## SENATE BILL 36

# Introduced by Akelstad

12/04	Introduced
12/04	Referred to Finance & Claims
12/04	First Reading
12/04	Fiscal Note Requested
12/08	Fiscal Note Received
12/08	Fiscal Note Printed
12/08	Hearing
12/08	Tabled in Committee

1		Serate BILL NO. 36
2	INTRODUCED BY	ANIFETAD

INTRODUCED BY AKLESTAD

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- A BILL FOR AN ACT ENTITLED: "AN ACT ELIMINATING THE JANUARY
- 1995 PAY INCREASE FOR STATE EMPLOYEES; AMENDING SECTIONS 5
- 2-18-303, 2-18-313, 2-18-314, AND 2-18-315, MCA, AND SECTION
- 11, CHAPTER 640, LAWS OF 1993; AND PROVIDING AN IMMEDIATE
- EFFECTIVE DATE."

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- 10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
- Section 1. Section 2-18-303, MCA, is amended to read: 11
- 12 \*2-18-303. Procedures for utilizing pay schedules. (1)
- 13 The pay schedules provided in 2-18-312 must be implemented
- 14 as follows:
- (a) The pay schedules provided in 2-18-312 indicate the 15
- 16 entry salary and market salary for the fiscal years ending
  - June 30, 1994, and June 30, 1995, for each grade for
  - positions classified under the provisions of part 2 of this
- 19 chapter.
- 20 (b) Each employee newly hired by the state of Montana
- must be hired at the entry rate, except as provided in 21
- 22 subsections (6) and (7).
- 23 (c) Except as provided in subsection (1)(e), on
- the first day of the first complete pay period in fiscal 24
- 25 year 1994, each employee hired before July 1, 1993, is

1	entitled to	the	amount of	the	employee's	base	salary	as	it
2	was on June	30.	1993						

- 3 (d) Except--as--provided--in--subsection-(1)(e);-on-the
- 4 first-day-of-the-first-complete-pay-period-in-danuary--1995;
- each--employee--hired-before-January-17-19957-is-entitled-to
- the-amount-of-the--employee's--base--salary--as--it--was--on
- 7 December-317-19947-plus-1-5%-
- 8 (e) An employee's base salary may be no less than the
- 9 entry salary for the employee's assigned grade.
- 10 ff(e) An employee's base salary may not exceed the
- 11 maximum salary for the employee's grade. The salary of an
- employee may not be reduced because of this provision. 12
- 13 tgt(f) The maximum salary for each grade is determined
- by subtracting the entry salary from the market salary and 14
- 15 adding that amount to the market salary.
- 16 (2) The pay schedules provided in 2-18-312 and the
- 17 provisions of subsection (1) do not apply to those teachers,
- 18 liquor store occupations, or blue-collar occupations
- 19 compensated under the pay schedules provided in 2-18-313
- 20 through 2-18-315.
- 21 (3) The pay schedules provided in 2-18-313 through
- 22 2-18-315 must be implemented as follows:
- 23 (a) (i) The pay schedules provided for in 2-18-313
- indicate the annual compensation for the contracted school
- term for teachers employed under the authority of the

LC 0138/01 LC 0138/01

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department of corrections and human services or the 1 department of family services for fiscal years 1994 and 2 1995. 3

(ii) The compensation of each teacher on the first day of the first pay period in July 1993 is determined by the teacher's level of academic achievement and years of experience. 7

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- (iii) On the first day of the first complete pay period 8 of each fiscal year, each teacher shall advance one step on 9 the appropriate pay schedule adopted in 2-18-313. 10
- (iv) On the first day of the first complete pay period 11 of each fiscal year, each teacher employed by the Montana 1.2 school for the deaf and blind shall advance one step on the 13 teacher pay matrix used by the school. 14
  - (b) (i) The pay schedules provided in 2-18-314 indicate the maximum hourly compensation for fiscal years ending June 30, 1994, and June 30, 1995, for those employees in liquor store occupations who have collectively bargained separate classification and pay plans.
  - (ii) The compensation of each employee on the first day of the first pay period in fiscal year 1994 or 1995 is that amount corresponding to the grade occupied on the last day of the preceding fiscal year.
- (c) (i) The pay schedules provided in 2-18-315 indicate 24 the maximum hourly compensation for fiscal years ending June

- 1 30, 1994, and June 30, 1995, for employees in apprentice 2 trades and crafts and other blue-collar occupations 3 recognized in the state blue-collar classification plan who are members of units that have collectively bargained separate classification and pay plans.
- (ii) The compensation of each employee on the first day 7 of the first pay period in fiscal year 1994 or 1995 is that amount corresponding to the grade occupied on the last day of the preceding fiscal year.
- 10 (4) The current wage or salary of an employee may not be reduced by the implementation of the pay schedules 11 provided for in 2-18-312 through 2-18-315. 12
  - (5) The department may authorize a separate pay schedule for medical doctors if the rates provided in 2-18-312 are not sufficient to attract and retain fully licensed and qualified physicians at the state institutions.
- (6) The department may develop programs that enable the 17 department to mitigate problems associated with difficult 18 19 recruitment, retention, transfer, or other exceptional circumstances. Insofar as the program may apply to employees 20 21 within a collective bargaining unit, it is a negotiable 22 subject under 39-31-305.
- (7) The department shall review the competitiveness of 23 the compensation provided to all occupations under this part. If the department finds that substantial problems

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exist with recruitment and retention because of inadequate
salaries when compared to competing employers, the
department may establish criteria allowing an adjustment in
pay or classification to mitigate the problems. Insofar as
these adjustments may apply to employees within a collective
bargaining unit, the implementation of these adjustments is
a negotiablé subject under 39-31-305."

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Section 2. Section 2-18-313, MCA, is amended to read: "2-18-313. Teachers' pay schedules. (1) (a) The 12-month pay schedule for teachers for fiscal year 1994 and for the-first-6-months-of fiscal year 1995 is as follows:

12	Aı	nnual Hou	ırs 208	Note: Does Not				
13					Includ	le Insura	nce	
14	T	erm Tv	welve Mont	hs	Matrix T	ype Ar	nnual	
15			E	Education	Level			
16	STEP	BA	BA+1	BA+2	BA+3	AM	MA+1	
17	1	22,412	23,071	23,713	24,034	24,357	25,016	
18	2	23,167	23,883	24,600	24,959	25,322	26,065	
19	3	23,922	24,713	25,495	25,909	26,323	27,138	
20	4	24,678	25,556	26,421	26,878	27,334	28,208	
21	5	25,438	26,421	27,353	27,848	28,346	29,280	
22	6	26,226	27,297	28,288	28,822	29,358	30,352	
23	7	27,016	28,166	29,217	29,793	30,367	31,420	
24	8	27,810	29,039	30,153	30,767	31,381	32,490	
25	Q.	28.603	29.910	31.085	31.737	32.394	33 561	

1	10	29,396	30,786	32,016	32,709	33,403	34,633	
2	11	30,191	31,628	32,945	33,680	34,415	35,702	
3	12	30,191	31,628	32,945	33,680	34,415	35,702	
4	13	30,191	31,628	32,945	33,680	34,415	35,702	
5	<del>(</del> I	b <u>) (2)</u> T	he 9-mont!	n pay sch	edule for	teachers	for fiscal	
6	year	1994 an	d for the	first-6-	months-of	fiscal y	ear 1995 is	
7	as fo	llows:						
8	Aı	nnual Ho	urs 156	50	Note	e: Does No	ot	
9					Includ	de Insura:	nce	
10	:	Term	Nine Month	ns	Matrix 1	Type Ar	nual	
11			E	Education	Level			
12	STEP	BA	BA+1	BA+2	BA+3	MA	MA+1	
13	1	17,924	18,432	18,953	19,207	19,462	19,983	
14	2	18,521	19,087	19,654	19,937	20,222	20,788	
15	3	19,117	19,742	20,355	20,670	20,982	21,594	
16	4	19,716	20,401	21,056	21,400	21,743	22,400	
17	5	20,311	21,056	21,757	22,130	22,504	23,207	
18	6	20,909	21,715	22,461	22,862	23,265	24,013	
19	7	21,503	22,368	23,160	23,593	24,025	24,817	
20	8	22,101	23,026	23,864	24,325	24,788	25,622	

24,565

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LC 0138/01

1	(2)(a)-The-12-month-pay-sc	hedule-for-teachers-forthe	1		E	ducation-	Peacy		
2	last-6-months-of-fiscal-year-199	5-is-as-follows:	2	STEP BA	BA+1	BA+2	BA+3	MA	MA+ <del>1</del>
3	Annual-Hours2000	Note:-Boes-Not	3	10,193	187708	197237	197495	197754	207283
4	-	include-Insurance	4	2 18,799	197373	197949	20,236	207525	21,100
5	TermTwelve-Months	Matrix-TypeAnnual	5	3 197404	20,038	20,660	207988	217297	21,918
6	Education-	bevel	6	4 207012	20,707	21,372	21,721	227069	22,736
7	STEP BA BA+1 BA+2	BA+3 MA MA+±	7	5 20,7616	217372	227003	227462	22,842	237555
8	1 22,748 23,417 24,069	24 <sub>7</sub> 395 24 <sub>7</sub> 722 25 <sub>7</sub> 39±	8	6 217223	227041	22,798	237205	237614	247373
9	2 23,515 24,241 24,969	25,7333 25,702 26,456	9	7 217826	227704	237507	237947	247385	<del>257189</del>
10	3 24,281 25,004 25,877	267298 267718 277545	10	8 227433	237371	24,192	247698	257160	<del>267006</del>
11	4 25,048 25,939 26,817	27,281 27,744 28,631	11	9 237938	24,036	247933	257432	25,932	<del>267849</del>
12	5 25,020 26,017 27,763	28,266 28,771 29,719	12	10 237644	24,704	<del>25764</del> 5	267173	26,7±6	<del>2</del> 7 <sub>7</sub> 7 <del>0</del> 1
13	6 26,619 27,706 28,712	29,254 29,798 30,807	13	11 247250	25 <sub>7</sub> 349	267358	267935	27,526	287557
14	7 27,421 28,588 29,655	30,240 30,023 31,891	14	±2 247250	<del>2</del> 57349	267358	267935	27,526	28,557
15	8 287227 297475 387685	31,229 31,852 32,977	15	<del>13</del> 24,250	257349	267358	<del>267935</del>	277526	287557"
16	9 29,032 30,359 31,551	32,213 32,880 34,864	16	Section 3.	Section	2-18-314	, MCA, is	amended	to read:
17	<del>10 29,837 31,248 32,496</del>	33 <sub>7</sub> 200 33 <sub>7</sub> 904 35 <sub>7</sub> 152	17	*2-18-314	. Liquor	store o	occupation	ns pay	schedules
18	±± 30,644 32,±02 33,439	34 <sub>7</sub> 185 34 <sub>7</sub> 931 36 <sub>7</sub> 238	18	schedule. (1	) The pay	schedule	for lique	or store	occupations
19	12 30,644 32,102 33,439	347±85 34793± 367±38	19	for fiscal ye	ar 1994 a:	nd for the	e-first-6	months-	-of fiscal
20	13 30,644 32,102 33,439	34 <sub>7</sub> ±85 34 <sub>7</sub> 93± 36 <sub>7</sub> 230	20	year 1995 is	as follow:	3:			
21	(b)The9-month-pay-schedu	le-for-teachers-for-the-last	21	Annual Ho	urs 208	30	Note	e: Does N	ot
22	6-months-of-fiscal-year-1995-is-	as-follows:	22				Includ	de Insura	nce
23	Annual-Hours1560	Note:-Boes-Not	23	Pay Matrix -	- Retail (	Clerk	Matrix (	Туре н	ourly
24	-	Include-Insurance	24	G	rade			\$/Hour	
25	TermNine-Months	Matrix-TypeAnnual	25		Ll			0.000	

LC 0138/01 LC 0138/01

1	L2	8.609	1	follows:	
2	L3	9.109	2	Annual Hours 2080	Note: Does Not
3	L4	9.389	3		Include Insurance
4	L5	9.679	4	Pay Matrix Blue-Collar	Matrix Type Hourly
5	L6	10.289	5	Grade	\$/Hour
6	L7	10.949	6	B1	9.084
7	L8	11.699	7	В2	9.484
8	<del>12)Thepayschedule-fo</del>	r-liquor-store-occupations-for	8	В3	9.884
9	the-last-6-months-of-fiscal-ye	ear-1995-is-as-follows:	9	B4	10.284
10	Annual-Hours2000	Note:-Boes-Not	10	B5	10.684
11	-	include-insurance	11	B6	11.084
12	Pay-MatrixRetail-Elerk	Matrix-TypeHourly	12	В7	11.484
13	Grade	\$/Hour	13	B8	11.884
14	₽₽	0-000	14	В9	12.284
15	₽5	8-754	15	B10	12.684
16	₽3	9+254	16	B11	13.084
17	ь4	9+534	17	B12	13.484
18	<del>1</del> 5	9+824	18	B00	13.884
19	<b>₺</b> 6	10-434	19	(2)Thepayschedule£	or-blue-collar-workers-for-the
20	<del>1.7</del>	11-094	20	last-6-months-of-fiscal-year-1	995-is-as-follows:
21	<b>₽6</b>	11-844"	21	Annual-Hours2080	Note:-Boes-Not
22	Section 4. Section 2-18-3	15, MCA, is amended to read:	22	-	Include-Insurance
23	"2-18-315. Blue-collar pa	ay schedules schedule. (1) The	23	Pay-MatrixBlue-Collar	Matrix-TypeHourly
24	pay schedule for blue-colla	ar workers for fiscal year 1994	24	Grade	\$fHour
25	and for the-first6months-	-of fiscal year 1995 is as	25	Bł	9-266

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1	Đ2	9-666	1	Legislative Council	
2	Ѐ	10.066	2	6,593 3,247 <del>26,374</del> 5,63±	
3	B4	10,466	3	<u>16,217</u> 3,463	
4	B5	10.866	4	Environmental Quality Council	
5	₽6	11-266	5	1,543 -0- 47682 30	
6	B7	11.666	6	3,066 20	
7	₽8	12.066	7	Consumer Counsel	
8	В9	<del>12</del> 7466	8	-0- 1,200 -0- 4,400	
9	B±0	<del>12-866</del>	9	2,400	
10	Bli	<del>1</del> 3-266	10	Judiciary	
11	B12	<del>1</del> 37666	11	19,286 2,587 <del>70,178</del> <del>7,174</del>	
12	800	14:066"	12	39,689 $4,057$	
13	Section 5. Section 11, Chapt	er 640, Laws of 1993, is	13	Montana University System	
14	amended to read:		14	605,746 293,708 <del>179267552 8657268</del>	
15	"Section 11. Appropriation.	(1) The following money for	15	1,241,373 557,535	
16	the indicated fiscal years i	s appropriated to the listed	16	Office of Budget and Program Planning	
17	agencies to implement [this act]	:	17	for Distribution to All Other Agencies	
18	FISCAL 1994	FISCAL 1995	18	975,226 1,581,230 <del>2,811,663</del> 4,755,679	
19	General Fund Other Funds	General Fund Other Funds	19	1,899,714 3,213,198	
20	Legislative Auditor		20	(2) The appropriation to the Montana university system	
21	7,113 7,705	22,301 24,200	21	includes funding for university system units as defined in	
22		14,213 15,423	22	17-7-102(16). The legislature recognizes that the Montana	
23	Legislative Fiscal Analyst		23	university system will need to increase tuition and fees to	
24	3,792 -0-	12,751 -0-	24	fund the increases authorized by [this act]."	
25		7,584	25	NEW SECTION. Section 6. Saving clause. [This act] does	
				January does	

#### LC 0138/01

- 1 not affect rights and duties that matured, penalties that
- 2 were incurred, or proceedings that were begun before [the
- 3 effective date of this act].
- 4 NEW SECTION. Section 7. Effective date. [This act] is
- 5 effective on passage and approval.

-End-

## STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for SB0036, as introduced.

#### DESCRIPTION OF PROPOSED LEGISLATION:

An act eliminating the January 1995 pay increase for state employees.

#### ASSUMPTIONS:

- 1. Among state employees, 57% are covered under collective bargaining agreements that specifically cover salary increases. It is estimated that of total salary paid, 45% is paid to organized employees.
- 2. Failure to provide negotiated pay increases would result in litigation for impairment of contract.
- 3. State agencies would not grant the January pay increase to employees who are not covered by a collective bargaining contract, but would grant the increase to employees covered by a contract.
- 4. Funds for pay increases granted would have to be recovered through additional vacancy savings.

#### FISCAL IMPACT:

1. The bill removes the entire appropriation for the six-month 1.5% increase for a total reduction of \$1,648,588 in general fund and \$1,868,453 in other funds (LFA Budget Analysis, Page R-13). Assume 45% of funds appropriated for the pay increase will have to be expended under negotiated collective bargaining agreements leaving those agencies with collective bargaining units with additional underfunding for personal services of \$741,365 of general fund and \$838,929 of other funds.

		FY '94			FY '95	
Expenditures:	Current Law	Proposed Law	Difference	Current Law	Proposed Law	<u>Difference</u>
Salary increase	0	0	0	3,517,041	1,580,294	(1,936,747)
Additional Vacancy Savings	0	0	0	0	(1,580,294)	(1,580,294)
Funding:						
General Fund	0	0	0	1,648,588	0	(1,648,588)
Other Funds	<u>0</u>	<u>0</u>	<u>0</u>	1,868,453	<u>0</u>	(1,868,453)
Total	0	0	0	3,517,041	0	(3,517,041)

(Continued)

DAVID LEWIS, BUDGET DIRECTOR DATE
Office of Budget and Program Planning

GARY C. AKLESTAD, PRIMARY SPONSOR

Fiscal Note for SB0036, as introduced

SB 36

Fiscal Note Request, <u>SB0036</u>, <u>as introduced</u> Form BD-15 page 2 (continued)

#### Net Impact:

Blimination of the appropriation for the pay increase will reduce agency budgets by \$3,511,764 in FY95. Agencies will be able to reduce expenditures by only \$1,931,470 and will have to recover the remaining \$1,580,294 from other sources including additional vacancy savings.

### EFFECT ON COUNTY OR OTHER LOCAL REVENUES OR EXPENDITURES:

None

#### LONG-RANGE EFFECTS OF PROPOSED LEGISLATION:

The .38% biennial pay plan provided for a small increase in employee base pay relative to the market salary. With no increase in the first 18 months of the biennium, the state employee pay plan is likely to fall considerably behind the market. Elimination of the six-month 1.5% increase will make that market problem slightly larger in future years.

The state always has maintained the policy of providing the same general pay plan increases to both organized and unorganized employees. Providing a pay increase for only one group may have long-term consequences on state employee interest in being collectively represented.