HOUSE BILL NO. 180

INTRODUCED BY FRITZ, GRADY, NATHE, STANG, CODY

IN THE HOUSE

JANUARY 13,	1987	INTRODUCED	AND	REFERRED	то	COMMITTEE
		ON BUSINESS	5 & 1	LABOR.		

JANUARY 23, 1987 COMMITTEE RECOMMEND BILL DO PASS. REPORT ADOPTED.

JANUARY 24, 1987 PRINTING REPORT.

JANUARY 26, 1987 SECOND READING, DO PASS AS AMENDED.

ON MOTION, TAKEN FROM ENGROSSING AND REREFERRED TO COMMITTEE ON APPROPRIATIONS.

JANUARY 27, 1987 ENGROSSING REPORT.

- FEBRUARY 6, 1987 COMMITTEE RECOMMEND BILL DO NOT PASS. REPORT ADOPTED.
- FEBRUARY 7, 1987 ON MOTION, ADVERSE COMMITTEE REPORT REJECTED. BILL PRINTED AND PLACED ON SECOND READING.

FEBRUARY 9, 1987 PRINTING REPORT.

- FEBRUARY 10, 1987 SECOND READING, DO PASS AS AMENDED.
- FEBRUARY 11, 1987 ENGROSSING REPORT.

FEBRUARY 12, 1987

THIRD READING, PASSED. AYES, 98; NOES, 1.

TRANSMITTED TO SENATE.

IN THE SENATE

FEBRUARY 13, 1987 INTRODUCED AND REFERRED TO COMMITTEE ON BUSINESS & INDUSTRY.

MARCH	16,	1987	COMMITTEE RECOMMEND BILL BE CONCURRED IN. REPORT ADOPTED.
MARCH	19,	1987	SECOND READING, CONCURRED IN.
MARCH	21,	1987	THIRD READING, CONCURRED IN. AYES, 41; NOES, 0.
			RETURNED TO HOUSE.
		II	N THE HOUSE
MARCH	21,	1987	RECEIVED FROM SENATE.
			SENT TO ENROLLING.

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LC 0386/01

HB BILL NO. 180 1 Souly NATH - Sterry INTRODUCED BY 2 3 "AN ACT REVISING THE STATE

A BILL FOR AN ACT ENTITLED: COMPETITIVE BIDDING REQUIREMENTS TO PERMIT STATE AGENCIES TO 5 PURCHASE SUPPLIES USING ADVERTISED OR CATALOG PRICES IN 6 PROVIDING SPECIAL PURCHASING CERTAIN CIRCUMSTANCES: 7 PROCEDURES FOR OFFICE SUPPLIES; AMENDING SECTIONS 18-4-301 8 AND 18-4-302, MCA; AND PROVIDING AN APPLICABILITY DATE AND 9 AN EFFECTIVE DATE." 10

11

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

13 Section 1. Section 18-4-301, MCA, is amended to read: 14 "18-4-301. Definitions. As used in this part, the 15 following definitions apply:

16 (1) "Cost-reimbursement contract" means a contract
17 under which a contractor is reimbursed for costs which are
18 allowable and allocable in accordance with the contract
19 terms and the provisions of this chapter, and a fee, if any.
20 (2) "Established catalog price" means the price
21 included in a catalog, price list, schedule, or other form
22 that:

(a) is regularly maintained by a manufacturer or
 contractor;

25 (b) is either published or otherwise available for



inspection by customers; and 1 2 (c) states prices at which sales are currently or were last made to a significant number of any category of buyers or buyers constituting the general buying public for the 4 supplies or services involved. 5 (3) "Invitation for bids" means all documents, whether б 7 attached or incorporated by reference, utilized for soliciting bids. 9 (4) "Office supply" means an item included under the 10 office supply commodity class codes maintained by the 11 department. 12 +4+(5) "Purchase description" means the words used in a solicitation to describe the supplies or services to be 13 14 purchased and includes specifications attached to or made a 15 part of the solicitation. {5}(6) "Request for proposals" means all documents, 16 17 whether attached or incorporated by reference, utilized for soliciting proposals. 18 19 +6+(7) "Responsible bidder or offeror" means a person who has the capability in all respects to perform fully the 20 contract requirements and the integrity and reliability 21 22 which will assure good faith performance. 23 (7)(8) "Responsive bidder" means a person who has 24 submitted a bid which conforms in all material respects to 25 the invitation for bids.

> -2- INTRODUCED BILL HB-180



1 (9) "Term contract" means a contract in which supplies 2 or services are purchased at a predetermined unit price for 3 a specific period of time." Section 2. Section 18-4-302, MCA, is amended to read: 4 "18-4-302. Methods of source selection. (1) Unless 5 otherwise authorized by law, all state contracts for 6 supplies and services must be awarded by competitive sealed 7 bidding, pursuant to 18-4-303, except as provided in 8 18-4-133, 18-4-304 through 18-4-306, and chapters 5 and 8 of 9 10 this title, and subsections (2) and (3). Supplies or 11 services offered for sale, lease, or rental by public utilities are exempt from this requirement if the prices of 12 13 the supplies or services are regulated by the public service 14 commission or other governmental authority. 15 (2) At the time the department or a purchasing agency opens bids or proposals, if a supplier's current publicly 16 17 advertised or established catalog price is less than any bid 18 or proposal received, the department or purchasing agency 19 may reject all bids and purchase the office supply from that 20 supplier without meeting the requirements of 18-4-303 21 through 18-4-306. 22 (3) Any office supply procured by the department 23 through a bulk-purchase program or contracted for by means of a term contract may be purchased by a purchasing agency, 24

25 without meeting the requirements of 18-4-303 through

1	18-4-306, from a supplier whose publicly advertised or
2	established catalog price, at the time of purchase, is less
3	than the price for which the office supply is available from
4	the department or under the provisions of the term contract.
5	All state office supply term contracts must include a
6	provision by which the contracting parties acknowledge and
7	agree to the provisions of this subsection."
8	NEW SECTION. Section 3. Extension of authority. Any
9	existing authority of the department of administration to
10	make rules on the subject of the provisions of this act is
11	extended to the provisions of this act.
12	NEW SECTION. Section 4. Applicability. This act
	•• • • • • • • • • • • • • • •

12NEW SECTION.Section 4. Applicability.This act13applies to term contracts entered into after the effective14date of this act.

15 <u>NEW SECTION.</u> Section 5. Effective date. This act is 16 effective July 1, 1987.

-End-

LC 0386/01

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB180, as introduced.

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DESCRIPTION OF PROPOSED LEGISLATION:

An act revising competitive bidding requirements to permit state agencies to purchase supplies using advertised or catalog prices in certain circumstances; providing special purchasing procedures for office supplies.

ASSUMPTIONS:

- 1. The state has 79 term contracts awarded to vendors which represent approximately \$9.7 annually. They average 15% less than suggested retail pricing.
- 2. The state bulk-purchases and warehouses (Central Stores) over 12,000 daily-use supply items which are purchased on a competitive sealed bid basis (61% of purchases are from Montana vendors). These items are resold to state agencies at \$2.4 million annually, averaging 58% less than suggested retail, saving an estimated \$3.3 million annually.
- 3. Vendors may underbid term contract and Central Stores prices by up to 1% for approximately one year. After that time period, these purchasing methods, as well as many other competitively sealed bid items will progressively decline for lack of participation on the part of vendors (bid prices will only serve as target prices to be beaten by other vendors advertising \$X or X% off term contract or Central Stores prices). For the purpose of this note, it is assumed term contracts and bid items will drop by 25% in FY89.
- 4. With no published state volume discounted price as a benchmark, bid prices or otherwise obtained prices to the state will increase toward suggested retail pricing.
- 5. No inflation is reflected in estimates.
- 6. No dollar estimate is offered for value of merchandise purchased which is not of comparable value to specifications required due to incomplete descriptions in catalog or sale literature.
- 7. No dollar amount is offered for unsold inventory and lost revenue at Central Stores on term contract vendors.

FISCAL IMPACT:

Expenditures for term contract and warehoused bulk purchase supplies and services would be impacted by this legislation:

	<u>FY88</u>			FY89	
Current Law	Proposed Law	Difference	Current Law	Proposed Law	Difference
\$12,096,101	\$11,975,140	\$120,961	\$12,906,101	\$14,047,714	(\$1,141,613)

The net cost of this legislation is estimated at \$1,020,652 over the 1989 biennium. It is not possible to determine the impact on each fund type because it is dependent upon which agencies use Central Stores and the funding sources of the user agencies.

DAVID L. HUNTER BUDGET DIRECTOR

Office of Budget and Program Planning

DATE 1/16/87

Fiscal Note for

- Fiscal Note Request, HB180, as introduced.

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EFFECT ON COUNTY OR OTHER LOCAL REVENUE OR EXPENDITURES: N/A

LONG-RANGE EFFECTS OF PROPOSED LEGISLATION:

- 1. This note assumes 25% of term contract and bid items will no longer be established by bid in FY89. If all bids and term contracts are lost due to non-participation, the potential cost to user state agencies would total \$5.05 million annually.
- 2. Administrative costs to the state may increase with more transfer warrant claims and more alternate bids and sources.

TECHNICAL OR MECHANICAL DEFECTS IN PROPOSED LEGISLATION OR CONFLICTS WITH EXISTING LEGISLATION: N/A

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50th	COMMITTEE HB 0180/02 RECOMMEND DO NOT PASS OBJECTION RAISED TO ADVERSE COMMITTEE REPORT ON MOTION, PRINTED AND PLACED ON SECOND READING	HB 0180/02
1	HOUSE BILL NO. 180	1 inspection by customers; and
2	INTRODUCED BY FRITZ, GRADY, NATHE, STANG, CODY	2 (c) states prices at which sales are currently or were
3		3 last made to a significant number of any category of buyers
4	A BILL FOR AN ACT ENTITLED: "AN ACT REVISING THE STATE	4 or buyers constituting the general buying public for the
5	COMPETITIVE BIDDING REQUIREMENTS TO PERMIT STATE AGENCIES TO	5 supplies or services involved.
6	PURCHASE SUPPLIES USING ADVERTISED OR CATALOG PRICES IN	6 (3) "Invitation for bids" means all documents, whether
7	CERTAIN CIRCUMSTANCES; PROVIDING SPECIAL PURCHASING	7 attached or incorporated by reference, utilized for
8	PROCEDURES FOR OFFICE SUPPLIES; AMENDING SECTIONS 18-4-301	8 soliciting bids.
9	AND 18-4-302, MCA; AND PROVIDING AN APPLICABILITY DATE AND	9 (4) "Office supply" means an item included under the
10	AN EFFECTIVE DATE."	10 office supply commodity class codes maintained by the
11		11 department.
12	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:	12 +4<u>+(5)</u> "Purchase description" means the words used in
13	Section 1. Section 18-4-301, MCA, is amended to read:	13 a solicitation to describe the supplies or services to be
14	"18-4-301. Definitions. As used in this part, the	14 purchased and includes specifications attached to or made a
15	following definitions apply:	15 part of the solicitation.
16	 "Cost-reimbursement contract" means a contract 	<pre>16 (5)(6) "Request for proposals" means all documents,</pre>
17	under which a contractor is reimbursed for costs which are	17 whether attached or incorporated by reference, utilized for
18	allowable and allocable in accordance with the contract	18 soliciting proposals.
19	terms and the provisions of this chapter, and a fee, if any.	19 $(6)(7)$ "Responsible bidder or offeror" means a person
20	(2) "Established catalog price" means the price	20 who has the capability in all respects to perform fully the
21	included in a catalog, price list, schedule, or other form	21 contract requirements and the integrity and reliability
22	that:	22 which will assure good faith performance.
23	(a) is regularly maintained by a manufacturer or	23 t7<u>}(8)</u> "Responsive bidder" means a person who has
24	contractor;	24 submitted a bid which conforms in all material respects to
25	(b) is either published or otherwise available for	25 the invitation for bids.
	A	-2- HB 180



HB 0180/02

1	(9) "Term contract" means a contract in which supplies
2	or services are purchased at a predetermined unit price for
3	a specific period of time."
4	Section 2. Section 18-4-302, MCA, is amended to read:
5	"18-4-302. Methods of source selection. (1) Unless
6	otherwise authorized by law, all state contracts for
7	supplies and services must be awarded by competitive sealed
8	bidding, pursuant to 18-4-303, except as provided in
9	18-4-133, 18-4-304 through 18-4-306, and chapters 5 and 8 of
10	this title, and subsections (2) and (3). Supplies or
11	services offered for sale, lease, or rental by public
12	utilities are exempt from this requirement if the prices of
13	the supplies or services are regulated by the public service
14	commission or other governmental authority.
15	(2) At the time the department or a purchasing agency
16	opens bids or proposals FOR OFFICE SUPPLIES, if a MONTANA
17	supplier's current publicly advertised or established
18	catalog price AVAILABLE TO THE PUBLIC is less than any bid
19	or proposal received, the department or purchasing agency
20	may reject all bids and purchase the office supply from that
21	supplier without meeting the requirements of 18-4-303

22 through 18-4-306.

23 (3) Any office supply procured by the department
 24 through a bulk-purchase program or contracted for by means
 25 of a term contract may be purchased by a purchasing agency,

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HB 180

1	without meeting the requirements of 18-4-303 through
2	18-4-306, from a MONTANA supplier whose publicly advertised
3	or established catalog price AVAILABLE TO THE PUBLIC, at the
4	time of purchase, is less than the price for which the
5	office supply is available from the department or under the
6	provisions of the term contract. All state office supply
7	term contracts must include a provision by which the
8	contracting parties acknowledge and agree to the provisions
9	of this subsection."
10	NEW SECTION. Section 3. Extension of authority. Any
11	existing authority of the department of administration to
12	make rules on the subject of the provisions of this act is
13	extended to the provisions of this act.
14	NEW SECTION. Section 4. Applicability. This act
15	applies to term contracts entered into after the effective
16	date of this act.
17	NEW SECTION Section & Effortive date This act is

NEW SECTION. Section 5. Effective date. This act is
 effective July 1, 1987.

-End-

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HB 0180/03

1 HOUSE BILL NO. 180 inspection by customers; and 2 (c) states prices at which sales are currently or were INTRODUCED BY FRITZ, GRADY, NATHE, STANG, CODY last made to a significant number of any category of buyers 3 or buyers constituting the general buying public for the A BILL FOR AN ACT ENTITLED: "AN ACT REVISING THE STATE Δ supplies or services involved. 5 COMPETITIVE BIDDING REQUIREMENTS TO PERMIT STATE AGENCIES TO (3) "Invitation for bids" means all documents, whether б PURCHASE SUPPLIES USING ADVERTISED OR CATALOG PRICES IN attached or incorporated by reference, utilized for 7 CERTAIN CIRCUMSTANCES; PROVIDING SPECIAL PURCHASING PROCEDURES FOR OFFICE SUPPLIES: AMENDING SECTIONS 18-4-301 8 soliciting bids. 9 (4) "Office supply" means an item included under the AND 18-4-302, MCA; AND PROVIDING AN APPLICABILITY DATE AND, 10 office supply commodity class codes maintained by the AN EFFECTIVE DATE, AND A TERMINATION DATE." 11 department. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 12 f4f(5) "Purchase description" means the words used in a solicitation to describe the supplies or services to be Section 1. Section 18-4-301, MCA, is amended to read: 13 "18-4-301. Definitions. As used in this part, the 14 purchased and includes specifications attached to or made a 15 part of the solicitation. following definitions apply: 16 (5)(6) "Request for proposals" means all documents, (1) "Cost-reimbursement contract" means a contract 17 whether attached or incorporated by reference, utilized for under which a contractor is reimbursed for costs which are 18 allowable and allocable in accordance with the contract soliciting proposals. 19 (6)(7) "Responsible bidder or offeror" means a person terms and the provisions of this chapter, and a fee, if any. 20 who has the capability in all respects to perform fully the (2) "Established catalog price" means the price 21 contract requirements and the integrity and reliability included in a catalog, price list, schedule, or other form 22 which will assure good faith performance. that: 23 (a) is regularly maintained by a manufacturer or t77(8) "Responsive bidder" means a person who has 24 submitted a bid which conforms in all material respects to contractor; (b) is either published or otherwise available for 25 the invitation for bids.

THIRD READING HB 180 SECOND PRINTING AS AMENDED

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HB 180

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2	or services are purchased at a predetermined unit price for
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8	bidding, pursuant to 18-4-303, except as provided in
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15 16 17	commission or other governmental authority. (2) At the time the department or a purchasing agency opens MAILS AN INVITATION FOR bids or A REQUEST FOR proposals FOR OFFICE SUPPLIES, if a MONTANA supplier's
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15 16 17 18 19 20 21	commission or other governmental authority. (2) At the time the department or a purchasing agency opens MAILS AN INVITATION FOR bids or A REQUEST FOR proposals FOR OFFICE SUPPLIES, if a MONTANA supplier's current publicly advertised or established catalog price AVAILABLE TO THE PUBLIC is-less-thananybidorproposal received7-the-department-or-purchasing-agency-may-reject-all bidsandpurchasetheofficesupplyfrom-that-supplier
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1	SHALL CERTIFY THE EXACT TIME THAT THE ADVERTISED OR CATALOG
2	PRICE WAS RECEIVED BEFORE THE INVITATION FOR BIDS OR REQUEST
3	FOR PROPOSALS WAS MAILED. AN ADVERTISED OR ESTABLISHED
4	CATALOG PRICE REGISTERED AS A BID MUST BE AVAILABLE FOR
5	INSPECTION TO ALL PROSPECTIVE BIDDERS.
6	(3) Any office supply procured by the department
7	through a bulk-purchase program or contracted for by means
8	of a term contract may be purchased by a purchasing agency,
9	without meeting the requirements of 18-4-303 through
10	18-4-306, from a MONTANA supplier whose publicly advertised
11	or established catalog price AVAILABLE TO THE PUBLIC, at the
12	time of purchase THE MAILING OF THE INVITATION FOR BIDS OR
13	REQUEST FOR PROPOSALS, is less than the price for which the
14	office supply is available from the department or under the
15	provisions of the term contract. All state office supply
16	term contracts must include a provision by which the
17	contracting parties acknowledge and agree to the provisions
18	of this subsection."
19	NEW SECTION. Section 3. Extension of authority. Any
20	existing authority of the department of administration to
21	make rules on the subject of the provisions of this act is
22	extended to the provisions of this act.
23	NEW SECTION. Section 4. Applicability. This act
24	applies to term contracts entered into after the effective

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date of this act.

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HB 0180/03

1 NEW SECTION. Section 5. Effective date. This act is

2 effective July 1, 1987.

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3 NEW SECTION. SECTION 6. TERMINATION DATE. THIS ACT

4 TERMINATES JUNE 30, 1989.

-End-

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REFERENCE BILL

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1	HOUSE BILL NO. 180	-	inspection by customers; and
2	INTRODUCED BY FRITZ, GRADY, NATHE, STANG, CODY	2	(C) states prices at which sales are currently or were
3		3	last made to a significant number of any category of buyers
4	A BILL FOR AN ACT ENTITLED: "AN ACT REVISING THE STATE	4	or buyers constituting the general buying public for the
5	COMPETITIVE BIDDING REQUIREMENTS TO PERMIT STATE AGENCIES TO	5	supplies or services involved.
6	PURCHASE SUPPLIES USING ADVERTISED OR CATALOG PRICES IN	6	(3) "Invitation for bids" means all documents, whether
7	CERTAIN CIRCUMSTANCES; PROVIDING SPECIAL PURCHASING	7	attached or incorporated by reference, utilized for
8	PROCEDURES FOR OFFICE SUPPLIES; AMENDING SECTIONS 18-4-301	8	soliciting bids.
9	AND 18-4-302, MCA; AND PROVIDING AN APPLICABILITY DATE AND,	9	(4) "Office supply" means an item included under the
10	AN EFFECTIVE DATE, AND A TERMINATION DATE."	10	office supply commodity class codes maintained by the
;1		11	department.
12	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:	12	<pre>{4}(5) "Purchase description" means the words used in</pre>
13	Section 1. Section 18-4-301, MCA, is amended to read:	13	a solicitation to describe the supplies or services to be
14	"18-4-301. Definitions. As used in this part, the	14	purchased and includes specifications attached to or made a
15	following definitions apply:	15	part of the solicitation.
16	 "Cost-reimbursement contract" means a contract 	16	<pre>f5+(6) "Request for proposals" means all documents,</pre>
17	under which a contractor is reimbursed for costs which are	17	whether attached or incorporated by reference, utilized for
18	allowable and allocable in accordance with the contract	18	soliciting proposals.
19	terms and the provisions of this chapter, and a fee, if any.	19	<pre>f6;(7) "Responsible bidder or offeror" means a person</pre>
20	(2) "Established catalog price" means the price	20	who has the capability in all respects to perform fully the
21	included in a catalog, price list, schedule, or other form	21	contract requirements and the integrity and reliability
22	that:	22	which will assure good faith performance.
23	(a) is regularly maintained by a manufacturer or	23	†7<u>}(8)</u> "Responsive bidder" means a person who has
24	con actor;	24	submitted a bid which conforms in all material respects to
25	(b) is either published or otherwise available for	25	the invitation for bids.
	A		-2- HB 180

Carontaria Legislative Council

2	or services are purchased at a predetermined unit price for
3	a specific period of time."
4	Section 2. Section 18-4-302, MCA, is amended to read:
5	"18-4-302. Methods of source selection. (1) Unless
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10	this title, and subsections (2) and (3). Supplies or
11	services offered for sale, lease, or rental by public
12	utilities are exempt from this requirement if the prices of
13	the supplies or services are regulated by the public service
14	commission or other governmental authority.
15	(2) At the time the department or a purchasing agency
16	Opens MAILS AN INVITATION FOR bids or A REQUEST FOR
17	proposals FOR OFFICE SUPPLIES, if a MONTANA supplier's
18	Current publicly advertised or established catalog price
19	AVAILABLE TO THE PUBLIC is-less-thananybidorproposal
20	receivedthe-department-or-purchasing-agency-may-reject-all
21	bidsandpurchasetheofficesupplyfrom-that-supplier
22	withoutmeetingtherequirementsof18-4-303through
23	10-4-306 MAY BE REGISTERED AS A BID IF IT MEETS THE
24	SPECIFICATIONS, TERMS, AND DELIVERY REQUIREMENTS OF THE
25	INVITATION FOR BID OR REQUEST FOR PROPOSALS. THE DEPARTMENT

(9) "Term contract" means a contract in which supplies

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HB 180

1	SHALL CERTIFY THE EXACT TIME THAT THE ADVERTISED OR CATALOG
2	PRICE WAS RECEIVED BEFORE THE INVITATION FOR BIDS OR REQUEST
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20	existing authority of the department of administration to
21	make rules on the subject of the provisions of this act is
22	extended to the provisions of this act.
23	NEW SECTION. Section 4. Applicability. This act
24	applies to term contracts entered into after the effective
25	date of this act.

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HB 0180/03

- <u>NEW SECTION.</u> Section 5. Effective date. This act is
 effective July 1, 1987.
- 3 NEW SECTION. SECTION 6. TERMINATION DATE. THIS ACT
 - 4 TERMINATES JUNE 30, 1989.

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-End-