HOUSE BILL NO. 407

INTRODUCED BY ADDY, VINCENT

BY REQUEST OF THE COMMISSIONER OF POLITICAL PRACTICES

IN THE HOUSE

| JANUARY 25, 1989 | INTRODUCED AND REFERRED TO COMMITTEE ON STATE ADMINISTRATION. | | |
|-------------------|---|--|--|
| JANUARY 26, 1989 | FIRST READING. | | |
| FEBRUARY 7, 1989 | COMMITTEE RECOMMEND BILL DO PASS AS AMENDED. REPORT ADOPTED. | | |
| FEBRUARY 8, 1989 | PRINTING REPORT. | | |
| FEBRUARY 11, 1989 | SECOND READING, DO PASS. | | |
| FEBRUARY 13, 1989 | ENGROSSING REPORT. | | |
| FEBRUARY 14, 1989 | THIRD READING, PASSED. AYES, 63; NOES, 32. | | |
| | TRANSMITTED TO SENATE. | | |
| IN | THE SENATE | | |
| FEBRUARY 15, 1989 | INTRODUCED AND REFERRED TO COMMITTEE ON STATE ADMINISTRATION. | | |
| | FIRST READING. | | |
| MARCH 13, 1989 | COMMITTEE RECOMMEND BILL BE CONCURRED IN. REPORT ADOPTED. | | |
| MARCH 14, 1989 | SECOND READING, CONCURRED IN. | | |
| MARCH 16, 1989 | THIRD READING, CONCURRED IN. AYES, 30; NOES, 18. | | |
| | RETURNED TO HOUSE. | | |

IN THE HOUSE

MARCH 17, 1989

RECEIVED FROM SENATE.

SENT TO ENROLLING.

REPORTED CORRECTLY ENROLLED.

Montana Legislative Council

| 1 | HOUSE PILL NO. 407 |
|----|--|
| 2 | INTRODUCED BY AGO Vincent |
| 3 | BY REQUEST OF THE COMMISSIONER OF POLITICAL PRACTICES |
| 4 | |
| 5 | A BILL FOR AN ACT ENTITLED: "AN ACT CLARIFYING THE |
| 6 | DEFINITION OF "CANDIDATE"; REQUIRING REPORTS FROM STATEWIDE |
| 7 | CANDIDATES AND POLITICAL COMMITTEES IN YEARS PRIOR TO AN |
| 8 | ELECTION YEAR; AND AMENDING SECTIONS 13-1-101 AND 13-37-226, |
| 9 | MCA." |
| 10 | |
| 11 | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: |
| 12 | Section 1. Section 13-1-101, MCA, is amended to read: |
| 13 | *13-1-101. Definitions. As used in this title, unless |
| 14 | the context clearly indicates otherwise, the following |
| 15 | definitions apply: |
| 16 | (1) "Anything of value" means any goods that have a |
| 17 | certain utility to the recipient that is real and that is |
| 18 | ordinarily not given away free but is purchased. |
| 19 | (2) "Candidate" means: |
| 20 | (a) an individual who has filed a declaration or |
| 21 | petition for nomination, acceptance of nomination or |
| 22 | appointment as a candidate for public office as required by |
| 23 | law; |
| 24 | (b) for the purposes of chapters 35, 36, or 37, an |
| 25 | individual who has publicly-announced-his-intention-toseek |

| 1 | nomination-or-election-to-public-office-by-write-in-vote-and |
|------------|---|
| 2 | whohasreceiveda-contribution-or-made-an-expenditure-or |
| 3 | $\verb has-given-an-authorization-to-another-persontoreceivea \\$ |
| 4 | contribution-ormakeanexpenditureforthe-purpose-of |
| 5 | supporting-his-nomination-or-election- solicited or received |
| 6 | and retained contributions, made expenditures, or given |
| 7 | consent to an individual, organization, political party, or |
| 8 | committee to solicit or receive and retain contributions or |
| 9 | make expenditures on his behalf to secure nomination or |
| .0 | election to any office at any time, whether or not the |
| . 1 | office for which the individual will seek nomination or |
| 2 | election is known when the: |
| .3 | (i) solicitation is made; |
| L 4 | (ii) contribution is received and retained; or |
| 15 | (iii) expenditure is made; and |
| 16 | (c) an officeholder who is the subject of a recall |
| 17 | election. |
| 18 | (3) (a) "Contribution" means: |
| 19 | (i) an advance, gift, loan, conveyance, deposit, |
| 20 | payment, or distribution of money or anything of value to |
| 21 | influence an election; |
| 22 | (ii) a transfer of funds between political committees; |
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(iii) the payment by a person other than a candidate or

political committee of compensation for the personal services of another person that are rendered to a candidate

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or political committee. 1

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- (b) "Contribution" does not mean:
- 3 (i) services provided without compensation individuals volunteering a portion or all of their time on 4 behalf of a candidate or political committee or meals and 5 6 lodging provided by individuals in their private residence 7 for a candidate or other individual:
- (ii) the cost of any bona fide news story, commentary, 8 or editorial distributed through the facilities of any 9 10 broadcasting station, newspaper, magazine, or other 11 periodical publication of general circulation;
- (iii) the cost of any communication by any membership 12 organization or corporation to its members or stockholders 13 or employees, so long as such organization is not a primary 14 15 political committee; or
- 16 (iv) filing fees paid by the candidate.
- 17 (4) "Election" means a general, special, or primary election held pursuant to the requirements of state law, 18 19 regardless of the time and/or purpose.
 - (5) "Election administrator" means the county clerk and recorder or the individual designated by a county governing body to be responsible for all election administration duties, except that with regard to school elections, the term means the school district clerk.
- 25 (6) "Elector" means an individual qualified and

-3-

- registered to vote under state law. 1
- means a purchase, payment, 2 (7) (a) "Expenditure" distribution, loan, advance, promise, pledge, or gift of money or anything of value made for the purpose of influencing the results of an election. 5
 - (b) "Expenditure" does not mean:
- (i) services, food, or lodging provided in a manner 7 that they are not contributions under subsection (3);
- (ii) payments by a candidate for his filing fee or for 9 personal travel expenses, food, clothing, lodging, or 10 personal necessities for himself and his family; 11
- (iii) the cost of any bona fide news story, commentary, 12 or editorial distributed through the facilities of any 13 broadcasting station, newspaper, magazine, or other 14 periodical publication of general circulation; or 15
- (iv) the cost of any communication by any membership 16 organization or corporation to its members or stockholders 17 or employees, so long as such organization is not a primary 18 political committee. 19
- (8) "General election" means an election held for the 20 election of public officers throughout the state at times 21 specified by law, including elections for officers of 22 political subdivisions when the time of the election is set 23 on the same date for all similar political subdivisions in 24 the state. For ballot issues required by Article III, 25

- 1 section 6, or Article XIV, section 8, of the Montana constitution to be submitted by the legislature to the electors at a general election, "general election" means an 3 election held at the time provided in 13-1-104(1). 4
 - (9) "Individual" means a human being.

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- (10) "Issue" or "ballot issue" means a proposal submitted to the people at an election for their approval or rejection, including but not limited to initiatives, referenda. proposed constitutional amendments, recall questions, school levy questions, bond issue questions, or a ballot question. For the purposes of chapters 35, 36, or 37, 12 an issue becomes a "ballot issue" upon certification by the 13 proper official that the legal procedure necessary for its 14 qualification and placement upon the ballot has been 15 completed, except that a statewide issue becomes an "issue" 16 upon approval by the secretary of state of the form of the 17 petition or referral.
 - (11) "Person" means an individual, corporation, association, firm, partnership, cooperative, committee, club, union, or other organization or group of individuals or a candidate as defined in subsection (2) of this section.
- 22 (12) "Political committee" means a combination of two 23 or more individuals or a person other than an individual who 24 makes a contribution or expenditure:
- 25 (a) to support or oppose a candidate or a committee

- organized to support or oppose a candidate or a petition for 1. nomination: or 2
- (b) to support or oppose a ballot issue or a committee 3 organized to support or oppose a ballot issue; or
 - (c) as an earmarked contribution.
- county. (13) "Political subdivision" means 6 consolidated municipal-county government, municipality, 7 special district, or any other unit of government, except school districts, having authority to hold an election for 9 officers or on a ballot issue. 1.0
- (14) "Primary" or "primary election" means an election 11 held throughout the state to nominate candidates for public 12 office at times specified by law, including nominations of 13 candidates for offices of political subdivisions when the 14 time for such nominations is set on the same date for all 15 similar subdivisions in the state. 16
- (15) "Public office" means a state, county, municipal, 17 school, or other district office that is filled by the 18 19 people at an election.
- election (16) "Registrar" means the county 20 administrator and any regularly appointed deputy or 21 assistant election administrator. 22
- (17) "Special election" means an election other than a 23 statutorily scheduled primary or general election held at 24 any time for any purpose provided by law. It may be held in 25

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1 conjunction with a statutorily scheduled election.

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of the election:

2 (18) "Voting machine or device" means any equipment 3 used to record, tabulate, or in any manner process the vote 4 of an elector."

Section 2. Section 13-37-226, MCA, is amended to read:

"13-37-226. Time for filing reports. (1) Candidates
for a state office filled by a statewide vote of all the
electors of Montana and political committees which are
specifically organized to support or oppose a particular
statewide candidate or issue shall file reports:

calendar quarter, beginning with the calendar quarter in which funds are received or expended during the year or years prior to the election year the candidate expects to be on the ballot or an issue is expected to be on the ballot;

ta;(b) on the 10th day of March and September in each year that an election is to be held and on the 15th and 5th days next preceding the date on which an election is held and within 24 hours after receiving a contribution of \$500 or more if received between the 10th day before and the day

(a) quarterly, due on the fifth day following a

22 (b)(c) not more than 20 days after the date of the 23 election; and

tet(d) on the 10th day of March and September of each
 year following an election until the candidate or political

committee files a closing report as specified in 13-37-228(3).

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3 (2) Candidates for a state district office, including
4 but not limited to candidates for the legislature, public
5 service commission, or district court judge, and political
6 committees which are specifically organized to support or
7 oppose a particular state district candidate or issue shall
8 file reports:

- 9 (a) on the 10th day next preceding the date on which
 10 an election is held and within 24 hours after receiving a
 11 contribution of \$100 or more if received between the 15th
 12 day before and the day of the election;
- 13 (b) not more than 20 days after the date of the election: and
- 15 (c) whenever a candidate or political committee files 16 his or its closing report as specified in 13-37-228(3).
- 17 (3) Candidates for any other public office and 18 political committees which are specifically organized to 19 support or oppose a particular local issue shall be required 20 to file the reports specified in subsection (2) only if the 21 total amount of contributions received or the total amount 22 of funds expended for all elections in a campaign, excluding 23 the filing fee paid by the candidate, exceeds \$500, except 24 as provided in 13-37-206.
- 25 (4) For the purposes of this subsection, a committee

which is not specifically organized to support or oppose a particular candidate or ballot issue and which receives contributions and makes expenditures in conjunction with an election is an independent committee. For the purpose of reporting, a political party committee is an independent committee. An independent committee shall file reports:

- (a) on the 10th day next preceding the date of an election in which it participates by making an expenditure;
- 9 (b) not more than 20 days after the date of the 10 election in which it participates by making an expenditure; 11 and

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- 12 (c) a closing report at the close of each calendar 13 year, on a date to be prescribed by the commissioner.
 - (5) The commissioner may promulgate rules regarding the extent to which organizations that are not primary political committees but are incidental political committees shall report their politically related activities in accordance with this chapter.
 - (6) All reports required by this section shall be complete as of the fifth day before the date of filing as specified in 13-37-225(2) and subsections (1) through (5) of this section."
- 23 <u>NEW SECTION.</u> **Section 3.** Extension of authority. Any 24 existing authority to make rules on the subject of the 25 provisions of [this act] is extended to the provisions of

l [this act].

-End-

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB407, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

An Act clarifying the definition of "candidate"; requiring reports from statewide candidates and political committees in years prior to an election year; and amending Sections 13-1-101 and 13-37-226, MCA.

ASSUMPTIONS:

- 1. Based on the 1988 election cycle, as many as 16 statewide candidates would be required to file quarterly reports in a year or years preceding the election year when they expect to be on the ballot.
- 2. At least 16 additional reports would be filed with the Commissioner of Political Practices in any year preceding an election year.
- 3. The filing of additional reports would have a negligible impact on staff and resources of the Office of the Commissioner of Political Practices.

FISCAL IMPACT: None

RAY SHACKLEFORD, BUDGET DIRECTOR

DATE

OFFICE OF BUDGET AND PROGRAM PLANNING

KELLY ADDY, FRIMARY SPONSOR

Fiscal Note for HB407, as introduced

HB 407

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APPROVED BY COMMITTEE ON STATE ADMINISTRATION

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| 8 | TO AN ELECTION YEAR; AND AMENDING SECTIONS 13-1-101 AND |
| 9 | 13-37-226, MCA." |
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| 14 | the context clearly indicates otherwise, the following |
| 15 | definitions apply: |
| 16 | (1) "Anything of value" means any goods that have a |
| 17 | certain utility to the recipient that is real and that is |
| 18 | ordinarily not given away free but is purchased. |
| 19 | (2) "Candidate" means: |
| 20 | (a) an individual who has filed a declaration or |
| 21 | petition for nomination, acceptance of nomination or |
| 22 | appointment as a candidate for public office as required by |
| 23 | law; |
| 24 | (b) for the purposes of chapters 35, 36, or 37, an |

individual who has publicly-announced-his-intention-to-seek

| 1 | nomination-or-election-to-public-office-by-write-in-vote-and |
|----|--|
| 2 | who-has-received-a-contribution-or-madeanexpenditureor |
| 3 | hasgivenanauthorization-to-another-person-to-receive-a |
| 4 | contribution-or-makeanexpenditureforthepurposeof |
| 5 | supporting-his-nomination-or-election: solicited or received |
| 6 | and retained contributions, made expenditures, or given |
| 7 | consent to an individual, organization, political party, or |
| 8 | committee to solicit or receive and retain contributions or |
| 9 | make expenditures on his behalf to secure nomination or |
| 10 | election to any office at any time, whether or not the |
| 11 | office for which the individual will seek nomination or |
| 12 | election is known when the: |
| 13 | (i) solicitation is made; |
| 14 | (ii) contribution is received and retained; or |
| 15 | (iii) expenditure is made; and |
| 16 | (c) an officeholder who is the subject of a recall |
| 17 | election. |
| 18 | (3) (a) "Contribution" means: |
| 19 | (i) an advance, gift, loan, conveyance, deposit, |
| 20 | payment, or distribution of money or anything of value to |
| 21 | influence an election; |
| 22 | (ii) a transfer of funds between political committees; |

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(iii) the payment by a person other than a candidate or

political committee of compensation for the personal

services of another person that are rendered to a candidate

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or political committee.

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- (b) "Contribution" does not mean:
- 3 (i) services provided without compensation by
 4 individuals volunteering a portion or all of their time on
 5 behalf of a candidate or political committee or meals and
 6 lodging provided by individuals in their private residence
 7 for a candidate or other individual;
- 8 (ii) the cost of any bona fide news story, commentary,
 9 or editorial distributed through the facilities of any
 10 broadcasting station, newspaper, magazine, or other
 11 periodical publication of general circulation;
 - (iii) the cost of any communication by any membership organization or corporation to its members or stockholders or employees, so long as such organization is not a primary political committee; or
- 16 (iv) filing fees paid by the candidate.
- 17 (4) "Election" means a general, special, or primary
 18 election held pursuant to the requirements of state law,
 19 regardless of the time and/or purpose.
 - (5) "Election administrator" means the county clerk and recorder or the individual designated by a county governing body to be responsible for all election administration duties, except that with regard to school elections, the term means the school district clerk.
- 25 (6) "Elector" means an individual qualified and

-3-

- 1 registered to vote under state law.
- (7) (a) "Expenditure" means a purchase, payment,
- 3 distribution, loan, advance, promise, pledge, or gift of
- 4 money or anything of value made for the purpose of
- 5 influencing the results of an election.
 - (b) "Expenditure" does not mean:
- (i) services, food, or lodging provided in a manner that they are not contributions under subsection (3);
- 9 (ii) payments by a candidate for his filing fee or for 10 personal travel expenses, food, clothing, lodging, or 11 personal necessities for himself and his family;
- (iii) the cost of any bona fide news story, commentary, or editorial distributed through the facilities of any broadcasting station, newspaper, magazine, or other periodical publication of general circulation; or
- 16 (iv) the cost of any communication by any membership
 17 organization or corporation to its members or stockholders
 18 or employees, so long as such organization is not a primary
 19 political committee.
- 20 (8) "General election" means an election held for the
 21 election of public officers throughout the state at times
 22 specified by law, including elections for officers of
 23 political subdivisions when the time of the election is set
 24 on the same date for all similar political subdivisions in
 25 the state. For ballot issues required by Article III,

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section 6, or Article XIV, section 8, of the Montana constitution to be submitted by the legislature to the electors at a general election, "general election" means an election held at the time provided in 13-1-104(1).

(9) "Individual" means a human being.

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- submitted to the people at an election for their approval or rejection, including but not limited to initiatives, referenda, proposed constitutional amendments, recall questions, school levy questions, bond issue questions, or a ballot question. For the purposes of chapters 35, 36, or 37, an issue becomes a "ballot issue" upon certification by the proper official that the legal procedure necessary for its qualification and placement upon the ballot has been completed, except that a statewide issue becomes an "issue" upon approval by the secretary of state of the form of the petition or referral.
- (11) "Person" means an individual, corporation, association, firm, partnership, cooperative, committee, club, union, or other organization or group of individuals or a candidate as defined in subsection (2) of this section.
- 22 (12) "Political committee" means a combination of two
 23 or more individuals or a person other than an individual who
 24 makes a contribution or expenditure:
- 25 (a) to support or oppose a candidate or a committee

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- 1 organized to support or oppose a candidate or a petition for 2 nomination; or
- 3 (b) to support or oppose a ballot issue or a committee4 organized to support or oppose a ballot issue; or
- 5 (c) as an earmarked contribution.
- 6 (13) "Political subdivision" means a county,
 7 consolidated municipal-county government, municipality,
 8 special district, or any other unit of government, except
 9 school districts, having authority to hold an election for
 10 officers or on a ballot issue.
- 11 (14) "Primary" or "primary election" means an election
 12 held throughout the state to nominate candidates for public
 13 office at times specified by law, including nominations of
 14 candidates for offices of political subdivisions when the
 15 time for such nominations is set on the same date for all
 16 similar subdivisions in the state.
- 17 (15) "Public office" means a state, county, municipal, 18 school, or other district office that is filled by the 19 people at an election.
- 20 (16) "Registrar" means the county election 21 administrator and any regularly appointed deputy or 22 assistant election administrator.
- 23 (17) "Special election" means an election other than a 24 statutorily scheduled primary or general election held at 25 any time for any purpose provided by law. It may be held in

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conjunction with a statutorily scheduled election.

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(18) "Voting machine or device" means any equipment used to record, tabulate, or in any manner process the vote of an elector."

Section 2. Section 13-37-226, MCA, is amended to read:

"13-37-226. Time for filing reports. (1) Candidates for a state office filled by a statewide vote of all the electors of Montana and political committees which are specifically organized to support or oppose a particular statewide candidate or issue shall file reports:

- (a) quarterly, due on the fifth day following a calendar quarter, beginning with the calendar quarter in which funds are received or expended during the year or years prior to the election year THAT:
 - (I) the candidate expects to be on the ballot; or
- (II) an issue SUBJECT TO A REFERENDUM SUBMITTED BY THE LEGISLATURE OR THE PEOPLE IS OR is expected to be on the ballot;
- (a)(b) on the 10th day of March and September in each year that an election is to be held and on the 15th and 5th days next preceding the date on which an election is held and within 24 hours after receiving a contribution of \$500 or more if received between the 10th day before and the day of the election;
- 25 {b}(c) not more than 20 days after the date of the

-7-

l election; and

ter(d) on the 10th day of March and September of each
year following an election until the candidate or political
committee files a closing report as specified in
13-37-228(3).

- 6 (2) Candidates for a state district office, including
 7 but not limited to candidates for the legislature, public
 8 service commission, or district court judge, and political
 9 committees which are specifically organized to support or
 10 oppose a particular state district candidate or issue shall
 11 file reports:
- (a) on the 10th day next preceding the date on which an election is held and within 24 hours after receiving a contribution of \$100 or more if received between the 15th day before and the day of the election;
- 16 (b) not more than 20 days after the date of the 17 election; and
- 18 (c) whenever a candidate or political committee files
 19 his or its closing report as specified in 13-37-228(3).
- 20 (3) Candidates for any other public office and
 21 political committees which are specifically organized to
 22 support or oppose a particular local issue shall be required
 23 to file the reports specified in subsection (2) only if the
 24 total amount of contributions received or the total amount
 25 of funds expended for all elections in a campaign, excluding

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the filing fee paid by the candidate, exceeds \$500, except as provided in 13-37-206.

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- (4) For the purposes of this subsection, a committee which is not specifically organized to support or oppose a particular candidate or ballot issue and which receives contributions and makes expenditures in conjunction with an election is an independent committee. For the purpose of reporting, a political party committee is an independent committee. An independent committee shall file reports:
- 10 (a) on the 10th day next preceding the date of an 11 election in which it participates by making an expenditure;
- 12 (b) not more than 20 days after the date of the 13 election in which it participates by making an expenditure; 14 and
- (c) a closing report at the close of each calendar
 year, on a date to be prescribed by the commissioner.
 - (5) The commissioner may promulgate rules regarding the extent to which organizations that are not primary political committees but are incidental political committees shall report their politically related activities in accordance with this chapter.
- 22 (6) All reports required by this section shall be 23 complete as of the fifth day before the date of filing as 24 specified in 13-37-225(2) and subsections (1) through (5) of 25 this section."

NEW SECTION. Section 3. Extension of authority. Any
existing authority to make rules on the subject of the
provisions of [this act] is extended to the provisions of
this act].

-End-

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| 5 | A BILL FOR AN ACT ENTITLED: "AN ACT CLARIFYING THE |
| 6 | DEFINITION OF "CANDIDATE"; REQUIRING REPORTS FROM STATEWIDE |
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| 8 | TO AN ELECTION YEAR; AND AMENDING SECTIONS 13-1-101 AND |
| 9 | 13-37-226, MCA." |
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| 11 | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: |
| 12 | Section 1. Section 13-1-101, MCA, is amended to read: |
| 13 | "13-1-101. Definitions. As used in this title, unless |
| 14 | the context clearly indicates otherwise, the following |
| 15 | definitions apply: |
| 16 | (1) "Anything of value" means any goods that have a |
| 17 | certain utility to the recipient that is real and that is |
| 18 | ordinarily not given away free but is purchased. |
| 19 | (2) "Candidate" means: |
| 20 | (a) an individual who has filed a declaration or |
| 21 | petition for nomination, acceptance of nomination or |
| 22 | appointment as a candidate for public office as required by |
| 23 | law; |
| 24 | (b) for the purposes of chapters 35, 36, or 37, an |
| 25 | individual who has publicly-announced-his-intention-to-seek |
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HOUSE BILL NO. 407

INTRODUCED BY ADDY, VINCENT
BY REQUEST OF THE COMMISSIONER OF POLITICAL PRACTICES

| 1 | nomination-or-election-to-public-office-by-write-in-vote-and |
|----|--|
| 2 | who-has-received-s-contribution-or-madeanexpenditureor |
| 3 | hasgivenanauthorization-to-another-person-to-receive-e |
| 4 | contribution-or-makeanexpenditureforthepurposeof |
| 5 | supporting-his-nomination-or-election- solicited or received |
| 6 | and retained contributions, made expenditures, or given |
| 7 | consent to an individual, organization, political party, or |
| 8 | committee to solicit or receive and retain contributions or |
| 9 | make expenditures on his behalf to secure nomination or |
| 0 | election to any office at any time, whether or not the |
| 1 | office for which the individual will seek nomination or |
| 2 | election is known when the: |
| .3 | <pre>{i} solicitation is made;</pre> |
| .4 | (ii) contribution is received and retained; or |
| .5 | (iii) expenditure is made; and |
| .6 | (c) an officeholder who is the subject of a recal |
| .7 | election. |

(3) (a) "Contribution" means:

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- 19 (i) an advance, gift, loan, conveyance, deposit,
 20 payment, or distribution of money or anything of value to
 21 influence an election;
- (ii) a transfer of funds between political committees;
 (iii) the payment by a person other than a candidate or
 political committee of compensation for the personal
 services of another person that are rendered to a candidate

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1 or political committee.

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- (b) "Contribution" does not mean:
- (i) services provided without compensation by individuals volunteering a portion or all of their time on behalf of a candidate or political committee or meals and lodging provided by individuals in their private residence for a candidate or other individual:
- (ii) the cost of any bona fide news story, commentary, or editorial distributed through the facilities of any broadcasting station, newspaper, magazine, or other periodical publication of general circulation;
- (iii) the cost of any communication by any membership organization or corporation to its members or stockholders or employees, so long as such organization is not a primary political committee; or
 - (iv) filing fees paid by the candidate.
- (4) "Election" means a general, special, or primary election held pursuant to the requirements of state law, regardless of the time and/or purpose.
- (5) "Election administrator" means the county clerk and recorder or the individual designated by a county governing body to be responsible for all election administration duties, except that with regard to school elections, the term means the school district clerk.

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25 (6) "Elector" means an individual qualified and

1 registered to vote under state law.

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- 2 (7) (a) "Expenditure" means a purchase, payment,
 3 distribution, loan, advance, promise, pledge, or gift of
 4 money or anything of value made for the purpose of
 5 influencing the results of an election.
 - (b) "Expenditure" does not mean:
 - (i) services, food, or lodging provided in a manner that they are not contributions under subsection (3);
- 9 (iii) payments by a candidate for his filing fee or for 10 personal travel expenses, food, clothing, lodging, or 11 personal necessities for himself and his family;
- 12 (iii) the cost of any bona fide news story, commentary,
 13 or editorial distributed through the facilities of any
 14 broadcasting station, newspaper, magazine, or other
 15 periodical publication of general circulation; or
- 16 (iv) the cost of any communication by any membership
 17 organization or corporation to its members or stockholders
 18 or employees, so long as such organization is not a primary
 19 political committee.
- 20 (8) "General election" means an election held for the
 21 election of public officers throughout the state at times
 22 specified by law, including elections for officers of
 23 political subdivisions when the time of the election is set
 24 on the same date for all similar political subdivisions in
 25 the state. For ballot issues required by Article III,

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section 6, or Article XIV, section 8, of the Montana constitution to be submitted by the legislature to the electors at a general election, "general election" means an election held at the time provided in 13-1-104(1).

(9) "Individual" means a human being.

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- (10) "Issue" or "ballot issue" means a proposal submitted to the people at an election for their approval or rejection, including but not limited to initiatives, referenda, proposed constitutional amendments, recall questions, school levy questions, bond issue questions, or a ballot question. For the purposes of chapters 35, 36, or 37, an issue becomes a "ballot issue" upon certification by the proper official that the legal procedure necessary for its qualification and placement upon the ballot has been completed, except that a statewide issue becomes an "issue" upon approval by the secretary of state of the form of the petition or referral.
- (11) "Person" means an individual, corporation, association, firm, partnership, cooperative, committee, club, union, or other organization or group of individuals or a candidate as defined in subsection (2) of this section.
- 22 (12) "Political committee" means a combination of two 23 or more individuals or a person other than an individual who 24 makes a contribution or expenditure:
- 25 (a) to support or oppose a candidate or a committee

- organized to support or oppose a candidate or a petition for nomination; or
- 3 (b) to support or oppose a ballot issue or a committee4 organized to support or oppose a ballot issue; or
 - (c) as an earmarked contribution.
- 6 (13) "Political subdivision" means a county,
 7 consolidated municipal-county government, municipality,
 8 special district, or any other unit of government, except
 9 school districts, having authority to hold an election for
 10 officers or on a ballot issue.
- 11 (14) "Primary" or "primary election" means an election
 12 held throughout the state to nominate candidates for public
 13 office at times specified by law, including nominations of
 14 candidates for offices of political subdivisions when the
 15 time for such nominations is set on the same date for all
 16 similar subdivisions in the state.
- 17 (15) "Public office" means a state, county, municipal,
 18 school, or other district office that is filled by the
 19 people at an election.
- 20 (16) "Registrar" means the county election
 21 administrator and any regularly appointed deputy or
 22 assistant election administrator.
- 23 (17) "Special election" means an election other than a 24 statutorily scheduled primary or general election held at 25 any time for any purpose provided by law. It may be held in

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 $1^{\circ\circ}$ conjunction with a statutorily scheduled election.

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- (18) "Voting machine or device" means any equipment used to record, tabulate, or in any manner process the vote of an elector."
- Section 2. Section 13-37-226, MCA, is amended to read:
 - "13-37-226. Time for filing reports. (1) Candidates for a state office filled by a statewide vote of all the electors of Montana and political committees which are specifically organized to support or oppose a particular statewide candidate or issue shall file reports:
 - (a) quarterly, due on the fifth day following a calendar quarter, beginning with the calendar quarter in which funds are received or expended during the year or years prior to the election year THAT:
 - (I) the candidate expects to be on the ballot; or
 - (II) an issue SUBJECT TO A REFERENDUM SUBMITTED BY THE LEGISLATURE OR THE PEOPLE IS OR is expected to be on the ballot;
 - (a)(b) on the 10th day of March and September in each year that an election is to be held and on the 15th and 5th days next preceding the date on which an election is held and within 24 hours after receiving a contribution of \$500 or more if received between the 10th day before and the day of the election;
- 25 (b)(c) not more than 20 days after the date of the

- election; and
- terical on the 10th day of March and September of each
 year following an election until the candidate or political
 committee files a closing report as specified in
 13-37-228(3).
- 6 (2) Candidates for a state district office, including
 7 but not limited to candidates for the legislature, public
 8 service commission, or district court judge, and political
 9 committees which are specifically organized to support or
 10 oppose a particular state district candidate or issue shall
 11 file reports:
- 12 (a) on the 10th day next preceding the date on which
 13 an election is held and within 24 hours after receiving a
 14 contribution of \$100 or more if received between the 15th
 15 day before and the day of the election;
- 16 (b) not more than 20 days after the date of the 17 election; and
- 18 (c) whenever a candidate or political committee files
 19 his or its closing report as specified in 13-37-228(3).
- 20 (3) Candidates for any other public office and
 21 political committees which are specifically organized to
 22 support or oppose a particular local issue shall be required
 23 to file the reports specified in subsection (2) only if the
 24 total amount of contributions received or the total amount
 25 of funds expended for all elections in a campaign, excluding

the filing fee paid by the candidate, exceeds \$500, except
as provided in 13-37-206.

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- (4) For the purposes of this subsection, a committee which is not specifically organized to support or oppose a particular candidate or ballot issue and which receives contributions and makes expenditures in conjunction with an election is an independent committee. For the purpose of reporting, a political party committee is an independent committee. An independent committee shall file reports:
- 10 (a) on the 10th day next preceding the date of an election in which it participates by making an expenditure;
- 12 (b) not more than 20 days after the date of the 13 election in which it participates by making an expenditure; 14 and
- 15 (c) a closing report at the close of each calendar 16 year, on a date to be prescribed by the commissioner.
 - (5) The commissioner may promulgate rules regarding the extent to which organizations that are not primary political committees but are incidental political committees shall report their politically related activities in accordance with this chapter.
- 22 (6) All reports required by this section shall be 23 complete as of the fifth day before the date of filing as 24 specified in 13-37-225(2) and subsections (1) through (5) of 25 this section."

NEW SECTION. Section 3. Extension of authority. Any existing authority to make rules on the subject of the provisions of [this act] is extended to the provisions of [this act].

-End-

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| 2 | INTRODUCED BY ADDY, VINCENT |
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| 3 | BY REQUEST OF THE COMMISSIONER OF POLITICAL PRACTICES |
| 4 | |
| 5 | A BILL FOR AN ACT ENTITLED: "AN ACT CLARIFYING THE |
| 6 | DEFINITION OF "CANDIDATE"; REQUIRING REPORTS FROM STATEWIDE |
| 7 | CANDIDATES AND CERTAIN POLITICAL COMMITTEES IN YEARS PRIOR |
| 8 | TO AN ELECTION YEAR; AND AMENDING SECTIONS 13-1-101 AND |
| 9 | 13-37-226, MCA." |
| 10 | |
| 11 | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: |
| 12 | Section 1. Section 13-1-101, MCA, is amended to read: |
| 13 | "13-1-101. Definitions. As used in this title, unless |
| 14 | the context clearly indicates otherwise, the following |
| 15 | definitions apply: |
| 16 | (1) "Anything of value" means any goods that have a |
| 17 | certain utility to the recipient that is real and that is |
| 10 | ordinarily not given away free but is purchased. |
| 19 | (2) "Candidate" means: |
| | |
| 20 | (a) an individual who has filed a declaration of |
| 21 | petition for nomination, acceptance of nomination of |
| 22 | appointment as a candidate for public office as required by |
| 23 | law; |

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| 2 | who-has-received-a-contribution-or-madeanexpenditureor |
| 3 | hasgivenanauthorization-to-another-person-to-receive- |
| 4 | contribution-or-makeanexpenditureforthepurposeor |
| 5 | supporting-his-nomination-or-election- solicited or received |
| 6 | and retained contributions, made expenditures, or given |
| 7 | consent to an individual, organization, political party, or |
| 8 | committee to solicit or receive and retain contributions of |
| 9 | make expenditures on his behalf to secure nomination o |
| 10 | election to any office at any time, whether or not the |
| 11 | office for which the individual will seek nomination o |
| 12 | election is known when the: |
| 13 | (i) solicitation is made; |
| 14 | (ii) contribution is received and retained; or |
| 15 | (iii) expenditure is made; and |
| 16 | (c) an officeholder who is the subject of a recal |
| 17 | election. |
| 18 | (3) (a) "Contribution" means: |
| 19 | (i) an advance, gift, loan, conveyance, deposit |
| 20 | payment, or distribution of money or anything of value t |
| 21 | influence an election; |
| 22 | (ii) a transfer of funds between political commuttees |
| 23 | (iii) the payment by a person other than a candidate o |
| 24 | political committee of compensation for the persona |

(b) for the purposes of chapters 35, 36, or 37, an

individual who has publicly-announced-his-intention-to-seek

services of another person that are rendered to a candidate

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or political committee.

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- (b) "Contribution" does not mean:
- (i) services provided without compensation by individuals volunteering a portion or all of their time on behalf of a candidate or political committee or meals and lodging provided by individuals in their private residence for a candidate or other individual;
- (ii) the cost of any bona fide news story, commentary, or editorial distributed through the facilities of any broadcasting station, newspaper, magazine, or other periodical publication of general circulation;
- 12 (iii) the cost of any communication by any membership 13 organization or corporation to its members or stockholders 14 or employees, so long as such organization is not a primary 15 political committee; or
- 16 (iv) filing fees paid by the candidate.
 - (4) "Election" means a general, special, or primary election held pursuant to the requirements of state law, regardless of the time and/or purpose.
 - (5) "Election administrator" means the county clerk and recorder or the individual designated by a county governing body to be responsible for all election administration duties, except that with regard to school elections, the term means the school district clerk.
 - (6) "Elector" means an individual qualified and

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1 registered to vote under state law.

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 - (8) "General election" means an election held for the election of public officers throughout the state at times specified by law, including elections for officers of political subdivisions when the time of the election is set on the same date for all similar political subdivisions in the state. For ballot issues required by Article III,

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- section 6, or Article XIV, section 8, of the Montana constitution to be submitted by the legislature to the electors at a general election, "general election" means an election held at the time provided in 13-1-104(1).
 - (9) "Individual" means a human being.

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 - (a) to support or oppose a candidate or a committee

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- organized to support or oppose a candidate or a petition for nomination; or
- 3 (b) to support or oppose a ballot issue or a committee4 organized to support or oppose a ballot issue; or
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 any time for any purpose provided by law. It may be held in

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| 1 | conjunction | with | a | statutorily | scheduled | election. |
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 17 LEGISLATURE OR THE PEOPLE IS OR is expected to be on the
 18 ballot;
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 - (b)(c) not more than 20 days after the date of the

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terical on the 10th day of March and September of each year following an election until the candidate or political committee files a closing report as specified in 13-37-228(3).

- 6 (2) Candidates for a state district office, including
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 8 service commission, or district court judge, and political
 9 committees which are specifically organized to support or
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 24 total amount of contributions received or the total amount
 25 of funds expended for all elections in a campaign, excluding

the filing fee paid by the candidate, exceeds \$500, except
as provided in 13-37-206.

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- (4) For the purposes of this subsection, a committee which is not specifically organized to support or oppose a particular candidate or ballot issue and which receives contributions and makes expenditures in conjunction with an election is an independent committee. For the purpose of reporting, a political party committee is an independent committee. An independent committee shall file reports:
- 10 (a) on the 10th day next preceding the date of an ll election in which it participates by making an expenditure;
 - (b) not more than 20 days after the date of the election in which it participates by making an expenditure; and
- 15 (c) a closing report at the close of each calendar 16 year, on a date to be prescribed by the commissioner.
 - (5) The commissioner may promulgate rules regarding the extent to which organizations that are not primary political committees but are incidental political committees shall report their politically related activities in accordance with this chapter.
- 22 (6) All reports required by this section shall be 23 complete as of the fifth day before the date of filing as 24 specified in 13-37-225(2) and subsections (1) through (5) of 25 this section."

NEW SECTION. Section 3. Extension of authority. Any existing authority to make rules on the subject of the provisions of [this act] is extended to the provisions of [this act].

-End-