HOUSE BILL 47

Introduced by Cohen, et al.

6/21	Introduced
6/22	Referred to Taxation
6/26	Hearing
	Died in Committee

51st Legislature Special Session 6/89

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1 3 A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING A UNIFORM 5 EXEMPTION FROM TAXATION OF BENEFITS FROM FEDERAL. STATE. AND 6 PRIVATE RETIREMENT, ANNUITY, PENSION, AND ENDOWMENT PLANS OR SYSTEMS: INCREASING STATE AND LOCAL PENSION BENEFITS GRANTED 7 8 UNDER TITLE 19 BY 8 PERCENT: PROVIDING FOR A STUDY OF THE 9 TAXATION OF PENSION AND RETIREMENT SYSTEMS AND APPROPRIATING FUNDS FOR THE STUDY; AMENDING SECTIONS 15-30-111, 15-30-136, 10 19-3-105, 19-4-706, 19-5-704, 19-6-705, 19-7-705, 19-8-805, 11 12 19-9-1005, 19-10-504, 19-11-612, 19-12-407, 19-13-1003, AND 13 19-21-212, MCA; PROVIDING AN APPROPRIATION TO FUND THE 14 BENEFIT INCREASE; PROVIDING AN IMMEDIATE EFFECTIVE DATE FOR 15 THIS ACT AND FOR CHAPTER 532, LAWS OF 1987, AND SECTION 3, 16 CHAPTER 617, LAWS OF 1989: AND PROVIDING A TERMINATION 17 DATE." 18 19 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 20 NEW SECTION. Section 1. Temporary increase in

retirement benefits. (1) For the period ending December 31,

1990, each benefit paid pursuant to this chapter must be

increased by 8% of the benefits otherwise payable. For the

purposes of this section, the refund of contributions on

termination of service is not a benefit subject to an

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increase. (2) The benefit increases and tax treatments under 2 [this act] are temporary and vest no right to continued 3 increases or tax benefits to beneficiaries. (3) This section applies to the following chapters in 5 Title 19: (a) chapter 3, public employees' retirement system; chapter 4, teachers' retirement; chapter 5, judges' retirement; 9 chapter 6, highway patrol retirement; 10 chapter 7, sheriffs' retirement; 11 chapter 8, game wardens' retirement; 12 chapter 9, police retirement -- statewide plan; 13 chapter 10, police retirement -- local funds; and 14 chapter 11, firefighters' retirement. 15 NEW SECTION. Section 2. Study οĒ taxation o£ 16 retirement systems. (1) (a) The revenue oversight committee, 17 augmented by the five persons appointed pursuant to 18 19 subsection (2), shall study the taxation of governmental and private retirement and pension income, including nonmonetary 20 retirement benefits, other types of income received by older 21 persons, and similar matters the committee considers 22 23 appropriate.

> -2- INTRODUCED BILL HB47

(b) The nonlegislative members of the committee are

entitled to vote and participate in the same manner as

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legislative members for the purposes of the study but not for other committee activities. They are entitled to the same mileage and per diem as legislative members.

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- (c) The committee shall report its recommendations to the 52nd legislature and may draft legislation necessary to implement the recommendations.
- (2) The governor and the leadership of each party in the senate and in the house of representatives shall each appoint one nonlegislator to meet with the revenue oversight committee for the purposes of the study required by subsection (1). The appointees should be involved with tax, pension, and retirement issues in some manner, either as representatives of a segment of the population of retired or older persons or because of some technical, legal, or actuarial expertise.
- (3) There is appropriated from the general fund for the period ending June 30, 1991, \$30,000 to the revenue oversight committee to conduct the study required by subsection (1).
- Section 3. Section 15-30-111, MCA, is amended to read:

 "15-30-111. Adjusted gross income. (1) Adjusted gross income shall be the taxpayer's federal income tax adjusted gross income as defined in section 62 of the Internal Revenue Code of 1954 or as that section may be labeled or amended and in addition shall include the following:

1 (a) interest received on obligations of another state 2 or territory or county, municipality, district, or other 3 political subdivision thereof;

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- 4 (b) refunds received of federal income tax, to the 5 extent the deduction of such tax resulted in a reduction of 6 Montana income tax liability;
- 7 (c) that portion of a shareholder's income under 8 subchapter S. of Chapter 1 of the Internal Revenue Code of 9 1954, that has been reduced by any federal taxes paid by the 10 subchapter S. corporation on the income; and
- 11 (d) depreciation or amortization taken on a title 12 plant as defined in 33-25-105(15).
- 13 (2) Notwithstanding the provisions of the federal
 14 Internal Revenue Code of 1954, as labeled or amended,
 15 adjusted gross income does not include the following which
 16 are exempt from taxation under this chapter:
- 17 (a) all interest income from obligations of the United
 18 States government, the state of Montana, county,
 19 municipality, district, or other political subdivision
 20 thereof:
- 21 (b) interest income earned by a taxpayer age 65 or 22 older in a taxable year up to and including \$800 for a 23 taxpayer filing a separate return and \$1,600 for each joint 24 return:
- 25 (c) all benefits, not in excess of \$3,600, received:

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2	(ii) under the public employee retirement laws of ${f a}$
3	Montana or any other state ether-than-Montana; or
4	(iii) as an annuity, pension, or endowment under any
5	private or corporate retirement plan or system;
6	(d)all-benefits-paid-under-theteachers1retirement
7	law-which-are-specified-as-exempt-from-taxation-by-19-4-706;
8	(e)allbenefitspaidunderThePublic-Employees*
9	Retirement-System-Act-which-arespecifiedasexemptfrom
10	taxation-by-19-3-105;
11	(f)allbenefitspaidunderthehighwaypatrol
12	retirement-law-which-are-specified-as-exemptfromtaxation
13	by-19-6-705 7
14	f(g) all Montana income tax refunds or credits
15	thereof;
16	(h)all-benefits-paid-under-19-11-6027-19-11-6047and
17	19-11-605toretiredanddisabledfirefighters,their
18	surviving-spouses-and-orphans-or-specifiedasexemptfrom
19	taxation-by-19-13-1003;
20	(i)allbenefitspaidunderthemunicipalpolice
21	officersretirement-system-thatarespecifiedasexempt
22	from-taxation-by-19-9-1885;
23	<pre>fj)(e) gain required to be recognized by a liquidating</pre>
24	corporation under 15-31-113(1)(a)(ii);
25	(k)(f) all tips covered by section 3402(k) of the

(i) under the Federal Employees' Retirement Act;

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Internal Revenue Code of 1954, as amended and applicable on . 1 2 January 1, 1983, received by persons for services rendered 3 by them to patrons of premises licensed to provide food, 4 beverage, or lodging; fit(q) all benefits received under the workers' 5 compensation laws: 6 (m)(h) all health insurance premiums paid by 7 8 employer for an employee if attributed as income to the 9 employee under federal law; and fn)--all-benefits-paid--under--an--optional--retirement 10 11 program -- that -- are -- specified -- as -- exempt -- from -- taxation - by 19-21-212;-and 12 13 to;(i) all money received because of a settlement 14 agreement or judgment in a lawsuit brought against a 15 manufacturer or distributor of "agent orange" for damages resulting from exposure to "agent orange". 16 17 (3) In the case of a shareholder of a corporation with

(3) In the case of a shareholder of a corporation with respect to which the election provided for under subchapter S. of the Internal Revenue Code of 1954, as amended, is in effect but with respect to which the election provided for under 15-31-202, as amended, is not in effect, adjusted gross income does not include any part of the corporation's undistributed taxable income, net operating loss, capital gains or other gains, profits, or losses required to be included in the shareholder's federal income tax adjusted

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gross income by reason of the election under subchapter S.

However, the shareholder's adjusted gross income shall include actual distributions from the corporation to the extent they would be treated as taxable dividends if the subchapter S. election were not in effect.

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- (4) A shareholder of a DISC that is exempt from the corporation license tax under 15-31-102(1)(1) shall include in his adjusted gross income the earnings and profits of the DISC in the same manner as provided by federal law (section 995, Internal Revenue Code) for all periods for which the DISC election is effective.
- gross income, has reduced his business deductions by an amount for wages and salaries for which a federal tax credit was elected under section 44B of the Internal Revenue Code of 1954 or as that section may be labeled or amended is allowed to deduct the amount of the wages and salaries paid regardless of the credit taken. The deduction must be made in the year the wages and salaries were used to compute the credit. In the case of a partnership or small business corporation, the deduction must be made to determine the amount of income or loss of the partnership or small business corporation.
- (6) Married taxpayers filing a joint federal return who must include part of their social security benefits or

- part of their tier 1 railroad retirement benefits in federal adjusted gross income may split the federal base used in calculation of federal taxable social security benefits or federal taxable tier 1 railroad retirement benefits when they file separate Montana income tax returns. The federal base must be split equally on the Montana return.
 - (7) A taxpayer receiving retirement disability benefits who has not attained age 65 by the end of the taxable year and who has retired as permanently and totally disabled may exclude from adjusted gross income up to \$100 per week received as wages or payments in lieu of wages for a period during which the employee is absent from work due to the disability. If the adjusted gross income before this exclusion and before application of the two-earner married couple deduction exceeds \$15,000, the excess reduces the exclusion by an equal amount. This limitation affects the amount of exclusion, but not the taxpayer's eligibility for the exclusion. If eligible, married individuals shall apply the exclusion separately, but the limitation for income exceeding \$15,000 is determined with respect to the spouses on their combined adjusted gross income. For the purpose of this subsection, permanently and totally disabled means unable to engage in any substantial gainful activity by reason of any medically determined physical or mental impairment lasting or expected to last at least 12 months.

- 1 (8)--A---person---receiving---benefits---described---in 2 subsections-{2}{d}-through-{2}{f}},-{2}{f}},-or-{2}{i}-may-not exclude---benefits---described--in--subsection--(2)(c)--from 3 adjusted-gross-income-unless--the--benefits--received--under 5 subsections--{2}{d}--through--{2}{ff}--(2){fh}--or-{2}{fi}-are 6 less-than-93,600,-in--which--case--the--person--may--combine 7 benefits--to--exclude--up-to-a-total-of-\$3,600-from-adjusted 8 gross--income: (Subsection +2)+k) (2)(f) terminates on 9 occurrence of contingency-sec. 3, Ch. 634, L. 1983.)"
- Section 4. Section 15-30-136, MCA, is amended to read:

 "15-30-136. Computation of income of estates or trusts

 -- exemption. (1) Except as otherwise provided in this

 chapter, "gross income" of estates or trusts means all

 income from whatever source derived in the taxable year,

 including but not limited to the following items:
 - (a) dividends;

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- (b) interest received or accrued, including interest received on obligations of another state or territory or a county, municipality, district, or other political subdivision thereof, but excluding interest income from obligations of:
- 22 (i) the United States government or the state of
 23 Montana;
- 24 (ii) a school district; or
- 25 (iii) a county, municipality, district, or other

- political subdivision of the state;
- 2 (c) income from partnerships and other fiduciaries;
- 3 (d) gross rents and royalties;
- 4 (e) gain from sale or exchange of property, including
 5 those gains that are excluded from gross income for federal
 6 fiduciary income tax purposes by section 641(c) of the
 7 Internal Revenue Code of 1954, as amended;
- (f) gross profit from trade or business; and
- 9 (g) refunds recovered on federal income tax, to the 10 extent the deduction of such tax resulted in a reduction of 11 Montana income tax liability.
- 12 (2) In computing net income, there are allowed as deductions:
- 14 (a) interest expenses deductible for federal tax
 15 purposes according to section 163 of the Internal Revenue
 16 Code of 1954, as amended;
- 17 (b) taxes paid or accrued within the taxable year,
 18 including but not limited to federal income tax, but
 19 excluding Montana income tax;
- 20 (c) that fiduciary's portion of depreciation or 21 depletion which is deductible for federal tax purposes 22 according to sections 167, 611, and 642 of the Internal 23 Revenue Code of 1954, as amended;
- 24 (d) charitable contributions that are deductible for 25 federal tax purposes according to section 642(c) of the

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1 Internal Revenue Code of 1954, as amended; 2 (e) administrative expenses claimed for federal income 3 tax purposes, according to sections 212 and 642(g) of the 4 Internal Revenue Code of 1954, as amended, if such expenses 5 were not claimed as a deduction in the determination of Montana inheritance tax: 6 7 (f) losses from fire, storm, shipwreck, or other 8 casualty or from theft, to the extent not compensated for by 9 insurance or otherwise, that are deductible for federal tax 10 purposes according to section 165 of the Internal Revenue 11 Code of 1954, as amended; 12 (q) net operating loss deductions allowed for federal 13 income tax under section 642(d) of the Internal Revenue Code 14 of 1954, as amended, except estates may not claim losses 15 that are deductible on the decedent's final return; 16 (h) all benefits, not in excess of \$3,600, received: 17 (i) as federal employees' retirement; 18 (ii) as retirement from public employment in a Montana 19 or any other state other-than-Montana; or (iii) as an annuity, pension, or endowment under 20 21 private or corporate retirement plans or systems; 22 +i--all-benefits--paid--under--the--Montana--teachersretirement-system-that-are-specified-as-exempt-from-taxation 23

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Employees -- Retirement -- System -- Act -- that -- are -- specified -- as
     exempt-from-taxation-by-19-3-105;
          (k)--all-benefits-paid-under-the-Montana-highway-patrol
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     officers+--retirement--system--that--are-specified-as-exempt
     from-taxation-by-19-6-705;
          (1) (i) Montana income tax refunds or credits thereof;
          fm)--all--benefits-paid-under-19-ll-6027-19-ll-6047-and
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     19-11-605-to-retired-and-disabled-firemen-or-their-surviving
      spouses-or-children;
           fn)--all--benefits--paid--under--the--municipal--police
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      officers4--retirement--system--that--are-specified-as-exempt
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      from-taxation-by-19-9-1005.
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           (3) In the case of a shareholder of a corporation with
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      respect to which the election provided for under subchapter
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      S. of the Internal Revenue Code of 1954, as amended, is in
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      effect but with respect to which the election provided for
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      under 15-31-202 is not in effect, net income does not
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      include any part of the corporation's undistributed taxable
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      income, net operating loss, capital gains or other gains,
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      profits, or losses required to be included in the
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      shareholder's federal income tax net income by reason of the
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      election under subchapter S. However, the shareholder's net
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      income shall include actual distribution from the
      corporation to the extent it would be treated as taxable
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      dividends if the subchapter S. election were not in effect.
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tj)--all---benefits---paid--under--the--Montana--Public

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by-19-4-706;

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(4) The following additional deductions shall be allowed in deriving taxable income of estates and trusts:

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- (a) any amount of income for the taxable year currently required to be distributed to beneficiaries for such year;
- (b) any other amounts properly paid or credited or required to be distributed for the taxable year;
- (c) the amount of 60% of the excess of the net long-term capital gain over the net short-term capital loss for the taxable year.
- (5) The exemption allowed for estates and trusts is that exemption provided in 15-30-112(2)(a) and 15-30-112(8).
- (6)--A--trust--or--estate--excluding--benefits--under subsections-(2)(i)-through-(2)(k);-(2)(m);-or-(2)(n)-may-not exclude--benefits--described--in--subsection-(2)(h)-from-net income-unless-the-benefits-received-under-subsections-(2)(i) through-(2)(k);-(2)(m);-or-(2)(n)-are-less-than--\$3;600;--in which--case--the--trust--or--estate--may-combine-benefits-to exclude-up-to-a-total-of-\$3;600-from-net-income;"
- Section 5. Section 19-3-105, MCA, is amended to read:

 "19-3-105. Exemption from taxes and legal process. The right of a person to a retirement allowance or any other benefit under this chapter and the moneys money in the fund created under this chapter is are not:
 - (1) subject to execution, garnishment, attachment, or

- 1 any other process;
- 2 (2) subject to state, county, or municipal taxes
 3 except for:
- (a) the amount received in excess of \$3,600; or
- 5 (b) a refund paid under 19-3-703 of a member's contributions picked up by an employer after June 30, 1985, as provided in 19-3-701; or
- 8 (3) assignable except as in this chapter specifically
 9 provided."
- 10 Section 6. Section 19-4-706, MCA, is amended to read:
- 11 *19-4-706. Exemption from taxation and legal process.
 12 The pensions, annuities, or any other benefits accrued or
 13 accruing to any person under the provisions of the
 14 retirement system and the accumulated contributions and cash
 15 and securities in the various funds of the retirement system
 16 are:
- 17 (1) exempted from any state, county, or municipal tax
 18 of the state of Montana except for:
- 19 (a) the amount received in excess of \$3,600; or
- 20 <u>(b)</u> a withdrawal paid under 19-4-603 of a member's 21 contributions picked up by an employer after June 30, 1985, 22 as provided in 19-4-602;
- 23 (2) not subject to execution, garnishment, attachment 24 by trustee process or otherwise, in law or equity, or any 25 other process; and

(3)	unassignable	except	as	specifically provided in
this chap	ter."			

Section 7. Section 19-5-704, MCA, is amended to read:

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money (1) Money received or to be paid as a member's annuity, state annuity, or return of deductions or the right of any of these shall—be is exempt from any—state—or municipal—tax—and—from levy, sale, garnishment, attachment, or any other process whatsoever and shall—be is unassignable

(2) The first \$3,600 received under this chapter is exempt from state, county, or municipal taxation."

except as specifically provided in 19-5-705.

- Section 8. Section 19-6-705, MCA, is amended to read:
 "19-6-705. Exemption from taxes and legal process. Any
 money received or to be paid as a member's annuity, state
 annuity, or return of deductions or the right of any of
 these is:
- 18 (1) exempt from any state, county, or municipal tax
 19 except for:
 - (a) the amount received in excess of \$3,600; or
- 21 (b) a refund paid under 19-6-403 of a member's 22 contributions picked up by an employer after June 30, 1985, 23 as provided in 19-6-402;
- (2) exempt from levy, sale, garnishment, attachment,
 or any other process; and

1	(3)	unassignable e	xcept as	specifically	provided	in
2	19-6-706	"				

- 3 Section 9. Section 19-7-705, MCA, is amended to read:
- 4 "19-7-705. Exemption from taxes and legal process. Any
- 6 annuity, or return of deductions or the right of any of

money received or to be paid as a member's annuity, state

7 these is:

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- 8 (1) exempt from any state, county, or municipal tax
 9 except for:
 - (a) the amount received in excess of \$3,600; or
- 11 (b) a refund paid under 19-7-304(1) of a member's
- 12 contributions picked up by an employer after June 30, 1985,
- 13 as provided in 19-7-403;
- 14 (2) exempt from levy, sale, garnishment, attachment,
- or any other process; and
- 16 (3) unassignable except as specifically provided in
- 17 19-7-706."
- 18 Section 10. Section 19-8-805, MCA, is amended to read:
- 19 "19-8-805. Exemption from taxes and legal process. Any
- 20 money received or to be paid as a member's annuity, state
- 21 annuity, or return of deductions or the right of any of
- 22 these is:
- 23 (1) exempt from any state, county, or municipal tax
- 24 except for:
- 25 (a) the amount received in excess of \$3,600; or

- 1 (b) a refund paid under 19-8-503 of the member's
 2 contributions picked up by an employer after June 30, 1985,
 3 as provided in 19-8-502;
- 4 (2) exempt from levy, sale, garnishment, attachment, or any other process; and
- 6 (3) unassignable except as specifically provided in 7 19-8-806."
- 8 **Section 11.** Section 19-9-1005, MCA, is amended to 9 read:
- 10 "19-9-1005. Exemption from taxes. Any money paid in
 11 accordance with the provisions of this chapter is exempt
 12 from any state, county, or municipal tax except for:
- 13 (1) the amount received in excess of \$3,600; or
- 14 (2) a refund paid under 19-9-304 of a member's 15 contributions picked up by an employer after June 30, 1985, 16 as provided in 19-9-601."
- 17 **Section 12.** Section 19-10-504, MCA, is amended to 18 read:
- 19 **19-10-504. Protection of benefits from legal process
 20 and taxation. (1) The benefits provided for in this part are
 21 not subject to execution, garnishment, attachment, or the
 22 operation of bankruptcy, insolvency, or other process of law
 23 and are unassignable except as specifically provided in
 24 19-10-505.
- 25 (2) The first \$3,600 of benefits received under this

- part are exempt from state, county, and municipal taxation."

 Section 13. Section 19-11-612, MCA, is amended to

 read:
- 4 "19-11-612. Protection of benefits from legal process
 5 and taxation -- nonassignability. (1) Any payments made or
 6 to be made under this chapter are not subject to judgments,
 7 garnishment, execution, or other legal process. A person
 8 entitled to a pension may not assign the right, and the
 9 association and trustees may not recognize any assignment or
 10 pay over any sum so assigned.
- 11 (2) The first \$3,600 of benefits received under this
 12 chapter are exempt from state, county, and municipal
 13 taxation."
- Section 14. Section 19-12-407, MCA, is amended to read:
- 16 *19-12-407. Payment of pension benefits -- exemption

 17 from taxation. (1) All payments under the volunteer

 18 firefighters' pension plan must be approved by the board and

 19 paid by warrants drawn upon the pension trust fund, payable

 20 to the order of the individual qualified volunteer

 21 firefighter or the beneficiary as provided in 19-12-405(1).
- 22 (2) The first \$3,600 of benefits received under this
 23 chapter are exempt from state, county, and municipal
 24 taxation."
- 25 **Section 15.** Section 19-13-1003, MCA, is amended to

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- 2 *19-13-1003. Exemption from taxes. Any money paid in accordance with the provisions of this chapter is exempt from any state, county, or municipal tax except for:
- 5 (1) the amount received in excess of \$3,600; or
- 6 (2) refunds paid under 19-13-602 of the member's 7 contributions picked up by an employer after June 30, 1987, 8 as provided in 19-13-601."
- 9 Section 16. Section 19-21-212, MCA, is amended to 10 read:
- 11 "19-21-212. Exemption from taxation, legal process, 12 and assessments. All contracts, benefits, and contributions 13 under the optional retirement program and the earnings 14 thereon are:
- 15 (1) except for the amount received in excess of 16 \$3,600, exempt from any state, county, or municipal tax:
- 17 (2) not subject to execution, garnishment, attachment. 18 or other process;
- 19 (3) not covered or assessable by an insurance guaranty 20 association: and
- 21 (4) unassignable except as specifically provided in 22 the contracts."
- NEW SECTION. Section 17. Appropriation. 23 There 24 appropriated to the department of administration for the 25 biennium ending June 30, 1991, from the general fund

- \$2,200,000 for the purposes of paying the benefit increases
- granted by [section 1]. The department of administration
- shall distribute the appropriated money to the appropriate 3
- state and local funds paying the increased benefits. If the
- amount of money appropriated by this section is insufficient
- to fully reimburse the disbursing funds, the department
- 7 shall prorate the appropriated money to those funds.
- NEW SECTION. Section 18. Code commissioner
- instruction. [Section 1] is intended to be an integral part 9
- of the chapters listed in [section 1(3)(a) through (3)(i)], 10
- and the provisions of those chapters apply to [section 1]. 11
- The code commissioner is requested to print [sections 1 and 12
- 13 2] as temporary chapter compiler's comments with the section
- 14 text in the Montana Code Annotated.
- NEW SECTION. Section 19. Effective 15 date
- 16 retroactive applicability -- termination. (1) (a) [This act]
- is effective on passage and approval. 17
- 18 (b) Chapter 532, Laws of 1987, and section 3, Chapter
- 19 617, Laws of 1989, are effective on passage and approval of
- 20 [this act].
- 21 (2) [This act] applies retroactively, within the
- 22 meaning of 1-2-109, to taxable years beginning after and to
- 23 benefits paid after December 31, 1988.
- (3) [Sections 1 and 3 through 16] terminate December 24 31, 1990.
 - -End-