# SENATE BILL NO. 277

INTRODUCED BY HOFMAN, LYBECK, YELLOWTAIL, NEUMAN, ANDERSON, SWYSGOOD, FARRELL, BOYLAN, KEATING, STORY, GALT, B. BROWN, GRADY, HOLLIDAY, MANUEL

# IN THE SENATE

FEBRUARY 3, 1987	INTRODUCED AND REFERRED TO COMMITTEE ON AGRICULTURE, LIVESTOCK & IRRIGATION.				
FEBRUARY 18, 1987	COMMITTEE RECOMMEND BILL DO PASS AS AMENDED. REPORT ADOPTED.				
FEBRUARY 19, 1987	PRINTING REPORT.				
FEBRUARY 20, 1987	SECOND READING, DO PASS.				
FEBRUARY 21, 1987	ENGROSSING REPORT.				
FEBRUARY 23, 1987	THIRD READING, PASSED. AYES, 49; NOES, 0.				
	TRANSMITTED TO HOUSE.				
IN THE HOUSE					
FEBRUARY 24, 1987	INTRODUCED AND REFERRED TO COMMITTEE ON AGRICULTURE, LIVESTOCK & IRRIGATION.				
MARCH 7, 1987	COMMITTEE RECOMMEND BILL BE CONCURRED IN. REPORT ADOPTED.				
MARCH 10, 1987	ON MOTION, CONSIDERATION PASSED FOR THE DAY.				
MARCH 11, 1987	ON MOTION, CONSIDERATION PASSED FOR THE DAY.				
MARCH 13, 1987	SECOND READING, CONCURRED IN AS AMENDED.				
MARCH 16, 1987	THIRD READING, CONCURRED IN. AYES, 92; NOES, 5.				
	RETURNED TO SENATE WITH AMENDMENTS.				

### IN THE SENATE

MARCH 19, 1987 RECEIVED FROM HOUSE.

SECOND READING, AMENDMENTS

CONCURRED IN.

MARCH 20, 1987 THIRD READING, AMENDMENTS

CONCURRED IN.

SENT TO ENROLLING.

INTRODUCED BY A Surgered Facility Control of A Surgered Facility

A BILL FOR AN ACT ENTITLED: "AN ACT TO GENERALLY REVISE THE Flag

LAWS RELATING TO THE ESTABLISHMENT AND OPERATION OF A SURFERENCE POOLING ARRANGEMENT AS A METHOD OF PAYMENT OF PRODUCER MILK PRICES; AMENDING SECTION 81-23-302, MCA; AND

PROVIDING AN IMMEDIATE EFFECTIVE DATE."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 81-23-302, MCA, is amended to read:

"81-23-302. Establishment of minimum prices. (1) The
board shall fix minimum producer, wholesale, jobber, and
retail prices for class I milk and minimum producer prices
only for class II and class III milk by adopting rules in a
manner prescribed by the Montana Administrative Procedure
Act.

- (2) The board shall establish such prices by means of flexible formulas which shall be devised so that they bring about such automatic changes in all minimum prices as are justified on the basis of changes in production, supply, processing, distribution, and retailing costs.
- (3) The board shall consider the balance between production and consumption of milk, the costs of production and distribution, and prices in adjacent and neighboring

areas and states so that minimum prices which are fair and equitable to producers, distributors, jobbers, retailers, and consumers may result.

- (4) The board shall, when publishing notice of proposed rulemaking under authority of this section, set forth the specific factors which shall be taken into consideration in establishing the formulas and in particular in determining costs of production and distribution and of the actual dollars and cents costs of production and distribution which preliminary studies and investigations of auditors or accountants in its employment indicate will or should be shown at the hearing so that all interested parties will have opportunity to be heard and to question or rebut such considerations as a matter of record.
- (5) Such specific factors may include but shall not be limited to the following items:
- 17 (a) current and prospective supplies of milk in
  18 relation to current and prospective demands for such milk
  19 for all purposes;
- 20 (b) the ability and willingness of consumers to
  21 purchase, which shall include among other things per capita
  22 disposable income statistics, consumer price indexes, and
  23 wholesale price indexes;
- 24 (c) the cost factors in producing milk, which shall
  25 include among other things the prices paid by farmers

generally (as used in parity calculations of the United States department of agriculture), prices paid by farmers for dairy feed in particular, and farm wage rates in this state:

1

2

3

4

5

6

7

8

9

10

12

13

14

15

16

17

18

19

20

21

22

- (d) the alternative opportunities, both farm and nonfarm, open to milk producers, which shall include among other things prices received by farmers for all products other than milk, prices received by farmers for beef cattle, and the percentage of unemployment in the state and nation as determined by appropriate state and federal agencies:
- 11 (e) the prices of butter, nonfat dry milk, and cheese;
  - (f) the cost factors in distributing milk, which shall include among other things the prices paid by distributors for equipment of all types required to process and market milk and prevailing wage rates in this state:
  - (g) the cost factors in jobbing milk, which shall include among other things raw product and ingredient costs, carton or other packaging cost, processing cost, and that part of general administrative costs of the supplying distributor which may properly be allocated to the handling of milk to the point at which such milk is at the supplying distributor's dock, equipment of all types required to market milk, and prevailing wage rates in the state;
- (h) the need, if any, for freight or transportationcharges to be deducted by distributors from producer prices

- for bulk milk.
- any part of any official order establishing or revising any milk pricing formulas upon facts within its own knowledge, as distinguished from evidence which may be presented to it by the consuming public or the milk industry, the board shall, when publishing notice of proposed rulemaking under authority of this section, cause notice to be given to the consuming public and the milk industry of the specific facts within its own knowledge which it will consider, so that all interested parties will have opportunity to be heard and to question or rebut such facts as a matter of record.
- 13 (7) The board, after consideration of the evidence 14 produced, shall make written findings and conclusions and 15 shall fix by official rule the formula whereby minimum:
- 16 (a) producer prices for milk in classes I, II, and III
  17 shall be computed;
- 18 (b) wholesale prices for milk in class I shall be
  19 computed;
- 20 (c) jobber prices for milk in class I shall be 21 computed;
- 22 (d) retail prices for milk in class I shall be
  23 computed.
- 24 (8) This section shall not be construed as requiring
  25 the board to promulgate any specific number of formulas, but

LC 1484/01

LC 1484/01

shall be construed liberally so that the board may adopt any reasonable method of expression to accomplish the objective set forth in subsection (7). If the evidence presented to the board at any public hearing for the establishment or revision of milk pricing formulas is found by the board to require the establishment of separate and varying wholesale prices for any particular uses, the board shall designate the reasons therefor and establish such separate formulas.

- (9) Each rule establishing or revising any milk pricing formulas shall classify milk by forms, classes, grades, or uses as the board may deem advisable and shall specify the minimum prices therefor.
- (10) The board shall adopt rules after notice and hearing in the manner prescribed by the Montana Administrative Procedure Act to regulate transportation rates which distributors, contract haulers, and others charge producers for both farm-to-plant and interplant transportation of milk. No allowance for transportation of milk between plants may be permitted unless it is found by the board to be necessary to permit the movement of milk in the public interest.
- (11) All milk purchased by a distributor shall be purchased on a uniform basis. The basis to be used shall be established by the board after the producers and the distributors have been consulted.

- (12) The board may amend any official rule in the same manner provided herein for the original establishment of milk pricing formulas. The board may in its discretion, when it determines the need exists, give notice of and hold statewide public hearings affecting establishment or revision of milk pricing formulas.
- (13) Upon petition of a distributor or a majority of his producers, the board shall hold a hearing to receive and consider evidence regarding the advisability and need for a base or quota plan as a method of payment by that distributor of producer prices; and if the board finds that the evidence adduced at such hearing warrants the establishment of a base or quota plan, the board shall proceed by official order to establish the same.
- (14) (a) Upon petition by any-producer, 10% or 20 of the licensed producers in Montana, whichever is less, or upon petition by any licensed producer-distributor, or distributor, the board shall hold a hearing to receive and consider evidence regarding the advisability and need for a statewide pooling arrangement as a method of payment of producer prices, provided that at such hearing the board shall among other things specifically receive and consider evidence concerning production and marketing practices which have historically prevailed statewide. If the board finds that the evidence adduced at such hearing warrants the

8

9

10

1	establishment of a statewide pooling arrangement, the board
2	shall proceed by official order to establish the same; but
3	such official order shall be of no force or effect until it
4	is approved in a referendum conducted by the board by mail
5	and by secret ballot among affected producers,
6	producer-distributors, and distributors. The referendum is
7	not valid unless at least 75% of the total number of
8	affected producers, producer-distributors, and distributors
9	vote in the referendum, and the official order must be
10	approved by a majority of those voting representing more
11	than 50% of the milk produced in Montana that is to be
12	included in the proposed pool, based on each producer's
13	average monthly production for the 12 months immediately
14	preceding the referendum. If the board finds it necessary,
15	the board may conduct more than one referendum on any order.
16	(b) The order of the board establishing the statewide

21 (i) a statewide base or quota plan contemplated in 22 subsection (13);

pooling arrangement may include other provisions as the

board considers necessary for the proper and efficient

operation of the pool. These provisions may include but are

17

18

19

20

not limited to:

23 (ii) the establishment of a pool settlement fund to be
24 administered by the department for the purpose of receiving
25 payments from pool distributors or making payments to them

- 1 as necessary in order to operate and administer the
  2 statewide pool; and
- (iii) the establishment of a pool expense fund for the

  purpose of offsetting the costs to the department of

  administering the pool, funded by a special levy assessed

  against each pool producer.
  - (c) During the initial startup of a statewide pool, the department may draw from existing cash reserves to fund a pool settlement fund and a pool expense fund, but any withdrawals from the cash reserve must be reimbursed.
- 11 (15) The requirements hereinabove set forth concerning
  12 notices of hearings for the establishment of milk pricing
  13 formulas shall apply to any hearings regarding base or quota
  14 plans or statewide pooling arrangements or abandonment
  15 thereof.
- 16 (16) Rules adopted pursuant to this section shall be 17 enforced and audited for compliance by the milk control 18 bureau of the department of commerce."
- NEW SECTION. Section 2. Extension of authority. Any existing authority of the department of commerce to make rules on the subject of the provisions of this act is extended to the provisions of this act.
- NEW SECTION. Section 3. Effective date. This act is effective on passage and approval.

-End-

21

22

23

24

25

APPROVED BY COMMITTEE
ON AGRICULTURE LIVESTOCK
& IRRIGATION

2	INTRODUCED BY HOFMAN, LYBECK, YELLOWTAIL, NEUMAN,
3	ANDERSON, SWYSGOOD, FARRELL, BOYLAN, KEATING, STORY,
4	GALT, B. BROWN, GRADY, HOLLIDAY, MANUEL
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT TO GENERALLY REVISE THE
7	LAWS RELATING TO THE ESTABLISHMENT AND OPERATION OF A
8	STATEWIDE POOLING ARRANGEMENT AS A METHOD OF PAYMENT OF
9	PRODUCER MILK PRICES; AMENDING SECTION 81-23-302, MCA; AND
10	PROVIDING AN IMMEDIATE EFFECTIVE DATE."
11	
12	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
13	Section 1. Section 81-23-302, MCA, is amended to read:
14	"81-23-302. Establishment of minimum prices. (1) The
15	board shall fix minimum producer, wholesale, jobber, and
16	retail prices for class I milk and minimum producer prices
17	only for class II and class III milk by adopting rules in a
18	manner prescribed by the Montana Administrative Procedure
19	Act.
20	(2) The board shall establish such prices by means of

flexible formulas which shall be devised so that they bring

about such automatic changes in all minimum prices as are

justified on the basis of changes in production, supply,

(3) The board shall consider the balance between

processing, distribution, and retailing costs.

SENATE BILL NO. 277



- production and consumption of milk, the costs of production and distribution, and prices in adjacent and neighboring areas and states so that minimum prices which are fair and equitable to producers, distributors, jobbers, retailers, and consumers may result.
- (4) The board shall, when publishing notice of 6 proposed rulemaking under authority of this section, set forth the specific factors which shall be taken into consideration in establishing the formulas and in particular in determining costs of production and distribution and of 10 the actual dollars and cents costs of production and 11 distribution which preliminary studies and investigations of 12 13 auditors or accountants in its employment indicate will or should be shown at the hearing so that all interested 14 parties will have opportunity to be heard and to question or 15 rebut such considerations as a matter of record. 16
- 17 (5) Such specific factors may include but shall not be
  18 limited to the following items:
- 19 (a) current and prospective supplies of milk in 20 relation to current and prospective demands for such milk 21 for all purposes;
- 22 (b) the ability and willingness of consumers to
  23 purchase, which shall include among other things per capita
  24 disposable income statistics, consumer price indexes, and
  25 wholesale price indexes;

(c) the cost factors in producing milk, which shall include among other things the prices paid by farmers generally (as used in parity calculations of the United States department of agriculture), prices paid by farmers for dairy feed in particular, and farm wage rates in this state:

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

- (d) the alternative opportunities, both farm and nonfarm, open to milk producers, which shall include among other things prices received by farmers for all products other than milk, prices received by farmers for beef cattle, and the percentage of unemployment in the state and nation as determined by appropriate state and federal agencies;
  - (e) the prices of butter, nonfat dry milk, and cheese;
- (f) the cost factors in distributing milk, which shall include among other things the prices paid by distributors for equipment of all types required to process and market milk and prevailing wage rates in this state;
- (g) the cost factors in jobbing milk, which shall include among other things raw product and ingredient costs, carton or other packaging cost, processing cost, and that part of general administrative costs of the supplying distributor which may properly be allocated to the handling of milk to the point at which such milk is at the supplying distributor's dock, equipment of all types required to market milk, and prevailing wage rates in the state;

- (6) If the board at any time proposes to base all or 5 any part of any official order establishing or revising any milk pricing formulas upon facts within its own knowledge, 7 as distinguished from evidence which may be presented to it by the consuming public or the milk industry, the board 9 shall, when publishing notice of proposed rulemaking under 10 authority of this section, cause notice to be given to the 11 consuming public and the milk industry of the specific facts within its own knowledge which it will consider, so that all 12 13 interested parties will have opportunity to be heard and to 14 question or rebut such facts as a matter of record.
- 15 (7) The board, after consideration of the evidence 16 produced, shall make written findings and conclusions and 17 shall fix by official rule the formula whereby minimum:
- 18 (a) producer prices for milk in classes I, II, and III
  19 shall be computed;
- 20 (b) wholesale prices for milk in class I shall be 21 computed;
- (c) jobber prices for milk in class I shall be computed;
- 24 (d) retail prices for milk in class I shall be
  25 computed.

SB 0277/02 SB 0277/02

18

19

(8) This section shall not be construed as requiring the board to promulgate any specific number of formulas, but shall be construed liberally so that the board may adopt any reasonable method of expression to accomplish the objective set forth in subsection (7). If the evidence presented to the board at any public hearing for the establishment or revision of milk pricing formulas is found by the board to require the establishment of separate and varying wholesale prices for any particular uses, the board shall designate the reasons therefor and establish such separate formulas.

1

2

3

4

5

6

7

9

10

11

1.2

13

14 15

16 17

18

19

20

21

22

23

24

25

- (9) Each rule establishing or revising any milk pricing formulas shall classify milk by forms, classes, grades, or uses as the board may deem advisable and shall specify the minimum prices therefor.
- (10) The board shall adopt rules after notice and hearing in the manner prescribed by the Montana Administrative Procedure Act to regulate transportation rates which distributors, contract haulers, and others charge producers for both farm-to-plant and interplant transportation of milk. No allowance for transportation of milk between plants may be permitted unless it is found by the board to be necessary to permit the movement of milk in the public interest.
- (11) All milk purchased by a distributor shall be purchased on a uniform basis. The basis to be used shall be

1 established by the board after the producers and the 2 distributors have been consulted.

3 (12) The board may amend any official rule in the same manner provided herein for the original establishment of 5 milk pricing formulas. The board may in its discretion. 6 when it determines the need exists, give notice of and hold statewide public hearings affecting establishment or 7 revision of milk pricing formulas.

9 (13) Upon petition of a distributor or a majority of 10 his producers, the board shall hold a hearing to receive and consider evidence regarding the advisability and need for a 11 12 base or quota plan as a method of payment by that 13 distributor of producer prices; and if the board finds that 14 the evidence adduced at such hearing warrants the 15 establishment of a base or quota plan, the board shall 16 proceed by official order to establish the same.

17 (14) (a) Upon petition by any-producer, 10% or 20 of the licensed producers in Montana, whichever is less, or upon petition by any licensed producer-distributor, or distributor, the board shall hold a hearing to receive and 20 consider evidence regarding the advisability and need for a 21 statewide pooling arrangement as a method of payment of 22 23 producer prices, provided that at such hearing the board shall among other things specifically receive and consider 24 25 evidence concerning production and marketing practices which

6

7

9

14

15

16

17

18

22

23

24

25

1	have historically prevailed statewide. If the board finds
2	that the evidence adduced at such hearing warrants the
3	establishment of a statewide pooling arrangement, the board
4	shall proceed by official order to establish the same; but
5	such official order shall be of no force or effect until it
6	is approved in a referendum conducted by the board by mail
7	and by secret ballot among affected producers,
8	producer-distributors, and distributors. The referendum-is
9	not-valid-unlessatleast75%ofthetotalnumberof
10	affectedproducers,-producer-distributors,-and-distributors
11	vote-in-the-referendum,andthe official order must be
12	approved by a majority of those THE PRODUCERS,
13	PRODUCER-DISTRIBUTORS, AND DISTRIBUTORS voting representing
14	more than 50% of the milk produced in Montana that is to be
15	included in the proposed pool, based on each producer's
16	average monthly production for the 12 months immediately
17	preceding the referendum. If the board finds it necessary,
18	the board may conduct more than one referendum on any order.
19	(b) The order of the board establishing the statewide
20	pooling arrangement may include other provisions as the
21	board considers necessary for the proper and efficient
22	operation of the pool. These provisions may include but are
23	not limited to:
24	(i) a statewide base or quota plan contemplated in
25	subsection (13);

-7-

1 (ii) the establishment of a pool settlement fund to be
2 administered by the department for the purpose of receiving
3 payments from pool distributors or making payments to them
4 as necessary in order to operate and administer the
5 statewide pool; and

- (iii) the establishment of a pool expense fund for the purpose of offsetting the costs to the department of administering the pool, funded by a special levy assessed against each pool producer.
- 10 (c) During the initial startup of a statewide pool,
  11 the department may draw from existing cash reserves to fund
  12 a pool settlement fund and a pool expense fund, but any
  13 withdrawals from the cash reserve must be reimbursed.
  - (15) The requirements hereinabove set forth concerning notices of hearings for the establishment of milk pricing formulas shall apply to any hearings regarding base or quota plans or statewide pooling arrangements or abandonment thereof.
- 19 (16) Rules adopted pursuant to this section shall be
  20 enforced and audited for compliance by the milk control
  21 bureau of the department of commerce."
  - NEW SECTION. Section 2. Extension of authority. Any existing authority of the department of commerce to make rules on the subject of the provisions of this act is extended to the provisions of this act.

-8~ SB 277

1 NEW SECTION. Section 3. Effective date. This act is

2 effective on passage and approval.

-End-

25

SB 0277/02 SB 0277/02

1	SENATE BILL NO. 277
2	INTRODUCED BY HOFMAN, LYBECK, YELLOWTAIL, NEUMAN,
3	ANDERSON, SWYSGOOD, FARRELL, BOYLAN, REATING, STORY,
4	GALT, B. BROWN, GRADY, HOLLIDAY, MANUEL
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT TO GENERALLY REVISE THE
7	LAWS RELATING TO THE ESTABLISHMENT AND OPERATION OF A
8	STATEWIDE POOLING ARRANGEMENT AS A METHOD OF PAYMENT OF
9	PRODUCER MILK PRICES; AMENDING SECTION 81-23-302, MCA; AND
10	PROVIDING AN IMMEDIATE EFFECTIVE DATE."
11	
12	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
13	Section 1. Section 81-23-302, MCA, is amended to read:
14	"81-23-302. Establishment of minimum prices. (1) The
15	board shall fix minimum producer, wholesale, jobber, and
16	retail prices for class I milk and minimum producer prices
17	only for class II and class III milk by adopting rules in a
18	manner prescribed by the Montana Administrative Procedure
19	Act.
20	(2) The board shall establish such prices by means of
21	flexible formulas which shall be devised so that they bring
22	about such automatic changes in all minimum prices as are
23	justified on the basis of changes in production, supply,

(3) The board shall consider the balance between

processing, distribution, and retailing costs.

- production and consumption of milk, the costs of production
  and distribution, and prices in adjacent and neighboring
  areas and states so that minimum prices which are fair and
  equitable to producers, distributors, jobbers, retailers,
  and consumers may result.
- 6 (4) The board shall, when publishing notice of proposed rulemaking under authority of this section, set 7 forth the specific factors which shall be taken into consideration in establishing the formulas and in particular in determining costs of production and distribution and of 10 the actual dollars and cents costs of production and 11 distribution which preliminary studies and investigations of 12 auditors or accountants in its employment indicate will or 13 should be shown at the hearing so that all interested 14 15 parties will have opportunity to be heard and to question or rebut such considerations as a matter of record. 16
  - (5) Such specific factors may include but shall not be limited to the following items:
- 19 (a) current and prospective supplies of milk in 20 relation to current and prospective demands for such milk 21 for all purposes;
- 22 (b) the ability and willingness of consumers to 23 purchase, which shall include among other things per capita 24 disposable income statistics, consumer price indexes, and 25 wholesale price indexes;

17

(c) the cost factors in producing milk, which shall include among other things the prices paid by farmers generally (as used in parity calculations of the United States department of agriculture), prices paid by farmers for dairy feed in particular, and farm wage rates in this state:

1

2

3

7

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- (d) the alternative opportunities, both farm and nonfarm, open to milk producers, which shall include among other things prices received by farmers for all products other than milk, prices received by farmers for beef cattle, and the percentage of unemployment in the state and nation as determined by appropriate state and federal agencies;
  - (e) the prices of butter, nonfat dry milk, and cheese;
- (f) the cost factors in distributing milk, which shall include among other things the prices paid by distributors for equipment of all types required to process and market milk and prevailing wage rates in this state;
- (g) the cost factors in jobbing milk, which shall include among other things raw product and ingredient costs, carton or other packaging cost, processing cost, and that part of general administrative costs of the supplying distributor which may properly be allocated to the handling of milk to the point at which such milk is at the supplying distributor's dock, equipment of all types required to market milk, and prevailing wage rates in the state;

- 1 (h) the need, if any, for freight or transportation
  2 charges to be deducted by distributors from producer prices
  3 for bulk milk.
- (6) If the board at any time proposes to base all or 5 any part of any official order establishing or revising any 6 milk pricing formulas upon facts within its own knowledge, as distinguished from evidence which may be presented to it 7 R by the consuming public or the milk industry, the board 9 shall, when publishing notice of proposed rulemaking under authority of this section, cause notice to be given to the 10 consuming public and the milk industry of the specific facts 11 within its own knowledge which it will consider, so that all 12 13 interested parties will have opportunity to be heard and to 14 question or rebut such facts as a matter of record.
- 15 (7) The board, after consideration of the evidence 16 produced, shall make written findings and conclusions and 17 shall fix by official rule the formula whereby minimum:
- 18 (a) producer prices for milk in classes I, II, and III
  19 shall be computed;
- 20 (b) wholesale prices for milk in class I shall be
  21 computed;
- 22 (c) jobber prices for milk in class I shall be
  23 computed;
- 24 (d) retail prices for milk in class I shall be 25 computed.

SB 277

SB 0277/02 SB 0277/02

3

7

10

11

12

13

15

16

17

18

19

20

21

22

23

24

25

(8) This section shall not be construed as requiring the board to promulgate any specific number of formulas, but shall be construed liberally so that the board may adopt any reasonable method of expression to accomplish the objective set forth in subsection (7). If the evidence presented to the board at any public hearing for the establishment or revision of milk pricing formulas is found by the board to require the establishment of separate and varying wholesale prices for any particular uses, the board shall designate the reasons therefor and establish such separate formulas.

1

2

3

4

5

7

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- (9) Each rule establishing or revising any milk pricing formulas shall classify milk by forms, classes, grades, or uses as the board may deem advisable and shall specify the minimum prices therefor.
- (10) The board shall adopt rules after notice and hearing in the manner prescribed by the Montana Administrative Procedure Act to regulate transportation rates which distributors, contract haulers, and others charge producers for both farm-to-plant and interplant transportation of milk. No allowance for transportation of milk between plants may be permitted unless it is found by the board to be necessary to permit the movement of milk in the public interest.
- (11) All milk purchased by a distributor shall be purchased on a uniform basis. The basis to be used shall be

-5-

established by the board after the producers and the 1 distributors have been consulted. 2

- (12) The board may amend any official rule in the same manner provided herein for the original establishment of milk pricing formulas. The board may in its discretion, when it determines the need exists, give notice of and hold statewide public hearings affecting establishment or revision of milk pricing formulas.
- (13) Upon petition of a distributor or a majority of his producers, the board shall hold a hearing to receive and consider evidence regarding the advisability and need for a base or quota plan as a method of payment by that distributor of producer prices; and if the board finds that the evidence adduced at such hearing warrants the 14 establishment of a base or quota plan, the board shall proceed by official order to establish the same.
  - (14) (a) Upon petition by any-producer, 10% or 20 of the licensed producers in Montana, whichever is less, or upon petition by any licensed producer-distributor, or distributor, the board shall hold a hearing to receive and consider evidence regarding the advisability and need for a statewide pooling arrangement as a method of payment of producer prices, provided that at such hearing the board shall among other things specifically receive and consider evidence concerning production and marketing practices which

-6-

SB 277

SB 277

SB 0277/02

1

2

3

5

7

9

22

23

24

25

1	have historically prevailed statewide. If the board finds
2	that the evidence adduced at such hearing warrants the
3	establishment of a statewide pooling arrangement, the board
4	shall proceed by official order to establish the same; but
5	such official order shall be of no force or effect until it
6	is approved in a referendum conducted by the board by mail
7	and by secret ballot among affected producers,
8	producer-distributors, and distributors. The referendum-is
9	not-valid-unlessatleast75%ofthetotalnumberof
10	affectedproducers,-producer-distributors,-and-distributors
11	vote-in-the-referendum;andthe official order must be
12	approved by a majority of those THE PRODUCERS,
13	PRODUCER-DISTRIBUTORS, AND DISTRIBUTORS voting representing
14	more than 50% of the milk produced in Montana that is to be
15	included in the proposed pool, based on each producer's
16	average monthly production for the 12 months immediately
17	preceding the referendum. If the board finds it necessary,
18	the board may conduct more than one referendum on any order.
19	(b) The order of the board establishing the statewide
20	pooling arrangement may include other provisions as the
21	board considers necessary for the proper and efficient
22	operation of the pool. These provisions may include but are
23	not limited to:

(i) a statewide base or quota plan contemplated in

24

25

subsection (13);

(ii) the establishment of a pool settlement fund to be administered by the department for the purpose of receiving payments from pool distributors or making payments to them as necessary in order to operate and administer the statewide pool; and

(iii) the establishment of a pool expense fund for the purpose of offsetting the costs to the department of administering the pool, funded by a special levy assessed against each pool producer.

10 (c) During the initial startup of a statewide pool,
11 the department may draw from existing cash reserves to fund
12 a pool settlement fund and a pool expense fund, but any
13 withdrawals from the cash reserve must be reimbursed.

14 (15) The requirements hereinabove set forth concerning
15 notices of hearings for the establishment of milk pricing
16 formulas shall apply to any hearings regarding base or quota
17 plans or statewide pooling arrangements or abandonment
18 thereof.

19 (16) Rules adopted pursuant to this section shall be
20 enforced and audited for compliance by the milk control
21 bureau of the department of commerce."

NEW SECTION. Section 2. Extension of authority. Any existing authority of the department of commerce to make rules on the subject of the provisions of this act is extended to the provisions of this act.

-7- SB 277

-8- SB 277

- 1 NEW SECTION. Section 3. Effective date. This act is
- effective on passage and approval.

-End-

SENATE BILL NO. 277
INTRODUCED BY HOFMAN, LYBECK, YELLOWTAIL, NEUMAN,
ANDERSON, SWYSGOOD, FARRELL, BOYLAN, KEATING, STORY,
GALT, B. BROWN, GRADY, HOLLIDAY, MANUEL
A BILL FOR AN ACT ENTITLED: "AN ACT TO GENERALLY REVISE THE
LAWS RELATING TO THE ESTABLISHMENT AND OPERATION OF A
STATEWIDE POOLING ARRANGEMENT AS A METHOD OF PAYMENT OF
PRODUCER MILK PRICES; AMENDING SECTION 81-23-302, MCA; AND
PROVIDING AN IMMEDIATE EFFECTIVE DATE."
BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
Section 1. Section 81-23-302, MCA, is amended to read:
"81-23-302. Establishment of minimum prices. (1) The
board shall fix minimum producer, wholesale, jobber, and
retail prices for class I milk and minimum producer prices
only for class II and class III milk by adopting rules in a
manner prescribed by the Montana Administrative Procedure
Act.
(2) The board shall establish such prices by means of
flexible formulas which shall be devised so that they bring
about such automatic changes in all minimum prices as are
justified on the basis of changes in production, supply,
processing, distribution, and retailing costs.

(3) The board shall consider the balance between

- production and consumption of milk, the costs of production and distribution, and prices in adjacent and neighboring areas and states so that minimum prices which are fair and equitable to producers, distributors, jobbers, retailers, and consumers may result.
- 6 (4) The board shall, when publishing notice of proposed rulemaking under authority of this section, set forth the specific factors which shall be taken into consideration in establishing the formulas and in particular 10 in determining costs of production and distribution and of the actual dollars and cents costs of production and 11 distribution which preliminary studies and investigations of 12 13 auditors or accountants in its employment indicate will or 14 should be shown at the hearing so that all interested parties will have opportunity to be heard and to question or 15 rebut such considerations as a matter of record. 16
- 17 (5) Such specific factors may include but shall not be
  18 limited to the following items:
- 19 (a) current and prospective supplies of milk in 20 relation to current and prospective demands for such milk 21 for all purposes;
  - (b) the ability and willingness of consumers to purchase, which shall include among other things per capita disposable income statistics, consumer price indexes, and wholesale price indexes;

-2-

22

23

SB 0277/03 SB 0277/03

(c) the cost factors in producing milk, which shall include among other things the prices paid by farmers generally (as used in parity calculations of the United States department of agriculture), prices paid by farmers for dairy feed in particular, and farm wage rates in this state:

- (d) the alternative opportunities, both farm and nonfarm, open to milk producers, which shall include among other things prices received by farmers for all products other than milk, prices received by farmers for beef cattle, and the percentage of unemployment in the state and nation as determined by appropriate state and federal agencies;
- 13 (e) the prices of butter, nonfat dry milk, and cheese;
  - (f) the cost factors in distributing milk, which shall include among other things the prices paid by distributors for equipment of all types required to process and market milk and prevailing wage rates in this state;
  - (g) the cost factors in jobbing milk, which shall include among other things raw product and ingredient costs, carton or other packaging cost, processing cost, and that part of general administrative costs of the supplying distributor which may properly be allocated to the handling of milk to the point at which such milk is at the supplying distributor's dock, equipment of all types required to market milk, and prevailing wage rates in the state;

- 1 (h) the need, if any, for freight or transportation 2 charges to be deducted by distributors from producer prices 3 for bulk milk.
  - any part of any official order establishing or revising any milk pricing formulas upon facts within its own knowledge, as distinguished from evidence which may be presented to it by the consuming public or the milk industry, the board shall, when publishing notice of proposed rulemaking under authority of this section, cause notice to be given to the consuming public and the milk industry of the specific facts within its own knowledge which it will consider, so that all interested parties will have opportunity to be heard and to question or rebut such facts as a matter of record.
  - (7) The board, after consideration of the evidence produced, shall make written findings and conclusions and shall fix by official rule the formula whereby minimum:
- 18 (a) producer prices for milk in classes I, II, and III
  19 shall be computed;
- 20 (b) wholesale prices for milk in class I shall be 21 computed;
- (c) jobber prices for milk in class I shall be computed;
- 24 (d) retail prices for milk in class I shall be 25 computed.

SB 0277/03 SB 0277/03

1.5

(8) This section shall not be construed as requiring the board to promulgate any specific number of formulas, but shall be construed liberally so that the board may adopt any reasonable method of expression to accomplish the objective set forth in subsection (7). If the evidence presented to the board at any public hearing for the establishment or revision of milk pricing formulas is found by the board to require the establishment of separate and varying wholesale prices for any particular uses, the board shall designate the reasons therefor and establish such separate formulas.

- (9) Each rule establishing or revising any milk pricing formulas shall classify milk by forms, classes, grades, or uses as the board may deem advisable and shall specify the minimum prices therefor.
- (10) The board shall adopt rules after notice and hearing in the manner prescribed by the Montana Administrative Procedure Act to regulate transportation rates which distributors, contract haulers, and others charge producers for both farm-to-plant and interplant transportation of milk. No allowance for transportation of milk between plants may be permitted unless it is found by the board to be necessary to permit the movement of milk in the public interest.
- 24 (11) All milk purchased by a distributor shall be
  25 purchased on a uniform basis. The basis to be used shall be

established by the board after the producers and the distributors have been consulted.

(12) The board may amend any official rule in the same manner provided herein for the original establishment of milk pricing formulas. The board may in its discretion, when it determines the need exists, give notice of and hold statewide public hearings affecting establishment or revision of milk pricing formulas.

(13) Upon petition of a distributor or a majority of his producers, the board shall hold a hearing to receive and consider evidence regarding the advisability and need for a base or quota plan as a method of payment by that distributor of producer prices; and if the board finds that the evidence adduced at such hearing warrants the establishment of a base or quota plan, the board shall proceed by official order to establish the same.

(14) (a) Upon petition by any-producer, 10% or 20 of the licensed producers in Montana, whichever is less, or upon petition by any licensed producer-distributor, or distributor, the board shall hold a hearing to receive and consider evidence regarding the advisability and need for a statewide pooling arrangement as a method of payment of producer prices, provided that at such hearing the board shall among other things specifically receive and consider evidence concerning production and marketing practices which

25

•	have distortally provided stateward. It the board rinds
2	that the evidence adduced at such hearing warrants the
3	establishment of a statewide pooling arrangement, the board
4	shall proceed by official order to establish the same; but
5	such official order shall be of no force or effect until it
6	is approved in a referendum conducted by the board by mail
7	and by secret ballot among affected producers,
8	producer-distributors, and distributors. THE BOARD SHALL
9	KEEP CONFIDENTIAL THE VOTE OF EACH PRODUCER,
10	PRODUCER-DISTRIBUTOR, AND DISTRIBUTOR VOTING IN THE
11	REFERENDUM. The referendum-is-not-valid-unless-at-least75t
12	ofthetotalnumberofaffectedproducers;
13	producer-distributors,anddistributorsvoteinthe
14	referendum,andthe official order must be approved by a
15	majority of those THE PRODUCERS, PRODUCER-DISTRIBUTORS, AND
16	DISTRIBUTORS voting representing more than 50% of the milk
17	produced in Montana that is to be included in the proposed
18	pool, based on each producer's average monthly production
19	for the 12 months immediately preceding the referendum. If
20	the board finds it necessary, the board may conduct more
21	than one referendum on any order.
22	(b) The order of the board establishing the statewide
23	pooling arrangement may include other provisions as the
24	board considers necessary for the proper and efficient
25	operation of the pool. These provisions may include but are

-7-

-	noc 11m1ced co.
2	(i) a statewide base or quota plan contemplated in
3	subsection (13);
4	(ii) the establishment of a pool settlement fund to be
5	administered by the department for the purpose of receiving
6	payments from pool distributors or making payments to them
7	as necessary in order to operate and administer the
8	statewide pool; and
9	(iii) the establishment of a pool expense fund for the
10	purpose of offsetting the costs to the department of
11	administering the pool, funded by a special levy assessed
12	against each pool producer.
13	(c) During the initial startup of a statewide pool,
14	the department may draw from existing cash reserves to fund
15	a pool settlement fund and a pool expense fund, but any
16	withdrawals from the cash reserve must be reimbursed.
17	(D) AN ORDER OF THE BOARD ESTABLISHING A STATEWIDE
18	POOLING ARRANGEMENT THAT HAS BEEN APPROVED IN A REFERENDUM
19	MAY BE RESCINDED IN THE SAME MANNER AS PROVIDED FOR APPROVAL
20	OF THE ORDER UNDER SUBSECTION (14)(A). SUCH ORDER MAY BE
21	AMENDED WITHOUT A REFERENDUM IF, PRIOR TO AMENDING THE
22	ORDER, THE BOARD GIVES WRITTEN NOTICE OF ITS INTENDED ACTION
23	AND HOLDS A PUBLIC HEARING AS REQUIRED UNDER THE MONTANA
24	ADMINISTRATIVE PROCEDURE ACT.

-8-

(15) The requirements hereinabove set forth concerning

SB 277

notices of hearings for the establishment of milk pricing formulas shall apply to any hearings regarding base or quota plans or statewide pooling arrangements or abandonment

thereof.

- 5 (16) Rules adopted pursuant to this section shall be 6 enforced and audited for compliance by the milk control 7 bureau of the department of commerce."
- 8 NEW SECTION. Section 2. Extension of authority. Any
  9 existing authority of the department of commerce to make
  10 rules on the subject of the provisions of this act is
  11 extended to the provisions of this act.
- NEW SECTION. Section 3. Effective date. This act is effective on passage and approval.

-End-

# COMMITTEE OF THE WHOLE AMENDMENT

HOUSE

3-13-87 DATE 16:40 TIME

						(F)	
MO	CHAI	DAMA	1246	A STATE	をおい しょうしゅうしゅうしゅう	AM	ENOR
VIN.	UNAI	DIVIE	11001	1415		<b>₩141</b>	L. 74.57_

53 277

reading copy (

blue ) as follows:

1. Page 7, line 8. Pollowing: "."

Administrative Procedure Act."

Insert: "The board shall keep confidential the vote of each producer, producer-distributor, and distributor voting in the referendum."

2. Page 8, line 14.
Following: line 13
Insert: "(d) An order of the board establishing a statewide pooling arrangement that has been approved in a referendum may be rescinded in the same manner as provided for approval of the order under subsection (14)(a). Such order may be amended without a referendum if, prior to amending the order, the board gives written notice of its intended action and holds a a public hearing as required under the Montana

ADOPT REJECT

de Elian

Rep. Ellison