HOUSE BILL NO. 685

INTRODUCED BY DAILY

IN THE HOUSE

FEBRUARY 14, 1989	INTRODUCED AND REFERRED TO COMMITTEE ON EDUCATION & CULTURAL RESOURCES.
	FIRST READING.
FEBRUARY 18, 1989	COMMITTEE RECOMMEND BILL DO PASS AS AMENDED. REPORT ADOPTED.
FEBRUARY 20, 1989	PRINTING REPORT.
FEBRUARY 21, 1989	SECOND READING, DO PASS.
	ENGROSSING REPORT.
FEBRUARY 22, 1989	THIRD READING, PASSED. AYES, 91; NOES, 7.
	TRANSMITTED TO SENATE.
IN	THE SENATE
FEBRUARY 28, 1989	INTRODUCED AND REFERRED TO COMMITTEE ON TAXATION.
	FIRST READING.
MARCH 17, 1989	COMMITTEE RECOMMEND BILL BE CONCURRED IN. REPORT ADOPTED.
MARCH 20, 1989	SECOND READING, CONCURRED IN.
MARCH 22, 1989	THIRD READING, CONCURRED IN. AYES, 49; NOES, 0.
	RETURNED TO HOUSE.

IN THE HOUSE

MARCH 22, 1989 RECEIVED FROM SENATE.

SENT TO ENROLLING.

REPORTED CORRECTLY ENROLLED.

1	Topuse Bill NO. 685
2	INTRODUCED BY
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A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING FOR A TAX

ABATEMENT PROGRAM FOR HISTORIC PROPERTIES; AND PROVIDING AN

EFFECTIVE DATE."

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. Section 1. Purpose. The purpose of [this act] is to provide legislation and guidance for the administration of a property tax abatement program for the restoration, rehabilitation, expansion, and new construction of certified properties located within national register historic districts and properties listed in the National Register of Historic Places.

NEW SECTION. Section 2. Definitions. As used in [sections 1 through 7], the following definitions apply:

- 18 (1) "Board" means the local review board as provided 19 in [section 5].
 - (2) "Certification" means approval by the board or state historic preservation office of a property's qualification for the property tax abatement under the terms of [this act].
- 24 (3) "Contributing" means a building, site, structure,
 25 or object with historic architectural qualities, historic

association, or archeological value for which a property is
significant because:

- 3 (a) it was present during a period of significant
 4 local or state history and possesses historic design or
 5 architectural integrity reflecting its character at that
 6 time or is capable of yielding important information about
 7 the period; or
- (b) it independently meets the criteria for listing in the National Register of Historic Places.
- 10 (4) "Rehabilitation" means the process of returning a
 11 property to a state of utility through repair or alteration
 12 that makes possible an efficient contemporary use while
 13 preserving those features of the property that are
 14 significant to its historical, architectural, and cultural
 15 values.
- 16 (5) "Restoration" means the process of accurately
 17 recovering the form, details, and setting of a property as
 18 it appeared when it was originally built or constructed by
 19 removing later work or replacing missing earlier work.
- 20 NEW SECTION. Section 3. Historic property tax
 21 abatement -- levy limitations. (1) A historic property
 22 undergoing rehabilitation, restoration, expansion, or new
 23 construction that has its taxable value increased by at
 24 least 5%, as determined by the department of revenue or its
 25 agents, and that meets criteria established by the review

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- process described in [section 5 or 6] may receive a tax

 abatement during the construction period, not to exceed 12

 months, and for up to 5 years following completion of the

 construction in accordance with subsections (2) and (3). The

 tax abatement is limited to 100% of the increase in taxable

 value caused by the rehabilitation, restoration, expansion,

 or new construction.
- 8 (2) In order to confer the tax benefits described in 9 subsection (1), the governing body of the county or 10 incorporated city or town where the improvement occurs shall 11 establish by resolution the process for the use of the tax 12 abatement provisions described in subsection (1).
- 13 (3) Property that receives a tax benefit under [this
 14 act] is not entitled to any other exemption or special
 15 valuation provided by Montana law during the period of the
 16 abatement.
- 17 (4) (a) The tax abatement applies only to the number 18 of mills levied:
- 19 (i) for high school and elementary school district
 20 purposes; and
- 21 (ii) by the local governing body approving the 22 abatement.
- 23 (b) The abatement may not apply to statewide levies.
- NEW SECTION. Section 4. Eligibility. A property that
 meets the design review criteria in [section 5] is eligible

- for the property tax abatement if it is:
- 2 (1) located within the boundaries of a national 3 register historic district and contributes to the district, 4 as determined by the state historic preservation office;
- 5 (2) a newly constructed property within the boundaries 6 of a national register historic district that meets design 7 review criteria as being architecturally compatible with the 8 historic district, as determined by the local review board 9 or the state historic preservation office; or
- 10 (3) listed individually in the National Register of
 - NEW SECTION. Section 5. Responsibilities of local governing bodies local review board design review process. (1) A local governing body that approves the tax benefit may designate a local review board to establish an application and review process to certify eligible properties. The review process must include design review criteria based on the secretary of the interior's standards for preservation projects or other standards approved by the state historic preservation office.
 - (2) The board shall include:
- 22 (a) at least three members with professional expertise 23 in history, planning, archeology, architectural history, 24 historic archeology, or another historic-preservation 25 related discipline;

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must equal the sum of the following:

(b) at least one architect; and

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- 2 (c) up to two members of the general public.
- 3 (3) The board shall determine whether a property is 4 eligible under [section 4] and is qualified for the tax 5 abatement. The board shall approve or deny an application 6 for the tax abatement and report its recommendation to the 7 local governing body.
 - NEW SECTION. Section 6. Responsibilities of the state historic preservation office. (1) If the local governing body approving the tax abatement does not appoint a board under the provisions of [section 5], the state historic preservation office shall provide design review assistance and certification for qualifying properties.
 - (2) The state historic preservation office shall evaluate design review standards submitted to it for approval by the board.
 - NEW SECTION. Section 7. Disqualification and penalty.

 (1) Following certification and during the period of tax abatement, a property that is altered in a way that adversely affects those elements that qualify it as historically contributing must be disqualified from receiving the tax abatement.
 - (2) If a historic property that has received a tax abatement under [this act] is disqualified, the owner is liable for back taxes, interest, and a penalty. These

- assessments must be extended against the property on the next general real property tax roll, to be collected and distributed in the same manner as the currently assessed real property tax. The back taxes, interest, and penalty
- 6 (a) the difference in the total real property taxes
 7 due during the years the tax abatement was in effect and the
 8 total real property taxes which would have been due had the
 9 special assessment not been in effect for those years;
- 10 (b) interest on the amount calculated in subsection
 11 (2)(a) at the rate for delinquent property taxes provided
 12 for in 15-16-102; plus
- 13 (c) a penalty of 15% on the sum of subsections (2)(a)
 14 and (2)(b).
- 15 (3) Back taxes, interest, or penalty may not be 16 imposed on a property transferred to an ownership that makes 17 the property exempt from property taxation or if the 18 property is destroyed by fire or an act of God.
- 19 <u>NEW SECTION.</u> **Section 8.** Codification instruction.
 20 [Sections 1 through 7] are intended to be codified as an
 21 integral part of Title 15, chapter 24, and the provisions of
 22 Title 15, chapter 24, apply to [sections 1 through 7].
- NEW SECTION. Section 9. Effective date. [This act] is effective July 1, 1989.

APPROVED BY COMM. ON EDUCATION AND CULTURAL RESOURCES

1	HOUSE BILL NO. 685
2	INTRODUCED BY DAILY
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4	A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING FOR A TAX
5	ABATEMENT PROGRAM FOR HISTORIC PROPERTIES; AND PROVIDING AN
6	EFFECTIVE DATE AND AN APPLICABILITY DATE."
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8	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
9	NEW SECTION. Section 1. Purpose. The purpose of [this
10	act] is to provide legislation and guidance for the
11	administration of a property tax abatement program for the
12	restoration, rehabilitation, expansion, and new construction
13	of certified RESIDENTIAL AND COMMERCIAL properties located
14	within national register historic districts and properties
15	listed in the National Register of Historic Places. $\underline{ t THE}$
16	ABATEMENT DOES NOT APPLY TO THE TAX ON PERSONAL PROPERTY.
17	NEW SECTION. Section 2. Definitions. As used in
18	[sections 1 through 7], the following definitions apply:
19	(1) "Board" means the local review board as provided
20	in [section 5].
21	(2) "Certification" means approval by the board or
22	state historic preservation office of a property's
23	qualification for the property tax abatement under the terms
24	of [this act].
25	(3) "Contributing" means a building site structure

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- 11 (4) "Rehabilitation" means the process of returning a 12 property to a state of utility through repair or alteration 13 that makes possible an efficient contemporary use while 14 preserving those features of the property that are 15 significant to its historical, architectural, and cultural 16 values.
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 18 recovering the form, details, and setting of a property as
 19 it appeared when it was originally built or constructed by
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- 21 NEW SECTION. Section 3. Historic property tax
 22 abatement -- levy limitations. (1) A historic property
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 24 construction that has--its--taxable--value-increased-by-at
 25 least-5%7-as-determined-by-the-department-of-revenue-or--its

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- agents,--and--that meets criteria established by the review process described in [section 5 or 6] may receive a tax abatement during the construction period, not to exceed 12 months, and for up to 5 years following completion of the construction in accordance with subsections (2) and (3). The tax abatement is limited to 100% of the increase in taxable value caused by the rehabilitation, restoration, expansion, or new construction.
 - (2) In order to confer the tax benefits described in subsection (1), the governing body of the county or incorporated city or town where the improvement occurs shall establish by resolution the process for the use of the tax abatement provisions described in subsection (1).

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- (3) Property that receives a tax benefit under [this act] is not entitled to any other exemption or special valuation provided by Montana law during the period of the abatement.
- 18 (4) (a) The tax abatement applies only to the number 19 of mills levied:
- 20 (i) for high school and elementary school district
 21 purposes; and
- 22 (ii) by the local governing body approving the 23 abatement.
- (b) The abatement may not apply to statewide levies.
 NEW SECTION. Section 4. Eligibility. A property that

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- meets the design review criteria in [section 5] is eligible
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 - (2) a newly constructed property within the boundaries of a national register historic district that meets design review criteria as being architecturally compatible with the historic district, as determined by the local review board or the state historic preservation office; or
- 11 (3) listed individually in the National Register of 12 Historic Places.
- NEW SECTION. Section 5. Responsibilities of local 13 governing bodies -- local review board -- design review 14 15 process. (1) A local governing body that approves the tax benefit may designate a local review board to establish an 16 application and review process to certify eligible 17 18 properties. The review process must include design review criteria based on the secretary of the interior's standards 19 20 for preservation projects or other standards approved by the 21 state historic preservation office.
 - (2) The board shall include:
- 23 (a) at least three members with professional expertise 24 in history, planning, archeology, architectural history, 25 historic archeology, or another historic

preservation-related discipline;

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- (b) at least one architect; and
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- 15 (2) The state historic preservation office shall 16 evaluate design review standards submitted to it for 17 approval by the board.
- 18 NEW SECTION. Section 7. Disqualification and penalty.
- 19 (1) Following certification and during the period of tax
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 21 adversely affects those elements that qualify it as
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- liable for back taxes, interest, and a penalty. These
- 2 assessments must be extended against the property on the
- 3 next general real property tax roll, to be collected and
- 4 distributed in the same manner as the currently assessed
- real property tax. The back taxes, interest, and penalty
- must equal the sum of the following:
- 7 (a) the difference in the total real property taxes
- 8 due during the years the tax abatement was in effect and the
- 9 total real property taxes which would have been due had the
- 10 special assessment not been in effect for those years:
- 11 (b) interest on the amount calculated in subsection
- 12 (2)(a) at the rate for delinquent property taxes provided
- 13 for in 15-16-102; plus
- 14 (c) a penalty of 15% on the sum of subsections (2)(a)
- 15 and (2)(b).
- 16 (3) Back taxes, interest, or penalty may not be
- 17 imposed on a property transferred to an ownership that makes
- 18 the property exempt from property taxation or if the
- 19 property is destroyed by fire or an act of God.
- 20 NEW SECTION. Section 8. Codification instruction.
- 21 [Sections 1 through 7] are intended to be codified as an
- 22 integral part of Title 15, chapter 24, and the provisions of
- 23 Title 15, chapter 24, apply to [sections 1 through 7].
- NEW SECTION. Section 9. Effective date. [This act] is
- 25 effective July 1, 1989.

1 NEW SECTION. SECTION 10. APPLICABILITY. [THIS ACT]

APPLIES TO TAXABLE YEARS BEGINNING AFTER DECEMBER 31, 1989.

-End-

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20	in [section 5].
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23	qualification for the property tax abatement under the terms
24	of [this act].
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 18 recovering the form, details, and setting of a property as
 19 it appeared when it was originally built or constructed by
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NEW SECTION. Section 3. Historic property tax abatement — levy limitations. (1) A historic property undergoing rehabilitation, restoration, expansion, or new construction that has—its—taxable—value—increased-by—at least-5%,—as—determined-by—the—department—of—revenue—or—its

- agents;—and—that meets criteria established by the review process described in [section 5 or 6] may receive a tax abatement during the construction period, not to exceed 12 months, and for up to 5 years following completion of the construction in accordance with subsections (2) and (3). The tax abatement is limited to 100% of the increase in taxable value caused by the rehabilitation, restoration, expansion, or new construction.
- (2) In order to confer the tax benefits described in subsection (1), the governing body of the county or incorporated city or town where the improvement occurs shall establish by resolution the process for the use of the tax abatement provisions described in subsection (1).
- (3) Property that receives a tax benefit under [this act] is not entitled to any other exemption or special valuation provided by Montana law during the period of the abatement.
- (4) (a) The tax abatement applies only to the number of mills levied:
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 21 purposes; and
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 - (2) The board shall include:
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1 preservation-related discipline;

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- (b) at least one architect; and
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- (3) The board shall determine whether a property is eligible under (section 4) and is qualified for the tax abatement. The board shall approve or deny an application for the tax abatement and report its recommendation to the local governing body.
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- (2) The state historic preservation office shall evaluate design review standards submitted to it for approval by the board.
- 18 NEW SECTION. Section 7. Disqualification and penalty. (1) Following certification and during the period of tax 19 abatement, a property that is altered in a way that 20 21 adversely affects those elements that qualify it as historically contributing must be disqualified from 22 receiving the tax abatement.
- 24 (2) If a historic property that has received a tax 25 abatement under (this act) is disqualified, the owner is

- liable for back taxes, interest, and a penalty. These 1 assessments must be extended against the property on the next general real property tax roll, to be collected and distributed in the same manner as the currently assessed real property tax. The back taxes, interest, and penalty
- 7 (a) the difference in the total real property taxes due during the years the tax abatement was in effect and the 9 total real property taxes which would have been due had the 10 special assessment not been in effect for those years:

must equal the sum of the following:

- 11 (b) interest on the amount calculated in subsection 12 (2)(a) at the rate for delinquent property taxes provided for in 15-16-102; plus 13
- (c) a penalty of 15% on the sum of subsections (2)(a) 14 15 and (2)(b).
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- NEW SECTION. Section 8. Codification 20 instruction. [Sections 1 through 7] are intended to be codified as an 21 22 integral part of Title 15, chapter 24, and the provisions of 23 Title 15, chapter 24, apply to (sections 1 through 7).
- NEW SECTION. Section 9. Effective date. [This act] is 24 effective July 1, 1989. 25

NEW SECTION. SECTION 10. APPLICABILITY. [THIS ACT]

APPLIES TO TAXABLE YEARS BEGINNING AFTER DECEMBER 31, 1989.

-End-

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB685, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

An act providing for a tax abatement program for historic properties; and providing an effective date.

ASSUMPTIONS:

- 1. The abatement proposed by this Act does not effect the statewide 6 mill levy for universities or the 45 mill levy for the Foundation Program.
- 2. Duties of the State Historic Preservation office outlined in Section 6 of the Act can be carried out under current level funding.

FISCAL IMPACT: None

EFFECT ON COUNTY OR OTHER LOCAL REVENUES OR EXPENDITURES:

An estimate of the revenue impact on local governments is not available. For most areas the impact on future revenues would probably not be substantial. There could be larger impacts in historical districts that include either commercial property or numerous vacant lots. There are approximately 7500 individual or contributing properties that would meet the specifications of this proposal.

DATE 2/22/89

RAY/SHACKLEFORD, BUDGET DIRECTOR

OFFICE OF BUDGET AND PROGRAM PLANNING

FRED DAILY, PRIMARY SPONSOR

Fiscal Note for HB685, as introduced

HB 695

DATE //-

51st Legislature HB 0685/02 HB 0685/02

1	HOUSE BILL NO. 685
2	INTRODUCED BY DAILY
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- or object with historic architectural qualities, historic association, or archeological value for which a property is significant because:
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MB 0685/02 HB 0685/02

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- 24 (2) If a historic property that has received a tax 25 abatement under (this act) is disqualified, the owner is

- liable for back taxes, interest, and a penalty. These
- ? assessments must be extended against the property on the
- 3 next general real property tax roll, to be collected and
- 4 distributed in the same manner as the currently assessed
- 5 real property tax. The back taxes, interest, and benalty
- 6 must equal the sum of the following:
- 7 (a) the difference in the total real property taxes
- 8 due during the years the tax abatement was in effect and the
- 9 total real property taxes which would have been due had the
- 10 special assessment not been in effect for those years;
- 11 (o) interest on the amount calculated in subsection
- 12 (2)(a) at the rate for delinquent property taxes provided
- 13 for in 15-16-102; plus
- 14 (c) a penalty of 15% on the sum of subsections (2)(a)
- 15 and (2)(b).
- 16 (3) Back taxes, interest, or penalty may not be
- 17 imposed on a property transferred to an ownership that makes
- 18 the property exempt from property taxation or if the
- 19 property is destroyed by fire or an act of God.
- 20 NEW SECTION. Section 8. Codification instruction.
- 21 (Sections 1 through 7) are intended to be codified as an
- 22 integral part of Title 15, chapter 24, and the provisions of
- 23 Title 15, chapter 24, apply to [sections 1 through 7].
- NEW SECTION. Section 9. Effective date. [This act] is
- 25 effective July 1, 1989.

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- 1 NEW SECTION. SECTION 10. APPLICABILITY. [THIS ACT]
- 2 APPLIES TO TAXABLE YEARS BEGINNING AFTER DECEMBER 31, 1989.

-End-