HOUSE FINAL STATUS

HB 40 INTRODUCED BY GLASER

ESTABLISH A 100 PERCENT MONTANA LIMITED BLENDED GRAIN MARKETING PROGRAM

BY REQUEST OF JOINT INTERIM SUBCOMMITTEE ON AGRICULTURE PROBLEMS

1/05 INTRODUCED

1/05 REFERRED TO AGRICULTURE, LIVESTOCK & IRRIGATION

1/05 FISCAL NOTE REQUESTED

1/07 HEARING

1/07 FISCAL NOTE RECEIVED

1/10 COMMITTEE REPORT--BILL PASSED AS AMENDED

1/13 REVISED FISCAL NOTE REQUESTED

1/19 FISCAL NOTE RECEIVED

1/20 2ND READING PASSES

78 17

1/20 REFERRED TO APPROPRIATIONS

1/29 HEARING

2/21 HEARING

2/21 TABLED IN COMMITTEE

1	HOUSE BILL NO. 40
2	INTRODUCED BY GLASER
3	BY REQUEST OF THE JOINT INTERIM
4	SUBCOMMITTEE ON AGRICULTURAL PROBLEMS
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT ESTABLISHING A 100%
7	MONTANA LIMITED BLENDED GRAIN MARKETING PROGRAM; AUTHORIZING
8	THE DEPARTMENT OF AGRICULTURE TO ADMINISTER THE PROGRAM;
9	GRANTING RULEMAKING AUTHORITY; AND PROVIDING AN EFFECTIVE
10	DATE."
11	
12	WHEREAS, under the Tenth Amendment of the federal
13	Constitution, those "powers not delegated to the United
14	States by the Constitution, nor prohibited by it to the
15	States, are reserved to the States respectively, or to the
16	people"; and
17	WHEREAS, each state retains sovereign powers to govern
18	all activities, persons, and property within its
19	jurisdiction, if the state does not exercise power that
20	interferes or conflicts with federal law; and
21	WHEREAS, Congress has enacted the United States Grain
22	Standards Act, which establishes standards of kind, class,
23	quality, and condition for grain; and
24	WHEREAS, the United States Grain Standards Act allows
25	grain to be combined with dockage, water, and foreign

2 WHEREAS, t	2
3 permits grain	3
4 blended with gr	4
5 WHEREAS, t	5
6 to grain sold	6
7 blending allow	7
8 Act; and	8
9 WHEREAS, b	9
10 condition of M	10
11 and nonmillable	11
12 Montana; and	12
13 WHEREAS,	13
14 Act, Congress	14
15 jurisdiction o	15
16 and	16
17 WHEREAS, i	17
18 the validity of	18
19 absence of a	19
20 Grain Standards	20
21 WHEREAS,	21
22 Constitution r	22

24

25

material; and

the United States Grain Standards Act further to be intermingled with dissimilar grain or ain of a lower quality; and he quality of Montana grain is not comparable by foreign nations due to the level of ed under the United States Grain Standards uyers have complained about the quality and ontana grain because of the amount of dockage material contained in grain shipments from in enacting the United States Grain Standards did not intend to assume exclusive ver the grading and inspection of all grain; n 7 U.S.C. 87g, Congress expressly recognizes state grain grading and inspection laws in conflict of such laws with the United States Act; and Article XII, section 1, of the equires the Legislature to enact laws to protect, enhance, and develop all agriculture.

THEREFORE, the Legislature of the State of Montana

finds it appropriate to enact legislation to promote the

LC 0011/01

LC 0011/01

- 1 $\,$ marketing of Montana grain by distinguishing it as a premium
 - commodity and by ensuring the quality and identity of
- 3 delivered shipments.

4

2

- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
- 6 Section 1. Definitions. For the purposes of [this
- 7 act], unless the context requires otherwise, the following
- 8 definitions apply:
- 9 (1) "Department" means the department of agriculture
- 10 provided for in 2-15-3001.
- 11 (2) "Dockage", as the term is used in relation to a
- 12 particular type of grain, has the same meaning as defined in
- 13 the official federal standards for such grain.
- 14 (3) "Foreign material", as the term may apply to a
- 15 particular grain, has the same meaning as defined in the
- 16 official federal standards for such grain.
- 17 (4) "Grain" means wheat, barley, rye, corn, and
- 18 sorghum grains.
- 19 (5) "Grain Standards Act" means the United States
- 20 Grain Standards Act, 7 U.S.C. 71 through 87, as it may be
- 21 amended.
- 22 (6) "Official federal standards" means the official
- 23 United States standards for grain established under the
- 24 Grain Standards Act.
- 25 (7) "100% Montana limited blended grain" means grain

- 1 described or marketed as a 100% Montana limited blended
- grain in accordance with the requirements established in
- 3 [section 4].
- 4 (8) "Origin" means any geographical areas affected by
- 5 a similar weather pattern, nutrient, and soil so as to
 - produce a particular quality of grain.
- 7 (9) "Quality" means the character or condition of
- 8 grain as may be determined by use of factors or other
- 9 criteria for the grading, weighing, and inspection of such
- 10 grain in accordance with the official federal standards.
- 11 (10) "Type" means the kind, class, or subclass of grain
- 12 such as may be specified and agreed to by the buyer and
- 13 producer or by the buyer and the producer's agent. The term
- 14 includes but is not limited to the description of grain by a
- 15 trade name or number, by a common class or name, or by
- 16 whatever other means the usages of the trade will permit.
- 17 Section 2. 100% Montana limited blended grain
 - marketing program. There is established in the department of
- 19 agriculture a 100% Montana limited blended grain marketing
- 20 program.

18

- 21 Section 3. Duties of department. Under the program
- provided for in [section 2], the department shall:
- 23 (1) assist individual farmers, agricultural
- 24 cooperatives, and commodity dealers in the transportation,
- 25 handling, and marketing of 100% Montana limited blended

-3-

-4-

qrain;

1

- 2 (2) locate grain elevators, warehouses, and other 3 storage and handling facilities in Montana that will provide 4 to buyers grain that conforms with the quality and other 5 requirements established for such grain under [section 4];
- 6 (3) arrange with shippers to move and transport grain
 7 from elevators, or other grain storage or handling
 8 facilities, to port facilities in a manner so that the grain
 9 is not:
- (a) intermingled with grain of a different type,
 contrasting origin, or lower quality; or
- (b) combined with dockage, water, or foreign material
 as prohibited under [section 4];
- (4) provide sufficient personnel to inspect, sample, and weigh grain to ensure that any grain described or marketed as 100% Montana limited blended grain is equal to the type, origin, or quality required for such grain under
- 18 [section 4];
- 19 (5) with the cooperation of the department of 20 commerce, provided for in 2-15-1801, perform the following 21 functions:
- 22 (a) identify potential markets for 100% Montana
 23 limited blended grain;
- 24 (b) solicit and promote purchases of 100% Montana 25 limited blended grain in foreign and domestic markets by

- 1 emphasizing that:
- (i) such grain is of high quality;
- 3 (ii) suppliers are available to provide such grain;
- 4 (iii) the state has developed methods to ensure the 5 quality of the grain when it leaves the state; and
- 6 (iv) the state has entered into agreements with other
 7 states to ensure the quality of such grain loaded in or
 8 aboard a carrier or container bound in interstate or foreign
 9 commerce; and
- 10 (6) work with foreign buyers in obtaining the
 11 cooperation of port loading facility authorities not to
 12 intermingle grain of a different type, contrasting origin,
 13 or lower quality with 100% Montana limited blended grain.
- Section 4. 100% Montana limited blended grain -15 requirements. (1) Any grain described or marketed as 100%
 16 Montana limited blended grain must conform with the
 17 following requirements:
- 18 (a) The grain must be produced and harvested in the 19 state of Montana.
- 20 (b) The grain must not be blended or in any way
 21 intermingled with grain of a different type, contrasting
 22 origin, or lower quality.
- 23 (c) No dockage or foreign material, including but not
 24 limited to dust or particles from whatever source, once
 25 removed from the grain, may be recombined with the grain.

LC 0011/01

LC 0011/01

1 (d) No dockage, water, or foreign material from any
2 source may be added or knowingly introduced to the grain if:

- (i) the result will be to reduce the grade or quality of the grain; or
- 5 (ii) the grain becomes more susceptible to spoilage as 6 a consequence of such action.
 - (e) No blending of grain with similar grain of different moisture content is permitted if the difference between the moisture contents being blended is more than 1%.
 - (2) In addition to those requirements established under subsection (1), any grain described or marketed as 100% Montana limited blended grain must meet any other specifications for quality consistent with [this act] as may be agreed upon by the buyer and producer or by the buyer and the producer's agent.
- 16 (3) Nothing in subsection (1) may be construed to 17 prohibit:
 - (a) the treatment of grain to suppress, destroy, or prevent insects and fungi injurious to stored grain;
 - (b) the addition to grain of a dust suppressant; or
 - (c) the combination of confetti or other similar material with grain in an amount necessary to facilitate identification of ownership or origin of a particular lot of grain.
- 25 Section 5. Use of marketing trademark. (1) Any grain

- meeting the requirements established in {section 4} may be marketed and identified with a "Grown in Montana" logo that has been developed by the state of Montana for exclusive use in promoting products grown or produced in Montana.
- (2) Any person describing or marketing grain as "100% Montana limited blended grain" and "Grown in Montana", as provided for in subsection (1), shall contractually agree to use the "Grown in Montana" logo only in conjunction with grain meeting the requirements established in [section 4].
- (3) No person may describe or market grain as "Grown in Montana", using the state's "Grown in Montana" trademark logo, unless such person agrees under contract to use the logo only in describing or marketing grain that meets the requirements for 100% Montana limited blended grain as provided in [section 4].
- Section 6. Investigation -- inspection -- enforcement.

 (1) The department may investigate grain marketing and handling practices to ensure that grain described or marketed as 100% Montana limited blended grain meets the requirements for such grain under [section 4].
- (2) For the purposes of subsection (1), the department shall have reasonable and necessary access, at all times, to all buildings, yards, warehouses, storage facilities, containers, railroad cars, motor carriers, and any other facilities or place in which grain is kept, stored, handled.

12

13

14

15

LC 0011/01

l or transported.

2

3

5

7

10

11

12

13

14

15

16

17

18

19

20

21

22

(3) If the department upon investigation has reasonable cause to believe that grain is mislabeled or improperly described in violation of [sections 4 and 5], the department may issue and enforce a written or printed "stop order" to the owner or custodian of such grain. The order prohibits further sale of the grain until the department has received evidence that the law has been complied with. The grain may not be confiscated or destroyed. The department shall rescind the "stop order" when the requirements of [sections 4 and 5] have been met by proper correction, which may include reconditioning, relabeling, or other appropriate action.

Section 7. Rulemaking authority. The department shall adopt rules for the administration of [this act].

Section 8. Agreements with agencies in other states. The department may enter into agreements with governmental agencies in other states for the purpose of specifying cooperation to ensure that 100% Montana limited blended grain is not:

- (1) intermingled with grain of a different type, contrasting origin, or lower quality; or
- (2) combined with dockage, water, or foreign materialas prohibited under [section 4].
- 25 Section 9. Penalty. Any person, firm, or corporation

1 that knowingly sells or offers for sale or distribution any 2 grain described or marketed as 100% Montana limited blended 3 grain that does not meet the requirements of [sections 4 and 4 5] is guilty of a misdemeanor and upon conviction shall be fined not more than \$10,000 or be imprisoned in the state 5 prison for a term not to exceed 6 months, or both. On the 7 second or any subsequent conviction, such person is quilty of a felony and shall be fined not more than \$20,000 or be 8 imprisoned in the state prison for a term not to exceed 5 9 10 years, or both.

Section 10. Construction. Nothing in [this act] may be construed to violate the provisions of 7 U.S.C. 78, nor may [this act] be interpreted to require the performance of any official grain inspection in violation of 7 U.S.C. 87g(a).

Section 11. Severability. If a part of this act is

invalid, all valid parts that are severable from the invalid
part remain in effect. If a part of this act is invalid in
one or more of its applications, the part remains in effect
in all valid applications that are severable from the
invalid applications.

21 Section 12. Effective date. This act is effective July 22 1, 1987.

-End-

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB040, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

A bill "to establish a 100% Montana blended grain marketing program, authorizing the Department of Agriculture to administer the program, granting rule-making authority; and providing an effective date."

ASSUMPTIONS:

- Estimated amount of grain exported from Montana 90,000,000 bushels. A.
- 3.000,000 minimum bushels of wheat marketed, sold and certified under contract as Montana blended grain. B.
- Costs associated with certification at point of shipment. C.
- Foreign and domestic market demand considered when preparing budget. D.
- Buyers responsibility to insure receipt of 100% Montana Blended Grain at point of delivery. E.
- No provision for fee collection, therefore assuming to be funded by general fund. F.
- If marketing function at foreign and domestic level exceeds projections, budgets will increase accordingly. G.
- The Commerce Department would provide cooperation, but would not assume any market research, advertising. H. or expenditures.

FISCAL IMPACT:

Expenditures:

- No fiscal impact to the Department of Commerce. 1.
- Fiscal impact to the Department of Agriculture: 2.

	Curren FY	t Law 88	Pro	posed Law FY88	Current Law FY89		Proposed Law FY89		
Personal Services Operating Expenses	\$	0	\$	110,459 55,072	\$	0	\$	110,459 52,272	
Equipment Total		0	\$	17,011 182,542	\$	<u>0</u>	\$	0 162,731	
General Fund	\$	0	\$	182,542	\$	0	\$	162,731	

Revenues:

EFFECT ON COUNTY OR OTHER LOCAL REVENUE OR EXPENDITURES:

No estimate available.

DATE DAVID L. HUNTER BUDGET DIRECTOR

Office of Budget and Program Planning

WILLIAM E. GLASER, PRIMARY SPONSOR

HB040, as introduced. Fiscal Note for

DATE

Piscal Note Request; HB040 as introduced.

Form BD-15 Page 2

LONG-RANGE EFFECTS OF PROPOSED LEGISLATION:

Expenditures could increase substantially if sales exceed estimates.

TECHNICAL OR MECHANICAL DEFECTS IN PROPOSED LEGISLATION OR CONFLICTS WITH EXISTING LEGISLATION: Figures based on no fee assessment.

25

5

6

7

13

14

15

. 16

17

18

19

20

22

23

24

25

APPROVED BY COMMITTEE ON AGRICULTURE LIVESTOCK & IRRIGATION

1	STATEMENT OF INTENT
2	HOUSE BILL 40
3	House Agriculture, Livestock and Irrigation Committee
4	
5	A statement of intent is required for this bill because
6	it grants the department of agriculture authority to adopt
7	rules for the administration of a 100% Montana limited
8	blended grain marketing program. The rules adopted by the
9	department should supplement and interpret the provisions of
10	this bill. In addition, the rules should govern the
11	inspection and certification of grain under the program.
12	In adopting its rules, the department of agriculture
13	should consider the following:
14	(1) The legislature intends that the department of
15	agriculture establish a program to assist producers,
16	agricultural cooperatives, and commodity dealers in
17	marketing quality-preserved Montana grain in both foreign
18	and domestic markets.
19	(2) The legislature intends that, under this program,
20	the department should promote the marketing of Montana grain
21	by distinguishing it as a premium commodity and by ensuring
22	the quality and identity of delivered shipments.
23	(3) The program established under this bill is

intended to be a voluntary marketing program, and any person

who wishes to describe or market grain as 100% Montana

1	limited b	lended	grain	is	eligible	e to p	artici	pate in	the
2	program if	such p	erson c	an	provide	grain	that	meets	the
3	requiremen	ts of s	ection	4.					

- (4) If necessary, the department may register or issue a certificate of registration for any producer, commodity dealer, warehouseman, grain handler, shipper, or other person who has agreed to provide to buyers grain that meets the requirements of section 4.
- 9 (5) The department may establish standards for all containers, carriers, and other facilities that may be used to store, handle, or transport 100% Montana limited blended grain.
 - (6) The department or its designee should inspect and certify all grain described or marketed as 100% Montana limited blended grain to ensure that it meets the requirements for such grain under section 4.
 - (7) The department should not require any grading or inspection of grain that conflicts with the United States Grain Standards Act.
 - (8) All grain bought and sold in Montana, including 100% Montana limited blended grain, should be graded and inspected in accordance with official federal standards for such grain unless the federal grain inspection service waives the requirement for official federal inspection as provided for in 7 U.S.C. 77.

(9) The department should appoint personnel to investigate grain marketing and handling practices and to enforce all relevant state laws and regulations.

1

2

3

10

11

12

(10) The legislature expressly intends that the department of agriculture enter into agreements with other state governments to ensure that 100% Montana limited blended grain is not intermingled with dissimilar grain or combined with dockage, water, or foreign material, as prohibited under section 4. For this purpose, the department should seek agreements with appropriate governmental agencies in such states as Idaho, Oregon, and Washington.

HB 0040/02 HB 0040/02

2	INTRODUCED BY GLASER
3	BY REQUEST OF THE JOINT INTERIM
4	SUBCOMMITTEE ON AGRICULTURAL PROBLEMS
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT ESTABLISHING A 100%
7	MONTANA LIMITED BLENDED GRAIN MARKETING PROGRAM; AUTHORIZING
8	THE DEPARTMENT OF AGRICULTURE TO ADMINISTER THE PROGRAM;
9	GRANTING RULEMAKING AUTHORITY; AND PROVIDING AN EFFECTIVE
10	DATE."
11	
12	WHEREAS, under the Tenth Amendment of the federal
13	Constitution, those "powers not delegated to the United
14	States by the Constitution, nor prohibited by it to the
15	States, are reserved to the States respectively, or to the
16	people"; and
17	WHEREAS, each state retains sovereign powers to govern
18	all activities, persons, and property within its
19	jurisdiction, if the state does not exercise power that
20	interferes or conflicts with federal law; and
21	WHEREAS, Congress has enacted the United States Grain
22	Standards Act, which establishes standards of kind, class,
23	quality, and condition for grain; and
24	WHEREAS, the United States Grain Standards Act allows
25	grain to be combined with dockage, water, and foreign

HOUSE BILL NO. 40

1	material; and
2	WHEREAS, the United States Grain Standards Act further
3	permits grain to be intermingled with dissimilar grain or
4	blended with grain of a lower quality; and
5	WHEREAS, the quality of Montana grain is not comparable
6	to grain sold by foreign nations due to the level of
7	blending allowed under the United States Grain Standards
8	Act; and
9	WHEREAS, buyers have complained about the quality and
10	condition of Montana grain because of the amount of dockage
11	and nonmillable material contained in grain shipments from
12	Montana; and
13	WHEREAS, in enacting the United States Grain Standards
14	Act, Congress did not intend to assume exclusive
15	jurisdiction over the grading and inspection of all grain;
16	and
17	WHEREAS, in 7 U.S.C. 87g, Congress expressly recognizes
18	the validity of state grain grading and inspection laws in
19	absence of a conflict of such laws with the United States
20	Grain Standards Act; and

21

22

23

24

3	permits grain to be intermingled with dissimilar grain or
4	blended with grain of a lower quality; and
5	WHEREAS, the quality of Montana grain is not comparable
6	to grain sold by foreign nations due to the level of
7	blending allowed under the United States Grain Standards
8	Act; and
9	WHEREAS, buyers have complained about the quality and
0	condition of Montana grain because of the amount of dockage
11	and nonmillable material contained in grain shipments from
2	Montana; and
. 3	WHEREAS, in enacting the United States Grain Standards
4	Act, Congress did not intend to assume exclusive
. 5	jurisdiction over the grading and inspection of all grain;
6	and
.7	WHEREAS, in 7 U.S.C. 87g, Congress expressly recognizes
8	the validity of state grain grading and inspection laws in

finds it appropriate to enact legislation to promote the

WHEREAS, Article XII, section 1, of the Montana

THEREFORE, the Legislature of the State of Montana

Constitution requires the Legislature to enact laws to

protect, enhance, and develop all agriculture.

HB 0040/02 HB 0040/02

-	marketing	ο£	Montana	grain l	by dis	tinguishi	ng it	as a prem	niun
2	commodity	and	i by e	nsuring	the	quality	and	identity	of
3	delivered	shi	pments.	,					

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

6

7

9

10

11

12

13

14

15

16

17

18

19

20 21

22 23

24

Section 1. Definitions. For the purposes of {this act}, unless the context requires otherwise, the following definitions apply:

- (1) "Department" means the department of agriculture provided for in 2-15-3001.
- (2) "Dockage", as the term is used in relation to a particular type of grain, has the same meaning as defined in the official federal standards for such grain.
- (3) "Foreign material", as the term may apply to a particular grain, has the same meaning as defined in the official federal standards for such grain.
- (4) "Grain" means wheat, barley, rye, corn, and sorghum grains.
- (5) "Grain Standards Act" means the United States Grain Standards Act, 7 U.S.C. 71 through 87, as it may be amended.
- (6) "Official federal standards" means the official United States standards for grain established under the Grain Standards Act.
- 25 (7) "100% Montana limited blended grain" means grain

- described or marketed as a 100% Montana limited blended grain in accordance with the requirements established in [section 4].
- 4 (8) "Origin" means any geographical areas affected by 5 a similar weather pattern, nutrient, and soil so as to 6 produce a particular quality of grain.
- 7 (9) "Quality" means the character or condition of 8 grain as may be determined by use of factors or other 9 criteria for the grading, weighing, and inspection of such 10 grain in accordance with the official federal standards.
- 11 (10) "Type" means the kind, class, or subclass of grain
 12 such as may be specified and agreed to by the buyer and
 13 producer or by the buyer and the producer's agent. The term
 14 includes but is not limited to the description of grain by a
 15 trade name or number, by a common class or name, or by
 16 whatever other means the usages of the trade will permit.
- 17 Section 2. 100% Montana limited blended grain 18 marketing program. There is established in the department of 19 agriculture a 100% Montana limited blended grain marketing 20 program.
- 21 Section 3. Duties of department. Under the program 22 provided for in [section 2], the department shall:
- 23 (1) assist individual farmers, agricultural 24 cooperatives, and commodity dealers in the transportation, 25 handling, and marketing of 100% Montana limited blended

_				
1	gr	а	11	n;

3

4

12

13

14

15

16

17

18

- (2) locate grain elevators, warehouses, and other storage and handling facilities in Montana that will provide to buyers grain that conforms with the quality and other requirements established for such grain under [section 4];
- 6 (3) arrange with shippers to move and transport grain
 7 from elevators, or other grain storage or handling
 8 facilities, to port facilities in a manner so that the grain
 9 is not:
- 10 (a) intermingled with grain of a different type,
 11 contrasting origin, or lower quality; or
 - (b) combined with dockage, water, or foreign material as prohibited under [section 4];
 - (4) provide sufficient personnel to inspect, sample, and weigh grain to ensure that any grain described or marketed as 100% Montana limited blended grain is equal to the type, origin, or quality required for such grain under [section 4];
- 19 (5) with the cooperation of the department of 20 commerce, provided for in 2-15-1801, perform the following 21 functions:
- 22 (a) identify potential markets for 100% Montana
 23 limited blended grain;
- 24 (b) solicit and promote purchases of 100% Montana
 25 limited blended grain in foreign and domestic markets by

l emphasizing that	L	empha	asi:	zing	that
--------------------	---	-------	------	------	------

- 2 (i) such grain is of high quality;
- 3 (ii) suppliers are available to provide such grain;
- 4 (iii) the state has developed methods to ensure the 5 quality of the grain when it leaves the state; and
- 6 (iv) the state has entered into agreements with other
 7 states to ensure the quality of such grain loaded in or
 8 aboard a carrier or container bound in interstate or foreign
 9 commerce: and
- 10 (6) work with foreign buyers in obtaining the
 11 cooperation of port loading facility authorities not to
 12 intermingle grain of a different type, contrasting origin,
 13 or lower quality with 100% Montana limited blended grain.
- Section 4. 100% Montana limited blended grain -requirements. (1) Any grain described or marketed as 100%
 Montana limited blended grain must conform with the
 following requirements:
- 18 (a) The grain must be produced and harvested in the 19 state of Montana.
- 20 (b) The grain must not be blended or in any way
 21 intermingled with grain of a different type, contrasting
 22 origin, or lower quality.
- 23 (c) No dockage or foreign material, including but not
 24 limited to dust or particles from whatever source, once
 25 removed from the grain, may be recombined with the grain.

HB 40

(d)	No	dockage	,	water,	or	foreign	mate	erial	from	any
source	may	be	added o	r	knowingly	ir	ntroduced	to	the o	grain	if:

- (i) the result will be to reduce the grade or quality of the grain; or
- (ii) the grain becomes more susceptible to spoilage as a consequence of such action.
- (e) No blending of grain with similar grain of different moisture content is permitted if the difference between the moisture contents being blended is more than 1%.
- (2) In addition to those requirements established under subsection (1), any grain described or marketed as 100% Montana limited blended grain must meet any other specifications for quality consistent with [this act] as may be agreed upon by the buyer and producer or by the buyer and the producer's agent.
- (3) Nothing in subsection (1) may be construed to prohibit:
 - (a) the treatment of grain to suppress, destroy, or prevent insects and fungi injurious to stored grain;
 - (b) the addition to grain of a dust suppressant; or
 - (c) the combination of confetti or other similar material with grain in an amount necessary to facilitate identification of ownership or origin of a particular lot of grain.
- 25 Section 5. Use of marketing trademark. (1) Any grain

meeting the requirements established in [section 4] may be marketed and identified with a "Grown in Montana" logo that has been developed by the state of Montana for exclusive use in promoting products grown or produced in Montana.

- (2) Any person describing or marketing grain as "100% Montana limited blended grain" and "Grown in Montana", as provided for in subsection (1), shall contractually agree to use the "Grown in Montana" logo only in conjunction with grain meeting the requirements established in [section 4].
- (3) No person may describe or market grain as "Grown in Montana", using the state's "Grown in Montana" trademark logo, unless such person agrees under contract to use the logo only in describing or marketing grain that meets the requirements for 100% Montana limited blended grain as provided in (section 4).
- Section 6. Investigation -- inspection -- enforcement.

 (1) The department may investigate grain marketing and handling practices to ensure that grain described or marketed as 100% Montana limited blended grain meets the requirements for such grain under [section 4].
- (2) For the purposes of subsection (1), the department shall have reasonable and necessary access, at all times, to all buildings, yards, warehouses, storage facilities, containers, railroad cars, motor carriers, and any other facilities or place in which grain is kept, stored, handled,

1 or transported.

(3) If the department upon investigation has reasonable cause to believe that grain is mislabeled or improperly described in violation of [sections 4 and 5], the department may issue and enforce a written or printed "stop order" to the owner or custodian of such grain. The order prohibits further sale of the grain until the department has received evidence that the law has been complied with. The grain may not be confiscated or destroyed. The department shall rescind the "stop order" when the requirements of [sections 4 and 5] have been met by proper correction, which may include reconditioning, relabeling, or other appropriate action.

SECTION 7. ESTABLISHMENT OF FEES -- GRAIN MARKETING
FUND ACCOUNT. (1) THE DEPARTMENT SHALL BY RULE ESTABLISH
REASONABLE FEES FOR THE INSPECTION, CERTIFICATION, WEIGHING,
AND SAMPLING OF GRAIN UNDER THE PROGRAM AUTHORIZED IN
[SECTION 2]. THE DEPARTMENT SHALL DESIGN SUCH FEES TO DEFRAY
THE COSTS OF PROVIDING SERVICES AND CARRYING OUT ITS DUTIES
UNDER [THIS ACT].

(2) THERE IS A GRAIN MARKETING FUND ACCOUNT IN THE STATE SPECIAL REVENUE FUND. THE MONEY IN THE ACCOUNT IS ALLOCATED TO THE DEPARTMENT FOR PAYMENT OF EXPENSES INCURRED IN THE ADMINISTRATION OF [THIS ACT].

-9-

25 (3) ALL FEES COLLECTED UNDER [THIS ACT] MUST BE

1 DEPOSITED IN THE GRAIN MARKETING FUND ACCOUNT.

Section 8. Rulemaking authority. The department shall
adopt rules for the administration of (this act).

Section 9. Agreements with agencies in other states.

The department may enter into agreements with governmental agencies in other states for the purpose of specifying cooperation to ensure that 100% Montana limited blended grain is not:

- 9 (1) intermingled with grain of a different type,
 10 contrasting origin, or lower quality; or
- 11 (2) combined with dockage, water, or foreign material 12 as prohibited under [section 4].

Section 10. Penalty. Any person, firm, or corporation that knowingly sells or offers for sale or distribution any grain described or marketed as 100% Montana limited blended grain that does not meet the requirements of [sections 4 and 5] is guilty of a misdemeanor and upon conviction shall be fined not more than \$10,000 or be imprisoned in the state prison for a term not to exceed 6 months, or both. On the second or any subsequent conviction, such person is guilty of a felony and shall be fined not more than \$20,000 or be imprisoned in the state prison for a term not to exceed 5 years, or both.

Section 11. Construction. Nothing in [this act] may be construed to violate the provisions of 7 U.S.C. 78, nor may

HB 40

[this act] be interpreted to require the performance of any 1 2 official grain inspection in violation of 7 U.S.C. 87g(a). Section 12. Severability. If a part of this act is 3 invalid, all valid parts that are severable from the invalid 4 part remain in effect. If a part of this act is invalid in 5 one or more of its applications, the part remains in effect 6 in all valid applications that are severable from the 8 invalid applications. 9 Section 13. Effective date. This act is effective July

-End-

10

1, 1987.

¥,-

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB040, second reading.

DESCRIPTION OF PROPOSED LEGISLATION:

A bill for an act entitled: "An act establishing a 100% Montana limited blended grain marketing program; authorizing the Department of Agriculture to administer the program; granting rulemaking authority; and providing an effective date.

ASSUMPTIONS:

- 1. It will take two years (FY88-FY89) to develop a market. General fund support will be necessary for market-ing during this time period.
- 2. Estimated amount of grain exported from Montana 90,000,000 bushels.
- 3. 3,000,000 minimum bushels of wheat marketed, sold and certified under contract as Montana blended grain.
- 4. The costs associated with certification are at point of shipment.
- 5. Foreign and domestic market demand considered.
- 6. It is the buyers responsibility to insure receipt of 100% of Montana blended grain at point of delivery.
- 7. If marketing function at foreign and domestic level exceeds projections, budgets will increase and costs will follow per bushel.
- 8. General fund support will be necessary for inspection in FY88, since fees will vary dependent on utilization of the program.
- 9. Revenue is based on a minimum cost of 6 cents per bushel, plus other related costs as established by rule.
- 10. Assuming that no special market research or advertising projects or expenditures are expected of Commerce, the cooperation of the Division's marketing and promotion staff can be achieved at no additional cost.
- 11. Because of cash flow problems with fees and initial start-up time, assume market development will require general fund support in FY88 and FY89. After the initial two year period, the program will be self supporting through fees.
- 12. Fees will generate \$1,000,000 in FY88, 1.6 million in year 2, and 3 million in year 3.

DAVID L. HUNTER, BUDGET DIRECTOR

Office of Budget and Program Planning

DATE

WILLIAM E. GLASER, PRIMARY SPONSOR

Fiscal Note for HB040, second reading.

Fiscal Note Request, <u>HB040</u>, second reading. Form BD-15 Page 2

FISCAL IMPACT:

Expenditures:

- 1. No fiscal impact to the Department of Commerce.
- 2. Fiscal impact to the Department of Agriculture:

			FY88		FY89					
	Current	Law	Proposed Law	Difference	Curren	t Law	Proposed Law	Difference		
Personal Services	\$	0	\$ 110,459	\$ 110,459	\$	0	\$ 110,459	\$ 110,459		
Operating Expenses		0	55,072	55,072		0	52,272	52,252		
Equipment		0	17,011	17,011		0	0	0		
Total	\$	0	\$ 182,542	\$ 182,542	\$	0	\$ 162,731	\$ 162,731		
Revenue:										
General Fund*	\$	0	\$ 182,542	\$182,542	\$	0	\$ 62,731	\$ 62,731		
State Special										
(Inspection Fee)		0	1,000,000	1,000,000		<u> </u>	1,600,000	1,600,000		
Total	\$	0	\$1,082,542	\$1,082,542	\$	0	\$1,662,731	\$1,662,731		

^{*}see note under technical defects.

EFFECT ON COUNTY OR OTHER LOCAL REVENUE OR EXPENDITURES: N/A

LONG-RANGE EFFECTS OF PROPOSED LEGISLATION:

Expenditures may increase for inspection, certification, weighing, sampling, and marketing of grain sold under this program to defray the costs associated with providing this service.

TECHNICAL OR MECHANICAL DEFECTS IN PROPOSED LEGISLATION OR CONFLICTS WITH EXISTING LEGISLATION:

Due to cash flow problems in regard to inspection fee revenue, general fund support is required in FY88 and FY89. Two options to handle this problem are available:

- 1) When sufficient fee revenue is available, transfer expenditures from general fund to state special funding.
- 2) Revenue from inspection fees would go directly to general fund. This program would be general fund supported.

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB040, second reading, REVISED FISCAL NOTE

DESCRIPTION OF PROPOSED LEGISLATION:

A bill for an act entitled: "An act establishing a 100% Montana limited blended grain marketing program; authorizing the Department of Agriculture to administer the program; granting rulemaking authority; and providing an effective date.

ASSUMPTIONS:

- It will take two years (FY88-FY89) to develop a market. General fund support will be necessary for market-1. ing during this time period.
- Estimated amount of grain exported from Montana 90,000,000 bushels. 2.
- 3.000.000 minimum bushels of wheat marketed, sold and certified under contract as Montana blended grain. 3.
- The costs associated with certification are at point of shipment. 4.
- Foreign and domestic market demand considered. 5.
- It is the buyers responsibility to insure receipt of 100% of Montana blended grain at point of delivery. 6.
- If marketing function at foreign and domestic level exceeds projections, budgets will increase and costs 7. will follow per bushel.
- General fund support will be necessary for inspection in FY88, since fees will vary dependent on utilization 8. of the program.
- Revenue is based on a minimum cost of 6 cents per bushel, plus other related costs as established by rule. 9.
- 10. Assuming that no special market research or advertising projects or expenditures are expected of Commerce, the cooperation of the Division's marketing and promotion staff can be achieved at no additional cost.
- 11. Because of cash flow problems with fees and initial start-up time, assume market development will require general fund support in FY88 and FY89. After the initial two year period, the program will be self supporting through fees.
- 12. Program roll up will provide for program development at: 1,000,000 bushels in year 1; 1.6 million bushels in year 2; and 3,000,000 bushels in year 3.

Office of Budget and Program Planning

GLASER, PRIMARY SPONSOR

Fiscal Note for

HB040, second reading

REVISED FISCAL NOTE

Fiscal Note Request, $\underline{\text{HB040}}$, second reading. REVISED FISCAL NOTE Form BD-15 Page 2

FISCAL IMPACT:

Expenditures:

- 1. No fiscal impact to the Department of Commerce.
- 2. Fiscal impact to the Department of Agriculture:

	FY88						FY89						
	Curren	t Law	Pr	oposed Law	Di	fference	Curre	nt Law	$\underline{\mathbf{Pr}}$	oposed Law	Di	fference	
Personal Services	\$	0	\$	110,459	\$	110,459	\$	0	\$	110,459	\$	110,459	
Operating Expenses		0		55,072		55,072		0		52,272		52,252	
Equipment		0		17,011		17,011		0		0		0	
Total	\$	0	\$	182,542	\$	182,542	\$	0	\$	162,731	\$	162,731	
Funding:													
General Fund*	\$	0	\$	122,542	\$	122,542	\$	0	\$	66,731	\$	66,731	
State Special**													
(Inspection Fee)		0	_	60,000		60,000		0	_	96,000		96,000	
Total	\$	0	\$	182,542	\$	182,542	\$	0	\$	162,731	\$	162,731	

^{*}see note under technical defects.

EFFECT ON COUNTY OR OTHER LOCAL REVENUE OR EXPENDITURES:

N/A

LONG-RANGE EFFECTS OF PROPOSED LEGISLATION:

Expenditures may increase for inspection, certification, weighing, sampling, and marketing of grain sold under this program to defray the costs associated with providing this service.

TECHNICAL OR MECHANICAL DEFECTS IN PROPOSED LEGISLATION OR CONFLICTS WITH EXISTING LEGISLATION:

Due to cash flow problems in regard to inspection fee revenue, general fund support is required in FY88 and FY89. Two options to handle this problem are available:

- 1) When sufficient fee revenue is available, transfer expenditures from general fund to state special funding.
- 2) Revenue from inspection fees would go directly to general fund. This program would be general fund supported.

Revised - HB40

^{**}year 1 @ 1 million bushels; year 2 @ 1.6 million bushels