SENATE BILL NO. 313

INTRODUCED BY BLAYLOCK

BY REQUEST OF THE DEPARTMENT OF LABOR AND INDUSTRY

IN THE SENATE

FEBRUARY 10, 1987	INTRODUCED AND REFERRED TO COMMITTEE ON LABOR & EMPLOYMENT RELATIONS.
FEBRUARY 18, 1987	COMMITTEE RECOMMEND BILL DO PASS. REPORT ADOPTED.
FEBRUARY 19, 1987	PRINTING REPORT.
FEBRUARY 20, 1987	SECOND READING, DO PASS.
FEBRUARY 21, 1987	ENGROSSING REPORT.
FEBRUARY 23, 1987	THIRD READING, PASSED. AYES, 48; NOES, 0.
	TRANSMITTED TO HOUSE.
IN 7	THE HOUSE
FEBRUARY 24, 1987	INTRODUCED AND REFERRED TO COMMITTEE ON BUSINESS & LABOR.
MARCH 13, 1987	COMMITTEE RECOMMEND BILL BE CONCURRED IN AS AMENDED. REPORT ADOPTED.
MARCH 17, 1987	SECOND READING, CONCURRED IN.
MARCH 18, 1987	THIRD READING, CONCURRED IN. AYES, 94; NOES, 0.
	RETURNED TO SENATE WITH AMENDMENTS.

IN THE SENATE

SENT TO ENROLLING.

MARCH 21, 1987	RECEIVED FROM HOUSE.
	ON MOTION, CONSIDERATION PASSED FOR THE DAY.
MARCH 23, 1987	SECOND READING, AMENDMENTS CONCURRED IN.
MARCH 24, 1987	THIRD READING, AMENDMENTS CONCURRED IN.

1	BILL NO3
2	INTRODUCED BY Blaylock
3	BY REQUEST OF THE DEPARTMENT OF LABOR AND INDUSTRY

A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING A COMMON DEFINITION FOR THE TERM "INDEPENDENT CONTRACTOR" FOR 6 PURPOSES OF THE UNEMPLOYMENT INSURANCE LAW AND THE WORKERS' 7 COMPENSATION ACT: REVISING AND UNIFYING THE PROCEDURE FOR 9 DETERMINING AN INDIVIDUAL'S EMPLOYMENT STATUS 10 INDEPENDENT CONTRACTOR; AMENDING SECTIONS 39-51-201, 39-51-203, 39-51-310, 39-51-1109, 39-71-120, AND 39-71-401, 11 12 MCA; AND PROVIDING AN EFFECTIVE DATE."

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 39-51-201, MCA, is amended to read: 15 16 "39-51-201. General definitions. As used in this chapter, unless the context clearly requires otherwise, the 17 18 following definitions apply:

- (1) "Annual payroll" means the total amount of wages paid by an employer, regardless of the time of payment, for employment during a calendar year.
- (2) "Base period" means the first four of the last five completed calendar quarters immediately preceding the first day of an individual's benefit year. However, in the case of a combined-wage claim pursuant to the arrangement

1 approved by the secretary of labor of the United States, the base period shall be that applicable under the unemployment 2 law of the paying state. For an individual who fails to 3 meet the qualifications of 39-51-2105 due to a temporary 4 total disability as defined in 39-71-116 or a similar statute of another state or the United States, the base period means the first four quarters of the last five quarters preceding the disability if a claim for 9 unemployment benefits is filed within 24 months of the date on which the individual's disability was incurred. 10

- (3) "Benefits" means the money payments payable to an individual, as provided in this chapter, with respect to his unemployment.
- (4) "Benefit year", with respect to any individual, means the 52 consecutive-week period beginning with the first day of the calendar week in which such individual files a valid claim for benefits, except that the benefit year shall be 53 weeks if filing a new valid claim would result in overlapping any quarter of the base year of a previously filed new claim. A subsequent benefit year may not be established until the expiration of the current benefit year. However, in the case of a combined-wage claim pursuant to the arrangement approved by the secretary of labor of the United States, the base period is the period applicable under the unemployment law of the paying state.

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(5) "Board" means the board of labor appeals provided for in Title 2, chapter 15, part 17.

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- (6) "Calendar quarter" means the period of 3 3 consecutive calendar months ending on March 31, June 30. September 30, or December 31.
 - (7) "Contributions" means the money payments to the state unemployment insurance fund required by this chapter but does not include assessments under 39-51-404(4).
- 9 (8) "Department" means the department of labor and industry provided for in Title 2, chapter 15, part 17. 10
 - (9) "Employing unit" means any individual or organization, including the state government, any of its political subdivisions or instrumentalities. anv partnership, association, trust, estate, joint-stock company, insurance company, or corporation, whether domestic or foreign, or the receiver, trustee in bankruptcy, trustee or successor thereof, or the legal representative of a deceased person which has or subsequent to January I, 1936, had in its employ one or more individuals performing services for it within this state, except as provided under subsections (8) and (9) of 39-51-203. All individuals performing services within this state for any employing unit which maintains two or more separate establishments within this state are considered to be employed by a single employing unit for all the purposes of this chapter. Each

- individual employed to perform or assist in performing the 1 work of any agent or employee of an employing unit is deemed
- to be employed by such employing unit for the purposes of
- this chapter, whether such individual was hired or paid
- directly by such employing unit or by such agent or
 - employee, provided the employing unit has actual or
- constructive knowledge of the work.

- 8 (10) "Employment office" means a free public employment office or branch thereof operated by this state or maintained as a part of a state-controlled system of public 10 11 employment offices or such other free public employment offices operated and maintained by the United States 12 13 government or its instrumentalities as the department may 14 approve.
- 15 (11) "Fund" means the unemployment insurance fund 16 established by this chapter to which all contributions and payments in lieu of contributions are required and from 17 which all benefits provided under this chapter shall be 18 19 paid.
- 20 (12) "Gross misconduct" means a criminal act, other 21 than a violation of a motor vehicle traffic law, for which 22 an individual has been convicted in a criminal court or has 23 admitted or conduct which demonstrates a flagrant and wanton 24 disregard of and for the rights or title or interest of a fellow employee or his employer.

(13) "Hospital" means an institution which has been licensed, certified, or approved by the state as a hospital.

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- (14) "Independent contractor" means an individual who renders service in the course of an occupation and:
- (a) has been and will continue to be free from control or direction over the performance of the services, both under his contract and in fact; and
- 8 (b) is engaged in an independently established trade
 9 occupation, profession, or business.
 - the first (a) "Institution of higher education", for the
 purposes of this part, means an educational institution
 which:
 - (i) admits as regular students only individuals having a certificate of graduation from a high school or the recognized equivalent of such a certificate;
 - (ii) is legally authorized in this state to provide a program of education beyond high school;
 - (iii) provides an educational program for which it awards a bachelor's or higher degree or provides a program which is acceptable for full credit toward such a degree, a program of postgraduate or postdoctoral studies, or a program of training to prepare students for gainful employment in a recognized occupation; and
- 24 (iv) is a public or other nonprofit institution.
- 25 (b) Notwithstanding any of the foregoing provisions of

- this subsection, all colleges and universities in this state
 are institutions of higher education for purposes of this
 part.
- 4 (15)(16) "State" includes, in addition to the states of 5 the United States of America, the District of Columbia, 6 Puerto Rico, the Virgin Islands, and the Dominion of Canada.
- 7 (±6†(17) "Unemployment insurance administration fund"
 8 means the unemployment insurance administration fund
 9 established by this chapter from which administrative
 10 expenses under this chapter shall be paid.
- 11 t+7)(18) (a) "Wages" means all remuneration payable for personal services, including commissions and bonuses, the 12 cash value of all remuneration payable in any medium other 13 14 than cash, and backpay received pursuant to a dispute 15 related to employment. The reasonable cash value of 16 remuneration payable in any medium other than cash shall be 17 estimated and determined in accordance with rules prescribed 18 by the department.
 - (b) The term "wages" does not include:
- 20 (i) the amount of any payment made to or on behalf of 21 an employee by an employer on account of:
- 22 (A) retirement;

- 23 (B) sickness or accident disability;
- (C) medical and hospitalization expenses in connectionwith sickness or accident disability; or

1 (D) death;

- 2 (ii) remuneration paid by any county welfare office 3 from public assistance funds for services performed at the 4 direction and request of such county welfare office.
- 5 (18)(19) "Week" means a period of 7 consecutive 6 calendar days ending at midnight on Saturday.
- 7 (±9)(20) An individual's "weekly benefit amount" means
 8 the amount of benefits he would be entitled to receive for 1
 9 week of total unemployment."
- Section 2. Section 39-51-203, MCA, is amended to read:
 "39-51-203. Employment defined. (1) "Employment",
 subject to other provisions of this section, means service
 by an individual or by an officer of a corporation,
 including service in interstate commerce, performed for
 wages or under any contract of hire, written or oral,
 express or implied.
- 17 (2) (a) The term "employment" includes an individual's 18 entire service performed within or both within and without 19 this state if:
 - (i) the service is localized in this state; or
- 21 (ii) the service is not localized in any state but some 22 of the service is performed in this state and:
- 23 (A) the base of operations or, if there is no base of 24 operations, then the place from which such service is 25 directed or controlled, is in this state; or

- (B) the base of operations or place from which such service is directed or controlled is not in any state in which some part of the service is performed, but the individual's residence is in this state.
- 5 (b) Service is considered to be localized within a 6 state if:
- 7 (i) the service is performed entirely within such 8 state: or
- 9 (ii) the service is performed both within and without
 10 such state, but the service performed without such state is
 11 incidental to the individual's service within the state, for
 12 example, is temporary or transitory in nature or consists of
 13 isolated transactions.
- (3) Service not covered under subsection (2) of this 14 15 section and performed entirely without this state with 16 respect to no part of which contributions are required and paid under an unemployment insurance law of any other state 17 or of the federal government is considered to be employment 18 subject to this chapter if the individual performing such 19 services is a resident of this state and the department 20 approves the election of the employing unit for whom such 21 services are performed that the entire service of such 22 individual is considered to be employment subject to this 23 24 chapter.
- 25 (4) Service performed by an individual for wages is

considered to be employment subject to this chapter unless and until it is shown to the satisfaction of the department that:

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- fa)--such-individual-has-been-and-will-continue--to--be
 free--from-control-or-direction-over-the-performance-of-such
 services;-both-under-his-contract-and-in-fact;
- (b)--such-service-is-either-outside-the-usual-course-of
 the-business-for-which-such-service--is--performed--or--that
 such--service--is--performed--outside--of--all-the-places-of
 business--of--the--enterprise--for--which--such--service--is
 performed;-and
- te>--such--individual--is--customarily--engaged--in--an independently-established-trade;-occupation;-profession;--or business the individual is an independent contractor.
- (5) The term "employment" includes service performed after December 31, 1971, by an individual in the employ of this state or any of its instrumentalities (or in the employ of this state and one or more other states or their instrumentalities) for a hospital or institution of higher education located in this state. The term "employment" includes service performed after July 1, 1975, by all individuals, including without limitations those individuals who work for the state of Montana, its university, any of its colleges, public schools, components or units thereof, or any local government unit and one or more other states or

- their instrumentalities or political subdivisions whose
 services are compensated by salary or wages.
- 3 (6) The term "employment" includes service performed 4 after December 31, 1971, by an individual in the employ of a 5 religious, charitable, scientific, literary, or educational 6 organization.
- 7 (7) (a) The term "employment" includes the service of
 8 an individual who is a citizen of the United States
 9 performed outside the United States, except in Canada, after
 10 December 31, 1971, in the employ of an American employer,
 11 other than service which is considered employment under the
 12 provisions of subsection (2) of this section or the parallel
 13 provisions of another state's law, if:
- 14 (i) the employer's principal place of business in the
 15 United States is located in this state:
- 16 (ii) the employer has no place of business in the
 17 United States, but:
- 18 (A) the employer is an individual who is a resident of 19 this state;
- 20 (B) the employer is a corporation which is organized
 21 under the laws of this state; or
- (C) the employer is a partnership or a trust and the number of the partners or trustees who are residents of this state is greater than the number who are residents of any other state; or

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- (iii) none of the criteria of sections (7)(a)(i) and
 (7)(a)(ii) of this subsection are met but the employer has
 elected coverage in this state or, the employer having
 failed to elect coverage in any state, the individual has
 filed a claim for benefits based on such service under the
 law of this state.
- 7 (b) An "American employer", for purposes of this 8 subsection, means a person who is:
- 9 (i) an individual who is a resident of the United
 10 States;
- 11 (ii) a partnership if two-thirds or more of the
 12 partners are residents of the United States;
- 13 (iii) a trust if all of the trustees are residents of 14 the United States; or
- 15 (iv) a corporation organized under the laws of the 16 United States or of any state.

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(8) Agricultural labor exempted under 39-51-204 is considered employment subject to this chapter effective January 1, 1978, whenever the employing unit pays \$20,000 or more in cash to workers for agricultural labor in any quarter in the current or preceding calendar year or employs 10 or more workers in agricultural labor on 20 days in 20 different weeks during the current or preceding calendar year. If an employer is otherwise subject to the chapter and has agricultural employment, all employees are covered

- under the chapter regardless of the amount of money expended for agricultural purposes.
- (9) Domestic service exempted under 39-51-204(1)(b) is considered employment subject to this chapter effective January 1, 1978, whenever the employing unit pays \$1,000 or more in cash for domestic service in any quarter during the current or preceding calendar year. If an employer is otherwise subject to the chapter and has domestic employment, all employees are covered under the chapter regardless of the amount of money expended for domestic purposes."
- Section 3. Section 39-51-310, MCA, is amended to read: 12 "39-51-310. Function of board. The board shall act in 13 a quasi-judicial capacity for the hearing of disputes 14 concerning the administration of Montana's unemployment 15 insurance laws and disputes arising under Title 39, chapter 16 71, not concerning benefits, regarding whether an individual 17 is an employee or an independent contractor as defined in 18 that chapter." 19
- 20 Section 4. Section 39-51-1109, MCA, is amended to read:
- "39-51-1109. Tax appeals. Any person aggrieved by any decision, determination, or redetermination of the department involving contribution liability, contribution rate, application for refund, employment status, or the

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- 1 charging of benefit payments to employers making payment in lieu of contributions is-entitled-to-a-review-in-accordance 2 with-Witle-27-chapter-47-parts-6-and-77 may appeal to an 3 appeals referee within 10 days after notice of the decision is mailed to that person's last-known address, except the 5 period for timely appeal may be extended by the referee upon 6 7 a showing of good cause. The decision of the appeals referee 8 and any appeal therefrom must be made in the same manner as 9 prescribed in 39-51-2403 and 39-51-2404."
- Section 5. Section 39-71-120, MCA, is amended to read:

 "39-71-120. Independent contractor defined. (1) An

 "independent contractor" is one who renders service in the

 course of an occupation and:
- 14 (†)(a) has been and will continue to be free from 15 control or direction over the performance of the services, 16 both under his contract and in fact; and
- 19 (2) An individual performing services for remuneration
 20 is considered to be an employee under this chapter unless
 21 and until it is shown to the satisfaction of the department
 22 of labor and industry or the division that the requirements
 23 of subsection (1) are met."
- Section 6. Section 39-71-401, MCA, is amended to read:

 "39-71-401. Employments covered and employments

- exempted. (1) Except as provided in subsection (2) of this section, the Workers' Compensation Act applies to all employers as defined in 39-71-117 and to all employees as defined in 39-71-118. An employer who has any employee in service under any appointment or contract of hire, expressed or implied, oral or written, shall elect to be bound by the provisions of compensation plan No. 1, 2, or 3. Every employee whose employer is bound by the Workers' Compensation Act is subject to and bound by the compensation plan that has been elected by the employer.
- 11 (2) Unless the employer elects coverage for these
 12 employments under this chapter and an insurer allows such an
 13 election, the Workers' Compensation Act does not apply to
 14 any of the following employments:
 - (a) household and domestic employment;

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- 16 (b) casual employment as defined in 39-71-116(3)
 17 except employment of a volunteer under 67-2-105;
- 18 (c) employment of members of an employer's family
 19 dwelling in the employer's household;
 - (d) employment of sole proprietors or working members of a partnership other than those who consider themselves or hold themselves out as independent contractors and who are not contracting for agricultural services to be performed on a farm or ranch, or for broker or salesman services performed under a license issued by the board of realty

regulation, or for services as a direct seller engaged in
the sale of consumer products to customers primarily in the
home;

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- (e) employment for which a rule of liability for injury, occupational disease, or death is provided under the laws of the United States;
- (f) any person performing services in return for aid or sustenance only, except employment of a volunteer under 67-2-105;
- 10 (g) employment with any railroad engaged in interstate 11 commerce, except that railroad construction work shall be 12 included in and subject to the provisions of this chapter;
- 13 (h) employment as an official, including a timer, 14 referee, or judge, at a school amateur athletic event, 15 unless the person is otherwise employed by a school 16 district.
 - (3) A sole proprietor or working member of a partnership who holds himself out or considers himself an independent contractor and who is not contracting for agricultural services to be performed on a farm or ranch, or for broker or salesman services performed under a license issued by the board of realty regulation, or for services as a direct seller engaged in the sale of consumer products to customers primarily in the home must elect to be bound personally and individually by the provisions of

compensation plan No. 1, 2, or 3, but he may apply to the 1 division for an exemption from the Workers' Compensation Act 2 for himself. The application must be made in accordance with 3 the rules adopted by the division. The division may deny the application only if it determines that the applicant is not 5 an independent contractor. When an application is approved 6 by the division, it is conclusive as to the status of an independent contractor and precludes the applicant from obtaining benefits under this chapter. If the division denies the application for exemption, the applicant may 1.0 11 contest the denial by petitioning for review of the decision 12 by an appeals referee in the manner provided for in 39-51-1109. An applicant dissatisfied with the decision of 13 the appeals referee may appeal the decision in accordance 14 with the procedure established in 39-51-2403 and 39-51-2404. 15 (4) Each employer shall post a sign in the workplace 16 at the locations where notices to employees are normally 17 18 posted, informing employees about the employer's current provision of compensation insurance. A workplace is any 19 20 location where an employee performs any work-related act in 21 the course of employment, regardless of whether the location 22 is temporary or permanent, and includes the place of business or property of a third person while the employer 23 24 has access to or control over such place of business or property for the purpose of carrying on his usual trade, 25

business, or occupation. The sign will be provided by the division, distributed through insurers or directly by the division, and posted by employers in accordance with rules adopted by the division. An employer who purposely or knowingly fails to post a sign as provided in this subsection is subject to a \$50 fine for each citation."

NEW SECTION. Section 7. Procedure for resolving disputes regarding independent contractor status. (1) If an individual, employer, or insurer has a dispute as to whether an individual is an independent contractor or an employee as defined in this chapter, any party may petition a department of labor and industry appeals referee for resolution of the dispute in accordance with 39-51-1109, and may appeal from a decision of the appeals referee in the same manner as prescribed in 39-51-2403 and 39-51-2404.

- (2) If a claimant and insurer have a dispute over benefits and the dispute involves an issue of whether the claimant is an independent contractor or employee as defined in this chapter, either party may petition the workers' compensation judge for resolution of the dispute in accordance with 39-71-2905.
- (3) Notwithstanding the provisions of subsection (1), an individual may apply to the division for an exemption from the Workers' Compensation Act in accordance with 39-71-401.

- NEW SECTION. Section 8. Extension of authority. Any existing authority of the department of labor and industry to make rules on the subject of the provisions of this act is extended to the provisions of this act.
- NEW SECTION. Section 9. Codification instruction.

 Section 7 is intended to be codified as an integral part of

 Title 39, chapter 71, part 4, and the provisions of Title

 39, chapter 71, part 4, apply to section 7.
- 9 <u>NEW SECTION.</u> Section 10. Effective date. This act is 10 effective July 1, 1987.

-End-

APPROVED BY COMMITTEE ON LABOR & EMPLOYMENT RELATIONS

BILL NO.

2 INTRODUCED BY BY REQUEST OF THE DEPARTMENT OF LABOR AND INDUSTRY 3 5 A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING A COMMON DEFINITION FOR THE TERM "INDEPENDENT CONTRACTOR" FOR PURPOSES OF THE UNEMPLOYMENT INSURANCE LAW AND THE WORKERS' 7 COMPENSATION ACT: REVISING AND UNIFYING THE PROCEDURE FOR 8 DETERMINING AN INDIVIDUAL'S EMPLOYMENT STATUS 10 INDEPENDENT CONTRACTOR: AMENDING SECTIONS 39-51-201, 39-51-203, 39-51-310, 39-51-1109, 39-71-120, AND 39-71-401, 11 MCA; AND PROVIDING AN EFFECTIVE DATE." 12

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Section 1. Section 39-51-201, MCA, is amended to read:

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chapter, unless the context clearly requires otherwise, the
following definitions apply:

- (1) "Annual payroll" means the total amount of wages paid by an employer, regardless of the time of payment, for employment during a calendar year.
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paperoved by the secretary of labor of the United States, the base period shall be that applicable under the unemployment law of the paying state. For an individual who fails to meet the qualifications of 39-51-2105 due to a temporary total disability as defined in 39-71-116 or a similar statute of another state or the United States, the base period means the first four quarters of the last five quarters preceding the disability if a claim for unemployment benefits is filed within 24 months of the date on which the individual's disability was incurred.

- 11 (3) "Benefits" means the money payments payable to an 12 individual, as provided in this chapter, with respect to his 13 unemployment.
- (4) "Benefit year", with respect to any individual, 14 means the 52 consecutive-week period beginning with the 15 first day of the calendar week in which such individual 16 files a valid claim for benefits, except that the benefit 17 year shall be 53 weeks if filing a new valid claim would 18 result in overlapping any quarter of the base year of a 19 previously filed new claim. A subsequent benefit year may 20 not be established until the expiration of the current 21 benefit year. However, in the case of a combined-wage claim 22 pursuant to the arrangement approved by the secretary of 23 labor of the United States, the base period is the period 24 applicable under the unemployment law of the paying state. 25

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- 6 (7) "Contributions" means the money payments to the 7 state unemployment insurance fund required by this chapter but does not include assessments under 39-51-404(4).
- 9 (8) "Department" means the department of labor and industry provided for in Title 2, chapter 15, part 17. 10
 - (9) "Employing unit" means any individual or organization, including the state government, any of its political subdivisions or instrumentalities. partnership, association, trust, estate, joint-stock company, insurance company, or corporation, whether domestic or foreign, or the receiver, trustee in bankruptcy, trustee or successor thereof, or the legal representative of a deceased person which has or subsequent to January 1, 1936, had in its employ one or more individuals performing services for it within this state, except as provided under subsections (8) and (9) of 39-51-203. All individuals performing services within this state for any employing unit which maintains two or more separate establishments within this state are considered to be employed by a single employing unit for all the purposes of this chapter. Each

- individual employed to perform or assist in performing the work of any agent or employee of an employing unit is deemed to be employed by such employing unit for the purposes of this chapter, whether such individual was hired or paid directly by such employing unit or by such agent or employee, provided the employing unit has actual or
- 8 (10) "Employment office" means a free public employment office or branch thereof operated by this state or 9 10 maintained as a part of a state-controlled system of public employment offices or such other free public employment 11 12 offices operated and maintained by the United States 13 government or its instrumentalities as the department may 14 approve.

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- (11) "Fund" means the unemployment insurance fund 15 established by this chapter to which all contributions and payments in lieu of contributions are required and from 17 which all benefits provided under this chapter shall be 18 19 paid.
 - (12) "Gross misconduct" means a criminal act, other than a violation of a motor vehicle traffic law, for which an individual has been convicted in a criminal court or has admitted or conduct which demonstrates a flagrant and wanton disregard of and for the rights or title or interest of a fellow employee or his employer.

- 1 (13) "Hospital" means an institution which has been 2 licensed, certified, or approved by the state as a hospital.
- 3 (14) "Independent contractor" means an individual who
 4 renders service in the course of an occupation and:
- 5 (a) has been and will continue to be free from control
 6 or direction over the performance of the services, both
 7 under his contract and in fact; and
- (b) is engaged in an independently established trade
 occupation, profession, or business.
- 10 (†4)(15) (a) "Institution of higher education", for the 11 purposes of this part, means an educational institution 12 which:

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- (i) admits as regular students only individuals having a certificate of graduation from a high school or the recognized equivalent of such a certificate:
- (ii) is legally authorized in this state to provide a program of education beyond high school;
- (iii) provides an educational program for which it
 awards a bachelor's or higher degree or provides a program
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- 25 (b) Notwithstanding any of the foregoing provisions of

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 expenses under this chapter shall be paid.
 - (17)(18) (a) "Wages" means all remuneration payable for personal services, including commissions and bonuses, the cash value of all remuneration payable in any medium other than cash, and backpay received pursuant to a dispute related to employment. The reasonable cash value of remuneration payable in any medium other than cash shall be estimated and determined in accordance with rules prescribed by the department.
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- 7 (19)(20) An individual's "weekly benefit amount" means
 8 the amount of benefits he would be entitled to receive for 1
 9 week of total unemployment."
- Section 2. Section 39-51-203, MCA, is amended to read:
 "39-51-203. Employment defined. (1) "Employment",
 subject to other provisions of this section, means service
 by an individual or by an officer of a corporation,
 including service in interstate commerce, performed for
 wages or under any contract of hire, written or oral,
 express or implied.
 - (2) (a) The term "employment" includes an individual's entire service performed within or both within and without this state if:
 - (i) the service is localized in this state; or
- 21 (ii) the service is not localized in any state but some 22 of the service is performed in this state and:
- 23 (A) the base of operations or, if there is no base of 24 operations, then the place from which such service is 25 directed or controlled, is in this state; or

- 1 (B) the base of operations or place from which such
 2 service is directed or controlled is not in any state in
 3 which some part of the service is performed, but the
 4 individual's residence is in this state.
- 5 (b) Service is considered to be localized within a 6 state if:
- 7 (i) the service is performed entirely within such 8 state; or
 - (ii) the service is performed both within and without such state, but the service performed without such state is incidental to the individual's service within the state, for example, is temporary or transitory in nature or consists of isolated transactions.
 - (3) Service not covered under subsection (2) of this section and performed entirely without this state with respect to no part of which contributions are required and paid under an unemployment insurance law of any other state or of the federal government is considered to be employment subject to this chapter if the individual performing such services is a resident of this state and the department approves the election of the employing unit for whom such services are performed that the entire service of such individual is considered to be employment subject to this chapter.
- 25 (4) Service performed by an individual for wages is

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considered to be employment subject to this chapter unless and until it is shown to the satisfaction of the department that:

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- (a)--such-individual-has-been-and-will-continue--to--be
 free--from-control-or-direction-over-the-performance-of-such
 services--both-under-his-contract-and-in-fact;
- (b)--such-service-is-either-outside-the-usual-course-of
 the-business-for-which-such-service--is--performed--or--that
 such--service--is--performed--outside--of--all-the-places-of
 business--of--the--enterprise--for--which--such--service--is
 performed--and
- (c)--such--individual--is--customarily--engaged--in--an independently-established-trade;-occupation;-profession;--or business the individual is an independent contractor.
- (5) The term "employment" includes service performed after December 31, 1971, by an individual in the employ of this state or any of its instrumentalities (or in the employ of this state and one or more other states or their instrumentalities) for a hospital or institution of higher education located in this state. The term "employment" includes service performed after July 1, 1975, by all individuals, including without limitations those individuals who work for the state of Montana, its university, any of its colleges, public schools, components or units thereof, or any local government unit and one or more other states or

- their instrumentalities or political subdivisions whoseservices are compensated by salary or wages.
- 3 (6) The term "employment" includes service performed 4 after December 31, 1971, by an individual in the employ of a 5 religious, charitable, scientific, literary, or educational 6 organization.
- 7 (7) (a) The term "employment" includes the service of an individual who is a citizen of the United States 9 performed outside the United States, except in Canada, after 10 December 31, 1971, in the employ of an American employer, 11 other than service which is considered employment under the 12 provisions of subsection (2) of this section or the parallel 13 provisions of another state's law, if:
- (i) the employer's principal place of business in the
 United States is located in this state;
- 16 (ii) the employer has no place of business in the
 17 United States, but:
- 18 (A) the employer is an individual who is a resident of 19 this state:
- 20 (B) the employer is a corporation which is organized 21 under the laws of this state; or
- 22 (C) the employer is a partnership or a trust and the 23 number of the partners or trustees who are residents of this 24 state is greater than the number who are residents of any 25 other state; or

(iii) none of the criteria of sections (7)(a)(i) and (7)(a)(ii) of this subsection are met but the employer has elected coverage in this state or, the employer having failed to elect coverage in any state, the individual has filed a claim for benefits based on such service under the law of this state.

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- 7 (b) An "American employer", for purposes of this 8 subsection, means a person who is:
- 9 (i) an individual who is a resident of the United 10 States;
- 11 (ii) a partnership if two-thirds or more of the 12 partners are residents of the United States;
- 13 (iii) a trust if all of the trustees are residents of 14 the United States; or
- (iv) a corporation organized under the laws of the United States or of any state.
 - (8) Agricultural labor exempted under 39-51-204 is considered employment subject to this chapter effective January 1, 1978, whenever the employing unit pays \$20,000 or more in cash to workers for agricultural labor in any quarter in the current or preceding calendar year or employs 10 or more workers in agricultural labor on 20 days in 20 different weeks during the current or preceding calendar year. If an employer is otherwise subject to the chapter and has agricultural employment, all employees are covered

- under the chapter regardless of the amount of money
 expended for agricultural purposes.
- 3 (9) Domestic service exempted under 39-51-204(1)(b) is
 4 considered employment subject to this chapter effective
 5 January 1, 1978, whenever the employing unit pays \$1,000 or
 6 more in cash for domestic service in any quarter during the
 7 current or preceding calendar year. If an employer is
 8 otherwise subject to the chapter and has domestic
 9 employment, all employees are covered under the chapter
 10 regardless of the amount of money expended for domestic
 11 purposes."
- Section 3. Section 39-51-310, MCA, is amended to read: 12 "39-51-310. Function of board. The board shall act in 13 a quasi-judicial capacity for the hearing of disputes 14 15 concerning the administration of Montana's unemployment insurance laws and disputes arising under Title 39, chapter 16 71, not concerning benefits, regarding whether an individual 17 is an employee or an independent contractor as defined in 18 19 that chapter."
- "39-51-1109. Tax appeals. Any person aggrieved by any decision, determination, or redetermination of the department involving contribution liability, contribution rate, application for refund, employment status, or the

Section 4. Section 39-51-1109, MCA, is amended to

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read:

- charging of benefit payments to employers making payment in 1 2 lieu of contributions is-entitled-to-a-review-in-accordance with-Witle-27-chapter-47-parts-6-and-7+ may appeal to an 3 appeals referee within 10 days after notice of the decision 5 is mailed to that person's last-known address, except the period for timely appeal may be extended by the referee upon 6 a showing of good cause. The decision of the appeals referee 7 8 and any appeal therefrom must be made in the same manner as 9 prescribed in 39-51-2403 and 39-51-2404."
- Section 5. Section 39-71-120, MCA, is amended to read:

 "39-71-120. Independent contractor defined. (1) An

 "independent contractor" is one who renders service in the

 course of an occupation and:

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- tif(a) has been and will continue to be free from control or direction over the performance of the services, both under his contract and in fact; and
- 17 (2)(b) is engaged in an independently established 18 trade, occupation, profession, or business.
- 19 (2) An individual performing services for remuneration
 20 is considered to be an employee under this chapter unless
 21 and until it is shown to the satisfaction of the department
 22 of labor and industry or the division that the requirements
 23 of subsection (1) are met."
- 24 Section 6. Section 39-71-401, MCA, is amended to read: 25 "39-71-401. Employments covered and employments

- 1 exempted. (1) Except as provided in subsection (2) of this section, the Workers' Compensation Act applies to all 2 employers as defined in 39-71-117 and to all employees as 3 defined in 39-71-118. An employer who has any employee in service under any appointment or contract of hire, expressed or implied, oral or written, shall elect to be bound by the provisions of compensation plan No. 1, 2, or 3. Every ß employee whose employer is bound by the Workers' Compensation Act is subject to and bound by the compensation 9 10 plan that has been elected by the employer.
- 11 (2) Unless the employer elects coverage for these 12 employments under this chapter and an insurer allows such an 13 election, the Workers' Compensation Act does not apply to 14 any of the following employments:
 - (a) household and domestic employment;

- 16 (b) casual employment as defined in 39-71-116(3) 17 except employment of a volunteer under 67-2-105;
- 18 (c) employment of members of an employer's family
 19 dwelling in the employer's household;
- 20 (d) employment of sole proprietors or working members
 21 of a partnership other than those who consider themselves or
 22 hold themselves out as independent contractors and who are
 23 not contracting for agricultural services to be performed on
 24 a farm or ranch, or for broker or salesman services
 25 performed under a license issued by the board of realty

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- regulation, or for services as a direct seller engaged in
 the sale of consumer products to customers primarily in the
 home:
 - (e) employment for which a rule of liability for injury, occupational disease, or death is provided under the laws of the United States;

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- (f) any person performing services in return for aid or sustenance only, except employment of a volunteer under 67-2-105;
- (g) employment with any railroad engaged in interstate commerce, except that railroad construction work shall be included in and subject to the provisions of this chapter;
- 13 (h) employment as an official, including a timer,
 14 referee, or judge, at a school amateur athletic event,
 15 unless the person is otherwise employed by a school
 16 district.
 - (3) A sole proprietor or working member of a partnership who holds himself out or considers himself an independent contractor and who is not contracting for agricultural services to be performed on a farm or ranch, or for broker or salesman services performed under a license issued by the board of realty regulation, or for services as a direct seller engaged in the sale of consumer products to customers primarily in the home must elect to be bound personally and individually by the provisions of

compensation plan No. 1, 2, or 3, but he may apply to the 2 division for an exemption from the Workers' Compensation Act for himself. The application must be made in accordance with 3 4 the rules adopted by the division. The division may deny the application only if it determines that the applicant is not 5 6 an independent contractor. When an application is approved 7 by the division, it is conclusive as to the status of an independent contractor and precludes the applicant from 8 obtaining benefits under this chapter. If the division 9 denies the application for exemption, the applicant may 10 contest the denial by petitioning for review of the decision 11 by an appeals referee in the manner provided for in 12 39-51-1109. An applicant dissatisfied with the decision of 13 the appeals referee may appeal the decision in accordance 14 with the procedure established in 39-51-2403 and 39-51-2404. 15 16

(4) Each employer shall post a sign in the workplace at the locations where notices to employees are normally posted, informing employees about the employer's current provision of compensation insurance. A workplace is any location where an employee performs any work-related act in the course of employment, regardless of whether the location is temporary or permanent, and includes the place of business or property of a third person while the employer has access to or control over such place of business or property for the purpose of carrying on his usual trade,

business, or occupation. The sign will be provided by the division, distributed through insurers or directly by the division, and posted by employers in accordance with rules adopted by the division. An employer who purposely or knowingly fails to post a sign as provided in this subsection is subject to a \$50 fine for each citation."

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- NEW SECTION. Section 7. Procedure for resolving disputes regarding independent contractor status. (1) If an individual, employer, or insurer has a dispute as to whether an individual is an independent contractor or an employee as defined in this chapter, any party may petition a department of labor and industry appeals referee for résolution of the dispute in accordance with 39-51-1109, and may appeal from a decision of the appeals referee in the same manner as prescribed in 39-51-2403 and 39-51-2404.
- (2) If a claimant and insurer have a dispute over benefits and the dispute involves an issue of whether the claimant is an independent contractor or employee as defined in this chapter, either party may petition the workers' compensation judge for resolution of the dispute in accordance with 39-71-2905.
- 22 (3) Notwithstanding the provisions of subsection (1), 23 an individual may apply to the division for an exemption 24 from the Workers' Compensation Act in accordance with 25 39-71-401.

- NEW SECTION. Section 8. Extension of authority. Any existing authority of the department of labor and industry to make rules on the subject of the provisions of this act is extended to the provisions of this act.
- 5 NEW SECTION. Section 9. Codification instruction.
 6 Section 7 is intended to be codified as an integral part of
 7 Title 39, chapter 71, part 4, and the provisions of Title
 8 39, chapter 71, part 4, apply to section 7.
- 9 <u>NEW SECTION.</u> Section 10. Effective date. This act is 10 effective July 1, 1987.

-End-

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1	BILL NO.
2	INTRODUCED BY Blayloch
3	BY REQUEST OF THE DEPARTMENT OF LABOR AND INDUSTRY
4	
5	A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING A COMMON
6	DEFINITION FOR THE TERM "INDEPENDENT CONTRACTOR" FOR
7	PURPOSES OF THE UNEMPLOYMENT INSURANCE LAW AND THE WORKERS'
8	COMPENSATION ACT; REVISING AND UNIFYING THE PROCEDURE FOR
9	DETERMINING AN INDIVIDUAL'S EMPLOYMENT STATUS AS AN
10	INDEPENDENT CONTRACTOR; AMENDING SECTIONS 39-51-201,
11	39-51-203, 39-51-310, 39-51-1109, 39-71-120, AND 39-71-401,
12	MCA; AND PROVIDING AN EFFECTIVE DATE."

- 14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
- Section 1. Section 39-51-201, MCA, is amended to read:

 "39-51-201. General definitions. As used in this

 chapter, unless the context clearly requires otherwise, the

 following definitions apply:
 - (1) "Annual payroll" means the total amount of wages paid by an employer, regardless of the time of payment, for employment during a calendar year.
- 22 (2) "Base period" means the first four of the last
 23 five completed calendar quarters immediately preceding the
 24 first day of an individual's benefit year. However, in the
 25 case of a combined-wage claim pursuant to the arrangement

approved by the secretary of labor of the United States, the
base period shall be that applicable under the unemployment
law of the paying state. For an individual who fails to
meet the qualifications of 39-51-2105 due to a temporary
total disability as defined in 39-71-116 or a similar
statute of another state or the United States, the base
period means the first four quarters of the last five
quarters preceding the disability if a claim for
unemployment benefits is filed within 24 months of the date
on which the individual's disability was incurred.

- (3) "Benefits" means the money payments payable to an individual, as provided in this chapter, with respect to his unemployment.
- (4) "Benefit year", with respect to any individual, means the 52 consecutive-week period beginning with the first day of the calendar week in which such individual files a valid claim for benefits, except that the benefit year shall be 53 weeks if filing a new valid claim would result in overlapping any quarter of the base year of a previously filed new claim. A subsequent benefit year may not be established until the expiration of the current benefit year. However, in the case of a combined-wage claim pursuant to the arrangement approved by the secretary of labor of the United States, the base period is the period applicable under the unemployment law of the paying state.

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(5) "Board" means the board of labor appeals provided for in Title 2, chapter 15, part 17.

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- (6) "Calendar quarter" means the period of 3 consecutive calendar months ending on March 31, June 30, September 30, or December 31.
- (7) "Contributions" means the money payments to the state unemployment insurance fund required by this chapter but does not include assessments under 39-51-404(4).
- 9 (8) "Department" means the department of labor and industry provided for in Title 2, chapter 15, part 17.
 - (9) "Employing unit" means any individual or organization, including the state government, any of its political subdivisions 10 instrumentalities. partnership, association, trust, estate, joint-stock company, insurance company, or corporation, whether domestic or foreign, or the receiver, trustee in bankruptcy, trustee or successor thereof, or the legal representative of a deceased person which has or subsequent to January 1, 1936, had in its employ one or more individuals performing services for it within this state, except as provided under subsections (8) and (9) of 39-51-203. All individuals performing services within this state for any employing unit which maintains two or more separate establishments within this state are considered to be employed by a single employing unit for all the purposes of this chapter. Each

individual employed to perform or assist in performing the work of any agent or employee of an employing unit is deemed to be employed by such employing unit for the purposes of this chapter, whether such individual was hired or paid directly by such employing unit or by such agent or employee, provided the employing unit has actual or constructive knowledge of the work.

- 8 (10) "Employment office" means a free public employment
 9 office or branch thereof operated by this state or
 10 maintained as a part of a state-controlled system of public
 11 employment offices or such other free public employment
 12 offices operated and maintained by the United States
 13 government or its instrumentalities as the department may
 14 approve.
 - (11) "Fund" means the unemployment insurance fund established by this chapter to which all contributions and payments in lieu of contributions are required and from which all benefits provided under this chapter shall be paid.
 - (12) "Gross misconduct" means a criminal act, other than a violation of a motor vehicle traffic law, for which an individual has been convicted in a criminal court or has admitted or conduct which demonstrates a flagrant and wanton disregard of and for the rights or title or interest of a fellow employee or his employer.

(13)	"Hospital"	means	an	ins	stitu	ution	wh i	ch	has	been
licensed,	certified,	or app	roved	by	the	state	as	a	hosp:	ital.

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- (14) "Independent contractor" means an individual who renders service in the course of an occupation and:
- (a) has been and will continue to be free from control or direction over the performance of the services, both under his contract and in fact; and
- (b) is engaged in an independently established trade occupation, profession, or business.
- (14)(15) (a) "Institution of higher education", for the purposes of this part, means an educational institution which:
- (i) admits as regular students only individuals having a certificate of graduation from a high school or the recognized equivalent of such a certificate;
- (ii) is legally authorized in this state to provide a program of education beyond high school;
- (iii) provides an educational program for which it awards a bachelor's or higher degree or provides a program which is acceptable for full credit toward such a degree, a program of postgraduate or postdoctoral studies, or a program of training to prepare students for gainful employment in a recognized occupation; and
 - (iv) is a public or other nonprofit institution.
- 25 (b) Notwithstanding any of the foregoing provisions of

- this subsection, all colleges and universities in this state
 are institutions of higher education for purposes of this
 part.
- 4 (15)(16) "State" includes, in addition to the states of 5 the United States of America, the District of Columbia, 6 Puerto Rico, the Virgin Islands, and the Dominion of Canada.
- 7 (16)(17) "Unemployment insurance administration fund"
 8 means the unemployment insurance administration fund
 9 established by this chapter from which administrative
 10 expenses under this chapter shall be paid.
- (17)(18) (a) "Wages" means all remuneration payable for 11 personal services, including commissions and bonuses, the 12 cash value of all remuneration payable in any medium other 13 than cash, and backpay received pursuant to a dispute 14 related to employment. The reasonable cash value of 15 16 remuneration payable in any medium other than cash shall be estimated and determined in accordance with rules prescribed 17 18 by the department.
- 19 (b) The term "wages" does not include:
- 20 (i) the amount of any payment made to or on behalf of 21 an employee by an employer on account of:
 - (A) retirement;

- 23 (B) sickness or accident disability;
- (C) medical and hospitalization expenses in connectionwith sickness or accident disability; or

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(ii) remuneration paid by any county welfare office from public assistance funds for services performed at the direction and request of such county welfare office.

5 (±0)(19) "Week" means a period of 7 consecutive
 6 calendar days ending at midnight on Saturday.

fightharpoonup (20) An individual's "weekly benefit amount" means
the amount of benefits he would be entitled to receive for 1
week of total unemployment."

Section 2. Section 39-51-203, MCA, is amended to read:

"39-51-203. Employment defined. (1) "Employment",
subject to other provisions of this section, means service
by an individual or by an officer of a corporation,
including service in interstate commerce, performed for
wages or under any contract of hire, written or oral,
express or implied.

- (2) (a) The term "employment" includes an individual's entire service performed within or both within and without this state if:
 - (i) the service is localized in this state; or
- 21 (ii) the service is not localized in any state but some 22 of the service is performed in this state and:
- 23 (A) the base of operations or, if there is no base of 24 operations, then the place from which such service is 25 directed or controlled, is in this state; or

- 1 (B) the base of operations or place from which such 2 service is directed or controlled is not in any state in 3 which some part of the service is performed, but the 4 individual's residence is in this state.
- 5 (b) Service is considered to be localized within a 6 state if:
- 7 (i) the service is performed entirely within such 8 state; or
 - (ii) the service is performed both within and without such state, but the service performed without such state is incidental to the 'adividual's service within the state, for example, is temporary or transitory in nature or consists of isolated transactions.
 - (3) Service not covered under subsection (2) of this section and performed entirely without this state with respect to no part of which contributions are required and paid under an unemployment insurance law of any other state or of the federal government is considered to be employment subject to this chapter if the individual performing such services is a resident of this state and the department approves the election of the employing unit for whom such services are performed that the entire service of such individual is considered to be employment subject to this chapter.
 - (4) Service performed by an individual for wages is

considered to be employment subject to this chapter unless and until it is shown to the satisfaction of the department that:

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- (a)--such-individual-has-been-and-will-continue--to--be
 free--from-control-or-direction-over-the-performance-of-such
 services--both-under-his-contract-and-in-fact;
 - (b)--such-service-is-either-outside-the-usual-course-of
 the-business-for-which-such-service--is--performed--or--that
 such--service--is--performed--outside--of--all-the-places-of
 business--of--the--enterprise--for--which--such--service--is
 performed;-and
 - (c)--such--individual--is--customarity--engaged--in--an independently-established-trade;-occupation;-profession;--or business the individual is an independent contractor.
 - after December 31, 1971, by an individual in the employ of this state or any of its instrumentalities (or in the employ of this state and one or more other states or their instrumentalities) for a hospital or institution of higher education located in this state. The term "employment" includes service performed after July 1, 1975, by all individuals, including without limitations those individuals who work for the state of Montana, its university, any of its colleges, public schools, components or units thereof, or any local government unit and one or more other states or

- their instrumentalities or political subdivisions whose
 services are compensated by salary or wages.
- 3 (6) The term "employment" includes service performed 4 after December 31, 1971, by an individual in the employ of a 5 religious, charitable, scientific, literary, or educational 6 organization.
- 7 (7) (a) The term "employment" includes the service of
 8 an individual who is a citizen of the United States
 9 performed outside the United States, except in Canada, after
 10 December 31, 1971, in the employ of an American employer,
 11 other than service which is considered employment under the
 12 provisions of subsection (2) of this section or the parallel
 13 provisions of another state's law, if:
- 14 (i) the employer's principal place of business in the
 15 United States is located in this state:
- (ii) the employer has no place of business in the United States, but:
- (A) the employer is an individual who is a resident ofthis state;
- 20 (B) the employer is a corporation which is organized 21 under the laws of this state; or

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(C) the employer is a partnership or a trust and the number of the partners or trustees who are residents of this state is greater than the number who are residents of any other state; or

- (iii) none of the criteria of sections (7)(a)(i) and
 (7)(a)(ii) of this subsection are met but the employer has
 elected coverage in this state or, the employer having
 failed to elect coverage in any state, the individual has
 filed a claim for benefits based on such service under the
 law of this state.
- 7 (b) An "American employer", for purposes of this 8 subsection, means a person who is:
- 9 (i) an individual who is a resident of the United
 10 States;
- 11 (ii) a partnership if two-thirds or more of the 12 partners are residents of the United States;
- (iii) a trust if all of the trustees are residents of the United States; or
- (iv) a corporation organized under the laws of the United States or of any state.

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(8) Agricultural labor exempted under 39-51-204 is considered employment subject to this chapter effective January 1, 1978, whenever the employing unit pays \$20,000 or more in cash to workers for agricultural labor in any quarter in the current or preceding calendar year or employs 10 or more workers in agricultural labor on 20 days in 20 different weeks during the current or preceding calendar year. If an employer is otherwise subject to the chapter and has agricultural employment, all employees are covered

- under the chapter regardless of the amount of money
 expended for agricultural purposes.
- 3 (9) Domestic service exempted under 39-51-204(1)(b) is
 4 considered employment subject to this chapter effective
 5 January 1, 1978, whenever the employing unit pays \$1,000 or
 6 more in cash for domestic service in any quarter during the
 7 current or preceding calendar year. If an employer is
 8 otherwise subject to the chapter and has domestic
 9 employment, all employees are covered under the chapter
 10 regardless of the amount of money expended for domestic
 11 purposes."
- Section 3. Section 39-51-310, MCA, is amended to read: 1.2 13 "39-51-310. Function of board. The board shall act in a quasi-judicial capacity for the hearing of disputes 14 15 concerning the administration of Montana's unemployment insurance laws and disputes arising under Title 39, chapter 16 17 71, not concerning benefits, regarding whether an individual 18 is an employee or an independent contractor as defined in 19 that chapter."
- 20 Section 4. Section 39-51-1109, MCA, is amended to 21 read:

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"39-51-1109. Tax appeals. Any person aggrieved by any decision, determination, or redetermination of the department involving contribution liability, contribution rate, application for refund, employment status, or the

employments

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1	charging of benefit payments to employers making payment in
2	lieu of contributions is-entitled-to-a-review-in-accordance
3	with-Title-27-chapter-47-parts-6-and-7- may appeal to an
4	appeals referee within 10 days after notice of the decision
5	is mailed to that person's last-known address, except the
6	period for timely appeal may be extended by the referee upon
7	a showing of good cause. The decision of the appeals referee
8	and any appeal therefrom must be made in the same manner as
9	prescribed in 39-51-2403 and 39-51-2404."
10	Section 5. Section 39-71-120, MCA, is amended to read:
11	"39-71-120. Independent contractor defined. (1) An
12	"independent contractor" is one who renders service in the
13	course of an occupation and:
14	<pre>(1)(a) has been and will continue to be free from</pre>
15	control or direction over the performance of the services,
16	both under his contract and in fact; and
17	+2)(b) is engaged in an independently established
18	trade, occupation, profession, or business.
19	(2) An individual performing services for remuneration
20	is considered to be an employee under this chapter unless
21	and until it is shown to the satisfaction of the department
22	of labor and industry or the division that the requirements
23	of subsection (1) are met."
24	Section 6. Section 39-71-401, MCA, is amended to read:

```
exempted. (1) Except as provided in subsection (2) of this
 1
     section, the Workers' Compensation Act applies to all
     employers as defined in 39-71-117 and to all employees as
     defined in 39-71-118. An employer who has any employee in
     service under any appointment or contract of hire, expressed
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     or implied, oral or written, shall elect to be bound by the
     provisions of compensation plan No. 1, 2, or 3. Every
     employee whose employer is bound by the Workers'
     Compensation Act is subject to and bound by the compensation
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     plan that has been elected by the employer.
          (2) Unless the employer elects coverage for these
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     employments under this chapter and an insurer allows such an
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     election, the Workers' Compensation Act does not apply to
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     any of the following employments:
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          (a) household and domestic employment:
          (b) casual employment as defined in 39-71-116(3)
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     except employment of a volunteer under 67-2-105;
          (c) employment of members of an employer's family
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     dwelling in the employer's household;
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(d) employment of sole proprietors or working members

of a partnership other than those who consider themselves or

hold themselves out as independent contractors and who are

not contracting for agricultural services to be performed on

a farm or ranch, or for broker or salesman services

performed under a license issued by the board of realty

"39-71-401. Employments covered and

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- regulation, or for services as a direct seller engaged in
 the sale of consumer products to customers primarily in the
 home:
 - (e) employment for which a rule of liability for injury, occupational disease, or death is provided under the laws of the United States;

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- (f) any person performing services in return for aid or sustenance only, except employment of a volunteer under 67-2-105;
- (g) employment with any railroad engaged in interstate commerce, except that railroad construction work shall be included in and subject to the provisions of this chapter;
- (h) employment as an official, including a timer, referee, or judge, at a school amateur athletic event, unless the person is otherwise employed by a school district.
- (3) A sole proprietor or working member of a partnership who holds himself out or considers himself an independent contractor and who is not contracting for agricultural services to be performed on a farm or ranch, or for broker or salesman services performed under a license issued by the board of realty regulation, or for services as a direct seller engaged in the sale of consumer products to customers primarily in the home must elect to be bound personally and individually by the provisions of

- 1 compensation plan No. 1, 2, or 3, but he may apply to the 2 division for an exemption from the Workers' Compensation Act 3 for himself. The application must be made in accordance with 4 the rules adopted by the division. The division may deny the 5 application only if it determines that the applicant is not 6 an independent contractor. When an application is approved 7 by the division, it is conclusive as to the status of an independent contractor and precludes the applicant from 8 obtaining benefits under this chapter. If the division 9 10 denies the application for exemption, the applicant may contest the denial by petitioning for review of the decision 11 12 by an appeals referee in the manner provided for in 13 39-51-1109. An applicant dissatisfied with the decision of 14 the appeals referee may appeal the decision in accordance 15 with the procedure established in 39-51-2403 and 39-51-2404.
 - (4) Each employer shall post a sign in the workplace at the locations where notices to employees are normally posted, informing employees about the employer's current provision of compensation insurance. A workplace is any location where an employee performs any work-related act in the course of employment, regardless of whether the location is temporary or permanent, and includes the place of business or property of a third person while the employer has access to or control over such place of business or property for the purpose of carrying on his usual trade,

business, or occupation. The sign will be provided by the division, distributed through insurers or directly by the division, and posted by employers in accordance with rules adopted by the division. An employer who purposely or knowingly fails to post a sign as provided in this subsection is subject to a \$50 fine for each citation."

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24 25 NEW SECTION. Section 7. Procedure for resolving disputes regarding independent contractor status. (1) If an individual, employer, or insurer has a dispute as to whether an individual is an independent contractor or an employee as defined in this chapter, any party may petition a department of labor and industry appeals referee for resolution of the dispute in accordance with 39-51-1109, and may appeal from a decision of the appeals referee in the same manner as prescribed in 39-51-2403 and 39-51-2404.

- (2) If a claimant and insurer have a dispute over benefits and the dispute involves an issue of whether the claimant is an independent contractor or employee as defined in this chapter, either party may petition the workers' compensation judge for resolution of the dispute in accordance with 39-71-2905.
- (3) Notwithstanding the provisions of subsection (1), an individual may apply to the division for an exemption from the Workers' Compensation Act in accordance with 39-71-401.

NEW SECTION. Section 8. Extension of authority. Any existing authority of the department of labor and industry to make rules on the subject of the provisions of this act is extended to the provisions of this act.

NEW SECTION. Section 9. Codification instruction.

Section 7 is intended to be codified as an integral part of

Title 39, chapter 71, part 4, and the provisions of Title

39, chapter 71, part 4, apply to section 7.

9 <u>NEW SECTION.</u> Section 10. Effective date. This act is 10 effective July 1, 1987.

-End-

50th Legislature SB 0313/02 SB 0313/02

1	SENATE BILL NO. 313
2	INTRODUCED BY BLAYLOCK
3	BY REQUEST OF THE DEPARTMENT OF LABOR AND INDUSTRY
4	
5	A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING A COMMON
6	DEFINITION FOR THE TERM "INDEPENDENT CONTRACTOR" FOR
7	PURPOSES OF THE UNEMPLOYMENT INSURANCE LAW AND THE WORKERS'
8	COMPENSATION ACT; REVISING AND UNIFYING THE PROCEDURE FOR
9	DETERMINING AN INDIVIDUAL'S EMPLOYMENT STATUS AS AN
10	INDEPENDENT CONTRACTOR; AMENDING SECTIONS 39-51-201,
11	39-51-203, 39-51-310, 39-51-1109, 39-71-120, AND 39-71-401,
12	MCA; AND PROVIDING AN EFFECTIVE DATE."
13	•
14	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
15	Section 1. Section 39-51-201, MCA, is amended to read:
16	"39-51-201. General definitions. As used in this
17	chapter, unless the context clearly requires otherwise, the
18	following definitions apply:
19	(1) "Annual payroll" means the total amount of wages
20	paid by an employer, regardless of the time of payment, for
21	employment during a calendar year.
22	(2) "Base period" means the first four of the last
23	five completed calendar quarters immediately preceding the
24	first day of an individual's benefit year. However, in the

case of a combined-wage claim pursuant to the arrangement

- approved by the secretary of labor of the United States, the
 base period shall be that applicable under the unemployment
 law of the paying state. For an individual who fails to
 meet the qualifications of 39-51-2105 due to a temporary
 total disability as defined in 39-71-116 or a similar
 statute of another state or the United States, the base
 period means the first four quarters of the last five
 quarters preceding the disability if a claim for
 unemployment benefits is filed within 24 months of the date
 on which the individual's disability was incurred.
 - (3) "Benefits" means the money payments payable to an individual, as provided in this chapter, with respect to his unemployment.
 - (4) "Benefit year", with respect to any individual, means the 52 consecutive-week period beginning with the first day of the calendar week in which such individual files a valid claim for benefits, except that the benefit year shall be 53 weeks if filing a new valid claim would result in overlapping any quarter of the base year of a previously filed new claim. A subsequent benefit year may not be established until the expiration of the current benefit year. However, in the case of a combined-wage claim pursuant to the arrangement approved by the secretary of labor of the United States, the base period is the period applicable under the unemployment law of the paying state.

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(5) "Board" means the board of labor appeals provided for in Title 2, chapter 15, part 17.

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- (6) "Calendar quarter" means the period of 3 consecutive calendar months ending on March 31, June 30, September 30, or December 31.
- (7) "Contributions" means the money payments to the state unemployment insurance fund required by this chapter but does not include assessments under 39-51-404(4).
- (8) "Department" means the department of labor and industry provided for in Title 2, chapter 15, part 17.
- (9) "Employing unit" means any individual or organization, including the state government, any of its political subdivisions OF instrumentalities. partnership, association, trust, estate, joint-stock company, insurance company, or corporation, whether domestic or foreign, or the receiver, trustee in bankruptcy, trustee or successor thereof, or the legal representative of a deceased person which has or subsequent to January 1, 1936, had in its employ one or more individuals performing services for it within this state, except as provided under subsections (8) and (9) of 39-51-203. All individuals performing services within this state for any employing unit which maintains two or more separate establishments within this state are considered to be employed by a single employing unit for all the purposes of this chapter. Each

- individual employed to perform or assist in performing the
 work of any agent or employee of an employing unit is deemed
 to be employed by such employing unit for the purposes of
 this chapter, whether such individual was hired or paid
 directly by such employing unit or by such agent or
 employee, provided the employing unit has actual or
 constructive knowledge of the work.
 - (10) "Employment office" means a free public employment office or branch thereof operated by this state or maintained as a part of a state-controlled system of public employment offices or such other free public employment offices operated and maintained by the United States government or its instrumentalities as the department may approve.
- 15 (11) "Fund" means the unemployment insurance fund
 16 established by this chapter to which all contributions and
 17 payments in lieu of contributions are required and from
 18 which all benefits provided under this chapter shall be
 19 paid.
- than a violation of a motor vehicle traffic law, for which an individual has been convicted in a criminal court or has admitted or conduct which demonstrates a flagrant and wanton disregard of and for the rights or title or interest of a fellow employee or his employer.

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- (13) "Hospital" means an institution which has been licensed, certified, or approved by the state as a hospital.
- 3 (14) "Independent contractor" means an individual who
 4 renders service in the course of an occupation and:

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- 5 (a) has been and will continue to be free from control
 6 or direction over the performance of the services, both
 7 under his contract and in fact; and
 - (b) is engaged in an independently established trade occupation, profession, or business.
 - ft4f(15) (a) "Institution of higher education", for the
 purposes of this part, means an educational institution
 which:
 - (i) admits as regular students only individuals having a certificate of graduation from a high school or the recognized equivalent of such a certificate;
 - (ii) is legally authorized in this state to provide a program of education beyond high school;
 - (iii) provides an educational program for which it awards a bachelor's or higher degree or provides a program which is acceptable for full credit toward such a degree, a program of postgraduate or postdoctoral studies, or a program of training to prepare students for gainful employment in a recognized occupation; and
- 24 (iv) is a public or other nonprofit institution.
- 25 (b) Notwithstanding any of the foregoing provisions of

- this subsection, all colleges and universities in this state are institutions of higher education for purposes of this apart.
- 4 (15)(16) "State" includes, in addition to the states of
 5 the United States of America, the District of Columbia,
 6 Puerto Rico, the Virgin Islands, and the Dominion of Canada.
- 7 (16)(17) "Unemployment insurance administration fund"
 8 means the unemployment insurance administration fund
 9 established by this chapter from which administrative
 10 expenses under this chapter shall be paid.
- (17)(18) (a) "Wages" means all remuneration payable for 11 personal services, including commissions and bonuses, the 12 cash value of all remuneration payable in any medium other 13 than cash, and backpay received pursuant to a dispute 34 15 related to employment. The reasonable cash value of remuneration payable in any medium other than cash shall be 16 17 estimated and determined in accordance with rules prescribed 18 by the department.
 - (b) The term "wages" does not include:
- 20 (i) the amount of any payment made to or on behalf of 21 an employee by an employer on account of:
- 22 (A) retirement;

- 23 (B) sickness or accident disability;
- (C) medical and hospitalization expenses in connectionwith sickness or accident disability; or

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- (ii) remuneration paid by any county welfare office from public assistance funds for services performed at the direction and request of such county welfare office.
- 5 (18)(19) "Week" means a period of 7 consecutive 6 calendar days ending at midnight on Saturday.
 - (±9)(20) An individual's "weekly benefit amount" means the amount of benefits he would be entitled to receive for 1 week of total unemployment."
- 10 Section 2. Section 39-51-203, MCA, is amended to read:
- "39-51-203. Employment defined. (1) "Employment",
- 12 subject to other provisions of this section, means service
- 13 by an individual or by an officer of a corporation,
- 14 including service in interstate commerce, performed for
- 15 wages or under any contract of hire, written or oral,
- 16 express or implied.
- 17 (2) (a) The term "employment" includes an individual's 18 entire service performed within or both within and without
- 19 this state if:
 - (i) the service is localized in this state; or
- 21 (ii) the service is not localized in any state but some 22 of the service is performed in this state and:
- 23 (A) the base of operations or, if there is no base of 24 operations, then the place from which such service is 25 directed or controlled, is in this state; or

- 1 (B) the base of operations or place from which such
 2 service is directed or controlled is not in any state in
 3 which some part of the service is performed, but the
 4 individual's residence is in this state.
- 5 (b) Service is considered to be localized within a 6 state if:
- 7 (i) the service is performed entirely within such 8 state; or
- 9 (ii) the service is performed both within and without
 10 such state, but the service performed without such state is
 11 incidental to the individual's service within the state, for
 12 example, is temporary or transitory in nature or consists of
 13 isolated transactions.
 - (3) Service not covered under subsection (2) of this section and performed entirely without this state with respect to no part of which contributions are required and paid under an unemployment insurance law of any other state or of the federal government is considered to be employment subject to this chapter if the individual performing such services is a resident of this state and the department approves the election of the employing unit for whom such services are performed that the entire service of such individual is considered to be employment subject to this chapter.
- 25 (4) Service performed by an individual for wages is

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considered to be employment subject to this chapter unless and until it is shown to the satisfaction of the department that?

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- (a)--such-individual-has-been-and-will-continue--to--be
 free--from-control-or-direction-over-the-performance-of-such
 services_-both-under-his-contract-and-in-fact;
- tb;--such-service-is-either-outside-the-usual-course-of
 the-business-for-which-such-service--is--performed--or--that
 such--service--is--performed--outside--of--all-the-places-of
 business--of--the--enterprise--for--which--such--service--is
 performed;-and
- tc)--such--individual--is--customarily--engaged--in--an
 independently-established-trade;-occupation;-profession;--or
 business the individual is an independent contractor.
- (5) The term "employment" includes service performed after December 31, 1971, by an individual in the employ of this state or any of its instrumentalities (or in the employ of this state and one or more other states or their instrumentalities) for a hospital or institution of higher education located in this state. The term "employment" includes service performed after July 1, 1975, by all individuals, including without limitations those individuals who work for the state of Montana, its university, any of its colleges, public schools, components or units thereof, or any local government unit and one or more other states or

- their instrumentalities or political subdivisions whoseservices are compensated by salary or wages.
- 3 (6) The term "employment" includes service performed 4 after December 31, 1971, by an individual in the employ of a 5 religious, charitable, scientific, literary, or educational 6 organization.
- 7 (7) (a) The term "employment" includes the service of
 8 an individual who is a citizen of the United States
 9 performed outside the United States, except in Canada, after
 10 December 31, 1971, in the employ of an American employer,
 11 other than service which is considered employment under the
 12 provisions of subsection (2) of this section or the parallel
 13 provisions of another state's law, if:
- 14 (i) the employer's principal place of business in the
 15 United States is located in this state:
- 16 (ii) the employer has no place of business in the
 17 United States, but:
- 18 (A) the employer is an individual who is a resident of this state:
- 20 (B) the employer is a corporation which is organized 21 under the laws of this state; or
- 22 (C) the employer is a partnership or a trust and the 23 number of the partners or trustees who are residents of this 24 state is greater than the number who are residents of any 25 other state; or

- (iii) none of the criteria of sections (7)(a)(i) and
 (7)(a)(ii) of this subsection are met but the employer has
 elected coverage in this state or, the employer having
 failed to elect coverage in any state, the individual has
 filed a claim for benefits based on such service under the
 law of this state.
- 7 (b) An "American employer", for purposes of this 8 subsection, means a person who is:
- 9 (i) an individual who is a resident of the United

 10 States:
- 11 (ii) a partnership if two-thirds or more of the 12 partners are residents of the United States:
- (iii) a trust if all of the trustees are residents of the United States; or
- 15 (iv) a corporation organized under the laws of the
 16 United States or of any state.

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(8) Agricultural labor exempted under 39-51-204 is considered employment subject to this chapter effective January 1, 1978, whenever the employing unit pays \$20,000 or more in cash to workers for agricultural labor in any quarter in the current or preceding calendar year or employs 10 or more workers in agricultural labor on 20 days in 20 different weeks during the current or preceding calendar year. If an employer is otherwise subject to the chapter and has agricultural employment, all employees are covered

- under the chapter regardless of the amount of money expended for agricultural purposes.
- 3 (9) Domestic service exempted under 39-51-204(1)(b) is
 4 considered employment subject to this chapter effective
 5 January 1, 1978, whenever the employing unit pays \$1,000 or
 6 more in cash for domestic service in any quarter during the
 7 current or preceding calendar year. If an employer is
 8 otherwise subject to the chapter and has domestic
 9 employment, all employees are covered under the chapter
 10 regardless of the amount of money expended for domestic
 11 purposes."
- 12 Section 3. Section 39-51-310, MCA, is amended to read: "39-51-310. Function of board. The board shall act in 13 14 a quasi-judicial capacity for the hearing of disputes concerning the administration of Montana's unemployment 15 16 insurance laws and disputes arising under Title 39, chapter 71, not concerning benefits, regarding whether an individual 17 18 is an employee or an independent contractor as defined in 19 that chapter."
- read:

 "39-51-1109. Tax appeals. Any person aggrieved by any
 decision, determination, or redetermination of the
 department involving contribution liability, contribution
 rate, application for refund, employment status, or the

Section 4. Section 39-51-1109, MCA, is amended to

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- charging of benefit payments to employers making payment in
 lieu of contributions is-entitled-to-a-review-in-accordance
 with-Title-27-chapter-47-parts-6-and-77 may appeal to an
 appeals referee within 10 days after notice of the decision
 is mailed to that person's last-known address, except the
 period for timely appeal may be extended by the referee upon
 a showing of good cause. The decision of the appeals referee
 and any appeal therefrom must be made in the same manner as
 prescribed in 39-51-2403 and 39-51-2404."
- Section 5. Section 39-71-120, MCA, is amended to read:

 "39-71-120. Independent contractor defined. (1) An

 "independent contractor" is one who renders service in the

 course of an occupation and:
- 14 (+)(a) has been and will continue to be free from
 15 control or direction over the performance of the services,
 16 both under his contract and in fact; and
- 17 (2)(b) is engaged in an independently established 18 trade, occupation, profession, or business.
- 19 (2) An individual performing services for remuneration
 20 is considered to be an employee under this chapter unless
 21 and-until-it-is-shown-to-the-satisfaction-of-the--department
 22 of--labor-and-industry-or-the-division-that the requirements
 23 of subsection (1) are met."
- Section 6. Section 39-71-401, MCA, is amended to read:

 "39-71-401. Employments covered and employments

- exempted. (1) Except as provided in subsection (2) of this 1 section, the Workers' Compensation Act applies to all 3 employers as defined in 39-71-117 and to all employees as defined in 39-71-118. An employer who has any employee in service under any appointment or contract of hire, expressed or implied, oral or written, shall elect to be bound by the 6 provisions of compensation plan No. 1, 2, or 3. Every 8 employee whose employer is bound by the Workers' Compensation Act is subject to and bound by the compensation 9 10 plan that has been elected by the employer,
- 11 (2) Unless the employer elects coverage for these 12 employments under this chapter and an insurer allows such an 13 election, the Workers' Compensation Act does not apply to 14 any of the following employments:
- 15 (a) household and domestic employment;
- 16 (b) casual employment as defined in 39-71-116(3) 17 except employment of a volunteer under 67-2-105;
- 18 (c) employment of members of an employer's family
 19 dwelling in the employer's household;
- 20 (d) employment of sole proprietors or working members
 21 of a partnership other than those who consider themselves or
 22 hold themselves out as independent contractors and who are
 23 not contracting for agricultural services to be performed on
 24 a farm or ranch, or for broker or salesman services
 25 performed under a license issued by the board of realty

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regulation, or for services as a direct seller engaged in

the sale of consumer products to customers primarily in the

home:

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- (e) employment for which a rule of liability for injury, occupational disease, or death is provided under the laws of the United States;
- 7 (f) any person performing services in return for aid 8 or sustenance only, except employment of a volunteer under 9 67-2-105;
- 10 (g) employment with any railroad engaged in interstate
 11 commerce, except that railroad construction work shall be
 12 included in and subject to the provisions of this chapter;
- (h) employment as an official, including a timer,
 referee, or judge, at a school amateur athletic event,
 unless the person is otherwise employed by a school
 district.
 - (3) A sole proprietor or working member of a partnership who holds himself out or considers himself an independent contractor and who is not contracting for agricultural services to be performed on a farm or ranch, or for broker or salesman services performed under a license issued by the board of realty regulation, or for services as a direct seller engaged in the sale of consumer products to customers primarily in the home must elect to be bound personally and individually by the provisions of

compensation plan No. 1, 2, or 3, but he may apply to the division for an exemption from the Workers' Compensation Act 2 for himself. The application must be made in accordance with the rules adopted by the division. The division may deny the application only if it determines that the applicant is not an independent contractor. When an application is approved by the division, it is conclusive as to the status of an 7 independent contractor and precludes the applicant from 9 obtaining benefits under this chapter. If the division 10 denies the application for exemption, the applicant may 11 contest the denial by petitioning for review of the decision by an appeals referee in the manner provided for in 12 13 39-51-1109. An applicant dissatisfied with the decision of the appeals referee may appeal the decision in accordance 14 15 with the procedure established in 39-51-2403 and 39-51-2404. 16

(4) Each employer shall post a sign in the workplace at the locations where notices to employees are normally posted, informing employees about the employer's current provision of compensation insurance. A workplace is any location where an employee performs any work-related act in the course of employment, regardless of whether the location is temporary or permanent, and includes the place of business or property of a third person while the employer

has access to or control over such place of business or

property for the purpose of carrying on his usual trade,

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business, or occupation. The sign will be provided by the division, distributed through insurers or directly by the division, and posted by employers in accordance with rules adopted by the division. An employer who purposely or knowingly fails to post a sign as provided in this subsection is subject to a \$50 fine for each citation."

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NEW SECTION. Section 7. Procedure for resolving disputes regarding independent contractor status. (1) If an individual, employer, or insurer has a dispute as to whether an individual is an independent contractor or an employee as defined in this chapter, any party may petition a department of labor and industry appeals referee for resolution of the dispute in accordance with 39-51-1109, and may appeal from a decision of the appeals referee in the same manner as prescribed in 39-51-2403 and 39-51-2404.

- (2) If a claimant and insurer have a dispute over benefits and the dispute involves an issue of whether the claimant is an independent contractor or employee as defined in this chapter, either party may petition the workers' compensation judge for resolution of the dispute in accordance with 39-71-2905.
- 22 (3) Notwithstanding the provisions of subsection (1), 23 an individual may apply to the division for an exemption 24 from the Workers' Compensation Act in accordance with 25 39-71-401.

NEW SECTION. Section 8. Extension of authority. Any existing authority of the department of labor and industry to make rules on the subject of the provisions of this act is extended to the provisions of this act.

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5 NEW SECTION. Section 9. Codification instruction.
6 Section 7 is intended to be codified as an integral part of
7 Title 39, chapter 71, part 4, and the provisions of Title

8 39, chapter 71, part 4, apply to section 7.

9 <u>NEW SECTION.</u> Section 10. Effective date. This act is 10 effective July 1, 1987.

-End-

-17- SB 313

-18- SB 313

HOUSE

STANDING COMMITTEE REPORT

			MA	RCH 13	1987
Mr. Speaker: We	, the committee on	BUSINES	S AND L	ABOR	
report	SENATE BILL NO	. 313	<u>-</u>	, <u> </u>	
☐ do pass ☐ do not pass		concurred in lot concurred in		⊠ as amend □ statement	ed t of intent attached
			Lu	litula	
		1	REP. LE	S KITSELMAN	Chairman

AMENDMENTS AS FOLLOWS:

1) Page 13, lines 21 and 22
Strike: line 21 in its entirety and line 22
 through "that"

Rep. Jerry Driscoll will sponsor

