SENATE BILL NO. 128

INTRODUCED BY MANNING, MCLANE, NORMAN, PIPINICH, REGAN, O'KEEFE, WALKER, CONNELLY, J. BROWN, BRADLEY

BY REQUEST OF THE JOINT INTERIM SUBCOMMITTEE ON WELFARE

II	N THE SENATE
JANUARY 14, 1989	INTRODUCED AND REFERRED TO COMMITTEE ON LABOR & EMPLOYMENT RELATIONS.
	FIRST READING.
FEBRUARY 15, 1989	COMMITTEE RECOMMEND BILL DO PASS AS AMENDED. REPORT ADOPTED.
	STATEMENT OF INTENT ADOPTED.
FEBRUARY 16, 1989	PRINTING REPORT.
FEBRUARY 17, 1989	SECOND READING, DO PASS.
FEBRUARY 18, 1989	ENGROSSING REPORT.
FEBRUARY 20, 1989	THIRD READING, PASSED. AYES, 50; NOES, 0.
	TRANSMITTED TO HOUSE.
I	N THE HOUSE
FEBRUARY 19, 1989	INTRODUCED AND REFERRED TO COMMITTEE ON LABOR & EMPLOYMENT RELATIONS.
FEBRUARY 21, 1989	FIRST READING.
MARCH 1, 1989	ON MOTION, REREFERRED TO COMMITTEE ON HUMAN SERVICES & AGING.
MARCH 21, 1989	COMMITTEE RECOMMEND BILL BE CONCURRED IN AS AMENDED. REPORT ADOPTED.
MARCH 27, 1989	SECOND READING, CONCURRED IN AS

AMENDED.

MARCH 28, 1989	ON MOTION, RULES SUSPENDED AND BILL PLACED ON SECOND AND THIRD READING THE 70TH LEGISLATIVE DAY.
MARCH 29, 1989	SECOND READING, CONCURRED IN AS AMENDED.
	THIRD READING, CONCURRED IN. AYES, 93; NOES, 1.
	RETURNED TO SENATE WITH AMENDMENTS.
	IN THE SENATE
APRIL 5, 1989	SECOND READING, AMENDMENTS NOT CONCURRED IN.
APRIL 6, 1989	ON MOTION, FREE CONFERENCE COMMITTEE REQUESTED AND APPOINTED.
	IN THE HOUSE
APRIL 7, 1989	ON MOTION, FREE CONFERENCE COMMITTEE REQUESTED AND APPOINTED.
	IN THE SENATE
APRIL 14, 1989	FREE CONFERENCE COMMITTEE REPORTED.
APRIL 15, 1989	SECOND READING, FREE CONFERENCE COMMITTEE REPORT ADOPTED.
	IN THE HOUSE
APRIL 17, 1989	FREE CONFERENCE COMMITTEE REPORT ADOPTED.
	IN THE SENATE
APRIL 18, 1989	THIRD READING, FREE CONFERENCE COMMITTEE REPORT ADOPTED.

SENT TO ENROLLING.

REPORTED CORRECTLY ENROLLED.

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REQUEST OF THE JOINT INTERIM BUBOOMMITTEE ON WELFARE Dibloon Brade

A BILL FOR AN ACT ENTITLED: "AN ACT TO REVISE AND CONTINUE A JOB SEARCH, TRAINING, AND WORK PROGRAM FOR EMPLOYABLE RECIPIENTS OF GENERAL RELIEF ASSISTANCE: TO CLARIFY THE PURPOSE OF THE PROGRAM; AMENDING SECTION 53-3-304, MCA; AND PROVIDING AN EFFECTIVE DATE."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 53-3-304, MCA, is amended to read: "53-3-304. Power to require recipient employable recipients to participate in job search, training, and work programs. (1) The department shall cooperate with the department of labor and industry and other designated agencies to initiate, promote, and develop job search, training, and work programs that will contribute -- to--the employability---of provide employment, training, and experience for persons receiving general relief under the provisions of this chapter. These programs must be designed to:

(a) preserve and improve the habits job-finding skills of recipients for whom jobs are not otherwise immediately available; and

<u>(b)</u>	provid	e training	and	experience	e that	will	enable
recipient	s to fi	nd regular	, sus	stainable e	employm	ent.	

- (2) For each county with state-assumed welfare services, the department shall contract with the department of labor and industry or other designated agencies to institute a job-search---training---and--work program that provides--able-bodied--general--relief--recipients--with-the necessary-job-finding-skills-to-seek-unsubsidized-employment independently as provided for in subsection (1).
- (3) In a county with state-assumed welfare services. an able-bodied employable recipient of general relief shall enroll in a structured job search and training program at an employment office or other site designated by the department. The program must include but is not limited to the following elements:
 - (a) assessment and testing:
 - (b) an employability plan;
- (c) a requirement that recipients participate for a minimum of 40 hours a week in a combination of activities, including work as provided in subsection (4), unless they are prevented, with good cause, from participating in such activities;
- 23 te)(d) remedial education or job skills training, if it is called for in the employability plan and if it 24 provides for immediate referral to an appropriate Job 25

INTRODUCED BILL 53 128

Training	Partnership	Act	program:

td)(e) a job readiness and job search program that
must include but is not limited to:

- (i) self-assessment and occupational testing:
- (ii) instruction in completing applications, writing resumes, and preparing for interviews:
- $\begin{tabular}{lll} (iii) identification of and contact with potential \\ employers; and \end{tabular}$
 - (iv) participation in simulated job interviews; and
- (v) intensive job search activity and prompt placements for recipients who are ready to enter the work force;
 - tef(f) a supervised effort to find employment; and
 tff(g) efforts to address barriers to employment;;
- (h) an expectation that recipients must be employed at the end of the program; and
 - (i) followup and monitoring of program performance.
- (4) (a) In addition to the training required in subsection (3), if a public agency or a private nonprofit agency has work available which a recipient of general relief is capable of performing or the department of social and rehabilitation services is required to operate a work program under the provisions of 53-2-822, then the county department of public welfare or the department of social and rehabilitation services may require a recipient to perform

work at the minimum wage or may pay a recipient at the prevailing rate of wages paid in that county by that agency for similar work, to be paid from the county poor fund or state funds, in place of granting him general relief.

- (b) No currently employed worker may be displaced by any recipient (including partial displacement such as a reduction in the hours of nonovertime work, wages, or employment benefits).
- (c) No recipient may be employed when any other person is on layoff from the same or any substantially equivalent job or when the employer has terminated the employment of any regular employee or otherwise reduced its workforce with the intention of filling the vacancy so created by hiring a recipient whose wages are subsidized under this section.
- (5) The county department of public welfare or the department of social and rehabilitation services, as the case may be, shall provide coverage under the Workers' Compensation Act for those recipients of general relief working under the provisions hereof and may enter into such agreements with the division of workers' compensation of the department of labor and industry as may be necessary to carry out the provisions of this section.
- (6)--A-recipient-who-has-completed-the--assessment--and testing--portions--of--the--program--and--has--developed--an employability-plan-shall-participate-in--the--job--readiness

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1	and-job-search-program-provided-for-in-subsection-(3)(d)-for
2	atleast80hours-in-any-5-week-period-and-shall-spend-at
3	least-8hoursaweekinasupervisedefforttofind
4	employment:
5	(7)Arecipientwhohascompletedthejob-search
6	<pre>program-provided-for-in-subsection-(3)-shall:</pre>
7	fa)continue-to-spend-at-least-8-hoursaweekina
8	supervised-effort-to-find-employment;-and
9	<pre>tb)forthedurationof-his-eligibility-for-general</pre>
10	relief;-spend32hoursaweek;ascalledforinthe
11	employability-plan7-in:
12	(i)remedial-education;
13	(ii)-counseling;
14	(iii)-job-skills-training;
15	(iv)-workforapublic-agency-or-a-private-nonprofit
16	agency;-as-required-in-subsection-(4);-or
17	<pre>tv)job-seeking-or-other-related-activities=</pre>
18	(8)Nothing-in-this-chapter-requires-arecipientto:
19	(a)participate-in-the-job-search-and-training-program
20	requiredbysubsection(3)ortoperformworkunder
21	subsection-(4)-if-the-training-or-work-site-is-more-than10
22	milesfromhisresidence,unless-the-department-provides
23	transportationorreimbursestherecipientfor
24	transportation-costs;-or
25	fb)continue-the-activities-required-by-subsection-#7

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#9)(6) Where a labor organization represents a substantial number of employees who are engaged in similar work or training in the area where it is proposed to assign the recipient to work or training, an opportunity must be provided for that organization to submit comments with respect to such proposal.

(10)(7) No work program may impair existing contracts for services or collective bargaining agreements, and no work program that would be inconsistent with the terms of a collective bargaining agreement may be undertaken without the written concurrence of the labor organization and employer concerned.

(8) No program established under this section may include any political, partisan, or lobbying activities. The department shall deny funds to any program involved in such activities."

Section 2. Audit. The legislative auditor shall conduct a performance audit of the program provided in 53-3-304 and report the results of the audit to the 52nd legislature.

Section 3. Extension of authority. Any existing authority to make rules on the subject of the provisions of [this act] is extended to the provisions of [this act].

Section 4. Effective date. [This act] is effective

LC 0129/01

l July 1, 1989.

-End-

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STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for SB128, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

An act entitled, "An act to revise and continue a job search, training, and work program for employable recipients of general relief assistance; to clarify the purpose of the program; amending Section 53-3-3-4, MCA; and providing an effective date."

FISCAL IMPACT:

It is impossible to determine the fiscal impact due to the uncertainty of legislative intent.

MECHANICAL OR TECHNICAL DEFECTS IN PROPOSED LEGISLATION:

Because of the uncertainty of legislative intent, it is impossible to determine the extent of the revision to the existing program. Two possible option's of legislative intent have been outlined.

Option A: To operate the new program under the guidelines of the current Project Work Program with the exception that, the proposed legislation require participation for 40 hours per week instead of the current 32 hours per week, an impact on staff time and administrative costs of approximately 20% would be realized. Increased costs would be approximately \$329,987 in FY90 and \$314,987 in FY91, (General Fund \$177,744 in FY90 and \$170,243 in FY91, Food Stamp Job Search \$152,244 in FY90 and \$144,743 in FY91.)

Assumptions:

- 1. Assume Project Work Program costs will increase approximately 20%, \$285,500 (General Fund \$155,500 and Food Stamp Job Search \$130,000.)
- 2. Assume a follow-up and monitoring system can be designed and put in place. There will be an initial cost for setting up the computer system plus continued costs for maintaining the computer system, 0.5 FTE additional clerical staff, telephone time, etc. Additionally, the existing automation system would need to be modified to reflect additional data collection and reporting requirements.

Personal Services
Salaries
Senefits
(Includes additional 0.5 FTE)

Additional \$6,777
\$1,710

RAY SHACKLEFORD, BUDGET DIRECTOR

OFFICE OF BUDGET AND PROGRAM PLANNING

Tichan Flanning

RICHARD E. MANNING, PRIMARY SPONSOR

DATE

Fiscal Note for SB128, as introduced

SB 128

Management Information System

(Includes revision to system/upkeep/follow-up) Initial computer programming \$15,000 Maintain computer \$10,000/year Research \$3.000/year

\$5,000/year Clerical \$3,000/year Telephone costs

FY90 FY91 \$36,000 Total First Year

Total Each Year After \$21,000

Option B:

To operate the new program with an increase in the guidelines of the current Project Work Program that would intensify the employment training and experience for persons receiving general relief. Job Skills training would increase from \$300 to \$1,000 per client per year. Alcohol/drug counseling would be provided to 1250 clients at an average cost of \$600 and literacy remediation would be provided to 1250 clients at an average cost of \$350. Increased costs would be approximately \$4,015,137 in FY90 and \$3,999,437 in FY91, (General Fund \$1,943,708 in FY90 and \$1,935,858 in FY91, Food Stamp Job Search \$2,071,429 in FY90 and \$2,063,579 in FY91.)

Assumptions:

- Job training for GA clients will cost approximately \$1,000. Additional training/counseling will be provided at costs above and beyond this.
- GA clients are among the hardest-to-serve and will require additional counseling/training 2. (such as drug/alcohol abuse counseling or literacy remediation).
- Regardless of training, some people may remain unemployed. 3.
- Proposed legislation will have an increased impact on staff time and administration costs of approximately 20%.
- 5. The general economic condition of the State of Montana precludes guarantees of jobs for all who are unemployed.
- A follow-up and monitoring system can be designed and put in place. The automation system 6. will need to be modified for additional data collection and reporting requirements. The system will have a fiscal impact.
- SRS determines GA eligibility.
- Administrative Rule making authority should be extended to DOLI; rules will need to be rewritten.
- SRS and DOLI will operate under a Memorandum of Agreement similar to the one now in effect.
- 10. Assume a follow-up and monitoring system can be designed and put in place. There will be initial cost for setting up the computer system plus continued costs for maintaining the computer system, 0.5 FTE additional clerical staff, telephone time, etc. Additionally, the existing automation system would need to be modified to reflect additional data collection and reporting requirements.

Fiscal Note Request, <u>SB128 as introduced</u> Form BD-15 Page 3

Personal Services

	Additional
Salaries	\$6,777
Benefits	\$1,710
(Includes additional 0.5 FTF)	

Operating Expenses

Administrative Rules	\$700
(20 pages at \$35 per page)	
Workers Compensation	\$23,600
(Based on FY87)	

Management Information System

(Includes revision to system/upkeep/follow-up)		
Initial computer programming	\$15,000	
Maintain computer	\$10,000/year	
Research	\$3,000/year	
Clerical	\$5,000/year	
Telephone costs	\$3,000/year	

	<u> FY90</u>	<u> FY91</u>
Total First Year	\$36,000	
Total Each Year After		\$21,000

Grants

Average of 3775 persons served per year (based on FY87)	Per Year
\$1,000 average cost for job training per person Average 1250 (1/3 of total clients served)	\$3,775,000
need literacy remediation at average cost of \$350	\$437,500
Average 1250 (1/3 of total clients served) need alcohol/drug counseling at average cost of \$600	\$750,000
20% increase in staff time (based on PY 1987 staff time)	\$154,530

Based on the above assumptions, SB128 would increase general fund expenditures for general assistance by \$1,943,708 in FY90 and \$1,935,858 in FY91.

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APPROVED BY COMMITTEE ON LABOR & EMPLOYMENT RELATIONS

1	SENATE BILL NO. 128
2	INTRODUCED BY MANNING, MCLANE, NORMAN, PIPINICH,
3	REGAN, O'KEEFE, WALKER, CONNELLY, J. BROWN, BRADLEY
4	BY REQUEST OF THE JOINT INTERIM SUBCOMMITTEE ON WELFARE
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT TO REVISE AND CONTINUE
7	A JOB SEARCH, TRAINING, AND WORK PROGRAM FOR EMPLOYABLE
8	RECIPIENTS OF GENERAL RELIEF ASSISTANCE; TO CLARIFY THE
9	PURPOSE OF THE PROGRAM; AMENDING SECTION 53-3-304, MCA; AND
LO	PROVIDING AN EFFECTIVE DATE."
l1	
12	STATEMENT OF INTENT
1.3	It is the intent of the legislature, in enacting this
14	bill, that the department of social and rehabilitation
15	services revamp the current general relief work program
16	provided for in 53-3-304 to make it a total, work-oriented
17	program designed to help recipients of general relief obtain
18	regular, sustainable employment.
19	The bill is intended to correct program deficiencies
20	found in an audit requested by the joint interim
21	subcommittee on welfare. The audit, which was conducted by
22	the office of the legislative auditor, revealed that the
23	current program is not achieving the purpose for which it
	was intended. The audit showed that:
24	was intended. The autre snowed that:

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1	recipients	to	obtain	permanent	employment;

- 2 (2) the program only moderately increases the 3 percentage of recipients who find employment;
- 4 (3) the program does not significantly reduce the 5 general relief caseload; and
- 6 (4) overall, the program does not result in net
 7 savings to the state when reductions in welfare costs are
 8 compared to the costs of administering the program.
- 9 Thus, the legislature intends to provide for a 10 revitalized work program for recipients of general relief. 11 As reconceived, the program must include:
 - (1) intensive job search activity and prompt placements for recipients who are job ready, rather than remedial education, job training, or other activities that, although beneficial, are not necessary for recipients to find employment;
 - (2) remedial education and job skills training, but only if it is necessary for the recipient to become employed. Whenever possible, it is intended that services be provided through existing, local adult basic education programs and programs administered under the Job Training Partnership Act.
 - (3) active daily involvement of recipients in a combination of employment-related activities in order to enhance self-motivation and to increase job placement. Job

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- 1 search is an essential requirement that should be conducted 2 as part of the food stamp employment and training program 3 funded by the federal government. In addition, county workfare should be required, but only in combination with other employment assistance, such as job search, 6 readiness training, remedial education, job training, and 7 job placement.
 - (4) a minimum 40-hour per week requirement participation in program activities:

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- (5) a clear expectation that recipients must be employed at the end of the program. This expectation should be reinforced daily by program operators and should be communicated to each recipient upon enrollment in the program.
- (6) participation in activities authorized under [section 10, Senate Bill No. 101] in lieu of participation in job search, training, and work activities otherwise required in 53-3-304;
- 19 (7) follow-up and monitoring of program performance; and 20
- 21 (8) prohibition of political activities under the 22 program.
- 23 In redesigning the program, the department of social 24 and rehabilitation services shall examine the policies and 25 experience of work programs in other states, including the

L	Utah	eme	rge	ncy	work	pro	ogran	n, w	hich	is a	progr	am tha	t has
2	opera	ted	at	less	than	10%	of	the	cost	of	the	Utah	work
3	incen	tive	(6	IN) r	orogra	m.							

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 53-3-304, MCA, is amended to read: 6 "53-3-304. Power to require recipient employable 7 8 recipients to participate in job search, training, and work programs. (1) The department shall cooperate with the 9 department of labor and industry and other designated 10 11 agencies to initiate, promote, and develop job search, training, and work programs that will contribute-to-the 12 employability---of provide employment, training, and 13 experience for persons receiving general relief under the 14 15 provisions of this chapter. These programs must be designed 16 to:

- (a) preserve and improve the work habits and job-finding skills of recipients for whom jobs are not otherwise immediately available; and
- 20 (b) provide training and experience that will enable 21 recipients to find regular, sustainable employment.
- 22 (2) For each county with state-assumed welfare services, the department shall contract with the department of labor and industry or other designated agencies to institute a job--search; --training; --and-work program that 25

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provides-able-bodiedgeneralreliefrecipientswiththe
necessary-job-finding-skills-to-seek-unsubsidized-employment
independently as provided for in subsection (1).

- (3) In a county with state-assumed welfare services, an able-bodied employable recipient of general relief shall enroll in a structured job search and training program at an employment office or other site designated by the department. The program must include but is not limited to the following elements:
- (a) assessment and testing;
- 11 (b) an employability plan;

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- 12 (c) a requirement that recipients participate for a

 13 minimum of 40 hours a week in a combination of activities,

 14 including work as provided in subsection (4), unless they

 15 are prevented, with good cause, from participating in such

 16 activities:
- 17 (c)(d) remedial education or job skills training, if 18 it is called for in the employability plan and if it 19 provides for immediate referral to an appropriate Job 20 Training Partnership Act program;
- 21 (d)(e) a job readiness and job search program that
 22 must include but is not limited to:
 - (i) self-assessment and occupational testing;
- 24 (ii) instruction in completing applications, writing
 25 resumes, and preparing for interviews;

- 1 (iii) identification of and contact with potential
 2 employers; end
- 3 (iv) participation in simulated job interviews; and
- 4 <u>(v) intensive job search activity and prompt</u>
 5 <u>placements for recipients who are ready to enter the work</u>
 6 force;
- - (h) an expectation that recipients must be employed at the end of the program; and
 - (i) followup and monitoring of program performance.
 - (4) (a) In addition to the training required in subsection (3), if a public agency or a private nonprofit agency has work available which a recipient of general relief is capable of performing or the department of social and rehabilitation services is required to operate a work program under the provisions of 53-2-822, then the county department of public welfare or the department of social and rehabilitation services may require a recipient to perform work at the minimum wage or may pay a recipient at the prevailing rate of wages paid in that county by that agency for similar work, to be paid from the county poor fund or state funds, in place of granting him general relief.
 - (b) No currently employed worker may be displaced by any recipient (including partial displacement such as a

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the work has been been a facility of the control of

reduction in the hours of nonovertime work, wages, or employment benefits).

- (c) No recipient may be employed when any other person is on layoff from the same or any substantially equivalent job or when the employer has terminated the employment of any regular employee or otherwise reduced its workforce with the intention of filling the vacancy so created by hiring a recipient whose wages are subsidized under this section.
- (5) The county department of public welfare or the department of social and rehabilitation services, as the case may be, shall provide coverage under the Workers' Compensation Act for those recipients of general relief working under the provisions hereof and may enter into such agreements with the division of workers' compensation of the department of labor and industry as may be necessary to carry out the provisions of this section.
- (6)--A--recipient--who-has-completed-the-assessment-and testing--portions--of--the--program--and--has--developed--an employability--plan--shall--participate-in-the-job-readiness and-job-search-program-provided-for-in-subsection-(3)(d)-for at-least-80-hours--in-any-5-week-period-and--shall--spend--at least--8--hours--a--week--in--a--supervised--effort--to-find employment:
- (7)--A-rectpient--who--has--completed--the--job--search
 program-provided for-in-subsection-(3)-shall:

1	(a)continuetospendatleast-8-hours-a-week-in-s
2	supervised-effort-to-find-employment;-and
3	<pre>{b}for-the-duration-of-hiseligibilityforgeneral</pre>
4	relief,spend32hoursaweek,ascalledforin-the
5	employability-plan,-in:
6	(i)remedial-education;
7	<pre>fii)-counseling;</pre>
8	<pre>fiii)-job-skills-training;</pre>
9	(iv)-work-for-a-public-agency-oraprivatenonprofit
10	agency,-as-required-in-subsection-(4);-or
11	<pre>(v)job-seeking-or-other-related-activities-</pre>
12	(8)Nothinginthis-chapter-requires-a-recipient-to-
13	(a)participate-in-the-job-search-and-training-program
14	requiredbysubsection+3}ortoperformworkunder
15	subsection(4)-if-the-training-or-work-site-is-more-than-1
16	miles-from-his-residence,unlessthedepartmentprovide:
17	transportationorreimbursestherecipientfo
18	transportation-costs;-or
19	(b)continue-the-activities-required-by-subsection-(7
20	for-longer-than-6-months-
21	(9)(6) Where a labor organization represents
22	substantial number of employees who are engaged in simila
23	work or training in the area where it is proposed to assign

the recipient to work or training, an opportunity must be

provided for that organization to submit comments with

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-8- SB 128

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1	respect	to	such	proposal.
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- the the terms of a collective bargaining agreements, and no work program that would be inconsistent with the terms of a collective bargaining agreement may be undertaken without the written concurrence of the labor organization and employer concerned.
- (8) No program established under this section may include any political, partisan, or lobbying activities. The department shall deny funds to any program involved in such activities."
- NEW SECTION. SECTION 2. COORDINATION REQUIREMENTS -CONSOLIDATION OF PROGRAMS AUTHORIZED. (1) THE GOVERNOR SHALL
 ASSURE THAT PROGRAM ACTIVITIES UNDER 53-3-304 ARE
 COORDINATED WITH PROGRAMS ADMINISTERED UNDER THE FEDERAL JOB
 TRAINING PARTNERSHIP ACT AND ANY OTHER RELEVANT EMPLOYMENT,
 TRAINING, EDUCATION, OR WORK PROGRAM IN THIS STATE.
- (2) THE GOVERNOR MAY CONSOLIDATE THE PROGRAM
 ESTABLISHED IN 53-3-304 WITH OTHER PROGRAMS IN ORDER TO
 MAXIMIZE COORDINATION OF PROGRAM ACTIVITIES AS REQUIRED IN
 SUBSECTION (1) AND TO PREVENT OVERLAPPING AND DUPLICATION OF
 SERVICES.
- 23 (3) WHERE ADULT BASIC EDUCATION PROGRAMS EXIST,
 24 REMEDIAL EDUCATION SERVICES PROVIDED FOR IN 53-3-304(3) MUST
 25 BE COORDINATED, THROUGH CONTRACTS OR COOPERATIVE AGREEMENTS,

- 1 WITH STATE OR LOCAL AGENCIES HAVING RESPONSIBILITY FOR
- 2 PROGRAMS ADMINISTERED UNDER THE ADULT EDUCATION ACT, PUBLIC
- 3 LAW 100-297.
- NEW SECTION. Section 3. Audit. The legislative auditor shall conduct a performance audit of the program provided in 53-3-304 and report the results of the audit to the 52nd legislature.
- 8 NEW SECTION. Section 4. Extension of authority. Any
 9 existing authority to make rules on the subject of the
 10 provisions of [this act] is extended to the provisions of
 11 [this act].
- NEW SECTION. Section 5. Effective date. [This act] is effective July 1, 1989.

-End-

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SB 128

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find employment;

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1	SENATE BILL NO. 128
2	INTRODUCED BY MANNING, MCLANE, NORMAN, PIPINICH,
3	REGAN, O'KEEPE, WALKER, CONNELLY, J. BROWN, BRADLEY
4	BY REQUEST OF THE JOINT INTERIM SUBCOMMITTEE ON WELFARE
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT TO REVISE AND CONTINUE
7	A JOB SEARCH, TRAINING, AND WORK PROGRAM FOR EMPLOYABLE
8	RECIPIENTS OF GENERAL RELIEF ASSISTANCE; TO CLARIFY THE
9	PURPOSE OF THE PROGRAM; AMENDING SECTION 53-3-304, MCA; AND
10	PROVIDING AN EFFECTIVE DATE."

51st Legislature

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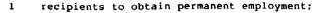
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STATEMENT OF INTENT

It is the intent of the legislature, in enacting this bill, that the department of social and rehabilitation services revamp the current general relief work program provided for in 53-3-304 to make it a total, work-oriented program designed to help recipients of general relief obtain regular, sustainable employment.

The bill is intended to correct program deficiencies found in an audit requested by the joint interim subcommittee on welfare. The audit, which was conducted by the office of the legislative auditor, revealed that the current program is not achieving the purpose for which it was intended. The audit showed that:

(1) the current program does not enable general relief



- 2 (2) the program only moderately increases the 3 percentage of recipients who find employment;
- 4 (3) the program does not significantly reduce the 5 general relief caseload; and
- 6 (4) overall, the program does not result in net
 7 savings to the state when reductions in welfare costs are
 8 compared to the costs of administering the program.
- 9 Thus, the legislature intends to provide for a 10 revitalized work program for recipients of general relief. 11 As reconceived, the program must include:
- 12 (1) intensive job search activity
- 12 {1} intensive job search activity and prompt
 13 placements for recipients who are job ready, rather than
 14 remedial education, job training, or other activities that,
 15 although beneficial, are not necessary for recipients to
- (2) remedial education and job skills training, but only if it is necessary for the recipient to become employed. Whenever possible, it is intended that services be provided through existing, local adult basic education programs and programs administered under the Job Training Partnership Act.
- 23 (3) active daily involvement of recipients in a 24 combination of employment-related activities in order to 25 enhance self-motivation and to increase job placement. Job

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- search is an essential requirement that should be conducted

 as part of the food stamp employment and training program

 funded by the federal government. In addition, county

 workfare should be required, but only in combination with

 other employment assistance, such as job search, job

 readiness training, remedial education, job training, and

 job placement.
- 8 (4) a minimum 40-hour per week requirement for
 9 participation in program activities;

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- (5) a clear expectation that recipients must be employed at the end of the program. This expectation should be reinforced daily by program operators and should be communicated to each recipient upon enrollment in the program.
- (6) participation in activities authorized under [section 10, Senate Bill No. 101] in lieu of participation in job search, training, and work activities otherwise required in 53-3-304;
- 19 (7) follow-up and monitoring of program performance;20 and
- 21 (8) prohibition of political activities under the 22 program.
- In redesigning the program, the department of social and rehabilitation services shall examine the policies and experience of work programs in other states, including the

- l Utah emergency work program, which is a program that has
- 2 operated at less than 10% of the cost of the Utah work
- 3 incentive (WIN) program.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
- Section 1. Section 53-3-304, MCA, is amended to read:
- 7 "53-3-304. Power to require recipient employable
- 8 recipients to participate in job search, training, and work
- 9 programs. (1) The department shall cooperate with the
- 10 department of labor and industry and other designated
- 11 agencies to initiate, promote, and develop job search,
- 12 training, and work programs that will contribute-to-the
- 13 employability---of provide employment, training, and
- 14 <u>experience for</u> persons receiving general relief under the
- provisions of this chapter. These programs must be designed
- 16 to:
- 17 (a) preserve and improve the work habits and
- 18 job-finding skills of recipients for whom jobs are not
- 19 otherwise immediately available; and
- 20 (b) provide training and experience that will enable
- 21 recipients to find regular, sustainable employment.
- 22 (2) For each county with state-assumed welfare
- 23 services, the department shall contract with the department
- 24 of labor and industry or other designated agencies to
- 25 institute a job--search; --training; --and-work program that

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provides-able-bodiedgeneralreliefrecipientswiththe
necessary-job-finding-skills-to-seek-unsubsidized-employment
independently as provided for in subsection (1).

- (3) In a county with state-assumed welfare services. an able-bodied employable recipient of general relief shall enroll in a structured job search and training program at an employment office or other site designated by the department. The program must include but is not limited to the following elements:
- 10 (a) assessment and testing;

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- (b) an employability plan;
- (c) a requirement that recipients participate for a minimum of 40 hours a week in a combination of activities, including work as provided in subsection (4), unless they are prevented, with good cause, from participating in such activities;
- (d) remedial education or job skills training, if it is called for in the employability plan and if it provides for immediate referral to an appropriate Job Training Partnership Act program;
- tdt(e) a job readiness and job search program that 21 must include but is not limited to: 22
 - (i) self-assessment and occupational testing;
- (ii) instruction in completing applications, writing 24 resumes, and preparing for interviews; 25

1	(iii)	identification	of	and	contact	with	potentia]
2	employers;	and					

- 3 (iv) participation in simulated job interviews; and
- (v) intensive job search activity and prompt 4 5 placements for recipients who are ready to enter the work 6 force:
- te)(f) a supervised effort to find employment; and 7
- 8 ff(q) efforts to address barriers to employment;
- (h) an expectation that recipients must be employed at 9 10 the end of the program; and
- 11 (i) followup and monitoring of program performance.
- (4) (a) In addition to the training required in subsection (3), if a public agency or a private nonprofit 13 14 agency has work available which a recipient of general relief is capable of performing or the department of social 15 16 and rehabilitation services is required to operate a work program under the provisions of 53-2-822, then the county 17 department of public welfare or the department of social and 18 19 rehabilitation services may require a recipient to perform work at the minimum wage or may pay a recipient at the 20 prevailing rate of wages paid in that county by that agency 21 22 for similar work, to be paid from the county poor fund or 23 state funds, in place of granting him general relief.
 - (b) No currently employed worker may be displaced by any recipient (including partial displacement such as a

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reduction in the hours of nonovertime work, wages, or employment benefits).

1 2

- (c) No recipient may be employed when any other person is on layoff from the same or any substantially equivalent job or when the employer has terminated the employment of any regular employee or otherwise reduced its workforce with the intention of filling the vacancy so created by hiring a recipient whose wages are subsidized under this section.
- (5) The county department of public welfare or the department of social and rehabilitation services, as the case may be, shall provide coverage under the Workers' Compensation Act for those recipients of general relief working under the provisions hereof and may enter into such agreements with the division of workers' compensation of the department of labor and industry as may be necessary to carry out the provisions of this section.
- (6)--A--recipient--who-has-completed-the-assessment-and testing--portions--of--the--program--and--has--developed--an employability--plan--shall--participate-in-the-job-readiness and-job-search-program-provided-for-in-subsection-(3)(d)-for at-least-80-hours-in-any-5-week-period-and--shall--spend--at least-8--hours--a--week--in--a--supervised--effort--to-find employment:
- {7}~~A-recipient--who--has--completed--the--job--search
 program-provided-for-in-subsection-{3}-shall:

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•	(a)concerndetospend at least 0 hours a week in a
2	supervised-effort-to-find-employment;-and
3	(b)for-the-duration-of-hiseligibilityforgeneral
4	relief;spend32hoursaweek;ascalledforin-the
5	employability-plan;-in:
6	(i)remedial-education;
7	tii)-counseling;
8	(iii)-job-skills-training;
9	(iv)-work-for-a-public-agency-oraprivatenonprofit
10	agency;-as-required-in-subsection-(4);-or
11	<pre>(v)job-seeking-or-other-related-activities-</pre>
12	(8)Nothinginthis-chapter-requires-a-recipient-to:
13	(a)participate-in-the-job-search-and-training-program
14	requiredbysubsection(3)ortoperformworkunder
15	subsection(4)-if-the-training-or-work-site-is-more-than-10
16	miles-from-his-residence;unlessthedepartmentprovides
17	transportationorreimbursestherecipientfor
18	transportation-costs;-or

- tb)--continue-the-activities-required-by-subsection-{7}
 for-longer-than-6-months-
- 21 (9) (6) Where a labor organization represents a
 22 substantial number of employees who are engaged in similar
 23 work or training in the area where it is proposed to assign
 24 the recipient to work or training, an opportunity must be
 25 provided for that organization to submit comments with

SB 128

-8- SB 129

SB 0128/02

1 respect to such proposa	ch proposal.	such	to	respect	1
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- (10)(7) No work program may impair existing contracts for services or collective bargaining agreements, and no work program that would be inconsistent with the terms of a collective bargaining agreement may be undertaken without the written concurrence of the labor organization and employer concerned.
- 8 (8) No program established under this section may
 9 include any political, partisan, or lobbying activities. The
 10 department shall deny funds to any program involved in such
 11 activities."
- NEW SECTION. SECTION 2. COORDINATION REQUIREMENTS -
 13 CONSOLIDATION OF PROGRAMS AUTHORIZED. (1) THE GOVERNOR SHALL

 14 ASSURE THAT PROGRAM ACTIVITIES UNDER 53-3-304 ARE

 15 COORDINATED WITH PROGRAMS ADMINISTERED UNDER THE FEDERAL JOB

 16 TRAINING PARTNERSHIP ACT AND ANY OTHER RELEVANT EMPLOYMENT,

 17 TRAINING, EDUCATION, OR WORK PROGRAM IN THIS STATE.
- 18 (2) THE GOVERNOR MAY CONSOLIDATE THE PROGRAM

 19 ESTABLISHED IN 53-3-304 WITH OTHER PROGRAMS IN ORDER TO

 20 MAXIMIZE COORDINATION OF PROGRAM ACTIVITIES AS REQUIRED IN

 21 SUBSECTION (1) AND TO PREVENT OVERLAPPING AND DUPLICATION OF

 22 SERVICES.
- 23 (3) WHERE ADULT BASIC EDUCATION PROGRAMS EXIST,

 24 REMEDIAL EDUCATION SERVICES PROVIDED FOR IN 53-3-304(3) MUST

 25 BE COORDINATED, THROUGH CONTRACTS OR COOPERATIVE AGREEMENTS,

- 1 WITH STATE OR LOCAL AGENCIES HAVING RESPONSIBILITY FOR
- 2 PROGRAMS ADMINISTERED UNDER THE ADULT EDUCATION ACT, PUBLIC
- 3 LAW 100-297.
- MEW SECTION. Section 3. Audit. The legislative auditor shall conduct a performance audit of the program provided in 53-3-304 and report the results of the audit to the 52nd legislature.
- 8 NEW SECTION. Section 4. Extension of authority. Any
 9 existing authority to make rules on the subject of the
 10 provisions of [this act] is extended to the provisions of
 11 [this act].
- NEW SECTION. Section 5. Effective date. [This act] is effective July 1, 1989.

-End-

March 21, 1989 Page 2 of 7

March 21, 1989 Page 1 of 6

Mr. Speaker: We, the committee on Human Services and Aging report that SENATE BILL 128 (third reading copy -- blue) be concurred in as amended.

Stella Jean Hansen, Chairman

And, that such amendments read:

- 1. Title, line 9. Following: "PROGRAM;"
 Insert: "TO APPROPRIATE FUNDS FOR ADMINISTRATION OF THE PROGRAM;"
- 2. Title, line 10. Strike: "AN" Insert: "A DELAYED"
- 3. Page 1, line 16.
 Strike: "total,"
- 4. Page 2, line 17 through page 3, line 7. Strike: subsections (2) and (3) in their entirety Renumber: subsequent subsections
- 5. Page 3, line 17. Strike: "work" Insert: "workfare"
- 6. Page 3. Following: line 22
- (2) active daily involvement of recipients in a combination of employment-related activities in order to enhance selfmotivation and to increase job placement;
 - (3) county workfare, but only in combination with other

employment assistance, such as job search, job readiness training, remedial education, job training, and job placement services.

The department may limit the availability of services in subsections (1) through (3) of the preceding paragraph if such action is necessary as a result of budget limitations."

- 7. Page 4, line 8. Strike: "work" Insert: "workfare"
- Page 4, lines 9 and 10.
 Following: "shall" on line 9
 Strike: remainder of line 9 through "other" on line 10
- 9. Page 4, line 11.
 Strike: "agencies to"
- 10. Page 4, line 12. Strike: "work" Insert: "workfare"
- 11. Page 4, line 13. Following: "and" Insert: "work"
- 12. Page 4, line 20. Following: "and" Insert: "work"
- 13. Page 4, line 23.
 Strike: "contract with the department"
- 14. Page 4, line 24. Strike: "of labor and industry or other" and "agencies to"
- 15. Page 4, line 25.
 Strike: "a" and "program"
- 16. Page 5, line 3.
 Following: "independently"
 Insert: "job search, training, and workfare programs"
- 17. Page 5, line 4.
 Strike: "In"
 Insert: "Except as otherwise provided in this chapter, in"
- 18. Page 5, line 8. Strike: "must"

March 21, 1989 Page 3 of 7

Insert: "may" Strike: "but is not limited to" 19. Page 5, line 14. Strike: "work" Insert: "workfare" 20. Page 6, line 12. Strike: "(a)"

21. Page 6, lines 13 through 17. Following: "(3)," on line 13 Strike: remainder of line 13 through "then" on line 17

22. Page 6, lines 19 through 23. Following: "to" on line 19 Strike: remainder of line 19 through line 23 Insert: "participate in a workfare program. The purpose of the workfare program is to provide work experience and training for general relief recipients in specifically created work projects operated by a public agency or a private, nonprofit agency. A workfare program established under this section must provide

23. Page 6, line 24. Strike: "(b) No" Insert: "(a) A" Following: "may" Insert: "not"

24. Page 7, lines 3 through 5. Strike: "(c) No" on line 3 Insert: "(b) A" Following: "may" on line 3 Insert: "not" Following: "be" on line 3 Strike: remainder of line 3 through "job" on line 5 Insert: "given a work experience or training assignment if: (i) the assignment would fill an established unfilled vacancy that exists because an employee has been laid off; 25. Page 7, line 5.

Following: "or" Insert: "(ii)" Strike: "when" 26. Page 7, lines 7 through 8. Following: "vacancy" on line 7 Strike: remainder of line 7 through "section" on line 8 Insert: "with a general relief recipient"

27. Page 7. Following: line 8 Insert: "(c) A recipient may not be required to participate in a workfare program if participation is determined to interfere with:

(i) participation in a job search or job training program;

(ii) attendance in a secondary education program. (d) The maximum number of hours that a recipient may be required to participate in a workfare program and job search and training programs may not exceed 40 hours in a week.

28. Page 7, line 13. Strike: "working under the provisions hereof" Insert: "participating in the workfare program"

29. Page 8, line 24. Strike: "work or training" Insert: "a workfare project"

30. Page 9, line 2. Strike: "No work" Insert: "A workfare" Following: "may" Insert: "not"

31. Page 9, lines 3 and 4. Strike: "no work" Insert: "a workfare"

32. Page 9, line 5. Following: "may" Insert: "not"

33. Page 9. Following: line 11 Insert: "NEW SECTION. Section 2. Limitation of services. (1) The department may limit the scope and availability of programs and services under 53-3-304 as may be necessary because of: (a) the actual needs of an individual, as determined in

accordance with an employability plan;

(b) funding limitations; (c) service limitations;

(d) limitations caused by the lack of available employment in the area; and

(e) an insufficient number of recipients in an area to justify establishment of job search, training, and workfare

March 21, 1989 Page 5 of 7

programs.

(2) Recipients residing in areas where programs and services are restricted because of subsection (1) are exempt from mandatory participation in a job search, training, and workfare program.

NEW SECTION. Section 3. Employability plan. (1) The department shall develop or contract for the development of an employability plan for each participant enrolled in job search, training, and workfare programs provided for in 53-3-304.

(2) The department may contract for assessment and testing

(2) The department may contract for assessment and testing if:

(a) it determines there is a need for assessment and testing in order to develop an employability plan; and

(b) funds are available for such services.

NEW SECTION. Section 4. Transition-to-work allowance. (1) As an alternative to the programs and services provided for in 53-3-304, the department may pay recipients a transition-to-work allowance. This allowance may be used only for relocation expenses for recipients who have obtained employment in another county or state.

(2) Notwithstanding any other provision of this chapter, a person who elects to receive the allowance provided for in subsection (1) is ineligible for general relief assistance for a

period of 16 months.

NEW SECTION. Section 5. Transportation assistance. The department may provide necessary transportation or reimbursement of transportation costs for persons enrolled in job search, training, and workfare programs provided for in 53-3-304.

NEW SECTION. Section 6. Performance standards -monitoring and evaluation of program. (1) The department shall
provide standards to further measure the performance and
effectiveness of the general relief job search, training, and
workfare program provided for in 53-3-304. The standards must
consist of an objective, quantifiable measure of the extent to
which participation in the program increases the employment and
earnings of participants and decreases their dependency on public
assistance.

- (2) In order to determine whether performance standards are met, the department shall monitor and evaluate the program on the basis of appropriate factors that must include the following:
- (a) the placement of participants in unsubsidized employment;
- (b) the retention of participants in unsubsidized employment;
- (c) the increase in earnings, including hourly wages, of participants due to placement in unsubsidized employment;(d) the reduction in the number of individuals and families

receiving aid to families with dependent children; and

(e) the amount of reductions in payments for aid to

families with dependent children.

(3) In monitoring and evaluating the performance of the program, the department shall determine the reasons for high and low levels of performance, administrative efficiencies, and program coordination."

Renumber: subsequent sections

34. Page 10, line 7. Strike: "52nd" Insert: "53rd"

35. Page 10. Following: line 7 Insert: "NEW SECTION. Section 9. Appropriation. The following money is appropriated to the department of social and rehabilitation services for the purpose of administering [this act]:

Fund		FY 90	FY 91
General fund	\$	832,265	\$ 832,265
Federal special revenue	1	,055,235	1,055,235
Total Renumber: subsequent		,887,500	\$ 1,887,500

36. Page 10. Following: line 11 Insert: "NEW SECTION. Section 11. Coordination instruction. If this bill and Senate Bill No. 101 are passed and approved, then [section 10, Senate Bill No. 101] is amended so language that reads: "a person who has a serious barrier to employment or who suffers from drug or alcohol dependency shall report to the agency designated pursuant to 53-3-304(2) to implement a job search, training, and work program" will read "a person who has a serious barrier to employment or who suffers from drug or alcohol dependency shall report to a job search, training, and workfare program".

NEW SECTION. Section 12. Codification instruction. [Sections 2 through 6] are intended to be codified as an integral part of Title 53, chapter 3, part 3, and the provisions of Title 53, chapter 3, part 3, apply to [sections 2 through 6]."

Renumber: subsequent section

March 21, 1989 Page 7 of 7

37. Page 10, line 13. Strike: "July 1, 1989" Insert: "January 1, 1990"

COMMITTEE OF THE WHOLE AMENDMENT Senate Bill 128 Representative Bob Marks

March 27, 1989 2:42 pm Page 1 of 1

Mr. Chairman: I move to amend Senate Bill 128 (third reading copy -- blue).

Signed:

Representative Bob Marks

And, that such amendments to Senate Bill 128 read as follows:

- 1. Amend House Human Services and Aging Standing Committee Report on SB 128 dated March 21, 1989, as follows:
- Amendment No. 33.

Following: "Insert:"

Insert: "NEW SECTION. Section 2. Payment after performance.

- (1) In a county with state-assumed welfare services, an employable person may receive general relief for shelter and personal needs if:
- (a) he has completed and filed a proper application for assistance; and
- (b) all employable members of the household have completed 2 full weeks in a structured job search, training, or workfare program as required in 53-3-304.
- (2) A person is ineligible for assistance under subsection (1) if:
- (a) the person fails to cooperate with the department in its investigation of eligibility; or
- (b) the department's investigation during the 2-week period described in subsection (1)(b) discloses that the person is ineligible to receive assistance."

 Renumber: sections in House Standing Committee Report
- 3. Amendment No. 36

In Insert in new section 12, following FIRST "[Sections 2 through"

Strike: "6" Insert: "7"

4. In Insert in new section 12, following: SECOND "[sections 2 through" in new section 12

Strike: "6"
Insert: "7"



COMMITTEE OF THE WHOLE AMENDMENT SENATE BILL 128 Representative Dorothy Bradley

March 28, 1989 2:45 pm Page 1 of 1

Mr. Chairman: I move to amend SENATE BILL 128 (Salmon copy -- reference).

Representative Dorothy Bradley

And, that such amendments to SENATE BILL 128 read as follows:

1. Amend House Human Services and Aging Standing Committee Report on SB 128 dated March 21, 1989, as follows:

Strike: Amendments No. 2 and No. 37 in their entirety

Amend SB 128, REFERENCE reading copy, as follows:

Title, line 11.
Following "AN"
Strike: "A DELAYED"
Following: "EFFECTIVE"
Strike: "DATE"
Insert: "DATES"

Page 16, lines 12 and 13.
Strike: section 14 in its entirety
Insert: "NEW SECTION. SECTION 14. Effective dates. (1)
[Section 10 through this section] are effective July 1,
1989.

(2) [Sections 1 through 9] are effective January 1, 1990."

ADOPT

SB 128

HOUSE

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Partnership-Act-

2	INTRODUCED BY MANNING, MCLANE, NORMAN, PIPINICH,
3	REGAN, O'KEEFE, WALKER, CONNELLY, J. BROWN, BRADLEY
4	BY REQUEST OF THE JOINT INTERIM SUBCOMMITTEE ON WELFARE
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT TO REVISE AND CONTINUE
7	A JOB SEARCH, TRAINING, AND WORK PROGRAM FOR EMPLOYABLE
8	RECIPIENTS OF GENERAL RELIEF ASSISTANCE; TO CLARIFY THE
9	PURPOSE OF THE PROGRAM; TO APPROPRIATE FUNDS FOR
10	ADMINISTRATION OF THE PROGRAM; AMENDING SECTION 53-3-304,
11	MCA; AND PROVIDING AN A-BEBAYED EFFECTIVE BATE DATES."
12	· ————————————————————————————————————
13	STATEMENT OF INTENT
14	It is the intent of the legislature, in enacting this
15	bill, that the department of social and rehabilitation
16	services revamp the current general relief work program
17	provided for in 53-3-304 to make it a total; work-oriented
	-
18	program designed to help recipients of general relief obtain
19	regular, sustainable employment.
20	The bill is intended to correct program deficiencies
21	found in an audit requested by the joint interim
22	subcommittee on welfare. The audit, which was conducted by
23	the office of the legislative auditor, revealed that the
24	current program is not achieving the purpose for which it
25	was intended. The audit showed that:

SENATE BILL NO. 128

2	recipients to obtain permanent employment;
3	(2) the program only moderately increases the
4	percentage of recipients who find employment;
5	(3) the program does not significantly reduce the
6	general relief caseload; and
7	(4) overall, the program does not result in net
8	savings to the state when reductions in welfare costs are
9	compared to the costs of administering the program.
10	Thus, the legislature intends to provide for a
11	revitalized work program for recipients of general relief.
12	As reconceived, the program must include:
13	(1) intensive job search activity and prompt
14	placements for recipients who are job ready, rather than
15	remedial education, job training, or other activities that,
16	although beneficial, are not necessary for recipients to
17	find employment;
18	+2)remedial-education-and-jobskillstraining,but
19	onlyifitisnecessaryfortherecipienttobecome
20	employedWhenever-possible,-it-is-intended-that-services-be
21	provided through existing local adult basic education
22	programsandprogramsadministered-under-the-Job-Training

(1) the current program does not enable general relief



combination-of-employment-related-activities--in-order-to

+3}--active--daily--involvement--of--recipients--in---a

•	enhance-self-motivation-and-to-increase-jobplacementdob
:	searchis-an-essential-requirement-that-should-be-conducted
	as-part-of-the-food-stamp-employmentandtrainingprogram
4	FundedbythefederalgovernmentInadditioncounty
,	workfare-should-be-required;-but-onlyincombinationwith
,	otheremploymentassistance,suchasjobsearch,job
,	readiness-training;-remedial-education;jobtraining;and
	job-płacement:
	(4)(2) a minimum 40-hour per week requirement for
	participation in program activities:

- (5)(3) a clear expectation that recipients must be employed at the end of the program. This expectation should be reinforced daily by program operators and should be communicated to each recipient upon enrollment in the program.
- (6)(4) participation in activities authorized under [section 10, Senate Bill No. 101] in lieu of participation in job search, training, and work WORKFARE activities otherwise required in 53-3-304;
- 20 (7)(5) follow-up and monitoring of program 21 performance; and
- 22 (8)(6) prohibition of political activities under the 23 program.
- 24 IN ADDITION, THE PROGRAM MAY INCLUDE:

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25 (1) REMEDIAL EDUCATION AND JOB SKILLS TRAINING, BUT

- 1 ONLY IF IT IS NECESSARY FOR THE RECIPIENT TO BECOME
 2 EMPLOYED. WHENEVER POSSIBLE, IT IS INTENDED THAT SERVICES BE
 3 PROVIDED THROUGH EXISTING, LOCAL ADULT BASIC EDUCATION
 4 PROGRAMS AND PROGRAMS ADMINISTERED UNDER THE FEDERAL JOB
- 6 (2) ACTIVE DAILY INVOLVEMENT OF RECIPIENTS IN A
 7 COMBINATION OF EMPLOYMENT-RELATED ACTIVITIES IN ORDER TO
 8 ENHANCE SELF-MOTIVATION AND TO INCREASE JOB PLACEMENT;
- 9 (3) COUNTY WORKFARE, BUT ONLY IN COMBINATION WITH

 10 OTHER EMPLOYMENT ASSISTANCE, SUCH AS JOB SEARCH, JOB

 11 READINESS TRAINING, REMEDIAL EDUCATION, JOB TRAINING, AND

 12 JOB PLACEMENT SERVICES.
- 13 THE DEPARTMENT MAY LIMIT THE AVAILABILITY OF SERVICES

 14 IN SUBSECTIONS (1) THROUGH (3) OF THE PRECEDING PARAGRAPH IF

 15 SUCH ACTION IS NECESSARY AS A RESULT OF BUDGET LIMITATIONS.

 16 In redesigning the program, the department of social

 17 and rehabilitation services shall examine the policies and

 18 experience of work programs in other states, including the
- 19 Utah emergency work program, which is a program that has 20 operated at less than 10% of the cost of the Utah work
- 21 incentive (WIN) program.

22

TRAINING PARTNERSHIP ACT.

- 23 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
- Section 1. Section 53-3-304, MCA, is amended to read:
- 25 "53-3-304. Power to require recipient employable

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1	$\underline{\text{recipients}} \text{to participate in job search, training, and work}$
2	WORKFARE programs. (1) The department shall cooperatewith
3	thedepartmentoflabor-and-industry-and-other designated
4	agencies-to initiate, promote, and develop job search,
5	training, and work WORKFARE programs that will contribute-to
6	theemployability-of provide employment, training, and WORK
7	experience for persons receiving general relief under the
8	provisions of this chapter. These programs must be designed
9	to <u>:</u>

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- (a) preserve and improve the work habits and job-finding skills of recipients for whom jobs are not otherwise immediately available; and
- (b) provide training and WORK experience that will enable recipients to find regular, sustainable employment.
 - (2) For each county with state-assumed welfare services, the department shall contract-with-the-department of-labor--and--industry--or--other designated agencies--to institute a job--search; --training; --and-work program that provides-able-bodied--general--relief--recipients--with--the necessary-job-finding-skills-to-seek-unsubsidized-employment independently JOB SEARCH, TRAINING, AND WORKFARE PROGRAMS as provided for in subsection (1).
- (3) In EXCEPT AS OTHERWISE PROVIDED IN THIS CHAPTER, IN a county with state-assumed welfare services, an able-bodied employable recipient of general relief shall

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- enroll in a structured job search and training program at an employment office or other site designated by the department. The program must MAY include but-is-not-limited to the following elements:
- (a) assessment and testing;
- (b) an employability plan;

11

participating in such activities;

- (c) a requirement that recipients participate for a minimum of 40 hours a week in a combination of activities, including work WORKFARE as provided in subsection (4), unless they are prevented, with good cause, from 10
- tet(d) remedial education or job skills training, if 12 it is called for in the employability plan and if it 13 14 provides for immediate referral to an appropriate Job 15 Training Partnership Act program;
- (d)(e) a job readiness and job search program that 16 must include but is not limited to: 17
- (i) self-assessment and occupational testing; 18
- (ii) instruction in completing applications, writing 19 20 resumes, and preparing for interviews;
- 21 (iii) identification of and contact with potential 22 employers; and
- 23 (iv) participation in simulated job interviews; and
- (v) intensive job search activity and prompt 24 placements for recipients who are ready to enter the work 25

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2	<pre>fe)(f) a supervised effort to find employment; and</pre>
3	$\{f\}$ efforts to address barriers to employment:
4	(h) an expectation that recipients must be employed at
5	the end of the program; and
6	(i) followup and monitoring of program performance.
7	(4) (a) In addition to the training required in
8	subsection (3), ifa-public-agency-or-a-private-nonprofit
9	agency-has-workavailablewhicharecipientofgeneral
0	reliefis-capable-of-performing-or-the-department-of-social
1	and-rehabilitation-services-is-required-tooperateawork
.2	programundertheprovisions-of-53-2-8227-then the county
. 3	department of public welfare or the department of social and
. 4	rehabilitation services may require a recipient to perform
.5	workattheminimumwageormay-pay-a-recipient-at-the
6	prevailing-rate-of-wages-paid-in-that-county-by-that-ragency
7	forsimilarwork,to-be-paid-from-the-county-poor-fund-or
.8	state-fundsyinplaceofgrantinghimgeneralrelief-
.9	PARTICIPATE IN A WORKFARE PROGRAM. THE PURPOSE OF THE
20	WORKFARE PROGRAM IS TO PROVIDE WORK EXPERIENCE AND TRAINING
21	FOR GENERAL RELIEF RECIPIENTS IN SPECIFICALLY CREATED WORK
22	PROJECTS OPERATED BY A PUBLIC AGENCY OR A PRIVATE, NONPROFIT
23	AGENCY. A WORKFARE PROGRAM ESTABLISHED UNDER THIS SECTION
24	MUST PROVIDE THAT:
25	(b)(A) No A currently employed worker may NOT be
	The same of th

force;

1	displaced by any recipient (including partial displacement
2	such as a reduction in the hours of monovertime work, wages,
3	or employment benefits).
4	(c)(B) No \underline{A} recipient may \underline{NOT} be employed-when-any
5	other-person-is-on-layoff-from-the-same-or-any-substantially
6	equivalentjob GIVEN A WORK EXPERIENCE OR TRAINING
7	ASSIGNMENT IF:
В	(1) THE ASSIGNMENT WOULD FILL AN ESTABLISHED UNFILLED
9	VACANCY THAT EXISTS BECAUSE AN EMPLOYEE HAS BEEN LAID OFF;
10	or
11	(II) when the employer has terminated the employment of
12	any regular employee or otherwise reduced its workforce with
13	the intention of filling the vacancy so-created-by-hiring-a
14	recipient-whose-wages-are-subsidized-under-this-section WITH
15	A GENERAL RELIEF RECIPIENT.
16	(C) A RECIPIENT MAY NOT BE REQUIRED TO PARTICIPATE IN
17	A WORKFARE PROGRAM IF PARTICIPATION IS DETERMINED TO
18	INTERFERE WITH:
19	(I) PARTICIPATION IN A JOB SEARCH OR JOB TRAINING
20	PROGRAM; OR
21	(II) ATTENDANCE IN A SECONDARY EDUCATION PROGRAM.
22	(D) THE MAXIMUM NUMBER OF HOURS THAT A RECIPIENT MAN
23	BE REQUIRED TO PARTICIPATE IN A WORKFARE PROGRAM AND JOI
24	SEARCH AND TRAINING PROGRAMS MAY NOT EXCEED 40 HOURS IN A

WEEK.

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(5) The county department of public welfare or the
department of social and rehabilitation services, as the
case may be, shall provide coverage under the Workers'
Compensation Act for those recipients of general relief
working-under-the-provisionshereof PARTICIPATING IN THE
WORKFARE PROGRAM and may enter into such agreements with the
division of workers' compensation of the department of labor
and industry as may be necessary to carry out the provisions
of this section.
(6)Arecipientwho-has-completed-the-assessment-and
testingportionsoftheprogramandhasdevelopedan
employabilityplanshallparticipate-in-the-job-readiness
and-job-search-program-provided-for-in-subsection-+3}+d}-for
at-least-80-hours-in-any-5-week-period-andshallspendat
least8hoursaweekinasupervisedeffortto-find
employment:
(7)A-recipientwhohascompletedthejobsearch
program-provided-for-in-subsection-{3}-shall:
ta)continuetospendatleast-8-hours-a-week-in-a
supervised-effort-to-find-employment;-and
<pre>(b)for-the-duration-of-hiseligibilityforgeneral</pre>
relief7spend32hoursaweek7ascalledforin-the
employability-plan,-in:
<pre>fi)remedial-education;</pre>

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(ii)-counseling;

1	(iii)-job-skills-training;
2	<pre>tiv)-work-for-a-public-agency-oraprivatenonprofit</pre>
3	agency;-as-required-in-subsection-(4);-or
4	<pre>{v}job-seeking-or-other-related-activities;</pre>
5	<pre>+8}Nothinginthis-chapter-requires-a-recipient-to-</pre>
6	<pre>fa)participate-in-the-job-search-and-training-program</pre>
7	requiredbysubsection(3)ortoperformworkunder
8	subsection(4)-if-the-training-or-work-site-is-more-than-10
9	miles-from-his-residence;unlessthedepartmentprovides
10	transportationorreimbursestherecipientfor
11	transportation-costs;-or
12	(b)continue-the-activities-required-by-subsection-(7)
13	for-longer-than-6-months.
14	(9) Where a labor organization represents a
15	substantial number of employees who are engaged in similar
16	work or training in the area where it is proposed to assign
17	the recipient to workor-training A WORKFARE PROJECT, an
18	opportunity must be provided for that organization to submit
19	comments with respect to such proposal.
20	(18)(7) No-work A WORKFARE program may NOT impair
21	existing contracts for services or collective bargaining
22	agreements, and no-work A WORKFARE program that would be
23	inconsistent with the terms of a collective bargaining
24	agreement may $\underline{\mathtt{NOT}}$ be undertaken without the written

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the labor organization and employer

1	concerned.	1	(A) THE ACTUAL NEEDS OF AN INDIVIDUAL, AS DETERMINED
2	(8) No program established under this section may	2	IN ACCORDANCE WITH AN EMPLOYABILITY PLAN;
3	include any political, partisan, or lobbying activities. The	3	(B) FUNDING LIMITATIONS;
4	department shall deny funds to any program involved in such	4	(C) SERVICE LIMITATIONS;
5	activities."	5	(D) LIMITATIONS CAUSED BY THE LACK OF AVAILABLE
6	NEW SECTION. SECTION 2. PAYMENT AFTER PERFORMANCE.	6	EMPLOYMENT IN THE AREA; AND
7	(1) IN A COUNTY WITH STATE-ASSUMED WELFARE SERVICES, AN	7	(E) AN INSUFFICIENT NUMBER OF RECIPIENTS IN AN AREA TO
8	EMPLOYABLE PERSON MAY RECEIVE GENERAL RELIEF FOR SHELTER AND	8	JUSTIFY ESTABLISHMENT OF JOB SEARCH, TRAINING, AND WORKFARE
9	PERSONAL NEEDS IF:	9	PROGRAMS.
10	(A) HE HAS COMPLETED AND FILED A PROPER APPLICATION	10	(2) RECIPIENTS RESIDING IN AREAS WHERE PROGRAMS AND
11	FOR ASSISTANCE; AND	11	SERVICES ARE RESTRICTED BECAUSE OF SUBSECTION (1) ARE EXEMPT
12	(B) ALL EMPLOYABLE MEMBERS OF THE HOUSEHOLD HAVE	12	FROM MANDATORY PARTICIPATION IN A JOB SEARCH, TRAINING, AND
13	COMPLETED 2 FULL WEEKS IN A STRUCTURED JOB SEARCH, TRAINING,	13	WORKFARE PROGRAM.
14	OR WORKFARE PROGRAM AS REQUIRED IN 53-3-304.	14	NEW SECTION. SECTION 4. EMPLOYABILITY PLAN. (1) THE
15	(2) A PERSON IS INELIGIBLE FOR ASSISTANCE UNDER	15	DEPARTMENT SHALL DEVELOP OR CONTRACT FOR THE DEVELOPMENT OF
16	SUBSECTION (1) IF:	16	AN EMPLOYABILITY PLAN FOR EACH PARTICIPANT ENROLLED IN JOB
17	(A) THE PERSON FAILS TO COOPERATE WITH THE DEPARTMENT	17	SEARCH, TRAINING, AND WORKFARE PROGRAMS PROVIDED FOR IN
18	IN ITS INVESTIGATION OF ELIGIBILITY; OR	18	<u>53-3-304.</u>
19	(B) THE DEPARTMENT'S INVESTIGATION DURING THE 2-WEEK	19	(2) THE DEPARTMENT MAY CONTRACT FOR ASSESSMENT AND
20	PERIOD DESCRIBED IN SUBSECTION (1)(B) DISCLOSES THAT THE	20	TESTING IF:
21	PERSON IS INELIGIBLE TO RECEIVE ASSISTANCE.	21	(A) IT DETERMINES THERE IS A NEED FOR ASSESSMENT AND
22	NEW SECTION. SECTION 3. LIMITATION OF SERVICES. (1)	22	TESTING IN ORDER TO DEVELOP AN EMPLOYABILITY PLAN; AND
23	THE DEPARTMENT MAY LIMIT THE SCOPE AND AVAILABILITY OF	23	(B) FUNDS ARE AVAILABLE FOR SUCH SERVICES.
24	PROGRAMS AND SERVICES UNDER 53-3-304 AS MAY BE NECESSARY	24	NEW SECTION. SECTION 5. TRANSITION-TO-WORK ALLOWANCE.
25	BECAUSE OF:	25	(1) AS AN ALTERNATIVE TO THE PROGRAMS AND SERVICES PROVIDED

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2	TRANSITION-TO-WORK ALLOWANCE. THIS ALLOWANCE MAY BE U	SED
3	ONLY FOR RELOCATION EXPENSES FOR RECIPIENTS WHO H	AVE
4	OBTAINED EMPLOYMENT IN ANOTHER COUNTY OR STATE.	
5	(2) NOTWITHSTANDING ANY OTHER PROVISION OF T	HIS
6	CHAPTER, A PERSON WHO ELECTS TO RECEIVE THE ALLOWA	NCE
7	PROVIDED FOR IN SUBSECTION (1) IS INELIGIBLE FOR GENE	RAL
8	RELIEF ASSISTANCE FOR A PERIOD OF 16 MONTHS.	
9	NEW SECTION. SECTION 6. TRANSPORTATION ASSISTA	NCE.
.0	THE DEPARTMENT MAY PROVIDE NECESSARY TRANSPORTATION	OR
.1	REIMBURSEMENT OF TRANSPORTATION COSTS FOR PERSONS ENROL	LED
. 2	IN JOB SEARCH, TRAINING, AND WORKFARE PROGRAMS PROVIDED	FOR
13	IN 53-3-304.	
.4	NEW SECTION. SECTION 7. PERFORMANCE STANDARDS	
15	MONITORING AND EVALUATION OF PROGRAM. (1) THE DEPARTM	ENT
16	SHALL PROVIDE STANDARDS TO FURTHER MEASURE THE PERFORMA	NCE
17	AND EFFECTIVENESS OF THE GENERAL RELIEF JOB SEAF	CH,
18	TRAINING, AND WORKFARE PROGRAM PROVIDED FOR IN 53-3-304.	THE
19	STANDARDS MUST CONSIST OF AN OBJECTIVE, QUANTIFIABLE MEAS	
20	OF THE EXTENT TO WHICH PARTICIPATION IN THE PRO	
21	INCREASES THE EMPLOYMENT AND EARNINGS OF PARTICIPANTS	
22	DECREASES THEIR DEPENDENCY ON PUBLIC ASSISTANCE.	
23		NCE
23	(2) IN ORDER TO DETERMINE WHETHER PERFORM.	

FOR IN 53-3-304, THE DEPARTMENT MAY PAY RECIPIENTS A

INCLUDE THE FOLLOWING: 2 (A) THE PLACEMENT OF PARTICIPANTS IN UNSUBSIDIZED 3 EMPLOYMENT; (B) THE RETENTION OF PARTICIPANTS IN UNSUBSIDIZED 5 EMPLOYMENT; 6 (C) THE INCREASE IN EARNINGS, INCLUDING HOURLY WAGES, 7 OF PARTICIPANTS DUE TO PLACEMENT IN UNSUBSIDIZED EMPLOYMENT; 8 (D) THE REDUCTION IN THE NUMBER OF INDIVIDUALS AND 9 FAMILIES RECEIVING AID TO FAMILIES WITH DEPENDENT CHILDREN; 10 11 (E) THE AMOUNT OF REDUCTIONS IN PAYMENTS FOR AID TO 12 FAMILIES WITH DEPENDENT CHILDREN. (3) IN MONITORING AND EVALUATING THE PERFORMANCE OF 13 14 THE PROGRAM, THE DEPARTMENT SHALL DETERMINE THE REASONS FOR 15 HIGH AND LOW LEVELS OF PERFORMANCE, ADMINISTRATIVE 16 EFFICIENCIES, AND PROGRAM COORDINATION. NEW SECTION. SECTION 8. COORDINATION REQUIREMENTS --17 CONSOLIDATION OF PROGRAMS AUTHORIZED. (1) THE GOVERNOR SHALL 18 19 ASSURE THAT PROGRAM ACTIVITIES UNDER 53-3-304 ARE 20 COORDINATED WITH PROGRAMS ADMINISTERED UNDER THE FEDERAL JOB 21 TRAINING PARTNERSHIP ACT AND ANY OTHER RELEVANT EMPLOYMENT, 22 TRAINING, EDUCATION, OR WORK PROGRAM IN THIS STATE. 23 (2) THE GOVERNOR MAY CONSOLIDATE THE PROGRAM ESTABLISHED IN 53-3-304 WITH OTHER PROGRAMS IN ORDER TO 24

MAXIMIZE COORDINATION OF PROGRAM ACTIVITIES AS REQUIRED IN

25

THE PROGRAM ON THE BASIS OF APPROPRIATE FACTORS THAT MUST

25

1	SUBSECTION (1) AND TO PREVENT OVERLAPPING AND DUPLICATION OF
2	SERVICES.
3	(3) WHERE ADULT BASIC EDUCATION PROGRAMS EXIST,
4	REMEDIAL EDUCATION SERVICES PROVIDED FOR IN 53-3-304(3) MUST
5	BE COORDINATED, THROUGH CONTRACTS OR COOPERATIVE AGREEMENTS,
6	WITH STATE OR LOCAL AGENCIES HAVING RESPONSIBILITY FOR
7	PROGRAMS ADMINISTERED UNDER THE ADULT EDUCATION ACT, PUBLIC
8	LAW 100-297.
9	NEW SECTION. Section 9. Audit. The legislative
10	auditor shall conduct a performance audit of the program
11	provided in 53-3-304 and report the results of the audit to
12	the 52nd 53RD legislature.
13	NEW SECTION. SECTION 10. APPROPRIATION. THE
14	FOLLOWING MONEY IS APPROPRIATED TO THE DEPARTMENT OF SOCIAL
15	AND REHABILITATION SERVICES FOR THE PURPOSE OF ADMINISTERING
16	[THIS ACT]:
17	<u>FUND</u> <u>FY 90</u> <u>FY 91</u>
18	GENERAL FUND \$ 832,265 \$ 832,265
19	FEDERAL SPECIAL
20	REVENUE 1,055,235 1,055,235
21	TOTAL \$ 1,887,500 \$ 1,887,500
22	NEW SECTION. Section 11. Extension of authority. Any
23	existing authority to make rules on the subject of the
24	provisions of [this act] is extended to the provisions of
25	(this act).

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1	NEW SECTION. SECTION 12. COORDINATION INSTRUCTION.
2	IF THIS BILL AND SENATE BILL NO. 101 ARE PASSED AND
3	APPROVED, THEN [SECTION 10, SENATE BILL NO. 101] IS AMENDED
4	SO LANGUAGE THAT READS: "A PERSON WHO HAS A SERIOUS BARRIER
5	TO EMPLOYMENT OR WHO SUFFERS FROM DRUG OR ALCOHOL DEPENDENCY
6	SHALL REPORT TO THE AGENCY DESIGNATED PURSUANT TO
7	53-3-304(2) TO IMPLEMENT A JOB SEARCH, TRAINING, AND WORK
8	PROGRAM" WILL READ "A PERSON WHO HAS A SERIOUS BARRIER TO
9	EMPLOYMENT OR WHO SUFFERS FROM DRUG OR ALCOHOL DEPENDENCY
10	SHALL REPORT TO A JOB SEARCH, TRAINING, AND WORKFARE
11	PROGRAM".
12	NEW SECTION. SECTION 13. CODIFICATION INSTRUCTION.
13	[SECTIONS 2 THROUGH 6 7] ARE INTENDED TO BE CODIFIED AS AN
14	INTEGRAL PART OF TITLE 53, CHAPTER 3, PART 3, AND THE
15	PROVISIONS OF TITLE 53, CHAPTER 3, PART 3, APPLY TO
16	[SECTIONS 2 THROUGH 6 7].
17	NEW-SECTION: Section-14 Bffective-date {Thisact}
18	is-effective-duly-1,-1989 dANUARY-1,-1990.
19	NEW SECTION. SECTION 14. EFFECTIVE DATES. (1
20	[SECTIONS 10 THROUGH THIS SECTION] ARE EFFECTIVE JULY 1,
21	1989.
22	(2) [SECTIONS 1 THROUGH 9] ARE EFFECTIVE JANUARY 1,
23	1990.
	-End-

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increases

2	INTRODUCED BY MANNING, MCLANE, NORMAN, PIPINICH,
3	REGAN, O'KEEFE, WALKER, CONNELLY, J. BROWN, BRADLEY
4	BY REQUEST OF THE JOINT INTERIM SUBCOMMITTEE ON WELFARE
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT TO REVISE AND CONTINUE
7	A JOB SEARCH, TRAINING, AND WORK PROGRAM FOR EMPLOYABLE
8	RECIPIENTS OF GENERAL RELIEF ASSISTANCE; TO CLARIFY THE
9	PURPOSE OF THE PROGRAM; TO APPROPRIATE FUNDS FOR
Q	ADMINISTRATION OF THE PROGRAM; AMENDING SECTION 53-3-304,
.1	MCA; AND PROVIDING AN A DELAYED EFFECTIVE DATE."
.2	
L 3	STATEMENT OF INTENT
14	It is the intent of the legislature, in enacting this
١5	bill, that the department of social and rehabilitation
16	services revamp the current general relief work program
17	provided for in 53-3-304 to make it a total; work-oriented
18	program designed to help recipients of general relief obtain
19	regular, sustainable employment.
20	The bill is intended to correct program deficiencies
	the offi is intended to correct program deficiencies

subcommittee on welfare. The audit, which was conducted by

the office of the legislative auditor, revealed that the

current program is not achieving the purpose for which it

found in an audit requested

was intended. The audit showed that:

SENATE BILL NO. 128

3	(2) the program only moderately increases the
4	percentage of recipients who find employment;
5	(3) the program does not significantly reduce the
6	general relief caseload; and
7	(4) overall, the program does not result in net
8	savings to the state when reductions in welfare costs are
9	compared to the costs of administering the program.
10	Thus, the legislature intends to provide for a
11	revitalized work program for recipients of general relief.
12	As reconceived, the program must include:
13	(1) intensive job search activity and prompt
14	placements for recipients who are job ready, rather than
15	remedial education, job training, or other activities that,
16	although beneficial, are not necessary for recipients to
17	find employment;
18	(2)remedial-education-and-jobskillstraining;but
19	onlyifitisnecessaryfortherecipienttobecome
20	employed:-Whenever-possible;-it-is-intended-that-services-be
21	providedthroughexisting;localadultbasiceducation
22	programsandprogramsadministered-under-the-Job-Training
23	Partnership-Act.
24	(3)activedailyinvolvementofrecipientsina

recipients to obtain permanent employment;

the

joint

combination--of--employment-related--activities--in-order-to

(1) the current program does not enable general relief

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1	enhance-self-motivation-and-to-increase-jobplacement:Job
2	searchis-an-essential-requirement-that-should-be-conducted
3	as-part-of-the-food-stamp-employmentandtrainingprogram
4	fundedbythefederalgovernmentInaddition,county
5	workfare-should-be-required; -but-onlyincombinationwith
6	otheremploymentassistance;suchasjobsearch;job
7	readiness-training,-remedial-education,jobtraining,and
8	job-płacement.
9	<pre>(4)(2) a minimum 40-hour per week requirement for</pre>
10	participation in program activities;
11	(5) a clear expectation that recipients must be
12	employed at the end of the program. This expectation should
13	be reinforced daily by program operators and should be
14	communicated to each recipient upon enrollment in the
15	program.
16	(6) (4) participation in activities authorized under
17	[section 10, Senate Bill No. 101] in lieu of participation
18	in job search, training, and work WORKFARE activities
19	otherwise required in 53-3-304;
20	(7)(5) follow-up and monitoring of program
21	performance; and
22	(0)(6) prohibition of political activities under the
23	program.

IN ADDITION, THE PROGRAM MAY INCLUDE:

(1) REMEDIAL EDUCATION AND JOB SKILLS TRAINING, BUT

1	ONLY IF IT IS NECESSARY FOR THE RECIPIENT TO BECOME
2	EMPLOYED. WHENEVER POSSIBLE, IT IS INTENDED THAT SERVICES BE
3	PROVIDED THROUGH EXISTING, LOCAL ADULT BASIC EDUCATION
4	PROGRAMS AND PROGRAMS ADMINISTERED UNDER THE FEDERAL JOB
5	TRAINING PARTNERSHIP ACT.
6	(2) ACTIVE DAILY INVOLVEMENT OF RECIPIENTS IN A
7	COMBINATION OF EMPLOYMENT-RELATED ACTIVITIES IN ORDER TO
8	ENHANCE SELF-MOTIVATION AND TO INCREASE JOB PLACEMENT;
9	(3) COUNTY WORKFARE, BUT ONLY IN COMBINATION WITH
10	OTHER EMPLOYMENT ASSISTANCE, SUCH AS JOB SEARCH, JOB
11	READINESS TRAINING, REMEDIAL EDUCATION, JOB TRAINING, AND
12	JOB PLACEMENT SERVICES.
13	THE DEPARTMENT MAY LIMIT THE AVAILABILITY OF SERVICES
14	IN SUBSECTIONS (1) THROUGH (3) OF THE PRECEDING PARAGRAPH IF
15	SUCH ACTION IS NECESSARY AS A RESULT OF BUDGET LIMITATIONS.
16	In redesigning the program, the department of social
17	and rehabilitation services shall examine the policies and
18	experience of work programs in other states, including the
19	Utah emergency work program, which is a program that has
20	operated at less than 10% of the cost of the Utah work
21	incentive (WIN) program.
22	
23	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 53-3-304, MCA, is amended to read:

*53-3-304. Power to require recipient employable

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recipients to participate in job search, training, and work WORKFARE programs. (1) The department shall cooperate -- with the--department--of--labor-and-industry-and-other designated agencies-to initiate, promote, and develop job search, training, and work WORKFARE programs that will contribute-to the--employability-of provide employment, training, and WORK experience for persons receiving general relief under the provisions of this chapter. These programs must be designed to:

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- 10 (a) preserve and improve the work habits job-finding skills of recipients for whom jobs are not 11 otherwise immediately available; and 12
- 13 (b) provide training and WORK experience that will enable recipients to find regular, sustainable employment. 14
 - (2) For each county with state-assumed welfare services, the department shall contract-with-the-department of-labor--and--industry--or--other designated agencies--to institute a job--search; --training; --and-work program that provides-able-bodied--general--relief--recipients--with--the necessary-job-finding-skills-to-seek-unsubsidized-employment independently JOB SEARCH, TRAINING, AND WORKFARE PROGRAMS as provided for in subsection (1).
- 23 (3) in EXCEPT AS OTHERWISE PROVIDED IN THIS CHAPTER, IN a county with state-assumed welfare services, 24 25 able-bodied employable recipient of general relief shall

- 1 enroll in a structured job search and training program at an
- 2 employment office or other site designated by the
- 3 department. The program must MAY include but-is-not-limited
- 4 to the following elements:

6

- (a) assessment and testing;
- (b) an employability plan;
- (c) a requirement that recipients participate for a
- 8 minimum of 40 hours a week in a combination of activities,
- 9 including work WORKFARE as provided in subsection (4),
- 10 unless they are prevented, with good cause, from
- 11 participating in such activities;
- 12 (c)(d) remedial education or job skills training, if
- 13 it is called for in the employability plan and if it
- provides for immediate referral to an appropriate Job 14
- 15 Training Partnership Act program;
- 16 tdt(e) a job readiness and job search program that
- 17 must include but is not limited to:
- (i) self-assessment and occupational testing: 18
- 19 (ii) instruction in completing applications, writing
- 20 resumes, and preparing for interviews;
- 21 (iii) identification of and contact with potential
- 22 employers; and
- 23 (iv) participation in simulated job interviews; and
- 24 (v) intensive job search activity and prompt
- 25 placements for recipients who are ready to enter the work

-6-

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2	<pre>te)(f) a supervised effort to find employment; and</pre>
3	$ff_{(g)}$ efforts to address barriers to employment:
4	(h) an expectation that recipients must be employed at
5	the end of the program; and
6	(i) followup and monitoring of program performance.
7	(4) fa) In addition to the training required in
8	subsection (3), ifa-public-agency-or-a-private-nonprofit
9	agency-has-workavailablewhicharecipientofgeneral
.0	reliefis-capable-of-performing-or-the-department-of-social
1	and-rehabilitation-services-is-required-tooperateawork
2	programundertheprovisions-of-53-2-822; -then the county
.3	department of public welfare or the department of social and
4	rehabilitation services may require a recipient to perform
15	workattheminimumwageormay-pay-a-recipient-at-the
16	prevailing-rate-of-wages-paid-in-that-county-by-thatagency
17	forsimilarwork,to-be-paid-from-the-county-poor-fund-o
18	state-funds,inplaceofgrantinghimgeneralrelief
19	PARTICIPATE IN A WORKFARE PROGRAM. THE PURPOSE OF TH
20	WORKFARE PROGRAM IS TO PROVIDE WORK EXPERIENCE AND TRAINING
21	FOR GENERAL RELIEF RECIPIENTS IN SPECIFICALLY CREATED WOR
22	PROJECTS OPERATED BY A PUBLIC AGENCY OR A PRIVATE, NONPROFI
23	AGENCY. A WORKFARE PROGRAM ESTABLISHED UNDER THIS SECTIO
24	MUST PROVIDE THAT:

1	displaced by any recipient (including partial displacement
2	such as a reduction in the hours of nonovertime work, wages,
3	or employment benefits).
4	tct (B) No A recipient may NOT be employed-when-any
5	other-person-is-on-layoff-from-the-same-or-any-substantially
6	equivalentjob GIVEN A WORK EXPERIENCE OR TRAINING
7	ASSIGNMENT IF:
8	(I) THE ASSIGNMENT WOULD FILL AN ESTABLISHED UNFILLED
9	VACANCY THAT EXISTS BECAUSE AN EMPLOYEE HAS BEEN LAID OFF;
10	or
11	(II) when the employer has terminated the employment of
12	any regular employee or otherwise reduced its workforce with
13	the intention of filling the vacancy so-created-by-hiring-
14	recipient-whose-wages-are-subsidized-under-this-section WITH
15	A GENERAL RELIEF RECIPIENT.
16	(C) A RECIPIENT MAY NOT BE REQUIRED TO PARTICIPATE IN
17	A WORKFARE PROGRAM IF PARTICIPATION IS DETERMINED TO
18	INTERFERE WITH:
19	(I) PARTICIPATION IN A JOB SEARCH OR JOB TRAINING
20	PROGRAM; OR
21	(II) ATTENDANCE IN A SECONDARY EDUCATION PROGRAM.
22	(D) THE MAXIMUM NUMBER OF HOURS THAT A RECIPIENT MA
23	BE REQUIRED TO PARTICIPATE IN A WORKFARE PROGRAM AND JO
24	CRADCU AND TRAINING BROCHAMS MAY NOT EXCERD 40 HOURS IN

 $tb \uparrow \underline{(A)}$ No \underline{A} currently employed worker may \underline{NOT} be

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WEEK.

(5) The county department of public welfare or the
department of social and rehabilitation services, as the
case may be, shall provide coverage under the Workers'
Compensation Act for those recipients of general relief
working-under-the-provisionshereof PARTICIPATING IN THE
$\underline{\text{WORKFARE PROGRAM}} \text{ and may enter into such agreements with the}$
division of workers' compensation of the department of labor
and industry as may be necessary to carry out the provisions
of this section.
(6)Arecipientwho-has-completed-the-assessment-and
testingportionsoftheprogramandhasdevelopedan
employabilityplanshallparticipate-in-the-job-readiness
and-job-search-program-provided-for-in-subsection-(3)(d)-for
at-least-80-hours-in-any-5-week-period-andshallspendat
least8hoursaweekinasupervisedeffortto-find
employment.
(7)A-recipientwhohascompletedthejobsearch
program-provided-for-in-subsection-(3)-shall:
(a)continuetospendatleast-8-hours-a-week-in-a
supervised-effort-to-find-employment;-and
<pre>fb}for-the-duration-of-hiseligibilityforgeneral</pre>
relief,spend32hoursaweek,ascalledforin-the
employability-plany-in:
(i)remedial-education;
(ii)-counseling;

1	tiii)-job-skills-training;
2	<pre>fiv)-work-for-a-public-agency-oraprivatenonprofit</pre>
3	agency;-as-required-in-subsection-(4);-or
4	(v)job-seeking-or-other-related-activities:
5	(8)Nothinginthis-chapter-requires-a-recipient-to:
6	<pre>fa)participate-in-the-job-search-and-training-program</pre>
7	requiredbysubsection(3)ortoperformworkunder
8	subsection(4)-if-the-training-or-work-site-is-more-than-1
9	miles-from-his-residence;unlessthedepartmentprovides
10	transportationorreimbursestherecipientfor
11	transportation-costs;-or
12	<pre>tb)continue-the-activities-required-by-subsection-t7</pre>
13	for-longer-than-6-months-
14	(9)(6) Where a labor organization represents
15	substantial number of employees who are engaged in similar
16	work or training in the area where it is proposed to assign
17	the recipient to work-or-training A WORKFARE PROJECT, as
18	opportunity must be provided for that organization to submi
19	comments with respect to such proposal.
20	(10)(7) No-work A WORKFARE program may NOT impai
21	existing contracts for services or collective bargaining
22	agreements, and no-work A WORKFARE program that would b

inconsistent with the terms of a collective bargaining

concurrence of the labor organization and employer

agreement may NOT be undertaken without

1	concerned.
2	(8) No program established under this section may
3	include any political, partisan, or lobbying activities. The
4	department shall deny funds to any program involved in such
5	activities."
6	NEW SECTION. SECTION 2. PAYMENT AFTER PERFORMANCE.
7	(1) IN A COUNTY WITH STATE-ASSUMED WELFARE SERVICES, AN
8	EMPLOYABLE PERSON MAY RECEIVE GENERAL RELIEF FOR SHELTER AND
9	PERSONAL NEEDS IF:
10	(A) HE HAS COMPLETED AND FILED A PROPER APPLICATION
11	FOR ASSISTANCE; AND
12	(B) ALL EMPLOYABLE MEMBERS OF THE HOUSEHOLD HAVE
13	COMPLETED 2 FULL WEEKS IN A STRUCTURED JOB SEARCH, TRAINING,
14	OR WORKFARE PROGRAM AS REQUIRED IN 53-3-304.
15	(2) A PERSON IS INELIGIBLE FOR ASSISTANCE UNDER
16	SUBSECTION (1) IF:
17	(A) THE PERSON FAILS TO COOPERATE WITH THE DEPARTMENT
18	IN ITS INVESTIGATION OF ELIGIBILITY; OR
19	(B) THE DEPARTMENT'S INVESTIGATION DURING THE 2-WEEK
20	PERIOD DESCRIBED IN SUBSECTION (1)(B) DISCLOSES THAT THE
21	PERSON IS INCLIGIBLE TO RECEIVE ASSISTANCE.
22	NEW SECTION. SECTION 3. LIMITATION OF SERVICES. (1)
23	THE DEPARTMENT MAY LIMIT THE SCOPE AND AVAILABILITY OF
24	PROGRAMS AND SERVICES UNDER 53-3-304 AS MAY BE NECESSARY
25	BECAUSE OF:

1	(A) THE ACTUAL NEEDS OF AN INDIVIDUAL, AS DETERMINED
2	IN ACCORDANCE WITH AN EMPLOYABILITY PLAN;
3	(B) FUNDING LIMITATIONS;
4	(C) SERVICE LIMITATIONS;
5	(D) LIMITATIONS CAUSED BY THE LACK OF AVAILABLE
6	EMPLOYMENT IN THE AREA; AND
7	(E) AN INSUFFICIENT NUMBER OF RECIPIENTS IN AN AREA TO
8	JUSTIFY ESTABLISHMENT OF JOB SEARCH, TRAINING, AND WORKFARE
9	PROGRAMS.
0	(2) RECIPIENTS RESIDING IN AREAS WHERE PROGRAMS AND
.1	SERVICES ARE RESTRICTED BECAUSE OF SUBSECTION (1) ARE EXEMPT
2	FROM MANDATORY PARTICIPATION IN A JOB SEARCH, TRAINING, AND
.3	WORKFARE PROGRAM.
.4	NEW SECTION. SECTION 4. EMPLOYABILITY PLAN. (1) THE
.5	DEPARTMENT SHALL DEVELOP OR CONTRACT FOR THE DEVELOPMENT OF
. 6	AN EMPLOYABILITY PLAN FOR EACH PARTICIPANT ENROLLED IN JOI
7	SEARCH, TRAINING, AND WORKFARE PROGRAMS PROVIDED FOR I
.8	53-3-304.
L 9	(2) THE DEPARTMENT MAY CONTRACT FOR ASSESSMENT AND
20	TESTING IF:
21	(A) IT DETERMINES THERE IS A NEED FOR ASSESSMENT AN
22	TESTING IN ORDER TO DEVELOP AN EMPLOYABILITY PLAN; AND
23	(B) FUNDS ARE AVAILABLE FOR SUCH SERVICES.
24	NEW SECTION. SECTION 5. TRANSITION-TO-WORK ALLOWANCE
	(1) AC AN ALTERNATIVE BO BUR DROCKAME AND CRRUTORS DROWING

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1	FOR IN 53-3-304, THE DEPARTMENT MAY PAY RECIPIENTS A
2	TRANSITION-TO-WORK ALLOWANCE. THIS ALLOWANCE MAY BE USED
3	ONLY FOR RELOCATION EXPENSES FOR RECIPIENTS WHO HAVE
4	OBTAINED EMPLOYMENT IN ANOTHER COUNTY OR STATE.
5	(2) NOTWITHSTANDING ANY OTHER PROVISION OF THIS
6	CHAPTER, A PERSON WHO ELECTS TO RECEIVE THE ALLOWANCE
7	PROVIDED FOR IN SUBSECTION (1) IS INELIGIBLE FOR GENERAL
8	RELIEF ASSISTANCE FOR A PERIOD OF 16 MONTHS.
9	NEW SECTION. SECTION 6. TRANSPORTATION ASSISTANCE.
10	THE DEPARTMENT MAY PROVIDE NECESSARY TRANSPORTATION OR
11	REIMBURSEMENT OF TRANSPORTATION COSTS FOR PERSONS ENROLLED
12	IN JOB SEARCH, TRAINING, AND WORKFARE PROGRAMS PROVIDED FOR
13	IN 53-3-304.
14	NEW SECTION. SECTION 7. PERFORMANCE STANDARDS
15	MONITORING AND EVALUATION OF PROGRAM. (1) THE DEPARTMENT
16	SHALL PROVIDE STANDARDS TO FURTHER MEASURE THE PERFORMANCE
17	AND EFFECTIVENESS OF THE GENERAL RELIEF JOB SEARCH,
18	TRAINING, AND WORKFARE PROGRAM PROVIDED FOR IN 53-3-304. THE
19	STANDARDS MUST CONSIST OF AN OBJECTIVE, QUANTIFIABLE MEASURE
20	OF THE EXTENT TO WHICH PARTICIPATION IN THE PROGRAM
21	INCREASES THE EMPLOYMENT AND EARNINGS OF PARTICIPANTS AND
22	DECREASES THEIR DEPENDENCY ON PUBLIC ASSISTANCE.
23	(2) IN ORDER TO DETERMINE WHETHER PERFORMANCE
24	STANDARDS ARE MET, THE DEPARTMENT SHALL MONITOR AND EVALUATE

INCLUDE THE FOLLOWING: (A) THE PLACEMENT OF PARTICIPANTS IN UNSUBSIDIZED EMPLOYMENT; (B) THE RETENTION OF PARTICIPANTS IN UNSUBSIDIZED EMPLOYMENT; (C) THE INCREASE IN EARNINGS, INCLUDING HOURLY WAGES, OF PARTICIPANTS DUE TO PLACEMENT IN UNSUBSIDIZED EMPLOYMENT; (D) THE REDUCTION IN THE NUMBER OF INDIVIDUALS AND PAMILIES RECEIVING AID TO FAMILIES WITH DEPENDENT CHILDREN; AND (E) THE AMOUNT OF REDUCTIONS IN PAYMENTS FOR AID TO FAMILIES WITH DEPENDENT CHILDREN. (3) IN MONITORING AND EVALUATING THE PERFORMANCE OF 13 14 THE PROGRAM, THE DEPARTMENT SHALL DETERMINE THE REASONS FOR 15 HIGH AND LOW LEVELS OF PERFORMANCE, ADMINISTRATIVE 16 EFFICIENCIES, AND PROGRAM COORDINATION. NEW SECTION. SECTION 8. COORDINATION REQUIREMENTS --17

23 (2) THE GOVERNOR MAY CONSOLIDATE THE PROGRAM 24 ESTABLISHED IN 53-3-304 WITH OTHER PROGRAMS IN ORDER TO MAXIMIZE COORDINATION OF PROGRAM ACTIVITIES AS REQUIRED IN 25

TRAINING, EDUCATION, OR WORK PROGRAM IN THIS STATE.

SB 128

CONSOLIDATION OF PROGRAMS AUTHORIZED. (1) THE GOVERNOR SHALL

ASSURE THAT PROGRAM ACTIVITIES UNDER 53-3-304 ARE

COORDINATED WITH PROGRAMS ADMINISTERED UNDER THE FEDERAL JOB

TRAINING PARTNERSHIP ACT AND ANY OTHER RELEVANT EMPLOYMENT,

THE PROGRAM ON THE BASIS OF APPROPRIATE FACTORS THAT MUST

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1	SUBSECTION (1) AND TO PREVENT OVERLAPPING AND DUPLICATION OF
2	SERVICES.
3	(3) WHERE ADULT BASIC EDUCATION PROGRAMS EXIST,
4	REMEDIAL EDUCATION SERVICES PROVIDED FOR IN 53-3-304(3) MUST
5	BE COORDINATED, THROUGH CONTRACTS OR COOPERATIVE AGREEMENTS,
6	WITH STATE OR LOCAL AGENCIES HAVING RESPONSIBILITY FOR
7	PROGRAMS ADMINISTERED UNDER THE ADULT EDUCATION ACT, PUBLIC
В	LAW 100-297.
9	NEW SECTION. Section 9. Audit. The legislative
10	auditor shall conduct a performance audit of the program
11	provided in 53-3-304 and report the results of the audit to
12	the 52md 53RD legislature.
13	NEW SECTION. SECTION 10. APPROPRIATION. THE
14	FOLLOWING MONEY IS APPROPRIATED TO THE DEPARTMENT OF SOCIAL
15	AND REHABILITATION SERVICES FOR THE PURPOSE OF ADMINISTERING
16	[THIS ACT]:
17	FUND FY 90 FY 91
18	GENERAL FUND \$ 832,265 \$ 832,265
19	FEDERAL SPECIAL
20	REVENUE 1,055,235 1,055,235
21	TOTAL \$ 1,887,500 \$ 1,887,500
22	NEW SECTION. Section 11. Extension of authority. Any
23	existing authority to make rules on the subject of the
24	provisions of [this act] is extended to the provisions of

ı	NEW SECTION. SECTION 12. COORDINATION INSTRUCTION.
2	IF THIS BILL AND SENATE BILL NO. 101 ARE PASSED AND
3	APPROVED, THEN [SECTION 10, SENATE BILL NO. 101] IS AMENDED
4	SO LANGUAGE THAT READS: "A PERSON WHO HAS A SERIOUS BARRIER
5	TO EMPLOYMENT OR WHO SUFFERS FROM DRUG OR ALCOHOL DEPENDENCY
6	SHALL REPORT TO THE AGENCY DESIGNATED PURSUANT TO
7	53-3-304(2) TO IMPLEMENT A JOB SEARCH, TRAINING, AND WORK
8	PROGRAM" WILL READ "A PERSON WHO HAS A SERIOUS BARRIER TO
9	EMPLOYMENT OR WHO SUFFERS FROM DRUG OR ALCOHOL DEPENDENCY
10	SHALL REPORT TO A JOB SEARCH, TRAINING, AND WORKFARE
11	PROGRAM".
12	NEW SECTION. SECTION 13. CODIFICATION INSTRUCTION
13	[SECTIONS 2 THROUGH 6 7] ARE INTENDED TO BE CODIFIED AS AN
14	INTEGRAL PART OF TITLE 53, CHAPTER 3, PART 3, AND THE
15	PROVISIONS OF TITLE 53, CHAPTER 3, PART 3, APPLY TO
16	[SECTIONS 2 THROUGH 6 7].
17	NEW SECTION. Section 14. Effective date. [This act]
	is effective duly-17-1909 JANUARY 1, 1990.
10	
	-End-

Free Conference Committee Report on SB 128 Report No. 1, April 12, 1989

Mr President and Mr. Speaker:

We, your Free Conference Committee on SB 128 met and considered:

The House Committee of the Whole amendments to SB 128 (third reading copy -- blue) offered by Rep. Marks, and dated March 27, 1989; and

The House Committee on Human Services and Aging amendments to SB 128 (third reading copy -- blue) dated March 21, 1989.

We recommend that SB 128 (reference copy -- salmon) be amended as follows:

1. Page 11, lines 7 through 12.

Following: "(1)" on line 7

Strike: remainder of line 7 through "(B)" on line 12

Insert: "The department may by rule withhold general relief assistance or limit payments to shelter or personal needs until"

2. Page 11, line 20.

Following: "(1)"

Strike: "(B)"

3. Page 13, line 16.

Strike: "FURTHER"

4. Page 14, line 9.

Page 14, lines 11 and 12.

Strike: "AID TO FAMILIES WITH DEPENDENT CHILDREN"

Insert: "general relief"

5. Page 15, line 15.

Following: "ADMINISTERING"

Insert: "the job search, training, and work program provided for in 53-3-304 and"

And that this Conference Committee Report be adopted.

FOR THE SENATE
Sen. McLane, Chairman

Sen. Aklestad

M. Michael Manning
Sen. Manning

FOR THE HOUSE

Rep. Stella Hansen

user-

Rep. Driscoll

Rep. Marks

1	SENATE BILL NO. 128
2	INTRODUCED BY MANNING, MCLANE, NORMAN, PIPINICH,
3	REGAN, O'KEEFE, WALKER, CONNELLY, J. BROWN, BRADLEY
4	BY REQUEST OF THE JOINT INTERIM SUBCOMMITTEE ON WELFARE
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT TO REVISE AND CONTINUE
7	A JOB SEARCH, TRAINING, AND WORK PROGRAM FOR EMPLOYABLE
8	RECIPIENTS OF GENERAL RELIEF ASSISTANCE; TO CLARIFY THE
9	PURPOSE OF THE PROGRAM; TO APPROPRIATE FUNDS FOR
10	ADMINISTRATION OF THE PROGRAM; AMENDING SECTION 53-3-304,
11	MCA; AND PROVIDING AN A-DEBAYED EFFECTIVE DATE DATES."

13 STATEMENT OF INTENT

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It is the intent of the legislature, in enacting this bill, that the department of social and rehabilitation services revamp the current general relief work program provided for in 53-3-304 to make it a total; work-oriented program designed to help recipients of general relief obtain regular, sustainable employment.

The bill is intended to correct program deficiencies found in an audit requested by the joint interim subcommittee on welfare. The audit, which was conducted by the office of the legislative auditor, revealed that the current program is not achieving the purpose for which it was intended. The audit showed that:



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- (1) the current program does not enable general relief 1 2 recipients to obtain permanent employment;
- 3 (2) the program only moderately increases percentage of recipients who find employment;
- (3) the program does not significantly reduce the general relief caseload; and
- (4) overall, the program does not result in net savings to the state when reductions in welfare costs are compared to the costs of administering the program.
- 10 Thus, the legislature intends to provide 11 revitalized work program for recipients of general relief. As reconceived, the program must include: 12
- (1) intensive job search activity and prompt 13 14 placements for recipients who are job ready, rather than 15 remedial education, job training, or other activities that, 16 although beneficial, are not necessary for recipients to 17 find employment;
- 18 +2)--remedial-education-and-job--skills--training,--but 19 only--if--it--is--necessary--for--the--recipient--to--become 20 employed.-Whenever-possible,-it-is-intended-that-services-be 21 provided -- through -- existing -- local -- adult -- basic -- education 22 programs--and--programs--administered-under-the-Job-Training 23 Partnership-Act+
 - +3)--active--daily--involvement--of--recipients--in---a combination -- of -- employment - related -- activities -- in-order - to

SB 0128/05

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1	enhance-self-motivation-and-to-increase-jobplacement:dob
2	searchis-an-essential-requirement-that-should-be-conducted
3	as-part-of-the-food-stamp-employmentandtrainingprogram
4	fundedbythefederalgovernment:Inaddition;county
5	workfare-should-be-required;-but-onlyincombinationwith
6	otheremploymentassistance,suchasjobsearch,job
7	readiness-training;-remedial-education;jobtraining;and
8	job-płacement:
9	(4)(2) a minimum 40-hour per week requirement for
10	participation in program activities;
11	+5+(3) a clear expectation that recipients must be
12	employed at the end of the program. This expectation should
13	be reinforced daily by program operators and should be
14	communicated to each recipient upon enrollment in the
15	program.
16	(6)(4) participation in activities authorized under
17	[section 10, Senate Bill No. 101] in lieu of participation
18	in job search, training, and work WORKFARE activities
19	otherwise required in 53-3-304;
20	+7+(5) follow-up and monitoring of program
21	performance; and
22	(8)(6) prohibition of political activities under the
23	program.
24	IN ADDITION, THE PROGRAM MAY INCLUDE:

(1) REMEDIAL EDUCATION AND JOB SKILLS TRAINING, BUT

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ONLY IF IT IS NECESSARY FOR THE RECIPIENT TO BECOME
     EMPLOYED. WHENEVER POSSIBLE, IT IS INTENDED THAT SERVICES BE
     PROVIDED THROUGH EXISTING, LOCAL ADULT BASIC EDUCATION
     PROGRAMS AND PROGRAMS ADMINISTERED UNDER THE FEDERAL JOB
     TRAINING PARTNERSHIP ACT.
          (2) ACTIVE DAILY INVOLVEMENT OF RECIPIENTS IN A
     COMBINATION OF EMPLOYMENT-RELATED ACTIVITIES IN ORDER TO
     ENHANCE SELF-MOTIVATION AND TO INCREASE JOB PLACEMENT;
          (3) COUNTY WORKFARE, BUT ONLY IN COMBINATION WITH
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10
     OTHER EMPLOYMENT ASSISTANCE, SUCH AS JOB SEARCH,
11
     READINESS TRAINING, REMEDIAL EDUCATION, JOB TRAINING, AND
12
     JOB PLACEMENT SERVICES.
13
          THE DEPARTMENT MAY LIMIT THE AVAILABILITY OF SERVICES
14
     IN SUBSECTIONS (1) THROUGH (3) OF THE PRECEDING PARAGRAPH IF
15
     SUCH ACTION IS NECESSARY AS A RESULT OF BUDGET LIMITATIONS.
          In redesigning the program, the department of social
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17
      and rehabilitation services shall examine the policies and
18
      experience of work programs in other states, including the
19
      Utah emergency work program, which is a program that has
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      operated at less than 10% of the cost of the Utah work
21
      incentive (WIN) program.
22
23
      BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
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Section 1. Section 53-3-304, MCA, is amended to read:

"53-3-304. Power to require recipient employable

SB 128

SB 128

SB 0128/05

SB 0128/05 SB 0128/05

1	recipients to participate in job search, training, and work
2	WORKFARE programs. (1) The department shall cooperatewith
3	${\tt thedepartmentoflabor-and-industry-and-other} \ \ {\tt designated}$
4	agencies-to initiate, promote, and develop job search,
5	training, and work $\underline{WORKFARE}$ programs that will contribute-to
6	theemployability-of provide employment, training, and WORK
7	experience for persons receiving general relief under the
8	provisions of this chapter. These programs must be designed
9	to <u>:</u>

(a) preserve and improve the work habits and job-finding skills of recipients for whom jobs are not otherwise immediately available; and

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- (b) provide training and WORK experience that will
 enable recipients to find regular, sustainable employment.
 - (2) For each county with state-assumed welfare services, the department shall contract-with-the-department of-labor--and--industry--or--other designated agencies--to institute a job--search;--training;--and-work program that provides-able-bodied--general--relief--recipients--with--the necessary-job-finding-skills-to-seek-unsubsidized-employment independently JOB SEARCH, TRAINING, AND WORKFARE PROGRAMS as provided for in subsection (1).
- 23 (3) in EXCEPT AS OTHERWISE PROVIDED IN THIS CHAPTER,

 24 IN a county with state-assumed welfare services, an

 25 able-bodied employable recipient of general relief shall

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- enroll in a structured job search and training program at an employment office or other site designated by the department. The program must MAY include but-is-not-limited to the following elements:
 - (a) assessment and testing;
 - (b) an employability plan;

participating in such activities;

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8 minimum of 40 hours a week in a combination of activities,
9 including work WORKFARE as provided in subsection (4),
10 unless they are prevented, with good cause, from

(c) a requirement that recipients participate for a

- 12 fc; (d) remedial education or job skills training, if
 13 it is called for in the employability plan and if it
 14 provides for immediate referral to an appropriate Job
 15 Training Partnership Act program;
- 16 τd)(e) a job readiness and job search program that 17 must include but is not limited to:
- 18 (i) self-assessment and occupational testing;
- 19 (ii) instruction in completing applications, writing [%]
 20 resumes, and preparing for interviews;
- 21 (iii) identification of and contact with potential 22 employers; and
- 23 (iv) participation in simulated job interviews; and
- 24 (v) intensive job search activity and prompt
 25 placements for recipients who are ready to enter the work

SB 128

SB 128

	force;	1	displaced by any recipient (including partial displacement
2	$\{e\}$ a supervised effort to find employment; and	2	such as a reduction in the hours of nonovertime work, wages
3	f; (g) efforts to address barriers to employment:	3	or employment benefits).
1	(h) an expectation that recipients must be employed at	4	tc)(B) No A recipient may NOT be employed-when-an
5	the end of the program; and	5	other-person-is-on-layoff-from-the-same-or-any-substantiall
5	(i) followup and monitoring of program performance.	6	equivalentjob GIVEN A WORK EXPERIENCE OR TRAININ
7	(4) (a) In addition to the training required in	7	ASSIGNMENT IF:
В	subsection (3), ifa-public-agency-or-a-private-nonprofit	8	(1) THE ASSIGNMENT WOULD FILL AN ESTABLISHED UNFILLE
9	agency-has-workavaitablewhicharecipientofgeneral	9	VACANCY THAT EXISTS BECAUSE AN EMPLOYEE HAS BEEN LAID OFF
0	reliefis-capable-of-performing-or-the-department-of-social	10	or
1	and-rehabilitation-services-is-required-tooperateawork	11	(II) when the employer has terminated the employment of
2	programundertheprovisions-of-53-2-8227-them the county	12	any regular employee or otherwise reduced its workforce wit
3	department of public welfare or the department of social and	13	the intention of filling the vacancy so-created-by-hiring-
4	rehabilitation services may require a recipient to perform	14	recipient-whose-wages-are-subsidized-under-this-section WIT
5	workattheminimumwageormay-pay-a-recipient-at-the	15	A GENERAL RELIEF RECIPIENT.
6	prevailing rate-of wages-paid-in-that-county-by-thatagency	16	(C) A RECIPIENT MAY NOT BE REQUIRED TO PARTICIPATE I
7	forsimilarwork;to-be-paid-from-the-county-poor-fund-or	17	A WORKFARE PROGRAM IF PARTICIPATION IS DETERMINED T
8	state-funds;inplaceofgrantinghimgeneralrelief.	18	INTERFERE WITH:
9	PARTICIPATE IN A WORKFARE PROGRAM. THE PURPOSE OF THE	19	(I) PARTICIPATION IN A JOB SEARCH OR JOB TRAININ
0	WORKFARE PROGRAM IS TO PROVIDE WORK EXPERIENCE AND TRAINING	20	PROGRAM; OR
1	FOR GENERAL RELIEF RECIPIENTS IN SPECIFICALLY CREATED WORK	21	(II) ATTENDANCE IN A SECONDARY EDUCATION PROGRAM.
2	PROJECTS OPERATED BY A PUBLIC AGENCY OR A PRIVATE, NONPROFIT	22	(D) THE MAXIMUM NUMBER OF HOURS THAT A RECIPIENT MA
3	AGENCY. A WORKFARE PROGRAM ESTABLISHED UNDER THIS SECTION	23	BE REQUIRED TO PARTICIPATE IN A WORKFARE PROGRAM AND JO
4	MUST PROVIDE THAT:	24	SEARCH AND TRAINING PROGRAMS MAY NOT EXCEED 40 HOURS IN
5	(b)(A) No A currently employed worker may NOT be	25	WEEK.

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for-longer-than-6-months-

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(5) The county department of public welfare or the					
department of social and rehabilitation services, as the					
case may be, shall provide coverage under the Workers'					
Compensation Act for those recipients of general relief					
working-under-the-provisionshereof PARTICIPATING IN THE					
WORKFARE PROGRAM and may enter into such agreements with the					
division of workers' compensation of the department of labor					
and industry as may be necessary to carry out the provisions					
of this section.					
<pre>+6}Arecipientwho-has-completed-the-assessment-and</pre>					
testingportionsoftheprogramandhasdevelopedan					
employabilityplanshallparticipate-in-the-job-readiness					
and-job-search-program-provided-for-in-subsection-(3)(d)-for					
at-least-80-hours-in-any-5-week-period-andshallspendat					
least8hoursaweekinasupervisedeffortto-find					
employment:					
(7)A-recipientwhohascompletedthejobsearch					
program-provided-for-in-subsection-(3)-shall:					
(a)continuetospendatleast-8-hours-a-week-in-a					
supervised-effort-to-find-employment;-and					
<pre>(b)for-the-duration-of-hiseligibilityforgeneral</pre>					
relief,spend32hoursaweek,ascalledforin-the					
employability-plan;-in;					

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tii)-counseling;

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fiii)-job-skills-training;
          tiv)-work-for-a-public-agency-or--a--private--nonprofit
     agency7-as-required-in-subsection-(4);-or
          tv)--job-seeking-or-other-related-activities-
          +8}--Nothing--in--this-chapter-requires-a-recipient-to-
          (a)--participate-in-the-job-search-and-training-program
      required--by--subsection--(3)--or--to--perform--work---under
      subsection---(4)--:f-the-training-or-work-site-is-more-than-10
      miles-from-his-residence---unless--the--department--provides
      transportation----or---reimburses----the----recipient---for
11
      transportation-costs;-or
           (b)--continue-the-activities-required-by-subsection-(7)
12
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- +9+(6) Where a labor organization represents a substantial number of employees who are engaged in similar work or training in the area where it is proposed to assign the recipient to work--or-training A WORKFARE PROJECT, an opportunity must be provided for that organization to submit comments with respect to such proposal.
- (10)(7) No-work A WORKFARE program may NOT impair existing contracts for services or collective barquining agreements, and no-work A WORKFARE program that would be inconsistent with the terms of a collective bargaining agreement may NOT be undertaken without the labor organization and employer concurrence of

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1	concerned.
2	(8) No program established under this section may
3	include any political, partisan, or lobbying activities. The
4	department shall deny funds to any program involved in such
5	activities."
6	NEW SECTION. SECTION 2. PAYMENT AFTER PERFORMANCE.
7	(1) INACOUNTYWITHSTATE-ASSUMED-WELFARE-SERVICES,-AN
8	EMPLOYABLE-PERSON-MAY-RECEIVE-GENERAL-RELIEF-FOR-SHELTER-AND
9	PERSONAL-NEEDS-IP:
10	(A)HE-HAS-COMPLETED-AND-PILEDAPROPERAPPLICATION
11	POR-ASSISTANCE; -AND
1 2	(B) THE DEPARTMENT MAY BY RULE WITHHOLD GENERAL RELIEF
13	ASSISTANCE OR LIMIT PAYMENTS TO SHELTER OR PERSONAL NEEDS
14	UNTIL ALL EMPLOYABLE MEMBERS OF THE HOUSEHOLD HAVE COMPLETED
15	2 FULL WEEKS IN A STRUCTURED JOB SEARCH, TRAINING, OR
16	WORKFARE PROGRAM AS REQUIRED IN 53-3-304.
17	(2) A PERSON IS INELIGIBLE FOR ASSISTANCE UNDER
18	SUBSECTION (1) IF:
19	(A) THE PERSON FAILS TO COOPERATE WITH THE DEPARTMENT
20	IN ITS INVESTIGATION OF ELIGIBILITY; OR
21	(B) THE DEPARTMENT'S INVESTIGATION DURING THE 2-WEEK
22	PERIOD DESCRIBED IN SUBSECTION (1)(B) DISCLOSES THAT THE
23	PERSON IS INELIGIBLE TO RECEIVE ASSISTANCE.
24	NEW SECTION. SECTION 3. LIMITATION OF SERVICES. (1)
25	THE DEPARTMENT MAY LIMIT THE SCOPE AND AVAILABILITY OF

- PROGRAMS AND SERVICES UNDER 53-3-304 AS MAY BE NECESSARY 2 BECAUSE OF: 3 (A) THE ACTUAL NEEDS OF AN INDIVIDUAL, AS DETERMINED IN ACCORDANCE WITH AN EMPLOYABILITY PLAN; 5 (B) FUNDING LIMITATIONS; (C) SERVICE LIMITATIONS; (D) LIMITATIONS CAUSED BY THE LACK OF AVAILABLE EMPLOYMENT IN THE AREA; AND 9 (E) AN INSUFFICIENT NUMBER OF RECIPIENTS IN AN AREA TO JUSTIFY ESTABLISHMENT OF JOB SEARCH, TRAINING, AND WORKFARE 10 PROGRAMS. 11 (2) RECIPIENTS RESIDING IN AREAS WHERE PROGRAMS AND 12 SERVICES ARE RESTRICTED BECAUSE OF SUBSECTION (1) ARE EXEMPT 13 FROM MANDATORY PARTICIPATION IN A JOB SEARCH, TRAINING, AND 14 15 WORKFARE PROGRAM.
- NEW SECTION. SECTION 4. EMPLOYABILITY PLAN. (1) THE
- 17 DEFARTMENT SHALL DEVELOP OR CONTRACT FOR THE DEVELOPMENT OF
- 18 AN EMPLOYABILITY PLAN FOR EACH PARTICIPANT ENROLLED IN JOB
- 19 SEARCH, TRAINING, AND WORKFARE PROGRAMS PROVIDED FOR IN
- <u>53-3-304</u>.
- 21 (2) THE DEPARTMENT MAY CONTRACT FOR ASSESSMENT AND
- 22 TESTING IF:

25

23 (A) IT DETERMINES THERE IS A NEED FOR ASSESSMENT AND

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- 24 TESTING IN ORDER TO DEVELOP AN EMPLOYABILITY PLAN; AND
 - (B) FUNDS ARE AVAILABLE FOR SUCH SERVICES.

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- 1 NEW SECTION. SECTION 5. TRANSITION-TO-WORK ALLOWANCE.
- 2 (1) AS AN ALTERNATIVE TO THE PROGRAMS AND SERVICES PROVIDED
- 3 FOR IN 53-3-304, THE DEPARTMENT MAY PAY RECIPIENTS A
- 4 TRANSITION-TO-WORK ALLOWANCE. THIS ALLOWANCE MAY BE USED
- 5 ONLY FOR RELOCATION EXPENSES FOR RECIPIENTS WHO HAVE
- 6 OBTAINED EMPLOYMENT IN ANOTHER COUNTY OR STATE.
- 7 (2) NOTWITHSTANDING ANY OTHER PROVISION OF THIS
- 8 CHAPTER, A PERSON WHO ELECTS TO RECEIVE THE ALLOWANCE
- 9 PROVIDED FOR IN SUBSECTION (1) IS INELIGIBLE FOR GENERAL
- 10 RELIEF ASSISTANCE FOR A PERIOD OF 16 MONTHS.
- 11 NEW SECTION. SECTION 6. TRANSPORTATION ASSISTANCE.
- 12 THE DEPARTMENT MAY PROVIDE NECESSARY TRANSPORTATION OR
- 13 REIMBURSEMENT OF TRANSPORTATION COSTS FOR PERSONS ENROLLED
- 14 IN JOB SEARCH, TRAINING, AND WORKFARE PROGRAMS PROVIDED FOR
- 15 IN 53-3-304.
- 16 NEW SECTION. SECTION 7. PERFORMANCE STANDARDS
- 17 MONITORING AND EVALUATION OF PROGRAM, (1) THE DEPARTMENT
- 18 SHALL PROVIDE STANDARDS TO PURTHER MEASURE THE PERFORMANCE
- 19 AND EFFECTIVENESS OF THE GENERAL RELIEF JOB SEARCH,
- 20 TRAINING, AND WORKFARE PROGRAM PROVIDED FOR IN 53-3-304. THE
- 21 STANDARDS MUST CONSIST OF AN OBJECTIVE, QUANTIFIABLE MEASURE
- 22 OF THE EXTENT TO WHICH PARTICIPATION IN THE PROGRAM
- 23 INCREASES THE EMPLOYMENT AND EARNINGS OF PARTICIPANTS AND
- 24 DECREASES THEIR DEPENDENCY ON PUBLIC ASSISTANCE.
- 25 (2) IN ORDER TO DETERMINE WHETHER PERFORMANCE

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- 1 STANDARDS ARE MET, THE DEPARTMENT SHALL MONITOR AND EVALUATE
- 2 THE PROGRAM ON THE BASIS OF APPROPRIATE FACTORS THAT MUST
- 3 INCLUDE THE FOLLOWING:
- 4 (A) THE PLACEMENT OF PARTICIPANTS IN UNSUBSIDIZED
- 5 EMPLOYMENT;
- 6 (B) THE RETENTION OF PARTICIPANTS IN UNSUBSIDIZED
- 7 EMPLOYMENT;
- 8 (C) THE INCREASE IN EARNINGS, INCLUDING HOURLY WAGES,
- 9 OF PARTICIPANTS DUE TO PLACEMENT IN UNSUBSIDIZED EMPLOYMENT;
- 10 (D) THE REDUCTION IN THE NUMBER OF INDIVIDUALS AND
- 11 FAMILIES RECEIVING A:D-TO-FAMILIES-WITH--DEPENDENT--CHILDREN
- 12 GENERAL RELIEF; AND
- 14 FAMIBIES-WITH-DEPENDENT-CHIBOREN GENERAL RELIEF.
- 15 (3) IN MONITORING AND EVALUATING THE PERFORMANCE OF
- 16 THE PROGRAM, THE DEPARTMENT SHALL DETERMINE THE REASONS FOR
- 17 HIGH AND LOW LEVELS OF PERFORMANCE, ADMINISTRATIVE
- 18 EFFICIENCIES, AND PROGRAM COORDINATION.
- 19 NEW SECTION. SECTION 8. COORDINATION REQUIREMENTS --
- 20 CONSOLIDATION OF PROGRAMS AUTHORIZED. (1) THE GOVERNOR SHALL
- 21 ASSURE THAT PROGRAM ACTIVITIES UNDER 53-3-304 ARE
- 22 COORDINATED WITH PROGRAMS ADMINISTERED UNDER THE FEDERAL JOB
- TRAINING PARTNERSHIP ACT AND ANY OTHER RELEVANT EMPLOYMENT,
- 24 TRAINING, EDUCATION, OR WORK PROGRAM IN THIS STATE.
- 25 (2) THE GOVERNOR MAY CONSOLIDATE THE PROGRAM

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1	ESTABLISHED IN 53-3-304 WITH OTHER PROGRAMS IN ORDER TO	1	existing authority to make rules on the subject of the
2	MAXIMIZE COORDINATION OF PROGRAM ACTIVITIES AS REQUIRED IN	2	provisions of [this act] is extended to the provisions of
3	SUBSECTION (1) AND TO PREVENT OVERLAPPING AND DUPLICATION OF	3	[this act].
4	SERVICES.	4	NEW SECTION. SECTION 12. COORDINATION INSTRUCTION.
5	(3) WHERE ADULT BASIC EDUCATION PROGRAMS EXIST,	5	IF THIS BILL AND SENATE BILL NO. 101 ARE PASSED AND
6	REMEDIAL EDUCATION SERVICES PROVIDED FOR IN 53-3-304(3) MUST	6	APPROVED, THEN [SECTION 10, SENATE BILL NO. 101] IS AMENDED
7	BE COORDINATED, THROUGH CONTRACTS OR COOPERATIVE AGREEMENTS,	7	SO LANGUAGE THAT READS: "A PERSON WHO HAS A SERIOUS BARRIER
8	WITH STATE OR LOCAL AGENCIES HAVING RESPONSIBILITY FOR	8	TO EMPLOYMENT OR WHO SUFFERS FROM DRUG OR ALCOHOL DEPENDENCY
9	PROGRAMS ADMINISTERED UNDER THE ADULT EDUCATION ACT, PUBLIC	9	SHALL REPORT TO THE AGENCY DESIGNATED PURSUANT TO
10	LAW 100-297.	10	53-3-304(2) TO IMPLEMENT A JOB SEARCH, TRAINING, AND WORK
11	NEW SECTION. Section 9. Audit. The legislative	11	PROGRAM" WILL READ "A PERSON WHO HAS A SERIOUS BARRIER TO
12	auditor shall conduct a performance audit of the program	12	EMPLOYMENT OR WHO SUFFERS FROM DRUG OR ALCOHOL DEPENDENCY
13	provided in 53-3-304 and report the results of the audit to	13	SHALL REPORT TO A JOB SEARCH, TRAINING, AND WORKFARE
14	the 52md 53RD legislature.	14	PROGRAM".
15	NEW SECTION. SECTION 10. APPROPRIATION. THE	15	NEW SECTION. SECTION 13. CODIFICATION INSTRUCTION.
16	FOLLOWING MONEY IS APPROPRIATED TO THE DEPARTMENT OF SOCIAL	16	[SECTIONS 2 THROUGH 6 7] ARE INTENDED TO BE CODIFIED AS AN
17	AND REHABILITATION SERVICES FOR THE PURPOSE OF ADMINISTERING	17	INTEGRAL PART OF TITLE 53, CHAPTER 3, PART 3, AND THE
18	THE JOB SEARCH, TRAINING, AND WORK PROGRAM PROVIDED FOR IN	18	PROVISIONS OF TITLE 53, CHAPTER 3, PART 3, APPLY TO
19	53-3-304 AND [THIS ACT]:	19	[SECTIONS 2 THROUGH 6 7].
20	FUND FY 90 FY 91	20	NEW-SECTION:Section-14Bffective-date:{Thisact}
21	GENERAL FUND \$ 832,265 \$ 832,265	21	is-effective-July-17-1989 JANUARY-17-1998-
22	FEDERAL SPECIAL	22	NEW SECTION. SECTION 14. EFFECTIVE DATES. (1)
23	REVENUE 1,055,235 1,055,235	23	[SECTIONS 10 THROUGH THIS SECTION] ARE EFFECTIVE JULY 1,
24	TOTAL \$ 1,887,500 \$ 1,887,500	24	1989.
25	NEW SECTION. Section 11. Extension of authority. Any	25	(2) [SECTIONS 1 THROUGH 9] ARE EFFECTIVE JANUARY 1,

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1 1990.

-End-

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