HOUSE BILL NO. 504

INTRODUCED BY BENEDICT BY REQUEST OF THE JOINT SELECT COMMITTEE ON WORKERS' COMPENSATION

IN THE HOUSE

110	THE HOUSE
FEBRUARY 5, 1993	INTRODUCED AND REFERRED TO SELECT COMMITTEE ON WORKERS' COMPENSATION.
	FIRST READING.
MARCH 13, 1993	COMMITTEE RECOMMEND BILL DO PASS AS AMENDED. REPORT ADOPTED.
	ON MOTION, REREFERRED TO COMMITTEE ON LABOR & EMPLOYMENT RELATIONS.
MARCH 20, 1993	COMMITTEE RECOMMEND BILL DO PASS AS AMENDED. REPORT ADOPTED.
MARCH 22, 1993	PRINTING REPORT.
MARCH 25, 1993	SECOND READING, DO PASS.
	ON MOTION, RULES SUSPENDED TO ALLOW THIRD READING THIS DAY.
	THIRD READING, PASSED. AYES, 49; NOES, 46.
	TRANSMITTED TO SENATE.
MARCH 26, 1993	ENGROSSING REPORT.
IN	THE SENATE
MARCH 26, 1993	INTRODUCED AND REFERRED TO SELECT COMMITTEE ON WORKERS' COMPENSATION.
	FIRST READING.
APRIL 12, 1993	COMMITTEE RECOMMEND BILL BE CONCURRED IN AS AMENDED. REPORT ADOPTED.
APRIL 13, 1993	SECOND READING, CONCURRED IN AS AMENDED.
APRIL 14, 1993	THIRD READING, CONCURRED IN.

AYES,	28:	NOES.	21.

RETURNED TO HOUSE WITH AMENDMENTS.

IN THE HOUSE

APRIL 15, 1993 SECOND READING, AMENDMENTS NOT CONCURRED IN.

ON MOTION, CONFERENCE COMMITTEE REQUESTED AND APPOINTED.

IN THE SENATE

APRIL 20, 1993 ON MOTION, CONFERENCE COMMITTEE REQUESTED AND APPOINTED.

IN THE HOUSE

APRIL 22, 1993 ON MOTION, CONFERENCE COMMITTEE DISSOLVED.

ON MOTION, FREE CONFERENCE COMMITTEE REQUESTED AND APPOINTED.

IN THE SENATE

APRIL 22, 1993 ON MOTION, CONFERENCE COMMITTEE DISSOLVED.

ON MOTION, FREE CONFERENCE COMMITTEE REQUESTED AND APPOINTED.

IN THE HOUSE

APRIL 24, 1993 SECOND READING, FREE CONFERENCE COMMITTEE REPORT ADOPTED.

THIRD READING, FREE CONFERENCE COMMITTEE REPORT ADOPTED.

IN THE SENATE

APRIL 24, 1993 FREE CONFERENCE COMMITTEE REPORT ADOPTED.

IN THE HOUSE

APRIL 24, 1993 SENT TO ENROLLING.

REPORTED CORRECTLY ENROLLED.

1	House BILL NO. 504
2	INTRODUCED BY RENDICT
3	BY REQUEST OF THE JOINT SELECT
4	COMMITTEE ON WORKERS' COMPENSATION
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT INCREASING THE EMPLOYER
7	PAYROLL TAX TO 1 PERCENT AND IMPOSING A 1 PERCENT EMPLOYEE
8	WAGE TAX; DIRECTING THAT THE TAX PROCEEDS BE USED TO
9	ELIMINATE THE STATE FUND'S OLD FUND UNFUNDED LIABILITY;
10	AMENDING SECTIONS 39-71-2351, 39-71-2501, 39-71-2502,
11	39-71-2503, AND 39-71-2504, MCA; AND PROVIDING AN IMMEDIATE
12	EFFECTIVE DATE AND AN APPLICABILITY DATE."
13	
14	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
15	Section 1. Section 39-71-2351, MCA, is amended to read:
16	"39-71-2351. Purpose of separation of state fund
17	liability as of July 1, 1990, and of separate funding of
18	claims before and on or after that date. (1) An unfunded
19	liability exists in the state fund. It has existed since at
20	least the mid-1980s and has grown each year. There have been
21	numerous attempts to solve the problem by legislation and
22	other methods. These attempts have alleviated the problem
23	somewhat, but the problem has not been solved.
24	(2) The legislature has determined that it is necessary
25	to the public welfare to make workers' compensation

1	insurance available to all employers through the state fund
2	as the insurer of last resort. In making this insurance
3	available, the state fund has incurred the unfunded
4	liability. The legislature has determined that the most
5	cost-effective and efficient way to provide a source of
6	funding for and to ensure payment of the unfunded liability
7	and the best way to administer the unfunded liability is to:
8	(a) separate the liability of the state fund on the
9	basis of whether a claim is for an injury resulting from an
10	accident that occurred before July 1, 1990, or an accident
11	that occurs on or after that date;
12	(b) extend and increase the payroll tax imposed by
13	39-71-2503, expand the tax to include an employee wage tax,
14	and dedicate the tax money first to the repayment of bonds
15	issued under 39-71-2354 and 39-71-2355 and then to the
16	repayment of loans given under 39~71-2354 and 39-71-2355 and
17	the direct payment of the costs of administering and paying
18	claims for injuries from accidents that occurred before July
19	1, 1990.
20	(3) The legislature further determines that in order to
21	prevent the creation of a new unfunded liability with
22	respect to claims for injuries for accidents that occur on
23	or after July 1, 1990, certain duties of the state fund
24	should be clarified and legislative oversight of the state
25	fund should be increased."

- Section 2. Section 39-71-2501, MCA, is amended to read:
- 2 *39-71-2501. Definitions. As used in this part, the
- 3 following definitions apply:
- 4 (1) "Department" means the department of revenue
- 5 provided for in 2-15-1301.
- 6 (2) "Employee" has the meaning as defined in 39-71-118.
- 7 (2)(3) "Employer" has the meaning set forth in
- 8 39-71-117.

- 9 (3)(4) "Payroll" means the payroll of an employer for
 - each of the calendar quarters ending March 31, June 30,
- 11 September 30, and December 31, for all employments covered
- 12 under 39-71-401.
- 13 (4)(5) "State fund" means the state compensation mutual
- 14 insurance fund.
- 15 +5+(6) "Tax" means the workers' compensation payroll
- 16 and wage tax provided for in 39-71-2503.
- 17 +6+(7) "Tax account" means the workers' compensation
- 18 tax account created by 39-71-2504.
- 19 (8) "Wages" has the meaning as defined in 39-71-123."
- 20 Section 3. Section 39-71-2502, MCA, is amended to read:
- 21 *39-71-2502. Findings and purpose. (1) Based on current
- 22 liabilities and actuarial analysis, an unfunded liability
- 23 presently exists in the state fund with regard to claims for
- 24 injuries resulting from accidents that occurred before July
- 25 1, 1990, and it may increase. While legislative action is

- required to correct the causes of the unfunded liability,
- 2 those actions will not provide sufficient funds to permit
- 3 the state fund to pay its existing liabilities and
- 4 obligations in a timely manner from premium and investment
 - income available to the state fund. Therefore, it is
- 6 necessary to provide a-source other sources of funding for
- 7 the unfunded liability in addition to premium and investment
- 8 income.

- 9 (2) The police power of the state extends to all great
- 10 public needs. The state, in the exercise of its police
- ll power, has determined that it is greatly and immediately
- 12 necessary to the public welfare to make workers'
- 13 compensation insurance available to all employers through
- 14 the state fund as the insurer of last resort. In making this
- 15 insurance available, the state fund has incurred the
- 16 unfunded liability described in subsection (1). The burden
- 17 of this unfunded liability should not be borne solely by
- 18 those employers who have insured with the state fund because
- 19 the availability of insurance to all employers through the
- 20 state fund has benefited all employers who have workers'
- 21 compensation coverage, nor should this unfunded liability
- be borne only by employers. Therefore, all employers and all
- 23 employees who have employments covered by the workers'
- 24 compensation laws should share in the cost of the unfunded
- 25 liability.

11

12

13

14

15

16

17

18

19

20

21

(3) The purpose of this part is to provide a supplemental source sources of financing for the unfunded liability."

1

3

4

5

6

10

13

14

15

16

17

18

19

20

21

22

23

24

25

- Section 4. Section 39-71-2503, MCA, is amended to read: "39-71-2503. Workers' compensation payroll tax and wage tax. (1) (a) There is imposed on each employer a workers' compensation payroll tax in an amount equal to 0.28% 1% of the employer's payroll in the preceding calendar guarter for 9 all employments covered under 39-71-401, except that if an employer is subject to 15-30-204(2), the tax is an amount 11 equal to 0:28% 1% of the employer's payroll in the preceding 12 week.
 - (b) There is imposed on each employee a workers' compensation wage tax in an amount equal to 1% of the employee's wages in the preceding calendar quarter for all employments covered under 39-71-401. For the purpose of this tax, a sole proprietor shall pay only the employer's payroll tax on the proprietor's own employment. This-payroll-tax
 - (c) These taxes must be used to reduce the unfunded liability in the state fund incurred for claims for injuries resulting from accidents that occurred before July 1, 1990. If one or more loans or bonds are outstanding, the-tax-must be-continued-at-the-0:201-rate-and the legislature may not modify--the--tax--ratey-the-use-of-the-tax-proceedsy-or-this section-in-a-manner-that-reduces reduce the security for

- repayment of the outstanding loans or bonds, except that the 2 legislature may forgive payment of the a tax or reduce the a 3 tax rate for any 12-month period if the workers' compensation bond repayment account contains on the first day of that period an amount, regardless of the source, that is in excess of the reserve maintained in the account and 6 that is equal to the amount needed to pay and dedicated to 7 the payment of the principal, premium, and interest that 8 9 must be paid during that period on the outstanding loans or
 - (b)(d) Each employer shall maintain the records the department requires concerning the employer's payroll and the employee wage tax. The records are subject to inspection by the department and its employees and agents during regular business hours.

upon-a-two-thirds-vote-of-each-house-

bonds. The-legislature-may-not-increase-the-tax-rate-except

- (2) All collections of the tax taxes are-appropriated to-and must be deposited as received in the tax account. The tax-is taxes are in addition to any other tax or fee assessed against employers and employees subject to the tax taxes.
- 22 (3) (a) On or before the last day of April, July, October, and January, each employer subject to the tax shall 24 file a return in the form and containing the information 25 required by the department and, except as provided in

LC 1391/01

22

23

24

25

subsection (3)(b), pay the amount of tax required by this section to be paid on the employer's payroll for the preceding calendar quarter and in addition shall withhold from an employee's wages the wage tax provided for in subsection (1)(b) and pay it to the department.

1

3

6

7

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- (b) An employer subject to 15-30-204(2) shall remit to the department a weekly payment with its weekly withholding tax payment in the amount required by subsection (1)(a) and shall remit withholdings for employees' wage taxes at the same time.
- (c) A--tax--payment <u>Tax payments</u> required by subsection <u>subsections</u> (1)(a) <u>and (1)(b)</u> must be made with the return filed pursuant to 15-30-204. The department shall first credit a payment to the liability under 15-30-202 and credit any remainder to the workers' compensation tax account provided in 39-71-2504.
- (4) An employer's officer or employee with the duty to collect, account for, and pay to the department the amounts due under this section who willfully fails to pay an amount is liable to the state for the unpaid amount and any penalty and interest relating to that amount.
- (5) Returns and remittances under subsection (3) and any information obtained by the department during an audit are subject to the provisions of 15-30-303, but the department may disclose the information to the department of

labor and industry under circumstances and conditions that
ensure the continued confidentiality of the information.

LC 1391/01

- 3 (6) The department of labor and industry and the state fund shall, on July 1, 1991, or as soon after that date as 5 possible, give the department a list of all employers having coverage under any plan administered or regulated by the 7 department of labor and industry and the state fund. After 8 the lists have been given to the department, the department 9 of labor and industry and the state fund shall update the 10 lists weekly. The department of labor and industry and the 11 state fund shall provide the department with access to their 12 computer data bases and paper files and records for the 13 purpose of the department's administration of the tax 14 imposed by this section.
- 15 (7) The provisions of Title 15, chapter 30, not in 16 conflict with the provisions of this part regarding 17 administration, remedies. enforcement, collections, 18 hearings, interest, deficiency assessments, credits for 19 overpayment, statute of limitations, penalties, and 20 department rulemaking authority apply to the tax taxes, to 21 employers, employees, and to the department."
 - Section 5. Section 39-71-2504, MCA, is amended to read:

 "39-71-2504. Workers' compensation tax account. (1)

 There is a workers' compensation tax account in the state special revenue fund. The workers' compensation tax account

consists of a tax account and a workers' compensation bond repayment account.

1

- (2) All collections of the tax taxes imposed under 3 39-71-2503, interest and penalties on the tax taxes, and revenue appropriated to the workers' compensation tax account under section 11, Chapter 9, Special Laws of June 7 1989, must be deposited in the workers' compensation tax account. All such money deposited in the workers' compensation tax account must be credited to the workers' 10 compensation bond repayment account to the extent necessary to pay the principal of and redemption premium and interest 11 12 due on workers' compensation bonds issued under 39-71-2354 13 and 39-71-2355 and to establish and maintain a reserve for 14 the bonds equal to the maximum annual principal of and interest on the bonds in any future year. The balance in the 15 workers' compensation bond repayment account must be 16 credited to the tax account within the workers' compensation 17 18 tax account and is statutorily appropriated, as provided in 19 17-7-502, to the state fund to be used to reduce the 20 unfunded liability in the state fund incurred for claims for 21 injuries resulting from accidents that occurred before July 22 1, 1990."
- 23 NEW SECTION. Section 6. Severability. If a part of [this act] is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of [this

- act] is invalid in one or more of its applications, the art
- 2 remains in effect in all valid applications that are
- 3 severable from the invalid applications.
- 4 NEW SECTION. Section 7. Applicability. The employee's
- 5 wage tax imposed by [section 4] commences with the calendar
- quarter ending March 31, 1993.
- NEW SECTION. Section 8. Effective date. [This act] is effective on passage and approval.

-End-

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB0504, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

An act increasing the employer payroll tax to 1 percent and imposing a 1 percent employee wage tax, directing that the tax proceeds be used to eliminate the state fund's old fund unfunded liability, and providing an immediate effective date and an applicability date.

ASSUMPTIONS:

Department of Revenue:

- FY91 and FY92 employer payroll tax collections at a 0.28 percent tax rate were \$12,759,456 and \$14,067,435, respectively (SBAS).
- 2. Employers will not decrease their payroll as a result of going from a tax rate of 0.28 percent to a rate of 1.0 percent.
- 3. Projections for the FY93-FY95 taxable payroll are based on the 1975-1991 linear trend in payroll covered by unemployment insurance. The implicit annual growth rate is approximately 3.5% per year.
- 4. Sole proprietors electing workers' compensation coverage for FY94 and FY95 are assumed to be taxed as employers. The resulting difference between the employer and employee payroll base is considered immaterial. Therefore, the tax collections for the combined employer/employee tax are assumed to be twice the projected FY94 and FY95 employer payroll tax, assuming a tax rate of 1.0 percent.
- 5. Projected current law payroll tax collections (rounded to the nearest thousand \$) are \$15,019,000 for FY94 and \$15,535,000 for FY95 ("Workers' Compensation Payroll Tax Report", November 1992, Office of Budget and Program Planning and Department of Revenue).
- Revenue estimates reflected below represent revenues accrued in each fiscal year, rather than actual collections which would lag accruals by one quarter.
- 7. The proposed tax is effective on payroll/wages for the January-March 1993 time period. Implementation of withholding procedures would not take place until the first quarter of FY94 at the earliest. Some tax liabilities applicable to employees in FY93 may not be collectible due to termination of employment. It is assumed that employers would be held liable for these amounts.
- 8. An additional 10,000 filings would be processed by the department, requiring 0.75 FTE (grade 7) data entry personnel, 1.00 FTE (grade 7) clerical for document processing, and 1.00 FTE (grade 9) audit technician. One-time costs would be incurred in FY93 for notifications and instructional materials sent to employers, taxpayer education, systems development, and basic office equipment for additional staff. Ongoing operating costs would be incurred for computer processing costs. All administrative costs will be charged to the workers' compensation payroll tax account.

(continued)

DAVID LEWIS, BUDGET DIRECTOR

Office of Budget and Program Planning

2-12-93

STEVE BENEDICT, PRIMARY SPONSOR

DATE

Fiscal Note for HB0504, as introduced.

HB504

Fiscal Note Request, HB0504, as introduced

Form BD-15 page 2

(continued)

ASSUMPTIONS: (continued)

State Auditor:

- 1. The state payroll system would be modified to accommodate the 1 percent employee wage tax. The Information Systems Division of the Department of Administration would develop the system changes. ISD estimates that 1,148 hours will be required to upgrade the system at an estimated cost of \$65,000.
- 2. Modification and implementation will take place as soon as possible after the bill is signed. Estimated costs are applicable to FY93.

Statewide:

- 1. Total state payroll as projected/recommended in the executive budget is \$364.4 million in FY93, \$403.5 million in FY94, and \$406.7 million in FY95. 26% of state payroll is assumed to be funded by the general fund.
- 2. Only the increase in the employer payroll tax (0.72%) is reflected as a fiscal impact. The payroll tax applicable to employees is not reflected as a fiscal impact to the state.

FISCAL IMPACT:

Department of Revenue:

Expenditures:

FT93 start-up costs are estimated to be 0.35 FTE and \$142,170, funded from the workers' compensation payroll tax account.

Data Processing Division		FY '94			FY '95	
Expenditures:	Current Law	Proposed Law	Difference	Current Law	Proposed Law	Difference
FTE	49.60	50.35	0.75	49.60	50.35	0.75
Personal Services	\$ 1,515,949	\$1,531,262	\$15,313	\$ 1,520,006	\$1,535,319	\$15,313
Operating Expenses	146,395	147,185	790	143,406	144,196	790
Equipment	13,578	13.578	0	12,691	12,691	0
Total	\$ 1,675,922	\$1,692,025	\$16,103	\$ 1,676,103	\$1,692,206	\$16,103
Funding:						
General Fund	\$ 1,046,610	\$1.046,610	\$0	\$ 1,046,902	\$1,046,902	\$0
State Special	85,313	101,416	16,103	86,505	102,608	16,103
Liquor Enterprise	543.999	<u>543.999</u>	0	542,696	542,696	Q
Total	\$ 1,675,922	\$1,692,026	\$16,103	\$ 1,676,103	\$1,692,206	\$16,103

(continued)

FISCAL IMPACT:

Income Tax Division		FY '94			FY '95	
Expenditures:	Current Law	Proposed Law	Difference	Current Law	Proposed Law	Difference
FTE	123.45	125.45	2.00	123.45	125.45	2.00
Personal Services	\$ 3,296,520	\$3,348,363	\$51,843	\$ 3,305,267	\$3,357,110	\$51,843
Operating Expenses	1,424,031	1,441,795	17,764	1,390,128	1,407,892	17,764
Equipment	72,561	72.561	<u> </u>	52.971	52.971	_0
Total	\$ 4,793,112	\$4,862,719	\$69,607	\$ 4,748,366	\$4,817,973	\$69,607
Funding:						
General Fund	\$ 4,298,112	\$4,298,112	\$0	\$ 4,238,366	\$4,238,366	\$0
State Special	495,000	<u>564,607</u>	69.607	510,000	<u>579,607</u>	<u>69.607</u>
Total	\$ 4,793,122	\$4,862,719	\$69,607	\$ 4,748,366	\$4,817,973	\$69,607
	•					
Revenues:						
	·	FY '94			FY '95	
	Current Law	Proposed Law	Difference	Current Law	Proposed Law	Difference
WC Payroll Tax (02)	\$15,019,000	\$107,275,000	\$92,256,000	\$15,535,000	\$110,965,000	\$95,430,000
Net Impact:						

\$92,170,290

State Auditor:

WC Payroll Tax Account (02)

FY93 one-time expenditure of \$65,000 general fund.

Statewide Costs:

		FY '93	
	Current Law	Proposed Law	Difference
General Fund Payroll	, 265,000	606,000	341,000
Non-General Fund Payroll	<u>755,000</u>	1.726.000	971,000
Total	1,020,000	2,332,000	1,312,000

(continued)

\$95,344,290

Fiscal Note Request, <u>HB0504. as introduced</u> Form BD-15 page 4 (continued)

FISCAL IMPACT:

	FY '94		FY '95			
	Current Law	Proposed Law	Difference	Current Law	Proposed Law	Difference
General Fund Payroll	294,000	1,049,000	755,000	296,000	1,057,000	761,000
Non-General Fund Payroll	<u>836,000</u>	2.986.000	2.150.000	<u>843.000</u>	3.010.000	2.167.000
Total	1,130,000	4,035,000	2,905,000	1,139,000	4,067,000	2,928,000

EFFECT ON COUNTY OR OTHER LOCAL REVENUES OR EXPENDITURES:

Local governments would incur additional costs related to the employer payroll tax and costs for modifying payroll systems for collection of the employees payroll tax.

LONG-RANGE EFFECTS OF PROPOSED LEGISLATION:

Under assumptions contained in HJR3, nonfarm wage and salaries will grow by 5.24% in CY95. Continuation of growth in nonfarm wage and salaries would increase payroll tax collections by similar proportions.

TECHNICAL NOTES:

The proposed tax is effective on payroll/wages for the January-March 1993 time period. Implementation of withholding procedures would not take place until the first quarter of FY94 at the earliest. Some tax liabilities applicable to employees in FY93 may not be collectible due to termination of employment. It is unclear whether employers would be held liable for these amounts.

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB0504, second reading.

DESCRIPTION OF PROPOSED LEGISLATION:

An act increasing the employer payroll tax to 0.50 percent and imposing a 0.50 percent employee wage tax, directing that the tax proceeds be used to eliminate the state fund's old fund unfunded liability, providing appropriations, and providing an immediate effective date and an applicability date.

ASSUMPTIONS:

Department of Revenue:

- 1. Fiscal Year employer payroll tax collections at a 0.28 percent tax rate were \$12,759,456 and \$14,067,435, respectively for FY 1991 and FY 1992 (SBAS).
- 2. Employers will not decrease their payroll as a result of going from a tax rate of 0.28 percent to a rate of 0.50 percent.
- 3. Projections for the FY93-FY95 taxable payroll are based on the 1975-1991 linear trend in payroll covered by unemployment insurance. The implicit annual growth rate is approximately 3.5% per year.
- 4. Sole proprietors electing workers' compensation coverage for FY 1994 and 1995 are assumed to be taxed as employers. resulting difference between the employer and employee payroll base is considered immaterial. Therefore, the tax collections for the combined employer/employee tax are assumed to be twice the projected FY 1994 and 1995 employer payroll tax.
- 5. Projected current law payroll tax collections (rounded to the nearest thousand \$) are \$15,019,000 for FY 1994, and \$15,535,000 for FY 1995 ("Workers' Compensation Payroll Tax Report", (November 1992), Office of Budget and Program Planning and Department of Revenue).
- 6. Revenue estimates reflected below represent revenues accrued in each fiscal year, rather than actual collections which would lag accruals by one quarter. The payroll tax base for a given fiscal year is the payroll earned in that same fiscal year.
- 7. In January 1994, the projected amount to be borrowed by the state workers' compensation fund will not exceed \$50 million, and the projected fiscal year-end cash balance will not exceed \$20 million. Therefore the employer and employee tax rates for both FY 1994 and 1995 will be 0.5 percent each.
- 8. An additional 10,000 filings would be processed by the department, requiring 0.75 FTE (grade 7) data entry personnel, 1.00 FTE (grade 7) clerical for document processing, and 1.00 FTE (grade 9) audit technician. One-time costs would be incurred in FY93 for notifications and instructional materials sent to employers, taxpayer education, systems development. Ongoing operating costs would be incurred for computer processing costs. All administrative costs will be charged to the workers' compensation payroll tax account.

(continued)

DAVID LEWIS, BUDGET DIRECTOR DATE

Office of Budget and Program Planning

STEVE BENEDICT, PRIMARY SPONSOR

Fiscal Note for HB0504, second reading.

HB 504. #2

Fiscal Note Request, <u>HB0504</u>, <u>second reading</u>

Form BD-15 page 2 (continued)

ASSUMPTIONS: (continued)

State Auditor:

- 1. The state payroll system would be modified to accommodate the 0.50 percent employee wage tax. The Information Systems Division of the Department of Administration would develop the system changes. ISD estimates that 1,148 hours will be required to upgrade the system at an estimated cost of \$65,000.
- Modification and implementation will take place as soon as possible after the bill is signed. Estimated costs are applicable to FY93.

Statewide:

- 1. Total state payroll as projected/recommended in the executive budget is \$364.4 million in FY93, \$403.5 million in FY94, and \$406.7 million in FY95. 26% of state payroll is assumed to be funded by the general fund.
- 2. Only the increase in the employer payroll tax (0.22%) is reflected as a fiscal impact. The payroll tax applicable to employees is not reflected as a fiscal impact to the state.

FISCAL IMPACT:

Department of Revenue:

Expenditures:

FY93 start-up costs are estimated to be \$47,190, funded from the workers' compensation payroll tax account.

Data Processing Division		FY '94			FY '95	
Expenditures:	<u>Current Law</u>	Proposed Law	<u>Difference</u>	Current Law	Proposed Law	<u>Difference</u>
FTE	49.60	50.35	0.75	49.60	50.35	0.75
Personal Services	\$ 1,515,949	\$1,528,659	\$12,710	\$ 1,520,006	\$1,535,319	\$15,313
Operating Expenses	146,395	147,051	656	143,406	144,196	790
Equipment	<u>13,578</u>	13,578	0	12,691	12,691	0
Total	\$ 1,675,922	\$1,689,288	\$13,366	\$ 1,676,103	\$1,692,206	\$16,103
<u>Funding:</u>						
General Fund	\$ 1,046,610	\$1.046,610	\$0	\$ 1,046,902	\$1,046,902	\$0
State Special	85,313	101,416	13,366	86,505	102,608	16,103
Liquor Enterprise	<u>543,999</u>	<u>543,999</u>	0	<u>542,696</u>	542,696	0
Total	\$ 1,675,922	\$1,689,288	\$13,366	\$ 1,676,103	\$1,692,206	\$16,103

(continued)

Fiscal Note Request, <u>HB0504</u>, <u>second reading</u>
Form BD-15 page 3
(continued)

FISCAL IMPACT:

Exmanditures.

Income Tax Division

Expenditures:	CULTETIC DOM	TIODOBCG TON	DILLCICIOC	CULTETT DAM	TTOPOSCU BUN	DILLETCHOO
FTE	123.45	125.45	2.00	123.45	125.45	2.00
Personal Services	\$ 3,296,520	\$3,348,363	\$51,843	\$ 3,305,267	\$3,357,110	\$51,843
Operating Expenses	1,424,031	1,455,377	31,346	1,390,128	1,406,110	15,982
Equipment	<u>72,561</u>	<u>83,171</u>	10,610	52,971	<u>52,971</u>	0
Total	\$ 4,793,112	\$4,862,719	\$93,799	\$ 4,748,366	\$4,816,191	\$67,825
Funding:						!
General Fund	\$ 4,298,112	\$4,298,112	\$0	\$ 4,238,366	\$4,238,366	\$0
State Special	<u>495,000</u>	<u>588,799</u>	<u>93.799</u>	510,000	<u>577,825</u>	<u>67,825</u>
Total	\$ 4,793,112	\$4,862,719	\$93,799	\$ 4,748,366	\$4,816,191	\$67,825
Revenues:						
**************************************		FY '94			FY '95	
	Current Law	Proposed Law	Difference	Current Law	Proposed Law	Difference
WC Payroll Tax (02)	\$15,019,000	\$ 53,638,000	\$38,619,000	\$15,535,000	\$ 55,483,000	\$39,948,000
Net Impact:						
WC Payroll Tax Account (02)			\$38,511,835			\$39,864,072

Difference

FY '94

Current Law

Proposed Law

State Auditor:

FY93 one-time expenditure of \$65,000 funding from the workers compensation payroll account.

Statewide Costs: (amounts may not add due to rounding)

	FY '94			FY '95		
	Current Law	Proposed Law	Difference	Current Law	Proposed Law	<u>Difference</u>
General Fund Payroll	294,000	525,000	231,000	296,000	529,000	233,000
Non-General Fund Payroll	836,000	1,493,000	<u>657,000</u>	843,000	1,505,000	662,000
Total	1,130,000	2,017,000	888,000	1,139,000	2,034,000	895,000

(continued)

FY '95

Proposed Law

Difference

Current Law

Fiscal Note Request, <u>HB0504</u>, <u>second reading</u> Form BD-15 page 4 (continued)

EFFECT ON COUNTY OR OTHER LOCAL REVENUES OR EXPENDITURES:

Local governments would incur additional costs related to the employer payroll tax and costs for modifying payroll systems for collection of the employees payroll tax.

LONG-RANGE EFFECTS OF PROPOSED LEGISLATION:

Under assumptions contained in HJR3, nonfarm wage and salaries will grow by 5.24% in CY95. Continuation of growth in nonfarm wage and salaries would increase payroll tax collections by similar proportions. Using a more conservative estimate of 3.5% payroll growth rate and the State Fund actuary's estimate of claims expenditures through FY 2009, the following long term effects are estimated:

- 1. Taking into account an estimated \$23 million to be borrowed from the new fund in FY93, the old fund will require loans from the new fund of at least approximately \$37 million in FY94 and \$4 million in FY95. There are no other amounts anticipated to be borrowed through FY 2003. Therefore, it is not anticipated that the tax rate would increase from the initial 0.50% rate.
- 2. The tax rate could be triggered downward by 0.05% each year beginning in FY98, decreasing to 0.20% by FY 2003.
- 3. By FY 2004, the old fund would have accumulated a fund balance sufficient to pay any remaining claims in subsequent years. Beginning in FY 2004, the current 0.28% tax rate on employers will generate approximately \$10 million per year in excess of the amount required to service the current Series 1991 Payroll Tax Bonds or to pay old fund claims.

10

11

13

14 15

16

17

18

19 20

APPROVED BY THE SELECT COMMITTEE ON WORKER'S COMPENSATION

2	INTRODUCED BY BENEDICT
3	BY REQUEST OF THE JOINT SELECT
4	COMMITTEE ON WORKERS' COMPENSATION
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT INCREASING THE EMPLOYER
7	PAYROLL TAX 901PERCENT AND IMPOSING A1PERCENT AN
8	EMPLOYEE WAGE TAX; DIRECTING THAT THE TAX PROCEEDS BE USED
9	TO ELIMINATE THE STATE FUND'S OLD FUND UNFUNDED LIABILITY;
10	PROVIDING APPROPRIATIONS; AMENDING SECTIONS 15-30-207,
11	<u>39-71-406,</u> 39-71-2351, 39-71-2501, 39-71-2502, 39-71-2503,
12	AND 39-71-2504, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE
13	DATE AND AN APPLICABILITY DATE."
14	
15	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
16	Section 1. Section 39-71-2351, MCA, is amended to read:
17	*39-71-2351. Purpose of separation of state fund
18	liability as of July 1, 1990, and of separate funding of
19	claims before and on or after that date. (1) An unfunded
20	liability exists in the state fund. It has existed since at
21	least the mid-1980s and has grown each year. There have been
22	numerous attempts to solve the problem by legislation and
23	other methods. These attempts have alleviated the problem
24	somewhat, but the problem has not been solved.
25	(2) The legislature has determined that it is necessary

HOUSE BILL NO. 504

1	to the public welfare to make workers' compensation
2	insurance available to all employers through the state fund
3	as the insurer of last resort. In making this insurance
4	available, the state fund has incurred the unfunded
5	liability. The legislature has determined that the most
6	cost-effective and efficient way to provide a source of
7	funding for and to ensure payment of the unfunded liability
8	and the best way to administer the unfunded liability is to:
9	(a) separate the liability of the state fund on the

- (a) separate the liability of the state fund on the basis of whether a claim is for an injury resulting from an accident that occurred before July 1, 1990, or an accident that occurs on or after that date;
- (b) extend and increase the payroll tax imposed by 39-71-2503, expand the tax to include an employee wage tax, and dedicate the tax money first to the repayment of bonds issued under 39-71-2354 and 39-71-2355 and then to the repayment of loans given under 39-71-2354 and 39-71-2355 and the direct payment of the costs of administering and paying claims for injuries from accidents that occurred before July 1, 1990.
- 21 (3) The legislature further determines that in order to 22 prevent the creation of a new unfunded liability with 23 respect to claims for injuries for accidents that occur on 24 or after July 1, 1990, certain duties of the state fund 25 should be clarified and legislative oversight of the state

- fund should be increased."
- Section 2. Section 39-71-2501, MCA, is amended to read:
- 3 "39-71-2501. Definitions. As used in this part, the 4 following definitions apply:
- 5 (1) "Department" means the department of revenue 6 provided for in 2-15-1301.
- 7 (2) "Employee" has the meaning as defined in 39-71-118.
- 8 $+2\frac{1}{2}$ "Employer" has the meaning set forth in
- 9 39-71-117.
- 10 (+3)(4) "Payroll" means the payroll of an employer for
- 11 each of the calendar quarters ending March 31, June 30,
- 12 September 30, and December 31, for all employments covered
- 13 under 39-71-401.
- 14 +4+(5) "State fund" means the state compensation mutual
- 15 insurance fund.
- 16 (5)(6) "Tax" means the workers' compensation payroll
- 17 and wage tax provided for in 39-71-2503.
- 18 +6+(7) "Tax account" means the workers' compensation
- 19 tax account created by 39-71-2504.
- 20 (8) "Wages" has the meaning as defined in 39-71-123."
- 21 Section 3. Section 39-71-2502, MCA, is amended to read:
- 22 *39-71-2502. Findings and purpose. (1) Based on current
- 23 liabilities and actuarial analysis, an unfunded liability
- 24 presently exists in the state fund with regard to claims for
- 25 injuries resulting from accidents that occurred before July

- 1 1, 1990, and it may increase. While legislative action is
- 2 required to correct the causes of the unfunded liability,
- 3 those actions will not provide sufficient funds to permit
- the state fund to pay its existing liabilities and
- 5 obligations in a timely manner from premium and investment
- 6 income available to the state fund. Therefore, it is
- 7 necessary to provide a-source other sources of funding for
- 8 the unfunded liability in addition to premium and investment
- 9 income.
- 10 (2) The police power of the state extends to all great
- ll public needs. The state, in the exercise of its police
- 12 power, has determined that it is greatly and immediately
- 13 necessary to the public welfare to make workers'
- 14 compensation insurance available to all employers through
- 15 the state fund as the insurer of last resort. In making this
- 16 insurance available, the state fund has incurred the
- 17 unfunded liability described in subsection (1). The burden
- 18 of this unfunded liability should not be borne solely by
- 19 those employers who have insured with the state fund because
- 20 the availability of insurance to all employers through the
- 21 state fund has benefited all employers who have workers'
- 22 compensation coverage, nor should this unfunded liability
- 23 be borne only by employers. Therefore, all employers and all
- 24 employees who have employments covered by the workers'
- 25 compensation laws should share in the cost of the unfunded

- liability. 1
- (3) The purpose of this part is to provide a 2
- supplemental source sources of financing for the unfunded
- liability."
- Section 4. Section 39-71-2503, MCA, is amended to read:
- *39-71-2503. Workers' compensation payroll tax and wage
- tax. (1) (a) There is imposed on each employer a workers'
- compensation payroll tax in an amount equal to 0:28% 19
- 8 0.28%, PLUS THE ADDITIONAL AMOUNT OF PAYROLL TAX PROVIDED IN 9
- [SECTION 5], of the employer's payroll in the preceding
- 10
- calendar quarter for all employments covered under 11 39-71-401, except that if an employer is subject to
- 1.2 15-30-204(2), the tax is an amount equal to 0.28 14 0.28%,
- 13
 - PLUS THE ADDITIONAL AMOUNT OF PAYROLL TAX PROVIDED IN
- [SECTION 5], of the employer's payroll in the preceding 15
- 16 week.

19

- (b) There is imposed on each employee a workers' 17
- compensation wage tax in an amount equal to 1% of the 18
 - employee's wages in the preceding calendar quarter for all
- employments covered under 39-71-401. For the purpose of this 20
- tax, a sole proprietor shall-pay-only-the-employer's-payroll 21
- tax-on-the-proprietor-s-own-employment: This-payroll-tax OR 22
- A WORKING PARTNER OF A PARTNERSHIP WHO ELECTS COVERAGE UNDER 23
- 39-71-401 SHALL PAY ONLY THE EMPLOYER'S PORTION OF THE 24
- PAYROLL TAX ON THE SOLE PROPRIETOR'S OR WORKING PARTNER'S 25

- OWN EMPLOYMENT. A CORPORATE OFFICER WHO IS ALSO AN EMPLOYEE 1
- OF THE CORPORATION AND IS ENGAGED IN A COVERED EMPLOYMENT, 2
- 3 AS PROVIDED IN 39-71-401, SHALL PAY ONLY THE EMPLOYER'S
- PORTION OF THE PAYROLL TAX ON THE CORPORATE OFFICER'S OWN
- EMPLOYMENT. ALL OTHER EMPLOYEES OF A CORPORATION, SOLE 5
- PROPRIETORSHIP, OR PARTNERSHIP SHALL PAY THE WAGE TAX AS 6
 - REQUIRED IN THIS SECTION.
- (c) These taxes must be used to reduce the unfunded 8
- 9 liability in the state fund incurred for claims for injuries
- 10 resulting from accidents that occurred before July 1, 1990.
- If one or more loans or bonds are outstanding, the-tax-must 11
- 12 be-continued-at-the-0-20%-rate-and the legislature may not
- 13 modify--the--tax--rate;-the-use-of-the-tax-proceeds;-or-this
- section-in-a-manner-that-reduces reduce the security for 14
- repayment of the outstanding loans or bonds, except that the 15
- legislature may forgive payment of the a tax or reduce the a 16
- 17 tax rate for any 12-month period if the workers'
- compensation bond repayment account contains on the first 18
- day of that period an amount, regardless of the source, that 19
- is in excess of the reserve maintained in the account and 20
- 21 that is equal to the amount needed to pay and dedicated to
- 22 the payment of the principal, premium, and interest that
- must be paid during that period on the outstanding loans or 23
- 24 bonds. The-legislature-may-not-increase-the-tax-rate-except

-6-

25 upon-a-two-thirds-vote-of-each-houseHB 0504/02

th; (d) Each employer shall maintain the records the department requires concerning the employer's payroll and the employee wage tax. The records are subject to inspection by the department and its employees and agents during regular business hours.

- (E) AN EMPLOYEE DOES NOT HAVE ANY RIGHT OF ACTION

 AGAINST AN EMPLOYER FOR ANY MONEY DEDUCTED AND WITHHELD FROM

 THE EMPLOYEE'S WAGES AND PAID TO THE STATE IN COMPLIANCE OR

 INTENDED COMPLIANCE WITH THIS SECTION.
 - (F) THE EMPLOYER IS LIABLE TO THE STATE FOR ANY AMOUNT OF WAGE TAXES, PLUS INTEREST AND PENALTY, WHEN THE EMPLOYER FAILS TO WITHHOLD FROM AN EMPLOYEE'S WAGES OR FAILS TO REMIT TO THE STATE THE WAGE TAX REQUIRED BY THIS SECTION.
 - (2) All collections of the tax taxes are-appropriated to-and must be deposited as received in the tax account. The tax-is taxes are in addition to any other tax or fee assessed against employers and employees subject to the tax taxes.
 - (3) (a) On or before the last day of April, July, October, and January, each employer subject to the tax shall file a return in the form and containing the information required by the department and, except as provided in subsection (3)(b), pay the amount of tax required by this section to be paid on the employer's payroll for the preceding calendar quarter and in addition shall withhold

- from-an-employee's--wages-the--wage--tax--provided--for--in

 subsection--(1)(b)--and--pay--it--to--the--department REMIT

 WITHHOLDING FOR EMPLOYEES' WAGE TAXES AT THE SAME TIME.
- (b) An employer subject to 15-30-204(2) shall remit to the department a weekly payment with its weekly withholding tax payment in the amount required by subsection (1)(a) and shall remit withholdings for employees' wage taxes at the same time.
- 9 (c) A--tax--payment Tax payments required by subsection
 10 subsections (1)(a) and (1)(b) must be made with the return
 11 filed pursuant to 15-30-204. The department shall first
 12 credit a payment to the liability under 15-30-202 and credit
 13 any remainder to the workers' compensation tax account
 14 provided in 39-71-2504.
 - (4) An employer's officer or employee with the duty to collect, account for, and pay to the department the amounts due under this section who willfully fails to pay an amount is liable to the state for the unpaid amount and any penalty and interest relating to that amount.
 - (5) Returns and remittances under subsection (3) and any information obtained by the department during an audit are subject to the provisions of 15-30-303, but the department may disclose the information to the department of labor and industry under circumstances and conditions that ensure the continued confidentiality of the information.

-7- нв 504

-8- HB 504

(6) The department of labor and industry and the state fund shall, on July 1, 1991, or as soon after that date as possible, give the department a list of all employers having coverage under any plan administered or regulated by the department of labor and industry and the state fund. After the lists have been given to the department, the department of labor and industry and the state fund shall update the lists weekly. The department of labor and industry and the state fund shall provide the department with access to their computer data bases and paper files and records for the purpose of the department's administration of the tax imposed by this section.

1

2

5

б

10

11

12

13

14

15

16

17

18

- (7) The provisions of Title 15, chapter 30, not in conflict with the provisions of this part regarding administration, remedies, enforcement, collections, hearings, interest, deficiency assessments, credits for overpayment, statute of limitations, penalties, and department rulemaking authority apply to the tax taxes, to employers, employees, and to the department."
- NEW SECTION. SECTION 5. PAYMENT OF UNFUNDED LIABILITY

 FOR INJURIES RESULTING FROM ACCIDENTS OCCURRING BEFORE JULY

 1, 1990. (1) BEGINNING JULY 1, 1993, THE STATE FUND SHALL

 PAY FOR THE COST OF ADMINISTERING AND PAYING CLAIMS FOR

 INJURIES RESULTING FROM ACCIDENTS THAT OCCURRED BEFORE JULY

 1, 1990, NOT COVERED BY ANY OTHER FUNDING SOURCE, BY

- 1 BORROWING FROM THE BOARD OF INVESTMENTS, FROM TIME TO TIME,
- 2 THE AMOUNT THAT THE STATE FUND DETERMINES AND THE BUDGET
- 3 DIRECTOR CERTIFIES, AS PROVIDED IN 39-71-2354, WILL BE
- 4 NEEDED TO PAY FOR ADMINISTERING AND PAYING THE CLAIMS FOR
- 5 THE ENSUING YEAR.
- 6 (2) (A) IN JANUARY OF EACH YEAR, PRIOR TO THE START OF
- 7 THE FOLLOWING FISCAL YEAR, THE STATE FUND SHALL FORWARD TO
- 8 THE BUDGET DIRECTOR INFORMATION PERTAINING TO THE AMOUNT
- 9 THAT THE STATE FUND WILL BORROW FOR THE ENSUING FISCAL YEAR
- 10 TO PAY FOR THE COST OF ADMINISTERING AND PAYING CLAIMS FOR
- 11 THE INJURIES PROVIDED FOR IN SUBSECTION (1), EXCEPT THAT FOR
- 12 FISCAL YEAR 1994, THE INFORMATION ON THE AMOUNT TO BE
- 13 BORROWED BY THE STATE FUND MUST BE FORWARDED TO THE BUDGET
- 14 DIRECTOR NO LATER THAN 45 DAYS PRIOR TO THE START OF THE
- 15 FISCAL YEAR. IN ADDITION, THE STATE FUND SHALL FORWARD TO
- 16 THE BUDGET DIRECTOR THE SCHEDULE OF PROJECTED LIABILITY
- 17 PAYMENTS AND CASH NEEDS ON WHICH THE AMOUNT TO BE BORROWED
- 18 IS BASED. THE SCHEDULE MUST INCLUDE BUT IS NOT LIMITED TO
- 19 TOTAL PROJECTED LIABILITY PAYMENTS, LOANS AND BOND DEBT
- 20 PAYMENTS, REVENUE FROM THE EMPLOYER PAYROLL TAX AND EMPLOYEE
- 21 WAGE TAX PROVIDED FOR IN 39-71-2503, PROJECTED FISCAL
- 22 YEAREND CASH, AND THE PROJECTED FISCAL YEAREND CASH FOR THE
- 23 YEAR 2003.
- 24 (B) (I) THERE IS IMPOSED ON EACH EMPLOYER A WORKERS'
- 25 COMPENSATION PAYROLL TAX AND ON EACH EMPLOYEE A WORKERS'

HB 0504/02

- 1 COMPENSATION WAGE TAX AS PROVIDED IN 39-71-2503. FOR FISCAL
- 2 YEAR 1994, THE EMPLOYER PAYROLL TAX IS AN AMOUNT EQUAL TO
- 0.5% OF THE EMPLOYER'S PAYROLL IN THE PRECEDING CALENDAR
- QUARTER FOR ALL EMPLOYMENTS COVERED BY 39-71-401. FOR FISCAL
- YEAR 1994, THE EMPLOYEE WAGE TAX IS AN AMOUNT EQUAL TO 0.5%
- OF THE EMPLOYEE'S WAGES IN THE PRECEDING CALENDAR QUARTER
- FOR ALL EMPLOYMENTS COVERED BY 39-71-401.
- (II) THE RATE OF THE EMPLOYER PAYROLL TAX DETERMINED BY
- 9 THIS SECTION INCLUDES THE 0.28% EMPLOYER PAYROLL
 - PROVIDED FOR IN 39-71-2503.

10

18

19

- (III) THE EMPLOYER PAYROLL TAX THAT IS IN EXCESS OF THE 11
- 0.28% TAX PROVIDED FOR IN 39-71-2503 AND THE EMPLOYEE WAGE 12
- 13 TAX TERMINATE AT THE END OF FISCAL YEAR 2003.
- 14 (IV) THE EMPLOYER PAYROLL TAX AND THE EMPLOYEE WAGE TAX
- 15 DESCRIBED IN THIS SECTION MUST BE COLLECTED AND DEPOSITED AS
- 16 PROVIDED IN 39-71-2503 AND 39-71-2504.
- (3) IF IN ANY JANUARY THE PROJECTED AMOUNT TO BE 17
 - BORROWED BY THE STATE FUND EXCEEDS \$50 MILLION FOR THE
 - FOLLOWING FISCAL YEAR, THE TAX RATE ON THE EMPLOYER AND
- 20 EMPLOYEE MUST BE INCREASED BY 0.05% FOR THE FOLLOWING FISCAL
- 21 YEAR OVER THE CURRENT TAX RATE. IF IN ANY JANUARY THE
- 22 PROJECTED FISCAL YEAREND CASH BALANCE FOR THE CURRENT FISCAL
- YEAR EXCEEDS \$25 MILLION, THE TAX RATE ON THE EMPLOYER AND 23
- EMPLOYEE MUST BE REDUCED BY 0.05% FROM THE CURRENT TAX RATE 24
- 25 FOR THE FOLLOWING FISCAL YEAR.

- (4) THE TOTAL TAX ON EMPLOYERS MAY NOT EXCEED 0.75%, AND THE TOTAL WAGE TAX ON EMPLOYEES MAY NOT EXCEED 0.75%.
- 3 (5) THE BUDGET DIRECTOR SHALL CERTIFY THE CASH FLOW
- PROJECTIONS OF THE STATE FUND REQUIRED BY THIS SECTION AND
- SHALL NOTIFY THE DEPARTMENT OF REVENUE NO LATER THAN APRIL 1
- OF THE RATE OF TAX TO BE COLLECTED PURSUANT TO THIS SECTION.
- Section 6. Section 39-71-2504, MCA, is amended to read: 7
- *39-71-2504. Workers' compensation tax account. (1)
- 9 There is a workers' compensation tax account in the state
- 10 special revenue fund. The workers' compensation tax account
- 11 consists of a tax account and a workers' compensation bond
- 12 repayment account.

14

18

- 13 (2) All collections of the tax taxes imposed under
 - 39-71-2503, interest and penalties on the tax taxes, and
- 15 revenue appropriated to the workers' compensation tax
- 16 account under section 11, Chapter 9, Special Laws of June
- 17 1989, must be deposited in the workers' compensation tax
 - account. All such money deposited in the workers'
- compensation tax account must be credited to the workers' 19
- compensation bond repayment account to the extent necessary 20
- 21 to pay the principal of and redemption premium and interest
- due on workers' compensation bonds issued under 39-71-2354
- 23 and 39-71-2355 and to establish and maintain a reserve for
- 24 the bonds equal to the maximum annual principal of and
- 25 interest on the bonds in any future year. The balance in the

HB 0504/02

9

workers' compensation bond repayment account must be credited to the tax account within the workers' compensation tax account and is statutorily appropriated, as provided in 17-7-502, to the state fund to be used to reduce the unfunded liability in the state fund incurred for claims for injuries resulting from accidents that occurred before July 1, 1990."

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

SECTION 7. SECTION 15-30-207, MCA, IS AMENDED TO READ:

employer shall, on or before February 28 in each year, file with the department a wage and tax statement for each employee in such form and summarizing such information as the department requires, including the total wages paid to the employee during the preceding calendar year or any part thereof and showing the total amount of the federal income tax deducted and withheld from such wages and the total amount of the tax deducted and withheld therefrom under the provisions of 15-30-201 through 15-30-209 and 39-71-2503.

- (2) The annual statement filed by an employer with respect to the wage payments reported constitutes full compliance with the requirements of 15-30-301 relating to the duties of information agents, and no additional information return is required with respect to such wage payments.
- (3) In addition to any other penalty provided by law,

the failure of an employer to furnish a statement as
required by subsection (1) subjects the employer to a
penalty of \$5 for each failure, provided that the minimum
penalty for failure to file the statements required on or
before February 28 of each year shall be \$50. This penalty
may be abated by the department upon a showing of good cause
by the employer. The penalty may be collected in the same
manner as are other tax debts."

SECTION 8. SECTION 39-71-406, MCA, IS AMENDED TO READ:

"39-71-406. Deduction from wages of any part of premium

a misdemeanor. It is unlawful for the employer to deduct or

obtain any part of any premium required to be paid by this

chapter from the wages or earnings of his workers, and the

making or attempt to make any such deduction is a

misdemeanor. The employee wage tax under 39-71-2503 is not a

premium for the purpose of this section."

NEW SECTION. Section 9. Severability. If a part of [this act] is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of [this act] is invalid in one or more of its applications, the art remains in effect in all valid applications that are severable from the invalid applications.

23 NEW SECTION. SECTION 10. APPROPRIATIONS. (1) THERE IS
24 APPROPRIATED \$65,000 FROM THE WORKERS' COMPENSATION PAYROLL
25 TAX ACCOUNT TO THE STATE AUDITOR FOR FISCAL YEAR 1993.

-13- НВ 504

-14- HB 504

- 1 (2) THERE IS APPROPRIATED \$47,190 FROM THE WORKERS'
 2 COMPENSATION PAYROLL TAX ACCOUNT TO THE DEPARTMENT OF
- 3 REVENUE FOR FISCAL YEAR 1993.
- 4 NEW SECTION. SECTION 11. CODIFICATION INSTRUCTION.
- 5 [SECTION 5] IS INTENDED TO BE CODIFIED AS AN INTEGRAL PART
- 6 OF TITLE 39, CHAPTER 71, AND THE PROVISIONS OF TITLE 39,
- 7 CHAPTER 71, APPLY TO [SECTION 5].
- 8 NEW SECTION. Section 12. Applicability. The employee's
- 9 wage tax AND THE INCREASE IN THE EMPLOYER PAYROLL TAX
- imposed by [section-4 SECTIONS 4 AND 5] commences--with--the
 - calendar--quarter--ending-March-317-1993 COMMENCE ON JULY 1,
- 12 1993.

- 13 NEW SECTION. Section 13. Effective date. [This act] is
- 14 effective on passage and approval.

-End-

16

17

18

19

20

21

22

23

24

25

HB 0504/03 RE-REFERRED AND APPROVED BY COMMITTEE ON LABOR & EMPLOYMENT RELATIONS AS AMENDED

HOUSE BILL NO. 504 1 INTRODUCED BY BENEDICT BY REQUEST OF THE JOINT SELECT COMMITTEE ON WORKERS' COMPENSATION

5 A BILL FOR AN ACT ENTITLED: "AN ACT INCREASING THE EMPLOYER PAYROLL TAX TO--1--PERCENT AND IMPOSING A--1--PERCENT AN 8 EMPLOYEE WAGE TAX: DIRECTING THAT THE TAX PROCEEDS BE USED 9 TO ELIMINATE THE STATE FUND'S OLD FUND UNFUNDED LIABILITY; PROVIDING APPROPRIATIONS: AMENDING SECTIONS 15-30-207, 10 39-71-406, 39-71-2351, 39-71-2501, 39-71-2502, 39-71-2503, 11 12 AND 39-71-2504, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE 13 DATE AND AN APPLICABILITY DATE."

15 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 39-71-2351, MCA, is amended to read: *39-71-2351. Purpose of separation of state fund liability as of July 1, 1990, and of separate funding of claims before and on or after that date. (1) An unfunded liability exists in the state fund. It has existed since at least the mid-1980s and has grown each year. There have been numerous attempts to solve the problem by legislation and other methods. These attempts have alleviated the problem somewhat, but the problem has not been solved.

(2) The legislature has determined that it is necessary



17

18

19

20

21

22

23

24

25

1 to the public welfare to make workers' compensation 2 insurance available to all employers through the state fund as the insurer of last resort. In making this insurance available, the state fund has incurred the unfunded liability. The legislature has determined that the most cost-effective and efficient way to provide a source of funding for and to ensure payment of the unfunded liability and the best way to administer the unfunded liability is to: (a) separate the liability of the state fund on the 10 basis of whether a claim is for an injury resulting from an accident that occurred before July 1, 1990, or an accident 11 12 that occurs on or after that date;

(b) extend and increase the payroll tax imposed by 13 14 39-71-2503, expand the tax to include an employee wage tax, 15 and dedicate the tax money first to the repayment of bonds 16 issued under 39-71-2354 and 39-71-2355 and then to the repayment of loans given under 39-71-2354 and 39-71-2355 and the direct payment of the costs of administering and paying claims for injuries from accidents that occurred before July 1, 1990.

(3) The legislature further determines that in order to prevent the creation of a new unfunded liability with respect to claims for injuries for accidents that occur on or after July 1, 1990, certain duties of the state fund should be clarified and legislative oversight of the state

-2-

- fund should be increased."
- Section 2. Section 39-71-2501, MCA, is amended to read:
- 3 "39-71-2501. Definitions. As used in this part, the
- 4 following definitions apply:
- 5 (1) "Department" means the department of revenue
- 6 provided for in 2-15-1301.
- 7 (2) "Employee" has the meaning as defined in 39-71-118.
- 8 (2)(3) "Employer" has the meaning set forth in
- 9 39-71-117.
- 10 (3)(4) "Payroll" means the payroll of an employer for
- 11 each of the calendar quarters ending March 31, June 30,
- 12 September 30, and December 31, for all employments covered
- 13 under 39-71-401.
- 14 (4)(5) "State fund" means the state compensation mutual
- 15 insurance fund.
- 16 (5)(6) "Tax" means the workers' compensation payroll
- 17 and wage tax provided for in 39-71-2503.
- 18 (6)(7) "Tax account" means the workers' compensation
- 19 tax account created by 39-71-2504.
- 20 (8) "Wages" has the meaning as defined in 39-71-123."
- 21 Section 3. Section 39-71-2502, MCA, is amended to read:
- 22 *39-71-2502. Findings and purpose. (1) Based on current
- 23 liabilities and actuarial analysis, an unfunded liability
- 24 presently exists in the state fund with regard to claims for
- 25 injuries resulting from accidents that occurred before July

- 1 1, 1990, and it may increase. While legislative action is
- 2 required to correct the causes of the unfunded liability,
 - those actions will not provide sufficient funds to permit
- 4 the state fund to pay its existing liabilities and
- 5 obligations in a timely manner from premium and investment
- 6 income available to the state fund. Therefore, it is
- 7 necessary to provide a-source other sources of funding for
- 8 the unfunded liability in addition to premium and investment
- 9 income.
- 10 (2) The police power of the state extends to all great
- 11 public needs. The state, in the exercise of its police
- 12 power, has determined that it is greatly and immediately
- 13 necessary to the public welfare to make workers'
- 14 compensation insurance available to all employers through
- 15 the state fund as the insurer of last resort. In making this
- 16 insurance available, the state fund has incurred the
- 17 unfunded liability described in subsection (1). The burden
- 18 of this unfunded liability should not be borne solely by
- 19 those employers who have insured with the state fund because
- 20 the availability of insurance to all employers through the
- 21 state fund has benefited all employers who have workers'
- 22 compensation coverage., nor should this unfunded liability
- 23 be borne only by employers. Therefore, all employers and all
- 24 employees who have employments covered by the workers'
- 25 compensation laws should share in the cost of the unfunded

- liability.
- 2 (3) The purpose of this part is to provide a
- 3 supplemental source sources of financing for the unfunded
- liability."
- Section 4. Section 39-71-2503, MCA, is amended to read: 5
- 6 "39-71-2503. Workers' compensation payroll tax and wage
- 7 tax. (1) (a) There is imposed on each employer a workers'
- compensation payroll tax in an amount equal to 0.28% 1%
- 9 0.28%, PLUS THE ADDITIONAL AMOUNT OF PAYROLL TAX PROVIDED IN
- [SECTION 5], of the employer's payroll in the preceding 10
- 11 calendar quarter for all employments covered under
- 39-71-401, except that if an employer is subject to 12
- 13 15-30-204(2), the tax is an amount equal to 0.28 1% 0.28%,
- 14 PLUS THE ADDITIONAL AMOUNT OF PAYROLL TAX PROVIDED IN
- 15 [SECTION 5], of the employer's payroll in the preceding
- 16 week.
- 17 (b) There is imposed on each employee a workers'
- 18 compensation wage tax in-an-amount-equal--to--1%--of, AS
- PROVIDED IN [SECTION 5], ON the employee's wages in the 19
- 20 preceding calendar quarter for all employments covered under
- 21 39-71-401. For the purpose of this tax, a sole proprietor
- shall---pay---only---the---employer's--payroll--tax--on--the 22
- 23 proprietor's-own-employment. This-payroll-tax OR A WORKING
- 24 PARTNER OF A PARTNERSHIP WHO ELECTS COVERAGE UNDER 39-71-401
- 25 SHALL PAY ONLY THE EMPLOYER'S PORTION OF THE PAYROLL TAX ON

- 1 THE SOLE PROPRIETOR'S OR WORKING PARTNER'S OWN EMPLOYMENT. A
- 2 CORPORATE OFFICER WHO IS ALSO AN EMPLOYEE OF THE CORPORATION
- 3 AND IS ENGAGED IN A COVERED EMPLOYMENT, AS PROVIDED IN
- 39-71-401, SHALL PAY ONLY THE EMPLOYER'S PORTION OF THE
- PAYROLL TAX ON THE CORPORATE OFFICER'S OWN EMPLOYMENT.
- OTHER EMPLOYEES OF A CORPORATION, SOLE PROPRIETORSHIP, OR
- PARTNERSHIP SHALL PAY THE WAGE TAX AS REQUIRED IN THIS 7
- 8 SECTION.

17

- (c) These taxes must be used to reduce the unfunded
- liability in the state fund incurred for claims for injuries 10
- 11 resulting from accidents that occurred before July 1, 1990.
- If one or more loans or bonds are outstanding, the-tax-must 12
- 13 be-continued-at-the-0-20%-rate-and the legislature may not
- 14 modify--the--tax--rate;-the-use-of-the-tax-proceeds;-or-this
- section-in-a-manner-that-reduces reduce the security for
- 16 repayment of the outstanding loans or bonds, except that the
- legislature may forgive payment of the \underline{a} tax or reduce the a
- 18 tax rate any 12-month period if the workers' for
- compensation bond repayment account contains on the first
- day of that period an amount, regardless of the source, that 20
- is in excess of the reserve maintained in the account and 21
- 22 that is equal to the amount needed to pay and dedicated to
- the payment of the principal, premium, and interest that 23
- must be paid during that period on the outstanding loans or 24
- bonds. The-legislature-may-not-increase-the-tax-rate-except 25

9

upon-a-two-thirds-vote-of-each-house-

1

11

12

13

14

15

16

17

18

19

20

21

22

23

24

- 2 (b)(d) Each employer shall maintain the records the
 3 department requires concerning the employer's payroll and
 4 the employee wage tax. The records are subject to inspection
 5 by the department and its employees and agents during
 6 regular business hours.
- 7 (E) AN EMPLOYEE DOES NOT HAVE ANY RIGHT OF ACTION
 8 AGAINST AN EMPLOYER FOR ANY MONEY DEDUCTED AND WITHHELD FROM
 9 THE EMPLOYEE'S WAGES AND PAID TO THE STATE IN COMPLIANCE OR
 10 INTENDED COMPLIANCE WITH THIS SECTION.
 - (F) THE EMPLOYER IS LIABLE TO THE STATE FOR ANY AMOUNT OF WAGE TAXES, PLUS INTEREST AND PENALTY, WHEN THE EMPLOYER FAILS TO WITHHOLD FROM AN EMPLOYEE'S WAGES OR FAILS TO REMIT TO THE STATE THE WAGE TAX REQUIRED BY THIS SECTION.
 - (2) All collections of the tax taxes are-appropriated to-and must be deposited as received in the tax account. The tax-is taxes are in addition to any other tax or fee assessed against employers and employees subject to the tax taxes.
 - (3) (a) On or before the last day of April, July, October, and January, each employer subject to the tax shall file a return in the form and containing the information required by the department and, except as provided in subsection (3)(b), pay the amount of tax required by this section to be paid on the employer's payroll for the

- preceding calendar quarter and in addition shall withhold

 from-an-employee's--wages--the--wage--tax--provided--for--in

 subsection--(1)(b)--and--pay--it--to--the--department REMIT

 WITHHOLDING FOR EMPLOYEES' WAGE TAXES AT THE SAME TIME.
 - (b) An employer subject to 15-30-204(2) shall remit to the department a weekly payment with its weekly withholding tax payment in the amount required by subsection (1)(a) and shall remit withholdings for employees' wage taxes at the same time.
- (c) A--tax--payment Tax payments required by subsection subsections (1)(a) and (1)(b) must be made with the return filed pursuant to 15-30-204. The department shall first credit a payment to the liability under 15-30-202 and credit any remainder to the workers' compensation tax account provided in 39-71-2504.
- 16 (4) An employer's officer or employee with the duty to
 17 collect, account for, and pay to the department the amounts
 18 due under this section who willfully fails to pay an amount
 19 is liable to the state for the unpaid amount and any penalty
 20 and interest relating to that amount.
- 21 (5) Returns and remittances under subsection (3) and 22 any information obtained by the department during an audit 23 are subject to the provisions of 15-30-303, but the 24 department may disclose the information to the department of 25 labor and industry under circumstances and conditions that

ensure the continued confidentiality of the information.

2

3

5

7

9

10

11

12

13

14

15

16

17

18

19

20

- (6) The department of labor and industry and the state fund shall, on July 1, 1991, or as soon after that date as possible, give the department a list of all employers having coverage under any plan administered or regulated by the department of labor and industry and the state fund. After the lists have been given to the department, the department of labor and industry and the state fund shall update the lists weekly. The department of labor and industry and the state fund shall provide the department with access to their computer data bases and paper files and records for the purpose of the department's administration of the tax imposed by this section.
- (7) The provisions of Title 15, chapter 30, not in conflict with the provisions of this part regarding administration, remedies, enforcement, collections, hearings, interest, deficiency assessments, credits for overpayment, statute of limitations, penalties, and department rulemaking authority apply to the tax taxes, to employers, employees, and to the department."
- NEW SECTION. SECTION 5. PAYMENT OF UNFUNDED LIABILITY

 POR INJURIES RESULTING FROM ACCIDENTS OCCURRING BEFORE JULY

 1, 1990. (1) BEGINNING JULY 1, 1993, THE STATE FUND SHALL

 PAY FOR THE COST OF ADMINISTERING AND PAYING CLAIMS FOR

 INJURIES RESULTING FROM ACCIDENTS THAT OCCURRED BEFORE JULY

- 1 1, 1990, NOT COVERED BY ANY OTHER FUNDING SOURCE, BY
- 2 BORROWING FROM THE RESERVES ACCUMULATED FROM PREMIUMS PAID
- 3 TO THE STATE FUND, BASED UPON WAGES PAYABLE ON OR AFTER JULY
- 4 1, 1990, AND INVESTED BY THE BOARD OF INVESTMENTS, FROM TIME
- 5 TO TIME, THE AMOUNT THAT THE STATE FUND DETERMINES AND THE
- 6 BUDGET DIRECTOR CERTIFIES, AS PROVIDED IN 39-71-2354, WILL
- 7 BE NEEDED TO PAY FOR ADMINISTERING AND PAYING THE CLAIMS FOR
- 8 THE ENSUING YEAR.

18

20

23

- 9 (2) (A) IN JANUARY OF EACH YEAR, PRIOR TO THE START OF
- 10 THE FOLLOWING FISCAL YEAR, THE STATE FUND SHALL FORWARD TO
- 11 THE BUDGET DIRECTOR INFORMATION PERTAINING TO THE AMOUNT
- 12 THAT THE STATE FUND WILL BORROW FOR THE ENSUING FISCAL YEAR
- 13 TO PAY FOR THE COST OF ADMINISTERING AND PAYING CLAIMS FOR
- 14 THE INJURIES PROVIDED FOR IN SUBSECTION (1), EXCEPT THAT FOR
- 15 FISCAL YEAR 1994, THE INFORMATION ON THE AMOUNT TO BE
- 16 BORROWED BY THE STATE FUND MUST BE FORWARDED TO THE BUDGET
- 17 DIRECTOR NO LATER THAN 45 DAYS PRIOR TO THE START OF THE

FISCAL YEAR. IN ADDITION, THE STATE FUND SHALL FORWARD TO

PAYMENTS AND CASH NEEDS ON WHICH THE AMOUNT TO BE BORROWED

PAYMENTS, REVENUE FROM THE EMPLOYER PAYROLL TAX AND EMPLOYEE

- 19 THE BUDGET DIRECTOR THE SCHEDULE OF PROJECTED LIABILITY

- 21 IS BASED. THE SCHEDULE MUST INCLUDE BUT IS NOT LIMITED TO
- 22 TOTAL PROJECTED LIABILITY PAYMENTS, LOANS AND BOND DEBT
- 24 WAGE TAX PROVIDED FOR IN 39-71-2503, PROJECTED FISCAL
- 25 YEAREND CASH, AND THE PROJECTED FISCAL YEAREND CASH FOR THE

HB 0504/03

HB 0504/03

1	YEAR	20	0	3	

- 2 (B) (I) THERE IS IMPOSED ON EACH EMPLOYER A WORKERS'
- 3 COMPENSATION PAYROLL TAX AND ON EACH EMPLOYEE A WORKERS'
- COMPENSATION WAGE TAX AS PROVIDED IN 39-71-2503. FOR FISCAL
- 5 YEAR 1994, THE EMPLOYER PAYROLL TAX IS AN AMOUNT EQUAL TO
- 6 0.5% OF THE EMPLOYER'S PAYROLL IN THE PRECEDING CALENDAR
- 7 QUARTER FOR ALL EMPLOYMENTS COVERED BY 39-71-401. FOR FISCAL
- 8 YEAR 1994, THE EMPLOYEE WAGE TAX IS AN AMOUNT EQUAL TO 0.5%
- 9 OF THE EMPLOYEE'S WAGES IN THE PRECEDING CALENDAR QUARTER
- 10 FOR ALL EMPLOYMENTS COVERED BY 39-71-401.
- 11 (II) THE RATE OF THE EMPLOYER PAYROLL TAX DETERMINED BY
- 12 THIS SECTION INCLUDES THE 0.28% EMPLOYER PAYROLL TAX
- 13 PROVIDED FOR IN 39-71-2503.
- 14 (III) (A) THE EMPLOYER PAYROLL TAX THAT IS IN EXCESS OF
- 15 THE 0.28% TAX PROVIDED FOR IN 39-71-2503 AND THE EMPLOYEE
- 16 WAGE TAX TERMINATE AT THE END OF FISCAL YEAR 2003.
- 17 (B) IF THE DEBT SERVICE ACCOUNT HAS SUFFICIENT FUNDS TO
- PAY OUTSTANDING BONDS OR IF NO BONDS ARE OUTSTANDING, THE
- 19 PAYROLL TAX MAY NOT BE IMPOSED AFTER THE END OF FISCAL YEAR
- 20 2003.
- 21 (IV) THE EMPLOYER PAYROLL TAX AND THE EMPLOYEE WAGE TAX
- 22 DESCRIBED IN THIS SECTION MUST BE COLLECTED AND DEPOSITED AS
- 23 PROVIDED IN 39-71-2503 AND 39-71-2504.
- 24 (3) IF IN ANY JANUARY THE PROJECTED AMOUNT TO BE
- 25 BORROWED BY THE STATE FUND EXCEEDS \$50 MILLION FOR THE

- 1 FOLLOWING FISCAL YEAR, THE TAX RATE ON THE EMPLOYER AND
- 2 EMPLOYEE MUST BE INCREASED BY 0.05% FOR THE FOLLOWING FISCAL
- 3 YEAR OVER THE CURRENT TAX RATE. IF IN ANY JANUARY THE
- 4 PROJECTED FISCAL YEAREND CASH BALANCE FOR THE CURRENT FISCAL
- 5 YEAR EXCEEDS \$25 MILLION, THE TAX RATE ON THE EMPLOYER AND
- 6 EMPLOYEE MUST BE REDUCED BY 0.05% FROM THE CURRENT TAX RATE
- 7 FOR THE FOLLOWING FISCAL YEAR.
- 8 (4) THE TOTAL TAX ON EMPLOYERS MAY NOT EXCEED 0.75%,
- 9 AND THE TOTAL WAGE TAX ON EMPLOYEES MAY NOT EXCEED 0.75%.
- 10 (5) THE BUDGET DIRECTOR SHALL CERTIFY THE CASH FLOW
- 11 PROJECTIONS OF THE STATE FUND REQUIRED BY THIS SECTION AND
- 12 SHALL NOTIFY THE DEPARTMENT OF REVENUE NO LATER THAN APRIL 1
- OF THE RATE OF TAX TO BE COLLECTED PURSUANT TO THIS SECTION.
- Section 6. Section 39-71-2504, MCA, is amended to read:
- 15 "39-71-2504. Workers' compensation tax account. (1)
- 16 There is a workers' compensation tax account in the state
- 17 special revenue fund. The workers' compensation tax account
- 18 consists of a tax account and a workers' compensation bond
- 19 repayment account.

- 20 (2) All collections of the tax taxes imposed under
 - 39-71-2503, interest and penalties on the tax taxes, and
- 22 revenue appropriated to the workers' compensation tax
- 23 account under section 11, Chapter 9, Special Laws of June
- 24 1989, must be deposited in the workers' compensation tax
- 25 account. All such money deposited in the workers'

compensation tax account must be credited to the workers' compensation bond repayment account to the extent necessary to pay the principal of and redemption premium and interest due on workers' compensation bonds issued under 39-71-2354 and 39-71-2355 and to establish and maintain a reserve for the bonds equal to the maximum annual principal of and interest on the bonds in any future year. The balance in the workers' compensation bond repayment account must be credited to the tax account within the workers' compensation tax account and is statutorily appropriated, as provided in 17-7-502, to the state fund to be used to reduce the unfunded liability in the state fund incurred for claims for injuries resulting from accidents that occurred before July 1, 1990."

SECTION 7. SECTION 15-30-207, MCA, IS AMENDED TO READ:

*15-30-207. Annual statement by employer. (1) Every employer shall, on or before February 28 in each year, file with the department a wage and tax statement for each employee in such form and summarizing such information as the department requires, including the total wages paid to the employee during the preceding calendar year or any part thereof and showing the total amount of the federal income tax deducted and withheld from such wages and the total amount of the tax deducted and withheld therefrom under the provisions of 15-30-201 through 15-30-209 and 39-71-2503.

- (2) The annual statement filed by an employer with respect to the wage payments reported constitutes full compliance with the requirements of 15-30-301 relating to the duties of information agents, and no additional information return is required with respect to such wage payments.
- 7 (3) In addition to any other penalty provided by law,
 8 the failure of an employer to furnish a statement as
 9 required by subsection (1) subjects the employer to a
 10 penalty of \$5 for each failure, provided that the minimum
 11 penalty for failure to file the statements required on or
 12 before February 28 of each year shall be \$50. This penalty
 13 may be abated by the department upon a showing of good cause
 14 by the employer. The penalty may be collected in the same
 15 manner as are other tax debts."

SECTION 8. SECTION 39-71-406, MCA, IS AMENDED TO READ:

17 "39-71-406. Deduction from wages of any part of premium
18 a misdemeanor. It is unlawful for the employer to deduct or
19 obtain any part of any premium required to be paid by this
20 chapter from the wages or earnings of his workers, and the
21 making or attempt to make any such deduction is a
22 misdemeanor. The employee wage tax under 39-71-2503 is not a
23 premium for the purpose of this section."

NEW SECTION. Section 9. Severability. If a part of [this act] is invalid, all valid parts that are severable

- 1 from the invalid part remain in effect. If a part of [this
- act] is invalid in one or more of its applications, the art
- 3 remains in effect in all valid applications that are
- 4 severable from the invalid applications.
- 5 NEW SECTION. SECTION 10. APPROPRIATIONS. (1) THERE IS
- 6 APPROPRIATED \$65,000 FROM THE WORKERS' COMPENSATION PAYROLL
- 7 TAX ACCOUNT TO THE STATE AUDITOR FOR FISCAL YEAR 1993.
- 8 (2) THERE IS APPROPRIATED \$47,190 FROM THE WORKERS'
- 9 COMPENSATION PAYROLL TAX ACCOUNT TO THE DEPARTMENT OF
- 10 REVENUE FOR FISCAL YEAR 1993.
- 11 NEW SECTION. SECTION 11. CODIFICATION INSTRUCTION.
- 12 [SECTION 5] IS INTENDED TO BE CODIFIED AS AN INTEGRAL PART
- 13 OF TITLE 39, CHAPTER 71, AND THE PROVISIONS OF TITLE 39,
- 14 CHAPTER 71, APPLY TO [SECTION 5].
- 15 NEW SECTION. Section 12. Applicability. The employee's
- 16 wage tax AND THE INCREASE IN THE EMPLOYER PAYROLL TAX
- 17 imposed by [section-4 SECTIONS 4 AND 5] commences-with-the
- 18 calendar-quarter-ending-March-317-1993 COMMENCE ON JULY 1,
- 19 1993.
- 20 NEW SECTION. Section 13. Effective date. [This act] is
- 21 effective on passage and approval.

-End-

14

15

16

17

18

19

20

21

22

23

24

25

l	HOUSE BILL NO. 504
2	INTRODUCED BY BENEDICT
3	BY REQUEST OF THE JOINT SELECT
ŀ	COMMITTEE ON WORKERS' COMPENSATION
5	
5	A BILL FOR AN ACT ENTITLED: "AN ACT INCREASING THE EMPLOYER

PAYROLL TAX TO-1--PERCENT AND IMPOSING A-1--PERCENT AN

EMPLOYEE WAGE TAX; DIRECTING THAT THE TAX PROCEEDS BE USED

TO ELIMINATE THE STATE FUND'S OLD FUND UNFUNDED LIABILITY;

PROVIDING APPROPRIATIONS; AMENDING SECTIONS 15-30-207,

39-71-406, 39-71-2351, 39-71-2501, 39-71-2502, 39-71-2503,

AND 39-71-2504, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE

DATE AND AN APPLICABILITY DATE."

14

16

17

18

19

20

21

22

23

24

25

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 39-71-2351, MCA, is amended to read:

"39-71-2351. Purpose of separation of state fund liability as of July 1, 1990, and of separate funding of claims before and on or after that date. (1) An unfunded liability exists in the state fund. It has existed since at least the mid-1980s and has grown each year. There have been numerous attempts to solve the problem by legislation and other methods. These attempts have alleviated the problem somewhat, but the problem has not been solved.

(2) The legislature has determined that it is necessary



- 1 to the public welfare to make workers' compensation insurance available to all employers through the state fund as the insurer of last resort. In making this insurance available, the state fund has incurred the unfunded liability. The legislature has determined that the most cost-effective and efficient way to provide a source of funding for and to ensure payment of the unfunded liability and the best way to administer the unfunded liability is to: 9 (a) separate the liability of the state fund on the basis of whether a claim is for an injury resulting from an 10 11 accident that occurred before July 1, 1990, or an accident 12 that occurs on or after that date:
 - (b) extend and increase the payroll tax imposed by 39-71-2503, expand the tax to include an employee wage tax, and dedicate the tax money first to the repayment of bonds issued under 39-71-2354 and 39-71-2355 and then to the repayment of loans given under 39-71-2354 and 39-71-2355 and the direct payment of the costs of administering and paying claims for injuries from accidents that occurred before July 1, 1990.
 - (3) The legislature further determines that in order to prevent the creation of a new unfunded liability with respect to claims for injuries for accidents that occur on or after July 1, 1990, certain duties of the state fund should be clarified and legislative oversight of the state

- fund should be increased."
- Section 2. Section 39-71-2501, MCA, is amended to read: 2
- 3 *39-71-2501. Definitions. As used in this part, the
- following definitions apply:
- (1) "Department" means the department of revenue
- provided for in 2-15-1301.
- 7 (2) "Employee" has the meaning as defined in 39-71-118.
 - (2)(3) "Employer" has the meaning set forth in
- 9 39-71-117.

11

12

13

14

17

18

- +3+(4) "Pavroll" means the pavroll of an employer for
 - each of the calendar quarters ending March 31, June 30,
 - September 30, and December 31, for all employments covered
- under 39-71-401.
- (4)(5) "State fund" means the state compensation mutual
- 15 insurance fund.
- +5+(6) "Tax" means the workers' compensation payroll 16
 - and wage tax provided for in 39-71-2503.
 - (6)(7) "Tax account" means the workers' compensation
- 19 tax account created by 39-71-2504.
- (8) "Wages" has the meaning as defined in 39-71-123." 20
- Section 3. Section 39-71-2502, MCA, is amended to read: 21
- "39-71-2502. Findings and purpose. (1) Based on current 22
- liabilities and actuarial analysis, an unfunded liability 23
- presently exists in the state fund with regard to claims for 24
- injuries resulting from accidents that occurred before July 25

-3-

- 1, 1990, and it may increase. While legislative action is
- required to correct the causes of the unfunded liability,
- those actions will not provide sufficient funds to permit 3
- the state fund to pay its existing liabilities
- obligations in a timely manner from premium and investment
- income available to the state fund. Therefore, it is
- necessary to provide a-source other sources of funding for
 - the unfunded liability in addition to premium and investment
- income.

13

14

15

17

18

21

1

- (2) The police power of the state extends to all great 10
- public needs. The state, in the exercise of its police 11
- power, has determined that it is greatly and immediately 12
 - necessary to the public welfare to make workers'
- compensation insurance available to all employers through
- the state fund as the insurer of last resort. In making this
- insurance available, the state fund has incurred the 16
- unfunded liability described in subsection (1). The burden
- of this unfunded liability should not be borne solely by 19
- those employers who have insured with the state fund because 20
- the availability of insurance to all employers through the
- compensation coverager, nor should this unfunded liability 22

state fund has benefited all employers who have workers'

- be borne only by employers. Therefore, all employers and all 23
- employees who have employments covered by the workers' 24
- 25 compensation laws should share in the cost of the unfunded

- 1 liability.
- 2 (3) The purpose of this part is to provide a
- 3 supplemental source sources of financing for the unfunded
- liability."
- Section 4. Section 39-71-2503, MCA, is amended to read: 5
- "39-71-2503. Workers' compensation payroll tax and wage
- 7 tax. (1) (a) There is imposed on each employer a workers'
- compensation payroll tax in an amount equal to 0:20% 1%
- 0.28%, PLUS THE ADDITIONAL AMOUNT OF PAYROLL TAX PROVIDED IN
- [SECTION 5], of the employer's payroll in the preceding 10
- 11 calendar quarter for all employments covered under
- 12 39-71-401, except that if an employer is subject to

15-30-204(2), the tax is an amount equal to 0+20% $\frac{1}{2}$ % 0.28%,

- 14 PLUS THE ADDITIONAL AMOUNT OF PAYROLL TAX PROVIDED IN
- 15 [SECTION 5], of the employer's payroll in the preceding
- 16 week.

13

25

- 17 (b) There is imposed on each employee a workers'
- compensation wage tax in--an--amount--equal--to--1%--of, AS 18
- 19 PROVIDED IN [SECTION 5], ON the employee's wages in the
- 20 preceding calendar quarter for all employments covered under
- 21 39-71-401. For the purpose of this tax, a sole proprietor
- 22 shall---pay---only---the---employer's--payroll--tax--on--the
- 23 proprietor's-own-employment: This-payroll-tax OR A WORKING
- 24 PARTNER OF A PARTNERSHIP WHO ELECTS COVERAGE UNDER 39-71-401

- 1 THE SOLE PROPRIETOR'S OR WORKING PARTNER'S OWN EMPLOYMENT. A
- 2 CORPORATE OFFICER WHO IS ALSO AN EMPLOYEE OF THE CORPORATION
- AND IS ENGAGED IN A COVERED EMPLOYMENT, AS PROVIDED IN
- 39-71-401, SHALL PAY ONLY THE EMPLOYER'S PORTION OF THE
- PAYROLL TAX ON THE CORPORATE OFFICER'S OWN EMPLOYMENT. ALL 5
- 6 OTHER EMPLOYEES OF A CORPORATION, SOLE PROPRIETORSHIP, OR
- 7 PARTNERSHIP SHALL PAY THE WAGE TAX AS REQUIRED IN THIS
- SECTION.

21

- 9 (c) These taxes must be used to reduce the unfunded
- 10 liability in the state fund incurred for claims for injuries
- resulting from accidents that occurred before July 1, 1990. 11
- If one or more loans or bonds are outstanding, the-tax-must 12
- be-continued-at-the-0-28%-rate-and the legislature may not 13
- 14 modify--the--tax--ratey-the-use-of-the-tax-proceedsy-or-this
- 15 section-in-a-manner-that-reduces reduce the security for
- repayment of the outstanding loans or bonds, except that the 16
- legislature may forgive payment of the a tax or reduce the a 17
- 18 tax rate for any 12-month period if the workers'
- 19 compensation bond repayment account contains on the first
- day of that period an amount, regardless of the source, that 20
- is in excess of the reserve maintained in the account and 22
- that is equal to the amount needed to pay and dedicated to the payment of the principal, premium, and interest that 23
- must be paid during that period on the outstanding loans or 24
- bonds. The-legislature-may-not-increase-the-tax-rate-except 25

SHALL PAY ONLY THE EMPLOYER'S PORTION OF THE PAYROLL TAX ON

upon-q-two-thirds-vote-of-each-house-

- the the department requires concerning the employer's payroll and the employee wage tax. The records are subject to inspection by the department and its employees and agents during regular business hours.
- (E) AN EMPLOYEE DOES NOT HAVE ANY RIGHT OF ACTION
 AGAINST AN EMPLOYER FOR ANY MONEY DEDUCTED AND WITHHELD FROM
 THE EMPLOYEE'S WAGES AND PAID TO THE STATE IN COMPLIANCE OR
 INTENDED COMPLIANCE WITH THIS SECTION.
- (F) THE EMPLOYER IS LIABLE TO THE STATE FOR ANY AMOUNT OF WAGE TAXES, PLUS INTEREST AND PENALTY, WHEN THE EMPLOYER FAILS TO WITHHOLD FROM AN EMPLOYEE'S WAGES OR FAILS TO REMIT TO THE STATE THE WAGE TAX REQUIRED BY THIS SECTION.
- (2) All collections of the tax taxes are-appropriated to-and must be deposited as received in the tax account. The tax-is taxes are in addition to any other tax or fee assessed against employers and employees subject to the tax taxes.
- (3) (a) On or before the last day of April, July, October, and January, each employer subject to the tax shall file a return in the form and containing the information required by the department and, except as provided in subsection (3)(b), pay the amount of tax required by this section to be paid on the employer's payroll for the

preceding calendar quarter and in addition shall withhold from-an-employee's--wages--the--wage--tax--provided--for--in subsection--(1)(b)--and--pay--it--to--the--department REMIT

WITHHOLDING FOR EMPLOYEES' WAGE TAXES AT THE SAME TIME.

- (b) An employer subject to 15-30-204(2) shall remit to the department a weekly payment with its weekly withholding tax payment in the amount required by subsection (1)(a) and shall remit withholdings for employees' wage taxes at the same time.
- 10 (c) A--tax--payment Tax payments required by subsection
 11 subsections (1)(a) and (1)(b) must be made with the return
 12 filed pursuant to 15-30-204. The department shall first
 13 credit a payment to the liability under 15-30-202 and credit
 14 any remainder to the workers' compensation tax account
 15 provided in 39-71-2504.
 - (4) An employer's officer or employee with the duty to collect, account for, and pay to the department the amounts due under this section who willfully fails to pay an amount is liable to the state for the unpaid amount and any penalty and interest relating to that amount.
 - (5) Returns and remittances under subsection (3) and any information obtained by the department during an audit are subject to the provisions of 15-30-303, but the department may disclose the information to the department of labor and industry under circumstances and conditions that

ensure the continued confidentiality of the information.

2

5

7

8

9

10

11

12

13

14

15

16

17

18

19

20

- (6) The department of labor and industry and the state fund shall, on July 1, 1991, or as soon after that date as possible, give the department a list of all employers having coverage under any plan administered or regulated by the department of labor and industry and the state fund. After the lists have been given to the department, the department of labor and industry and the state fund shall update the lists weekly. The department of labor and industry and the state fund shall provide the department with access to their computer data bases and paper files and records for the purpose of the department's administration of the tax imposed by this section.
- (7) The provisions of Title 15, chapter 30, not in conflict with the provisions of this part regarding administration, remedies, enforcement, collections, hearings, interest, deficiency assessments, credits for overpayment, statute of limitations, penalties, and department rulemaking authority apply to the tax taxes, to employers, employees, and to the department."
- NEW SECTION. SECTION 5. PAYMENT OF UNPUNDED LIABILITY

 POR INJURIES RESULTING FROM ACCIDENTS OCCURRING BEFORE JULY

 1, 1990. (1) BEGINNING JULY 1, 1993, THE STATE FUND SHALL

 PAY FOR THE COST OF ADMINISTERING AND PAYING CLAIMS FOR

 INJURIES RESULTING FROM ACCIDENTS THAT OCCURRED BEFORE JULY

- 1 1, 1990, NOT COVERED BY ANY OTHER FUNDING SOURCE, BY
- BORROWING FROM THE RESERVES ACCUMULATED FROM PREMIUMS PAID
- TO THE STATE FUND, BASED UPON WAGES PAYABLE ON OR AFTER JULY
- 4 1, 1990, AND INVESTED BY THE BOARD OF INVESTMENTS, PROM TIME
- 5 TO TIME, THE AMOUNT THAT THE STATE FUND DETERMINES AND THE
- 6 BUDGET DIRECTOR CERTIFIES, AS PROVIDED IN 39-71-2354, WILL
- 7 BE NEEDED TO PAY FOR ADMINISTERING AND PAYING THE CLAIMS FOR
- 8 THE ENSUING YEAR.

19

- 9 (2) (A) IN JANUARY OF EACH YEAR, PRIOR TO THE START OF
- 10 THE FOLLOWING PISCAL YEAR, THE STATE PUND SHALL FORWARD TO
- 11 THE BUDGET DIRECTOR INFORMATION PERTAINING TO THE AMOUNT
- 12 THAT THE STATE FUND WILL BORROW FOR THE ENSUING PISCAL YEAR
- 13 TO PAY FOR THE COST OF ADMINISTERING AND PAYING CLAIMS FOR
- 14 THE INJURIES PROVIDED FOR IN SUBSECTION (1), EXCEPT THAT FOR
- 15 PISCAL YEAR 1994, THE INFORMATION ON THE AMOUNT TO BE
- 16 BORROWED BY THE STATE PUND MUST BE FORWARDED TO THE BUDGET
- 17 DIRECTOR NO LATER THAN 45 DAYS PRIOR TO THE START OF THE
- 18 FISCAL YEAR. IN ADDITION, THE STATE FUND SHALL FORWARD TO
- 20 PAYMENTS AND CASH NEEDS ON WHICH THE AMOUNT TO BE BORROWED

THE BUDGET DIRECTOR THE SCHEDULE OF PROJECTED LIABILITY

- 21 IS BASED. THE SCHEDULE MUST INCLUDE BUT IS NOT LIMITED TO
- 22 TOTAL PROJECTED LIABILITY PAYMENTS, LOANS AND BOND DEBT
- 23 PAYMENTS, REVENUE PROM THE EMPLOYER PAYROLL TAX AND EMPLOYEE
- 24 WAGE TAX PROVIDED FOR IN 39-71-2503, PROJECTED FISCAL
- 25 YEAREND CASH, AND THE PROJECTED FISCAL YEAREND CASH FOR THE

YEAR	2003	١.

- 2 (B) (I) THERE IS IMPOSED ON EACH EMPLOYER A WORKERS'
- 3 COMPENSATION PAYROLL TAX AND ON EACH EMPLOYEE A WORKERS'
 - COMPENSATION WAGE TAX AS PROVIDED IN 39-71-2503. FOR FISCAL
 - YEAR 1994, THE EMPLOYER PAYROLL TAX IS AN AMOUNT EQUAL TO
 - 0.5% OF THE EMPLOYER'S PAYROLL IN THE PRECEDING CALENDAR
 - QUARTER FOR ALL EMPLOYMENTS COVERED BY 39-71-401, FOR FISCAL
 - YEAR 1994, THE EMPLOYEE WAGE TAX IS AN AMOUNT EQUAL TO 0.5%
 - OF THE EMPLOYEE'S WAGES IN THE PRECEDING CALENDAR QUARTER
 - FOR ALL EMPLOYMENTS COVERED BY 39-71-401.
- 11 (II) THE RATE OF THE EMPLOYER PAYROLL TAX DETERMINED BY
 - THIS SECTION INCLUDES THE 0.28% EMPLOYER PAYROLL TAX
 - PROVIDED FOR IN 39-71-2503.
- 14 (III) (A) THE EMPLOYER PAYROLL TAX THAT IS IN EXCESS OF
 - THE 0.28% TAX PROVIDED FOR IN 39-71-2503 AND THE EMPLOYEE
- 16 WAGE TAX TERMINATE AT THE END OF PISCAL YEAR 2003.
- 17 (B) IF THE DEBT SERVICE ACCOUNT HAS SUFFICIENT PUNDS TO
 - PAY OUTSTANDING BONDS OR IF NO BONDS ARE OUTSTANDING, THE
- 19 PAYROLL TAX MAY NOT BE IMPOSED AFTER THE END OF FISCAL YEAR
- 20 2003.

12

13

15

18

- 21 (IV) THE EMPLOYER PAYROLL TAX AND THE EMPLOYEE WAGE TAX
- 22 DESCRIBED IN THIS SECTION MUST BE COLLECTED AND DEPOSITED AS
- 23 PROVIDED IN 39-71-2503 AND 39-71-2504.
- 24 (3) IF IN ANY JANUARY THE PROJECTED AMOUNT TO BE
- 25 BORROWED BY THE STATE FUND EXCEEDS \$50 MILLION FOR THE

- 1 FOLLOWING FISCAL YEAR, THE TAX RATE ON THE EMPLOYER AND
- 2 EMPLOYEE MUST BE INCREASED BY 0.05% FOR THE POLLOWING PISCAL
 - YEAR OVER THE CURRENT TAX RATE. IF IN ANY JANUARY THE
- 4 PROJECTED FISCAL YEAREND CASH BALANCE FOR THE CURRENT FISCAL
- 5 YEAR EXCEEDS \$25 MILLION, THE TAX RATE ON THE EMPLOYER AND
- 6 EMPLOYEE MUST BE REDUCED BY 0.05% FROM THE CURRENT TAX RATE
 - FOR THE FOLLOWING PISCAL YEAR.

7

22

- 8 (4) THE TOTAL TAX ON EMPLOYERS MAY NOT EXCEED 0.75%,
- 9 AND THE TOTAL WAGE TAX ON EMPLOYEES MAY NOT EXCEED 0.75%.
- 10 (5) THE BUDGET DIRECTOR SHALL CERTIFY THE CASH PLOW
- 11 PROJECTIONS OF THE STATE FUND REQUIRED BY THIS SECTION AND
- 12 SHALL NOTIFY THE DEPARTMENT OF REVENUE NO LATER THAN APRIL 1
- 13 OF THE RATE OF TAX TO BE COLLECTED PURSUANT TO THIS SECTION.
- 14 Section 6. Section 39-71-2504, MCA, is amended to read:
- 15 "39-71-2504. Workers' compensation tax account. (1)
- 16 There is a workers' compensation tax account in the state
- 17 special revenue fund. The workers' compensation tax account
- 18 consists of a tax account and a workers' compensation bond
- 19 repayment account.
- 20 (2) All collections of the tax taxes imposed under
- 21 39-71-2503, interest and penalties on the tax taxes, and
 - revenue appropriated to the workers' compensation tax
- 23 account under section 11, Chapter 9, Special Laws of June
- 24 1989, must be deposited in the workers' compensation tax
- 25 account. All such money deposited in the workers'

-12-

compensation tax account must be credited to the workers' compensation bond repayment account to the extent necessary to pay the principal of and redemption premium and interest due on workers' compensation bonds issued under 39-71-2354 and 39-71-2355 and to establish and maintain a reserve for the bonds equal to the maximum annual principal of and interest on the bonds in any future year. The balance in the workers' compensation bond repayment account must be credited to the tax account within the workers' compensation tax account and is statutorily appropriated, as provided in 17-7-502, to the state fund to be used to reduce the unfunded liability in the state fund incurred for claims for injuries resulting from accidents that occurred before July 1, 1990."

SECTION 7. SECTION 15-30-207, MCA, IS AMENDED TO READ:

employer shall, on or before Pebruary 28 in each year, file with the department a wage and tax statement for each employee in such form and summarizing such information as the department requires, including the total wages paid to the employee during the preceding calendar year or any part thereof and showing the total amount of the federal income tax deducted and withheld from such wages and the total amount of the tax deducted and withheld therefrom under the provisions of 15-30-201 through 15-30-209 and 39-71-2503.

- (2) The annual statement filed by an employer with respect to the wage payments reported constitutes full compliance with the requirements of 15-30-301 relating to the duties of information agents, and no additional information return is required with respect to such wage payments.
- (3) In addition to any other penalty provided by law, the failure of an employer to furnish a statement as required by subsection (1) subjects the employer to a penalty of \$5 for each failure, provided that the minimum penalty for failure to file the statements required on or before Pebruary 28 of each year shall be \$50. This penalty may be abated by the department upon a showing of good cause by the employer. The penalty may be collected in the same manner as are other tax debts."

SECTION 8. SECTION 39-71-406, MCA, IS AMENDED TO READ:

"39-71-406. Deduction from wages of any part of premium a misdemeanor. It is unlawful for the employer to deduct or obtain any part of any premium required to be paid by this chapter from the wages or earnings of his workers, and the making or attempt to make any such deduction is a misdemeanor. The employee wage tax under 39-71-2503 is not a premium for the purpose of this section."

NEW SECTION. Section 9. Severability. If a part of [this act] is invalid, all valid parts that are severable

-13-

HB 504

-14-

- from the invalid part remain in effect. If a part of [this
- act] is invalid in one or more of its applications, the art
- remains in effect in all valid applications that are
- severable from the invalid applications.
- 5 NEW SECTION. SECTION 10. APPROPRIATIONS. (1) THERE IS
 - APPROPRIATED \$65,000 FROM THE WORKERS' COMPENSATION PAYROLL
- TAX ACCOUNT TO THE STATE AUDITOR FOR FISCAL YEAR 1993.
 - (2) THERE IS APPROPRIATED \$47,190 FROM THE WORKERS'
 - COMPENSATION PAYROLL TAX ACCOUNT TO THE DEPARTMENT OF
- 10 REVENUE FOR FISCAL YEAR 1993.
- 11 NEW SECTION. SECTION 11. CODIFICATION INSTRUCTION.
- 12 [SECTION 5] IS INTENDED TO BE CODIFIED AS AN INTEGRAL PART
- 13 OF TITLE 39, CHAPTER 71, AND THE PROVISIONS OF TITLE 39,
- 14 CHAPTER 71, APPLY TO [SECTION 5].
- 15 NEW SECTION. Section 12. Applicability. The employee's
 - wage tax AND THE INCREASE IN THE EMPLOYER PAYROLL TAX
- 17 imposed by [section-4 SECTIONS 4 AND 5] commences-with-the
 - calendar-quarter-ending-March-317-1993 COMMENCE ON JULY 1,
- 19 1993.

18

- 20 MEN SECTION. Section 13. Effective date. [This act] is
- 21 effective on passage and approval.

-End-

SENATE SELECT COMMITTEE REPORT

Page 1 of 1 April 12, 1993

MR. PRESIDENT:

We, your select committee on Worker's Compensation having had under consideration House Bill No. 504 (third reading copy -- blue), respectfully report that House Bill No. 504 be amended as follows and as so amended be concurred in...

Signed:

Senator Thomas E. "Tom" Towe, Chair

That such amendments read:

1. Page 11, line 8.

Strike: "0.5%" Insert: "0.22%"

-END-

SENATE

HB504

Amd. Coord.

Senator Carrying Bill

800911SC.San

SENATE COMMITTEE OF THE WHOLE AMENDMENT

April 13, 1993 12:01 pm

Mr. Chairman: I move to amend House Bill No. 504 (third reading copy -- blue).

ADOPT

REJECT

Signed:

Senator J.D. Lync

That such amendments read:

1. Title, lines 7 and 8. Following: "PERCENT" on line 7

Strike: the remainder of line 7 through the first "TAX" on line 8

2. Title, lines 10 and 11.

Strike: "PROVIDING APPROPRIATIONS;" on line 10

Following: "SECTIONS" on line 10

Strike: the remainder of line 10 through "39-71-406," on line 11

Following: "39-71-2351," on line 11

Strike: "39-71-2501, 39-71-2502,"

3. Page 2, line 14.
Pollowing: "39-71-2503"
Strike: the remainder of line 14 in its entirety

4. Page 3, line 2 through page 5, line 4. Strike: sections 2 and 3 in their entirety Renumber: subsequent sections

5. Page 5, lines 6 and 7. Following: "tax" on line 6

Strike: the remainder of line 6 through "tax" on line 7

6. Page 5, lines 10 and 15. Strike: "5" Insert: "3"

7. Page 5, line 17 through page 6, line 9.

Strike: line 17 through "taxes" on page 6, line 9

Insert: "(b) This payroll tax"
Renumber: subsequent subsections

8. Page 7, lines 3 and 4.

Following: "payroll" on line 3
Strike: the remainder of line 3 through "tax" on line 4

9. Page 7, lines 7 through 14. Strike: subsections (E) and (F) in their entirety 10. Page 7, lines 15 and 19. Strike: "taxes"

Insert: "tax"

11. Page 7, line 17.
Strike: "taxes are"
Insert: "tax is"

12. Page 7, line 18. Strike: "and employees"

13. Page 8, lines 1 through 4.
Following: "quarter" on line 1
Strike: the remainder of line 1 through "TIME" on line 4

14. Page 8, lines 7 through 9. Following: "(1)(a)" on line 7
Strike: the remainder of line 7 through

Strike: the remainder of line 7 through "time" on line 9

15. Page 8, line 10. Strike: "<u>Tax payments</u>" Insert: "Ā tax payment"

16. Page 8, line 11. Strike: "subsections" Insert: "subsection" Strike: "and (1)(b)"

17. Page 9, line 19. Strike: "taxes," Insert: "tax, to"

18. Page 9, line 20. Strike: "employees,"

19. Page 10, lines 23 and 24. Following: "TAX" on line 23 Strike: the remainder of line 23 through "TAX" on line 24

20. Page 11, lines 3 and 4. Pollowing: "TAX" on line 3

Strike: the remainder of line 3 through "TAX" on line 4

21. Page 11, lines 7 through 10. Following: "39-71-401." on line 7 Strike: the remainder of line 7 through line 10 in their entirety

SENATE

\$ 504 r811201CW.Sma

r811201CW.Sma

M- Amd. Coord.

April 13, 1993 Page 3 of 3

```
22. Page 11, lines 15 and 16. Following: "39-71-2503" on line 15
Strike: the remainder of line 15 through "TERMINATE" on line 16
Insert: "terminates"
23. Page 11, line 21.
Following: the first "TAX"
Strike: the remainder of line 21
24. Page 12, lines 1 and 5.
Strike: "AND"
25. Page 12, lines 2 and 6.
Strike: "EMPLOYEE"
26. Page 12, lines 8 and 9.
Following: "0.75%" on line 8
Strike: the remainder of line 8 through "0.75%" on line 9
27. Page 12, lines 20 and 21.
Strike: "taxes"
Insert: "tax"
28. Page 13, line 15 through page 14, line 23. Strike: sections 7 and 8 in their entirety
Renumber: subsequent sections
29. Page 15, lines 5 through 10.
Strike: section 10 in its entirety
Renumber: subsequent sections
30. Page 15, lines 12 and 14.
Strike: "5"
Insert: "3"
31. Page 15, lines 15 and 16.
Following: "Applicability." on line 15
Strike: the remainder of line 15 through the first "THE" on line
      16
Insert: "The"
32. Page 15, line 17. Strike: "4 AND 5" Insert: "2 and 3"
33. Page 15, line 18.
Strike: "COMMENCE"
Insert: "COmmences"
```

1	HOUSE BILL NO. 504
2	INTRODUCED BY BENEDICT
3	BY REQUEST OF THE JOINT SELECT
4	COMMITTEE ON WORKERS' COMPENSATION
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT INCREASING THE EMPLOYER
7	PAYROLL TAX 901PERCENT ANDIMPOSING A1PERCENT AN
8	EMPLOYER WAGE TAX; DIRECTING THAT THE TAX PROCEEDS BE USED
9	TO ELIMINATE THE STATE FUND'S OLD FUND UNFUNDED LIABILITY;
10	PROVIDENGAPPROPREATIONS; AMENDING SECTIONS 15-30-2077
11	<u>39-71-4067</u> 39-71-2351, 39-71-2501739-71-25027 39-71-2503,
12	AND 39-71-2504, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE
13	DATE AND AN APPLICABILITY DATE."
14	
15	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
16	Section 1. Section 39-71-2351, MCA, is amended to read:
17	"39-71-2351. Purpose of separation of state fund
18	liability as of July 1, 1990, and of separate funding of
19	claims before and on or after that date. (1) An unfunded
20	liability exists in the state fund. It has existed since at
21	least the mid-1980s and has grown each year. There have been
22	numerous attempts to solve the problem by legislation and
23	other methods. These attempts have alleviated the problem
24	somewhat, but the problem has not been solved.
25	(2) The legislature has determined that it is necessary

-	to the public wellare to make workers' compensation
2	insurance available to all employers through the state fund
3	as the insurer of last resort. In making this insurance
4	available, the state fund has incurred the unfunded
5	liability. The legislature has determined that the most
6	cost-effective and efficient way to provide a source of
7	funding for and to ensure payment of the unfunded liability
8	and the best way to administer the unfunded liability is to:
9	(a) separate the liability of the state fund on the

(b) extend and increase the payroll tax imposed by $39-71-2503_{7}$ —expand-the-tax-to-include-an-employee-wage-tax₇ and dedicate the tax money first to the repayment of bonds issued under 39-71-2354 and 39-71-2355 and then to the repayment of loans given under 39-71-2354 and 39-71-2355 and the direct payment of the costs of administering and paying claims for injuries from accidents that occurred before July 1, 1990.

basis of whether a claim is for an injury resulting from an accident that occurred before July 1, 1990, or an accident

that occurs on or after that date;

(3) The legislature further determines that in order to prevent the creation of a new unfunded liability with respect to claims for injuries for accidents that occur on or after July 1, 1990, certain duties of the state fund should be clarified and legislative oversight of the state

2

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

1	fund should be increased."
2	Section-2Section-39-71-25017-MCAy-is-amended-to-read:
3	#39-71-2501BefinitionsAsusedinthis-part;-the
4	following-definitions-apply:
5	(1)"Department"meansthedepartmentofrevenue
6	provided-for-in-2-15-1301.
7	127*Smployee*-has-the-meaning-as-defined-in-39-71-118-
8	+2++3
9	39-71-117-
10	(3)(4)*Payroll*-means-the-payroll-of-anemployerfor
11	eachofthecalendarquartersending-March-31;-June-30;
12	September-307-and-December-317-for-allemploymentscovered
13	under-39-71-401-
14	$(4)\frac{(5)}{(5)}$ "State-fund"-means-the-state-compensation-mutual
15	insurance-fund.
16	(5)(6)*Pax*meanstheworkerscompensation-payroll
17	and-wage tax-provided-for-in-39-71-2503;
18	(6)(7)"Tax-account"-meanstheworkerscompensation
19	tax-account-created-by-39-71-2504.
20	(8)"Wages"-has-the-meaning-as-defined-in-39-71-123:
21	Section-3 Section-39-71-25027-MCA7-is-amended-to-read:
22	#39-71-2502;Findings-and-purpose;-(1)-Based-on-current
23	liabilitiesandactuarialanalysis;-an-unfunded-liability
24	presently-exists-in-the-state-fund-with-regard-to-claims-for

17--19907--and--it-may-increase;-While-legislative-action-is required-to-correct-the-causes-of--the--unfunded--liability; those--actions--will--not-provide-sufficient-funds-to-permit the--state--fund--to--pay--its--existing---liabilities---and obligations--in--a-timely-manner-from-premium-and-investment income--available--to--the--state--fund---Therefore---it--is necessary-to-provide-a-source other-sources of--funding--for the-unfunded-liability-in-addition-to-premium-and-investment incomer +27--The--police-power-of-the-state-extends-to-all-great public-needs;-The-state;--in--the--exercise--of--its--police powery--has--determined--that--it-is-greatly-and-immediately necessary--to--the---public---welfare---to---make---workers' compensation--insurance--available--to-all-employers-through the-state-fund-as-the-insurer-of-last-resort--In-making-this insurance--available; -- the -- state -- fund -- has -- incurred --- the unfunded--liability--described-in-subsection-(1);-The-burden of-this-unfunded-liability-should-not-be--borne--solely--by those-employers-who-have-insured-with-the-state-fund-because the--availability--of-insurance-to-all-employers-through-the state-fund-has-benefited-all--employers--who--have--workers+

compensation--coverage: 7--nor-should-this-unfunded-liability

be-borne-only-by-employers. Therefore,-all-employers-and-all

employees who--have--employments--covered--by--the--workers'

compensation--laws--should-share-in-the-cost-of-the-unfunded

HB 0504/04

HB 0504/04

25

injuries-resulting-from-accidents-that-occurred-before--duly

+3)--The--purpose--of--this--part--is---to---provide---a 3 supplemental -- source sources of -financing - for - the -unfunded 4 limbility." Section 2. Section 39-71-2503, MCA, is amended to read: 5 *39-71-2503. Workers' compensation payroll tax and-wage 7 tax. (1) (a) There is imposed on each employer a workers' compensation payroll tax in an amount equal to 0.20% 1% 0.28%, PLUS THE ADDITIONAL AMOUNT OF PAYROLL TAX PROVIDED IN 9 10 (SECTION 5 3), of the employer's payroll in the preceding 11 calendar quarter for all employments covered under 12 39-71-401, except that if an employer is subject to 13 15-30-204(2), the tax is an amount equal to 0.28 1% 0.28%, PLUS THE ADDITIONAL AMOUNT OF PAYROLL TAX PROVIDED IN 14 [SECTION 5 3], of the employer's payroll in the preceding 15 16 week. 17 tb)--There--is--imposed--on--each--employee--a--workers+ 18 compensation-wage-tax in--an--amount--equal--to--1%--of;--AS 19 PROVIDED--IN--{SECTION--5}7--ON the-employee's-wages-in-the 20 preceding-calendar-quarter-for-all-employments-covered-under 21 39-71-401:-Por-the-purpose-of-this-tax7--a--sole--proprietor 22 shall---pay---only---the---employer's--payroll--tax--on--the 23 proprietor's-own-employment; This-payroll-tax GR--A--WGRKING 24 PARTNER-OP-A-PARTNERSHIP-WHO-ELECTS-COVERAGE-UNDER-39-71-461

1

25

liability:

THE-S0bE-PROPRIETOR'S-OR-WORKING-PARTNER'S-OWN-EMPLOYMENT.-A

CORPORATE-OPPICER-WHO-IS-ALSO-AN-EMPLOYEE-OF-THE-CORPORATION

AND-IS-ENGAGED-IN--A--COVERED--EMPLOYMENT,--AS--FROVIDED--IN

39-71-4017--SHALD--PAY--ONLY--THE--EMPLOYER'S-PORTION-OF-THE

PAYROLL-TAX-ON-THE-CORPORATE-OPPICER'S-OWN--EMPLOYMENT.--ALD

OTHER--EMPLOYEES--OF--A-CORPORATION,-SOLE-PROPRIETORSHIP,-OR

PARTNERSHIP-SHALL-PAY-THE--WAGE--TAX--AS--REQUIRED--IN--THIS

SECTION:

9 (c)--These--taxes (B) THIS PAYROLL TAX must be used to reduce the unfunded liability in the state fund incurred for 10 claims for injuries resulting from accidents that occurred 11 12 before July 1, 1990. If one or more loans or bonds are outstanding, the-tax-must-be-continued-at-the-0:28%-rate-and 13 the legislature may not modify-the-tax-rate;-the-use-of--the 14 15 tax--proceedsy--or--this--section--in--a-manner-that-reduces reduce the security for repayment of the outstanding loans 16 17 or bonds, except that the legislature may forgive payment of the \underline{a} tax or reduce the \underline{a} tax rate for any 12-month period 18 if the workers' compensation bond repayment account contains 19 on the first day of that period an amount, regardless of the 20 21 source, that is in excess of the reserve maintained in the account and that is equal to the amount needed to pay and 22 dedicated to the payment of the principal, premium, and interest that must be paid during that period on the 24 outstanding loans or bonds. The-legislature-may-not-increase 25

SHALL--PAY-ONLY-THE-EMPLOYER'S-PORTION-OP-THE-PAYROLL-TAX-ON

the-tax-rate-except-upon-a-two-thirds-vote-of-each-house-

2

3

5

7

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- tb)(d)(C) Each employer shall maintain the records the department requires concerning the employer's payroll and the-employee-wage-tax. The records are subject to inspection by the department and its employees and agents during regular business hours.
- 18)--AN--EMPLOYER--DOES--NOT--HAVE--ANY--RIGHT-OP-ACTION
 AGAINST-AN-EMPLOYER-POR-ANY-MONEY-DEDUCTED-AND-WITHHELD-PROM
 THE-EMPLOYEE'S-WAGES-AND-PAID-TO-THE-STATE-IN-COMPLIANCE--OR
 INTENDED-COMPLIANCE-WITH-THIS-SECTION:
- 1P7-THE-EMPLOYER-IS-LIABLE-TO-THE-STATE-POR-ANY-AMOUNT

 OP-WAGE-TAXES;-PLUS-INTEREST-AND-PENALTY;-WHEN-THE-EMPLOYER

 PAILS-TO-WITHHOLD-PROM-AN-EMPLOYEE*S-WAGES-OR-PAILS-TO-REMIT

 TO-THE-STATE-THE-WAGE-TAX-REQUIRED-BY-THIS-SECTION:
- (2) All collections of the tax taxes TAX are appropriated-to-and must be deposited as received in the tax account. The tax-is taxes-are TAX IS in addition to any other tax or fee assessed against employers and-employees subject to the tax taxes TAX.
- (3) (a) On or before the last day of April, July, October, and January, each employer subject to the tax shall file a return in the form and containing the information required by the department and, except as provided in subsection (3)(b), pay the amount of tax required by this section to be paid on the employer's payroll for the

- preceding calendar quarter and-in-addition-shall withhold

 from-an-employee's--wages--the--wage--tax--provided--for--in

 subsection--(1)(b)--and--pay--it--to--the--department REMIT

 WITHHOLDING-POR-EMPLOYEES'-WAGE-TAXES-AT-THE-SAME-TIME.
 - (b) An employer subject to 15-30-204(2) shall remit to the department a weekly payment with its weekly withholding tax payment in the amount required by subsection (1)(a) and shall-remit-withholdings-for-employees*-wage--taxes--at--the same-time.
- 10 (c) A--tax--payment <u>Tax-payments A TAX PAYMENT</u> required
 11 by <u>subsection subsections SUBSECTION</u> (1)(a) <u>and-(1)(b)</u> must
 12 be made with the return filed pursuant to 15-30-204. The
 13 department shall first credit a payment to the liability
 14 under 15-30-202 and credit any remainder to the workers'
 15 compensation tax account provided in 39-71-2504.
- 16 (4) An employer's officer or employee with the duty to
 17 collect, account for, and pay to the department the amounts
 18 due under this section who willfully fails to pay an amount
 19 is liable to the state for the unpaid amount and any penalty
 20 and interest relating to that amount.
- 21 (5) Returns and remittances under subsection (3) and 22 any information obtained by the department during an audit 23 are subject to the provisions of 15-30-303, but the 24 department may disclose the information to the department of 25 labor and industry under circumstances and conditions that

ensure the continued confidentiality of the information. 1

3

4

14

15

16

17

18

19

20

- (6) The department of labor and industry and the state 2 fund shall, on July 1, 1991, or as soon after that date as possible, give the department a list of all employers having coverage under any plan administered or regulated by the 5 department of labor and industry and the state fund. After 6 the lists have been given to the department, the department 7 of labor and industry and the state fund shall update the 8 lists weekly. The department of labor and industry and the 9 state fund shall provide the department with access to their 10 computer data bases and paper files and records for the 11 purpose of the department's administration of the tax 12 imposed by this section. 13
 - (7) The provisions of Title 15, chapter 30, not in conflict with the provisions of this part regarding collections, enforcement, administration, remedies. hearings, interest, deficiency assessments, credits for overpayment, statute of limitations, penalties, and department rulemaking authority apply to the tax taxes, TAX, TO to employers, employees; and to the department."
- NEW SECTION. SECTION 3. PAYMENT OF UNFUNDED LIABILITY 21 FOR INJURIES RESULTING FROM ACCIDENTS OCCURRING BEFORE JULY 22 1, 1990. (1) BEGINNING JULY 1, 1993, THE STATE FUND SHALL 23 PAY FOR THE COST OF ADMINISTERING AND PAYING CLAIMS FOR 24 INJURIES RESULTING FROM ACCIDENTS THAT OCCURRED BEFORE JULY 25

- 1, 1990, NOT COVERED BY ANY OTHER FUNDING SOURCE, BY 1
- 2 BORROWING FROM THE RESERVES ACCUMULATED FROM PREMIUMS PAID
- 3 TO THE STATE FUND, BASED UPON WAGES PAYABLE ON OR AFTER JULY
- 1, 1990, AND INVESTED BY THE BOARD OF INVESTMENTS, FROM TIME
- TO TIME, THE AMOUNT THAT THE STATE FUND DETERMINES AND THE
- BUDGET DIRECTOR CERTIFIES, AS PROVIDED IN 39-71-2354. WILL
- 7 BE NEEDED TO PAY FOR ADMINISTERING AND PAYING THE CLAIMS FOR
- THE ENSUING YEAR.

23

- 9 (2) (A) IN JANUARY OF EACH YEAR, PRIOR TO THE START OF
- 10 THE FOLLOWING FISCAL YEAR, THE STATE FUND SHALL FORWARD TO
- 11 THE BUDGET DIRECTOR INFORMATION PERTAINING TO THE AMOUNT
- THAT THE STATE FUND WILL BORROW FOR THE ENSUING FISCAL YEAR 12
- 13 TO PAY FOR THE COST OF ADMINISTERING AND PAYING CLAIMS FOR
- 14 THE INJURIES PROVIDED FOR IN SUBSECTION (1), EXCEPT THAT FOR
- FISCAL YEAR 1994, THE INFORMATION ON THE AMOUNT TO BE 15
- 16 BORROWED BY THE STATE FUND MUST BE FORWARDED TO THE BUDGET
- 17 DIRECTOR NO LATER THAN 45 DAYS PRIOR TO THE START OF THE
- FISCAL YEAR. IN ADDITION, THE STATE FUND SHALL FORWARD TO 18
- THE BUDGET DIRECTOR THE SCHEDULE OF PROJECTED LIABILITY 19
- 20 PAYMENTS AND CASH NEEDS ON WHICH THE AMOUNT TO BE BORROWED
- 21 IS BASED. THE SCHEDULE MUST INCLUDE BUT IS NOT LIMITED TO
- 22 TOTAL PROJECTED LIABILITY PAYMENTS, LOANS AND BOND DEBT
- PAYMENTS, REVENUE FROM THE EMPLOYER PAYROLL TAX AND-EMPLOYEE
- WAGE--TAX PROVIDED FOR IN 39-71-2503, PROJECTED FISCAL 24
- 25 YEAREND CASH, AND THE PROJECTED FISCAL YEAREND CASH FOR THE

- 1 YEAR 2003.
- 2 (B) (I) THERE IS IMPOSED ON EACH EMPLOYER A WORKERS'
- 3 COMPENSATION PAYROLL TAX AND-ON--EACH--EMPLOYEE--A--WORKERS-
- 4 COMPENSATION -- WAGE-TAX AS PROVIDED IN 39-71-2503. FOR FISCAL
- 5 YEAR 1994, THE EMPLOYER PAYROLL TAX IS AN AMOUNT EQUAL TO
- 6 0.5% OF THE EMPLOYER'S PAYROLL IN THE PRECEDING CALENDAR
- 7 OUARTER FOR ALL EMPLOYMENTS COVERED BY 39-71-401. FOR-FISCAL
- 8 YEAR-19947-THE-EMPLOYEE-WAGE-TAX-IS-AN-AMOUNT-EQUAL-TO--0:5%
- 9 0-224--OF--THE--EMPLOYEE'S--WAGES--IN-THE-PREGEDING-CALENDAR
- 10 QUARTER-FOR-ALL-EMPLOYMENTS-COVEREB-BY-39-71-401-
- 11 (II) THE RATE OF THE EMPLOYER PAYROLL TAX DETERMINED BY
- 12 THIS SECTION INCLUDES THE 0.28% EMPLOYER PAYROLL TAX
- 13 PROVIDED FOR IN 39-71-2503.
- 14 (III) (A) THE EMPLOYER PAYROLL TAX THAT IS IN EXCESS OF
- 15 THE 0.28% TAX PROVIDED FOR IN 39-71-2503 AND-THE-EMPLOYEE
- 16 WAGE-TAX-TERMINATE TERMINATES AT THE END OF FISCAL YEAR
- 17 2003.
- 18 (B) IF THE DEBT SERVICE ACCOUNT HAS SUFFICIENT FUNDS TO
- 19 PAY OUTSTANDING BONDS OR IF NO BONDS ARE OUTSTANDING, THE
- 20 PAYROLL TAX MAY NOT BE IMPOSED AFTER THE END OF FISCAL YEAR
- 21 2003.
- 22 (IV) THE EMPLOYER PAYROLL TAX AND-THE-EMPLOYEE-WAGE-TAX
- 23 DESCRIBED IN THIS SECTION MUST BE COLLECTED AND DEPOSITED AS
- 24 PROVIDED IN 39-71-2503 AND 39-71-2504.
- 25 (3) IF IN ANY JANUARY THE PROJECTED AMOUNT TO BE

- 1 BORROWED BY THE STATE FUND EXCEEDS \$50 MILLION FOR THE
- 2 FOLLOWING FISCAL YEAR, THE TAX RATE ON THE EMPLOYER AND
- 3 EMPLOYEE MUST BE INCREASED BY 0.05% FOR THE FOLLOWING FISCAL
- 4 YEAR OVER THE CURRENT TAX RATE. IF IN ANY JANUARY THE
- 5 PROJECTED FISCAL YEAREND CASH BALANCE FOR THE CURRENT FISCAL
- 6 YEAR EXCEEDS \$25 MILLION, THE TAX RATE ON THE EMPLOYER AND
- 7 EMPLOYEE MUST BE REDUCED BY 0.05% FROM THE CURRENT TAX RATE
- 8 FOR THE FOLLOWING FISCAL YEAR.
- 9 (4) THE TOTAL TAX ON EMPLOYERS MAY NOT EXCEED 0.75%7
- 10 AND-THE-TOTAL-WASE-TAX-ON-EMPLOYEES-MAY-NOT-EXCEED-0.75%.
- 11 (5) THE BUDGET DIRECTOR SHALL CERTIFY THE CASH FLOW
- 12 PROJECTIONS OF THE STATE FUND REQUIRED BY THIS SECTION AND
- 13 SHALL NOTIFY THE DEPARTMENT OF REVENUE NO LATER THAN APRIL 1
- 14 OF THE RATE OF TAX TO BE COLLECTED PURSUANT TO THIS SECTION.
- Section 4. Section 39-71-2504, MCA, is amended to read:
- 16 "39-71-2504. Workers' compensation tax account. (1)
- 17 There is a workers' compensation tax account in the state
- 18 special revenue fund. The workers' compensation tax account
- 19 consists of a tax account and a workers' compensation bond
- 20 repayment account.

22

- 21 (2) All collections of the tax taxes TAX imposed under
 - 39-71-2503, interest and penalties on the tax taxes TAX, and
- 23 revenue appropriated to the workers' compensation tax
- 24 account under section 11, Chapter 9, Special Laws of June
- 25 1989, must be deposited in the workers' compensation tax

-11-

money deposited in the workers' anch account. All 1 compensation tax account must be credited to the workers' 2 compensation bond repayment account to the extent necessary 3 to pay the principal of and redemption premium and interest due on workers' compensation bonds issued under 39-71-2354 5 and 39-71-2355 and to establish and maintain a reserve for 6 the bonds equal to the maximum annual principal of and 7 interest on the bonds in any future year. The balance in the 8 workers' compensation bond repayment account 9 credited to the tax account within the workers' compensation 10 tax account and is statutorily appropriated, as provided in 11 17-7-502, to the state fund to be used to reduce the 12 unfunded liability in the state fund incurred for claims for 13 injuries resulting from accidents that occurred before July 14 1, 1990." 15

SECTION 7 .- SECTION 15 30 207, MCA, IS AMENDED TO READ:

16

17

18

19

20

21

22

23

24

25

#15-30-207:--Annual-statement--by--employer:--(1)--Every employer--shall-non-or-before-Pebruary-28-in-each-year;-file with-the-department--a--wage--and--tax--statement--for--each employee--in--such--form-and-summarizing-such-information-as the-department-requires;-including-the-total-wages--paid--to the--employee-during-the-preceding-calendar-year-or-any-part thereof-and-showing-the-total-amount-of-the--federal--income tax--deducted--and--withheld--from--such-wages-and-the-total amount-of-the-tax-deducted-and-withheld-therefrom-under--the

provisions-of-15-30-201-through-15-30-209 and-39-71-2503r

(2)--The--annual--statement--filed--by--an-employer-with

respect-to--the--wage--payments--reported--constitutes--full

compliance--with--the--requirements-of-15-30-301-relating-to

the--duties--of--information--agents;--and---no---additional

information--return--is--required--with-respect-to-such-wage

payments:

(3)--in-addition-to-any-other-penalty-provided--by--law;

the--failure--of--an--employer--to--furnish--a--statement-as

required-by-subsection-(i)-subjects-the-employer-to-a
penalty-of-\$5--for-each-failure;-provided-that-the-minimum
penalty-for-failure-to-file-the-statements-required-on-or
before-Pebruary-28-of-each-year-shall-be-\$58;-This-penalty
may-be-abated-by-the-department-upon-a-showing-of-good-cause
by-the-employer;-The-penalty-may-be-collected-in-the-same
manner-as-are-other-tax-debts:**

SECTION 6: - SECTION 39 71 406; MCA; IS AMENDED TO READ:

"39-71-406; -- Beduction-from-wages-of-any-part-of-premium
a--misdemeanor; It-is-unlawful-for-the-employer-to-deduct-or
obtain-any-part-of-any-premium-required-to-be-paid--by--this
chapter--from--the-wages-or-earnings-of-his-workers; and-the
making--or--attempt--to--make--any--such--deduction---is---a
misdemeanor; The-employee-wage-tax-under-39-71-2503-is-not-a
premium-for-the-purpose-of-this-section;"

NEW SECTION. Section 5. Severability. If a part of

-14- нв 504

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

1	[this act] is invalid, all valid parts that are severable
2	from the invalid part remain in effect. If a part of [this
3	act] is invalid in one or more of its applications, the art
4	remains in effect in all valid applications that are
5	severable from the invalid applications.
6	NEW-SECTION: SECTION-10: - APPROPRIATIONS: - (1) THERE - IS
7	APPROPRIATED\$65,000-PROM-THE-WORKERSCOMPENSATION-PAYROLL
8	TAX-ACCOUNT-TO-THE-STATE-AUDITOR-POR-PISCAL-YEAR-1993-
9	12)THERE-IS-APPROPRIATED\$47,190PROMTHEWORKERS+
10	COMPENSATIONPAYROLLTAXACCOUNTTOTHEDEPARTMENTOP
11	REVENUE-POR-FISCAL-YEAR-1993.
12	NEW SECTION. SECTION 6. CODIFICATION INSTRUCTION.
13	[SECTION 5 3] IS INTENDED TO BE CODIFIED AS AN INTEGRAL PART
14	OF TITLE 39, CHAPTER 71, AND THE PROVISIONS OF TITLE 39,
15	CHAPTER 71, APPLY TO [SECTION 5 3].
16	NEW SECTION. Section 7. Applicability. The employee's
17	wagetax ANBTHE THE INCREASE IN THE EMPLOYER PAYROLL TAX
18	imposed by [section-4 SECTIONS 4-AND-5 2 AND 3] commences
19	withthecalendarquarterending-March-31,-1993 COMMENCE
20	COMMENCES ON JULY 1, 1993.
21	NEW SECTION. Section 8. Effective date. [This act] is
22	effective on passage and approval.

-End-

Free Conference Committee on House Bill 504 Report No. 1, April 23, 1993

Page 1 of 11

Mr. Speaker and Mr. President:

We, your Free Conference Committee met and considered House Bill 504 and recommend as follows:

(EMPLOYER TAX 0.5%, EMPLOYEE TAX 0.2%, EXPANDED SELF-EMPLOYED BASE at 0.2%, CLOSELY-HELD AND SUB S. CORPS ONLY PAY EMPLOYEE TAX, RR EXCEPTION, TERMINATES 2007, \$80 MILLION TRIGGER, APPROPRIATIONS)

1. Title, line 6.
Following: "AN ACT"
Insert: "CREATING THE WORKERS' COMPENSATION OLD FUND LIABILITY
TAX BY"

2. Title, line 8.
Following: "TAX"
Insert: "AND EXPANDING THE TAX BASE TO INCLUDE EMPLOYEES AND OTHERS RECEIVING COMPENSATION IN MONTANA"

3. Title, line 10.
Following: "APPROPRIATIONS;"
Insert: "PROVIDING APPROPRIATIONS; REVISING THE INTEREST RATE OF
LOANS FROM THE TAX USED TO FINANCE THE OLD FUND UNFUNDED
LIABILITY;"

4. Title, line 11. Following: "39-71-406,"
Insert: "15-30-207, 39-71-406,"
Following: "39-71-2502,"
Insert: "39-71-254, 39-71-2501, 39-71-2502,"

5. Title, line 13.
Following: the first "DATE"
Strike: "AND"
Insert: ","
Following: the second "DATE"
Insert: ", AND A RETROACTIVE APPLICABILITY DATE"

6. Page 2, line 13. Strike: "extend" through "by" Insert: "create an old fund liability tax provided for in"

ADOPT

891624CC.Hss

following definitions apply:

(1) "Department" means the department of revenue provided for in 2-15-1301.

(2) "Employee" includes an officer, employee, or elected public official of the United States, the state of Montana, or any political subdivision of the United States or the state of Montana or any agency or instrumentality of the United States, the state of Montana, or a political subdivision of the United States or the state of Montana. The term "employee" also includes an officer of a corporation.

(2)(3) (a) "Employer" has the meaning set forth in 39-71-117 means, except as provided in subsection (3)(b), the person for whom an individual performs or performed any service, of whatever nature, as an employee of the person.

(b) If the person for whom the individual performs or performed the service does not have control of the payment of the wages for the service, the term employer means the person who has control of the payment of wages.

(3) (4) "Payroll Employer's payroll" means the payroll of an employer wages paid for each of the calendar quarters ending March 31, June 30, September 30, and December 31, for all employments covered under 39 71 401.

(4)(5) "State fund" means the state compensation mutual insurance fund.

insurance fund.

(5) (6) "Tax" means the workers' compensation payroll old fund liability tax provided for in 39-71-2503, created to address the unfunded liability for claims for injuries resulting from

accidents that occurred before July 1, 1990.

(6) (7) "Tax account" means the workers' compensation tax

account created by 39-71-2504.

(8) "Wages" means all remuneration for services performed by an employee for an employer, including the cash value of all remuneration paid in any medium other than cash. The term does not include remuneration paid:

(a) for casual labor not in the course of the employer's trade or business performed in any calendar quarter by an employee unless the cash remuneration paid for the service is \$50 or more and the service is performed by an individual who is regularly employed by the employer to perform the service. For purposes of this subsection (8) (a), an individual is considered to be regularly employed by an employer during a calendar quarter only if:

(i) on each of 24 days during the calendar quarter, the individual performs service not in the course of the employer's trade or business for the employer for some portion of the day; and

(ii) the individual was regularly employed, as determined under subsection (8)(a)(i), by the employer in the performance of service during the preceding calendar quarter;

F.C.C.R. = 1 HB 504 891624CC.Hss

REJECT

(b) for services not in the course of the employer's trade or business, to the extent that remuneration is paid in any medium other than cash, when the payments are in the form of lodging or meals and the payments are received by the employee at the request of and for the convenience of the employer;

(c) to or for an employee as a payment for or a contribution toward the cost of any group plan or program that benefits the employee, including but not limited to life insurance, hospitalization insurance for the employee or the employee's dependents, and employees' club activities;

(d) as wages or compensation, the taxation of which is prohibited by federal law.

- Section 3. Section 39-71-2502, MCA, is amended to read: "39-71-2502. Findings and purpose, (1) Based on current liabilities and actuarial analysis, an unfunded liability presently exists in the state fund with regard to claims for injuries resulting from accidents that occurred before July 1, 1990, and it may increase. While legislative action is required to correct the causes of the unfunded liability, those actions will not provide sufficient funds to permit the state fund to pay its existing liabilities and obligations in a timely manner from premium and investment income available to the state fund. Therefore, it is necessary to provide a source other sources of funding for the unfunded liability in addition to premium and investment income.
- (2) The police power of the state extends to all great public needs. The state, in the exercise of its police power, has determined that it is greatly and immediately necessary to the public welfare to make workers' compensation insurance available to all employers through the state fund as the insurer of last resort. In making this insurance available, the state fund has incurred the unfunded liability described in subsection (1). The burden of this unfunded liability should not be borne solely by those employers who have insured with the state fund because the availability of insurance to all employers through the state fund has benefited all employers who have workers' compensation coverage: those receiving compensation in Montana. This unfunded liability should not be borne only by employers. Therefore, all employers, employees, sole proprietors, subchapter 3, corporation shareholders, partners of partnerships, and members or managers of limited liability companies who have employments severed by the workers' compensation laws should share in the cost of the unfunded liability.
- (3) The purpose of this part is to provide a supplemental source sources of financing for the unfunded liability."" Renumber: subsequent sections
- 8. Page 5, lines 6 and 8.

Following: "compensation" Strike: "payroll" Insert: "old fund liability"

9. Page 5, lines 9 and 14. Following: "OF" Strike: "PAYROLL" Insert: "old fund liability"

10. Page 5, lines 10 and 15.
Strike: "3" Insert: "5"

- 11. Page 5, lines 11 and 12. Following: "quarter" on line 11 Strike: "for all employments covered under 39-71-401"

12. Page 6, line 9.
Following: "textes"
Strike: "THIS PAYROLL"
Insert: "There is imposed on each employee, except workers engaged in the rail industry who are under the jurisdiction of the federal railroad administration, United States department of transportation, an old fund liability tax, as provided in {section 5}, on the employee's wages in the preceding calendar quarter.

(c) There is imposed on each business of a sole proprietor, on each subchapter S. corporation shareholder, on each partner of a partnership, and on each member or manager of a limited liability company a workers' compensation old fund liability tax, as provided in [section 5], on the profit of each separate business of a sole proprietor and on the distributive share of ordinary income of each shareholder, partner, or member or manager.

(d) A corporate officer of a subchapter S. corporation who receives wages as an employee of the corporation shall pay the old fund liability tax on both the wages and any distributive share of ordinary income at the employee rate. The subchapter S. corporation is not liable for the tax on the corporate officer's wages.

- (e) A corporate officer of a closely held corporation who meets the stock ownership test under section 542(a)(2) of the Internal Revenue Code and receives wages as an employee of the corporation is required to pay the old fund liability tax only on the wages received. The corporation is not liable for the tax on the corporate officer's wages.
- (f) This old fund liability" Renumber: subsequent subsection

13. Page 7, line 3.
Following: "the"
Strike: "employer's payroll"
Insert: "old fund liability tax"

14. Page 7, line 15. Following: line 14

Insert: "(h) An employee does not have any right of action against an employer for any money deducted and withheld from the employee's wages and paid to the state in compliance or intended compliance with this section.

(i) The employer is liable to the state for any amount of old fund liability taxes, plus interest and penalty, when the employer fails to withhold from an employee's wages or fails to remit to the state the old fund liability tax required by this section.

(j) A sole proprietor, subchapter S. corporation shareholder, partner of a partnership, or member or manager of a limited liability company is liable to the state for the old fund liability tax, plus interest and penalty, when the sole proprietor, shareholder, partner, or member or manager fails to remit to the state the old fund liability tax required by this section.

15. Page 7, line 18. Following: "against" Strike: "employers" Insert: "persons"

16. Page 8, line 4.
Following: "TIME"

Insert: "and in addition shall remit withholdings for employees!
old fund liability taxes at the same time"

18. Page 8, line 10. Strike: "A TAX PAYMENT Insert: "Tax payments"

19. Page 8, line 11.
Strike: "SUBSECTION"
Insert: "subsections"
Following: "(1) (b) "
Insert: "and (1) (b) "

20. Page 8, line 16.
Following: line 15.
Insert: "(d) Tax payments due from sole proprietors, subchapter S. corporation shareholders, partners of partnerships, and members or managers of limited liability companies must be made with and at the same time as the returns filed pursuant to 15-30-144 and 15-30-241. The department shall first credit a payment to the liability under 15-30-103 or 15-30-202 and shall then credit any remainder to the workers' compensation tax account provided in 39-71-2504."

21. Page 9, line 18. Following: "penalties," Insert: "estimated taxes,"

22. Page 9, line 20.
Following: "employees;"
Insert: "to employees, to sole proprietors, to subchapter S.
 corporation shareholders, to partners of partnerships, to
 members or managers of limited liability companies,"

23. Page 10, line 23.
Following: "THE"
Strike: "EMPLOYER PAYROLL"
Insert: "old fund liability"

24. Page 11, lines 1, 17, and 21. Strike: "2003" Insert: "2007"

25. Page 11, line 3.
Following: "COMPENSATION"
Strike: "PAYROLL"
Insert: "old fund liability"

26. Page 11, line 5.
Following: "EMPLOYER"
Strike: "PAYROLL"
Insert: "old fund liability"

27. Page 11, line 7. Following: "QUARTER"
Strike: "FOR ALL EMPLOYMENTS COVERED BY 39-71-401"

28. Page 11, line 10.
Following: "39 71 401:"
Insert: "(ii) For fiscal year 1994, the employee old fund liability tax is an amount equal to 0.2% of the employee's wages in the preceding calendar quarter.

April 23, 1993 Page 7 of 11

(iii) For the tax year beginning after December 31, 1992, the old fund liability tax is an amount equal to 0.1% on the profit of each separate business of a sole proprietor and on the distributive share of ordinary income of each subchapter S. corporation shareholder, partner of a partnership, or member or manager of a limited liability company. For tax years beginning after December 31, 1993, the old fund liability tax rate is increased from 0.1% to 0.2%. Every person subject to taxation under this subsection (2) (b) (iii) shall pay a minimum tax of not less than \$25 per entity."

Renumber: subsequent subsections.

29. Page 11, lines 11, 12, 14, and 20. Strike: "PAYROLL"
Insert: "old fund liability"

30. Page 11, line 22. Strike: "EMPLOYER PAYROLL" Insert: "old fund liability"

31. Page 11, line 25. Following: "THE" Insert: "cumulative"

32. Page 12, line 1.
Following: "FUND"
Insert: "from reserves accumulated from premiums paid to the state fund based on wages payable on or after July 1, 1990, to administer and pay claims for injuries resulting from accidents that occurred before July 1, 1990, not including any outstanding bonds as of [the effective date of this

act]"
Strike: "\$50"
Insert: "\$80"

33. Page 12, lines 2 and 6. Following: "ON THE"
Strike: "EMPLOYER"
Insert: "the persons subject to the old fund liability tax"

34. Page 12, line 9.
Following: "ON"
Strike: "EMPLOYERS"
Insert: "the persons subject to the old fund liability tax"

35. Page 14, line 25. Following: line 24
Insert: "Section 7. Section 15-30-207, MCA, is amended to read:

"15-30-207. Annual statement by employer. (1) Every employer shall, on or before February 28 in each year, file with the department a wage and tax statement for each employee in such form and summarizing such information as the department requires, including the total wages paid to the employee during the preceding calendar year or any part thereof and showing the total amount of the federal income tax deducted and withheld from such wages and the total amount of the tax deducted and withheld therefrom under the provisions of 15-30-201 through 15-30-209 and 39-71-2503.

(2) The annual statement filed by an employer with respect to the wage payments reported constitutes full compliance with the requirements of 15-30-301 relating to the duties of information agents, and no additional information return is required with respect to such wage payments.

(3) In addition to any other penalty provided by law, the failure of an employer to furnish a statement as required by subsection (1) subjects the employer to a penalty of \$5 for each failure, provided that the minimum penalty for failure to file the statements required on or before February 28 of each year shall be \$50. This penalty may be abated by the department upon a showing of good cause by the employer. The penalty may be collected in the same manner as are other tax debts."

Section 8. Section 39-71-406, MCA, is amended to read:
"39-71-406. Deduction from wages of any part of premium a
misdemeanor. It is unlawful for the employer to deduct or obtain
any part of any premium required to be paid by this chapter from
the wages or earnings of his the employer's workers, and the
making or attempt to make any such deduction is a misdemeanor.
The workers' compensation old fund liability tax under 39-71-2503
Is not a premium for the purpose of this section."

Section 9. Section 39-71-2354, MCA, is amended to read: *39-71-2354. Use of payroll old fund liability tax proceeds -- loans -- bonds. (1) Taxes collected under 39-71-2503 may be used only to administer and pay claims for injuries resulting from accidents that occurred before July 1, 1990, including the cost of repaying bonds issued and loan proceeds given under 39-71-2355 and this section. If the state fund determines that, for the next 1 or more years following the date of the determination, the tax revenue, together with funds in the account required by 39-71-2321 for claims for injuries resulting from accidents that occurred before July 1, 1990, will be insufficient to administer and pay those claims, the state fund may, through its board of directors, request the budget director to certify to the board of investments that additional funding is necessary. If the budget director agrees with the state fund's board of directors that additional funding is necessary, the budget director shall

April 23, 1993 Page 9 of 11

certify to the board of investments the amount that the budget director determines is necessary to administer and pay claims for injuries resulting from accidents that occurred before July 1. 1990. Except as provided in subsection (2), the board of investments shall, at times and in amounts it considers necessary or advisable, finance the amount certified by the budget director by giving the state fund the proceeds of a loan or a bond issue to administer and pay claims for injuries resulting from accidents that occurred before July 1, 1990. Loans must be from reserves accumulated from premiums paid to the state fund based upon wages payable on or after July 1, 1990. The board of investments shall choose the method of financing that is most cost-effective for the state fund. A loan must bear interest at the rate that the board of investments determines the money would earn in the pooled investment fund required by 17 6 203 if invested on behalf of the state fund. The board of investments may also, upon request of the board of directors of the state fund, give the state fund the proceeds of a bond issue, to be used to pay off loans made under 39-71-2355 and this section. Bonds for the state fund must be workers' compensation bonds issued under 39-71-2355.

(2) The total amount of loan proceeds given to the state fund plus workers' compensation bonds issued under 39-71-2355, except bonds issued to repay loans as provided for in subsection (1), may not exceed \$220 million. All loan and bond proceeds given to the state fund must be repaid to the board of investments before July 1, 2020.""

Renumber: subsequent sections

36. Page 15, line 12. Following: line 11

Insert: "NEW SECTION. Section 11. Appropriations. (1) There is appropriated \$65,000 from the workers' compensation tax account to the state auditor for fiscal year 1993 for the purpose of making modifications to the state payroll system for an employee old fund liability tax. The unexpended balance of this appropriation is reappropriated for the same purpose to the department of administration for fiscal year 1994.

(2) There is appropriated \$47,190 from the workers' compensation tax account to the department of revenue for fiscal year 1993 for the purpose of implementing an employee old fund liability tax.

(3) There is appropriated \$170,000 in fiscal year 1994 and \$120,000 in fiscal year 1995 from the workers' compensation tax account to the department of revenue for the purpose of administering an employee old fund liability tax."

Renumber: subsequent sections

37. Page 15, lines 13 and 15. Strike: "3" Insert: " $\overline{5}$ "

38. Page 15, line 17.
Strike: "THE" through "PAYROLL"
Insert: "The employers' and the employees' portions of the old
fund liability"

39. Page 15, line 18. Strike: "2 AND 3" Insert: "4 and 5"

40. Page 15, line 20. Strike: "COMMENCES" Insert: "Commence"

41. Page 15, line 21.
Following: line 20
Insert: "NEW SECTION. Section 14. Retroactive applicability.
The workers' compensation old fund liability tax imposed on sole proprietors, subchapter S. corporation shareholders, partners of partnerships, and members and managers of limited liability companies applies retroactively, within the meaning of 1-2-109, to tax years beginning after December 31, 1992.

NEW SECTION. Section 15. Name change -- directions to code commissioner. Wherever the phrase "payroll tax" appears in Title 39, chapter 71, or in legislation enacted by the 1993 legislature that is intended to be codified in Title 39, chapter 71, the code commissioner is directed to change the phrase to "old fund liability tax"."

Renumber: subsequent section

April 23, 1993 Page 11 of 11

And	this	Free	Conference	Committee	report	be	adopted.
-----	------	------	------------	-----------	--------	----	----------

For the House:

For the Senate:

Rep. Beredick .. Chair

Sementar Williams

Sen. Bartlett

Kep. Mibbara

Rep. Cocchiarella

Sen. H

1	HOUSE BILL NO. 504
2	INTRODUCED BY BENEDICT
3	BY REQUEST OF THE JOINT SELECT
4	COMMITTEE ON WORKERS' COMPENSATION
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT CREATING THE WORKERS'
7	COMPENSATION OLD FUND LIABILITY TAX BY INCREASING THE
8	EMPLOYER PAYROLL TAX TO-1-PERCENT AND-IMPOSING A-1-PERCENT
9	AN EMPLOYER-WAGE-TAX AND EXPANDING THE TAX BASE TO INCLUDE
10	EMPLOYEES AND OTHERS RECEIVING COMPENSATION IN MONTANA;
11	DIRECTING THAT THE TAX PROCEEDS BE USED TO ELIMINATE THE
12	STATE FUND'S OLD FUND UNFUNDED LIABILITY; PROVIDING
13	APPROPRIATIONS; PROVIDING APPROPRIATIONS; REVISING THE
L 4	INTEREST RATE OF LOANS FROM THE TAX USED TO FINANCE THE OLD
15	FUND UNFUNDED LIABILITY; AMENDING SECTIONS 15-36-267,
16	39-71-4067 15-30-207, 39-71-406, 39-71-2351, 39-71-25017
17	39-71-2502, <u>39-71-2354, 39-71-2501, 39-71-2502,</u> 39-71-2503,
18	AND 39-71-2504, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE
19	DATE AND, AN APPLICABILITY DATE, AND A RETROACTIVE
20	APPLICABILITY DATE."
21	
22	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
23	Section 1. Section 39-71-2351, MCA, is amended to read:
24	"39-71-2351. Purpose of separation of state fund

liability as of July 1, 1990, and of separate funding of

- claims before and on or after that date. (1) An unfunded liability exists in the state fund. It has existed since at least the mid-1980s and has grown each year. There have been numerous attempts to solve the problem by legislation and other methods. These attempts have alleviated the problem somewhat, but the problem has not been solved.
- (2) The legislature has determined that it is necessary to the public welfare to make workers' compensation insurance available to all employers through the state fund 10 as the insurer of last resort. In making this insurance 11 available, the state fund has incurred the unfunded 12 liability. The legislature has determined that the most 13 cost-effective and efficient way to provide a source of 14 funding for and to ensure payment of the unfunded liability 15 and the best way to administer the unfunded liability is to:
 - (a) separate the liability of the state fund on the basis of whether a claim is for an injury resulting from an accident that occurred before July 1, 1990, or an accident that occurs on or after that date;
 - (b) extend and-increase the--payroll--tax--imposed--by

 CREATE AN OLD FUND LIABILITY TAX PROVIDED FOR IN 39-71-25037

 expand-the-tax-to-include-an-employee-wage-tax7 and dedicate
 the tax money first to the repayment of bonds issued under

 39-71-2354 and 39-71-2355 and then to the repayment of loans
 given under 39-71-2354 and 39-71-2355 and the direct payment

16

17

18

19 20

21 22

23

24

25

HB 0504/05 HB 0504/05

tax-account-erested-by-39-71-2504-

1

23

24

25

1	or the costs of administering and paying claims for injuries
2	from accidents that occurred before July 1, 1990.
3	(3) The legislature further determines that in order to
4	prevent the creation of a new unfunded liability with
5	respect to claims for injuries for accidents that occur on
6	or after July 1, 1990, certain duties of the state fund
7	should be clarified and legislative oversight of the state
8	fund should be increased."
9	Section 2 Section-39-71-25017-MCA7-is-amended-to-read:
.0	#39~71-2501,Definitions:-As-usedinthispartythe
.1	following-definitions-apply:
.2	(1)"Department"meansthedepartmentofrevenue
.3	provided-for-in-2-15-1301-
.4	(2)"Employee"-has-the-meaning-as-defined-in-39-71-118-
.5	$+2$ $+\frac{1}{2}$ *Employer*hasthemeaningsetforthin
.6	39-71-117-
.7	(3) (4) "Payroll" means the -payroll -of-an-employer -for
.8	each-of-the-calendar-quartersendingMarch317June387
9	September30,and-December-31,-for-all-employments-covered
20	under-39-71-401-
21	$(4)\frac{(5)}{(5)}$ "State-fund"-means-the-state-compensation-mutual
22	insurance-fund;
23	t5) t6) "Tax"-means-theworkerscompensationpayroll

+6++7+--=Tax--account --means--the-workers--compensation

-3~

and-wage tax-provided-for-in-39-71-2503:

24 25

2 +81---Wages--has-the-meaning-as-defined-in-39-71-123--3 Section 3. - Section - 39-71-25927-MEA7-is-amended-to-read:--#39-71-2502;--Pindings-and-purpose;-fly-Based-on-current liabilities-and-actuarial-analysis---an--unfunded--liability presently-exists-in-the-state-fund-with-regard-to-claims-for 7 injuries -- resulting-from-accidents-that-occurred-before-July 8 17-19907-and-it-may-increaser-While--legislative--action--is 9 required--to--correct--the-causes-of-the-unfunded-liability; 10 those-actions-will-not-provide-sufficient--funds--to--permit 11 the --- state --- fund -- to -- pay -- its -- existing -- liabilities -- and 12 obligations-in-a-timely-manner-from-premium--and--investment 13 income--available--to--the--state--fund---Therefore---it--is 14 necessary--to--provide-a-source other-sources of-funding-for 15 the-unfunded-liability-in-addition-to-premium-and-investment 16 incomer 17 (2)--The-police-power-of-the-state-extends-to-all--great 18 public--needs---The--state; --in--the--exercise-of-its-police 19 powery-has-determined-that-it--is--greatly--and--immediately 20 necessary---to---the---public---welfare---to--make--workers' 21 compensation-insurance-available-to--all--employers--through 22

the-state-fund-as-the-insurer-of-last-resort--In-making-this

insurance---available;--the--state--fund--has--incurred--the

unfunded-liability-described-in-subsection-(1)---The--burden

of--this--unfunded--liability--should-not-be-borne-solely-by

-4-

HB 504

1	those-employers-who-have-insured-with-the-state-fund-because
2	the-availability-of-insurance-to-all-employersthroughthe
3	statefundhasbenefitedall-employers-who-have-workers-
4	compensation-coverage: 7-nor-should-thisunfundedliability
5	be-borne-only-by-employers Therefore,-all-employers-and-all
6	employees whohaveemploymentscoveredbythe-workers-
7	compensation-laws-should-share-in-the-cost-oftheunfunded
8	liability.

- 9 (3)--The---purpose---of---this--part--is--to--provide--a
 10 supplemental-source sources of-financing--for--the--unfunded
 11 liability-*
- 12 SECTION 2. SECTION 39-71-2501, MCA, IS AMENDED TO READ:
 13 "39-71-2501. Definitions. As used in this part, the
 14 following definitions apply:
- 15 (1) "Department" means the department of revenue 16 provided for in 2-15-1301.

17

18

19

20

21

22

23

elected public official of the United States, the state of Montana, or any political subdivision of the United States or the state of Montana or any agency or instrumentality of the United States, the state of Montana, or a political subdivision of the United States or the state of Montana.

The term "employee" also includes an officer of a

(2) "Employee" includes an officer, employee, or

- 1 39-71-117 means, except as provided in subsection (3)(b),
 2 the person for whom an individual performs or performed any
 3 service, of whatever nature, as an employee of the person.
- 4 (b) If the person for whom the individual performs or
 5 performed the service does not have control of the payment
 6 of the wages for the service, the term employer means the
 7 person who has control of the payment of wages.
- 8 (3)(4) "Payroll Employer's payroll" means the--payroll
 9 of--an-employer wages paid for each of the calendar quarters
 10 ending March 31, June 30, September 30, and December 317-for
 11 all-employments-covered-under-39-71-481.
- 12 (4)(5) "State fund" means the state compensation mutual
 13 insurance fund.
- 14 (5)(6) "Tax" means the workers' compensation payroll

 15 old fund liability tax provided for in 39-71-2503, created

 16 to address the unfunded liability for claims for injuries

 17 resulting from accidents that occurred before July 1, 1990.
- 18 (6)(7) "Tax account" means the workers' compensation
 19 tax account created by 39-71-2504.
- 20 (8) "Wages" means all remuneration for services
 21 performed by an employee for an employer, including the cash
 22 value of all remuneration paid in any medium other than
 23 cash. The term does not include remuneration paid:
- 24 (a) for casual labor not in the course of the
 25 employer's trade or business performed in any calendar

HB 0504/05

HB 0504/05

1	quarter by an employee unless the cash remuneration paid for
2	the service is \$50 or more and the service is performed by
3	an individual who is regularly employed by the employer to
4	perform the service. For purposes of this subsection (8)(a),
5	an individual is considered to be regularly employed by an
6	employer during a calendar quarter only if:
7	(i) on each of 24 days during the calendar quarter, the
8	individual performs service not in the course of the
9	employer's trade or business for the employer for some
10	portion of the day; and
11	(ii) the individual was regularly employed, as
12	determined under subsection (8)(a)(i), by the employer in
13	the performance of service during the preceding calendar
14	<u>quarter;</u>
15	(b) for services not in the course of the employer's
16	trade or business, to the extent that remuneration is paid
17	in any medium other than cash, when the payments are in the
18	form of lodging or meals and the payments are received by
19	the employee at the request of and for the convenience of
20	the employer;
21	(c) to or for an employee as a payment for or a
22	contribution toward the cost of any group plan or program
23	that benefits the employee, including but not limited to
24	life insurance, hospitalization insurance for the employee
25	or the employee's dependents, and employees' club

-7-

l activities;

2 (d) as wages or compensation, the taxation of which is prohibited by federal law."

SECTION 3. SECTION 39-71-2502, MCA, IS AMENDED TO READ: =39-71-2502. Pindings and purpose. (1) Based on current liabilities and actuarial analysis, an unfunded liability presently exists in the state fund with regard to claims for injuries resulting from accidents that occurred before July 1, 1990, and it may increase. While legislative action is required to correct the causes of the unfunded liability, 10 those actions will not provide sufficient funds to permit 11 the state fund to pay its existing liabilities 12 obligations in a timely manner from premium and investment 13 income available to the state fund. Therefore, it is 14 necessary to provide a-source other sources of funding for 15 16 the unfunded liability in addition to premium and investment 17 income.

(2) The police power of the state extends to all great 18 public needs. The state, in the exercise of its police 19 power, has determined that it is greatly and immediately 20 welfare to make workers' 21 necessary to the public compensation insurance available to all employers through 22 the state fund as the insurer of last resort. In making this 23 insurance available, the state fund has incurred 24 unfunded liability described in subsection (1). The burden 25

-8-

·

PLUS THE ADDITIONAL AMOUNT OF PAYROLL OLD FUND LIABILITY TAX

HB 0504/05

1

25

of this unfunded liability should not be borne solely by 1 those employers who have insured with the state fund because 2 the availability of insurance to all employers through the 3 state fund has benefited all employers--who--have--workers* compensation -- coverage: those receiving compensation in Montana. This unfunded liability should not be borne only by employers. Therefore, all employers, employees, sole 7 proprietors, subchapter S. corporation shareholders, partners of partnerships, and members or managers of limited 9 liability companies who--have--employments--covered-by-the 10 workers'-compensation-laws should share in the cost of the 11 12 unfunded liability.

(3) The purpose of this part is to provide a supplemental source sources of financing for the unfunded liability."

13

14

15

16

17

18

19

20

21

22

23

24

25

Section 4. Section 39-71-2503, MCA, is amended to read:

*39-71-2503. Workers' compensation payroll OLD FUND

LIABILITY tax and-wage-tax. (1) (a) There is imposed on each
employer a workers' compensation payroll OLD FUND LIABILITY

tax in an amount equal to 0.28%, PLUS THE

ADDITIONAL AMOUNT OF PAYROLD OLD FUND LIABILITY TAX PROVIDED

IN [SECTION 5 3 5], of the employer's payroll in the
preceding calendar quarter for-all-employments-covered-under

39-71-401, except that if an employer is subject to
15-30-204(2), the tax is an amount equal to 0.28%, to 0.28%,

-9-

PROVIDED IN [SECTION 5 3 5], of the employer's payroll in 3 the preceding week. 4 tb)--There--is--imposed--on--each--employee--a--workerscompensation-wage-tax in--an--amount--equal--to--lt--ofy--AS PROVIDED--IN--{SECTION--5}7--ON the-employee's-wages-in-the 7 preceding-calendar-quarter-for-all-employments-covered-under 39-71-4017-For-the-purpose-of-this-taxy--a--sole--proprietor 9 shall---pay---only---the---employer's--payroll---tax--on--the 10 proprietor's-own-employment: This-payroll-tax OR--A--WORKING 11 Partner-op-a-partnership-who-elects-coverage-under-39-71-401 12 SHALL--PAY-ONLY-THE-EMPLOYER'S-PORTION-OP-THS-PAYROLL-TAX-ON 13 THE-SOLE-PROPRIETOR+S-OR-WORKING-PARTNER+S-OWN-EMPLOYMENT.-A 14 CORPORATE-OFFICER-WHO-IS-ALSO-AN-EMPLOYEE-OF-THE-CORPORATION 15 AND-IS-ENGAGED-IN-A--COVERED--EMPLOYMENT7--AS--PROVIDED--IN 39-71-4017-SHABE--PAY--ONEY--THE--EMPLOYER-S-PORTION-OF-THE 16 PAYROLL-TAX-00-THE-CORPORDED TO THE PAYROLL TAX-00-THE-CORPORDED TO THE PAYROLL TAX-00-THE-CORPORD TO TH 17 18 OTHER--EMPLOYEES--OF--A-CORPORATION:-SOLE-PROPRIETORSHIP:-OR 19 PARTNERSHIP-SHALL-PAY-THE--WAGE--TAX--AS--REQUIRED--IN--THIS 20 SECTION: 21 (c) -- These -- taxes (B) THES-PAYROLD THERE IS IMPOSED ON 22 EACH EMPLOYEE, EXCEPT WORKERS ENGAGED IN THE RAIL INDUSTRY 23 WHO ARE UNDER THE JURISDICTION OF THE FEDERAL RAILROAD ADMINISTRATION, UNITED STATES DEPARTMENT OF TRANSPORTATION, 24

AN OLD FUND LIABILITY TAX, AS PROVIDED IN [SECTION 5], ON

НВ 0504/05

1	WILE	EMPLOYEE'S	MACRO	TAX	THE TOTAL PROPERTY.	DDECEDING	CALEMINAD	OTTADMED

- 2 (C) THERE IS IMPOSED ON EACH BUSINESS OF A SOLE
 3 PROPRIETOR, ON EACH SUBCHAPTER S. CORPORATION SHAREHOLDER,
 4 ON EACH PARTNER OF A PARTNERSHIP, AND ON EACH MEMBER OR
- MANAGER OF A LIMITED LIABILITY COMPANY A WORKERS'
- 6 COMPENSATION OLD FUND LIABILITY TAX, AS PROVIDED IN (SECTION
 7 5), ON THE PROFIT OF EACH SEPARATE BUSINESS OF A SOLE
- PROPRIETOR AND ON THE DISTRIBUTIVE SHARE OF ORDINARY INCOME
- 9 OF EACH SHAREHOLDER, PARTNER, OR MEMBER OR MANAGER.
- 10 (D) A CORPORATE OFFICER OF A SUBCHAPTER S. CORPORATION
- 11 WHO RECEIVES WAGES AS AN EMPLOYEE OF THE CORPORATION SHALL
- 12 PAY THE OLD FUND LIABILITY TAX ON BOTH THE WAGES AND ANY
- 13 DISTRIBUTIVE SHARE OF ORDINARY INCOME AT THE EMPLOYEE RATE.
- 14 THE SUBCHAPTER S. CORPORATION IS NOT LIABLE FOR THE TAX ON
 - THE CORPORATE OFFICER'S WAGES.

15

- 16 (E) A CORPORATE OFFICER OF A CLOSELY HELD CORPORATION
- 17 WHO MEETS THE STOCK OWNERSHIP TEST UNDER SECTION 542(A)(2)
- 18 OF THE INTERNAL REVENUE CODE AND RECEIVES WAGES AS AN
- 19 EMPLOYEE OF THE CORPORATION IS REQUIRED TO PAY THE OLD FUND
- 20 LIABILITY TAX ONLY ON THE WAGES RECEIVED. THE CORPORATION IS
- 21 NOT LIABLE FOR THE TAX ON THE CORPORATE OFFICER'S WAGES.
- 22 (P) THIS OLD FUND LIABILITY TAX must be used to reduce
- 23 the unfunded liability in the state fund incurred for claims
- 24 for injuries resulting from accidents that occurred before
- 25 July 1, 1990. If one or more loans or bonds are outstanding,

the-tax--must--be--continued--at--the--0-20%--rate--and the 1 legislature may not modify-the-tax-ratey-the-use-of-the-tax proceeds;-or-this-section-in-a-manner--that--reduces reduce the security for repayment of the outstanding loans or bonds, except that the legislature may forgive payment of a tax or reduce the a tax rate for any 12-month period if the workers' compensation bond repayment account contains on the first day of that period an amount, regardless of the source, that is in excess of the reserve maintained in the account and that is equal to the amount needed to pay and 10 11 dedicated to the payment of the principal, premium, and interest that must be paid during that period on the 12 outstanding loans or bonds. The-legislature-may-not-increase 13 the-tax-rate-except-upon-a-two-thirds-vote-of-each-house; 14

the department requires concerning the employer's-payroll

OLD FUND LIABILITY TAX and-the-employee-wage-tax. The records are subject to inspection by the department and its employees and agents during regular business hours.

187--AN-EMPLOYEE-DOES--NOT--HAVE--ANY--RIGHT--OF--ACTION
AGAINST-AN-EMPLOYER-POR-ANY-MONEY-DEDUCTEE-AND-WITHHELD-PROM
THE--EMPLOYEE-S-WAGES-AND-PAID-TO-THE-STATE-IN-COMPLIANCE-OR
INTENDED-COMPLIANCE-WITH-THIS-SECTION:

<u>+P}--THE-BMPLOYER-IS-LIABLE-TO-THE-STATE-POR-ANY--AMOUNT</u>
OP--WAGE-TAXEG;-PLUS-INTEREST-AND-PENALTY;-WHEN-THE-EMPLOYER

-12- HB 504

15

16

17

18

19

20

21

22

23

24

25

11

12

13

14 15

16

HB 0504/05

1	PATES-TO-WITHHOLD-PROM-AN-EMPLOYEE'S-WAGES-OR-PATES-TO-REMIT
2	TO-THE-STATE-THE-WAGE-TAX-REQUIRED-BY-THIS-SECTION:

- 3 (H) AN EMPLOYEE DOES NOT HAVE ANY RIGHT OF ACTION
 4 AGAINST AN EMPLOYER FOR ANY MONEY DEDUCTED AND WITHHELD FROM
 5 THE EMPLOYEE'S WAGES AND PAID TO THE STATE IN COMPLIANCE OR
 6 INTENDED COMPLIANCE WITH THIS SECTION.
- 7 (I) THE EMPLOYER IS LIABLE TO THE STATE FOR ANY AMOUNT
 B OF OLD FUND LIABILITY TAXES, PLUS INTEREST AND PENALTY, WHEN
 9 THE EMPLOYER FAILS TO WITHHOLD FROM AN EMPLOYEE'S WAGES OR
 10 FAILS TO REMIT TO THE STATE THE OLD FUND LIABILITY TAX
 11 REQUIRED BY THIS SECTION.
- 12 (J) A SOLE PROPRIETOR, SUBCHAPTER S. CORPORATION

 13 SHAREHOLDER, PARTNER OF A PARTNERSHIP, OR MEMBER OR MANAGER

 14 OF A LIMITED LIABILITY COMPANY IS LIABLE TO THE STATE FOR

 15 THE OLD FUND LIABILITY TAX, PLUS INTEREST AND PENALTY, WHEN

 16 THE SOLE PROPRIETOR, SHAREHOLDER, PARTNER, OR MEMBER OR

 17 MANAGER FAILS TO REMIT TO THE STATE THE OLD FUND LIABILITY

 18 TAX REQUIRED BY THIS SECTION.

19

20

21

22

23

- (2) All collections of the tax taxes TAX are appropriated-to-and must be deposited as received in the tax account. The tax-is taxes-are TAX IS in addition to any other tax or fee assessed against employers PERSONS and employees subject to the tax taxes TAX.
- (3) (a) On or before the last day of April, July,October, and January, each employer subject to the tax shall

- file a return in the form and containing the information 1 2 required by the department and, except as provided in subsection (3)(b), pay the amount of tax required by this section to be paid on the employer's payroll for the 5 preceding calendar quarter and-in-addition-shall withhold from-an-employee's--wages--the--wage--tax--provided--for--in 7 subsection--(1)(b)--and--pay--it--to--the--department RRMIP 8 WITHHOLDING--POR--EMPLOYEES--WAGE-TAXES-AT-THE-SAME-TIME AND 9 IN ADDITION SHALL REMIT WITHHOLDINGS FOR EMPLOYEES' OLD FUND 10 LIABILITY TAXES AT THE SAME TIME.
 - (b) An employer subject to 15-30-204(2) shall remit to the department a weekly payment with its weekly withholding tax payment in the amount required by subsection (1)(a) and shall-remit-withholdings-for-employees-wage-taxes-at-the same-time AND SHALL REMIT WITHHOLDINGS FOR EMPLOYEES' OLD FUND LIABILITY TAXES AT THE SAME TIME.
- (c) A--tax--payment <u>Pax--payments</u> A--TAX--PAYMENT TAX

 PAYMENTS required by subsection <u>subsections</u> <u>SUBSECTION</u>

 SUBSECTIONS (1)(a) <u>and-(i)(b)</u> AND (1)(B) must be made with the return filed pursuant to 15-30-204. The department shall first credit a payment to the liability under 15-30-202 and credit any remainder to the workers' compensation tax account provided in 39-71-2504.
- 24 (D) TAX PAYMENTS DUE FROM SOLE PROPRIETORS, SUBCHAPTER
 25 S. CORPORATION SHAREHOLDERS, PARTNERS OF PARTNERSHIPS, AND

HB 0504/05

- MEMBERS OR MANAGERS OF LIMITED LIABILITY COMPANIES MUST BE
 MADE WITH AND AT THE SAME TIME AS THE RETURNS FILED PURSUANT

 TO 15-30-144 AND 15-30-241. THE DEPARTMENT SHALL FIRST

 CREDIT A PAYMENT TO THE LIABILITY UNDER 15-30-103 OR

 5 15-30-202 AND SHALL THEN CREDIT ANY REMAINDER TO THE

 WORKERS' COMPENSATION TAX ACCOUNT PROVIDED IN 39-71-2504.
 - (4) An employer's officer or employee with the duty to collect, account for, and pay to the department the amounts due under this section who willfully fails to pay an amount is liable to the state for the unpaid amount and any penalty and interest relating to that amount.

7

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- (5) Returns and remittances under subsection (3) and any information obtained by the department during an audit are subject to the provisions of 15-30-303, but the department may disclose the information to the department of labor and industry under circumstances and conditions that ensure the continued confidentiality of the information.
- (6) The department of labor and industry and the state fund shall, on July 1, 1991, or as soon after that date as possible, give the department a list of all employers having coverage under any plan administered or regulated by the department of labor and industry and the state fund. After the lists have been given to the department, the department of labor and industry and the state fund shall update the lists weekly. The department of labor and industry and the

-15-

- state fund shall provide the department with access to their computer data bases and paper files and records for the
- 3 purpose of the department's administration of the tax
- 4 imposed by this section.

19

23

- 5 (7) The provisions of Title 15, chapter 30, not in 6 conflict with the provisions of this part regarding 7 administration, remedies, enforcement, collections,
- 8 hearings, interest, deficiency assessments, credits for
- 9 overpayment, statute of limitations, penalties, ESTIMATED
- 10 TAXES, and department rulemaking authority apply to the tax
- 11 taxes, TAX, TO to employers, employees, TO EMPLOYEES, TO
- 12 SOLE PROPRIETORS, TO SUBCHAPTER S. CORPORATION SHAREHOLDERS,
- 13 TO PARTNERS OF PARTNERSHIPS, TO MEMBERS OR MANAGERS OF
- 14 LIMITED LIABILITY COMPANIES, and to the department."
- 15 NEW SECTION. SECTION 5. PAYMENT OF UNFUNDED LIABILITY
- 16 FOR INJURIES RESULTING FROM ACCIDENTS OCCURRING BEFORE JULY
- 17 1, 1990. (1) BEGINNING JULY 1, 1993, THE STATE FUND SHALL
- 18 PAY FOR THE COST OF ADMINISTERING AND PAYING CLAIMS FOR
- TO THE TOR THE COST OF ADMINISTRATING AND PARTING CHAINS TON

INJURIES RESULTING FROM ACCIDENTS THAT OCCURRED BEFORE JULY

1, 1990, AND INVESTED BY THE BOARD OF INVESTMENTS, FROM TIME

-16-

- 20 1, 1990, NOT COVERED BY ANY OTHER FUNDING SOURCE, BY
- 21 BORROWING FROM THE RESERVES ACCUMULATED FROM PREMIUMS PAID
- 22 TO THE STATE FUND, BASED UPON WAGES PAYABLE ON OR AFTER JULY
- 24 TO TIME, THE AMOUNT THAT THE STATE FUND DETERMINES AND THE
- 25 BUDGET DIRECTOR CERTIFIES, AS PROVIDED IN 39-71-2354, WILL

НВ 504

нв 504

НВ 0504/05 НВ 0504/05

1	BE NEEDED TO PAY FOR	ADMINISTERING A	ND PAYING TH	HE CLAIMS FOR
2	THE ENSUING YEAR.			
_	/31 /11 THE TRANS	AND AN HARD VER	D DD 400 MA	MITE CONTROL OF

- (2) (A) IN JANUARY OF EACH YEAR, PRIOR TO THE START OF THE FOLLOWING FISCAL YEAR, THE STATE FUND SHALL FORWARD TO THE BUDGET DIRECTOR INFORMATION PERTAINING TO THE AMOUNT 5 THAT THE STATE FUND WILL BORROW FOR THE ENSUING FISCAL YEAR 6 7 TO PAY FOR THE COST OF ADMINISTERING AND PAYING CLAIMS FOR 8 THE INJURIES PROVIDED FOR IN SUBSECTION (1), EXCEPT THAT FOR 9 FISCAL YEAR 1994, THE INFORMATION ON THE AMOUNT TO BE BORROWED BY THE STATE FUND MUST BE FORWARDED TO THE BUDGET 10 DIRECTOR NO LATER THAN 45 DAYS PRIOR TO THE START OF THE 11 12 PISCAL YEAR. IN ADDITION, THE STATE FUND SHALL FORWARD TO 13 THE BUDGET DIRECTOR THE SCHEDULE OF PROJECTED LIABILITY PAYMENTS AND CASH NEEDS ON WHICH THE AMOUNT TO BE BORROWED 14 15 IS BASED. THE SCHEDULE MUST INCLUDE BUT IS NOT LIMITED TO TOTAL PROJECTED LIABILITY PAYMENTS, LOANS AND BOND DEBT 16 PAYMENTS, REVENUE FROM THE EMPLOYER--PAYROLL OLD FUND 17 18 LIABILITY TAX AND--EMPLOYEE--WAGE--TAX PROVIDED FOR IN 39-71-2503, PROJECTED FISCAL YEAREND CASH, AND THE PROJECTED 19
- 21 (B) (I) THERE IS IMPOSED ON EACH EMPLOYER A WORKERS'
 22 COMPENSATION PAYROLL OLD FUND LIABILITY TAX AND-ON-BACH
 23 EMPLOYEE-A-WORKERS'-COMPENSATION-WAGE-TAX AS PROVIDED IN
 24 39-71-2503. FOR PISCAL YEAR 1994, THE EMPLOYER PAYROLL OLD
 25 FUND LIABILITY TAX IS AN AMOUNT EQUAL TO 0.5% OF THE

PISCAL YEAREND CASH FOR THE YEAR 2003 2007.

20

- 1 EMPLOYER'S PAYROLL IN THE PRECEDING CALENDAR QUARTER FOR-ALL
- 2 EMPLOYMENTS--COVERED-BY-39-71-401. POR-PISCAL-YEAR-19947-THE

EMPLOYEE-WAGE-TAK-IS-AN-AMOUNT-BQUAL-TO-8;5%--0;22%--OP--THE

- 4 EMPLOYER'S--WAGES--IN-THE-PRECEDING-CALENDAR-QUARTER-FOR-ALL
- 5 EMPLOYMENTS-COVERED-BY-39-71-401+
- 6 (II) FOR FISCAL YEAR 1994, THE EMPLOYEE OLD FUN
- 7 LIABILITY TAX IS AN AMOUNT EQUAL TO 0.2% OF THE EMPLOYEE'S
- 8 WAGES IN THE PRECEDING CALENDAR QUARTER.
- 9 (III) FOR THE TAX YEAR BEGINNING AFTER DECEMBER 31,
- 10 1992, THE OLD FUND LIABILITY TAX IS AN AMOUNT EQUAL TO 0.1%
- 11 ON THE PROFIT OF EACH SEPARATE BUSINESS OF A SOLE PROPRIETOR
- 12 AND ON THE DISTRIBUTIVE SHARE OF ORDINARY INCOME OF EACH
- 13 SUBCHAPTER S. CORPORATION SHAREHOLDER, PARTNER OF A
- 14 PARTNERSHIP, OR MEMBER OR MANAGER OF A LIMITED LIABILITY
- 15 COMPANY. FOR TAX YEARS BEGINNING AFTER DECEMBER 31, 1993,
- 16 THE OLD FUND LIABILITY TAX RATE IS INCREASED FROM 0.1% TO
- 17 0.2%. EVERY PERSON SUBJECT TO TAXATION UNDER THIS SUBSECTION
- 18 (2)(B)(III) SHALL PAY A MINIMUM TAX OF NOT LESS THAN \$25 PER
- 19 ENTITY.
- 20 (##)(IV) THE RATE OF THE EMPLOYER PAYROLL OLD FUND
- 21 LIABILITY TAX DETERMINED BY THIS SECTION INCLUDES THE 0.28%
- 22 EMPLOYER PAYROLL OLD FUND LIABILITY TAX PROVIDED FOR IN
- 23 39-71-2503.
- 24 (###)(V) (A) THE EMPLOYER PAYROLD OLD FUND LIABILITY
- 25 TAX THAT IS IN EXCESS OF THE 0.28% TAX PROVIDED FOR IN

-17- HB 504 -18- HB 504

НВ 0504/05 НВ 0504/05

- 1 39-71-2503 AND-THE-EMPLOYEE-WAGE-TAX-TERMINATE TERMINATES AT
 2 THE END OF FISCAL YEAR 2003 2007.
- 3 (B) IF THE DEBT SERVICE ACCOUNT HAS SUFFICIENT FUNDS TO
 4 PAY OUTSTANDING BONDS OR IF NO BONDS ARE OUTSTANDING, THE
 5 PAYROLL OLD FUND LIABILITY TAX MAY NOT BE IMPOSED AFTER THE
- 7 <u>{!!V}(VI) THE BMPLOYER-PAYROLD</u> OLD FUND LIABILITY TAX AND
 8 <u>THE-BMPLOYEE-WAGE-TAX DESCRIBED</u> IN THIS SECTION MUST BE
 9 <u>COLLECTED</u> AND DEPOSITED AS PROVIDED IN 39-71-2503 AND

END OF FISCAL YEAR 2003 2007.

6

10

39-71-2504.

11 (3) IP IN ANY JANUARY THE CUMULATIVE PROJECTED AMOUNT 12 TO BE BORROWED BY THE STATE FUND FROM RESERVES ACCUMULATED 13 FROM PREMIUMS PAID TO THE STATE FUND BASED ON WAGES PAYABLE ON OR AFTER JULY 1, 1990, TO ADMINISTER AND PAY CLAIMS FOR 14 15 INJURIES RESULTING FROM ACCIDENTS THAT OCCURRED BEFORE JULY 16 1, 1990, NOT INCLUDING ANY OUTSTANDING BONDS AS OF [THE EFFECTIVE DATE OF THIS ACT | EXCEEDS 950 S80 MILLION FOR THE 17 18 POLLOWING FISCAL YEAR, THE TAX RATE ON THE EMPLOYER PERSONS 19 SUBJECT TO THE OLD FUND LIABILITY TAX AND-EMPLOYEE MUST BE 20 INCREASED BY 0.05% FOR THE POLLOWING FISCAL YEAR OVER THE CURRENT TAX RATE. IF IN ANY JANUARY THE PROJECTED FISCAL 21 22 YEAREND CASH BALANCE FOR THE CURRENT FISCAL YEAR EXCEEDS \$25 23 MILLION, THE TAX RATE ON THE EMPLOYER PERSONS SUBJECT TO THE 24 OLD FUND LIABILITY TAX AND-EMPLOYEE MUST BE REDUCED BY 0.05% 25 FROM THE CURRENT TAX RATE FOR THE FOLLOWING FISCAL YEAR.

- 1 (4) THE TOTAL TAX ON EMPHOYERS THE PERSONS SUBJECT TO
 2 THE OLD FUND LIABILITY TAX MAY NOT EXCEED 0.75%, AND THE
 3 TOTAL WAGE-TAX-ON-EMPHOYEES-MAY-NOT-EXCEED-0.75%.
- 4 (5) THE BUDGET DIRECTOR SHALL CERTIFY THE CASH FLOW
 5 PROJECTIONS OF THE STATE FUND REQUIRED BY THIS SECTION AND
 6 SHALL NOTIFY THE DEPARTMENT OF REVENUE NO LATER THAN APRIL 1
 7 OF THE RATE OF TAX TO BE COLLECTED PURSUANT TO THIS SECTION.
- Section 6. Section 39-71-2504, MCA, is amended to read:

 "39-71-2504. Workers' compensation tax account. (1)

 There is a workers' compensation tax account in the state

 special revenue fund. The workers' compensation tax account

 consists of a tax account and a workers' compensation bond

 repayment account.
- 14 (2) All collections of the tax taxes TAX imposed under 15 39-71-2503, interest and penalties on the tax taxes TAX, and 16 revenue appropriated to the workers' compensation tax 17 account under section 11, Chapter 9, Special Laws of June 18 1989, must be deposited in the workers' compensation tax 19 account. All such money deposited in the workers' 20 compensation tax account must be credited to the workers' 21 compensation bond repayment account to the extent necessary 22 to pay the principal of and redemption premium and interest 23 due on workers' compensation bonds issued under 39-71-2354 24 and 39-71-2355 and to establish and maintain a reserve for the bonds equal to the maximum annual principal of and

-19- HB 504

-20- HB 504

HB 0504/05 HB 0504/05

interest on the bonds in any future year. The balance in the workers' compensation bond repayment account must be credited to the tax account within the workers' compensation tax account and is statutorily appropriated, as provided in 17-7-502, to the state fund to be used to reduce the unfunded liability in the state fund incurred for claims for injuries resulting from accidents that occurred before July 1, 1990."

SECTION 7: - SECTION 15 30 207, MCA, 19 AMENDED TO READ:

#15-30-2077--Annual-statement--by--employer---(i)--Every employer--shally-on-or-before-Pebruary-20-in-each-yeary-file with-the-department--a--wage--and--tax--statement--for--each employee--in--such--form-and-summarizing-such-information-as the-department-requiresy-including-the-total-wages--paid--to the--employee-during-the-preceding-calendar-year-or-any-part thereof-and-showing-the-total-amount-of-the--federal--income tax--deducted--ond--withheld--from--such-wages-and-the-total amount-of-the-tax-deducted-and-withheld-therefrom-under--the provisions-of-15-30-201-through-15-30-209 and-39-71-2503+

(2)--The--annual--statement--filed--by--an-employer-with respect-to--the--wage--payments--reported--constitutes--full compliance--with--the--requirements-of-15-30-301-relating-to the--duties--of--information--agents7--and---no---additional information--return--is--required--with-respect-to-such-wage payments7

(3)--In-addition-to-any-other-penalty-provided-by--lawy
the--failure--of--an--employer--to--furnish--a--statement-as
required-by--subsection--(i)--subjects--the--employer--to--a
penalty--of--\$5--for-each-failure;-provided-that-the-minimum
penalty-for-failure-to-file-the-statements--required--on--or
before--Pebruary--28-of-each-year-shall-be-\$50;-This-penalty
may-be-abated-by-the-department-upon-a-showing-of-good-cause
by-the-employer;-The-penalty-may-be-collected--in--the--same
manner-as-are-other-tax-debts;

SECTION-8.-- SECTION 39-71-406,- MCA,- IS AMENDED TO READ .-

#39-71-406---Deduction-from-wages-of-any-part-of-premium a--misdemeanor--It-is-unlawful-for-the-employer-to-deduct-or obtain-any-part-of-any-premium-required-to-be-paid--by--this chapter--from--the-wages-or-earnings-of-his-workers--and-the making--or--attempt--to--make--any--such--deduction--is---a misdemeanor- The-employee-wage-tax-under-39-71-2503-is-not-a premium-for-the-purpose-of-this-section-

SECTION 7. SECTION 15-30-207, MCA, IS AMENDED TO READ:

employer shall, on or before February 28 in each year, file with the department a wage and tax statement for each employee in such form and summarizing such information as the department requires, including the total wages paid to the employee during the preceding calendar year or any part thereof and showing the total amount of the federal income

-21- HB 504

-22- HB 504

HB 0504/05

tax deducted and withheld from such wages and the total amount of the tax deducted and withheld therefrom under the provisions of 15-30-201 through 15-30-209 and 39-71-2503.

1

2

5

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

/

- (2) The annual statement filed by an employer with respect to the wage payments reported constitutes full compliance with the requirements of 15-30-301 relating to the duties of information agents, and no additional information return is required with respect to such wage payments.
- (3) In addition to any other penalty provided by law, the failure of an employer to furnish a statement as required by subsection (1) subjects the employer to a penalty of \$5 for each failure, provided that the minimum penalty for failure to file the statements required on or before February 28 of each year shall be \$50. This penalty may be abated by the department upon a showing of good cause by the employer. The penalty may be collected in the same manner as are other tax debts."

SECTION 8. SECTION 39-71-406, MCA, IS AMENDED TO READ:

"39-71-406. Deduction from wages of any part of premium a misdemeanor. It is unlawful for the employer to deduct or obtain any part of any premium required to be paid by this chapter from the wages or earnings of his the employer's workers, and the making or attempt to make any such deduction is a misdemeanor. The workers' compensation old

1 fund liability tax under 39-71-2503 is not a premium for the
2 purpose of this section."

3 SECTION 9. SECTION 39-71-2354, MCA, IS AMENDED TO READ: *39-71-2354. Use of payroll old fund liability tax proceeds -- loans -- bonds. (1) Taxes collected under 39-71-2503 may be used only to administer and pay claims for injuries resulting from accidents that occurred before July 1, 1990, including the cost of repaying bonds issued and loan proceeds given under 39-71-2355 and this section. If 10 the state fund determines that, for the next 1 or more years following the date of the determination, the tax revenue, 11 together with funds in the account required by 39-71-2321 12 for claims for injuries resulting from accidents that 13 occurred before July 1, 1990, will be insufficient to 14 administer and pay those claims, the state fund may, through 15 16 its board of directors, request the budget director to certify to the board of investments that additional funding 17 is necessary. If the budget director agrees with the state 18 fund's board of directors that additional funding is 19 necessary, the budget director shall certify to the board of 20 21 investments the amount that the budget director determines is necessary to administer and pay claims for injuries 22 resulting from accidents that occurred before July 1, 1990. 23 Except as provided in subsection (2), the board of 24 investments shall, at times and in amounts it considers 25

-24- HB 504

1	necessary or advisable, finance the amount certified by the
2	budget director by giving the state fund the proceeds of a
3	loan or a bond issue to administer and pay claims for
4	injuries resulting from accidents that occurred before July
5	1, 1990. Loans must be from reserves accumulated from
6	premiums paid to the state fund based upon wages payable on
7	or after July 1, 1990. The board of investments shall choose
8	the method of financing that is most cost-effective for the
9	state fund. A loan must bear interest at the rate that the
10	board of investments determines the money would earn in-the
11	pooled-investment-fund-required-by-17-6-203 if invested on
12	behalf of the state fund. The board of investments may also,
13	upon request of the board of directors of the state fund,
14	give the state fund the proceeds of a bond issue, to be used
15	to pay off loans made under 39-71-2355 and this section.
16	Bonds for the state fund must be workers' compensation bonds
17	issued under 39-71-2355.

(2) The total amount of loan proceeds given to the state fund plus workers' compensation bonds issued under 39-71-2355, except bonds issued to repay loans as provided for in subsection (1), may not exceed \$220 million. All loan and bond proceeds given to the state fund must be repaid to the board of investments before July 1, 2020."

18

19

20

21

22

23

NEW SECTION. Section 10. Severability. If a part of [this act] is invalid, all valid parts that are severable

•	from	the	inval	10	part	r€	main	in	etted	ct.	IF a	3	part	of	this
•	act l	is i	nvalid	in	one	٥r	more	٥f	ite a	annl	icai	+ i	ODG -	the	nart

3 remains in effect in all valid applications that are

4 severable from the invalid applications.

5 NEW-SECTION: -- SECTION 10: - APPROPRIATIONS: -- (1) THERE - IS
6 APPROPRIATED -- \$65,000 - PROM - THE - WORKERS -- COMPENSATION - PAYROLL

7 TAX-ACCOUNT-TO-THE-STATE-AUDITOR-FOR-FISCAL-YBAR-1993-

8 <u>(2)--THERE-IS-APPROPRIATED--\$477196--FROM--THE--WORKERS+</u>
9 <u>COMPENSATION--PAYROLD--TAX--ACCOUNT--TO--THE--DEPARTMENT--OP</u>
10 REVENUE-FOR-PISCAL-YEAR-1993:

NEW SECTION. SECTION 11. APPROPRIATIONS. (1) THERE IS

APPROPRIATED \$65,000 FROM THE WORKERS' COMPENSATION TAX

ACCOUNT TO THE STATE AUDITOR FOR FISCAL YEAR 1993 FOR THE

14 PURPOSE OF MAKING MODIFICATIONS TO THE STATE PAYROLL SYSTEM

FOR AN EMPLOYEE OLD FUND LIABILITY TAX. THE UNEXPENDED

BALANCE OF THIS APPROPRIATION IS REAPPROPRIATED FOR THE SAME

17 PURPOSE TO THE DEPARTMENT OF ADMINISTRATION FOR FISCAL YEAR

18 1994.

11

12

13

19 (2) THERE IS APPROPRIATED \$47,190 FROM THE WORKERS'
20 COMPENSATION TAX ACCOUNT TO THE DEPARTMENT OF REVENUE FOR
21 FISCAL YEAR 1993 FOR THE PURPOSE OF IMPLEMENTING AN EMPLOYEE

22 OLD FUND LIABILITY TAX.

23 (3) THERE IS APPROPRIATED \$170,000 IN FISCAL YEAR 1994
24 AND \$120,000 IN FISCAL YEAR 1995 FROM THE WORKERS'
25 COMPENSATION TAX ACCOUNT TO THE DEPARTMENT OF REVENUE FOR

-25- HB 504

-26- HB 504

HB 0504/05

- 1 THE PURPOSE OF ADMINISTERING AN EMPLOYEE OLD FUND LIABILITY
- 2 <u>TAX.</u>

8

- 3 NEW SECTION. SECTION 12. CODIFICATION INSTRUCTION.
- 4 [SECTION 5 3 5] IS INTENDED TO BE CODIFIED AS AN INTEGRAL
- 5 PART OF TITLE 39, CHAPTER 71, AND THE PROVISIONS OF TITLE
- 6 39, CHAPTER 71, APPLY TO [SECTION 5 3 5].
- 7 NEW SECTION. Section 13. Applicability. The employee's
 - wage-tax AND-THE THE-INCREASE-IN-THE--EMPLOYER--PAYROLL THE
- 9 EMPLOYERS' AND THE EMPLOYEES' PORTIONS OF THE OLD FUND
- 10 LIABILITY TAX imposed by [section-4 SECTIONS 4-AND-5 2-AND-3
- 4 AND 5] commences-with-the-calendar--quarter--ending--March
- 12 317-1993 COMMENCE COMMENCE ON JULY 1, 1993.
- 13 NEW SECTION. SECTION 14. RETROACTIVE APPLICABILITY.
- 14 THE WORKERS' COMPENSATION OLD FUND LIABILITY TAX IMPOSED ON
- 15 SOLE PROPRIETORS, SUBCHAPTER S. CORPORATION SHAREHOLDERS,
- 16 PARTNERS OF PARTNERSHIPS, AND MEMBERS AND MANAGERS OF
- 17 LIMITED LIABILITY COMPANIES APPLIES RETROACTIVELY, WITHIN
- 18 THE MEANING OF 1-2-109, TO TAX YEARS BEGINNING AFTER
- 19 DECEMBER 31, 1992.
- 20 NEW SECTION. SECTION 15. NAME CHANGE -- DIRECTIONS TO
- 21 CODE COMMISSIONER. WHEREVER THE PHRASE "PAYROLL TAX" APPEARS
- 22 IN TITLE 39, CHAPTER 71, OR IN LEGISLATION ENACTED BY THE
- 23 1993 LEGISLATURE THAT IS INTENDED TO BE CODIFIED IN TITLE
- 24 39, CHAPTER 71, THE CODE COMMISSIONER IS DIRECTED TO CHANGE
- 25 THE PHRASE TO "OLD FUND LIABILITY TAX".

- 1 NEW SECTION. Section 16. Effective date. [This act] is
- 2 effective on passage and approval.

-End-

-28- HB 504