1	HOUSE BILL NO. 47
2	INTRODUCED BY LARSON
3	BY REQUEST OF THE DEPARTMENT OF LABOR AND INDUSTRY
4	
5	A BILL FOR AN ACT ENTITLED: "AN ACT GENERALLY REVISING LAWS RELATING TO THE BOARD OF
6	PERSONNEL APPEALS; ALLOWING SUBSTITUTE MANAGEMENT AND LABOR REPRESENTATIVES AT
7	BOARD PROCEEDINGS; AUTHORIZING THE BOARD AND ITS HEARINGS OFFICERS TO CONDUCT
8	HEARINGS AND APPEALS BY TELEPHONE OR BY VIDEOCONFERENCE; REQUIRING THAT MONEY
9	FORFEITED FOR FAILURE TO PAY STANDARD PREVAILING WAGES BE DEPOSITED IN THE EMPLOYMENT
10	SECURITY ACCOUNT RATHER THAN IN THE UNEMPLOYMENTINSURANCE ADMINISTRATION ACCOUNT;
11	CLARIFYING THAT DECISIONS BY THE BOARD AND BY A HEARINGS OFFICER THAT ARE REVIEWED
12	AND AFFIRMED BY A DISTRICT COURT MAY BE REDUCED TO AN ENFORCEABLE ORDER OR JUDGMENT;
13	CONFORMING RULEMAKING AUTHORITY OF THE COMMISSIONER OF LABOR AND INDUSTRY TO THE
14	MONTANA ADMINISTRATIVE PROCEDURE ACT; ELIMINATING THE BOARD'S COST SHARING FOR
15	FACTFINDING NOT INITIATED BY THE BOARD; REPEALING THE RESTAURANT, BAR, AND TAVERN WAGE
16	PROTECTION ACT; AMENDING SECTIONS 2-15-1705, 2-18-1002, 2-18-1012, 18-2-407, 39-3-212.
17	39-3-216, 39-3-217, 39-3-403, 39-31-105, AND 39-31-309, MCA; REPEALING SECTIONS 39-3-601,
18	39-3-602, 39-3-603, 39-3-604, 39-3-605, 39-3-606, 39-3-607, AND 39-3-608, MCA; AND PROVIDING
19	AN IMMEDIATE EFFECTIVE DATE AND AN APPLICABILITY DATE."
20	
21	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
22	
23	Section 1. Section 2-15-1705, MCA, is amended to read:
24	"2-15-1705. Board of personnel appeals allocation composition vote necessary for decision
25	quasi-judicial. (1) There is a board of personnel appeals.
26	(2) The board is allocated to the department of labor and industry for administrative purposes only
27	as prescribed in 2-15-121.
28	(3) (a) The board consists of five members appointed by the governor as follows:
29	(i) two members who are full-time management employees in organizations with collective

30 bargaining units or who represent management in collective bargaining activities;



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1	(ii) two members who are full-time employees or elected officials of a labor union or an association
2	recognized by the board; and
3	(iii) one other member having general labor-management experience, who <del>shall be</del> is the <del>chairperson</del>
4	presiding officer.
5	(b) All members of the board shall serve as impartial decisionmakers and are not appointed to serve
6	the interests of the organizations they represent.
7	(4) When the <del>chairperson <u>presiding officer</u> is unable to participate in a proceeding before the board,</del>
8	the remaining members of the board shall select an individual, who <del>shall be a person who</del> qualifies under
9	subsection (3)(a)(iii) <sub>7</sub> to serve in the place of the <del>chairperson</del> <u>presiding officer</u> in that proceeding. and he
10	<u>The individual selected</u> shall participate in the <del>decision</del> <u>decisions</u> in that proceeding. There <del>shall</del> may be
11	only one additional chairperson presiding officer replacement appointed and serving at any one time. The
12	individual selected is entitled to the same compensation and per diem that members of the board receive.
13	(5) When a board member other than the presiding officer is unable to participate in a proceeding
14	before the board, the remaining members of the board shall select a substitute member who possesses the
15	qualifications described in subsection (3)(a)(i) or (3)(a)(ii), depending on the qualifications of the absent
16	board member. The substitute member shall serve in place of the absent board member and participate in
17	the decisions in that proceeding. A substitute board member is entitled to the same compensation and per
18	diem that members of the board receive.
19	(6) In all proceedings before the board, a favorable vote of at least a majority of a quorum is
20	sufficient to adopt any resolution, motion, or other decision.
21	(6)(7) The board is designated a quasi-judicial board for purposes of 2-15-124."
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23	Section 2. Section 2-18-1002, MCA, is amended to read:
24	"2-18-1002. Grievance procedure hearing order. (1) The board of personnel appeals provided
25	for in 2-15-1705 shall hear grievances of personnel of the department of transportation.
26	(2) If, upon the preponderance of the evidence taken at the hearing, the board is of the opinion that
27	the employee is aggrieved, it may issue an order to the department of transportation requiring such to
28	require an action of by the department as will to resolve the employee's grievance. In any a hearing, the
29	board is not bound by statutory or common-law rules of evidence. The hearing may be conducted by
30	telephone or by videoconference."



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Section 3. Section 2-18-1012, MCA, is amended to read: "2-18-1012. Grievance procedure. If, upon the preponderance of the evidence taken at the hearing, the board is of the opinion that the employee is aggrieved, it may issue an order to the appropriate agency or agencies of state government requiring such to require an action as will to resolve the employee's grievance. In any a hearing, the board is not bound by statutory or common-law rules of evidence. The hearing may be conducted by telephone or by videoconference."

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Section 4. Section 18-2-407, MCA, is amended to read:

9 "18-2-407. Forfeiture for failure to pay standard prevailing wage. (1) Any contractor, 10 subcontractor, or employer who pays workers or employees at less than the standard prevailing wage as 11 established under the public works contract shall forfeit to the department a penalty at a rate of up to 20% 12 of the delinquent wages plus fringe benefits, attorney fees, audit fees, and court costs. Money collected 13 by the department under this section must be deposited in the unemployment insurance administration 14 account, as provided in 39-51-406 employment security account, as provided in 39-51-409, and must be 15 used for enforcement. A contractor, subcontractor, or employer shall also forfeit to the employee the 16 amount of wages owed plus \$25 a day for each day that the employee was underpaid.

17 (2) Whenever it appears to the contracting agency or to the Montana commissioner of labor and 18 industry that there is insufficient money due to the contractor or the employer under the terms of the 19 contract to cover penalties, the Montana commissioner of labor and industry may, within 90 days after the 20 filing of notice of completion of the project and its acceptance by the contracting agency, maintain an 21 action in district court to recover all penalties and forfeitures due. This part does not prevent the individual 22 worker who has been underpaid or the commissioner of labor and industry on behalf of all the underpaid 23 workers from maintaining an action for recovery of the wages due under the contract as provided in Title 24 39, chapter 3, part 2, except that appeal of the hearing officer's decision is made directly to district court 25 rather than to the board of personnel appeals."

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Section 5. Section 39-3-212, MCA, is amended to read:

28 "39-3-212. Court enforcement of administrative decision. (1) A department default order, a
29 decision of the hearings officer, if the decision is not appealed to the board, or a decision of the board, if
30 judicial review is not sought, may be enforced by application by the commissioner to a district court for an



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order or judgment enforcing the decision. The commissioner shall apply to the district court where the
 employer has its principal place of business or in the first judicial district of the state. A proceeding under
 this section is not a review of the validity of the administrative decision.

- 4 (2) If judicial review is sought, the district court may issue an order or a judgment enforcing the
- 5 decision of the board in a wage claim proceeding. In a case involving failure to pay the standard prevailing
  6 rate of wages provided for in Title 18, chapter 2, part 4, the district court may issue an order or a judgment
- 7 enforcing the decision of the hearings officer."
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Section 6. Section 39-3-216, MCA, is amended to read:

10 "**39-3-216. Hearing.** (1) If the department determines that a wage claim exists is valid and the 11 employer does not appeal the determination, the department may enter a default order against the employer 12 for the amount of wages due and owing and for any penalty assessed pursuant to 39-3-206. The 13 department may enforce the default order pursuant to 39-3-212.

14 (2) When the department determines that a wage claim exists is valid, the department shall mail 15 the determination to the parties at the last-known address of each party. If a party appeals the department's determination within 15 days after the determination is mailed by the department, a hearing 16 17 must be conducted according to contested case procedures under Title 2, chapter 4, part 6, except that 18 service need not be made as prescribed for civil actions in the district court and the hearings officer is not 19 bound by statutory or common-law rules of evidence. The hearing may be conducted by telephone or by 20 videoconference. The department shall by rule provide relief for a person who does not receive the 21 determination by mail.

(3) The decision of the hearings officer is final unless further review is initiated pursuant to
 39-3-217 within 15 days after the decision is mailed to each party's last-known address. The period may
 be extended by the board for good cause."

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Section 7. Section 39-3-217, MCA, is amended to read:

"39-3-217. Appeal to board. If a party is aggrieved by the decision of the hearings officer, he the
 party may appeal the decision to the board. The hearing before the board is for review only, and the may
 be conducted by telephone or by videoconference. The submission of new or cumulative evidence is not
 allowed unless the board finds that good cause is shown for the failure to produce the evidence before the



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1 hearings officer. When a decision is rendered by the board, the board shall mail copies of the decision to 2 each interested party at his the party's last-known address, and to the department. The decision is final 3 unless an aggrieved party requests a rehearing or initiates judicial review, pursuant to Title 2, chapter 4, 4 part 7, by filing a petition in district court within 30 days of the date of mailing of the board's decision." 5 6 Section 8. Section 39-3-403, MCA, is amended to read: 7 "39-3-403. Regulations Rulemaking authority. The commissioner shall make adopt and revise 8 administrative regulations rules to carry out the purposes of this part. Such regulations shall take effect 9 upon publication by the commissioner. Any person who is aggrioved by an administrative regulation may 10 obtain a hearing before the commissioner upon filing written protest with the commissioner, who shall 11 thereupon set such matter for hearing in the county of residence of such protestant within 30 days after 12 receipt of such protest. After such hearing, the commissioner shall promulgate such further administrative 13 regulations as the ovidence produced at said hearing shall justify." 14 Section 9. Section 39-31-105, MCA, is amended to read: 15 "39-31-105. Administrative procedure act applicable -- conduct of hearing. All hearings and appeals 16 17 shall must be in accordance with the appropriate provisions of the Montana Administrative Procedure Act. 18 Hearings and appeals may be conducted by telephone or by videoconference." 19 20 Section 10. Section 39-31-309, MCA, is amended to read: 21 "39-31-309. Factfinding proceedings. (1) The fact finder shall immediately establish dates and 22 place of hearings. 23 (2) The public employer and the exclusive representative are the only proper parties to factfinding 24 proceedings. 25 (3) Upon request of either party or the fact finder, the board shall issue subpoenas for hearings 26 conducted by the fact finder. The fact finder may administer oaths. 27 (4) Upon completion of the hearings, but no later than 20 days from the date of appointment, the 28 fact finder shall make written findings of facts and recommendations for resolution of the dispute and shall 29 serve such the findings on the public employer and the exclusive representative. The fact finder may make 30 this report public 5 days after it is submitted to the parties. If the dispute is not resolved 15 days after the



- 5 -

1 report is submitted to the parties, the report must be made public. 2 (5) The When a party petitions the board to initiate factfinding, the cost of factfinding proceedings must be equally borne by the board and the parties concorned. When the board initiates factfinding, the 3 4 cost of factfinding proceedings must be equally borne by the board and the parties. 5 (6) Nothing in 39-31-307 through 39-31-310 prohibits the fact finder from endeavoring to mediate 6 the dispute in which he the fact finder has been selected or appointed as fact finder." 7 8 NEW SECTION. Section 11. Repealer. Sections 39-3-601, 39-3-602, 39-3-603, 39-3-604, 9 39-3-605, 39-3-606, 39-3-607, and 39-3-608, MCA, are repealed. 10 NEW SECTION. Section 12. Applicability. [Sections 2, 3, 6, 7, and 9] apply to hearings or appeals 11 12 requested on or after [the effective date of this act]. 13 14 NEW SECTION. Section 13. Effective date. [This act] is effective on passage and approval. 15 -END-



### STATE OF MONTANA - FISCAL NOTE

Fiscal Note for HB0047, as introduced

#### DESCRIPTION OF PROPOSED LEGISLATION:

An act generally revising laws relating to the Board of Personnel Appeals; allowing substitute management and labor representatives at board proceedings; authorizing the board and its hearing officers to conduct hearing and appeals by telephone or by videoconference; requiring that money forfeited for failure to pay standard prevailing wages be deposited in the employment security account rather than in the unemployment insurance administration account; clarifying that decisions by the board and by a hearings officer that are reviewed and affirmed by a district court may be reduced to an enforceable order or judgment; conforming rulemaking authority of the commissioner of labor and industry to the montana administrative procedure act; eliminating the board's cost sharing for fact finding not initiated by the board.

## Assumptions:

- 1. With the passage of this legislation, there will be no fiscal impact.
- A portion of this legislation is in response to Judge McCarter's decision WCC #9401-6985 of 1994, which called into question telephonic hearings because they are not explicitly allowed in statute.
- 3. If this legislation is not approved, there would be a projected state special revenue employment security account cost of \$47,936 in FY96 and \$35,472 in FY97 for 1.00 FTE new hearings officer and travel for hearings officers. Without this legislation, hearings officers will be required to conduct hearings at locations across the state as agreed upon by all parties. Wage and hour and collective bargaining hearings would require at least seven hearings officers travelling, each making about eight round trips per year.

## FISCAL IMPACT:

None, if this legislation is approved. However, should this legislation not be approved the Department of Labor and Industry would experience increased costs of about \$47,936 in FY96 and \$35,472 in FY97.

DAVE LEWIS, BUDGET DIRECTOR DATE Office of Budget and Program Planning

DON LARSON SPONSOR

DATE

Fiscal Note for <u>HB0047</u>, as introduced **HB 47** 

APPROVED BY COMMITTEE ON BUSINESS AND LABOR

1	HOUSE BILL NO. 47
2	INTRODUCED BY LARSON
3	BY REQUEST OF THE DEPARTMENT OF LABOR AND INDUSTRY
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17	39-3-216, 39-3-217, 39-3-403, 39-31-105, AND 39-31-309, MCA; REPEALING SECTIONS 39-3-601,
18	39-3-602, 39-3-603, 39-3-604, 39-3-605, 39-3-606, 39-3-607, AND 39-3-608, MCA; AND PROVIDING
19	AN IMMEDIATE EFFECTIVE DATE AND AN APPLICABILITY DATE."
20	
21	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
22	
23	Section 1. Section 2-15-1705, MCA, is amended to read:
24	"2-15-1705. Board of personnel appeals allocation composition vote necessary for decision
25	quasi-judicial. (1) There is a board of personnel appeals.
26	(2) The board is allocated to the department of labor and industry for administrative purposes only
27	as prescribed in 2-15-121.
28	(3) (a) The board consists of five members appointed by the governor as follows:
29	(i) two members who are full-time management employees in organizations with collective

30 bargaining units or who represent management in collective bargaining activities;



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(ii) two members who are full-time employees or elected officials of a labor union or an association
 recognized by the board; and
 (iii) one other member having general labor-management experience, who shall be is the chairperson

4 presiding officer.

(b) All members of the board shall serve as impartial decisionmakers and are not appointed to serve
the interests of the organizations they represent.

7 (4) When the enairperson presiding officer is unable to participate in a proceeding before the board, 8 the remaining members of the board shall select an individual, who shall be a person who qualifies under subsection (3)(a)(iii), to serve in the place of the chairperson presiding officer in that proceeding. and he 9 The individual selected shall participate in the decision decisions in that proceeding. There shall may be 10 only one additional chairperson presiding officer replacement appointed and serving at any one time. The 11 12 individual selected is entitled to the same compensation and per diem that members of the board receive. 13 (5) When a board member other than the presiding officer is unable to participate in a proceeding 14 before the board, the remaining members of the board shall select a substitute member who possesses the 15 qualifications described in subsection (3)(a)(i) or (3)(a)(ii), depending on the qualifications of the absent 16 board member. The substitute member shall serve in place of the absent board member and participate in 17 the decisions in that proceeding. A substitute board member is entitled to the same compensation and per 18 diem that members of the board receive.

19 (6) In all proceedings before the board, a favorable vote of at least a majority of a quorum is
 20 sufficient to adopt any resolution, motion, or other decision.

21

(6)(7) The board is designated a quasi-judicial board for purposes of 2-15-124."

22

23 Section 2. Section 2-18-1002, MCA, is amended to read:

24 "2-18-1002. Grievance procedure -- hearing -- order. (1) The board of personnel appeals provided
 25 for in 2-15-1705 shall hear grievances of personnel of the department of transportation.

(2) If, upon the preponderance of the evidence taken at the hearing, the board is of the opinion that
the employee is aggrieved, it may issue an order to the department of transportation requiring such to
require an action of by the department as will to resolve the employee's grievance. In any a hearing, the
board is not bound by statutory or common-law rules of evidence. The hearing may be conducted by
telephone or by videoconference."



Section 3. Section 2-18-1012, MCA, is amended to read:
"2-18-1012. Grievance procedure. If, upon the preponderance of the evidence taken at the
hearing, the board is of the opinion that the employee is aggrieved, it may issue an order to the appropriate
agency or agencies of state government requiring such to require an action as will to resolve the
employee's grievance. In any a hearing, the board is not bound by statutory or common-law rules of
evidence. The hearing may be conducted by telephone or by videoconference."

8

Section 4. Section 18-2-407, MCA, is amended to read:

9 "18-2-407. Forfeiture for failure to pay standard prevailing wage. (1) Any contractor, 10 subcontractor, or employer who pays workers or employees at less than the standard prevailing wage as 11 established under the public works contract shall forfeit to the department a penalty at a rate of up to 20% 12 of the delinquent wages plus fringe benefits, attorney fees, audit fees, and court costs. Money collected 13 by the department under this section must be deposited in the unemployment insurance administration account, as provided in 39-51-406 employment security account, as provided in 39-51-409, and must be 14 15 used for enforcement. A contractor, subcontractor, or employer shall also forfeit to the employee the amount of wages owed plus \$25 a day for each day that the employee was underpaid. 16

17 (2) Whenever it appears to the contracting agency or to the Montana commissioner of labor and industry that there is insufficient money due to the contractor or the employer under the terms of the 18 19 contract to cover penalties, the Montana commissioner of labor and industry may, within 90 days after the 20 filing of notice of completion of the project and its acceptance by the contracting agency, maintain an 21 action in district court to recover all penalties and forfeitures due. This part does not prevent the individual 22 worker who has been underpaid or the commissioner of labor and industry on behalf of all the underpaid 23 workers from maintaining an action for recovery of the wages due under the contract as provided in Title 24 39, chapter 3, part 2, except that appeal of the hearing officer's decision is made directly to district court 25 rather than to the board of personnel appeals."

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Section 5. Section 39-3-212, MCA, is amended to read:

28 **"39-3-212. Court enforcement of administrative decision.** (1) A department default order, a 29 decision of the hearings officer, if the decision is not appealed to the board, or a decision of the board, if 30 judicial review is not sought, may be enforced by application by the commissioner to a district court for an



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order or judgment enforcing the decision. The commissioner shall apply to the district court where the
 employer has its principal place of business or in the first judicial district of the state. A proceeding under
 this section is not a review of the validity of the administrative decision.

4 (2) If judicial review is sought, the district court may issue an order or a judgment enforcing the

decision of the board in a wage claim proceeding. In a case involving failure to pay the standard prevailing
rate of wages provided for in Title 18, chapter 2, part 4, the district court may issue an order or a judgment

- 7 enforcing the decision of the hearings officer."
- 8

9

Section 6. Section 39-3-216, MCA, is amended to read:

10 **"39-3-216. Hearing.** (1) If the department determines that a wage claim exists is valid and the 11 employer does not appeal the determination, the department may enter a default order against the employer 12 for the amount of wages due and owing and for any penalty assessed pursuant to 39-3-206. The 13 department may enforce the default order pursuant to 39-3-212.

14 (2) When the department determines that a wage claim exists is valid, the department shall mail 15 the determination to the parties at the last-known address of each party. If a party appeals the 16 department's determination within 15 days after the determination is mailed by the department, a hearing 17 must be conducted according to contested case procedures under Title 2, chapter 4, part 6, except that 18 service need not be made as prescribed for civil actions in the district court and the hearings officer is not 19 bound by statutory or common-law rules of evidence. The hearing may be conducted by telephone or by 20 videoconference. The department shall by rule provide relief for a person who does not receive the 21. determination by mail.

(3) The decision of the hearings officer is final unless further review is initiated pursuant to
 39-3-217 within 15 days after the decision is mailed to each party's last-known address. The period may
 be extended by the board for good cause."

25

Section 7. Section 39-3-217, MCA, is amended to read:
 "39-3-217. Appeal to board. If a party is aggrieved by the decision of the hearings officer, he the
 party may appeal the decision to the board. The hearing before the board is for review only, and the may
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1 hearings officer. When a decision is rendered by the board, the board shall mail copies of the decision to 2 each interested party at his the party's last-known address, and to the department. The decision is final 3 unless an aggrieved party requests a rehearing or initiates judicial review, pursuant to Title 2, chapter 4, part 7, by filing a petition in district court within 30 days of the date of mailing of the board's decision." 4 5 6 Section 8. Section 39-3-403, MCA, is amended to read: 7 "39-3-403. Regulations Rulemaking authority. The commissioner shall make adopt and revise 8 administrative regulations rules to carry out the purposes of this part. Such regulations shall take offect 9 upon publication by the commissioner. Any person who is aggrieved by an administrative regulation may 10 obtain a hearing before the commissioner upon filing written protect with the commissioner, who shall 11 thereupon set such matter for hearing in the county of residence of such protestant within 30 days after 12 receipt of such protest. After such hearing, the commissioner shall promulgate such further administrative 13 regulations as the evidence produced at said hearing shall justify." 14 15 Section 9. Section 39-31-105, MCA, is amended to read: 16 "39-31-105. Administrative procedure act applicable -- conduct of hearing. All hearings and appeals 17 shall must be in accordance with the appropriate provisions of the Montana Administrative Procedure Act. 18 Hearings and appeals may be conducted by telephone or by videoconference." 19 20 Section 10. Section 39-31-309, MCA, is amended to read: 21 "39-31-309. Factfinding proceedings. (1) The fact finder shall immediately establish dates and 22 place of hearings. 23 (2) The public employer and the exclusive representative are the only proper parties to factfinding 24 proceedings. 25 (3) Upon request of either party or the fact finder, the board shall issue subpoenas for hearings 26 conducted by the fact finder. The fact finder may administer oaths. 27 (4) Upon completion of the hearings, but no later than 20 days from the date of appointment, the 28 fact finder shall make written findings of facts and recommendations for resolution of the dispute and shall 29 serve such the findings on the public employer and the exclusive representative. The fact finder may make 30 this report public 5 days after it is submitted to the parties. If the dispute is not resolved 15 days after the



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6	the interests of the organizations they represent.
7	(4) When the <del>chairperson presiding officer</del> is unable to participate in a proceeding before the board,
8	the remaining members of the board shall select an individual, who shall be a person who qualifies under
9	subsection (3)(a)(iii), to serve in the place of the <del>chairperson</del> presiding officer in that proceeding. and he
10	The individual selected shall participate in the <del>decision</del> decisions in that proceeding. There <del>shall</del> may be
11	only one additional chairperson presiding officer replacement appointed and serving at any one time. The
12	individual selected is entitled to the same compensation and per diem that members of the board receive.
13	(5) When a board member other than the presiding officer is unable to participate in a proceeding
14	before the board, the remaining members of the board shall select a substitute member who possesses the
15	gualifications described in subsection (3)(a)(i) or (3)(a)(ii), depending on the gualifications of the absent
16	board member. The substitute member shall serve in place of the absent board member and participate in
17	the decisions in that proceeding. A substitute board member is entitled to the same compensation and per
18	diem that members of the board receive.
19	(6) In all proceedings before the board, a favorable vote of at least a majority of a quorum is
20	sufficient to adopt any resolution, motion, or other decision.
21	(6)(7) The board is designated a quasi-judicial board for purposes of 2-15-124."
22	
23	Section 2. Section 2-18-1002, MCA, is amended to read:
24	"2-18-1002. Grievance procedure hearing order. (1) The board of personnel appeals provided
25	for in 2-15-1705 shall hear grievances of personnel of the department of transportation.
26	(2) If, upon the preponderance of the evidence taken at the hearing, the board is of the opinion that
27	the employee is aggrieved, it may issue an order to the department of transportation <del>requiring such</del> <u>to</u>
28	require an action of by the department as will to resolve the employee's grievance. In any a hearing, the
29	board is not bound by statutory or common-law rules of evidence. The hearing may be conducted by
30	telephone or by videoconference."
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Section 3. Section 2-18-1012, MCA, is amended to read:
"2-18-1012. Grievance procedure. If, upon the preponderance of the evidence taken at the
hearing, the board is of the opinion that the employee is aggrieved, it may issue an order to the appropriate
agency or agencies of state government requiring such to require an action as will to resolve the
employee's grievance. In any <u>a</u> hearing, the board is not bound by statutory or common-law rules of
evidence. The hearing may be conducted by telephone or by videoconference."

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Section 4. Section 18-2-407, MCA, is amended to read:

9 "18-2-407. Forfeiture for failure to pay standard prevailing wage. (1) Any contractor, 10 subcontractor, or employer who pays workers or employees at less than the standard prevailing wage as 11 established under the public works contract shall forfeit to the department a penalty at a rate of up to 20% 12 of the delinquent wages plus fringe benefits, attorney fees, audit fees, and court costs. Money collected 13 by the department under this section must be deposited in the unemployment insurance administration account, as provided in 39-51-406 employment security account, as provided in 39-51-409, and must be 14 15 used for enforcement. A contractor, subcontractor, or employer shall also forfeit to the employee the amount of wages owed plus \$25 a day for each day that the employee was underpaid. 16

17 (2) Whenever it appears to the contracting agency or to the Montana commissioner of labor and 18 industry that there is insufficient money due to the contractor or the employer under the terms of the 19 contract to cover penalties, the Montana commissioner of labor and industry may, within 90 days after the 20 filing of notice of completion of the project and its acceptance by the contracting agency, maintain an 21 action in district court to recover all penalties and forfeitures due. This part does not prevent the individual 22 worker who has been underpaid or the commissioner of labor and industry on behalf of all the underpaid 23 workers from maintaining an action for recovery of the wages due under the contract as provided in Title 24 39, chapter 3, part 2, except that appeal of the hearing officer's decision is made directly to district court 25 rather than to the board of personnel appeals."

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Section 5. Section 39-3-212, MCA, is amended to read:

28 "39-3-212. Court enforcement of administrative decision. (1) A department default order, a
 29 decision of the hearings officer, if the decision is not appealed to the board, or a decision of the board, if
 30 judicial review is not sought, may be enforced by application by the commissioner to a district court for an



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order or judgment enforcing the decision. The commissioner shall apply to the district court where the
 employer has its principal place of business or in the first judicial district of the state. A proceeding under
 this section is not a review of the validity of the administrative decision.

4

4 (2) If judicial review is sought, the district court may issue an order or a judgment enforcing the 5 decision of the board in a wage claim proceeding. In a case involving failure to pay the standard prevailing 6 rate of wages provided for in Title 18, chapter 2, part 4, the district court may issue an order or a judgment 7 enforcing the decision of the hearings officer."

8

9

Section 6. Section 39-3-216, MCA, is amended to read:

10 "39-3-216. Hearing. (1) if the department determines that a wage claim exists is valid and the 11 employer does not appeal the determination, the department may enter a default order against the employer 12 for the amount of wages due and ewing and for any penalty assessed pursuant to 39-3-206. The 13 department may enforce the default order pursuant to 39-3-212.

(2) When the department determines that a wage claim exists is valid, the department shall mail 14 the determination to the parties at the last-known address of each party. If a party appeals the 15 department's determination within 15 days after the determination is mailed by the department, a hearing 16 17 must be conducted according to contested case procedures under Title 2, chapter 4, part 6, except that service need not be made as prescribed for civil actions in the district court and the hearings officer is not 18 bound by statutory or common-law rules of evidence. The hearing may be conducted by telephone or by 19 20 videoconference. The department shall by rule provide relief for a person who does not receive the 21. determination by mail.

(3) The decision of the hearings officer is final unless further review is initiated pursuant to
39-3-217 within 15 days after the decision is mailed to each party's last-known address. The period may
be extended by the board for good cause."

25

26 Section 7. Section 39-3-217, MCA, is amended to read:

27 "39-3-217. Appeal to board. If a party is aggrieved by the decision of the hearings officer, he the
 28 party may appeal the decision to the board. The hearing before the board is for review only, and the may
 29 be conducted by telephone or by videoconference. The submission of new or cumulative evidence is not
 30 allowed unless the board finds that good cause is shown for the failure to produce the evidence before the



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1	hearings officer. When a decision is rendered by the board, the board shall mail copies of the decision to
2	each interested party at his the party's last-known address, and to the department. The decision is final
3	unless an aggrieved party requests a rehearing or initiates judicial review, pursuant to Title 2, chapter 4,
4	part 7, by filing a petition in district court within 30 days of the date of mailing of the board's decision."
5	
6	Section 8. Section 39-3-403, MCA, is amended to read:
7	"39-3-403. Regulations Rulemaking authority. The commissioner shall make adopt and revise
8	administrative regulations rules to carry out the purposes of this part. Such regulations shall take effect
9	upon publication by the commissioner. Any person who is aggrieved by an administrative regulation may
10	obtain a hearing before the commissioner upon filing written protect with the commissioner, who shall
11	thereupon set such matter for hearing in the county of residence of such protestant within 30 days after
12	rossipt of such protest. After such hearing, the commissioner shall promulgate such further administrative
13	regulations as the evidence produced at said hearing shall justify."
14	
15	Section 9. Section 39-31-105, MCA, is amended to read:
16	"39-31-105. Administrative procedure act applicableconduct of hearing. All hearings and appeals
17	shall must be in accordance with the appropriate provisions of the Montana Administrative Procedure Act.
18	Hearings and appeals may be conducted by telephone or by videoconference."
1 <b>9</b>	
20	Section 10. Section 39-31-309, MCA, is amended to read:
21	"39-31-309. Factfinding proceedings. (1) The fact finder shall immediately establish dates and
22	place of hearings.
23	(2) The public employer and the exclusive representative are the only proper parties to factfinding
24	proceedings.
25	(3) Upon request of either party or the fact finder, the board shall issue subpoenas for hearings
26	conducted by the fact finder. The fact finder may administer oaths.
27	(4) Upon completion of the hearings, but no later than 20 days from the date of appointment, the
28	fact finder shall make written findings of facts and recommendations for resolution of the dispute and shall
2 <del>9</del>	serve such the findings on the public employer and the exclusive representative. The fact finder may make
30	this report public 5 days after it is submitted to the parties. If the dispute is not resolved 15 days after the



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1 report is submitted to the parties, the report must be made public.

2	(5) The When a party petitions the board to initiate factfinding, the cost of factfinding proceedings
3	must be equally borne by the board and the parties concerned. When the board initiates factfinding, the
4	cost of factfinding proceedings must be equally borne by the board and the parties.
5	(6) Nothing in 39-31-307 through 39-31-310 prohibits the fact finder from endeavoring to mediate
6	the dispute in which <del>he</del> <u>the fact finder</u> has been selected or appointed <del>as fast finder</del> ."
7	
8	NEW SECTION. Section 11. Repealer. Sections 39-3-601, 39-3-602, 39-3-603, 39-3-604,
9	39-3-605, 39-3-606, 39-3-607, and 39-3-608, MCA, are repealed.
10	
11	NEW SECTION. Section 12. Applicability. [Sections 2, 3, 6, 7, and 9] apply to hearings or appeals
12	requested on or after [the effective date of this act].
1 <b>3</b> _	
14	NEW SECTION. Section 13. Effective date. [This act] is effective on passage and approval.
15	-END-



# SENATE STANDING COMMITTEE REPORT

Page 1 of 1 January 19, 1995

MR. PRESIDENT:

We, your committee on Labor and Employment Relations having had under consideration HB 47 (third reading copy -- blue), respectfully report that HB 47 be amended as follows and as so amended be concurred in.

Signed: Senator Thomas F. Heating, Chair

That such amendments read:

1. Page 5, line 18.
Following: "<u>videoconference</u>"
Insert: ", with the consent of the necessary parties"

-END-

Sec. of Senate Amd. Coord.

Senator Carrying Bill

161551SC.SRF **HB 47**  -

1	HOUSE BILL NO. 47
2	INTRODUCED BY LARSON
3	BY REQUEST OF THE DEPARTMENT OF LABOR AND INDUSTRY
4	
5	A BILL FOR AN ACT ENTITLED: "AN ACT GENERALLY REVISING LAWS RELATING TO THE BOARD OF
6	PERSONNEL APPEALS; ALLOWING SUBSTITUTE MANAGEMENT AND LABOR REPRESENTATIVES AT
7	BOARD PROCEEDINGS; AUTHORIZING THE BOARD AND ITS HEARINGS OFFICERS TO CONDUCT
8	HEARINGS AND APPEALS BY TELEPHONE OR BY VIDEOCONFERENCE; REQUIRING THAT MONEY
9	FORFEITED FOR FAILURE TO PAY STANDARD PREVAILING WAGES BE DEPOSITED IN THE EMPLOYMENT
10	SECURITY ACCOUNT RATHER THAN IN THE UNEMPLOYMENT INSURANCE ADMINISTRATION ACCOUNT;
11	CLARIFYING THAT DECISIONS BY THE BOARD AND BY A HEARINGS OFFICER THAT ARE REVIEWED
12	AND AFFIRMED BY A DISTRICT COURT MAY BE REDUCED TO AN ENFORCEABLE ORDER OR JUDGMENT;
13	CONFORMING RULEMAKING AUTHORITY OF THE COMMISSIONER OF LABOR AND INDUSTRY TO THE
14	MONTANA ADMINISTRATIVE PROCEDURE ACT; ELIMINATING THE BOARD'S COST SHARING FOR
15	FACTFINDING NOT INITIATED BY THE BOARD; REPEALING THE RESTAURANT, BAR, AND TAVERN WAGE
16	PROTECTION ACT; AMENDING SECTIONS 2-15-1705, 2-18-1002, 2-18-1012, 18-2-407, 39-3-212,
17	39-3-216, 39-3-217, 39-3-403, 39-31-105, AND 39-31-309, MCA; REPEALING SECTIONS 39-3-601,
18	39-3-602, 39-3-603, 39-3-604, 39-3-605, 39-3-606, 39-3-607, AND 39-3-608, MCA; AND PROVIDING
19	AN IMMEDIATE EFFECTIVE DATE AND AN APPLICABILITY DATE."
20	
21	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
22	
23	Section 1. Section 2-15-1705, MCA, is amended to read:
24	"2-15-1705. Board of personnel appeals allocation composition vote necessary for decision
25	quasi-judicial. (1) There is a board of personnel appeals.
26	(2) The board is allocated to the department of labor and industry for administrative purposes only
27	as prescribed in 2-15-121.
28	(3) (a) The board consists of five members appointed by the governor as follows:

29 (i) two members who are full-time management employees in organizations with collective
30 bargaining units or who represent management in collective bargaining activities;



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- (ii) two members who are full-time employees or elected officials of a labor union or an association
   recognized by the board; and
- 3 (iii) one other member having general labor-management experience, who shall be is the chairperson
   4 providing officer
- 4 presiding officer.
- (b) All members of the board shall serve as impartial decisionmakers and are not appointed to serve
  the interests of the organizations they represent.
- 7 (4) When the chairperson presiding officer is unable to participate in a proceeding before the board, 8 the remaining members of the board shall select an individual, who shall be a person who qualifies under 9 subsection (3)(a)(iii), to serve in the place of the chairperson presiding officer in that proceeding, and he 10 The individual selected shall participate in the decision decisions in that proceeding. There shall may be 11 only one additional chairperson presiding officer replacement appointed and serving at any one time. The 12 individual selected is entitled to the same compensation and per diem that members of the board receive. 13 (5) When a board member other than the presiding officer is unable to participate in a proceeding 14 before the board, the remaining members of the board shall select a substitute member who possesses the
- 15 <u>qualifications described in subsection (3)(a)(i) or (3)(a)(ii), depending on the qualifications of the absent</u>
   16 board member. The substitute member shall serve in place of the absent board member and participate in
- 17 the decisions in that proceeding. A substitute board member is entitled to the same compensation and per
- 18 diem that members of the board receive.
- 19 (6) In all proceedings before the board, a favorable vote of at least a majority of a quorum is
   20 sufficient to adopt any resolution, motion, or other decision.
- 21 (6)(7) The board is designated a quasi-judicial board for purposes of 2-15-124."
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23

Section 2. Section 2-18-1002, MCA, is amended to read:

24 "2-18-1002. Grievance procedure - ':earing -- order. (1) The board of personnel appeals provided
 25 for in 2-15-1705 shall hear grievances of personnel of the department of transportation.

(2) If, upon the preponderance of the evidence taken at the hearing, the board is of the opinion that
the employee is aggrieved, it may issue an order to the department of transportation requiring such to
require an action of by the department as will to resolve the employee's grievance. In any a hearing, the
board is not bound by statutory or common-law rules of evidence. The hearing may be conducted by
telephone or by videoconference."



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Section 3. Section 2-18-1012, MCA, is amended to read:

2 "2-18-1012. Grievance procedure. If, upon the preponderance of the evidence taken at the 3 hearing, the board is of the opinion that the employee is aggrieved, it may issue an order to the appropriate 4 agency or agencies of state government requiring such to require an action as will to resolve the 5 employee's grievance. In any <u>a</u> hearing, the board is not bound by statutory or common-law rules of 6 evidence. The hearing may be conducted by telephone or by videoconference."

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Section 4. Section 18-2-407, MCA, is amended to read:

9 "18-2-407. Forfeiture for failure to pay standard prevailing wage. (1) Any contractor, 10 subcontractor, or employer who pays workers or employees at less than the standard prevailing wage as 11 established under the public works contract shall forfeit to the department a penalty at a rate of up to 20% 12 of the delinquent wages plus fringe benefits, attorney fees, audit fees, and court costs. Money collected by the department under this section must be deposited in the unomployment insurance administration 13 account, as provided in 39-51-406 employment security account, as provided in 39-51-409, and must be 14 used for enforcement. A contractor, subcontractor, or employer shall also forfeit to the employee the 15 16 amount of wages owed plus \$25 a day for each day that the employee was underpaid.

17 (2) Whenever it appears to the contracting agency or to the Montana commissioner of labor and 18 industry that there is insufficient money due to the contractor or the employer under the terms of the 19 contract to cover penalties, the Montana commissioner of labor and industry may, within 90 days after the 20 filing of notice of completion of the project and its acceptance by the contracting agency, maintain an 21 action in district court to recover all penalties and forfeitures due. This part does not prevent the individual 22 worker who has been underpaid or the commissioner of labor and industry on behalf of all the underpaid 23 workers from maintaining an action for recovery of the wages due under the contract as provided in Title 24 39, chapter 3, part 2, except that appeal of the hearing officer's decision is made directly to district court rather than to the board of personnel appeals." 25

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Section 5. Section 39-3-212, MCA, is amended to read:

"39-3-212. Court enforcement of administrative decision. (1) A department default order, a
 decision of the hearings officer, if the decision is not appealed to the board, or a decision of the board, if
 judicial review is not sought, may be enforced by application by the commissioner to a district court for an



order or judgment enforcing the decision. The commissioner shall apply to the district court where the
 employer has its principal place of business or in the first judicial district of the state. A proceeding under
 this section is not a review of the validity of the administrative decision.

4 (2) If judicial review is sought, the district court may issue an order or a judgment enforcing the

5 decision of the board in a wage claim proceeding. In a case involving failure to pay the standard prevailing

6 rate of wages provided for in Title 18, chapter 2, part 4, the district court may issue an order or a judgment

- 7 enforcing the decision of the hearings officer."
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Section 6. Section 39-3-216, MCA, is amended to read:

10 "**39-3-216. Hearing.** (1) If the department determines that a wage claim exists is valid and the 11 employer does not appeal the determination, the department may enter a default order against the employer 12 for the amount of wages due and owing and for any penalty assessed pursuant to 39-3-206. The 13 department may enforce the default order pursuant to 39-3-212.

14 (2) When the department determines that a wage claim exists is valid, the department shall mail 15 the determination to the parties at the last-known address of each party. If a party appeals the 16 department's determination within 15 days after the determination is mailed by the department, a hearing 17 must be conducted according to contested case procedures under Title 2, chapter 4, part 6, except that service need not be made as prescribed for civil actions in the district court and the hearings officer is not 18 19 bound by statutory or common-law rules of evidence. The hearing may be conducted by telephone or by videoconference. The department shall by rule provide relief for a person who does not receive the 20 21 determination by mail.

(3) The decision of the hearings officer is final unless further review is initiated pursuant to
 39-3-217 within 15 days after the decision is mailed to each party's last-known address. The period may
 be extended by the board for good cause."

25

26 Section 7. Section 39-3-217, MCA, is amended to read:

"39-3-217. Appeal to board. If a party is aggrieved by the decision of the hearings officer, he the
 party may appeal the decision to the board. The hearing before the board is for review only, and the may
 be conducted by telephone or by videoconference. The submission of new or cumulative evidence is not
 allowed unless the board finds that good cause is shown for the failure to produce the evidence before the



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1 hearings officer. When a decision is rendered by the board, the board shall mail copies of the decision to 2 each interested party at his the party's last-known address, and to the department. The decision is final 3 unless an aggrieved party requests a rehearing or initiates judicial review, pursuant to Title 2, chapter 4. 4 part 7, by filing a petition in district court within 30 days of the date of mailing of the board's decision." 5 6 Section 8. Section 39-3-403, MCA, is amended to read: 7 "39-3-403. Regulations Rulemaking authority. The commissioner shall make adopt and revise 8 administrative regulations rules to carry out the purposes of this part. Such regulations shall take effect 9 upon publication by the commissioner. Any person who is aggrieved by an administrative regulation may 10 obtain a hearing before the commissioner upon filing written protest with the commissioner, who shall 11 thereupon set-such matter for hearing in the county of residence of such protestant within 30 days after 12 receipt of such protest. After such hearing, the commissioner shall promulgate such further administrative 13 regulations as the evidence produced at said hearing shall-justify." 14 15 Section 9. Section 39-31-105, MCA, is amended to read: "39-31-105. Administrative procedure act applicable -- conduct of hearing. All hearings and 16 17 appeals shall must be in accordance with the appropriate provisions of the Montana Administrative Procedure Act. Hearings and appeals may be conducted by telephone or by videoconference, WITH THE 18 CONSENT OF THE NECESSARY PARTIES." 19 20 21 Section 10. Section 39-31-309, MCA, is amended to read: 22 "39-31-309. Factfinding proceedings. (1) The fact finder shall immediately establish dates and 23 place of hearings. 24 (2) The public employer and the exclusive representative are the only proper parties to factfinding 25 proceedings. (3) Upon request of either party or the fact finder, the board shall issue subpoenas for hearings 26 27 conducted by the fact finder. The fact finder may administer oaths. (4) Upon completion of the hearings, but no later than 20 days from the date of appointment, the 28 29 fact finder shall make written findings of facts and recommendations for resolution of the dispute and shall serve such the findings on the public employer and the exclusive representative. The fact finder may make 30 - 5 -HB 47 Montana Legislative Council

1	this report public 5 days after it is submitted to the parties. If the dispute is not resolved 15 days after the
2	report is submitted to the parties, the report must be made public.
3	(5) The When a party petitions the board to initiate factfinding, the cost of factfinding proceedings
4	must be equally borne by the board and the parties concerned. When the board initiates factfinding, the
5	cost of factfinding proceedings must be equally borne by the board and the parties.
6	(6) Nothing in 39-31-307 through 39-31-310 prohibits the fact finder from endeavoring to mediate
7	the dispute in which he the fact finder has been selected or appointed as fact finder."
8	
9	NEW SECTION. Section 11. Repealer. Sections 39-3-601, 39-3-602, 39-3-603, 39-3-604,
10	39-3-605, 39-3-606, 39-3-607, and 39-3-608, MCA, are repealed.
11	
12	NEW SECTION. Section 12. Applicability. [Sections 2, 3, 6, 7, and 9] apply to hearings or appeals
13	requested on or after [the effective date of this act].
14	
15	NEW SECTION. Section 13. Effective date. [This act] is effective on passage and approval.
16	-END-

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