SENATE BILL 400

Introduced by Harp, et al.

2/11 Introduced
2/11 Referred to State Administration
Died in Committee

HARP Owne Spath Hayer Buch Story Raming 1 INTRODUCED BY . 2 3 A BILL FOR AN ACT ENTITLED: "AN ACT REQUIRING THAT A 4 SERVICE OR PROJECT OF GOVERNMENT THAT COSTS MORE THAN S \$10,000 BE PERFORMED BY PRIVATE ENTERPRISE; AND AMENDING 6 SECTIONS 7-3-1323, 7-3-1332, 7-3-4442, 7-5-2301, 7-14-2401, 7 7-14-2402, 7-14-2714, 15-70-101, 18-2-301, 60-2-112, AND 8 85-8-361, MCA." 9

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11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

12 <u>NEW SECTION.</u> Section 1. Privatization required in 13 certain purchases and projects. (1) It is the intent of the 14 legislature to require private contract bidding for all 15 purchases of supplies, materials, services, or projects that 16 exceed the fair market price set forth in subsection (2).

17 (2) A municipality or government subdivision or agency 18 may not perform a service or undertake a project with its 19 own forces and resources if the fair market price of the 20 service or project exceeds \$10,000. As used in this 21 section, "project" means a completed undertaking as planned, 22 without segregation into smaller activities to evade the 23 intent of this section.

Section 2. Section 7-3-1323, MCA, is amended to read:
 "7-3-1323. Competitive, advertised bidding required

for certain contracts. All contracts entered into by the 1 municipality for supplies or materials, plans to perform 2 3 services or to undertake a project as defined in [section 1] 4 for any public work, or for the construction. reconstruction, or repair, maintenance, or operation of any 5 public works or improvements, for which must be paid a sum 6 exceeding $$2_{7}000_{7}$ -shall \$10,000, must be awarded under 7 contract to the lowest responsible bidder after public R advertisement and competition as may be prescribed by 9 10 ordinance, but the manager shall--have has the right to 11 reject all bids and advertise again. All advertisements as to contracts shall must contain a reservation of the 12 foregoing right. All-contracts The manager shall sign every 13 14 contract entered into by the municipality shall-be-signed-by 15 the-manager after approval thereof of the contract by the commission." 16

Section 3. Section 7-3-1332, MCA, is amended to read: 17 18 "7-3-1332. Public works and improvements. (1) Any 19 Subject to the provisions of [section 1], any local public work may be done or any local public works or improvements 20 21 may be constructed, reconstructed, or repaired, -maintained, 22 $or-operated_7$ either by contract or directly by the 23 municipality, as may be determined by the commission. Before 24 authorizing that any local public works or improvements be 25 directly constructed, reconstructed, or repaired,

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1 maintained;--or-operated; detailed plans and estimates for
2 each-such the work or improvement shall must be submitted to
3 the commission by the manager, and there shall must be
4 separate accounting for each work or improvement se
5 executed.

6 (2) The municipality shall-have <u>has</u> the same power and 7 authority to create special improvement districts, <u>and-for</u> 8 like-purposes-and-to-create special lighting districts, and 9 maintenance districts for cities and towns as provided by 10 the laws of the state.

11 (3) The director of public works shall-be is the 12 engineer in charge of all such work--works, or improvements. 13 The provisions of the general law of the state regarding 14 special improvement districts, special lighting districts, 15 and maintenance districts in cities and towns shall apply to 16 and control the establishment under this part of special 17 improvement districts, special lighting districts, and 18 maintenance districts in and for the municipality and the 19 procedure according to which any local public work or the 20 construction, reconstruction, or repair7--maintenance7--or 21 operation of any local public work or improvement is to be 22 provided for when the cost thereof is to be paid in whole or 23 in part by assessments upon the property within any such 24 districty-and-such. The general law shall also apply applies 25 to the manner of levying and collecting such assessments."

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Section 4. Section 7-3-4442, MCA, is amended to read:
 "7-3-4442. Local improvements. (1) The Subject to the
 provisions of [section 1], the commission shall-have has the
 power by ordinance to provide for:

5 (a) the construction, reconstruction, and repair, and
6 maintenance, by contract or directly by the employment of
7 labor, of all things in the nature of local improvements;
8 and

9 (b) the payment of any part of the cost of any such
10 improvement by levying and collecting special assessments
11 upon abutting, adjacent, and contiguous or other specially
12 benefited property, as provided by general law.

13 (2) Whenever the payments for such the improvements 14 are to extend over a period of years and are to be paid for 15 in installments, the proceedings and all things done in 16 connection with such the improvements are-to must be done in 17 strict conformity with the provisions of parts 41 and 42 of 18 chapter 12."

19 Section 5. Section 7-5-2301, MCA, is amended to read:
20 "7-5-2301. Competitive, advertised bidding required
21 for certain large purchases or construction contracts. (1)
22 Except as provided in 7-5-2304, no <u>a</u> contract for the
23 purchase of any vehicle, road machinery, or other machinery,
24 apparatus, appliances, or equipment or for any materials or
25 supplies of any kind for-which-must-be-paid-a-sum in excess

of \$10,000 or a project for the construction of any 1 2 building, road, or bridge for-which-must-be-paid-a-sum in 3 excess of \$10,000 or for the repair or--maintenance of any 4 building, road, or bridge for-which-must-be-paid-a-sum in 5 excess of \$257000-shall \$10,000 may not be entered into or performed by a county governing body without first 6 7 publishing a notice calling for bids for furnishing a private contract to furnish or construct the same. 8

9 (2) The notice must be published as provided in10 7-1-2121.

11 (3) Every such contract shall in excess of \$10,000
12 must be let to the lowest and best responsible bidder."

13 Section 6. Section 7-14-2401, MCA, is amended to read: 14 "7-14-2401. Authority to enter contracts, (1) Subject 15 to the limitations and restrictions provided in the code for the letting of contracts, each board may shall let by 16 17 contract the construction,-maintenance, and improvement of county roads and the construction--maintenance, or repair of 18 19 bridges when the amount of work to be done exceeds the sum 20 of \$1,000 \$10,000.

(2) As used in this part, unless the context requires
otherwise, "board" means the board of county commissioners."
Section 7. Section 7-14-2402, MCA, is amended to read:
"7-14-2402. Contracts for county roads. When the
estimated cost of opening, establishing, constructing,

changing, abandoning, discontinuing, or widening a county road exceeds \$17000 \$10,000, the work-may-in-the-discretion of-the board be shall let the work by contract unless--the board--shall--find--that--such-work-may-be-otherwise-done-at less-cost and competitive bidding."

6 Section 8. Section 7-14-2714, MCA, is amended to read: 7 "7-14-2714. County authorized to carry out R construction repair or improvement maintenance project. (1) Roads Subject to the provisions of [section 1], roads in q 10 districts may be constructed repaired and improved maintained in the first instance at the entire expense of 11 the county, and the county may, as far as practicable, take 12 13 the place of a private contractor.

14 (2) If bids for construction and improvement are
15 rejected by the committee, the district may contract with
16 the board to construct-or-improve repair the road.

17 (3) When the county has paid for construction and 18 improvements, it shall be recompensed by the district in 19 accordance with their agreement. If bonds were issued under 20 the installment plan, they shall become the property of the 21 county.

22 (4) The county shall have the same lien as if the23 contract had been let to a private contractor."

Section 9. Section 15-70-101, MCA, is amended to read:
"15-70-101. Disposition of funds. All taxes, interest,

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1 and penalties collected under this chapter, except those 2 collected by a justice's court, shall must be turned over 3 promptly to the state treasurer, who shall place the same in the state special revenue fund to the credit of the 4 5 department of highways. Those funds hereinbelow allocated 6 in this section to cities, towns, and counties shall must be 7 paid by the department of highways from the state special 8 revenue fund to such the cities, towns, and counties.

9 (1) \$14,000,000 of the funds collected under this 10 chapter, except those collected by a justice's court, is 11 statutorily appropriated, as provided in 17-7-502, to the 12 department of highways and shall must be allocated each 13 fiscal year on a monthly basis to the counties and incorporated cities and towns in Montana for construction, 14 15 reconstruction, maintenance, and repair of rural roads and city or town streets and alleys, as provided in subsections 16 17 (1)(a) through (1)(c):

(a) \$54,000 shall must be designated for the purposes
and functions of the Montana rural technical assistance
transportation program in Bozeman;

(b) \$6,323,000 shall must be divided among the various
counties in the following manner:

(i) 40% in the ratio that the rural road mileage in
each county, exclusive of the federal-aid interstate system
and the federal-aid primary system, bears to the total rural

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road mileage in the state, exclusive of the federal-aid
 interstate system and the federal-aid primary system;

3 (ii) 40% in the ratio that the rural population in each
4 county outside incorporated cities and towns bears to the
5 total rural population in the state outside incorporated
6 cities and towns;

7 (iii) 20% in the ratio that the land area of each
8 county bears to the total land area of the state;

9 (c) \$7,623,000 shall be divided among the incorporated
10 cities and towns in the following manner:

(i) 50% of the sum in the ratio that the population within the corporate limits of the city or town bears to the total population within corporate limits of all the cities and towns in Montana;

15 (ii) 50% in the ratio that the city or town street and 16 alley mileage, exclusive of the federal-aid interstate 17 system and the federal-aid primary system, within corporate 18 limits bears to the total street and alley mileage, 19 exclusive of the federal-aid interstate system and 20 federal-aid primary system, within the corporate limits of 21 all cities and towns in Montana.

(2) All funds hereby allocated to counties, cities,
and towns shall in this section must be used, subject to the
provisions of [section 1], for the construction,
reconstruction, maintenance, and repair of rural roads, city

or town streets and alleys or for the share which such the 1 2 city, town, or county might otherwise expend for 3 proportionate matching of federal funds allocated for the 4 construction of roads or streets which are part of the federal-aid primary or secondary highway system or urban 5 extensions thereto to the systems, except that the governing 6 7 body of a town or third-class city, as defined in 7-1-4111, may each year expend no more than 25% of the funds allocated 8 9 to that town or third-class city for the purchase of capital 10 equipment and supplies to be used for the maintenance and repair of town or third-class city streets and alleys. 11

12 (3) Upon receipt of the allocation provided herein in 13 <u>this section</u>, the governing bodies of the recipient 14 counties, cities, and towns shall inform the department of 15 highways of the purposes for which the funds will be 16 expended so that the county commissioners, the governing 17 body, and the department of highways may coordinate the 18 expenditure of public funds for road improvements.

(4) All funds hereby allocated to counties, cities,
and towns shall <u>must</u> be disbursed to the lowest responsible
bidder according to applicable bidding procedures followed
in all cases where the contract for construction,
reconstruction, maintenance, or repair is in excess of
\$47,000 \$10,000.

25 (5) For the purposes of this section where

distribution of funds is made on a basis related to
 population, the population shall must be determined by the
 last preceding official federal census.

(6) For the purposes of this section where 4 determination of mileage is necessary for distribution of 5 6 funds, it shall--be is the responsibility of the cities, towns, and counties to furnish to the department of highways 7 8 a yearly certified statement indicating the total mileage within their respective areas applicable to this chapter. 9 All mileage submitted shall-be is subject to review and 10 11 approval by the department of highways.

(7) Except by a town or third-class city as provided
in subsection (2), none-of the funds authorized by this
section shall may not be used for the purchase of capital
equipment.

16 (8) Funds authorized by this section shall must be17 used for construction and maintenance programs only."

Section 10. Section 18-2-301, MCA, is amended to read: 18 19 "18-2-301. Bids required -- advertising. (1) It is 20 unlawful for the board of examiners or any offices, 21 departments, institutions, or any agent of the state of 22 Montana acting for or in behalf of the state to do, to cause 23 to be done, or to let any contract for the construction of 24 buildings or the alteration and improvement of buildings and 25 adjacent grounds on behalf of and for the benefit of the

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1 state when the amount involved is \$25,000 \$10,000 or more 2 without first advertising in at least one issue each week 3 for 3 consecutive weeks in two newspapers published in the state, one of which must be published at the seat of 4 government and the other in the county where the work is to 5 6 be performed, calling for sealed bids to perform such the 7 work and stating the time and place bids will be considered. 8 (2) All such work referred to in subsection (1) may be 9 done, caused to be done, or contracted for only after competitive bidding. 10

11 (3) If no bid for such the work is accepted, the work 12 may not be done or accomplished. The work may be 13 readvertised from time to time until awarded to a qualified 14 competitive bidder.

15 (4) This section does not apply to work done by 16 inmates at an institution in the department of 17 institutions."

18 Section 11. Section 60-2-112, MCA, is amended to read: 19 "60-2-112. Competitive bidding. (1) When the estimated 20 cost of any work exceeds \$10,000, the commission shall let the contract by competitive bidding. Award shall must be 21 22 made upon such notice and upon-such terms as the commission 23 may--prescribe prescribes by its rules. However, except when 24 prohibited by federal law, the commission shall make awards 25 and contracts in accordance with 18-1-102 and 18-1-112.

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(2) The commission may let a contract by means other
 than competitive bidding if it determines that special
 circumstances so require. The commission must specify the
 special circumstances in writing.

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5 (3) The Subject to the provisions of [section 1], the б commission may enter into contracts with units of local 7 government for the construction of projects without 8 competitive bidding if it finds that the work can be 9 accomplished at lower total costs, including total cost of labor, materials, supplies, equipment usage, engineering, 10 11 supervision, clerical and accounting services. 12 administrative costs, and reasonable estimates of other 13 costs attributable to the project."

14 Section 12. Section 85-8-361, MCA, is amended to read: 15 "85-8-361. Contracts. In-all-cases-where--the If the 16 estimated cost of work to be done at any one time under the 17 direction of the commissioners shall;-in-their-opinion;-cost 18 to-exceed-\$27500 exceeds \$10,000, the same commissioners 19 shall be let the work to the lowest responsible bidder;-and 20 after the commissioners shall-advertise have advertised for 21 sealed bids, by notice published in some newspaper published 22 in the county in which the petition is filed, and may advertise in one or more newspapers published elsewhere. If 23 24 there be is no newspaper published in the county in which the petition is filed, they the commissioners 25 shall

advertise in some a newspaper published in an adjoining 1 2 county, which and the notice shall--particularly--set--forth must state the time and place when and where the bids 3 advertised will be opened, the kind of work to be let, and 4 5 the terms of payment. Said The commissioners may continue 6 the letting from time to time, if in their judgment the same 7 shall-be continuation is necessary, and shall reserve the right to reject any and all bids." 8

9 <u>NEW SECTION.</u> Section 13. Exception for architectural,
10 engineering, and land surveying services. [This act] does
11 not apply to Title 18, chapter 8, part 2.

12 <u>NEW SECTION.</u> Section 14. Extension of authority. Any 13 existing authority to make rules on the subject of the 14 provisions of [this act] is extended to the provisions of 15 [this act].

16 <u>NEW SECTION.</u> Section 15. Codification instruction.
17 [Section 1] is intended to be codified as an integral part
18 of Title 18, chapter 1, and the provisions of Title 18,
19 chapter 1, apply to [section 1].

20 <u>NEW SECTION.</u> Section 16. Saving clause. [This act] 21 does not affect rights and duties that matured, penalties 22 that were incurred, or proceedings that were begun before 23 (the effective date of this act).

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