SENATE BILL NO. 447

INTRODUCED BY YELLOWTAIL, REAM

IN THE SENATE

FEBRUARY 15, 1989	INTRODUCED AND REFERRED TO COMMITTEE ON AGRICULTURE, LIVESTOCK & IRRIGATION
	FIRST READING.
FEBRUARY 16, 1989	COMMITTEE RECOMMEND BILL DO PASS. REPORT ADOPTED.
FEBRUARY 17, 1989	PRINTING REPORT.
FEBRUARY 18, 1989	SECOND READING, DO PASS.
FEBRUARY 20, 1989	ENGROSSING REPORT.
FEBRUARY 21, 1989	THIRD READING, PASSED. AYES, 49; NOES, 1.
	TRANSMITTED TO HOUSE.
IN	THE HOUSE
FEBRUARY 21, 1989	INTRODUCED AND REFERRED TO COMMITTEE ON NATURAL RESOURCES.
FEBRUARY 28, 1989	FIRST READING.
MARCH 14, 1989	COMMITTEE RECOMMEND BILL BE CONCURRED IN. REPORT ADOPTED.
MARCH 16, 1989	SECOND READING, CONCURRED IN.
MARCH 17, 1989	THIRD READING, CONCURRED IN. AYES, 75; NOES, 22.
	RETURNED TO SENATE.

IN THE SENATE

MARCH 18, 1989

RECEIVED FROM HOUSE.

SENT TO ENROLLING.
REPORTED CORRECTLY ENROLLED.

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INTRODUCED BY Wellsward Resur

A BILL FOR AN ACT ENTITLED: "AN ACT ESTABLISHING THE 4 PRIORITY OF APPROPRIATION OF A WATER RESERVATION AS THE DATE 5 OF FILING OF A NOTICE OF INTENTION TO APPLY FOR A WATER RESERVATION IN A BASIN WHERE A NOTICE IS NOT PENDING; 7 ENABLING A POTENTIAL WATER RESERVATION APPLICANT IN THE BASIN TO RECEIVE THE SAME PRIORITY OF APPROPRIATION IF A 9 CORRECT AND COMPLETE APPLICATION IS FILED WITHIN 1 YEAR 10 AFTER THE FILING OF THE NOTICE OF INTENTION TO APPLY; 11 ALLOWING THE BOARD OF NATURAL RESOURCES AND CONSERVATION TO 12 SUBORDINATE WATER RESERVATIONS TO WATER USE PERMITS WITH 13 PRIORITY DATES PRECEDING THE DATE OF THE BOARD ORDER 14 ESTABLISHING WATER RESERVATIONS; EXEMPTING EXISTING WATER 15 RESERVATIONS, THE ONGOING MISSOURI RIVER BASIN PROCEEDINGS, 16 AND ANY PENDING WATER RESERVATION APPLICATIONS FROM THE 17 REQUIREMENTS OF THIS ACT; AMENDING SECTION 85-2-316, MCA; 18 AND PROVIDING AN APPLICABILITY DATE." 19

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STATEMENT OF INTENT

A statement of intent is required for this bill to guide the board of natural resources and conservation in the subordination of water reservations to junior water use permits. The legislature intends that the board amend the



rules governing water reservations to clarify the procedure
by which subordination, if necessary, will be undertaken and
to ensure that any subordination occurs in a manner that
results in a clear order of priority among all permits and
reservations for use in the administration of water rights
associated with the specific water source.

In amending the rules, the board should make clear that the matter of subordination may be considered only after a final decision has been made on all applications for water reservations from a specific water source. If the board determines that subordination should be considered, it may request that the department of natural resources conservation prepare an analysis concerning the potential for subordination to interfere with the purpose of the reservation and the level at which substantial interference with the reservation would occur. Once the department's analysis is completed, all affected reservants, permitholders, and other interests are to be provided legal notice and the opportunity to appear before the board to present testimony and other evidence concerning subordination. Anv board decision on the matter of subordination should be written as an order that includes findings of fact and conclusions of law.

After determining the level at which substantial interference with the purpose of a reservation would occur,

-2- INTRODUCED BILL SB 447

the board may subordinate a reservation only to permits that in cumulative effect and in order of priority would not exceed the established level of interference. The board should consider priority dates in deciding which reservations are to be subordinated to which permits in order to avoid confusion about the priority of right to water among permits, between permits and reservations, and among reservations. For example, a reservation with a July 1, 1985, priority date should not be subordinated to a permit with a July 1, 1988, priority date without the reservation also being subordinated to a permit with a June 30, 1987, priority date. Also, a senior water reservation should not be subordinated to a permit without all junior reservations affected also being subordinated to the permit.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 85-2-316, MCA, is amended to read:

"85-2-316. Reservation of waters. (1) The state or any
political subdivision or agency thereof or the United States
or any agency thereof may apply to the board to reserve
waters for existing or future beneficial uses or to maintain
a minimum flow, level, or quality of water throughout the
year or at such periods or for such a length of time as the
board designates.

(2) (a) Water may be reserved for existing or future

beneficial uses in the basin where it is reserved, as described by the following basins:

- 3 (i) the Clark Fork River and its tributaries to its
 4 confluence with Lake Pend Oreille in Idaho;
 - (ii) the Kootenai River and its tributaries to its confluence with Kootenay Lake in British Columbia;
- 7 (iii) the St. Mary River and its tributaries to its
 8 confluence with the Oldman River in Alberta;
 - (iv) the Little Missouri River and its tributaries to its confluence with Lake Sakakawea in North Dakota;
 - (v) the Missouri River and its tributaries to its confluence with the Yellowstone River in North Dakota; and
 - (vi) the Yellowstone River and its tributaries to its confluence with the Missouri River in North Dakota.
 - (b) A water reservation may be made for an existing or future beneficial use outside the basin where the diversion occurs only if stored water is not reasonably available for water leasing under 85-2-141 and the proposed use would occur in a basin designated in subsection (2)(a).
 - (3) Upon receiving an application, the department shall proceed in accordance with 85-2-307 through 85-2-309. After the hearing provided in 85-2-309, the board shall decide whether to reserve the water for the applicant. The department's costs of giving notice, holding the hearing, conducting investigations, and making records incurred in

LC 0635/01

LC 0635/01

- acting upon the application to reserve water, except the cost of salaries of the department's personnel, shall must be paid by the applicant. In addition, a reasonable proportion of the department's cost of preparing an environmental impact statement shall must be paid by the applicant unless waived by the department upon a showing of good cause by the applicant.
- 8 (4) (a) The board may not adopt an order reserving
 9 water unless the applicant establishes to the satisfaction
 10 of the board:
- 11 (i) the purpose of the reservation;
- 12 (ii) the need for the reservation;
- (iii) the amount of water necessary for the purpose of the reservation;
- 15 (iv) that the reservation is in the public interest.
- (b) In determining the public interest under subsection
 (4)(a)(iv), the board may not adopt an order reserving water
 for withdrawal and transport for use outside the state
 unless the applicant proves by clear and convincing evidence
- 20 that:
- 21 (i) the proposed out-of-state use of water is not 22 contrary to water conservation in Montana; and
- 23 (ii) the proposed out-of-state use of water is not 24 otherwise detrimental to the public welfare of the citizens 25 of Montaua.

- 1 (c) In determining whether the applicant has proved by
 2 clear and convincing evidence that the requirements of
 3 subsections (4)(b)(i) and (4)(b)(ii) are met, the board
 4 shall consider the following factors:
- (i) whether there are present or projected wate:shortages within the state of Montana;
- 7 (ii) whether the water that is the subject of the 8 application could feasibly be transported to alleviate water 9 shortages within the state of Montana;
- (iii) the supply and sources of water available to the applicant in the state where the applicant intends to use the water; and
- (iv) the demands placed on the applicant's supply in the state where the applicant intends to use the water.
- 15 (d) When applying for a reservation to withdraw and 16 transport water for use outside the state, the applicant 17 shall submit to and comply with the laws of the state of 18 Montana governing the appropriation, lease, use, and 19 reservation of water.
- 20 (5) If the purpose of the reservation requires
 21 construction of a storage or diversion facility, the
 22 applicant shall establish to the satisfaction of the board
 23 that there will be progress toward completion of the
 24 facility and accomplishment of the purpose with reasonable
 25 diligence in accordance with an established plan.

(6) The board shall limit any reservations after May 9, 1979, for maintenance of minimum flow, level, or quality of water that it awards at any point on a stream or river to a maximum of 50% of the average annual flow of record on gauged streams. Ungauged streams can be allocated at the discretion of the board.

- (7) After the adoption of an order reserving waters, the department may reject an application and refuse a permit for the appropriation of reserved waters or may, with the approval of the board, issue the permit subject to such terms and conditions it considers necessary for the protection of the objectives of the reservation.
- (8) Any person desiring to use water reserved to a conservation district for agricultural purposes shall make application for such the use with the district, and the district, upon approval of the application, must shall inform the department of the approved use. The department shall maintain records of all uses of water reserved to conservation districts and be responsible, when requested by the districts, for rendering technical and administrative assistance within the department's staffing and budgeting limitations in the preparation and processing of such applications for the conservation districts. The department shall, within its staffing and budgeting limitations, complete any feasibility study requested by the districts

- within 12 months of the time the request was made. The board shall extend the time allowed to develop a plan identifying projects for utilizing a district's reservation so long as the conservation district makes a good faith effort, within its staffing and budget limitations, to develop a plan.
- (9) Except as provided in 85-2-331, the priority of appropriation of a water reservation and the relative priority of the reservation to permits with a later priority of appropriation must be determined according to this subsection (9).
 - (a) A reservation under this section shall-date has a priority of appropriation dating from the date-the-order reserving-the-water-is-adopted-by-the-board-and-shall filing with the department of a notice of intention to apply for a water reservation in a basin in which no other notice of intention to apply is currently pending. The notice of intention to apply must specify the basin in which the applicant is seeking a reservation.
 - (b) Upon receiving a notice of intention to apply for a water reservation, the department shall identify all potential water reservation applicants in the basin specified in the notice and notify each potential applicant of the opportunity to submit an application and to receive a reservation with the priority of appropriation as described in subsection (9)(a).

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- 1 (c) To receive the priority of appropriation described
 2 in subsection (9)(a), the applicant shall submit a correct
 3 and complete water reservation application within 1 year
 4 after the filing of the notice of intention to apply. Upon a
 5 showing of good cause, the board may extend the time for
 6 preparing the application.
- 7 (d) The board may by order subordinate a water 8 reservation to a permit issued pursuant to this part if:
- 9 (i) the permit application was accepted by the
 10 department before the date of the board order granting the
 11 reservation; and
- 12 (ii) the effect of subordinating the reservation to one
 13 or more permits does not interfere substantially with the
 14 purpose of the reservation.
- 15 <u>(e) The board shall by order establish the relative</u>
 16 <u>priority of reservations approved under this section that</u>
 17 <u>have the same day of priority. A reservation may</u> not
 18 adversely affect any rights in existence at that time.

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- (10) The board shall, periodically but at least once every 10 years, review existing reservations to ensure that the objectives of the reservation are being met. Where the objectives of the reservation are not being met, the board may extend, revoke, or modify the reservation.
- (11) The board may modify an existing or future order
 originally adopted to reserve water for the purpose of

- maintaining minimum flow, level, or quality of water, so as 2 to reallocate such the reservation or portion thereof of the reservation to an applicant who is a qualified reservant under this section. Reallocation of reserved water may be 4 5 made by the board following notice and hearing wherein the board finds that all or part of the reservation is not required for its purpose and that the need for 7 8 reallocation has been shown by the applicant to outweigh the 9 need shown by the original reservant. Reallocation of 10 reserved water shall may not adversely affect the priority 11 date of the reservation, and the reservation shall retain 12 its priority date despite reallocation to a different entity 13 for a different use. The board may not reallocate water 14 reserved under this section on any stream or river more 15 frequently than once every 5 years.
 - (12) Nothing in this section vests the board with the authority to alter a water right that is not a reservation.
 - (13) The department shall undertake a program to educate the public, other state agencies, and political subdivisions of the state as to the benefits of the reservation process and the procedures to be followed to secure the reservation of water. The department shall provide technical assistance to other state agencies and political subdivisions in applying for reservations under this section.
 - (14) Water reserved under this section is not subject to

the state water leasing program established under 85-2-141."

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NEW SECTION. Section 2. Extension of authority. Any
sexisting authority to make rules on the subject of the
provisions of [this act] is extended to the provisions of
[this act].

NEW SECTION. Section 3. Applicability. [This act] does not apply to existing water reservations or to water reservation applications filed with the department of natural resources and conservation before October 1, 1989.

-End-

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for SB447, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

SB447 would establish the priority of appropriation of a water reservation as the date of filing of a notice of intention to apply for a water reservation. That date would become the priority date if a complete and correct application were filed within one year of the notice of intention to apply.

ASSUMPTIONS:

- 1. There would be no impact on the workload of the Department of Natural Resources and Conservation because the proposed law changes the method of establishing priority dates for water reservations, but does not change the method for processing applications.
- 2. There is no state fiscal impact.

FISCAL IMPACT: None

RAY/SHACKLEFORD, BUDGET DIRECTOR
OFFICE OF BUDGET AND PROGRAM PLANNING

BILL YELLOWTAIL, PRIMARY SPONSOR

Fiscal Note for SB447, as introduced

SB 447

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APPROVED BY COMMITTEE ON AGRICULTURE LIVESTOCK & IRRIGATION

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1 rules governing water reservations to clarify the procedure 2 by which subordination, if necessary, will be undertaken and to ensure that any subordination occurs in a manner that 4 results in a clear order of priority among all permits and 5 reservations for use in the administration of water rights associated with the specific water source.

In amending the rules, the board should make clear that the matter of subordination may be considered only after a final decision has been made on all applications for water reservations from a specific water source. If the board determines that subordination should be considered, it may request that the department of natural resources and conservation prepare an analysis concerning the potential for subordination to interfere with the purpose of the reservation and the level at which substantial interference with the reservation would occur. Once the department's analysis is completed, all affected reservants. permitholders, and other interests are to be provided legal notice and the opportunity to appear before the board to present testimony and other evidence concerning subordination. Any board decision on the matter of subordination should be written as an order that includes findings of fact and conclusions of law.

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SECOND READING SB447 LC 0635/01

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- (iii) the amount of water necessary for the purpose of the reservation:
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- 16 (b) In determining the public interest under subsection
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- (e) The board shall by order establish the relative priority of reservations approved under this section that have the same day of priority. A reservation may not adversely affect any rights in existence at that time.
- (10) The board shall, periodically but at least once every 10 years, review existing reservations to ensure that the objectives of the reservation are being met. Where the objectives of the reservation are not being met, the board may extend, revoke, or modify the reservation.
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 - (14) Water reserved under this section is not subject to

- the state water leasing program established under 85-2-141."
- 2 NEW SECTION. Section 2. Extension of authority. Any
- 3 existing authority to make rules on the subject of the
- 4 provisions of [this act] is extended to the provisions of
- 5 [this act].
- 6 NEW SECTION. Section 3. Applicability. [This act] does
- not apply to existing water reservations or to water
- 8 reservation applications filed with the department of
- 9 natural resources and conservation before October 1, 1989.

-End-

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or any agency thereof may apply to the board to reserve
waters for existing or future beneficial uses or to maintain
a minimum flow, level, or quality of water throughout the
year or at such periods or for such a length of time as the
board designates.

(2) (a) Water may be reserved for existing or future

- beneficial uses in the basin where it is reserved, as described by the following basins:
- (i) the Clark Fork River and its tributaries to its
 confluence with Lake Pend Oreille in Idaho;
 - (ii) the Kootenai River and its tributaries to its confluence with Kootenay Lake in British Columbia;
 - (iii) the St. Mary River and its tributaries to its confluence with the Oldman River in Alberta;
 - (iv) the Little Missouri River and its tributaries to its confluence with Lake Sakakawea in North Dakota;
 - (v) the Missouri River and its tributaries to its confluence with the Yellowstone River in North Dakota; and
 - (vi) the Yellowstone River and its tributaries to its confluence with the Missouri River in North Dakota.
 - (b) A water reservation may be made for an existing or future beneficial use outside the basin where the diversion occurs only if stored water is not reasonably available for water leasing under 85-2-141 and the proposed use would occur in a basin designated in subsection (2)(a).
 - (3) Upon receiving an application, the department shall proceed in accordance with 85-2-307 through 85-2-309. After the hearing provided in 85-2-309, the board shall decide whether to reserve the water for the applicant. The department's costs of giving notice, holding the hearing, conducting investigations, and making records incurred in

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- acting upon the application to reserve water, except the cost of salaries of the department's personnel, shall must be paid by the applicant. In addition, a reasonable proportion of the department's cost of preparing an environmental impact statement shall must be paid by the applicant unless waived by the department upon a showing of good cause by the applicant.
- 8 (4) (a) The board may not adopt an order reserving
 9 water unless the applicant establishes to the satisfaction
 10 of the board:
- (i) the purpose of the reservation;
- (ii) the need for the reservation;

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- (iii) the amount of water necessary for the purpose of the reservation;
- 15 (iv) that the reservation is in the public interest.
- (b) In determining the public interest under subsection
 (4)(a)(iv), the board may not adopt an order reserving water
 for withdrawal and transport for use outside the state
 unless the applicant proves by clear and convincing evidence
 that:
 - (i) the proposed out-of-state use of water is not contrary to water conservation in Montana; and
- (ii) the proposed out-of-state use of water is not otherwise detrimental to the public welfare of the citizens of Montana.

- (c) In determining whether the applicant has proved by clear and convincing evidence that the requirements of subsections (4)(b)(i) and (4)(b)(ii) are met, the board shall consider the following factors:
 - (i) whether there are present or projected water shortages within the state of Montana;
- (ii) whether the water that is the subject of the application could feasibly be transported to alleviate water shortages within the state of Montana;
 - (iii) the supply and sources of water available to the applicant in the state where the applicant intends to use the water; and
- (iv) the demands placed on the applicant's supply in the state where the applicant intends to use the water.
 - (d) When applying for a reservation to withdraw and transport water for use outside the state, the applicant shall submit to and comply with the laws of the state of Montana governing the appropriation, lease, use, and reservation of water.
 - (5) If the purpose of the reservation requires construction of a storage or diversion facility, the applicant shall establish to the satisfaction of the board that there will be progress toward completion of the facility and accomplishment of the purpose with reasonable diligence in accordance with an established plan.

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(6) The board shall limit any reservations after May 9, 1979, for maintenance of minimum flow, level, or quality of water that it awards at any point on a stream or river to a maximum of 50% of the average annual flow of record on gauged streams. Ungauged streams can be allocated at the discretion of the board.

- (7) After the adoption of an order reserving waters, the department may reject an application and refuse a permit for the appropriation of reserved waters or may, with the approval of the board, issue the permit subject to such terms and conditions it considers necessary for the protection of the objectives of the reservation.
- (8) Any person desiring to use water reserved to a conservation district for agricultural purposes shall make application for such the use with the district, and the district, upon approval of the application, must shall inform the department of the approved use. The department shall maintain records of all uses of water reserved to conservation districts and be responsible, when requested by the districts, for rendering technical and administrative assistance within the department's staffing and budgeting limitations in the preparation and processing of such applications for the conservation districts. The department shall, within its staffing and budgeting limitations, complete any feasibility study requested by the districts

- within 12 months of the time the request was made. The board shall extend the time allowed to develop a plan identifying projects for utilizing a district's reservation so long as the conservation district makes a good faith effort, within its staffing and budget limitations, to develop a plan.
- appropriation of a water reservation and the relative priority of the reservation to permits with a later priority of appropriation must be determined according to this subsection (9).
- priority of appropriation dating from the date—the—order reserving—the—water—is—adopted—by—the—board—and—shall filing with the department of a notice of intention to apply for a water reservation in a basin in which no other notice of intention to apply is currently pending. The notice of intention to apply must specify the basin in which the applicant is seeking a reservation.
- (b) Upon receiving a notice of intention to apply for a water reservation, the department shall identify all potential water reservation applicants in the basin specified in the notice and notify each potential applicant of the opportunity to submit an application and to receive a reservation with the priority of appropriation as described in subsection (9)(a).

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(c) To receive the priority of appropriation described
in subsection (9)(a), the applicant shall submit a correct
and complete water reservation application within 1 year
after the filing of the notice of intention to apply. Upon a
showing of good cause, the board may extend the time for
preparing the application.

- 7 (d) The board may by order subordinate a water

 B reservation to a permit issued pursuant to this part if:
- 9 (i) the permit application was accepted by the
 10 department before the date of the board order granting the
 11 reservation; and
- (ii) the effect of subordinating the reservation to one
 or more permits does not interfere substantially with the
 purpose of the reservation.

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- (e) The board shall by order establish the relative priority of reservations approved under this section that have the same day of priority. A reservation may not adversely affect any rights in existence at that time.
- (10) The board shall, periodically but at least once every 10 years, review existing reservations to ensure that the objectives of the reservation are being met. Where the objectives of the reservation are not being met, the board may extend, revoke, or modify the reservation.
- 24 (11) The board may modify an existing or future order25 originally adopted to reserve water for the purpose of

maintaining minimum flow, level, or quality of water, so as to reallocate such the reservation or portion thereof of the reservation to an applicant who is a qualified reservant under this section. Reallocation of reserved water may be made by the board following notice and hearing wherein the board finds that all or part of the reservation is not required for its purpose and that the need for reallocation has been shown by the applicant to outweigh the need shown by the original reservant. Reallocation of reserved water shall may not adversely affect the priority 10 date of the reservation, and the reservation shall retain 11 its priority date despite reallocation to a different entity 12 13 for a different use. The board may not reallocate water reserved under this section on any stream or river more 14 15 frequently than once every 5 years.

- (12) Nothing in this section vests the board with the authority to alter a water right that is not a reservation.
- (13) The department shall undertake a program to educate the public, other state agencies, and political subdivisions of the state as to the benefits of the reservation process and the procedures to be followed to secure the reservation of water. The department shall provide technical assistance to other state agencies and political subdivisions in applying for reservations under this section.
 - (14) Water reserved under this section is not subject to

- the state water leasing program established under 85-2-141."
- 2 NEW SECTION. Section 2. Extension of authority. Any
- 3 existing authority to make rules on the subject of the
 - provisions of [this act] is extended to the provisions of
- 5 [this act].

- 6 NEW SECTION. Section 3. Applicability. [This act] does
- 7 not apply to existing water reservations or to water
- 8 reservation applications filed with the department of
- 9 natural resources and conservation before October 1, 1989.

-End-

51st Legislature

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SB 0447/02

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present

testimony

SB 0447/02

2	INTRODUCED BY YELLOWTAIL, REAM
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT ESTABLISHING THE
5	PRIORITY OF APPROPRIATION OF A WATER RESERVATION AS THE DATE
6	OF FILING OF A NOTICE OF INTENTION TO APPLY FOR A WATER
7	RESERVATION IN A BASIN WHERE A NOTICE IS NOT PENDING;
8	ENABLING A POTENTIAL WATER RESERVATION APPLICANT IN THE
9	BASIN TO RECEIVE THE SAME PRIORITY OF APPROPRIATION IF A
10	CORRECT AND COMPLETE APPLICATION IS FILED WITHIN 1 YEAR
11	AFTER THE FILING OF THE NOTICE OF INTENTION TO APPLY;
12	ALLOWING THE BOARD OF NATURAL RESOURCES AND CONSERVATION TO
13	SUBORDINATE WATER RESERVATIONS TO WATER USE PERMITS WITH
14	PRIORITY DATES PRECEDING THE DATE OF THE BOARD ORDER
15	ESTABLISHING WATER RESERVATIONS; EXEMPTING EXISTING WATER
16	RESERVATIONS, THE ONGOING MISSOURI RIVER BASIN PROCEEDINGS,
17	AND ANY PENDING WATER RESERVATION APPLICATIONS FROM THE
18	REQUIREMENTS OF THIS ACT; AMENDING SECTION 85-2-316, MCA;
19	AND PROVIDING AN APPLICABILITY DATE."
20	
21	STATEMENT OF INTENT
22	A statement of intent is required for this bill to
23	guide the board of natural resources and conservation in the
24	subordination of water reservations to junior water use
25	permits. The legislature intends that the hoard amend the

SENATE BILL NO. 447

1	rules governing water reservations to clarify the procedure
2	by which subordination, if necessary, will be undertaken and $% \left(1\right) =\left(1\right) \left(1\right)$
3	to ensure that any subordination occurs in a manner that
4	results in a clear order of priority among all permits and
5	reservations for use in the administration of water rights
6	associated with the specific water source.
7	In amending the rules, the board should make clear that
8	the matter of subordination may be considered only after a
9	final decision has been made on all applications for water
10	reservations from a specific water source. If the board
11	determines that subordination should be considered, it may
12	request that the department of natural resources and
13	conservation prepare an analysis concerning the potential
14	for subordination to interfere with the purpose of the
15	reservation and the level at which substantial interference
16	with the reservation would occur. Once the department's
17	analysis is completed, all affected reservants,

findings of fact and conclusions of law. After determining the level at which substantial interference with the purpose of a reservation would occur,

permitholders, and other interests are to be provided legal

notice and the opportunity to appear before the board to

subordination should be written as an order that includes

other

and

subordination. Any board decision on the

evidence concerning

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1 the board may subordinate a reservation only to permits that 2 in cumulative effect and in order of priority would not exceed the established level of interference. The board should consider priority dates in deciding which 5 reservations are to be subordinated to which permits in order to avoid confusion about the priority of right to 7 water among permits, between permits and reservations, and 8 among reservations. For example, a reservation with a July . 9 1, 1985, priority date should not be subordinated to a 10 permit with a July 1, 1988, priority date without the 11 reservation also being subordinated to a permit with a June 12 30, 1987, priority date. Also, a senior water reservation 13 should not be subordinated to a permit without all junior 14 reservations affected also being subordinated to the permit.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 85-2-316, MCA, is amended to read:

"85-2-316. Reservation of waters. (1) The state or any
political subdivision or agency thereof or the United States

or any agency thereof may apply to the board to reserve waters for existing or future beneficial uses or to maintain

a minimum flow, level, or quality of water throughout the

year or at such periods or for such \underline{a} length of time as the

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24 board designates.

(2) (a) Water may be reserved for existing or future

beneficial uses in the basin where it is reserved, as
described by the following basins:

- 3 (i) the Clark Fork River and its tributaries to its
 4 confluence with Lake Pend Oreille in Idaho;
 - (ii) the Kootenai River and its tributaries to its confluence with Kootenay Lake in British Columbia;
- 7 (iii) the St. Mary River and its tributaries to its 8 confluence with the Oldman River in Alberta;
 - (iv) the Little Missouri River and its tributaries to its confluence with Lake Sakakawea in North Dakota;
- 11 (v) the Missouri River and its tributaries to its 12 confluence with the Yellowstone River in North Dakota; and
 - (vi) the Yellowstone River and its tributaries to its confluence with the Missouri River in North Dakota.
 - (b) A water reservation may be made for an existing or future beneficial use outside the basin where the diversion occurs only if stored water is not reasonably available for water leasing under 85-2-141 and the proposed use would occur in a basin designated in subsection (2)(a).
 - (3) Upon receiving an application, the department shall proceed in accordance with 85-2-307 through 85-2-309. After the hearing provided in 85-2-309, the board shall decide whether to reserve the water for the applicant. The department's costs of giving notice, holding the hearing, conducting investigations, and making records incurred in

SB 0447/02

SB 447

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SB 0447/02

- acting upon the application to reserve water, except the cost of salaries of the department's personnel, shall must be paid by the applicant. In addition, a reasonable proportion of the department's cost of preparing an environmental impact statement shall must be paid by the applicant unless waived by the department upon a showing of good cause by the applicant.
- 8 (4) (a) The board may not adopt an order reserving
 9 water unless the applicant establishes to the satisfaction
 10 of the board:
- 11 (i) the purpose of the reservation;
- (ii) the need for the reservation;

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- (iii) the amount of water necessary for the purpose of the reservation;
 - (iv) that the reservation is in the public interest.
 - (b) In determining the public interest under subsection (4)(a)(iv), the board may not adopt an order reserving water for withdrawal and transport for use outside the state unless the applicant proves by clear and convincing evidence that:
- 21 (i) the proposed out-of-state use of water is not 22 contrary to water conservation in Montana; and
- 23 (ii) the proposed out-of-state use of water is not 24 otherwise detrimental to the public welfare of the citizens 25 of Montana.

- 1 (c) In determining whether the applicant has proved by
 2 clear and convincing evidence that the requirements of
 3 subsections (4)(b)(i) and (4)(b)(ii) are met, the board
 4 shall consider the following factors:
- (i) whether there are present or projected watershortages within the state of Montana;
- (ii) whether the water that is the subject of the application could feasibly be transported to alleviate water shortages within the state of Montana;
- 10 (iii) the supply and sources of water available to the 11 applicant in the state where the applicant intends to use 12 the water; and
- (iv) the demands placed on the applicant's supply in the state where the applicant intends to use the water.
- 15 (d) When applying for a reservation to withdraw and
 16 transport water for use outside the state, the applicant
 17 shall submit to and comply with the laws of the state of
 18 Montana governing the appropriation, lease, use, and
 19 reservation of water.
- 20 (5) If the purpose of the reservation requires
 21 construction of a storage or diversion facility, the
 22 applicant shall establish to the satisfaction of the board
 23 that there will be progress toward completion of the
 24 facility and accomplishment of the purpose with reasonable
 25 diligence in accordance with an established plan.

- (6) The board shall limit any reservations after May 9, 1979, for maintenance of minimum flow, level, or quality of water that it awards at any point on a stream or river to a maximum of 50% of the average annual flow of record on gauged streams. Ungauged streams can be allocated at the discretion of the board.
- (7) After the adoption of an order reserving waters, the department may reject an application and refuse a permit for the appropriation of reserved waters or may, with the approval of the board, issue the permit subject to such terms and conditions it considers necessary for the protection of the objectives of the reservation.
- (8) Any person desiring to use water reserved to a conservation district for agricultural purposes shall make application for such the use with the district, and the district, upon approval of the application, must shall inform the department of the approved use. The department shall maintain records of all uses of water reserved to conservation districts and be responsible, when requested by the districts, for rendering technical and administrative assistance within the department's staffing and budgeting limitations in the preparation and processing of such applications for the conservation districts. The department shall, within its staffing and budgeting limitations, complete any feasibility study requested by the districts

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- within 12 months of the time the request was made. The board shall extend the time allowed to develop a plan identifying projects for utilizing a district's reservation so long as the conservation district makes a good faith effort, within its staffing and budget limitations, to develop a plan.
 - (9) Except as provided in 85-2-331, the priority of appropriation of a water reservation and the relative priority of the reservation to permits with a later priority of appropriation must be determined according to this subsection (9).
 - (a) A reservation under this section shall-date has a priority of appropriation dating from the date--the--order reserving-the-water-is-adopted-by-the-board-and-shall filing with the department of a notice of intention to apply for a water reservation in a basin in which no other notice of intention to apply is currently pending. The notice of intention to apply must specify the basin in which the applicant is seeking a reservation.
 - (b) Upon receiving a notice of intention to apply for a water reservation, the department shall identify all potential water reservation applicants in the basin specified in the notice and notify each potential applicant of the opportunity to submit an application and to receive a reservation with the priority of appropriation as described in subsection (9)(a).

SB 447

SB 0447/02

(c) To receive the priority of appropriation described	t
in subsection (9)(a), the applicant shall submit a correct	t
and complete water reservation application within 1 yea	r
after the filing of the notice of intention to apply. Upon	3
showing of good cause, the board may extend the time fo	Ľ
preparing the application.	

- (d) The board may by order subordinate a water reservation to a permit issued pursuant to this part if:
- (i) the permit application was accepted by the department before the date of the board order granting the reservation; and
- (ii) the effect of subordinating the reservation to one or more permits does not interfere substantially with the purpose of the reservation.
- (e) The board shall by order establish the relative priority of reservations approved under this section that have the same day of priority. A reservation may not adversely affect any rights in existence at that time.
- (10) The board shall, periodically but at least once every 10 years, review existing reservations to ensure that the objectives of the reservation are being met. Where the objectives of the reservation are not being met, the board may extend, revoke, or modify the reservation.
- 24 (11) The board may modify an existing or future order25 originally adopted to reserve water for the purpose of

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1 maintaining minimum flow, level, or quality of water, so as 2 to reallocate such the reservation or portion thereof of the 3 reservation to an applicant who is a qualified reservant 4 under this section. Reallocation of reserved water may be made by the board following notice and hearing wherein the board finds that all or part of the reservation is not required for its purpose and that the need for the reallocation has been shown by the applicant to outweigh the need shown by the original reservant. Reallocation of 10 reserved water shall may not adversely affect the priority date of the reservation, and the reservation shall retain 11 12 its priority date despite reallocation to a different entity 13 for a different use. The board may not reallocate water reserved under this section on any stream or river more 14 frequently than once every 5 years. 15

- 16 (12) Nothing in this section vests the board with the 17 authority to alter a water right that is not a reservation.
 - (13) The department shall undertake a program to educate the public, other state agencies, and political subdivisions of the state as to the benefits of the reservation process and the procedures to be followed to secure the reservation of water. The department shall provide technical assistance to other state agencies and political subdivisions in applying for reservations under this section.

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(14) Water reserved under this section is not subject to the state water leasing program established under 85-2-141."

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NEW SECTION. Section 2. Extension of authority. Any existing authority to make rules on the subject of the provisions of [this act] is extended to the provisions of [this act].

NEW SECTION. Section 3. Applicability. [This act] does not apply to existing water reservations or to water reservation applications filed with the department of natural resources and conservation before October 1, 1989.

-End-