## HOUSE BILL NO. 449

## INTRODUCED BY SCHYE

## IN THE HOUSE

- JANUARY 26, 1989 INTRODUCED AND REFERRED TO COMMITTEE ON EDUCATION & CULTURAL RESOURCES.
- JANUARY 27, 1989 FIRST READING.
- FEBRUARY 11, 1989 COMMITTEE RECOMMEND BILL DO PASS. REPORT ADOPTED.
- FEBRUARY 13, 1989 PRINTING REPORT.
- FEBRUARY 14, 1989 SECOND READING, DO PASS.
- FEBRUARY 15, 1989 ENGROSSING REPORT.
  - THIRD READING, PASSED. AYES, 97; NOES, 1.
    - TRANSMITTED TO SENATE.
    - IN THE SENATE

FEBRUARY 17, 1989

FEBRUARY 16, 1989

MARCH 7, 1989

MARCH 8, 1989

INTRODUCED AND REFERRED TO COMMITTEE ON EDUCATION & CULTURAL RESOURCES.

FIRST READING.

COMMITTEE RECOMMEND BILL BE CONCURRED IN AS AMENDED. REPORT ADOPTED.

SECOND READING, CONCURRED IN.

MARCH 10, 1989 THIRD READING, CONCURRED IN. AYES, 48; NOES, 0.

RETURNED TO HOUSE WITH AMENDMENTS.

IN THE HOUSE

MARCH 14, 1989 RECEIVED FROM SENATE. SECOND READING, AMENDMENTS CONCURRED IN.

MARCH 15, 1989

THIRD READING, AMENDMENTS CONCURRED IN.

SENT TO ENROLLING.

REPORTED CORRECTLY ENROLLED.

Hall SE BILL NO. 449 INTRODUCED BY Sety 1 2 3 A BILL FOR AN ACT ENTITLED: "AN ACT TO GENERALLY REVISE THE 4 LAWS RELATING TO SPECIAL EDUCATION COOPERATIVES AND TO JOINT 5 6 BOARDS FORMED FOR THE PURPOSE OF PROVIDING SPECIAL EDUCATION 7 SERVICES; AMENDING SECTIONS 20-3-362, 20-7-451, AND 20-7-452, MCA; AND PROVIDING AN EFFECTIVE DATE." 8

9 10

#### STATEMENT OF INTENT

11 A statement of intent is required for this bill because 12 [section 4] requires the superintendent of public 13 instruction to adopt rules regarding approval of full 14 service special education cooperatives formed after June 30, 15 1990. In adopting the rules, the superintendent shall consider the following factors with regard to the districts 16 17 that intend to participate in the cooperatives: special 18 education enrollment; caseload; service pattern; number of 19 schools participating; geography of the participating 20 districts; and any other factors determined to be relevant 21 by the superintendent of public instruction.

22 [Section 5] requires the superintendent to adopt rules 23 to determine eligibility for funding reduced caseloads for 24 itinerant personnel of a full service special education 25 cooperative or a joint board formed under 20-3-361 for



special education purposes. In adopting the rules, the 1 superintendent shall consider the factors related to the 2 cooperative or the joint board that are listed for the 3 rulemaking authority provided in [section 4]. In 4 determining funding under the rules for formation of a 5 cooperative or a joint board, the superintendent shall also 6 consider the length of commitment of the districts forming 7 the cooperative joint board. 8 9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 10 Section 1. Section 20-3-362, MCA, is amended to read: 11 "20-3-362. Powers of joint board of trustees. (1) When 12 a joint board of trustees is formed as provided by 20-3-361, 13 it shall have the power to: 14 (a) jointly employ a district superintendent under the 15 provisions of 20-4-401; 16 (b) jointly employ teachers and specialists under the 17 provisions of 20-4-201; 18 (c) open a junior high school under the provisions of 19 20-6-505 if the trustees of a county high school and the 20 trustees of an elementary district have formed a joint board 21 of trustees; 22 (d) prescribe and administer joint administrative 23 24 policy;

25 (e) jointly provide any program or service authorized

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under 20-3-324, including any joint provision of special 1 2 education services as provided in [section 4]; and (f) prorate all items of joint expense among the 3 4 school districts, provided that a controversy over any decision by the joint board to prorate joint costs may, 5 6 within 30 days, be appealed by the trustees of any district 7 to the superintendent of public instruction for a final 8 decision as to what constitutes a fair and just proration of 9 the cost.

10 (2) The joint board of trustees shall not have the 11 power to transact business that is not specifically related 12 to the joint administration of the districts."

13 Section 2. Section 20-7-451, MCA, is amended to read: "20-7-451. Authorization to create full service 14 special education cooperatives ----special----funding 15 provisions. (1) A school district may contract with one or 16 more other school districts to establish a cooperative to 17 perform all special education administrative services, 18 19 activities, and undertakings that the school district 20 entering into the contract is authorized by law to perform. 21 The cooperative contract must be authorized by the boards of 22 trustees of the districts entering into the contract.

23 (2) A cooperative contract may allow money allocated24 to a cooperative to be expended for:

25 (a) recruitment of professionals or employees for the

1 cooperative; and

(b) facility rental and supportive services, including
but not limited to janitorial and communication services.

4 (3)--The-superintendent-of-public-instruction-may-pay 5 directly--to--a-cooperative-the-approved-allowable-costs-for 6 contracted-special-education-services-from-the-state-special 7 revenue-fund-for--state--equalization--aid--as--provided--in 8 20-9-343---The--total--of--such--payments-must-be-within-the 9 limit-set-by-the-legislature-for-approved-special--education 10 budgets-"

Section 3. Section 20-7-452, MCA, is amended to read:
"20-7-452. Detailed contents of full service special
education cooperative contracts. The contract authorized in
20-7-451 may include all necessary and proper matters but
must specify the following:

16 (1) its duration, which may not be less than 3 years;
17 (2) the precise organization, composition, and nature
18 of the cooperative;

19 (3) the purpose of the cooperative;

20 (4) the manner of financing the cooperative and
21 establishing and maintaining a budget therefor for the
22 cooperative;

(5) the permissible method to be employed in
accomplishing the partial or complete termination of the
cooperative agreement and for disposing of property upon

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1 partial or complete termination;

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2 (6) provision for an--administrator--or--a--joint <u>a</u> 3 <u>management</u> board <u>that is</u> responsible for administering the 4 cooperative--including-representation and that is comprised 5 <u>of trustees</u> of the contracting districts on-the-joint-board 6 or their authorized representatives:

7 (7) the manner of acquiring, holding, and disposing of8 real and personal property used by the cooperative;

(8) any other necessary and proper matters."

NEW SECTION. Section 4. Funding provisions 10 for 11 special education cooperatives or joint boards. (1) The superintendent of public instruction shall pay directly to a 12 cooperative or to a joint board formed under 20-3-361 for 13 14 special education purposes the approved allowable costs for contracted special education services from the state special 15 16 revenue fund for state equalization aid as provided in 17 20-9-343. The total of the payments must be within the limit set by the legislature for approved special education 18 19 budgets.

20 (2) A school district that elects to participate in a21 cooperative shall:

22 (a) agree in the cooperative contract to participate23 for a period of at least 3 years; and

(b) confirm in writing to the management board
provided for in 20-7-452 by October 1 of the current school

1 fiscal year the district's intention to participate or to 2 not participate in the cooperative in the next 2 school 3 fiscal years.

4 (3) A school district that elects to participate in a 5 joint board formed under 20-3-361 for special education 6 purposes shall confirm in writing to the joint board by 7 October 1 of the current school fiscal year the district's 8 intention to participate or to not participate in a joint 9 board agreement for the next school fiscal year.

10 (4) After June 30, 1990, a cooperative that has not 11 met the requirements of 20-7-453 and 20-7-454 may not be 12 funded under the provisions of this section except by 13 approval of the superintendent of public instruction. The 14 superintendent shall adopt rules for approval of full 15 service special education cooperatives formed after June 30, 16 1990.

17 NEW SECTION. Section 5. Reduced caseloads for qualifying cooperatives or joint boards. The superintendent 18 19 of public instruction may reduce the caseloads for any 20 itinerant personnel of a full service special education cooperative or a joint board formed under 20-3-361 for 21 special education purposes if the cooperative or joint board 22 23 meets the requirements of [section 4]. The superintendent 24 shall adopt rules to determine the eligibility of a 25 cooperative or a joint board for reduced caseloads under

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1 this section.

2 <u>NEW SECTION.</u> Section 6. Codification instruction. 3 [Sections 4 and 5] are intended to be codified as an 4 integral part of Title 20, chapter 7, part 4, and the 5 provisions of Title 20, chapter 7, part 4, apply to 6 [sections 4 and 5].

7 <u>NEW SECTION.</u> Section 7. Extension of authority. Any 8 existing authority to make rules on the subject of the 9 provisions of [this act] is extended to the provisions of 10 [this act].

11 <u>NEW SECTION.</u> Section 8. Effective date. [This act] is 12 effective July 1, 1989.

-End-

## STATE OF MONTANA - FISCAL NOTE Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB449, as introduced.

## DESCRIPTION OF PROPOSED LEGISLATION:

A bill for an Act entitled: "An Act to generally revise the laws relating to special education cooperatives and to joint boards formed for the purpose of providing special education services; amending Sections 20-3-362, 20-7-451, and 20-7-452, MCA; and providing an effective date."

## FISCAL IMPACT: None

## EFFECT ON COUNTY:

This legislation is designed to provide some stability for special education coops to provide a firmer base for planning and budgeting.

## TECHNICAL DEFECTS:

Section 4 (2)(a) and (b) appear to cause some confusion.

RAY/SHACKLEFORD, BUDGET DIRECTOR DATE OFFICE OF BUDGET AND PROGRAM PLANNING

TED E. SCHYE, PRIMARY SPONSOR Fiscal Note for HB449, as introduced

#### 51st Legislature

#### LC 0039/01

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APPROVED BY COMM. ON EDUCATION AND CULTURAL RESOURCES

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1 special education purposes. In adopting the rules, the 2 superintendent shall consider the factors related to the 3 cooperative or the joint board that are listed for the 4 rulemaking authority provided in [section 4]. Τn 5 determining funding under the rules for formation of a 6 cooperative or a joint board, the superintendent shall also 7 consider the length of commitment of the districts forming 8 the cooperative joint board.

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 20-3-362, MCA, is amended to read: "20-3-362. Powers of joint board of trustees. (1) When a joint board of trustees is formed as provided by 20-3-361, it shall have the power to:

15 (a) jointly employ a district superintendent under the 16 provisions of 20-4-401;

17 (b) jointly employ teachers and specialists under the 18 provisions of 20-4-201;

19 (c) open a junior high school under the provisions of 20 20-6-505 if the trustees of a county high school and the 21 trustees of an elementary district have formed a joint board 22 of trustees;

23 (d) prescribe and administer joint administrative
24 policy;

25 (e) jointly provide any program or service authorized

SECOND READING -2-HB 449

1	under 20-3-324, including any joint provision of special
2	education services as provided in [section 4]; and
3	(f) prorate all items of joint expense among the
4	school districts, provided that a controversy over any
5	decision by the joint board to prorate joint costs may,
6	within 30 days, be appealed by the trustees of any district
7	to the superintendent of public instruction for a final
8	decision as to what constitutes a fair and just proration of
9	the cost.

10 (2) The joint board of trustees shall not have the 11 power to transact business that is not specifically related 12 to the joint administration of the districts."

13 Section 2. Section 20-7-451, MCA, is amended to read: "20-7-451. Authorization to create full service 14 special education cooperatives ----special----funding 15 16 provisions. (1) A school district may contract with one or more other school districts to establish a cooperative to 17 perform all special education administrative services, 18 19 activities, and undertakings that the school district 20 entering into the contract is authorized by law to perform. 21 The cooperative contract must be authorized by the boards of 22 trustees of the districts entering into the contract.

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Section 3. Section 20-7-452, MCA, is amended to read: "20-7-452. Detailed contents of full service special education cooperative contracts. The contract authorized in 20-7-451 may include all necessary and proper matters but must specify the following:

16 (1) its duration, which may not be less than 3 years; 17 (2) the precise organization, composition, and nature 18 of the cooperative;

19 (3) the purpose of the cooperative;

(4) the manner of financing the cooperative and
 establishing and maintaining a budget therefor for the
 <u>cooperative;</u>

23 (5) the permissible method to be employed in
24 accomplishing the partial or complete termination of the
25 cooperative agreement and for disposing of property upon

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1 partial or complete termination;

2 (6) provision for an--administrator--or--a--joint a
3 management board that is responsible for administering the
4 cooperative;-including-representation and that is comprised
5 of trustees of the contracting districts on-the-joint-board
6 or their authorized representatives;

7 (7) the manner of acquiring, holding, and disposing of
8 real and personal property used by the cooperative;

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20 (2) A school district that elects to participate in a21 cooperative shall:

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 provided for in 20-7-452 by October 1 of the current school

1 fiscal year the district's intention to participate or to 2 not participate in the cooperative in the next 2 school 3 fiscal years.

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10 (4) After June 30, 1990, a cooperative that has not 11 met the requirements of 20-7-453 and 20-7-454 may not be 12 funded under the provisions of this section except by 13 approval of the superintendent of public instruction. The 14 superintendent shall adopt rules for approval of full 15 service special education cooperatives formed after June 30, 16 1990.

NEW SECTION. Section 5. Reduced 17 caseloads for qualifying cooperatives or joint boards. The superintendent 18 19 of public instruction may reduce the caseloads for any 20 itinerant personnel of a full service special education 21 cooperative or a joint board formed under 20-3-361 for special education purposes if the cooperative or joint board 22 meets the requirements of [section 4]. The superintendent 23 shall adopt rules to determine the eligibility of a 24 25 cooperative or a joint board for reduced caseloads under

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NEW SECTION. Section 7. Extension of authority. Any
existing authority to make rules on the subject of the
provisions of [this act] is extended to the provisions of
[this act].

11 <u>NEW SECTION.</u> Section 8. Effective date. [This act] is 12 effective July 1, 1989.

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2	education services as provided	in [section 4]; and
3	(f) prorate all items	of joint expense among the

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23 (5) the permissible method to be employed in
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5 of trustees of the contracting districts on-the-joint-board
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7 <u>NEW SECTION.</u> Section 7. Extension of authority. Any 8 existing authority to make rules on the subject of the 9 provisions of [this act] is extended to the provisions of 10 [this act].

11 <u>NEW SECTION.</u> Section 8. Effective date. [This act] is 12 effective July 1, 1989.

-End-

March 7, 1989

MR. PRESIDENT: We, your committee on Education and Cultural Resources, having had under consideration HB 449 (third reading copy -- blue), respectfully report that HB 449 be amended and as so amended be concurred in:

Sponsor: Schye (Blaylock)

1. Page 5, Following: Strike: ": (a)"		and	22.					
2. Page 5, Following: Strike: rem Insert: "."	"years" mainder of	lin	e 23	through	page	б,	line	З

AND AS AMENDED BE CONCURRED IN

Signed: I H. W. Hammond, Chairman

SENATE

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HB 449

AS AMENDED

REFERENCE BILL

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1 HOUSE BILL NO. 449 special education purposes. In adopting the rules, the 1 2 INTRODUCED BY SCHYE superintendent shall consider the factors related to the 2 3 3 cooperative or the joint board that are listed for the 4 A BILL FOR AN ACT ENTITLED: "AN ACT TO GENERALLY REVISE THE rulemaking authority provided in [section 4]. In 5 LAWS RELATING TO SPECIAL EDUCATION COOPERATIVES AND TO JOINT determining funding under the rules for formation of a 6 BOARDS FORMED FOR THE PURPOSE OF PROVIDING SPECIAL EDUCATION cooperative or a joint board, the superintendent shall also 6 7 SERVICES; AMENDING SECTIONS 20-3-362, 20-7-451. AND consider the length of commitment of the districts forming 7 8 20-7-452, MCA; AND PROVIDING AN EFFECTIVE DATE." R the cooperative joint board. 9 9 10 STATEMENT OF INTENT BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 10 11 A statement of intent is required for this bill because Section 1. Section 20-3-362, MCA, is amended to read: 11 12 [section 4] requires the superintendent of public "20-3-362. Powers of joint board of trustees. (1) When 12 13 instruction to adopt rules regarding approval of full a joint board of trustees is formed as provided by 20-3-361, 13 14 service special education cooperatives formed after June 30, it shall have the power to: 14 15 1990. In adopting the rules, the superintendent shall 15 (a) jointly employ a district superintendent under the 16 consider the following factors with regard to the districts 16 provisions of 20-4-401; 17 that intend to participate in the cooperatives; special (b) jointly employ teachers and specialists under the 17 18 education enrollment; caseload; service pattern; number of provisions of 20-4-201: 18 19 schools participating; geography of the participating 19 (c) open a junior high school under the provisions of 20 districts; and any other factors determined to be relevant 20-6-505 if the trustees of a county high school and the 20 21 by the superintendent of public instruction. trustees of an elementary district have formed a joint board 21 22 [Section 5] requires the superintendent to adopt rules of trustees; 22 23 to determine eligibility for funding reduced caseloads for 23 (d) prescribe and administer joint administrative 24 itinerant personnel of a full service special education 24 policy; 25 cooperative or a joint board formed under 20-3-361 for (e) jointly provide any program or service authorized 25

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within 30 days, be appealed by the trustees of any district	6	contracted-special-education-services-from-the-state-special
to the superintendent of public instruction for a final	7	revenue-fund-forstateequalizationaidasprovidedin
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1 partial or complete termination;

2 (6) provision for an--administrator--or-a--joint a
3 management board that is responsible for administering the
4 cooperativer-including-representation and that is comprised
5 of trustees of the contracting districts on-the-joint-board
6 or their authorized representatives;

7 (7) the manner of acquiring, holding, and disposing of8 real and personal property used by the cooperative;

9 (8) any other necessary and proper matters."

NEW SECTION. Section 4. Funding 10 provisions for 11 special education cooperatives or joint boards. (1) The 12 superintendent of public instruction shall pay directly to a 13 cooperative or to a joint board formed under 20-3-361 for special education purposes the approved allowable costs for 14 15 contracted special education services from the state special 16 revenue fund for state equalization aid as provided in 17 20-9-343. The total of the payments must be within the limit 18 set by the legislature for approved special education 19 budgets.

20 (2) A school district that elects to participate in a
 21 cooperative shall;

22 (a) agree in the cooperative contract to participate
23 for a period of at least 3 years; -and

24 (b)--confirm--in--writing--to--the---management---board 25 provided--for-in-20-7-452-by-October-1-of-the-current-school

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1 fiscal-year-the-district's-intention-to--participate--or--to
2 not--participate--in--the--cooperative--in-the-next-2-school
3 fiscal-years.

4 (3) A school district that elects to participate in a 5 joint board formed under 20-3-361 for special education 6 purposes shall confirm in writing to the joint board by 7 October 1 of the current school fiscal year the district's 8 intention to participate or to not participate in a joint 9 board agreement for the next school fiscal year.

10 (4) After June 30, 1990, a cooperative that has not 11 met the requirements of 20-7-453 and 20-7-454 may not be 12 funded under the provisions of this section except by 13 approval of the superintendent of public instruction. The 14 superintendent shall adopt rules for approval of full 15 service special education cooperatives formed after June 30, 16 1990.

NEW SECTION. Section 5. Reduced caseloads for 17 qualifying cooperatives or joint boards. The superintendent 18 of public instruction may reduce the caseloads for any 19 itinerant personnel of a full service special education 20 cooperative or a joint board formed under 20-3-361 for 21 special education purposes if the cooperative or joint board 22 meets the requirements of [section 4]. The superintendent 23 shall adopt rules to determine the eligibility of a 24 cooperative or a joint board for reduced caseloads under 25

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1 this section.

2 <u>NEW SECTION.</u> Section 6. Codification instruction. 3 [Sections 4 and 5] are intended to be codified as an 4 integral part of Title 20, chapter 7, part 4, and the 5 provisions of Title 20, chapter 7, part 4, apply to 6 [sections 4 and 5].

7 <u>NEW SECTION.</u> Section 7. Extension of authority. Any 8 existing authority to make rules on the subject of the 9 provisions of [this act] is extended to the provisions of 10 [this act].

11 <u>NEW SECTION.</u> Section 8. Effective date. [This act] is 12 effective July 1, 1989.

-End-

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