HOUSE BILL 47

Introduced by Harrington

| 7/11 | Introduced |
|------|-----------------------|
| 7/11 | Referred to Taxation |
| 7/11 | Fiscal Note Requested |
| 7/11 | First Reading |
| 7/14 | Hearing |
| 7/15 | Fiscal Note Received |
| | Died in Committee |

House BILL NO. 47

2 INTRODUCED BY Hamilton

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A BILL FOR AN ACT ENTITLED: "AN ACT ESTABLISHING A CREDIT CARD USE TAX; ESTABLISHING A 4 PERCENT TAX ON ALL CREDIT CARD FINANCIAL TRANSACTIONS; PROVIDING EXEMPTIONS FOR GOVERNMENTAL AGENCIES THAT USE CREDIT CARDS; REQUIRING PERMITS FOR VENDORS WHO CONDUCT BUSINESS WITH CREDIT CARDS; REQUIRING REGISTRATION OF CREDIT CARD ISSUERS; PROVIDING FOR THE ADMINISTRATION OF THE TAX; GRANTING A TAX CREDIT FOR INDIVIDUAL INCOME TAX LIABILITY AND CORPORATE LICENSE AND INCOME TAX LIABILITY; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE AND AN APPLICABILITY DATE."

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STATEMENT OF INTENT

A statement of intent is required for this bill because the department of revenue is granted authority to adopt rules for the administration and enforcement of the credit card use tax. The rules are intended to provide for an efficient process for the collection of the tax, with minimum expense to the credit card user, the vendor accepting a credit card, and the state.

The legislature contemplates that rules adopted by the department should, at a minimum, address the following:

(1) the definition of terms and establishment of



- procedures as appropriate for efficient administration of
 the credit card use tax;
- 3 (2) the registration of credit card issuers and the 4 issuance of permits to vendors who use credit cards for 5 financial transactions; and
- 6 (3) the reporting form for vendors to use in the
 7 payment of the taxes that were paid by credit card users and
 8 the requirements for the retention of the necessary tax
 9 records.

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11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. Section 1. Definitions. As used in [sections 1 through 21], the following definitions apply:

- 14 (1) "Buyer" means a person who purchases goods or 15 services or otherwise enters into a financial transaction 16 with a seller by means of a credit card.
- 17 (2) "Credit card" means any card, plate, or other
 18 credit device that is requested and received by a cardholder
 19 and is used for making financial transactions on credit
 20 under a plan in which the credit card issuer:
 - (a) reasonably contemplates repeated transactions;
- 22 (b) prescribes the terms of the transactions;
- 23 (c) provides for a finance charge that may be computed 24 from time to time on the outstanding balance.
- 25 (3) "Credit card transaction" means the use of a credit

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card to purchase goods or services or to enter into a financial transaction.

(4) "Department" means the department of revenue as provided for in 2-15-1301.

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- (5) (a) "Financial transaction" means the purchase of goods or services by use of a credit card and operations other than a purchase, such as bailment, damage or payment deposits, donations, and similar transactions, in which the use of the credit card serves as a replacement for currency.
- (b) The term does not include the transfer of money from one person to another or a transfer, such as an electronic funds transfer, from a financial institution to a person.
- (6) "Vendor" means a person who sells goods or services or provides other financial transactions to a buyer by means of a credit card.
- NEW SECTION. Section 2. Imposition and rate of credit card use tax. A credit card use tax of 4% of the amount charged in each credit card transaction is imposed on buyers in all credit card transactions for the privilege of transacting financial operations with a credit card.
- NEW SECTION. Section 3. Agents for collection of credit card use tax. A vendor who conducts credit card transactions in this state shall collect the credit card use tax from the buyer and pay the tax collected to the

department.

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- NEW SECTION. Section 4. Exemption government 3 agencies -- utilities. All credit card transactions in which buyer is the United States or any agency or instrumentality of the United States or of this state or any political subdivision of this state are exempt from the credit card use tax.
- NEW SECTION. Section 5. Permit application requirements -- place of business -- form. (1) (a) A vendor 10 desiring to engage in financial transactions with credit 11 cards in Montana shall file with the department an 12 application for a permit. If the vendor has more than one 13 place of business, an application must be filed for each 14 place of business.
 - (b) Each vendor obligated to file a return under [sections 1 through 21] is required to file an application for a permit.
- 18 (2) Each application for a permit must be on a form prescribed by the department and must set forth the name 19 20 under which the applicant intends to transact business, the 21 location of the applicant's place or places of business, the 22 names of the credit cards with which the vendor intends to 23 conduct financial transactions, and other information that 24 the department may require. The application must be filed by 25 the owner if the owner is a natural person, by a member or

- partner if the owner is an association or partnership, or by
 a person authorized to sign the application if the owner is
 a corporation.
- NEW SECTION. Section 6. Credit 4 card issuers -registration required -- listing of participating vendors. 6 Financial institutions that issue credit cards and other issuers of credit cards that have vendors in Montana authorized to conduct financial transactions with credit cards shall register annually with the department. The 9 registration must be on a form prescribed by the department 10 11 and must set forth the name under which the issuer conducts business, the names of the credit cards it issues, the 12 address of the issuer, a list of vendors authorized to 13 14 conduct financial transactions using the issuer's credit 15 card, and other information that the department requires.
 - NEW SECTION. Section 7. Liability for payment of tax.

 Liability for the payment of the credit card use tax is not extinguished until the tax has been paid to the department.

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- NEW SECTION. Section 8. Application for permission to report on accrual basis. (1) A vendor who has a permit issued pursuant to [section 5] may apply to the department for permission to report and pay the credit card use tax on an accrual basis.
- 24 (2) The application must be made on a form prescribed 25 by the department and contain information that the

department requires.

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- (3) A vendor may not report or pay the credit card use tax on an accrual basis unless the person has received written permission from the department.
- 5 NEW SECTION. Section 9. Returns payment authority of department. (1) Except as provided in subsection (2), on or before the 25th day of each month in 7 which the tax imposed by [sections 1 through 21] is payable, 9 a return, on a form provided by the department, and payment of the tax collected by the vendor, less the vendor 10 11 allowance provided for in subsection (5), for the preceding 12 month must be filed with the department. Each return must 13 contain a confession of judgment for the amount of the tax 14 shown due, to the extent not timely paid. A vendor engaged 15 in credit card transactions at two or more places of 16 business may file a consolidated return, subject to rules 17 prescribed by the department.
 - (2) A vendor who has tax collections that average less than \$100 per month and who has been granted the authority to report and pay the tax imposed by [sections 1 through 21] on a quarterly basis shall file a return with payment on or before the 25th day of the month following the end of the quarter.
- 24 (3) (a) For the purposes of the credit card use tax, a 25 return must be filed by the vendor who accepted payment by

credit card.

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- (b) Each return must be signed by the vendor filing the return or by the vendor's agent duly authorized in writing.
- (4) (a) A vendor liable for payment of the taxes paid by buyers under [sections 1 through 21] shall keep records, render statements, make returns, and comply with the provisions of [sections 1 through 21] and the rules prescribed by the department. Each return or statement must include the information required by the rules of the department.
- (b) For the purpose of determining compliance with the provisions of this section, the department is authorized to examine or cause to be examined any books, papers, records, or memoranda relevant to making a determination of the amount of tax due, whether the books, papers, records, or memoranda are the property of or in the possession of the vendor filing the return or another person. The department may also:
- (i) require the attendance of a person having knowledge or information relevant to a return;
- (ii) compel the production of books, papers, records, or memoranda by the person required to attend;
- 23 (iii) take testimony on matters material to the 24 determination; and
- 25 (iv) administer oaths or affirmations.

- annually deduct from the amount of tax to be remitted to the state a vendor allowance of 4% of the tax determined to be payable to the state or \$1,200, whichever is less. The annual deduction allowed under this subsection applies on a calendar year basis.
- 7 (6) Pursuant to rules established by the department,8 returns may be computer generated.
- NEW SECTION. Section 10. Extensions. 9 (1) The department may extend the time for filing a return and 10 11 remittance of tax, deficiencies, and penalties for a period not to exceed 60 days from the date a return was due and may 12 13 require both an estimated return at the time fixed for filing the regularly required return and the payment of tax 14 15 on the basis of the estimated return.
- 16 (2) If an extension of time for payment has been 17 granted under this section, interest at the rate provided in 18 (section 12 (1)(b)) is payable from the date on which 19 payment was first due without extension until the tax is 20 paid.
- NEW SECTION. Section 11. Examination of return -
 22 adjustments -- delivery of notices and demands. (1) The

 23 department may examine a return and make an investigation or

 24 examination of the records and accounts of a vendor making

 25 the return if the department considers it necessary to

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determine the accuracy of the return.

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- (2) To determine the accuracy of a return, the department may examine the records and accounts, using statistical or other sampling techniques consistent with generally accepted accounting principles.
- (3) If the department determines that the amount of tax due is different from the amount reported, the amount of tax computed on the basis of the examination conducted pursuant to subsections (1) and (2) constitutes the tax to be paid.
- (4) If the tax due exceeds the amount of tax reported as due on the vendor's return, the excess must be paid to the department within 60 days after notice of the amount and demand for payment is mailed or delivered to the vendor making the return. If the amount of the tax found due by the department is less than that reported as due on the return and has been paid, the excess must be refunded to the vendor making the return in the manner provided in 15-1-503.
- (5) The notice and demand provided for in this section must contain a statement of the computation of the tax and must be:
- 21 (a) sent by mail to the vendor at the address given in 22 the vendor's return, if any, or to the vendor's last-known 23 address: or
- 24 (b) served personally upon the vendor.
- 25 NEW SECTION. Section 12. Penalties and interest for

- violation. (1) (a) If a vendor, without purposely or 1
- knowingly violating any requirement imposed by [sections 1 2
- through 21], fails to file a return and pay the tax on or
- before the due date, there must be imposed a penalty of 5%
- of any balance of debt unpaid with respect to such a return 5
- as of the date due, but in no event may the penalty for
- 7 failure to file a return by its due date be less than \$5.
- The department may abate the penalty if the vendor
- establishes that the failure to file on time was due to
- reasonable cause and was not due to neglect by the vendor. 10
- 11 (b) If a vendor, without purposely or knowingly
- violating any requirement imposed by (sections 1 through 12
- 21], fails to pay a debt on or before its due date, there
- 14 must be added to the debt a penalty of 10% of the debt, but
- 15 not less than \$5. Interest must accrue on the debt at a rate
- 16 of 12% per annum for the entire period it remains unpaid.
- 17 department may abate the penalty if the vendor
- 18 establishes that the failure to pay was due to reasonable
- 19 cause and was not due to neglect by the vendor.
- 20 (2) If a vendor purposely or knowingly violates any
- 21 requirements imposed by [sections 1 through 21] by failing
- of [section 9], there must be added to the debt an
- 24 additional amount equal to 25% of the debt, but not less
- than \$25, and interest at 1% for each month or fraction of a 25

to timely file a return or pay a debt under the provisions

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month during which the debt remains unpaid.

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NEW SECTION. Section 13. Warrant for distraint. If a tax imposed by [sections 1 through 21] or any portion of the tax is not paid when due, the department may issue a warrant for distraint, as provided in Title 15, chapter 1, part 7.

NEW SECTION. Section 14. Authority to collect delinquent taxes. (1) The department shall collect a tax that is delinquent as determined under [sections 1 through 21].

- (2) To collect a delinquent tax after the time for appeal has expired, the department may direct the offset of tax refunds or other funds due the vendor from the state, except wages subject to the provisions of 25-13-614 and retirement benefits.
- (3) The vendor has the right to a review under 15-1-211 on the tax liability prior to any offset by the department.
- (4) The department may file a claim for state funds on behalf of the vendor if a claim is required before funds are available for offset.
- (5) The department shall provide the vendor with written notice of the right to request a review under 15-1-211 on the matter of the offset action or the department's intent to file a claim on behalf of the vendor. The vendor shall make a written request for a review, and the review must be held in accordance with the procedures

set forth in 15-1-211.

- 2 NEW SECTION. Section 15. Penalty for deficiency.
- 3 (1) (a) If the payment of a tax deficiency is not made
- 4 within 60 days after it is due and payable and if the
- 5 deficiency is due to negligence on the part of the vendor
- 6 but without fraud, there must be added to the amount of the
- 7 deficiency a penalty of 10% of the tax.
- 8 (b) Interest accrues on the unpaid tax at the rate of
- 9 1% for each month or part of the month during which the tax
- 10 remains unpaid. The interest must be computed from the date
- 11 the return and tax were originally due.
- 12 (c) In no event may the penalty imposed under
 - subsection (1)(a) exceed 25% of the total tax due.
- 14 (2) If the time for filing a return is extended, the
- 15 vendor shall pay, in addition to the tax due, interest on
- 16 the tax at the rate of 1% for each month or part of the
- 17 month from the date the return was originally required to be
- 18 filed to the time of payment.

- 19 (3) The department may not assess a penalty until such
- 20 time as the penalty equals \$10 or more for any one tax
- 21 period or the period covered by any return or statement.
- 22 NEW SECTION. Section 16. Limitations. Except in the
- 23 case of a vendor who, with intent to evade the tax,
- 24 purposely or knowingly files a false or fraudulent return
- 25 violating the provisions of [sections 1 through 21], the

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- 1 amount of tax due under any return must be determined by the department within 5 years after the return was made. The 2 department is barred from revising a return or recomputing 3 the tax due on the return, and no proceeding in court for the collection of the tax may be instituted unless notice of an additional tax was provided within the period described in this section.
- NEW SECTION. Section 17. Refunds. A claim for a 8 vendor's refund for taxes collected under [sections 1 9 through 21 must be made in accordance with the procedure 10 11 and time limits provided in 15-1-503.
- NEW SECTION. Section 18. Administration -- rules. The 12 department shall: 13
- (1) administer and enforce the provisions of [sections 14 15 1 through 21];
- (2) cause to be prepared and distributed forms and 16 information as may be necessary to administer the provisions 17 of [sections 1 through 21]; and 18
- 19 (3) promulgate rules as may be appropriate to 20 administer and enforce the provisions of [sections 1 through 21 211.
- NEW SECTION. Section 19. Information 22 confidentiality -- agreements with another state. (1) (a) 23 Except as provided in subsections (1)(b) and (2), it is 24 unlawful for an employee of the department or any other 25

- 1 public official or public employee to divulge or otherwise make known any information disclosed in a report or return 3 required to be filed under (sections 1 through 21) or any information concerning the affairs of the vendor making the return that is acquired from the vendor's records or from officers or employees in an examination or audit.
 - (b) Subsection (1)(a) does not apply to information obtained from the vendor making the report or return in connection with a proceeding involving a tax due under [sections 1 through 21] or to compliance with the provisions of subsection (2).
 - (c) Nothing in this section may be construed to prohibit the department from publishing statistics if they are classified in a way that does not disclose the identity and content of any particular return or report. A person violating the provisions of this section is subject to the penalty provided in 15-30-303 for violating the confidentiality of individual income tax information.
- (2) (a) The department may enter into an agreement with 20 the taxing officials of another state for the interpretation 21 and administration of the laws of their state that provide for the collection of credit card use taxes in order to 22 promote fair and equitable administration of those laws and 23
- 25 (b) The department, in order to implement the

to eliminate double taxation.

- provisions of [sections 1 through 21], may furnish
 information on a reciprocal basis to the taxing officials of
 another state.
- 4 NEW SECTION. Section 20. Credit card use tax account.
- 5 (1) There is within the state special revenue fund a credit card use tax account.
- (2) All money collected under [sections 1 through 21] must be paid by the department into the credit card use tax account.

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- (3) There must be retained in the credit card use tax account the amounts necessary under (sections 1 through 21) to repay overpayments, pay any erroneous receipts illegally assessed or collected or that are excessive in amount, and pay any other vendor refunds otherwise required.
- NEW SECTION. Section 21. Disposition of credit card use tax. Except as provided in [section 20(3)], credit card use tax revenue is allocated to the general fund.
- NEW SECTION. Section 22. Credit for credit card use tax. (1) The amount of credit card use tax paid under [sections 1 through 21] by a taxpayer as a buyer during the tax year is allowed as a tax credit against taxes imposed by 15-30-103 or 15-31-101.
- 23 (2) If the amount of credit allowed in this section is 24 greater than the tax imposed by 15-30-103 or 15-31-101, it 25 may be claimed as a carryback or carryforward.

- NEW SECTION. Section 23. Codification instruction. (1)
 [Sections 1 through 21] are intended to be codified as an
 integral part of Title 15, and the provisions of Title 15
 apply to [sections 1 through 21].
- 5 (2) [Section 22] is intended to be codified as an 6 integral part of Title 15, chapter 30, and the provisions of 7 Title 15, chapter 30, apply to [section 22].
- 8 <u>NEW SECTION.</u> **Section 24.** Effective date. [This act] is 9 effective on passage and approval and applies to all credit 10 card transactions made after December 31, 1992.

-End-