#### HOUSE BILL NO. 541

## INTRODUCED BY L. NELSON, NATHE, HALLIGAN

#### IN THE HOUSE

	IN THE HOUSE
FEBRUARY 9, 1993	INTRODUCED AND REFERRED TO COMMITTEE ON HIGHWAYS & TRANSPORTATION.
	FIRST READING.
FEBRUARY 19, 1993	ON MOTION, TAKEN FROM TABLE AND PLACED ON SECOND READING.
FEBRUARY 20, 1993	PRINTING REPORT.
	ON MOTION, COMMITTEE AMENDMENTS BE ENGROSSED AND BILL BE PLACED ON SECOND READING.
FEBRUARY 22, 1993	PRINTING REPORT.
	SECOND READING, DO PASS.
FEBRUARY 24, 1993	ENGROSSING REPORT.
	THIRD READING, PASSED. AYES, 87; NOES, 10.
	TRANSMITTED TO SENATE.
	IN THE SENATE
MARCH 1, 1993	INTRODUCED AND REFERRED TO COMMITTEE ON HIGHWAYS & TRANSPORTATION.
	FIRST READING.
MARCH 26, 1993	COMMITTEE RECOMMEND BILL BE CONCURRED IN. REPORT ADOPTED.
MARCH 27, 1993	SECOND READING, CONCURRED IN.
MARCH 29, 1993	THIRD READING, CONCURRED IN. AYES, 43; NOES, 4.

IN THE HOUSE

RETURNED TO HOUSE.

MARCH 30, 1993 RECEIVED FROM SENATE.

SENT TO ENROLLING.
REPORTED CORRECTLY ENROLLED.

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1 HOUSE BILL NO. 541
2 INTRODUCED BY The MATER Hollyan
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A BILL FOR AN ACT ENTITLED: "AN ACT AUTHORIZING A COUNTY TO CREATE A RAIL AUTHORITY; ALLOWING A COUNTY TO LEVY UP TO 6 MILLS FOR THE OPERATION OF A RAIL AUTHORITY; EXEMPTING THE MILLS LEVIED FOR A RAIL AUTHORITY FROM THE PROPERTY TAX LIMITATIONS OF TITLE 15, CHAPTER 10, PART 4; AMENDING SECTION 15-10-412, MCA: AND PROVIDING AN EFFECTIVE DATE."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. **Section 1.** Definitions. As used in [sections 1 through 17], the following definitions apply:

- (1) "Authority" means a rail authority as provided in [sections 1 through 17].
  - (2) "Board" means a board of county commissioners.
- 17 (3) "Common carrier" means a railroad engaged in transportation for hire.
- 19 (4) "Directors" means the directors of the rail
  20 authority.
  - NEW SECTION. Section 2. Purpose -- public and governmental functions. (1) The purpose of an authority is to provide for the preservation and improvement of local rail service for agriculture, industry, or passenger traffic and to provide for the preservation of abandoned railroad

- right-of-way for future transportation uses, when determined to be practicable and necessary for the public welfare, aparticularly in the case of the abandonment of rail lines.
- (2) The acquisition of land pursuant to [sections 1 through 17]; the planning, acquisition, establishment. 5 construction. improvement. maintenance. equipment. operation, regulation, and protection of authority facilities; and the exercise of powers granted to authorities and other public agencies to be severally or jointly exercised are public and governmental functions, 10 11 exercised for public purpose, and matters of 12 necessity. All land and other property acquired and used by 13 or on behalf of an authority or other public agency, as provided in [sections 1 through 17], must be used for public 14 and governmental purposes and as a matter of public 15 16 necessity.
- NEW SECTION. Section 3. Resolution of intention to create rail authority. (1) A board of county commissioners may create an authority encompassing an entire county or a portion of a county. Before creating an authority, the board shall pass a resolution of intention.
- 22 (2) The resolution must state:
- (a) the proposed name of the authority;
- 24 (b) the proposed boundaries of the authority; and
- 25 (c) the number of directors of the authority.



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NEW SECTION. Section 4. Notice of resolution -- hearing. (1) The text of the resolution referred to in [section 3] must be published as provided in 7-1-2121.

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- (2) At the time for the hearing, the board shall hear testimony for and against the creation of the authority. The hearing may be adjourned from time to time for the determination of additional information or for hearing proponents or opponents, but an adjournment may not exceed 2 weeks after the date originally published for the hearing.
- NEW SECTION. Section 5. County rail authority. (1) The board, upon completion of the public hearing, may pass a resolution creating an authority.
- (2) At the same time, the board shall appoint five persons as directors of the authority. A director shall hold office for 2 years and until a successor is appointed. Three of the directors first appointed shall hold office for 1 year. A vacancy occurring other than by expiration of a term must be filled for the unexpired term by the board.
- (3) A director must reside within the boundaries of the authority.
- NEW SECTION. Section 6. Regional rail authority. (1)

  Two or more counties may by joint resolution create a regional rail authority. The resolution creating a regional rail authority must create a regional rail authority board of not less than five directors. The number of directors to

- be appointed, their term of office, and their qualificationsmust be provided for in the resolution.
- 3 (2) The text of the resolution must be published as 4 provided in 7-1-2121 in each county in which the territory 5 of the proposed authority lies. A county may not adopt a 6 resolution authorized by this section without a public 7 hearing.
- 8 (3) After passage of the resolution by the board of 9 each county with territory included in the authority, the 10 boards shall jointly appoint the initial directors of the 11 regional rail authority.
- NEW SECTION. Section 7. Directors. (1) The powers of
  an authority are vested in the directors of the authority. A
  majority of the directors constitutes a quorum for the
  purpose of conducting business of the authority and
  exercising its powers for all other purposes. Action may be
  taken by the authority upon a vote of not less than a
  majority of the directors present.
  - presiding officer, a treasurer, and a secretary from among the directors. An authority may employ an executive director, technical experts, and other officers, agents, and employees, permanent and temporary, as necessary and shall determine their qualifications, duties, and compensation. An authority may delegate to one or more of its agents or

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employees powers or duties as it considers proper.

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- 2 (3) A director of an authority is entitled to receive 3 expenses, as provided in 2-18-501 through 2-18-503, incurred 4 in the performance of the director's duties.
- NEW SECTION. Section 8. Cooperation of county. For the purpose of cooperating in the planning, construction, or operation of railroads pursuant to [sections 1 through 17], a county for which an authority has been created may:
- 9 (1) lend or donate money to the authority;
- 10 (2) provide that all or a portion of the taxes or funds
  11 available or required by law to be used by the county for
  12 railroad purposes be transferred to the authority as the
  13 funds become available to the county;
  - (3) furnish facilities or improvements that it is empowered to provide in connection with the railroad or railroad facilities:
  - (4) dedicate, sell, convey, or lease its interest in property or grant easements, licenses, or other rights or privileges to the authority;
- 20 (5) do all things, whether or not specifically
  21 authorized in this section and not otherwise prohibited by
  22 law, that are necessary or convenient to aid and cooperate
  23 with the authority in the planning, undertaking,
  24 construction, or operation of railroads and railroad
  25 facilities: and

- 1 (6) enter into agreements with the authority respecting 2 action to be taken by the county pursuant to the provisions 3 of this section.
- NEW SECTION. Section 9. General powers of authority.

  An authority has all the powers necessary to carry out the purposes of [sections 1 through 17], including but not limited to the power to:
- 8 (1) sue and be sued, have a seal, and have perpetual9 succession;
- 10 (2) execute contracts and other instruments and take 11 other action as may be necessary to carry out the purposes 12 of [sections 1 through 17];
  - (3) receive and disburse federal, state, and other funds, public or private, made available by grant, loan, contribution, tax levy, or other source to accomplish the purposes of [sections 1 through 17]. Federal money accepted under this section must be accepted and spent by the authority upon terms and conditions prescribed by the United States and consistent with state law. All state money accepted under this section must be accepted and spent by the authority upon terms and conditions prescribed by the state.
- 23 (4) sell, lease, or otherwise dispose of real or 24 personal property acquired pursuant to [sections 1 through 25 17]. The disposal must be in accordance with the laws of

this state governing the disposition of other public
property.

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- NEW SECTION. Section 10. Railroad acquisition and operation -- permits -- eminent domain. (1) The authority may establish, acquire, construct, purchase, improve, maintain, equip, operate, regulate, and protect railroads and railroad facilities, including but not limited to terminal buildings, roadways, crossings, bridges, causeways, tunnels, equipment, and rolling stock, as may be necessary to carry out the provisions of [sections 1 through 17].
  - (2) The authority may apply to a public agency for permits, consents, authorizations, and approvals required for the acquisition and operation of a railroad and take all actions necessary to comply with their conditions.
  - (3) The authority may acquire property for a public purpose in the same manner as a county, except that the authority does not have the power of eminent domain with respect to property owned by another authority or by a political subdivision or property owned by a railroad corporation unless the interstate commerce commission or another authority with power to make the finding, has found that the public convenience and necessity permit discontinuance of rail service on the property.
- NEW SECTION. Section 11. Rules. An authority may adopt, amend, and repeal reasonable resolutions, rules, and

orders as it considers necessary for its own administration,
management, and governance as well as for the management,
governance, or use of a railroad or railroad facility owned
by or under its control. A rule, order, or standard
prescribed by the authority may not be inconsistent with or
contrary to an act of the congress of the United States or a
regulation promulgated or standard established pursuant to
an act of congress. The authority shall keep a copy of its
rules on file for public inspection at the principal office

of the authority, as determined by the directors.

- NEW SECTION. Section 12. Mill levy authorized ——
  limitation —— collection of tax. (1) The authority may
  certify annually to the board of county commissioners the
  amount of money necessary for the operation of the
  authority. The board shall annually, at the time of levying
  county taxes, fix and levy a tax in mills upon all property
  within the boundaries of the authority clearly sufficient to
  raise the amount certified by the authority.
- (2) The tax levied for authority purposes other than for payment of bonded indebtedness may not in a year exceed 6 mills on each dollar of taxable valuation of property within the authority. The procedure for the collection of the tax must be in accordance with the existing laws of the state of Montana.
- (3) The proceeds from the tax levy must be deposited in

LC 1222/01 LC 1222/01

a special account in which other revenues of the authority are deposited and may be expended by the authority as provided for in [sections 1 through 17].

NEW SECTION. Section 13. Contracts for operation and use of facilities. (1) In connection with the operation of a railroad or a railroad facility owned or controlled by an authority, the authority may enter into contracts, leases, and other arrangements:

(a) granting the privilege of operating or using the railroad or railroad facility;

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- (b) leasing a railroad for operation by the lessee; however, a person may not be authorized to operate a railroad other than as a common carrier;
  - (c) granting the privilege of supplying goods, commodities, services, or facilities along rail lines or in or upon other property; and
  - (d) making available services to be furnished by the authority or its agents.
  - (2) In each case, the authority may establish the terms and conditions and fix the charges, rentals, or fees that must be reasonable and uniform for the same class of privilege or service and that must be established with regard to the property and improvements used and the expenses of operation to the authority.
    - (3) The authority may remit funds available for

- 1 investment to the state treasurer for investment under the
- 2 direction of the board of investments as part of the pooled
- 3 investment fund.
- NEW SECTION. Section 14. Bonds and obligations. (1) An authority may borrow money for any of its corporate purposes
- 6 and issue bonds for its purposes, including refunding bonds,
- 7 in a form and upon terms as it determines, payable out of
- B any revenue of the authority, including revenue derived
- 9 from:
- 10 (a) a railroad;
- 11 (b) taxes levied pursuant to [section 12];
- 12 (c) grants or contributions from the federal
- 13 government; or
- 14 (d) other sources.
- 15 (2) The bonds may be issued by resolution of the
- 16 authority, without an election and without any limitation of
- 17 amount, except that bonds may not be issued at any time if
- 18 the total amount of principal and interest to become due in
- 19 a year on the bonds and on any then-outstanding bonds for
- 20 which revenue from the same source is pledged exceeds the
- 21 amount of the revenue to be received in that year, as
- 22 estimated in the resolution authorizing the issuance of the
- 23 bonds. The authority shall take all action necessary and
- 24 possible to impose, maintain, and collect rates, charges,
- 25 and rentals and to request taxes, if any are pledged,

sufficient to make the revenue from the pledged source in the year at least equal to the amount of principal and interest due in that year.

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- may bear interest as provided in 17-5-102. Bonds issued by an authority pursuant to [sections 1 through 17] may be payable as to principal and interest solely from revenue of the authority and must state on their face the applicable limitations or restrictions regarding the source from which the principal and interest are payable.
- (4) Bonds issued by an authority pursuant to the provisions of [sections 1 through 17] are declared to be issued for an essential public and governmental purpose by a political subdivision within the meaning of 15-30-111(2)(a).
- resolution make and enter into any covenant, agreement, or indenture and may exercise any additional powers authorized to be exercised by a municipality under Title 7, chapter 7, parts 44 and 45. The sums required from time to time to pay principal and interest and to create and maintain a reserve for the bonds may be paid from the revenue referred to in [sections 1 through 17], prior to the payment of current costs of operation and maintenance of the facilities.
- NEW SECTION. Section 15. Debt service fund. An authority may create a debt service fund and accumulate in

- 1 the fund a sum determined by the directors, together with
- 2 the interest on the sum, for the use, repair, maintenance,
- 3 and capital outlay expenses of a railroad.

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purposes.

- NEW SECTION. Section 16. Tax exemption. Property in this state acquired by an authority for railroad purposes pursuant to the provisions of [sections 1 through 17] and income derived by the authority from the ownership, operation, or control of property are exempt from taxation to the same extent as other property used for public
- NEW SECTION. Section 17. Procedure to enlarge authority. (1) The directors of an authority may by resolution enlarge the boundaries of the authority in accordance with the procedures of notice and hearing in [section 4].
- 16 (2) The property within an addition to the authority is 17 subject to the existing indebtedness of the authority.
- Section 18. Section 15-10-412, MCA, is amended to read:
- 19 "15-10-412. Property tax limited to 1986 levels -20 clarification -- extension to all property classes. Section
  21 15-10-402 is interpreted and clarified as follows:
- 22 (1) The limitation to 1986 levels is extended to apply 23 to all classes of property described in Title 15, chapter 6, 24 part 1.
- 25 (2) The limitation on the amount of taxes levied is

- interpreted to mean that, except as otherwise provided in 1 this section, the actual tax liability for an individual 2 property is capped at the dollar amount due in each taxing unit for the 1986 tax year. In tax years thereafter, the property must be taxed in each taxing unit at the 1986 cap or the product of the taxable value and mills levied, whichever is less for each taxing unit, except in a taxing unit that levied a tax in tax years 1983 through 1985 but did not levy a tax in 1986, in which case the actual tax 9 10 liability for an individual property is capped at the dollar 11 amount due in that taxing unit for the 1985 tax year.
- 12 (3) The limitation on the amount of taxes levied does
  13 not mean that no <u>a</u> further increase may <u>not</u> be made in the
  14 total taxable valuation of a taxing unit as a result of:
- 15 (a) annexation of real property and improvements into a 16 taxing unit;
- 17 (b) construction, expansion, or remodeling of 18 improvements;
  - (c) transfer of property into a taxing unit;
- 20 (d) subdivision of real property;
- 21 (e) reclassification of property;
- 22 (f) increases in the amount of production or the value
- of production for property described in 15-6-131 or
- 24 15-6-132:

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25 (q) transfer of property from tax-exempt to taxable

- l status; or
- (h) revaluations caused by:
- 3 (i) cyclical reappraisal; or
- 4 (ii) expansion, addition, replacement, or remodeling of improvements.
- 6 (4) The limitation on the amount of taxes levied does
- 7 not mean that no a further increase may not be made in the
- 8 taxable valuation or in the actual tax liability on
- 9 individual property in each class as a result of:
- 10 (a) a revaluation caused by:
- (i) construction, expansion, replacement, or remodeling
- of improvements that adds value to the property; or
- 13 (ii) cyclical reappraisal;
- 14 (b) transfer of property into a taxing unit;
- 15 (c) reclassification of property:
- 16 (d) increases in the amount of production or the value
- 17 of production for property described in 15-6-131 or
- 18 15-6-132:
- 19 (e) annexation of the individual property into a new
- 20 taxing unit; or
- 21 (f) conversion of the individual property from
- 22 tax-exempt to taxable status.
- 23 (5) Property in classes four and eleven is valued
- 24 according to the procedures used in 1986, including the
- 25 designation of 1982 as the base year, until the reappraisal

LC 1222/01

cycle beginning January 1, 1986, is completed and new valuations are placed on the tax rolls and a new base year designated, if the property is:

(a) new construction;

- (b) expanded, deleted, replaced, or remodeled improvements;
  - (c) annexed property; or
- (d) property converted from tax-exempt to taxable status.
- (6) Property described in subsections (5)(a) through (5)(d) that is not class four or class eleven property is valued according to the procedures used in 1986 but is also subject to the dollar cap in each taxing unit based on 1986 mills levied.
- (7) The limitation on the amount of taxes, as clarified in this section, is intended to leave the property appraisal and valuation methodology of the department of revenue intact. Determinations of county classifications, salaries of local government officers, and all other matters in which total taxable valuation is an integral component are not affected by 15-10-401 and 15-10-402 except for the use of taxable valuation in fixing tax levies. In fixing tax levies, the taxing units of local government may anticipate the deficiency in revenues resulting from the tax limitations in 15-10-401 and 15-10-402, while understanding

- that regardless of the amount of mills levied, a taxpayer's liability may not exceed the dollar amount due in each taxing unit for the 1986 tax year unless:
  - (a) the taxing unit's taxable valuation decreases by 5% or more from the 1986 tax year. If a taxing unit's taxable valuation decreases by 5% or more from the 1986 tax year, it may levy additional mills to compensate for the decreased taxable valuation, but in-no-case-may the mills levied may not exceed a number calculated to equal the revenue from property taxes for the 1986 tax year in that taxing unit.
  - (b) a levy authorized under Title 20 raised less revenue in 1986 than was raised in either 1984 or 1985, in which case the taxing unit may, after approval by the voters in the taxing unit, raise each year thereafter an additional number of mills but may not levy more revenue than the 3-year average of revenue raised for that purpose during 1984, 1985, and 1986;
  - (c) a levy authorized in 50-2-111 that was made in 1986 was for less than the number of mills levied in either 1984 or 1985, in which case the taxing unit may, after approval by the voters in the taxing unit, levy each year thereafter an additional number of mills but may not levy more than the 3-year average number of mills levied for that purpose during 1984, 1985, and 1986.
  - (8) The limitation on the amount of taxes levied does

LC 1222/01

- 1 not apply to the following levy or special assessment 2 categories, whether or not they are based on commitments made before or after approval of 15-10-401 and 15-10-402: 3
  - (a) rural improvement districts;
  - (b) special improvement districts:
- (c) levies pledged for the repayment of bonded 7 indebtedness, including tax increment bonds:
  - (d) city street maintenance districts:
  - (e) tax increment financing districts;
  - (f) satisfaction of judgments against a taxing unit;
  - (q) street lighting assessments:
- (h) revolving funds to support any categories specified 12 13
  - in this subsection (8);

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- 14 (i) levies for economic development authorized pursuant 15 to 90-5-112(4):
- 16 (j) levies authorized under 7-6-502 for juvenile 17 detention programs; and
  - (k) elementary and high school districts.
- 19 (9) The limitation on the amount of taxes levied does 20 not apply in a taxing unit if the voters in the taxing unit approve an increase in tax liability following a resolution 21 of the governing body of the taxing unit containing: 22
- 23 (a) a finding that there are insufficient funds to 24 adequately operate the taxing unit as a result of 15-10-401 and 15-10-402; 25

- 1 (b) an explanation of the nature of the financial 2 emergency:
- (c) an estimate of the amount of funding shortfall 3 expected by the taxing unit;
- (d) a statement that applicable fund balances are or by 5 the end of the fiscal year will be depleted;
- 7 (e) a finding that there are no alternative sources of revenue:
- (f) a summary of the alternatives that the governing 10 body of the taxing unit has considered; and
- 11 (q) a statement of the need for the increased revenue 12 and how it will be used.
- 13 (10) (a) The limitation on the amount of taxes levied 14 does not apply to levies required to address the funding of 15 relief of suffering of inhabitants caused by famine. 16 conflagration, or other public calamity.
- 17 (b) The limitation set forth in this chapter on the 18 amount of taxes levied does not apply to levies to support:

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(i) a city-county board of health as provided in Title 50, chapter 2, if the governing bodies of the taxing units served by the board of health determine, after a public hearing, that public health programs require funds to ensure the public health. A levy for the support of a local board of health may not exceed the 5-mill limit established in (ii) county, city, or town ambulance services authorized by a vote of the electorate under 7-34-102(2); and

- (iii) a rail authority, as provided in [sections 1 through 17], authorized by a board of county commissioners.

  A levy for the support of a rail authority may not exceed the 6-mill limit established in [section 12].
- (11) The limitation on the amount of taxes levied by a taxing jurisdiction subject to a statutory maximum mill levy does not prevent a taxing jurisdiction from increasing its number of mills beyond the statutory maximum mill levy to produce revenue equal to its 1986 revenue.
- (12) The limitation on the amount of taxes levied does not apply to a levy increase to repay taxes paid under protest in accordance with 15-1-402."
- NEW SECTION. Section 19. Codification instruction. [Sections 1 through 17] are intended to be codified as an integral part of Title 7, chapter 14, and the provisions of Title 7, chapter 14, apply to [sections 1 through 17].
- NEW SECTION. Section 20. Effective date. [This act] is effective July 1, 1993.

-End-

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# ON MOTION, PRINTED AND PLACED ON SECOND READING

1 HOUSE BILL NO. 541
2 INTRODUCED BY A THE HOUSE
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A BILL FOR AN ACT ENTITLED: "AN ACT AUTHORIZING A COUNTY TO CREATE A RAIL AUTHORITY; ALLOWING A COUNTY TO LEVY UP TO 6 MILLS FOR THE OPERATION OF A RAIL AUTHORITY; EXEMPTING THE MILLS LEVIED FOR A RAIL AUTHORITY FROM THE PROPERTY TAX LIMITATIONS OF TITLE 15, CHAPTER 10, PART 4; AMENDING SECTION 15-10-412, MCA; AND PROVIDING AN EFFECTIVE DATE."

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- (2) The acquisition of land pursuant to [sections 1 through 17); the planning, acquisition, establishment, construction. improvement. maintenance. equipment, operation, regulation, and protection of authority facilities; and the exercise of powers granted to 9 authorities and other public agencies to be severally or jointly exercised are public and governmental functions, 10 exercised for public purpose, and matters 11 necessity. All land and other property acquired and used by 12 13 or on behalf of an authority or other public agency, as provided in [sections 1 through 17], must be used for public 14 and governmental purposes and as a matter of public 15 16 necessity.
- NEW SECTION. Section 3. Resolution of intention to create rail authority. (1) A board of county commissioners may create an authority encompassing an entire county or a portion of a county. Before creating an authority, the board shall pass a resolution of intention.
- 22 (2) The resolution must state:
- 23 (a) the proposed name of the authority;
- 24 (b) the proposed boundaries of the authority; and

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25 (c) the number of directors of the authority.



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    Two or more counties may by joint resolution create a regional rail authority. The resolution creating a regional rail authority must create a regional rail authority board of not less than five directors. The number of directors to

- be appointed, their term of office, and their qualifications must be provided for in the resolution.
- (2) The text of the resolution must be published as provided in 7-1-2121 in each county in which the territory of the proposed authority lies. A county may not adopt a resolution authorized by this section without a public hearing.
- 8 (3) After passage of the resolution by the board of 9 each county with territory included in the authority, the 10 boards shall jointly appoint the initial directors of the 11 regional rail authority.
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- 19 (2) There must be elected a presiding officer, a vice 20 presiding officer, a treasurer, and a secretary from among 21 the directors. An authority may employ an executive 22 director, technical experts, and other officers, agents, and 23 employees, permanent and temporary, as necessary and shall 24 determine their qualifications, duties, and compensation. An 25 authority may delegate to one or more of its agents or

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- (3) furnish facilities or improvements that it is 14 empowered to provide in connection with the railroad or 15 16 railroad facilities;
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- (5) do all things, whether or not specifically 20 authorized in this section and not otherwise prohibited by 21 law, that are necessary or convenient to aid and cooperate 22 with the authority in the planning, undertaking, 23 construction, or operation of railroads and railroad 24 25 facilities: and

- (6) enter into agreements with the authority respecting action to be taken by the county pursuant to the provisions of this section.
- NEW SECTION. Section 9. General powers of authority.
- An authority has all the powers necessary to carry out the
- purposes of (sections 1 through 17), including but not б
- 7 limited to the power to:
- (1) sue and be sued, have a seal, and have perpetual 9 succession:
- 10 (2) execute contracts and other instruments and take other action as may be necessary to carry out the purposes 11 of [sections 1 through 17]; 12
- 13 (3) receive and disburse federal, state, and other funds, public or private, made available by grant, loan, 14 contribution, tax levy, or other source to accomplish the 15 purposes of [sections 1 through 17]. Federal money accepted 16
- 17
- under this section must be accepted and spent by the 1B
- authority upon terms and conditions prescribed by the United 19
- States and consistent with state law. All state money 20
- accepted under this section must be accepted and spent by the authority upon terms and conditions prescribed by the 21
- 22 state.
- 23 (4) sell, lease, or otherwise dispose of real or
- personal property acquired pursuant to [sections 1 through 24
- 17]. The disposal must be in accordance with the laws of 25

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this state governing the disposition of other public
property.

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- NEW SECTION. Section 10. Railroad acquisition and operation -- permits -- eminent domain. (1) The authority may establish, acquire, construct, purchase, improve, maintain, equip, operate, regulate, and protect railroads and railroad facilities, including but not limited to terminal buildings, roadways, crossings, bridges, causeways, tunnels, equipment, and rolling stock, as may be necessary to carry out the provisions of [sections 1 through 17].
- 12 permits, consents, authorizations, and approvals required 13 for the acquisition and operation of a railroad and take all 14 actions necessary to comply with their conditions.
  - (3) The authority may acquire property for a public purpose in the same manner as a county, except that the authority does not have the power of eminent domain with respect to property owned by another authority or by a political subdivision or property owned by a railroad corporation unless the interstate commerce commission or another authority with power to make the finding, has found that the public convenience and necessity permit discontinuance of rail service on the property.
- NEW SECTION. Section 11. Rules. An authority may adopt, amend, and repeal reasonable resolutions, rules, and

1 orders as it considers necessary for its own administration, 2 management, and governance as well as for the management, governance, or use of a railroad or railroad facility owned 3 4 by or under its control. A rule, order, or standard 5 prescribed by the authority may not be inconsistent with or contrary to an act of the congress of the United States or a regulation promulgated or standard established pursuant to 7 B an act of congress. The authority shall keep a copy of its rules on file for public inspection at the principal office 9 of the authority, as determined by the directors. 10

- NEW SECTION. Section 12. Mill levy authorized ——
  limitation —— collection of tax. (1) The authority may
  certify annually to the board of county commissioners the
  amount of money necessary for the operation of the
  authority. The board shall annually, at the time of levying
  county taxes, fix and levy a tax in mills upon all property
  within the boundaries of the authority clearly sufficient to
  raise the amount certified by the authority.
- (2) The tax levied for authority purposes other than for payment of bonded indebtedness may not in a year exceed 6 mills on each dollar of taxable valuation of property within the authority. The procedure for the collection of the tax must be in accordance with the existing laws of the state of Montana.
- 25 (3) The proceeds from the tax levy must be deposited in

a special account in which other revenues of the authority are deposited and may be expended by the authority as provided for in [sections 1 through 17].

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NEW SECTION. Section 13. Contracts for operation and use of facilities. (1) In connection with the operation of a railroad or a railroad facility owned or controlled by an authority, the authority may enter into contracts, leases, and other arrangements:

- (a) granting the privilege of operating or using the railroad or railroad facility;
  - (b) leasing a railroad for operation by the lessee; however, a person may not be authorized to operate a railroad other than as a common carrier;
- (c) granting the privilege of supplying goods, commodities, services, or facilities along rail lines or in or upon other property; and
- 17 (d) making available services to be furnished by the 18 authority or its agents.
  - (2) In each case, the authority may establish the terms and conditions and fix the charges, rentals, or fees that must be reasonable and uniform for the same class of privilege or service and that must be established with regard to the property and improvements used and the expenses of operation to the authority.
- 25 (3) The authority may remit funds available fo

- 1 investment to the state treasurer for investment under the
- 2 direction of the board of investments as part of the pooled
- 3 investment fund.
- NEW SECTION. Section 14. Bonds and obligations. (1) An authority may borrow money for any of its corporate purposes and issue bonds for its purposes, including refunding bonds, in a form and upon terms as it determines, payable out of any revenue of the authority, including revenue derived
- 10 (a) a railroad;

from:

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- (b) taxes levied pursuant to [section 12];
- 12 (c) grants or contributions from the federal
  13 government; or
  - (d) other sources.
- (2) The bonds may be issued by resolution of the 15 16 authority, without an election and without any limitation of 17 amount, except that bonds may not be issued at any time if 18 the total amount of principal and interest to become due in 19 a year on the bonds and on any then-outstanding bonds for 20 which revenue from the same source is pledged exceeds the 21 amount of the revenue to be received in that year, as 22 estimated in the resolution authorizing the issuance of the 23 bonds. The authority shall take all action necessary and possible to impose, maintain, and collect rates, charges, 24 and rentals and to request taxes, if any are pledged, 25

sufficient to make the revenue from the pledged source in
the year at least equal to the amount of principal and
interest due in that year.

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- (3) The bonds may be sold at public or private sale and may bear interest as provided in 17-5-102. Bonds issued by an authority pursuant to {sections 1 through 17} may be payable as to principal and interest solely from revenue of the authority and must state on their face the applicable limitations or restrictions regarding the source from which the principal and interest are payable.
- (4) Bonds issued by an authority pursuant to the provisions of (sections 1 through 17) are declared to be issued for an essential public and governmental purpose by a political subdivision within the meaning of 15-30-111(2)(a).
- (5) For the security of the bonds, the authority may by resolution make and enter into any covenant, agreement, or indenture and may exercise any additional powers authorized to be exercised by a municipality under Title 7, chapter 7, parts 44 and 45. The sums required from time to time to pay principal and interest and to create and maintain a reserve for the bonds may be paid from the revenue referred to in [sections 1 through 17], prior to the payment of current costs of operation and maintenance of the facilities.
- NEW SECTION. Section 15. Debt service fund. An authority may create a debt service fund and accumulate in

- 1 the fund a sum determined by the directors, together with
- 2 the interest on the sum, for the use, repair, maintenance,
- 3 and capital outlay expenses of a railroad.

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- NEW SECTION. Section 16. Tax exemption. Property in this state acquired by an authority for railroad purposes pursuant to the provisions of [sections 1 through 17] and income derived by the authority from the ownership, operation, or control of property are exempt from taxation to the same extent as other property used for public purposes.
  - NEW SECTION. Section 17. Procedure to enlarge authority. (1) The directors of an authority may by resolution enlarge the boundaries of the authority in accordance with the procedures of notice and hearing in [section 4].
- 16 (2) The property within an addition to the authority is 17 subject to the existing indebtedness of the authority.
  - Section 18. Section 15-10-412, MCA, is amended to read:
- 19 "15-10-412. Property tax limited to 1986 levels -20 clarification -- extension to all property classes. Section
  21 15-10-402 is interpreted and clarified as follows:
- 22 (1) The limitation to 1986 levels is extended to apply 23 to all classes of property described in Title 15, chapter 6, 24 part 1.
- 25 (2) The limitation on the amount of taxes levied is

- 1 interpreted to mean that, except as otherwise provided in 2 this section, the actual tax liability for an individual property is capped at the dollar amount due in each taxing 3 unit for the 1986 tax year. In tax years thereafter, the property must be taxed in each taxing unit at the 1986 cap or the product of the taxable value and mills levied. 7 whichever is less for each taxing unit, except in a taxing unit that levied a tax in tax years 1983 through 1985 but 9 did not levy a tax in 1986, in which case the actual tax 10 liability for an individual property is capped at the dollar 11 amount due in that taxing unit for the 1985 tax year.
- 12 (3) The limitation on the amount of taxes levied does
  13 not mean that no <u>a</u> further increase may <u>not</u> be made in the
  14 total taxable valuation of a taxing unit as a result of:
- 15 (a) annexation of real property and improvements into a 16 taxing unit;
- 17 (b) construction, expansion, or remodeling of
  18 improvements;
- (c) transfer of property into a taxing unit;
- 20 (d) subdivision of real property;
- 21 (e) reclassification of property;
- 22 (f) increases in the amount of production or the value 23 of production for property described in 15-6-131 or 24 15-6-132:
- 25 (g) transfer of property from tax-exempt to taxable

- 1 status; or
- 2 (h) revaluations caused by:
- 3 (i) cyclical reappraisal; or
- 4 (ii) expansion, addition, replacement, or remodeling of improvements.
- 6 (4) The limitation on the amount of taxes levied does
  7 not mean that no <u>a</u> further increase may <u>not</u> be made in the
  8 taxable valuation or in the actual tax liability on
  9 individual property in each class as a result of:
- 10 (a) a revaluation caused by:
- 11 (i) construction, expansion, replacement, or remodeling
  12 of improvements that adds value to the property; or
- 13 (ii) cyclical reappraisal;
- 14 (b) transfer of property into a taxing unit;
- 15 (c) reclassification of property;
- (d) increases in the amount of production or the value
  of production for property described in 15-6-131 or
- 18 15-6-132:
- (e) annexation of the individual property into a newtaxing unit; or
- 21 (f) conversion of the individual property from
- 22 tax-exempt to taxable status.
- 23 (5) Property in classes four and eleven is valued
- 24 according to the procedures used in 1986, including the
- 25 designation of 1982 as the base year, until the reappraisal

- cycle beginning January 1, 1986, is completed and new valuations are placed on the tax rolls and a new base year designated, if the property is:
- 4 (a) new construction;

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- 5 (b) expanded, deleted, replaced, or remodeled 6 improvements:
  - (c) annexed property; or
- 8 (d) property converted from tax-exempt to taxable
  9 status.
  - (6) Property described in subsections (5)(a) through (5)(d) that is not class four or class eleven property is valued according to the procedures used in 1986 but is also subject to the dollar cap in each taxing unit based on 1986 mills levied.
  - (7) The limitation on the amount of taxes, as clarified in this section, is intended to leave the property appraisal and valuation methodology of the department of revenue intact. Determinations of county classifications, salaries of local government officers, and all other matters in which total taxable valuation is an integral component are not affected by 15-10-401 and 15-10-402 except for the use of taxable valuation in fixing tax levies. In fixing tax levies, the taxing units of local government may anticipate the deficiency in revenues resulting from the tax limitations in 15-10-401 and 15-10-402, while understanding

- that regardless of the amount of mills levied, a taxpayer's liability may not exceed the dollar amount due in each
- 3 taxing unit for the 1986 tax year unless:

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- (a) the taxing unit's taxable valuation decreases by 5% or more from the 1986 tax year. If a taxing unit's taxable valuation decreases by 5% or more from the 1986 tax year, it may levy additional mills to compensate for the decreased taxable valuation, but in-no-case-may the mills levied may not exceed a number calculated to equal the revenue from property taxes for the 1986 tax year in that taxing unit.
- 11 (b) a levy authorized under Title 20 raised less
  12 revenue in 1986 than was raised in either 1984 or 1985, in
  13 which case the taxing unit may, after approval by the voters
  14 in the taxing unit, raise each year thereafter an additional
  15 number of mills but may not levy more revenue than the
  16 3-year average of revenue raised for that purpose during
  17 1984, 1985, and 1986;
- (c) a levy authorized in 50-2-111 that was made in 1986
  was for less than the number of mills levied in either 1984
  or 1985, in which case the taxing unit may, after approval
  by the voters in the taxing unit, levy each year thereafter
  an additional number of mills but may not levy more than the
  3-year average number of mills levied for that purpose
  during 1984, 1985, and 1986.
- 25 (8) The limitation on the amount of taxes levied does

LC 1222/01

- 1 not apply to the following levy or special assessment categories, whether or not they are based on commitments 2 made before or after approval of 15-10-401 and 15-10-402: 3
  - (a) rural improvement districts:
  - (b) special improvement districts;
- 6 (c) levies pledged for the repayment of bonded 7 indebtedness, including tax increment bonds;
  - (d) city street maintenance districts;
  - (e) tax increment financing districts:
- (f) satisfaction of judgments against a taxing unit; 10
- 11 (q) street lighting assessments;
- 12 (h) revolving funds to support any categories specified
- 13 in this subsection (8);
- 14 (i) levies for economic development authorized pursuant
- 15 to 90-5-112(4);

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- 16 (j) levies authorized under 7-6-502 for juvenile
- 17 detention programs; and
  - (k) elementary and high school districts.
- 19 (9) The limitation on the amount of taxes levied does
- 20 not apply in a taxing unit if the voters in the taxing unit
- 21 approve an increase in tax liability following a resolution
- 22 of the governing body of the taxing unit containing:
- 23 (a) a finding that there are insufficient funds to
- 24 adequately operate the taxing unit as a result of 15-10-401
- 25 and 15-10-402;

- 1 (b) an explanation of the nature of the financial 2 emergency;
- (c) an estimate of the amount of funding shortfall 3 expected by the taxing unit;
- S (d) a statement that applicable fund balances are or by 6 the end of the fiscal year will be depleted;
- 7 (e) a finding that there are no alternative sources of revenue:
- 9 (f) a summary of the alternatives that the governing 10 body of the taxing unit has considered; and
- 11 (q) a statement of the need for the increased revenue 12 and how it will be used.
- 13 (10) (a) The limitation on the amount of taxes levied does not apply to levies required to address the funding of 14 15 relief of suffering of inhabitants caused by famine, 16 conflagration, or other public calamity.
- 17 (b) The limitation set forth in this chapter on the 18 amount of taxes levied does not apply to levies to support:
- 19 (i) a city-county board of health as provided in Title 50, chapter 2, if the governing bodies of the taxing units 20 served by the board of health determine, after a public 21 22 hearing, that public health programs require funds to ensure the public health. A levy for the support of a local board 23 of health may not exceed the 5-mill limit established in 24

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50-2-111.

- 1 (ii) county, city, or town ambulance services authorized by a vote of the electorate under 7-34-102(2); and 2
- (iii) a rail authority, as provided in [sections 1 3
- through 17}, authorized by a board of county commissioners.
- 5 A levy for the support of a rail authority may not exceed
- the 6-mill limit established in [section 12].
- (11) The limitation on the amount of taxes levied by a 7 taxing jurisdiction subject to a statutory maximum mill levy does not prevent a taxing jurisdiction from increasing its 9 10 number of mills beyond the statutory maximum mill levy to produce revenue equal to its 1986 revenue.
- (12) The limitation on the amount of taxes levied does 12
  - not apply to a levy increase to repay taxes paid under
- 14 protest in accordance with 15-1-402."
- NEW SECTION. Section 19. Codification instruction. 15
- [Sections 1 through 17] are intended to be codified as an 16
- 17 integral part of Title 7, chapter 14, and the provisions of
- Title 7, chapter 14, apply to [sections 1 through 17]. 18
- 19 NEW SECTION, Section 20. Effective date. [This act] is
- 20 effective July 1, 1993.

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-End-

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1		HOUSE	BILL NO	. 541	
2	INTRODUCED	BY L.	NELSON,	NATHE,	HALLIGAN
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A BILL FOR AN ACT ENTITLED: "AN ACT AUTHORIZING A COUNTY OR GROUP OF COUNTIES TO CREATE A RAIL AUTHORITY; ALLOWING A COUNTY TO LEVY UP TO 6 MILLS, WITH VOTER APPROVAL, FOR THE OPERATION OF A RAIL AUTHORITY; EXEMPTING THE MILLS LEVIED FOR A RAIL AUTHORITY FROM THE PROPERTY TAX LIMITATIONS OF TITLE 15, CHAPTER 10, PART 4; PLACING RAIL AUTHORITIES UNDER THE JURISDICTION OF THE PUBLIC SERVICE COMMISSION; AMENDING SECTIONS 15-10-412 AND 69-14-101, MCA; AND PROVIDING AN EFFECTIVE DATE."

14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

15 <u>NEW SECTION.</u> Section 1. Definitions. As used in 16 [sections 1 through 17 19], the following definitions apply:

- (1) "Authority" means a rail authority as provided in [sections 1 through 17 19].
- (2) "Board" means a board of county commissioners.
- 20 (3) "Common carrier" means a railroad engaged in 21 transportation for hire.
- 22 (4) "Directors" means the directors of the rail
  23 authority.
- NEW SECTION. Section 2. Purpose -- public and governmental functions. (1) The purpose of an authority is

- to provide for the preservation and improvement of local

  ABANDONED rail service for agriculture, industry, or

  passenger traffic and to provide for the preservation of

  abandoned railroad right-of-way for future transportation

  uses, when determined to be practicable and necessary for

  the public welfare, particularly in the case of the

  abandonment of rail lines.
- (2) The acquisition of land pursuant to (sections 1 9 through 17 19]; the planning, acquisition, establishment, 10 construction. improvement, maintenance, equipment, 11 operation, regulation, and protection of authority 12 facilities; and the exercise of powers granted to authorities and other public agencies to be severally or 13 14 jointly exercised are public and governmental functions, 15 exercised for public purpose, and matters of public 16 necessity. All land and other property acquired and used by 17 or on behalf of an authority or other public agency, as 18 provided in [sections 1 through 17 19], must be used for

THERE ARE NO CHANGES IN THIS BILL AND WILL NOT BE REPRINTED. PLEASE REFER TO YELLOW COPY FOR COMPLETE TEXT.

HB 541

1	HOUSE BILL NO. 541
2	INTRODUCED BY L. NELSON, NATHE, HALLIGAN
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT AUTHORIZING A COUNTY OR
5	GROUP OF COUNTIES TO CREATE A RAIL AUTHORITY; ALLOWING A
6	COUNTY TO LEVY UP TO 6 MILLS, WITH VOTER APPROVAL, FOR THE
7	OPERATION OF A RAIL AUTHORITY; EXEMPTING THE MILLS LEVIED
8	FOR A RAIL AUTHORITY FROM THE PROPERTY TAX LIMITATIONS OF
9	TITLE 15, CHAPTER 10, PART 4; PLACING RAIL AUTHORITIES UNDER
10	THE JURISDICTION OF THE PUBLIC SERVICE COMMISSION; AMENDING
11	SECTIONS 15-10-412 AND 69-14-101, MCA; AND PROVIDING
12	AN EFFECTIVE DATE."
13	

- 14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
- NEW SECTION. Section 1. Definitions. As used in [sections 1 through 17 19], the following definitions apply:
- 17 (1) "Authority" means a rail authority as provided in 18 [sections 1 through ±7 19].
  - (2) "Board" means a board of county commissioners.
- 20 (3) "Common carrier" means a railroad engaged in 21 transportation for hire.
- 22 (4) "Directors" means the directors of the rail
  23 authority.
- NEW SECTION. Section 2. Purpose -- public and governmental functions. (1) The purpose of an authority is

- to provide for the preservation and improvement of local

  ABANDONED rail service for agriculture, industry, or

  passenger traffic and to provide for the preservation of

  abandoned railroad right-of-way for future transportation

  uses, when determined to be practicable and necessary for

  the public welfare, particularly in the case of the

  abandonment of rail lines.
- (2) The acquisition of land pursuant to [sections 1 through 17 19]; the planning, acquisition, establishment, 10 construction. improvement. maintenance. equipment, 11 operation, regulation, and protection of authority 12 facilities; and the exercise of powers granted to 13 authorities and other public agencies to be severally or jointly exercised are public and governmental functions, 14 exercised for public purpose, and matters of public 15 16 necessity. All land and other property acquired and used by 17 or on behalf of an authority or other public agency, as 18 provided in (sections 1 through 17 19), must be used for 19 public and governmental purposes and as a matter of public 20 necessity.
- NEW SECTION. Section 3. Resolution of intention to create rail authority. (1) A board of county commissioners may create an authority encompassing an entire county or a portion of a county. Before creating an authority, the board shall pass a resolution of intention.

HB 0541/02

1 (2) The resolution must state:

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- 2 (a) the proposed name of the authority;
  - (b) the proposed boundaries of the authority; and
  - (c) the number of directors of the authority.
- 5 NEW SECTION. Section 4. Notice of resolution -6 hearing. (1) The text of the resolution referred to in
  7 [section 3] must be published as provided in 7-1-2121.
  - (2) At the time for the hearing, the board shall hear testimony for and against the creation of the authority. The hearing may be adjourned from time to time for the determination of additional information or for hearing proponents or opponents, but an adjournment may not exceed 2 weeks after the date originally published for the hearing.
- NEW SECTION. Section 5. County rail authority. (1) The board, upon completion of the public hearing, may pass a resolution creating an authority.
  - (2) At the same time, the board shall appoint five persons as directors of the authority. A director shall hold office for 2 years and until a successor is appointed. Three of the directors first appointed shall hold office for 1 year. A vacancy occurring other than by expiration of a term must be filled for the unexpired term by the board.
- 23 (3) A director must reside within the boundaries of the 24 authority.
- 25 <u>NEW SECTION.</u> Section 6. Regional rail authority. (1)

- 1 Two or more counties may by joint resolution create a
- 2 regional rail authority. The resolution creating a regional
- 3 rail authority must create a regional rail authority board
- 4 of not less than five directors. The number of directors to
- 5 be appointed, their term of office, and their qualifications
- 6 must be provided for in the resolution.
- 7 (2) The text of the resolution must be published as
  8 provided in 7-1-2121 in each county in which the territory
  9 of the proposed authority lies. A county may not adopt a
  10 resolution authorized by this section without a public
- 11 hearing.
- 12 (3) After passage of the resolution by the board of 13 each county with territory included in the authority, the 14 boards shall jointly appoint the initial directors of the 15 regional rail authority.
- NEW SECTION. Section 7. Directors. (1) The powers of an authority are vested in the directors of the authority. A majority of the directors constitutes a quorum for the purpose of conducting business of the authority and exercising its powers for all other purposes. Action may be taken by the authority upon a vote of not less than a majority of the directors present.
- 23 (2) There must be elected a presiding officer, a vice 24 presiding officer, a treasurer, and a secretary from among 25 the directors. An authority may employ an executive

HB 0541/02 HB 0541/02

- director, technical experts, and other officers, agents, and
  employees, permanent and temporary, as necessary and shall
  determine their qualifications, duties, and compensation. An
  authority may delegate to one or more of its agents or
  employees powers or duties as it considers proper.
- 6 (3) A director of an authority is entitled to receive 7 expenses, as provided in 2-18-501 through 2-18-503, incurred 8 in the performance of the director's duties.
  - NEW SECTION. Section 8. Cooperation of county. For the purpose of cooperating in the planning, construction, or operation of railroads pursuant to (sections 1 through ±7 19), a county for which an authority has been created may:
  - lend or donate money to the authority;

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- (2) provide that all or a portion of the taxes or funds available or required by law to be used by the county for railroad purposes be transferred to the authority as the funds become available to the county;
- (3) furnish facilities or improvements that it is empowered to provide in connection with the railroad or railroad facilities;
- (4) dedicate, sell, convey, or lease its interest in property or grant easements, licenses, or other rights or privileges to the authority;

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24 (5) do all things, whether or not specifically
25 authorized in this section and not otherwise prohibited by

- law, that are necessary or convenient to aid and cooperate
  with the authority in the planning, undertaking,
  construction, or operation of railroads and railroad
  facilities: and
- 5 (6) enter into agreements with the authority respecting 6 action to be taken by the county pursuant to the provisions 7 of this section.
- 8 NEW SECTION. Section 9. General powers of authority.
  9 An authority has all the powers necessary to carry out the
  10 purposes of [sections 1 through 17 19], including but not
  11 limited to the power to:
- 12 (1) sue and be sued, have a seal, and have perpetual
  13 succession:
- 14 (2) execute contracts and other instruments and take 15 other action as may be necessary to carry out the purposes 16 of [sections 1 through ±7 19];
- 17 (3) receive and disburse federal, state, and other
  18 funds, public or private, made available by grant, loan,
  19 contribution, tax levy, or other source to accomplish the
  20 purposes of [sections 1 through ±7 19]. Federal money
  21 accepted under this section must be accepted and spent by
  22 the authority upon terms and conditions prescribed by the
- United States and consistent with state law. All state money accepted under this section must be accepted and spent by

the authority upon terms and conditions prescribed by the

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HB 0541/02 HB 0541/02

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(4) sell, lease, or otherwise dispose of real or 2 personal property acquired pursuant to [sections 1 through 17 19]. The disposal must be in accordance with the laws of this state governing the disposition of other public 5 б property.

- NEW SECTION. Section 10. Railroad acquisition and operation -- permits -- eminent domain. (1) The WITHIN THE BOUNDARIES OF THE AUTHORITY, THE authority may establish, acquire, construct, purchase, improve, maintain, equip, operate, regulate, and protect railroads and railroad facilities, including but not limited to terminal buildings, roadways, crossings, bridges, causeways, tunnels, equipment, and rolling stock, as may be necessary to carry out the provisions of [sections 1 through 17 19].
- (2) The authority may apply to a public agency for permits, consents, authorizations, and approvals required for the acquisition and operation of a railroad and take all actions necessary to comply with their conditions.
- (3) The authority may acquire property for a public purpose in the same manner as a county, except that the authority does not have the power of eminent domain with respect to property owned by another authority or by a political subdivision or property owned by a railroad corporation unless the interstate commerce commission or

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another authority with power to make the finding, has found 1 that the public convenience and necessity permit 2 discontinuance of rail service on the property.

NEW SECTION. Section 11. Rules. An authority may adopt, amend, and repeal reasonable resolutions, rules, and orders as it considers necessary for its own administration, management, and governance as well as for the management, governance, or use of a railroad or railroad facility owned by or under its control. A rule, order, or standard prescribed by the authority may not be inconsistent with or contrary to an act of the congress of the United States or a regulation promulgated or standard established pursuant to an act of congress. The authority shall keep a copy of its rules on file for public inspection at the principal office of the authority, as determined by the directors.

NEW SECTION. Section 12. Mill levy authorized --limitation-----collection--of--tax. (1) The authority may certify annually to the board of county commissioners the amount of money necessary for the operation of the authority. The UPON APPROVAL BY THE ELECTORATE, THE board shall annually, at the time of levying county taxes, fix and levy a tax in mills upon all property within the boundaries 22 of the authority clearly sufficient to raise the amount 23 certified by the authority.

(2) The tax levied for authority purposes other than 25

-8-

HB 541

HB 541

HB 0541/02 HB 0541/02

1 for payment of bonded indebtedness may not in a year exceed 2 6 mills on each dollar of taxable valuation of property within the authority. 4 NEW SECTION. SECTION 13. ELECTION REQUIRED TO IMPOSE 5 MILL LEVY. (1) BEFORE THE LEVY PROVIDED FOR IN [SECTION 12] 6 MAY BE MADE, THE QUESTION MUST BE SUBMITTED TO A VOTE OF THE 7 PEOPLE AT THE NEXT REGULAR SCHOOL ELECTION HELD IN ACCORDANCE WITH 20-3-304 OR BY MAIL BALLOT ELECTION AS 8 9 PROVIDED BY TITLE 13, CHAPTER 19, IN THE FOLLOWING FORM: 10 "SHALL THERE BE A LEVY OF (SPECIFY NUMBER, NOT TO EXCEED 11 6) MILLS UPON THE TAXABLE PROPERTY OF THE (SPECIFY RAIL 12 AUTHORITY) NECESSARY TO RAISE THE SUM OF (SPECIFY THE 13 APPROXIMATE AMOUNT TO BE RAISED BY THE TAX LEVY) FOR THE 14 PURPOSE OF (SPECIFY PURPOSE FOR WHICH THE LEVY IS MADE)? 15 FOR THE TAX LEVY. 16 AGAINST THE TAX LEVY." 17 (2) NOTICE OF THE ELECTION, CLEARLY STATING THE AMOUNT 18 AND THE PURPOSE OF THE LEVY, MUST BE GIVEN AND THE ELECTION MUST BE HELD AND CONDUCTED AND THE RETURNS MUST BE MADE IN 19 THE MANNER PRESCRIBED BY LAW FOR THE SUBMISSION OF QUESTIONS 20 21 TO THE ELECTORS UNDER THE GENERAL ELECTION LAWS. NEW SECTION. SECTION 14. COLLECTION 22 TAX AND 23 DISPOSITION OF FUNDS. (1) The procedure for the collection 24 of the tax must be in accordance with the existing laws of

-9-

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the state of Montana.

- t3)(2) The proceeds from the tax levy must be deposited in a special account in which other revenues of the authority are deposited and may be expended by the authority as provided for in [sections 1 through ±7 19].
- NEW SECTION. Section 15. Contracts for operation and use of facilities. (1) In connection with the operation of a railroad or a railroad facility owned or controlled by an authority, the authority may enter into contracts, leases, and other arrangements:
- 10 (a) granting the privilege of operating or using the 11 railroad or railroad facility;
- 12 (b) leasing a railroad for operation by the lessee;
  13 however, a person may not be authorized to operate a
  14 railroad other than as a common carrier;
- 15 (c) granting the privilege of supplying goods,
  16 commodities, services, or facilities along rail lines or in
  17 or upon other property; and
- (d) making available services to be furnished by the authority or its agents.
- 20 (2) In each case, the authority may establish the terms
  21 and conditions and fix the charges, rentals, or fees that
  22 must be reasonable and uniform for the same class of
  23 privilege or service and that must be established with
  24 regard to the property and improvements used and the
  25 expenses of operation to the authority.

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- 1 (3) The authority may remit funds available investment to the state treasurer for investment under the direction of the board of investments as part of the pooled investment fund.
- NEW SECTION. Section 16. Bonds and obligations. (1) An 5 6 authority may borrow money for any of its corporate purposes 7 and issue bonds for its purposes, including refunding bonds, in a form and upon terms as it determines, payable out of any revenue of the authority, including revenue derived 9 10 from:
- 11 (a) a railroad;

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- 12 (b) taxes levied pursuant to [section 12];
- 13 (c) grants or contributions from the federal 14 government; or
- 15 (d) other sources.
- 16 (2) The bonds may be issued by resolution of the authority, without an election and without any limitation of 17 amount, except that bonds may not be issued at any time if 18 19 the total amount of principal and interest to become due in 20 a year on the bonds and on any then-outstanding bonds for 21 which revenue from the same source is pledged exceeds the 22 amount of the revenue to be received in that year, as 23 estimated in the resolution authorizing the issuance of the 24 bonds. The authority shall take all action necessary and 25 possible to impose, maintain, and collect rates, charges,

- 1 and rentals and to request taxes, if any are pledged, 2 sufficient to make the revenue from the pledged source in the year at least equal to the amount of principal and 3 interest due in that year.
  - (3) The bonds may be sold at public or private sale and may bear interest as provided in 17-5-102. Bonds issued by an authority pursuant to [sections 1 through 17 19] may be payable as to principal and interest solely from revenue of the authority and must state on their face the applicable limitations or restrictions regarding the source from which the principal and interest are payable.
  - (4) Bonds issued by an authority pursuant to the provisions of (sections 1 through 17 19) are declared to be issued for an essential public and governmental purpose by a political subdivision within the meaning of 15-30-111(2)(a).
  - (5) For the security of the bonds, the authority may by resolution make and enter into any covenant, agreement, or indenture and may exercise any additional powers authorized to be exercised by a municipality under Title 7, chapter 7, parts 44 and 45. The sums required from time to time to pay principal and interest and to create and maintain a reserve for the bonds may be paid from the revenue referred to in [sections 1 through 17 19], prior to the payment of current costs of operation and maintenance of the facilities.
- NEW SECTION. Section 17. Debt 25 **Bervice** fund. An

-11-

HB 0541/02

authority may create a debt service fund and accumulate in the fund a sum determined by the directors, together with the interest on the sum, for the use, repair, maintenance, and capital outlay expenses of a railroad.

NEW SECTION. Section 18. Tax exemption. Property in this state acquired by an authority for railroad purposes pursuant to the provisions of (sections 1 through ±7 19) and income derived by the authority from the ownership, operation, or control of property are exempt from taxation to the same extent as other property used for public purposes.

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NEW SECTION. Section 19. Procedure to enlarge authority. (1) The directors of an authority may by resolution enlarge the boundaries of the authority in accordance with the procedures of notice and hearing in [section 4].

(2) The property within an addition to the authority is subject to the existing indebtedness of the authority.

Section 20. Section 15-10-412, MCA, is amended to read:

20 \*15-10-412. Property tax limited to 1986 levels -21 clarification -- extension to all property classes. Section
22 15-10-402 is interpreted and clarified as follows:

23 (1) The limitation to 1986 levels is extended to apply
24 to all classes of property described in Title 15, chapter 6,
25 part 1.

(2) The limitation on the amount of taxes levied is 1 interpreted to mean that, except as otherwise provided in 3 this section, the actual tax liability for an individual property is capped at the dollar amount due in each taxing unit for the 1986 tax year. In tax years thereafter, the property must be taxed in each taxing unit at the 1986 cap 7 or the product of the taxable value and mills levied, whichever is less for each taxing unit, except in a taxing 9 unit that levied a tax in tax years 1983 through 1985 but did not levy a tax in 1986, in which case the actual tax 10 liability for an individual property is capped at the dollar 11 12 amount due in that taxing unit for the 1985 tax year.

- (3) The limitation on the amount of taxes levied does not mean that no <u>a</u> further increase may <u>not</u> be made in the total taxable valuation of a taxing unit as a result of:
- 16 (a) annexation of real property and improvements into a 17 taxing unit;
- 18 (b) construction, expansion, or remodeling of 19 improvements;
- 20 (c) transfer of property into a taxing unit;
- 21 (d) subdivision of real property;

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- 22 (e) reclassification of property;
- 23 (f) increases in the amount of production or the value 24 of production for property described in 15-6-131 or 25 15-6-132;

-14- HB 541

НВ 0541/02 HB 0541/02

- 1 (g) transfer of property from tax-exempt to taxable
  2 status; or
- 3 (h) revaluations caused by:
- (i) cyclical reappraisal; or
- 5 (ii) expansion, addition, replacement, or remodeling of 6 improvements.
- 7 (4) The limitation on the amount of taxes levied does
  8 not mean that no a further increase may not be made in the
  9 taxable valuation or in the actual tax liability on
  10 individual property in each class as a result of:
- 11 (a) a revaluation caused by:
- (i) construction, expansion, replacement, or remodelingof improvements that adds value to the property; or
- 14 (ii) cyclical reappraisal:
- 15 (b) transfer of property into a taxing unit:
- 16 (c) reclassification of property;
- 17 (d) increases in the amount of production or the value 18 of production for property described in 15-6-131 or
- or production for property door, and
- 19 15-6-132;
- (e) annexation of the individual property into a newtaxing unit; or
- 22 (f) conversion of the individual property from
- 23 tax-exempt to taxable status.
- 24 (5) Property in classes four and eleven is valued
  25 according to the procedures used in 1986, including the

- 1 designation of 1982 as the base year, until the reappraisal
- 2 cycle beginning January 1, 1986, is completed and new
- 3 valuations are placed on the tax rolls and a new base year
- 4 designated, if the property is:
- 5 (a) new construction:
- 6 (b) expanded, deleted, replaced, or remodeled
  7 improvements;
- 8 (c) annexed property; or
- 9 (d) property converted from tax-exempt to taxable 10 status.
- 11 (6) Property described in subsections (5)(a) through
- 12 (5)(d) that is not class four or class eleven property is
- valued according to the procedures used in 1986 but is also
- 14 subject to the dollar cap in each taxing unit based on 1986
- 15 mills levied.
- 16 (7) The limitation on the amount of taxes, as clarified
- in this section, is intended to leave the property appraisal
- 18 and valuation methodology of the department of revenue
- 19 intact. Determinations of county classifications, salaries
- 20 of local government officers, and all other matters in which
- 21 total taxable valuation is an integral component are not
- 22 affected by 15-10-401 and 15-10-402 except for the use of
- 23 taxable valuation in fixing tax levies. In fixing tax
- 24 levies, the taxing units of local government may anticipate
- 25 the deficiency in revenues resulting from the tax

limitations in 15-10-401 and 15-10-402, while understanding that regardless of the amount of mills levied, a taxpayer's liability may not exceed the dollar amount due in each taxing unit for the 1986 tax year unless:

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- (a) the taxing unit's taxable valuation decreases by 5% or more from the 1986 tax year. If a taxing unit's taxable valuation decreases by 5% or more from the 1986 tax year, it may levy additional mills to compensate for the decreased taxable valuation, but in-no-case-may the mills levied may not exceed a number calculated to equal the revenue from property taxes for the 1986 tax year in that taxing unit.
  - (b) a levy authorized under Title 20 raised less revenue in 1986 than was raised in either 1984 or 1985, in which case the taxing unit may, after approval by the voters in the taxing unit, raise each year thereafter an additional number of mills but may not levy more revenue than the 3-year average of revenue raised for that purpose during 1984, 1985, and 1986;
- (c) a levy authorized in 50-2-111 that was made in 1986 was for less than the number of mills levied in either 1984 or 1985, in which case the taxing unit may, after approval by the voters in the taxing unit, levy each year thereafter an additional number of mills but may not levy more than the 3-year average number of mills levied for that purpose during 1984, 1985, and 1986.

- 1 (8) The limitation on the amount of taxes levied does
  2 not apply to the following levy or special assessment
  3 categories, whether or not they are based on commitments
  4 made before or after approval of 15-10-401 and 15-10-402:
- 5 (a) rural improvement districts:

- (b) special improvement districts;
- 7 (c) levies pledged for the repayment of bonded 8 indebtedness, including tax increment bonds:
- 9 (d) city street maintenance districts;
- 10 (e) tax increment financing districts;
- (f) satisfaction of judgments against a taxing unit;
- 12 (g) street lighting assessments:
- (h) revolving funds to support any categories specifiedin this subsection (8);
- 15 (i) levies for economic development authorized pursuant 16 to 90-5-112(4);
- 17 (j) levies authorized under 7-6-502 for juvenile 18 detention programs; and
- 19 (k) elementary and high school districts.
- 20 (9) The limitation on the amount of taxes levied does
  21 not apply in a taxing unit if the voters in the taxing unit
  22 approve an increase in tax liability following a resolution
  23 of the governing body of the taxing unit containing:
- (a) a finding that there are insufficient funds to
   adequately operate the taxing unit as a result of 15-10-401

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- 2 (b) an explanation of the nature of the financial
  3 emergency;
- 4 (c) an estimate of the amount of funding shortfall
  5 expected by the taxing unit;
- 6 (d) a statement that applicable fund balances are or by
  the end of the fiscal year will be depleted;
- 8 (e) a finding that there are no alternative sources of
  9 revenue:
- (f) a summary of the alternatives that the governing body of the taxing unit has considered; and
  - (g) a statement of the need for the increased revenue and how it will be used.
  - (10) (a) The limitation on the amount of taxes levied does not apply to levies required to address the funding of relief of suffering of inhabitants caused by famine, conflagration, or other public calamity.
- (b) The limitation set forth in this chapter on the amount of taxes levied does not apply to levies to support:
  - (i) a city-county board of health as provided in Title 50, chapter 2, if the governing bodies of the taxing units served by the board of health determine, after a public hearing, that public health programs require funds to ensure the public health. A levy for the support of a local board of health may not exceed the 5-mill limit established in

1 50-2-111.

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2 (ii) county, city, or town ambulance services authorized

3 by a vote of the electorate under 7-34-102(2); and

4 (iii) a rail authority, as provided in [sections ]

5 through 17 19], authorized by a board of county

7 may not exceed the 6-mill limit established in [section 12].

commissioners. A levy for the support of a rail authority

8 (11) The limitation on the amount of taxes levied by a

9 taxing jurisdiction subject to a statutory maximum mill levy

10 does not prevent a taxing jurisdiction from increasing its

11 number of mills beyond the statutory maximum mill levy to

12 produce revenue equal to its 1986 revenue.

13 (12) The limitation on the amount of taxes levied does:

14 not apply to a levy increase to repay taxes paid under

not apply to a levy increase to repay taxes paid

15 protest in accordance with 15-1-402."

### SECTION 21. SECTION 69-14-101, MCA, IS AMENDED TO READ:

17 "69-14-101. Definitions. Unless the context requires

18 otherwise, in this chapter the following definitions apply:

19 (1) "Paralleling" means the situation where the main

tracks of parallel lines of railroad or railway are not more

than 2,000 feet apart when measured from center to center.

22 (2) "Railroad" means a corporation, company, or

23 individual owning or operating a railroad in whole or in

24 part in this state. The term also includes express

companies, and sleeping-car companies, and a railroad

-19- HB 541

-20- HB 541

- authority established under [sections 1 through 19].
- 2 (3) "Transportation" includes instrumentalities of
- 3 shipment or carriage."
- 4 NEW SECTION. Section 22. Codification instruction.
- 5 [Sections 1 through 17 19] are intended to be codified as an
- 6 integral part of Title 7, chapter 14, and the provisions of
- 7 Title 7, chapter 14, apply to [sections 1 through ±7 19].
- 8 NEW SECTION. Section 23. Effective date. [This act] is
- 9 effective July 1, 1993.

-End-