HOUSE BILL NO. 804

INTRODUCED BY JENKINS

IN THE HOUSE

FEBRUARY 17, 1987	INTRODUCED AND REFERRED TO COMMITTEE ON AGRICULTURE, LIVESTOCK & IRRIGATION.
FEBRUARY 21, 1987	COMMITTEE RECOMMEND BILL DO PASS AS AMENDED. REPORT ADOPTED.
FEBRUARY 23, 1987	PRINTING REPORT.
FEBRUARY 24, 1987	SECOND READING, DO PASS AS AMENDED.
	ON MOTION, RULES SUSPENDED AND BILL PLACED ON THIRD READING THIS DAY.
	THIRD READING, PASSED. AYES, 91; NOES, 9.
	TRANSMITTED TO SENATE.
IN	THE SENATE
MARCH 2, 1987	INTRODUCED AND REFERRED TO COMMITTEE ON AGRICULTURE, LIVESTOCK & IRRIGATION.
MARCH 17, 1987	COMMITTEE RECOMMEND BILL BE CONCURRED IN AS AMENDED. REPORT ADOPTED.
MARCH 20, 1987	SECOND READING, CONCURRED IN AS AMENDED.
MARCH 23, 1987	THIRD READING, CONCURRED IN. AYES, 40; NOES, 8.
	RETURNED TO HOUSE WITH AMENDMENTS.

IN THE HOUSE

MARCH 26, 1987

RECEIVED FROM SENATE.

SECOND READING, AMENDMENTS

CONCURRED IN.

MARCH 27, 1987

THIRD READING, AMENDMENTS

CONCURRED IN.

SENT TO ENROLLING.

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1	House BILL NO. 104
2	INTRODUCED BY J. K
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4	A BILL FOR AN ACT ENTITLED: "AN ACT TO LIMIT THE PREFERENCE
5	RIGHT OF A LESSEE TO RENEW A LEASE FOR STATE AGRICULTURAL OR
6	GRAZING LAND IF THE LESSEE SUBLEASES THE LAND; AND AMENDING
7	SECTIONS 77-6-205, 77-6-208, AND 77-6-210, MCA."
8	
9	WHEREAS, section 77-6-205, MCA, provides an existing
LO	lessee of state land a preference right to renew the lease;
1	and
1.2	WHEREAS, the Montana Supreme Court in Jerke v. State
L 3	Department of Lands, 182 Mont. 294, 597 P.2d 49 (1979), held
L 4	that it is an unconstitutional application of the preference
15	right statute to allow a lessee to exercise a preference
16	right if the lessee subleases the land and does not use it
17	himself; and
18	WHEREAS, in Skillman v. Department of State Lands, 188
19	Mont. 383, 613 P.2d 1389 (1980), the Supreme Court applied
20	the rule in <u>Jerke</u> to deny a lessee a preference right to
21	lease state grazing land when the lessee did not himself use
22	such land; and
23	WHEREAS, state lands are to be held in trust for the
24	people of Montana; and

WHEREAS, allowing the preference right to be exercised

preference right if a lessee subleases state land. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: Section 1. Section 77-6-205, MCA, is amended to read: "77-6-205. Renewal leases. (1) A lessee of state land classed as agricultural, grazing, town lot, city lot, or land valuable for commercial development who has paid all rentals due from him to the state is entitled to have his lease renewed for a period not to exceed the maximum lease period provided in 77-6-109 at any time within 30 days prior to its expiration if no other applications for lease of the land have been received 30 days prior to the expiration of his lease. The renewal shall be at the rental rate provided by law for the renewal period and subject to any other conditions at the time of the renewal imposed by law as terms of the lease. ## Except as provided in [section 4], if other applications have been received, the holder of the

by a lessee who subleases the land would be to install the

THEREFORE, the Legislature of the State of Montana finds it appropriate to enact legislation to limit the

lessee as the trustee of state land.

lease has the preference right to lease the land covered by

his former lease by meeting the highest bid made by any other applicant. Applications for lease of lands in this

section shall be given preference in the order of their

- 1 receipt at the office of the department.
- 2 (2) The board shall accept the highest bid. If the 3 lessee exercises the preference right and believes the bid 4 to be excessive, he may request an administrative hearing. Such request must contain a statement of reasons why the lessee believes the bid not to be in the state's best interest and must be accompanied by a deposit equal to 20% 7 of the competitive bid in the case of grazing lands and \$1 8 per acre in the case of agricultural lands. The department 9 10 shall grant the request for a hearing if it determines that the statement indicates evidence that the bid may not be in 11 12 the state's best interests. The board may, after the hearing, reduce the rental from the amount bid if the lessee 13 14 shows that the bid is not in the best interest of the state 15 because it is above community standards for a lease of such 16 land, would cause damage to the tract, or impair its long-term productivity. If the board reduces the bid, it 17 18 shall set forth its findings and conclusions in writing and so inform the lessee and competitive bidder. It is the duty 19 20 of the board to secure the best lessees possible, so that 21 the state may receive the maximum return possible with the 22 least injury occurring to the land.
- 23 (3) A renewal lease may be canceled pursuant to 24 77-6-113, 77-6-208, 77-6-209, or 77-6-210 for a violation by 25 the lessee that occurred during the previous lease term but

- no more than 3 years prior to the date on which the notice
- 2 of cancellation required by 77-6-211 is issued.
- 3 Cancellation procedures instituted but not completed before
- 4 renewal are applicable to the renewal lease."
- 6 "77-6-208. Assignment of leases <u>-- subleasing -- loss</u>

Section 2. Section 77-6-208, MCA, is amended to read:

- 7 of preference right. (1) Leases to state lands may be
- 8 assigned on blanks prescribed by the department, but no
- 9 assignment is binding on the state unless the assignment is
- 10 filed with the department, approved by it and payment made
- 11 of the assignment fee under 77-1-302. Preference shall
- 12 always be given to the applicant who wants the land for his
- 13 own individual use, so that the full advantage coming from
- 14 the leasing and use of the lands may reach those who
- 15 actually till the soil and so that they are not compelled to
- 16 pay a higher rental than that due the state. If a lessee
- 17 subleases state lands on terms less advantageous to the
- 18 sublessee than the terms given by the state or subleases
- 19 state lands without filing a copy of the sublease with the
- 20 department and without receiving its approval, the
- 21 department shall cancel the lease, subject to the appeal
- procedure provided in 77-6-211.
- 23 (2) The subleasing of state land may result in loss of
- 24 the preference right to renew the lease as provided in
- 25 [section 4].

1	(3) No assignment or series of assignments may be made
2	to avoid the loss of the preference right under [section
3	4)."

- Section 3. Section 77-6-210, MCA, is amended to read:
 "77-6-210. Cancellation of leases. (1) The department
 may cancel a lease for any of the following causes:
- 7 (a) fraud, misrepresentation, or concealment of facts
 8 relating to its issue, which if known would have prevented
 9 its issue in the form or to the party issued;
- 10 (b) subleasing state land in excess of the period
 11 allowed under [section 4];
- 12 <u>(c)</u> using the land for other purposes than those 13 authorized by the lease; and

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- (d) for any other cause which in the judgment of the department makes the cancellation of the lease necessary in order to do justice to all parties concerned and to protect the interests of the state.
- (2) Such--cancellation Cancellation of a lease under this section does not entitle the lessee to any refund of rentals paid or exemption from the payment of any rentals, penalties, or other compensation due the state."
- NEW SECTION. Section 4. Loss of preference right -cancellation of lease -- subleasing. (1) Except as provided
 in subsection (3), a lessee of state land classed as
 agricultural or grazing land may not exercise the preference

right provided in 77-6-205 if he subleases the land for more than 2 years in the term of the lease.

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- 3 (2) The department shall cancel a lease of state
 4 agricultural or grazing land if the lessee subleases the
 5 land for more than 3 years during the term of the lease,
 6 unless the sublease is made between members of a family as
 7 provided in subsection (3).
- 8 (3) A lessee under subsection (1) or (2) may sublease
 9 the land for a period of not more than 5 years without
 10 losing the preference right or the lease to state land if,
 11 during the term of the lease, the land is subleased only to
 12 a spouse, son, daughter, adopted child, or sibling of the
 13 lessee.
- NEW SECTION. Section 5. Extension of authority. Any existing authority of the board of land commissioners to make rules on the subject of the provisions of this act is extended to the provisions of this act.
- NEW SECTION. Section 6. Codification instruction.

 Section 4 is intended to be codified as an integral part of

 Title 77, chapter 6, part 2, and the provisions of Title 77,

 chapter 6, part 2, apply to section 4.
- NEW SECTION. Section 7. Saving clause. This act does not affect rights and duties that matured, penalties that were incurred, or proceedings that were begun before the effective date of this act.

APPROVED BY COMMITTEE ON AGRICULTURE LIVESTOCK & IRRIGATION

2	INTRODUCED BY JENKINS
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT TO LIMIT THE PREFERENCE
5	RIGHT OF A LESSEE TO RENEW A LEASE FOR STATE AGRICULTURAL OR
6	GRAZING LAND IF THE LESSEE SUBLEASES THE LAND; AND AMENDING
7	SECTIONS 77-6-205, 77-6-208, AND 77-6-210, MCA; AND
8	PROVIDING AN APPLICABILITY DATE AND AN IMMEDIATE EFFECTIVE
9	DATE."
10	
11	WHEREAS, section 77-6-205, MCA, provides an existing
12	lessee of state land a preference right to renew the lease;
13	and
14	WHEREAS, the Montana Supreme Court in Jerke v. State
15	Department of Lands, 182 Mont. 294, 597 P.2d 49 (1979), held
16	that it is an unconstitutional application of the preference
17	right statute to allow a lessee to exercise a preference
18	right if the lessee subleases the land and does not use it
19	himself; and
20	WHEREAS, in Skillman v. Department of State Lands, 188
21	Mont. 383, 613 P.2d 1389 (1980), the Supreme Court applied
22	the rule in <u>Jerke</u> to deny a lessee a preference right to
23	lease state grazing land when the lessee did not himself use
24	such land; and
25	WHEREAS, state lands are to be held in trust for the

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people of Montana; and

4	lessee as the trustee of state land.
5	THEREFORE, the Legislature of the State of Montana
6	finds it appropriate to enact legislation to limit the
7	preference right if a lessee subleases state land.
8	
9	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
10	Section 1. Section 77-6-205, MCA, is amended to read:
11	"77-6-205. Renewal leases. (1) A lessee of state land
12	classed as agricultural, grazing, town lot, city lot, or
13	land valuable for commercial development who has paid all
14	rentals due from him to the state is entitled to have his
15	lease renewed for a period not to exceed the maximum lease
16	period provided in 77-6-109 at any time within 30 days prior
17	to its expiration if no other applications for lease of the
18	land have been received 30 days prior to the expiration of
19	his lease. The renewal shall be at the rental rate provided
20	by law for the renewal period and subject to any other
21	conditions at the time of the renewal imposed by law as
22	terms of the lease. If Except as provided in [section 4], if
23	other applications have been received, the holder of the
24	lease has the preference right to lease the land covered by
25	his former lease by meeting the highest bid made by any

WHEREAS, allowing the preference right to be exercised

by a lessee who subleases the land would be to install the

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other applicant. Applications for lease of lands in this section shall be given preference in the order of their receipt at the office of the department.

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(2) The board shall accept the highest bid. If the lessee exercises the preference right and believes the bid to be excessive, he may request an administrative hearing. Such request must contain a statement of reasons why the lessee believes the bid not to be in the state's best interest and must be accompanied by a deposit equal to 20% of the competitive bid in the case of grazing lands and \$1 per acre in the case of agricultural lands. The department shall grant the request for a hearing if it determines that the statement indicates evidence that the bid may not be in the state's best interests. The board may, after the hearing, reduce the rental from the amount bid if the lessee shows that the bid is not in the best interest of the state because it is above community standards for a lease of such land, would cause damage to the tract, or impair its long-term productivity. If the board reduces the bid, it shall set forth its findings and conclusions in writing and so inform the lessee and competitive bidder. It is the duty of the board to secure the best lessees possible, so that the state may receive the maximum return possible with the least injury occurring to the land.

(3) A renewal lease may be canceled pursuant to

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77-6-113, 77-6-208, 77-6-209, or 77-6-210 for a violation by
the lessee that occurred during the previous lease term but
no more than 3 years prior to the date on which the notice
of cancellation required by 77-6-211 is issued.
Cancellation procedures instituted but not completed before
renewal are applicable to the renewal lease."

Section 2. Section 77-6-208, MCA, is amended to read: "77-6-208. Assignment of leases -- subleasing -- loss of preference right. (1) Leases to state lands may be assigned on blanks prescribed by the department, but no assignment is binding on the state unless the assignment is filed with the department, approved by it and payment made of the assignment fee under 77-1-302. Preference shall always be given to the applicant who wants the land for his own individual use, so that the full advantage coming from the leasing and use of the lands may reach those who actually till the soil and so that they are not compelled to pay a higher rental than that due the state. If a lessee subleases state lands on terms less advantageous to the sublessee than the terms given by the state or subleases state lands without filing a copy of the sublease with the department and without receiving its approval, department shall cancel the lease, subject to the appeal procedure provided in 77-6-211.

25 (2) The subleasing of state land may result in loss of

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in the term of the lease.

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the preference right to renew the lease as provided in [section 4].

3 (3) No assignment or series of assignments may be made
4 to avoid the loss of the preference right under [section
5 4]."

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- 6 Section 3. Section 77-6-210, MCA, is amended to read:
 7 "77-6-210. Cancellation of leases. (1) The department
 8 may cancel a lease for any of the following causes:
- 9 (a) fraud, misrepresentation, or concealment of facts
 10 relating to its issue, which if known would have prevented
 11 its issue in the form or to the party issued;
- (b) subleasing state land in excess of the period
 allowed under [section 4];
- 14 (c) using the land for other purposes than those
 15 authorized by the lease; and
 - (d) for any other cause which in the judgment of the department makes the cancellation of the lease necessary in order to do justice to all parties concerned and to protect the interests of the state.
- 20 <u>(2)</u> Such--cancellation <u>Cancellation of a lease under</u>
 21 <u>this section</u> does not entitle the lessee to any refund of
 22 rentals paid or exemption from the payment of any rentals,
 23 penalties, or other compensation due the state."
- NEW SECTION. Section 4. Loss of preference right -cancellation of lease -- subleasing -- PASTURING AGREEMENTS.

-5-

- 1 (1) Except as provided in subsection SUBSECTIONS (3) AND
 2 (4), a lessee of state land classed as agricultural or
 3 grazing land may not exercise the preference right provided
 4 in 77-6-205 if he subleases the land for more than 2 years
- 6 (2) The department shall cancel a lease of state
 7 agricultural or grazing land if the lessee subleases the
 8 land for more than 3 years during the term of the lease,
 9 unless the sublease is made between members of a family as
 10 provided in subsection (3).
- 11 (3) A lessee under subsection (1) or (2) may sublease
 12 the land for a period of not more than 5 years without
 13 losing the preference right or the lease to state land if,
 14 during the term of the lease, the land is subleased only to
 15 a spouse, son, daughter, adopted child, or sibling of the
 16 lessee.
- 17 (4) THE LESSEE DOES NOT LOSE THE PREFERENCE RIGHT FOR
 18 SUBLEASING AS PROVIDED UNDER THIS SECTION IF:
- 19 (A) THE SUBLEASE IS CONSIDERED TO BE A PASTURING
 20 AGREEMENT; AND
- 21 (B) THE PASTURING AGREEMENT IS APPROVED IN WRITING BY
 22 THE DEPARTMENT PRIOR TO THE INITIATION OF THE AGREEMENT.
- 23 (5) FOR PURPOSES OF THIS SECTION, A SUBLEASE MAY NOT
 24 BE CONSIDERED A PASTURING AGREEMENT UNLESS THE LESSEE
 25 PERSONALLY RETAINS ALL ELEMENTS OF MANAGEMENT AND PHYSICAL

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- 1 CONTROL OF THE LAND AND LIVESTOCK. "MANAGEMENT" MEANS BUT IS
- 2 NOT LIMITED TO:
- 3 (A) PROVIDING ALL COSTS FOR IMPROVEMENTS, LAND
- 4 MAINTENANCE, AND RANGE RENOVATION, IF RANGE RENOVATION IS
- 5 APPROVED BY THE DEPARTMENT;
- 6 (B) MAKING ALL DECISIONS REGARDING ROTATION OR OTHER
- 7 PLACEMENT OF LIVESTOCK ON STATE LAND;
- 8 (C) PROVIDING NOTIFICATION TO THE DEPARTMENT OF
- 9 TURN-IN AND TURN-OUT DATES OF THE LIVESTOCK ON STATE LAND;
- 10 AND
- 11 (D) MAKING ALL DECISIONS REGARDING PROPER RANGE
- 12 MANAGEMENT, INCLUDING PLACEMENT OF WATER, FENCING, AND SALT.
- 13 NEW SECTION. Section 5. Extension of authority. Any
- 14 existing authority of the board of land commissioners to
- 15 make rules on the subject of the provisions of this act is
- 16 extended to the provisions of this act.
- 17 NEW SECTION. Section 6. Codification instruction.
- 18 Section 4 is intended to be codified as an integral part of
- 19 Title 77, chapter 6, part 2, and the provisions of Title 77,
- 20 chapter 6, part 2, apply to section 4.
- 21 NEW SECTION. Section 7. Saving clause. This act does
- 22 not affect rights and duties that matured, penalties that
- 23 were incurred, or proceedings that were begun before the
- 24 effective date of this act.
- 25 NEW SECTION. SECTION 8. APPLICABILITY. (1) EXCEPT AS

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- PROVIDED IN SUBSECTION (2), THIS ACT DOES NOT APPLY TO A
- 2 LESSEE WHO HAS SUBLEASED STATE LAND DURING THE TERM OF AN
- 3 EXISTING STATE LEASE.
- 4 (2) THIS ACT APPLIES TO A LESSEE OF STATE AGRICULTURAL
- 5 OR GRAZING LAND IF, AFTER THE EFFECTIVE DATE OF THIS ACT,
- 6 THE LESSEE ENTERS INTO AN AGREEMENT TO SUBLEASE THE LAND TO
- 7 ANOTHER PERSON.
- 8 NEW SECTION. SECTION 9. EFFECTIVE DATE. THIS ACT IS
- 9 EFFECTIVE ON PASSAGE AND APPROVAL.

-End-

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50th Legislature HB 0804/03 HB 0804/03

1	HOUSE BILL NO. 804
2	INTRODUCED BY JENKINS
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4	A BILL FOR AN ACT ENTITLED: "AN ACT TO LIMIT THE PREFERENCE
5	RIGHT OF A LESSEE TO RENEW A LEASE FOR STATE AGRICULTURAL OR
6	GRAZING LAND IF THE LESSEE SUBLEASES THE LAND; AND AMENDING
7	SECTIONS 77-6-205, 77-6-208, AND 77-6-210, MCA; AND
8	PROVIDING AN APPLICABILITY DATE AND AN IMMEDIATE EFFECTIVE
9	DATE."
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11	WHEREAS, section 77-6-205, MCA, provides an existing
. 2	lessee of state land a preference right to renew the lease;
L 3	and
l 4	WHEREAS, the Montana Supreme Court in Jerke v. State
15	Department of Lands, 182 Mont. 294, 597 P.2d 49 (1979), held
16	that it is an unconstitutional application of the preference
17	right statute to allow a lessee to exercise a preference
18	right if the lessee subleases the land and does not use it
19	himself, and
20	WHEREAS, in Skillman v. Department of State Lands, 188
21	Mont. 383, 613 P.2d 1389 (1980), the Supreme Court applied
22	the rule in <u>Jerke</u> to deny a lessee a preference right to
23	lease state grazing land when the lessee did not himself use
24	such land; and
25	WHEREAS, state lands are to be held in trust for the

1 people of Montana; and 2 WHEREAS, allowing the preference right to be exercised 3 5 6 8 9 10 11 12 1.3 14 15 16 17 18 19 20 21 22

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by a lessee who subleases the land would be to install the lessee as the trustee of state land. THEREFORE, the Legislature of the State of Montana finds it appropriate to enact legislation to limit the preference right if a lessee subleases state land. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: Section 1. Section 77-6-205, MCA, is amended to read: "77-6-205. Renewal leases. (1) A lessee of state land classed as agricultural, grazing, town lot, city lot, or land valuable for commercial development who has paid all rentals due from him to the state is entitled to have his lease renewed for a period not to exceed the maximum lease period provided in 77-6-109 at any time within 30 days prior to its expiration if no other applications for lease of the land have been received 30 days prior to the expiration of his lease. The renewal shall be at the rental rate provided by law for the renewal period and subject to any other conditions at the time of the renewal imposed by law as terms of the lease. If Except as provided in [section 4], if 23 other applications have been received, the holder of the 24 lease has the preference right to lease the land covered by

his former lease by meeting the highest bid made by any

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other applicant. Applications for lease of lands in this section shall be given preference in the order of their receipt at the office of the department.

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- (2) The board shall accept the highest bid. If the lessee exercises the preference right and believes the bid to be excessive, he may request an administrative hearing. Such request must contain a statement of reasons why the lessee believes the bid not to be in the state's best interest and must be accompanied by a deposit equal to 20% of the competitive bid in the case of grazing lands and \$1 per acre in the case of agricultural lands. The department shall grant the request for a hearing if it determines that the statement indicates evidence that the bid may not be in the state's best interests. The board may, after the hearing, reduce the rental from the amount bid if the lessee shows that the bid is not in the best interest of the state because it is above community standards for a lease of such land, would cause damage to the tract, or impair its long-term productivity. If the board reduces the bid, it shall set forth its findings and conclusions in writing and so inform the lessee and competitive bidder. It is the duty of the board to secure the best lessees possible, so that the state may receive the maximum return possible with the least injury occurring to the land.
 - (3) A renewal lease may be canceled pursuant to

- 77-6-113, 77-6-208, 77-6-209, or 77-6-210 for a violation by
 the lessee that occurred during the previous lease term but
 no more than 3 years prior to the date on which the notice
 of cancellation required by 77-6-211 is issued.
 Cancellation procedures instituted but not completed before
 renewal are applicable to the renewal lease."
- 7 Section 2. Section 77-6-208, MCA, is amended to read: *77-6-208. Assignment of leases -- subleasing -- loss 9 of preference right. (1) Leases to state lands may be 10 assigned on blanks prescribed by the department, but no assignment is binding on the state unless the assignment is 11 12 filed with the department, approved by it and payment made of the assignment fee under 77-1-302. Preference shall 13 14 always be given to the applicant who wants the land for his own individual use, so that the full advantage coming from 15 16 the leasing and use of the lands may reach those who 17 actually till the soil and so that they are not compelled to 18 pay a higher rental than that due the state. If a lessee 19 subleases state lands on terms less advantageous to the 20 sublessee than the terms given by the state or subleases state lands without filing a copy of the sublease with the 21 22 department and without receiving its approval, 23 department shall cancel the lease, subject to the appeal 24 procedure provided in 77-6-211.
 - (2) The subleasing of state land may result in loss of

- the preference right to renew the lease as provided in [section 4].
- 3 (3) No assignment or series of assignments may be made
 4 to avoid the loss of the preference right under [section
 5 4]."
- 6 Section 3. Section 77-6-210, MCA, is amended to read:
 7 "77-6-210. Cancellation of leases. (1) The department
 8 may cancel a lease for any of the following causes:
- g (a) fraud, misrepresentation, or concealment of facts
 relating to its issue, which if known would have prevented
 its issue in the form or to the party issued;
- 12 (b) subleasing state land in excess of the period
 13 allowed under [section 4];

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- (c) using the land for other purposes than those authorized by the lease; and
- (d) for any other cause which in the judgment of the department makes the cancellation of the lease necessary in order to do justice to all parties concerned and to protect the interests of the state.
- 20 (2) Such-cancellation Cancellation of a lease under
 21 this section does not entitle the lessee to any refund of
 22 rentals paid or exemption from the payment of any rentals,
 23 penalties, or other compensation due the state."
- NEW SECTION. Section 4. Loss of preference right -
 cancellation of lease -- subleasing -- PASTURING AGREEMENTS.

- 1 (1) Except as provided in subsection SUBSECTIONS (3) AND
- 2 (4), a lessee of state land classed as agricultural or
- 3 grazing land may not exercise the preference right provided
- 4 in 77-6-205 if he subleases the land for more than 2 years
- 5 in the term of the lease.
- 6 (2) The department shall cancel a lease of state
 7 agricultural or grazing land if the lessee subleases the
- 8 land for more than 3 years during the term of the lease, 9 unless the sublease is made between members of a family as
- 10 provided in subsection (3).
- 11 (3) A lessee under subsection (1) or (2) may sublease
- 12 the land for a period of not more than 5 years without
- losing the preference right or the lease to state land if,
- 14 during the term of the lease, the land is subleased only to
- 15 a spouse, son, daughter, adopted child, or sibling of the
- 16 lessee.
- 17 (4) THE LESSEE DOES NOT LOSE THE PREFERENCE RIGHT FOR
- 18 SUBLEASING AS PROVIDED UNDER THIS SECTION IF:
- 19 (A) THE SUBLEASE IS ONE-THIRD OR LESS ACRES OF THE
- 20 LEASE;
- 21 tarte of the sublease is considered to be a pasturing
- 22 AGREEMENT; AND
- 23 (B)(C) THE PASTURING AGREEMENT IS APPROVED IN WRITING
- 24 BY THE DEPARTMENT PRIOR TO THE INITIATION OF THE AGREEMENT.
- 25 (5) FOR PURPOSES OF THIS SECTION, A SUBLEASE MAY NOT

1	BE	CONSIDERED	А	PASTURING	AGREEMENT	UNLESS	THE	LESSEE

- 2 PERSONALLY RETAINS ALL ELEMENTS OF MANAGEMENT AND PHYSICAL
- 3 CONTROL OF THE LAND AND LIVESTOCK. "MANAGEMENT" MEANS BUT IS
- 4 NOT LIMITED TO:
- 5 (A) PROVIDING ALL COSTS FOR IMPROVEMENTS, LAND
- 6 MAINTENANCE, AND RANGE RENOVATION, IF RANGE RENOVATION IS
- 7 APPROVED BY THE DEPARTMENT;
- 8 (B) MAKING ALL DECISIONS REGARDING ROTATION OR OTHER
- 9 PLACEMENT OF LIVESTOCK ON STATE LAND;
- 10 (C) PROVIDING NOTIFICATION TO THE DEPARTMENT OF
- 11 TURN-IN AND TURN-OUT DATES OF THE LIVESTOCK ON STATE LAND;
- 12 AND
- 13 (D) MAKING ALL DECISIONS REGARDING PROPER RANGE
- 14 MANAGEMENT, INCLUDING PLACEMENT OF WATER, FENCING, AND SALT.
- 15 NEW SECTION. Section 5. Extension of authority. Any
- 16 existing authority of the board of land commissioners to
- 17 make rules on the subject of the provisions of this act is
- 18 extended to the provisions of this act.
- 19 NEW SECTION. Section 6. Codification instruction.
- 20 Section 4 is intended to be codified as an integral part of
- 21 Title 77, chapter 6, part 2, and the provisions of Title 77,
- 22 chapter 6, part 2, apply to section 4.
- 23 NEW SECTION. Section 7. Saving clause. This act does
- 24 not affect rights and duties that matured, penalties that
- 25 were incurred, or proceedings that were begun before the

- effective date of this act.
- NEW SECTION. SECTION 8. APPLICABILITY. (1) EXCEPT AS
- PROVIDED IN SUBSECTION (2), THIS ACT DOES NOT APPLY TO A
- 4 LESSEE WHO HAS SUBLEASED STATE LAND DURING THE TERM OF AN
- 5 EXISTING STATE LEASE.
- 6 (2) THIS ACT APPLIES TO A LESSEE OF STATE AGRICULTURAL
- OR GRAZING LAND IF, AFTER THE EFFECTIVE DATE OF THIS ACT,
- 8 THE LESSEE ENTERS INTO AN AGREEMENT TO SUBLEASE THE LAND TO
- 9 ANOTHER PERSON.
- 10 NEW SECTION. SECTION 9. EFFECTIVE DATE. THIS ACT IS
- 11 EFFECTIVE ON PASSAGE AND APPROVAL.

-End-

HB 0804/04

50th Legislature

1	HOUSE BILL NO. 804
2	INTRODUCED BY JENKINS
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT TO LIMIT THE PREFERENCE
5	RIGHT OF A LESSEE TO RENEW A LEASE FOR STATE AGRICULTURAL OR
6	GRAZING LAND IF THE LESSEE SUBLEASES THE LAND; AND AMENDING
7	SECTIONS 77-6-205, 77-6-208, AND 77-6-210, MCA; AND
8	PROVIDING AN APPLICABILITY DATE AND AN IMMEDIATE EFFECTIVE
9	DATE."
10	
11	WHEREAS, section 77-6-205, MCA, provides an existing
12	lessee of state land a preference right to renew the lease;
13	and
14	WHEREAS, the Montana Supreme Court in Jerke v. State
15	Department of Lands, 182 Mont. 294, 597 P.2d 49 (1979), held
16	that it is an unconstitutional application of the preference
17	right statute to allow a lessee to exercise a preference
18	right if the lessee subleases the land and does not use it
19	himself; and
20	WHEREAS, in Skillman v. Department of State Lands, 188
21	Mont. 383, 613 P.2d 1389 (1980), the Supreme Court applied
22	the rule in <u>Jerke</u> to deny a lessee a preference right to
23	lease state grazing land when the lessee did not himself use
24	such land; and
25	WHEREAS, state lands are to be held in trust for the

1	people of Montana; and
2	WHEREAS, allowing the preference right to be exercised
3	by a lessee who subleases the land would be to install the
4	lessee as the trustee of state land; AND
5	WHEREAS, THERE ARE SITUATIONS WHERE A LESSEE PERMITS
6	ANOTHER PERSON TO USE ALL OR A PORTION OF A LEASE THAT
7	SHOULD NOT RESULT IN THE LOSS OF THE PREFERENCE RIGHT.
8	THEREFORE, the Legislature of the State of Montana
9	finds it appropriate to enact legislation to limit the
10	preference right if a lessee subleases state land $\underline{\text{IN CERTAIN}}$
11	CIRCUMSTANCES.
12	
13	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
14	Section 1. Section 77-6-205, MCA, is amended to read:
15	"77-6-205. Renewal leases. (1) A lessee of state land
16	classed as agricultural, grazing, town lot, city lot, or
17	land valuable for commercial development who has paid all
18	rentals due from him to the state is entitled to have his
19	lease renewed for a period not to exceed the maximum lease
20	period provided in 77-6-109 at any time within 30 days prior
21	to its expiration if no other applications for lease of the
22	land have been received 30 days prior to the expiration of
23	his lease. The renewal shall be at the rental rate provided

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by law for the renewal period and subject to any other conditions at the time of the renewal imposed by law as

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terms of the lease. If Except as provided in [section 4], if

the other applications have been received, the holder of the

lease has the preference right to lease the land covered by

his former lease by meeting the highest bid made by any

other applicant. Applications for lease of lands in this

section shall be given preference in the order of their

receipt at the office of the department.

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(2) The board shall accept the highest bid. If the lessee exercises the preference right and believes the bid to be excessive, he may request an administrative hearing. Such request must contain a statement of reasons why the lessee believes the bid not to be in the state's best interest and must be accompanied by a deposit equal to 20% of the competitive bid in the case of grazing lands and \$1 per acre in the case of agricultural lands. The department shall grant the request for a hearing if it determines that the statement indicates evidence that the bid may not be in the state's best interests. The board may, after the hearing, reduce the rental from the amount bid if the lessee shows that the bid is not in the best interest of the state because it is above community standards for a lease of such land, would cause damage to the tract, or impair its long-term productivity. If the board reduces the bid, it shall set forth its findings and conclusions in writing and so inform the lessee and competitive bidder. It is the duty

- of the board to secure the best lessees possible, so that the state may receive the maximum return possible with the least injury occurring to the land.
- 4 (3) A renewal lease may be canceled pursuant to 77-6-113, 77-6-208, 77-6-209, or 77-6-210 for a violation by the lessee that occurred during the previous lease term but no more than 3 years prior to the date on which the notice of cancellation required by 77-6-211 is issued. Cancellation procedures instituted but not completed before renewal are applicable to the renewal lease."
 - Section 2. Section 77-6-208, MCA, is amended to read:

 "77-6-208. Assignment of leases subleasing loss
 of preference right. (1) Leases to state lands may be
 assigned on blanks prescribed by the department, but no
 assignment is binding on the state unless the assignment is
 filed with the department, approved by it and payment made
 of the assignment fee under 77-1-302.
 - (2) Preference shall always be given to the applicant who wants the land for his own individual use, so that the full advantage coming from the leasing and use of the lands may reach those who actually till the soil and so that they are not compelled to pay a higher rental than that due the state.
 - (3) If a lessee subleases state lands on terms less advantageous to the sublessee than the terms given by the

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- state or-subleases-state-lands-without-filing-a-copy-of-the 1 2 sublease-with--the--department--and--without--receiving--its 3 approval, the department shall cancel the lease, subject to 4 the appeal procedure provided in 77-6-211. IF A LESSEE 5 SUBLEASES STATE LANDS WITHOUT FILING A COPY OF THE SUBLEASE WITH THE DEPARTMENT AND WITHOUT RECEIVING ITS APPROVAL, THE 6 DEPARTMENT MAY CANCEL THE LEASE, SUBJECT TO THE APPEAL 7 PROCEDURE PROVIDED IN 77-6-211. 8
- 9 <u>f2f(4)</u> The subleasing of state land may result in loss
 10 of the preference right to renew the lease as provided in
 11 [section 4].
- 12 <u>f3}(5) No assignment or series of assignments may be</u>
 13 <u>made to avoid the loss of the preference right under</u>
 14 [section 4]."
- Section 3. Section 77-6-210, MCA, is amended to read:

 "77-6-210. Cancellation of leases. (1) The department

 may cancel a lease for any of the following causes:

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- (a) fraud, misrepresentation, or concealment of facts relating to its issue, which if known would have prevented its issue in the form or to the party issued;
- 21 (b) subleasing state land in-excess-of-the-period 22 allowed-under CONTRARY TO THE PROVISIONS OF [section 4];
- (c) using the land for other purposes than thoseauthorized by the lease; and
- 25 (d) for any other cause which in the judgment of the

- department makes the cancellation of the lease necessary in order to do justice to all parties concerned and to protect the interests of the state.
- 4 (2) Such-concellation Cancellation of a lease under
 5 this section does not entitle the lessee to any refund of
 6 rentals paid or exemption from the payment of any rentals,
 7 penalties, or other compensation due the state."
- NEW SECTION. Section 4. Loss of preference right -
 granulation of lease -- subleasing -- PASTURING AGREEMENTS.

 (1) Except as provided in subsection SUBSECTIONS (3) AND

 (4), a lessee of state land classed as agricultural or

 grazing land may not exercise the preference right provided

 in 77-6-205 if he subleases the land for more than 2 years

 in the term of the lease.
- 15 (2) The department shall cancel a lease of state
 16 agricultural or grazing land if the lessee subleases the
 17 land for more than 3 years during the term of the lease,
 18 unless the sublease is made between members of a family as
 19 provided in subsection (3).
- 20 (3) A lessee under subsection (1) or (2) may sublease
 21 the land for a period of not more than 5 years without
 22 losing the preference right or the lease to state land if,
 23 during the term of the lease, the land is subleased only to
 24 a spouse, son, daughter, adopted child, or sibling of the
 25 lessee.

1	(4) THE LESSEE DOES NOT LOSE THE PREFERENCE RIGHT POR
2	OR RIGHT TO LEASE BECAUSE OF SUBLEASING AS PROVIDED UNDER
3	THIS SECTION IF:
4	(A) THE SUBLEASE IS ONE-THIRD OR LESS ACRES OF THE
5	LEASE; OR
6	(A)(B) THE SUBLEASE IS CONSIDERED TO BE A PASTURING
7	AGREEMENT7 AND
8	(B)(C)THEPASTURING-AGREEMENT IS APPROVED IN WRITING
9	BY THE DEPARTMENT PRIOR TO THE INITIATION OF THE AGREEMENT.
10	(5) FOR PURPOSES OF THIS SECTION, A SUBLEASE MAY NOT
11	BE CONSIDERED A PASTURING AGREEMENT UNLESS THE LESSEE
12	PERSONALLY RETAINS ALL-ELEMENTS-OF MANAGEMENT AND PHYSICAL
13	CONTROL OF THE LAND AND LIVESTOCK. "MANAGEMENT" MEANS BUT IS
14	NOT LIMITED TO:
15	(A) PROVIDING ALL COSTS FOR IMPROVEMENTS, LAND
16	MAINTENANCE, AND RANGE REMOVATION, IF RANGE REMOVATION IS
17	APPROVED BY THE DEPARTMENT;
18	(B) MAKING ALL DECISIONS REGARDING ROTATION OR OTHER
19	PLACEMENT OF LIVESTOCK ON STATE LAND;
20	(C) PROVIDING-NOTIFICATION-TO-THE-DEPARTMENT-OF MAKING
21	ALL DECISIONS REGARDING TURN-IN AND TURN-OUT DATES OF THE
22	LIVESTOCK ON STATE LAND; AND
23	(D) MAKING ALL DECISIONS REGARDING PROPER RANGE

MANAGEMENT, INCLUDING PLACEMENT OF WATER, FENCING, AND SALT.

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NEW SECTION. Section 5. Extension of authority. Any

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existing authority of the board of land commissioners to make rules on the subject of the provisions of this act is 2 extended to the provisions of this act. NEW SECTION. Section 6. Codification instruction. Section 4 is intended to be codified as an integral part of Title 77, chapter 6, part 2, and the provisions of Title 77, chapter 6, part 2, apply to section 4. NEW SECTION. Section 7. Saving clause. This act does 8 not affect rights and duties that matured, penalties that 9 were incurred, or proceedings that were begun before the 10 effective date of this act. 11 NEW SECTION. SECTION 8. APPLICABILITY. (1) EXCEPT AS 12 PROVIDED IN SUBSECTION (2), THIS ACT DOES NOT APPLY TO A 13 LESSEE WHO HAS SUBLEASED STATE LAND DURING THE TERM OF AN 14 EXISTING STATE LEASE. 15 (2) THIS ACT APPLIES TO A LESSEE OF STATE AGRICULTURAL 16 OR GRAZING LAND IF, AFTER THE EFFECTIVE DATE OF THIS ACT, 17 THE LESSEE ENTERS INTO AN AGREEMENT TO SUBLEASE THE LAND TO 18 19 ANOTHER PERSON. NEW SECTION. SECTION 9. EFFECTIVE DATE. THIS ACT IS 20 21 EFFECTIVE ON PASSAGE AND APPROVAL.

-End-

STANDING COMMITTEE REPORT

page 1 of 2 SENATE	MARCH 16 19 87
AR, PRESIDENT	
We, your committee on AGRICULTURE, LIVES	FOCK & IRRIGATION
aving had under consideration	HOUSE BILL No. 804
third reading copy (blue)	
Jenkins (Bengtson)	
LIMIT PREFERENCE RIGHT FOR LEASE OF	F STATE AGRICULTURAL OR GRAZING LANDS
loosest illustration follows. The	HOUSE BILL No. 804
lespectfully report as follows: That	No
 Page 2, line 1. Strike: "and" 	
 Page 2, line 4. Following: "land" 	
Insert: "; and	situations where a league sermite
another person to use	situations where a lessee permits all or a portion of a lease that he loss of the preference right:
 Page 2, line 7. Following: "land" 	
Insert: "in certain circum	stances"
4. Page 4, line 13. Following: "77-1-302."	
Insert: "(2)"	
5. Page 4, line 18. Following: "state."	

Senate Agriculture, Livestock & Irrigation page 2

MARCH 16 19 87 6. Page 4, lines 20 through 22. Following: "state" Strike: remainder of line 20 through "approval" on line 22 7. Page 4, line 24. Following: "77-6-211." Insert: "If a lessee subleases state lands without filing a copy of the sublease with the department and without receiving its approval, the department may cancel the lease, subject to the appeal procedure provided in 77-6-211." 8. Page 4, line 25. Strike: "(2)" Insert: "(4)" 9. Page 5, line 3. Strike: "(3)" Insert: "(5)" 10. Page 5, lines 12 and 13. Strike: "in excess of the period allowed under" Insert: "contrary to the provisions of" 11. Page 6, line 20. Following: "LEASE;" Insert: "or" 12. Page 6, line 22. Strike: ";" 13. Page 6, line 23. Strike: "(C) THE PASTURING AGREEMENT" 14. Page 7, line 2. Strike: "ALL ELEMENTS OF" 15. Page 7, line 10. Strike: "PROVIDING NOTIFICATION TO THE DEPARTMENT OF" Insert: "making all decisions regarding"

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and as amended, BE CONCURRED IN

(continued)

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Chairman

PAUL F. BOYLAN, Chairman

COMMITTEE OF THE WHOLE AMENDMENT 3181010n.cwo

		3-18-87
		DATE
		10:10
		TIME
MR. CHAIRMAN: I MOVE TO AMEND	House Bill	No. 804
third reading copy	() as follows:	

1. Page 6, line 17.
Strike: "FOR"
Insert: "or right to lease because of"

Senator Bengtson