SENATE BILL NO. 184

INTRODUCED BY TVEIT, NATHE, ABRAMS, MENKE, HIRSCH, ANDERSON, KOLSTAD, E. SMITH, GAGE, GILBERT, POFF, SWITZER, PATTERSON, BOYLAN, STIMATZ, LYNCH, B. WILLIAMS, MCCALLUM, SEVERSON, HOFMAN

IN THE SENATE

JANUARY 21, 1987	INTRODUCED AND REFERRED TO COMMITTEE ON NATURAL RESOURCES.
FEBRUARY 23, 1987	ON MOTION, TAKEN FROM COMMITTEE ON NATURAL RESOURCES, PRINTED, AND PLACED ON SECOND READING.
FEBRUARY 24, 1987	PRINTING REPORT.
	SECOND READING, DO PASS.
FEBRUARY 25, 1987	ENGROSSING REPORT.
	THIRD READING, PASSED. AYES, 28; NOES, 22.
	TRANSMITTED TO HOUSE.
IN	THE HOUSE
MARCH 3, 1987	INTRODUCED AND REFERRED TO COMMITTEE ON NATURAL RESOURCES.
MARCH 27, 1987	COMMITTEE RECOMMEND BILL BE
	CONCURRED IN AS AMENDED. REPORT ADOPTED.
MARCH 28, 1987	CONCURRED IN AS AMENDED. REPORT
MARCH 28, 1987 MARCH 30, 1987	CONCURRED IN AS AMENDED. REPORT ADOPTED. ON MOTION, RULES SUSPENDED TO ALLOW BILL TO BE PLACED ON THIRD READING

RETURNED TO SENATE WITH AMENDMENTS.

IN THE SENATE

APRIL 3, 1987 RECEIVED FROM HOUSE.

SECOND READING, AMENDMENTS

CONCURRED IN.

APRIL 4, 1987 THIRD READING, AMENDMENTS

CONCURRED IN.

SENT TO ENROLLING.

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1	Alnote BILL NO. 184 John Gradens
2	INTRODUCED BY west NATH ham Benk fler
3	Smith My gellent for Switzer Parone
4	A BILL FOR AN ACT ENTITLED: "AN ACT AMENDING SECTION
5	75-1-201, MCA, TO DECLARE THAT THE ISSUANCE OF A PERMIT TO
6	DRILL AN OIL OR GAS WELL IS NOT A MAJOR ACTION OF STATE
7	GOVERNMENT UNDER THE PROVISIONS OF THE MONTANA ENVIRONMENTAL
8	POLICY ACT; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE."
9	
10	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
11	Section 1. Section 75-1-201, MCA, is amended to read:
12	"75-1-201. General directions environmental impact
13	statements. (1) The legislature authorizes and directs that,
14	to the fullest extent possible:
15	(a) the policies, regulations, and laws of the state
16	shall be interpreted and administered in accordance with the
17	policies set forth in parts 1 through 3;
18	(b) all agencies of the state, except as provided in
19	subsection (2), shall:
20	(i) utilize a systematic, interdisciplinary approach
21	which will insure the integrated use of the natural and
22	social sciences and the environmental design arts in

planning and in decisionmaking which may have an impact on

(ii) identify and develop methods and procedures which

will	insure	that	pres	ently	unquantifi	ed en	vironmental
ameni	ties an	d valu	es ma	y be g	iven appropr	iate co	nsideration
in d	ecisionm	aking	alon	g with	n economic	and	technica:
consi	deration	s;					
	(iii) in	clude	in	everv	recommendat	ion or	report or

- (iii) include in every recommendation or report on proposals for projects, programs, legislation, and other major actions of state government significantly affecting the quality of the human environment, a detailed statement on:
- 10 (A) the environmental impact of the proposed action;
 - (B) any adverse environmental effects which cannot be avoided should the proposal be implemented;
- (C) alternatives to the proposed action;
- 14 (D) the relationship between local short-term uses of 15 man's environment and the maintenance and enhancement of 16 long-term productivity; and
- 17 (E) any irreversible and irretrievable commitments of 18 resources which would be involved in the proposed action 19 should it be implemented;
- 20 (iv) study, develop, and describe appropriate
 21 alternatives to recommend courses of action in any proposal
 22 which involves unresolved conflicts concerning alternative
 23 uses of available resources;
- 24 (v) recognize the national and long-range character of 25 environmental problems and, where consistent with the

- policies of the state, lend appropriate support to initiatives, resolutions, and programs designed to maximize anational cooperation in anticipating and preventing a decline in the quality of mankind's world environment;
- 5 (vi) make available to counties, municipalities,
 6 institutions, and individuals advice and information useful
 7 in restoring, maintaining, and enhancing the quality of the
 8 environment;
- 9 (vii) initiate and utilize ecological information in 10 the planning and development of resource-oriented projects; 11 and
- 12 (viii) assist the environmental quality council 13 established by 5-16-101; and

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- (c) prior to making any detailed statement as provided in subsection (1)(b)(iii), the responsible state official shall consult with and obtain the comments of any state agency which has jurisdiction by law or special expertise with respect to any environmental impact involved. Copies of such statement and the comments and views of the appropriate state, federal, and local agencies which are authorized to develop and enforce environmental standards shall be made available to the governor, the environmental quality council, and the public and shall accompany the proposal through the existing agency review processes.
- (2) The department of public service regulation, in

- the exercise of its regulatory authority over rates and
- 2 charges of railroads, motor carriers, and public utilities,
- 3 is exempt from the provisions of parts 1 through 3.
- 4 (3) The issuance of a permit to drill a well for oil
- 5 or gas is not a major action of state government as that
- 6 term is used in subsection (1)(b)(iii)."
- 7 NEW SECTION. Section 2. Effective date. This act is
- 8 effective on passage and approval.

LC 0105/01 COMM. ON NATURAL RESOURCES

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WITHOUT RECOMMENDATION UN MOTION, PRINTED AND PLACED ON SECOND READING

BILL NO. 184 1 INTRODUCED BY 2 3 A BILL EOR AN ACT ENTITLED: TO DECLARE THAT THE ISSUANCE OF A PERMIT TO DRILL AN OIL OR GAS WELL IS NOT A MAJOR ACTION OF STATE 6 7 GOVERNMENT UNDER THE PROVISIONS OF THE MONTANA ENVIRONMENTAL POLICY ACT; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE." 8

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10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

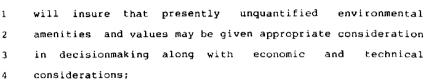
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12 "75-1-201. General directions -- environmental impact

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14 to the fullest extent possible:

- (a) the policies, regulations, and laws of the state shall be interpreted and administered in accordance with the policies set forth in parts 1 through 3;
- (b) all agencies of the state, except as provided in 18 19 subsection (2), shall:
 - (i) utilize a systematic, interdisciplinary approach which will insure the integrated use of the natural and social sciences and the environmental design arts in planning and in decisionmaking which may have an impact on man's environment;
- 25 (ii) identify and develop methods and procedures which



- (iii) include in every recommendation or report on proposals for projects, programs, legislation, and other major actions of state government significantly affecting the quality of the human environment, a detailed statement on:
- (A) the environmental impact of the proposed action;
- (B) any adverse environmental effects which cannot be 11 avoided should the proposal be implemented; 12
 - (C) alternatives to the proposed action;
- (D) the relationship between local short-term uses of 14 15 man's environment and the maintenance and enhancement of long-term productivity; and 16
- (E) any irreversible and irretrievable commitments of 17 resources which would be involved in the proposed action 18 should it be implemented; 19
- 20 (iv) study, develop, and describe appropriate alternatives to recommend courses of action in any proposal 21 which involves unresolved conflicts concerning alternative 22 uses of available resources; 23
- 24 (v) recognize the national and long-range character of 25 environmental problems and, where consistent with

- policies of the state, lend appropriate support to initiatives, resolutions, and programs designed to maximize national cooperation in anticipating and preventing a decline in the quality of mankind's world environment:
- 5 (vi) make available to counties, municipalities, 6 institutions, and individuals advice and information useful 7 in restoring, maintaining, and enhancing the quality of the 8 environment;
- 9 (vii) initiate and utilize ecological information in 10 the planning and development of resource-oriented projects; 11 and
 - (viii) assist the environmental quality council
 established by 5-16-101; and

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- (c) prior to making any detailed statement as provided in subsection (1)(b)(iii), the responsible state official shall consult with and obtain the comments of any state agency which has jurisdiction by law or special expertise with respect to any environmental impact involved. Copies of such statement and the comments and views of the appropriate state, federal, and local agencies which are authorized to develop and enforce environmental standards shall be made available to the governor, the environmental quality council, and the public and shall accompany the proposal through the existing agency review processes.
 - (2) The department of public service regulation, in

- the exercise of its regulatory authority over rates and
- 2 charges of railroads, motor carriers, and public utilities,
- 3 is exempt from the provisions of parts 1 through 3.
- 4 (3) The issuance of a permit to drill a well for oil
- 5 or gas is not a major action of state government as that
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19	subsection (2), shall:
20	(i) utilize a systematic, interdisciplinary approach
21	which will insure the integrated use of the natural and
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23	planning and in decisionmaking which may have an impact on

(ii) identify and develop methods and procedures which

1	will insure that presently unquantified environmental
2	amenities and values may be given appropriate consideration
3	in decisionmaking along with economic and technical
4	considerations;
5	(iii) include in every recommendation or report on
6	proposals for projects, programs, legislation, and other
7	major actions of state government significantly affecting
8	the quality of the human environment, a detailed statement
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15	man's environment and the maintenance and enhancement of
16	long-term productivity; and
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18	resources which would be involved in the proposed action
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environmental problems and, where consistent with the

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- policies of the state, lend appropriate support to initiatives, resolutions, and programs designed to maximize national cooperation in anticipating and preventing a decline in the quality of mankind's world environment;
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- 3 is exempt from the provisions of parts 1 through 3.
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8	75-1-201, MCA, TO DECLARE THAT THE ISSUANCE OF A PERMIT TO
9	DRILL AN OIL OR GAS WELL IS NOT A MAJOR ACTION OF STATE
10	GOVERNMENT UNDER THE PROVISIONS OF THE MONTANA ENVIRONMENTAL
11	POLICY ACT UNTIL A PROGRAMMATIC ENVIRONMENTAL STATEMENT IS
12	ADOPTED; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE."
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14	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
15	Section 1. Section 75-1-201, MCA, is amended to read:
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10	proposals for projects, programs, legislation, and other
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12	the quality of the human environment, a detailed statement
13	on:
14	(A) the environmental impact of the proposed action;

(D) the relationship between local short-term uses of 18 man's environment and the maintenance and enhancement of 19 20 long-term productivity; and

(C) alternatives to the proposed action;

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(B) any adverse environmental effects which cannot be

- (E) any irreversible and irretrievable commitments of 21 resources which would be involved in the proposed action 22 should it be implemented; 23
- 24 (iv) study, develop, and describe appropriate alternatives to recommend courses of action in any proposal 25

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- 1 which involves unresolved conflicts concerning alternative 2 uses of available resources:
- 3 (v) recognize the national and long-range character of environmental problems and, where consistent with the policies of the state, lend appropriate support to initiatives, resolutions, and programs designed to maximize national cooperation in anticipating and preventing a decline in the quality of mankind's world environment;

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- 9 (vi) make available to counties, municipalities, 10 institutions, and individuals advice and information useful 11 in restoring, maintaining, and enhancing the quality of the 12 environment:
- 13 (vii) initiate and utilize ecological information in 14 the planning and development of resource-oriented projects; 15 and
- 16 (viii) assist the environmental quality council 17 established by 5-16-101; and
 - (c) prior to making any detailed statement as provided in subsection (1)(b)(iii), the responsible state official shall consult with and obtain the comments of any state agency which has jurisdiction by law or special expertise with respect to any environmental impact involved. Copies of such statement and the comments and views of the appropriate state, federal, and local agencies which are authorized to develop and enforce environmental standards shall be made

- available to the governor, the environmental 2 council, and the public and shall accompany the proposal 3 through the existing agency review processes.
 - (2) The department of public service regulation, in the exercise of its regulatory authority over rates and charges of railroads, motor carriers, and public utilities. is exempt from the provisions of parts 1 through 3.
- (3) The (A) UNTIL THE BOARD OF OIL AND GAS CONSERVATION ADOPTS A PROGRAMMATIC ENVIRONMENTAL STATEMENT, 9 10 BUT NO LATER THAN JUNE 30, 1989, THE issuance of a permit to drill a well for oil or gas is not a major action of state 11 12 qovernment as that term is used in subsection (1)(b)(iii).
- 13 (B) THE BOARD OF OIL AND GAS CONSERVATION SHALL ADOPT A PROGRAMMATIC STATEMENT BY JUNE 30, 1989, THAT MUST INCLUDE 14 15 BUT NOT BE LIMITED TO:
- (I) SUCH ENVIRONMENTAL AND-CUMULATIVE IMPACTS AS MAY 16 17 BE FOUND TO BE ASSOCIATED WITH THE DRILLING FOR AND PRODUCTION OF OIL AND GAS IN THE MAJOR PRODUCING BASINS AND 18 ECOSYSTEMS IN MONTANA; 19
- (II) SUCH METHODS OF ACCOMPLISHING DRILLING AND 20 21 PRODUCTION OF OIL AND GAS AS MAY BE FOUND TO BE NECESSARY TO 22 AVOID PERMANENT IMPAIRMENT OF THE ENVIRONMENT OR TO MITIGATE LONG-TERM IMPACTS SO THAT THE ENVIRONMENT AND RENEWABLE 23 RESOURCES OF THE ECOSYSTEM MAY EITHER BE RETURNED TO 24 CONDITIONS SIMILAR TO THOSE EXISTING BEFORE DRILLING OR 25

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- 1 PRODUCTION OCCURS OR CONDITIONS THAT REFLECT A NATURAL
 2 PROGRESSION OF ENVIRONMENTAL CHANGE;
- 3 (III) THE PROCESS THAT WILL BE EMPLOYED BY THE BOARD OF
 4 OIL AND GAS CONSERVATION TO EVALUATE SUCH ENVIRONMENTAL
 5 IMPACTS OF INDIVIDUAL DRILLING PROPOSALS AS MAY BE FOUND TO
 6 EXIST;
- 7 (IV) AN APPROPRIATE METHOD FOR INCORPORATING SUCH
 8 ENVIRONMENTAL REVIEW AS MAY BE FOUND TO BE NECESSARY INTO
 9 THE BOARD'S RULES AND DRILL PERMITTING PROCESS AND FOR
 10 ACCOMPLISHING THE REVIEW IN AN EXPEDIENT MANNER;
- 11 (V) THE MAXIMUM TIME PERIODS THAT WILL BE REQUIRED TO

 12 COMPLETE THE DRILL PERMITTING PROCESS, INCLUDING ANY

 13 ENVIRONMENTAL REVIEW; AND

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(VI) A RECORD OF INFORMATION AND ANALYSIS FOR THE BOARD OF OIL AND GAS CONSERVATION TO RELY UPON IN RESPONDING TO PUBLIC AND PRIVATE CONCERNS ABOUT DRILLING AND PRODUCTION.

(C) THE GOVERNOR SHALL DIRECT AND HAVE MANAGEMENT

- RESPONSIBILITY FOR THE PREPARATION OF THE PROGRAMMATIC

 STATEMENT, INCLUDING RESPONSIBILITY ON BEHALF OF THE BOARD

 OF OIL AND GAS CONSERVATION FOR THE DISBURSEMENT AND

 EXPENDITURE OF FUNDS NECESSARY TO COMPLETE THE STATEMENT.

 THE FACILITIES AND PERSONNEL OF APPROPRIATE STATE AGENCIES
- 23 MUST BE USED TO THE EXTENT THE GOVERNOR DEEMS NECESSARY TO
- 24 COMPLETE THE STATEMENT. THE GOVERNOR SHALL FORWARD THE
- 25 COMPLETED DRAFT PROGRAMMATIC STATEMENT TO THE BOARD OF OIL

- AND GAS CONSERVATION FOR HEARING PURSUANT TO THE PROVISIONS
- OF THE MONTANA ADMINISTRATIVE PROCEDURE ACT, TITLE 2,
- 3 CHAPTER 4. FOLLOWING COMPLETION OF A FINAL PROGRAMMATIC
- 4 STATEMENT, THE GOVERNOR SHALL FORWARD THE STATEMENT TO THE
- 5 BOARD FOR ADOPTION AND USE IN THE ISSUANCE OF PERMITS TO
- 6 DRILL FOR OIL AND GAS."
- 7 NEW SECTION. Section 2. Effective date. This act is
- 8 effective on passage and approval.

COMMITTEE OF THE WHOLE AMENDMENT

H	n	11	S	F
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3-28-87
DATE
12:00
TIME

MR. CHAIRMAN: I MOVE TO AMEND	SB 184	
3rd reading copy	(blue) as follows:	

AMENDING THE HOUSE NATURAL RESOURCES STANDING COMMITTEE REPORT DATED 3-27-87, WHICH AMENDED SB 184

1) Amending Instruction No. 3, line 6 (the inserted material)
Following: "(i) such environmental"
Strike: "and cumulative"

ADOPT

REJECT

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Rep. Kadas

HOUSE			MARCH	27	19_ ⁸⁷
Mr. Speaker: We, the committee on		NATURAL	RESOURCES		
report	SB 184				
□ do pass □ do not pass		ncurred in concurred in TOM	JONES /	That as amended that as a mended to the statement of in	ntent attached
l. Title 1;	mo 9				

Following: "ACT"

Insert: ", UNTIL A PROGRAMMATIC ENVIRONMENTAL STATEMENT IS ADOPTED"

2. Page 4, line 4. Following: "(3)" Strike: "The"

not be limited to:

Insert: "Until the board of oil and gas conservation adopts a programmatic environmental statement, but no later than June 30, 1989, the"

3. Page 4. Following: line 6 Insert: "(a) The board of oil and gas conservation shall adopt a programmatic statement by June 30, 1989, that must include but

- (i) such environmental and cumulative impacts as may be found to be associated with the drilling for and production of oil and gas in the major producing basins and ecosystems in Montana;
- (ii) such methods of accomplishing drilling and production of oil and gas as may be found to be necessary to avoid permanent impairment of the environment or to mitigate long-term impacts so that the environment and renewable resources of the ecosystem may either be returned to conditions similar to those existing before drilling or production occurs or conditions that reflect a natural progression of environmental change;
- (iii) the process that will be employed by the board of oil and gas conservation to evaluate such environmental impacts of individual drilling proposals as may be found to exist;
- (iv) an appropriate method for incorporating such environmental review as may be found to be necessary into the board's rules and drill permitting process and for accomplishing the review in an expedient manner;

_reading copy (BLUE _) Rep. Gilbert will carry!

(v) the maximum time periods that will be required to complete the drill permitting process, including any environmental review; and

MARCH 2

(vi) a record of information and analysis for the board of oil and gas conservation to rely upon in responding to public and private concerns about drilling and production.

(b) The governor shall direct and have management responsibility for the preparation of the programmatic statement, including responsibility, on behalf of the board of oil and gas conservation, for the disbursement and expenditure of funds necessary to complete the statement. The facilities and personnel of appropriate state agencies must be used to the extent the governor deems necessary to complete the statement. The governor shall forward the completed draft programmatic statement to the board of oil and gas conservation for hearing pursuant to the provisions of the Montana Administrative Procedure Act, Title 2, chapter 4. Following completion of a final programmatic statement, the governor shall forward the statement to the board for adoption and use in the issuance of permits to drill for oil and gas."

Chairman.