HOUSE BILL NO. 642

INTRODUCED BY SPAETH

BY REQUEST OF THE DEPARTMENT OF NATURAL RESOURCES AND CONSERVATION

IN THE HOUSE

- FEBRUARY 6, 1987 INTRODUCED AND REFERRED TO COMMITTEE ON NATURAL RESOURCES.
- FEBRUARY 19, 1987 COMMITTEE RECOMMEND BILL DO PASS AS AMENDED. REPORT ADOPTED.

FEBRUARY 20, 1987 PRINTING REPORT.

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FEBRUARY 21, 1987 SECOND READING, DO PASS AS AMENDED.

FEBRUARY 24, 1987 ENGROSSING REPORT.

THIRD READING, PASSED. AYES, 97; NOES, 2.

TRANSMITTED TO SENATE.

IN THE SENATE

- MARCH 2, 1987 INTRODUCED AND REFERRED TO COMMITTEE ON NATURAL RESOURCES.
- MARCH 25, 1987 COMMITTEE RECOMMEND BILL BE CONCURRED IN AS AMENDED. REPORT ADOPTED.

MARCH 28, 1987 SECOND READING, CONCURRED IN.

MARCH 30, 1987 THIRD READING, CONCURRED IN. AYES, 50; NOES, 0.

RETURNED TO HOUSE WITH AMENDMENTS.

IN THE HOUSE

APRIL 8, 1987

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RECEIVED FROM SENATE.

SECOND READING, AMENDMENTS CONCURRED IN.

APRIL 9, 1987

THIRD READING, AMENDMENTS CONCURRED IN.

SENT TO ENROLLING.

LC 0856/01

House BILL NO. 642 1 INTRODUCED BY Spach 2 3 BY REQUEST OF THE DEPARTMENT 4 OF NATURAL RESOURCES AND CONSERVATION 5 6 A BILL FOR AN ACT ENTITLED: "AN ACT REVISING THE PERMIT AND

7 UTILIZATION PROVISIONS OF THE WATER USE LAWS; ALTERING THE 8 FILING AND ISSUANCE REQUIREMENTS OF A CERTIFICATE OF WATER RIGHT: REDUCING THE PUBLICATION REQUIREMENT FOR A PERMIT 9 10 APPLICATION: REDEFINING A REASONABLE PERIOD OF TIME TO ESTABLISH BONA FIDE INTENT; REVISING THE PROCEDURE FOR 11 GRANTING AN EXTENSION ŌF TIME FOR COMPLETING AN 12 13 APPROPRIATION UNDER A PERMIT OR CHANGE AUTHORIZATION; 14 EXPANDING AUTHORITY TO EXPEND MONEY FROM THE WATER RIGHT 15 APPROPRIATION ACCOUNT; SUBORDINATING PRIORITY DATES OF 16 MISSOURI RIVER BASIN RESERVATIONS IN A LIMITED CLASS OF 17 CASES AND EXTENDING DEADLINES; REVISING THE COMPLIANCE 18 PROVISION IN THE TRANSFER OF A WATER RIGHT; AMENDING 19 SECTIONS 85-2-236, 85-2-306, 85-2-307, 85-2-310, 85-2-312, 20 85-2-318, 85-2-331, 85-2-402, AND 85-2-403, MCA; REPEALING 21 SECTION 85-2-317, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE." 22

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
 Section 1. Section 85-2-236, MCA, is amended to read:

Montana Legislative Council

1 "85-2-236. Certificate of water right. (1) When a final decree is entered, the water judge shall send a copy 2 to the department. The Except as provided in 85-2-306, the 3 department shall on the basis of the final decree issue a 4 certificate of water right to each person decreed an 5 existing right. The original of the certificate shall be 6 sent to the person to whom the right is decreed. The 7 8 department shall keep a copy of the certificate in its 9 office in Helena.

10 (2) The department shall provide to the county clerk 11 and recorder of the county wherein the point of diversion or 12 place of use is located quarterly reports and an annual 13 summary report of all certificates of water right issued by 14 the department within the county."

Section 2. Section 85-2-306, MCA, is amended to read: 15 16 "85-2-306. Exceptions to permit requirements. (1) 17 Groundwater may be appropriated only by a person who has 18 either exclusive property rights in the groundwater development works or the written consent of the person with 19 those property rights. Outside the boundaries of a 20 21 controlled groundwater area, a permit is not required before 22 appropriating groundwater by means of a well or developed spring with a maximum appropriation of less than 100 gallons 23 per minute. Within 60 days of completion of the well or 24 25 developed spring and appropriation of the groundwater for

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beneficial use, the appropriator shall file a notice of 1 completion with the department on a form provided by the 2 3 department at its offices and at the offices of the county clerk and recorders. Upon receipt of the notice, the 4 5 department shall review the notice and may, before issuing a certificate of water right, return a defective notice for 6 correction or completion, together with the reasons for 7 returning it. A notice does not lose priority of filing 8 because of defects if the notice is corrected, completed, 9 10 and refiled with the department within 30 days or within a further time as the department may allow, not to exceed 6 11 months. If a notice is not corrected and completed within 12 13 the time allowed, the priority date of appropriation shall be the date of refiling a correct and complete notice with 14 the department. A certificate of water right may not be 15 16 issued until a correct and complete notice has been filed 17 with the department. The original of the certificate shall be sent to the county-clerk-and-recorder-in-the-county-where 18 the-point-of-diversion--or--place--of--use--is-located--for 19 recordation appropriator. The department shall keep a copy 20 21 of the certificate in its office in Helena. After recordation ---- the ---- clerk --- and -- recorder -- shall -- send -- the 22 certificate-to-the-appropriator. The date of filing of the 23 notice of completion is the date of priority of the right. 24 25 (2) An appropriator of groundwater by means of a well

or developed spring, first put to beneficial use between 1 January 1, 1962, and July 1, 1973, who did not file a notice 2 of completion, as required by laws in force prior to April 3 14, 1981, with the county clerk and recorder shall file a 4 5 notice of completion, as provided in subsection (1) of this section, with the department to perfect the water right. The 6 filing of a claim of existing water right pursuant to 7 85-2-221 is sufficient notice of completion under this 8 subsection. The priority date of the appropriation shall be 9 10 the date of the filing of a notice as provided in subsection (1) of this section or the date of the filing of the claim 11 12 of existing water right. An appropriation under this subsection is an existing right, and a permit is not 13 required; however, the department shall acknowledge the 14 receipt of a correct and complete filing of a notice of 15 16 completion, except that for an appropriation of less than 100 gallons per minute, the department shall issue a 17 certificate of water right. If a certificate is issued 18 under this section, a certificate need not be issued under 19 the adjudication proceedings provided for in 85-2-236. 20

(3) A permit is not required before constructing an
impoundment or pit and appropriating water for use by
livestock if the maximum capacity of the impoundment or pit
is less than 15 acre-feet and the appropriation is less than
30 acre-feet per year and is from a source other than a

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perennial flowing stream and the impoundment or pit is to be 1 2 constructed on and will be accessible to a parcel of land 3 that is owned or under the control of the applicant and that is 40 acres or larger. As used in this subsection, a 4 5 perennial flowing stream means a stream which historically has flowed continuously at all seasons of the year, during 6 dry as well as wet years. However, within 60 days after 7 8 constructing the impoundment or pit, the appropriator shall 9 apply for a permit as prescribed by this part. Upon receipt of a correct and complete application for a stockwater 10 provisional permit, the department shall then automatically 11 issue a provisional permit. If the department determines 12 13 after a hearing that the rights of other appropriators have 14 been or will be adversely affected, it may revoke the permit 15 or require the permittee to modify the impoundment or pit and may then make the permit subject to such terms, 16 conditions, restrictions, or limitations it considers 17 necessary to protect the rights of other appropriators. 18

(4) A person may also appropriate water without
applying for or prior to receiving a permit under rules
adopted by the board under 85-2-113."

Section 3. Section 85-2-307, MCA, is amended to read:
"85-2-307. Notice of application. (1) (a) Upon receipt
of a proper application for a permit, the department shall
prepare a notice containing the facts pertinent to the

application and shall publish the notice <u>once</u> in a newspaper
 of general circulation in the area of the source <u>once-a-week</u>
 for-2-consecutive-weeks.

4 (b) Before the tast date of publication, the
5 department shall also serve the notice by first-class mail
6 upon:

7 (i) an appropriator of water or applicant for or
8 holder of a permit who, according to the records of the
9 department, may be affected by the proposed appropriation;
10 (ii) any purchaser under contract for deed, as defined
11 in 70-20-115, of property that, according to the records of
12 the department, may be affected by the proposed
13 appropriation; and

14 (iii) any public agency that has reserved waters in the 15 source under 85-2-316.

16 (c) The department may, in its discretion, also serve
17 notice upon any state agency or other person the department
18 feels may be interested in or affected by the proposed
19 appropriation.

20 (d) The department shall file in its records proof of
21 service by affidavit of the publisher in the case of notice
22 by publication and by its own affidavit in the case of
23 service by mail.

24 (2) The notice shall state that by a date set by the25 department (not less than 15 days or more than 60 days after

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the last date of publication) persons may file with the
 department written objections to the application.

3 (3) The requirements of subsections (1) and (2) of 4 this section do not apply if the department finds, on the 5 basis of information reasonably available to it, that the 6 appropriation as proposed in the application will not 7 adversely affect the rights of other persons."

8 Section 4. Section 85-2-310, MCA, is amended to read: 9 "85-2-310. Action on application. (1) The department 10 shall grant, deny, or condition an application for a permit 11 in whole or in part within 120 days after the last date of 12 publication of the notice of application if no objections 13 have been received and within 180 days if a hearing is held 14 or objections have been received. However, in either case 15 the time may be extended upon agreement of the applicant, 16 or, in those cases where an environmental impact statement 17 must be prepared or in other extraordinary cases, not more 18 than 60 days upon order of the department. If the 19 department orders the time extended, it shall serve a notice of the extension and the reasons therefor by certified mail 20 upon the applicant and each person who has filed an 21 22 objection as provided by 85-2-308.

(2) However, an application may not be approved in a
modified form or upon terms, conditions, or limitations
specified by the department or denied, unless the applicant

is first granted an opportunity to be heard. If no objection 1 is filed against the application but the department is of 2 the opinion that the application should be approved in a 3 modified form or upon terms, conditions, or limitations 4 specified by it or that the application should be denied, 5 the department shall prepare a statement of its opinion and 6 the reasons therefor. The department shall serve a statement 7 of its opinion by certified mail upon the applicant, R together with a notice that the applicant may obtain a 9 hearing by filing a request therefor within 30 days after 10 the notice is mailed. The notice shall further state that 11 the application will be modified in a specified manner or 12 denied, unless a hearing is requested. 13

(3) The department may cease action upon an 14 application for a permit and return it to the applicant when 15 it finds that the application is not in good faith or does 16 not show a bona fide intent to appropriate water for a 17 beneficial use. An application returned for any of these 18 reasons shall be accompanied by a statement of the reasons 19 for which it was returned, and there shall be no right to a 20 priority date based upon the filing of the application. 21 Returning an application pursuant to this subsection shall 22 be deemed a final decision of the department. 23

(4) For all applications filed after July 1, 1973, the
department shall find that an application is not in good

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1	faith or does not show a bona fide intent to appropriate	1	it will be marketed by the applicant to other users,
2	water for a beneficial use if:	2	information detailing:
3	(a) an application is not corrected and completed as	3	(A) each person who will use the water and the amount
4	required by 85-2-302;	4	of water each person will use;
5	(b) the appropriate filing fee is not paid;	5	(B) the proposed place of use of all water by each
6	(c) the application does not document:	6	person;
7	(i) a beneficial use of water;	7	(C) the nature of the relationship between the
8	(ii) the proposed place of use of all water applied	8	applicant and each person using the water; and
9	for;	9	(D) each firm contractual agreement for the specified
10	(iii) for an appropriation of 4,000 acre-feet a year or	10	amount of water for each person using the water; or
11	more and 5.5 cubic feet per second or more, a detailed	11	(d) the appropriate environmental impact statement
12	project plan including,butnot-limited-to,-a-reasonable	12	fee, if any, is not paid as required by 85-2-124."
13	time-line-for-the-completion-of-the-project-andtheactual	13	Section 5. Section 85-2-312, MCA, is amended to read:
14	applicationof-the-water-to-a-beneficial-use;-which-may-not	14	"85-2-312. Terms of permit. (1) The department may
15	exceed-l0-years-fromthedateofapplication;detailing	15	issue a permit for less than the amount of water requested,
16	describing when and how much water will be put to a	16	but in no case may it issue a permit for more water than is
17	beneficial use; The project plan must include a reasonable	17	requested or than can be beneficially used without waste for
18	time line, not to exceed 10 years from the time of issuance	18	the purpose stated in the application. The department may
19	of a permit, for the completion of the project and the	19	require modification of plans and specifications for the
20	actual application of the water to a beneficial use.	20	appropriation or related diversion or construction. The
21	(iv) for appropriations not covered in subsection	21	department may issue a permit subject to terms, conditions,
22	(4)(c)(iii), a general project plan stating when and how	22	restrictions, and limitations it considers necessary to
23	much water will be put to a beneficial use; and	23	satisfy the criteria listed in 85-2-311, and it may issue
24	(v) if the water applied for is to be appropriated	24	temporary or seasonal permits. A permit shall be issued
25	above that which will be used solely by the applicant or if	25	subject to existing rights and any final determination of
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1 those rights made under this chapter.

2 (2) The department may shall specify in the permit or 3 in any authorized extension of time provided in subsection 4 (3), fimit the time limits for commencement of the 5 appropriation works, completion of construction, and actual 6 application of the water to the proposed beneficial use. In 7 fixing those time limits, the department shall consider the 8 cost and magnitude of the project, the engineering and 9 physical features to be encountered, and, on projects 10 designed for gradual development and gradually increased use 11 of water, the time reasonably necessary for that gradual 12 development and increased use. For-good-cause-shown--by--the 13 permittee,--the--department-may-in-its-discretion-reasonably 14 extend-time-limits. The department shall issue the permit or 15 authorized extension of time subject to the terms, 16 conditions, restrictions, and limitations it considers necessary to ensure that the work on the appropriation is 17 commenced, conducted, and completed and that the water is 18 19 actually applied in a timely manner to the beneficial use specified in the permit. 20 (3) The department may, upon a showing of good cause, 21 22 extend time limits specified in the permit for commencement

23 of the appropriation works, completion of construction, and 24 actual application of the water to the proposed beneficial

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1	affidavit and must be filed with the department prior to the
2	expiration of the time limit specified in the permit or any
3	previously authorized extension of time. The department may
4	issue an order temporarily extending the time limit
5	specified in the permit for 120 days or until the department
6	has completed its action under this section, whichever is
7	greater. Upon receipt of a proper request for extension of
8	time, the department shall prepare a notice containing the
9	facts pertinent to the request for extension of time and
10	shall publish the notice in a newspaper of general
11	circulation in the area of the source. The department may
12	serve notice by first-class mail upon any public agency or
13	other person the department determines may be interested in
14	or affected by the request for extension of time. The
15	department shall hold a hearing on the request for extension
16	of time on its own motion or if requested by an interested
17	party. The department may grant the extension of time in
18	the absence of a hearing if no requests for a hearing are
19	received and the extension of time is granted as requested,
20	or the department may grant the extension of time in a
21	modified form by following the process established in
22	85-2-310(2). Subsequent extensions of time may be made in
23	the same manner.
24	(3) (4) The original of the permit shall be sent to the

permittee, and a copy shall be kept in the office of the

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use. All requests for extensions of time must be by

1 department in Helena.

2 (4)(5) The department shall provide to the county
3 clerk and recorder of the county wherein the point of
4 diversion or place of use is located quarterly reports and
5 an annual summary report of all water right permits,
6 certificates, and change approvals issued by the department
7 within the county."

8 Section 6. Section 85-2-318, MCA, is amended to read: 9 "85-2-318. Water right appropriation account. There is established a water right appropriation account in the state 10 special revenue fund of the state treasury. All fees 11 12 collected as provided in 85-2-113 shall be deposited in the account to help pay the expenses incurred by the department 13 14 for administering and enforcing this part, part 1, part 4, and part 5 of chapter 2, Title 85, and Title 37, chapter 15 43." 16

Section 7. Section 85-2-331, MCA, is amended to read:
"85-2-331. Reservations within Missouri River basin.
(1) The state or any agency or political subdivision thereof
or the United States or any agency thereof that desires to
apply for a reservation of water in the Missouri River basin
shall file an application pursuant to 85-2-316 no later than
July 1, 1989 1991.

24 (2) Subject to legislative appropriation, the25 department shall provide technical and financial assistance

to other state agencies and political subdivisions in
 applying for reservations within the Missouri River basin.
 (3) Before December 31, 1991 1993, the board shall
 make a final determination in accordance with 85-2-316 on
 all applications filed before July 1, 1989 1991, for
 reservations of water in the Missouri River basin.

7 (4) Water reservations approved by the board under 8 this section have a priority date of July 1, 1985. If the 9 department issues a permit under Title 85, chapter 2, part 10 3, prior to the granting of a reservation under this 11 section, the board may subordinate the reservation to the 12 permit if it finds that the subordination does not interfere 13 substantially with the purpose of any reservation. The board 14 shall by order establish the relative priority of 15 applications approved under this section."

Section 8. Section 85-2-402, MCA, is amended to read: "85-2-402. Changes in appropriation rights. (1) An appropriator may not make a change in an appropriation right except as permitted under this section and with the approval of the department or, if applicable, of the legislature. (2) Except as provided in subsections (3) through (5),

22 the department shall approve a change in appropriation right 23 if the appropriator proves by substantial credible evidence 24 that the following criteria are met:

25 (a) The proposed use will not adversely affect the

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water rights of other persons or other planned uses or
 developments for which a permit has been issued or for which
 water has been reserved.

4 (b) The proposed means of diversion, construction, and 5 operation of the appropriation works are adequate.

6 (c) The proposed use of water is a beneficial use.

7 (3) The department may not approve a change in purpose 8 of use or place of use of an appropriation of 4,000 or more 9 acre-feet of water a year and 5.5 or more cubic feet per 10 second of water unless the appropriator proves by 11 substantial credible evidence that:

12 (a) the criteria in subsection (2) are met;

13 (b) the proposed change is a reasonable use. A
14 finding of reasonable use must be based on a consideration
15 of:

16 (i) the existing demands on the state water supply, as
17 well as projected demands of water for future beneficial
18 purposes, including municipal water supplies, irrigation
19 systems, and minimum streamflows for the protection of
20 existing water rights and aquatic life;

21 (ii) the benefits to the applicant and the state;

(iii) the effects on the quantity and quality of waterfor existing uses in the source of supply;

24 (iv) the availability and feasibility of using25 low-quality water for the purpose for which application has

1 been made;

2 (v) the effects on private property rights by any
3 creation of or contribution to saline seep; and

4 (vi) the probable significant adverse environmental 5 impacts of the proposed use of water as determined by the 6 department pursuant to Title 75, chapter 1, or Title 75, 7 chapter 20.

8 (4) The department may not approve a change in purpose 9 of use or place of use for a diversion that results in 4,000 10 or more acre-feet of water a year and 5.5 or more cubic feet 11 per second of water being consumed unless:

12 (a) the applicant proves by clear and convincing
13 evidence and the department finds that the criteria in
14 subsections (2) and (3) are met; and

(b) the department then petitions the legislature and
the legislature affirms the decision of the department after
one or more public hearings.

(5) (a) The state of Montana has long recognized the 18 importance of conserving its public waters and the necessity 19 to maintain adequate water supplies for the state's water 20 requirements, including requirements for reserved water 21 rights held by the United States for federal reserved lands 22 and in trust for the various Indian tribes within the 23 state's boundaries. Although the state of Montana also 24 under appropriate conditions, the 25 recognizes that,

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1 out-of-state transportation and use of its public waters are 2 not in conflict with the public welfare of its citizens or 3 the conservation of its waters, the following criteria must 4 be met before out-of-state use may occur:

5 (b) The department and, if applicable, the legislature may not approve a change in appropriation right for the 6 7 withdrawal and transportation of appropriated water for use 8 outside the state unless the appropriator proves by clear 9 and convincing evidence and, if applicable, the legislature approves after one or more public hearings that: 10

11 (i) depending on the volume of water diverted or 12 consumed, the applicable criteria and procedures of 13 subsection (2) or (3) are met;

14 (ii) the proposed out-of-state use of water is not 15 contrary to water conservation in Montana; and

16 (iii) the proposed out-of-state use of water is not 17 otherwise detrimental to the public welfare of the citizens 18 of Montana.

(c) In determining whether the appropriator has proved 19 by clear and convincing evidence that the requirements of 20 subsections (5)(b)(ii) and (5)(b)(iii) will be met, the 21 22 department and, if applicable, the legislature shall 23 consider the following factors:

(i) whether there are present or projected water 24 25 shortages within the state of Montana;

1 (ii) whether the water that is the subject of the 2 proposed change in appropriation might feasibly be transported to alleviate water shortages within the state of 3 Montana; Δ

5 (iii) the supply and sources of water available to the applicant in the state where the applicant intends to use 6 7 the water; and

8 (iv) the demands placed on the applicant's supply in the state where the applicant intends to use the water. 9

10 (d) When applying for a change in appropriation right to withdraw and transport water for use outside the state, 11 the applicant shall submit to and comply with the laws of 12 13 the state of Montana governing the appropriation and use of 14 water.

15 (6) For any application for a change in appropriation 16 right involving 4,000 or more acre-feet of water a year and 5.5 or more cubic feet per second of water, the department 17 shall give notice of the proposed change in accordance with 18 19 85-2-307 and shall hold one or more hearings in accordance 20 with 85-2-309 prior to its approval or denial of the proposed change. The department shall provide notice and may 21 22 hold one or more hearings upon any other proposed change if 23 it determines that such a change might adversely affect the 24 rights of other persons. 25

(7) The department or the legislature, if applicable,

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1 may approve a change subject to such terms, conditions, 2 restrictions, and limitations as it considers necessary to 3 satisfy the criteria of this section, including limitations 4 on the time for completion of the change. The department may extend time limits specified in the change approval 5 6 under the applicable criteria and procedures of 85-2-312(3). 7 (8) If a change is not completed as approved by the 8 department or legislature or if the terms, conditions, 9 restrictions, and limitations of the change approval are not 10 complied with, the department may, after notice and 11 opportunity for hearing, require the appropriator to show 12 cause why the change approval should not be modified or 13 revoked. If the appropriator fails to show sufficient cause, 14 the department may modify or revoke the change approval.

15 (9) The original of a change approval issued by the
16 department must be sent to the applicant, and a duplicate
17 must be kept in the office of the department in Helena.

18 (10) A person holding an issued permit or change
19 approval that has not been perfected may change the place of
20 diversion, place of use, purpose of use, or place of storage
21 by filing an application for change pursuant to this
22 section.

(11) A change in appropriation right contrary to the
provisions of this section is invalid. No officer, agent,
agency, or employee of the state may knowingly permit, aid,

or assist in any manner such unauthorized change in
 appropriation right. No person or corporation may, directly
 or indirectly, personally or through an agent, officer, or
 employee, attempt to change an appropriation right except in
 accordance with this section."

6 Section 9. Section 85-2-403, MCA, is amended to read:
7 "85-2-403. Transfer of appropriation right. (1) The
8 right to use water shall pass with a conveyance of the land
9 or transfer by operation of law, unless specifically
10 exempted therefrom. All transfers of interests in
11 appropriation rights shall be without loss of priority.

12 (2) Failure to comply with the provisions of 13 85-2-402(6) does not render a conveyance or reservation of a 14 water right void, but the right may not be used until the 15 department has approved the change. This subsection applies 16 retroactively, within the meaning of 1-2-109, to a 17 conveyance or reservation made after July 1, 1973."

18 <u>NEW SECTION.</u> Section 10. Repealer. Section 85-2-317, 19 MCA, is repealed.

20 <u>NEW SECTION.</u> Section 11. Extension of authority. Any
21 existing authority of the board of natural resources and
22 conservation to make rules on the subject of the provisions
23 of this act is extended to the provisions of this act.

24 <u>NEW SECTION.</u> Section 12. Effective date. This act is
25 effective on passage and approval.

-End--20-

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STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB642, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

An act revising the permit and utilization provisions of the water use laws; altering the filing and issuance requirements of a certificate of water right; reducing the publication requirement for a permit application; redefining a reasonable period of time to establish bona fide intent; revising the procedure for granting an extension of time for completing an appropriation under a permit or change authorization; expanding authority to expend money from the water right appropriation account; subordinating priority dates of Missouri River Basin Reservations in a limited class of cases and extending deadlines; revising the compliance provision in the transfer of a water right; amending Sections 85-2-236, 85-2-306, 85-2-307, 85-2-310, 85-2-312, 85-2-318, 85-2-331, 85-2-402, and 85-2-403, MCA; repealing Section 85-2-317, MCA; and providing an immediate effective date.

ASSUMPTIONS:

- 1. Amending Section 85-2-307 will reduce notice from two publications to one publication.
- 2. Amending Section 85-2-312 and 85-2-402 will require newspaper publication, individual noticing and hearings for extension of time requests.
- 3. The Board of Natural Resources and Conservation will adopt fee rules under 85-2-312 and 85-2-402 to collect direct costs for publishing extension of time requests.

FISCAL IMPACT:	FY88			FY89			
	Current Law	Proposed Law	Difference	Current Law	Proposed Law	Difference	
<u>Expenditures</u> : Operating Costs	\$ 433,677	\$ 445,762	\$ 12,085	\$ 433,677	\$ 445,917	\$ 12,240	
<u>Funding</u> : General Fund State Special	\$ 433,677	\$ 433,682	\$205 \$11,880	\$ 433,677	\$ 434,037	\$ 360 \$ 11,880	
<u>Revenues</u> : State Special	\$ 75,000	\$ 86,880	\$ 11,880	\$ 75,000	\$ 86,880	\$ 11,880	

LONG-RANGE EFFECTS OF PROPOSED LEGISLATION:

If the Board of Natural Resources raises fees from \$10 to \$15 under Section 85-2-318 for Notices of Completion, approximately \$10,000 in FY88 and \$10,000 in FY89 would be raised.

TECHNICAL OR MECHANICAL DEFECTS IN PROPOSED LEGISLATION OR CONFLICTS WITH EXISTING LEGISLATION:

Publication costs should be passed on to the permittee to prevent a conflict of notice reimbursement costs.

DATE .

DAVID L. HUNTER, BUDGET DIRECTOR Office of Budget and Program Planning

DATE 17 Fel 91

GARY SPAETH, PRIMARY SPONSOR

Fiscal Note for HB642, as introduced.

50th Legislature

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HB 0642/02

APPROVED BY COMM. ON Natural Resources

1 HOUSE BILL NO. 642 2 INTRODUCED BY SPAETH 3 BY REQUEST OF THE DEPARTMENT 4 OF NATURAL RESOURCES AND CONSERVATION

A BILL FOR AN ACT ENTITLED: "AN ACT REVISING THE PERMIT AND 6 7 UTILIZATION PROVISIONS OF THE WATER USE LAWS: ALTERING THE 8 FILING AND ISSUANCE REQUIREMENTS OF A CERTIFICATE OF WATER 9 RIGHT: REDUCING THE PUBLICATION REQUIREMENT FOR A PERMIT 10 APPLICATION; REDEFINING A REASONABLE PERIOD OF TIME TO 11 ESTABLISH BONA FIDE INTENT; REVISING THE PROCEDURE FOR 12 GRANTING AN EXTENSION OF TIME FOR COMPLETING AN 13 APPROPRIATION UNDER A PERMIT OR CHANGE AUTHORIZATION; EXPANDING AUTHORITY TO EXPEND MONEY FROM THE WATER RIGHT 14 15 APPROPRIATION ACCOUNT; SUBORDINATING PRIORITY DATES OF MISSOURI RIVER BASIN RESERVATIONS IN A LIMITED CLASS OF 16 CASES AND EXTENDING DEADLINES FOR RESERVATIONS BELOW FORT 17 18 PECK DAM; REVISING THE COMPLIANCE PROVISION IN THE TRANSFER 19 OF A WATER RIGHT; AMENDING SECTIONS 85-2-236, 85-2-306, 85-2-307, 85-2-310, 85-2-312, 85-2-318, 85-2-331, 85-2-402, 20 21 AND 85-2-403, MCA; REPEALING-SECTION-05-2-3177--MCA; AND 22 PROVIDING AN IMMEDIATE EFFECTIVE DATE."

23

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
 Section 1. Section 85-2~236, MCA, is amended to read:

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1 "85-2-236. Certificate of water right. (1) When a 2 final decree is entered, the water judge shall send a copy to the department. The Except as provided in 85-2-306, the 3 department shall on the basis of the final decree issue a 4 certificate of water right to each person decreed an 5 6 existing right. The original of the certificate shall be 7 sent to the person to whom the right is decreed. The 8 department shall keep a copy of the certificate in its 9 office in Helena.

10 (2) The department shall provide to the county clerk 11 and recorder of the county wherein the point of diversion or 12 place of use is located quarterly reports and an annual 13 summary report of all certificates of water right issued by 14 the department within the county."

15 Section 2. Section 85-2-306, MCA, is amended to read: "85-2-306. Exceptions to permit requirements. (1) 16 17 Groundwater may be appropriated only by a person who has 18 either exclusive property rights in the groundwater 19 development works or the written consent of the person with those property rights. Outside the boundaries of a 20 21 controlled groundwater area, a permit is not required before 22 appropriating groundwater by means of a well or developed 23 spring with a maximum appropriation of less than 100 gallons 24 per minute. Within 60 days of completion of the well or 25 developed spring and appropriation of the groundwater for

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beneficial use, the appropriator shall file a notice of 1 completion with the department on a form provided by the 2 department at its offices and at the offices of the county 3 clerk and recorders. Upon receipt of the notice, the 4 department shall review the notice and may, before issuing a 5 6 certificate of water right, return a defective notice for correction or completion, together with the reasons for 7 returning it. A notice does not lose priority of filing 8 because of defects if the notice is corrected, completed, 9 and refiled with the department within 30 days or within a 10 11 further time as the department may allow, not to exceed 6 12 months. If a notice is not corrected and completed within the time allowed, the priority date of appropriation shall 13 be the date of refiling a correct and complete notice with 14 the department. A certificate of water right may not be 15 issued until a correct and complete notice has been filed 16 with the department. The original of the certificate shall 17 18 be sent to the county-clerk-and-recorder-in-the-county-where 19 the-point-of-diversion--or--place--of--use--is--located--for 20 recordation appropriator. The department shall keep a copy 21of the certificate in its office in Helena. After 22 recordation_---the---clerk---and--recorder--shall--send--the 23 certificate-to-the-appropriator- The date of filing of the notice of completion is the date of priority of the right. 24 25 (2) An appropriator of groundwater by means of a well

or developed spring, first put to beneficial use between 1 January 1, 1962, and July 1, 1973, who did not file a notice 2 3 of completion, as required by laws in force prior to April 14, 1981, with the county clerk and recorder shall file a 4 notice of completion, as provided in subsection (1) of this 5 section, with the department to perfect the water right. The 6 7 filing of a claim of existing water right pursuant to 8 85-2-221 is sufficient notice of completion under this 9 subsection. The priority date of the appropriation shall be 10 the date of the filing of a notice as provided in subsection 11 (1) of this section on the date of the filing of the claim 12 of existing water right. An appropriation under this subsection is an existing right, and a permit is not 13 14 required; however, the department shall acknowledge the receipt of a correct and complete filing of a notice of 15 16 completion, except that for an appropriation of less than 100 gallons per minute, the department shall issue a 17 18 certificate of water right. If a certificate is issued 19 under this section, a certificate need not be issued under 20 the adjudication proceedings provided for in 85-2-236. 21 (3) A permit is not required before constructing an 22 impoundment or pit and appropriating water for use by 23 livestock if the maximum capacity of the impoundment or pit

25 30 acre-feet per year and is from a source other than a

is less than 15 acre-feet and the appropriation is less than

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perennial flowing stream and the impoundment or pit is to be 1 2 constructed on and will be accessible to a parcel of land 3 that is owned or under the control of the applicant and that 4 is 40 acres or larger. As used in this subsection, a 5 perennial flowing stream means a stream which historically 6 has flowed continuously at all seasons of the year, during dry as well as wet years. However, within 60 days after 7 8 constructing the impoundment or pit, the appropriator shall apply for a permit as prescribed by this part. Upon receipt 9 of a correct and complete application for a stockwater 10 provisional permit, the department shall then automatically 11 issue a provisional permit. If the department determines 12 after a hearing that the rights of other appropriators have 13 been or will be adversely affected, it may revoke the permit 14 or require the permittee to modify the impoundment or pit 15 16 and may then make the permit subject to such terms, 17 conditions, restrictions, or limitations it considers necessary to protect the rights of other appropriators. 18

(4) A person may also appropriate water without
applying for or prior to receiving a permit under rules
adopted by the board under 85-2-113."

Section 3. Section 85-2-307, MCA, is amended to read:
"85-2-307. Notice of application. (1) (a) Upon receipt
of a proper application for a permit, the department shall
prepare a notice containing the facts pertinent to the

application and shall publish the notice <u>once</u> in a newspaper
 of general circulation in the area of the source once-a-week
 for-2-consecutive-weeks.

4 (b) Before the last date of publication, the 5 department shall also serve the notice by first-class mail 6 upon:

7 (i) an appropriator of water or applicant for or
8 holder of a permit who, according to the records of the
9 department, may be affected by the proposed appropriation;
10 (ii) any purchaser under contract for deed, as defined
11 in 70-20-115, of property that, according to the records of
12 the department, may be affected by the proposed
13 appropriation; and

14 (iii) any public agency that has reserved waters in the15 source under 85-2-316.

16 (c) The department may, in its discretion, also serve 17 notice upon any state agency or other person the department 18 feels may be interested in or affected by the proposed 19 appropriation.

20 (d) The department shall file in its records proof of
21 service by affidavit of the publisher in the case of notice
22 by publication and by its own affidavit in the case of
23 service by mail.

24 (2) The notice shall state that by a date set by the25 department (not less than 15 days or more than 60 days after

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the last date of publication) persons may file with the
 department written objections to the application.

3 (3) The requirements of subsections (1) and (2) of 4 this section do not apply if the department finds, on the 5 basis of information reasonably available to it, that the 6 appropriation as proposed in the application will not 7 adversely affect the rights of other persons."

Section 4. Section 85-2-310, MCA, is amended to read: 8 "85-2-310. Action on application. (1) The department 9 shall grant, deny, or condition an application for a permit 10 in whole or in part within 120 days after the last date of 11 publication of the notice of application if no objections 12 have been received and within 180 days if a hearing is held 13 or objections have been received. However, in either case 14 the time may be extended upon agreement of the applicant, 15 or, in those cases where an environmental impact statement 16 must be prepared or in other extraordinary cases, not more 17 than 60 days upon order of the department. If the 18 department orders the time extended, it shall serve a notice 19 of the extension and the reasons therefor by certified mail 20 upon the applicant and each person who has filed an 21 22 objection as provided by 85-2-308.

23 (2) However, an application may not be approved in a
24 modified form or upon terms, conditions, or limitations
25 specified by the department or denied, unless the applicant

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is first granted an opportunity to be heard. If no objection 1 2 is filed against the application but the department is of the opinion that the application should be approved in a 3 modified form or upon terms, conditions, or limitations 4 specified by it or that the application should be denied, 5 the department shall prepare a statement of its opinion and 6 7 the reasons therefor. The department shall serve a statement of its opinion by certified mail upon the applicant, 8 9 together with a notice that the applicant may obtain a 10 hearing by filing a request therefor within 30 days after 11 the notice is mai ed. The notice shall further state that the application will be modified in a specified manner or 12 13 denied, unless a hearing is requested.

(3) The department may cease action upon an 14 15 application for a permit and return it to the applicant when it finds that the application is not in good faith or does 16 17 not show a bona fide intent to appropriate water for a 18 beneficial use. An application returned for any of these 19 reasons shall be accompanied by a statement of the reasons 20 for which it was returned, and there shall be no right to a 21 priority date based upon the filing of the application. 22 Returning an application pursuant to this subsection shall 23 be deemed a final decision of the department.

(4) For all applications filed after July 1, 1973, thedepartment shall find that an application is not in good

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faith or does not show a bona fide intent to appropriate
 water for a beneficial use if:

3 (a) an application is not corrected and completed as
4 required by 85-2-302;

(b) the appropriate filing fee is not paid;

(c) the application does not document:

(i) a beneficial use of water;

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8 (ii) the proposed place of use of all water applied 9 for;

(iii) for an appropriation of 4,000 acre-feet a year or 10 11 more and 5.5 cubic feet per second or more, a detailed 12 project plan including;--but--not-limited-to;-a-reasonable 13 time-line-for-the-completion-of-the-project-and--the-actual application--of-the-water-to-a-beneficial-use7-which-may-not 14 15 exceed-10-years-from--the--date--of--application,--detailing describing when and how much water will be put to a 16 beneficial use; The project plan must include a reasonable 17 time line, not to exceed 10 years from the time of issuance 18 19 of a permit, for the completion of the project and the actual application of the water to a beneficial use. 20

(iv) for appropriations not covered in subsection
(4)(c)(iii), a general project plan stating when and how
much water will be put to a beneficial use; and

(v) if the water applied for is to be appropriatedabove that which will be used solely by the applicant or if

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1 it will be marketed by the applicant to other users, 2 information detailing: 3 (A) each person who will use the water and the amount 4 of water each person will use; 5 (B) the proposed place of use of all water by each 6 person; 7 (C) the nature of the relationship between the я applicant and each person using the water; and 9 (D) each firm contractual agreement for the specified 10 amount of water for each person using the water; or 11 (d) the appropriate environmental impact statement 12 fee, if any, is not paid as required by 85-2-124." Section 5. Section 85-2-312, MCA, is amended to read: 13 14 "85-2-312. Terms of permit. (1) The department may 15 issue a permit for less than the amount of water requested, 16 but in no case may it issue a permit for more water than is 17 requested or than can be beneficially used without waste for 18 the purpose stated in the application. The department may 19 require modification of plans and specifications for the 20 appropriation or related diversion or construction. The department may issue a permit subject to terms, conditions, 21

restrictions, and limitations it considers necessary to satisfy the criteria listed in 85-2-311, and it may issue temporary or seasonal permits. A permit shall be issued subject to existing rights and any final determination of

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1 those rights made under this chapter. 2 (2) The department may shall specify in the permit or 3 in any authorized extension of time provided in subsection 4 (3), limit the time limits for commencement of the 5 appropriation works, completion of construction, and actual 6 application of the water to the proposed beneficial use. In 7 fixing those time limits, the department shall consider the cost and magnitude of the project, the engineering and 8 9 physical features to be encountered, and, on projects 10 designed for gradual development and gradually increased use 11 of water, the time reasonably necessary for that gradual 12 development and increased use. For-good-cause-shown--by--the 13 permittee;--the--department-may-in-its-discretion-reasonably 14 extend-time-limits: The department shall issue the permit or 15 authorized extension of time subject to the terms, conditions, restrictions, and limitations it considers 16 necessary to ensure that the work on the appropriation is 17 18 commenced, conducted, and completed and that the water is 19 actually applied in a timely manner to the beneficial use specified in the permit. 20 21 (3) The department may, upon a showing of good cause,

22 extend time limits specified in the permit for commencement 23 of the appropriation works, completion of construction, and 24 actual application of the water to the proposed beneficial 25 use. All requests for extensions of time must be by

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1 affidavit and must be filed with the department prior to the expiration of the time limit specified in the permit or any 2 previously authorized extension of time. The department may 3 4 issue an order temporarily extending the time limit 5 specified in the permit for 120 days or until the department 6 has completed its action under this section, whichever is 7 greater. Upon receipt of a proper request for extension of 8 time, the department shall prepare a notice containing the 9 facts pertinent to the request for extension of time and 10 shall publish the notice in a newspaper of general 11 circulation in the area of the source. The department may 12 serve notice by first-class mail upon any public agency or 13 other person the department determines may be interested in 14 or affected by the request for extension of time. The 15 department shall hold a hearing on the request for extension 16 of time on its own motion or if requested by an interested 17 party. The department may grant the extension of time in 18 the absence of a hearing if no requests for a hearing are 19 received and the extension of time is granted as requested, 20 or the department may grant the extension of time in a 21 modified form by following the process established in 22 85-2-310(2). Subsequent extensions of time may be made in 23 the same manner. 24 (3)(4) The original of the permit shall be sent to the

25 permittee, and a copy shall be kept in the office of the

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1 department in Helena.

2 (4)(5) The department shall provide to the county
3 clerk and recorder of the county wherein the point of
4 diversion or place of use is located quarterly reports and
5 an annual summary report of all water right permits,
6 certificates, and change approvals issued by the department
7 within the county."

Section 6. Section 85-2-318, MCA, is amended to read: 8 "85-2-318. Water right appropriation account. There is 9 established a water right appropriation account in the state 10 special revenue fund of the state treasury. All fees 11 collected as provided in 85-2-113 shall be deposited in the 12 13 account to help pay the expenses incurred by the department 14 for administering and enforcing this part, part 1, part 4, and part 5 of chapter 2, Title 85, and Title 37, chapter 15 16 43."

Section 7. Section 85-2-331, MCA, is amended to read: 17 "85-2-331. Reservations within Missouri River basin. 18 (1) The state or any agency or political subdivision thereof 19 or the United States or any agency thereof that desires to 20 apply for a reservation of water in the Missouri River basin 21 shall file an application pursuant to 85-2-316 no later than 22 July 1, ±989 ±99± 1989, EXCEPT THAT APPLICATIONS FOR 23 24 RESERVATION OF WATER BELOW FORT PECK DAM MUST BE FILED NO LATER THAN JULY 1, 1991. 25

1 (2) Subject to legislative appropriation, the 2 department shall provide technical and financial assistance to other state agencies and political subdivisions in 3 4 applying for reservations within the Missouri River basin. 5 (3) (A) Before December 31, 1991 1993 1991, the board 6 shall make a final determination in accordance with 85-2-316 7 on all applications filed before July 1, 1989 1991 1989, for 8 reservations of water in the Missouri River basin ABOVE FORT PECK DAM. 9 (B) BEFORE DECEMBER 31, 1993, THE BOARD SHALL MAKE A 10 11 FINAL DETERMINATION IN ACCORDANCE WITH 85-2-316 ON ALL 12 APPLICATIONS FILED BEFORE JULY 1, 1991, FOR RESERVATIONS OF 13 WATER IN THE MISSOURI RIVER BASIN BELOW FORT PECK DAM. 14 (C) THE BOARD SHALL DETERMINE WHICH APPLICATIONS OR 15 PORTIONS OF APPLICATIONS ARE CONSIDERED TO BE ABOVE OR BELOW 16 FORT PECK DAM. 17 (4) Water reservations approved by the board under 18 this section have a priority date of July 1, 1985. If the 19 department issues a permit under Title 85, chapter 2, part 3, prior to the granting of a reservation under this 20 21 section, the board may subordinate the reservation to the 22 permit if it finds that the subordination does not interfere 23 substantially with the purpose of any reservation. The board 24 shall by order establish the relative priority of applications approved under this section." 25

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Section 8. Section 85-2-402, MCA, is amended to read:
 "85-2-402. Changes in appropriation rights. (1) An
 appropriator may not make a change in an appropriation right
 except as permitted under this section and with the approval
 of the department or, if applicable, of the legislature.

6 (2) Except as provided in subsections (3) through (5),
7 the department shall approve a change in appropriation right
8 if the appropriator proves by substantial credible evidence
9 that the following criteria are met:

(a) The proposed use will not adversely affect the
water rights of other persons or other planned uses or
developments for which a permit has been issued or for which
water has been reserved.

(b) The proposed means of diversion, construction, andoperation of the appropriation works are adequate.

16 (c) The proposed use of water is a beneficial use.

17 (3) The department may not approve a change in purpose 18 of use or place of use of an appropriation of 4,000 or more 19 acre-feet of water a year and 5.5 or more cubic feet per 20 second of water unless the appropriator proves by 21 substantial credible evidence that:

22 (a) the criteria in subsection (2) are met;

(b) the proposed change is a reasonable use. A
finding of reasonable use must be based on a consideration
of:

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(i) the existing demands on the state water supply, as 1 2 well as projected demands of water for future beneficial 3 purposes, including municipal water supplies, irrigation systems, and minimum streamflows for the protection of 4 existing water rights and aquatic life; 5 (ii) the benefits to the applicant and the state; 6 (iii) the effects on the quantity and quality of water 7 for existing uses in the source of supply; 8 9 (iv) the availability and feasibility of using low-quality water for the purpose for which application has 10 11 been made: (v) the effects on private property rights by any 12 13 creation of or contribution to saline seep; and 14 (vi) the probable significant adverse environmental 15 impacts of the proposed use of water as determined by the 16 department pursuant to Title 75, chapter 1, or Title 75, 17 chapter 20. 18 (4) The department may not approve a change in purpose 19 of use or place of use for a diversion that results in 4,000 or more acre-feet of water a year and 5.5 or more cubic feet 20 21 per second of water being consumed unless: 22 (a) the applicant proves by clear and convincing 23 evidence and the department finds that the criteria in

24 subsections (2) and (3) are met; and

25 (b) the department then petitions the legislature and

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the legislature affirms the decision of the department after
 one or more public hearings.

(5) (a) The state of Montana has long recognized the 3 importance of conserving its public waters and the necessity 4 5 to maintain adequate water supplies for the state's water requirements, including requirements for reserved water 6 7 rights held by the United States for federal reserved lands 8 and in trust for the various Indian tribes within the state's boundaries. Although the state of Montana also 9 10 recognizes that, under appropriate conditions, the out-of-state transportation and use of its public waters are 11 12 not in conflict with the public welfare of its citizens or 13 the conservation of its waters, the following criteria must 14 be met before out-of-state use may occur:

15 (b) The department and, if applicable, the legislature 16 may not approve a change in appropriation right for the 17 withdrawal and transportation of appropriated water for use 18 outside the state unless the appropriator proves by clear 19 and convincing evidence and, if applicable, the legislature 20 approves after one or more public hearings that:

21 (i) depending on the volume of water diverted or 22 consumed, the applicable criteria and procedures of 23 subsection (2) or (3) are met;

24 (ii) the proposed out-of-state use of water is not25 contrary to water conservation in Montana; and

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(iii) the proposed out-of-state use of water is not
 otherwise detrimental to the public welfare of the citizens
 of Montana.

4 (c) In determining whether the appropriator has proved 5 by clear and convincing evidence that the requirements of 6 subsections (5)(b)(ii) and (5)(b)(iii) will be met, the 7 department and, if applicable, the legislature shall 8 consider the following factors:

9 (i) whether there are present or projected water10 shortages within the state of Montana;

11 (ii) whether the water that is the subject of the 12 proposed change in appropriation might feasibly be 13 transported to alleviate water shortages within the state of 14 Montana;

15 (iii) the supply and sources of water available to the 16 applicant in the state where the applicant intends to use 17 the water; and

18 (iv) the demands placed on the applicant's supply in 19 the state where the applicant intends to use the water.

(d) When applying for a change in appropriation right
to withdraw and transport water for use outside the state,
the applicant shall submit to and comply with the laws of
the state of Montana governing the appropriation and use of
water.

25 (6) For any application for a change in appropriation

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right involving 4,000 or more acre-feet of water a year and 1 2 5.5 or more cubic feet per second of water, the department 3 shall give notice of the proposed change in accordance with 85-2-307 and shall hold one or more hearings in accordance Δ with 85-2-309 prior to its approval or denial of the 5 proposed change. The department shall provide notice and may 6 hold one or more hearings upon any other proposed change if 7 it determines that such a change might adversely affect the R 9 rights of other persons.

(7) The department or the legislature, if applicable, 10 may approve a change subject to such terms, conditions, 11 restrictions, and limitations as it considers necessary to 12 satisfy the criteria of this section, including limitations 13 on the time for completion of the change. The department 14 15 may extend time limits specified in the change approval under the applicable criteria and procedures of 85-2-312(3). 16 17 (8) If a change is not completed as approved by the department or legislature or if the terms, conditions, 18 19 restrictions, and limitations of the change approval are not complied with, the department may, after notice and 20

21 opportunity for hearing, require the appropriator to show 22 cause why the change approval should not be modified or 23 revoked. If the appropriator fails to show sufficient cause, 24 the department may modify or revoke the change approval.

25 (9) The original of a change approval issued by the

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department must be sent to the applicant, and a duplicate must be kept in the office of the department in Helena.

3 (10) A person holding an issued permit or change 4 approval that has not been perfected may change the place of 5 diversion, place of use, purpose of use, or place of storage 6 by filing an application for change pursuant to this 7 section.

(11) A change in appropriation right contrary to the 8 9 provisions of this section is invalid. No officer, agent, agency, or employee of the state may knowingly permit, aid, 10 11 or assist in any manner such unauthorized change in 12 appropriation right. No person or corporation may, directly 13 or indirectly, personally or through an agent, officer, or employee, attempt to change an appropriation right except in 14 15 accordance with this section."

Section 9. Section 85-2-403, MCA, is amended to read:
"85-2-403, Transfer of appropriation right. (1) The
right to use water shall pass with a conveyance of the land
or transfer by operation of law, unless specifically
exempted therefrom. All transfers of interests in
appropriation rights shall be without loss of priority.

(2) Failure to comply with the provisions of
85-2-402(6) does not render a conveyance or reservation of a
water right void, but the right may not be used until the
department has approved the change. This subsection applies

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retroactively, within the meaning of 1-2-109, to a
 conveyance or reservation made after July 1, 1973."

3 NEW-SECTION---Section-10---Repeater---Section-05-2-317

4 MCA7-is-repeated:

5 <u>NEW SECTION.</u> Section 10. Extension of authority. Any 6 existing authority of the board of natural resources and 7 conservation to make rules on the subject of the provisions 3 of this act is extended to the provisions of this act.

9 <u>NEW SECTION.</u> Section 11. Effective date. This act is
10 effective on passage and approval.

-End-

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1	HOUSE BILL NO. 642
2	INTRODUCED BY SPAETH
3	BY REQUEST OF THE DEPARTMENT
4	OF NATURAL RESOURCES AND CONSERVATION

A BILL FOR AN ACT ENTITLED: "AN ACT REVISING THE PERMIT AND 6 UTILIZATION PROVISIONS OF THE WATER USE LAWS; ALTERING THE 7 FILING AND ISSUANCE REQUIREMENTS OF A CERTIFICATE OF WATER 8 9 RIGHT: REDUCING THE PUBLICATION REQUIREMENT FOR A PERMIT APPLICATION: REDEFINING A REASONABLE PERIOD OF TIME TO 10 ESTABLISH BONA FIDE INTENT; REVISING THE PROCEDURE FOR 11 EXTENSION OF TIME FOR COMPLETING AN GRANTING AN 12 APPROPRIATION UNDER A PERMIT OR CHANGE AUTHORIZATION; 13 EXPANDING AUTHORITY TO EXPEND MONEY FROM THE WATER RIGHT 14 APPROPRIATION ACCOUNT; SUBORDINATING PRIORITY DATES OF 15 MISSOURI RIVER BASIN RESERVATIONS IN A LIMITED CLASS OF 16 CASES AND EXTENDING DEADLINES FOR RESERVATIONS BELOW FORT 17 PECK DAM; REVISING THE COMPLIANCE PROVISION IN THE TRANSFER 18 OF A WATER RIGHT; AMENDING SECTIONS 85-2-236, 85-2-306. 19 85-2-307, 85-2-310, 85-2-312, 85-2-318, 85-2-331, 85-2-402, 20 AND 85-2-403, MCA; REPEALING--SECTION--85-2-317,--MCA; AND 21 PROVIDING AN IMMEDIATE EFFECTIVE DATE." 22

23

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
 Section 1. Section 85-2-236, MCA, is amended to read:



1 "85-2-236. Certificate of water right. (1) When a final decree is entered, the water judge shall send a copy 2 to the department. The Except as provided in 85-2-306, the 3 department shall on the basis of the final decree issue a A 5 certificate of water right to each person decreed an 6 existing right. The original of the certificate shall be sent to the person to whom the right is decreed. The 7 department shall keep a copy of the certificate in its 8 9 office in Helena.

10 (2) The department shall provide to the county clerk 11 and recorder of the county wherein the point of diversion or 12 place of use is located quarterly reports and an annual 13 summary report of all certificates of water right issued by 14 the department within the county."

Section 2. Section 85-2-306, MCA, is amended to read: 15 16 "85-2~306, Exceptions to permit requirements. (1) Groundwater may be appropriated only by a person who has 17 18 either exclusive property rights in the groundwater development works or the written consent of the person with 19 those property rights. Outside the boundaries of a 20 controlled groundwater area, a permit is not required before 21 22 appropriating groundwater by means of a well or developed 23 spring with a maximum appropriation of less than 100 gallons per minute, EXCEPT THAT A COMBINED APPROPRIATION FROM TWO OR 24 25 MORE WELLS OR DEVELOPED SPRINGS EXCEEDING THIS LIMITATION

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THIRD READING

REQUIRES A PERMIT. Within 60 days of completion of the well 1 2 or developed spring and appropriation of the groundwater for beneficial use, the appropriator shall file a notice of 3 4 completion with the department on a form provided by the 5 department at its offices and at the offices of the county clerk and recorders. Upon receipt of the notice, the 6 7 department shall review the notice and may, before issuing a 8 certificate of water right, return a defective notice for 9 correction or completion, together with the reasons for returning it. A notice does not lose priority of filing 10 because of defects if the notice is corrected, completed, 11 12 and refiled with the department within 30 days or within a 13 further time as the department may allow, not to exceed 6 14 months. If a notice is not corrected and completed within 15 the time allowed, the priority date of appropriation shall 16 be the date of refiling a correct and complete notice with 17 the department. A certificate of water right may not be issued until a correct and complete notice has been filed 18 19 with the department. The original of the certificate shall be sent to the county-clerk-and-recorder-in-the-county-where 20 21 the-point-of-diversion--or--place--of--use--is--located--for recordation appropriator. The department shall keep a copy 22 23 of the certificate in its office in Helena. After 24 recordation ---- the --- clerk --- and -- recorder -- shall -- send -- the 25 certificate-to-the-appropriator. The date of filing of the

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notice of completion is the date of priority of the right. 1 (2) An appropriator of groundwater by means of a well 2 or developed spring, first put to beneficial use between 3 4 January 1, 1962, and July 1, 1973, who did not file a notice of completion, as required by laws in force prior to April 5 14, 1981, with the county clerk and recorder shall file a 6 7 notice of completion, as provided in subsection (1) of this 8 section, with the department to perfect the water right. The 9 filing of a claim of existing water right pursuant to 10 85-2-221 is sufficient notice of completion under this subsection. The priority date of the appropriation shall be 11 the date of the filing of a notice as provided in subsection 12 (1) of this section or the date of the filing of the claim 13 14 of existing water right. An appropriation under this subsection is an existing right, and a permit is not 15 required; however, the department shall acknowledge the 16 receipt of a correct and complete filing of a notice of 17 completion, except that for an appropriation of less than 18 100 gallons per minute, the department shall issue a 19 certificate of water right. If a certificate is issued 20 under this section, a certificate need not be issued under 21 the adjudication proceedings provided for in 85-2-236. 22 (3) A permit is not required before constructing an 23

24 impoundment or pit and appropriating water for use by 25 livestock if the maximum capacity of the impoundment or pit

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is less than 15 acre-feet and the appropriation is less than 1 30 acre-feet per year and is from a source other than a 2 perennial flowing stream and the impoundment or pit is to be 3 constructed on and will be accessible to a parcel of land 4 that is owned or under the control of the applicant and that 5 is 40 acres or larger. As used in this subsection, a 6 perennial flowing stream means a stream which historically 7 has flowed continuously at all seasons of the year, during 8 dry as well as wet years. However, within 60 days after 9 constructing the impoundment or pit, the appropriator shall 10 apply for a permit as prescribed by this part. Upon receipt 11 of a correct and complete application for a stockwater 12 provisional permit, the department shall then automatically 13 issue a provisional permit. If the department determines 14 after, a hearing that the rights of other appropriators have 15 been or will be adversely affected, it may revoke the permit 16 or require the permittee to modify the impoundment or pit 17 and may then make the permit subject to such terms, 18 conditions, restrictions, or limitations it considers 19 necessary to protect the rights of other appropriators. 20

21 (3) A person may also appropriate water without
 22 applying for or prior to receiving a permit under rules
 23 adopted by the board under 85-2-113."

Section 3. Section 85-2-307, MCA, is amended to read:
"85-2-307. Notice of application. (1) (a) Upon receipt

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of a proper application for a permit, the department shall prepare a notice containing the facts pertinent to the application and shall publish the notice <u>once</u> in a newspaper of general circulation in the area of the source <u>once-a-week</u> for-2-consecutive-weeks.

6 (b) Before the last date of publication, the
7 department shall also serve the notice by first-class mail
8 upon:

9 (i) an appropriator of water or applicant for or 10 holder of a permit who, according to the records of the 11 department, may be affected by the proposed appropriation; 12 (ii) any purchaser under contract for deed, as defined 13 in 70-20-115, of property that, according to the records of 14 the department, may be affected by the proposed 15 appropriation; and

16 (iii) any public agency that has reserved waters in the 17 source under 85-2-316.

18 (c) The department may, in its discretion, also serve 19 notice upon any state agency or other person the department 20 feels may be interested in or affected by the proposed 21 appropriation.

(d) The department shall file in its records proof of
service by affidavit of the publisher in the case of notice
by publication and by its own affidavit in the case of
service by mail.

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1 (2) The notice shall state that by a date set by the 2 department (not less than 15 days or more than 60 days after 3 the isst date of publication) persons may file with the 4 department written objections to the application.

5 (3) The requirements of subsections (1) and (2) of 6 this section do not apply if the department finds, on the 7 basis of information reasonably available to it, that the 8 appropriation as proposed in the application will not 9 adversely affect the rights of other persons."

10 Section 4. Section 85-2-310, MCA, is amended to read: 11 *85-2-310. Action on application. (1) The department shall grant, deny, or condition an application for a permit 12 13 in whole or in part within 120 days after the last date of publication of the notice of application if no objections 14 15 have been received and within 180 days if a hearing is held or objections have been received. However, in either case 16 17 the time may be extended upon agreement of the applicant, 18 or, in those cases where an environmental impact statement 19 must be prepared or in other extraordinary cases, not more 20 than 60 days upon order of the department. If the 21 department orders the time extended, it shall serve a notice 22 of the extension and the reasons therefor by certified mail 23 upon the applicant and each person who has filed an 24 objection as provided by 85-2-308.

25 (2) However, an application may not be approved in a

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modified form or upon terms, conditions, or limitations 1 specified by the department or denied, unless the applicant 2 3 is first granted an opportunity to be heard. If no objection is filed against the application but the department is of 4 5 the opinion that the application should be approved in a modified form or upon terms, conditions, or limitations 6 specified by it or that the application should be denied, 7 8 the department shall prepare a statement of its opinion and the reasons therefor. The department shall serve a statement 9 of its opinion by certified mail upon the applicant, 10 11 together with a notice that the applicant may obtain a hearing by filing a request therefor within 30 days after 12 the notice is mailed. The notice shall further state that 13 the application will be modified in a specified manner or 14 15 denied, unless a hearing is requested.

16 (3) The department may cease action upon an 17 application for a permit and return it to the applicant when 18 it finds that the application is not in good faith or does 19 not show a bona fide intent to appropriate water for a 20 beneficial use. An application returned for any of these reasons shall be accompanied by a statement of the reasons 21 for which it was returned, and there shall be no right to a 22 23 priority date based upon the filing of the application. Returning an application pursuant to this subsection shall 24 25 be deemed a final decision of the department.

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(4) For all applications filed after July 1, 1973, the
 department shall find that an application is not in good
 faith or does not show a bona fide intent to appropriate
 water for a beneficial use if:

5 (a) an application is not corrected and completed as
6 required by 85-2-302;

7 (b) the appropriate filing fee is not paid;

8 (c) the application does not document:

9 (i) a beneficial use of water;

10 (ii) the proposed place of use of all water applied 11 for;

(iii) for an appropriation of 4,000 acre-feet a year or 12 more and 5.5 cubic feet per second or more, a detailed 13 project plan including -- but -- not -limited-to -- a-reasonable 14 time-line-for-the-completion-of-the-project-and--the--actual 15 application--of-the-water-to-a-beneficial-user-which-may-not 16 exceed-10-years-from--the--date--of--application,--detailing 17 describing when and how much water will be put to a 18 beneficial user. The project plan must include a reasonable 19 time line, not to exceed 10 years from the time of issuance 20 21 of a permit, for the completion of the project and the actual application of the water to a beneficial use. 22

(iv) for appropriations not covered in subsection
(4)(c)(iii), a general project plan stating when and how
much water will be put to a beneficial use; and

(v) if the water applied for is to be appropriated
 above that which will be used solely by the applicant or if
 it will be marketed by the applicant to other users,
 information detailing:

5 (A) each person who will use the water and the amount 6 of water each person will use;

7 (B) the proposed place of use of all water by each8 person;

9 (C) the nature of the relationship between the 10 applicant and each person using the water; and

(D) each firm contractual agreement for the specified
 amount of water for each person using the water; or

13 (d) the appropriate environmental impact statement
14 fee, if any, is not paid as required by 85-2-124."

Section 5. Section 85-2-312, MCA, is amended to read: 15 *85-2-312. Terms of permit. (1) The department may 16 issue a permit for less than the amount of water requested, 17 18 but in no case may it issue a permit for more water than is requested or than can be beneficially used without waste for 19 20 the purpose stated in the application. The department may 21 require modification of plans and specifications for the appropriation or related diversion or construction. The 22 department may issue a permit subject to terms, conditions. 23 restrictions, and limitations it considers necessary to 24 satisfy the criteria listed in 85-2-311, and it may issue 25

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temporary or seasonal permits. A permit shall be issued
 subject to existing rights and any final determination of
 those rights made under this chapter.

4 (2) The department may shall specify in the permit or 5 in any authorized extension of time provided in subsection б (3), limit the time limits for commencement of the 7 appropriation works, completion of construction, and actual 8 application of the water to the proposed beneficial use. In 9 fixing those time limits, the department shall consider the 10 cost and magnitude of the project, the engineering and 11 physical features to be encountered, and, on projects 12 designed for gradual development and gradually increased use of water, the time reasonably necessary for that gradual 13 development and increased use. For-good-cause-shown--by--the 14 permittee7--the--department-may-in-its-discretion-reasonably 15 16 extend-time-limits. The department shall issue the permit or authorized extension of time subject to the terms, 17 18 conditions, restrictions, and limitations it considers 19 necessary to ensure that the work on the appropriation is commenced, conducted, and completed and that the water is 20 21 actually applied in a timely manner to the beneficial use 22 specified in the permit.

<u>(3) The department may, upon a showing of good cause,</u>
 <u>extend time limits specified in the permit for commencement</u>
 <u>of the appropriation works, completion of construction, and</u>

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1	actual application of the water to the proposed beneficial
2	use. All requests for extensions of time must be by
3	affidavit and must be filed with the department prior to the
4	expiration of the time limit specified in the permit or any
5	previously authorized extension of time. The department may
6	issue an order temporarily extending the time limit
7	specified in the permit for 120 days or until the department
8	has completed its action under this section, whichever is
9	greater. Upon receipt of a proper request for extension of
10	time, the department shall prepare a notice containing the
11	facts pertinent to the request for extension of time and
12	shall publish the notice in a newspaper of general
13	circulation in the area of the source. The department may
14	serve notice by first-class mail upon any public agency or
15	other person the department determines may be interested in
16	or affected by the request for extension of time. The
17	department shall hold a hearing on the request for extension
18	of time on its own motion or if requested by an interested
19	party. The department may grant the extension of time in
20	the absence of a hearing if no requests for a hearing are
21	received and the extension of time is granted as requested,
22	or the department may grant the extension of time in a
23	modified form by following the process established in
24	85-2-310(2). Subsequent extensions of time may be made in
25	the same manner.

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(3)(4) The original of the permit shall be sent to the
 permittee, and a copy shall be kept in the office of the
 department in Helena.

4 (4)(5) The department shall provide to the county 5 clerk and recorder of the county wherein the point of 6 diversion or place of use is located quarterly reports and 7 an annual summary report of all water right permits, 8 certificates, and change approvals issued by the department 9 within the county."

10 Section 6. Section 85-2-318, MCA, is amended to read: "85-2-318. Water right appropriation account. There is 11 12 established a water right appropriation account in the state special revenue fund of the state treasury. All fees 13 collected as provided in 85-2-113 shall be deposited in the 14 15 account to help pay the expenses incurred by the department for administering and enforcing this part, part 1, part 4, 16 17 and part 5 of chapter 2, Title 85, and Title 37, chapter 18 43."

19 Section 7. Section 85-2-331, MCA, is amended to read:
20 "85-2-331. Reservations within Missouri River basin.
21 (1) The state or any agency or political subdivision thereof
22 or the Daited States or any agency thereof that desires to
23 apply for a reservation of water in the Missouri River basin
24 shall file an application pursuant to 85-2-316 no later than
25 July 1, 1989 1991 1989, EXCEPT THAT APPLICATIONS FOR

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1 RESERVATION OF WATER BELOW FORT PECK DAM MUST BE FILED NO 2 LATER THAN JULY 1, 1991. to legislative appropriation, 3 (2) Subject the department shall provide technical and financial assistance 4 to other state agencies and political subdivisions in 5 applying for reservations within the Missouri River basin. 6 (3) (A) Before December 31, 1991 1993 1991, the board 7 shall make a final determination in accordance with 85-2-316 8 on all applications filed before July 1, 1989 1991 1989, for Q reservations of water in the Missouri River basin ABOVE FORT 10 PECK DAM. 11 (B) BEFORE DECEMBER 31, 1993, THE BOARD SHALL MAKE A 12 FINAL DETERMINATION IN ACCORDANCE WITH 85-2-316 ON ALL 13 APPLICATIONS FILED BEFORE JULY 1, 1991, FOR RESERVATIONS OF 14 WATER IN THE MISSOURI RIVER BASIN BELOW FORT PECK DAM. 15 (C) THE BOARD SHALL DETERMINE WHICH APPLICATIONS OR 16 PORTIONS OF APPLICATIONS ARE CONSIDERED TO BE ABOVE OR BELOW 17 18 FORT PECK DAM. 19 (4) Water reservations approved by the board under this section have a priority date of July 1, 1985. If the 20 department issues a permit under Title 85, chapter 2, part 21 3, prior to the granting of a reservation under this 22 section, the board may subordinate the reservation to the 23 24 permit if it finds that the subordination does not interfere

25 substantially with the purpose of any reservation. The board

shall by order establish the relative priority of
 applications approved under this section."

3 Section 8. Section 85-2-402, MCA, is amended to read:
4 "85-2-402. Changes in appropriation rights. (1) An
5 appropriator may not make a change in an appropriation right
6 except as permitted under this section and with the approval
7 of the department or, if applicable, of the legislature.

8 (2) Except as provided in subsections (3) through (5),
9 the department shall approve a change in appropriation right
10 if the appropriator proves by substantial credible evidence
11 that the following criteria are met:

12 (a) The proposed use will not adversely affect the
13 water rights of other persons or other planned uses or
14 developments for which a permit has been issued or for which
15 water has been reserved.

(b) The proposed means of diversion, construction, and
operation of the appropriation works are adequate.

18 (c) The proposed use of water is a beneficial use.

(3) The department may not approve a change in purpose
of use or place of use of an appropriation of 4,000 or more
acre-feet of water a year and 5.5 or more cubic feet per
second of water unless the appropriator proves by
substantial credible evidence that:

24 (a) the criteria in subsection (2) are met;

25

(b) the proposed change is a reasonable use. A

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1 finding of reasonable use must be based on a consideration
2 of:

3 (i) the existing demands on the state water supply, as 4 well as projected demands of water for future beneficial 5 purposes, including municipal water supplies, irrigation 6 systems, and minimum streamflows for the protection of 7 existing water rights and aquatic life;

8 (ii) the benefits to the applicant and the state;

9 (iii) the effects on the quantity and quality of water10 for existing uses in the source of supply;

(iv) the availability and feasibility of using
 low-quality water for the purpose for which application has
 been made;

14 (v) the effects on private property rights by any15 creation of or contribution to saline seep; and

16 (vi) the probable significant adverse environmental
17 impacts of the proposed use of water as determined by the
18 department pursuant to Title 75, chapter 1, or Title 75,
19 chapter 20.

20 (4) The department may not approve a change in purpose
21 of use or place of use for a diversion that results in 4,000
22 or more acre-feet of water a year and 5.5 or more cubic feet
23 per second of water being consumed unless;

24 (a) the applicant proves by clear and convincing
25 evidence and the department finds that the criteria in

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1 subsections (2) and (3) are met; and

2 (b) the department then petitions the legislature and
3 the legislature affirms the decision of the department after
4 one or more public hearings.

5 (5) (a) The state of Montana has long recognized the б importance of conserving its public waters and the necessity 7 to maintain adequate water supplies for the state's water requirements, including requirements for reserved water 8 rights held by the United States for federal reserved lands 9 and in trust for the various Indian tribes within the 10 state's boundaries. Although the state of Montana also 11 recognizes that, under appropriate conditions, 12 the 13 out-of-state transportation and use of its public waters are not in conflict with the public welfare of its citizens or 14 15 the conservation of its waters, the following criteria must be met before out-of-state use may occur: 16

17 (b) The department and, if applicable, the legislature 18 may not approve a change in appropriation right for the 19 withdrawal and transportation of appropriated water for use 20 outside the state unless the appropriator proves by clear 21 and convincing evidence and, if applicable, the legislature 22 approves after one or more public hearings that:

(1) depending on the volume of water diverted or
 consumed, the applicable criteria and procedures of
 subsection (2) or (3) are met;

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(ii) the proposed out-of-state use of water is not contrary to water conservation in Montana; and

3 (iii) the proposed out-of-state use of water is not
4 otherwise detrimental to the public welfare of the citizens
5 of Montana.

6 (c) In determining whether the appropriator has proved
7 by clear and convincing evidence that the requirements of
8 subsections (5)(b)(ii) and (5)(b)(iii) will be met, the
9 department and, if applicable, the legislature shall
10 consider the following factors:

(i) whether there are present or projected water
 shortages within the state of Montana;

13 (ii) whether the water that is the subject of the
14 proposed change in appropriation might feasibly be
15 transported to alleviate water shortages within the state of
16 Montana;

17 (iii) the supply and sources of water available to the
18 applicant in the state where the applicant intends to use
19 the water; and

20 (iv) the demands placed on the applicant's supply in21 the state where the applicant intends to use the water.

(d) When applying for a change in appropriation right
to withdraw and transport water for use outside the state,
the applicant shall submit to and comply with the laws of
the state of Montana governing the appropriation and use of

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1 water.

2 (6) For any application for a change in appropriation 3 right involving 4,000 or more acre-feet of water a year and 4 5.5 or more cubic feet per second of water, the department 5 shall give notice of the proposed change in accordance with 85-2-307 and shall hold one or more hearings in accordance 6 with 85-2-309 prior to its approval or denial of the 7 proposed change. The department shall provide notice and may 8 9 hold one or more hearings upon any other proposed change if it determines that such a change might adversely affect the 10 11 rights of other persons.

12 (7) The department or the legislature, if applicable, 13 may approve a change subject to such terms, conditions, restrictions, and limitations as it considers necessary to 14 satisfy the criteria of this section, including limitations 15 on the time for completion of the change. 16 The department 17 may extend time limits specified in the change approval 18 under the applicable criteria and procedures of 85-2-312(3). 19 (8) If a change is not completed as approved by the 20 department or legislature or if the terms, conditions, restrictions, and limitations of the change approval are not 21 complied with, the department may, after notice and 22 opportunity for hearing, require the appropriator to show 23 24 cause why the change approval should not be modified or 25 revoked. If the appropriator fails to show sufficient cause,

1 the department may modify or revoke the change approval.

2 (9) The original of a change approval issued by the
3 department must be sent to the applicant, and a duplicate
4 must be kept in the office of the department in Helena.

5 (10) A person holding an issued permit or change 6 approval that has not been perfected may change the place of 7 diversion, place of use, purpose of use, or place of storage 8 by filing an application for change pursuant to this 9 section.

(11) A change in appropriation right contrary to the 10 provisions of this section is invalid. No officer, agent, 11 agency, or employee of the state may knowingly permit, aid, 12 13 or assist in any manner such unauthorized change in 14 appropriation right. No person or corporation may, directly 15 or indirectly, personally or through an agent, officer, or employee, attempt to change an appropriation right except in 16 accordance with this section." 17

18 Section 9. Section 85-2-403, MCA, is amended to read: 19 "85-2-403. Transfer of appropriation right. (1) The 20 right to use water shall pass with a conveyance of the land 21 or transfer by operation of law, unless specifically 22 exempted therefrom. All transfers of interests in 23 appropriation rights shall be without loss of priority.

24 (2) Failure to comply with the provisions of
 25 85-2-402(6) does not render a conveyance or reservation of a

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water right void, but the right may not be used until the
 department has approved the change. This subsection applies
 retroactively, within the meaning of 1-2-109, to a
 conveyance or reservation made after July 1, 1973."

5 NEW-SECTION--Section-10--Repeater--Section-85-2-3177
 6 MCA7-is-repeated-

NEW SECTION. Section 10. Extension of authority. Any
existing authority of the board of natural resources and
conservation to make rules on the subject of the provisions
of this act is extended to the provisions of this act.

<u>NEW SECTION.</u> Section 11. Effective date. This act is
 effective on passage and approval.

-End-

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1	HOUSE BILL NO. 642
2	INTRODUCED BY SPAETH
3	BY REQUEST OF THE DEPARTMENT
4	OF NATURAL RESOURCES AND CONSERVATION

A BILL FOR AN ACT ENTITLED: "AN ACT REVISING THE PERMIT AND 6 7 UTILIZATION PROVISIONS OF THE WATER USE LAWS: ALTERING THE 8 FILING AND ISSUANCE REQUIREMENTS OF A CERTIFICATE OF WATER 9 RIGHT; REDUCING THE PUBLICATION REQUIREMENT FOR A PERMIT APPLICATION: REDEFINING A REASONABLE PERIOD OF TIME TO 10 ESTABLISH BONA FIDE INTENT; REVISING THE PROCEDURE FOR 11 12 GRANTING AN EXTENSION OF TIME FOR COMPLETING AN APPROPRIATION UNDER A PERMIT OR CHANGE AUTHORIZATION: 13 14 EXPANDING AUTHORITY TO EXPEND MONEY FROM THE WATER RIGHT 15 APPROPRIATION ACCOUNT: SUBORDINATING PRIORITY DATES OF 16 MISSOURI RIVER BASIN RESERVATIONS IN A LIMITED CLASS OF 17 CASES AND EXTENDING DEADLINES FOR RESERVATIONS BELOW FORT 18 PECK DAM; REVISING THE COMPLIANCE PROVISION IN THE TRANSFER 19 OF A WATER RIGHT; AMENDING SECTIONS 85-2-236, 85-2-306, 20 85-2-307, 85-2-310, 85-2-312, 85-2-318, 85-2-331, 85-2-402, AND 85-2-403, MCA; REPEALING--SECTION--05-2-3177--MCA; AND 21 22 PROVIDING AN IMMEDIATE EFFECTIVE DATE."

23

24 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

25 Section 1. Section 85-2-236, MCA, is amended to read:

Montana Legislative Council

"85-2-236. Certificate of water right. (1) When a 1 2 final decree is entered, the water judge shall send a copy to the department. The Except as provided in 85-2-306, the 3 department shall on the basis of the final decree issue a Δ certificate of water right to each person decreed an 5 existing right. The original of the certificate shall be 6 sent to the person to whom the right is decreed. The 7 department shall keep a copy of the certificate in its 8 9 office in Helena.

10 (2) The department shall provide to the county clerk 11 and recorder of the county wherein the point of diversion or 12 place of use is located quarterly reports and an annual 13 summary report of all certificates of water right issued by 14 the department within the county."

15 Section 2. Section 85-2-306, MCA, is amended to read: "85-2-306. Exceptions to permit requirements. 16 (1) Groundwater may be appropriated only by a person who has 17 either exclusive property rights in the groundwater 18 development works or the written consent of the person with 19 those property rights. Outside the boundaries 20 of a controlled groundwater area, a permit is not required before 21 22 appropriating groundwater by means of a well or developed spring with a maximum appropriation of less than 100 gallons 23 24 per minute, EXCEPT THAT A COMBINED APPROPRIATION FROM THE 25 SAME SOURCE FROM TWO OR MORE WELLS OR DEVELOPED SPRINGS

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REFERENCE BILL.

1 EXCEEDING THIS LIMITATION REQUIRES A PERMIT. Within 60 days 2 of completion of the well or developed spring and 3 appropriation of the groundwater for beneficial use, the appropriator shall file a notice of completion with the 4 5 department on a form provided by the department at its offices and at the offices of the county clerk and 6 7 recorders. Upon receipt of the notice, the department shall 8 review the notice and may, before issuing a certificate of 9 water right, return a defective notice for correctic or 10 completion, together with the reasons for returning it. A 11 notice does not lose priority of filing because of defects 12 if the notice is corrected, completed, and refiled with the 13 department within 30 days or within a further time as the department may allow, not to exceed 6 months. If a notice is 14 15 not corrected and completed within the time allowed, the priority date of appropriation shall be the date of refiling 16 17 a correct and complete notice with the department. A 18 certificate of water right may not be issued until a correct 19 and complete notice has been filed with the department. The 20 original of the certificate shall be sent to the county 21 clerk--and--recorder--in--the--county--where--the--point--of 22 diversion--or--place--of--use--is--located--for--recordation 23 appropriator. The department shall keep a copy of the 24 certificate in its office in Helena. After-recordation--the 25 clerk--and--recorder--shall--send--the--certificate--to--the

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appropriator. The date of filing of the notice of completion
 is the date of priority of the right.

3 (2) An appropriator of groundwater by means of a well or developed spring, first put to beneficial use between 4 5 January 1, 1962, and July 1, 1973, who did not file a notice 6 of completion, as required by laws in force prior to April 7 14, 1981, with the county clerk and recorder shall file a 8 notice of completion, as provided in subsection (1) of this section, with the department to perfect the water right. The 9 10 filing of a claim of existing water right pursuant to 85-2-221 is sufficient notice of completion under this 11 12 subsection. The priority date of the appropriation shall be the date of the filing of a notice as provided in subsection 13 (1) of this section or the date of the filing of the claim 14 of existing water right. An appropriation under this 15 subsection is an existing right, and a permit is not 16 required; however, the department shall acknowledge the 17 18 receipt of a correct and complete filing of a notice of 19 completion, except that for an appropriation of less than 100 gallons per minute, the department shall issue a 20 certificate of water right. If a certificate is issued 21 22 under this section, a certificate need not be issued under the adjudication proceedings provided for in 85-2-236. 23

24 (3) A permit is not required before constructing an25 impoundment or pit and appropriating water for use by

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livestock if the maximum capacity of the impoundment or pit 1 2 is less than 15 acre-feet and the appropriation is less than 3 30 acre-feet per year and is from a source other than a 4 perennial flowing stream and the impoundment or pit is to be 5 constructed on and will be accessible to a parcel of land that is owned or under the control of the applicant and that 6 7 is 40 acres or larger. As used in this subsection, a perennial flowing stream means a stream which historically 8 9 has flowed continuously at all seasons of the year, during dry as well as wet years. However, within 60 days after 10 11 constructing the impoundment or pit, the appropriator shall 12 apply for a permit as prescribed by this part. Upon receipt of a correct and complete application for a stockwater 13 provisional permit, the department shall then automatically 14 issue a provisional permit. If the department determines 15 after a hearing that the rights of other appropriators have 16 been or will be adversely affected, it may revoke the permit 17 or require the permittee to modify the impoundment or pit 18 and may then make the permit subject to such terms, 19 conditions, restrictions, or limitations it considers 20 necessary to protect the rights of other appropriators. 21

(4) A person may also appropriate water without
applying for or prior to receiving a permit under rules
adopted by the board under 85-2-113."

25 Section 3. Section 85-2-307, MCA, is amended to read:

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1 "85-2-307. Notice of application. (1) (a) Upon receipt 2 of a proper application for a permit, the department shall 3 prepare a notice containing the facts pertinent to the 4 application and shall publish the notice once in a newspaper 5 of general circulation in the area of the source once-a-week 6 for-2-consecutive-weeks. 7 (b) Before the last date of publication, the department shall also serve the notice by first-class mail 8 9 upon: 10 (i) an appropriator of water or applicant for or 11 holder of a permit who, according to the records of the 12 department, may be affected by the proposed appropriation; (ii) any purchaser under contract for deed, as defined 13 in 70-20-115, of property that, according to the records of 14 15 the department, may be affected by the proposed 16 appropriation; and 17 (iii) any public agency that has reserved waters in the source under 85-2-316. 18 19 (c) The department may, in its discretion, also serve 20 notice upon any state agency or other person the department

21 feels may be interested in or affected by the proposed 22 appropriation.

23 (d) The department shall file in its records proof of
24 service by affidavit of the publisher in the case of notice
25 by publication and by its own affidavit in the case of

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service by mail.

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(2) The notice shall state that by a date set by the
department (not less than 15 days or more than 60 days after
the last date of publication) persons may file with the
department written objections to the application.

6 (3) The requirements of subsections (1) and (2) of 7 this section do not apply if the department finds, on the 8 basis of information reasonably available to it, that the 9 appropriation as proposed in the application wil' not 10 adversely affect the rights of other persons."

11 Section 4. Section 85-2-310, MCA, is amended to read: 12 "85-2-310. Action on application. (1) The department shall grant, deny, or condition an application for a permit 13 14 in whole or in part within 120 days after the last date of 15 publication of the notice of application if no objections 16 have been received and within 180 days if a hearing is held 17 or objections have been received. However, in either case 18 the time may be extended upon agreement of the applicant, or, in those cases where an environmental impact statement 19 20 must be prepared or in other extraordinary cases, not more 21 than 60 days upon order of the department. If the 22 department orders the time extended, it shall serve a notice 23 of the extension and the reasons therefor by certified mail upon the applicant and each person who has filed an 24 25 objection as provided by 85-2-308.

1 (2) However, an application may not be approved in a 2 modified form or upon terms, conditions, or limitations specified by the department or denied, unless the applicant 3 is first granted an opportunity to be heard. If no objection 4 5 is filed against the application but the department is of 6 the opinion that the application should be approved in a modified form or upon terms, conditions, or limitations 7 8 specified by it or that the application should be denied, the department shall prepare a statement of its opinion and 9 10 the reasons therefor. The department shall serve a statement 11 of its opinion by certified mail upon the applicant, together with a notice that the applicant may obtain a 12 13 hearing by filing a request therefor within 30 days after the notice is mailed. The notice shall further state that 14 the application will be modified in a specified manner or 15 denied, unless a hearing is requested. 16

17 (3) The department may cease action upon an application for a permit and return it to the applicant when 18 it finds that the application is not in good faith or does 19 20 not show a bona fide intent to appropriate water for a beneficial use. An application returned for any of these 21 reasons shall be accompanied by a statement of the reasons 22 23 for which it was returned, and there shall be no right to a 24 priority date based upon the filing of the application. 25 Returning an application pursuant to this subsection shall

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the

1 be deemed a final decision of the department. 1 much water will be put to a beneficial use: and 2 (4) For all applications filed after July 1, 1973, the 2 (v) if the water applied for is to be appropriated department shall find that an application is not in good 3 above that which will be used solely by the applicant or if 3 faith or does not show a bona fide intent to appropriate it will be marketed by the applicant to other users, 4 4 5 water for a beneficial use if: 5 information detailing: (a) an application is not corrected and completed as 6 6 (A) each person who will use the water and the amount 7 of water each person will use; 7 required by 85-2-302; (B) the proposed place of use of all water by each 8 (b) the appropriate filing fee is not paid; 8 9 person; 9 (c) the application does not document: (C) the nature of the relationship between 10 (i) a beneficial use of water: 10 applicant and each person using the water; and (ii) the proposed place of use of all water applied 11 11 (D) each firm contractual agreement for the specified 12 12 for: amount of water for each person using the water; or 13 13 (iii) for an appropriation of 4,000 acre-feet a year or (d) the appropriate environmental impact statement 14 more and 5.5 cubic feet per second or more. a detailed 14 project plan including;--but--not-limited-to;-a-reasonable 15 fee, if any, is not paid as required by 85-2-124." 15 16 Section 5. Section 85-2-312, MCA, is amended to read: 16 time-line-for-the-completion-of-the-project-and--the--actual 17 "85-2-312. Terms of permit. (1) The department may application--of-the-water-to-a-beneficial-use--which-may-not 17 issue a permit for less than the amount of water requested, 18 18 exceed-10-years-from--the--date--of--application--detailing but in no case may it issue a permit for more water than is describing when and how much water will be put to a 19 19 requested or than can be beneficially used without waste for beneficial use;. The project plan must include a reasonable 20 20 time line, not to exceed 10 years from the time of issuance 21 the purpose stated in the application. The department may 21 require modification of plans and specifications for the of a permit, for the completion of the project and the 22 22 23 appropriation or related diversion or construction. The 23 actual application of the water to a beneficial use. 24 department may issue a permit subject to terms, conditions, 24 (iv) for appropriations not covered in subsection restrictions, and limitations it considers necessary to 25 (4)(c)(iii), a general project plan stating when and how 25

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satisfy the criteria listed in 85-2-311, and it may issue
 temporary or seasonal permits. A permit shall be issued
 subject to existing rights and any final determination of
 those rights made under this chapter.

5 (2) The department may shall specify in the permit or 6 in any authorized extension of time provided in subsection 7 (3), limit the time limits for commencement of the 8 appropriation works, completion of construction, and actual 9 application of the water to the proposed beneficial une. In fixing those time limits, the department shall consider the 10 11 cost and magnitude of the project, the engineering and physical features to be encountered, and, on projects 12 13 designed for gradual development and gradually increased use 14 of water, the time reasonably necessary for that gradual 15 development and increased use. For-good-cause-shown--by--the 16 permittee7--the--department-may-in-its-discretion-reasonably 17 extend-time-limits. The department shall_issue the permit or 18 authorized extension of time subject to the terms, 19 conditions, restrictions, and limitations it considers 20 necessary to ensure that the work on the appropriation is 21 commenced, conducted, and completed and that the water is 22 actually applied in a timely manner to the beneficial use specified in the permit. 23

24 (3) The department may, upon a showing of good cause,
 25 extend time limits specified in the permit for commencement

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1	of the appropriation works, completion of construction, and
2	actual application of the water to the proposed beneficial
3	use. All requests for extensions of time must be by
4	affidavit and must be filed with the department prior to the
5	expiration of the time limit specified in the permit or any
6	previously authorized extension of time. The department may
7	issue an order temporarily extending the time limit
8	specified in the permit for 120 days or until the department
9	has completed its action under this section, whichever is
10	greater. Upon receipt of a proper request for extension of
11	time, the department shall prepare a notice containing the
12	facts pertinent to the request for extension of time and
13	shall publish the notice in a newspaper of general
14	circulation in the area of the source. The department may
15	serve notice by first-class mail upon any public agency or
16	other person the department determines may be interested in
17	or affected by the request for extension of time. The
18	department shall hold a hearing on the request for extension
19	of time on its own motion or if requested by an interested
20	party. The department may grant the extension of time in
21	the absence of a hearing if no requests for a hearing are
22	received and the extension of time is granted as requested,
23	or the department may grant the extension of time in a
24	modified form by following the process established in
25	85-2-310(2). Subsequent extensions of time may be made in

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2 (3)(4) The original of the permit shall be sent to the
3 permittee, and a copy shall be kept in the office of the
4 department in Helena.

5 (4)(5) The department shall provide to the county 6 clerk and recorder of the county wherein the point of 7 diversion or place of use is located quarterly reports and 8 an annual summary report of all water right permits, 9 certificates, and change approvals issued by the department 10 within the county."

Section 6. Section 85-2-318, MCA, is amended to read: 11 "85-2-318. Water right appropriation account. There is 12 13 established a water right appropriation account in the state 14 special revenue fund of the state treasury. All fees collected as provided in 85-2-113 shall be deposited in the 15 16 account to help pay the expenses incurred by the department for administering and enforcing this part, part 1, part 4, 17 18 and part 5 of chapter 2, Title 85, and Title 37, chapter 43." 19

Section 7. Section 85-2-331, MCA, is amended to read:
"85-2-331. Reservations within Missouri River basin.
(1) The state or any agency or political subdivision thereof
or the United States or any agency thereof that desires to
apply for a reservation of water in the Missouri River basin
shall file an application pursuant to 85-2-316 no later than

1 July 1, 1989 1991 1989, EXCEPT THAT APPLICATIONS FOR 2 RESERVATION OF WATER BELOW FORT PECK DAM MUST BE FILED NO LATER THAN JULY 1, 1991. 3 (2) Subject 4 to legislative appropriation, the department shall provide technical and financial assistance 5 to other state agencies and political subdivisions in 6 7 applying for reservations within the Missouri River basin. (3) (A) Before December 31, 1991 1993 1991, the board 8 shall make a final determination in accordance with 85-2-316 9 10 on all applications filed before July 1, ±989 ±99± 1989, for reservations of water in the Missouri River basin ABOVE FORT 11 12 PECK DAM. 13 (B) BEFORE DECEMBER 31, 1993, THE BOARD SHALL MAKE A 14 FINAL DETERMINATION IN ACCORDANCE WITH 85-2-316 ON ALL 15 APPLICATIONS FILED BEFORE JULY 1, 1991, FOR RESERVATIONS OF WATER IN THE MISSOURI RIVER BASIN BELOW FORT PECK DAM. 16 (C) THE BOARD SHALL DETERMINE WHICH APPLICATIONS OR 17 PORTIONS OF APPLICATIONS ARE CONSIDERED TO BE ABOVE OR BELOW 18 FORT PECK DAM. 19 20 (4) Water reservations approved by the board under 21 this section have a priority date of July 1, 1985. If the 22 department issues a permit under Title 85, chapter 2, part 3, prior to the granting of a reservation under this 23 24 section, the board may subordinate the reservation to the 25 permit if it finds that the subordination does not interfere

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<u>substantially with the purpose of any reservation.</u> The board
 shall by order establish the relative priority of
 applications approved under this section."

Section 8. Section 85-2-402, MCA, is amended to read:
"85-2-402. Changes in appropriation rights. (1) An
appropriator may not make a change in an appropriation right
except as permitted under this section and with the approval
of the department or, if applicable, of the legislature.

9 (2) Except as provided in subsections (3) through (5),
10 the department shall approve a change in appropriation right
11 if the appropriator proves by substantial credible evidence
12 that the following criteria are met:

(a) The proposed use will not adversely affect the
water rights of other persons or other planned uses or
developments for which a permit has been issued or for which
water has been reserved.

17 (b) The proposed means of diversion, construction, and18 operation of the appropriation works are adequate.

19 (c) The proposed use of water is a beneficial use.

(3) The department may not approve a change in purpose
of use or place of use of an appropriation of 4,000 or more
acre-feet of water a year and 5.5 or more cubic feet per
second of water unless the appropriator proves by
substantial credible evidence that:

(a) the criteria in subsection (2) are met;

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1 (b) the proposed change is a reasonable use. A 2 finding of reasonable use must be based on a consideration 3 of:

4 (i) the existing demands on the state water supply, as 5 well as projected demands of water for future beneficial 6 purposes, including municipal water supplies, irrigation 7 systems, and minimum streamflows for the protection of 8 existing water rights and aquatic life;

9 (ii) the benefits to the applicant and the state;

10 (iii) the effects on the quantity and quality of water
11 for existing uses in the source of supply;

12 (iv) the availability and feasibility of using
13 low-quality water for the purpose for which application has
14 been made;

15 (v) the effects on private property rights by any16 creation of or contribution to saline seep; and

17 (vi) the probable significant adverse environmental
18 impacts of the proposed use of water as determined by the
19 department pursuant to Title 75, chapter 1, or Title 75,
20 chapter 20.

(4) The department may not approve a change in purpose
of use or place of use for a diversion that results in 4,000
or more acre-feet of water a year and 5.5 or more cubic feet
per second of water being consumed unless:

(a) the applicant proves by clear and convincing

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evidence and the department finds that the criteria in
 subsections (2) and (3) are met; and

3 (b) the department then petitions the legislature and
4 the legislature affirms the decision of the department after
5 one or more public hearings.

(5) (a) The state of Montana has long recognized the 6 7 importance of conserving its public waters and the necessity to maintain adequate water supplies for the state's water 8 requirements, including requirements for reserved water 9 rights held by the United States for federal reserved lands 10 11 and in trust for the various Indian tribes within the state's boundaries. Although the state of Montana also 12 recognizes that, under appropriate conditions, the 13 out-of-state transportation and use of its public waters are 14 not in conflict with the public welfare of its citizens or 15 the conservation of its waters, the following criteria must 16 be met before out-of-state use may occur: 17

(b) The department and, if applicable, the legislature may not approve a change in appropriation right for the withdrawal and transportation of appropriated water for use outside the state unless the appropriator proves by clear and convincing evidence and, if applicable, the legislature approves after one or more public hearings that:

(i) depending on the volume of water diverted orconsumed, the applicable criteria and procedures of

subsection (2) or (3) are met;

2 {ii} the proposed out-of-state use of water is not3 contrary to water conservation in Montana; and

4 (iii) the proposed out-of-state use of water is not
5 otherwise detrimental to the public welfare of the citizens
6 of Montana.

7 (c) In determining whether the appropriator has proved
8 by clear and convincing evidence that the requirements of
9 subsections (5)(b)(ii) and (5)(b)(iii) will be met, the
10 department and, if applicable, the legislature shall
11 consider the following factors:

12 (i) whether there are present or projected water13 shortages within the state of Montana;

14 (ii) whether the water that is the subject of the 15 proposed change in appropriation might feasibly be 16 transported to alleviate water shortages within the state of 17 Montana;

18 (iii) the supply and sources of water available to the 19 applicant in the state where the applicant intends to use 20 the water; and

21 (iv) the demands placed on the applicant's supply in
22 the state where the applicant intends to use the water.

(d) When applying for a change in appropriation right
to withdraw and transport water for use outside the state,
the applicant shall submit to and comply with the laws of

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the state of Montana governing the appropriation and use of
 water.

3 (6) For any application for a change in appropriation 4 right involving 4,000 or more acre-feet of water a year and 5 5.5 or more cubic feet per second of water, the department 6 shall give notice of the proposed change in accordance with 7 85-2-307 and shall hold one or more hearings in accordance with 85-2-309 prior to its approval or denial of the 8 9 proposed change. The department shall provide notice and may 10 hold one or more hearings upon any other proposed change if 11 it determines that such a change might adversely affect the 12 rights of other persons.

13 (7) The department or the legislature, if applicable, 14 may approve a change subject to such terms, conditions, 15 restrictions, and limitations as it considers necessary to 16 satisfy the criteria of this section, including limitations 17 on the time for completion of the change. The department 18 may extend time limits specified in the change approval under the applicable criteria and procedures of 85-2-312(3). 19 20 (8) If a change is not completed as approved by the 21 department or legislature or if the terms, conditions, 22 restrictions, and limitations of the change approval are not 23 complied with, the department may, after notice and opportunity for hearing, require the appropriator to show 24 25 cause why the change approval should not be modified or

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revoked. If the appropriator fails to show sufficient cause,

the department may modify or revoke the change approval.

3 (9) The original of a change approval issued by the 4 department must be sent to the applicant, and a duplicate 5 must be kept in the office of the department in Helena.

6 (10) A person holding an issued permit or change 7 approval that has not been perfected may change the place of 8 diversion, place of use, purpose of use, or place of storage 9 by filing an application for change pursuant to this 10 section.

(11) A change in appropriation right contrary to the 11 provisions of this section is invalid. No officer, agent, 12 agency, or employee of the state may knowingly permit, aid, 13 or assist in any manner such unauthorized change in 14 appropriation right. No person or corporation may, directly 15 or indirectly, personally or through an agent, officer, or 16 employee, attempt to change an appropriation right except in 17 18 accordance with this section."

19 Section 9. Section 85-2-403, MCA, is amended to read: 20 "85-2-403. Transfer of appropriation right. (1) The 21 right to use water shall pass with a conveyance of the land 22 or transfer by operation of law, unless specifically 23 exempted therefrom. All transfers of interests in 24 appropriation rights shall be without loss of priority.

(2) Failure to comply with the provisions of

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85-2-402(6) does not render a conveyance or reservation of a
 water right void, but the right may not be used until the
 department has approved the change. This subsection applies
 retroactively, within the meaning of 1-2-109, to a
 conveyance or reservation made after July 1, 1973."

NEW-SECTION:--Section-10:--Repeater:--Section-85-2-317;
MCA:-is-repeated:

8 <u>NEW SECTION.</u> Section 10. Extension of authority. Any
9 existing authority of the board of natural resources and
10 conservation to make rules on the subject of the provisions
11 of this act is extended to the provisions of this act.

12 NEW SECTION. Section 11. Effective date. This act is

13 effective on passage and approval.

-End-

STANDING COMMITTEE REPORT

SENATE

MARCH 25 19.87

MR. PRESIDENT

We, your committee on	NATURAL	RESOURCES	 · · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·	
having had under considera	ationHC	USE BILL	 	No	642
THIRD	reading copy (BLUE)			

REVISES WATER PERMIT LAWS; QUALIFIES MISSOURI BASIN WATER RESERVATIONS

SPAETH (KEATING)

BE AMENDED AS FOLLOWS:

1. Page 2, line 24
Following: "APPROPRIATION"
Insert: "from the same source"

j.V.-AND AS AMENDED BE CONCURRED IN

XXXXX

3.25 12 SENATOR THOMAS F. KEATING, Chairman. Ų