------------|---------|----------|-------|--------|---------|-----------|
|--|-----|--------------|------------|---------|----------|-------|--------|---------|-----------|

- (d) or dispose of in any manner water rights or real property or interest therein in water rights or real property; without prior approval of the board. The department may not
- (e) construct or cause to be constructed or contract for the construction of works or projects; without-prior approval of the board. The department may not or
- (f) loan funds to a person or water <u>user users'</u> association for the purpose of constructing or maintaining works without prior approval of the board.
- (2) A lease of project lands pursuant to [sections 1 through 11] is not subject to the approval of the board."

11 Section 13. Section 85-1-204, MCA, is amended to read:

"85-1-204. Department powers over state water. (1) The department, with the approval of the board, may sell, lease, and otherwise dispose of all waters which may be water impounded under this chapter, and the. The water may be sold for the purpose of irrigation, development of power, watering of stock, or any other purpose purposes. The department, with the approval of the board, may also lease water under the state water leasing program established under the provisions of 85-2-141. To the extent that it may be necessary to carry out this chapter and subject to a compliance with the other provisions of this chapter, the department has full control of all the water of the state not under the exclusive control of the United States and not vested in private ownership, and it shall take such steps as may be necessary the necessary actions to appropriate and conserve the same water for the use of the people. The authority of the department conferred by this chapter extends and applies to rights to the natural flow of the waters water of this state which that it may acquire, with the approval of the board, by condemnation, purchase, exchange, appropriation, or agreement.

- (2) For the purpose of regulating the diversion of those waters water, the department may enter upon the means and place of use of all appropriators for making surveys of respective rights and seasonal needs.
- (3) The department may take into consideration the decrees of the courts of this state having jurisdiction which that purport to adjudicate the waters water of a stream or its tributaries, and a. A fair, reasonable, and equitable reconciliation shall must be made between the claimants asserting rights under different decrees and between decreed rights and asserted rights of appropriation not adjudicated by any



a court.

- (4) The department, at its discretion, may hold hearings relating to the rights of respective claimants after first giving such the notice as it considers appropriate, and The department shall make findings of the date and quantity of appropriation and use of all claimants which that the department will recognize recognizes and observe observes in diverting the waters which it water that the department owns. The department may police measure and distribute the water to the owner of the recognized appropriation the waters due him upon request and under terms agreed upon under agreed-upon terms.
- (5) The department, when engaged in controlling and dividing the natural flow of a stream under the authority granted by this chapter, is exercising a police power of the state, and water commissioners appointed by any court may not deprive the department of any of the waters water owned or administered under agreement with respective owners. The owner of a prior right contending who contends that the department is not recognizing and respecting the appropriation may resort to a court for the purpose of determining whether or not the rights of the claimant have been invaded, and the department shall observe the terms of the final decree.
- a stream it may divert or authorize the diversion at any a point on the stream or any a portion thereof of the stream when it is done without injury to a prior appropriator."

Section 14. Section 85-1-206, MCA, is amended to read:

"85-1-206. Construction of works by department. (1) Subject to the approval of the board, the The department may construct works, with the cost of the construction to be paid wholly by means of or with the proceeds of revenue bonds heroinafter authorized or of a grant or loan to aid in financing the construction from the United States or any instrumentality or agency thereof of the United States and other funds provided for the construction. Before constructing a project, the department shall estimate the cost of the project, the cost of operation and maintenance, and the revenues revenue to be derived therefrom from the operation of the project. A project may not be constructed unless, according to the estimates, the revenues revenue to be derived will be sufficient to pay the cost of operation and maintenance and the principal and interest of loans or revenue bonds which may be issued for the cost of the project. † however, in In connection with the issuance of revenue bonds, the failure of the department to make the estimates required by this section or to make them in proper form does not affect the validity or



enforceability of the bonds or of the trust indenture, resolution, or other security therefor for the bonds.

- (2) Should the bid of the lowest responsible bidder on any capital improvement associated with public works exceed the department estimates of the cost of the improvements by more than 5%, the department shall obtain approval from the water <u>users'</u> association, whenever an association is involved, before the bid is accepted. ; however, capital Capital improvements of an emergency nature necessary to protect life or property or to supply immediate needs for water do not require such approval of the water users' association.
- (3) A purpose of this chapter is to meet, so far as possible, a statewide need for the conservation and use of water through the construction and operation of projects designed for those purposes. The projects to be finally constructed shall must qualify as parts of the statewide program and shall must be approved by the board upon the showing of their prospective ability to meet, through the sale of water or other services, the cost of operation and maintenance and the principal and interest of loans and revenue bonds issued to finance the construction. The failure of the board to determine the prospective ability of a project does not affect the validity or enforceability of the bonds or of the trust indenture, resolution, or other security therefor for the bonds."

Section 15. Section 85-1-209, MCA, is amended to read:

"85-1-209. Acquisition of property by department. (1) The department, subject to the approval of the board under 85-1-202, may acquire by purchase or exchange upon terms and conditions and in a manner it considers proper and may acquire by condemnation, in accordance with laws applicable to the condemnation of property for public use, any land, rights, water rights, easements, franchises, and other property considered necessary for the construction, operation, and maintenance of works. Title to property purchased or condemned shall must be taken in the name of the department. The department is under no obligation to accept and pay for any property condemned under this chapter except from the funds provided by this chapter. In any proceedings to condemn, orders may be made by the court having that has jurisdiction of the suit, action, or proceeding as may be warranted by law and the facts.

(2) In <u>a</u> condemnation proceeding brought under the powers of eminent domain for the purpose of carrying out this chapter, all persons interested in the title of or holding liens upon the property sought to be acquired, as disclosed by the public records, shall <u>must</u> be made parties, and the court in the action



- shall partition and distribute the damages awarded, if any, among those persons as their rights appear. If there is controversy between them, the court may direct the amount of the damage awarded to be paid into court to abide the result of further appropriate proceedings either at law or in equity.
- (3) The taking <u>Taking</u> possession of the property sought to be condemned may not be delayed by reason of any dispute between the rival claimants or the failure to join any of them as a party to the proceedings in condemnation.
- (4) If water rights are acquired or exercised by the department in connection with two or more works or projects, the department by order shall apportion or allocate to each of the works or projects such the part of those the water rights as it may determine that the department determines is necessary. Upon the adoption of the order, those the water rights shall be are considered a part of each of the works or projects to the extent that the water rights have been so apportioned or allocated thereto respectively."

Section 16. Section 85-1-210, MCA, is amended to read:

"85-1-210. Disposal of property by department. In addition to the powers conferred upon the department to sell, lease, or otherwise dispose of waters water for the purpose of irrigation, development of power, watering of stock, or other purposes, the department, with the approval of the board, may sell, lease, or otherwise dispose of waters water from its waterworks systems for public, domestic, industrial, and other uses and for fire protection. The department, with the approval of the board, may sell or otherwise dispose of a water project, after the discharge of all of the bonds issued to finance the construction or acquisition thereof of the project, if any, and of all interest, thereon and costs and expenses incurred in connection with any action or proceeding by or on behalf of the holders of the bonds. The Except for a water project for which no water purchase contracts are managed by the department and for which no money is collected by the department, the department shall make a determination of the market value of the a water project prior to its sale or other disposition. The department's determination of market value shall must consider all liens, encumbrances, and other limitations on the water project."

Section 17. Section 85-1-211, MCA, is amended to read:

"85-1-211. Management of property -- water contracts. (1) Subject to this chapter, the department may fix and establish the prices, rates, and charges at which the resources and facilities made available under this chapter may be sold and disposed of and enter into contracts and agreements and do



- those things that in its judgment are necessary, convenient, or expedient for the accomplishment of the purposes and objects of this chapter, under general rules and upon terms, limitations, and conditions as it prescribes.
- (2) The department shall enter into the contracts and fix and establish the prices, rates, and charges so as to provide at all times funds that will be are sufficient to pay all costs of operation and maintenance of the works authorized by this chapter, together with necessary repairs to the works, and that will provide at all times sufficient funds to meet and pay the principal and interest of all bonds or loans as they severally become due and payable.
- (3) This chapter does not authorize any change, alteration, or revision of these the rates, prices, or charges as established by a contract entered into under this chapter except as provided by the contract.
- (4) A contract made by the department for the sale of water, use of water, water storage, or other service or for the sale of property or facilities must provide that, in the event of a failure or default in the payment of money specified in the contract to be paid to the department, the department may, upon notice as is prescribed in the contract, terminate the contract and all obligations under the contract. The act of the department in ceasing on default to furnish or deliver water, use of water, water storage, or other service under the contract does not deprive the department of or limit a remedy provided by the contract or by law for the recovery of money due or that may become due under the contract.
- water user users' associations, abandon, lease or rent, or otherwise dispose of any rights-of-way, easements, properties, or interests or lease or rent the same or otherwise take and receive the income or profit and revenue therefrom from them without regard to other laws providing for the disposition of state property. Except for a water project for which no water management contracts are managed by the department and for which no money is collected by the department, Prior prior to the department's sale, transfer, or other disposition, a determination must be made by the department as to the market value of the rights-of-way, easements, properties, or interests to be sold, transferred, abandoned, or otherwise disposed of. The department's determination of market value must consider all liens, encumbrances, and other limitations on the project properties or interests.
- (6) (a) The department shall attempt to dispose of its canal projects by June 30, 1995. The canal projects to be disposed of include the:
  - (i) Columbus canal;



| 1  | (ii) Delphia-Melstone canals;   |
|----|---|
| 2  | (iii) Hysham pumping canals;  |
| 3  | (iv) Lewistown ditch;   |
| 4  | (v) Livingston ditch;   |
| 5  | (vi) Florence canal;  |
| 6  | (vii) Paradise canal;   |
| 7  | (viii) Park Branch canal;   |
| 8  | (ix) Sidney pumping canals;   |
| 9  | (x) South Side canal;   |
| 10 | (xi) Vigilante canal; and   |
| 11 | (xii) West Bench canal.   |
| 12 | (b) The department may dispose of a canal project by sale, transfer to a water users' association,              |
| 13 | abandonment, or other legal conveyance. If there is an existing water users' association on the canal           |
| 14 | project, the provisions of $85-6-109(5)$ $85-6-109$ must be complied with in the disposal of the canal project. |
| 15 | The department shall give preference to existing water users' associations operating and maintaining the        |
| 16 | canal project.  |
| 17 | (c) Upon the sale or transfer of a canal project, the department shall either cancel or write off from          |
| 18 | the accounts receivable carried on the books of the department a sum not to exceed any previous 1-year          |
| 19 | cost of operating and maintaining the canal project or make a payment not to exceed any previous 1-year         |
| 20 | cost of operating and maintaining the canal project. For a canal project not disposed of by June 30, 1995,      |

the accounts receivable carried on the books of the department a sum not to exceed any previous 1-year cost of operating and maintaining the canal project or make a payment not to exceed any previous 1-year cost of operating and maintaining the canal project. For a canal project not disposed of by June 30, 1995, the water users of the canal project are responsible for the department's administrative costs and the actual costs of operation and maintenance of the canal project.

(7) An employee or agent of the department authorized by the director may enter upon any land to carry out the purposes of this section, including but not limited to entry to make an inspection of the canal project that the department considers necessary of the canal project, entry to salvage or remove project property, and entry to make physical alterations to canal project property. The department shall give reasonable notice to the landowner of its intention to enter upon the land. The department is responsible for actual damages done to property."

Section 18. Section 85-1-215, MCA, is amended to read:



| "85-1-215. Department duties records and operations. The department shall keep full and  |
|--|
| complete accounts concerning all matters and things relating to the works and annually shall prepare   |
| balance sheets and income and profit and loss statements accounting records of each project and by July  |
| 1 of each year prepare a financial statement showing the financial condition status of each project and file   |
| copies thereof with the secretary of state. All books and papers pertaining to all matters provided for in   |
| this chapter shall at all reasonable times be open to the inspection of any party $\underline{an}$ interested $\underline{party}$ or $\underline{any}$ |
| citizen of the state. Except as otherwise provided in this chapter, the department has full charge and   |
| control of the construction, operation, and maintenance of the works and the collection of all rates,  |
| charges, and revenues of whatsoever character therefrom revenue from them. The department shall  |
| proceed immediately with the construction of the works upon as soon as funds being are made available  |
| therefor and shall presecute complete the works to completion as rapidly as possible."   |

<u>NEW SECTION.</u> Section 19. Severability. If a part of [this act] is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of [this act] is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications.

NEW SECTION. Section 20. Codification instruction. [Sections 1 through 11] are intended to be codified as an integral part of Title 85, chapter 1, and the provisions of Title 85, chapter 1, apply to [sections 1 through 11].

NEW SECTION. Section 21. Effective date. [This act] is effective July 1, 1995.

-END-

#### STATE OF MONTANA - FISCAL NOTE

#### Fiscal Note for SB0147, as introduced

<u>DESCRIPTION OF PROPOSED LEGISLATION</u>: An act to revise the water resource administration of state water project laws; establish a self-supporting lease management program for water project lands; require appraisals on project lands being leased and require lease fees to be adjusted accordingly; create a project lands lease account; allow the Department of Natural Resources and Conservation to transfer or dispose of an inactive state water project without a determination of market value; clarify the Department's duty to maintain financial records of state water projects.

#### ASSUMPTIONS:

- 1. The provisions in this act will make the project lands lease program self sufficient. Project land lease funds will replace renewable resource funds that are included in the Executive Budget recommendation for this program.
- 2. Land sales associated with the transfer or disposal of inactive state water projects may generate some revenue, but it is impossible to estimate what they might be at this time.

#### FISCAL IMPACT:

|                          | FY96              | FY97       |
|--------------------------|-------------------|------------|
|                          | <u>Difference</u> | Difference |
| Funding                  |                   |            |
| Renewable Resource (02)  | (18,884)          | (18,884)   |
| Project Lands Lease (02) | 18,884            | 18,884     |

It is anticipated that revenue in FY97 may increase as mandated appraisals are completed, but the amount of increase is unknown at this time. The revenue will be used to fund the increased costs to do appraisals, surveys, and inspections, as well as the usual costs of administering these leases.

#### LONG-RANGE EFFECTS OF PROPOSED LEGISLATION:

Transferring ownership or otherwise disposing of inactive state water projects will eliminate the liability and financial responsibility associated with them.

(continued on page 2)

DAVE LEWIS, BUDGET DIRECTOR DATE
Office of Budget and Program Planning

JOHN HERTEL, PRIMARY SPONSOR

DATE

Fiscal Note for SB0147, as introduced

SB 147

# Fiscal Note Request, SB0147, as introduced Page 2 (continued)

#### DEDICATION OF REVENUE:

a) Are there persons or entities that benefit from this dedicated revenue that do not pay? (Please explain)

No, lease funds would be used exclusively to finance the lease program.

b) What special information or other advantages exist as a result of using a state special revenue fund that could not be obtained if the revenue were allocated to the general fund?

The use of a state special revenue fund will facilitate the self sufficiency of the project lands lease program so that people without leases do not feel that they are being compelled to provide financial support to lessees.

| C) | Is the | source   | of  | reven   | ue relevant | to  | current   | use  | of  | the  | funds | and  | adequate | to | fund | the |
|----|--------|----------|-----|---------|-------------|-----|-----------|------|-----|------|-------|------|----------|----|------|-----|
|    | progra | m/activi | ity | that i  | is intended | ? _ | X Yes     |      | No  | (if  | no, e | xpla | in)      |    |      |     |
|    | It is  | assumed  | tha | ıt lea: | se revenues | wil | .l be ade | quat | e t | o pa | y for | the  | program. |    |      |     |

d) Does the need for this state special revenue provision still exist?  $\underline{X}$  Yes  $\underline{\hspace{1cm}}$  No (Explain)

See item b.

e) Does the dedicated revenue affect the legislature's ability to scrutinize budgets, control expenditures, or establish priorities for state spending? (Please explain)

The dedicated revenue would enhance the legislature's ability to see lease revenues and expenditures charged against the project lands lease state special revenue fund.

f) Does the dedicated revenue fulfill a continuing, legislatively recognized need? (Please explain)

The dedicated revenue would ensure that those directly benefitting from state lands leases would pay for the administrative costs of the program.

g) How does the dedicated revenue provision result in accounting/auditing efficiencies or inefficiencies in your agency? (Please explain. Also, if the program/activity were general funded, could you adequately account for the program/activity?)

DNRC would administer the special revenue account with its other specialized accounts. No additional personnel would be required.

| 1  | SENATE BILL NO. 147   |
|----|---|
| 2  | INTRODUCED BY HERTEL  |
| 3  | BY REQUEST OF THE DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION                  |
| 4  |   |
| 5  | A BILL FOR AN ACT ENTITLED: "AN ACT GENERALLY REVISING THE WATER RESOURCE           |
| 6  | ADMINISTRATION OF STATE WATER PROJECT LAWS; ESTABLISHING A SELF-SUPPORTING LEASE    |
| 7  | MANAGEMENT PROGRAM FOR WATER PROJECT LANDS; ALLOWING THE DEPARTMENT OF NATURAL      |
| 8  | RESOURCES AND CONSERVATION TO TRANSFER OR DISPOSE OF AN INACTIVE STATE WATER        |
| 9  | PROJECT WITHOUT A DETERMINATION OF MARKET VALUE; CLARIFYING THE DEPARTMENT OF       |
| 10 | NATURAL RESOURCES AND CONSERVATION'S DUTY TO MAINTAIN FINANCIAL RECORDS OF STATE    |
| 11 | WATER PROJECTS; AMENDING SECTIONS 85-1-202, 85-1-204, 85-1-206, 85-1-209, 85-1-210, |
| 12 | 85-1-211, AND 85-1-215, MCA; AND PROVIDING AN EFFECTIVE DATE."                      |
| 13 |   |

14

STATEMENT OF INTENT

A statement of intent is necessary for this bill because [section 3] authorizes the department of natural resources and conservation to adopt rules implementing the leasing program established in this bill.

The legislature intends that rules adopted by the department specify the procedure to be used by the department in determining how it will lease project lands and specify the standards, conditions, limitations, and requirements it will use as terms of the lease under the statutory guidelines provided in [section 3].

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

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NEW SECTION. Section 1. Statement of policy. It is the policy of the state that in the interest of accomplishing a self-supporting program from the leasing of project lands, the project lands must be appraised by the department at least once during the term of each lease. The purpose of the appraisals is to determine the lease value of project lands and the general condition of the lands.

28 29

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NEW SECTION. Section 2. Leases authorized. (1) The department may lease all project lands appurtenant to a state-owned water project for purposes that the department considers appropriate.



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|----|--|
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| 5  | (4) A lease of project lands may not exceed 10 years.  |
| 6  | (5) All cabinsite leases issued prior to July 1, 1994, expire March 31, 1996.                                |
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| 8  | NEW SECTION. Section 3. Rulemaking. The department may adopt rules necessary to implement                    |
| 9  | and administer the leasing of project lands. These rules may include but are not limited to rules governing  |
| 10 | the:   |
| 11 | (1) growing of crops or grazing of livestock;  |
| 12 | (2) establishment of responsibility for a lessee to pay the assessment of taxes for weed control;            |
| 13 | (3) acquisition and use of water on project lands;   |
| 14 | (4) leasing of project lands, EXCEPT FOR LEASE RENEWALS AND IMMEDIATE FAMILY                                 |
| 15 | TRANSFERS, by competitive bidding and the establishment of bid procedures and bid deposits;                  |
| 16 | (5) process for giving notice and for cancellation, termination, and renewal of leases, including            |
| 17 | existing leases on project lands;  |
| 18 | (6) general form of the lease and the form and conditions of a bond when the department considers            |
| 19 | a bond necessary;  |
| 20 | (7) changes or modifications in lease conditions or lease use; and   |
| 21 | (8) placement and removal of improvements directly related to the necessary use of the project               |
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| 24 | NEW SECTION. Section 4. Appraisal of project lands adjustment of lease fee. The department                   |
| 25 | shall appraise project lands owned by the department and shall maintain records of the appraisals. Not less  |
| 26 | than once during the term of a lease, the department shall reappraise the project lands and adjust the lease |
| 27 | fee accordingly.   |
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| 29 | NEW SECTION. Section 5. Full market value required. The department shall determine the full                  |



market value of project lands. The department may not accept a bid that is below full market value.

|          | NEW SECTION.      | Section 6.    | Withdrawal    | of lands from | m leasing.  | The depart   | ment may | withdraw    |
|----------|-------------------|---------------|---------------|---------------|-------------|--------------|----------|-------------|
| project  | lands from leasin | g for a perio | od of time as | the departm   | ent determi | nes to be in | the best | interest of |
| the star | te.               |               |               |               |             |              |          |             |

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<u>NEW SECTION.</u> Section 7. Assignment of leases -- subleasing not allowed. (1) A lease of project lands may be assigned on forms prescribed by the department. An assignment is not binding on the department unless the assignment is filed with and approved by the department. An assignment fee must be paid to the department at the time of filing the assignment.

- 9 (2) An assignment of a lease may be made only to a person who qualifies for a lease under [section 10 2].
  - (3) The department may not approve a contingent or collateral assignment of a lease.
- 12 (4) A lease may not be subleased.

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- <u>NEW SECTION.</u> Section 8. Changes in lease use not authorized -- cancellation. (1) During the term of a lease, the use of the project lands may not be changed. A change in the use of the lands automatically voids the lease.
  - (2) The department may cancel a lease for any of the following causes:
- (a) fraud, misrepresentation, or concealment of facts relating to issuance of the lease, which if known would have prevented its issuance in the form or to the party issued;
- (b) subleasing project lands;
  - (c) placing of unauthorized improvements on project lands;
- (d) using the lands for purposes other than those authorized by the lease;
- (e) conviction of the lessee for a felony offense involving a dangerous drug, as defined in Title 50, chapter 32, and involving the planting, propagating, cultivating, growing, harvesting, manufacturing, compounding, converting, producing, processing, preparing, testing, analyzing, packaging, repackaging, storing, or concealing of a dangerous drug on any portion of the lands;
- 27 (f) nonpayment of rental fees;
- 28 (g) violation of a lease condition;
- 29 (h) other causes that in the judgment of the department make the cancellation of the lease 30 necessary in order to do justice to all parties concerned or to protect the interests of the state.



| 1  | (3) Cancellation of a lease under this section does not entitle the lessee to a refund of rentals paid        |
|----|---|
| 2  | or exempt the lessee from the payment of rentals, penalties, or other compensation due the state.             |
| 3  |   |
| 4  | NEW SECTION. Section 9. Improvements authorized no compensation removal. (1) A lessee                         |
| 5  | of project lands may place on the lands a reasonable amount of improvements directly related to the           |
| 6  | necessary use of the lands as provided in the lease.  |
| 7  | (2) The department is not liable to pay compensation to a lessee or a former lessee for                       |
| 8  | improvements made to project lands.   |
| 9  | (3) A former lessee is responsible to reclaim project lands to the condition existing prior to the            |
| 10 | placement of the improvements. If the former lessee fails to remove the improvements from the land within     |
| 11 | 60 days from the date of the expiration of the lease, all of the improvements become the property of the      |
| 12 | department unless the department for good cause extends the time for removal of the improvements. The         |
| 13 | department may require a former lessee to remove improvements made by the former lessee from project          |
| 14 | lands at the former lessee's expense.   |
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| 16 | NEW SECTION. Section 10. No pledge or mortgage of leasehold interest. A lessee of project lands               |
| 17 | may not pledge the lease or mortgage a leasehold interest in the project lands.                               |
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| 19 | NEW SECTION. Section 11. Project lands lease account. There is established a project lands lease              |
| 20 | account within the state special revenue fund of the state treasury. All lease fees collected under [sections |
| 21 | 1 through 11] must be deposited in the account to pay the department's costs and expenses in                  |
| 22 | administering [sections 1 through 11].  |
| 23 |   |
| 24 | Section 12. Section 85-1-202, MCA, is amended to read:  |
| 25 | "85-1-202. Department actions subject to board approval. (1) The department may not, without                  |
| 26 | prior approval of the board:  |
| 27 | (a) acquire by appropriation or otherwise a water right or interest therein in a water right; and may         |
| 28 | <del>not</del>  |
| 29 | (b) acquire real property or an interest therein in real property (except rights of access for the            |
| 30 | purpose of construction, operation, or maintenance of works) or mortgage;                                     |



| (c) | or otherwise   | create a | a lien  | on th  | a same | water | rights  | or real | property: |
|-----|----------------|----------|---------|--------|--------|-------|---------|---------|-----------|
| 10/ | OL OTHER PARTS | GI GULLO | u 11011 | OH UII | Junit  | water | rigings | OI ICUI | property, |

- (d) of dispose of in any manner water rights or real property or interest therein in water rights or real property; without prior approval of the board. The department may not
- (e) construct or cause to be constructed or contract for the construction of works or projects; without prior approval of the board. The department may not or
- (f) loan funds to a person or water user users' association for the purpose of constructing or maintaining works without prior approval of the board.
- (2) A lease of project lands pursuant to [sections 1 through 11] is not subject to the approval of the board."

Section 13. Section 85-1-204, MCA, is amended to read:

"85-1-204. Department powers over state waters water. (1) The department, with the approval of the board, may sell, lease, and otherwise dispose of all waters which may be water impounded under this chapter, and the. The water may be sold for the purpose of irrigation, development of power, watering of stock, or any other purpose purposes. The department, with the approval of the board, may also lease water under the state water leasing program established under the provisions of 85-2-141. To the extent that it may be necessary to carry out this chapter and subject to a compliance with the other provisions of this chapter, the department has full control of all the water of the state not under the exclusive control of the United States and not vested in private ownership, and it shall take such steps as may be necessary the necessary actions to appropriate and conserve the same water for the use of the people. The authority of the department conferred by this chapter extends and applies to rights to the natural flow of the waters water of this state which that it may acquire, with the approval of the board, by condemnation, purchase, exchange, appropriation, or agreement.

- (2) For the purpose of regulating the diversion of those waters water, the department may enter upon the means and place of use of all appropriators for making surveys of respective rights and seasonal needs.
- (3) The department may take into consideration the decrees of the courts of this state having jurisdiction which that purport to adjudicate the waters water of a stream or its tributaries, and a. A fair, reasonable, and equitable reconciliation shall must be made between the claimants asserting rights under different decrees and between decreed rights and asserted rights of appropriation not adjudicated by any



<u>a</u> court.

- (4) The department, at its discretion, may hold hearings relating to the rights of respective claimants after first giving such the notice as it considers appropriate. and The department shall make findings of the date and quantity of appropriation and use of all claimants which that the department will recognize recognizes and observe observes in diverting the waters which it water that the department owns. The department may police measure and distribute the water to the owner of the recognized appropriation the waters due him upon request and under terms agreed upon under agreed-upon terms.
- (5) The department, when engaged in controlling and dividing the natural flow of a stream under the authority granted by this chapter, is exercising a police power of the state, and water commissioners appointed by any court may not deprive the department of any of the waters water owned or administered under agreement with respective owners. The owner of a prior right contending who contends that the department is not recognizing and respecting the appropriation may resort to a court for the purpose of determining whether or not the rights of the claimant have been invaded, and the department shall observe the terms of the final decree.
- (6) When the department impounds or acquires the right of appropriation of the waters water of a stream it may divert or authorize the diversion at any a point on the stream or any a portion thereof of the stream when it is done without injury to a prior appropriator."

Section 14. Section 85-1-206, MCA, is amended to read:

"85-1-206. Construction of works by department. (1) Subject to the approval of the board, the The department may construct works, with the cost of the construction to be paid wholly by means of or with the proceeds of revenue bonds hereinafter authorized or of a grant or loan to aid in financing the construction from the United States or any instrumentality or agency thereof of the United States and other funds provided for the construction. Before constructing a project, the department shall estimate the cost of the project, the cost of operation and maintenance, and the revenues revenue to be derived therefrom from the operation of the project. A project may not be constructed unless, according to the estimates, the revenues revenue to be derived will be sufficient to pay the cost of operation and maintenance and the principal and interest of loans or revenue bonds which may be issued for the cost of the project. † however, in In connection with the issuance of revenue bonds, the failure of the department to make the estimates required by this section or to make them in proper form does not affect the validity or



enforceability of these the bonds or of the trust indenture, resolution, or other security therefor for the bonds.

- (2) Should the bid of the lowest responsible bidder on any capital improvement associated with public works exceed the department estimates of the cost of the improvements by more than 5%, the department shall obtain approval from the water <u>users</u> association, whenever an association is involved, before the bid is accepted. ; however, capital <u>Capital</u> improvements of an emergency nature necessary to protect life or property or to supply immediate needs for water do not require <u>such</u> approval of the water <u>users</u> association.
- (3) A purpose of this chapter is to meet, so far as possible, a statewide need for the conservation and use of water through the construction and operation of projects designed for those purposes. The projects to be finally constructed shall must qualify as parts of the statewide program and shall must be approved by the board upon the showing of their prospective ability to meet, through the sale of water or other services, the cost of operation and maintenance and the principal and interest of loans and revenue bonds issued to finance the construction. The failure of the board to determine the prospective ability of a project does not affect the validity or enforceability of the bonds or of the trust indenture, resolution, or other security therefor for the bonds."

Section 15. Section 85-1-209, MCA, is amended to read:

"85-1-209. Acquisition of property by department. (1) The department, subject to the approval of the board under 85-1-202, may acquire by purchase or exchange upon terms and conditions and in a manner it considers proper and may acquire by condemnation, in accordance with laws applicable to the condemnation of property for public use, any land, rights, water rights, easements, franchises, and other property considered necessary for the construction, operation, and maintenance of works. Title to property purchased or condemned shall must be taken in the name of the department. The department is under no obligation to accept and pay for any property condemned under this chapter except from the funds provided by this chapter. In any proceedings to condemn, orders may be made by the court having that has jurisdiction of the suit, action, or proceeding as may be warranted by law and the facts.

(2) In <u>a</u> condemnation proceeding brought under the powers of eminent domain for the purpose of carrying out this chapter, all persons interested in the title of or holding liens upon the property sought to be acquired, as disclosed by the public records, shall must be made parties, and the court in the action



- shall partition and distribute the damages awarded, if any, among those persons as their rights appear. If there is controversy between them, the court may direct the amount of the damage awarded to be paid into court to abide the result of further appropriate proceedings either at law or in equity.
  - (3) The taking <u>Taking</u> possession of the property sought to be condemned may not be delayed by reason of any dispute between the rival claimants or the failure to join any of them as a party to the proceedings in condemnation.
  - (4) If water rights are acquired or exercised by the department in connection with two or more works or projects, the department by order shall apportion or allocate to each of the works or projects such the part of those the water rights as it may determine that the department determines is necessary. Upon the adoption of the order, those the water rights shall be are considered a part of each of the works or projects to the extent that the water rights have been so apportioned or allocated thereto respectively."

13 Section 16. Section 85-1-210, MCA, is amended to read:

"85-1-210. Disposal of property by department. In addition to the powers conferred upon the department to sell, lease, or otherwise dispose of waters water for the purpose of irrigation, development of power, watering of stock, or other purposes, the department, with the approval of the board, may sell, lease, or otherwise dispose of waters water from its waterworks systems for public, domestic, industrial, and other uses and for fire protection. The department, with the approval of the board, may sell or otherwise dispose of a water project, after the discharge of all of the bonds issued to finance the construction or acquisition thereof of the project, if any, and of all interest, thereon and costs and expenses incurred in connection with any action or proceeding by or on behalf of the holders of the bonds. The Except for a water project for which no water purchase contracts are managed by the department and for which no money is collected by the department, the department shall make a determination of the market value of the a water project prior to its sale or other disposition. The department's determination of market value shall must consider all liens, encumbrances, and other limitations on the water project."

27 Section 17. Section 85-1-211, MCA, is amended to read:

"85-1-211. Management of property -- water contracts. (1) Subject to this chapter, the department may fix and establish the prices, rates, and charges at which the resources and facilities made available under this chapter may be sold and disposed of and enter into contracts and agreements and do



those things that in its judgment are necessary, convenient, or expedient for the accomplishment of the purposes and objects of this chapter, under general rules and upon terms, limitations, and conditions as it prescribes.

- (2) The department shall enter into the contracts and fix and establish the prices, rates, and charges so as to provide at all times funds that will be are sufficient to pay all costs of operation and maintenance of the works authorized by this chapter, together with necessary repairs to the works, and that will provide at all times sufficient funds to meet and pay the principal and interest of all bonds or loans as they severally become due and payable.
- (3) This chapter does not authorize any change, alteration, or revision of those the rates, prices, or charges as established by a contract entered into under this chapter except as provided by the contract.
- (4) A contract made by the department for the sale of water, use of water, water storage, or other service or for the sale of property or facilities must provide that, in the event of a failure or default in the payment of money specified in the contract to be paid to the department, the department may, upon notice as is prescribed in the contract, terminate the contract and all obligations under the contract. The act of the department in ceasing on default to furnish or deliver water, use of water, water storage, or other service under the contract does not deprive the department of or limit a remedy provided by the contract or by law for the recovery of money due or that may become due under the contract.
- water users' associations, abandon, lease or rent, or otherwise dispose of any rights-of-way, easements, properties, or interests or lease or rent the same or otherwise take and receive the income or profit and revenue therefrom from them without regard to other laws providing for the disposition of state property. Except for a water project for which no water management contracts are managed by the department and for which no money is collected by the department, Prior prior to the department's sale, transfer, or other disposition, a determination must be made by the department as to the market value of the rights-of-way, easements, properties, or interests to be sold, transferred, abandoned, or otherwise disposed of. The department's determination of market value must consider all liens, encumbrances, and other limitations on the project properties or interests.
- (6) (a) The department shall attempt to dispose of its canal projects by June 30, 1995. The canal projects to be disposed of include the:
  - (i) Columbus canal;



54th Legislature SB0147.02

(ii) Delphia-Melstone canals; 1 2 (iii) Hysham pumping canals; (iv) Lewistown ditch; 3 4 (v) Livingston ditch; (vi) Florence canal; 5 (vii) Paradise canal; 6 7 (viii) Park Branch canal; (ix) Sidney pumping canals; 8 9 (x) South Side canal; 10 (xi) Vigilante canal; and 11 (xii) West Bench canal. (b) The department may dispose of a canal project by sale, transfer to a water users' association, 12 13 abandonment, or other legal conveyance. If there is an existing water users' association on the canal project, the provisions of 85-6-109(5) 85-6-109 must be complied with in the disposal of the canal project. 14 The department shall give preference to existing water users' associations operating and maintaining the 15 16 canal project.

(c) Upon the sale or transfer of a canal project, the department shall either cancel or write off from the accounts receivable carried on the books of the department a sum not to exceed any previous 1-year cost of operating and maintaining the canal project or make a payment not to exceed any previous 1-year cost of operating and maintaining the canal project. For a canal project not disposed of by June 30, 1995, the water users of the canal project are responsible for the department's administrative costs and the actual costs of operation and maintenance of the canal project.

(7) An employee or agent of the department authorized by the director may enter upon any land to carry out the purposes of this section, including but not limited to entry to make an inspection of the canal project that the department considers necessary of the canal project, entry to salvage or remove project property, and entry to make physical alterations to canal project property. The department shall give reasonable notice to the landowner of its intention to enter upon the land. The department is responsible for actual damages done to property."

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Section 18. Section 85-1-215, MCA, is amended to read:



- 10 - SB 147

| "85-1-215. Department duties records and operations. The department shall keep full-and                      |
|--|
| complete accounts concerning all matters and things relating to the works and annually shall prepare         |
| balance sheets and income and profit and loss statements accounting records of each project and by July      |
| 1 of each year prepare a financial statement showing the financial condition status of each project and file |
| copies thereof with the secretary of state. All books and papers pertaining to all matters provided for in   |
| this chapter shall at all reasonable times be open to the inspection of any party an interested party or any |
| citizen of the state. Except as otherwise provided in this chapter, the department has full charge and       |
| control of the construction, operation, and maintenance of the works and the collection of all rates,        |
| charges, and revenues of whatsoever character therefrom revenue from them. The department shall              |
| proceed immediately with the construction of the works upon as soon as funds being are made available        |
| therefor and shall prosecute complete the works to completion as rapidly as possible."                       |

<u>NEW SECTION.</u> Section 19. Severability. If a part of [this act] is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of [this act] is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications.

NEW SECTION. Section 20. Codification instruction. [Sections 1 through 11] are intended to be codified as an integral part of Title 85, chapter 1, and the provisions of Title 85, chapter 1, apply to [sections 1 through 11].

NEW SECTION. Section 21. Effective date. [This act] is effective July 1, 1995.

-END-



| 1  | SENATE BILL NO. 147   |
|----|---|
| 2  | INTRODUCED BY HERTEL  |
| 3  | BY REQUEST OF THE DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION  |
| 4  |   |
| 5  | A BILL FOR AN ACT ENTITLED: "AN ACT GENERALLY REVISING THE WATER RESOURCE                                   |
| 6  | ADMINISTRATION OF STATE WATER PROJECT LAWS; ESTABLISHING A SELF-SUPPORTING LEASE                            |
| 7  | MANAGEMENT PROGRAM FOR WATER PROJECT LANDS; ALLOWING THE DEPARTMENT OF NATURAL                              |
| 8  | RESOURCES AND CONSERVATION TO TRANSFER OR DISPOSE OF AN INACTIVE STATE WATER                                |
| 9  | PROJECT WITHOUT A DETERMINATION OF MARKET VALUE; CLARIFYING THE DEPARTMENT OF                               |
| 10 | NATURAL RESOURCES AND CONSERVATION'S DUTY TO MAINTAIN FINANCIAL RECORDS OF STATE                            |
| 11 | WATER PROJECTS; AMENDING SECTIONS 85-1-202, 85-1-204, 85-1-206, 85-1-209, 85-1-210                          |
| 12 | 85-1-211, AND 85-1-215, MCA; AND PROVIDING AN EFFECTIVE DATE."  |
| 13 |   |
| 14 | STATEMENT OF INTENT   |
| 15 | A statement of intent is necessary for this bill because [section 3] authorizes the department of           |
| 16 | natural resources and conservation to adopt rules implementing the leasing program established in this bill |
| 17 | The legislature intends that rules adopted by the department specify the procedure to be used by            |
| 18 | the department in determining how it will lease project lands and specify the standards, conditions         |
| 19 | limitations, and requirements it will use as terms of the lease under the statutory guidelines provided in  |
| 20 | {section 3}.  |
| 21 |   |
| 22 | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:   |
| 23 |   |
| 24 | NEW SECTION. Section 1. Statement of policy. It is the policy of the state that in the interest of          |
| 25 | accomplishing a self-supporting program from the leasing of project lands, the project lands must be        |
| 26 | appraised by the department at least once during the term of each lease. The purpose of the appraisals      |
| 27 | is to determine the lease value of project lands and the general condition of the lands.                    |
| 28 |   |
| 29 | NEW SECTION. Section 2. Leases authorized. (1) The department may lease all project lands                   |



appurtenant to a state-owned water project for purposes that the department considers appropriate.

| 1  | (2) Only an individual person, a husband and wife, or a federal, state, or local entity may lease            |
|----|--|
| 2  | project lands or hold more than one lease to project lands.  |
| 3  | (3) An association, partnership, corporation, or other nongovernmental entity may not lease project          |
| 4  | lands.   |
| 5  | (4) A lease of project lands may not exceed 10 years.  |
| 6  | (5) All cabinsite leases issued prior to July 1, 1994, expire March 31, 1996.                                |
| 7  |  |
| 8  | NEW SECTION. Section 3. Rulemaking. The department may adopt rules necessary to implement                    |
| 9  | and administer the leasing of project lands. These rules may include but are not limited to rules governing  |
| 10 | the:   |
| 11 | (1) growing of crops or grazing of livestock;  |
| 12 | (2) establishment of responsibility for a lessee to pay the assessment of taxes for weed control;            |
| 13 | (3) acquisition and use of water on project lands;   |
| 14 | (4) leasing of project lands, EXCEPT FOR LEASE RENEWALS AND IMMEDIATE FAMILY                                 |
| 15 | TRANSFERS, by competitive bidding and the establishment of bid procedures and bid deposits;                  |
| 16 | (5) process for giving notice and for cancellation, termination, and renewal of leases, including            |
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| 18 | (6) general form of the lease and the form and conditions of a bond when the department considers            |
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| 21 | (8) placement and removal of improvements directly related to the necessary use of the project               |
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| 25 | shall appraise project lands owned by the department and shall maintain records of the appraisals. Not less  |
| 26 | than once during the term of a lease, the department shall reappraise the project lands and adjust the lease |
| 27 | fee accordingly. THE DEPARTMENT MAY NOT INCREASE A LEASE FEE FOR A CURRENT LESSEE MORE                       |
| 28 | THAN 2% A YEAR DURING ANY PERIOD OF 10 CONSECUTIVE YEARS.  |
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NEW SECTION. Section 5. Full market value required. The department shall determine the full

market value of project lands. The department may not accept a bid that is below full market value.

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<u>NEW SECTION.</u> Section 6. Withdrawal of lands from leasing. The department may withdraw project lands from leasing for a period of time as the department determines to be in the best interest of the state.

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NEW SECTION. Section 7. Assignment of leases -- subleasing not allowed. (1) A lease of project lands may be assigned on forms prescribed by the department. An assignment is not binding on the department unless the assignment is filed with and approved by the department. An assignment fee must be paid to the department at the time of filing the assignment.

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- (2) An assignment of a lease may be made only to a person who qualifies for a lease under [section
- (3) The department may not approve a contingent or collateral assignment of a lease.

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<u>NEW SECTION.</u> Section 8. Changes in lease use not authorized -- cancellation. (1) During the term of a lease, the use of the project lands may not be changed. A change in the use of the lands automatically voids the lease.

- (2) The department may cancel a lease for any of the following causes:
- (a) fraud, misrepresentation, or concealment of facts relating to issuance of the lease, which if known would have prevented its issuance in the form or to the party issued;
  - (b) subleasing project lands;

(4) A lease may not be subleased.

- (c) placing of unauthorized improvements on project lands;
- (d) using the lands for purposes other than those authorized by the lease;
- (e) conviction of the lessee for a felony offense involving a dangerous drug, as defined in Title 50, chapter 32, and involving the planting, propagating, cultivating, growing, harvesting, manufacturing, compounding, converting, producing, processing, preparing, testing, analyzing, packaging, repackaging, storing, or concealing of a dangerous drug on any portion of the lands;
- 29 (f) nonpayment of rental fees;
  - (g) violation of a lease condition;



| 1  | (h) other causes that in the judgment of the department make the cancellation of the lease                    |
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| 2  | necessary in order to do justice to all parties concerned or to protect the interests of the state.           |
| 3  | (3) Cancellation of a lease under this section does not entitle the lessee to a refund of rentals paid        |
| 4  | or exempt the lessee from the payment of rentals, penalties, or other compensation due the state.             |
| 5  |   |
| 6  | NEW SECTION. Section 9. Improvements authorized no compensation removal. (1) A lessee                         |
| 7  | of project lands may place on the lands a reasonable amount of improvements directly related to the           |
| 8  | necessary use of the lands as provided in the lease.  |
| 9  | (2) The department is not liable to pay compensation to a lessee or a former lessee for                       |
| 10 | improvements made to project lands.   |
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| 12 | placement of the improvements. If the former lessee fails to remove the improvements from the land within     |
| 13 | 60 days from the date of the expiration of the lease, all of the improvements become the property of the      |
| 14 | department unless the department for good cause extends the time for removal of the improvements. The         |
| 15 | department may require a former lessee to remove improvements made by the former lessee from project          |
| 16 | lands at the former lessee's expense.   |
| 17 |   |
| 18 | NEW SECTION. Section 10. No pledge or mortgage of leasehold interest. A lessee of project lands               |
| 19 | may not pledge the lease or mortgage a leasehold interest in the project lands.                               |
| 20 |   |
| 21 | NEW SECTION. Section 11. Project lands lease account. There is established a project lands lease              |
| 22 | account within the state special revenue fund of the state treasury. All lease fees collected under [sections |
| 23 | 1 through 11 must be deposited in the account to pay the department's costs and expenses in                   |
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| 29 | (a) acquire by appropriation or otherwise a water right or interest therein in a water right; and may         |



not

- (b) acquire real property or an interest therein in real property (except rights of access for the purpose of construction, operation, or maintenance of works) or mortgage;
  - (c) or otherwise create a lien on the same water rights or real property;
- (d) or dispose of in any manner water rights or real property or interest therein in water rights or real property; without prior approval of the board. The department may not
- (e) construct or cause to be constructed or contract for the construction of works or projects; without prior approval of the board. The department may not or
- (f) loan funds to a person or water <u>user users'</u> association for the purpose of constructing or maintaining works without prior approval of the board.
- (2) A lease of project lands pursuant to [sections 1 through 11] is not subject to the approval of the board."

Section 13. Section 85-1-204, MCA, is amended to read:

"85-1-204. Department powers over state waters water. (1) The department, with the approval of the board, may sell, lease, and otherwise dispose of all waters which may be water impounded under this chapter, and the. The water may be sold for the purpose of irrigation, development of power, watering of stock, or any other purpose purposes. The department, with the approval of the board, may also lease water under the state water leasing program established under the provisions of 85-2-141. To the extent that it may be necessary to carry out this chapter and subject to a compliance with the other provisions of this chapter, the department has full control of all the water of the state not under the exclusive control of the United States and not vested in private ownership, and it shall take such steps as may be necessary the necessary actions to appropriate and conserve the same water for the use of the people. The authority of the department conferred by this chapter extends and applies to rights to the natural flow of the waters water of this state which that it may acquire, with the approval of the board, by condemnation, purchase, exchange, appropriation, or agreement.

- (2) For the purpose of regulating the diversion of those waters water, the department may enter upon the means and place of use of all appropriators for making surveys of respective rights and seasonal needs.
- (3) The department may take into consideration the decrees of the courts of this state having jurisdiction which that purport to adjudicate the waters water of a stream or its tributaries, and a. A fair,



- reasonable, and equitable reconciliation shall <u>must</u> be made between the claimants asserting rights under different decrees and between decreed rights and asserted rights of appropriation not adjudicated by any <u>a</u> court.
- (4) The department, at its discretion, may hold hearings relating to the rights of respective claimants after first giving such the notice as it considers appropriate. and The department shall make findings of the date and quantity of appropriation and use of all claimants which that the department will recognize recognizes and observe observes in diverting the waters which it water that the department owns. The department may police measure and distribute the water to the owner of the recognized appropriation the waters due him upon request and under terms agreed upon under agreed-upon terms.
- (5) The department, when engaged in controlling and dividing the natural flow of a stream under the authority granted by this chapter, is exercising a police power of the state, and water commissioners appointed by any court may not deprive the department of any of the waters water owned or administered under agreement with respective owners. The owner of a prior right contending who contends that the department is not recognizing and respecting the appropriation may resort to a court for the purpose of determining whether or not the rights of the claimant have been invaded, and the department shall observe the terms of the final decree.
- (6) When the department impounds or acquires the right of appropriation of the <u>waters</u> water of a stream it may divert or authorize the diversion at <u>any a point</u> on the stream or <u>any a portion thereof of the stream</u> when it is done without injury to a prior appropriator."

Section 14. Section 85-1-206, MCA, is amended to read:

The department may construct works, with the cost of the construction to be paid wholly by means of or with the proceeds of revenue bonds hereinafter authorized or of a grant or loan to aid in financing the construction from the United States or any instrumentality or agency thereof of the United States and other funds provided for the construction. Before constructing a project, the department shall estimate the cost of the project, the cost of operation and maintenance, and the revenues revenue to be derived therefrom from the operation of the project. A project may not be constructed unless, according to the estimates, the revenues revenue to be derived will be sufficient to pay the cost of operation and maintenance and the principal and interest of loans or revenue bonds which may be issued for the cost of the project. 

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however, in In connection with the issuance of revenue bonds, the failure of the department to make the estimates required by this section or to make them in proper form does not affect the validity or enforceability of these the bonds or of the trust indenture, resolution, or other security therefor for the bonds.

- (2) Should the bid of the lowest responsible bidder on any capital improvement associated with public works exceed the department estimates of the cost of the improvements by more than 5%, the department shall obtain approval from the water <u>users'</u> association, whenever an association is involved, before the bid is accepted. ; hewever, capital <u>Capital</u> improvements of an emergency nature necessary to protect life or property or to supply immediate needs for water do not require <u>such</u> approval of the water <u>users'</u> association.
- (3) A purpose of this chapter is to meet, so far as possible, a statewide need for the conservation and use of water through the construction and operation of projects designed for those purposes. The projects to be finally constructed shall must qualify as parts of the statewide program and shall must be approved by the board upon the showing of their prospective ability to meet, through the sale of water or other services, the cost of operation and maintenance and the principal and interest of loans and revenue bonds issued to finance the construction. The failure of the board to determine the prospective ability of a project does not affect the validity or enforceability of the bonds or of the trust indenture, resolution, or other security therefor for the bonds."

Section 15. Section 85-1-209, MCA, is amended to read:

"85-1-209. Acquisition of property by department. (1) The department, subject to the approval of the board under 85-1-202, may acquire by purchase or exchange upon terms and conditions and in a manner it considers proper and may acquire by condemnation, in accordance with laws applicable to the condemnation of property for public use, any land, rights, water rights, easements, franchises, and other property considered necessary for the construction, operation, and maintenance of works. Title to property purchased or condemned shall must be taken in the name of the department. The department is under no obligation to accept and pay for any property condemned under this chapter except from the funds provided by this chapter. In any proceedings to condemn, orders may be made by the court having that has jurisdiction of the suit, action, or proceeding as may be warranted by law and the facts.

(2) In a condemnation proceeding brought under the powers of eminent domain for the purpose



- of carrying out this chapter, all persons interested in the title of or holding liens upon the property sought to be acquired, as disclosed by the public records, shall must be made parties, and the court in the action shall partition and distribute the damages awarded, if any, among those persons as their rights appear. If there is controversy between them, the court may direct the amount of the damage awarded to be paid into court to abide the result of further appropriate proceedings either at law or in equity.
- (3) The taking <u>Taking</u> possession of the property sought to be condemned may not be delayed by reason of any dispute between the rival claimants or the failure to join any of them as a party to the proceedings in condemnation.
- (4) If water rights are acquired or exercised by the department in connection with two or more works or projects, the department by order shall apportion or allocate to each of the works or projects such the part of those the water rights as it may determine that the department determines is necessary. Upon the adoption of the order, those the water rights shall be are considered a part of each of the works or projects to the extent that the water rights have been so apportioned or allocated thereto respectively."

15 Section 16. Section 85-1-210, MCA, is amended to read:

"85-1-210. Disposal of property by department. In addition to the powers conferred upon the department to sell, lease, or otherwise dispose of waters water for the purpose of irrigation, development of power, watering of stock, or other purposes, the department, with the approval of the board, may sell, lease, or otherwise dispose of waters water from its waterworks systems for public, domestic, industrial, and other uses and for fire protection. The department, with the approval of the board, may sell or otherwise dispose of a water project, after the discharge of all of the bonds issued to finance the construction or acquisition thereof of the project, if any, and of all interest, thereon and costs and expenses incurred in connection with any action or proceeding by or on behalf of the holders of the bonds. The Except for a water project for which no water purchase contracts are managed by the department and for which no money is collected by the department, the department shall make a determination of the market value of the a water project prior to its sale or other disposition. The department's determination of market value shall must consider all liens, encumbrances, and other limitations on the water project."

**Section 17.** Section 85-

"85-1-211. Management of property -- water contracts. (1) Subject to this chapter, the



Section 17. Section 85-1-211, MCA, is amended to read:

- department may fix and establish the prices, rates, and charges at which the resources and facilities made available under this chapter may be sold and disposed of and enter into contracts and agreements and do those things that in its judgment are necessary, convenient, or expedient for the accomplishment of the purposes and objects of this chapter, under general rules and upon terms, limitations, and conditions as it prescribes.
- (2) The department shall enter into the contracts and fix and establish the prices, rates, and charges so as to provide at all times funds that will be are sufficient to pay all costs of operation and maintenance of the works authorized by this chapter, together with necessary repairs to the works, and that will provide at all times sufficient funds to meet and pay the principal and interest of all bonds or loans as they severally become due and payable.
- (3) This chapter does not authorize any change, alteration, or revision of these the rates, prices, or charges as established by a contract entered into under this chapter except as provided by the contract.
- (4) A contract made by the department for the sale of water, use of water, water storage, or other service or for the sale of property or facilities must provide that, in the event of a failure or default in the payment of money specified in the contract to be paid to the department, the department may, upon notice as is prescribed in the contract, terminate the contract and all obligations under the contract. The act of the department in ceasing on default to furnish or deliver water, use of water, water storage, or other service under the contract does not deprive the department of or limit a remedy provided by the contract or by law for the recovery of money due or that may become due under the contract.
- water users' associations, abandon, lease or rent, or otherwise dispose of any rights-of-way, easements, properties, or interests or lease or rent the same or otherwise take and receive the income or profit and revenue therefrom from them without regard to other laws providing for the disposition of state property. Except for a water project for which no water management contracts are managed by the department and for which no money is collected by the department, Prior prior to the department's sale, transfer, or other disposition, a determination must be made by the department as to the market value of the rights-of-way, easements, properties, or interests to be sold, transferred, abandoned, or otherwise disposed of. The department's determination of market value must consider all liens, encumbrances, and other limitations on the project properties or interests.
  - (6) (a) The department shall attempt to dispose of its canal projects by June 30, 1995. The canal



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| 2 | (i) Columbus canal;           |
|---|-------------------------------|
| 3 | (ii) Delphia-Melstone canals; |

projects to be disposed of include the:

(iii) Hysham pumping canals;

- 5 (iv) Lewistown ditch;
- 6 (v) Livingston ditch;
- 7 (vi) Florence canal;
- 8 (vii) Paradise canal:
- 9 (viii) Park Branch canal;
- 10 (ix) Sidney pumping canals;
- 11 (x) South Side canal;
- 12 (xi) Vigilante canal; and
- 13 (xii) West Bench canal.
  - (b) The department may dispose of a canal project by sale, transfer to a water users' association, abandonment, or other legal conveyance. If there is an existing water users' association on the canal project, the provisions of 85 6 109(5) 85-6-109 must be complied with in the disposal of the canal project. The department shall give preference to existing water users' associations operating and maintaining the canal project.
  - (c) Upon the sale or transfer of a canal project, the department shall either cancel or write off from the accounts receivable carried on the books of the department a sum not to exceed any previous 1-year cost of operating and maintaining the canal project or make a payment not to exceed any previous 1-year cost of operating and maintaining the canal project. For a canal project not disposed of by June 30, 1995, the water users of the canal project are responsible for the department's administrative costs and the actual costs of operation and maintenance of the canal project.
  - (7) An employee or agent of the department authorized by the director may enter upon any land to carry out the purposes of this section, including but not limited to entry to make an inspection of the canal project that the department considers necessary of the canal project, entry to salvage or remove project property, and entry to make physical alterations to canal project property. The department shall give reasonable notice to the landowner of its intention to enter upon the land. The department is responsible for actual damages done to property."



| Section 18. Section 85-1-215, MCA, is amended to real | Section 18. | Section | 85-1-215. | MCA is | amended | to read |
|---|-------------|---------|-----------|--------|---------|---------|
|---|-------------|---------|-----------|--------|---------|---------|

"85-1-215. Department duties -- records and operations. The department shall keep full and complete accounts concerning all matters and things relating to the works and annually shall prepare belance sheets and income and profit and loss statements accounting records of each project and by July 1 of each year prepare a financial statement showing the financial condition status of each project and file copies thereof with the secretary of state. All books and papers pertaining to all matters provided for in this chapter shall at all reasonable times be open to the inspection of any party an interested party or any citizen of the state. Except as otherwise provided in this chapter, the department has full charge and control of the construction, operation, and maintenance of the works and the collection of all rates, charges, and revenues of whatsoever character therefrom revenue from them. The department shall proceed immediately with the construction of the works upon as soon as funds being are made available therefor and shall prosecute complete the works to completion as rapidly as possible."

<u>NEW SECTION.</u> Section 19. Severability. If a part of [this act] is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of [this act] is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications.

<u>NEW SECTION.</u> **Section 20.** Codification instruction. [Sections 1 through 11] are intended to be codified as an integral part of Title 85, chapter 1, and the provisions of Title 85, chapter 1, apply to [sections 1 through 11].

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NEW SECTION. Section 21. Effective date. [This act] is effective July 1, 1995.

-END-



## HOUSE STANDING COMMITTEE REPORT

March 9, 1995

Page 1 of 1

Mr. Speaker: We, the committee on Natural Resources report that Senate Bill 147 (third reading copy -- blue) be concurred in as amended.

Signed:

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Carried by: Rep. Tash

And, that such amendments read:

1. Page 2, lines 1 through 4.

Strike: subsections (2) and (3) in their entirety

Renumber: subsequent subsections

2. Page 2, line 14.

Strike: "IMMEDIATE FAMILY"

3. Page 3, lines 11 and 12.

Strike: subsection (2) in its entirety

Renumber: subsequent subsections

4. Page 5.

Following: line 5

Insert: "(e) sell, lease, or otherwise dispose of water

impounded under this chapter;"

Renumber: subsequent subsections

-END-

SB 147

**HOUSE** 

Committee Vote: Yes / 7, No \_ .

| 1  | SENATE BILL NO. 147  |
|----|--|
| 2  | INTRODUCED BY HERTEL   |
| 3  | BY REQUEST OF THE DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION   |
| 4  |  |
| 5  | A BILL FOR AN ACT ENTITLED: "AN ACT GENERALLY REVISING THE WATER RESOURCE                                    |
| 6  | ADMINISTRATION OF STATE WATER PROJECT LAWS; ESTABLISHING A SELF-SUPPORTING LEASE                             |
| 7  | MANAGEMENT PROGRAM FOR WATER PROJECT LANDS; ALLOWING THE DEPARTMENT OF NATURAL                               |
| 8  | RESOURCES AND CONSERVATION TO TRANSFER OR DISPOSE OF AN INACTIVE STATE WATER                                 |
| 9  | PROJECT WITHOUT A DETERMINATION OF MARKET VALUE; CLARIFYING THE DEPARTMENT OF                                |
| 10 | NATURAL RESOURCES AND CONSERVATION'S DUTY TO MAINTAIN FINANCIAL RECORDS OF STATE                             |
| 11 | WATER PROJECTS; AMENDING SECTIONS 85-1-202, 85-1-204, 85-1-206, 85-1-209, 85-1-210,                          |
| 12 | 85-1-211, AND 85-1-215, MCA; AND PROVIDING AN EFFECTIVE DATE."   |
| 13 |  |
| 14 | STATEMENT OF INTENT  |
| 15 | A statement of intent is necessary for this bill because [section 3] authorizes the department of            |
| 16 | natural resources and conservation to adopt rules implementing the leasing program established in this bill. |
| 17 | The legislature intends that rules adopted by the department specify the procedure to be used by             |
| 18 | the department in determining how it will lease project lands and specify the standards, conditions,         |
| 19 | limitations, and requirements it will use as terms of the lease under the statutory guidelines provided in   |
| 20 | [section 3].   |
| 21 |  |
| 22 | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:  |
| 23 |  |
| 24 | NEW SECTION. Section 1. Statement of policy. It is the policy of the state that in the interest of           |
| 25 | accomplishing a self-supporting program from the leasing of project lands, the project lands must be         |
| 26 | appraised by the department at least once during the term of each lease. The purpose of the appraisals       |



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appurtenant to a state-owned water project for purposes that the department considers appropriate.

NEW SECTION. Section 2. Leases authorized. (1) The department may lease all project lands

is to determine the lease value of project lands and the general condition of the lands.

| 1  | (2) Only an individual person, a husband and wife, or a federal, state, or local entity may lease            |
|----|--|
| 2  | project lands or hold more than one lease to project lands.  |
| 3  | (3) An association, partnership, corporation, or other nongovernmental entity may not lease project          |
| 4  | <del>lands.</del>  |
| 5  | (4) (2) A lease of project lands may not exceed 10 years.  |
| 6  | (5) (3) All cabinsite leases issued prior to July 1, 1994, expire March 31, 1996.                            |
| 7  |  |
| 8  | NEW SECTION. Section 3. Rulemaking. The department may adopt rules necessary to implement                    |
| 9  | and administer the leasing of project lands. These rules may include but are not limited to rules governing  |
| 0  | the:   |
| 11 | (1) growing of crops or grazing of livestock;  |
| 12 | (2) establishment of responsibility for a lessee to pay the assessment of taxes for weed control;            |
| 13 | (3) acquisition and use of water on project lands;   |
| 14 | (4) leasing of project lands, EXCEPT FOR LEASE RENEWALS AND IMMEDIATE FAMILY                                 |
| 15 | TRANSFERS, by competitive bidding and the establishment of bid procedures and bid deposits;                  |
| 16 | (5) process for giving notice and for cancellation, termination, and renewal of leases, including            |
| 17 | existing leases on project lands;  |
| 18 | (6) general form of the lease and the form and conditions of a bond when the department considers            |
| 19 | a bond necessary;  |
| 20 | (7) changes or modifications in lease conditions or lease use; and   |
| 21 | (8) placement and removal of improvements directly related to the necessary use of the project               |
| 22 | lands.   |
| 23 |  |
| 24 | NEW SECTION. Section 4. Appraisal of project lands adjustment of lease fee. The department                   |
| 25 | shall appraise project lands owned by the department and shall maintain records of the appraisals. Not less  |
| 26 | than once during the term of a lease, the department shall reappraise the project lands and adjust the lease |
| 27 | fee accordingly. THE DEPARTMENT MAY NOT INCREASE A LEASE FEE FOR A CURRENT LESSEE MORE                       |
| 28 | THAN 2% A YEAR DURING ANY PERIOD OF 10 CONSECUTIVE YEARS.  |
| 29 |  |



NEW SECTION. Section 5. Full market value required. The department shall determine the full

| market using of project lends  | The department me  |                         | tia balawi full manalina walio |
|--------------------------------|--------------------|-------------------------|--------------------------------|
| market value of project lands. | The department may | / not accept a big that | i is below tull market value.  |

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<u>NEW SECTION.</u> Section 6. Withdrawal of lands from leasing. The department may withdraw project lands from leasing for a period of time as the department determines to be in the best interest of the state.

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<u>NEW SECTION.</u> Section 7. Assignment of leases -- subleasing not allowed. (1) A lease of project lands may be assigned on forms prescribed by the department. An assignment is not binding on the department unless the assignment is filed with and approved by the department. An assignment fee must be paid to the department at the time of filing the assignment.

11 12 <del>2].</del>

- . (2) An assignment of a lease may be made only to a person who qualifies for a lease under (section
- (3) (2) The department may not approve a contingent or collateral assignment of a lease.
- (4) (3) A lease may not be subleased.

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<u>NEW SECTION.</u> Section 8. Changes in lease use not authorized -- cancellation. (1) During the term of a lease, the use of the project lands may not be changed. A change in the use of the lands automatically voids the lease.

- (2) The department may cancel a lease for any of the following causes:
- (a) fraud, misrepresentation, or concealment of facts relating to issuance of the lease, which if known would have prevented its issuance in the form or to the party issued;
  - (b) subleasing project lands;
  - (c) placing of unauthorized improvements on project lands;
  - (d) using the lands for purposes other than those authorized by the lease;
- (e) conviction of the lessee for a felony offense involving a dangerous drug, as defined in Title 50, chapter 32, and involving the planting, propagating, cultivating, growing, harvesting, manufacturing, compounding, converting, producing, processing, preparing, testing, analyzing, packaging, repackaging, storing, or concealing of a dangerous drug on any portion of the lands;
- 29 (f) nonpayment of rental fees;
  - (g) violation of a lease condition;



| 1  | (h) other causes that in the judgment of the department make the cancellation of the lease                    |
|----|---|
| 2  | necessary in order to do justice to all parties concerned or to protect the interests of the state.           |
| 3  | (3) Cancellation of a lease under this section does not entitle the lessee to a refund of rentals paid        |
| 4  | or exempt the lessee from the payment of rentals, penalties, or other compensation due the state.             |
| 5  |   |
| 6  | NEW SECTION. Section 9. Improvements authorized no compensation removal. (1) A lessee                         |
| 7  | of project lands may place on the lands a reasonable amount of improvements directly related to the           |
| 8  | necessary use of the lands as provided in the lease.  |
| 9  | (2) The department is not liable to pay compensation to a lessee or a former lessee for                       |
| 10 | improvements made to project lands.   |
| 11 | (3) A former lessee is responsible to reclaim project lands to the condition existing prior to the            |
| 12 | placement of the improvements. If the former lessee fails to remove the improvements from the land within     |
| 13 | 60 days from the date of the expiration of the lease, all of the improvements become the property of the      |
| 14 | department unless the department for good cause extends the time for removal of the improvements. The         |
| 15 | department may require a former lessee to remove improvements made by the former lessee from project          |
| 16 | lands at the former lessee's expense.   |
| 17 |   |
| 18 | NEW SECTION. Section 10. No pledge or mortgage of leasehold interest. A lessee of project lands               |
| 19 | may not pledge the lease or mortgage a leasehold interest in the project lands.                               |
| 20 |   |
| 21 | NEW SECTION. Section 11. Project lands lease account. There is established a project lands lease              |
| 22 | account within the state special revenue fund of the state treasury. All lease fees collected under [sections |
| 23 | 1 through 11] must be deposited in the account to pay the department's costs and expenses in                  |
| 24 | administering [sections 1 through 11].  |
| 25 |   |
| 26 | Section 12. Section 85-1-202, MCA, is amended to read:  |
| 27 | "85-1-202. Department actions subject to board approval. (1) The department may not, without                  |
| 28 | prior approval of the board:  |
| 29 | (a) acquire by appropriation or otherwise a water right or interest therein in a water right; and may         |
| 30 | <del>not</del>  |



|       | <u>(b)</u> | acquire  | real  | property | or   | an  | interest | therein  | <u>in</u> | real  | property  | (except | rights | of | access | for the |
|-------|------------|----------|-------|----------|------|-----|----------|----------|-----------|-------|-----------|---------|--------|----|--------|---------|
| purpo | se of      | construc | tion, | operatio | n, c | r n | naintena | nce of v | vori      | ks) d | or mortga | ge;     |        |    |        |         |

- (c) er otherwise create a lien on the same water rights or real property;
- (d) or dispose of in any manner water rights or real property or interest therein in water rights or real property; without prior approval of the board. The department may not

### (E) SELL, LEASE, OR OTHERWISE DISPOSE OF WATER IMPOUNDED UNDER THIS CHAPTER;

- (e)(F) construct or cause to be constructed or contract for the construction of works or projects; without prior approval of the board. The department may not or
- (#)(G) loan funds to a person or water <u>user users'</u> association for the purpose of constructing or maintaining works <del>without prior approval of the board</del>.
- (2) A lease of project lands pursuant to [sections 1 through 11] is not subject to the approval of the board."

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- (2) For the purpose of regulating the diversion of those waters water, the department may enter upon the means and place of use of all appropriators for making surveys of respective rights and seasonal needs.
  - (3) The department may take into consideration the decrees of the courts of this state having



54th Legislature SB0147.04

jurisdiction which that purport to adjudicate the waters water of a stream or its tributaries, and a. A fair, reasonable, and equitable reconciliation shall must be made between the claimants asserting rights under different decrees and between decreed rights and asserted rights of appropriation not adjudicated by any a court.

- (4) The department, at its discretion, may hold hearings relating to the rights of respective claimants after first giving such the notice as it considers appropriate, and The department shall make findings of the date and quantity of appropriation and use of all claimants which that the department will recognize recognizes and observe observes in diverting the waters which it water that the department owns. The department may police measure and distribute the water to the owner of the recognized appropriation the waters due him upon request and under terms agreed upon under agreed-upon terms.
- (5) The department, when engaged in controlling and dividing the natural flow of a stream under the authority granted by this chapter, is exercising a police power of the state, and water commissioners appointed by any court may not deprive the department of any of the waters water owned or administered under agreement with respective owners. The owner of a prior right contending who contends that the department is not recognizing and respecting the appropriation may resort to a court for the purpose of determining whether or not the rights of the claimant have been invaded, and the department shall observe the terms of the final decree.
- (6) When the department impounds or acquires the right of appropriation of the <u>waters</u> water of a stream it may divert or authorize the diversion at <u>any a point</u> on the stream or <u>any a portion thereof of the stream</u> when it is done without injury to a prior appropriator."

Section 14. Section 85-1-206, MCA, is amended to read:

"85-1-206. Construction of works by department. (1) Subject to the approval of the board, the The department may construct works, with the cost of the construction to be paid wholly by means of or with the proceeds of revenue bonds hereinafter authorized or of a grant or loan to aid in financing the construction from the United States or any instrumentality or agency thereof of the United States and other funds provided for the construction. Before constructing a project, the department shall estimate the cost of the project, the cost of operation and maintenance, and the revenues revenue to be derived therefrom from the operation of the project. A project may not be constructed unless, according to the estimates, the revenues revenue to be derived will be sufficient to pay the cost of operation and maintenance and the



principal and interest of loans or revenue bonds which may be issued for the cost of the project. † however, in In connection with the issuance of revenue bonds, the failure of the department to make the estimates required by this section or to make them in proper form does not affect the validity or enforceability of these the bonds or of the trust indenture, resolution, or other security therefor for the bonds.

- (2) Should the bid of the lowest responsible bidder on any capital improvement associated with public works exceed the department estimates of the cost of the improvements by more than 5%, the department shall obtain approval from the water <u>users'</u> association, whenever an association is involved, before the bid is accepted. ; however, capital <u>Capital</u> improvements of an emergency nature necessary to protect life or property or to supply immediate needs for water do not require <del>such</del> approval of the water users' association.
- (3) A purpose of this chapter is to meet, so far as possible, a statewide need for the conservation and use of water through the construction and operation of projects designed for those purposes. The projects to be finally constructed shall must qualify as parts of the statewide program and shall must be approved by the board upon the showing of their prospective ability to meet, through the sale of water or other services, the cost of operation and maintenance and the principal and interest of loans and revenue bonds issued to finance the construction. The failure of the board to determine the prospective ability of a project does not affect the validity or enforceability of the bonds or of the trust indenture, resolution, or other security therefor for the bonds."

Section 15. Section 85-1-209, MCA, is amended to read:

"85-1-209. Acquisition of property by department. (1) The department, subject to the approval of the board under 85-1-202, may acquire by purchase or exchange upon terms and conditions and in a manner it considers proper and may acquire by condemnation, in accordance with laws applicable to the condemnation of property for public use, any land, rights, water rights, easements, franchises, and other property considered necessary for the construction, operation, and maintenance of works. Title to property purchased or condemned shall must be taken in the name of the department. The department is under no obligation to accept and pay for any property condemned under this chapter except from the funds provided by this chapter. In any proceedings to condemn, orders may be made by the court having that has jurisdiction of the suit, action, or proceeding as may be warranted by law and the facts.



- (2) In <u>a</u> condemnation proceeding brought under the powers of eminent domain for the purpose of carrying out this chapter, all persons interested in the title of or holding liens upon the property sought to be acquired, as disclosed by the public records, <u>shall must</u> be made parties, and the court in the action shall partition and distribute the damages awarded, if any, among those persons as their rights appear. If there is controversy between them, the court may direct the amount of the damage awarded to be paid into court to abide the result of further appropriate proceedings either at law or in equity.
- (3) The taking Taking possession of the property sought to be condemned may not be delayed by reason of any dispute between the rival claimants or the failure to join any of them as a party to the proceedings in condemnation.
- (4) If water rights are acquired or exercised by the department in connection with two or more works or projects, the department by order shall apportion or allocate to each of the works or projects such the part of those the water rights as it may determine that the department determines is necessary. Upon the adoption of the order, those the water rights shall be are considered a part of each of the works or projects to the extent that the water rights have been so apportioned or allocated thereto respectively."

Section 16. Section 85-1-210, MCA, is amended to read:

"85-1-210. Disposal of property by department. In addition to the powers conferred upon the department to sell, lease, or otherwise dispose of waters water for the purpose of irrigation, development of power, watering of stock, or other purposes, the department, with the approval of the board, may sell, lease, or otherwise dispose of waters water from its waterworks systems for public, domestic, industrial, and other uses and for fire protection. The department, with the approval of the board, may sell or otherwise dispose of a water project, after the discharge of all of the bonds issued to finance the construction or acquisition thereof of the project, if any, and of all interest, thereon and costs and expenses incurred in connection with any action or proceeding by or on behalf of the holders of the bonds. The Except for a water project for which no water purchase contracts are managed by the department and for which no money is collected by the department, the department shall make a determination of the market value of the a water project prior to its sale or other disposition. The department's determination of market value shall must consider all liens, encumbrances, and other limitations on the water project."

Section 17. Section 85-1-211, MCA, is amended to read:



- "85-1-211. Management of property -- water contracts. (1) Subject to this chapter, the department may fix and establish the prices, rates, and charges at which the resources and facilities made available under this chapter may be sold and disposed of and enter into contracts and agreements and do those things that in its judgment are necessary, convenient, or expedient for the accomplishment of the purposes and objects of this chapter, under general rules and upon terms, limitations, and conditions as it prescribes.
- (2) The department shall enter into the contracts and fix and establish the prices, rates, and charges so as to provide at all times funds that will be are sufficient to pay all costs of operation and maintenance of the works authorized by this chapter, together with necessary repairs to the works, and that will provide at all times sufficient funds to meet and pay the principal and interest of all bonds or loans as they severally become due and payable.
- (3) This chapter does not authorize any change, alteration, or revision of these the rates, prices, or charges as established by a contract entered into under this chapter except as provided by the contract.
- (4) A contract made by the department for the sale of water, use of water, water storage, or other service or for the sale of property or facilities must provide that, in the event of a failure or default in the payment of money specified in the contract to be paid to the department, the department may, upon notice as is prescribed in the contract, terminate the contract and all obligations under the contract. The act of the department in ceasing on default to furnish or deliver water, use of water, water storage, or other service under the contract does not deprive the department of or limit a remedy provided by the contract or by law for the recovery of money due or that may become due under the contract.
- (5) Subject to the approval of the board under 85 1 202, the The department may sell, transfer to water users' associations, abandon, lease or rent, or otherwise dispose of any rights-of-way, easements, properties, or interests or lease or rent the same or otherwise take and receive the income or profit and revenue therefrom from them without regard to other laws providing for the disposition of state property. Except for a water project for which no water management contracts are managed by the department and for which no money is collected by the department, Prior prior to the department's sale, transfer, or other disposition, a determination must be made by the department as to the market value of the rights-of-way, easements, properties, or interests to be sold, transferred, abandoned, or otherwise disposed of. The department's determination of market value must consider all liens, encumbrances, and other limitations on the project properties or interests.



| 1 | (6) (a) The department shall attempt to dispose of its canal projects by June 30, 1995. The canal |
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| 2 | projects to be disposed of include the:   |
| 3 | (i) Columbus canal;   |

- (i) Columbus canal;
- 4 (ii) Delphia-Melstone canals;
- (iii) Hysham pumping canals; 5
- (iv) Lewistown ditch; 6
- 7 (v) Livingston ditch;
- (vi) Florence canal; 8
- 9 (vii) Paradise canal;
- (viii) Park Branch canal; 10
- 11 (ix) Sidney pumping canals;
- (x) South Side canal; 12
- 13 (xi) Vigilante canal; and
- 14 (xii) West Bench canal.

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- (b) The department may dispose of a canal project by sale, transfer to a water users' association, abandonment, or other legal conveyance. If there is an existing water users' association on the canal project, the provisions of 85-6-109(5) 85-6-109 must be complied with in the disposal of the canal project. The department shall give preference to existing water users' associations operating and maintaining the canal project.
- (c) Upon the sale or transfer of a canal project, the department shall either cancel or write off from the accounts receivable carried on the books of the department a sum not to exceed any previous 1-year cost of operating and maintaining the canal project or make a payment not to exceed any previous 1-year cost of operating and maintaining the canal project. For a canal project not disposed of by June 30, 1995, the water users of the canal project are responsible for the department's administrative costs and the actual costs of operation and maintenance of the canal project.
- (7) An employee or agent of the department authorized by the director may enter upon any land to carry out the purposes of this section, including but not limited to entry to make an inspection of the canal project that the department considers necessary of the canal project, entry to salvage or remove project property, and entry to make physical alterations to canal project property. The department shall give reasonable notice to the landowner of its intention to enter upon the land. The department is



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Section 18. Section 85-1-215, MCA, is amended to read:

"85-1-215. Department duties -- records and operations. The department shall keep full and complete accounts concerning all matters and things relating to the works and annually shall propere balance sheets and income and profit and loss statements accounting records of each project and by July 1 of each year prepare a financial statement showing the financial condition status of each project and file copies thereof with the secretary of state. All books and papers pertaining to all matters provided for in this chapter shall at all reasonable times be open to the inspection of any party an interested party or any citizen of the state. Except as otherwise provided in this chapter, the department has full charge and control of the construction, operation, and maintenance of the works and the collection of all rates, charges, and revenues of whatsoever character therefrom revenue from them. The department shall proceed immediately with the construction of the works upon as soon as funds being are made available therefor and shall proceeds complete the works to complete as a rapidly as possible."

<u>NEW SECTION.</u> Section 19. Severability. If a part of [this act] is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of [this act] is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications.

<u>NEW SECTION.</u> Section 20. Codification instruction. [Sections 1 through 11] are intended to be codified as an integral part of Title 85, chapter 1, and the provisions of Title 85, chapter 1, apply to [sections 1 through 11].

NEW SECTION. Section 21. Effective date. [This act] is effective July 1, 1995.

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