HOUSE BILL 479

Introduced by Addy, et al.

| 1/27 | Introduced |
|------|---------------------------------------|
| 1/28 | Referred to Taxation |
| 2/10 | Hearing |
| 3/07 | Tabled in Committee |
| 3/15 | Taken From Table By Committee |
| 3/16 | Committee ReportBill Passed as |
| | Amended |
| 3/29 | 2nd Reading Do Pass as Amended Failed |

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| Hausk Bill No. 4/9 |
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| INTRODUCED BY John Hage Blay och Kamues |
| Sporth Stayer & Brew & Kodos Hample |
| A BILL FOR AN ACT ENTITLED: "AN ACT AUTHORIZING A LOCAL |
| GOVERNMENT TO IMPOSE ANY TYPE OF TAX NOT PROHIBITED BY LAW |
| IF IT IS APPROVED BY THE ELECTORATE OF THE LOCAL GOVERNMENT; |
| PROVIDING FOR ADMINISTRATION OF THE TAX; AND PROVIDING CIVIL |
| AND CRIMINAL PENALTIES NECESSARY FOR ADMINISTRATION OF THE |
| TAX." |
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A statement of intent is required for this bill because the department of revenue is granted rulemaking authority under [section 3] for the administration of a local option income tax. The legislature intends that the department of revenue adopt rules that:

STATEMENT OF INTENT

- (1) define income subject to the local income tax;
- (2) specify the conditions under which a taxpayer who resides in a jurisdiction that imposes a local income tax is liable for the tax;
- (3) specify the conditions under which a taxpayer who is not a resident of the jurisdiction imposing a local income tax but whose principal place of business or employment is in the jurisdiction is liable for the local income tax:

- (4) provide for the necessary forms and required procedures for reporting taxes;
 - (5) establish procedures for the efficient administration of a local income tax, including the collection and timely remittance of the proceeds from the income tax to the jurisdiction imposing the tax.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

9 <u>NEW SECTION.</u> **Section 1.** Definitions. In [sections 1 through 6], the following definitions apply:

- 11 (1) "Local government" means the government of a 12 county or a municipality.
- (2) "Municipality" means an incorporated city, town,or city-county consolidated government.
 - NEW SECTION. Section 2. Authorization of local option tax. (1) If the enabling authority is approved by the electorate, as provided in this section, a local government may impose upon its residents and upon transactions occurring within its jurisdiction:
 - (a) taxes on income;
 - (b) taxes on the sale of goods or services; or
 - (c) any other type of tax not prohibited by law.
- 23 (2) The proposal to enable a local government to 24 impose a tax authorized by this section may be initiated by 25 a petition of the electorate, as provided in 7-5-131 through

- 1 7-5-135, or by a resolution of the governing body.
- 2 (3) The proposal must state:
- 3 (a) the specific type of tax the local government
 4 proposes to impose;
- 5 (b) the proposed tax rate;

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- 6 (c) proposed exclusions and exemptions, if any;
 - (d) the proposed duration of the tax; and
- 8 (e) the purpose for which the proceeds of the proposed
 9 tax would be used.
- 10 (4) In addition to the provisions required by
 11 subsection (3), the proposal must grant the governing body
- authority to establish administrative procedures, rules,
- 13 penalties, and other powers not inconsistent with the
- 14 approved enabling authority.
- 15 (5) Upon approval by the electorate in accordance with
- 16 7-5-136, the proposal becomes the local governing body's
- 17 enabling authority to impose the specified tax, subject to
- 18 all provisions of the enabling authority.
- 19 (6) Except as provided in [section 6], the enabling
- 20 authority may not be amended or repealed by the governing
- 21 body without a vote of the electorate.
- 22 NEW SECTION. Section 3. Local option income tax --
- 23 administration -- nonresident. If the tax authorized by
- 24 [section 2] is a percentage of the state income tax
- 25 liability of residents of a county or municipality or of

- l persons earning or receiving income from activity in the
- 2 county or municipality, the following provisions apply:
- 3 (1) The local option income tax must be administered
- 4 by the department of revenue, and the department shall adopt
- 5 rules for the administration of the tax.
- 6 (2) Money collected by the department must be credited
- 7 to a local income tax account in the fiduciary fund of the
- 8 state treasury.
- 9 (3) The department shall return the tax proceeds to
- 10 the jurisdiction where they were collected, except:
- 11 (a) the amount of refunds;
- (b) a reserve for anticipated refunds; and
- 13 (c) an amount for administering the tax, not to exceed
- 14 1% of the proceeds collected in each jurisdiction.
- 15 (4) A taxpayer whose principal place of business or
- 16 employment is in a jurisdiction with a local income tax but
- 17 who lives outside the boundaries of that jurisdiction is
- 18 liable for one-half the rate of the income tax.
- 19 NEW SECTION. Section 4. Enforcement -- penalties for
- 20 nonpayment. (1) Subject to any restrictions in the enabling
- 21 authority, a governing body may enforce its provisions
- 22 pertaining to the imposition and collection of the tax by
- 23 establishing:
- 24 (a) criminal penalties, not to exceed the penalties
- 25 for violating an ordinance as set forth in 7-5-109; and

(b) civil penalties that are monetary amounts, either fixed or in percentages, enforceable in a justice's, city, or municipal court.

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- 4 (2) A governing body may contract or enter into interlocal agreements with other local governments or state agencies for the administration of a tax authorized by [section 2].
- 8 NEW SECTION. Section 5. Distribution of tax proceeds.
 - (1) The proceeds of a tax authorized by [section 2] must be used for the purpose stated in the enabling authority, except that a governing body may use a portion of the proceeds, commensurate with the cost, for administering the tax.
 - (2) A local option tax imposed by a county must be levied countywide, and unless otherwise provided by agreement with municipalities, the county shall distribute the proceeds based on the point of origin of the tax revenue. After a pro rata deduction for its administrative expenses, the county shall distribute tax revenue collected within each municipality to the municipality and shall retain tax revenue not collected within any municipality.
- 22 NEW SECTION. Section 6. Double taxation prohibited.
- (1) A local option tax may not be levied on the same personor transaction by more than one local government.
- 25 (2) If the electorate of a county approves a local

- 1 option tax after the electorate of a municipality in the county has approved a local option tax on the same person or 2 transaction and the tax is the same or a higher rate, 3 persons and transactions in the municipality are exempt from 4 5 the county tax as long as the municipal tax is in effect. If 6 the municipal tax is at a lower rate than the county tax, the governing body of the municipality shall repeal its tax 7 without a vote of the electorate. 8
- 9 NEW SECTION. Section 7. Codification instruction.
 10 [Sections 1 through 6] are intended to be codified as an
 11 integral part of Title 7, chapter 6, and the provisions of
 12 Title 7, chapter 6, apply to [sections 1 through 6].

-End-

51st Legislature

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APPROVED BY COMMITTEE ON TAXATION

| 2 | INTRODUCED BY ADDY, HAGER, BLAYLOCK, RAMIREZ, |
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| 3 | REHBERG, SPAETH, THAYER, J. BROWN, KADAS, HARRINGTON |
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| 5 | A BILL FOR AN ACT ENTITLED: "AN ACT AUTHORIZING A LOCAL |
| 6 | GOVERNMENT TO IMPOSE ANY-TYPE-OP-TAX-NOT-PROHIBITED-BY-LAW |
| 7 | AN EXCISE TAX ON THE SALE OF CERTAIN GOODS AND SERVICES IF |
| 8 | IT IS APPROVED BY THE ELECTORATE OF THE LOCAL GOVERNMENT; |
| 9 | PROVIDING FOR ADMINISTRATION OF THE TAX; AND PROVIDING CIVIL |
| 10 | AND CRIMINAL PENALTIES NECESSARY FOR ADMINISTRATION OF THE |
| 11 | TAX." |
| 12 | |
| 13 | Statement-op-intent |
| 14 | A-statement-of-intent-is-required-for-this-bill-because |
| 15 | thedepartmentofrevenue-is-granted-rulemaking-authority |
| 16 | under-fsection-31-for-the-administration-of-alocaloption |
| 17 | incometax:The-legislature-intends-that-the-department-of |
| 18 | revenue-adopt-rules-that: |
| 19 | (1)define-income-subject-to-the-local-income-tax; |
| 20 | (2)specify-the-conditions-under-which-a-taxpayerwho |
| 21 | resides-in-a-jurisdiction-that-imposes-a-local-income-tax-is |
| 22 | liable-for-the-tax; |
| 23 | (3)specifythe-conditions-under-which-a-taxpayer-who |
| 24 | is-not-a-residentofthejurisdictionimposingalocal |
| 25 | incometaxbutwhoseprincipalplaceofbusinessor |

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| l | employment-is-in-the-jurisdiction-is-liableforthelocal |
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| 2 | income-tax; |
| 3 | <pre>+4)provideforthenecessaryformsandrequired</pre> |
| 4 | procedures-for-reporting-taxes; |
| 5 | (5)establishproceduresfortheefficient |
| 6 | administrationofalocalincometax;includingthe |
| 7 | collection-and-timely-remittance-of-theproceedsfromthe |
| 8 | income-tax-to-the-jurisdiction-imposing-the-tax |
| 9 | |
| 0 | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: |
| 1 | NEW SECTION. Section 1. Definitions. In [sections] |
| 2 | through 6 5], the following definitions apply: |
| 3 | (1) "Local government" means the government of a |
| 4 | county or a municipality. |
| 5 | (2) "Municipality" means an incorporated city, town, |
| 6 | or city-county consolidated government. |
| 7 | NEW SECTION. Section 2. Authorization of local option |
| 8 | tax. (1) If the enabling authority is approved by the |
| 9 | electorate, as provided in this section, a local government |
| 0 | may impose uponitsresidentsandupontransaction: |
| 1 | occurring-within-its-jurisdiction- |
| 2 | (a)taxes-on-income; |
| :3 | fb}taxes-on-the-sale-of-goods-or-services;-or |
| 4 | fc}anyothertypeoftax-not-prohibited-by-law Al |

EXCISE TAX, NOT TO EXCEED 2%, ON THE RETAIL VALUE OF ALL

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| L | GOODS AND SERVICES SOLD WITHIN ITS JURISDICTION BY THE |
|---|--|
| 2 | FOLLOWING ESTABLISHMENTS: |
| 3 | (A) HOTELS, MOTELS, AND OTHER LODGING OR CAMPING |
| ı | FACILITIES; |
| 5 | (B) RESTAURANTS, FAST-FOOD STORES, AND OTHER FOOD |
| 5 | SERVICE ESTABLISHMENTS; |
| 7 | (C) TAVERNS, BARS, NIGHT CLUBS, LOUNGES, AND OTHER |
| 3 | PUBLIC ESTABLISHMENTS THAT SERVE BEER, WINE, LIQUOR, OR |
|) | OTHER ALCOHOLIC BEVERAGES BY THE DRINK; |
|) | (D) SKI RESORTS AND OTHER RECREATIONAL FACILITIES; AND |
| L | (E) ESTABLISHMENTS, EXCEPT THOSE OPERATED BY NONPROFIT |
| 2 | ORGANIZATIONS, THAT CHARGE ADMISSION FOR MOVIES, CONCERTS, |
| 3 | THEATRICAL PERFORMANCES, SPORTING EVENTS, OR OTHER |
| 1 | ENTERTAINMENT. |
| ŝ | (2) The proposal to enable a local government to |
| 5 | impose a THE EXCISE tax authorized by this section may be |
| 7 | initiated by a petition of the electorate, as provided in |
| 3 | 7-5-131 through 7-5-135, or by a resolution of the governing |
| , | body. |
| 3 | (3) The proposal must state: |
| 1 | ta)thespecifictypeoftaxthe-local-government |
| 2 | proposes-to-impose; |
| 3 | <pre>tb)(A) the proposed tax rate;</pre> |
| 4 | (c)(B) proposed exclusions and exemptions, if any; |
| • | (c) Tay broboses exceeds and exemperous) in any, |

| 2 | WHICH THE TAX TERMINATES; and |
|----|--|
| 3 | (e)(D) the purpose for which the proceeds of the |
| 4 | proposed tax would be used. |
| 5 | (4) In addition to the provisions required by |
| 6 | subsection (3), the proposal must grant the governing body |
| 7 | authority to establish administrative procedures, rules, |
| 8 | penalties, and other powers not inconsistent with the |
| 9 | approved enabling authority. |
| 10 | (5) Upon approval by the electorate in accordance with |
| 11 | 7-5-136, the proposal becomes the local governing body's |
| 12 | enabling authority to impose the specified EXCISE tax, |
| 13 | subject to all provisions of the enabling authority. |
| 14 | (6) Except as provided in [section 6 $\underline{5}$], the enabling |
| 15 | authority may not be amended or repealed by the governing |
| 16 | body without a vote of the electorate. |
| 17 | NEW-SECTION: Section 3 Local option income - tax |
| 18 | administrationnonresidentIfthe-tax-authorized-by |
| 19 | faction2}iaapercentageoftheatateincometage |
| 20 | liabilityofresidentsofa-county-or-municipality-or-o |
| 21 | persons-earning-or-receiving-incomefromactivityinthe |
| 22 | county-or-municipality; -the-following-provisions-apply: |
| 23 | <pre>†1)Thelocaloption-income-tax-must-be-administered</pre> |
| 24 | by-the-department-of-revenue;-and-the-department-shall-adop |
| 25 | rules-for-the-administration-of-the-tax. |

DATE ON WHICH THE TAX BECOMES EFFECTIVE AND THE DATE ON

(d)(C) the proposed duration of the tax, INCLUDING THE

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| 1 | (2)Money-collected-by-the-department-must-be-credited |
|---|--|
| 2 | to-a-local-income-tax-account-in-the-fiduciary-fundofthe |
| 3 | state-treasury: |

- {3}--The--department--shall--return-the-tax-proceeds-to
 the-jurisdiction-where-they-were-collected;-except:
- {a}--the-amount-of-refunds;

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- 7 (b)--a-reserve-for-anticipated-refunds;-and
- 8 (c)--an-amount-for-administering-the-tax7-not-to-exceed
 9 1%-of-the-proceeds-collected-in-each-jurisdiction:
 - (4)--A-taxpayer-whose-principal-place--of--business--or employment--is-in-a-jurisdiction-with-a-local-income-tax-but who-lives-outside-the-boundaries--of--that--jurisdiction--is liable-for-one-half-the-rate-of-the-income-tax-
 - NEW SECTION. Section 3. Enforcement penalties for nonpayment. (1) Subject to any restrictions in the enabling authority, a governing body may enforce its provisions pertaining to the imposition and collection of the <u>EXCISE</u> tax by establishing:
 - (a) criminal penalties, not to exceed the penalties for violating an ordinance as set forth in 7-5-109; and
- 21 (b) civil penalties that are monetary amounts, either 22 fixed or in percentages, enforceable in a justice's, city, 23 or municipal court.
- 24 (2) A governing body may contract or enter into
 25 interlocal agreements with other local governments or state

- agencies for the administration of a AN EXCISE tax
 authorized by [section 2].
- 3 NEW SECTION. Section 4. Distribution of tax proceeds.
- 4 (1) The proceeds of a AN EXCISE tax authorized by [section
- 5 2] must be used for the purpose stated in the enabling
 - authority, except that a governing body may use a portion of
- 7 the proceeds, commensurate with the cost, for administering
- 8 the tax.
- 9 (2) A local option EXCISE tax imposed by a county must be levied countywide, and unless otherwise provided by 10 11 agreement with municipalities, the county shall distribute the proceeds based on the point of origin of the tax 12 revenue. After a pro rata deduction for its administrative 13 expenses, the county shall distribute EXCISE tax revenue 14 collected within each municipality to the municipality and 15 shall retain EXCISE tax revenue not collected within any 16 municipality. 17
- 18 <u>NEW SECTION.</u> Section 5. Double taxation prohibited.
- 19 (1) A local option EXCISE tax may not be levied on the same
 20 person or transaction by more than one local government.
- 21 (2) If the electorate of a county approves a local
 22 option EXCISE tax after the electorate of a municipality in
 23 the county has approved a local option EXCISE tax on the
 24 same person or transaction and the EXCISE tax APPROVED BY
 25 THE ELECTORATE OF THE COUNTY is the same RATE or a higher

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- rate THAN THE RATE APPROVED BY THE ELECTORATE OF THE

 MUNICIPALITY, persons and transactions in the municipality

 are exempt from the county EXCISE tax as long as the

 municipal tax is in effect. If the municipal EXCISE tax is

 at a lower rate than the county EXCISE tax, the governing

 body of the municipality shall repeal its EXCISE tax without

 a vote of the electorate.
- 8 NEW SECTION. Section 6. Codification instruction.
 9 [Sections 1 through 6 5] are intended to be codified as an
 10 integral part of Title 7, chapter 6, and the provisions of
 11 Title 7, chapter 6, apply to [sections 1 through 6 5].

-End-