HOUSE BILL NO. 40

INTRODUCED BY COBB, J. BROWN, KEENAN, WINSLOW, O'HARA, HANNAH, NEILL, GOULD, HARPER, NEUMAN, MERCER, JACOBSON

IN THE HOUSE

June	20,	1986	Introduced and referred to Committee on Human Services and Aging.
June	25,	1986	Committee recommend bill do pass. Report adopted.
June	26,	1986	Bill printed and placed on members' desks.
			Second reading, do pass.
			Third reading, passed.
			Transmitted to Senate.

IN THE SENATE

June 26, 1986	Introduced and referred to Committee on State Administration.
June 27, 1986	On motion, rereferred to Committee on Public Health, Welfare, and Safety.
	Committee recommend bill be concurred in. Report adopted.
	Second reading, concurred in.
	Third reading, concurred in. Ayes, 49; Noes, 1.

Returned to House.

IN THE HOUSE

June 28, 1986

Received from Senate.

Sent to enrolling.

Reported correctly enrolled.

13

14

15

16

17

18

19

20

21

22

23

24

25

1 2 INTRODUCED BY 3 A BILL FOR AN ACT ENTITLED: "AN ACT TO IDENTIFY AND 5 CONSOLIDATE DUPLICATIVE SERVICES PROVIDED BY THE DEPARTMENTS 6 SOCIAL AND REHABILITATION SERVICES, HEALTH AND 7 ENVIRONMENTAL SCIENCES, LABOR AND INDUSTRY. AND INSTITUTIONS; TO PROVIDE FOR A SURVEY OF EMPLOYEES TO 8 9 IDENTIFY DUPLICATIVE SERVICES; AND PROVIDING AN IMMEDIATE 10 EFFECTIVE DATE."

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Declaration of policy and purpose. It is the public policy of this state and the purpose of [this act] to provide for the social and health needs of Montana citizens in the most direct and economical practicable.

Section 2. Consolidation of services -- report to legislature. (1) Pursuant to the declaration of state policy and purpose to eliminate overlapping and duplication of effort within the executive branch of state government set forth in 2-15-101, and the policymaking authority and administrative powers of the governor enumerated in 2-15-103, the departments of social and rehabilitation services, health and environmental sciences, labor and

industry, and institutions shall each identify any function 3 or program administered by that department which is similar 2 to or duplicates a function or program administered by another department for the purpose of consolidating

(2) If consolidation or elimination of a service 6 provided by a department does not require a statutory change or involve an issue of legislative policy, the department director shall implement the change if he considers it practicable. If consolidation or elimination of a service 10 involves a statutory change or an issue of legislative 11 12 policy, the department director, prior to taking any action

overlapping services.

13 to consolidate an overlapping function, shall prepare a 14 statement for the legislature describing the duplication of

15 such service or function and suggesting the most effective 16

and economical way to provide the service. These statements

17 must be included in the report required by subsection (3).

(3) On or before December 1, 1986, the department 18 directors shall deliver to the legislative council for 19 20

mailing to legislators 150 copies of a joint report:

21 (a) describing any function or program administered by a department that has been identified as similar to or 22 23 duplicative of a function or program administered by another

24 department;

25

(b) describing any consolidation or elimination of a

8

10

11

12

13

14

15

16

17

service implemented by a department;

1

5

7

A

9

10

11

12

13

14

15

16

17

18

19

23

- 2 (c) explaining why other services identified as duplicative have not been consolidated or eliminated; and 3
 - (d) recommending any consolidation or elimination which the department directors consider practicable but which requires a statutory change or involves an issue of legislative policy.
 - (4) The department directors shall cooperate with one another in identifying duplicative functions, implementing consolidation of duplicative functions, and preparing the report for the legislature.
 - Section 3. Survey of employees. (1) As a means of identifying any overlapping function or program, the directors of the departments of social and rehabilitation services, health and environmental sciences, labor and industry, and institutions shall conduct a survey of their department's employees. The survey shall request that department employees:
 - (a) identify any duplicative functions or programs;
- (b) recommend practical methods for consolidating 20 21 duplicative functions or programs; and
- (c) recommend methods of providing money and services 22 more directly to department clients.
- (2) The directors shall conduct these surveys using 24 established means of intradepartmental communication so as 25

- to avoid any excessive or unnecessary cost to 1 departments.
- (3) An employee may respond to the survey without 3 identifying himself.
- (4) An employee shall respond directly to the 5 department director.
 - (5) The director of each department shall prepare a written response to each recommendation, stating whether the recommendation will be implemented by the department. If the recommendation will not be implemented, the director shall explain why it is not practicable to do so.
 - (6) A summary of the employee recommendations and the directors' responses must be included in the report given to the legislature on or before December 1, 1986. The original employee recommendations and directors' responses shall be open to inspection by any person at all times during office hours.
- Section 4. Effective date. This act is effective on 18 passage and approval. 19

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB040, as originally introduced.

Description of Proposed Legislation:

HB40 requests that a survey be made to identify duplicative services provided by the Departments of Social and Rehabilitation Services, Health and Environmental Sciences, Labor & Industry, and Institutions. A report of the results of the survey and actions to be taken by the Departments as a result of the survey is to be provided to the Legislature during December 1986.

Assumptions:

- 1. A questionnaire asking those questions identified in Section 3a-c will be provided to each employee within the four departments. The cost of this will be absorbed by each department.
- 2. The results of these questionnaires will be reviewed and discussed by the four department directors. A formal response will be compiled per Section 2(2) using existing staff.
- 3. The Legislative Council will mail the final report to legislators at a cost of \$390.

Fiscal Impact:

Operating Expenses FY86 \$ 390

Funding Source: General Fund

\$ 390

David h funta 6/24/86
BIDGET DIRECTOR DATE

Office of Budget and Program Planning

PRIMARY SPONSOR

DATE

Fiscal Note for HB40, as originally introduced.

12

13

14

15

16

17

18

19

20

21

22

23

24

25

APPROVED BY COMM. ON HUMAN SERVICES AND AGING

1 3 A BILL FOR AN ACT ENTITLED: "AN ACT TO IDENTIFY AND CONSOLIDATE DUPLICATIVE SERVICES PROVIDED BY THE DEPARTMENTS SOCIAL AND REHABILITATION 6 SERVICES. HEALTH AND 7 ENVIRONMENTAL SCIENCES. LABOR AND INDUSTRY, AND 8 INSTITUTIONS; TO PROVIDE FOR A SURVEY OF EMPLOYEES TO IDENTIFY DUPLICATIVE SERVICES, AND Providing AN IMMEDIATE 9 10 EFFECTIVE DATE."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Declaration of policy and purpose. It is the public policy of this state and the purpose of [this act] to provide for the social and health needs of Montana citizens in the most direct and economical manner practicable.

Section 2. Consolidation of services — report to legislature. (1) Pursuant to the declaration of state policy and purpose to eliminate overlapping and duplication of effort within the executive branch of state government set forth in 2-15-101, and the policymaking authority and administrative powers of the governor enumerated in 2-15-103, the departments of social and rehabilitation services, health and environmental sciences, labor and

Montana Legislative Council

- industry, and institutions shall each identify any function
 or program administered by that department which is similar
 to or duplicates a function or program administered by
 another department for the purpose of consolidating
 overlapping services.
- (2) If consolidation or elimination of a service provided by a department does not require a statutory change or involve an issue of legislative policy, the department director shall implement the change if he considers it 10 practicable. If consolidation or elimination of a service involves a statutory change or an issue of legislative 11 1.2 policy, the department director, prior to taking any action 13 to consolidate an overlapping function, shall prepare a 14 statement for the legislature describing the duplication of 15 such service or function and suggesting the most effective 16 and economical way to provide the service. These statements 17 must be included in the report required by subsection (3).
- 18 (3) On or before December 1, 1986, the department 19 directors shall deliver to the legislative council for 20 mailing to legislators 150 copies of a joint report:
- 21 (a) describing any function or program administered by 22 a department that has been identified as similar to or 23 duplicative of a function or program administered by another 24 department;
- 25 (b) describing any consolidation or elimination of a

service implemented by a department;

2

3

5

7

9

10

11

12

13

14

15

16

17

18

19

20 21

22

23

24 25

- (c) explaining why other services identified as duplicative have not been consolidated or eliminated; and
- (d) recommending any consolidation or elimination which the department directors consider practicable but which requires a statutory change or involves an issue of legislative policy.
- (4) The department directors shall cooperate with one another in identifying duplicative functions, implementing consolidation of duplicative functions, and preparing the report for the legislature.
- Section 3. Survey of employees (2) As a means of identifying any overlapping function or program, the directors of the departments of social and rehabilitation services, health and environmental sciences, labor and industry, and institutions shall conduct a survey of their department's employees. The survey shall request that department employees:
 - (a) identify any duplicative functions or programs;
- (b) recommend practical methods for consolidating duplicative functions or programs; and
- (c) recommend methods of providing money and services more directly to department clients.
- (2) The directors shall conduct these surveys using established means of intradepartmental communication so as

- 1 to avoid any excessive or unnecessary cost to the
- 2 departments.
- 3 (3) An employee may respond to the survey without
- 4 identifying himself.
- 5 (4) An employee shall respond directly to the
- 6 department director.
- 7 (5) The director of each department shall prepare a
- 8 written response to each recommendation, stating whether the
- 9 recommendation will be implemented by the department. If the
- 10 recommendation will not be implemented, the director shall
- li explain why it is not practicable to do so.
- 12 (6) A summary of the employee recommendations and the
- directors' responses must be included in the report given to
- the legislature on or before December 1, 1986. The original
- 15 employee recommendations and directors' responses shall be
- open to inspection by any person at all times during office
- 17 hours.
- 18 Section 4. Effective date. This act is effective on
- 19 passage and approval.

10

11

12

13

14

15

16

17

18

19

20

25

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

STATE ADMINISTRATION

EFFECTIVE DATE."

Moules & BILL NO. +0 1 INTRODUCED BY 2 "AN ACT TO IDENTIFY AND A BILL FOR AN ACT ENTITLED: CONSOLIDATE DUPLICATIVE SERVICES PROVIDED BY THE DEPARTMENTS 6 OF SOCIAL AND REHABILITATION SERVICES. HEALTH AND ENVIRONMENTAL SCIENCES. LABOR INDUSTRY. AND INSTITUTIONS; TO PROVIDE FOR A SURVEY OF EMPLOYEES TO B

IDENTIFY DUPLICATIVE SERVICES: AND PROVIDING AN IMMEDIATE

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Declaration of policy and purpose. It is the public policy of this state and the purpose of [this act] to provide for the social and health needs of Montana citizens in the most direct and economical manner practicable.

Section 2. Consolidation of services — report to legislature. (1) Pursuant to the declaration of state policy and purpose to eliminate overlapping and duplication of effort within the executive branch of state government set forth in 2-15-101, and the policymaking authority and administrative powers of the governor enumerated in 2-15-103, the departments of social and rehabilitation services, health and environmental sciences, labor and

Montana Legislative Council

industry, and institutions shall each identify any function or program administered by that department which is similar to or duplicates a function or program administered by another department for the purpose of consolidating overlapping services.

- (2) If consolidation or elimination of a service provided by a department does not require a statutory change or involve an issue of legislative policy, the department director shall implement the change if he considers it practicable. If consolidation or elimination of a service involves a statutory change or an issue of legislative policy, the department director, prior to taking any action to consolidate an overlapping function, shall prepare a statement for the legislature describing the duplication of such service or function and suggesting the most effective and economical way to provide the service. These statements must be included in the report required by subsection (3).
 - (3) On or before December 1, 1986, the department directors shall deliver to the legislative council for mailing to legislators 150 copies of a joint report:
- 21 (a) describing any function or program administered by
 22 a department that has been identified as similar to or
 23 duplicative of a function or program administered by another
 24 department;
 - (b) describing any consolidation or elimination of a

service implemented by a department;

1

2

3

5

6

7

R

9

10

11

12

13

14

15

16

17

18

19

- (c) explaining why other services identified as duplicative have not been consolidated or eliminated; and
- (d) recommending any consolidation or elimination which the department directors consider practicable but which requires a statutory change or involves an issue of legislative policy.
 - (4) The department directors shall cooperate with one another in identifying duplicative functions, implementing consolidation of duplicative functions, and preparing the report for the legislature.
 - Section 3. Survey of employees. (1) As a means of identifying any overlapping function or program, the directors of the departments of social and rehabilitation services, health and environmental sciences, labor and industry, and institutions shall conduct a survey of their department's employees. The survey shall request that department employees:
 - (a) identify any duplicative functions or programs;
- 20 (b) recommend practical methods for consolidating
 21 duplicative functions or programs; and
- (c) recommend methods of providing money and servicesmore directly to department clients.
- (2) The directors shall conduct these surveys usingestablished means of intradepartmental communication so as

- to avoid any excessive or unnecessary cost to the departments.
- 3 (3) An employee may respond to the survey without
- 4 identifying himself.

17

hours.

- 5 (4) An employee shall respond directly to the 6 department director.
- 7 (5) The director of each department shall prepare a
 8 written response to each recommendation, stating whether the
 9 recommendation will be implemented by the department. If the
 10 recommendation will not be implemented, the director shall
 11 explain why it is not practicable to do so.
- 12 (6) A summary of the employee recommendations and the
 13 directors' responses must be included in the report given to
 14 the legislature on or before December 1, 1986. The original
 15 employee recommendations and directors' responses shall be
 16 open to inspection by any person at all times during office
- 18 Section 4. Effective date. This act is effective on 19 passage and approval.

25

2	INTRODUCED BY COBB, J. BROWN, KEENAN, WINSLOW, O'HARA,
3	HANNAH, NEILL, GOULD, HARPER, NEUMAN, MERCER, JACOBSON
4	
5	A BILL FOR AN ACT ENTITLED: "AN ACT TO IDENTIFY AND
6	CONSOLIDATE DUPLICATIVE SERVICES PROVIDED BY THE DEPARTMENTS
7	OF SOCIAL AND REHABILITATION SERVICES, HEALTH AND
8	ENVIRONMENTAL SCIENCES, LABOR AND INDUSTRY, AND
9	INSTITUTIONS; TO PROVIDE FOR A SURVEY OF EMPLOYEES TO
10	IDENTIFY DUPLICATIVE SERVICES; AND PROVIDING AN IMMEDIATE
11	EFFECTIVE DATE."
12	
13	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
14	Section 1. Declaration of policy and purpose. It is
15	the public policy of this state and the purpose of [this
16	act] to provide for the social and health needs of Montana
17	citizens in the most direct and economical manner
18	practicable.
19	Section 2. Consolidation of services report to
20	legislature. (1) Pursuant to the declaration of state policy
21	and purpose to eliminate overlapping and duplication of
22	effort within the executive branch of state government set
23	forth in 2-15-101, and the policymaking authority and
24	administrative powers of the governor enumerated in

2-15-103, the departments of social and rehabilitation

HOUSE BILL NO. 40

1	services, health and environmental sciences, labor and
2	industry, and institutions shall each identify any function
3	or program administered by that department which is simila
4	to or duplicates a function or program administered by
5	another department for the purpose of consolidation
6	overlapping services.

- (2) If consolidation or elimination of a service 7 provided by a department does not require a statutory change 9 or involve an issue of legislative policy, the department 10 director shall implement the change if he considers it practicable. If consolidation or elimination of a service 11 involves a statutory change or an issue of legislative 12 policy, the department director, prior to taking any action 13 to consolidate an overlapping function, shall prepare a 14 15 statement for the legislature describing the duplication of 16 such service or function and suggesting the most effective and economical way to provide the service. These statements 17 must be included in the report required by subsection (3). 18
 - (3) On or before December 1, 1986, the department directors shall deliver to the legislative council for mailing to legislators 150 copies of a joint report:

19

20

21

22 (a) describing any function or program administered by
23 a department that has been identified as similar to or
24 duplicative of a function or program administered by another
25 department;

HB 0040/02 HB 0040/02

(b) describing any consolidation or elimination of a service implemented by a department;

1

2

3

5

10

11

12

13

14

15

16

17

18

19 20

- (c) explaining why other services identified as duplicative have not been consolidated or eliminated; and
- (d) recommending any consolidation or elimination which the department directors consider practicable but which requires a statutory change or involves an issue of legislative policy.
- (4) The department directors shall cooperate with one another in identifying duplicative functions, implementing consolidation of duplicative functions, and preparing the report for the legislature.
- Section 3. Survey of employees. (1) As a means of identifying any overlapping function or program, the directors of the departments of social and rehabilitation services, health and environmental sciences, labor and industry, and institutions shall conduct a survey of their department's employees. The survey shall request that department employees:
 - (a) identify any duplicative functions or programs;
- 21 (b) recommend practical methods for consolidating 22 duplicative functions or programs; and
- (c) recommend methods of providing money and servicesmore directly to department clients.
- 25 (2) The directors shall conduct these surveys using

-3-

- established means of intradepartmental communication so as
 to avoid any excessive or unnecessary cost to the
- 3 departments.
- 4 (3) An employee may respond to the survey without identifying himself.
- 6 (4) An employee shall respond directly to the department director.
- 8 (5) The director of each department shall prepare a
 9 written response to each recommendation, stating whether the
 10 recommendation will be implemented by the department. If the
 11 recommendation will not be implemented, the director shall
 12 explain why it is not practicable to do so.
- 13 (6) A summary of the employee recommendations and the
 14 directors' responses must be included in the report given to
 15 the legislature on or before December 1, 1986. The original
 16 employee recommendations and directors' responses shall be
 17 open to inspection by any person at all times during office
 18 hours.
- Section 4. Effective date. This act is effective on passage and approval.