SENATE BILL NO. 107

INTRODUCED BY PINSONEAULT

BY REQUEST OF THE DEPARTMENT OF JUSTICE

IN THE SENATE

| | IN THE SENATE |
|-------------------|--|
| JANUARY 13, 1989 | INTRODUCED AND REFERRED TO COMMITTEE ON JUDICIARY. |
| | FIRST READING. |
| JANUARY 26, 1989 | COMMITTEE RECOMMEND BILL DO PASS AS AMENDED. REPORT ADOPTED. |
| JANUARY 27, 1989 | PRINTING REPORT. |
| JANUARY 28, 1989 | SECOND READING, DO PASS. |
| JANUARY 30, 1989 | ENGROSSING REPORT. |
| JANUARY 31, 1989 | THIRD READING, PASSED. AYES, 46; NOES, 3. |
| | TRANSMITTED TO HOUSE. |
| | IN THE HOUSE |
| JANUARY 31, 1989 | INTRODUCED AND REFERRED TO COMMITTEE ON JUDICIARY. |
| FEBRUARY 20, 1989 | FIRST READING. |
| MARCH 14, 1989 | COMMITTEE RECOMMEND BILL BE CONCURRED IN AS AMENDED. REPORT ADOPTED. |
| MARCH 18, 1989 | SECOND READING, CONCURRED IN. |
| MARCH 21, 1989 | THIRD READING, CONCURRED IN. AYES, 78; NOES, 16. |
| | |

IN THE SENATE

RETURNED TO SENATE WITH AMENDMENTS.

APRIL 1, 1989

RECEIVED FROM HOUSE.

SECOND READING, AMENDMENTS

CONCURRED IN.

APRIL 4, 1989

THIRD READING, AMENDMENTS

CONCURRED IN.

SENT TO ENROLLING.

REPORTED CORRECTLY ENROLLED.

| 1 | Single BILL NO. 101 |
|---|---|
| 2 | INTRODUCED BY |
| 3 | BY REQUEST OF THE DEPARTMENT OF JUSTICE |

A BILL FOR AN ACT ENTITLED: "AN ACT CLARIFYING THE LAWS RELATING TO EXECUTIVE CLEMENCY; AMENDING SECTIONS 46-23-301 AND 46-23-315, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE."

1.2

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 46-23-301, MCA, is amended to read:

"46-23-301. Cases of executive clemency — approval of board. The board shall investigate—and—report—to—the governor—with—respect—to—all—cases—of—executive—clemency;—A majority—of—the—board—shall—advise;—investigate;—and—approve each—such—case—before—the—action—of—the—governor—shall—be final consider cases of executive clemency only upon application. All applications for executive clemency shall must be made to the board;—which Applications may be filed only by the person convicted of the crime, by his attorney acting on his behalf and with his consent, or by a court—appointed guardian or conservator acting on his behalf. The board shall cause an investigation to be made of all the circumstances surrounding the crime for which the applicant was convicted and as to the individual



circumstances relating to social conditions of the
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advise the governor and recommend action to be taken. If the
board recommends that no clemency be granted, the governor
may not grant clemency. If the board recommends that
clemency be granted, the governor shall review the record of
the hearing and the board's decision and make a final
decision on clemency."

"46-23-315. Authority of governor to grant respite.

The governor has the power to grant respites after conviction and judgment for any offenses committed against the criminal laws of the state for such time as he thinks proper. A respite must be of temporary duration for a definite period of time. Any respite that is granted that stays the execution of a death warrant has the effect of postponing the execution of the warrant. In such a case, if clemency is not granted, the death warrant is again in effect at the expiration of the period of respite and the execution must take place on the date of expiration of the respite."

NEW SECTION. Section 3. Extension of authority. Any existing authority to make rules on the subject of the provisions of [this act] is extended to the provisions of

LC 0723/01

- l [this act].
- NEW SECTION. Section 4. Effective date. [This act] is
- 3 effective on passage and approval.

-End-

APPROVED BY COMMITTEE ON JUDICIARY

| 1 | SENATE BILL NO. 107 |
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| 2 | INTRODUCED BY PINSONEAULT |
| 3 | BY REQUEST OF THE DEPARTMENT OF JUSTICE |
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| 5 | A BILL FOR AN ACT ENTITLED: "AN ACT CLARIFYING THE LAWS |
| 6 | RELATING TO EXECUTIVE CLEMENCY; AMENDING SECTIONS 46-23-301 |
| 7 | AND THROUGH 46-23-303, 46-23-307, 46-23-315, AND 46-23-316, |
| 8 | MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE." |
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| 10 | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: |
| 11 | Section 1. Section 46-23-301, MCA, is amended to read: |
| 12 | "46-23-301. Cases of executive clemency approval-of |
| 13 | board- APPLICATION FOR CLEMENCY DEFINITIONS. (1) (A) |
| 14 | "CLEMENCY" MEANS KINDNESS, MERCY, OR LENIENCY THAT MAY BE |
| 15 | EXERCISED BY THE GOVERNOR TOWARDS A CONVICTED PERSON. THE |
| 16 | GOVERNOR MAY GRANT CLEMENCY IN THE FORM OF: |
| 17 | (I) THE REMISSION OF FINES OR FORFEITURES; |
| 18 | (II) THE COMMUTATION OF A SENTENCE TO ONE WHICH IS LESS |
| 19 | SEVERE; |
| 20 | (III) RESPITE; OR |
| 21 | (IV) PARDON. |
| 22 | (B) "PARDON" MEANS A DECLARATION OF RECORD THAT AN |
| 23 | INDIVIDUAL IS TO BE RELIEVED OF ALL LEGAL CONSEQUENCES OF A |
| 24 | PRIOR CONVICTION. |
| 25 | (2) A PERSON CONVICTED OF A CRIME NEED NOT EXHAUST |

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| social conditions of the applicant PRIOR TO COMMISSION OF |
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| MADE BY THE BOARD SHALL BE BASED ON THESE TWO CRITERIA. ## |
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SB 0107/02

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| 2 | shallreviewtherecordofthehearing-and-the-board-s |
| 3 | decision-and-make-a-final-decision-onclemency: THE BOARD |
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| 5 | NONCAPITAL CASES, IF THE BOARD RECOMMENDS THAT CLEMENCY BE |
| 6 | DENIED, THE APPLICATION MUST NOT BE FORWARDED TO THE |
| 7 | GOVERNOR AND THE GOVERNOR MAY NOT TAKE ACTION ON THE CASE. |
| 8 | IN CAPITAL CASES, THE BOARD SHALL TRANSMIT THE APPLICATION |
| 9 | AND EITHER A RECOMMENDATION THAT CLEMENCY BE GRANTED OR A |
| 10 | RECOMMENDATION THAT CLEMENCY BE DENIED TO THE GOVERNOR. THE |
| 11 | GOVERNOR IS NOT BOUND BY ANY RECOMMENDATION OF THE BOARD, |
| 12 | BUT HE SHALL REVIEW THE RECORD OF THE HEARING AND THE |
| 13 | BOARD'S RECOMMENDATION BEFORE HE GRANTS OR DENIES CLEMENCY. |
| 14 | THE GOVERNOR HAS THE FINAL AUTHORITY TO GRANT OR DENY |
| 15 | CLEMENCY IN THOSE CASES FORWARDED TO HIM." |
| 16 | SECTION 2. SECTION 46-23-302, MCA, IS AMENDED TO READ |
| 17 | "46-23-302. Order for hearing on application for |
| 18 | executive clemency. After the board has duly considered an |
| 19 | application for executive clemency and has by majority vote |
| 20 | favored a recommendationofexecutiveclemencytothe |
| 21 | governor hearing, it must pass an order in substance as |
| 22 | follows: |
| 23 | "Whereas, the Board of Pardons has officially received |
| 24 | an application for executive clemency concerning, a |
| 25 | convict confined in the state prison (or to one, who |
| | |

-3-

| 1 | has been found guilty of an offense committed against the |
|----|--|
| 2 | laws of the state), who was convicted of the crime of |
| 3 | committed at, in the county of, State of Montana, |
| 4 | on the day of, 19, and sentenced for a term of |
| 5 | years. |
| 6 | Therefore, be it ordered that, the day of |
| 7 | , 19, be set apart for the consideration of said |
| 8 | executive clemency matter; and all persons having as |
| 9 | interest therein desiring to be heard either for or agains |
| 10 | the granting of the pardon orreprieve, commutation |
| 11 | restoration of citizenship, or remission or suspension o |
| 12 | fine or forfeiture are hereby notified to be present at |
| 13 | o'clock of said day, at |
| 14 | Further, ordered that a copy of this order be printe |

Further, ordered that a copy of this order be printed and published in the (here insert name of some newspaper of general circulation in the county where the crime was committed), a daily (or weekly) newspaper printed and published at, in the county of, once each week for 2 weeks beginning, 19.., and ending,""

"46-23-303. Publication of order. The board must cause a copy of such order to be published in the newspaper therein designated at least once a week for 2 weeks prior to the hearing and, at the same time, cause to be deposited in the post office at the seat of government, postpaid, a copy

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of said order and notice addressed to the district judge, county attorney, and sheriff, respectively, of the county where the crime was committed and in like manner mail a copy of the order to the petitioner-and-the-convict applicant."

**46-23-307. Decision of board. Within 30 days after the hearing of any capital case or in noncapital cases where the decision is made to recommend clemency be granted, the board must make a decision in writing, and if such decision be made to recommend executive clemency, the copy of the decision together with all papers used in each case shall be immediately transmitted to the governor."

Section 5. Section 46-23-315, MCA, is amended to read:

"46-23-315. Authority of governor to grant respite ___

APPLICATION. The governor has the power to grant respites after conviction and judgment for any offenses committed against the criminal laws of the state for such time as he thinks proper. THE GOVERNOR MAY GRANT A RESPITE UPON APPLICATION OF A PERSON AUTHORIZED TO APPLY FOR EXECUTIVE CLEMENCY AND PRIOR TO ANY REVIEW OR RECOMMENDATION BY THE BOARD OF PARDONS. A respite must be of temporary duration for a definite period of time. Any respite that is granted that stays the execution of a death warrant has the effect of postponing the execution of the warrant. In such a case, if clemency is not granted, the death warrant is again in

effect at the expiration of the period of respite and the
execution must take place on the date of expiration of the
respite."

"46-23-316. Governor's report to legislature. The governor must communicate to the legislature at each regular session each case of remission of fine or forfeiture, reprieve respite, commutation, or pardon granted since the last previous report, stating the name of the convict, the crime of which he was convicted, the sentence and its date, the date of remission, commutation, pardon, or reprieve respite, with the reason for granting the same, and the objection, if any, of any of the members of the board made thereto."

NEW SECTION. Section 7. Extension of authority. Any
existing authority to make rules on the subject of the
provisions of [this act] is extended to the provisions of
(this act).

NEW SECTION. Section 8. Effective date. [This act] is
 effective on passage and approval.

-End-

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SB 107

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| of | said | order | and | notice | addres | sed | to | the | dist | rict | ju | dge, |
|------|--------|----------|-------|---------|--------|------|------|------|------|-------|----|--------------|
| cont | nty at | torney, | and | sheriff | , resp | ecti | vel | γ, | of | the | co | unty |
| whe | re the | crime (| was c | ommitte | ed and | in 1 | like | man | ner | mail | a | сору |
| of | the d | order to | o the | petiti | oner-a | nd-t | he- | conv | ict | appl: | ca | <u>nt</u> ." |

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SECTION 4. SECTION 46-23-307, MCA, IS AMENDED TO READ: "46-23-307. Decision of board. Within 30 days after the hearing of any capital case or in noncapital cases where the decision is made to recommend clemency be granted, the board must make a decision in writing, and if such decision be made to recommend executive clemency, the copy of the decision together with all papers used in each case shall be immediately transmitted to the governor."

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SECTION 6. SECTION 46-23-316, MCA, IS AMENDED TO READ: *46-23-316. Governor's report to legislature. 5 governor must communicate to the legislature at each regular session each case of remission of fine or forfeiture, reprieve respite, commutation, or pardon granted since the last previous report, stating the name of the convict, the 9 crime of which he was convicted, the sentence and its date, าก the date of remission, commutation, pardon, or reprieve 11 respite, with the reason for granting the same, and the 12 objection, if any, of any of the members of the board made 13 thereto." 14

NEW SECTION. Section 7. Extension of authority. Any 15 existing authority to make rules on the subject of the 16 provisions of [this act] is extended to the provisions of 17 [this act]. 18

NEW SECTION. Section 8. Effective date. [This act] is 19 effective on passage and approval. 20

-End-

-6-

STANDING COMMITTEE REPORT

March 14, 1989 Page 1 of 1

Mr. Speaker: We, the committee on <u>Judiciary</u> report that <u>Senate Bill 107</u> (third reading copy -- blue) <u>be concurred in as amended</u>.

Signed: Dave Brown, Chairman

[REP. MERCER WILL CARRY THIS BILL ON THE HOUSE FLOOR]

And, that such amendments read:

1. Page 2, line 13.
Following: "made"
Insert: "of, and base any recommendation it makes on,"

2. Page 2, line 14. Strike: "of"

3. Page 2, line 16. Strike: "as to"

4. Page 2, lines 19 and 20. Strike: "ANY" on line 19 through "CRITERIA." on line 20

58 107 HOUSE &

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SB 0107/03

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favored a recommendation--of--executive--elemency--to--the governor hearing, it must pass an order in substance as follows:

"Whereas, the Board of Pardons has officially received an application for executive clemency concerning, a

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| 1 | convict confined in the state prison (or to one, who |
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| 2 | has been found guilty of an offense committed against the |
| 3 | laws of the state), who was convicted of the crime of |
| 4 | committed at, in the county of, State of Montana, |
| 5 | on the day of, 19, and sentenced for a term of |
| 6 | years. |
| 7 | Therefore, be it ordered that, the day of |
| 8 | , 19, be set apart for the consideration of said |
| 9 | executive clemency matter; and all persons having an |
| 10 | interest therein desiring to be heard either for or against |
| 11 | the granting of the pardon orreprieve, commutation |
| 12 | restoration of citizenship, or remission or suspension of |

Further, ordered that a copy of this order be printed and published in the (here insert name of some newspaper of general circulation in the county where the crime was committed), a daily (or weekly) newspaper printed and published at, in the county of, once each week for 2 weeks beginning, 19.., and ending""

fine or forfeiture are hereby notified to be present at

o'clock of said day, at

SECTION 3. SECTION 46-23-303, MCA, IS AMENDED TO READ: 21 *46-23-303. Publication of order. The board must cause 22 a copy of such order to be published in the newspaper 23 therein designated at least once a week for 2 weeks prior to 24 the hearing and, at the same time, cause to be deposited in

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| | the post office at the seat of government, postpaid, | а сору |
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| ! | of said order and notice addressed to the district | judge, |
| ı | county attorney, and sheriff, respectively, of the | county |
| | where the crime was committed and in like manner mail | а сору |
| , | of the order to the petitioner-and-theconvict appli | cant." |

**46-23-307. Decision of board. Within 30 days after the hearing of any capital case or in noncapital cases where the decision is made to recommend clemency be granted, the board must make a decision in writing, and if such decision be made to recommend executive clemency, the copy of the decision together with all papers used in each case shall be immediately transmitted to the governor."

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| Section 5. Section 46-23-315, MCA, is amended to read: |
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| "46-23-315. Authority of governor to grant respite |
| APPLICATION. The governor has the power to grant respites |
| after conviction and judgment for any offenses committed |
| against the criminal laws of the state for such time as he |
| thinks proper. THE GOVERNOR MAY GRANT A RESPITE UPON |
| APPLICATION OF A PERSON AUTHORIZED TO APPLY FOR EXECUTIVE |
| CLEMENCY AND PRIOR TO ANY REVIEW OR RECOMMENDATION BY THE |
| BOARD OF PARDONS. A respite must be of temporary duration |
| for a definite period of time. Any respite that is granted |
| that stays the execution of a death warrant has the effect |
| |

of postponing the execution of the warrant. In such a case,

| 1 | if clemency is not granted, the death warrant is aga | in ir |
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| 2 | effect at the expiration of the period of respite a | nđ the |
| 3 | execution must take place on the date of expiration o | f the |
| 4 | respite." | |

SECTION 6. SECTION 46-23-316, MCA, IS AMENDED TO READ: 5 6 *46-23-316. Governor's report to legislature. The governor must communicate to the legislature at each regular 7 8 session each case of remission of fine or forfeiture, 9 reprieve respite, commutation, or pardon granted since the 10 last previous report, stating the name of the convict, the 11 crime of which he was convicted, the sentence and its date, 12 the date of remission, commutation, pardon, or reprieve 13 respite, with the reason for granting the same, and the objection, if any, of any of the members of the board made 14 15 thereto."

NEW SECTION. Section 7. Extension of authority. Any existing authority to make rules on the subject of the provisions of [this act] is extended to the provisions of [this act].

NEW SECTION. Section 8. Effective date. [This act] is effective on passage and approval.

-End-

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