SB 47 INTRODUCED BY GAGE STATE-TRIBAL COOPERATIVE AGREEMENTS TO ASSESS AND COLLECT TAXES

BY REQUEST OF DEPARTMENT OF REVENUE, COMMITTEE ON INDIAN AFFAIRS, AND REVENUE OVERSIGHT COMMITTEE

1/06 1/06 1/06 1/09 1/13	INTRODUCED FISCAL NOTE REQUESTED REFERRED TO TAXATION FISCAL NOTE RECEIVED HEARING	
1/13	COMMITTEE REPORTBILL PASSED AS AMENDED	
1/15	2ND READING PASSED 50	0
1/17	3RD READING PASSED 48	2
2/04 3/12	TRANSMITTED TO HOUSE REFERRED TO TAXATION HEARING	
3/12	COMMITTEE REPORTBILL NOT PASSED	
3/17		10
3/17	RETURNED TO SENATE NOT CONCURRED	

1	SENATE BILL NO. 47
2	INTRODUCED BY GATE
3	BY REQUEST OF THE DEPARTMENT OF REVENUE,
4	THE COMMITTEE ON INDIAN AFFAIRS, AND
5	THE REVENUE OVERSIGHT COMMITTEE
6	
7	A BILL FOR AN ACT ENTITLED: "AN ACT AUTHORIZING
8	STATE-TRIBAL COOPERATIVE AGREEMENTS FOR ASSESSMENT AND
9	COLLECTION OF ANY TAX OR LICENSE OR PERMIT FEE LAWFULLY
10	IMPOSED; PROVIDING FOR DISTRIBUTION OF REVENUE COLLECTED;
11	AND AMENDING SECTIONS 15-1-501, 15-1-502, 18-11-103, AND
12	18-11-104, MCA."
13	
14	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
15	Section 1. Section 15-1-501, MCA, is amended to read:
16	"15-1-501. Disposition of moneys from certain
17	designated license and other taxes. Unless a state-tribal
18	cooperative agreement entered into pursuant to Title 18,
19	chapter 11, for the assessment and collection of a tax or
20	license or permit fee provides a different procedure for
21	sharing revenue with a tribal government:
22	(1) The the state treasurer shall deposit to the
23	credit of the state general fund all moneys received by him
24	from the collection of:
25	(a) fees from driver's licenses, motorcycle

1	endorsements, and duplicate driver's licenses as provided in
2	61-5-121;
3	(b) electrical energy producer's license taxes under
4	chapter 51;
5	(c) severance taxes allocated to the general fund
6	under chapter 36;
7	(d) liquor license taxes under Title 16;
8	(e) telephone [company] license taxes under chapter
9	53; and
10	(f) inheritance and estate taxes under Title 72,
11	chapter 16+ <u>;</u>
12	(2) Seventy-five seventy-five percent of all moneys
13	received from the collection of income taxes under chapter
14	30 and corporation license and income taxes under chapter
15	31, except as provided in 15-31-702, shall be deposited in
16	the general fund subject to the prior pledge and
17	appropriation of such income tax and corporation license tax
18	collections for the payment of long-range building program
19	bonds. The remaining 25% of the proceeds of the corporation
20	license tax, excluding that allocated to the counties under
21	15-31-702, corporation income tax, and income tax shall be
22	deposited to the credit of the state special revenue fund

ter 51; (c) severance taxes allocated to the general fund r chapter 36; (d) liquor license taxes under Title 16; telephone [company] license taxes under chapter and (f) inheritance and estate taxes under Title 72, ter 16-; (2) Seventy-five seventy-five percent of all moneys ived from the collection of income taxes under chapter nd corporation license and income taxes under chapter except as provided in 15-31-702, shall be deposited in general fund subject to the prior pledge and opriation of such income tax and corporation license tax ections for the payment of long-range building program s. The remaining 25% of the proceeds of the corporation nse tax, excluding that allocated to the counties under 11-702, corporation income tax, and income tax shall be sited to the credit of the state special revenue fund for state equalization aid to the public schools of Montana. 23 24 (3) The the state treasurer shall also deposit to the credit of the state general fund all moneys received by him

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from the collection of license taxes, fees, and all net revenues and receipts from all other sources under the operation of the Montana Alcoholic Beverage Code: and

- (4) Thirty-three thirty-three and one-third percent of the total collections of the oil severance tax under chapter 36 shall be deposited into the local government block grant account within the state special revenue fund. After the distribution provided for in 15-36-112, the remainder of the oil severance tax collections shall be deposited in the general fund."
- Section 2. Section 15-1-502, MCA, is amended to read:

 "15-1-502. Suspense account for receipts, and refunds, and revenue to be shared under state-tribal agreement. The department of revenue shall establish a suspense account in the state treasury for the purpose of conveniently processing receipts, and for paying refunds for overpayments of inheritance taxes collected by county treasurers and all other taxes collected by the department, and for making payments of revenue to be shared with tribal governments under a state-tribal cooperative agreement entered into pursuant to Title 18, chapter 11. All moneys received by the department shall be temporarily credited by the state treasurer to the department's suspense account. Each month the department of revenue shall send to the department of administration a distribution sheet designating the amount

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- to be deposited in each treasury fund and in each account

 and the amount to be paid to tribal governments under a

 state-tribal cooperative agreement."
- Section 3. Section 18-11-103, MCA, is amended to read:

 "18-11-103. Authorization to enter agreement -
 general contents. (1) Any one or more public agencies may

 enter into an agreement with any one or more tribal

 governments to:
- 9 (a) perform any administrative service, activity, or
 10 undertaking that any of the public agencies or tribal
 11 governments entering into the contract is authorized by law
 12 to perform; and
- 13 (b) assess and collect any tax or license or permit
 14 fee lawfully imposed by the tribal government and public
 15 agencies and to share the revenues from such assessment and
 16 collection.
- 17 (2) The agreement shall be authorized and approved by
 18 the governing body of each party to the agreement.
- 19 (2)(3) The agreement shall set forth fully the powers, 20 rights, obligations, and responsibilities of the parties to 21 the agreement."
- Section 4. Section 18-11-104, MCA, is amended to read:
 "18-11-104. Detailed contents of agreement. The
 agreement authorized by 18-11-103 shall specify the

following:

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<u>.</u>		103	datacron,

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- (2) the precise organization, composition, and nature of any separate legal entity created thereby;
- (3) the purpose of the agreement;
- (4) the manner of financing the agreement and establishing and maintaining a budget therefor;
- 7 (5) the method to be employed in accomplishing the 8 partial or complete termination of the agreement and for 9 disposing of property upon such partial or complete 10 termination:
- 11 (6) provision for administering the agreement, which 12 may include creation of a joint board responsible for such 13 administration:
 - (7) the manner of acquiring, holding, and disposing of real and personal property used in the agreement;
 - (8) when an agreement involves law enforcement:
- 17 (a) the minimum training standards and qualifications
 18 of law enforcement personnel;
 - (b) the respective liability of each public agency and tribal government for the actions of law enforcement officers when acting under the provisions of an agreement;
- 22 (c) the minimum insurance required of both the public
- 23 agency and the tribal government; and
- 24 (d) the exact chain of command to be followed by law
 25 enforcement officers acting under the provisions of an

1 agreement; and

- 2 <u>{9} when an agreement involves the assessment and</u>
 3 <u>collection of any tax or license or permit fee, the</u>
 4 <u>procedure for determining the amount and distribution of the</u>
 5 revenue shared with the tribal government; and
- 6 (9)(10) any other necessary and proper matters."
- 7 NEW SECTION. Section 5. Agreements on taxation -tribal government share deducted before calculation of other 8 9 distributions. In calculating the distribution of the 10 revenue from any tax or license or permit fee collected 11 pursuant to a state-tribal cooperative agreement, the tribal 12 government shall receive its share as provided in the 13 agreement, notwithstanding a contrary statutory distribution formula. For purposes of distribution of the remainder, the 14 15 statutory distribution formula must apply as if the amount 16 remaining after the tribal government receives its share 17 were the total revenue collected from the tax or license or 18 permit fee.
- NEW SECTION. Section 6. Codification instruction.
 Section 5 is intended to be codified as an integral part of
 Title 15, chapter 1, part 5, and the provisions of Title 15,
 chapter 1, part 5, apply to section 5.
- NEW SECTION. Section 7. Extension of authority. Any existing authority of the department of revenue to make rules on the subject of the provisions of this act is

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extended to the provisions of this act.

-End-

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for SB047, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

An act authorizing state-tribal cooperative agreements for assessment and collection of any tax or license or permit fee lawfully imposed; providing for distribution of revenue collected; and amending sections 15-1-501, 15-1-502. 18-11-103. and 18-11-104. MCA.

ASSUMPTIONS:

N/A

FISCAL IMPACT:

SB047 authorizes state-tribal agreements for the assessment and collection of taxes, licenses, and fees. The fiscal impact of this bill would depend on specific agreements from area to area.

Where state-tribal agreements would establish a mechanism to collect taxes, licenses, and fees due the state, revenue would increase.

In future agreements, where the state concurs that collection of a given tax conflicts with tribal authority or the tax exempt status of indians, revenue would decline. Both the state and the tribal government could lose revenue in instances where agreement is reached to eliminate double taxation on a reservation. However, taxpayers would benefit by an equal amount from the elimination of any instances of double taxation.

It is possible under SB047, that state-tribal agreements would cover taxes that both increase and decrease state revenue. In these cases, revenue losses in some areas would be offset by gains in other areas.

EFFECT ON COUNTY OR OTHER LOCAL REVENUE OR EXPENDITURES:

N/A

LONG-RANGE EFFECTS OF PROPOSED LEGISLATION:

N/A

TECHNICAL OR MECHANICAL DEFECTS IN PROPOSED LEGISLATION OR CONFLICTS WITH EXISTING LEGISLATION:

DAVID L. HUNTER, BUDGET DIRECTOR

Office of Budget and Program Planning

EL MA CACE / FRINCE STONES

DATE

Fiscal Note for SB047, as introduced.

50th Legislature

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61-5-121;

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APPROVED BY COMMITTEE ON TAXATION

2	INTRODUCED BY GAGE
3	BY REQUEST OF THE DEPARTMENT OF REVENUE,
4	THE COMMITTEE ON INDIAN AFFAIRS, AND
5	THE REVENUE OVERSIGHT COMMITTEE
6	
7	A BILL FOR AN ACT ENTITLED: "AN ACT AUTHORIZING
8	STATE-TRIBAL COOPERATIVE AGREEMENTS FOR ASSESSMENT AND
9	COLLECTION OF ANY TAX OR LICENSE OR PERMIT FEE LAWFULLY
10	IMPOSED; PROVIDING FOR DISTRIBUTION OF REVENUE COLLECTED;
11	AND AMENDING SECTIONS 15-1-501, 15-1-502, 18-11-103, AND
12	18-11-104, MCA."
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14	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
15	Section 1. Section 15-1-501, MCA, is amended to read:
16	"15-1-501. Disposition of moneys from certain
17	designated license and other taxes. Unless a state-tribal
18	cooperative agreement entered into pursuant to Title 18,
19	chapter 11, for the assessment and collection of a tax or
20	license or permit fee provides a different procedure for
21	sharing revenue with a tribal government:
22	(1) The the state treasurer shall deposit to the
23	credit of the state general fund all moneys received by him
24	from the collection of:
25	(a) fees from driver's licenses, motorcycle

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chapter 51; (c) severance taxes allocated to the general fund under chapter 36; (d) liquor license taxes under Title 16; (e) telephone [company] license taxes under chapter 53: and (f) inheritance and estate taxes under Title 72, chapter 16+; 12 (2) Seventy-five seventy-five percent of all moneys received from the collection of income taxes under chapter 30 and corporation license and income taxes under chapter 31, except as provided in 15-31-702, shall be deposited in 15 the general fund subject to the prior pledge and 16 appropriation of such income tax and corporation license tax collections for the payment of long-range building program bonds. The remaining 25% of the proceeds of the corporation license tax, excluding that allocated to the counties under 15-31-702, corporation income tax, and income tax shall be 21 deposited to the credit of the state special revenue fund

endorsements, and duplicate driver's licenses as provided in

(b) electrical energy producer's license taxes under



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for state equalization aid to the public schools of Montana.

credit of the state general fund all moneys received by him

(3) The the state treasurer shall also deposit to the

from the	colle	ction	of 1	license	tax	œs,	fees,	and	all	net
revenues	and	recei	pts	from	all	othe	er so	urces	under	the
operation	of th	he Mor	itana	Alcoho	olic	Bever	age C	ode-:	and	

(4) Thirty-three thirty-three and one-third percent of the total collections of the oil severance tax under chapter 36 shall be deposited into the local government block grant account within the state special revenue fund. After the distribution provided for in 15-36-112, the remainder of the oil severance tax collections shall be deposited in the general fund."

Section-2:--Section--15-1-502; -MCA; -is-amended-to-read:

"15-1-502:--Suspense-account-for-receipts; and-refunds; and-revenue-to-be-shared-under-state-tribal-agreement; --- The department--of-revenue-shall-establish-a-suspense-account-in the--state--treasury--for--the---purpose---of---conveniently processing-receipts; and-for-paying-refunds-for-overpayments of--inheritance-taxes-collected-by-county-treasurers-and-all other-taxes-collected-by--the--department; --and--for--making payments--of--revenue--to--be-shared-with-tribal-governments under-a--state-tribal--cooperative--agreement--entered--into pursuant--to--Title--18; -chapter-11; --All-moneys-received-by the-department-shall-be-temporarily-credited--by--the--state treasurer--to--the-department's-suspense-account; -Each-month the-department-of-revenue-shall-send-to--the--department--of administration--a--distribution-sheet-designating-the-amount

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1	to-be-deposited-in-each-treasury-fund-andineachaccount
2	andtheamounttobepaid-to-tribal-governments-under-
3	state-tribal-cooperative-agreement-"

Section 2. Section 18-11-103, MCA, is amended to read:

"18-11-103. Authorization to enter agreement -general contents. (1) Any one or more public agencies may
enter into an agreement with any one or more tribal
governments to:

- governments entering into the contract is authorized by law to perform; and
- 13 (b) assess and collect any tax or license or permit
 14 fee lawfully imposed by the tribal government and public
 15 agencies and to share the revenues from such assessment and
 16 collection.
- 17 (2) The agreement shall be authorized and approved by the governing body of each party to the agreement.
- 19 (2)(3) The agreement shall set forth fully the powers,
 20 rights, obligations, and responsibilities of the parties to
 21 the agreement."
- Section 3. Section 18-11-104, MCA, is amended to read:
 "18-11-104. Detailed contents of agreement. The
 agreement authorized by 18-11-103 shall specify the
 following:

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agreement; and

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1	(1) its duration;
2	(2) the precise organization, composition, and nature
3	of any separate legal entity created thereby;
4	(3) the purpose of the agreement;
5	(4) the manner of financing the agreement and
6	establishing and maintaining a budget therefor;
7	(5) the method to be employed in accomplishing the
8	partial or complete termination of the agreement and for
9	disposing of property upon such partial or complete
10	termination;
11	(6) provision for administering the agreement, which
12	may include creation of a joint board responsible for such
13	administration;
14	(7) the manner of acquiring, holding, and disposing of
15	real and personal property used in the agreement;
16	(8) when an agreement involves law enforcement:
17	(a) the minimum training standards and qualifications
18	of law enforcement personnel;
19	(b) the respective liability of each public agency and
20	tribal government for the actions of law enforcement
21	officers when acting under the provisions of an agreement;

(c) the minimum insurance required of both the public

(d) the exact chain of command to be followed by law

enforcement officers acting under the provisions of an

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agency and the tribal government; and

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4	procedure for determining the amount and distribution of the
5	revenue shared with the tribal government; and
6	(9)(10) any other necessary and proper matters."
7	NEW SECTION. Section 4. Agreements on taxation
8	tribal government share deducted before calculation of other
9	distributions. In calculating the distribution of the
0	revenue from any tax or license or permit fee collected
.1	pursuant to a state-tribal cooperative agreement, the tribal
. 2	government shall receive its share as provided in the
. 3	agreement, notwithstanding a contrary statutory distribution
. 4	formula. For purposes of distribution of the remainder, the
.5	statutory distribution formula must apply as if the amount
.6	remaining after the tribal government receives its share
L 7	were the total revenue collected from the tax or license or
18	permit fee.
.9	NEW SECTION. Section 5. Codification instruction.

(9) when an agreement involves the assessment and

collection of any tax or license or permit fee, the

Section 5 4 is intended to be codified as an integral part

of Title 15, chapter 1, part 5, and the provisions of Title

existing authority of the department of revenue to make

rules on the subject of the provisions of this act is

NEW SECTION. Section 6. Extension of authority. Any

15, chapter 1, part 5, apply to section 5 4.

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extended to the provisions of this act.

-End-

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50th Legislature

SB 0047/02

1	SENATE BILL NO. 47
2	INTRODUCED BY GAGE
3	BY REQUEST OF THE DEPARTMENT OF REVENUE,
4	THE COMMITTEE ON INDIAN AFFAIRS, AND
5	THE REVENUE OVERSIGHT COMMITTEE
6	
7	A BILL FOR AN ACT ENTITLED: "AN ACT AUTHORIZING
8	STATE-TRIBAL COOPERATIVE AGREEMENTS FOR ASSESSMENT AND
9	COLLECTION OF ANY TAX OR LICENSE OR PERMIT FEE LAWFULLY
.0	IMPOSED; PROVIDING FOR DISTRIBUTION OF REVENUE COLLECTED;
1	AND AMENDING SECTIONS 15-1-501, 15-1-502, 18-11-103, AND
.2	18-11-104, MCA."
.3	
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
.5	Section 1. Section 15-1-501, MCA, is amended to read:
.6	"15-1-501. Disposition of moneys from certain
.7	designated license and other taxes. Unless a state-tribal
8	cooperative agreement entered into pursuant to Title 18,
.9	chapter 11, for the assessment and collection of a tax or
20	license or permit fee provides a different procedure for
21	sharing revenue with a tribal government:
22	(1) The the state treasurer shall deposit to the
23	credit of the state general fund all moneys received by him
24	from the collection of:
25	(a) fees from driver's licenses, motorcycle

1	endorsements, and duplicate driver's licenses as provided in
2	61-5-121;
3	(b) electrical energy producer's license taxes under
4	chapter 51;
5	(c) severance taxes allocated to the general fund
6	under chapter 36;
7	(d) liquor license taxes under Title 16;
8	(e) telephone [company] license taxes under chapter
9	53; and
10	(f) inheritance and estate taxes under Title 72,
11	chapter 16= <u>:</u>
12	(2) Seventy-five seventy-five percent of all moneys
13	received from the collection of income taxes under chapter
14	30 and corporation license and income taxes under chapter
15	31, except as provided in 15-31-702, shall be deposited in
16	the general fund subject to the prior pledge and
17	appropriation of such income tax and corporation license tax
18	collections for the payment of long-range building program
19	bonds. The remaining 25% of the proceeds of the corporation
20	license tax, excluding that allocated to the counties under
21	15-31-702, corporation income tax, and income tax shall be
22	deposited to the credit of the state special revenue fund
23	for state equalization aid to the public schools of Montana.
24	(3) The the state treasurer shall also deposit to the
25	credit of the state general fund all moneys received by him

from the collection of license taxes, fees, and all net revenues and receipts from all other sources under the operation of the Montana Alcoholic Beverage Code; and

(4) Thirty-three thirty-three and one-third percent of the total collections of the oil severance tax under chapter 36 shall be deposited into the local government block grant account within the state special revenue fund. After the distribution provided for in 15-36-112, the remainder of the oil severance tax collections shall be deposited in the general fund."

Section-2:--Section--15-1-502; MCA; is-amended-to-read:

*15-1-502:--Suspense-account-for-receipts; and-refunds;

and-revenue-to-be-shared-under-state-tribal-agreement; --- The

department--of-revenue-shall-establish-a-suspense-account-in

the--state--treasury--for--the---purpose---of---conveniently

processing-receipts; and-for-paying-refunds-for-overpayments

of--inheritance-taxes-collected-by-county-treasurers-and-all

other-taxes-collected-by--the--department; --and--for--making

payments--of--revenue--to--be-shared-with-tribal-governments

under-a--state-tribal--cooperative--agreement--entered--into

pursuant--to--Title--18; -chapter-11; --All-moneys-received-by

the-department-shall-be-temporarily-credited--by--the--state

treasurer--to--the-department's-suspense-account; -Bach-month

the-department-of-revenue-shall-send-to--the--department--of

administration--a--distribution-sheet-designating-the-amount

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1	to-be-deposited-in-each-treasury-fund-and-ineachaccount
2	and-the-amount-to-be-paid-to-tribal-governments-under-
3	state-tribal-cooperative-agreement."

Section 2. Section 18-11-103, MCA, is amended to read:

"18-11-103. Authorization to enter agreement -general contents. (1) Any one or more public agencies may
enter into an agreement with any one or more tribal
governments to:

- (a) perform any administrative service, activity, or undertaking that any of the public agencies or tribal governments entering into the contract is authorized by law to perform; and
- (b) assess and collect any tax or license or permit fee lawfully imposed by the tribal government and public agencies and to share the revenues from such assessment and collection.
- 17 (2) The agreement shall be authorized and approved by 18 the governing body of each party to the agreement.
- Section 3. Section 18-11-104, MCA, is amended to read:

 "18-11-104. Detailed contents of agreement. The
 agreement authorized by 18-11-103 shall specify the
 following:

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1	(1)	its	duration;
2	(2)	the	precise

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- (2) the precise organization, composition, and nature of any separate legal entity created thereby;
 - (3) the purpose of the agreement;
- 5 (4) the manner of financing the agreement and 6 establishing and maintaining a budget therefor;
 - (5) the method to be employed in accomplishing the partial or complete termination of the agreement and for disposing of property upon such partial or complete termination;
- 11 (6) provision for administering the agreement, which 12 may include creation of a joint board responsible for such 13 administration;
 - (7) the manner of acquiring, holding, and disposing of real and personal property used in the agreement;
 - (8) when an agreement involves law enforcement:
- 17 (a) the minimum training standards and qualifications
 18 of law enforcement personnel;
 - (b) the respective liability of each public agency and tribal government for the actions of law enforcement officers when acting under the provisions of an agreement;
- (c) the minimum insurance required of both the publicagency and the tribal government; and
- 24 (d) the exact chain of command to be followed by law 25 enforcement officers acting under the provisions of an

agreement; and

2 (9) when an agreement involves the assessment and
3 collection of any tax or license or permit fee, the
4 procedure for determining the amount and distribution of the
5 revenue shared with the tribal government; and

49+(10) any other necessary and proper matters."

NEW SECTION. Section 4. Agreements on taxation — tribal government share deducted before calculation of other distributions. In calculating the distribution of the revenue from any tax or license or permit fee collected pursuant to a state-tribal cooperative agreement, the tribal government shall receive its share as provided in the agreement, notwithstanding a contrary statutory distribution formula. For purposes of distribution of the remainder, the statutory distribution formula must apply as if the amount remaining after the tribal government receives its share were the total revenue collected from the tax or license or permit fee.

NEW SECTION. Section 5. Codification instruction. Section 5 $\underline{4}$ is intended to be codified as an integral part of Title 15, chapter 1, part 5, and the provisions of Title 15, chapter 1, part 5, apply to section 5 $\underline{4}$.

NEW SECTION. Section 6. Extension of authority. Any existing authority of the department of revenue to make rules on the subject of the provisions of this act is

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extended to the provisions of this act.

-End-

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