- SB 91 INTRODUCED BY HAMMOND, MARKS EXCLUDE SECONDARY IMPACT PERSONS FROM HARD-ROCK MINING IMPACT PLANS AND TAX BY REQUEST OF ADMINISTRATIVE CODE COMMITTEE
 - 1/13 INTRODUCED
 - 1/13 REFERRED TO LOCAL GOVERNMENT
 - 2/23 HEARING

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- 2/23 COMMITTEE REPORT--BILL PASSED AS AMENDED
- 4/23 PLACED ON 2ND READING AT DISCRETION OF PRESIDENT 50 0

DIED IN PROCESS

50th Legislature

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enste BILL NO. _ g/ 1 2 INTRODUCED BY ILL 3 BY REQUEST OF THE ADMINISTRATIVE CODE COMMITTEE 4 A BILL FOR AN ACT ENTITLED: 5 "AN ACT TO PROVIDE THAT A HARD-ROCK MINING DEVELOPER'S IMPACT PLAN AND LOCAL TAX 6 7 PAYMENTS NEED NOT TAKE INTO ACCOUNT PERSONS MOVING INTO THE 8 AREA. OTHER THAN WORKERS AND FAMILIES OF WORKERS 9 CONSTRUCTING AND OPERATING THE MINE; AMENDING SECTIONS 90-6-301 AND 90-6-307, MCA; REPEALING RULE 8.104.203A(1), 10 ADMINISTRATIVE RULES OF MONTANA; AND PROVIDING AN IMMEDIATE 11 12 EFFECTIVE DATE." 13 14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 15 Section 1. Section 90-6-301, MCA, is amended to read: 16 "90-6-301. Declaration of necessity and purpose. (1) The large-scale development of mineral deposits in the state 17 18 causes an influx of-people into the development area of-the 19 development-many-times-larger--than--the--number--of--people 20 directly--involved--in--the--mining-operation of workers and families of workers constructing and operating the 21 development. This influx of people and the corresponding 22

increase in demand for local government facilities and 23 24 services creates a burden on the local taxpayer. There is a significant lag time between the time when additional 25

1 facilities and services must be provided and the time when additional tax revenue is available as a result of the 2 ٦ increased tax base. In addition, local government units in whatever jurisdiction the development is not located may л receive substantial adverse economic impacts without benefit 5 6 of a major increased tax base in the future. There is 7 therefore a need to provide a system to assist local government units in meeting the initial financial impact of 8 9 large-scale mineral development.

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10 (2) It is not a purpose of this part to require 11 measurement of the economic impact on local government units 12 of the entry into the area, as a result of the development, 13 of persons other than workers and families of workers constructing and operating the development or to require the 14 15 developer to help local government units finance the increase in their capital and operating costs caused by the 16 17 influx into the area of persons other than workers and families of workers constructing and operating the 18 development. However, such impact may be measured and the 19 increased costs financed in any manner mutually agreed upon 20 21 between the developer and the affected local government 22 units, including the manner set forth in this part." 23 Section 2. Section 90-6-307, MCA, is amended to read: "90-6-307. Impact plan to be submitted. (1) After an 24 application for a permit for a large-scale mineral

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1 development is made under 82-4-335, the person seeking the 2 permit shall submit to the affected counties and the board 3 impact plan describing the economic impact the an 4 large-scale mineral development will have on local government units and shall file proof of such submission to 5 the counties with the board. Whenever an environmental 6 impact statement on the permit application is prepared under 7 8 75-1-201, the lead agency shall cooperate to the fullest extent practicable with the affected local government units 9 to eliminate duplication of effort in data collection. The 10 governing bodies of the affected counties shall publish 11 notice of the submission of an impact plan at least once in 12 13 a newspaper of general circulation in the county. The 14 impact plan shall include:

15 (a) a timetable for development, including the opening16 date of the development and the estimated closing date;

17 (b) the estimated number of persons workers and
18 <u>families of workers constructing and operating the</u>
19 <u>development coming into the impacted area as a result of the</u>
20 development;

(c) the increased capital and operating cost to local government units for providing services which can be expected as a result of the development;

24 (d) the financial or other assistance the developer25 will give to local government units to meet the increased

1 need for services.

2 (2) For purposes of this part, persons other than 3 workers and families of workers constructing and operating the development are not considered as coming into the area 4 5 as a result of the development. 6 (2)(3) In the impact plan, the developer shall commit 7 itself to pay all of the increased capital and net operating 8 cost to local government units that will be a result of the 9 development, as identified in the impact plan, either from 10 tax prepayments, as provided in 90-6-309, special industrial 11 educational impact bonds, as provided in 90-6-310, or other 12 funds obtained from the developer, and shall provide a time 13 schedule within which it will do so. The plan may provide 14 for funding from other revenue sources or funding mechanisms 15 if the developer guarantees that the amount to be provided 16 from these sources will be paid.

17 (4) Upon request of the governing body of an 18 affected unit of local government, the mineral developer, 19 prior to the end of the 90-day review period, shall provide 20 financial or other assistance as necessary to prepare for 21 and evaluate the impact plan. The governing body of the 22 affected county must contract with the developer to obtain 23 the requested financial assistance for each unit of local 24 government within the county. Any disbursements to a unit of 25 local government under this subsection shall be credited

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l against future tax liabilities, if any.

2 (4)(5) An affected local government unit shall, within 3 90 days after receipt of the impact plan from the developer, 4 notify the board in writing if that local government unit 5 objects to the impact plan, specifying the reasons why the 6 impact plan is objected to. During the 90-day period, an 7 affected local government unit may petition for one 30-day 8 extension by submitting a written request to the board 9 stating the need and justification for the extension. The board shall grant the extension unless it finds there is no 10 11 reasonable basis for the request. If no objection is received within the 90-day period or any extension thereof, 12 the impact plan shall be approved by the board. 13

14 (5) (6) If objections are received from a local government unit, the board shall, within 10 days, notify the 15 developer and forward a copy of the local government unit's 16 objections to the developer. The local government unit and 17 18 the developer have 30 days, or a longer period if both the 19 local government unit and the developer request an extension, to resolve the objection. If the objections are 20 not resolved, the board shall conduct a hearing on the 21 validity of the objections, which shall be held in the 22 affected county or, if objections are received from local 23 government units in more than one county, shall be held in 24 the county which, in the board's judgment, is more greatly 25

affected. The provisions of the Montana Administrative
 Procedure Act shall apply to the conduct of the hearing. The
 impact plan filed by the developer shall carry no
 presumption of correctness at the hearing.

5 (6) (7) Following the hearing, the board shall, within 6 60 days, make findings as to those portions of the impact plan which were objected to and, if appropriate, amend the 7 8 impact plan accordingly. The findings and impact plan, as 9 amended, shall be served by the board upon all parties. Any 10 local government unit or the developer, if aggrieved by the 11 decision of the board, is entitled to judicial review, as provided by Title 2, chapter 4, part 7, in the district 12 court in and for the judicial district in which the hearing 13 14 was held.

15 (77)(8) The developer shall, within 30 days of receipt 16 of the approved impact plan, provide the board with a 17 written guarantee that the developer will meet the increased 18 costs of public services and facilities as specified in the 19 approved impact plan and according to the time schedule 20 contained in the approved impact plan.

21 (8)(9) The developer may make payments as specified in 22 the approved impact plan directly to a local government unit 23 or to the board. The governing body of a local government 24 unit receiving payments shall deposit the payments into an 25 impact fund. The developer and the affected governing body

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shall each issue to the board written verification of each
 payment and its intended use in compliance with the impact
 plan. The board shall deposit payments received from a
 developer into the hard-rock mining impact account
 established by 90-6-304.

6 (9)(10) The board shall notify the department of state
7 lands of its receipt of the written guarantee of payment and
8 of any failure of the developer to comply with this section.
9 (10)(11) Upon receipt of evidence that an affected
10 local povernment unit identified is the

local government unit identified in the approved impact plan is providing or is preparing to provide an additional 11 service or facility provided for in the approved impact 12 plan, the board shall, if the hard-rock mining impact 13 account is used to deliver payments to the local government 14 unit, pay to that local government unit, in one sum or in 15 16 parts, the money from the hard-rock mining impact account 17 identified in the plan as the increased cost to the local government unit of providing that public service or 18 19 facility.

20 (11)(12) If it is determined that an objection filed by
21 an affected local government unit under subsection (4)(5) or
22 90-6-311(3) is valid and it results in some remedial order
23 by the board or court of competent jurisdiction, the local
24 government unit shall be awarded and the developer shall pay
25 reasonable costs and attorney fees associated with any

administrative or judicial appeals filed under this section.
 Any attorney fees and costs awarded shall be in addition to
 any amounts paid by the developer under this part.

fightarrow (13) Upon a determination by the department of 4 5 state lands that a permittee under 82-4-335 has become or 6 will become a large-scale mineral developer, the permittee may petition the board for a waiver of the impact plan 7 8 requirement. The board may grant a waiver or conditional waiver of this requirement only if it has provided notice 9 and opportunity for hearing to the permittee and to all 10 affected local government units. The board shall adopt 11 12 criteria under which a waiver may be granted. A waiver issued by the board may be revoked as provided in the 13 conditional waiver or if the permittee and contractors at 14 the mineral development increase their payrolls from the 15 date of the waiver by 75 or more persons, provided the 16 revocation is requested by an affected local government unit 17 and notice and opportunity for hearing are given to the 18 permittee and all affected local government units. The board 19 shall notify the board of land commissioners of any waiver 20 21 that has been revoked.

22 (13)(14) When a person who holds an operating permit 23 under 82-4-335 and who has filed an impact plan fails to 24 comply with the review and implementation requirements in 25 this part and part 4 of this chapter, the board shall

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certify to the board of land commissioners that the failure
 to comply has occurred and shall certify when a permittee
 who has previously failed to comply comes into compliance."
 <u>NEW SECTION.</u> Section 3. Repealer. Subsection (1) of
 Rule 8.104.203A, Administrative Rules of Montana, is
 repealed.

7 <u>NEW SECTION.</u> Section 4. Extension of authority. Any 8 existing authority of the hard-rock mining impact board to 9 make rules on the subject of the provisions of this act is 10 extended to the provisions of this act.

<u>NEW SECTION.</u> Section 5. Effective date. This act is
 effective on passage and approval.

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APPROVED BY COMM. On Local Government

1	SENATE BILL NO. 91
2	INTRODUCED BY HAMMOND, MARKS
3	BY REQUEST OF THE ADMINISTRATIVE CODE COMMITTEE

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A BILL FOR AN ACT ENTITLED: "AN ACT TO PROVIDE THAT A 5 HARD-ROCK MINING DEVELOPER'S IMPACT PLAN AND LOCAL TAX 6 PAYMENTS NEED NOT TAKE INTO ACCOUNT PERSONS MOVING INTO THE 7 8 AREA, OTHER THAN WORKERS AND FAMILIES OF WORKERS CONSTRUCTING AND OPERATING THE MINE; TO CLARIFY THAT THE 9 IMPACT PLAN IS APPROVED WITHOUT ANY REVIEW BY THE HARD-ROCK 10 MINING IMPACT BOARD IF NO OBJECTIONS ARE FILED WITHIN 90 11 SECTIONS 90-6-301 AND 90-6-307, MCA; 12 DAYS; AMENDING REPEALING RULE 8.104.203A(1), ADMINISTRATIVE RULES OF 13 MONTANA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE." 14 15

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 16 17 Section 1. Section 90-6-301, MCA, is amended to read: "90-6-301. Declaration of necessity and purpose. (1) 18 The large-scale development of mineral deposits in the state 19 causes an influx of-people into the development area of-the 20 development-many-times-larger--than--the--number--of--people 21 directly--involved--in--the--mining-operation of workers and 22 families of workers constructing and operating the 23 development. This influx of people and the corresponding 24 increase in demand for local government facilities and 25

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1 services creates a burden on the local taxpayer. There is a 2 significant lag time between the time when additional 3 facilities and services must be provided and the time when 4 additional tax revenue is available as a result of the 5 increased tax base. In addition, local government units in 6 whatever jurisdiction the development is not located may 7 receive substantial adverse economic impacts without benefit 8 of a major increased tax base in the future. There is 9 therefore a need to provide a system to assist local ΤC government units in meeting the initial financial impact of 11 large-scale mineral development.

12 (2) It is not a purpose of this part to require 13 measurement of the economic impact on local government units 14 of the entry into the area, as a result of the development, of persons other than workers and families of workers 15 16 constructing and operating the development or to require the developer to help local government units finance the 17 18 increase in their capital and operating costs caused by the 19 influx into the area of persons other than workers and 20 families of workers constructing and operating the 21 development. However, such impact may be measured and the 22 increased costs financed in any manner mutually agreed upon between the developer and the affected local government 23 24 units, including the manner set forth in this part." 25 Section 2. Section 90-6-307, MCA, is amended to read:

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SECOND READING

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1 "90-6-307. Impact plan to be submitted. (1) After an 2 application for a permit for a large-scale mineral development is made under 82-4-335, the person seeking the 3 permit shall submit to the affected counties and the board 4 an impact plan describing the economic impact the 5 6 large-scale mineral development will have on local 7 government units and shall file proof of such submission to the counties with the board. Whenever an environmental 8 impact statement on the permit application is prepared under 9 10 75-1-201, the lead agency shall cooperate to the fullest 11 extent practicable with the affected local government units 12 to eliminate duplication of effort in data collection. The 13 governing bodies of the affected counties shall publish 14 notice of the submission of an impact plan at least once in 15 a newspaper of general circulation in the county. The 16 impact plan shall include:

17 (a) a timetable for development, including the opening18 date of the development and the estimated closing date;

(b) the estimated number of persons workers and
families of workers constructing and operating the
development coming into the impacted area as a result of the
development;

(c) the increased capital and operating cost to local
government units for providing services which can be
expected as a result of the development;

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(d) the financial or other assistance the developer
 will give to local government units to meet the increased
 need for services.

4 (2) For purposes of this part, persons other than 5 workers and families of workers constructing and operating 6 the development are not considered as coming into the area 7 as a result of the development.

8 (2)(3) In the impact plan, the developer shall commit 9 itself to pay all of the increased capital and net operating 10 cost to local government units that will be a result of the 11 development, as identified in the impact plan, either from tax prepayments, as provided in 90-6-309, special industrial 12 13 educational impact bonds, as provided in 90-6-310, or other funds obtained from the developer, and shall provide a time 14 15 schedule within which it will do so. The plan may provide 16 for funding from other revenue sources or funding mechanisms 17 if the developer guarantees that the amount to be provided 18 from these sources will be paid.

19 (3)(4) Upon request of the governing body of an affected unit of local government, the mineral developer, 21 prior to the end of the 90-day review period, shall provide 22 financial or other assistance as necessary to prepare for 23 and evaluate the impact plan. The governing body of the 24 affected county must contract with the developer to obtain 25 the requested financial assistance for each unit of local

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government within the county. Any disbursements to a unit of
 local government under this subsection shall be credited
 against future tax liabilities, if any.

+4+(5) An affected local government unit shall, within 4 90 days after receipt of the impact plan from the developer. 5 notify the board in writing if that local government unit 6 7 objects to the impact plan, specifying the reasons why the impact plan is objected to. During the 90-day period, an 8 9 affected local government unit may petition for one 30-day extension by submitting a written request to the board 10 stating the need and justification for the extension. The 11 board shall grant the extension unless it finds there is no 12 reasonable basis for the request. If no objection is 13 received within the 90-day period or any extension thereof, 14 the impact plan shall-be IS approved WITHOUT ANY REVIEW by 15 16 the board.

(5)(6) If objections are received from a local 17 government unit, the board shall, within 10 days, notify the 18 developer and forward a copy of the local government unit's 19 objections to the developer. The local government unit and 20 the developer have 30 days, or a longer period if both the 21 local government unit and the developer request an 22 extension. to resolve the objection. If the objections are 23 not resolved, the board shall conduct a hearing on the 24 validity of the objections, which shall be held in the 25

1 affected county or, if objections are received from local 2 government units in more than one county, shall be held in 3 the county which, in the board's judgment, is more greatly 4 affected. The provisions of the Montana Administrative 5 Procedure Act shall apply to the conduct of the hearing. The 6 impact plan filed by the developer shall carry no 7 presumption of correctness at the hearing.

8 (6)(7) Following the hearing, the board shall, within 9 60 days, make findings as to those portions of the impact plan which were objected to and, if appropriate, amend the 10 impact plan accordingly. The findings and impact plan, as 11 12 amended, shall be served by the board upon all parties. Any local government unit or the developer, if aggrieved by the 13 decision of the board, is entitled to judicial review, as 14 provided by Title 2, chapter 4, part 7, in the district 15 court in and for the judicial district in which the hearing 16 17 was held.

18 (7)(8) The developer shall, within 30 days of receipt 19 of the approved impact plan, provide the board with a 20 written guarantee that the developer will meet the increased 21 costs of public services and facilities as specified in the 22 approved impact plan and according to the time schedule 23 contained in the approved impact plan.

the approved impact plan directly to a local government unit

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1 or to the board. The governing body of a local government 2 unit receiving payments shall deposit the payments into an 3 impact fund. The developer and the affected governing body shall each issue to the board written verification of each 4 5 payment and its intended use in compliance with the impact 6 plan. The board shall deposit payments received from a developer into the hard-rock mining impact account 7 8 established by 90-6-304.

9 (9)(10) The board shall notify the department of state 10 lands of its receipt of the written guarantee of payment and of any failure of the developer to comply with this section. 11 12 (10)(11) Upon receipt of evidence that an affected 13 local government unit identified in the approved impact plan 14 is providing or is preparing to provide an additional service or facility provided for in the approved impact 15 16 plan, the board shall, if the hard-rock mining impact 17 account is used to deliver payments to the local government 18 unit, pay to that local government unit, in one sum or in 19 parts, the money from the hard-rock mining impact account identified in the plan as the increased cost to the local 20 government unit of providing that public service or 21 22 facility.

23 (111)(12) If it is determined that an objection filed by
24 an affected local government unit under subsection (4)(5) or
25 90-6-311(3) is valid and it results in some remedial order

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by the board or court of competent jurisdiction, the local
 government unit shall be awarded and the developer shall pay
 reasonable costs and attorney fees associated with any
 administrative or judicial appeals filed under this section.
 Any attorney fees and costs awarded shall be in addition to
 any amounts paid by the developer under this part.

7 (12)(13) Upon a determination by the department of 8 state lands that a permittee under 82-4-335 has become or 9 will become a large-scale mineral developer, the permittee 10 may petition the board for a waiver of the impact plan 11 requirement. The board may grant a waiver or conditional 12 waiver of this requirement only if it has provided notice 13 and opportunity for hearing to the permittee and to all 14 affected local government units. The board shall adopt criteria under which a waiver may be granted. A waiver 15 16 issued by the board may be revoked as provided in the conditional waiver or if the permittee and contractors at 17 18 the mineral development increase their payrolls from the date of the waiver by 75 or more persons, provided the 19 20 revocation is requested by an affected local government unit 21 and notice and opportunity for hearing are given to the 22 permittee and all affected local government units. The board 23 shall notify the board of land commissioners of any waiver that has been revoked. 24

25 (13)(14) When a person who holds an operating permit

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1 under 82-4-335 and who has filed an impact plan fails to 2 comply with the review and implementation requirements in this part and part 4 of this chapter, the board shall 3 certify to the board of land commissioners that the failure 4 to comply has occurred and shall certify when a permittee 5 who has previously failed to comply comes into compliance." б NEW SECTION. Section 3. Repealer. Subsection (1) of 7 Rule 8.104.203A, Administrative Rules of Montana, is 8 9 repealed.

10 <u>NEW SECTION.</u> Section 4. Extension of authority. Any 11 existing authority of the hard-rock mining impact board to 12 make rules on the subject of the provisions of this act is 13 extended to the provisions of this act.

14 <u>NEW SECTION.</u> Section 5. Effective date. This act is
15 effective on passage and approval.

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