HB 395 INTRODUCED BY BRANDEWIE, ET AL. AMEND CONSTITUTION TO LIMIT REAL AND PERSONAL TAX TO A PERCENTAGE OF MARKET VALUE

- 1/22 INTRODUCED
- 1/22 REFERRED TO TAXATION
- 2/16 HEARING
- 2/23 FISCAL NOTE REQUESTED
- 3/02 FISCAL NOTE RECEIVED
- 3/20 COMMITTEE REPORT--BILL PASSED AS AMENDED
- 3/24 2ND READING NOT PASSED AS AMENDED 52 47

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CONSTITUTIONAL AMENDMENT

1	House BILL NO. 395
2	INTRODUCED BY () Comment HARD Gentle
3	Misun flackery man Under
4	A BILL FOR AN ACT ENTITLED: "AN ACT TO SUBMIT TO THE
5	QUALIFIED ELECTORS OF MONTANA AN AMENDMENT TO ARTICLE VIII,
6	SECTION 3, OF THE MONTANA CONSTITUTION TO LIMIT THE TAX ON
7	REAL AND PERSONAL PROPERTY TO THREE-FOURTHS OF ONE PERCENT
8	OF MARKET VALUE; AND PROVIDING AN EFFECTIVE DATE."
9	
10	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
11	Section 1. Article VIII, section 3, of The
12	Constitution of the State of Montana is amended to read:
13	"Section 3. Property tax administration. (1) The
14	state shall appraise, assess, and equalize the valuation of
15	all property which is to be taxed in the manner provided by
16	law.
17	(2) The maximum amount of any tax on real and personal
18	property may not exceed three-fourths of one percent (0.75%)
. 9	of the market value of the property.
20	(3) The limitation on taxes in subsection (2) does not
21	apply to taxes pledged to repay the interest and redemption
22	charges on any indebtedness approved before January 7, 1989.
23	(4) The limitation on taxes in subsection (2) does not
24	apply to:

(a) special assessments not subject to levy; or

1	(b) levies for rural improvement districts or special
2	improvement districts."
3	NEW SECTION. Section 2. Effective date. If approved
4	by the electorate, this amendment is effective January 1,
5	1989.
6	NEW SECTION. Section 3. Submission to electorate.
7	This amendment shall be submitted to the electors of Montana
8	at the general election to be held November 8, 1988, by
9	printing on the ballot the full title of this act and the
10	following:
11	\square FOR amending the Montana Constitution to limit the
12	tax on real and personal property to three-fourths
13	of one percent of the market value of the property.
14	AGAINST amending the Montana Constitution to limit
15	the tax on real and personal property to
16	three-fourths of one percent of the market value of
17	the property.

-End-

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB395, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

An act to submit to the qualified electors of Montana an amendment to Article VIII, Section 3, of the Montana Constitution to limit the ad valorem tax on real and personal property to three-quarters of one percent of market value.

ASSUMPTIONS:

- 1. If approved by the electorate, the proposal would apply to tax year 1989 (FY90 receipts).
- 2. The proposal would apply to all real and personal property and to assessed values as determined by state statute (see technical note).
- 3. 1986 property tax data for counties and cities/towns was used to assess the potential impact of the proposal. Average 1986 county mill levies are used for the cities. These assessed values and mill levies are assumed to apply to tax year 1989.
- 4. It is assumed that the university and school foundation levies have priority over all other levies.

FISCAL IMPACT:

The proposal will have no effect on revenue or expenditures in the biennium.

LONG RANGE IMPACT OF THE PROPOSAL:

Fiscal Impact:

Assuming the proposal applies to <u>all</u> real and personal property and the cap applies to assessed values (market or other basis), the proposal would reduce revenues from the school foundation and university levies by \$33,022,000. This impact is reduced to \$92,700 when net and gross proceeds, and agricultural land, which are not assessed on a market value basis, are removed from the cap (see technical note).

Effect of Local Government Revenues:

The proposal, assuming that it applies to <u>all</u> classes of property, would reduce local revenues by \$302,706,000 per year. Removing net and gross proceeds, and agricultural land from the cap reduces the impact to \$217,432,000. Most of the relief goes to personal property. Class four land and improvements (residential and commercial property) would receive \$87,181,000 in tax relief.

TECHNICAL OR MECHANICAL DEFECTS OR CONFLICTS WITH EXISTING LEGISLATION:

State statutes require that all property is to be assessed at 100 percent of market value except Classes 1,2,3 and 13 (15-8-111, MCA). These properties are assessed using standards other than market value. Yet, the proposal applies the cap to all real and personal property.

DAVID L. HUNTER, BUDGET DIRECTOR

Office of Budget and Program Planning

RAY BRANDEWIE. PRIMARY SPONSOR

Fiscal Note for ___HB395, as introduced.

Constitutional Amendment for 0.75% Cap on Property Taxes All Property Except Classes 1, 2, 3 and 13

		HII Property Ex	cept Classes 1,	c, 3 and 13		C 1
County	Taxable Value	Market Value	Current Tax Liability	Proposed Tax Liability at 0.75% Can		Current Effective Tax. 8ath
BEIGHAM AD BILLER OF AN AN ALL ARACHUM BEIGHAM AD AN ALL ARACHUM BEIGHAM AGE ARACHUM BEIGHAM BEIGH	Value 12,4585 458051 10,8336,3317 86,752,164 14,7021,464 14,7021,464 14,7021,464 14,7021,464 14,7021,464 14,7021,463 16,3367 12,778 12,778 12,778 12,778 12,778 12,778 13,3334 14,53352 16,337 16,888 16,337 17,133 18,3338 18,371 18,3338 18,371 18,3338 18,371 18,3338 18,371 18,3338 18,3388 18,3388 18,3388 18,3388 18,3388 18,3388 18,3388 18,3388 18,3388 18,3388 18,3388 18,3388 18,3388 18,3388 18,3388 18,3388 18,338	Value 225,030,919 422,882,755 171,587,507 142,969,740 283,369,254 62,189,140 1,738,302,041 239,770,773 284,806,177 96,979,917	### 11	at 0.75	111	Rate 1.69%%%%%%%%%%%%%%%%%%%%%%%%%%%%%%%%%%%%
YELLOWSTONE Total	213,618,557	4,277,698,897 25,526,520,419	67,642,293 402,403,597	32,040,479 185,682,939	(35,601,814) (216,720,658)	1.58% 1.58%
	•					

EFFECT OF .75% CAP ON TAX LIABILITY

Property Class	Taxable Value	Market Value	Current Tax Liability	Proposed Tax at 0.75% Limit	Tax Loss	Current Effective Tax Rate
45 67 890 112 145 167	602,998,059 30,553,404 29,124,574 8,868,678 208,813,774 47,419,045 22,467,091 340,547,997 15,365,175 55,176,802 83,847,680 5,095,158 4,056,518	1,898,307,035 364,761,885 140,419,319 2,837,899,975 180,077,310 1,786,273,599	202,411,268 5,661,135 6,604,600 2,800,746 48,019,655 16,556,403 5,720,577 73,375,575 4,475,050 13,035,580 20,855,351 1,532,403 1,355,254	116,497,565 4,950,290 5,460,857 831,369 14,237,303 2,735,714 1,044,275 20,853,041 1,350,580 11,881,767 5,240,480 346,165 253,532	(85,913,703) (710,845) (1,143,743) (1,969,377) (33,782,352) (13,820,689) (4,676,302) (52,522,534) (3,124,470) (1,153,813) (15,614,871) (1,186,238) (1,101,722)	1.29% 0.56% 0.51% 2.53% 4.54% 4.07% 2.49% 0.73% 2.98% 3.31% 4.01%
Total	1,454,333,955	25,526,520,419	402,403,596	185,482,939	(216,720,658)	1.58%

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SALES OF COMPARABLE PROPERTY.

CONSTITUTIONAL AMENDMENT

APPROVED BY COMMITTEE ON TAXATION

1	HOUSE BILL NO. 395
2	INTRODUCED BY BRANDEWIE, RAMIREZ, HARP, KEATING,
3	GLASER, HARDING, HOFMAN, ANDERSON, SIMON, SWIFT,
4	KITSELMAN, MERCER, HANNAH
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT TO SUBMIT TO THE
7	QUALIFIED ELECTORS OF MONTANA AN AMENDMENT TO ARTICLE VIII,
8	SECTION 3, OF THE MONTANA CONSTITUTION TO LIMIT THE TAX ON
9	REAL AND PERSONAL PROPERTY TO THREE-POURTHS-OF-ONE-PERCENT A
.0	PERCENTAGE OF MARKET VALUE; AND PROVIDING AN EFFECTIVE
.1	DATE."
12	
.3	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
4	Section 1. Article VIII, section 3, of The
15	Constitution of the State of Montana is amended to read:
۱6	"Section 3. Property tax administration. (1) The
17	state shall appraise, assess, and equalize the valuation of
18	all property which is to be taxed in the manner provided by
19	law.
20	(2) The maximum amount of any tax on real and personal
21	property may not exceed three-fourths-of-one-percent-(0-75%)
22	THE PERCENTAGE of the market value of the property THAT
23	EXISTED IN THE BASE YEAR 1988. THE STATE SHALL ADJUST MARKET
24	VALUE FOR EACH CLASS OF PROPERTY, BY COUNTY, BY THE AVERAGE
25	INCREASES IN MARKET VALUE DETERMINED BY SALES DATA FROM

3	apply to taxes pledged to repay the interest and redemption
4	charges on any indebtedness approved before January 1, 1989.
5	(4) The limitation on taxes in subsection (2) does not
6	apply to:
7	(a) special assessments not subject to levy; or
В	(b) levies for rural improvement districts or special
9	improvement districts.
10	[5] THE LIMITATION ON TAXES IN SUBSECTION (2) DOES NOT
11	APPLY TO:
12	(A) CONSTRUCTION, EXPANSION, OR REMODELING OF
13	<pre>IMPROVEMENTS;</pre>
14	(B) SUBDIVISION OF REAL PROPERTY;
15	(C) RECLASSIFICATION OF PROPERTY; OR
16	(D) TRANSFER OF PROPERTY FROM TAX-EXEMPT TO TAXABLE
17	STATUS.
18	(6) THE LIMITATION ON TAXES IN SUBSECTION (2) DOES NOT
19	APPLY IF THE TAXING UNIT'S TAXABLE VALUATION DECREASES BY 5%
20	OR MORE FROM THE PREVIOUS TAX YEAR. IF A TAXING UNIT'S
21	TAXABLE VALUATION DECREASES BY 5% OR MORE FROM THE PREVIOUS
22	TAX YEAR, IT MAY LEVY ADDITIONAL MILLS TO COMPENSATE FOR THE
23	DECREASED TAXABLE VALUATION, BUT IN NO CASE MAY THE MILLS
24	LEVIED EXCEED A NUMBER CALCULATED TO EQUAL THE REVENUE FROM

PROPERTY TAXES FOR THE PREVIOUS TAX YEAR IN THAT TAXING

(3) The limitation on taxes in subsection (2) does not

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1	UNIT.
2	(7) THE LIMITATION ON TAXES IN SUBSECTION (2) DOES NOT
3	APPLY IF:
4	(A) THE LEGISLATURE DECLARES A FISCAL EMERGENCY BY A
5	TWO-THIRDS VOTE OF EACH HOUSE;
6	(B) THE DECLARATION IS SPECIFIC AS TO THE NATURE AND
7	DOLLAR AMOUNT OF THE EMERGENCY AND THE METHOD BY WHICH THE
8	EMERGENCY SHOULD BE FUNDED;
9	(C) THE EMERGENCY IS DECLARED BEFORE ANY OF THE
10	EXPENSES THAT CONSTITUTE THE EMERGENCY REQUEST ARE INCURRED;
11	AND
12	(D) THE TAX LIMIT IS EXCEEDED ONLY DURING THE FISCAL
13	YEAR FOR WHICH THE EMERGENCY IS DECLARED."
14	NEW SECTION. Section 2. Effective date. If approved
15	by the electorate, this amendment is effective January 1,
16	1989.
17	<u>NEW SECTION.</u> Section 3. Submission to electorate.
18	This amendment shall be submitted to the electors of Montana
19	at the general election to be held November 8, 1988, by
20	printing on the ballot the full title of this act and the
21	following:
22	FOR amending the Montana Constitution to limit the
23	tax on real and personal property to three-fourths
24	of one percent of the market value of the property.
25	AGAINST amending the Montana Constitution to limit

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the tax on real and personal property to three-fourths of one percent of the market value of the property.

-End-

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