SENATE JOINT RESOLUTION NO. 16

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INTRODUCED BY YELLOWTAIL, HANSON, HIRSCH, SHAW

IN THE SENATE

February	2, 1985	Introduced and referred to Committee on Natural Resources.
February	4, 1985	Fiscal Note requested.
February	9, 1985	Fiscal Note returned.
February	16, 1985	Committee recommend bill do pass. Report adopted.
February	18, 1985	Bill printed and placed on members' desks.
February	19, 1985	Second reading, pass consideration.
February	20, 1985	Second reading, do pass as amended.
February	21, 1985	Correctly engrossed.
February	22, 1985	Third reading, passed. Ayes, 49; Noes, 0.
		New Fiscal Note requested.
		Transmitted to House.
February	26, 1985	New Fiscal Note returned.
	IN THE	HOUSE
February	27, 1985	Introduced and referred to Committee on Natural Resources.
March 14	, 1985	Committee recommend bill be concurred in. Report adopted.

March 16, 1985

March 19, 1985

Second reading, concurred in. Third reading, concurred in. Returned to Senate.

IN THE SENATE

March 19, 1985

Received from House.

Sent to enrolling.

Reported correctly enrolled.

LC 1579/01

Montana Legislative Council

Somate JOINT RESOLUTION NO. 16 INTRODUCED BY Hellowtard, M. Hanson Sur Unisch 1 2 3 A JOINT RESOLUTION OF THE SENATE AND THE HOUSE OF 4 THE STATE OF MONTANA URGING THE 5 REPRESENTATIVES OF GOVERNMENTS OF MONTANA AND WYOMING TO RESOLVE THEIR 6 DIFFERENCES ON THE POWDER RIVER THROUGH NEGOTIATION OF A 7 8 BASIN MANAGEMENT PLAN. 9 WHEREAS, proposed water development projects in Wyoming 10 could adversely affect the water quality of the Powder River 11 flowing into Montana; and 12 WHEREAS, there are conflicting reports on the degree of 13 water quality degradation and the effect such degradation 14 would have on existing water uses in Montana; and 15 WHEREAS, there is dispute over the validity of the date 16 of the water rights proposed to be developed in Wyoming's 17 Middle Fork Project; and 18 WHEREAS, these differences could lead to costly 19 20 litigation; and WHEREAS, currently 25% of the salt load of the Powder 21 River flowing into Montana is attributable to discharges 22 from secondary oil recovery operations in the Salt Creek 23 drainage; and 24 WHEREAS, the Yellowstone Compact Commission has 25

jurisdiction to resolve conflicts between Montana and
 Wyoming over the allocation of water from the Powder River;
 and

WHEREAS, the commissioners from Montana and Wyoming
disagree on the Compact's jurisdiction over water quality
and the apportionment of water from the Powder River; and

7 WHEREAS, the Wyoming Water Development Commission has
8 the responsibility for the development of the Middle Fork
9 Reservoir Project; and

10 WHEREAS, conflict over water quality is both a legal 11 and a technical issue, involving the Attorney General as 12 well as the Yellowstone River Compact Commission and water 13 quality agencies in Wyoming and Montana; and 14 WHEREAS, there may be the potential for the states to 15 cooperate on a joint water development project or plans that

16 resolve both states' concerns; and

WHEREAS, this issue is complex and involves a number ofagencies in both states.

19

NOW, THEREFORE, BE IT RESOLVED BY THE SENATE AND THE HOUSEOF REPRESENTATIVES OF THE STATE OF MONTANA:

(1) That the Legislature of the State of Montana urge
the governments of Wyoming and Montana to resolve their
differences on the Powder River through negotiation of a
basin management plan.

-2- INTRODUCED BILL SJR 16

LC 1579/01

1 (2) That the purpose of this plan be to exchange 2 information, establish criteria for evaluating proposed 3 development, and investigate the potential for joint water 4 projects.

5 (3) That the intent of the plan be to avoid litigation 6 by resolving the differences between the states through 7 negotiation.

8 (4) That it be proposed that this plan be negotiated
9 by a team of individuals from both states appointed by the
10 respective Governors.

11 (5) That this team meet on a regular schedule as 12 needed until a negotiated management plan is completed.

(6) That Governor Schwinden, together with
representatives of the Montana Legislature, be urged to meet
with Governor Herschler and representatives of the Wyoming
Legislature as soon as possible to establish the management
plan negotiation team.

18 (7) That the Secretary of State send a copy of this
19 resolution to Governor Ted Schwinden, Honorable Ed
20 Herschler, Governor of Wyoming, Honorable Gerald Geis,
21 President of the Wyoming Senate, and Honorable Jack Sidi,
22 Speaker of the Wyoming House of Representatives.

-End-

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STATE OF MONTANA

FISCAL NOTE

REQUEST NO. FNN334-85

Form BD-15

In compliance with a written request received <u>February 4</u> Fiscal Note for <u>S.J.R. 16</u> Background information used in developing this Fiscal Note is available from the Office of Budget and Program Planning, to members of the Legislature upon request.

DESCRIPTION:

The resolution urges the Governors of Wyoming and Montana to appoint a negotiation team to resolve our differences in the Powder River Basin of Montana and Wyoming and to develop a basin management plan that mutually benefits both states. Wyoming is presently increasing the salt load in the Powder River by at least 25% from secondary oil well treaters that discharge waste into Salt Creek, a tributary of the Powder River. Wyoming also plans to build a storage project on the Middle Fork of the Powder River that would utilize the good quality water and let the poor quality water pass into Montana. Montanans in the Powder River Basin depend upon the Powder River water for irrigation. The quality of this water is marginal for irrigation and any increase in total dissolved solids and pollutants would adversely effect existing water rights protected under the Yellowstone River Compact.

ASSUMPTIONS:

- 1. The negotiation team will meet at least 4 times per year.
- 2. The negotiation team will consist of 6-8 members.
- 3. The teams will collect data and conduct legal and technical investigations.
- 4. State agency personnel, Legislators and legislative staff will be paid from existing programs.
- 5. An investigation on the effects of water quality on production will be determined in the Powder River Basin to strengthen Montana's legal position.
- 6. One FTE will be required to conduct necessary research.

EXPENDITURE IMPACT:	FY 1986	FY 1987
Amount under current law	\$ 9,600	\$ 9,600
Amount under proposed law	60,110	60,110
Increase General Fund Cost	\$50,510	\$50,510

LONG RANGE EFFECTS OF PROPOSED LEGISLATION:

This legislation could have the effect of mitigating costly litigation between Montana and Wyoming; protecting existing water users in the Montana portion of the Powder River Basin and possibly providing increased water of better quality to Montana.

BUDGET DIRECTOR Office of Budget and Program Planning

Date: Feb S, 158

FN6:0/1

APPROVED BY COMM. ON Natural Resources

JOINT RESOLUTION NO. 1 INTRODUCED BY Hellowtand, M. Hancon her Hinch 2 3

A JOINT RESOLUTION OF THE SENATE AND THE HOUSE OF 4 STATE OF MONTANA URGING THE REPRESENTATIVES THE 5 OF GOVERNMENTS OF MONTANA AND WYOMING TO RESOLVE THEIR б DIFFERENCES ON THE POWDER RIVER THROUGH NEGOTIATION OF A 7 BASIN MANAGEMENT PLAN. 8

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WHEREAS, proposed water development projects in Wyoming
 could adversely affect the water quality of the Powder River
 flowing into Montana; and

13 WHEREAS, there are conflicting reports on the degree of
14 water quality degradation and the effect such degradation
15 would have on existing water uses in Montana; and

16 WHEREAS, there is dispute over the validity of the date 17 of the water rights proposed to be developed in Wyoming's 18 Middle Fork Project; and

19 WHEREAS, these differences could lead to costly20 litigation; and

21 WHEREAS, currently 25% of the salt load of the Powder
22 River flowing into Montana is attributable to discharges
23 from secondary oil recovery operations in the Salt Creek
24 drainage; and

25 WHEREAS, the Yellowstone Compact Commission has

Nontana Legislative Council

jurisdiction to resolve conflicts between Montana and
 Wyoming over the allocation of water from the Powder River;
 and

4 WHEREAS, the commissioners from Montana and Wyoming 5 disagree on the Compact's jurisdiction over water quality 6 and the apportionment of water from the Powder River; and

7 WHEREAS, the Wyoming Water Development Commission has
8 the responsibility for the development of the Middle Fork
9 Reservoir Project; and

WHEREAS, conflict over water quality is both a legal
and a technical issue, involving the Attorney General as
well as the Yellowstone River Compact Commission and water
guality agencies in Wyoming and Montana; and

14 WHEREAS, there may be the potential for the states to 15 cooperate on a joint water development project or plans that 16 resolve both states' concerns; and

WHEREAS, this issue is complex and involves a number of
 agencies in both states.

19

NOW, THEREFORE, BE IT RESOLVED BY THE SENATE AND THE HOUSE
OF REPRESENTATIVES OF THE STATE OF MONTANA:

(1) That the Legislature of the State of Montana urge
the governments of Wyoming and Montana to resolve their
differences on the Powder River through negotiation of a.
basin management plan.

-2- SECOND READING SJR 16

LC 1579/01

(2) That the purpose of this plan be to exchange
 information, establish criteria for evaluating proposed
 development, and investigate the potential for joint water
 projects.

5 (3) That the intent of the plan be to avoid litigation
6 by resolving the differences between the states through
7 negotiation.

8 (4) That it be proposed that this plan be negotiated
9 by a team of individuals from both states appointed by the
10 respective Governors.

(5) That this team meet on a regular schedule as
 needed until a negotiated management plan is completed.

13 (6) That Governor Schwinden, together with
14 representatives of the Montana Legislature, be urged to meet
15 with Governor Herschler and representatives of the Wyoming
16 Legislature as soon as possible to establish the management
17 plan negotiation team.

18 (7) That the Secretary of State send a copy of this
19 resolution to Governor Ted Schwinden, Honorable Ed
20 Herschler, Governor of Wyoming, Honorable Gerald Geis,
21 President of the Wyoming Senate, and Honorable Jack Sidi,
22 Speaker of the Wyoming House of Representatives.

-End-

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STATE OF MONTANA

Revised REQUEST NO. FNN334-85

FISCAL NOTE

Form BD-15

In compliance with a written request received <u>February 22</u> Fiscal Note for <u>SJR 16</u> Background information used in developing this Fiscal Note is available from the Office of Budget and Program Planning, to members of the Legislature upon request.

DESCRIPTION OF PROPOSED LEGISLATION:

The resolution urges the Governors of Wyoming and Montana to appoint a negotiation team to resolve our differences in the Powder River Basin of Montana and Wyoming and to develop a basin management plan that mutually benefits both states. Wyoming is presently increasing the salt load in the Powder River by at least 25% from secondary oil well treaters that discharge waste into Salt Creek, a tributary of the Powder River. Wyoming also plans to build a storage project on the Middle Fork of the Powder River that would utilize the good quality water and let the poor quality water pass into Montana. Montanans in the Powder River Basin depend upon the Powder River water for irrigation. The quality of this water is marginal for irrigation and any increase in total dissolved solids and pollutants would adversely effect existing water rights protected under the Yellowstone River Compact.

ASSUMPTIONS:

- The negotiation team will meet at least 4 times per year. Negotiation team will consist of 6-8 members. Besides the quarterly meetings, other technical meetings are planned in the Powder River Basin. Most meetings will be held in Billings, Powder River, or Sheridan.
- 2. The teams will collect data and conduct legal and technical investigations.
- 3. State agency personnel and travel costs will be paid from existing programs.
- 4. Private Sector team members cost will be paid for from state funds.

FISCAL IMPACT:	FY1986	FY1987
General Fund Cost	\$1,000	\$1,000

LOCAL IMPACT:

None

LONG RANGE EFFECTS OF PROPOSED LEGISLATION:

The legislation could have the effect of mitigating costly litigation between Montana and Wyoming; protecting existing water users in the Montana portion of the Powder River Basin and possibly providing increased water of better quality to Montana.

TECHNICAL NOTES:

None

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BUDGET DIRECTOR Office of Budget and Program Planning

Date: Feb 26, 1985 SJR 16-B-1454

FN11:F/1

SJR 0016/02

SJR 0016/02

1	SENATE JOINT RESOLUTION NO. 16	1	jurisdiction to resolve conflicts between Montana and
2	INTRODUCED BY YELLOWTAIL, HANSON, HIRSCH, SHAW	2	Wyoming over the allocation of water from the Powder River;
3		3	and
4	A JOINT RESOLUTION OF THE SENATE AND THE HOUSE OF	4	WHEREAS, the commissioners from Montana and Wyoming
5	REPRESENTATIVES OF THE STATE OF MONTANA URGING THE	5	disagree on the Compact's jurisdiction over water quality
б	GOVERNMENTS OF MONTANA AND WYOMING TO RESOLVE THEIR	б	and the apportionment of water from the Powder River; and
7	DIFFERENCES ON THE POWDER RIVER THROUGH NEGOTIATION OF A	7	WHEREAS, the Wyoming Water Development Commission has
8	BASIN MANAGEMENT PLAN.	8	the responsibility for the development of the Middle Fork
9		9	Reservoir Project; and
10	WHEREAS, proposed water development projects in Wyoming	10	WHEREAS, conflict over water quality is both a legal
11	could adversely affect the water quality of the Powder River	11	and a technical issue, involving the Attorney General as
12	flowing into Montana; and	12	well as the Yellowstone River Compact Commission and water
13	WHEREAS, there are conflicting reports on the degree of	13	quality agencies in Wyoming and Montana; and
14	water quality degradation and the effect such degradation	14	WHEREAS, there may be the potential for the states to
15	would have on existing water uses in Montana; and	15	cooperate on a joint water development project or plans that
16	WHEREAS, there is dispute over the validity of the date	16	resolve both states' concerns; and
17	of the water rights proposed to be developed in Wyoming's	17	WHEREAS, this issue is complex and involves a number of
18	Middle Fork Project; and	18	agencies in both states ; AND
19	WHEREAS, these differences could lead to costly	19	WHEREAS, THERE ARE OTHER YELLOWSTONE RIVER BASIN
20	litigation; and	20	TRIBUTARIES FOR WHICH SIMILAR CONSIDERATIONS WILL ARISE IN
21	WHEREAS, currently 25% of the salt load of the Powder	21	THE NEAR FUTURE.
22	River flowing into Montana is attributable to discharges	22	
23	from secondary oil recovery operations in the Salt Creek	23	NOW, THEREFORE, BE IT RESOLVED BY THE SENATE AND THE HOUSE
24	drainage; and	24	OF REPRESENTATIVES OF THE STATE OF MONTANA:
25	WHEREAS, the Yellowstone Compact Commission has	25	(1) That the Legislature of the State of Montana urge
	Montana Legislative Council		-2- AS AMENDED SJR 16 THIRD READING

4

the governments of Wyoming and Montana to resolve their 1 differences on the Powder River through negotiation of a 2 basin management plan. 3

A (2) That the purpose of this plan be to exchange information, establish criteria for evaluating proposed 5 development, and investigate the potential for joint water 6 projects. 7

(3) That the intent of the plan be to avoid litigation 8 by resolving the differences between the states through Q negotiation. 10

(4) That it be proposed that this plan be negotiated 11 by a team of individuals from both states appointed by the 12 13 respective Governors.

(5) That this team meet on a regular schedule as 14 needed until a negotiated management plan is completed. 15

(6) That Governor Schwinden, together 16 with 17 representatives of the Montana Legislature, be urged to meet with Governor Herschler and representatives of the Wyoming 18 Legislature as soon as possible to establish the management 19 plan negotiation team. 20

21 (7) THE RESPECTIVE GOVERNORS ARE ENCOURAGED TO CONSIDER IMPLEMENTING SIMILAR BASIN MANAGEMENT NEGOTIATION 22 PROCESSES ON OTHER YELLOWSTONE RIVER BASIN TRIBUTARIES AS 23 NEED ARISES. 24

25 (7)(8) That the Secretary of State send a copy of this

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Schwinden, Honorable Ed resolution to Governor Ted 1 Herschler, Governor of Wyoming, Honorable Gerald Geis, 2 President of the Wyoming Senate, and Honorable Jack Sidi, 3 Speaker of the Wyoming House of Representatives.

-End-

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SJR 0016/02

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SJR 0016/02

1 SENATE JOINT RESOLUTION NO. 16 1 2 INTRODUCED BY YELLOWTAIL, HANSON, HIRSCH, SHAW 2 3 3 4 A JOINT RESOLUTION OF THE SENATE AND THE HOUSE OF 4 5 REPRESENTATIVES OF THE STATE OF MONTANA URGING THE 5 6 GOVERNMENTS OF MONTANA AND WYOMING TO RESOLVE THEIR б 7 DIFFERENCES ON THE POWDER RIVER THROUGH NEGOTIATION OF A 7 8 BASIN MANAGEMENT PLAN. 8 9 9 10 WHEREAS, proposed water development projects in Wyoming 10 11 could adversely affect the water quality of the Powder River 11 12 12 flowing into Montana; and 13 WHEREAS, there are conflicting reports on the degree of 13 14 water quality degradation and the effect such degradation 14 15 would have on existing water uses in Montana; and 15 16 WHEREAS, there is dispute over the validity of the date 16 17 of the water rights proposed to be developed in Wyoming's 17 18 18 Middle Fork Project; and 19 WHEREAS, these differences could lead to costly 19 20 litigation; and 20 21 WHEREAS, currently 25% of the salt load of the Powder 21 22 River flowing into Montana is attributable to discharges 22 23 from secondary oil recovery operations in the Salt Creek 23 24 drainage; and 24 25 WHEREAS, the Yellowstone Compact Commission has 25

jurisdiction to resolve conflicts between Montana and Wyoming over the allocation of water from the Powder River; and WHEREAS, the commissioners from Montana and Wyoming disagree on the Compact's jurisdiction over water quality and the apportionment of water from the Powder River; and WHEREAS, the Wyoming Water Development Commission has the responsibility for the development of the Middle Fork Reservoir Project; and

10 WHEREAS, conflict over water quality is both a legal 11 and a technical issue, involving the Attorney General as 12 well as the Yellowstone River Compact Commission and water 13 quality agencies in Wyoming and Montana; and

14 WHEREAS, there may be the potential for the states to 15 cooperate on a joint water development project or plans that 16 resolve both states' concerns; and

17 WHEREAS, this issue is complex and involves a number of

18 agencies in both states; AND

 19
 WHEREAS, THERE ARE OTHER YELLOWSTONE RIVER BASIN

 20
 TRIBUTARIES FOR WHICH SIMILAR CONSIDERATIONS WILL ARISE IN

 21
 THE NEAR FUTURE.

 22

3 NOW, THEREFORE, BE IT RESOLVED BY THE SENATE AND THE HOUSE

24 OF REPRESENTATIVES OF THE STATE OF MONTANA:

(1) That the Legislature of the State of Montana urge

-2-

REFERENCE BILL

SJR 16

SJR 0016/02

the governments of Wyoming and Montana to resolve their
 differences on the Powder River through negotiation of a
 basin management plan.

4 (2) That the purpose of this plan be to exchange 5 information, establish criteria for evaluating proposed 6 development, and investigate the potential for joint water 7 projects.

8 (3) That the intent of the plan be to avoid litigation
9 by resolving the differences between the states through
10 negotiation.

(4) That it be proposed that this plan be negotiated
 by a team of individuals from both states appointed by the
 respective Governors.

14 (5) That this team meet on a regular schedule as15 needed until a negotiated management plan is completed.

16 (6) That Governor Schwinden, together with
17 representatives of the Montana Legislature, be urged to meet
18 with Governor Herschler and representatives of the Wyoming
19 Legislature as soon as possible to establish the management
20 plan negotiation team.

 21
 (7) THE RESPECTIVE GOVERNORS ARE ENCOURAGED TO

 22
 CONSIDER IMPLEMENTING SIMILAR BASIN MANAGEMENT NEGOTIATION

 23
 PROCESSES ON OTHER YELLOWSTONE RIVER BASIN TRIBUTARIES AS

 24
 NEED ARISES.

25 (7)(8) That the Secretary of State send a copy of this

-3-

SJR 16

1 resolution to Governor Ted Schwinden, Honorable Ed

2 Herschler, Governor of Wyoming, Honorable Gerald Geis,

3 President of the Wyoming Senate, and Honorable Jack Sidi,

4 Speaker of the Wyoming House of Representatives.

-End-

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