# HOUSE BILL NO. 610

## INTRODUCED BY COBB

### IN THE HOUSE

FEBRUARY 8, 1989	INTRODUCED AND REFERRED TO COMMITTEE ON RULES.		
FEBRUARY 9, 1989	FIRST READING.		
FEBRUARY 15, 1989	COMMITTEE RECOMMEND BILL DO PASS. REPORT ADOPTED.		
FEBRUARY 16, 1989	PRINTING REPORT.		
FEBRUARY 18, 1989	SECOND READING, DO PASS.		
FEBRUARY 20, 1989	ENGROSSING REPORT.		
FEBRUARY 21, 1989	THIRD READING, PASSED. AYES, 55; NOES, 42.		
	TRANSMITTED TO SENATE.		
IN THE SENATE			
FEBRUARY 28, 1989	INTRODUCED AND REFERRED TO COMMITTEE ON STATE ADMINISTRATION.		
	FIRST READING.		
MARCH 17, 1989	COMMITTEE RECOMMEND BILL BE CONCURRED IN. REPORT ADOPTED.		
MARCH 20, 1989	SECOND READING, CONCURRED IN.		
MARCH 22, 1989	THIRD READING, CONCURRED IN. AYES, 40; NOES, 9.		
	RETURNED TO HOUSE.		

IN THE HOUSE

MARCH 22, 1989 RECEIVED FROM SENATE.

SENT TO ENROLLING.

REPORTED CORRECTLY ENROLLED.

1 Hall SE BILL NO. 6/0

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A BILL FOR AN ACT ENTITLED: "AN ACT TO DELETE THE REQUIREMENT THAT CERTAIN BILLS PASSED BY THE LEGISLATURE MUST CONTAIN AN EXTENSION OF EXISTING RULEMAKING AUTHORITY BEFORE THE SECTIONS OF THE BILL MAY BE IMPLEMENTED BY RULE; AMENDING SECTIONS 2-4-305, 5-4-402, AND 5-4-404, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE AND A RETROACTIVE APPLICABILITY DATE."

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 2-4-305, MCA, is amended to read:

"2-4-305. Requisites for validity — authority and statement of reasons. (1) The agency shall consider fully written and oral submissions respecting the proposed rule. Upon adoption of a rule, an agency shall issue a concise statement of the principal reasons for and against its adoption, incorporating therein its reasons for overruling the considerations urged against its adoption. If substantial differences exist between the rule as proposed and as adopted and the differences have not been described or set forth in the adopted rule as that rule is printed in the Montana administrative register, the differences must be described in the statement of reasons for and against agency



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- action. When no written or oral submissions have been received, an agency may omit the statement of reasons.
- 3 (2) Rules may not unnecessarily repeat statutory
  4 language. Whenever it is necessary to refer to statutory
  5 language in order to convey the meaning of a rule
  6 interpreting the language, the reference shall clearly
  7 indicate that portion of the language which is statutory and
  8 the portion which is amplification of the language.
- 9 (3) Each proposed and adopted rule shall include a 10 citation to the specific grant of rulemaking authority 11 pursuant to which it or any part thereof is adopted. A-rule proposed--and--adopted-to-implement-a-statute-referred-to-in 12 13 5-4-402(3)-must-include-a-citation-to-the--session--laws--of 14 Montana---containing---the---specific--grant--of--rulemaking 15 authority-pursuant-to--which--it--or--any--part--thereof--is 16 adopted: In addition, each proposed and adopted rule shall 17 include a citation to the specific section or sections in 18 the Montana Code Annotated which the rule purports to 19 implement.
  - (4) Each rule proposed and adopted by an agency implementing a policy of a governing board or commission must include a citation to and description of the policy implemented. Each agency rule implementing a policy, as used in the definition set forth in 2-4-102(10), and the policy itself must be based on legal authority and otherwise comply

- with the requisites for validity of rules established by
  this chapter.
- (5) To be effective, each substantive rule adopted must
   be within the scope of authority conferred and in accordance
   with standards prescribed by other provisions of law.

- (6) Whenever by the express or implied terms of any statute a state agency has authority to adopt rules to implement, interpret, make specific, or otherwise carry out the provisions of the statute, no rule adopted is valid or effective unless:
- 11 (a) consistent and not in conflict with the statute;
  12 and
  - (b) reasonably necessary to effectuate the purpose of the statute. Such reasonable necessity must be demonstrated in the agency's notice of proposed rulemaking and in the written and oral data, views, comments, or testimony submitted by the public or the agency and considered by the agency.
  - (7) No rule is valid unless adopted in substantial compliance with 2-4-302 or 2-4-303 and this section and unless notice of adoption thereof is published within 6 months of the publishing of notice of the proposed rule. If an amended or supplemental notice of either proposed or final rulemaking, or both, is published concerning the same rule, the 6-month limit must be determined with reference to

the latest notice in all cases."

- Section 2. Section 5-4-402, MCA, is amended to read:
- 3 \*\*5-4-402. Purpose. (1) The legislature finds that it
  4 must accept the ultimate responsibility for the increase in
  5 the discretionary authority of state executive branch
  6 agencies, as evidenced by proliferating rules, forms,
  7 orders, and licensing proceedings before state agencies.
  - (2) The purpose of this Legislative History Act is to assure that statutes henceforth enacted to grant additional discretionary authority to state agencies are accompanied by a clear indication of the legislature's intent as to how such discretion is to be exercised and the legislature's purpose for delegating the authority.
  - (3)--A-statute-enacted-or-amended-may-not-be-implemented by-an-administrative-rule-in-an-area-in-which-a-state-agency has-existing-rulemaking-authority-unless-the-statute-enacted or--amended--is--accompanied--by--a--delegation-of-authority extending-such--authority--to--the--statute--as--enacted--or amended-"
- Section 3. Section 5-4-404, MCA, is amended to read:
- 21 "5-4-404. Statement of intent. The legislature by its
  22 joint rules shall provide a procedure by which a statement
  23 of legislative intent shall be included with each bill
  24 containing a delegation of authority—other—than—the
  25 delegation—of—authority—referred—to—in—5-4-402f3); and may

- 1 be included with all bills. A statement of intent shall be
- 2 placed before each component of the legislature which
- 3 sequentially considers the subject bill and may be amended
- 4 in the same manner as the bill."
- 5 NEW SECTION. Section 4. Effective date --
- 6 applicability. (1) [This act] is effective on passage and
- 7 approval.
- 8 (2) [Sections 1 and 2] apply retroactively, within the
- 9 meaning of 1-2-109, to October 1, 1983, and apply to
- 10 statutes enacted and rules adopted on or after October 1,
- 11 1983.

# APPROVED BY COMMITTEE ON RULES

1 House BILL NO. 6/0
2 INTRODUCED BY Obb

A BILL FOR AN ACT ENTITLED: "AN ACT TO DELETE THE REQUIREMENT THAT CERTAIN BILLS PASSED BY THE LEGISLATURE MUST CONTAIN AN EXTENSION OF EXISTING RULEMAKING AUTHORITY BEFORE THE SECTIONS OF THE BILL MAY BE IMPLEMENTED BY RULE; AMENDING SECTIONS 2-4-305, 5-4-402, AND 5-4-404, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE AND A RETROACTIVE APPLICABILITY DATE."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 2-4-305, MCA, is amended to read:

\*2-4-305. Requisites for validity — authority and statement of reasons. (1) The agency shall consider fully written and oral submissions respecting the proposed rule. Upon adoption of a rule, an agency shall issue a concise statement of the principal reasons for and against its adoption, incorporating therein its reasons for overruling the considerations urged against its adoption. If substantial differences exist between the rule as proposed and as adopted and the differences have not been described or set forth in the adopted rule as that rule is printed in the Montana administrative register, the differences must be described in the statement of reasons for and against agency



action. When no written or oral submissions have been received, an agency may omit the statement of reasons.

(2) Rules may not unnecessarily repeat statutory language. Whenever it is necessary to refer to statutory language in order to convey the meaning of a rule interpreting the language, the reference shall clearly indicate that portion of the language which is statutory and the portion which is amplification of the language.

(3) Each proposed and adopted rule shall include a citation to the specific grant of rulemaking authority pursuant to which it or any part thereof is adopted. A-rule proposed—and—adopted—to—implement—a-statute—referred—to—in 5-4-402(3)—must—include—a-citation—to—the—session—laws—of Montana—containing—the—specific—grant—of—rulemaking authority—pursuant—to—which—it—or—any—part—thereof—is adopted. In addition, each proposed and adopted rule shall include a citation to the specific section or sections in the Montana Code Annotated which the rule purports to implement.

(4) Each rule proposed and adopted by an agency implementing a policy of a governing board or commission must include a citation to and description of the policy implemented. Each agency rule implementing a policy, as used in the definition set forth in 2-4-102(10), and the policy itself must be based on legal authority and otherwise comply

with the requisites for validity of rules established by
this chapter.

- (5) To be effective, each substantive rule adopted must be within the scope of authority conferred and in accordance with standards prescribed by other provisions of law.
- (6) Whenever by the express or implied terms of any statute a state agency has authority to adopt rules to implement, interpret, make specific, or otherwise carry out the provisions of the statute, no rule adopted is valid or effective unless:
- 11 (a) consistent and not in conflict with the statute;
  12 and
  - (b) reasonably necessary to effectuate the purpose of the statute. Such reasonable necessity must be demonstrated in the agency's notice of proposed rulemaking and in the written and oral data, views, comments, or testimony submitted by the public or the agency and considered by the agency.
  - (7) No rule is valid unless adopted in substantial compliance with 2-4-302 or 2-4-303 and this section and unless notice of adoption thereof is published within 6 months of the publishing of notice of the proposed rule. If an amended or supplemental notice of either proposed or final rulemaking, or both, is published concerning the same rule, the 6-month limit must be determined with reference to

1 the latest notice in all cases."

Section 2. Section 5-4-402, MCA, is amended to read:

"5-4-402. Purpose. (1) The legislature finds that it must accept the ultimate responsibility for the increase in the discretionary authority of state executive branch agencies, as evidenced by proliferating rules, forms, orders, and licensing proceedings before state agencies.

(2) The purpose of this Legislative History Act is to assure that statutes henceforth enacted to grant additional discretionary authority to state agencies are accompanied by a clear indication of the legislature's intent as to how such discretion is to be exercised and the legislature's purpose for delegating the authority.

(3)--A-statute-enacted-or-amended-may-not-be-implemented by-an-administrative-rule-in-an-area-in-which-a-state-agency has-existing-rulemaking-authority-unless-the-statute-enacted or-amended-is--accompanied--by--a--delegation-of-authority extending-such--authority--to--the--statute--as--enacted--or amended-"

Section 3. Section 5-4-404, MCA, is amended to read:

"5-4-404. Statement of intent. The legislature by its joint rules shall provide a procedure by which a statement of legislative intent shall be included with each bill containing a delegation of authority;—other—than—the delegation—of—authority—referred—to—in—5-4-402(3); and may

- 1 be included with all bills. A statement of intent shall be
- 2 placed before each component of the legislature which
- 3 sequentially considers the subject bill and may be amended
- 4 in the same manner as the bill."
- 5 NEW SECTION. Section 4. Effective date --
- 6 applicability. (1) [This act] is effective on passage and
- 7 approval.
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  - (4) Each rule proposed and adopted by an agency implementing a policy of a governing board or commission must include a citation to and description of the policy implemented. Each agency rule implementing a policy, as used in the definition set forth in 2-4-102(10), and the policy itself must be based on legal authority and otherwise comply

with the requisites for validity of rules established by this chapter.

- (5) To be effective, each substantive rule adopted must be within the scope of authority conferred and in accordance with standards prescribed by other provisions of law.
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agan ya kun a magan wa sangisa wa kata wa kata maga wa taka kata wa taka kata kata kata wa maka wa kata wa kata

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  joint rules shall provide a procedure by which a statement
  of legislative intent shall be included with each bill
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