HB 245 INTRODUCED BY SWIFT CREATE SEPARATE TAX CLASS FOR COMMERCIAL PROPERTY AND TAX CLASS FOUR LAND AT 1.93 PERCENT

1/16 INTRODUCED

1/16 REFERRED TO TAXATION

1/16 FISCAL NOTE REQUESTED

1/23 FISCAL NOTE RECEIVED

2/06 TABLED IN COMMITTEE

1	House BILL NO. 245	
2	NTRODUCED BY June 1	
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A BILL FOR AN ACT ENTITLED: "AN ACT CREATING A SEPARATE PROPERTY TAX CLASSIFICATION FOR COMMERCIAL REAL PROPERTY AND

IMPROVEMENTS; TAXING CLASS FOUR LAND AT ONE-HALF THE RATE

FOR CLASS FOUR IMPROVEMENTS; AMENDING SECTIONS 15~1-101,

15-6-134, 15-6-142, 15-7-103, 15-8-111, 15-24-1102, AND

15-24-1103, MCA; AND PROVIDING AN APPLICABILITY DATE."

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- 11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
- 12 <u>NEW SECTION.</u> Section 1. Class twenty property --
- 13 description -- taxable percentage. (1) Class twenty property
- 14 includes:

50th Legislature

- 15 (a) all commercial land except that specifically
- 16 included in another class; and
- 17 (b) all commercial improvements except those
- 18 specifically included in another class.
- 19 (2) Except as provided in 15-24-1402 or 15-24-1501,
- 20 property described in subsections (1)(a) and (1)(b) is taxed
- 21 at 3.86% of its market value.
- 22 Section 2. Section 15-1-101, MCA, is amended to read:
- 23 "15-1-101. Definitions. (1) Except as otherwise
- 24 specifically provided, when terms mentioned in this section
- 25 are used in connection with taxation, they are defined in

the	fo1	lowing	manner:
une	LOL	TOMILIA	manner:

- 2 (a) The term "agricultural" refers to the raising of
 3 livestock, poultry, bees, and other species of domestic
 4 animals and wildlife in domestication or a captive
 5 environment, and the raising of field crops, fruit, and
 6 other animal and vegetable matter for food or fiber.
- 7 (b) The term "assessed value" means the value of 8 property as defined in 15-8-111.
- 9 (c) The term "average wholesale value" means the value
 10 to a dealer prior to reconditioning and profit margin shown
 11 in national appraisal guides and manuals or the valuation
 12 schedules of the department of revenue.
- 13 (d) (i) The term "commercial", when used to describe
 14 property, means any property used or owned by a business, a
 15 trade, or a nonprofit corporation as defined in 35-2-102 or
 16 used for the production of income, except that property
 17 described in subsection (ii).
- 18 (ii) The following types of property are not 19 commercial:
 - (A) agricultural lands;
- 21 (B) timberlands;

- 22 (C) single-family residences and ancillary
- 23 improvements and improvements necessary to the function of a
- 24 bona fide farm, ranch, or stock operation;
- 25 (D) mobile homes used exclusively as a residence

- except when held by a distributor or dealer of trailers or mobile homes as his stock in trade;
 - (E) all property described in 15-6-135;

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- (F) all property described in 15-6-136; and
- 5 (G) all property described in 15-6-146.
- (e) The term "comparable property" means property that 6 7 has similar use, function, and utility; that is influenced by the same set of economic trends and physical, 8 governmental, and social factors; and that has the potential 9 of a similar highest and best use. Property assessed as 10 commercial property is comparable only to other property 11 1.2 assessed as commercial property, and property assessed as noncommercial property is comparable only to other property 13 14 assessed as noncommercial property.
- 15 (f) The term "credit" means solvent debts, secured or 16 unsecured, owing to a person.
 - (g) The term "improvements" includes all buildings, structures, fences, and improvements situated upon, erected upon, or affixed to land. When the department of revenue or its agent determines that the permanency of location of a mobile home or housetrailer has been established, the mobile home or housetrailer is presumed to be an improvement to real property. A mobile home or housetrailer may be determined to be permanently located only when it is attached to a foundation which cannot feasibly be relocated

- 1 and only when the wheels are removed.
- 2 "leasehold improvements" (h) The term means 3 improvements to mobile homes and mobile homes located on land owned by another person. This property is assessed under the appropriate classification and the taxes are due 6 and payable in two payments as provided in 15-24-202. 7 Delinquent taxes on such leasehold improvements are a lien only on such leasehold improvements. 8
- 9 (i) The term "livestock" means cattle, sheep, swine, 10 goats, horses, mules, and asses.
- 11 (j) The term "mobile home" means forms of housing
 12 known as "trailers", "housetrailers", or "trailer coaches"
 13 exceeding 8 feet in width or 45 feet in length, designed to
 14 be moved from one place to another by an independent power
 15 connected to them, or any "trailer", "housetrailer", or
 16 "trailer coach" up to 8 feet in width or 45 feet in length
 17 used as a principal residence.
- 18 (k) The term "personal property" includes everything
 19 that is the subject of ownership but that is not included
 20 within the meaning of the terms "real estate" and
 21 "improvements".
- 22 (1) The term "poultry" includes all chickens, turkeys, 23 geese, ducks, and other birds raised in domestication to 24 produce food or feathers.
- (m) The term "property" includes moneys, credits,

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- bonds, stocks, franchises, and all other matters and things, real, personal, and mixed, capable of private ownership. This definition must not be construed to authorize the taxation of the stocks of any company or corporation when the property of such company or corporation represented by the stocks is within the state and has been taxed.
- (n) The term "real estate" includes:

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- 8 (i) the possession of, claim to, ownership of, or 9 right to the possession of land;
 - (ii) all mines, minerals, and quarries in and under the land subject to the provisions of 15-23-501 and Title 15, chapter 23, part 8; all timber belonging to individuals or corporations growing or being on the lands of the United States; and all rights and privileges appertaining thereto.
 - (o) The term "taxable value" means the percentage of market or assessed value as-provided-for-in-15-6-131-through 15-6-140 established for each class of property.
 - (2) The phrase "municipal corporation" or "municipality" or "taxing unit" shall be deemed to include a county, city, incorporated town, township, school district, irrigation district, drainage district, or any person, persons, or organized body authorized by law to establish tax levies for the purpose of raising public revenue.
- 24 (3) The term "state board" or "board" when used 25 without other qualification shall mean the state tax appeal

1 board."

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2 Section 3. Section 15-6-134, MCA, is amended to read:
3 "15-6-134. Class four property -- description -4 taxable percentage. (1) Class four property includes:

- 5 (a) all <u>noncommercial</u> land except that specifically 6 included in another class;
- 7 (b) all <u>noncommercial</u> improvements except those 8 specifically included in another class;
 - (c) the first \$35,000 or less of the market value of any improvement on real property and appurtenant land not exceeding 5 acres owned or under contract for deed and actually occupied for at least 10 months a year as the primary residential dwelling of any person whose total income from all sources including otherwise tax-exempt income of all types is not more than \$10,000 for a single person or \$12,000 for a married couple; and
 - (d) all golf courses, including land and improvements actually and necessarily used for that purpose, that consist of at least 9 holes and not less than 3,000 lineal yards.
 - (2) Class four property is taxed as follows:
- 21 (a) Except-as-provided-in-15-24-1402-or-15-24-15017
 22 property Property described in subsections--(1)(a)--and
 23 subsection (1)(b) is taxed at the--taxable--percentage--rate
 24 "P" 3.86% of its market value.
- 25 (b) Property Any improvement on real property

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1	described in subsection (1)(c) is taxed at thetaxable
2	percentagerate"P" 3.86 % of its market value and any land
3	described in subsection (1)(c) is taxed at 1.93% of its
4	market value, both of which are multiplied by a percentage
5	figure based on income and determined from the following
6	table:

7	Income	Income	Percentage
8	Single Person	Married Couple	Multiplier
9	\$0 - \$1,000	\$0 - \$1,200	0%
10	1,001 - 2,000	1,201 - 2,400	10%
11	2,001 ~ 3,000	2,401 - 3,600	20%
12	3,001 - 4,000 ,	3,601 - 4,800	30%
13	4,001 - 5,000	4,801 - 6,000	40%
14	5,001 - 6,000	6,001 - 7,200	50%
15	6,001 - 7,000	7,201 - 8,400	60%
16	7,001 ~ 8,000	8,401 - 9,600	70%
17	8,001 - 9,000	9,601 - 10,800	80%
18	9,001 - 10,000	10,801 - 12,000	90%

- (c) Property described in subsection subsections

 (1)(a) and (1)(d) is taxed at one-half the taxable

 percentage rate "P" established in subsection (2)(a) (2)(b).
- 22 (3)--Until-January-17-19867-the-taxable-percentage-rate
 23 #P#-for-class-four-property-is-8-55%-
- 24 (4)--Prior--to--July-17-19867-the-department-of-revenue 25 shall-determine-the-taxable-percentage-rate--#P#--applicable

1	toctasstour-property-for-the-revaiuation-cycte-beginning
2	January-17-19867-as-follows:

- (a)--The-director-of-the-department--of--revenue--shall certify--to-the-governor-before-July-1;-1986;-the-percentage by-which-the-appraised-value-of-all-property--in--the--state classified--under--class--four--as--of--January-1;-1986;-has increased-due-to-the-revaluation-conducted--under--15-7-111; This--figure-is-the-certified-statewide-percentage-increase; (b)--The-taxable-value-of-property--in--class--four--is
- 9 (b)--The-taxable-value-of-property--in--class--four--is
 10 determined---as---a--function--of--the--certified--statewide
 11 percentage-increase--in--accordance--with--the--table--shown
 12 below:
 13 (c)--This---table--limits--the--statewide--increase--in
 - (c)--This---table--limits--the--statewide--increase--in taxable-valuation--resulting--from--reappraisal--to--0%;--In calculating--the-percentage-increase;-the-department-may-not consider-changes-resulting-from-new-construction;-additions; or-deletions-during-calendar-year-1985;
 - fd)--The--taxable--percentage--must--be--calculated--by
 interpolation--to--coincide--with--the--nearest-whole-number
 certified-statewide-percentage-increase-from--the--following
 table:

22	Certified-Statewide	Class-Pour-Taxable
23	Percentage-Increase	Percentage-#P#
24	θ	0- 55
25	10	7+77

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1	Certified-Statewide	Class-Four-Taxable	1	Certified-Statewide	Class-Four-Taxable
2	Percentage-Increase	Percentage-"P"	2	Percentage-factease	Percentage-#P#
3	20	7-12	3	250	2-44
4	30	6+57	4	260	2-37
5	40	6-10	5	270	2+3±
6	5 0	5-7 0	6	280	2-25
7	6 0	5 -34	7	298	2-19
8	79	5 - 0 2	8	300	2-13
9	88	4-75	9	+5}AfterJuly17-19867	-no-adjustment-may-be-made-by
10	90	4 - 5 0	10	the-department-to-the-taxable-p	ercentage-rate#P#untila
11	±00	4-27	11	revaluation-has-been-made-as-pr	ovided-in-15-7-111+
12	± ± 0	4-07	12	(6)Withinthemeaning-	-ofcomparablepropertyas
13	120	3+88	13	definedin15-1-1017propert	yassessedascommercial
14	±30	3-7±	14	propertyiscomparableonly-	to-other-property-assessed-as
15	140	3-56	15	commercial-propertyy-and-proper	tyassessedasotherthan
16	±5 0	3-42	16	commercialpropertyiscompa	rableonly-to-other-property
17	160	3-28	17	assessed-as-other-than-commerci	al-property:"
18	±7⊕	3÷±6	18	Section 4. Section 15-6-1	42, MCA, is amended to read:
19	180	3- 0 5	19	"15-6-142. Class twelve	property description
20	198	2-94	20	taxable percentage. (1) Class t	welve property includes:
21	200	2+85	21	(a) a trailer or mobile	home used as a residence
22	210	2-75	22	except when:	•
23	550	2-67	23	(i) held by a distribu	tor or dealer of trailers or
24	230	2.59	24	mobile homes as his stock in tr	ade; or
25	240	2-5±	25	(ii) specifically included	in another class;

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- (b) the first \$35,000 or less of the market value of a trailer or mobile home used as a residence and actually occupied for at least 10 months a year as the primary residential dwelling of any person whose total income from all sources including otherwise tax-exempt income of all types is not more than \$10,000 for a single person or \$12,000 for a married couple.
 - (2) Class twelve property is taxed as follows:

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- (a) Property described in subsection (1)(a) that is not of the type described in subsection (1)(b) is taxed at the--taxable--percentage--rate--#P#7--described-in-15-6-1947 3.86% of its market value.
- (b) Property described in subsection (1)(b) is taxed at the--taxable-percentage-rate-"P"7-described-in-15-6-1347

 3.86% of its market value multiplied by a percentage figure based on income and determined from the table established in subsection (2)(b) of 15-6-134."
- Section 5. Section 15-7-103, MCA, is amended to read:
 "15-7-103. Classification and appraisal -- general and
 uniform methods. (1) It is the duty of the department of
 revenue to implement the provisions of 15-7-101 through
 15-7-103 by providing:
- (a) for a general and uniform method of classifying commercial and noncommercial lands in the state for the purpose of securing an equitable and uniform basis of

- 1 assessment of said lands for taxation purposes;
- 2 (b) for a general and uniform method of appraising
 3 city and town lots;
- 4 (c) for a general and uniform method of appraising
 5 rural and urban improvements, both commercial and
 6 noncommercial; and
- 7 (d) for a general and uniform method of appraising 8 timberlands.
 - (2) All lands shall be classified according to their use or uses and graded within each class according to soil and productive capacity. In such classification work, use shall be made of soil surveys and maps and all other pertinent available information.
 - (3) All lands must be classified by parcels or subdivisions not exceeding 1 section each, by the sections, fractional sections, or lots of all tracts of land that have been sectionized by the United States government, or by metes and bounds, whichever yields a true description of the land.
- 20 (4) All agricultural lands must be classified and 21 appraised as agricultural lands without regard to the best 22 and highest value use of adjacent or neighboring lands.
- 23 (5) In any periodic revaluation of taxable property 24 completed under the provisions of 15-7-111 after January 1, 25 19797:

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- 1 (a) all property classified in 15-6-134 and [section 2 1) must be appraised on its market value in the same year; 3 and
- (b) The the department must publish a rule specifying 4 the year used in the appraisal.

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- (6) All sewage disposal systems and domestic use water supply systems of all dwellings may not be appraised, assessed, and taxed separately from the land, house, or other improvements in which they are located. In no event may the sewage disposal or domestic water supply systems be included twice by including them in the valuation and assessing them separately."
- Section 6. Section 15-8-111, MCA, is amended to read: "15-8-111. Assessment -- market value standard -exceptions. (1) All taxable property must be assessed at 100% of its market value except as otherwise provided in subsection-(5)-of--this--section--and--in--15-7-111--through 15-7-114 by law.
- (2) (a) Market value is the value at which property would change hands between a willing buyer and a willing seller, neither being under any compulsion to buy or to sell and both having reasonable knowledge of relevant facts.
- (b) Except as provided in subsection (3), the market 23 value of all motor trucks; agricultural tools, implements, 24 and machinery; and vehicles of all kinds, including but not 25

- limited to aircraft and boats and all watercraft, is the average wholesale value shown in national appraisal guides and manuals or the value of the vehicle before reconditioning and profit margin. The department of revenue shall prepare valuation schedules showing the average wholesale value when no national appraisal guide exists.
- (3) The department of revenue or its agents may not adopt a lower or different standard of value from market value in making the official assessment and appraisal of the value of property in-15-6-134-through-15-6-149-and-15-6-145 through-15-6-149, except:
- 12 (a) the wholesale value for agricultural implements 13 and machinery is the loan value as shown in the Official 14 Guide, Tractor and Farm Equipment, published by the national farm and power equipment dealers association, St. Louis. 15 Missouri; and
- 17 (b) for agricultural implements and machinery not 18 listed in the official quide, the department shall prepare a supplemental manual where the values reflect the same 19 20 depreciation as those found in the official quider; and
 - (c) as otherwise authorized in Title 15 and Title 61.
- 22 (4) For purposes of taxation, assessed value is the 23 same as appraised value.
 - (5) The taxable value for all property in-classes-four through---eleven---and---fifteen--through--nineteen is the

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read:

real property."

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- percentage of market <u>or assessed</u> value established for each class of property in-15-6-134-through-15-6-141-and-15-6-145 through-15-6-149.
- 4 (6) The assessed value of properties in 15-6-131 5 through 15-6-133 is as follows:
- 6 (a) Properties in 15-6-131, under class one, are
 7 assessed at 100% of the annual net proceeds after deducting
 8 the expenses specified and allowed by 15-23-503.
- 9 (b) Properties in 15-6-132, under class two, are 10 assessed at 100% of the annual gross proceeds.
- 11 (c) Properties in 15-6-133, under class three, are
 12 assessed at 100% of the productive capacity of the lands
 13 when valued for agricultural purposes. All lands that meet
 14 the qualifications of 15-7-202 are valued as agricultural
 15 lands for tax purposes.
- 16 (d) Properties in 15-6-143, under class thirteen, are
 17 assessed at 100% of the combined appraised value of the
 18 standing timber and grazing productivity of the land when
 19 valued as timberland.
- (7) Land and the improvements thereon are separately
 assessed when any of the following conditions occur:
- 22 (a) ownership of the improvements is different from 23 ownership of the land:
 - (b) the taxpayer makes a written request; or

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25 (c) the land is outside an incorporated city or town.

- tell-The-taxable-value-of-all-property-in-15-6-131-and

 classes-two7-three7-and-thirteen-is-the-percentage-of

 assessed-value-established--in--15-6-131(2)7---15-6-1327

 t5-6-1337--and--15-6-143---for-each--class--of--property
 (Subsections (3)(a) and (3)(b) applicable to tax years

 beginning after December 31, 1985--sec. 4, Ch. 463, L. 1985.

 Subsection (6)(d) and references in subsection (8) [now

 deleted] to class thirteen and 15-6-143 terminate January 1,

 1991--sec. 10, Ch. 681, L. 1985.)"
 - "15-24-1102. Federal property held under contract of sale. When the property is held under a contract of sale or other agreement whereby upon payment the legal title is or may be acquired by the person, the real property shall be assessed and taxed as defined-in-15-6-131-through-15-6-140 specified in Title 15, chapter 6, part 1, and 15-8-111 without deduction on account of the whole or any part of the purchase price or other sum due on the property remaining unpaid. The lien for the tax may not attach to, impair, or be enforced against any interest of the United States in the

Section 7. Section 15-24-1102, MCA, is amended to

- 23 Section 8. Section 15-24~1103, MCA, is amended to 24 read:
- 25 "15-24-1103. Federal property held under lease. When

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1 the property is held under lease, other interest, or estate 2 therein less than the fee, except under contract of sale, 3 the property shall be assessed and taxed as for the value, as defined in 15-6-131-through-15-6-140 Title 15, chapter 6, 4 part 1, of such leasehold, interest, or estate in the property and the lien for the tax shall attach to and be 7 enforced against only the leasehold, interest, or estate in the property. When the United States authorizes the taxation of the property for the full assessed value of the fee 9 thereof, the property shall be assessed for full assessed 10 11 value as defined in 15-8-111."

NEW SECTION. Section 9. Extension of authority. Any existing authority of the department of revenue to make rules on the subject of the provisions of this act is extended to the provisions of this act.

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20 21 NEW SECTION. Section 10. Severability. If a part of this act is invalid, all valid parts that are severable from the invalid part remain in effect. If a part of this act is invalid in one or more of its applications, the part remains in effect in all valid applications that are severable from the invalid applications.

NEW SECTION. Section 11. Codification instruction.
Section 1 is intended to be codified as an integral part of
Title 15, chapter 6, part 1, and the provisions of Title 15
apply to section 1.

NEW SECTION. Section 12. Applicability. This act applies to taxable years beginning after December 31, 1987.

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB245, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

An act creating a separate property tax classification for commercial real property and improvements; taxing Class Four land at one-half the rate for Class Four improvements; providing an applicability date.

ASSUMPTIONS:

- 1. The taxable value of the state will be \$2,024,661,000 in FY 89 (REAC).
- 2. The total taxable value of noncommercial Class 4 land was \$121,942,848 in tax year 1986 (\$59,393,418 in cities and towns), and is assumed to remain constant.
- 3. Mill levies are 6 mills for universities, and 45 mills for the school foundation program. The average county levy for this type of property is 227.81 mills (cities and towns 96.24).
- 4. The proposal applies to taxable years beginning after December 31, 1987, so there is no impact in FY88.

FISCAL IMPACT:

Revenue Impact:	FY89		
	Current Law	Proposed Law	Difference
University Levy	\$ 12,147,966	\$ 11,782,137	\$ (365,829)
School Equalization	91,109,745	88,366,031	(2,743,714)
Total	\$103,257,711	\$100,148,168	\$(3,109,543)

EFFECT ON LOCAL GOVERNMENT REVENUE:

The proposal is estimated to reduce county and local school district revenues by \$13,889,900 in FY89. Cities and towns would experience a revenue loss of \$2,858,011 in FY89.

DAVID L. HUNTER, BUDGET DIRECTOR
Office of Budget and Program Planning

Dernie Swift DATE /23/8

Fiscal Note for HB245, as introduced.

413-245