# HOUSE JOINT RESOLUTION NO. 23

INTRODUCED BY COBB, GOOD, GUTHRIE, SWYSGOOD, GRINDE, BOHARSKI, CAMPBELL, PATTERSON, HANSON, SPAETH, GRADY, ELLISON, THOFT, GLASER, SWIFT, IVERSON, HOFFMAN

# IN THE HOUSE

FEBRUARY 10, 19		INTRODUCED AND REFERRED TO COMMITTEE ON AGRICULTURE, LIVESTOCK & IRRIGATION.
FEBRUARY 11, 19	989	FIRST READING.
FEBRUARY 16, 19		COMMITTEE RECOMMEND BILL DO PASS AS AMENDED. REPORT ADOPTED.
		PRINTING REPORT.
FEBRUARY 18, 19	989	SECOND READING, DO PASS.
FEBRUARY 20, 19	989	ENGROSSING REPORT.
FEBRUARY 21, 19	989	THIRD READING, PASSED. AYES, 85; NOES, 15.
		TRANSMITTED TO SENATE.
	r nı	THE SENATE
FEBRUARY 28, 19	989	INTRODUCED AND REFERRED TO COMMITTEE ON NATURAL RESOURCES.
		FIRST READING.
MARCH 20, 1989		COMMITTEE RECOMMEND BILL BE CONCURRED IN AS AMENDED. REPORT ADOPTED.
MARCH 21, 1989		SECOND READING, CONCURRED IN AS AMENDED.
MARCH 23, 1989		THIRD READING, CONCURRED IN. AYES, 45; NOES, 4.
		RETURNED TO HOUSE WITH AMENDMENTS.

## IN THE HOUSE

MARCH 31, 1989

RECEIVED FROM SENATE.

SECOND READING, AMENDMENTS

CONCURRED IN.

APRIL 1, 1989

THIRD READING, AMENDMENTS

CONCURRED IN.

SENT TO ENROLLING.

REPORTED CORRECTLY ENROLLED.

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INTRODUCED BILL HJR23

1	House joint resolution no 23
2	INTRODUCED BY LOOP AIL Strie Suggest Grand
3	Carplet In Hanson In de fifty for the little
4	A JOINT RESOLUTION OF THE SENATE AND THE HOUSE OF
5	REPRESENTATIVES OF THE STATE OF MONTANA URGING THE UNITED
6	STATES DEPARTMENT OF AGRICULTURE AND THE UNITED STATES
7	FOREST SERVICE TO RECONSIDER THE WISDOM OF THE "LET IT BURN"
8	POLICY AND TO MODIFY THE POLICY TO REFLECT LOCAL CONDITIONS
9	AND TO PROVIDE ACCOUNTABILITY FOR DECISIONS; AND URGING
10	COOPERATION WITH STATE AND LOCAL OFFICIALS AND AFFECTED
11	CITIZENS.
12	
13	WHEREAS, the prescribed burn policy adopted by the
14	United States Department of Agriculture is too rigid to
15	reflect local weather and land-use situations; and
16	WHEREAS, there is no difference to the environment or to
17	the public in the effects of a naturally caused prescribed
18	burn versus a human-caused fire; and
19	WHEREAS, drought effects in Montana in 1988 were obvious
20	but largely ignored by the United States Forest Service; and
21	WHEREAS, federal fire management plans, in many cases,
22	have no contingencies for fighting fire on private lands;
23	and
24	WHEREAS, in most instances, a concise definition of the
25	"lot it burn" policy has never been presented to local

WHEREAS, fire policy priorities ignored actual wilderness usage by outfitters and watershed and as winter range for wildlife; and WHEREAS, the prescribed burn policy has no provision for accountability for decisions; and WHEREAS, the prescribed burn policy ignores the buildup of fuel over decades and fails to take into consideration the monumental effort of attempting to extinguish fires during severe drought; and WHEREAS, there seems to be little flexibility in the prescribed burn policy, and it fails to take into account the different nature of each fire; and WHEREAS, "triggers" to judge a fire as a prescribed natural fire or wildfire need to be redefined; and WHEREAS, the prescribed burn policy fails to take into consideration the availability of resources to fight fires when needed and the manpower needed to put out or even attempt to contain fires when the area of prescribed burn is exceeded; and WHEREAS, many "class I" fire teams greatly damaged the United States Forest Service image through arrogant treatment of the Montana public; and WHEREAS, expert opinion within the United States Forest Service and of local citizens on fire behavior and fire

officials or the Montana citizenry; and

LC 1283/01

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Delegation.

LC 1283/01

1	spread were ignored during the disastrous summer of 1988;
2	and
3	WHEREAS, fiscal management in the fire suppression
4	effort was deployed in such a manner that no one was held
5	accountable; and
6	WHEREAS, intercommunication system principles were
7	ignored with respect to coordination with local sheriff's
8	departments; and
9	WHEREAS, in many instances, the United States Forest
10	Service did not even attempt to keep local people informed
11	and, when information was disseminated, repeatedly
12	miscommunicated the actual firefighting status to Montana
13	citizens; and
14	WHEREAS, the United States Forest Service failed to
15	inform itself of or use local resources available to fight
16	fires; and
17	WHEREAS, there was a lack of input from the Montana
18	Department of State Lands accepted by the United States
19	Forest Service in fighting fires; and
20	WHEREAS, there was a failure to inform landowners and
21	permittees of fire movements or to seek advice and
22	assistance from the affected parties; and
23	WHEREAS, the arrogance of the United States Forest
24	Service in dealing with permittees over the last several
25	years has driven a wedge between the permittees and the

Forest Service: and WHEREAS, the United States Forest Service failed to explain to affected local communities the methodology of fighting fires or the rationale for not fighting fires; and WHEREAS, the United States Forest Service has failed to compensate Montana citizens for losses caused by fires in cases where it is clearly liable because it failed to fight fires until a disastrous situation had occurred and failed to heed warnings by experts both within and outside the Forest Service to fight the fires as early as possible. NOW, THEREFORE, BE IT RESOLVED BY THE SENATE AND THE HOUSE OF REPRESENTATIVES OF THE STATE OF MONTANA: That the United States Department of Agriculture and the United States Forest Service be urged to reevaluate and modify the prescribed burn policy, taking into account local conditions and local expertise.

-End-

BE IT FURTHER RESOLVED, that the Secretary of State of

Montana send a copy of this resolution to the United States

Secretary of Agriculture, the Chief of the United States
Forest Service, all regional United States Forest Service

Headquarters, and each member of Montana's Congressional

51st Legislature

HJR 0023/02

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#### APPROVED BY COMMITTEE ON AGRICULTURE LIVESTOCK & IRRIGATION

I	HOUSE JUINT RESOLUTION NO. 23
2	INTRODUCED BY COBB, GOOD, GUTHRIE, SWYSGOOD, GRINDE,
3	BOHARSKI, CAMPBELL, PATTERSON, HANSON, SPAETH, GRADY,
4	ELLISON, THOFT, GLASER, SWIFT, IVERSON, HOFFMAN
5	
6	A JOINT RESOLUTION OF THE SENATE AND THE HOUSE OF
7	REPRESENTATIVES OF THE STATE OF MONTANA URGING THE UNITED
8	STATES DEPARTMENT OF AGRICULTURE AND THE UNITED STATES
9	FOREST SERVICE TO RECONSIDER THE WISDOM OF THE "LET IT BURN"
10	POLICY AND TO MODIFY THE POLICY TO REFLECT LOCAL CONDITIONS
11	AND TO PROVIDE ACCOUNTABILITY FOR DECISIONS; AND URGING
12	COOPERATION WITH STATE AND LOCAL OFFICIALS AND AFFECTED
13	CITIZENS.
14	
15	WHEREAS, the prescribed burn policy adopted by the
16	United States Department of Agriculture is too rigid to
17	reflect local weather and land-use situations; and
18	WHEREAS, there is no difference to the environment or
19	to the public in the effects of a naturally caused
20	prescribed burn versus a human-caused fire; and
21	WHEREAS, drought effects in Montana in 1988 were
22	obvious but largely ignored by the United States Forest
23	Service; and
24	WHEREAS, federal fire management plans, in many cases,
25	have no contingencies for fighting fire on private lands:

1	and
2	WHEREAS, in most instances, a concise definition of the
3	"let it burn" policy has never been presented to local
4	officials or the Montana citizenry; and
5	WHEREAS, fire policy priorities ignored actual
6	wilderness usage by outfitters and watershed and as winter
7	range for wildlife; and
8	WHEREAS, the prescribed burn policy has no provision
9	for accountability for decisions; and
10	WHEREAS, the prescribed burn policy ignores the buildup
11	of fuel over decades and fails to take into consideration
12	the monumental effort of attempting to extinguish fires
13	during severe drought; and
14	WHEREAS, there seems to be little flexibility in the
15	prescribed burn policy, and it fails to take into account
16	the different nature of each fire; and
17	WHEREAS, "triggers" to judge a fire as a prescribed
18	natural fire or wildfire need to be redefined; and

WHEREAS, the prescribed burn policy fails to take into

consideration the availability of resources to fight fires

when needed and the manpower needed to put out or even

attempt to contain fires when the area of prescribed burn is

HJR 0023/02

HJR 0023/02

1	treatment of the Montana public; and
2	WHEREAS, expert opinion within the United States Forest
3	Service and of local citizens on fire behavior and fire
4	spread were ignored during the disastrous summer of 1988;
5	and
6	WHEREAS, fiscal management in the fire suppression
7	effort was deployed in such a manner that no one was held
В	accountable; and
9	WHEREAS, intercommunication system principles were
10	ignored with respect to coordination with local sheriff's
11	departments; and
12	WHEREAS, in many instances, the United States Forest
13	Service did not even attempt to keep local people informed
14	and, when information was disseminated, repeatedly
15	miscommunicated the actual firefighting status to Montana
16	citizens; and
17	WHEREAS, the United States Forest Service failed to
18	inform itself of or use local resources available to fight
19	fires; and
20	WHEREAS, there was a lack of input from the Montana
21	Department of State Lands accepted by the United States
22	Forest Service in fighting fires; and
23	WHEREAS, there was a failure to inform landowners and
24	permittees of fire movements or to seek advice and
25	assistance from the affected parties; and

1	WHEREAS, the arrogance of the United States Forest
2	Service in dealing with permittees over the last several
3	years has driven a wedge between the permittees and the
4	Forest Service; and
5	WHEREAS, the United States Forest Service failed to
6	explain to affected local communities the methodology of
7	fighting fires or the rationale for not fighting fires; and
8	WHEREAS, the United States Forest Service has failed to
9	compensate Montana citizens for losses caused by fires in
10	cases where it is clearly liable because it failed to fight
11	fires until a disastrous situation had occurred and failed
12	to heed warnings by experts both within and outside the
13	Porest Service to fight the fires as early as possible.
14	
15	NOW, THEREFORE, BE IT RESOLVED BY THE SENATE AND THE HOUSE
16	OF REPRESENTATIVES OF THE STATE OF MONTANA:
17	That the United States Department of Agriculture and
18	the United States Forest Service be urged to reevaluate and
19	modify the prescribed burn policy, taking into account local
20	conditions and local expertise.
21	BE IT FURTHER RESOLVED, that the Secretary of State of
22	Montana send a copy of this resolution to $\underline{\text{THE}}$ PRESIDENT OF
23	THE UNITED STATES, THE UNITED STATES SECRETARY OF THE
24	INTERIOR, the United States Secretary of Agriculture, THE
25	DIRECTOR OF THE BUREAU OF LAND MANAGEMENT, the Chief of the
	-4- HJR 23

HJR 23

- 1 United States Forest Service, all regional United States
- 2 Forest Service Headquarters, and each member of Montana's
- 3 Congressional Delegation.

-End-

HJR 0023/02 HJR 0023/02

and

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3	BOHARSKI, CAMPBELL, PATTERSON, HANSON, SPAETH, GRADY,
	ELLISON, THOFT, GLASER, SWIFT, IVERSON, HOFFMAN
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5	A JOINT RESOLUTION OF THE SENATE AND THE HOUSE OF
7	REPRESENTATIVES OF THE STATE OF MONTANA URGING THE UNITED
8	STATES DEPARTMENT OF AGRICULTURE AND THE UNITED STATES
9	FOREST SERVICE TO RECONSIDER THE WISDOM OF THE "LET IT BURN"
)	POLICY AND TO MODIFY THE POLICY TO REFLECT LOCAL CONDITIONS
1	AND TO PROVIDE ACCOUNTABILITY FOR DECISIONS; AND URGING
2	COOPERATION WITH STATE AND LOCAL OFFICIALS AND AFFECTED
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5	WHEREAS, the prescribed burn policy adopted by the
6	United States Department of Agriculture is too rigid to
7	reflect local weather and land-use situations; and
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9	to the public in the effects of a naturally caused
0.	prescribed burn versus a human-caused fire; and
21	WHEREAS, drought effects in Montana in 1988 were
22	obvious but largely ignored by the United States Fores
23	Service; and
24	WHEREAS, federal fire management plans, in many cases

have no contingencies for fighting fire on private lands;

HOUSE JOINT RESOLUTION NO. 23

51st Legislature

25

2	WHEREAS, in most instances, a concise definition of the
3	"let it burn" policy has never been presented to local
4	officials or the Montana citizenry; and
5	WHEREAS, fire policy priorities ignored actual
6	wilderness usage by outfitters and watershed and as winter
7	range for wildlife; and
8	WHEREAS, the prescribed burn policy has no provision
9	for accountability for decisions; and
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11	of fuel over decades and fails to take into consideration
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15	prescribed burn policy, and it fails to take into account
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19	WHEREAS, the prescribed burn policy fails to take into
20	consideration the availability of resources to fight fires
21	when needed and the manpower needed to put out or even
22	attempt to contain fires when the area of prescribed burn is
23	exceeded; and
24	WHEREAS, many "class I" fire teams greatly damaged the
25	United States Forest Service image through arrogant

-2-

1	treatment of the Montana public; and
2	WHEREAS, expert opinion within the United States Forest
3	Service and of local citizens on fire behavior and fire
4	spread were ignored during the disastrous summer of 1988;
5	and
6	WHEREAS, fiscal management in the fire suppression
7	effort was deployed in such a manner that no one was held
8	accountable; and
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.0	ignored with respect to coordination with local sheriff's
.1	departments; and
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. 3	Service did not even attempt to keep local people informed
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15	miscommunicated the actual firefighting status to Montana
16	citizens; and
1.7	WHEREAS, the United States Forest Service failed to
LB	inform itself of or use local resources available to fight
19	fires; and
20	WHEREAS, there was a lack of input from the Montana
21	Department of State Lands accepted by the United States
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- 17 That the United States Department of Agriculture and 18 the United States Forest Service be urged to reevaluate and 19 modify the prescribed burn policy, taking into account local 20 conditions and local expertise.
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  21 BE IT FURTHER RESOLVED, that the Secretary of State of

  22 Montana send a copy of this resolution to THE PRESIDENT OF

  23 THE UNITED STATES, THE UNITED STATES SECRETARY OF THE

  24 INTERIOR, the United States Secretary of Agriculture, THE

  25 DIRECTOR OF THE BUREAU OF LAND MANAGEMENT, the Chief of the

HJR 23

- 1 United States Forest Service, all regional United States
- 2 Forest Service Headquarters, and each member of Montana's
- 3 Congressional Delegation.

-End-

### SENATE STANDING COMMITTEE REPORT

March 17, 1989

MR. PRESIDENT:

We, your committee on Natural Resources, having had under consideration HJR 23 (third reading copy -- blue), respectfully report that HJR 23 be amended and as so amended be concurred in:

Sponsor: Cobb (Noble)

- 1. Page 2, line 24, through page 3, line 1.
  Strike: "WHEREAS" on page 2, line 1 through "and" on page 3,
  line 1
- 2. Page 4, lines 1 through 4.
  Strike: "WHEREAS" on line 1 through "and" on line 4

AND AS AMENDED BE CONCURRED IN

Signed:

homas F. Keating, Chairman

## SENATE COMMITTEE OF THE WHOLE AMENDMENT

March 21, 1989 11:50 am

Mr. Chairman: I move to amend HJR 23 (third reading copy -- blue) as follows:

1. Strip: The Senate Committee on Natural Resources amendments to HJR 23 dated March 17, 1989, in their entirety

ADOPT

REJECT

Signed:

Sanator Mobile

and

51st Legislature

HOUSE JOINT RESOLUTION NO. 23
INTRODUCED BY COBB, GOOD, GUTHRIE, SWYSGOOD, GRINDE,
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A JOINT RESOLUTION OF THE SENATE AND THE HOUSE OF
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STATES DEPARTMENT OF AGRICULTURE AND THE UNITED STATES
FOREST SERVICE TO RECONSIDER THE WISDOM OF THE "LET IT BURN"
POLICY AND TO MODIFY THE POLICY TO REFLECT LOCAL CONDITIONS
AND TO PROVIDE ACCOUNTABILITY FOR DECISIONS; AND URGING
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4	WHEREAS;-many-"class-I"-fire-teams-greatly-damagedth
5	UnitedStatesPorestServiceimagethrougharrogan

HJR 0023/03

1	treatment-of-the-Montana-public;-and
2	WHEREAS, MANY "CLASS I" FIRE TEAMS GREATLY DAMAGED THE
3	UNITED STATES FOREST SERVICE IMAGE THROUGH ARROGANT
4	TREATMENT OF THE MONTANA PUBLIC; AND
5	WHEREAS, expert opinion within the United States Forest
6	Service and of local citizens on fire behavior and fire
7	spread were ignored during the disastrous summer of 1988;
8	and
9	WHEREAS, fiscal management in the fire suppression
10	effort was deployed in such a manner that no one was held
11	accountable; and
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22	fires; and
23	WHEREAS, there was a lack of input from the Montana
24	Department of State Lands accepted by the United States
25	Forest Service in fighting fires; and

NOW, THEREFORE, BE IT RESOLVED BY THE SENATE AND THE HOUSE OF REPRESENTATIVES OF THE STATE OF MONTANA:

That the United States Department of Agriculture and the United States Forest Service be urged to reevaluate and

HJR 23

modify the prescribed burn policy, taking into account local
conditions and local expertise.

BE IT FURTHER RESOLVED, that the Secretary of State of
Montana send a copy of this resolution to THE PRESIDENT OF
THE UNITED STATES, THE UNITED STATES SECRETARY OF THE
INTERIOR, the United States Secretary of Agriculture, THE
DIRECTOR OF THE BUREAU OF LAND MANAGEMENT, the Chief of the
United States Forest Service, all regional United States

9 Forest Service Headquarters, and each member of Montana's

10 Congressional Delegation.

-End-

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