

HOUSE JOINT RESOLUTION NO. 52

INTRODUCED BY SIMON, J. BROWN, MCCORMICK, SWYSGOOD,
BACHINI, NISBET, HANSEN, BRANDEWIE, THOMAS, GRINDE,
WALLIN, C. SMITH, JONES, KITSELMAN, COHEN, DRISCOLL,
WHALEN, PAVLOVICH, GLASER

IN THE HOUSE

APRIL 6, 1987 INTRODUCED AND REFERRED TO COMMITTEE
ON BUSINESS & LABOR.

APRIL 9, 1987 COMMITTEE RECOMMEND BILL
DO PASS AS AMENDED. REPORT ADOPTED.

APRIL 10, 1987 PRINTING REPORT.

APRIL 11, 1987 SECOND READING, DO PASS AS AMENDED.

APRIL 13, 1987 ENGROSSING REPORT.

APRIL 14, 1987 THIRD READING, PASSED.
AYES, 77; NOES, 20.

TRANSMITTED TO SENATE.

IN THE SENATE

APRIL 15, 1987 INTRODUCED AND REFERRED TO COMMITTEE
ON STATE ADMINISTRATION.

APRIL 17, 1987 COMMITTEE RECOMMEND BILL BE
CONCURRED IN. REPORT ADOPTED.

APRIL 20, 1987 SECOND READING, CONCURRED IN.

APRIL 21, 1987 THIRD READING, CONCURRED IN.
AYES, 31; NOES, 19.

RETURNED TO HOUSE.

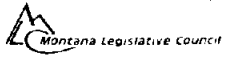
IN THE HOUSE

APRIL 21, 1987 RECEIVED FROM SENATE.

SENT TO ENROLLING.

1 House JOINT RESOLUTION NO. 52
 2 INTRODUCED BY Sen. J. Brown & Sen. David Sawyer
 3 Rep. Kevin Nisbet & Rep. Steve Gaultman
 4 in A JOINT RESOLUTION OF THE SENATE AND THE HOUSE OF
 5 REPRESENTATIVES OF THE STATE OF MONTANA CONCERNING THE
 6 PRINTING OF DOCUMENTS BY AND FOR STATE GOVERNMENT;
 7 ESTABLISHING A PRINTING ADVISORY COUNCIL; REQUESTING AN
 8 INTERIM STUDY OF STATE PRINTING AND DUPLICATING PROCEDURES;
 9 AND REQUIRING A REPORT OF THE FINDINGS OF THE STUDY TO THE
 10 51ST LEGISLATURE.
 11
 12 WHEREAS, the efficient functioning of state and local
 13 governments relies upon the rapid, unimpeded flow of
 14 information to and between agencies and the public; and
 15 WHEREAS, the printed document is a singularly important
 16 instrument in the information process; and
 17 WHEREAS, the expanding use of computer technology has
 18 obscured the differentiations between the various elements
 19 of or crafts involved in the production of printed
 20 documents; and
 21 WHEREAS, the Legislature intends that the state obtain
 22 printing services at the lowest possible cost that will
 23 assure expeditious and timely delivery of printed products;
 24 and
 25 WHEREAS, the Legislature intends that printing for

1 state government be performed by private industry whenever
 2 it is cost effective to do so; and
 3 WHEREAS, state government agencies and political
 4 subdivisions have acquired printing equipment and recruited
 5 and trained personnel to operate the equipment; and
 6 WHEREAS, the taxpayers of Montana have borne the cost
 7 of the investment in publicly owned, nontaxable printing
 8 equipment and the costs of operation and production; and
 9 WHEREAS, it has been asserted that the publicly owned
 10 printing equipment is used to produce printing and other
 11 work that was formerly produced or is now capable of being
 12 produced by private industry and that the business thus
 13 denied to private industry has reduced the income of
 14 taxpaying businesses and reduced employment in the private
 15 sector; and
 16 WHEREAS, the Legislature intends that specifications
 17 for the bidding of printing provide for the most efficient
 18 operation of government and be written in terms that will
 19 allow Montana printers ample opportunity to bid
 20 successfully; and
 21 WHEREAS, the Legislature intends that the internal
 22 printing activities of government operate in the most
 23 cost-effective manner possible; and
 24 WHEREAS, it has been argued that in many cases the cost
 25 of printing produced on publicly owned equipment is equal to



1 or exceeds the cost of producing the same printing by
2 private industry.

3
4 NOW, THEREFORE, BE IT RESOLVED BY THE SENATE AND THE HOUSE
5 OF REPRESENTATIVES OF THE STATE OF MONTANA:

6 That a Printing Advisory Council be established by the
7 Department of Administration to promote cooperation and
8 understanding between state government officials and private
9 printers of Montana, to assist in the formulation and
10 implementation of printing specifications, and to assure
11 that state printing is performed by private industry in all
12 instances in which it is beneficial to the public interest.
13 The Legislature intends that this council be composed of:

14 (1) at least four representatives of Montana's
15 printing industry;

16 (2) at least one representative of the Department of
17 Administration; and

18 (3) at least three representatives of other state
19 agencies operating internal printing facilities.

20 BE IT FURTHER RESOLVED, that an appropriate interim
21 committee be assigned to study:

22 (1) the cost efficiency of the printing procurement
23 procedures of state government;

24 (2) all internal printing and printing-related
25 operations and the cost effectiveness of each organization;

1 (3) the definition of printing and the clarification
2 of the elements of the printing process that normally and
3 inextricably fall within the operations of government, the
4 identification of public documents, and the establishment of
5 criteria for operations, processes, and functions that for
6 reasons of internal efficiency, timeliness, or economy do
7 not lend themselves to bidding by private printers;

8 (4) the formulation of legislative policy and
9 administrative procedures to require state and local
10 governments to contract with private printers to the maximum
11 extent possible consistent with the demands of economy and
12 timely service; and

13 (5) specifications for state printing contracts that
14 will encourage Montana printers to submit bids with
15 reasonable expectation of selection to perform the work
16 within the competitive process.

17 BE IT FURTHER RESOLVED, that state agencies and private
18 printers cooperate fully with the interim committee and the
19 Department of Administration.

20 BE IT FURTHER RESOLVED, that the interim committee
21 report the findings of the study to the 51st Legislature
22 and, if necessary, draft legislation to implement its
23 recommendations.

-End-

APPROVED BY COMM. ON BUSINESS AND LABOR

1 HOUSE JOINT RESOLUTION NO. 52
 2 INTRODUCED BY SIMON, J. BROWN, MCCORMICK, SWYSGOOD,
 3 BACHINI, NISBET, HANSEN, BRANDEWIE, THOMAS, GRINDE,
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6
 7 A JOINT RESOLUTION OF THE SENATE AND THE HOUSE OF
 8 REPRESENTATIVES OF THE STATE OF MONTANA CONCERNING THE
 9 PRINTING OF DOCUMENTS BY AND FOR STATE GOVERNMENT;
 10 ESTABLISHING A PRINTING ADVISORY COUNCIL; REQUESTING AN
 11 INTERIM STUDY OF STATE PRINTING AND DUPLICATING PROCEDURES;
 12 REQUESTING THE DEPARTMENT OF ADMINISTRATION TO REIMBURSE THE
 13 LEGISLATIVE COUNCIL FOR THE COSTS OF THE INTERIM STUDY AND
 14 TO ACCEPT VOLUNTARY CONTRIBUTIONS FROM PRIVATE PRINTERS; AND
 15 REQUIRING A REPORT OF THE FINDINGS OF THE STUDY TO THE 51ST
 16 LEGISLATURE.

17
 18 WHEREAS, the efficient functioning of state ~~and local~~
 19 ~~governments~~ GOVERNMENT relies upon the rapid, unimpeded flow
 20 of information to and between agencies and the public; and

21 WHEREAS, the printed document is a singularly important
 22 instrument in the information process; and

23 WHEREAS, the expanding use of computer technology has
 24 obscured the differentiations between the various elements
 25 of or crafts involved in the production of printed

1 documents; and

2 WHEREAS, the Legislature intends that the state obtain
 3 printing services at the lowest possible cost that will
 4 assure expeditious and timely delivery of printed products;
 5 and

6 WHEREAS, the Legislature intends that printing for
 7 state government be performed by private industry whenever
 8 it is cost effective to do so; and

9 WHEREAS, state government agencies ~~and--political~~
 10 ~~subdivisions~~ have acquired printing equipment and recruited
 11 and trained personnel to operate the equipment; and

12 WHEREAS, the taxpayers of Montana have borne the cost
 13 of the investment in publicly owned, nontaxable printing
 14 equipment and the costs of operation and production; and

15 WHEREAS, it has been asserted that the publicly owned
 16 printing equipment is used to produce printing and other
 17 work that was formerly produced or is now capable of being
 18 produced by private industry and that the business thus
 19 denied to private industry has reduced the income of
 20 taxpaying businesses and reduced employment in the private
 21 sector; and

22 WHEREAS, the Legislature intends that specifications
 23 for the bidding of printing provide for the most efficient
 24 operation of government and be written in terms that will
 25 allow Montana printers ample opportunity to bid



1 successfully; and

2 WHEREAS, the Legislature intends that the internal
3 printing activities of government operate in the most
4 cost-effective manner possible; and

5 WHEREAS, it has been argued that in many cases the cost
6 of printing produced on publicly owned equipment is equal to
7 or exceeds the cost of producing the same printing by
8 private industry.

9

10 NOW, THEREFORE, BE IT RESOLVED BY THE SENATE AND THE HOUSE
11 OF REPRESENTATIVES OF THE STATE OF MONTANA:

12 That a Printing Advisory Council be established by the
13 Department of Administration to promote cooperation and
14 understanding between state government officials and private
15 printers of Montana, to assist in the formulation and
16 implementation of printing specifications, and to assure
17 that state printing is performed by private industry in all
18 instances in which it is beneficial to the public interest.
19 The Legislature intends that this council be composed of:

20 (1) at least four representatives of Montana's
21 printing industry;

22 (2) at least one representative of the Department of
23 Administration; and

24 (3) at least three representatives of other state
25 agencies operating internal printing facilities.

1 BE IT FURTHER RESOLVED, that an appropriate interim
2 committee be assigned to study:

3 (1) the cost efficiency of the printing procurement
4 procedures of state government;

5 (2) all internal printing and printing-related
6 operations and the cost effectiveness of each organization;

7 (3) the definition of printing and the clarification
8 of the elements of the printing process that normally and
9 inextricably fall within the operations of government, the
10 identification of public documents, and the establishment of
11 criteria for operations, processes, and functions that for
12 reasons of internal efficiency, timeliness, or economy do
13 not lend themselves to bidding by private printers;

14 (4) the formulation of legislative policy and
15 administrative procedures to require state ~~and local~~
16 ~~governments~~ GOVERNMENT to contract with private printers to
17 the maximum extent possible consistent with the demands of
18 economy and timely service; and

19 (5) specifications for state printing contracts that
20 will encourage Montana printers to submit bids with
21 reasonable expectation of selection to perform the work
22 within the competitive process.

23 BE IT FURTHER RESOLVED, THAT THE DEPARTMENT OF
24 ADMINISTRATION REIMBURSE THE LEGISLATIVE COUNCIL FOR ALL
25 COSTS OF THE INTERIM COMMITTEE, INCLUDING COMPENSATION AND

1 EXPENSES UNDER 5-2-302, NECESSARY SUPPLIES AND MATERIALS,
2 POSTAGE, PRINTING OF REPORTS, AND OTHER NORMAL AND CUSTOMARY
3 COSTS OF AN INTERIM STUDY.

4 BE IT FURTHER RESOLVED, THAT PRIVATE PRINTERS BE
5 ENCOURAGED TO VOLUNTARILY ASSIST THE DEPARTMENT OF
6 ADMINISTRATION IN THE REIMBURSEMENT OF THE COSTS OF THE
7 INTERIM STUDY AND THAT THE DEPARTMENT OF ADMINISTRATION MAY
8 ACCEPT VOLUNTARY CONTRIBUTIONS FROM PRIVATE PRINTERS FOR THE
9 PURPOSE OF REIMBURSEMENT OF COSTS OF THE INTERIM STUDY.

10 BE IT FURTHER RESOLVED, that state agencies and private
11 printers cooperate fully with the interim committee and the
12 Department of Administration.

13 BE IT FURTHER RESOLVED, that the interim committee
14 report the findings of the study to the 51st Legislature
15 and, if necessary, draft legislation to implement its
16 recommendations.

-End-

1 HOUSE JOINT RESOLUTION NO. 52

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 3 BACHINI, NISBET, HANSEN, BRANDEWIE, THOMAS, GRINDE,
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 10 ESTABLISHING A PRINTING ADVISORY COUNCIL; REQUESTING AN
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 12 ~~REQUESTING THE DEPARTMENT OF ADMINISTRATION TO REIMBURSE THE~~
 13 ~~LEGISLATIVE COUNCIL FOR THE COSTS OF THE INTERIM STUDY AND~~
 14 ~~TO ACCEPT VOLUNTARY CONTRIBUTIONS FROM PRIVATE PRINTERS;~~ AND
 15 REQUIRING A REPORT OF THE FINDINGS OF THE STUDY TO THE 51ST
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 18 WHEREAS, the efficient functioning of state ~~and local~~
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 20 of information to and between agencies and the public; and

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 22 instrument in the information process; and

23 WHEREAS, the expanding use of computer technology has
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 25 of or crafts involved in the production of printed

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2 WHEREAS, the Legislature intends that the state obtain
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9 WHEREAS, state government agencies ~~and political~~
 10 ~~subdivisions~~ have acquired printing equipment and recruited
 11 and trained personnel to operate the equipment; and

12 WHEREAS, the taxpayers of Montana have borne the cost
 13 of the investment in publicly owned, nontaxable printing
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15 WHEREAS, it has been asserted that the publicly owned
 16 printing equipment is used to produce printing and other
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24 ~~ADMINISTRATION--REIMBURSE--THE--LEGISLATIVE--COUNCIL--FOR--ALL~~
25 ~~COSTS--OF--THE--INTERIM--COMMITTEE,--INCLUDING--COMPENSATION--AND~~

1 EXPENSES--UNDER--5-2-3027--NECESSARY-SUPPLIES-AND-MATERIALS,
2 POSTAGE,--PRINTING-OF-REPORTS,--AND-OTHER-NORMAL-AND-CUSTOMARY
3 COSTS-OF-AN-INTERIM-STUDY;

4 BE--IT--FURTHER--RESOLVED,--THAT--PRIVATE--PRINTERS--BE
5 ENCOURAGED---TO---VOLUNTARILY---ASSIST---THE--DEPARTMENT--OF
6 ADMINISTRATION-IN-THE-REIMBURSEMENT--OF--THE--COSTS--OF--THE
7 INTERIM--STUDY-AND-THAT-THE-DEPARTMENT-OF-ADMINISTRATION-MAY
8 ACCEPT-VOLUNTARY-CONTRIBUTIONS-FROM-PRIVATE-PRINTERS-FOR-THE
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HOUSE JOINT RESOLUTION NO. 52

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4 BE--IT--FURTHER--RESOLVED,--THAT--PRIVATE--PRINTERS--BE
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6 ADMINISTRATION--IN--THE--REIMBURSEMENT--OF--THE--COSTS--OF--THE
7 INTERIM--STUDY--AND--THAT--THE--DEPARTMENT--OF--ADMINISTRATION--MAY
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