HOUSE BILL 623

Introduced by Grimes, et al.

- 2/13 Introduced
- 2/13 Referred to Human Services & Aging
- 2/13 Fiscal Note Requested
- 2/13 First Reading
- 2/17 Hearing
- 2/19 Fiscal Note Received
- 2/19 Tabled in Committee
- 2/19 Motion Failed to Take From Committee and Place on 2nd Reading

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BILL NO. 623 1 INTRODUCED BY 2 FHEDICT Junder Auson AN ACT NEQUIRING THAT ACT ENTITLED: A PERSON sea RESIDENT OF MONTANA TO QUALIFY FOR RECEIPT OF FULL 5 6 GENERAL RELIEF BENEFITS; DEFINING A RESIDENT AS A PERSON WHO 7 HAS LIVED IN MONTANA FOR AT LEAST 3 MONTHS; GRANTING REDUCED GENERAL RELIEF BENEFITS TO PERSONS NEW TO MONTANA: PROVIDING 8 9 RULES FOR DETERMINING RESIDENCY: AND AMENDING SECTIONS 10 53-3-109, 53-3-201, AND 53-3-205, MCA."

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12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 53-3-109, MCA, is amended to read:
"53-3-109. Definitions. For the purposes of this
chapter, the following definitions apply:

16 (1) "Acute medical need" means an illness, injury, or17 other serious medical condition that:

18 (a) demands urgent medical attention; and

19 (b) is expected to last less than 12 months if treated.

20 (2) "Basic necessities" means food, shelter, utilities,21 and personal needs.

(3) "Children" means minor and adult children who
reside in the same household with their parents. The term
includes both adoptive and natural children.

25 (4) "Chronic illness" or "chronically ill" means the



1 condition of a person who is diagnosed as having an illness,

2 injury, or physical or mental impairment that:

3 (a) is expected to last for a continuous period of at
4 least 12 months; and

5 (b) would be considered a disability under 42 U.S.C. 6 1382(c) if evaluated under criteria used to determine 7 eligibility for the federal supplemental security income 8 program.

9 (5) "Department" means the department of social and
10 rehabilitation services provided for in Title 2, chapter 15,
11 part 22.

12 (6) "Employable" means the condition of a person who is
13 not unemployable, as determined by a vocational specialist.
14 A person who is employable is transitionally needy and is
15 not eligible for general relief except as provided in
16 53-3-215.

17 (7) "General relief" means a program of assistance for
18 basic necessities and medical needs for those persons
19 determined to be eligible for such assistance.

20 (8) "Household" means:

(a) a collective body of persons consisting of spouses
 or parents and their children who reside together in the
 same residence; or

(b) all other persons who by choice or necessity aremutually dependent upon each other for basic necessities and

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2 (9) "Income" means the value of all property of any
3 nature, earned, unearned, or in-kind, including benefits,
4 that is reasonably certain to be received or is actually
5 received during the month by members of a household.

6 (10) "Lump-sum income" means a nonrecurring source of
7 income received in a single payment by a household during
8 any eligibility period, including but not limited to
9 proceeds from a lawsuit, insurance settlement, inheritance,
10 lump-sum retirement, veterans' or unemployment benefits;
11 benefits received under the federal Social Security Act;
12 prizes; and tax refunds.

13 (11) "New to Montana" means a person who has been a 14 present in Montana resident for 1--month--or less than 3 15 months at the time of application, but is not a resident for 16 the purposes of receipt of the full amount of general relief 17 benefits that the person is entitled to as a resident.

18 (12) "Presumptive income" means the amount of financial assistance that a person would have received under the aid to families with dependent children program, as provided for in Title 53, chapter 4, part 2, if the person had not been determined ineligible due to receipt of lump-sum income, overpayment, fraud, or failure or refusal to comply with requirements for continued participation in the program.

25 (13) "Resource" means all real and personal property

retained after the calendar month of its receipt and which
 the household or a member of the household has a legal right
 to sell or liquidate.

4 (14) "Secure facility" means any facility in which a
5 person may be lawfully held against his will by federal,
6 state, or local authorities.

7 (15) "Self-sufficiency program" means a program designed
8 to enable temporarily unemployable persons to achieve
9 self-sufficiency and includes any combination of a
10 self-sufficiency plan, concentrated rehabilitation
11 activities, or support services.

12 (16) "Serious barrier to employment" means a limitation
13 in obtaining employment, as determined by a vocational
14 specialist, that results from:

15 (a) a lack of work skills, experience, or training
16 necessary to secure employment;

17 (b) the failure to attain a high school education or18 its equivalent; or

19 (c) illiteracy.

(17) "Serious medical condition" means a mental or
physical condition that causes a serious health risk to a
person and for which treatment is medically necessary.
Diagnosis and determination of necessary treatment must be
made by a licensed medical practitioner, and the department
may confirm the diagnosis through an expert medical review.

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Necessary treatment includes essential medical care and
 other services that the department determines, by rule, to
 be medically necessary. A serious medical condition is
 limited to chronic illness, an acute medical need, or a
 medical condition that requires services in order for a
 person to obtain or retain employment.

7 (18) "Temporarily unemployable" means the condition of a 8 person who suffers from a temporary illness, injury, or 9 incapacity that is medically certifiable and that prevents 10 the person from becoming immediately employable in any 11 substantial, gainful employment, as determined by a 12 vocational specialist, and who:

13 (a) is at least 55 years of age and who has a limited
14 ability because of advanced age to obtain or retain suitable
15 employment, as determined by a vocational specialist; or

(b) would not be considered disabled under 42 U.S.C.
17 1382(c) if evaluated under criteria used to determine
eligibility for the federal supplemental security income
program.

20 (19) (a) "Unemployable" means the condition of a person 21 who:

(i) has a serious physical, emotional, or mental
 handicap that is medically certified and that prevents him
 the person from being employed in any substantial, gainful
 employment, as determined by a vocational specialist; or

1 (ii) suffers from a permanent illness, injury, or 2 incapacity that is medically certified and that prevents the 3 person from working in any substantial, gainful employment, 4 as determined by a vocational specialist.

5 (b) A person who is unemployable is chronically needy 6 and must be provided general relief as provided in 53-3-215. 7 (20) "Vocational specialist" means an employment 8 counselor or other experienced personnel who are qualified 9 to evaluate a recipient's ability to work in substantial, 10 gainful employment."

11 Section 2. Section 53-3-201, MCA, is amended to read: 12 "53-3-201. Residency requirements. (1) Any person 13 otherwise qualified who makes-his-home-in has satisfied the 14 requirements of [section 4] is a resident of Montana with 15 the-intent-to-become-a-resident-shall-be for the purposes of general relief and is eligible for the full amount of 16 17 general relief benefits to which the person is otherwise 18 entitled.

(2) Persons new to Montana are eligible for general
relief reduced benefits, as provided in 53-3-205, for the
first 2 months of their presence in Montana residency.
(3) If a person is absent from the state voluntarily,
he the person is ineligible for general relief in Montana.

24 (4) Aliens found to be illegally within the United25 States are not eligible for relief from state funds.

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(5) Nonresidents or interstate transients may receive
 temporary relief from county funds in cases of extreme
 necessity and destitution until they are returned at state
 expense to their state of residence or origin."

5 Section 3. Section 53-3-205, MCA, is amended to read:
6 *53-3-205. Eligibility for general relief. (1) Except
7 as otherwise provided under this chapter, a person may
8 receive general relief if the household is determined to be
9 eligible under the provisions of this section.

10 (2) A person is eligible for general relief if his the 11 person's total household income, including presumptive income but exclusive of the earned income disregard provided 12 13 in subsection (4), does not exceed the amount established by 14 the department by rule. The department shall establish eligibility and the amount of benefits to be granted, taking 15 into account the size of the household and the estimated 16 17 number of eligible households. Eligibility and the amount of benefits to be granted must be based on a percentage of the 18 federal poverty index. The percentage is established in the 19 state general appropriations act. 20

(3) The maximum benefit amount to be granted to a
person new to Montana must be reduced by \$100 for the first
month of the person's presence in Montana and must be
reduced by \$50 per month for each-of the first-2-months next
month of the person's residency presence in Montana.

1 (4) For 4 consecutive months, the first \$30 plus one-third of the remainder of the total income earned each 2 3 month by each household member who is a current recipient must be disregarded in determining a household's eligibility 4 5 for general relief. If the total household income, exclusive of this amount, exceeds the amount established by the 6 7 department under subsection (2), the household is not 8 eligible for general relief. A current recipient is one who 9 has been receiving general relief for at least 1 complete 10 calendar month.

11 (5) (a) If a person's household income exceeds the 12 monthly income standard provided in subsection (2) because 13 of receipt of lump-sum income, he the person is ineligible 14 for general relief for the full number of months, beginning 15 with the month of receipt, derived by dividing the total of 16 the lump-sum income and other income by the monthly income 17 standard. Any income remaining from this calculation will be 18 considered as income in the first month following the period 19 of ineligibility.

(b) The period of ineligibility may be recalculated if
the household size changes or if a portion of the lump-sum
income was used to pay medical bills for a serious medical
condition.

24 (6) All applicants for and recipients of general relief25 who reside in the same residence are considered as one

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1 household.

2 (7) Eligibility for general relief must be determined 3 prospectively, based on household income and other relevant 4 circumstances reasonably certain to exist in the month in 5 which assistance is to be provided. Once eligibility is 6 determined, general relief will be provided in accordance 7 with 53-3-310 and 53-3-311.

8 (8) (a) Except as provided in subsection (8)(b), the
9 equity value of all household resources must be considered
10 available to meet the needs of the individual applying for
11 general relief.

(b) The following resources of a household must be
excluded from consideration of resources for eligibility
purposes:

15 (i) the domicile of the household, including necessaryappurtement land not exceeding 10 acres;

17 (ii) a motor vehicle that has no more than \$1,500 in 18 equity value;

(iii) personal items, clothing, household furniture,
appliances, and other essential household items, the total
equity value of which does not exceed resource eligibility
limits established by rule; and

23 (iv) tools of a trade that are essential to the current24 or future employment of a household member.

25 (9) A person who is committed or sentenced by legal

process to a state institution or a secure facility or who
 is incarcerated in a secure facility pending resolution of
 legal process is not eligible for general relief.

4 (10) A person who resides for a period of 1 day or more 5 in any state or federally operated institution or residence 6 is not eligible for general relief for the period of that 7 residency.

8 (11) For the purposes of an eligibility determination,
9 an applicant for or recipient of general relief may be
10 requested to produce all financial and other information
11 concerning the household.

12 (12) A household is ineligible to receive general relief 13 if the household is ineligible for either of the public 14 assistance programs commonly referred to as medicaid and aid 15 to families with dependent children because of overpayment, 16 fraud, or failure or refusal to comply with requirements for 17 continued participation in either program. The period of 18 ineligibility for the household or individual household members is the same as the period of ineligibility for 19 medicaid or the aid to families with dependent children 20 21 program or, if ineligible for both programs, whichever 22 period of ineligibility is longer.

23 (13) Whenever practical, an eligibility determination 24 must be made within $\exists \theta \ \underline{60}$ days of the date of application 25 and the applicant must be notified in writing of the

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1 eligibility determination and the reasons for the 2 determination."

3 <u>NEW SECTION.</u> Section 4. Presumptions and rules as to 4 residency. A person is considered a resident of Montana for 5 the purposes of 53-3-201 if the person meets the following 6 criteria:

7 (1) The person has lived in Montana for at least 3 8 months or has had a fixed intent to return to this state 9 whenever the person has left the state for the same period 10 of time.

11 (2) The person files Montana state income tax returns 12 if required to file as a resident.

13 (3) The person licenses and titles in Montana, as
14 required by law, any vehicles that the person owns and
15 operates in Montana.

16 (4) The person has not used resident hunting, fishing,
17 or trapping privileges in another state or country during
18 the previous 3 months.

19 (5) The person has not attended any college or
20 university of another state as a resident of that state
21 during the previous 3 months.

22 (6) If the person registers to vote, the person23 registers only in Montana.

24NEW SECTION.Section 5. Codificationinstruction.25[Section 4] is intended to be codified as an integral part

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- 1 of Title 53, chapter 3, part 2, and the provisions of Title
- 2 53, chapter 3, part 2, apply to [section 4].

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STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB0623, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

An act requiring that a person be a resident of Montana to qualify for receipt of full general relief benefits.

ASSUMPTIONS:

- 1. General assistance (GA) is estimated at 1,229 cases and an average cost of \$210.41 per case for both FY94 and FY95.
- 2. This proposal will reduce the benefit amount for those GA applicants who are new to the state and receive assistance in the first and second month of their presence.
- 3. In FY94 it is estimated that 305 applications per month will be from applicants who are new to the state within their first month of residence and 50 applications for those in the second month of residence.
- 4. Annual savings from this proposal for the first month reduction will be \$50 (\$100-\$50) per case per month for a total of \$183,000 (\$50 * 305 applicants * 12 months). The second year reduction is the same as current law. (Please see technical notes.)

FISCAL IMPACT:

	FY '94			FY '95		
Expenditures:	Current Law	Proposed Law	Difference	Current Law	Proposed Law	Difference
General Assistance	\$3,103,127	\$2,920,127	\$(183,000)	\$3,103,127	\$2,920,127	\$(183,000)
<u>Funding:</u> General Fund	\$3,103,127	\$2,920,127	\$(183,000)	\$3,103,127	\$2,920,127	\$(183,000)

TECHNICAL NOTES: Section 3, subsection (3) does not appear to be worded to produce the results intended. "New to Montana" was redefined to include people who have resided in Montana less than three months, but have not satisfied residency requirements such as licensing a vehicle or registering to vote. Current law requires that the maximum GA benefit be reduced by \$50 for each of the first two months of receipt for a new person in Montana. This bill provides for a reduction of \$100 (net reduction of \$50 in benefits over current law) during the first month, and \$50 (net reduction of \$0 in benefits over current law) during the second month. No reduction is stated for the third month of being new to Montana.

2-19-93

DAVID LEWIS, BUDGET DIRECTOR DATE Office of Budget and Program Planning

DUANE GRIMES

Fiscal Note for <u>HB0623, as introduced</u> HB 623