# SENATE BILL NO. 226

# INTRODUCED BY HIMSL, HARDING, B. BROWN, HARP, PINSONEAULT, MANNING

# IN THE SENATE

JANUARY 25, 1989	INTRODUCED AND REFERRED TO COMMITTEE ON NATURAL RESOURCES.
	FIRST READING.
FEBRUARY 13, 1989	COMMITTEE RECOMMEND BILL DO PASS AS AMENDED. REPORT ADOPTED.
FEBRUARY 14, 1989	PRINTING REPORT.
FEBRUARY 15, 1989	SECOND READING, DO PASS AS AMENDED.
FEBRUARY 16, 1989	ENGROSSING REPORT.
FEBRUARY 17, 1989	THIRD READING, PASSED. AYES, 50; NOES, 0.
	TRANSMITTED TO HOUSE.
I	N THE HOUSE
FEBRUARY 17, 1989	INTRODUCED AND REFERRED TO COMMITTEE ON TAXATION.
FEBRUARY 20, 1989	FIRST READING.
APRIL 1, 1989	COMMITTEE RECOMMEND BILL BE CONCURRED IN AS AMENDED. REPORT ADOPTED.
APRIL 3, 1989	PASSED CONSIDERATION FOR THE DAY.
APRIL 4, 1989	SECOND READING, CONCURRED IN AS AMENDED.
APRIL 6, 1989	THIRD READING, CONCURRED IN. AYES, 75; NOES, 23.
	RETURNED TO SENATE WITH AMENDMENTS.

#### IN THE SENATE

APRIL 11, 1989 RECEIVED FROM HOUSE.

SECOND READING, AMENDMENTS NOT CONCURRED IN.

APRIL 12, 1989 ON MOTION, FREE CONFERENCE COMMITTEE REQUESTED AND APPOINTED.

IN THE HOUSE

APRIL 13, 1989 ON MOTION, FREE CONFERENCE COMMITTEE REQUESTED AND APPOINTED.

IN THE SENATE

APRIL 18, 1989 FREE CONFERENCE COMMITTEE REPORTED.

APRIL 19, 1989 SECOND READING, FREE CONFERENCE COMMITTEE REPORT ADOPTED.

ON MOTION, RULES SUSPENDED TO PLACE BILL ON THIRD READING THIS DAY.

THIRD READING, FREE CONFERENCE COMMITTEE REPORT ADOPTED.

IN THE HOUSE

APRIL 20, 1989 FREE CONFERENCE COMMITTEE REPORT ADOPTED.

IN THE SENATE

APRIL 21, 1989 SENT TO ENROLLING.

REPORTED CORRECTLY ENROLLED.

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1	Senate BILL NO. 326
2	INTRODUCED BY Hims Warding Bob Brown HARP
3	Pin secul trackers Honsing
4	A BILL FOR AN ACT ENTITLED! "AN ACT REQUIRING THE BOARD OF
5	STATE LANDS TO VALUE CABIN SITE LICENSES AND LEASES AT 1.5
6	PERCENT OF THE VALUE DETERMINED BY THE COUNTY APPRAISER;
7	DIRECTING THE BOARD OF STATE LANDS TO FOLLOW THE PROCEDURES
8	IN 77-6-302 THROUGH 77-6-306, MCA, FOR THE DISPOSAL OR
9	VALUATION OF CABIN SITE IMPROVEMENTS; AMENDING SECTION
10	77-1-208, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE AND
11	A RETROACTIVE APPLICABILITY DATE."
12	
13	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
14	Section 1. Section 77-1-208, MCA, is amended to read:
15	"77-1-208. Cabin site licenses and leases method of
16	establishing value. (1) #ftheboardadopts,-under-any
17	existing-authority-it-may-have-on-October-1,-1983,-amethod
18	ofestablishingthe-market-value-of-cabin-site-licenses-or
19	leases-differing-from-the-method-used-by-the-boardonthat
20	date; the The board shall under-that-authority-establish-a
21	method-for-setting set the market-value-of:
22	(a) for each cabin site subject to a license or lease
23	in effect on October January 1, 1983 1988, for each licensee
24	or lessee who at any time wishes to continue or assign his
25	license or lease. which-method The fee must be 5% 1.5% of

5	of the statewide periodic revaluation of property pursuant
6	to 15-7-111;-and.
7	(b)(2) each The board shall set the fee of each
8	initial cabin site license or lease, or each current cabin
9	site license or lease of a person who does not choose to
10	retain the license or lease, which method. The initial fee
11	must be based upon a system of competitive biddingand
12	thereafter. The fee for a person who wishes to retain that
13	license or lease, must be determined under the method
14	provided for in subsection (1) ta;
15	(2)(3) Iftheboard-adoptsunder-whatever-authority
16	it-may-have-on-October-1,-1983,-the-method-ofvaluationof
17	cabinsite-licenses-and-leases-required-by-this-section;-it
18	shall-also-adopt-under-thatsameauthorityamethod The
19	board shall follow the procedures set forth in 77-6-302
20	through 77-6-306 for the disposal or valuation of any
21	fixtures or improvements placed upon the property by the
22	then-current licensee or lessee and shall require the
23	subsequent licensee or lessee whose bid is accepted by the
24	board to purchase those fixtures or improvements in the
25	manner required by the board.
	-2- INTRODUCED BILL

SB 226

the appraisal of the license-or-lease-value-of-the-property

cabin site value as determined by the county appraiser.,

which The value may be increased or decreased every-fifth

year-by-5%-of-the-change-in-the-appraised-value as a result



#### LC 0472/01

The state of the s

f3;(4) Nothing in this section may be construed as a
delegation of rulemaking authority to the board."

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NEW SECTION. Section 2. Extension of authority. Any existing authority to make rules on the subject of the provisions of [this act] is extended to the provisions of [this act].

NEW SECTION. Section 3. Effective date -- retroactive applicability. [This act] is effective on passage and approval and applies retroactively, within the meaning of 1-2-109, to licenses or leases on cabin sites entered into or extended on or after January 1, 1988.

#### STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for SB226, as introduced.

### DESCRIPTION OF PROPOSED LEGISLATION:

SB226 would require the Department of State Lands to value cabin site licenses and leases at 1.5% of the value determined by the county appraiser.

#### **ASSUMPTIONS:**

- 1. The state currently manages 631 cabinsite and homesite leases on classified forest, grazing and agricultural land.
- 2. Appraisals done by the county appraiser would be completed using essentially the same techniques as are currently being used by the Department of State Lands appraisers and would not be substantially different from current department appraisals. Approximately 150 of the cabinsite-homesite leases of the total 631 leases are located on classified grazing and agricultural lands and have not been appraised through a formal appraisal process. The department has set rentals based only on values acquired through conversations with the county assessors office of the various counties.
- The significant difference between the current process and this proposed law is the percentage used to derive the rental. Current law provides that the rental will be 5% of the lease value (3.5% of appraised value). The proposed legislation sets the rental at 1.5% of appraised value. The average appraised value for state land cabinsites is \$8,292 and the average current law annual fee is \$290.22 per site. Under the proposed law the average annual fee would be \$124.38 per site.
- 4. Currently the cabinsites in question are not appraised by the county appraiser. The Dept. of Revenue assumes that it would require an additional 1.00 FTE grade 10 position to initiate the appraisals in FY90 and that costs for subsequent fiscal years would be absorbed in the current level budgets for the department.
- 5. Savings by the Department of State Lands appraisers would be approximately effset by additional work collecting appraisals from county appraisers and setting rentals.
- 6. The Department of State Lands began the process of revising state cabinsite rental rates (3.5% of appraised value) with those leases that were renewed in 1988. Approximately 379 leases will have been revised by FY90, 505 by FY91 and all 631 by FY92.
- 7. Excess fees paid in FY88 and FY89 under existing legislation would be refunded in FY90 under the proposed law.

RAY SHACKLEFORD, BUDGET DIRECTOR

OFFICE OF BUDGET AND PROGRAM PLANNING

MATT HIMSEL, PRIMARY SPONSOR

DATE

Fiscal Note for SB226, as introduced

Fiscal Note Request, <u>SB226 as introduced</u> Form BD-15 Page 2

FISCAL IMPACT:	FY90			FY91		
	Current	Proposed		Current	Proposed	
Expenditures:	Law	<u>VIC.I</u>	Difference	Law	Law	Difference
Dept. of Revenue:						
Personal Services	\$-0-	\$ 12,000	\$ 12,000	\$-O-	\$-O-	\$-O-
Funding:						
General Fund	\$ <b>~</b> () <b>~</b>	\$ 12,000	\$ 12,000	\$-0-	\$ - <b>0</b> -	\$-D-
Revenue:						
DSL - Trust Fund	<b>\$-</b> 0-	(\$128,360)	(\$128,360)	\$-0-	(\$128,583)	(\$128,583)

## EFFECT ON COUNTY OR OTHER LOCAL REVENUE OR EXPENDITURES:

The county appraisers would have to appraise state cabinsites that are not currently being appraised by them.

#### LONG-RANGE EFFECT OF PROPOSED LEGISLATION:

By FY92 and thereafter, the legislation would reduce state school trust revenues by an average of \$160,665 per year.

# TECHNICAL OR MECHANICAL DEFECTS OR CONFLICTS WITH EXISTING LEGISLATION:

Article X, Section II of the Montana Constitution and para. 11 of the Montana Enabling Act require that the state obtain full market value for every interest in state land that is disposed of. Leasing or licensing of state land constitutes disposal of an interest. If 1.5% of market value does not constitute full market value for leasing or licensing, then this bill violates the provisions cited.

#### APPROVED BY COMM. ON NATURAL RESOURCES

T	SENATE BILL NO. 220
2	INTRODUCED BY HIMSL, HARDING, B. BROWN,
3	HARP, PINSONEAULT, MANNING
4	
5	A BILL FOR AN ACT ENTITLED: "AN ACT REQUIRING THE BOARD OF
6	STATEBANDS LAND COMMISSIONERS TO VALUE CABIN SITE LICENSES
7	AND LEASES AT 1-5 2 PERCENT OF THE VALUE DETERMINED BY THE
8	COUNTY APPRAISER; DIRECTING THE BOARD OF STATE-BANDS LAND
9	COMMISSIONERS TO FOLLOW THE PROCEDURES IN 77-6-302 THROUGH
10	77-6-306, MCA, FOR THE DISPOSAL OR VALUATION OF CABIN SITE
11	IMPROVEMENTS; AMENDING SECTION 77-1-208, MCA; AND PROVIDING
12	AN IMMEDIATE EFFECTIVE DATE AND A RETROACTIVE APPLICABILITY
13	DATE."
14	
15	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
16	Section 1. Section 77-1-208, MCA, is amended to read:
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21	leases-differing-from-the-method-used-by-the-boardonthat
22	datethe The board shall under-that-authority-establish-a
23	method-for-setting set the market-value-of: PEE
24	(a) for each cabin site subject to a license or lease
25	in effect on October January 1, 1983 1988, for each licensee

3	of the appraisal of the licenseorlease-value-of-the
. 4	property cabin site value as determined by the county
5	appraiser.7Which The value may be increased or decreased
6	every-fifth-year-by-5%-of-the-change-in-the-appraisedvalue
7	as a result of the statewide periodic revaluation of
8	property pursuant to 15-7-111;-and.
9	(b)(2) each The board shall set the fee of each
10	initial cabin site license or lease, or $\underline{each}$ current cabin
11	site license or lease of a person who does not choose to
12	retain the license or lease, - which - method. The initial fee
13	must be based upon a system of competitive $bidding_{7}$ and
14	thereafter. The fee for a person who wishes to retain that
15	license or lease; must be determined under the method
16	provided for in subsection (1) tat.
17	(2)(3) Iftheboard-adopts,-under-whatever-authority
18	it-may-have-on-October-1,-1983,-the-method-ofvaluationof
19	cabinsite-licenses-and-leases-required-by-this-section;-it
20	shall-also-adopt-under-thatsameauthorityamethod The
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22	through 77-6-306 for the disposal or valuation of any

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subsequent licensee or lessee whose bid is accepted by the

board to purchase those fixtures or improvements in the manner required by the board.

(3)(4) Nothing in this section may be construed as a delegation of rulemaking authority to the board."

NEW SECTION. **Section 2.** Extension of authority. Any existing authority to make rules on the subject of the provisions of [this act] is extended to the provisions of [this act].

NEW SECTION. Section 3. Effective date -- retroactive applicability. [This act] is effective on passage and approval and applies retroactively, within the meaning of 1-2-109, to licenses or leases on cabin sites entered into or extended on or after January 1, 1988.

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SENATE BILL NO. 226

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2	license or lease. which-method The fee must be 5% 1:5% 2%
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7	as a result of the statewide periodic revaluation of
8	property pursuant to 15-7-1117-and. AN APPEAL OF A CABIN
9	SITE VALUE DETERMINED BY THE COUNTY APPRAISER SHALL BE
10	CONDUCTED PURSUANT TO TITLE 15, CHAPTER 2.
11	(b)(2) each The board shall set the fee of each
1 2	initial cabin site license or lease, or each current cabin
13	site license or lease of a person who does not choose to

provided for in subsection (1)(a).

(2)(3) If--the--board-adopts,-under-whatever-authority
it-may-have-on-October-1,-1983,-the-method-of--valuation--of
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through 77-6-306 for the disposal or valuation of any
fixtures or improvements placed upon the property by the

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must be based upon a system of competitive bidding, -- and

thereafter. The fee for a person who wishes to retain that

license or lease, must be determined under the method

-2-

SB 226

- 1 then-current licensee or lessee and shall require the
- 2 subsequent licensee or lessee whose bid is accepted by the
- 3 board to purchase those fixtures or improvements in the
- 4 manner required by the board.
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- 6 delegation of rulemaking authority to the board."
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- 10 [this act].
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- 12 applicability. [This act] is effective on passage and
- 13 approval and applies retroactively, within the meaning of
- 14 1-2-109, to licenses or leases on cabin sites entered into
- 15 or extended on or after January 1, 1988.

# STANDING COMMITTEE REPORT

March 31, 1989 Page 1 of 1

Mr. Speaker: We, the committee on Taxation report that Senate Bill 226 (third reading copy -- blue) be concurred in as amended .

WILL CARRY THIS BILL ON THE HOUSE FLOOR]

# And, that such amendments read:

1. Title, line 8.

Strike: "COUNTY APPRAISER"

Insert: "DEPARTMENT OF REVENUE"

2. Page 2, lines 4 and 5. Following: "the" on line 4

Strike: "county appraiser"
Insert: "department of revenue"

3. Page 2, line 9. Strike: "COUNTY APPRAISER"

Insert: "department of revenue"

# COMMITTEE OF THE WHOLE AMENDMENT SENATE BILL 226

Representative Mark O'Keefe

April 3, 1989 1:53 pm Page 1 of 1

Mr. Chairman: I move to amend SENATE BILL 226 (third reading copy -- blue).

Orkeefe

And, that such amendments to SENATE BILL 226 read as follows:

1. Title, line 7. Following: "1.5" Strike: "2"
Insert: "3.5"

2. Page 2, line 2.
Following: "1.5%" Strike: "2%"
Insert: "3.5%"

ADOPT

2	INTRODUCED BY HIMSL, HARDING, B. BROWN,
3	HARP, PINSONEAULT, MANNING
4	
5	A BILL FOR AN ACT ENTITLED: "AN ACT REQUIRING THE BOARD OF
6	STATELANDS LAND COMMISSIONERS TO VALUE CABIN SITE LICENSES
7	AND LEASES AT 1.5 2 3.5 PERCENT OF THE VALUE DETERMINED BY
8	THE COUNTYAPPRAISER DEPARTMENT OF REVENUE; DIRECTING THE
9	BOARD OF STATEBANDS LAND COMMISSIONERS TO FOLLOW THE
0	PROCEDURES IN 77-6-302 THROUGH 77-6-306, MCA, FOR THE
1	DISPOSAL OR VALUATION OF CABIN SITE IMPROVEMENTS; AMENDING
2	SECTION 77-1-208, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE
3	DATE AND A RETROACTIVE APPLICABILITY DATE."
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5	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
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8	establishing value. (1) #ftheboardadopts-under-any
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in effect on October January 1, 1983 1988, for each licensee

SENATE BILL NO. 226

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4	property cabin site value as determined by the county
5	appraiser DEPARTMENT OF REVENUE.7 which The value may be
6	increased or decreased every-fifth-year-by-5%-of-thechange
7	in-the-appraised-value as a result of the statewide periodic
8	revaluation of property pursuant to 15-7-111; and. AN APPEAL
9	OF A CABIN SITE VALUE DETERMINED BY THE COUNTY-APPRAISES
.0	DEPARTMENT OF REVENUE SHALL BE CONDUCTED PURSUANT TO TITLE
.1	15, CHAPTER 2.
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19	provided for in subsection (1) (a).
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21	itmayhave-on-October-17-19037-the-method-of-valuation-o
22	cabin-site-licenses-and-leases-required-by-this-section;i
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24	board shall follow the procedures set forth in 77-6-30

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#### SB 0226/04

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# Free Conference Committee Report on SB 226 Report No. 1, April 17, 1989

Mr President and Mr. Speaker:

We, your Free Conference Committee on SB 226 met and considered:

The House Committee of the Whole amendments to SB 226 (third reading copy -- blue) offered by Rep. O'Keefe and dated April 3, 1989.

We recommend that the House amendments be accepted and that SB 226 (reference copy -- salmon) be amended as follows:

1. Title, line 8.

Following: "REVENUE"

Insert: "OR \$150, WHICHEVER IS GREATER"

2. Page 1, line 23.
Following: "of:"
Insert: "annual"

3. Page 2, line 5. Following: "REVENUE"

Insert: "or \$150, whichever is greater. The licensee or lessee has the option to pay the entire fee on March 1 or to divide the fee into two equal payments due March 1 and September 1"

And that this Conference Committee Report be adopted.

FOR THE SENATE

Sen. Himsl, Chairman

Sen Brown

Sen. Manning

 $\Delta \cup K : A \cup A$ 

FOR THE HOUSE

11/1

/Keefe,

Chairm

Rep., Staying

Rep. Glaser

ADOPT

REJECT

2	INTRODUCED BY HIMSL, HARDING, B. BROWN,
3	HARP, PINSONEAULT, MANNING
4	
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8	THE COUNTYAPPRAISER DEPARTMENT OF REVENUE OR \$150,
9	WHICHEVER IS GREATER; DIRECTING THE BOARD OF STATELANDS
10	LAND COMMISSIONERS TO FOLLOW THE PROCEDURES IN 77-6-302
11	THROUGH 77-6-306, MCA, FOR THE DISPOSAL OR VALUATION OF
12	CABIN SITE IMPROVEMENTS; AMENDING SECTION 77-1-208, MCA; AND
13	PROVIDING AN IMMEDIATE EFFECTIVE DATE AND A RETROACTIVE
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SENATE BILL NO. 226

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4	3.5% of the appraisal of the license-or-lease-value-of-the
5	property cabin site value as determined by the county
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7	GREATER. THE LICENSEE OR LESSEE HAS THE OPTION TO PAY THE
8	ENTIRE FEE ON MARCH 1 OR TO DIVIDE THE FEE INTO TWO EQUAL
9	PAYMENTS DUE MARCH 1 AND SEPTEMBER 1.7-which The value may
10	be increased or decreased everyfifth-year-by-5%-of-the
11	change-in-the-appraised-value as a result of the statewide
12	periodic revaluation of property pursuant to 15-7-111; -and
13	AN APPEAL OF A CABIN SITE VALUE DETERMINED BY THE COUNTY
14	APPRAISER DEPARTMENT OF REVENUE SHALL BE CONDUCTED PUPSUANT
15	TO TITLE 15, CHAPTER 2.
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in effect on October January 1, 1983 1988, for each licensee

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- cabin-site-licenses-and-leases-required-by-this-section,-it

  shall-also-adopt-under-that-same-authority-a-method The

  board shall follow the procedures set forth in 77-6-302

  through 77-6-306 for the disposal or valuation of any

  fixtures or improvements placed upon the property by the

  then-current licensee or lessee and shall require the

  subsequent licensee or lessee whose bid is accepted by the

  board to purchase those fixtures or improvements in the

  manner required by the board.
- 10 (3)(4) Nothing in this section may be construed as a
  11 delegation of rulemaking authority to the board."

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- NEW SECTION. Section 2. Extension of authority. Any existing authority to make rules on the subject of the provisions of [this act] is extended to the provisions of [this act].
  - NEW SECTION. Section 3. Effective date -- retroactive applicability. [This act] is effective on passage and approval and applies retroactively, within the meaning of 1-2-109, to licenses or leases on cabin sites entered into or extended on or after January 1, 1988.