HB 383 INTRODUCED BY RAPP-SVRCEK, ET AL. REQUIRE COUNTY ASSESSORS TO ASSESS RESIDENTIAL PROPERTY AT ACQUISITION COST

- 1/21 INTRODUCED
- 1/21 REFERRED TO TAXATION
- 1/21 FISCAL NOTE REQUESTED
- 1/2B FISCAL NOTE RECEIVED
- 2/11 HEARING
- 2/13 TABLED IN COMMITTEE

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2	INTRODUCED BY Lyng have a Conflict loop Sland
3	Kadas NATH Soverson Tochnike selyen
4	A BILL FOR AN ACT ENTITLED: "AN ACT IMPLEMENTING THE
5	CONSTITUTIONAL AMENDMENT TO REQUIRE COUNTY ASSESSORS TO
6	ASSESS RESIDENTIAL PROPERTY BASED ON ACQUISITION VALUE
• 7	RATHER THAN MARKET VALUE; SEPARATING RESIDENTIAL AND
8	NONRESIDENTIAL REAL PROPERTY AND IMPROVEMENTS FOR PROPERTY
9	TAX PURPOSES; AMENDING SECTIONS 15-1-101, 15-6-134,
10	15-6-142, 15-7-103, 15-7-111 THROUGH 15-7-113, 15-7-309,

15-8-101, 15-8-111, 15-9-101, 15-9-103, 15-24-1102, AND

15-24-1103, MCA; AND PROVIDING A CONTINGENT EFFECTIVE DATE."

HAMIE BILL NO. 3/3

- 14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
- 15 NEW SECTION. Section 1. Class twenty property --
- 16 description -- taxable percentage. (1) Class twenty property
- 17 includes:

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- 18 (a) all commercial land except that specifically
- 19 included in another class;
- 20 (b) all commercial improvements except those
- 21 specifically included in another class;
- 22 (c) all golf courses, including land and improvements
- 23 actually and necessarily used for that purpose, that consist
- of at least nine holes and not less than 3,000 lineal yards.
- 25 (2) Class twenty property is taxed as follows:



- (a) Except as provided in 15-24-1402 or 15-24-1501, property described in subsections (1)(a) and (1)(b) is taxed at 3.86% of its market value.
- 4 (b) Property described in subsection (1)(c) is taxed 5 at one-half the taxable rate established in subsection (2)(a).
- Section 2. Section 15-1-101, MCA, is amended to read:

 "15-1-101. Definitions. (1) Except as otherwise

 specifically provided, when terms mentioned in this section

 are used in connection with taxation, they are defined in

 the following manner:
- 12 (a) The term "agricultural" refers to the raising of
 13 livestock, poultry, bees, and other species of domestic
 14 animals and wildlife in domestication or a captive
 15 environment, and the raising of field crops, fruit, and
 16 other animal and vegetable matter for food or fiber.
- 17 (b) The term "assessed value" means the value of 18 property as defined in 15-8-111.
- 19 (c) The term "average wholesale value" means the value
 20 to a dealer prior to reconditioning and profit margin shown
 21 in national appraisal guides and manuals or the valuation
 22 schedules of the department of revenue.
- 23 (d) (i) The term "commercial", when used to describe 24 property, means any property used or owned by a business, a 25 trade, or a nonprofit corporation as defined in 35-2-102 or

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and only when the wheels are removed.

used for the production of income, except that property
described in subsection (ii).

- 3 (ii) The following types of property are not 4 commercial:
 - (A) agricultural lands;
 - (B) timberlands:

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- 7 (C) single-family residences and ancillary 8 improvements and improvements necessary to the function of a 9 bona fide farm, ranch, or stock operation:
- 10 (D) mobile homes used exclusively as a residence
 11 except when held by a distributor or dealer of trailers or
 12 mobile homes as his stock in trade;
- 13 (E) all property described in 15-6-135;
 - (F) all property described in 15-6-136; and
- 15 (G) all property described in 15-6-146.
- 16 (e) The term "comparable property" means property that
 17 has similar use, function, and utility; that is influenced
 18 by the same set of economic trends and physical,
 19 governmental, and social factors; and that has the potential
 20 of a similar highest and best use. Property assessed as
 21 commercial property is comparable only to other property
 22 assessed as commercial property and property assessed as
- 23 residential property is comparable only to other property
- 24 assessed as residential property.
- 25 (f) The term "credit" means solvent debts, secured or

1 unsecured, owing to a person.

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g) The term "improvements" includes all buildings, structures, fences, and improvements situated upon, erected upon, or affixed to land. When the department of revenue or its agent determines that the permanency of location of a mobile home or housetrailer has been established, the mobile home or housetrailer is presumed to be an improvement to real property. A mobile home or housetrailer may be determined to be permanently located only when it is

attached to a foundation which cannot feasibly be relocated

- 12 (h) The term "leasehold improvements" means improvements to mobile homes and mobile homes located on 13 14 land owned by another person. This property is assessed 15 under the appropriate classification and the taxes are due and payable in two payments as provided in 15-24-202. 16 Delinguent taxes on such leasehold improvements are a lien 17 only on such leasehold improvements. 18
- 19 (i) The term "livestock" means cattle, sheep, swine,
 20 goats, horses, mules, and asses.
- 21 (j) The term "mobile home" means forms of housing
 22 known as "trailers", "housetrailers", or "trailer coaches"
 23 exceeding 8 feet in width or 45 feet in length, designed to
 24 be moved from one place to another by an independent power
 25 connected to them, or any "trailer", "housetrailer", or

- "trailer coach" up to 8 feet in width or 45 feet in length
 used as a principal residence.
- 3 (k) The term "personal property" includes everything
 4 that is the subject of ownership but that is not included
 5 within the meaning of the terms "real estate" and
 6 "improvements".
 - (1) The term "poultry" includes all chickens, turkeys, geese, ducks, and other birds raised in domestication to produce food or feathers.

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- (m) The term "property" includes moneys, credits, bonds, stocks, franchises, and all other matters and things, real, personal, and mixed, capable of private ownership. This definition must not be construed to authorize the taxation of the stocks of any company or corporation when the property of such company or corporation represented by the stocks is within the state and has been taxed.
 - (n) The term "real estate" includes:
- (i) the possession of, claim to, ownership of, or right to the possession of land;
- (ii) all mines, minerals, and quarries in and under the land subject to the provisions of 15-23-501 and Title 15, chapter 23, part 8; all timber belonging to individuals or corporations growing or being on the lands of the United States; and all rights and privileges appertaining thereto.
- 25 (o) The term "residential", when used to describe

- 1 property, means land and improvements, without regard to
- occupancy, devoted to single-family residences and duplexes,
- 3 together with ancillary improvements.
- 4 (o)(p) The term "taxable value" means the percentage
 5 of market or assessed value as-provided-for-in-15-6-131
 6 through-15-6-140 established for each class of property.
- 7 (2) The phrase "municipal corporation" or 8 "municipality" or "taxing unit" shall be deemed to include a 9 county, city, incorporated town, township, school district, 10 irrigation district, drainage district, or any person, 11 persons, or organized body authorized by law to establish 12 tax levies for the purpose of raising public revenue.
- 13 (3) The term "state board" or "board" when used
 14 without other qualification shall mean the state tax appeal
 15 board."
- Section 3. Section 15-6-134, MCA, is amended to read:
- 17 "15-6-134. Class four property -- description --
- 18 taxable percentage. (1) Class four property includes:
- 19 (a) all <u>residential</u> land except that specifically 20 included in another class;
- 21 (b) all <u>residential</u> improvements except those 22 specifically included in another class;
- 23 (c) the first \$35,000 or less of the market value of 24 any improvement on real property and appurtenant land not 25 exceeding 5 acres owned or under contract for deed and

actually	occu	pied	for	at	least	10	months	a year	as the
primary r	eside	ential	dwe.	lling	of	any	person	whose	total
income f	From	all .	sourc	es i	nclud	ing	otherwi	se tax	-exempt
income of	all	types	is no	ot mo	re th	an \$1	10,000	for a	single
person or	\$12,	000 f	or a i	marri	ed co	uple	,		

(d)--all--golf-courses,-including-land-and-improvements
actually-and-necessarily-used-for-that-purpose,-that-consist
of-at-least-9-holes-and-not-less-than-3,000-lineal-yards.

- (2) Class four property is taxed as follows:
- (a) Except-as-provided-in-15-24-1402-or-15-24-15017 property Property described in subsections (1)(a) and (1)(b) is taxed at the--taxable-percentage-rate-#P# 3.86% of its market assessed value.
- (b) Property described in subsection (1)(c) is taxed at the--taxable--percentage--rate--upu 3.86% of its market assessed value multiplied by a percentage figure based on income and determined from the following table:

18	Income	Income	Percentage
19	Single Person	Married Couple	Multiplier
20	\$0 - \$1,000	\$0 - \$1,200	0%
21	1,001 - 2,000	1,201 - 2,400	10%
22	2,001 - 3,000	2,401 - 3,600	20%
23	3,001 - 4,000	3,601 - 4,800	30%
24	4,001 - 5,000	4,801 - 6,000	40%
25	5,001 - 6,000	6,001 - 7,200	50%

1	6,001 - 7,000	7,201 - 8,400	60%
2	7,001 - 8,000	8,401 - 9,600	70%
3	8,001 - 9,000	9,601 - 10,800	80%
4	9,001 - 10,000	10,801 - 12,000	90%
5	te)Property-	-describedin-subsec	tion-(1)(d)-is-taxed
6	at-one-half-the-tax	able-percentage-rate-	"P"establishedin
7	subsection-(2)(a)-		
8	(3)Until-Jan	uary-1,-1986,-the-tax	able-percentage-rate
9	"P"-for-class-four-	property-is-8-55%-	
10	(4)Priorto	July-1,-1986,-the-d	epartment-of-revenue
11	shall-determine-the	-taxable-percentage-r	te"P"applicable
12	toclassfour-pro	perty-for-the-revalua	tion-cycle-beginning
13	danuary-17-19867-as	-follows:	
14	ta)The-direc	tor-of-the-department	ofrevenueshall
15	certifyto-the-gov	ernor-before-duly-17-	1986;-the-percentage
16	by-which-the-apprai	sed-value-of-all-prop	ertyinthestate
17	classifiedunder	classfourasof	January-17-19867-has
18	increased-due-to-th	e-revaluation-conduct	edunder15-7-111.
19	Thisfigure-is-the	-certified-statewide-	percentage-increase.
20	(b)The-taxab	te-vatue-of-property-	-inclassfouris
21	determinedasa	functionofthe	ertifiedstatewide
22	percentage-increase	inaccordancewit	n-thetableshown
23	below:		
24	(c)Phista	blelimitsthestat	ewideincreasein

taxable-valuation--resulting--from--reappraisal--to--0%:--in

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1	calculatingthe-percentage-in	nerease;-the-department-may-not	1	160	3 ₹28	
2	consider-changes-resulting-fro	om-new-construction;-additions;	_ 2	±70	3-16	
3	or-deletions-during-calendar-y	year-1985.	3	188	3 .0 5	
4	(d)Thetaxablepercer	ntagemustbecalculatedby	4	190	2-94	
5	interpolationtocoincidev	withthenearest-whole-number	5	200	2-85	
6	certified-statewide-percentage	e-increase-fromthefollowing	6	210	2-75	
7	table:		7	220	2-67	
8	Certified-Statewide	Class-Four-Taxable	8	230	2 =59	
9	Percentage-Increase	Percentage-#P#	9	240	2-5±	
10	θ	8-55	10	250	2-44	
11	±0	7-77	11	260	2-37	
12	20	7-12	1 2	2 70	2+3 <u>+</u>	
13	30	6-57	13	200	2-25	
14	40	6 -10	14	298	2-19	
15	50	5-7 0	15	300	2+±3	
16	60	5 -34	16	(5)AfterJuly17-1986	no-adjustment-may-be-made-by	
17	70	5 .02	17	the-department-to-the-taxable-	percentage-rate"P"untila	
18	80	4-75	18	revaluation-has-been-made-as-p	rovided-in-15-7-111-	
19	90	4-50	19	(6)Withinthemeaningofcomparablepropertyas		
20	±00	4-27	20	definedin15-1-1017proper	tyassessedascommercial	
21	±±0	4-07	21	propertyiscomparableonly-to-other-property-assessed-as		
22	±2 0	3788	22	commercial-property;-and-prope	rtyassessedasotherthan	
23	±3 0	3-71	23	commercialpropertyiscompa	arableonly-to-other-property	
24	± 4 0	3-5 6	24	assessed-as-other-than-commerc:	ial-property:"	
25	±50	3 ,42	25	Section 4. Section 15-6-	142, MCA, is amended to read:	

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- "15-6-142. Class twelve property -- description -- taxable percentage. (1) Class twelve property includes:
- (a) a <u>residential</u> trailer or mobile home <u>used--as--a</u>
 residence except when:
- (i) held by a distributor or dealer of trailers or mobile homes as his stock in trade; or
 - (ii) specifically included in another class;

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- (b) the first \$35,000 or less of the market assessed value of a residential trailer or mobile home used-as-a residence-and actually occupied for at least 10 months a year as the primary residential dwelling of any person whose total income from all sources including otherwise tax-exempt income of all types is not more than \$10,000 for a single person or \$12,000 for a married couple.
 - (2) Class twelve property is taxed as follows:
- 16 (a) Property described in subsection (1)(a) that is
 17 not of the type described in subsection (1)(b) is taxed at
 18 the-taxable-percentage--rate--#P#7--described--in--15-6-1347
 19 3.86% of its market value.
 - (b) Property described in subsection (1)(b) is taxed at the-taxable-percentage-rate-"P",-described--in--15-6-134, 3.86% of its market value multiplied by a percentage figure based on income and determined from the table established in subsection (2)(b) of 15-6-134."
- 25 Section 5. Section 15-7-103, MCA, is amended to read:

- 1 "15-7-103. Classification and appraisal -- general and 2 uniform methods. ·(1) It is the duty of the department of 3 revenue to implement the provisions of 15-7-101 through 4 15-7-103 by providing:
 - (a) for a general and uniform method of classifying nonresidential lands in the state for the purpose of securing an equitable and uniform basis of assessment of said lands for taxation purposes;
- 9 (b) for a general and uniform method of appraising nonresidential city and town lots;
- 11 (c) for a general and uniform method of appraising
 12 nonresidential rural and urban improvements;
- 13 (d) for a general and uniform method of appraising 14 timberlands.
- 15 (2) All nonresidential lands shall be classified
 16 according to their use or uses and graded within each class
 17 according to soil and productive capacity. In such
 18 classification work, use shall be made of soil surveys and
 19 maps and all other pertinent available information.
 - (3) All <u>nonresidential</u> lands must be classified by parcels or subdivisions not exceeding 1 section each, by the sections, fractional sections, or lots of all tracts of land that have been sectionized by the United States government, or by metes and bounds, whichever yields a true description of the land.

(4) All agricultural lands must be classified and appraised as agricultural lands without regard to the best and highest value use of adjacent or neighboring lands.

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- (5) In any periodic revaluation of taxable property completed under the provisions of 15-7-111 after January 1, 19797:
 - (a) all nonresidential property elassified-in-15-6-134 must be appraised on its market value in the same year; and
- (b) The the department must publish a rule specifying the year used in the appraisal.
 - (6) All sewage disposal systems and domestic use water supply systems of all dwellings may not be appraised, assessed, and taxed separately from the land, house, or other improvements in which they are located. In no event may the sewage disposal or domestic water supply systems be included twice by including them in the valuation and assessing them separately."
 - Section 6. Section 15-7-111, MCA, is amended to read:

 "15-7-111. Periodic revaluation of taxable property.

 The department of revenue shall administer and supervise a program for the revaluation of all taxable nonresidential property within the state at least every 5 years. A comprehensive written plan of rotation shall be promulgated by the department fixing the order of revaluation of property in each county on the basis of the last revaluation

- of taxable property in each county prior to July 1, 1974, in order to adjust the disparities therein between the counties. The plan of rotation so adopted shall must provide that all nonresidential property in each county shall—be is revalued at least every 5 years or that no less than 20% of the nonresidential property in each county shall be is revalued in each year. The department shall furnish a copy of the plan and all amendments thereto to each county assessor and the board of county commissioners in each county."
- 11 Section 7. Section 15-7-112, MCA, is amended to read: 12 "15-7-112. Equalization οf valuations ο£ 13 nonresidential property. The same method of appraisal and 14 assessment shall be used in each county of the state to the end that comparable nonresidential property with similar 15 16 true market values and subject to taxation in Montana shall 17 have substantially equal taxable values at the end of each 18 cyclical revaluation program hereinbefore provided."
- Section 8. Section 15-7-113, MCA, is amended to read:

 "15-7-113. Program exclusive. No program for the
 revaluation of nonresidential property shall be implemented
 for taxation in any county other than as prescribed in
 15-7-111 through 15-7-114."
- Section 9. Section 15-7-309, MCA, is amended to read:

 "15-7-309. Classification or assessment methods. (1)

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This part shall not change or modify the methods of classification or assessment of real estate as provided for in this title or in any law of this state.

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(2) The sale price of real estate shall not be the sole determinant of assessed value of nonresidential property. The department shall consider, wherein the consideration is to be paid in deferred installments over a period of 10 years or more, the terms of the contract, amount of down payment, amount of each installment, rate of interest, and other covenants or exceptional circumstances which may affect the consideration paid for real estate."

Section 10. Section 15-8-101, MCA, is amended to read: "15-8-101. Department responsibilities. The Except as otherwise provided, the department of revenue shall have full charge of assessing all property subject to taxation and equalizing values of nonresidential property and shall secure such personnel as is necessary to properly perform its duties."

Section 11. Section 15-8-111, MCA, is amended to read: "15-8-111. Assessment -- market value standard -exceptions. (1) All taxable nonresidential property must be assessed at 100% of its market value except as otherwise provided in-subsection-(5)-of-this-section-and--in--15-7-111 through-15-7-114.

(2) (a) Market value is the value at which property

would change hands between a willing buyer and a willing 1 seller, neither being under any compulsion to buy or to sell 2 and both having reasonable knowledge of relevant facts. 3

4 (b) Except as provided in subsection (3), the market value of all motor trucks; agricultural tools, implements, and machinery; and vehicles of all kinds, including but not limited to aircraft and boats and all watercraft, is the average wholesale value shown in national appraisal quides 9 and manuals of the value of the vehicle before reconditioning and profit margin. The department of revenue shall prepare valuation schedules showing the average 11 wholesale value when no national appraisal quide exists. 12

- (3) The department of revenue or its agents may not adopt a lower or different standard of value from market value in making the official assessment and appraisal of the value of property in-15-6-134-through-15-6-140-and-15-6-145 through-15-6-149, except:
- (a) the wholesale value for agricultural implements 18 and machinery is the loan value as shown in the Official 19 Guide, Tractor and Farm Equipment, published by the national 20 21 farm and power equipment dealers association, St. Louis, 22 Missouri: and
- (b) for agricultural implements and machinery not 23 listed in the official quide, the department shall prepare a 24 supplemental manual where the values reflect the same 25

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through-15-6-149.

1	depreciation as those found in the official guidet:
2	(c) the assessed value for all residential property
3	contained in class four, class twelve, and class fourteen in
4	existence on January 1, 1989, is the market value that such
5	property had on January 1, 1982;
6	(d) the assessed value for all residential property
7	contained in class four, class twelve, and class fourteen,
8	first having taxable situs in the state after January 1,
9	1989, is the appraised value established by a qualified real
10	estate appraiser selected by the taxpayer from a list
11	compiled by the county assessor;
12	(e) the assessed value for residential property
13	contained in class four, class twelve, and class fourteen
14	whose ownership is transferred after January 1, 1989, is the
15	total acquisition value, including all legal consideration
16	as set forth in Title 28, chapter 2, part 8, upon which the
17	transfer is based. For purposes of this subsection,
18	property is not considered transferred if the transfer is
19	between husband and wife or if the transfer is by an
20	instrument that transfers the property to the same party or
21	parties.
22	(f) the assessed value for property described in
23	subsection (3)(e) is determined as provided in subsection

1	(11) by court decree;
2	(iii) as part of a decedent's estate;
3	(iv) between parent and child;
4	(v) for delinquent taxes or assessments, sheriff sale,
5	bankruptcy action, or mortgage foreclosure; or
6	(vi) for nominal or no consideration; and
7	(g) as otherwise authorized in Title 15 and Title 61.
8	(4) For purposes of taxation, assessed value is the
9	same as appraised value.
10	(5) The taxable value for all property in-classes-four
11	throughelevenandfifteenthroughnineteen is the
12	percentage of market or assessed value established for each
13	class of property in-15-6-134-through-15-6-141-and-15-6-145

- (6) The assessed value of properties in 15-6-131 through 15-6-133 is as follows:
- (a) Properties in 15-6-131, under class one, are 17 assessed at 100% of the annual net proceeds after deducting 18 the expenses specified and allowed by 15-23-503. 19
- (b) Properties in 15-6-132, under class two, are 20 21 assessed at 100% of the annual gross proceeds.
- 22 (c) Properties in 15-6-133, under class three, are 23 assessed at 100% of the productive capacity of the lands when valued for agricultural purposes. All lands that meet 25 the qualifications of 15-7-202 are valued as agricultural

(3)(d) if the property is transferred:

(i) by gift;

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lands for tax purposes.

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- 2 (d) Properties in 15-6-143, under class thirteen, are 3 assessed at 100% of the combined appraised value of the 4 standing timber and grazing productivity of the land when 5 valued as timberland.
- 6 (7) Land and the improvements thereon are separately
 7 assessed when any of the following conditions occur:
- 8 (a) ownership of the improvements is different from9 ownership of the land;
 - (b) the taxpayer makes a written request; or
- 11 (c) the land is outside an incorporated city or town.
- 12 (8)--The-taxable-value-of-all-property-in-i5-6-i3l--and
 13 classes-two;--three;--and--thirteen--is--the--percentage-of
 14 assessed--value--established---in---l5-6-l3l(2);---l5-6-l32;
 15 l5-6-l33;---and---l5-6-l43---for--each--class--of--property;
 16 (Subsections (3)(a) and (3)(b) applicable to tax years
 17 beginning after December 31, 1985--sec. 4, Ch. 463, L. 1985.
 18 Subsection (6)(d) and references in (8) [now deleted] to
- 19 class thirteen and 15-6-143 terminate January 1, 1991--sec.
- 20 10, Ch. 681, L. 1985.)"
- 21 Section 12. Section 15-9-101, MCA, is amended to read:
- 22 *15-9-101. Department to equalize valuations --
- 23 hearing. (1) The department of revenue shall adjust and
- 24 equalize the valuation of taxable nonresidential property
- 25 among the several counties and the different classes of

- 1 taxable nonresidential property in any county and in the
- several counties and between individual taxpayers; supervise
- 3 and review the acts of agents of the department; change,
- 4 increase, or decrease valuations made by its agents; and
 - exercise such authority and do all things necessary to
- 6 secure a fair, just, and equitable valuation of all taxable
- 7 nonresidential property among counties between the different
- 8 classes of property and between individual taxpayers.
- 9 (2) The department may hold a public hearing to
- 10 determine the value of any class of nonresidential property
- in any county and shall have authority to raise or lower the
 - value of any class of nonresidential property on the basis
- 13 of testimony adduced at such hearing.
- 14 (3) Upon the hearing of the application, the
- 15 department may subpoena such witnesses, hear and take such
- 16 evidence in relation to the subject pending as in its
- 17 discretion it may deem proper."

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- 18 Section 13. Section 15-9-103, MCA, is amended to read:
- 19 "15-9-103. Department to use records in equalizing."
- 20. The department of revenue must use the abstract and all
- 21 other information it may gain from the records of the county
- 22 clerk or elsewhere in equalizing the assessment of the
- 23 <u>nonresidential</u> property of each county and may require entry
- 24 upon the assessment book of any property which has not been
- 25 assessed. Any assessment made as prescribed in this section

- has the same force and effect as if made before the delivery
 of the assessment book to the county clerk."
- 3 Section 14. Section 15-24-1102, MCA, is amended to 4 read:

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- "15-24-1102. Federal property held under contract of sale. When the property is held under a contract of sale or other agreement whereby upon payment the legal title is or may be acquired by the person, the real property shall be assessed and taxed as defined-in-15-6-131--through--15-6-140 provided in Title 15, chapter 6, part 1, and 15-8-111 without deduction on account of the whole or any part of the purchase price or other sum due on the property remaining unpaid. The lien for the tax may not attach to, impair, or be enforced against any interest of the United States in the real property."
- 16 Section 15. Section 15-24-1103, MCA, is amended to read:
- "15-24-1103. Federal property held under lease. When 18 the property is held under lease, other interest, or estate 19 therein less than the fee, except under contract of sale, 20 the property shall be assessed and taxed as for the value, 21 as defined -- in -- 15-6-131-through -15-6-140 provided in Title 22 23 15, chapter 6, part 1, of such leasehold, interest, or 24 estate in the property and the lien for the tax shall attach 25 to and be enforced against only the leasehold, interest, or

- estate in the property. When the United States authorizes
- 2 the taxation of the property for the full assessed value of
- 3 the fee thereof, the property shall be assessed for full
- 4 assessed value as defined in 15-8-111."

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- NEW SECTION. Section 16. Extension of authority. Any existing authority of the department of revenue to make rules on the subject of the provisions of this act is extended to the provisions of this act.
 - NEW SECTION. Section 17. Severability. If a part of this act is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of this act is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications.
- NEW SECTION. Section 18. Codification instruction.

 Section 1 is intended to be codified as an integral part of

 Title 15, chapter 6, part 1, and the provisions of Title 15,

 chapter 6, part 1, apply to section 1.
- NEW SECTION. Section 19. Contingent effective date.

 This act is effective January 1, 1989, if the electors of

 Montana approve, at the general election to be held November

 8, 1988, an amendment to the Montana constitution to require

 county assessors to assess residential property based on

 acquisition value rather than market value.

-End-

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB383, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

An act implementing constitutional amendment (HB384) to require county assessors to assess residential property based on acquisition value rather than market value; separating residential and nonresidential property and improvements for property tax purposes; and providing a contingent effective date.

ASSUMPTIONS:

- 1. If approved by the people, the act proposed in this bill would become effective January 1, 1989 and would apply to tax year 1989 (FY90 receipts).
- 2. The revenue needs of taxing jurisdictions will be at least as great as under current law, hence there will be no reduction in taxes levied.
- 3. General fund expenditures for property assessment at the state level will be \$10,422,376 beginning in FY90 (Executive Budget). These expenditures would be reduced by \$847,745, to \$9,594,631 through the elimination of residential property tax appraisers and associated operating costs (43 grade 10, step 2 residential appraisers). Additional state expenditures of \$27,289 will be required to update information on the class 4 properties that are moved to the new class 20. All nonresidential property will be subject to reappraisal as required under current law.
- 4. Local governments are assumed to increase staffing expenditures for residential property appraisal to verify compliance with the provisions of the amendment, to update county records and to monitor new construction compliance. It is assumed that 7 grade 10, step 2 full-time appraisers will be added in the largest counties; half-time appraisers will be added in the remaining counties. The additional local expenditures for these appraisers will be \$744,474 (with benefits).
- 5. The proposal is assumed to require taxpayers to use private fee appraisers to establish the value for new construction, for new mobile homes and for parcel splits. It is assumed that 10 percent of the total residential parcels in the state (31,070) will require fee appraisals at \$250 each. Local governments will be required to notify these taxpayers at a cost of \$0.37 each.
- 6. Legal responsibilities for defending residential property assessments will rest with the county where the property is located since local officials set the assessments for certain properties. This litigation is assumed to be handled by county attorneys and may require staffing changes that are <u>not</u> included in the local cost estimates.

DAVID L. HUNTER, NUDGET DIRECTOR
Office of Budget and Program Planning

PAUL RAPP-SVRCEK, PRIMARY SPONSOR
Fiscal Note for HB 383, as introduced

Fiscal Note Request, HB383, as introduced.

Form BD-15

Page 2

FY90 and Beyond		
Current Law	Proposed Law	Difference
\$ 9,594,631	\$ 9,594,631	\$ 0
847,745	Q	(847,745)
0	27,289	27,289
10,442,376	9,621,920	(820,456)
0	744,474	744,474
0	11,496	11,496
0	755,970	755,970
10,442,376	10,377,890	(64,486)
	\$ 9,594,631 847,745 0 10,442,376	Current Law Proposed Law \$ 9,594,631 \$ 9,594,631 847,745 0 0 27,289 10,442,376 9,621,920 0 744,474 0 11,496 0 755,970

LONG-RANGE EFFECTS OF PROPOSED LEGISLATION:

Fiscal Impact:

Revenue Impact:

Assuming residential property increases in value through time, the proposal will increase revenues to the university levy and school foundation levy as acquisition values replace 1982 market values. Precise estimates are not possible.

Expenditure Impact:	FY90 and Beyond			
	Current Law	Proposed Law	Difference	
Property Tax Program	\$10,442,376	\$ 9,621,920	(\$ 820,456)	

Fund Information:

The expenditure impact table provides estimates of the potential savings to the state general fund.

LONG-RANGE EFFECT ON LOCAL REVENUES AND EXPENDITURES:

The proposal would shift a portion of the cost of residential property appraisal to local governments. Under the assumptions stated above, the cost to local governments of property appraisal and assessment would increase by \$755,970 in FY 90 and thereafter. These additional costs would require a like increase in property taxes levied, assuming there is no offsetting decrease in other areas of local expenditures.

Fiscal Note Request, <u>HB383</u>, as introduced. Form BD-15 Page 3

LONG-RANGE EFFECT ON LOCAL REVENUES AND EXPENDITURES:

The proposal would shift a portion of the cost of residential property appraisal to local governments. Under the assumptions stated above, the cost to local governments of property appraisal and assessment would increase by \$755,970 in FY 90 and thereafter. These additional costs would require a like increase in property taxes levied, assuming there is no offsetting decrease in other areas of local expenditures.

Taxpayers would be required to pay for the appraisal of new construction. It is estimated that these additional costs will total \$7,767,500 per year.

Assuming residential property appreciates in value through time, the proposal will increase revenues to local governments as acquisition values replace 1982 market values. Precise estimates are not possible.

TECHNICAL OR MECHANICAL DEFECTS:

The proposal does not implement the constitutional amendment proposed in HB384, which states "County assessors shall assess residential property based on acquisition value and not market value". Under this proposal, only a portion of residential property is assessed at acquisition value; the remainder is still assessed at market value. This dual treatment is prohibited by the amendment proposed in HB384.

It will be difficult to determine whether transactions are made for the purpose of avoiding taxes. Nothing in the proposal prohibits artificially low sale prices that are intended to lower taxes. To the degree that this takes place, revenues will decrease.