SB 18	INTROD	DUCED BY BOYLAN, WALLIN, M. HANSON, TH	OFT,
		ELLISON, ET AL.	
	ABOFIZ	H CANDIDATE AND LOBBYIST REPORTING, A	
		OFFICE OF COMMISSIONER OF POLITICAL	PRACTI
	6/19	INTRODUCED	
	6/19.	REFERRED TO STATE ADMINISTRATION	
	6/20	HEARING	
		ON MOTION, TAKEN FROM COMMITTEE	29 2
		AND PLACED ON 2ND READING	
	6/25	2ND READING PASS AS AMENDED	25 2
		3RD READING PASS	25 2
		TRANSMITTED TO HOUSE	
	6/26	REFERRED TO STATE ADMINISTRATION	
		HEARING	
	•	COMMITTEE REPORT-NO RECOMMENDATION	
		2ND READING NOT CONCURRED	90
		RETURNED TO THE SENATE	
	•	NOT CONCURRED IN	
		114 1 4 4 11 1 4 11 11 16 16 1 1 1 1 1 1	

3

8

12

19

21

22

1 2 INTRODUCED BY "AN ACT TO ABOLISH THE OFFICE THE COMMISSIONER AND CERTAIN FUNCTIONS OF PRACTICES AND TRANSFER THE REMAINING FUNCTIONS TO THE LEGISLATIVE COUNCIL: TO REMOVE LOBBYIST REPORTING AND ACCOUNTING REQUIREMENTS; TO TRANSFER LOBBYIST LICENSING 9 REQUIREMENTS TO THE LEGISLATIVE COUNCIL: AMENDING SECTIONS 10 5-7-101 THROUGH 5-7-103, 5-7-201, 5-7-202, 5-7-207, 5-7-305, 11 7-4-2611, 13-10-204, 13-10-208, 13-12-201, 13-15-504. 13-35-227. 13-37-117 THROUGH 13-37-119. 12 13 13-37-201, 13-37-210, 13-37-218, 13-37-225, 13-37-226, AND 14 13-37-229 THROUGH 13-37-231, MCA; REPEALING SECTIONS 2-15-411, 5-7-111, 5-7-208, 5-7-209, 5-7-212, 15 5-7-213, 13-35-302, 13-37-101 THROUGH 13-37-106, 13-37-111 THROUGH 16 17 13-37-116, 13-37-120 THROUGH 13-37-130, AND 13-37-227, MCA: 18 AND PROVIDING AN IMMEDIATE EFFECTIVE DATE." 19 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 20 21 Section 1. Section 5-7-101, MCA, is amended to read: "5-7-101. Purposes 22 Purpose chapter applicability. (1) The purposes purpose of this chapter are 23 to-promote-a-high-standard-of--ethics--in--the--practice--of 24 25 lobbying, --- to --- prevent --- unfair --- and -- unethical -- lobbying

practices, is to provide for the licensing of lobbyists and the--suspension--or--revocation--of-the-licensesy-to-require elected-officials-to-make-public-their-business,--financial, and-occupational-interests;-and-to-require-disclosure-of-the amounts-of-money-spent-for-lobbying.

- (2) Nothing in this chapter subjects any citizen lobbying on his own behalf to any reporting licensing requirements nor or deprives any such citizen of the constitutional right to communicate with public officials."
- 10 Section 2. Section 5-7-102, MCA, is amended to read: "5-7-102. Definitions. The following definitions apply 11 in this chapter:
- 13 (1) "Individual" means a human being.
- 14 (2) "Person" means an individual, corporation. association, firm, partnership, state or local government or 15 16 subdivision thereof, or other organization or group of 17 persons.
- 18 (3) "Public official" means any individual, elected or appointed, acting in his official capacity for the state government, but does not include those acting in a judicial 20 or quasi-judicial capacity or performing ministerial acts.
 - (4) "Lobbying" includes:
- practice of promoting or opposing the 23 introduction or enactment of legislation before 24
- 25 legislature or the members thereof by any person other than

LC 0054/01

LC 0054/01

- a member of the legislature or a public official acting in his official capacity; and
- (b) the practice of promoting or opposing official action by any public official in the event the person engaged in such practice expends \$1,000 per calendar year or more exclusive of personal travel and living expenses.
- (5) (a) "Lobbyist" means any person who engages in the practice of lobbying for hire.
 - (b) "Lobbyist" does not include:

2

7

9

12 13

14

15

16

17

18

19

20

21

22

23

24

- 10 (i) any individual citizen acting solely on his own
 11 behalf; or
 - (ii) any individual working for the same principal as a licensed lobbyist, such individual having no personal contact involving lobbying with any public official on behalf of his principal.
 - (c) Nothing in this section deprives any citizen not lobbying for hire of the constitutional right to communicate with public officials.
 - (6) "Lobbying for hire" includes activities of any officers, agents, attorneys, or employees of any principal who are paid, reimbursed, or retained by such principal and whose duties include lobbying. When an individual is reimbursed only for his personal living and travel expenses, which together do not exceed \$1,000 per calendar year, that individual shall not be considered to be lobbying for hire.

- 1 (7) "Unprofessional conduct" means:
- 2 (a) a violation of any of the provisions of this
 3 chapter;
- 4 (b) instigating action by any public official for the purpose of obtaining employment in opposition thereto;
- 6 (c) attempting to influence the action of any public 7 official on any measure pending or to be proposed by:
 - (i) promise of financial support; or

8

12

13

14

- 9 (ii) making public any unsubstantiated charges of 10 improper conduct on the part of any other lobbyist, any 11 principal, or any legislator;
 - (d) attempting to knowingly deceive any public official with regard to the pertinent facts of an official matter or attempt to knowingly misrepresent pertinent facts of an official matter to any public official.
- 16 (8) "Principal" means any person who makes payments in 17 excess of \$1,000 per calendar year to engage a lobbyist.
- 18 (9) "Docket" means the register and--reports of
 19 lobbyists and principals maintained by the commissioner
 20 legislative council pursuant to 5-7-201.
- 21 (10) "Payment" means distribution, transfer, loan,
 22 advance, deposit, gift, or other rendering made or to be
 23 made of money, property, or anything of value.
- 24 (11) "Payment to influence official action" means any 25 of the following types of payment:

- (a) direct or indirect payment to a lobbyist by a 1 principal, as salary, fee, compensation, or reimbursement for expenses, excluding personal living expenses;
 - (b) payment in support of or assistance to a lobbyist or lobbying activities, including, but not limited to, the direct payment of expenses incurred at the request or suggestion of the lobbyist.
 - (12) "Business" means:

9

10

11

12

13

14

15

16

17

18

19

21

22

23

24

- (a) any holding or interest whose fair market value is greater than \$1,000, in any corporation, partnership, sole proprietorship, firm, enterprise, franchise, association, self-employed individual, holding company, joint stock company, receivership, trust, or other entity or property held in anticipation of profit, but does not include nonprofit organizations; and
- (b) present or past employment from which benefits, including retirement allowances, are received.
- (13) "Commissioner"-means-the-commissioner-of-political "Legislative council" means the Montana practices: legislative council established in 5-11-101. 20
 - (14) "Elected official" means a public official holding a state office filled by a statewide vote of all the electors of Montana or a state district office, including, but not limited to legislators, public service commissioners, and district court judges. The term

- "official-elect" shall also apply only to such offices."
- Section 3. Section 5-7-103, MCA, is amended to read: 2
- "5-7-103. Licenses -- fees -- eligibility. (1) Any 3
- adult of good moral character who is a citizen of the United
- States and who is otherwise qualified under this chapter may
- be licensed as a lobbyist. The commissioner legislative
- 7 council shall provide a license application form. The
- application form may be obtained in the office of the
- commissioner legislative council and filed therein. Upon
- 10 approval receipt of the completed application and receipt-of
- 11 the license fee of \$10 by the commissioner legislative
- council, a license shall be issued which entitles the 12
- licensee to practice lobbying on behalf of one or more 13
- 1.4 enumerated principals. Each license shall expire on
- December 31 of each even-numbered year or may be terminated 15
- at the request of the lobbyist. 16
- +2)--No---application---may---be---disapproved--without 17
- affording-the-applicant-a-hearing.-The-hearing-shall-be-held 18
- 19 and-the-decision-entered-within-10-days-of-the-date--of--the
- 20 filing-of-the-application-
- 21 (3)(2) The fines and license fees collected under this
- chapter shall be deposited in the state treasury." 22
- 23 Section 4. Section 5-7-201, MCA, is amended to read:
- 24 "5-7-201. Docket -- contents. The commissioner
- legislative council shall make available to the public the

4

5

6

21

22

23

24

information required by this chapter, including but not limited to the name and business address of each lobbyist, the name and business address of his principal, and the subject or subjects to which the employment relates or a statement that the employment relates to all matters in which the principal has an interest. The docket entry-for each-principal shall also indicate the principal shall also indicate the principal shall also indicate the principal official.

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Section 5. Section 5-7-202, MCA, is amended to read:

"5-7-202. Docket -- public record. Such The docket
shall--be required by 5-7-201 is a public record and open to
the inspection of any individual upon demand at any time
during the regular business hours of the office of the
commissioner legislative council."

Section 6. Section 5-7-207, MCA, is amended to read:
"5-7-207. Report to legislature. Beginning with the first Tuesday following the beginning of any regular or special session of the legislature and on the first Tuesday of every month thereafter during which the legislature is in session, the commissioner legislative council shall from his its records report to each member of each house of the legislature the names of lobbyists registered under this chapter, not previously reported, the names of the principals whom they represent as lobbyists, and the

subjects of legislation in which each principal is
interested."

Section 7. Section 5-7-305, MCA, is amended to read:
"5-7-305. Penalties and enforcement. (1) Any person violating the provisions of this chapter shall be deemed guilty of a misdemeanor and upon conviction thereof shall be punished by imprisonment in the county jail not more than 6 months or by a fine not exceeding \$200, or both.

- g (2) Any person who violates any of the provisions of 10 this chapter shall be subject to civil penalties of not less 11 than \$250 and not more than \$7,500 according to the 12 discretion of the district court, as court of original 13 jurisdiction. A lobbyist who violates any of the provisions 14 of this chapter shall have his license suspended or revoked 15 according to the discretion of the court. Any public 16 official holding elective office adjudged in violation of 17 the provisions of this act chapter is additionally subject 18 to recall under Montana Recall Act, 2-16-601, et seg., and 19 such violation shall constitute an additional basis for 20 recall to those mentioned in 2-16-603(3).
 - (3) The attorney general₇-commissioner₇ or the county attorney of the county in which the violation takes place may bring criminal or civil actions in the name of the state for any appropriate criminal or civil remedy.
- 25 (4) If a prosecution is undertaken by the-commissioner

10

11

12

13

14

15

16

22

or--any a county attorney, all costs associated with the prosecution shall be paid by the state of Montana.

3

5

6

9

13

14

15

16

- (5) (a) Any individual who has notified the commissioner <u>legislative council</u>, the attorney general, and the appropriate county attorney in writing that there is reason to believe that some portion of this chapter is being violated may himself bring in the name of the state an action (hereinafter referred to as a citizen's action) authorized under this chapter if:
- 10 (i) the attorney general and the appropriate county
 11 attorney have failed to commence an action hereunder within
 12 40 days after such notice; and
 - (ii) said attorneys then fail to commence an action within 10 days after a written notice delivered to them advising them that a citizen's action will be brought if they do not bring an action.
- 17 (b) Each notification shall toll the statute of
 18 limitations applicable until the expiration of the waiting
 19 period.
- 20 (c) If the individual who brings the citizen's action
 21 prevails, he shall be entitled to be reimbursed by the state
 22 of Montana for costs and attorney's fees incurred; provided
 23 that in the case of a citizen's action which is dismissed
 24 and which the court also finds was brought without
 25 reasonable cause, the court may order the individual

- 1 commencing the action to pay all costs of trial and 2 reasonable attorney's fees incurred by the defendant.
- 3 (6) No civil action may be brought under this section 4 more than 7 years after the occurrence of the facts which 5 give rise to the action.
- 6 (7) All civil penalties imposed pursuant to this 7 section shall be deposited in the state general fund.
 - (8) A hearing under this chapter shall be held by the court unless the defendant-licensee demands a jury trial. The trial shall be held as soon as possible but at least 20 days after the filing of the charges and shall take precedence over all other matters pending before the court.
 - (9) If the court finds for the plaintiff, judgment shall be rendered revoking or suspending the license and the clerk of court shall file a certified copy of the judgment with the commissioner legislative council."
- 17 Section 8. Section 7-4-2611, MCA, is amended to read:
 18 "7-4-2611. Role and duties of county clerk. (1) The
 19 county clerk of any county is also clerk of the county
 20 commissioners and ex officio recorder. Any duty imposed by
 21 law upon such officer, either as county clerk, clerk of the
- 23 county clerk, and any official act performed or certified by
- 24 the county clerk shall be as valid and effectual as if
- 25 performed and certified to by him as clerk of the county

county commissioners, or recorder, shall be performed by the

commissioners or as recorder.

3

10

11

12

13

14

15

16

17

20

21

22

- (2) The county clerk must:
- (a) take charge of and safely keep or dispose of according to law all books, papers, maps, and records which may be filed or deposited in his office;
 - (b) record all the proceedings of the board;
- (c) make full entries of all its resolutions and decisions on all questions concerning the raising of money for and the allowance of accounts against the county;
- (d) record the vote of each member on any question upon which there is a division or at the request of any member present;
- (e) sign all orders made and warrants issued by order of the board for the payment of money and certify the same to the county treasurer;
- (f) record the reports of the county treasurer of the receipts and disbursements of the county;
- 18 (g) preserve and file all accounts acted upon by the 19 board:
 - (h) preserve and file all petitions and applications for franchises and record the action of the board thereon;
 - (i) record all orders levying taxes;
- 23 (j) designate upon every account allowed by the board
 24 the amount allowed and deliver to any person who may demand
 25 it a certified copy of any record in his office or any

1 account on file therein;

10

11

12

24

- 2 (k) as often as a new township is organized or the 3 boundaries of any township are altered, immediately make out 4 and transmit to the secretary of state a certified statement 5 of the names and boundaries and the boundaries of any 6 township altered;
- 7 (1) keep such other records and books and perform such 8 other duties as are prescribed by law or by rule or order of 9 the board.
 - (3)--A-county-clerk-and-recorder-shall-file;-code;--and-cross-index--all--reports-and-statements-filed-as-prescribed-by-the-commissioner-of-political-practices;
- 13 (4)(3) A county clerk and recorder shall make
 14 statements and other information filed under the provisions
 15 of Title 13, chapters 35, 36, and 37, in his office
 16 available for public inspection and copying during regular
 17 office hours and make copying facilities available free of
 18 charge or at a charge not to exceed actual cost."
- 19 Section 9. Section 13-10-204, MCA, is amended to read:
 20 "13-10-204. Write-in nominations. An individual
 21 nominated by having his name written in on the primary
 22 ballot and desiring to accept the nomination may not have
 23 his name printed on the general election ballot unless he:
 - (1) files with the secretary of state or election administrator no later than 10 days after the official

canvass, a written declaration indicating his acceptance of
the nomination;

3

7

R

11

12

13

14

15

16

17

18

19

20

21

22

23

24

- (2) pays the required filing fee or, if indigent, complies with 13-10-203; and
- (3) received at least 5% of the total votes cast for the successful candidate for the same office at the last general election; -and
 - (4)--complies-with-the-provisions-of-13-37-126."
- 9 Section 10. Section 13-10-208, MCA, is amended to read:
 - "13-10-208. Certificate of primary ballot -- printing ballot. (1) Not more than 75 days and not less than 67 days before the date of the primary election, the secretary of state shall certify to the election administrators the names and designations of candidates;—except—as—provided—in ±3-37-±267 and any ballot issues as shown in the official records of his office in the manner provided in 13-10-209 and chapter 12, part 2, of this title.
 - (2) Not more than 67 days and not less than 62 days before the date of the primary election, the election administrator shall certify the names and designations of candidates,—except—as—provided—in—13—37—126, and any ballot issues as shown in the official record of his office and have the official ballots printed in the manner provided in 13-10-209 and chapter 12, part 2, of this title."

- 1 Section 11. Section 13-12-201, MCA, is amended to 2 read:
- "13-12-201. Secretary of state to certify ballot. (1)

 Seventy-five days or more before an election, except as

 provided in 13-10-208, the secretary of state shall certify

 to the election administrators the name and party or other

 designation of each candidate entitled to appear on the

 ballot and ballot issues as shown in the official records of

 his office; which must include the notification specified in
- 11 (2) The election administrator shall certify the name
 12 and party or other designation of each candidate entitled to
 13 appear on the ballot and ballot issues as shown in the
 14 official records of his office7--which--must--include--the
 15 notification--specified--in--i3-37-1267 and shall have the
 16 official ballots printed."
- 17 Section 12. Section 13-15-406, MCA, is amended to 18 read:
- 19 "13-15-406. Certificates to be issued by the election
 20 administrator. The election administrator shall?--except--as
 21 provided--in--19-37-1277 deliver a certificate of nomination
- 22 or election to each individual declared elected by the
- 23 board."
- 24 Section 13. Section 13-15-504, MCA, is amended to read:

- 1 "13-15-504. Governor to issue commissions. Upon 2 receipt of the statements required by 13-15-507 and 3 ±3-37-±27, the governor shall issue commissions to the 4 individuals elected. If the governor has been elected to 5 succeed himself, the secretary of state shall issue the 6 commission."
- 7 Section 14. Section 13-35-227, MCA, is amended to 8 read:
- 9 "13-35-227. Prohibited contributions from
 10 corporations. (1) A corporation may not make a contribution
 11 or an expenditure in connection with a candidate or a
 12 political committee which supports or opposes a candidate or
 13 a political party.
 - (2) A person, candidate, or political committee may not accept or receive a corporate contribution described in subsection (1).

15

16

17

18

19

20

21

22

- (3) This section does not prohibit the establishment or administration of a separate, segregated fund to be used for making political contributions or expenditures if the fund consists only of voluntary contributions solicited from an individual who is a shareholder, employee, or a member of the corporation.
- 23 (4) A person who violates this section is subject-to
 24 the-civit-penalty-provisions-of-13-37-128: liable in a civil
 25 action brought by the county attorney for an amount up to

Ĺ	\$500	or	three	times	the	amount	of	the	unlawful	contribution
2	or ex	pend	diture,	, which	neve	r is gr	eate	er.		

- (5) In determining the amount of liability under subsection (4), the court may take into account the seriousness of a violation and the degree of culpability of the defendant. If a judgment is entered against the defendant or defendants, the county must receive 50% of the amount recovered. The remaining 50% must be deposited in the general fund of the state.
- 10 (6) No action may be brought under subsection (4) more 11 than 4 years after the occurrence of the facts which give 12 rise to the action. No more than one judgment against a 13 particular defendant may be had on a single state of facts. 14 The civil action created in subsection (4) is the exclusive 15 remedy for violation of this section. These provisions are 16 not subject to the misdemeanor penalties of 13-35-103 but may be a ground for removal from office as provided in 17 18 13-35-106(3) or for contest of election as provided in Title 19 13, chapter 36.
- 20 (7) Records, accounts, and books kept under this
 21 chapter or chapter 36 of this title by the contributor or
 22 person receiving the contribution may be inspected by the
 23 county attorney during reasonable office hours. The county
 24 attorney may also:
 - (a) administer oaths and affirmations;

1	(b) subpoena witnesses and compel their attendance;
2	(c) take evidence; and
3	(d) require the production of any books,
4	correspondence, memoranda, or bank account statements of a
5	political committee or candidate or other records which are
6	relevant or material for the purpose of conducting any
7	investigation under this section."
ġ.	Section 15. Section 13-37-117, MCA, is amended to
9	read:
10	"13-37-117. Commissioner Legislative council to
11	provide forms and manuals. (1) The commissioner legislative
12	council shall prescribe provide forms for statements and
13	other information required to be filed pursuant to chapters
14	35, 36, or 37 of this title and furnishformsand
15	appropriateinformationtopersonsrequiredtofile
16	statements and information shall use the forms in use or
17	[the effective date of this act] unless other forms are
18	prescribed by act of the legislature.
19	(2) The commissioner legislative council shall prepare
20	and publish a manual prescribing a uniform system for
21	accounts for use by persons required to file statement
22	pursuant to chapters 35, 36, or 37 of this title. The
23	manual in use on [the effective date of this act] must b

1	(3) The commissioner secretary of state shall
2	prescribe the manner in which the county clerk and recorders
3	shall receive, file, collate, and maintain reports filed
4	with them under chapters 35, 36, or 37 of this title."
5	Section 16. Section 13-37-118, MCA, is amended to
6	read:
7	"13-37-118. Information voluntarily supplied. The
8	commissioner legislative council shall accept and file an
9	information voluntarily supplied that exceeds the
10	requirements of chapters 35, 36, or 37 of this title."
11	Section 17. Section 13-37-119, MCA, is amended to
12	read:
13	"13-37-119. Availability of information. (1) The
14	commissioner legislative council shall make statements and
15	other information filed with his its office available fo
16	public inspection and copying during regular office hours
17	and make copying facilities available free of charge or at

19 (2) The commissioner <u>legislative</u> council shall
20 preserve statements and other information filed with his its
21 office for a period of 10 years from date of receipt.

charge not to exceed actual cost.

18

- 22 (3) The commissioner <u>legislative council</u> shall prepare 23 and publish summaries of the statements received and such 24 other reports as he <u>it</u> considers appropriate.
- 25 (4) The commissioner legislative council shall provide

used unless another manual is prescribed by act of the

24

25

legislature.

for wide public dissemination of summaries and reports."

- 2 Section 18. Section 13-37-201, MCA, is amended to 3 read:
- 4 "13-37-201. Campaign treasurer. Except as provided in 5 13-37-206, each candidate and each political committee shall 6 appoint one campaign treasurer and certify the full name and 7 complete address of the campaign treasurer pursuant to this 8 section. A candidate shall file the certification within 5 days after becoming a candidate. A political committee shall 9 10 the certification, which shall include an 11 organizational statement and set forth the name and address 12 of all other officers, if any, within 5 days after it makes 13 an expenditure or authorizes another person to make an 14 expenditure on its behalf, whichever occurs first. The 15 certification of a candidate or political committee shall be 16 filed with the commissioner legislative council and the 17 appropriate county clerk and recorder as specified for the 18 filing of reports in 13-37-225."
- 19 Section 19. Section 13-37-210, MCA, is amended to 20 read:
- 21 "13-37-210. Naming and labeling of political committees. (1) Any political committee filing a 23 certification and organizational statement pursuant to 13-37-201 shall:
- 25 (a)(1) name and identify itself in its organizational

- statement using a name or phrase:
- 2 (i)(a) that clearly identifies the economic or other
 3 special interest, if identifiable, of a majority of its
 4 contributors; and
- 5 (†††)(b) if a majority of its contributors share a
 6 common employer, that identifies the employer; and
- 14 (2)--The-naming-and-labeling-requirements-in-subsection 15 (1)-are-reporting-requirements-for-purposes--of--enforcement 16 under-13-37-128-"
- 17 Section 20. Section 13-37-218, MCA, is amended to 18 read:
- "13-37-218. Limitations on receipts from political committees. A candidate for the state senate may receive no more than \$1,000 in total combined monetary contributions from all political committees contributing to his campaign, and a candidate for the state house of representatives may receive no more than \$600 in total combined monetary contributions from all political committees contributing to

- 1 his campaign. The foregoing limitations shall be multiplied
- 2 by the inflation factor as defined in 15-30-101(8) for the
- year in which general elections are held after 1984; the
- 4 resulting figure shall be rounded off to the nearest \$50
- increment. The commissioner-of-political-practices secretary
- of state shall publish the revised limitations as a rule.
- In-kind contributions may not be included in computing these
- 8 limitation totals. The limitation provided in this section
- 9 does not apply to contributions made by a political party
- 10 eliqible for a primary election under 13-10-601."
- 11 Section 21. Section 13-37-225, MCA, is amended to
- 12 read:

- 13 "13-37-225. Reports of contributions and expenditures
- 14 required. (1) Except as provided in 13-37-206, each
 - candidate and political committee shall file periodic
- 16 reports of contributions and expenditures made by or on the
- 17 behalf of a candidate or political committee. All reports
- 18 required by this chapter shall be filed with the
- 19 commissioner legislative council and with the county clerk
- 20 and recorder of the county in which a candidate is a
- 21 resident or the political committee has its headquarters.
- 22 However, where residency within a district, county, city, or
- 23 town is not a prerequisite for being a candidate, copies of
- 24 all reports shall be filed with the county clerk and
- 25 recorder of the county in which the election is to be held

- 1 or, if the election is to be held in more than one county,
- 2 with the clerk and recorder in the county that the
- 3 commissioner secretary of state specifies.
- 4 (2) In lieu of all contribution and expenditure
- 5 reports required by this chapter, the commissioner
- 6 legislative council shall accept copies of the reports filed
 - by candidates for congress and president of the United
- 8 States and their political committees pursuant to the
- 9 requirements of federal law."
- 10 Section 22. Section 13-37-226, MCA, is amended to
- 11 read:
- 12 "13-37-226. Time for filing reports. (1) Candidates
- 13 for a state office filled by a statewide vote of all the
- 14 electors of Montana and political committees which are
- 15 specifically organized to support or oppose a particular
- statewide candidate or issue shall file reports:
- 17 (a) on the 10th day of March and September in each
- 18 year that an election is to be held and on the 15th and 5th
- 19 days next preceding the date on which an election is held
- 20 and within 24 hours after receiving a contribution of \$500
- 21 or more if received between the 10th day before and the day
- 22 of the election;
- 23 (b) not more than 20 days after the date of the
- 24 election; and
- 25 (c) on the 10th day of March and September of each

LC 0054/01

1 year following an election until the candidate or political
2 committee files a closing report as specified in
3 13-37-228(3).

4

6 7

9

16

17

18

19

20

21

22

23

24

25

- (2) Candidates for a state district office, including but not limited to candidates for the legislature, public service commission, or district court judge, and political committees which are specifically organized to support or oppose a particular state district candidate or issue shall file reports:
- 10 (a) on the 10th day next preceding the date on which
 11 an election is held and within 24 hours after receiving a
 12 contribution of \$100 or more if received between the 15th
 13 day before and the day of the election;
- 14 (b) not more than 20 days after the date of the
 - (c) whenever a candidate or political committee files his or its closing report as specified in 13-37-228(3).
 - (3) Candidates for any other public office and political committees which are specifically organized to support or oppose a particular local issue shall be required to file the reports specified in subsection (2) only if the total amount of contributions received or the total amount of funds expended for all elections in a campaign, excluding the filing fee paid by the candidate, exceeds \$500, except as provided in 13-37-206.

1 (4) For the purposes of this subsection, a committee
2 which is not specifically organized to support or oppose a
3 particular candidate or ballot issue and which receives
4 contributions and makes expenditures in conjunction with an
5 election is an independent committee. For the purpose of
6 reporting, a political party committee is an independent
7 committee. An independent committee shall file reports:

LC 0054/01

- (a) on the 10th day next preceding the date of an election in which it participates by making an expenditure;
- 10 (b) not more than 20 days after the date of the
 11 election in which it participates by making an expenditure;
 12 and
- 13 (c) a closing report at the close of each calendar

 14 year, on a date to be prescribed by the commissioner

 15 secretary of state.
- 16 (5)--The--commissioner--may--promulgate-rules-regarding
 17 the-extent-to--which--organizations--that--are--not--primary
 18 political-committees-but-are-incidental-political-committees
 19 shall---report---their--politically--related--activities--in
 20 accordance-with-this-chapter-
- 21 (6)(5) All reports required by this section shall be 22 complete as of the fifth day before the date of filing as 23 specified in 13-37-225(2) and subsections (1) through (5) 24 (4) of this section."
- 25 Section 23. Section 13-37-229, MCA, is amended to

read:

2

3

6

7

9

10

11

12

13

14

15

16

17

18

19

20

21

22

"13-37-229. Disclosure of contributions received. Each report required by this chapter shall disclose the following information:

- (1) the amount of cash on hand at the beginning of the reporting period;
- (2) the full name and mailing address (occupation and the principal place of business, if any) of each person who has made aggregate contributions, other than loans, of \$25 or more to the candidate or political committee (including the purchase of tickets and other items for events such as dinners, luncheons, rallies, and similar fund-raising events), together with the aggregate amount of those contributions within the reporting period and the total amount of contributions made by that person;
- (3) the total sum of individual contributions made to or for the political committee or candidate and not reported under subsection (2) of this section;
- (4) the name and address of each political committee or candidate from which the reporting committee or candidate received any transfer of funds, together with the amount and dates of all transfers;
- 23 (5) each loan from any person during the reporting 24 period, together with the full names and mailing addresses 25 (occupation and principal place of business, if any) of the

- lender and endorsers, if any, and the date and amount of
 each loan;
- 3 (6) the amount and nature of debts and obligations
 4 owed to a political committee or candidates, -in-the-form
 5 prescribed-by-the-commissioner;
- 6 (7) an itemized account of proceeds which total less
 7 than \$25 from a person from mass collections made at
 8 fund-raising events;
- 9 (8) each contribution, rebate, refund, or other 10 receipt not otherwise listed under subsections (2) through 11 (7) of this section during the reporting period;
- 12 (9) the total sum of all receipts received by or for the committee or candidate during the reporting period;
- 14 (i0)-other-information-that-may-be-required-by-the
 15 commissioner-to-fully-disclose-the-sources-of-funds-used--to
 16 support-or-oppose-candidates-or-issues-"
- 17 Section 24. Section 13-37-230, MCA, is amended to 18 read:
- report required by this chapter shall disclose the following information, except that a candidate shall only be required to report the information specified in this section if the
- 23 transactions involved were undertaken for the purpose of
- 24 influencing an election:
- 25 (1) the full name and mailing address (occupation and

- the principal place of business, if any) of each person to whom expenditures have been made by the committee or candidate during the reporting period, including the amount, date, and purpose of each expenditure and the total amount of expenditures made to each person;
- (2) the full name and mailing addresses (occupation and the principal place of business, if any) of each person to whom an expenditure for personal services, salaries, and reimbursed expenses have been made, including the amount, date, and purpose of that expenditure and the total amount of expenditures made to each person;

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- (3) the total sum of expenditures made by a political committee or candidate during the reporting period;
- (4) the name and address of each political committee or candidate to which the reporting committee or candidate made any transfer of funds, together with the amount and dates of all transfers;
- (5) the name of any person to whom a loan was made during the reporting period, including the full name and mailing address (occupation and principal place of business, if any) of that person, and the full name and mailing address (occupation and principal place of business, if any) of the endorsers, if any, and the date and amount of each loan:
 - (6) the amount and nature of debts and obligations

- owed by a political committee or candidate in-the-form
 prescribed-by-the-commissioner.
- 4 commissioner-to-fully-disclose-the-disposition-of-funds-used
 5 to-support-or-oppose-candidates-or-issues-"
- 6 Section 25. Section 13-37-231, MCA, is amended to 7 read:
 - "13-37-231. Reports to be certified as true and correct. (1) A report required by this chapter to be filed by a candidate or political committee shall be verified as true and correct by the oath or affirmation of the individual filing the report. The individual filing the report shall be the candidate or an officer of a political committee who is on file as an officer of the committee with the commissioner legislative council.
- 16 (2) A copy of a report or statement filed by a

 17 candidate or political committee shall be preserved by the

 18 individual filing it for a period coinciding with the term

 19 of office for which the person was a candidate or for a

 20 period of 4 years, whichever is longer."
- 21 <u>NEW SECTION.</u> Section 26. Repealer. Sections 2-15-411, 22 5-7-111, 5-7-208, 5-7-209, 5-7-212, 5-7-213, 13-35-302,
- 23 13-37-101 through 13-37-106, 13-37-111 through 13-37-116,
- 24 13-37-120 through 13-37-130, and 13-37-227, MCA, are
- 25 repealed.

8

9

10

11

12

13

14

- 1 NEW SECTION. Section 27. Effective date. This act is
- 2 effective on passage and approval.

-End-

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for SB018, as introduced.

Description of Proposed Legislation:

A bill for an act entitled "an act to abolish the office and certain functions of the Commissioner of Political Practices and transfer the remaining functions to the Legislative Council; to remove the lobbyist reporting and accounting requirements; to transfer lobbyist licensing requirements to the Legislative Council; amending sections 5-7-101 through 5-7-103, 5-7-201, 5-7-202, 5-7-207, 5-7-305, 7-4-2611, 13-10-204, 13-10-208, 13-12-201, 13-15-406, 13-15-504, 13-35-227, 13-37-117 through 13-37-119, 13-37-201, 13-37-210, 13-37-218, 13-37-225, 13-37-226, and 13-37-229 through 13-37-231, MCA; repealing sections 2-15-411, 5-7-111, 5-7-208, 5-7-209, 5-7-212, 5-7-213, 13-35-302, 13-37-101 through 13-37-106, 13-37-111 through 13-37-116, 13-37-120 through 13-37-130, and 13-37-227, MCA; and providing an immediate effective date."

Assumptions:

- 1. Statutes pertaining to campaign and lobbyist laws would continue in effect, necessitating 3.0 FTE to administer the remaining program. Salaries and benefits were estimated from the current payroll report.
- 2. Storage space of 162 cubic feet would be rented from records management at a cost of \$3.47 per cubic foot.
- 3. An additional 450 square feet of office space would be required.
- 4. HB018, if passed, will not become effective until FY87.
- 5. The 5% cut in expenditures contained in HB30 is not included.
- 6. It is assumed that the staff of the Legislative Council could provide any necessary legal services to the program within existing budget and staffing levels, and that existing Council budget for equipment repair, travel and clerical and word processing support are adequate to serve the program.
- 7. The Secretary of State could handle additional workload and rule making and publishing requirements within existing budget and staff.

BUDGET DIRECTOR DATE
Office of Budget and Program Planning

Fault Loylo 55 June 86
PRIMARY SPONSOR JATE

Fiscal Note for SB18, as introduced.

Fiscal Note Request SB018, as introduced. Form BD15 page 2 (continued)

Fiscal Impact: Expenditures:

		FY87	
	Current Law	Proposed Law	Difference
General Fund			
Personal Services	\$124,136	\$ 69,968	(\$ 54,168)
Operating Expenses			
Contracted Services	339	.	(339)
Supplies	2,145	2,145	0
Communications	5,684	4,200	(1,484)
Travel	819	0	(819)
Rent	5,349	1,314	(4,035)
Storage	0	563	563
Repair	1,297	0	(1,297)
Reduced General Fund			
Expenditures	\$139,769	\$ 78,190	(\$ 61,579)
			•
State Special Revenue Fund			
Operating Expenses			
Printing	\$ 1,000	\$ 1,000	a
Total Expenditure Reduction	\$140,769	\$ 79,190	(\$ 60,579)
	7 - · - 3 · - ·	7 17377	

Affect on County or Other Local Revenue or Expenditures: There is no significant effect on county or other local revenues.

Long-Range Effects of Proposed Legislation: Expenditures in the Legislative Council will be increased for this program.

Technical or Mechanical Defects in Proposed Legislation or Conflicts with Existing Legislation: None noted.

2

9

10

13

17

19

20

21

22

On motion taken from State Adm. Committee and placed on 2nd reading.

1 2 INTRODUCED BY Phillips Paratal A BILL FOR AN ACT ENTITLED: "AN ACT TO ABOLISH THE OFFICE THE COMMISSIONER AND CERTAIN FUNCTIONS OF 5 PRACTICES AND TRANSFER THE REMAINING FUNCTIONS TO THE 6 7 LEGISLATIVE COUNCIL: TO REMOVE LOBBYIST REPORTING AND 8 ACCOUNTING REQUIREMENTS; TO TRANSFER LOBBYIST LICENSING 9 REQUIREMENTS TO THE LEGISLATIVE COUNCIL; AMENDING SECTIONS 10 5-7-101 THROUGH 5-7-103, 5-7-201, 5-7-202, 5-7-207, 5-7-305, 11 7-4-2611. 13-10-204. 13-10-208. 13-12-201. 13-15-406. 12 13-15-504, 13-35-227, 13-37-117 THROUGH 13-37-119, 13-37-201, 13-37-210, 13-37-218, 13-37-225, 13-37-226, AND 13 13-37-229 THROUGH 13-37-231, MCA; REPEALING SECTIONS 14 15 2-15-411, 5-7-111, 5-7-208, 5-7-209, 5-7-212, 16 13-35-302, 13-37-101 THROUGH 13-37-106, 13-37-111 THROUGH 17 13-37-116, 13-37-120 THROUGH 13-37-130, AND 13-37-227, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE." 18 19 20 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 21 Section 1. Section 5-7-101, MCA, is amended to read: 22 "5-7-101. Purposes Purpose of chapter applicability. (1) The purposes purpose of this chapter are 23 24 to-promote-a-high-standard-of--ethics--in--the--practice--of 25 lobbying, --- to---prevent---unfair--- and--unethical--lobbying

$\ensuremath{\text{practices}_7}$ $\underline{\text{is}}$ to provide for the licensing of lobbyists $\ensuremath{\text{ and}}$
thesuspensionorrevocationof-the-licenses,-to-require
elected-officials-to-make-public-their-business;financial;
${\tt and-occupational-interests_{\it f}-and-to-require-disclosure-of-the}$
amounts-of-money-spent-for-lobbying.

- (2) Nothing in this chapter subjects any citizen lobbying on his own behalf to any reporting licensing requirements nor or deprives any such citizen of the constitutional right to communicate with public officials."
- Section 2. Section 5-7-102, MCA, is amended to read: "5-7-102. Definitions. The following definitions apply 11 12 in this chapter:
 - (1) "Individual" means a human being.
- 14 (2) "Person" means an individual, corporation, association, firm, partnership, state or local government or 15 16 subdivision thereof, or other organization or group of persons.
- (3) "Public official" means any individual, elected or 18 appointed, acting in his official capacity for the state government, but does not include those acting in a judicial or quasi-judicial capacity or performing ministerial acts.
 - (4) "Lobbying" includes:
- promoting or opposing the 23 (a) the practice of 24 introduction or enactment of legislation before the 25 legislature or the members thereof by any person other than

There are no changes in _______, & will not be re-run. Please refer to white copy for complete text.

7

9

10

11 12

13

14 15

16 17

18

19 20

21

22 23

24

25

1	SENATE BILL NO. 18
2	INTRODUCED BY BOYLAN, WALLIN, HANSON, THOFT, ELLISON,
3	DANIELS, SCHULTZ, SHAW, NATHE, C. SMITH, PHILLIPS,
4	KEATING, PATTERSON, TVEIT, SWITZER, STORY,
5	HIMSL, B. WILLIAMS, E. SMITH
6	
7	A BILL FOR AN ACT ENTITLED: "AN ACT TO ABOLISH THE OFFICE
8	AND CERTAIN FUNCTIONS OF THE COMMISSIONER OF POLITICAL
9	PRACTICES AND TRANSFER THE REMAINING FUNCTIONS TO THE
.0	LEGISLATIVE COUNCIL; TO REMOVE LOBBYIST REPORTING AND
.1	ACCOUNTING REQUIREMENTS; TO TRANSFER LOBBYIST LICENSING
. 2	REQUIREMENTS TO THE LEGISLATIVE COUNCIL; AMENDING SECTIONS
. 3	5-7-101 THROUGH 5-7-103, 5-7-201, 5-7-202, 5-7-207, 5-7-305,
L 4	7-4-2611, 13-10-204, 13-10-208, 13-12-201, 13-15-406,
L 5	13-15-504, 13-35-227, 13-37-117 THROUGH 13-37-119,
16	13-37-201, 13-37-210, 13-37-218, 13-37-225, 13-37-226, AND
L 7	13-37-229 THROUGH 13-37-231, MCA; REPEALING SECTIONS
18	2-15-411, 5-7-111, 5-7-208, 5-7-209, 5-7-212, 5-7-213,
9	13-35-302, 13-37-101 THROUGH 13-37-106, 13-37-111 THROUGH
20	13-37-116, 13-37-120 THROUGH 13-37-130, AND 13-37-227, MCA;
21	AND PROVIDING AN #MMEDIATE EFFECTIVE DATE."
2 2	
23	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
24	Section 1. Section 5-7-101, MCA, is amended to read:
25	"5-7-101. Purposes Purpose of chapter

applicability. (1) The purposes purpose of this chapter are
to-promote-a-high-standard-ofethicsinthepracticeof
tobbying,topreventunfairandunethicattobbying
practices, \underline{is} to provide for the licensing of lobbyists and
thesuspensionorrevocationof-the-licenses;-to-require
elected-officials-to-make-public-their-business;financial;
and-occupational-interests;-and-to-require-disclosure-of-the
amounts-of-money-spent-for-lobbying.

requirements nor or deprives any such citizen of the constitutional right to communicate with public officials."

Section 2. Section 5-7-102, MCA, is amended to read:

"5-7-102. Definitions. The following definitions apply

(2) Nothing in this chapter subjects any citizen

- (1) "Individual" means a human being.
- (2) "Person" means an individual, corporation, association, firm, partnership, state or local government or subdivision thereof, or other organization or group of persons.
- (3) "Public official" means any individual, elected or appointed, acting in his official capacity for the state government, but does not include those acting in a judicial or quasi-judicial capacity or performing ministerial acts.
- (4) "Lobbying" includes:

in this chapter:

THIRD READING

SB 0018/02

7

11

1 (a) the practice of promoting or opposing the
2 introduction or enactment of legislation before the
3 legislature or the members thereof by any person other than
4 a member of the legislature or a public official acting in
5 his official capacity; and

- (b) the practice of promoting or opposing official
 action by any public official in the event the person
 engaged in such practice expends \$1,000 per calendar year or
- 9 more exclusive of personal travel and living expenses.
- 10 (5) (a) "Lobbyist" means any person who engages in the 11 practice of lobbying for hire.
 - (b) "Lobbyist" does not include:
- 13 (i) any individual citizen acting solely on his own
 14 behalf: or
 - (ii) any individual working for the same principal as a licensed lobbyist, such individual having no personal contact involving lobbying with any public official on behalf of his principal.
- (c) Nothing in this section deprives any citizen notlobbying for hire of the constitutional right to communicate
- 21 with public officials.

12

15

16

17

18

- (6) "Lobbying for hire" includes activities of anyofficers, agents, attorneys, or employees of any principal
- 24 who are paid, reimbursed, or retained by such principal and
- 25 whose duties include lobbying. When an individual is

- reimbursed only for his personal living and travel expenses, which together do not exceed \$1,000 per calendar year, that
 - individual shall not be considered to be lobbying for hire.
- (7) "Unprofessional conduct" means:
- 5 (a) a violation of any of the provisions of this 6 chapter;
 - (b) instigating action by any public official for the purpose of obtaining employment in opposition thereto;
- 9 (c) attempting to influence the action of any public
 10 official on any measure pending or to be proposed by:
 - (i) promise of financial support; or
- (ii) making public any unsubstantiated charges of improper conduct on the part of any other lobbyist, any principal, or any legislator;
- 15 (d) attempting to knowingly deceive any public
 16 official with regard to the pertinent facts of an official
 17 matter or attempt to knowingly misrepresent pertinent facts
 18 of an official matter to any public official.
- 19 (8) "Principal" means any person who makes payments in 20 excess of \$1,000 per calendar year to engage a lobbyist.
- 21 (9) "Docket" means the register and-reports of
 22 lobbyists and principals maintained by the commissioner
 23 legislative council pursuant to 5-7-201.
- 24 (10) "Payment" means distribution, transfer, loan,
 25 advance, deposit, gift, or other rendering made or to be

-4-

SB 0018/02

- made of money, property, or anything of value.
- 2 (11) "Payment to influence official action" means any 3 of the following types of payment:
- (a) direct or indirect payment to a lobbyist by a 4 principal, as salary, fee, compensation, or reimbursement 5 for expenses, excluding personal living expenses; 6
- 7 (b) payment in support of or assistance to a lobbyist 8 or lobbying activities, including, but not limited to, the 9 direct payment of expenses incurred at the request or 10 suggestion of the lobbyist.
- 11 (12) "Business" means:

12

13

14

15

16

17

18

19

20

- (a) any holding or interest whose fair market value is greater than \$1,000, in any corporation, partnership, sole proprietorship, firm, enterprise, franchise, association, self-employed individual, holding company, joint stock company, receivership, trust, or other entity or property held in anticipation of profit, but does not include nonprofit organizations; and
- (b) present or past employment from which benefits, including retirement allowances, are received.
- 21 (13) "Commissioner"-means-the-commissioner-of-political practices: "Legislative council" means the Montana 22 23 legislative council established in 5-11-101.
- 24 (14) "Elected official" means a public official holding a state office filled by a statewide vote of all the 25

-5-

- electors of Montana or a state district office, including, service but not limited to legislators, public 2 judges. The term and district court commissioners, "official-elect" shall also apply only to such offices." Section 3. Section 5-7-103, MCA, is amended to read: 5 "5-7-103. Licenses -- fees -- eligibility. (1) Any 6
- States and who is otherwise qualified under this chapter may R be licensed as a lobbyist. The commissioner legislative 9 council shall provide a license application form. The 10 application form may be obtained in the office of the 11

adult of good moral character who is a citizen of the United

- commissioner legislative council and filed therein. Upon 12
- approval receipt of the completed application and receipt-of 13 the license fee of \$10 by the commissioner legislative
- 14 council, a license shall be issued which entitles the 15
- licensee to practice lobbying on behalf of one or more 16
- enumerated principals. Each license shall expire on 17
- December 31 of each even-numbered year or may be terminated 18
- at the request of the lobbyist. 19

7

- +2+--No---application---may---be---disapproved--without 20
- affording-the-applicant-a-hearing--The-hearing-shall-be-held 21
- and-the-decision-entered-within-10-days-of-the-date--of--the 22
- filing-of-the-application-23
- (3)(2) The fines and license fees collected under this 24

-6-

chapter shall be deposited in the state treasury." 25

Section 4. Section 5-7-201, MCA, is amended to read:

"5-7-201. Docket -- contents. The commissioner

legislative council shall make available to the public the information required by this chapter, including but not limited to the name and business address of each lobbyist, the name and business address of his principal, and the subject or subjects to which the employment relates or a statement that the employment relates to all matters in which the principal has an interest. The docket entry-for each principal shall also indicate the principal's required reports of payments to influence of ficial action by a public official:"

1

2

3

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Section 5. Section 5-7-202, MCA, is amended to read:
"5-7-202. Docket -- public record. Such The docket
shall--be required by 5-7-201 is a public record and open to
the inspection of any individual upon demand at any time
during the regular business hours of the office of the
commissioner legislative council."

Section 6. Section 5-7-207, MCA, is amended to read:
"5-7-207. Report to legislature. Beginning with the
first Tuesday following the beginning of any regular or
special session of the legislature and on the first Tuesday
of every month thereafter during which the legislature is in
session, the commissioner legislative council shall from his
its records report to each member of each house of the

legislature the names of lobbyists registered under this
chapter, not previously reported, the names of the
principals whom they represent as lobbyists, and the
subjects of legislation in which each principal is
interested."

Section 7. Section 5-7-305, MCA, is amended to read:

"5-7-305. Penalties and enforcement. (1) Any person

violating the provisions of this chapter shall be deemed

guilty of a misdemeanor and upon conviction thereof shall be

punished by imprisonment in the county jail not more than 6

months or by a fine not exceeding \$200, or both.

(2) Any person who violates any of the provisions of 1.2 this chapter shall be subject to civil penalties of not less 13 than \$250 and not more than \$7,500 according to the 14 discretion of the district court, as court of original 15 jurisdiction. A lobbyist who violates any of the provisions 16 of this chapter shall have his license suspended or revoked 17 according to the discretion of the court. Any public 18 official holding elective office adjudged in violation of 19 the provisions of this act chapter is additionally subject 20 to recall under Montana Recall Act, 2-16-601, et seq., and 21 such violation shall constitute an additional basis for 22 recall to those mentioned in 2-16-603(3). 23

24 (3) The attorney general,—commissioner, or the county 25 attorney of the county in which the violation takes place

- 3 -

8

16

17

18

19

24

may bring criminal or civil actions in the name of the state for any appropriate criminal or civil remedy.

1

3

6

7

8

9

10

11

12

13

14

15

16

17

18

20

21

22

23

24

25

. 19

- (4) If a prosecution is undertaken by the-commissioner or--any a county attorney, all costs associated with the prosecution shall be paid by the state of Montana.
- (5) (a) Any individual who has notified commissioner legislative council, the attorney general, and the appropriate county attorney in writing that there is reason to believe that some portion of this chapter is being violated may himself bring in the name of the state an action (hereinafter referred to as a citizen's action) authorized under this chapter if:
- (i) the attorney general and the appropriate county attorney have failed to commence an action hereunder within 40 days after such notice; and
 - (ii) said attorneys then fail to commence an action within 10 days after a written notice delivered to them advising them that a citizen's action will be brought if they do not bring an action.
- (b) Each notification shall toll the statute of limitations applicable until the expiration of the waiting period.
- (c) If the individual who brings the citizen's action prevails, he shall be entitled to be reimbursed by the state of Montana for costs and attorney's fees incurred; provided

- that in the case of a citizen's action which is dismissed 1 and which the court also finds was brought without 2 reasonable cause, the court may order the individual 3 commencing the action to pay all costs of trial and reasonable attorney's fees incurred by the defendant. 5
 - (6) No civil action may be brought under this section more than 7 years after the occurrence of the facts which give rise to the action.
- (7) All civil penalties imposed pursuant to this 9 section shall be deposited in the state general fund. 10
- (8) A hearing under this chapter shall be held by the 11 court unless the defendant-licensee demands a jury trial. 12 The trial shall be held as soon as possible but at least 20 13 days after the filing of the charges and shall take 14 precedence over all other matters pending before the court. 15
 - (9) If the court finds for the plaintiff, judgment shall be rendered revoking or suspending the license and the clerk of court shall file a certified copy of the judgment with the commissioner legislative council."
- Section 8. Section 7-4-2611, MCA, is amended to read: 20 "7-4-2611. Role and duties of county clerk. (1) The 21 county clerk of any county is also clerk of the county 22
- commissioners and ex officio recorder. Any duty imposed by 23 law upon such officer, either as county clerk, clerk of the
- county commissioners, or recorder, shall be performed by the 25

- county clerk, and any official act performed or certified by the county clerk shall be as valid and effectual as if performed and certified to by him as clerk of the county commissioners or as recorder.
- (2) The county clerk must:

2

3

5

7

8

9

13

14

15

25

- (a) take charge of and safely keep or dispose of according to law all books, papers, maps, and records which may be filed or deposited in his office;
 - (b) record all the proceedings of the board;
- (c) make full entries of all its resolutions and decisions on all questions concerning the raising of money for and the allowance of accounts against the county;
 - (d) record the vote of each member on any question upon which there is a division or at the request of any member present;
- 16 (e) sign all orders made and warrants issued by order
 17 of the board for the payment of money and certify the same
 18 to the county treasurer;
- 19 (f) record the reports of the county treasurer of the
 20 receipts and disbursements of the county;
- 21 (g) preserve and file all accounts acted upon by the 22 board;
- (h) preserve and file all petitions and applicationsfor franchises and record the action of the board thereon;
 - (i) record all orders levying taxes;

- 1 (j) designate upon every account allowed by the board
 2 the amount allowed and deliver to any person who may demand
 3 it a certified copy of any record in his office or any
 4 account on file therein;
- (k) as often as a new township is organized or the boundaries of any township are altered, immediately make out and transmit to the secretary of state a certified statement of the names and boundaries and the boundaries of any township altered;
- 10 (1) keep such other records and books and perform such
 11 other duties as are prescribed by law or by rule or order of
 12 the board.
 - (3)--A-county-clerk-and-recorder-shall-file,-code,--and cross-index--all--reports-and-statements-filed-as-prescribed by-the-commissioner-of-political-practices-
 - t47(3) A county clerk and recorder shall make statements and other information filed under the provisions of Title 13, chapters 35, 36, and 37, in his office available for public inspection and copying during regular office hours and make copying facilities available free of charge or at a charge not to exceed actual cost."
- Section 9. Section 13-10-204, MCA, is amended to read:

 "13-10-204. Write-in nominations. An individual
 nominated by having his name written in on the primary
 ballot and desiring to accept the nomination may not have

- 12-

13

14

15

16

17

18

19

20

21

SB 0018/02

SB 0018/02

- his name printed on the general election ballot unless he:
- (1) files with the secretary of state or election 2
 - administrator no later than 10 days after the official
- canvass, a written declaration indicating his acceptance of
- 5 the nomination:
- (2) pays the required filing fee or, if indigent, 6
 - complies with 13-10-203; and
- (3) received at least 5% of the total votes cast for 8
- the successful candidate for the same office at the last 9
- general election;-and 10
- f4j--complies-with-the-provisions-of-13-37-126." 11
- Section 10. Section 13-10-208, MCA, is amended to 12
- 13 read:

1

3

7

15

- "13-10-208. Certificate of primary ballot -- printing 14
 - hallot. (1) Not more than 75 days and not less than 67 days
- before the date of the primary election, the secretary of 16
- state shall certify to the election administrators the names 17
- and designations of candidates,--except--as--provided--in 18
- 13-37-126; and any ballot issues as shown in the official 19
- records of his office in the manner provided in 13-10-209 20
- and chapter 12, part 2, of this title. 21
- (2) Not more than 67 days and not less than 62 days 22
- before the date of the primary election, the election 23
- administrator shall certify the names and designations of 24
- candidates -- except-as-provided-in-13-37-1267 and any ballot 25

-13-

- issues as shown in the official record of his office and
- 2 have the official ballots printed in the manner provided in
- 3 13-10-209 and chapter 12, part 2, of this title."
- 4 Section 11. Section 13-12-201, MCA, is amended to
- 5 read:

1

- 6 "13-12-201. Secretary of state to certify ballot. (1)
- Seventy-five days or more before an election, except as 7
- 8 provided in 13-10-208, the secretary of state shall certify
- to the election administrators the name and party or other 9
- 10 designation of each candidate entitled to appear on the
- ballot and ballot issues as shown in the official records of 11
- his office7-which-must-include-the-notification-specified-in 12
- 13 13-37-126.
- 14 (2) The election administrator shall certify the name
- 15 and party or other designation of each candidate entitled to
- appear on the ballot and ballot issues as shown in the 16
- official records of his office7--which--must--include--the
- notification--specified--in--13-37-1267 and shall have the 18
- 19 official ballots printed."
- Section 12. Section 13-15-406, MCA, is amended to 20
- 21 read:

17

- 22 "13-15-406. Certificates to be issued by the election
- administrator. The election administrator shall 7--except--as 23
- provided--in--13-37-127, deliver a certificate of nomination 24
- or election to each individual declared elected by the 25

board."

1

17

18

19

20

21

22

23

24

25

- 2 Section 13. Section 13-15-504, MCA, is amended to 3 read:
- 4 "13-15-504. Governor to issue commissions. Upon
 5 receipt of the statements required by 13-15-507 and
 6 ±3-37-±27, the governor shall issue commissions to the
 7 individuals elected. If the governor has been elected to
 8 succeed himself, the secretary of state shall issue the
 9 commission."
- Section 14. Section 13-35-227, MCA, is amended to 11 read:
- "13-35-227. Prohibited contributions from

 13 corporations. (1) A corporation may not make a contribution

 14 or an expenditure in connection with a candidate or a

 15 political committee which supports or opposes a candidate or

 16 a political party.
 - (2) A person, candidate, or political committee may not accept or receive a corporate contribution described in subsection (1).
 - (3) This section does not prohibit the establishment or administration of a separate, segregated fund to be used for making political contributions or expenditures if the fund consists only of voluntary contributions solicited from an individual who is a shareholder, employee, or a member of the corporation.

- 1 (4) A person who violates this section is subject-to
 2 the-civil-penalty-provisions-of-13-37-128- liable in a civil
 3 action brought by the county attorney for an amount up to
 4 \$500 or three times the amount of the unlawful contribution
 5 or expenditure, whichever is greater.
- 6 (5) In determining the amount of liability under
 7 subsection (4), the court may take into account the
 8 seriousness of a violation and the degree of culpability of
 9 the defendant. If a judgment is entered against the
 10 defendant or defendants, the county must receive 50% of the
 11 amount recovered. The remaining 50% must be deposited in the
 12 general fund of the state.
- 13 (6) No action may be brought under subsection (4) more 14 than 4 years after the occurrence of the facts which give 15 rise to the action. No more than one judgment against a 16 particular defendant may be had on a single state of facts. 17 The civil action created in subsection (4) is the exclusive 18 remedy for violation of this section. These provisions are not subject to the misdemeanor penalties of 13-35-103 but .19 may be a ground for removal from office as provided in 20 21 13-35-106(3) or for contest of election as provided in Title 22 13, chapter 36.
- 23 (7) Records, accounts, and books kept under this
 24 chapter or chapter 36 of this title by the contributor or
 25 person receiving the contribution may be inspected by the

- county attorney during reasonable office hours. The county
 attorney may also:
- 3 (a) administer oaths and affirmations;
- 4 (b) subpoena witnesses and compel their attendance;
- 5 (c) take evidence; and
- 6 (d) require the production of any books,
- 7 correspondence, memoranda, or bank account statements of a
- 8 political committee or candidate or other records which are
- 9 relevant or material for the purpose of conducting any
- 10 investigation under this section."
- 11 Section 15. Section 13-37-117, MCA, is amended to
- 12 read:
- 13 "13-37-117. Commissioner Legislative council to
- 14 provide forms and manuals. (1) The commissioner legislative
- 15 council shall prescribe provide forms for statements and
- 16 other information required to be filed pursuant to chapters
- 17 35, 36, or 37 of this title and furnish--forms--and
- 18 appropriate--information--to--persons---required---to---file
- 19 statements--and--information shall use the forms in use on
- 20 [the effective date of this act] unless other forms are
- 21 prescribed by act of the legislature.
- 22 (2) The commissioner legislative council shall prepare
- 23 and publish a manual prescribing a uniform system for
- 24 accounts for use by persons required to file statements
- 25 pursuant to chapters 35, 36, or 37 of this title. The

- 1 manual in use on [the effective date of this act] must be
- 2 used unless another manual is prescribed by act of the
- 3 legislature.
- 4 (3) The commissioner secretary of state shall
- 5 prescribe the manner in which the county clerk and recorders
- 6 shall receive, file, collate, and maintain reports filed
- 7 with them under chapters 35, 36, or 37 of this title."
- 8 Section 16. Section 13-37-118, MCA, is amended to
- 9 read:
- 10 "13-37-118. Information voluntarily supplied. The
- 11 commissioner legislative council shall accept and file any
- 12 information voluntarily supplied that exceeds the
- 13 requirements of chapters 35, 36, or 37 of this title."
- 14 Section 17. Section 13-37-119, MCA, is amended to
- 15 read:
- 16 "13-37-119. Availability of information. (1) The
- 17 commissioner legislative council shall make statements and
- 18 other information filed with his its office available for
- 19 public inspection and copying during regular office hours
- 20 and make copying facilities available free of charge or at a
- 21 charge not to exceed actual cost.
- 22 (2) The commissioner legislative council shall
- 23 preserve statements and other information filed with his its
- 24 office for a period of 10 years from date of receipt.
- 25 (3) The commissioner legislative council shall prepare

and publish summaries of the statements received and such other reports as he it considers appropriate.

1

2

3

4

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

SB 0018/02

7

10

11

12

13

14

15

16

contributors; and

- (4) The commissioner <u>legislative council</u> shall provide for wide public dissemination of summaries and reports."
- 5 Section 18. Section 13-37-201, MCA, is amended to 6 read:
 - "13-37-201. Campaign treasurer. Except as provided in 13-37-206, each candidate and each political committee shall appoint one campaign treasurer and certify the full name and complete address of the campaign treasurer pursuant to this section. A candidate shall file the certification within 5 days after becoming a candidate. A political committee shall file the certification, which shall include an organizational statement and set forth the name and address of all other officers, if any, within 5 days after it makes an expenditure or authorizes another person to make an expenditure on its behalf, whichever occurs first. The certification of a candidate or political committee shall be filed with the commissioner legislative council and the
- Section 19. Section 13-37-210, MCA, is amended to read:

filing of reports in 13-37-225."

appropriate county clerk and recorder as specified for the

-19-

24 "13-37-210. Naming and labeling of political 25 committees. (1) Any political committee filing a

- certification and organizational statement pursuant to
 13-37-201 shall:
- 3 ta)(1) name and identify itself in its organizational
 4 statement using a name or phrase:
- 5 (i)(a) that clearly identifies the economic or other
 6 special interest, if identifiable, of a majority of its
- 8 (ii)(b) if a majority of its contributors share a
 9 common employer, that identifies the employer; and
 - (b)(2) label any media advertisement or other paid public statement it makes or causes to be made in support of or opposition to any candidate or ballot measure by printing or broadcasting its name, as provided under subsection (1)(a), and position in support of or opposition to the candidate or ballot measure as a part of the media advertisement or other paid public statement.
- 17 (2)--The-naming-and-labeling-requirements-in-subsection
 18 (1)-are-reporting-requirements-for-purposes--of--enforcement
 19 under-13-37-128-"
- 20 Section 20. Section 13-37-218, MCA, is amended to 21 read:
- 22 "13-37-218. Limitations on receipts from political
 23 committees. A candidate for the state senate may receive no
 24 more than \$1,000 in total combined monetary contributions
 25 from all political committees contributing to his campaign,

-20- SB 18

SB 0018/02

SB 0018/02

and a candidate for the state house of representatives may receive no more than \$600 in total combined monetary contributions from all political committees contributing to his campaign. The foregoing limitations shall be multiplied by the inflation factor as defined in 15-30-101(8) for the year in which general elections are held after 1984; the resulting figure shall be rounded off to the nearest \$50 increment. The commissioner-of-political-practices secretary of state shall publish the revised limitations as a rule. 9 In-kind contributions may not be included in computing these 10 limitation totals. The limitation provided in this section 11 does not apply to contributions made by a political party 12 eligible for a primary election under 13-10-601." 13 Section 21. Section 13-37-225, MCA, is amended to 14

1

2

3

5

б

7

15

16

17

18

19

20

21

22

23

24

25

read:

"13-37-225. Reports of contributions and expenditures required. (1) Except as provided in 13-37-206, each candidate and political committee shall file periodic reports of contributions and expenditures made by or on the behalf of a candidate or political committee. All reports required by this chapter shall be filed with the commissioner legislative council and with the county clerk and recorder of the county in which a candidate is a resident or the political committee has its headquarters. However, where residency within a district, county, city, or 1 town is not a prerequisite for being a candidate, copies of all reports shall be filed with the county clerk and 2 recorder of the county in which the election is to be held or, if the election is to be held in more than one county, 5 with the clerk and recorder in the county that the commissioner secretary of state specifies.

- (2) In lieu of all contribution and 7 expenditure reports required by this chapter, the commissioner 8 legislative council shall accept copies of the reports filed by candidates for congress and president of the United 10 11 States and their political committees pursuant to the requirements of federal law." 12
- Section 22. Section 13-37-226, MCA, is amended to 13 14 read: 15 "13-37-226. Time for filing reports. (1) Candidates
- for a state office filled by a statewide vote of all the 16 electors of Montana and political committees which are 17 specifically organized to support or oppose a particular 18 statewide candidate or issue shall file reports: 19

20

21

22

23

24

25

(a) on the 10th day of March and September in each year that an election is to be held and on the 15th and 5th days next preceding the date on which an election is held and within 24 hours after receiving a contribution of \$500 or more if received between the 10th day before and the day of the election;

1 (b) not more than 20 days after the date of the 2 election; and

3

4

5

- (c) on the 10th day of March and September of each year following an election until the candidate or political committee files a closing report as specified in 13-37-228(3).
- 7 (2) Candidates for a state district office, including
 8 but not limited to candidates for the legislature, public
 9 service commission, or district court judge, and political
 10 committees which are specifically organized to support or
 11 oppose a particular state district candidate or issue shall
 12 file reports:
- 13 (a) on the 10th day next preceding the date on which
 14 an election is held and within 24 hours after receiving a
 15 contribution of \$100 or more if received between the 15th
 16 day before and the day of the election;
- 17 (b) not more than 20 days after the date of the 18 election; and
- 19 (c) whenever a candidate or political committee files 20 his or its closing report as specified in 13-37-228(3).
- 21 (3) Candidates for any other public office and 22 political committees which are specifically organized to 23 support or oppose a particular local issue shall be required 24 to file the reports specified in subsection (2) only if the 25 total amount of contributions received or the total amount

- of funds expended for all elections in a campaign, excluding
 the filing fee paid by the candidate, excreds \$500, except
 as provided in 13-37-206.
- (4) For the purposes of this subsection, a committee which is not specifically organized to support or oppose a particular candidate or ballot issue and which receives contributions and makes expenditures in conjunction with an election is an independent committee. For the purpose of reporting, a political party committee is an independent committee. An independent committee shall file reports:
- 11 (a) on the 10th day next preceding the date of an 12 election in which it participates by making an expenditure;
- (b) not more than 20 days after the date of the election in which it participates by making an expenditure;
- 15 and

- 16 (c) a closing report at the close of each calendar
 17 year, on a date to be prescribed by the commissioner
 18 secretary of state.
- 19 (5)--The--commissioner--may--promulgate-rules-regarding
 20 the-extent-to--which--organizations--that--are--not--primary
 21 political-committees-but-are-incidental-political-committees
 22 shall---report---their--politically--related--activities--in
 23 accordance-with-this-chapter-
- 24 (6)(5) All reports required by this section shall be 25 complete as of the fifth day before the date of filing as

SB 0018/02 SB 0018/02

each loan;

- specified in 13-37-225(2) and subsections (1) through +5>
- (4) of this section." 2
- 3 Section 23. Section 13-37-229, MCA, is amended to
- read: 4

1

- "13-37-229. Disclosure of contributions received. Each 5
- 6 report required by this chapter shall disclose the following
- information:
- (1) the amount of cash on hand at the beginning of the
- 9 reporting period;
- (2) the full name and mailing address (occupation and 10
- 11 the principal place of business, if any) of each person who
- has made aggregate contributions, other than loans, of \$25 12
- 13 or more to the candidate or political committee (including
- the purchase of tickets and other items for events such as 14
- 15 luncheons, rallies, and similar fund-raising
- events), together with the aggregate amount of those 16
- 17 contributions within the reporting period and the total
- 18 amount of contributions made by that person;
- 19 (3) the total sum of individual contributions made to
- or for the political committee or candidate and not reported 20
- 21 under subsection (2) of this section;
- (4) the name and address of each political committee 22
 - or candidate from which the reporting committee or candidate
- 24 received any transfer of funds, together with the amount and
- dates of all transfers; 25

23

- (5) each loan from any person during the reporting 1 period, together with the full names and mailing addresses (occupation and principal place of business, if any) of the lender and endorsers, if any, and the date and amount of
- (6) the amount and nature of debts and obligations 6 owed to a political committee or candidates -- in-the-form prescribed-by-the-commissioner;
- (7) an itemized account of proceeds which total less 9 than \$25 from a person from mass collections made at 10 11 fund-raising events:
- (8) each contribution, rebate, refund, or 12 other receipt not otherwise listed under subsections (2) through 13 14 (7) of this section during the reporting period;
- (9) the total sum of all receipts received by or for 15 16 the committee or candidate during the reporting period:.
- 17 110)-other--information--that--may--be--required-by-the 18 commissioner-to-fully-disclose-the-sources-of-funds-used--tosupport-or-oppose-candidates-or-issues-" 19
- Section 24. Section 13-37-230, MCA, is amended to 20 21 read:
- 22 "13-37-230. Disclosure of expenditures made. report required by this chapter shall disclose the following 23 24 information, except that a candidate shall only be required to report the information specified in this section if the 25

SB 0018/02

SB 0018/02

transactions involved were undertaken for the purpose of influencing an election:

1

3

7

8

9

10

11

12

13

14

15

16

17

18

1.9

- (1) the full name and mailing address (occupation and the principal place of business, if any) of each person to whom expenditures have been made by the committee or candidate during the reporting period, including the amount, date, and purpose of each expenditure and the total amount of expenditures made to each person;
- (2) the full name and mailing addresses (occupation and the principal place of business, if any) of each person to whom an expenditure for personal services, salaries, and reimbursed expenses have been made, including the amount, date, and purpose of that expenditure and the total amount of expenditures made to each person;
- (3) the total sum of expenditures made by a political committee or candidate during the reporting period;
- (4) the name and address of each political committee or candidate to which the reporting committee or candidate made any transfer of funds, together with the amount and dates of all transfers;
- 21 (5) the name of any person to whom a loan was made 22 during the reporting period, including the full name and 23 mailing address (occupation and principal place of business, 24 if any) of that person, and the full name and mailing 25 address (occupation and principal place of business, if any)

- of the endorsers, if any, and the date and amount of each loan;
- 3 (6) the amount and nature of debts and obligations
 4 owed by a political committee or candidate in-the-form
 5 prescribed-by-the-commissioner;
- (7)--other--information--that--may--be--required-by-the
 commissioner-to-fully-disclose-the-disposition-of-funds-used
 to-support-or-oppose-candidates-or-issues-"
- 9 Section 25. Section 13-37-231, MCA, is amended to 10 read:
- "13-37-231. Reports to be certified as true and 11 12 correct. (1) A report required by this chapter to be filed 13 by a candidate or political committee shall be verified as true and correct by the oath or affirmation of the 14 15 individual filing the report. The individual filing the report shall be the candidate or an officer of a political 16 committee who is on file as an officer of the committee with 17 the commissioner legislative council. 18
- 19 (2) A copy of a report or statement filed by a
 20 candidate or political committee shall be preserved by the
 21 individual filing it for a period coinciding with the term
 22 of office for which the person was a candidate or for a
 23 period of 4 years, whichever is longer."
- 24 <u>NEW SECTION.</u> Section 26. Repealer. Sections 2-15-411, 25 5-7-111, 5-7-208, 5-7-209, 5-7-212, 5-7-213, 13-35-302,

- 1 13-37-101 through 13-37-106, 13-37-111 through 13-37-116,
- 2 13-37-120 through 13-37-130, and 13-37-227, MCA, are
- 3 repealed.
- 4 NEW SECTION. Section 27. Effective date. This act is
- 5 effective on-passage-and-approval DECEMBER 31, 1986.

-End-