HOUSE BILL NO. 33

INTRODUCED BY COBB BY REQUEST OF THE DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES

IN THE HOUSE

	IN THE HOUSE
NOVEMBER 30, 1993	INTRODUCED AND REFERRED TO COMMITTEE ON APPROPRIATIONS.
	FIRST READING.
DECEMBER 3, 1993	COMMITTEE RECOMMEND BILL DO PASS AS AMENDED. REPORT ADOPTED.
	PRINTING REPORT.
DECEMBER 7, 1993	SECOND READING, DO PASS AS AMENDED.
	ENGROSSING REPORT.
DECEMBER 8, 1993	THIRD READING, PASSED. AYES, 92; NOF5, 6.
	TRANSMITTED TO SENATE.
	THE MUDICIPAL OF THE PROPERTY
	IN THE SENATE
DECEMBER 9, 1993	INTRODUCED AND REFERRED TO COMMITTEE OF FINANCE & CLAIMS.
DECEMBER 9, 1993	INTRODUCED AND REFERRED TO COMMITTEE
DECEMBER 9, 1993 DECEMBER 15, 1993	INTRODUCED AND REFERRED TO COMMITTEE OF FINANCE & CLAIMS.
	INTRODUCED AND REFERRED TO COMMITTEE OF FINANCE & CLAIMS. FIRST READING. COMMITTEE RECOMMEND BILL BE CONCURRED IN AS AMENDED. REPORT
DECEMBER 15, 1993	INTRODUCED AND REFERRED TO COMMITTEE OF FINANCE & CLAIMS. FIRST READING. COMMITTEE RECOMMEND BILL BE CONCURRED IN AS AMENDED. REPORT ADOPTED. SECOND READING, CONCURRED IN
DECEMBER 15, 1993	INTRODUCED AND REFERRED TO COMMITTEE OF FINANCE & CLAIMS. FIRST READING. COMMITTEE RECOMMEND BILL BE CONCURRED IN AS AMENDED. REPORT ADOPTED. SECOND READING, CONCURRED IN AS AMENDED. THIRD READING, CONCURRED IN.

RECEIVED FROM SENATE.

DECEMBER 17, 1993

SECOND READING, AMENDMENTS C NOURRED IN.

THIRD READING, AMENDMENTS CONCURRED IN.

SENT TO ENROLLING.

REPORTED CORRECTLY ENROLLED.

53rd Legislature Special Session 11/93

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House BILL NO. 33 1 INTRODUCED BY 2 BY REQUEST OF THE DEPARTMENT OF 3 SOCIAL AND REHABILITATION SERVICES 5 "AN ACT REVISING THE LAWS A BILL FOR AN ACT ENTITLED: 6 RELATING TO THE MONTANA MEDICAID PROGRAM; REVISING MEDICAID 7 MANAGED CARE; PERMITTING A CAPITATED HEALTH CARE SYSTEM; 8 AMENDING SECTIONS 53-6-104 AND 53-6-116, MCA: REPEALING SECTION 53-6-103, MCA; AND PROVIDING AN EFFECTIVE DATE." 10 11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 12 Section 1. Section 53-6-104, MCA, is amended to read: 13 *53-6-104. Freedom of doctors to treat recipients of 14 medical assistance -- freedom to select doctor. (1) The 15 department of social and rehabilitation services shall 16 provide for professional freedom of those licensed 17 practitioners who provide medical assistance under this part 18 and provide reasonable freedom of choice to recipients of 19 medical aid to select the vendor or provider of medical 20 care, services, or prescribed drugs. 21 (2) Nothing in this section may be construed to

prohibit the department from imposing conditions on the

payment of provider services and the receipt of medical

assistance, as provided for under 53-6-111 and 53-6-113

11

through 53-6-115 53-6-116." Section 2. Section 53-6-116, MCA, is amended to read:

3 *53-6-116. Medicaid managed care -- capitated health

care. (1) The department of social and rehabilitation

services, in its discretion, may develop managed-care and

capitated health care systems for medicaid recipients.

7 (2) The department may contract with one or more providers for the management and delivery of health services

for medicaid recipients. The department may contract for the

provision of these services by means of a fixed monetary or 10

capitated amount per recipient.

12 (3) A managed-care system is a program organized to

13 serve the medical needs of medicaid recipients in an

14 efficient and cost-effective manner by managing the receipt

of medical services for a geographical or otherwise defined 15

16 population of recipients through appropriate health care

17 professionals.

18 (3)(4) The provision of medicaid services

19 managed-care and capitated health care systems is not

20 subject to the limitations provided in 53-6-1017-53-6-1037

21 and 53-6-104."

22 NEW SECTION. Section 3. Repealer. Section 53-6-103,

23 MCA, is repealed.

24 NEW SECTION. Section 4. Effective date. [This act] is

25 effective January 1, 1994.

HB 33 -End-INTRODUCED BILL

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB0033, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION: This act revises Medicaid managed care and permits the Department of Social and Rehabilitation Services (SRS) to implement a capitated health care system for Medicaid recipients.

ASSUMPTIONS:

- 1. Two managed care options will be pursued: Enrolling HMOs to provide services to the Medicaid population and developing a capitated payment system for mental health services.
- 2. SRS will contract with an actuarial firm to develop capitated rates for HMO and mental health services, develop a request for proposals to solicit managed care providers, develop the federal waiver for the capitated systems, and provide enrollment and outreach services to Medicaid clients to enable them to make informed choices about HMO providers.
- 3. The contract will cost \$250,000 general fund and \$250,000 federal funds in FY94 and \$25,000 general fund and \$25.000 federal funds in FY95.
- 4. The contract will save 5% of mental health costs based on experience in other states (see long-range effects of proposed legislation). These savings will not be realized until FY96.
- 5. SRS will need .50 FTE in FY94 and 2.00 FTE in FY95 to manage the HMO program.
- 6. SRS will need 1.00 FTE in FY95 to manage the capitated mental health program.
- 7. Federal funding match rates will be 50% for the actuarial contract and staff.
- 8. Changes to the Medicaid billing system (MMIS) will cost \$150,000 total in FY95. The funding for this expense will be 90% federal funds and 10% general fund.

FISCAL IMPACT:

	FY '94			FY '95				
	Current Law	Proposed Law	<u>Difference</u>	Current Law	Proposed Law	<u>Difference</u>		
FTE	58.50	59.00	.50	58.50	61.50	3.00		
Personal Services	\$1,842,758	\$1,862,034	\$ 19,276	\$1,823,481	\$1,927,141	\$103,660		
Actuarial Contract	0	500,000	500,000	0	50,000	50,000		
MMIS Revisions	0	0	0	0	150,000	150,000		
Total Expenditures	\$1,842,758	\$2,362,034	\$519,276	\$1,823,481	\$2,127,141	\$303,660		
General Fund	\$ 806,963	\$1,066,601	\$259,638	\$ 806,963	\$ 898,793	\$ 91,830		
State Special	8,335	8,335	0	8,335	8,335	0		
Federal Fund	1,027,460	1,287,098	<u>259,638</u>	1,008,183	1,220,013	211,830		
Total Funding	\$1,842,758	\$2,362,034	\$519,276	\$1,823,481	\$2,127,141	\$303,660		

General Fund Cost

\$259.638

(over)

PRIMARY SPONSOR JOHN CORB/.

DATE Fiscal Note for HB0033, as introduced

Office of Budget and Program Planning

\$91,830

Fiscal Note Request, <u>HB0033</u>, as introduced Form BD-15 page 2 (continued)

LONG-RANGE EFFECTS OF PROPOSED LEGISLATION:

Anticipated savings total \$4.379 million (\$1.3 million is general fund) in FY96 and \$4.998 million (\$1.489 million is general fund) in FY97.

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and 53-6-104."

APPROVED BY COMMITTEE ON APPROPRIATIONS

1	HOUSE BILL NO. 33
2	INTRODUCED BY COBB
3	BY REQUEST OF THE DEPARTMENT OF
4	SOCIAL AND REHABILITATION SERVICES
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT REVISING THE LAWS
7	RELATING TO THE MONTANA MEDICAID PROGRAM; REVISING MEDICAID
8	MANAGED CARE; PERMITTING A CAPITATED HEALTH CARE SYSTEM;
9	CREATING AN ADVISORY GROUP; AMENDING SECTIONS 53-6-104 AND
10	53-6-116, MCA; REPEALING SECTION 53-6-103, MCA; AND
11	PROVIDING AN EFFECTIVE DATE AND A TERMINATION DATE FOR THE
12	ADVISORY GROUP."
13	
14	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
15	Section 1. Section 53-6-104, MCA, is amended to read:
16	*53-6-104. Freedom of doctors to treat recipients of
17	medical assistance freedom to select doctor. (1) The
18	department of social and rehabilitation services shall
19	provide for professional freedom of those licensed
20	practitioners who provide medical assistance under this part
21	and provide reasonable freedom of choice to recipients of
22	medical aid to select the vendor or provider of medical
23	care, services, or prescribed drugs.
24	(2) Nothing in this section may be construed to
25	prohibit the department from imposing conditions on the

1	payment	o£	provider	servic	es and	the rece	ipt o	f medical
2	assistan	ce,	as provide	d for	under	53-6-111	and	53-6-113
3	through	53~6	- 115 53-6-	116."				

- Section 2. Section 53-6-116, MCA, is amended to read:
- 5 "53-6-116. Medicaid managed care —— capitated health
 6 care. (1) The department of social and rehabilitation
 7 services, in its discretion, may develop managed—care and
 8 capitated health care systems for medicaid recipients.
 - (2) The department may contract with one or more providers for the management and delivery of health services for medicaid recipients. The department may contract for the provision of these services by means of a fixed monetary or capitated amount per recipient.
 - (3) A managed-care system is a program organized to serve the medical needs of medicaid recipients in an efficient and cost-effective manner by managing the receipt of medical services for a geographical or otherwise defined population of recipients through appropriate health care professionals.
- t3)(4) The provision of medicaid services through managed-care and capitated health care systems is not subject to the limitations provided in 53-6-1017-53-6-1037
- NEW SECTION. SECTION 3. ADVISORY GROUP. THE DEPARTMENT
- 25 OF SOCIAL AND REHABILITATION SERVICES SHALL DEVELOP THE

HB 0033/02

2	ADVISORY GROUP. THE ADVISORY GROUP SHALL CONSIST OF
3	REPRESENTATIVES FROM MENTAL HEALTH SERVICES CLIENTS AND
4	THEIR FAMILY MEMBERS, COMMUNITY MENTAL HEALTH CENTERS,
5	PRIVATE MENTAL HEALTH SERVICES PROVIDERS, THE DEPARTMENT OF
6	SOCIAL AND REHABILITATION SERVICES, THE DEPARTMENT OF
7	CORRECTIONS AND HUMAN SERVICES, THE STATE HOSPITAL, MONTANA
8	HOSPITALS, AND OTHER APPROPRIATE GROUPS.
9	NEW SECTION. Section 4. Repealer. Section 53-6-103,
10	MCA, is repealed.
11	NEW SECTION. Section 5. Effective date. [This act] is
12	effective January 1, 1994.
13	NEW SECTION. SECTION 6. TERMINATION. [SECTION 3
14	TERMINATES JUNE 30, 1995.

MENTAL HEALTH MANAGED CARE PLAN IN CONSULTATION WITH AN

-End-

2	INTRODUCED BY COBB
3	BY REQUEST OF THE DEPARTMENT OF
4 .	SOCIAL AND REHABILITATION SERVICES
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT REVISING THE LAWS
7	RELATING TO THE MONTANA MEDICAID PROGRAM; REVISING MEDICAID
8	MANAGED CARE; PERMITTING A CAPITATED HEALTH CARE SYSTEM;
9	CREATING AN ADVISORY GROUP GROUPS; PLACING RESTRICTIONS ON
.D	CONTRACTS; AMENDING SECTIONS 53-6-104 AND 53-6-116, MCA;
.1	REPEALING SECTION 53-6-103, MCA; AND PROVIDING AN EFFECTIVE
. 2	DATE AND A TERMINATION DATE FOR THE ADVISORY GROUP."
. 3	
. 4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
.5	Section 1. Section 53-6-104, MCA, is amended to read:
. 6	"53-6-104. Freedom of doctors to treat recipients of
17	medical assistance freedom to select doctor. (1) The
18	department of social and rehabilitation services shall
19	provide for professional freedom of those licensed
20	practitioners who provide medical assistance under this part
21	and provide reasonable freedom of choice to recipients of
22	medical aid to select the vendor or provider of medical
23	care, services, or prescribed drugs.
24	(2) Nothing in this section may be construed to
25	prohibit the department from imposing conditions on the

HOUSE BILL NO. 33

1	payment of provider services and the receipt of medical
2	assistance, as provided for under 53-6-111 and 53-6-113
3	through 53-6-115 53-6-116."
4	Section 2. Section 53-6-116, MCA, is amended to read:
5	*53-6-116. Medicaid managed care capitated health
6	care. (1) The department of social and rehabilitation
7	services, in its discretion, may develop managed-care and
8	capitated health care systems for medicaid recipients.
9	(2) The department may contract with one or more
10	providers for the management and delivery of health services
11	for medicald recipients. The department may contract for the
12	provision of these services by means of a fixed monetary or
13	capitated amount per recipient.
14	(3) A managed-care system is a program organized to

serve the medical needs of medicaid recipients in an efficient and cost-effective manner by managing the receipt of medical services for a geographical or otherwise defined population of recipients through appropriate health care professionals.

(+3)(4) The provision of medicaid services through managed-care and capitated health care systems is not subject to the limitations provided in 53-6-1017-53-6-1037 and 53-6-104."

NEW SECTION. SECTION 3. TADVISORY MENTAL HEALTH 25 ADVISORY GROUP. THE DEPARTMENT OF SOCIAL AND REHABILITATION

Montana Legislative Council

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- 1 SERVICES SHALL DEVELOP THE MENTAL HEALTH MANAGED CARE PLAN
- 2 IN CONSULTATION WITH AN ADVISORY GROUP. THE ADVISORY GROUP
- 3 SHALL CONSIST OF REPRESENTATIVES FROM MENTAL HEALTH SERVICES
- 4 CLIENTS AND THEIR FAMILY MEMBERS, COMMUNITY MENTAL HEALTH
- 5 CENTERS, PRIVATE MENTAL HEALTH SERVICES PROVIDERS, THE
- 6 DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES, THI
- 7 DEPARTMENT OF CORRECTIONS AND HUMAN SERVICES, THE STATE
- 8 HOSPITAL, MONTANA HOSPITALS, AND OTHER APPROPRIATE GROUPS.
- 9 NEW SECTION. SECTION 4. PHYSICAL PROVIDER ADVISORY
 - GROUP. THE DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES
- 11 SHALL DEVELOP THE PHYSICAL CARE MANAGED CARE PLAN IN
- 12 CONSULTATION WITH AN ADVISORY GROUP. THE ADVISORY GROUP MUST
- 13 CONSIST OF REPRESENTATIVES FROM HEALTH SERVICES CLIENTS AND
- 14 THEIR FAMILY MEMBERS, PRIVATE PHYSICAL CARE PROVIDERS, THE
- 15 DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES, THE
- 16 DEPARTMENT OF CORRECTIONS AND HUMAN SERVICES, MONTANA
- 17 HOSPITALS, AND OTHER APPROPRIATE GROUPS.
- 18 NEW SECTION. SECTION 5. CONTRACT RESTRICTION.
- 19 CONTRACT AUTHORIZED PURSUANT TO 53-6-116 MAY NOT BE ENTERED
- 20 INTO PRIOR TO APRIL 30, 1995.
- 21 NEW SECTION. Section 6. Repealer. Section 53-6-103,
- 22 MCA, is repealed.

- 23 NEW SECTION. Section 7. Effective date. [This act] is
- 24 effective January 1, 1994.
- 25 NEW SECTION. SECTION 8. TERMINATION. TEECTION SECTIONS

1 3 AND 4) TERMINATES TERMINATE JUNE 30, 1995.
-End-

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SENATE STANDING COMMITTEE REPORT

Page 1 of 1 December 14, 1993

MR. PRESIDENT:

We, your committee on Finance and Claims having had under consideration House Bill No. 33 (third reading copy -- blue), respectfully report that House Bill No. 33 be amended as follows and as so amended be concurred in.

Signed: Judy H. Jacobson, Chair

That such amendments read:

1. Title, lines 9 and 10.

Following: "GROUPS;"

Strike: "PLACING" on line 9 through "CONTRACTS; " on line 10

2. Page 2, line 10. Following: line 9 Strike: "providers" Insert: "persons"

Following: "management"
Strike: "and delivery"

Following: "of"

3. Page 3, line 5.

Following: "PROVIDERS,"

Insert: "the Montana legislature,"

4. Page 3, line 14.

Following: "PROVIDERS,"

Insert: "the Montana legislature,"

5. Page 3, lines 18 through 20. Strike: Section 5 in its entirety Renumber: Subsequent sections.

-END-

M- Amd. Coord.

33 Sec. of Senate

Keating
Senator Carrying Bill

#833 SENATE

SENATE COMMITTEE OF THE WHOLE AMENDMENT

December 15, 1993 3:15 pm

Mr. Chairman: I move to amend House Bill No. 33 (third reading copy -- blue).

ADOPT

REJECT

Signed

Senator Eve Franklin

That such amendments read:

1. Title, line 10.

Following: "CONTRACTS:"

Insert: "REQUIRING SYSTEMS PROPOSALS TO BE SUBMITTED TO THE

LEGISLATIVE FINANCE COMMITTEE; "

2. Page 2, line 24. Following: line 23

Insert: "(5) The proposed systems, referred to in subsection (1), must be submitted to the legislative finance committee. The legislative finance committee shall review the proposed systems at its next regularly scheduled meeting and shall provide any comments concerning the proposed systems to the department of social and rehabilitation services."

-END-

HB 33

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2	INTRODUCED BY COBB
3	BY REQUEST OF THE DEPARTMENT OF
4	SOCIAL AND REHABILITATION SERVICES
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT REVISING THE LAWS
7	RELATING TO THE MONTANA MEDICAID PROGRAM; REVISING MEDICAID
8	MANAGED CARE; PERMITTING A CAPITATED HEALTH CARE SYSTEM;
9	CREATING AN ADVISORY GROUP GROUPS; PLACEING-RESTRICTIONS-ON
.0	CONTRACTS; REQUIRING SYSTEMS PROPOSALS TO BE SUBMITTED TO
.1	THE LEGISLATIVE FINANCE COMMITTEE; AMENDING SECTIONS
. 2	53-6-104 AND 53-6-116, MCA; REPEALING SECTION 53-6-103, MCA;
13	AND PROVIDING AN EFFECTIVE DATE AND A TERMINATION DATE FOR
L 4	THE ADVISORY GROUP."
15	
۱6	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
.7	Section 1. Section 53-6-104, MCA, is amended to read:
.8	*53-6-104. Preedom of doctors to treat recipients of
9	medical assistance freedom to select doctor. (1) The
20	department of social and rehabilitation services shall
21	provide for professional freedom of those licensed
22	practitioners who provide medical assistance under this part
23	and provide reasonable freedom of choice to recipients of
74	medical aid to select the vendor or provider of medical
	medical aid to select the vehicle of broatder or medical

HOUSE BILL NO. 33

(2)	Nothi	ng in	n this	sect	ion	may	be co	nstr	ued	t
prohibit	the	depa	tment	from	impo	sing	condi	tion	s on	th
payment	of pro	viđer	servic	es ar	nd th	e re	ceipt	of	med:	ica
assistan	ce, a	s pro	ovided	for	under	53-	6-111	and	53-6	-11
through	53-6-1	15 53	-6-116.	11						

Section 2. Section 53-6-116, MCA, is amended to read:

*53-6-116. Medicaid managed care -- capitated health care. (1) The department of social and rehabilitation services, in its discretion, may develop managed-care and capitated health care systems for medicaid recipients.

(2) The department may contract with one or more providers PERSONS for the management and-delivery of COMPREHENSIVE PHYSICAL HEALTH SERVICES AND THE MANAGEMENT OF COMPREHENSIVE MENTAL health services for medicaid recipients. The department may contract for the provision of these services by means of a fixed monetary or capitated amount per recipient.

(3) A managed-care system is a program organized to serve the medical needs of medicaid recipients in an efficient and cost-effective manner by managing the receipt of medical services for a geographical or otherwise defined population of recipients through appropriate health care professionals.

#3†(4) The provision of medicald services through managed-care and capitated health care systems is not

- subject to the limitations provided in $53-6-101_7--53-6-103_7$
- 2 and 53-6-104.

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- 3 (5) THE PROPOSED SYSTEMS, REFERRED TO IN SUBSECTION
- 4 (1), MUST BE SUBMITTED TO THE LEGISLATIVE FINANCE COMMITTEE.
- 5 THE LEGISLATIVE FINANCE COMMITTEE SHALL REVIEW THE PROPOSED
- 6 SYSTEMS AT ITS NEXT REGULARLY SCHEDULED MEETING AND SHALL
- 7 PROVIDE ANY COMMENTS CONCERNING THE PROPOSED SYSTEMS TO THE
 - DEPARTMENT OF SOCIAL AND REHABILITATIONS SERVICES."
- 9 NEW SECTION. SECTION 3. TADVISORY MENTAL HEALTH
- 10 ADVISORY GROUP. THE DEPARTMENT OF SOCIAL AND REHABILITATION
- 11 SERVICES SHALL DEVELOP THE MENTAL HEALTH MANAGED CARE PLAN
- 12 IN CONSULTATION WITH AN ADVISORY GROUP. THE ADVISORY GROUP
- 13 SHALL CONSIST OF REPRESENTATIVES FROM MENTAL HEALTH SERVICES
- 14 CLIENTS AND THEIR FAMILY MEMBERS, COMMUNITY MENTAL HEALTH
- 15 CENTERS, PRIVATE MENTAL HEALTH SERVICES PROVIDERS, THE
- 16 MONTANA LEGISLATURE, THE DEPARTMENT OF SOCIAL AND
 - REHABILITATION SERVICES, THE DEPARTMENT OF CORRECTIONS AND
- 18 HUMAN SERVICES, THE STATE HOSPITAL, MONTANA HOSPITALS, AND
- 19 OTHER APPROPRIATE GROUPS.
- 20 NEW SECTION. SECTION 4. PHYSICAL PROVIDER ADVISORY
- 21 GROUP. THE DEPARTMENT OF SOCIAL AND REHABILITATION SERVICES
- 22 SHALL DEVELOP THE PHYSICAL CARE MANAGED CARE PLAN IN
- 23 CONSULTATION WITH AN ADVISORY GROUP. THE ADVISORY GROUP MUST
- 24 CONSIST OF REPRESENTATIVES FROM HEALTH SERVICES CLIENTS AND
- 25 THEIR FAMILY MEMBERS, PRIVATE PHYSICAL CARE PROVIDERS, THE

- MONTANA LEGISLATURE, THE DEPARTMENT OF SOCIAL AND
- 2 REHABILITATION SERVICES, THE DEPARTMENT OF CORRECTIONS AND
- 3 HUMAN SERVICES, MONTANA HOSPITALS, AND OTHER APPROPRIATE
- 4 GROUPS.
- 6 CONTRACT--AUTHORIZED-PURSUANT-TO-53-6-116-MAY-NOT-BE-ENTERED
- 7 INTO-PRIOR-TO-APRIL-30,-1995-
- 8 NEW SECTION. Section 5. Repealer. Section 53-6-103,
- 9 MCA, is repealed.
- NEW SECTION. Section 6. Effective date. [This act] is
- 11 effective January 1, 1994.
- 12 NEW SECTION. SECTION 7. TERMINATION. TSECTION SECTIONS
- 13 3 AND 4] TERMINATES TERMINATE JUNE 30, 1995.

-End-