HB 515 INTRODUCED BY WILLIAMS, M., ET AL. SEPARATING RESIDENTIAL AND COMMERCIAL REAL PROPERTY AND IMPROVEMENTS

- 1/28 INTRODUCED
- 1/28 REFERRED TO TAXATION
- 1/28 FISCAL NOTE REQUESTED
- 1/29 FISCAL NOTE RECEIVED
- 2/12 HEARING
- 3/17 TABLED IN COMMITTEE

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1	House BILL No. 515, 1 11 Rancy 1)
2	INTRODUCED BY M Williams Freth Walter Keena lake
3	Ticker Manning Stang Stock Councilly Rust
4	A BILL FOR AN ART ENTITLED: "AN ACT EPARATING RESIDENTIAL
1	AND COMMERCIAL REAL PROPERTY AND IMPROVEMENTS FOR PROPERTY
F76	TAX PURPOSES CREATING A NEW PROPERTY TAX CLASSIFICATION FOR CAMPA
7	COMMERCIAL REAL PROPERTY AND IMPROVEMENTS; AND AMENDING
8	SECTIONS 15-1-101, 15-6-134, 15-6-142, 15-7-103, 15-8-111,
9	15-24-1102, AND 15-24-1103, MCA."
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11	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
12	NEW SECTION. Section 1. Class twenty property
13	description taxable percentage. (1) Class twenty property
14	includes:
15	(a) all commercial land except that specifically
16	included in another class;
17	(b) all commercial improvements except those
18	specifically included in another class.
19	(2) Except as provided in 15-24-1402 or 15-24-1501,
20	property described in subsections (1)(a) and (1)(b) is taxed
21	at 3.86% of its market value.
22	(3) Within the meaning of comparable property as
23	defined in 15-1-101, property assessed as commercial
24	property is comparable only to other property assessed as

commercial property and property assessed as noncommercial

noncommercial property.

Section 2. Section 15-1-101, MCA, is amended to read:

"15-1-101. Definitions. (1) Except as otherwise

property is comparable only to other property assessed as

"15-1-101. Definitions. (1) Except as otherwise specifically provided, when terms mentioned in this section are used in connection with taxation, they are defined in the following manner:

- 8 (a) The term "agricultural" refers to the raising of
 9 livestock, poultry, bees, and other species of domestic
 10 animals and wildlife in domestication or a captive
 11 environment, and the raising of field crops, fruit, and
 12 other animal and vegetable matter for food or fiber.
- 13 (b) The term "assessed value" means the value of 14 property as defined in 15-8-111.
- 15 (c) The term "average wholesale value" means the value
 16 to a dealer prior to reconditioning and profit margin shown
 17 in national appraisal guides and manuals or the valuation
 18 schedules of the department of revenue.
- 19 (d) (i) The term "commercial", when used to describe
 20 property, means any property used or owned by a business, a
 21 trade, or a nonprofit corporation as defined in 35-2-102 or
 22 used for the production of income, except that property
 23 described in subsection (ii).
- 24 (ii) The following types of property are not 25 commercial:

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1 (A) agricultural lands;

2 (B) timberlands;

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- 3 (C) single-family residences and ancillary 4 improvements and improvements necessary to the function of a 5 bona fide farm, ranch, or stock operation;
- 6 (D) mobile homes used exclusively as a residence
 7 except when held by a distributor or dealer of trailers or
 8 mobile homes as his stock in trade;
- 9 (E) all property described in 15-6-135;
 - (F) all property described in 15-6-136; and
 - (G) all property described in 15-6-146.
- 12 (e) The term "comparable property" means property that
 13 has similar use, function, and utility; that is influenced
 14 by the same set of economic trends and physical,
 15 governmental, and social factors; and that has the potential
 16 of a similar highest and best use.
- 17 (f) The term "credit" means solvent debts, secured or 18 unsecured, owing to a person.
 - (9) The term "improvements" includes all buildings, structures, fences, and improvements situated upon, erected upon, or affixed to land. When the department of revenue or its agent determines that the permanency of location of a mobile home or housetrailer has been established, the mobile home or housetrailer is presumed to be an improvement to real property. A mobile home or housetrailer may be

1 determined to be permanently located only when it is

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- 2 attached to a foundation which cannot feasibly be relocated
- 3 and only when the wheels are removed.
- 4 (h) The term "leasehold improvements" mean
- 5 improvements to mobile homes and mobile homes located on
- 6 land owned by another person. This property is assessed
- 7 under the appropriate classification and the taxes are due
- 8 and payable in two payments as provided in 15-24-202.
- 9 Delinquent taxes on such leasehold improvements are a lien
- 10 only on such leasehold improvements.
- (i) The term "livestock" means cattle, sheep, swine,
- 12 goats, horses, mules, and asses.
- 13 (i) The term "mobile home" means forms of housing
- 14 known as "trailers", "housetrailers", or "trailer coaches"
- 15 exceeding 8 feet in width or 45 feet in length, designed to
- 16 be moved from one place to another by an independent power
- 17 connected to them, or any "trailer", "housetrailer", or
- 18 "trailer coach" up to 8 feet in width or 45 feet in length
- 19 used as a principal residence.
- 20 (k) The term "personal property" includes everything
- 21 that is the subject of ownership but that is not included
- 22 within the meaning of the terms "real estate" and
- 23 "improvements".
- 24 (1) The term "poultry" includes all chickens, turkeys,
- 25 geese, ducks, and other birds raised in domestication to

1 produce food or feathers.

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- (m) The term "property" includes moneys, credits, bonds, stocks, franchises, and all other matters and things, real, personal, and mixed, capable of private ownership. This definition must not be construed to authorize the taxation of the stocks of any company or corporation when the property of such company or corporation represented by the stocks is within the state and has been taxed.
- (n) The term "real estate" includes:
- 10 (i) the possession of, claim to, ownership of, or
 11 right to the possession of land;
 - (ii) all mines, minerals, and quarries in and under the land subject to the provisions of 15-23-501 and Title 15, chapter 23, part 8; all timber belonging to individuals or corporations growing or being on the lands of the United States; and all rights and privileges appertaining thereto.
 - (o) The term "taxable value" means the percentage of market or assessed value as provided for in 15-6-131 through 15-6-140 and (section 1).
 - (2) The phrase "municipal corporation" or "municipality" or "taxing unit" shall be deemed to include a county, city, incorporated town, township, school district, irrigation district, drainage district, or any person, persons, or organized body authorized by law to establish tax levies for the purpose of raising public revenue.

- 1 (3) The term "state board" or "board" when used 2 without other qualification shall mean the state tax appeal 3 board."
- Section 3. Section 15-6-134, MCA, is amended to read:
- 5 "15-6-134. Class four property -- description -
 - taxable percentage. (1) Class four property includes:
- 7 (a) all <u>noncommercial</u> land except that specifically 8 included in another class;
- 9 (b) all noncommercial improvements except those 10 specifically included in another class;
- 11 (c) the first \$35,000 or less of the market value of 12 any improvement on real property and appurtenant land not exceeding 5 acres owned or under contract for deed and 13 actually occupied for at least 10 months a year as the 14 primary residential dwelling of any person whose total 15 income from all sources including otherwise tax-exempt 16 income of all types is not more than \$10,000 for a single 17 18 person or \$12,000 for a married couple:
- 19 (d) all golf courses, including land and improvements 20 actually and necessarily used for that purpose, that consist 21 of at least 9 holes and not less than 3,000 lineal yards.
 - (2) Class four property is taxed as follows:

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23 (a) Except—as—provided—in-15-24-1402-or-15-24-15017
24 property Property described in subsections (1)(a) and (1)(b)
25 is taxed at the-taxable-percentage-rate—upu 3.86% of its

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market value.

(b) Property described in subsection (1)(c) is taxed at the-taxable-percentage-rate-"P" 3.86% of its market value multiplied by a percentage figure based on income and determined from the following table:

6	Income	Income	Percentage
7	Single Person	Married Couple	Multiplier
8	\$0 - \$1,000	\$0 - \$1,200	0%
9	1,001 - 2,000	1,201 - 2,400	10%
10	2,001 - 3,000	2,401 - 3,600	20%
11	3,001 - 4,000	3,601 - 4,800	30%
12	4,001 - 5,000	4,801 - 6,000	40%
13	5,001 - 6,000	6,001 - 7,200	50%
14	6,001 - 7,000	7,201 - 8,400	60%
15	7,001 - 8,000	B,401 - 9,600	70%
16	8,001 - 9,000	9,601 - 10,800	80%
17	9,001 - 10,000	10,801 - 12,000	90%

- (c) Property described in subsection (1)(d) is taxed at one-half the taxable percentage rate "P" established in subsection (2)(a).
- (9)--Until-danuary-1,-1986,-the-taxable-percentage-rate

 "P"-for-class-four-property-is-8-55%-
- (4)--Prior--to--duly-1,-1986,-the-department-of-revenue shall-determine-the-taxable-percentage-rate--#P#--applicable to--class--four-property-for-the-revaluation-cycle-beginning

1 January-17-19867-as-follows:

(a)—The-director-of-the-department—of--revenue—shall certify—to-the-governor-before-duly-l7-19867-the-percentage by-which-the-appraised-value-of-all-property—in—the—state classified—under—class—four—as—of--danuary-l7-19867-has increased-due-to-the-revaluation-conducted—under—15-7-lll-This--figure-is-the-certified-statewide-percentage-increaser

tb)--The-taxable-value-of-property--in--class--four--is
determined---as---a--function--of--the--certified--statewide
percentage-increase--in--accordance--with--the--table--shown
below:

(c)--This---table--limits--the--statewide--increase--in taxable-valuation--resulting--from--reappraisal--to--0%;--In calculating--the-percentage-increase;-the-department-may-not consider-changes-resulting-from-new-construction;-additions; or-deletions-during-calendar-year-1985;

(d)--The--taxable--percentage--must--be--calculated--by
interpolation--to--coincide--with--the--nearest-whole-number
certified-statewide-percentage-increase-from--the--following
table:

21	Certified-Statewide	Class-Pour-Taxable				
22	Percentage-Increase	Percentage-"P"				
23	θ	8÷55				
24	10	7:77				
25	20	7-12				

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1	30	6 - 57	1	288	2-25
2	40	6-10	2	290	5-19
3	5€	5-70	3	300	2-13
4	60	5±34	4	(5)AfterJuly17-19867-	no-adjustment-may-be-made-by
5	70	5 .02	5	the-department-to-the-taxable-pe	rcentage-rate#P#untila
6	80	4-75	6	revaluation-has-been-made-as-pro-	vided-in-15-7-111-
7	90	4=50	7	(6)(3) Within the meaning	g of comparable property as
8	±00	4+27	8	defined in 15-1-101, property	assessed as commercial
9	110	4-67	9	noncommercial property is compa	rable only to other property
10	120	9-88	10	assessed as commercial noncommer	cial property, and property
11	130	3-7±	11	assessed as other than commercia	noncommercial property is
12	148	3 - 56	12	comparable only to other property	y assessed as other than
13	150	3 ∓4 2	13	commercial noncommercial property	7 - ⁿ
14	168	3-28	14	Section 4. Section 15-6-1	12, MCA, is amended to read:
15	178	3-76	15	"15-6-142. Class twelve p	roperty description
16	±80	3-05	16	taxable percentage. (1) Class two	elve property includes:
17	±9 0	2-94	17	(a) a trailer or mobile	home used as a residence
18	200	2-85	18	except when:	
19	210	2-75	19	(i) held by a distributor	or dealer of trailers or
20	220	2-67	20	mobile homes as his stock in tra-	de; or
21	230	2-59	21	(ii) specifically included	in another class;
22	240	2-51	22	(b) the first \$35,000 or 1	ess of the market value of a
23	250	2-44	23	trailer or mobile home used	as a residence and actually
24	260	2:37	24	occupied for at least 10 months	s a year as the primary
25	270	2-3±	25	residential dwelling of any pe	rson whose total income from

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- all sources including otherwise tax-exempt income of all types is not more than \$10,000 for a single person or \$12,000 for a married couple.
- (2) Class twelve property is taxed as follows:

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- (a) Property described in subsection (1)(a) that is not of the type described in subsection (1)(b) is taxed at the-taxable-percentage--rate--upu---described--in--15-6-134, 3.86% of its market value.
 - (b) Property described in subsection (1)(b) is taxed at the-taxable-percentage-rate-"P", described--in--15-6-134, 3.86% of its market value multiplied by a percentage figure based on income and determined from the table established in subsection (2)(b) of 15-6-134."
- Section 5. Section 15-7-103, MCA, is amended to read:

 "15-7-103. Classification and appraisal -- general and
 uniform methods. (1) It is the duty of the department of
 revenue to implement the provisions of 15-7-101 through
 18 15-7-103 by providing:
 - (a) for a general and uniform method of classifying commercial and noncommercial lands in the state for the purpose of securing an equitable and uniform basis of assessment of said lands for taxation purposes;
- (b) for a general and uniform method of appraisingcity and town lots;
- 25 (c) for a general and uniform method of appraising

- 1 rural and urban improvements, both commercial and
 2 noncommercial;
- 3 (d) for a general and uniform method of appraising 4 timberlands.
 - (2) All lands shall be classified according to their use or uses and graded within each class according to soil and productive capacity. In such classification work, use shall be made of soil surveys and maps and all other pertinent available information.
 - (3) All lands must be classified by parcels or subdivisions not exceeding I section each, by the sections, fractional sections, or lots of all tracts of land that have been sectionized by the United States government, or by metes and bounds, whichever yields a true description of the land.
 - (4) All agricultural lands must be classified and appraised as agricultural lands without regard to the best and highest value use of adjacent or neighboring lands.
- 19 (5) In any periodic revaluation of taxable property
 20 completed under the provisions of 15-7-111 after January 1,
 21 1979, all property classified in 15-6-134 must be appraised
 22 on its market value in the same year. The department must
 23 publish a rule specifying the year used in the appraisal.
 - (6) All sewage disposal systems and domestic use water supply systems of all dwellings may not be appraised,

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- assessed, and taxed separately from the land, house, or other improvements in which they are located. In no event may the sewage disposal or domestic water supply systems be included twice by including them in the valuation and assessing them separately."
- Section 6. Section 15-8-111, MCA, is amended to read:

 "15-8-111. Assessment -- market value standard -
 exceptions. (1) All taxable property must be assessed at

 100% of its market value except as provided in subsection

 (5) of this section and in 15-7-111 through 15-7-114.

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- (2) (a) Market value is the value at which property would change hands between a willing buyer and a willing seller, neither being under any compulsion to buy or to sell and both having reasonable knowledge of relevant facts.
- (b) Except as provided in subsection (3), the market value of all motor trucks; agricultural tools, implements, and machinery; and vehicles of all kinds, including but not limited to aircraft and boats and all watercraft, is the average wholesale value shown in national appraisal guides and manuals or the value of the vehicle before reconditioning and profit margin. The department of revenue shall prepare valuation schedules showing the average wholesale value when no national appraisal guide exists.
- 24 (3) The department of revenue or its agents may not
 25 adopt a lower or different standard of value from market

- value in making the official assessment and appraisal of the value of property in 15-6-134 through 15-6-140, and 15-6-145 through 15-6-149, and [section 1], except:
- 4 (a) the wholesale value for agricultural implements
 5 and machinery is the loan value as shown in the Official
 6 Guide, Tractor and Farm Equipment, published by the national
 7 farm and power equipment dealers association, St. Louis,
 8 Missouri; and
- 9 (b) for agricultural implements and machinery not 10 listed in the official guide, the department shall prepare a 11 supplemental manual where the values reflect the same 12 depreciation as those found in the official guide.
- 13 (4) For purposes of taxation, assessed value is the 14 same as appraised value.
 - (5) The taxable value for all property in classes four through eleven and fifteen through nineteen twenty is the percentage of market value established for each class of property in 15-6-134 through 15-6-141, and 15-6-145 through 15-6-149, and [section 1].
- 20 (6) The assessed value of properties in 15-6-131 21 through 15-6-133 is as follows:
- 22 (a) Properties in 15-6-131, under class one, are 23 assessed at 100% of the annual net proceeds after deducting 24 the expenses specified and allowed by 15-23-503.
- 25 (b) Properties in 15-6-132, under class two, are

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1 assessed at 100% of the annual gross proceeds.

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- (c) Properties in 15-6-133, under class three, are assessed at 100% of the productive capacity of the lands when valued for agricultural purposes. All lands that meet the qualifications of 15-7-202 are valued as agricultural lands for tax purposes.
- (d) Properties in 15-6-143, under class thirteen, are assessed at 100% of the combined appraised value of the standing timber and grazing productivity of the land when valued as timberland.
- 11 (7) Land and the improvements thereon are separately assessed when any of the following conditions occur: 12
 - (a) ownership of the improvements is different from ownership of the land;
 - (b) the taxpayer makes a written request; or
 - (c) the land is outside an incorporated city or town.
 - (8) The taxable value of all property in 15-6-131 and classes two, three, and thirteen is the percentage of assessed value established in 15-6-131(2), 15-6-132, 15-6-133, and 15-6-143 for each class of (Subsections (3)(a) and (3)(b) applicable to tax years beginning after December 31, 1985 -- sec. 4, Ch. 463, L. 1985. Subsection (6)(d) and references in (8) to class thirteen and 15-6-143 terminate January 1, 1991--sec. 10, Ch. 681, L. 1985.1"

- 1 Section 7. Section 15-24-1102, MCA, is amended to 2 read:
- "15-24-1102. Federal property held under contract of sale. When the property is held under a contract of sale or other agreement whereby upon payment the legal title is or may be acquired by the person, the real property shall be assessed and taxed as defined in 15-6-131 through 15-6-140, [section 1], and 15-8-111 without deduction on account of 9 the whole or any part of the purchase price or other sum due 10 on the property remaining unpaid. The lien for the tax may
- 13 Section 8. Section 15-24-1103, MCA, is amended to 14 read:

of the United States in the real property."

not attach to, impair, or be enforced against any interest

"15-24-1103, Federal property held under lease. When the property is held under lease, other interest, or estate therein less than the fee, except under contract of sale, the property shall be assessed and taxed as for the value, as defined in 15-6-131 through 15-6-140 and (section 1), of such leasehold, interest, or estate in the property and the lien for the tax shall attach to and be enforced against only the leasehold, interest, or estate in the property. When the United States authorizes the taxation of the property for the full assessed value of the fee thereof, the property shall be assessed for full assessed value as

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1 defined in 15-8-111."

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NEW SECTION. Section 9. Extension of authority. Any existing authority of the department of revenue to make rules on the subject of the provisions of this act is extended to the provisions of this act.

NEW SECTION. Section 10. Severability. If a part of this act is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of this act is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications.

NEW SECTION. Section 11. Codification instruction.

Section 1 is intended to be codified as an integral part of

Title 15, chapter 6, part 1, and the provisions of Title 15,

chapter 6, part 1, apply to section 1.

-End-

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB515, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

An act separating residential and commercial real property and improvements for property tax purposes; creating a new property tax classification for commercial real property and improvements; and amending sections 15-1-101, 15-6-134, 15-6-142, 15-7-103, 15-8-111, 15-24-1102, and 15-24-1103, MCA.

ASSUMPTIONS:

- 1. Implementation of this proposal would require adjustment of computer programs in 39 counties at a cost of \$19,500 (\$500 per computer).
- 2. Data entry computer changes necessary under the proposal would require 2 FTE @ grade 7, step 2 for 3 months (grade 7, step 2 salaries and benefits are \$1,298 per month).

FISCAL IMPACT:

Expenditure Impact:

	FY88				FY89					
	Current Law		Proposed Law Difference		Current Law		Proposed Law		Difference	
Personal Services	\$	0	\$ 27,288	\$ 27,288	\$	0	\$	0	\$	0
Total	\$	0	\$ 27,288	\$ 27,288	\$	0	\$	0	\$	0

DAVID L. HUNTER BUDGET DIRECTOR
Office of Budget and Program Planning

Fiscal Note for HB515, as introduced.