HB 496 INTRODUCED BY BRADLEY, ET AL. INCREASING PUBLIC CONTRACTOR TAX; CREATING WATER SYSTEM BOARD AND GRANT PROGRAM 1/27 INTRODUCED

REFERRED TO TAXATION		
FISCAL NOTE REQUESTED		
FISCAL NOTE RECEIVED		
HEARING		
TAKEN FROM COMMITTEE	49	46
2ND READING PASSED AS AMENDED	52	47
3RD READING PASSED	53	45
TRANSMITTED TO SENATE		
RULES SUSPENDED TO ALLOW RECEIPT OF		
BILL AFTER DEADLINE	47	2
REFERRED TO LOCAL GOVERNMENT		
HEARING		
ADVERSE COMMITTEE REPORT ADOPTED		
AS AMENDED	29	21
	FISCAL NOTE REQUESTED FISCAL NOTE RECEIVED HEARING TAKEN FROM COMMITTEE 2ND READING PASSED AS AMENDED 3RD READING PASSED TRANSMITTED TO SENATE RULES SUSPENDED TO ALLOW RECEIPT OF BILL AFTER DEADLINE REFERRED TO LOCAL GOVERNMENT HEARING ADVERSE COMMITTEE REPORT ADOPTED	FISCAL NOTE REQUESTEDFISCAL NOTE RECEIVEDHEARINGTAKEN FROM COMMITTEE492ND READING PASSED AS AMENDED523RD READING PASSED53TRANSMITTED TO SENATERULES SUSPENDED TO ALLOW RECEIPT OFBILL AFTER DEADLINE47REFERRED TO LOCAL GOVERNMENTHEARINGADVERSE COMMITTEE REPORT ADOPTED

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House BILL NO. 494 INTRODUCED BY Bradley - minel Mchallum Fanels grade 1 2 3 A BILL FOR AN ACT ENTITLED: "AN ACT ESTABLISHING A GRANT PROGRAM FOR THE CONSTRUCTION OF PUBLIC WATER SYSTEMS; 5 6 FUNDING THE GRANT PROGRAM THROUGH AN INCREASE IN THE PUBLIC CONTRACTOR'S TAX; ESTABLISHING A PUBLIC WATER SYSTEMS 7 8 ACCOUNT AND A PUBLIC WATER SYSTEMS BOARD: AMENDING SECTIONS 9 15-50-205 THROUGH 15-50-207; AND PROVIDING AN APPLICABILITY 10 DATE."

11

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

13 NEW SECTION. Section 1. Purpose. The purposes of 14 [sections 1 through 8] are to establish a grant program for 15 construction of needed public water systems, including water 16 supply systems, sewer systems, and drainage systems; to 17 protect and enhance the quality of drinking water and 18 receiving waters; to reduce the burden on local taxpayers to 19 fund major public works projects; to create jobs and 20 stimulate economic activity by channeling taxes paid by 21 public contractors directly into construction projects; and 22 to establish an efficient, cost-effective structure to 23 administer the grant program.

24 <u>NEW SECTION.</u> Section 2. Definitions. As used in
25 [sections 1 through 8], the following definitions apply:

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1 (1) "Board" means the public water systems board 2 provided for in [section 9].

3 (2) "Construction cost" means any cost, incurred after notice to proceed, of site preparation, on-site engineering 4 inspections and construction engineering activities, 5 6 excavation, building, demolition, and repair and includes materials and labor necessary for these purposes. 7 Construction cost does not include the cost of engineering 8 9 or design work, feasibility studies, acquisition of land and 10 capital facilities, or any cost incurred prior to notice to 11 proceed.

12 (3) "Grant cycle" means each calendar quarter during
13 which applications for grants from the public water systems
14 account are accepted.

(4) "Local government" means a county, city, town,
special improvement district, county water or sewer
district, or any other political subdivision of the state,
except a school district.

19 (5) "Project" means the construction, repair,
20 rehabilitation, reconstruction, replacement, or improvement
21 of a public water system.

(6) "Public water system" means a water supply system,
sewer system, or drainage system constructed, improved,
operated, or maintained by a local government.

25 NEW SECTION. Section 3. Public water systems account.

-2- INTRODUCED BILL MB.496



(1) There is a public water systems account within the
 state special revenue fund established in 17-2-102. This
 account must receive one-half of the public contractor
 license tax provided for in 15-50-205.

5 (2) Interest earned by the public water systems6 account accrues to that account.

7 (3) Money from the public water systems account may be 8 spent to provide grants to local governments for projects 9 and to pay the administrative expenses of the public water 10 systems board.

11 <u>NEW SECTION.</u> Section 4. Public water systems board --12 chairman -- meetings -- compensation -- funding. (1) The 13 public water systems board, established in [section 9], 14 shall elect a chairman from among its members.

15 (2) The board shall meet within 1 month after the 16 conclusion of each grant cycle and may meet at any other 17 time as necessary or as called by the chairman or a majority 18 of the members.

(3) Members are entitled to receive \$50 a day
compensation plus expenses, as provided in 2-18-501 through
2-18-503, for each day spent on official board business.

(4) The administrative and operating expenses of the
board must be paid from the public water systems account
provided for in [section 3].

25 NEW SECTION. Section 5. Powers of the board. The

1 board may:

2 (1) retain professional staff, consultants, and
 3 advisers;

4 (2) adopt rules governing its proceedings and
5 determinations and the administration of [sections 1 through
6 8];

7 (3) award grants from the public water systems account8 to local governments for public water system projects;

9 (4) enter into contractual arrangements with local
10 governments to specify the terms and conditions of grants;
11 and

12 (5) accept grants and other funds to be deposited in 13 the public water systems account and used in carrying out 14 [sections 1 through 8].

NEW SECTION. Section 6. Public water systems grant program. (1) Not later than 60 days before the end of a grant cycle, the board shall advertise or otherwise give public notice of the availability of grants to local governments for public water system projects.

(2) A local government may apply to the board for a
grant to finance up to one-third of the construction cost of
a public water system project.

23 (3) The application must describe the proposed
24 project, explain the need for the project, provide
25 information on project financing and the relationship of the

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1 proposed grant to that financing, and include any other 2 pertinent information required by the board.

3 (4) The board shall review and evaluate all 4 applications received within each grant cycle under the 5 eligibility requirements of [section 7] and the evaluation 6 criteria of [section 8].

7 (5) The board shall award those grants it considers 8 appropriate not later than 60 days after the conclusion of 9 the grant cycle.

10 (6) The board shall limit each grant awarded so that 11 the total amount of all grants received by a sponsor for a project does not exceed one-third of the construction cost. 12

13 (7) If a project is not begun within 1 year after a grant is awarded, funds granted but unexpended revert to the 14 15 public water systems account and become available for other 16 grants, unless otherwise specified by contractual arrangement between the board and the grant recipient. 17

18 NEW SECTION. Section 7. Eligibility for grants. (1) To be eligible to receive funds from the public water 19 20 systems grant program, a proposed project must:

(a) conform to the definition of "project" in [section 21 22 2];

(b) be subject to competitive bidding among gualified 23 24 public contractors; and

25 (c) be sponsored by a local government that has: 1 (i) completed appropriate technical evaluations and 2 feasibility studies;

3 (ii) obtained necessary construction permits or provided evidence that such permits are forthcoming; and 4

S (iii) secured funding for all costs not proposed to be 6 paid from the grant.

(2) Proposals ineligible for grants include:

8 (a) engineering or feasibility studies intended to 9 determine if construction should proceed:

10 (b) projects that would otherwise receive the needed grant from another source; and 11

12 (c) projects that propose to commence more than 1 year 13 after the grant award.

14 NEW SECTION. Section 8. Evaluation criteria. (1) The 15 board shall evaluate project applications and award grants 16 based on the degree to which the project:

17 (a) meets an emergency or urgent public need;

18 (b) protects public health;

7

20

19 conserves or enhances water quality; (c)

results in more efficient use of water; (d)

21 (e) serves residents in a cost-effective manner:

22 (f) offers a long-term solution to a public water 23 system need;

(g) demonstrates a new or innovative technology; and 24 25 (h) serves a large population or a large number of

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as defined

in

1 communities. awarding of grants. The documentation must consist of 1 2 (2) The board shall further consider the degree to written findings on each application awarded a grant or the 2 3 which the grant: use of an objective scoring system, based on the evaluation 3 (a) makes economically feasible a project that might criteria in this section, that is used to determine a 4 4 5 not otherwise be constructed: priority ranking for each eligible project application. 5 6 (b) significantly expedites the commencement of a NEW SECTION. Section 9. Public water systems board --6 construction project; 7 7 composition -- operation -- allocation, (1) There is a 8 public water systems board composed of three members (c) generates matching funds from nonstate sources; 8 9 (d) creates jobs, both on a long-term and short-term g appointed by the governor. 10 basis: 10 (2) The members are: 11 (e) stimulates employment in an area of high 11 (a) one local government public works director; 12 unemployment; (b) one public contractor with a Class A license and 12 13 (f) serves a community that has exhausted other 13 with extensive experience in public water supply, sewer, or 14 potential funding sources that might have substituted for drainage system projects; and 14 15 the grant; and 15 professional engineer, (c) one 16 (g) serves a community that is using all local revenue 37-67-101, with extensive experience in public water supply, 16 17 sources that are reasonably available for funding public 17 sewer, or draimage system projects. 18 water systems, taking into consideration local economic 18 (3) Terms are 3 calendar years. 19 conditions. 19 (4) Vacancies of unexpired terms must be filled within 20 (3) The board shall award grants to those projects 20 30 days. 21 providing the maximum public benefits under the evaluation 21 (5) A majority of the membership constitutes a quorum 22 criteria in this section. The board shall attempt to achieve 22 to conduct business. A favorable vote of at least a majority 23 geographical distribution in awarding grants to the most 23 of all members is required to adopt any resolution, motion, 24 qualified projects. 24 or other decision. 25 (4) The board shall document its decision on the 25 (6) The public water systems board is allocated to the -7-

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department of commerce for administrative purposes only, as
 prescribed in 2-15-121.

3 (7) The board may retain professional staff,
4 consultants, and advisers.

5 <u>NEW SECTION.</u> Section 10. Initial board appointment. 6 (1) Notwithstanding the provisions of [section 9], the 7 governor shall within 60 days following [the effective date 8 of this act] appoint the initial board as follows:

9 (a) one member must be appointed for a term of 1 year;
10 (b) one member must be appointed for a term of 2
11 years; and

12 (c) one member must be appointed for a term of 313 years.

14 (2) Initial board terms commence on January 1, 1988.
15 Section 11. Section 15-50-205, MCA, is amended to
16 read:

17 "15-50-205. Additional license tax imposed. (1) In 18 addition to the fees enumerated in 37-71-204, each public 19 contractor, unless he constructs or works on a federal 20 research facility, shall pay to the department of revenue an 21 additional license fee in a sum equal to 1% 2% of the gross 22 receipts, as defined in 15-50-101, from public contracts 23 during the income year for which the license is issued.

24 (2) The additional license fee shall be computed upon25 the basis of the entire contract for each separate contract

let by any of the public bodies as specified in 1 37 - 71 - 101(3), 2 (3) One-half of the additional license fee is eligible 3 4 for the tax credits that may be used by public contractors 5 under the provisions of 15-50-207. Fees retained or collected by the state after the application of the tax 6 7 credits must be deposited in the general fund. (4) One-half of the additional license fee must be 8 9 deposited in the public water systems account as provided for in [section 3]." 10 Section 12. Section 15-50-206, MCA, is amended to 11 read: 12 13 "15-50-206. Withholding license fee from payments -refunds. (1) The prime contractor shall withhold the 14 15 additional 1% 2% license fee from payments to his 16 subcontractors and inform the department of revenue on 17 prescribed forms of the amount of the additional 14 2% license fee in his account to be allocated and transferred 18 19 to the subcontractor. The notification to transfer portions of the additional 1% 2% license fee must be filed within 30 20 21 days after each payment is made to subcontractors. If any prime contractor fails to file the required allocation and 22 23 transfer report at the time required by or under the 24 provisions of this chapter, a penalty computed at the rate 25 of 10% of the additional 1% 2% license fee withheld from

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subcontractors shall be due from the prime contractor.
 (2) The state, county, city, or any agency or

department thereof, as described in 37-71-101(3), for whom 3 4 the contractor is performing public work shall withhold, in 5 addition to other amounts withheld as provided by law, 1% 2% 6 of all payments due the contractor and shall transmit such 7 moneys to the department of revenue. In the event that the 8 14 2% of gross receipts, as defined in 15-50-101, is not 9 withheld as provided, the contractor shall make payment of 10 these amounts to the department within 30 days after the 11 date on which the contractor receives each increment of 12 payment for work performed by the contractor.

13 (3) Any overpayment of the 1% 2% of gross receipts, as 14 defined in 15-50-101, withheld or paid by any contractor 15 hereunder shall be refunded by the department of revenue at 16 the end of the income year upon written application 17 therefor."

18 Section 13. Section 15-50-207, MCA, is amended to 19 read:

20 "15-50-207. Credit against other taxes -- credit for 21 personal property taxes and certain fees. (1) The <u>One-half</u> 22 <u>of the</u> additional license fees withheld or otherwise paid as 23 provided herein may be used as a credit on the contractor's 24 corporation license tax provided for in chapter 31 of this 25 title or on the contractor's income tax provided for in chapter 30, depending upon the type of tax the contractor is
 required to pay under the laws of the state.

3 (2) Personal property taxes, fees in lieu of taxes on 4 motorcycles or quadricycles, or light vehicle license fees 5 as provided by 61-3-532 paid in Montana on any personal 6 property of the contractor which is used in the business of 7 the contractor and is located within this state may be 8 credited against one-half of the license fees required under 9 this chapter. However, in computing the tax credit allowed 10 by this section against the contractor's corporation license 11 tax or income tax, the personal property tax or light 12 vehicle license fee credit against the license fees herein 13 required shall not be considered as license fees paid for 14 the purpose of such income tax or corporation license tax 15 credit."

16 <u>NEW SECTION.</u> Section 14. Extension of authority. Any 17 existing authority of the department of revenue to make 18 rules on the subject of the provisions of this act is 19 extended to the provisions of this act.

20 <u>NEW SECTION.</u> Section 15. Applicability. This act 21 applies to taxable years beginning after December 31, 1987. -End-

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STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB496, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

An act establishing a grant program for the construction of public water systems; funding the grant program through an increase in the public contractor's tax; establishing a public water systems account and a public water systems board; amending sections 15-50-205 through 15-50-207; and providing an applicability date.

ASSUMPTIONS:

- 1. The gross receipts of public contractors will be \$288,800,000 in FY88 and \$281,900,000 in FY89 (derived from REAC estimates of public contractor's gross receipts tax revenue).
- 2. Public contractor tax credits will be \$1,502,000 in FY88 and \$1,466,000 in FY89 (derived from REAC estimates of public contractor's gross receipts tax revenue).
- 3. This proposal would apply to taxable years beginning after December 31, 1987. Therefore it would impact public contractors tax collections for the second half of FY88 and all of FY89.

FISCAL IMPACT:																
Revenue Impact:					FY88									FY89		
· · · · · · · · · · · · · · · · · · ·	C	urrent	Law	Pr	oposed	l Law	D	iffere	ence	Curr	ent La	W	Pr	oposed Law	r D	ifference
Public Contractor's	_	· · · · · · · · · · · · · · · · · · ·														·····
Tax	\$	1,386,	000	\$	2,830,	,000	\$	1,444	.000	\$ 1	,353,0	00	\$	4,172,000	\$	2,819,000
Total Revenue		1,386,			2,830		\$	1,444	,000		,353,0			4,172,000		2,819,000
<u>Expenditures</u> : * Public Water																
Systems Board	\$		0	\$	196,	,718	\$	196	,718	\$		0	\$	195,459	\$	195,459
* Expenditures for the Public Water Systems Board are paid from the Public Water Systems Account.																
Fund Information	· "	1 200			1 200		•		0	A 1	252.0	~~	•			
General Fund	\$	1,386,	000	\$	1,386	,000	\$		0	\$ 1	,353,0	UU	\$	1,353,000	\$	0
Public Water Sys- tems Account	\$		0	\$	1,444,	,000	\$	1,444	,000	\$		0	\$	2,819,000	\$	2,819,000

TECHNICAL OR MECHANICAL DEFECTS OR CONFLICTS WITH EXISTING LEGISLATION:

This proposal does not specify whether the new tax would apply to projects already under construction on the applicability date. The effective date of January 1, 1988 will make it difficult for the board to both set up the new program and award grants for FY88. Six months does not seem to be enough time for both activities.

DAVID L. HUNTER, BUDGET DIRECTOR Office of Budget and Program Planning

DOROTHY BRADLEY, PRIMARY SPONSOR

DOROTHI BRADLEI, PRIMARI SPUNSUR

Fiscal Note for HB496, as introduced.

IB 496

SOth Legislature

COMMITTEE

ON TAXATION WITHOUT RECOMMENDATION MOTION TO MOVE FROM COMMITTEE TO 2ND READING

House BILL NO. 496 1 INTRODUCED BY Bradley Minigel Mchallien 2 Fanel Diade 3

4 A BILL FOR AN ACT ENTITLED: "AN ACT ESTABLISHING A GRANT 5 PROGRAM FOR THE CONSTRUCTION OF PUBLIC WATER SYSTEMS; 6 FUNDING THE GRANT PROGRAM THROUGH AN INCREASE IN THE PUBLIC 7 CONTRACTOR'S TAX; ESTABLISHING A PUBLIC WATER SYSTEMS 8 ACCOUNT AND A PUBLIC WATER SYSTEMS BOARD; AMENDING SECTIONS 9 15-50-205 THROUGH 15-50-207; AND PROVIDING AN APPLICABILITY 10 DATE."

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12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

13 NEW SECTION. Section 1. Purpose. The purposes of 14 [sections 1 through 8] are to establish a grant program for 15 construction of needed public water systems, including water 16 supply systems, sewer systems, and drainage systems; to 17 protect and enhance the quality of drinking water and 18 receiving waters; to reduce the burden on local taxpayers to 19 fund major public works projects; to create jobs and 20 stimulate economic activity by channeling taxes paid by 21 public contractors directly into construction projects; and 22 to establish an efficient, cost-effective structure to 23 administer the grant program.

24 <u>NEW SECTION.</u> Section 2. Definitions. As used in
25 [sections 1 through 8], the following definitions apply:

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(1) "Board" means the public water systems board
 provided for in [section 9].

(2) "Construction cost" means any cost, incurred after 3 notice to proceed, of site preparation, on-site engineering ۵ inspections and construction engineering activities, 5 excavation, building, demolition, and repair and includes 6 materials and labor necessary for these purposes. 7 Construction cost does not include the cost of engineering 8 9 or design work, feasibility studies, acquisition of land and capital facilities, or any cost incurred prior to notice to 10 11 proceed.

12 (3) "Grant cycle" means each calendar quarter during
13 which applications for grants from the public water systems
14 account are accepted.

15 (4) "Local government" means a county, city, town,
16 special improvement district, county water or sewer
17 district, or any other political subdivision of the state,
18 except a school district.

19 (5) "Project" means the construction, repair,
20 rehabilitation, reconstruction, replacement, or improvement
21 of a public water system.

(6) "Public water system" means a water supply system,
sewer system, or drainage system constructed, improved,
operated, or maintained by a local government.

25 NEW SECTION. Section 3. Public water systems account.

-2- SECOND READING

(1) There is a public water systems account within the
 state special revenue fund established in 17-2-102. This
 account must receive one-half of the public contractor
 license tax provided for in 15-50-205.

5 (2) Interest earned by the public water systems6 account accrues to that account.

7 (3) Money from the public water systems account may be
8 spent to provide grants to local governments for projects
9 and to pay the administrative expenses of the public water
10 systems board.

11 <u>NEW SECTION.</u> Section 4. Public water systems board -12 chairman -- meetings -- compensation -- funding. (1) The
13 public water systems board, established in [section 9],
14 shall elect a chairman from among its members.

15 (2) The board shall meet within 1 month after the 16 conclusion of each grant cycle and may meet at any other 17 time as necessary or as called by the chairman or a majority 18 of the members.

(3) Members are entitled to receive \$50 a day
compensation plus expenses, as provided in 2-18-501 through
2-18-503, for each day spent on official board business.

22 (4) The administrative and operating expenses of the
23 board must be paid from the public water systems account
24 provided for in [section 3].

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1 board may:

2 (1) retain professional staff, consultants, and
 3 advisers;

4 (2) adopt rules governing its proceedings and
5 determinations and the administration of [sections 1 through
6 8];

7 (3) award grants from the public water systems account
8 to local governments for public water system projects;

9 (4) enter into contractual arrangements with local
10 governments to specify the terms and conditions of grants;
11 and

12 (5) accept grants and other funds to be deposited in
13 the public water systems account and used in carrying out
14 [sections 1 through 8].

15 <u>NEW SECTION.</u> Section 6. Public water systems grant 16 program. (1) Not later than 60 days before the end of a 17 grant cycle, the board shall advertise or otherwise give 18 public notice of the availability of grants to local 19 governments for public water system projects.

20 (2) A local government may apply to the board for a
21 grant to finance up to one-third of the construction cost of
22 a public water system project.

(3) The application must describe the proposed
 project, explain the need for the project, provide
 information on project financing and the relationship of the

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NEW SECTION. Section 5. Powers of the board. The

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proposed grant to that financing, and include any other
 pertinent information required by the board.

3 (4) The board shall review and evaluate all 4 applications received within each grant cycle under the 5 eligibility requirements of (section 7) and the evaluation 6 criteria of (section 8).

7 (5) The board shall award those grants it considers
8 appropriate not later than 60 days after the conclusion of
9 the grant cycle.

10 (6) The board shall limit each grant awarded so that 11 the total amount of all grants received by a sponsor for a 12 project does not exceed one-third of the construction cost. 13 (7) If a project is not begun within 1 year after a 14 grant is awarded, funds granted but unexpended revert to the 15 public water systems account and become available for other

16 grants, unless otherwise specified by contractual 17 arrangement between the board and the grant recipient.

18 <u>NEW SECTION.</u> Section 7. Eligibility for grants.
19 (1) To be eligible to receive funds from the public water
20 systems grant program, a proposed project must:

21 (a) conform to the definition of "project" in [section 22 2];

(b) be subject to competitive bidding among qualifiedpublic contractors; and

25 (c) be sponsored by a local government that has:

(i) completed appropriate technical evaluations and
 feasibility studies;

3 (ii) obtained necessary construction permits or
4 provided evidence that such permits are forthcoming; and

5 (iii) secured funding for all costs not proposed to be
6 paid from the grant.

(2) Proposals ineligible for grants include:

8 (a) engineering or feasibility studies intended to
9 determine if construction should proceed;

10 (b) projects that would otherwise receive the needed

11 grant from another source; and

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7

19

12 (c) projects that propose to commence more than 1 year13 after the grant award.

NEW SECTION. Section 8. Evaluation criteria. (1) The
board shall evaluate project applications and award grants
based on the degree to which the project:

17 (a) meets an emergency or urgent public need;

18 (b) protects public health;

(c) conserves or enhances water quality;

20 (d) results in more efficient use of water;

21 (e) serves residents in a cost-effective manner;

22 (f) offers a long-term solution to a public water 23 system need;

24 (g) demonstrates a new or innovative technology; and
25 (h) serves a large population or a large number of

	-7-		-8-
25	(4) The board shall document its decision on the	25	(6) The public water systems board is allocated to the
24	qualified projects.	24	or other decision.
23	geographical distribution in awarding grants to the most	23	of all members is required to adopt any resolution, motion,
22	criteria in this section. The board shall attempt to achieve	22	to conduct business. A favorable vote of at least a majority
21	providing the maximum public benefits under the evaluation	21	(5) A majority of the membership constitutes a quorum
20	(3) The board shall award grants to those projects	20	30 days.
19	conditions.	19	(4) Vacancies of unexpired terms must be filled within
18	water systems, taking into consideration local economic	18	(3) Terms are 3 calendar years.
17	sources that are reasonably available for funding public	17	sewer, or drainage system projects.
16	(g) serves a community that is using all local revenue	16	37-67-101, with extensive experience in public water supply,
15	the grant; and	15	(c) one professional engineer, as defined in
14	potential funding sources that might have substituted for	14	drainage system projects; and
13	(f) serves a community that has exhausted other	13	with extensive experience in public water supply, sewer, or
12	unemployment;	12	(b) one public contractor with a Class A license and
11	(e) stimulates employment in an area of high	11	(a) one local government public works director;
10	basis;	10	(2) The members are:
9	(d) creates jobs, both on a long-term and short-term	۱ 9	appointed by the governor.
8	(c) generates matching funds from nonstate sources;	8	public water systems board composed of three members
7	construction project;	7	composition operation allocation. (1) There is a
6	(b) significantly expedites the commencement of a	6	NEW SECTION. Section 9. Public water systems board
5	not otherwise be constructed;	5	priority ranking for each eligible project application.
4	(a) makes economically feasible a project that might	4	criteria in this section, that is used to determine a
3	which the grant:	3	use of an objective scoring system, based on the evaluation
2	(2) The board shall further consider the degree to	2	written findings on each application awarded a grant or the
1	communities.	· 1	awarding of grants. The documentation must consist of

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department of commerce for administrative purposes only, as
 prescribed in 2-15-121.

3 (7) The board may retain professional staff,4 consultants, and advisers.

5 <u>NEW SECTION.</u> Section 10. Initial board appointment. 6 (1) Notwithstanding the provisions of [section 9], the 7 governor shall within 60 days following (the effective date 8 of this act] appoint the initial board as follows:

9 (a) one member must be appointed for a term of 1 year;
10 (b) one member must be appointed for a term of 2
11 years; and

12 (c) one member must be appointed for a term of 313 years.

14 (2) Initial board terms commence on January 1, 1988.
15 Section 11. Section 15-50-205, MCA, is amended to
16 read;

17 "15-50-205. Additional license tax imposed. (1) In 18 addition to the fees enumerated in 37-71-204, each public 19 contractor, unless he constructs or works on a federal 20 research facility, shall pay to the department of revenue an 21 additional license fee in a sum equal to 1% 2% of the gross 22 receipts, as defined in 15-50-101, from public contracts 23 during the income year for which the license is issued.

24 (2) The additional license fee shall be computed upon25 the basis of the entire contract for each separate contract

let by any of the public bodies as 1 specified in 2 37 - 71 - 101(3). (3) One-half of the additional license fee is eligible 3 for the tax credits that may be used by public contractors Δ under the provisions of 15-50-207. Fees retained or 5 collected by the state after the application of the tax 6 credits must be deposited in the general fund. 7 (4) One-half of the additional license fee must be B deposited in the public water systems account as provided 9 10 for in [section 3]." 11 Section 12. Section 15-50-206, MCA, is amended to 12 read: "15-50-206. Withholding license fee from payments --13 refunds. (1) The prime contractor shall withhold the 14 15 2% license fee from payments to his additional 🔒 subcontractors and inform the department of revenue on 16 prescribed forms of the amount of the additional 18 2% 17 license fee in his account to be allocated and transferred 18 to the subcontractor. The notification to transfer portions 19 20 of the additional 1% 2% license fee must be filed within 30 days after each payment is made to subcontractors. If any 21 prime contractor fails to file the required allocation and 22 transfer report at the time required by or under the 23

24 provisions of this chapter, a penalty computed at the rate 25 of 10% of the additional $\frac{14}{28}$ license fee withheld from

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1 subcontractors shall be due from the prime contractor.

2 (2) The state, county, city, or any agency or 3 department thereof, as described in 37-71-101(3), for whom 4 the contractor is performing public work shall withhold, in 5 addition to other amounts withheld as provided by law, 18 28 6 of all payments due the contractor and shall transmit such 7 moneys to the department of revenue. In the event that the 8 18 2% of gross receipts, as defined in 15-50-101, is not 9 withheld as provided, the contractor shall make payment of 10 these amounts to the department within 30 days after the date on which the contractor receives each increment of 11 12 payment for work performed by the contractor.

(3) Any overpayment of the 1% 2% of gross receipts, as
defined in 15-50-101, withheld or paid by any contractor
hereunder shall be refunded by the department of revenue at
the end of the income year upon written application
therefor."

18 Section 13. Section 15-50-207, MCA, is amended to 19 read:

"15-50-207. Credit against other taxes -- credit for
personal property taxes and certain fees. (1) The <u>One-half</u>
<u>of the</u> additional license fees withheld or otherwise paid as
provided herein may be used as a credit on the contractor's
corporation license tax provided for in chapter 31 of this
title or on the contractor's income tax provided for in

chapter 30, depending upon the type of tax the contractor is
 required to pay under the laws of the state.

3 (2) Personal property taxes, fees in lieu of taxes on 4 motorcycles or quadricycles, or light vehicle license fees 5 as provided by 61-3-532 paid in Montana on any personal б property of the contractor which is used in the business of 7 the contractor and is located within this state may be 8 credited against one-half of the license fees required under 9 this chapter. However, in computing the tax credit allowed 10 by this section against the contractor's corporation license tax or income tax, the personal property tax or light 11 12 vehicle license fee credit against the license fees herein 13 required shall not be considered as license fees paid for 14 the purpose of such income tax or corporation license tax credit." 15

16 <u>NEW SECTION.</u> Section 14. Extension of authority. Any 17 existing authority of the department of revenue to make 18 rules on the subject of the provisions of this act is 19 extended to the provisions of this act.

20NEW SECTION.Section 15.Applicability.This act21applies to taxable years beginning after December 31, 1987.

-End-

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1 HOUSE BILL NO. 496 2 INTRODUCED BY BRADLEY, DRISCOLL, MCCALLUM, FARRELL, GRADY 3 4 A BILL FOR AN ACT ENTITLED: "AN ACT ESTABLISHING A GRANT 5 PROGRAM FOR THE CONSTRUCTION OF PUBLIC WATER SYSTEMS: 6 FUNDING THE GRANT PROGRAM THROUGH AN-INCREASE-IN-THE--PUBLIC 7 CONTRACTOR'S--TAX A GROSS RECEIPTS TAX ON PUBLIC CONTRACTS; 8 ESTABLISHING A PUBLIC WATER SYSTEMS ACCOUNT AND A PUBLIC 9 WATER SYSTEMS BOARD; AMENDING SECTION 15-50-205 10 THROUGH--15-50-207, MCA; AND PROVIDING AN APPLICABILITY DATE." 11

12

13 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

14 NEW SECTION. Section 1. Purpose. The purposes of 15 [sections 1 through 8] are to establish a grant program for 16 construction of needed public water systems, including water supply systems, sewer systems, and drainage systems; to 17 18 protect and enhance the quality of drinking water and receiving waters; to reduce the burden on local taxpayers to 19 20 fund major public works projects; to create jobs and stimulate economic activity by channeling taxes paid by 21 22 public contractors directly into construction projects; and 23 to establish an efficient, cost-effective structure to 24 administer the grant program.

25 NEW SECTION. Section 2. Definitions. As used in



[sections 1 through 8], the following definitions apply: 1 (1) "Board" means the public water systems board 2 provided for in [section 9]. 3

(2) "Construction cost" means any cost, incurred after 4 notice to proceed, of site preparation, on-site engineering 5 inspections and construction engineering activities, Б excavation, building, demolition, and repair and includes 7 materials and labor necessary for these purposes. 8 Construction cost does not include the cost of engineering 9 or design work, feasibility studies, acquisition of land and 10 capital facilities, or any cost incurred prior to notice to 11 proceed. 12

(3) "Grant cycle" means each calendar guarter during 13 which applications for grants from the public water systems 14 15 account are accepted.

(4) "Local government" means a county, city, town, 16 special improvement district, county water or sewer 17 district, or any other political subdivision of the state, 18 except a school district. 19

means the construction, repair, (5) "Project" 20 rehabilitation, reconstruction, replacement, or improvement 21 of a public water system. 22

(6) "Public water system" means a water supply system, 23 sewer system, or drainage system constructed, improved, 24 operated, or maintained by a local government. 25

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THIRD READING

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<u>NEW SECTION.</u> Section 3. Public water systems account.
 (1) There is a public water systems account within the state
 special revenue fund established in 17-2-102. This account
 must receive one-half-of-the-public-contractor-license <u>ALL</u>
 <u>REVENUE FROM THE GROSS RECEIPTS</u> tax provided for in
 15-50-205.

7 (2) Interest earned by the public water systems8 account accrues to that account.

9 (3) Money from the public water systems account may be 10 spent to provide grants to local governments for projects 11 and to pay the administrative expenses of the public water 12 systems board.

13 <u>NEW SECTION.</u> Section 4. Public water systems board --14 chairman -- meetings -- compensation -- funding. (1) The 15 public water systems board, established in [section 9], 16 shall elect a chairman from among its members.

17 (2) The board shall meet within 1 month after the
18 conclusion of each grant cycle and may meet at any other
19 time as necessary or as called by the chairman or a majority
20 of the members.

(3) Members are entitled to receive \$50 a day
 compensation plus expenses, as provided in 2-18-501 through
 2-18-503, for each day spent on official board business.

24 (4) The administrative and operating expenses of the25 board must be paid from the public water systems account

provided for in [section 3].

<u>NEW SECTION.</u> Section 5. Powers of the board. The
 board may:

4 (1) retain professional staff, consultants, and
5 advisers;

6 (2) adopt rules governing its proceedings and
7 determinations and the administration of [sections 1 through
8 8];

9 (3) award grants from the public water systems account
10 to local governments for public water system projects;

11 (4) enter into contractual arrangements with local 12 governments to specify the terms and conditions of grants; 13 and

14 (5) accept grants and other funds to be deposited in
15 the public water systems account and used in carrying out
16 [sections 1 through 8].

17 <u>NEW SECTION.</u> Section 6. Public water systems grant
18 program. (1) Not later than 60 days before the end of a
19 grant cycle, the board shall advertise or otherwise give
20 public notice of the availability of grants to local
21 governments for public water system projects.

(2) A local government may apply to the board for a
grant to finance up to one-third of the construction cost of
a public water system project.

25 (3) The application must describe the proposed

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project, explain the need for the project, provide
 information on project financing and the relationship of the
 proposed grant to that financing, and include any other
 pertinent information required by the board.

5 (4) The board shall review and evaluate all 6 applications received within each grant cycle under the 7 eligibility requirements of [section 7] and the evaluation 8 criteria of [section 8].

9 (5) The board shall award those grants it considers
10 appropriate not later than 60 days after the conclusion of
11 the grant cycle.

12 (6) The board shall limit each grant awarded so that
13 the total amount of all grants received by a sponsor for a
14 project does not exceed one-third of the construction cost.

15 (7) If a project is not begun within 1 year after a grant is awarded, funds granted but unexpended revert to the 17 public water systems account and become available for other 18 grants, unless otherwise specified by contractual 19 arrangement between the board and the grant recipient.

20 <u>NEW SECTION.</u> Section 7. Eligibility for grants.
21 (1) To be eligible to receive funds from the public water
22 systems grant program, a proposed project must:

23 (a) conform to the definition of "project" in [section 24 2];

25 (b) be subject to competitive bidding among qualified

1 public contractors; and

2 (c) be sponsored by a local government that has:

3 (i) completed appropriate technical evaluations and
4 feasibility studies;

5 (ii) obtained necessary construction permits or
6 provided evidence that such permits are forthcoming; and

7 (iii) secured funding for all costs not proposed to be8 paid from the grant.

9 (2) Proposals ineligible for grants include:

10 (a) engineering or feasibility studies intended to 11 determine if construction should proceed;

12 (b) projects that would otherwise receive the needed

13 grant from another source; and

14 (c) projects that propose to commence more than 1 year15 after the grant award.

16 <u>NEW SECTION.</u> Section 8. Evaluation criteria. (1) The
17 board shall evaluate project applications and award grants
18 based on the degree to which the project:

19 (a) meets an emergency or urgent public need;

20 (b) protects public health;

21 (c) conserves or enhances water quality;

22 (d) results in more efficient use of water;

23 (e) serves residents in a cost-effective manner;

24 (f) offers a long-term solution to a public water 25 system need;

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(g) demonstrates a new or innovative technology; and
 (h) serves a large population or a large number of
 communities.

4 (2) The board shall further consider the degree to 5 which the grant:

6 (a) makes economically feasible a project that might
7 not otherwise be constructed;

8 (b) significantly expedites the commencement of a
9 construction project;

10 (c) generates matching funds from nonstate sources;

11 (d) creates jobs, both on a long-term and short-term 12 basis;

13 (e) stimulates employment in an area of high14 unemployment;

15 (f) serves a community that has exhausted other 16 potential funding sources that might have substituted for 17 the grant; and

18 (g) serves a community that is using all local revenue 19 sources that are reasonably available for funding public 20 water systems, taking into consideration local economic 21 conditions.

(3) The board shall award grants to those projects
providing the maximum public benefits under the evaluation
criteria in this section. The board shall attempt to achieve
geographical distribution in awarding grants to the most

1 qualified projects.

2 (4) The board shall document its decision on the 3 awarding of grants. The documentation must consist of 4 written findings on each application awarded a grant or the 5 use of an objective scoring system, based on the evaluation 6 criteria in this section, that is used to determine a 7 priority ranking for each eligible project application.

8 <u>NEW SECTION.</u> Section 9. Public water systems board --9 composition -- operation -- allocation. (1) There is a 10 public water systems board composed of three members 11 appointed by the governor.

12 (2) The members are:

13 (a) one local government public works director;

(b) one public contractor with a Class A license and
with extensive experience in public water supply, sewer, or
drainage system projects; and

17 (c) one professional engineer, as defined in
18 37-67-101, with extensive experience in public water supply,
19 sewer, or drainage system projects.
20 (3) Terms are 3 calendar years.

21 (4) Vacancies of unexpired terms must be filled within22 30 days.

(5) A majority of the membership constitutes a quorum
to conduct business. A favorable vote of at least a majority
of all members is required to adopt any resolution, motion,

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or other decision. 1 2 (6) The public water systems board is allocated to the 2 department of commerce for administrative purposes only, as 3 (B). prescribed in 2-15-121. 4 (7) The board may retain professional staff, 5 consultants, and advisers. 6 NEW SECTION. Section 10. Initial board appointment. 7 (1) Notwithstanding the provisions of [section 9], the 8 governor shall within 60 days following [the effective date 9 of this act] appoint the initial board as follows: 10 (a) one member must be appointed for a term of 1 year; 11 (b) one member must be appointed for a term of 2 12 years; and 13 (c) one member must be appointed for a term of 3 14 years. 15 (2) Initial board terms commence on January 1, 1988. 16 Section 11. Section 15-50-205, MCA, is amended to 17 read: read: 18 "15-50-205. Additional license tax AND GROSS RECEIPTS 19 TAX imposed. (1) In addition to the fees enumerated in 20 37-71-204, each public contractor, unless he constructs or 21 works on a federal research facility, shall pay to the 22 department of revenue: 23 (A) an additional license fee in a sum equal to 18 28 24 1% of the gross receipts, as defined in 15-50-101, from

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public contracts during the income year for which the license is issued; AND

(2) The additional license fee AND THE GROSS RECEIPTS TAX shall be computed upon the basis of the entire contract for each separate contract let by any of the public bodies as specified in 37-71-101(3). (3) One-half-of-the THE additional license fee is eligible for the tax credits that may be used by public contractors under the provisions of 15-50-207. Fees retained or collected by the state after the application of the tax credits must be deposited in the general fund. (4) One-half--of--the-additional-license-fee THE GROSS RECEIPTS TAX must be deposited in the public water systems account as provided for in [section 3]." Section-12---Section--15-50-2067--MEA7--is--amended--to

#15-50-206---Withholding-license-fee-from--payments---refunds;---- {++--- The--prime--contractor--sha++--withho+d--the additional--1% 2% license--fee--from---payments---to---his subcontractors--and--inform--the--department--of--revenue-on prescribed-forms-of-the--amount--of--the--additional--1% 2% license--fee--in-his-account-to-be-allocated-and-transferred to-the-subcontractor--The-notification-to-transfer--portions 25 of--the-additional-1% 2% license-fee-must-be-filed-within-30

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1	days-after-each-payment-is-made-to-subcontractorsIfany
2	primecontractorfails-to-file-the-required-allocation-and
3	transfer-reportatthetimerequiredbyorunderthe
4	provisionsofthis-chaptery-a-penalty-computed-at-the-rate
5	of-10%-of-the-additional-1% 2% licensefeewithheldfrom
6	subcontractors-shall-be-due-from-the-prime-contractor-
7	{2}Thestate countycityoranyagencyor
8	department-thereofy-as-described-in-37-71-101(3)7 forwhom
9	thecontractor-is-performing-public-work-shall-withhold;-in
10	addition-to-other-amounts-withheld-as-provided-by-law7-l% 2%
11	of-all-payments-due-the-contractor-and-shalltransmitsuch
12	moneystothe-department-of-revenueIn-the-event-that-the
13	18 29 of-gross-recripts7-as-definedin15-50-1017isnot
14	withheldasprovided;-the-contractor-shall-make-payment-of
15	these-amounts-to-the-department-within30daysafterthe
16	dateonwhichthecontractorreceives-each-increment-of
17	payment-for-work-performed-by-the-contractor.
18	(3) Any-overpayment-of-the-1% <u>2%</u> of-gross-receipts;-as
19	defined-in-15-50-1017-withheld-orpaidbyanycontractor
20	hereundershall-be-refunded-by-the-department-of-revenue-at
21	theendoftheincomeyearuponwrittenapplication
22	therefor."
23	Section-13Section15-50-2077MCA7isamendedto
24	read :
25	#15-50-207Credit-against-other-taxescreditfor

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personal--property-taxes-and-certain-fees----(1)-The <u>One-half</u>
<u>of-the</u> additional-license-fees-withheld-or-otherwise-paid-as
provided-herein-may-be-used-as-a-credit-on-the--contractor's
corporation--license--tax-provided-for-in-chapter-31-of-this
title-or-on-the-contractor's--income--tax--provided--for--in
chapter-307-depending-upon-the-type-of-tax-the-contractor-is
required-to-pay-under-the-laws-of-the-state-

8 {2}--Personal--property-taxes7-fees-in-lieu-of-taxes-on 9 motorcycles-or-quadricycles;-or-light-vehicle--license--fees as--provided--by--61-3-532--paid--in-Montana-on-any-personal 10 11 property-of-the-contractor-which-is-used-in-the-business--of 12 the--contractor--and--is--located--within--this-state-may-be 13 credited-against one-half-of the-license-fees-required-under 14 this-chapter--Howevery-in-computing-the-tax--credit--allowed 15 by-this-section-against-the-contractor-s-corporation-license 16 tax--or--income--tax;--the--personal--property--tax-or-light 17 vehicle-license-fee-credit-against-the-license--fees--herein 18 required--shall--not--be-considered-as-license-fees-paid-for the-purpose-of-such-income-tax-or--corporation--license--tax 19 credit." 20

<u>NEW SECTION.</u> Section 12. Extension of authority. Any
existing authority of the department of revenue to make
rules on the subject of the provisions of this act is
extended to the provisions of this act.

25 <u>NEW SECTION.</u> Section 13. Applicability. This act

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1 applies to taxable years beginning after December 31, 1987.

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-End-

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