SB 350 INTRODUCED BY WALKER, LYNCH, JACOBSON, ET AL. LICENSURE OF BOILER AND PRESSURE VESSEL INSTALLERS

- 2/16 INTRODUCED
- 2/16 REFERRED TO LABOR & EMPLOYMENT RELATIONS
- 2/16 FISCAL NOTE REQUESTED

معمد مان

- 2/19 HEARING
- 2/19 FISCAL NOTE RECEIVED
- 2/19 TABLED IN COMMITTEE

50th Legislature

LC 1156/01

1 THELL NO. 35 2 ENTRODUCED BY 3 A BILL FOR AN ACT ENTITLED: "AN ACT REQUIRING EXAMINATION 4 AND OUALIFICATION OF BOILER OR PRESSURE VESSEL INSTALLERS: 5 6 AND PLACING BOILER AND PRESSURE VESSEL INSTALLERS UNDER THE 7 DIVISION OF WORKERS' COMPENSATION." 8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 9 10 Section 1. Definitions. As used in [sections 2 through 12], the following definitions apply: 11 12 (1) "Boiler" or "boilers" means: (a) a closed vessel or vessels intended for the 13 14 heating or vaporizing of liquids to be used externally to such vessel or vessels by the application of heat from 15 16 combustible fuels, electricity, or nuclear energy; 17 (b) related appurtenances including but not limited to pressure piping directly connected and related to the safe 18 19 operation of a boiler; and 20 (c) pressure piping beyond the second valve from the 21 boiler. 22 (2) "Department" means the department of labor and 23 industry. 24 (3) "Division" means the division of workers! 25 compensation.



(4) "Minimum safety standards" means the rules for the 1 safe construction and installation of boilers and pressure 2 vessels promulgated either under [sections 2 through 12] or 3 Title 50, chapter 74, part 1. 4 (5) "Pressure vessels" means containers 5 for the б containment of pressure, either internal or external. This 7 pressure may be obtained from an external source or by the 8 application of heat from a direct or indirect source, or any 9 combination thereof. (6) "Related appurtenances" 10 means equipment instrumental to the safe operation of a boiler or pressure 11 12 vessel.

13 Section 2. Purpose. The purpose of {sections 2 through 14 12] is to protect the safety of the people of Montana and to 15 protect property situated in Montana from the hazards of 16 fire and explosion caused by boilers and pressure vessels. 17 To accomplish this purpose, the legislature intends to 18 provide a system: 19 (1) for determining where and by whom boilers and

19 (1) for determining where and by whom bollers and
 20 pressure vessels are being constructed and installed;

21 (2) to assure that only qualified persons do welding22 on boilers and pressure vessels;

(3) to assure that boilers and pressure vessels are
 manufactured and installed to meet the minimum safety
 standards formulated and promulgated by the division;

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(4) for the administration and enforcement of
 [sections 2 through 12] by the department; and

3 (5) to defray the cost of administration and the cost
4 of enforcing [sections 2 through 12] by establishing fees to
5 be charged for licensure and examination.

Section 3. Rulemaking. (1) The division may adopt and
enforce rules to carry out [sections 2 through 12] and to
set forth minimum safety standards. The division may also
adopt standards for persons performing welding on boilers
and pressure vessels.

11 (2) All rules, including minimum safety standards, 12 must be reasonable and in conformity with generally accepted 13 national engineering standards. In adopting rules the 14 division shall consider the probability, extent, and gravity 15 of injuries to persons and property that would result from 16 the failure to adopt the proposed standards as rules and the 17 effect on members of affected industries.

18 Section 4. Powers and duties of department. The 19 department may:

(1) when it appears that a person is engaging in or is
about to engage in an act or practice in violation of a
provision of [sections 2 through 12], obtain, without
furnishing a bond, a restraining order and injunction from
the district court in the county where the act or practice
is occurring or is threatened enjoining the act or practice.

However, before obtaining a restraining order and 1 injunction, the department shall first notify the person 2 concerned of its intentions. The notice must be in writing 3 and must advise the person concerned of its intentions and 4 of the right to appeal in writing within 10 days and that 5 the appeal will be heard by the department. If there is a 6 7 timely request for an appeal, proceedings will be stayed я pending the appeal unless the act or practice constitutes an 9 immediate menace to health or safety or the person concerned fails to prosecute the appeal with diligence. 10

(2) check or caused to be checked the authenticity,
 appropriateness, and expiration dates of licenses issued
 under [sections 2 through 12].

14 Section 5. Prohibitions concerning nonconforming15 boilers or vessels. No person may:

16 (1) make or direct the construction or installation of 17 a boiler or pressure vessel that does not meet minimum 18 safety standards;

(2) lend, rent out, offer to lend or rent out, sell,
offer for sale, or dispose of, by gift or otherwise, for
operation, a boiler or pressure vessel that does not meet
the minimum safety standards;

23 (3) use or attempt to use a boiler or pressure vessel24 that fails to meet the minimum safety standards; or

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(4) make any installation of a boiler or pressure

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vessel without notifying the division as prescribed by rules
 promulgated under [section 3].

3 Section 6. Automatic utility hot water heater 4 equipment requirement. (1) After October 1, 1987, no person 5 may install an automatic utility hot water heater of the 6 kind described in subsection (2) unless the heater is 7 equipped with a safety device of a kind approved by the 8 division in accordance with [sections 2 through 12].

9 (2) Subsection (1) applies to new or used automatic 10 utility hot water heaters, not used for space heating and 11 containing only water, that do not exceed 120 gallons in 12 capacity, water temperature of 200 degrees F, pressure of 13 150 pounds per square inch gauge pressure, or a heat input 14 in excess of 200,000 Btu's an hour.

(3) After January 1, 1988, no person may sell or offer 15 16 for sale in this state any automatic utility hot water heater of the kind described in subsection (2) unless the 17 18 heater is equipped with a safety device of a kind approved 19 by the division in accordance with [sections 2 through 12], 20 Section 7. Deposit of fees. All fees collected under [sections 2 through 12] must be deposited in the state 21 22 special revenue fund for the use of the department in 23 implementing [sections 2 through 12], subject to 37-1-101. 24 Section 8. Licensing and certification of persons 25 installing, altering, or repairing boilers or pressure

vessels -- examination. (1) No person may engage in the business of installing boilers or pressure vessels unless he first obtains a license from the department.

4 (2) The division may conduct examinations for
5 licensure to establish the competency of the applicant.

6 (3) Licenses must be issued by the department upon 7 recommendation of the division and upon payment of fees set 8 by the division for application, examination, and licensure.

9 (4) The licenses must be renewed annually without10 reexamination upon payment of the fees set by the division.

(5) No person may install a boiler or pressure vessel
 without first securing a license from the department unless
 the person is not subject to licensure.

14 (6) The examination requirements of this section do 15 not apply when a person is brought in from out of state to install a boiler or pressure vessel utilizing special tools 16 17 or a special process for which that person is uniquely qualified. The activity must be limited solely to the 18 19 special process and the person performing the work shall have qualifications that meet or exceed the state's 20 21 licensure standards as determined by the division. The division must be notified prior to performance of any work 22 23 under this subsection.

24 Section 9. Employment of unlicensed person prohibited.25 No person may employ any person to install a boiler or

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pressure vessel who does not hold a valid license issued under [section 8].

3 Section 10. Procedure for suspension of license -reinstatement. (1) A license issued pursuant to [section 8] 4 5 may be suspended by the division for the incompetence of the holder thereof or for willful falsification of any matter or 6 7 statement contained in an application. Written notice of the suspension must be given by the division within not more 8 than 10 days to the person who holds the license and the 9 10 employer of the person. A person whose license has been 11 suspended may appeal to the department and be present in 12 person and represented by counsel at the hearing of the 13 appeal.

14 (2) If the division has reason to believe that a person who holds a license is no longer qualified to hold 15 16 the license, the division, upon not less than 10 days' written notice to the person and the employer of the person, 17 18 shall hold a hearing at which the person and the employer have an opportunity to be heard. If as a result of the 19 20 hearing the division finds that the person is no longer qualified to hold the license, the division shall revoke the 21 22 license.

23 (3) A person whose license has been suspended may
24 apply, after 90 days from the date of the suspension, for
25 reinstatement of the license.

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Section 11. Examination -- requirements. (1) The
 division shall prepare examinations that meet the following
 requirements:

4 (a) The examinations must be prepared in consultation 5 with persons expert in examination preparation and 6 validation.

7 (b) The examinations must be standardized. In
8 standardizing examinations under this section, the division
9 may adopt standardized examinations prepared by nationally
10 recognized bodies.

(2) The division shall allow any person who takes an
 examination to review his examination and to review any
 grade sheets used in connection with the examination.

Section 12. Notice of violation. If an inspector under
Title 50, chapter 74, part 2, determines that a condition
exists that is a violation of the safety standards
prescribed pursuant to [sections 2 through 12], the
inspector shall notify the division.

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STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for SB350, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

An act requiring examination and qualification of boiler or pressure vessel installers; and placing boiler and pressure vessel installers under the Division of Workers' Compensation.

ASSUMPTIONS:

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- 1. The following occupations would be subject to the provisions of the bill:
 - a. Electricians required to do electrical wiring on safety controls, such as pressure trolls and aquastats.
 - b. Plumbers and pipe fitters to install or repair pressure piping related to boiler and pressure vessel installations.
 - c. Boilermakers and machinists required to install and repair boilers and pressure vessels.
 - The following are estimates of individuals who would be required to be licensed under this bill:
 - a. Electricians 75% of union list provided by AFL-CIO
 - b. Plumbers Department of Commerce licenses plumbers
 - c. Boilermakers and machinists 75% of union list provided by AFL-CIO Total estimated licensees under this bill
- 3. All 2,260 licensees would renew their license each year. Approximately 10% or 226 new licensees would apply each year thereafter.
- 4. One full-time examiner would be needed the first year to license applicants. Licensing of new applicants each year thereafter could be absorbed with present staff.
- 5. .25 clerical FTE would be needed each year to process applications, issue licenses, and send renewal notices.
- 6. An initial mailing to all licensed electricians, plumbers and pipe fitters, and boilermakers and machinists must be processed to notify them of the requirements for licensing under this bill.
- Full-time examiner would travel 18,000 miles a year, and three weeks a month the first year of the program.
 Fees would be set to generate income to cover expenses.
- 9. Program will begin October 1, 1987, and taking into consideration start-up time, the program will not be fully implemented until January 1, 1988.

DAVID L. HUNTER, BUDGET DIRECTOR Office of Budget and Program Planning

MIKE WALKER, PRIMARY

800 licensees

860 licensees

600 licensees

2.260 licensees

Fiscal Note for SB350, as introduced.

Fiscal Note Request, <u>SB350, as introduced.</u> Form BD-15 Page 2

Net Revenue Effect: FISCAL IMPACT:

Revenue:	FY88			FY89		
	Curren	nt Law	Proposed Law	Curren	nt Law	Proposed Law
New Application fees	\$	0	\$ 39,550	\$	0	\$ 3,955
Renewal fees		0	0		0	9,040
TOTAL	\$	0	\$ 39,550	\$	0	\$ 12,995
Expenditures:						
Personal Services	\$	0	\$ 21,288	\$	0	\$ 10,048
Operating Services		0	8,362		0	3,721
TOTAL	\$	0	\$ 29,650	\$	0	\$ 13,769
Net Revenue Effect:			\$ 9,900			\$ (774)

Renewal fees are recommended to be set at the same level as the renewal fee for boiler operators in the event the estimate of new applicants the second year is too high.

Revenue and expenditures impact the State Special Revenue Fund.